

UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:) Investigation Nos.:
TRUCK AND BUS TIRES FROM CHINA) 701-TA-556 AND 731-TA-1311 (PRELIMINARY)

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THE UNITED STATES
INTERNATIONAL TRADE COMMISSION

IN THE MATTER OF:) Investigation Nos.:
TRUCK AND BUS TIRES FROM CHINA) 701-TA-556 AND
) 731-TA-1311 (PRELIMINARY)

Main Hearing Room (Room 101)
U.S. International Trade
Commission
500 E Street, SW
Washington, DC
Friday, February 19, 2016

The meeting commenced pursuant to notice at
9:34 a.m., before the Investigative Staff of the United
States International Trade Commission, Michael Anderson,
Director of Investigations, presiding.

1 APPEARANCES:

2 Staff:

3 Bill Bishop, Supervisory Hearings and Information
4 Officer

5 Sharon Bellamy, Program Support Specialist

6 Sonia Parveen, Intern

7

8 Michael Anderson, Director of Investigations

9 Elizabeth Haines, Supervisory Investigator

10 Nathanael Comly, Investigator

11 Raymond Cantrell, International Trade Analyst

12 Michele Breaux, Economist

13 Charles Yost, Accountant/Auditor

14 Courtney McNamara, Attorney/Advisor

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1 APPEARANCES:

2 Opening Remarks:

3 Respondents (Ned H. Marshak, Grunfeld, Desiderio, Lebowitz,
4 Silverman & Klestadt LLP)

5 Petitioner (Terence P. Stewart, Stewart and Stewart)

6

7 In Opposition to the Imposition of Antidumping and

8 Countervailing Duty Orders:

9 Grunfeld, Desiderio, Lebowitz, Silverman & Klestadt LLP

10 Washington, DC

11 on behalf of

12 Institute of International Container Lessors, Ltd. ("IICL")

13 and

14 Guizhou Tyre Co., Ltd., Guizhou Tyre Import and

15 Export Co., Ltd., GTC North America, Inc. Aeolus

16 Tyre Co., Ltd., Tyres International Sub-Committee

17 of Tire Producers of the China Chamber of Commerce

18 Metals, Minerals & Chemical Importers and the China

19 Rubber Industry Associations "Chinese Producer/Exporters")

20 Steve Blust, President, IICL

21

22 Dan Jackson, Senior Tire Manager, TRAC Intermodel

23 Bernie Vaughn, Chief Legal Officer and Executive Vice

24 President of Administration, Flex-Van Leasing, Inc.

25

1 In Opposition to the Imposition of Antidumping and
2 Countervailing Duty Orders (Continued):

3 Gregg F. Carpene, Executive Vice President & Chief
4 Legal Officer, TRAC Intermodel

5

6 In Support of the Imposition of Antidumping and
7 Countervailing Duty Orders:

8 Stewart and Stewart

9 Washington, DC

10 on behalf of

11 United Steel, Paper and Forestry, Rubber, Manufacturing,
12 Energy, Allied Industrial and Service Workers International
13 Union, AFL-CIO, CLC (the "USW")

14 Stan Johnson, International Secretary-Treasurer, USW

15 Billy Wright, President, USW Local 1155

16 Jody Juarez, President, USW Local 307

17 Thomas O'Shei, President Local 135

18 Katrina Pirner, Trade Consultant, Stewart and Stewart

19 Kenneth Button, Senior Vice President, Economic

20 Consulting Service

21 Jennifer Lutz, Senior Economist, Economic Consulting

22 Service

23 Emma Peterson, Staff Economist, Economic Consulting

24 Service

25

1 In Support of the Imposition of Antidumping and
2 Countervailing Duty Orders (Continued):

3

4 Terence P. Stewart, Elizabeth J. Drake, Philip A.
5 Butler and Jennifer M. Smith - Of Counsel

6

7 Rebuttal/Closing Remarks:

8 Respondents (Ned H. Marshak, Grunfeld, Desiderio, Lebowitz,
9 Silverman & Klestadt LLP)

10 Petitioner (Elizabeth J. Drake, Stewart and Stewart)

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Lebowitz, Silverman & Klestadt LLP)

9

Petitioner (Terence P. Stewart, Stewart and Stewart)

12

Steve Blust, President, IICL

16

Bernie Vaughn, Chief Legal Officer and
Executive Vice President of Administration,
Flex-Van Leasing, Inc.

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Dan Jackson, Senior Tire Manager, Trac Intermodel

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Stan Johnson, International Secretary-Treasurer, USW

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Thomas O'Shei, President Local 135

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Billy Wright, President, USW Local 1155

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Elizabeth J. Drake - Of Counsel

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1 P R O C E E D I N G S

2 9:43 a.m.

3 MR. ANDERSON: Good morning and welcome to the
4 U.S. International Trade Commission Conference in connection
5 with the preliminary phase investigation Antidumping
6 Countervailing Investigations No. 701-TA556 and 731-TA1311
7 concerning truck and bus tires from China. My name is
8 Michael Anderson. I'm the Director of the Office of
9 Investigations and I will preside over this conference.

10 Among those present here at the table from the
11 Commission are from my far right: Elizabeth Haines, our
12 Supervisory Investigator; Nathan Comly the Investigator and
13 to my left Courtney McNamara our Attorney Advisor and to her
14 left Michelle Breaux our Economist and our accountant
15 Charles Yost and finally our Industry Analyst Ray Cantrell.

16 I understand that all parties are aware of the
17 time allocations and I would remind all speakers not to
18 refer to any business proprietary information and to speak
19 directly into the microphone. We also ask that you state
20 your name and affiliation for the record before beginning
21 your presentation or in answering any questions for the
22 benefit of the court reporter. All witnesses must be sworn
23 in before presenting testimony.

24 I understand that parties are aware of the time
25 allocations. Any questions regarding the allocations should

1 be addressed to the Secretary. Are there any questions?

2 Mr. Secretary, are there any preliminary matters?

3 SECRETARY BISHOP: Yes, Mr. Chairman. With your
4 permission, we will add to the Respondents Panel Greg F.
5 Carpine Executive Vice President and Chief Legal Officer of
6 TRAC Intermodal. I would also note that all witnesses for
7 today's conference have been sworn in.

8 MR. ANDERSON: Thank you Mr. Secretary. Very
9 well, let us proceed with opening remarks.

10 SECRETARY BISHOP: Opening remarks on behalf of
11 the Respondents will be given by Ned H. Marshak, Grunfeld,
12 Desiderio, Lebowitz, Silverman and Klestadt.

13 OPENING REMARKS OF NED MARSHAK

14 MR. MARSHAK: Good morning. I'm Ned Marshak of
15 Grunfeld or GDLSK and I appear today with Andy Shutz of our
16 law firm. We're here today wearing two hats. First, we
17 represent the International Subcommittee of Tire Producers
18 of the China Chamber of Commerce Metals, Minerals and
19 Chemicals Importers and the Chinese Rubber Industry
20 Association and Member Companies. On behalf of these
21 Chinese Respondents we believe the ITC, which concluded
22 there's no reasonable indication of material injury or
23 threat thereof.

24 Second, we represent the Institute of
25 International Container Lessors and its Companies who

1 purchase from China and this is important, I'll quote "ten
2 times twenty bias ply tube type tires for use with two piece
3 rims on a marine intermodal chassis." The IICL also
4 believes that Domestic TBT Producers are not materially
5 injured or threatened with material injury by Chinese
6 imports, but if the Commission decides that a reasonable
7 indication of material injury exists and the final decision
8 should be deferred, the IICL asks the Commission to find
9 that these specialized tires, which they purchase for use in
10 marine intermodal chassis constitutes a specific and
11 distinct like product which is not produced in the United
12 States, not competitive with any tires produced in the
13 United States for over twenty years and accordingly cannot
14 injure the Domestic Industry.

15 The IICL will present a detailed analysis of this
16 like-product issue. Chinese Respondents will not. Why?
17 First, the Petition was filed on January 29th, shortly
18 before the Chinese New Year Celebration. We have filed
19 questionnaire responses for thirty-two Chinese producers.
20 We have been able to prepare additional analysis over their
21 New Year holiday.

22 Second and most importantly, we believe that
23 participation in today's hearing should not be necessary for
24 the Commission to reach a negative determination in this
25 preliminary investigation. We reviewed the Petition. It

1 alleged nothing we did not know and did not anticipate.
2 Yes, Chinese Imports have increased. Yes, the AUVs of
3 Chinese Importers have declined. Yes, Chinese TBTs are sold
4 at lower prices than TBTs made in the United States.

5 These facts cannot be disputed but they are not
6 sufficient for the Commission to find a reasonable
7 indication of material injury. Those facts are found in
8 responses to Commissioner Questionnaires, all of which are
9 confidential and cannot be discussed at this hearing. The
10 Commission and Staff are knowledgeable with the tire
11 industry and much more capable than us to compile
12 questionnaire responses, analyze the data and understand the
13 significance of the consolidated data. The statutory
14 factors and critical questions are well-known and not really
15 in dispute.

16 The Commission will look at Industry performance,
17 profitability and investment, prices -- are they suppressed
18 or depressed; capacity -- have imports increased because
19 domestics are operating at full capacity; competition -- do
20 the Domestic Producers Goodyear, Bridgestone, Michelin and
21 Continental command a premium price for their products? The
22 answer to these questions are in the responses to your
23 questionnaires. After the review is complete, we believe
24 the Commission should find that there is no reasonable
25 indication of injury or threat thereof. Thank you.

1 SECRETARY BISHOP: Opening remarks on behalf of
2 Petitioner will be given by Terrence P. Stewart, Stewart and
3 Stewart.

4 OPENING REMARKS OF TERENCE P. STEWART

5 MR. STEWART: Good morning. These cases involve
6 imports of pneumatic truck and bus tires from China, whether
7 entering the United States unmounted or mounted although in
8 the latter case only the tire is part of the Subject
9 Merchandise. The USW represents workers at five of the nine
10 U.S. Facilities producing truck and bus tires. These
11 petitions have been filed to address the alleged dumping and
12 subsidization of Chinese product which has resulted in none
13 of the growth in the U.S. Market during the Period of
14 Investigation going to Domestic Producers resulting in a
15 lack of growth in domestic shipments and in employment that
16 would have occurred but for the increased volume of dumped
17 and subsidized imports from China.

18 In the Petitions we've indicated that the
19 domestic-like product for these preliminary investigations
20 should be coextensive with the scope of these
21 investigations. Domestic companies produce tires that are
22 the same in terms of types and applications as the Subject
23 Imports. Truck and bus tires can be for steer, drive,
24 trailer or all positions and such tires are both imported
25 from China and produced by facilities here in the U.S.

1 These tires are produced in the same facilities
2 by the same workers, are sold through the same channels of
3 distribution and otherwise meet the like-product criteria
4 traditionally employed by the Commission. Thus, there is a
5 Domestic Industry that is coextensive with Subject Imports.
6 The Commission in its questionnaire sought some information
7 on re-treaded truck tires. Collection of such information
8 presumably indicates an interest in whether the
9 domestic-like product should be expanded beyond the scope to
10 include retreaded tires.

11 While the USW has no members in retreaded
12 facilities, we will highlight in our testimony today the
13 facts as we understand them, identifying elements that
14 support and elements that disfavor such expansion. As there
15 are six hundred and eighty retread producers in the United
16 States, if the Commission wishes to explore this issue a
17 broader pool of producers would need to be contacted,
18 presumably in a final questionnaire process.

19 Turning to the volume of imports, Imports from
20 China are more than sixty percent of total imports that grew
21 by more than forty percent by quantity during the Period of
22 Investigation and expanded their market share of apparent
23 consumption and increased relative to Domestic Production.
24 As a result, such import volumes are obviously significant.
25 In the petitions, the USW provided public information

1 showing there is substantial price underselling by imported
2 Chinese tires at the retail level.

3 As you've heard, it's not really questioned that
4 when the questionnaire data is compiled we will see
5 significant underselling by Chinese products. The
6 underselling has had one very obvious effect on the Domestic
7 Industry. It has resulted in Domestic Producers losing
8 significant market share to imports from China. The USW
9 witnesses will testify to the fact that the facilities at
10 which their members work had the ability to produce
11 significant additional tires during the POI.

12 The USW is confident that the Domestic Producers
13 questionnaire responses will show that the industry was held
14 back in all or nearly all areas because of the surge of
15 dumped and subsidized imports from China. So instead of
16 significant increases in capacity, production, shipments,
17 employment and the other factors in a period of significant
18 growth and demand in the U.S., the Commission will likely
19 find that there are minimal increases or declines as all of
20 the upside in market growth was captured by imports; the
21 vast majority by China.

22 The growth in imports from China have led various
23 facilities to opt not to make capital expenditures needed to
24 permit updating or to expand capacity in line with demand
25 growth. Thus the record before the Commission supports a

1 preliminary affirmative determination in these cases. In
2 addition, there's reasonable indication of a threat of
3 additional material injury. Facilities where the USW
4 represents workers have seen significant declines in
5 production schedules since December of last year, declines
6 of as much as thirteen percent in the first two months of
7 2016.

8 Domestic Producers face rising raw material costs
9 in 2016 and 2017 thus cost of goods sold for Domestic
10 Producers will be higher in 2016 than was true in 2015.
11 China is export oriented with the U.S. being its number one
12 destination market with exports to the U.S. expanding twice
13 as fast as to the rest of the world. China has massive
14 excess capacity declining domestic market demand growth, a
15 series of export subsidies supporting the industry's
16 exports, additional capacity additions underway, antidumping
17 duty orders in a number of countries and higher prices for
18 exports to the U.S. and to the rest of the world all
19 indicating the continued rise in import levels in the
20 immediate future.

21 Thus, the Commission should also make and
22 affirmative preliminary determination of threat of material
23 injury. Thank you very much.

24 SECRETARY BISHOP: Would the Panel in Opposition
25 to the Imposition of Antidumping and Countervailing duty

1 orders please come forward and be seated?

2 MR. ANDERSON: Welcome Mr. Marshak and to the
3 members of the Panel. When you're prepared, please proceed.

4 MR. MARSHAK: Good morning. You will now hear
5 from the IICL and its members as to why ten times twenty
6 bias ply tube-type tires for use on two-part rim on marine
7 intermodal chassis constitute a separate and distinct
8 like-product. These tires have not been produced in the
9 United States for well over twenty years, are not
10 competitive with any tires produced domestically and
11 production will not return to the United States if dumping
12 or countervailing duty orders are placed on Chinese tires.

13 You will hear first from Steve Blust, President
14 of the IICL; then Bernard Joseph Vaughn of Flexi-Van leasing
15 who has been involved in this industry for thirty years and
16 finally our tire guy Dan Jackson of TRAC Intermodal.

17 STATEMENT OF STEVE BLUST

18 MR. BLUST: Thank you, Ned. There we go, thank you.
19 Good morning. My name is Steven Blust. I am President of
20 the Institute of International Container Lessors known as
21 the IICL here in Washington D.C., the leading trade
22 association of the International Container and Chassis
23 Leasing Industry. The IICL's membership engages in leasing
24 marine cargo containers and marine intermodal chassis to
25 vessel operators, motor carriers and other organizations on

1 a broad international basis.

2 The movement of cargo in shipping containers has
3 revolutionized transportation around the world as individual
4 cargo packages are now able to be packed into a container at
5 the shipper's origin and remain intact in the same container
6 until delivered to the consignee. The uniform designs of
7 the container as cargo-carrying components allow them to be
8 transported on different modes of conveyances such as
9 vessels, railcars and on marine intermodal chassis that are
10 the equivalent of detached undercarriages in wheels of
11 trailers.

12 Today there are approximately seven hundred and
13 fifty-nine thousand chassis in the United States Intermodal
14 Fleet. IICL members own or manage a significant portion of
15 the U.S. leased container fleet with more than a ninety
16 percent share of the U.S. Marine Intermodal Chassis Fleet
17 that is focused on container sizes that regularly move on
18 international container ships. Chassis are integral
19 components of the road-based movement portion of supply
20 chains utilizing shipping containers, connecting inland
21 locations and destinations with water and rail
22 transportation services.

23 Each container that moves in the U.S. is likely
24 to use one more chassis than the progression through the
25 supply chain. Chassis are operated in a marine in a very

1 harsh marine terminal operating environment with unique
2 demands on tires used. Chassis regularly have forty
3 thousand pound loaded containers set upon them not all is
4 with the kid-glove treatment and are handled in and out of
5 chassis stacks utilizing forklifts and are operated in
6 confined spaces where the stress and damage to tires is
7 significant. The largest single cost category for the IICL
8 chassis members is the cost to replace and repair tires.

9 Today, we would like to address the very specific
10 and unique tires that are primarily used by the IICL Chassis
11 Members. Approximately ninety percent of the IICL Member
12 Marine intermodal chassis are equipped with a ten hundred by
13 twenty bias-ply tube type tires that are mounted on two part
14 rims. These tires have served the chassis leasing industry
15 well and while this type of tire dominates the marine
16 intermodal chassis market, they have not been manufactured
17 in the United States and offered by U.S. Manufacturers for
18 sale in the U.S. for decades. There are no known
19 like-products manufactured in the U.S. that can be
20 substituted for the bias-ply tube type design. IICL Members
21 therefore continue to rely solely on imported tires that are
22 bias-ply to meet their current tire needs. We are unaware
23 of any other significant users of this type of tire,
24 therefore it is believed that this unique product should be
25 treated as a separate like product to properly assess, to

1 see if there's any injury to an industry which does not
2 manufacture this type of tire.

3 Any increase in costs will adversely impact
4 chassis lessors operating costs ultimately resulting in
5 higher costs to the U.S. Export Market which is currently
6 experiencing severe competitive challenges and the U.S.
7 Consumers who purchase items transported on marine
8 intermodal chassis. That concludes my remarks. I would be
9 happy to answer any questions. Thank you. I would like to
10 turn the Panel over to Mr. Bernie on Flexi-Van Leasing.

11 STATEMENT OF BERNIE VAUGHN

12 MR. VAUGHN: Thanks Steve. Good morning. My
13 name is Bernard Joseph Vaughn. I am the Chief Legal Officer
14 and Executive Vice President of Administration at Flexi-Van
15 Leasing headquartered in Kenilworth, New Jersey. I joined
16 Flexi-Van in 1986 as Vice President, General Counsel and
17 Court Secretary. In addition to my other functions I have
18 direct responsibility for the Procurement and Technical
19 Services Department as well as all maintenance and repair
20 functions and repair facilities both at facilities owned by
21 Flexi-Van in the United States and operated by third party
22 vendors.

23 I appreciate the opportunity to present testimony
24 before the International Trade Commission's Staff on behalf
25 of Flexi-Van and the chassis leasing industry at large. A

1 marine intermodal chassis is a wheeled frame designed to
2 move marine containers over land between ocean-going
3 vessels, railroad terminals, warehouses and other delivery
4 points served by trucks. The U.S. Marine intermodal chassis
5 business is unique in the global marine transportation
6 system and the intermodal bias-ply tube tire mounted on a
7 two-piece rim is unique to our industry.

8 To the best of my knowledge, no one other than
9 the chassis owners use this type of tire in the United
10 States. There has not been any production of this type of
11 tire in the United States since the early 1990's. Tubeless
12 radial tires produced by the Domestic Industry require one
13 piece rims and therefore they cannot be placed on marine
14 intermodal chassis which have two piece rims.

15 Flexi-van is the second largest chassis lessor in
16 the United States. The company started in 1955 and entered
17 the chassis business at the very beginning of the industry
18 in the early 1960's. Together with TRAC Intermodal which is
19 the largest marine intermodal chassis lessor headquartered
20 in Princeton, New Jersey; DCOI, the third largest chassis
21 lessor headquartered in Charlotte, North Carolina and TAL
22 headquartered in Purchase, New York. We own collectively
23 more than ninety percent of the intermodal marine chassis in
24 the United States and I note that we have all been
25 longstanding members of the IICL.

1 The chassis leasing business is a rate-sensitive
2 cyclical business that is impacted by economic and political
3 events effecting world and regional trade. Flexi-van
4 currently has chassis available for lease at over
5 thirty-eight depots located in North America's principal
6 commercial centers and marine ports. We lease chassis to
7 shipping lines, railroads, freight forwarders, trucking
8 companies, retailers, manufacturers and exporters.

9 Flexi-van and the other leasing companies provide
10 equipment to their customers through long term, short term
11 and per diem lease agreements. In addition, the leasing
12 companies participate in chassis pools where chassis are
13 shared amongst many users. Chassis are vital to the
14 nation's transportation system and benefit from years of
15 infrastructure investment that will require the use of
16 chassis in the transportation of freight for many years to
17 come.

18 Intermodal transportation is generally more
19 efficient and safer than traditional bulk loading and
20 unloading transportation methods. A marine intermodal
21 chassis is a specialized rectangular wheel, steel frame,
22 generally twenty-foot, forty foot or forty five feet in
23 length, built specifically for the purpose of transporting
24 containers. Once mounted, the chassis and the container are
25 the functional equivalent of a trailer which can be trucked

1 to its final destination or to a railroad terminal or port
2 for loading onto a railcar or ship.

3 Chassis have long economic lives typically
4 lasting for forty years or more if remanufactured midlife.
5 If the chassis is remanufactured, every part of the chassis
6 is replaced with new parts except for the axle. Prices for
7 new and remanufactured chassis vary depending on the
8 location of the manufacturer and market demand. Demand for
9 U.S. based intermodal equipment in general and containers
10 and chassis specifically are driven by the volume of North
11 American trade, both domestic and international.

12 From the early 1960's until early 1990, Flexi-Van
13 and the other leasing companies purchased tires and rims for
14 their chassis from various vendors which were in turn
15 sourced from both domestic and foreign manufacturers.
16 However, beginning in the early 1990's, U.S. Manufacturers
17 ceased production of bias-ply tube tires for use in the
18 marine intermodal chassis industry. Since then, Flexi-Van
19 and the other leasing companies have had to purchase
20 bias-ply tube tires sourced from foreign manufacturers
21 located principally in China and to a limited extent
22 Flexi-Van has also purchased bias-ply tube tires sourced
23 from India.

24 As described above a chassis, while specialized
25 is a pretty simple piece of equipment. A new chassis costs

1 between ten and an eleven thousand dollar with the rims and
2 tires constituting more than ten percent of this cost.

3 While a chassis is on term lease to a customer, the lessee
4 customer has complete responsibility for maintenance and
5 repair for the chassis including replacement of worn or
6 damaged tires. At the end of the term lease, the lease
7 agreement requires that the chassis be returned to the
8 lessor in good working order less ordinary wear and tear.

9 It is my understanding that our customers are
10 starkly principally ocean carriers sourced replacement tires
11 from the same vendors that the leasing companies used. It
12 is common for tires to be changed on a chassis often, not
13 because they are worn out but rather because they have been
14 subject to impact damage or abuse while in service. For
15 example, terminal damage, run skid flat tires, curb damage
16 or excessive wear due to under-inflation of the tire.

17 Therefore it is highly likely that a chassis will
18 require numerous tire changes during its lease term and it
19 is uncommon for a chassis to be returned after a term lease
20 expired with all eight original tires still intact on the
21 chassis.

22 MR. VAUGHN: -- level of tire replacement of
23 course varies by chassis and the operating environment in
24 which the chassis are subject to.

25 In the chassis pool environment, the equipment

1 owner such as Flex-Van and not the user is responsible for
2 chassis maintenance and repair including tire damage.
3 Maintenance and repair is by far the largest expense for an
4 equipment pool and tire cost is by far the largest component
5 of pool MNR expenditures.

6 By way of example, chassis in the Los Angeles,
7 Long Beach pool area have on average five tires replaced a
8 year.

9 In addition to the tire costs, tire work is often
10 done at marine terminals with a labor rate approaching \$150
11 per hour. The intermodal biased ply tube tire mounted on a
12 two-piece rim remains the standard for the entire U.S.
13 marine intermodal chassis fleet. This has been the case
14 since the beginning of this industry in the early 1960s.

15 Chinese manufacturers are virtually the sole
16 suppliers of these tires in the world since the U.S.
17 manufacturers completely exited the business in the 1990s.
18 It is our full expectation that the current bias ply tire
19 mounted on a two-piece rim will continue to be the tire of
20 choice for many years to come.

21 The next panelist, Mr. Dan Jackson, to my right,
22 will discuss the operating benefits of a bias ply tire
23 compared to a tubeless radial tire particularly in the
24 marine terminal operating environment.

25 If circumstances force the chassis leasing

1 industry to immediately switch over to tubeless radial
2 tires, this would have dire financial consequences for our
3 industry and the shipping public. It would result in a
4 material disruption to chassis availability and the
5 efficient flow of container cargo in the United States. In
6 order to switch over to radial tires, all eight existing
7 tires must be removed from the chassis.

8 In addition, all two-piece rims would have to be
9 replaced with single piece rims since tubeless radial tires
10 cannot be used on two-piece rims.

11 Based on the existing chassis fleet equipped with
12 two biased ply tires this unnecessary change out using
13 marine terminal union labor would cost the industry in
14 excess of \$1.1 billion.

15 This would not only be a huge financial
16 expenditure but would force the industry to discard
17 valuable, functioning assets.

18 Such a wholesale change out would require many
19 thousands of chassis to be taken out of service. This would
20 cause an operational nightmare for repair vendors and marine
21 and rail terminals as well as for the terminal operators
22 themselves, where most chassis now reside while they are not
23 in active service.

24 The tube-bias ply intermodal tire has
25 demonstrated its efficacy for more than five decades in the

1 U.S. intermodal marine chassis industry. This tire is a
2 very specialized segment of the Chinese tire manufacturing
3 industry. There is no existing domestic manufacturing
4 capability and we do not expect that any of the U.S.
5 manufacturers intend or would even want to reenter this
6 market.

7 For the above reasons, we request that intermodal
8 bias ply, tube tires of the 10, 20 size mounted on a
9 two-piece rim be designated a separate like product distinct
10 from the current scope of this case and found not to be
11 injuring to the domestic industry.

12 Thank you again for the opportunity to present
13 these comments. I am happy to answer any questions that the
14 staff may have.

15 Thank you.

16 STATEMENT OF DAN JACKSON

17 MR. JACKSON: Good morning. Hello, my name is
18 Dan Jackson. I am the senior tire manager for Trac
19 Intermodal. I have held this position for the past two and
20 a half years. In my capacity as a senior tire manager I
21 oversee all tire operations for Trac with respect to
22 purchasing, quality control and inventory control.

23 For the 18 years previous to Trac, I had worked
24 at Hunting Shipping Company where I was the maintenance
25 repair manager for the Americas overseeing all maintenance

1 and repair activities for Hungins International Shipping
2 Containers and Marine Intermodal Chassis Fleet.

3 Maintenance and repair is the single largest cost
4 incurred in owning chassis with respect to maintenance and
5 repair. Tires make up the biggest cost component. Today
6 I'm here to discuss the tire which is used by the Marine
7 Intermodal Chassis fleets of which Trac is a member and
8 highlight some of the unique physical attributes of the
9 tire.

10 I would like to also illustrate why this is a
11 specialized tire that is unique to the marine intermodal
12 chassis leasing industry and why it is a tire that provides
13 the best service to this industry.

14 In our marine intermodal chassis business,
15 virtually all the tires we utilize are 10 hundred 20 bias
16 tube type tires also known as the 1020.

17 A 1020 tube tire is a tire with a nominal section
18 width of 10 inches and rim diameter of 20 inches. It is
19 estimated that more than 90 percent of the countries' marine
20 intermodal chassis fleet is operated on a 1020 bias tube
21 tire and has been since the inception of the marine
22 intermodal chassis leasing industry in the 1960s.

23 The 1020 bias-ply tube tire is unique for
24 multiple reasons. First the bias-ply tire has body and
25 tread plies that are made of nylon cording versus that of

1 the more common radial tire which is steel cords. Because
2 of this difference in construction between the two ply
3 types, the bias and radial tires operate and react quite
4 differently than one another, with respect to flex and
5 movement of the sidewalls and tread area also known as the
6 contact patch while being operated on the road. Because of
7 this difference, these two tire types cannot be operated on
8 the same chassis at the same time.

9 Unlike most TBTs, the 1020 tire we utilize
10 requires the use of an inner tube to hold and maintain its
11 air pressure. Most all other TBTs do not require the use of
12 an inner tube. These types of tires also referred to as
13 tubeless tires rely on the tires inner liner to hold and
14 maintain air pressure.

15 Because the 1020 bias tube type tire does require
16 the use of a tube, it also requires the use of a two-piece
17 rim and lock ring wheel assembly which is a very unique rim.
18 Tubeless TBTs cannot use a two-piece rim assembly but
19 instead must be used and installed on a single-piece rim.
20 This is an extremely important issue. Based on my research
21 there is no other tire -- type of tire manufactured in the
22 U.S. that can be placed on a two-piece rim assembly used by
23 our chassis.

24 Further, the 1020 bias type tire is also unique
25 in that the rim diameter requires a 20-inch rim, whereby

1 most all other commercial truck and trailer tires are
2 utilizing a 22 and a half inch rim. This is important to
3 note because a tire that requires a 22 and a half inch rim
4 cannot be installed on a 20-inch rim or vice versa.

5 Also important to note bias ply tires are more
6 forgiving when it comes to sidewall impact. This difference
7 is important because of the high extent of sidewall impact
8 incurred in our industry. Because bias ply tires have a
9 more forgiving casing or sidewall on flex we do not
10 experience the same rate of sidewall damage as seen with
11 steel ply as used in radials.

12 The bias ply tire can withstand a greater
13 percentage of the impacts than a radial without being
14 removed from service which is an operational benefit in our
15 industry. Bias ply tires can also withstand cuts to
16 sidewalls and tire bead areas without being permanently
17 removed from service.

18 When the nylon core material of a bias ply tire
19 is exposed and not cut, these tires can be patched and
20 repaired and returned to service unlike the radial tire.
21 Once a steel ply is exposed, the likelihood that a radial
22 tire will have to be removed from service permanently and
23 scrapped higher than that of a bias. Steel ply is exposed
24 to water and/or the atmosphere can rust, weaken, and thus
25 presenting a potential tire and/or safety issue. This

1 factor is important to note because in the intermodal
2 industry we have to replace tires more frequently as a
3 result of damage rather than normal wear and tear.

4 Lastly, an inherent problem in our industry is
5 air pressure. Intermodal marine chassis owners primarily
6 rely on third-party vendors to check and maintain airing of
7 tires and struggle to enforce proper airing. Because of
8 this issue radial tires may incur a higher percentage of
9 degradation to the sidewall plies versus that of the bias
10 tire which is more forgiving when being run on lower air
11 pressures.

12 I raise these unique physical characteristics in
13 order to note that the 1020 tire we are and have been using
14 is a tire that suits the operational needs for our industry
15 and not a tire that is simply interchangeable with other
16 tires that may be available.

17 Thank you.

18 MR. MARSHAK: I'd just like a brief summary. So
19 here's the question. Are there sufficient clear dividing
20 lines between the 1020 bias ply tube type tires used on
21 two-piece rims on marine intermodal chassis purchased by our
22 clients and other truck tires for the Commission to find
23 that we have a distinct like product? We believe we do.

24 Let's look at the six factors. First physical
25 characteristics and uses. This is the real key in this

1 case. These tires are used with two-piece rims on marine
2 intermodal chassis specialized -- with specialized physical
3 characteristics. As far as we know, there's no other known
4 use for these tires.

5 Second, manufacturing facilities and production
6 employees. These tires are not made in the USA. They're
7 not made by USA workers.

8 Next interchangeability. Absolutely not. You
9 cannot put another type of tire on the two-piece rims. Once
10 you change the tire -- one tire on these rims, you have to
11 change all eight tires for the chassis at a prohibitive cost
12 to IHCL members.

13 Next, channels of distribution. These tires are
14 sold in comparatively small quantities to IHCL members.
15 They're unique. These members use these tires for a very
16 unique application in their terminal use.

17 Customer and producer perceptions. These are
18 special built tires for the unique purpose. They are sold
19 to a discrete class of customers. The chassis lessors we
20 have here today.

21 Price. Price isn't really an issue in this case.
22 These are the type of tires used on the two-piece rims on
23 the chassis that our clients use in marine chassis -- marine
24 terminal operations. There is no additional tire that could
25 be used in its place.

1 So what if the Commission votes to assess
2 antidumping duties and countervailing duties on truck tires
3 from China. What will happen?

4 For our industry there will not be a single
5 additional tire made in the United States and there will not
6 be a single additional American employed in the tire
7 industry. Our clients will be between a rock and a hard
8 place. We can pass on all the cost to our customers which
9 benefits nobody and injures the U.S. economy. Or we can try
10 to find new sources of supply in India and other third
11 countries. What we cannot do is to reconfigure the chassis
12 fleet to buy radial tires made in the USA. It would cost a
13 billion dollars.

14 The tires that we use now work. The cost for a
15 total turnover to radials would be prohibitive. For all of
16 these reasons, we ask the Commission to find that this
17 distinct class of goods, 10 by 20 biased ply tube type tires
18 for two-piece rims used in marine intermodal chassis
19 constitutes a separate and distinct like product that is not
20 injurious to tires made in the USA.

21 Finally, and we realize it's a preliminary
22 investigation, if the Commission believes there is
23 insufficient data on the record at this time, we urge the
24 Commission to send out a very simple supplemental
25 questionnaire to domestic producers. Just ask them, do you

1 produce these tires in the United States? And if you ever
2 did, when did you stop?

3 Thank you.

4 MR. ANDERSON: Thank you, Mr. Marshak and I want
5 to thank the panel for being here today and for your
6 testimony.

7 We'd now like to turn to the team here to ask a
8 few questions and we'll start with our investigator, Mr.
9 Comly.

10 MR. COMLY: My name is Nate Comly, for the
11 record. I am the investigator on this case. I would like
12 to thank all the witnesses and the counsel for coming today.

13 Most of my questions will be directed at the
14 council. I have a few questions specific to your
15 separate-like product. Can you tell me approximately the
16 size of the U.S. demand for this product in say last year,
17 2015, approximately?

18 MR. MARSHAK: The member companies of the RICL
19 imported approximately 175,000 tires in 2015. And we could
20 give you the data in our post-hearing brief of the imports
21 in the last three years which we obtained from the members.
22 And we believe that's the vast majority of these tires that
23 are imported into the United States and are used in the
24 United States.

25 MR. COMLY: And I think you said this in your

1 testimony, but the vast majority of those are imported from
2 China too; correct?

3 MR. MARSHAK: Yes. I think all tires are from
4 China right now.

5 MR. COMLY: Okay. And then looking at the
6 Chinese producers, do all the Chinese producers produce this
7 or are there a very select few Chinese producers that
8 produce this tire?

9 MR. VAUGHN: It's a very limited market in terms
10 of production and historically they had sort of
11 euphemistically tier one factories and tier two factories
12 and tier three in terms of quality and production
13 capability. And we saw several years ago that the tier one
14 factories were moving away from the bias ply tire in order
15 to produce higher-value, like for the growing domestic
16 Chinese car industry. So places where we used to be able to
17 source tires have exited the business. It's a challenge.

18 MR. COMLY: Maybe in your post-conference brief
19 you can supply some specific names of Chinese manufacturers,
20 that would be great.

21 MR. MARSHAK: Yes. We have -- we have the names
22 of the major vendors who sell the tires to the importers who
23 sell the tires to our clients here. We will submit that in
24 our post-hearing brief.

25 MR. VAUGHN: We have that information. Not only

1 the -- the leasing companies do not buy directly from that
2 Chinese factories. We buy from American companies such as
3 like New Pride and Oakland and Tires International and so we
4 can give you all of that information and I also note that we
5 have a very, very active retreading program for these tires.
6 They're very suitable for retreading and that business is a
7 U.S.-based business, the retreaders. Because what they do
8 is they'll go to the marine terminal or depot, they'll get
9 used tires that are flat or have been damaged, but the
10 casing is still good enough and they'll grade the casings
11 and you're luck to get like a 45, 50 percent recap rate and
12 they'll recap the tires and redeliver them to the rail or
13 marine terminal or depot. But that's an intrinsically
14 domestic business.

15 MR. COMLY: So the firms you purchase these tires
16 from, do they also sell other types of truck and bus tires;
17 do you know?

18 MR. VAUGHN: It varies. But -- and they sell --
19 they really focus -- the ones that we use really focus on
20 the intermodal business but they do have other tire
21 customers. But I would suggest that the three leasing
22 companies, Trac, DCLI, and Flexi where we buy we're
23 oftentimes the top customer or certainly the top three.

24 MR. MARSHAK: We will also submit in our
25 post-hearing brief the names of the importers that these

1 clients here buy tires from. So we'll give you the names of
2 the mills and the names of the importers.

3 MR. COMLY: Thank you. That would be very
4 helpful.

5 And then for the retreaders, is it the same -- do
6 they specialize in this particular tire or they do other
7 retreading?

8 MR. VAUGHN: They almost exclusively do
9 retreading because it's a function of the molds and their
10 purpose built for this. There is some limited retreading
11 capability for radials. But you take, for example, New
12 Pride probably 95 percent of their business, 98 percent of
13 their business is the bias ply with MVT tire another
14 producer in New York. I'd say 97 percent is the bias ply
15 tire.

16 MR. COMLY: And when you say "bias ply tire" you
17 mean specifically this type tire?

18 MR. VAUGHN: This tire.

19 MR. COMLY: Not other bias ply?

20 MR. VAUGHN: Correct.

21 MR. COMLY: Thank you.

22 I'm going to direct some questions at the council
23 now to get after some of the Chinese information et cetera.

24 Can you comment on the Commission's coverage in
25 terms of U.S. imports represented by U.S. importer

1 questionnaire? I don't know if you've had a chance to look
2 at that.

3 MR. MARSHAK: No, we have not.

4 MR. COMLY: Okay.

5 MR. MARSHAK: We really have no comment on that.

6 And at this point, to be frank, we're not sure if we're
7 going to be putting in a post-hearing brief or not.

8 MR. COMLY: Okay. Can you address the import
9 statistics on the two specific HGS numbers, whether those
10 are good representations of imports or is that --

11 MR. MARSHAK: They cover this class or kind of
12 merchandise. Whether there's other tires coming in in other
13 categories I'm not sure. But I'm assuming that these are
14 the trends, the radial and the bias and you see the dramatic
15 difference between, again, the radial imports and the very,
16 very, very small quantity of biased imports compared to the
17 radial imports.

18 MR. COMLY: And for this specific type of tire
19 that you're looking for a separate-like product on, can you
20 provide the specific HGS number? And if goes all the way
21 down to a statistical reporting number, that would be
22 greatly appreciated.

23 MR. MARSHAK: Yes, it's within the ten-digit
24 number and there may be other tires in that number because
25 that's bias tires and it includes tube and tubeless. But we

1 will provide you, you know, with the HGS number and you see
2 the import statistics in that HGS number and you also --
3 we'll give you the import statistics, the purchases from our
4 clients, and you'll see the differences.

5 MR. VAUGHN: Just a little clarification. There
6 is a tubeless bias ply also that requires a different rim, a
7 one-piece rim.

8 MR. COMLY: And what is that used for, do you
9 know?

10 MR. VAUGHN: It has some use in the intermodal
11 industry, but very little.

12 MR. CARPENE: But that cannot be interchanged or
13 used with the biased tube type. I'm sorry. Greg Carpena
14 with Trac Intermodal. I'm the chief legal officer.

15 The tire that Bernie mentioned, the tubeless
16 biased ply tire cannot be used along with the tubeless
17 biased ply tire.

18 MR. VAUGHN: Dimensionally you can't mix and
19 match. You can't put a radial with a biased ply tubeless
20 tire and you can't put a radial or a biased ply with a --
21 one like for like. So if you wanted to switch the radials,
22 you couldn't switch out four, you would have to take every
23 -- do the switch out including the rims.

24 MR. COMLY: Thank you.

25 MR. BLUST: If I may just for clarification. The

1 tubeless biased ply is a 22 and a half inch tire; is that
2 correct?

3 PARTICIPANT: That's correct.

4 MR. BLUST: It's not a 20-inch -- the 10 hundred
5 20 is a 20-inch rim which is tubed. The tubeless is a 22
6 and a half inch rim. And therefore, that's why the
7 compatibility of both on one piece of equipment doesn't
8 work. It's a mismatch.

9 MR. COMLY: Thank you for that clarification.

10 Can you comment on our coverage of the U.S.
11 producers?

12 MR. MARSHAK: We really don't know. I mean we
13 know what we read, and we assume you're going to get
14 everybody--we don't know.

15 MR. COMLY: Okay. Let's go back to something you
16 probably know more about, the Chinese producers. For the
17 questionnaires that you submitted, how much of the Chinese
18 production of truck and bus tires do they represent? And
19 also, how much of the exports to the U.S. do they represent,
20 approximately?

21 MR. MARSHAK: That we will try to get you the
22 information in the post-hearing, because we understand the
23 importance of that question.

24 MR. COMLY: Okay.

25 MR. MARSHAK: And that--we're the ones who have

1 that information. So we will go back to the Chinese and we
2 will ask them for the coverage. We believe it's a large
3 coverage, but we'll find out, to the best of our ability,
4 how much it is.

5 MR. COMLY: Okay. Thank you.

6 Do you know of any plants in China that have
7 opened during the 2013-2015, and any that are opening in the
8 next near future?

9 MR. MARSHAK: I think in the questionnaire
10 responses you have a question on what has opened up, and the
11 companies have told you, you know, any new openings, any new
12 equipment in that time. And again, we'll ask if there's
13 anything in the future. We've also projected in the
14 questionnaire responses the 2'16--2016 and 2017 shipments.

15 MR. COMLY: That's all the questions I have right
16 now. Thank you.

17 MR. ANDERSON: Okay. Thank you, Mr. Comly. And
18 we'll turn the microphone now over to Ms. McNamara.

19 MS. McNAMARA: Thank you all for coming.

20 I have a couple of quick questions, and I think,
21 Mr. Marshak, if I understand it, you are--I just want to
22 make sure I am directing the questions in the right, to the
23 right person.

24 So you will be filing a post-conference brief on
25 behalf of the Chinese producers and exporters? Or is that

1 still up in the air?

2 MR. MARSHAK: That's still up in the air.

3 MS. McNAMARA: That's still up in the air.

4 MR. MARSHAK: We definitely will be filing a brief
5 on behalf of this group that's here today on this domestic
6 like-product issue. As far as filing on behalf of the
7 Chinese Respondents, we just don't know yet.

8 MS. McNAMARA: Okay. I may ask some questions
9 that maybe you can answer maybe if you file a
10 post-conference brief on behalf of those Chinese producers
11 and exporters and you can address the questions in that
12 context.

13 But first I want to go--I want to discuss this
14 domestic like-product issue that you've raised. And I
15 understand that you're saying that this particular product
16 is not produced in the U.S. So if we're charged by statute
17 to find the most similar product to define the domestic
18 like-product as most similar, if we don't have like, we have
19 most-similar, what would that be?

20 MR. MARSHAK: The most similar product to this
21 would be all other truck or bus tires--

22 MS. McNAMARA: All bust or truck tires?

23 MR. MARSHAK: --produced in the United States.

24 MS. McNAMARA: Okay.

25 MR. MARSHAK: And you'd look at the import, the

1 exports of our product, and whether they have an impact on
2 the domestic industry making all other truck and bus tires.
3 And we believe there would be zero impact.

4 MS. McNAMARA: Okay. And so then if the
5 most-similar is all other truck and bus tires, then the
6 domestic industry you would just define it as those that
7 produce all others, for purposes of--

8 MR. MARSHAK: For the purposes of this analysis,
9 we've come here with what we believe to be a very distinct,
10 unique product, and everything else, you know, we have not
11 done the same type of analysis to all other truck and bus
12 tires. So as far as we're concerned, let's treat that as
13 the domestic industry, and we're a very distinct product.

14 That's how we would ask you to look at this case.

15 MS. McNAMARA: Okay. If you in your post-hearing
16 brief can just address those legal issues about defining the
17 domestic like-product and the domestic industry in the
18 context of your arguments so that we comply with what we're
19 supposed to look at through the statute. But if you can
20 just be mindful of addressing that from a legal standpoint,
21 not just the factual, that would be helpful as well.

22 MR. MARSHAK: We understand. Yes, we will.

23 MS. McNAMARA: Okay. So--and this question is
24 going to go--and I apologize. Some of my questions will be--
25 --you all may be able to answer, but some of them may be

1 something that would go to the other Chinese producers and
2 the more general issues.

3 And I'm just kind of trying to understand how
4 this market--and obviously your market, you gentlemen, your
5 claiming it's very specialized. And so how would--I'm
6 trying to understand and get a sense of how, say you
7 gentlemen, or just typical fleet owners, how they purchase
8 products as opposed to how somebody who is a passenger tire.
9 So what's the differences? Or is there any difference in
10 how you all purchase, or how truck fleet owners purchase
11 tires, versus say a consumer in passenger tires?

12 MR. JACKSON: For us, for purchasing the product
13 that we use, it's a very limited number of suppliers, very
14 limited. And we can only go pretty much to these particular
15 suppliers. Unlike a passenger car tire, it's readily
16 available everywhere and most--there's many, many dealers.
17 There's many, many providers. The network is much larger,
18 much more vast, than what we see in our industry that's very
19 limited and very unique and, I guess you could say, kind of
20 specialized.

21 We have no choice but to go to these particular
22 providers. And as Mr. Vaughn was saying earlier, it's very
23 limited. It seems to be shrinking further even in China.
24 Very, very few producers. And I would add to the comment, I
25 think the reason for this is it's always been a lower cost

1 product, not very attractive to manufacture.

2 We've talked in the past to large manufacturers
3 through our contacts with companies such as Bridgestone
4 Bandag, or Goodyear, and even Hankook in the past, and we
5 had talked to them to see about possibly making this
6 particular product. And at that time, or at those times,
7 they've expressed zero interest.

8 As Mr. Vaughn also noted, I don't know if you're
9 familiar with Tier One, Tier Two, Tier Three type tires, but
10 most folks are gearing towards Tier One/Tier Two, and my
11 understanding is for profitability. There's greater profit
12 margins. It's just there's not that profit margin in this
13 particular tire.

14 MR. VAUGHN: I think there are no more than five
15 or six vendors who market this tire in the United States,
16 and we give 90 percent of our business to. This is an
17 extraordinarily competitive industry, and without getting
18 into confidential information, we would do a term lease for
19 say 100 chassis for three years and lose a deal for 3 cents
20 in the rate a day. That's how price sensitive that is.

21 And that's why it is so essential that we watch
22 the cost side of the equation. And as a number of us had
23 said, maintenance and repair vastly exceeds capital costs in
24 terms of the pricing model. And tires eat up a very, very
25 large percentage of the maintenance and repair budget.

1 MS. McNAMARA: So you are describing this market
2 where you're going to certain limited suppliers. Are those
3 all located in China? Are they all Chinese producers?

4 MR. VAUGHN: All the vendors are U.S.-based.

5 MS. McNAMARA: The vendors are U.S.-based, but
6 selling through Chinese--

7 MR. VAUGHN: They source--they source from China.

8 MS. McNAMARA: Okay. Is it produced anywhere
9 else, do you know?

10 MR. VAUGHN: The tires?

11 MS. McNAMARA: Yes.

12 MR. VAUGHN: There was historically some limited
13 production in India, but to the best of my knowledge they're
14 no longer in the market.

15 MR. JACKSON: Not that I'm aware of--sorry. Not
16 that I'm aware of in India anymore. Everything, as far as
17 we know of, is sole source through China only at this time.

18 MR. VAUGHN: And in addition, factories that we
19 dealt with a decade ago, you know, through these vendors,
20 have exited this business subsequently.

21 MS. McNAMARA: So if these Chinese producers kind
22 of have this market cornered, how does that affect the price
23 for you all? Is there price competition among these?

24 MR. VAUGHN: It's like a Coke/Pepsi model. There
25 is extreme price competition within the vendor group.

1 MS. McNAMARA: Okay. So would you say price is
2 the most important factor for purchasing for your
3 specialized tire?

4 MR. VAUGHN: Well number one, it's the quality of
5 the tire. Who cares what it costs if it's a piece of
6 garbage. That's why we talk about this Tier One/Tier Two.
7 And we require things like Smithers testing, and things like
8 that. But having said that, amongst the people that provide
9 us with acceptable quality tire, then it's really price
10 driven.

11 MR. MARSHAK: I just want to add one more comment.
12 The key here is availability. There are just not that many
13 tire mills that are making these bias tube tires. So the
14 first criteria is finding a mill that makes the tire. And
15 if I'm correct, there are just not many mills left who are
16 willing to make these particular tires. None in the United
17 States. And in China, a very limited number.

18 MR. VAUGHN: Yes. We gave this data to Ned. It's
19 roughly a half dozen factories.

20 MS. McNAMARA: And if these, if this industry is
21 kind of shrinking and producers are exiting, where is that
22 going to leave you? I mean, do you think this is something
23 that they are going to continue to produce? I'm just--

24 MR. JACKSON: I do think there are still going to
25 be some producers. They still see options for this, so it

1 can fill space in the factories. Nowadays there's a lot of
2 competition. There seems to be, you know, so many factories
3 in China that there's always open space, so to speak.

4 So they backfill this space, much like what
5 happens in the retreading market. When retreaders in our
6 industry, we pay a fairly competitive price on retreading.
7 So when you look at a lot of the retreaders, larger
8 retreaders, their retreading business and profitability
9 comes from higher-end products, over-the-road type products,
10 or demolition type tires, dump trucks, et cetera.

11 But there's always backfill space, and that's
12 what these factories do typically, is they fill that
13 back-end space with this particular product, is what we see,
14 because there's still open capacity. So when you fill that
15 little bit of open capacity, it helps with overhead, et
16 cetera, with factories.

17 So there's still the potential to continue with
18 this production, but it is very limited.

19 MS. McNAMARA: Okay. And it's primarily larger
20 companies that produce this as a subset of their product?
21 Is that--

22 MR. JACKSON: Actually, from what I know, I'll try
23 and give you the best information I can, there's very
24 limited of the large companies. The largest company I am
25 aware of that does this production is ZC Rubber, Zebra

1 Charlie Rubber, also known as Hangzhou Rubber. I believe
2 they're the largest Chinese manufacturer. And it's still
3 very surprising to us that they're willing to produce this
4 product, but they do.

5 Most of the other factories are, I would estimate
6 at this time--we could find out more detail--that they are
7 smaller to moderate in size. One of the companies that Mr.
8 Vaughn mentioned, New Pride, is with a very, very small
9 plant. So it's not a large production plant.

10 MS. McNAMARA: Okay. You mentioned Tiers. And
11 can you explain to me how Tiers work in this specialized
12 product versus in the larger tire market?

13 MR. JACKSON: Sure. When we talk about Tiers,
14 obviously a Tier One is your top-of-the-line steer, axle
15 type tires, et cetera. Our particular product doesn't fall
16 into that category. It's really manufactured more or less
17 for trailers. Specifically it is an Intermodal trailer
18 chassis that the tire is manufactured for.

19 If we were to classify this tire, it would
20 probably in a Tier Three, or potentially even lower than a
21 Tier Three, an entry-level type tire.

22 MS. McNAMARA: Okay. So your product doesn't have
23 its own Tier product--

24 MR. JACKSON: Not that I'm aware of, no.

25 MS. McNAMARA: Okay. But if you were placing it

1 in the larger tire market, you would say this is a Tier
2 Three?

3 MR. JACKSON: Tier Three, yeah.

4 MS. McNAMARA: Tier Three?

5 MR. JACKSON: Yes.

6 MS. McNAMARA: Okay. And what would you base that
7 on? Why would you characterize it as a Tier Three product?

8 MR. JACKSON: When you look at let's say your Tier
9 One type tires, or Tier Two, the quality and engineering
10 into a tire of that type is very high level. The materials
11 used, et cetera, is very high end. It's a much more higher
12 cost components going into that tire, much more engineering
13 that goes into that tire to produce a tire that's going to
14 be much more resistant and capable of withstanding a lot
15 more forces, longevity, et cetera.

16 In our particular tire, or in our industry, to
17 try and look at using a tire of that quality would not make
18 sense. As we mentioned, we lose a tremendous amount of our
19 tires due to damage. And there is potential, and we know
20 that there's also theft in our industry, because the way we
21 operate we're in a day-lease industry where a chassis could
22 be leased several times in one day with many, many users.

23 Our clientele is many, many thousands of
24 customers. It's all independent truckers. So we are also
25 concerned with theft. So when you start to put a higher

1 quality product, people will recognize eventually and those
2 products will be stolen.

3 We don't have the controls in our industry to
4 prevent that. It just does not exist in marine terminals,
5 the rail yards, et cetera,

6 So we have to be cognizant of the fact that you
7 have to produce and operate a tire that will meet our needs,
8 and this particular tire does. But it's of no value to
9 let's say truckers who want to take a tire and utilize on
10 large over-the-road hauls this tire designed for more or
11 less short hauls, short distances. But It provides the use,
12 and it's a lower cost particular tire. So the up-front cost
13 is not major to purchase this particular product, but it
14 does meet all the needs, including, you know, it's ability
15 to resist the damage which is very high in our industry, and
16 yet's not very desirable for things such as theft.

17 MS. McNAMARA: If this is a specialized industry--
18 and I don't mean to, I'm not trying to make light of this--
19 but who is stealing the tires, then? If you all--

20 MR. JACKSON: Truckers.

21 MS. McNAMARA: Truckers?

22 MR. VAUGHN: It is a huge, huge problem in this
23 industry.

24 MS. McNAMARA: So truckers can use your product--

25 -

1 MR. VAUGHN: They'll put it on their truck. To be
2 clear, an intermodal bias ply tire is not suitable, and in
3 fact is not safe to use as a drive steer tire. And what
4 happens is, they'll have 10 chassis. They'll have a flat,
5 and they'll steal a tire from the chassis next to it.

6 We run a pool--people who aren't in this industry
7 don't believe it. I just spent three weeks in California
8 doing audits of 40,000 chassis fleet. Last month we put
9 34,000 lights that were missing or broken on our chassis.
10 It is staggering the amount of money that we spend for
11 stolen, damaged tires.

12 I will give you an example. I referred to Skid
13 Flat in the testimony. Chassis, when it's at rest, has a
14 breaking system that works off the tractor trailer. It has
15 two breaking systems, a parking break so when the air is
16 disconnected the parking break is on. When the trucker
17 comes, he hooks up the air and the electric power from his
18 unit, but you generally have to wait a minute or two to
19 charge the air system on the tractor. And when sufficient
20 air pressure is achieved, it releases the parking brake.
21 And then the trucker can engage the service brake when he's
22 moving.

23 Yard hustlers, which are marine terminal and
24 rail--they're not leasing company employees; we have no
25 control over a lot of this--they're always moving equipment

1 in the terminal. They'll come in a yard hustler, hook up,
2 not care about letting the air system charge, and they'll
3 drag. All the time you'll see chassis like bumping because
4 the parking brake is on and they'll destroy eight brand-new
5 tires because there will be a piece of it that's skid flat.

6 It's a huge problem. We've put tattle caps on,
7 which will show that a tire has been changed. We have
8 branded our tires with the FEL, Flexi-Van Leasing, to help
9 limit theft.

10 MS. McNAMARA: So the truckers will put those on
11 their tires. And I think you mentioned that that's not--or
12 I'm just trying to understand it. Do they put them on
13 their, the truckers put them on their--

14 MR. VAUGHN: No. They'll lease a Chassis, and if
15 they destroy two tires they'll take two off another Chassis
16 so that when they return it they don't get dinged with the
17 cost.

18 MS. McNAMARA: Okay. Okay, I understand now, I
19 think.

20 And then, Mr. Marshak, just in terms of the
21 conditions of competition of the bus and truck tire market
22 as a whole, not just specialized, do you have any comments
23 on tiers for branding?

24 MR. MARSHAK: We just got finished with a
25 passenger tire case, and we talked about tiers, and branding

1 over, and over, and over, and we're in the Court of
2 International Trade on an issue. We see the same domestic
3 manufacturers, Goodyear, Bridgestone, Michelin, Continental,
4 making tires in the United States. We don't know as much
5 about the importance of tiers and branding in the truck
6 market as we do in the passenger market.

7 We assume it's very similar. I believe there's
8 some answers in the questionnaire responses, and we would
9 hope that a majority of Commissioners would agree with us
10 that the domestic manufacturers are making tires and selling
11 tires at a different tier than the tires that are coming in
12 from China. But that's, you know, just a tremendous issue
13 that we have not tackled yet.

14 MS. McNAMARA: Okay. So I'll just kind of cut to
15 the chase. So you are contending there's some attenuated
16 competition here between the Chinese product and the
17 domestic product?

18 MR. MARSHAK: Overall?

19 MS. McNAMARA: Yes.

20 MR. MARSHAK: Yes, but again--

21 MS. McNAMARA: Yes, so--

22 MR. MARSHAK: --we have not quantified it in the
23 same way that we submitted thousands and thousands of pages
24 and documents in the PBLT case. So I believe there's going
25 to be attenuated competition, yes.

1 MS. McNAMARA: Okay, if you do file a
2 post-conference brief and you do want to argue attenuated
3 competition, maybe you can just address that.

4 And also, if you are going to argue attenuated
5 competition, then how do you explain the shift in market
6 share? And also some of the exhibits that the Petitioners
7 attached showing the tires kind of side by side, and then
8 the double coin that lines them up. If you are going to
9 argue attenuated competition in a post-conference brief, it
10 would be helpful if you would address that as well.

11 MR. MARSHAK: We understand. Again, we haven't
12 decided what we'll be doing in this preliminary phase, but,
13 you know, again this is a major issue.

14 MS. McNAMARA: Okay. So again I think this
15 question goes more towards the market in general. And I'm
16 just curious as to how subject imports participate in the
17 OEM and replacement market, if there's any divide.

18 MR. MARSHAK: Again, we don't have that
19 information right now.

20 MS. McNAMARA: Okay.

21 MS. McNAMARA: So I also want to talk about, you
22 all talked about retreading with your product that you use.
23 So can you explain to me a little bit about who does that
24 retreading, and how that affects--are all the tires you
25 bought retreadable, that you buy on this?

1 MR. VAUGHN: Yes. And the question becomes, as
2 Mr. Jackson said, oftentimes our tires don't wear out. They
3 have a premature existence because of damage, whether it's
4 cut the cord curb damage, skid flat.

5 So when a tire, either through tread depth or
6 damage is no longer suitable for road service, a vendor will
7 come to the marine terminal at our behest, or a rail
8 terminal, or a depot, say they'll pick up for example 200
9 tires, and then they'll drop off hopefully 200 tires.

10 They'll take those 200 back. They do an
11 examination, and they grade the casing. Is the casing, you
12 know, the bones of the tire, still sufficient quality to do
13 retreading? And each leasing company establishes its own
14 standard. You know, how many holes can be in it, that kind
15 of thing. It's a technical thing that Mr. Jackson can
16 explain in better detail than I.

17 And you'll be able--if you're lucky, you can get
18 50, 60 percent of your tires that are suitable for
19 retreading, that's a pretty good percentage. The rest will
20 be scrapped. And then they'll retread either a mold-cure
21 process, or a precure process. They'll put them in a mold
22 and the tire, when it's fixed, or it's suitable is virtually
23 as good as a new tire. And then they'll redeliver them to
24 us and supplement our needs to the extent necessary with new
25 OEM bias ply tube tires.

1 MS. McNAMARA: And so the company that's doing the
2 retreading, does it specialize in this particular tire? Or
3 do they do retreading across the broader bus and truck tire
4 market?

5 MR. JACKSON: I can address that for you. As Mr.
6 Vaughn said before, there are several retreaders that we
7 utilize that concentrate in the Intermodal industry.
8 However, for Trac Intermodal we do use some very large
9 retreaders that are, for example, Bridgestone Bandag, which
10 happens to be the world's largest retreading company.

11 We utilize Bandag now. Now Bandag, this is a
12 small segment for them. Bandag can retread probably, I
13 imagine, almost any tire available. But we use a mixture.
14 We happen to use a company called Dupride who is
15 specializing in this industry. I think, like Mr. Vaughn
16 said, I couldn't tell you for sure but I think that probably
17 95 to 98 percent of their business is with the Intermodal
18 carriers, Intermodal Chassis owners. But then there is
19 again a few companies that we use that are much more
20 expansive in what they can retread, and what they do
21 retread.

22 MS. McNAMARA: Yeah I know, and this may again
23 go to the large bus and truck market, but can you explain a
24 little bit about how fleet service programs work? I mean do
25 you all have anything similar to that?

1 MR. VAUGHN: What are you referring to?

2 MS. McNAMARA: A fleet service program. I'm
3 trying to understand what those are, and Mr. Marshak you may
4 be able to, if that's something that did larger --

5 MR. MARSHAK: We are not able to address that
6 issue.

7 MS. McNAMARA: Okay. And again, I'm going to
8 direct this to kind of a larger market, and you may not
9 know, but do Buy American policies come into purchases of
10 either your product of tires or truck and bus tires as a
11 whole?

12 MR. VAUGHN: Even if I wanted to, I couldn't
13 buy --

14 MS. McNAMARA: Oh, I'm sorry yeah. That's
15 absolutely -- I'm sorry, I apologize for that one. But I'll
16 direct that to the larger. If you don't have --

17 MR. MARSHAK: We don't know.

18 MS. McNAMARA: Okay. How would characterize
19 U.S. demand for truck and bus tires over the Period of
20 Investigation?

21 MR. MARSHAK: We have no comment. Generally,
22 the answers are going to be in the questionnaire responses.
23 I think they're responding to that.

24

25 MS. McNAMARA: Okay. So do you have any

1 information on raw material costs and how they've affected
2 pricing?

3 MR. MARSHAK: Again, I'm sure that's going to be
4 in the questionnaire responses. You'll see the raw material
5 costs.

6 MS. McNAMARA: What about -- can you speak to
7 non-subject imports in this market?

8 MR. MARSHAK: Again, we're going to rely on the
9 questionnaire responses here for our answers.

10 MS. McNAMARA: Okay. If you file a
11 post-conference brief, if again you could just be sure to
12 also address the factors that the Commission traditionally
13 considers in determination of threat, and also if you do
14 file a brief and are claiming that the domestic industry is
15 not injured, if you could -- if you could explain that,
16 bearing in mind that just because an industry is profitable
17 does not preclude a finding of injury that would be helpful.

18 MR. MARSHAK: We understand the new law. We
19 think they're -- you know, even with the new law there are
20 certain limitations. If an industry is incredibly
21 profitable, the Commission has to take that into
22 consideration, even though we know it's not the end-all and
23 be-all of the decision. But it's still, we believe, a very
24 important factor, the profitability of an industry.

25

1 MS. McNAMARA: Okay. Thank you very much.

2 MR. ANDERSON: Okay. Thank you, Ms. McNamara.

3 Now I'll turn the microphone over to Ms. Breaux.

4 MS. BREAU: Good morning, and thank you for
5 coming out to testify. I just have a few questions for you
6 all. First one involves purchasing decisions. I know you
7 have a very limited amount of suppliers from what we've been
8 told, but I want to know if there are any other factors
9 other than price that you consider when making a purchasing
10 decision?

11 MR. JACKSON: Yes, I'll address. There is. Mr.
12 Vaughn mentioned Smithers Laboratories. I would imagine
13 maybe some folks here have heard of Smithers. Smithers is a
14 testing -- for those who haven't heard of Smithers, let me
15 explain a little bit.

16 Smithers Laboratories does testing on many
17 products, but they also specialize in tire testing. So when
18 we look at buying a tire, we don't want it from just any
19 supplier. We need to make sure that it is going to operate
20 properly, it's going to meet the needs of what we need.
21 It's going to be able to handle the harsh environment and
22 operate as a good quality tire.

23

24 So we do look -- one of the first basis points
25 in looking to purchase a tire is to ensure the quality is

1 there, and suitable enough for our industry. So we rely on
2 Smithers to do testing and provide some results through
3 tests such as endurance, clec to wheel, some ozone testing,
4 some other things of that nature and some of our initial
5 decisions are based on that.

6 We then do some trials with some of the products
7 to ensure that they do operate, and then if we know that it
8 is operating and functioning well and meeting our needs, we
9 then can say this is a supplier we can work with. As again
10 we mentioned earlier, it becomes more difficult when you
11 have a limited factory base.

12 MR. VAUGHN: Let me just add to that. We've
13 been in this business since the early 60's. We have been
14 dealing with vendors sometimes for, you know, 30 years. We
15 value our vendor relationships. But as the chief legal
16 officer for the company, I've put in a policy that in
17 virtually all markets, I want at least two suppliers for
18 competitive reasons.

19 You know, if you have someone who's -- MDT Tire
20 in New York, because of the trucking costs, they're not
21 going to sell me tires in California. So there's -- in
22 different regions of the United States, we have suppliers.
23 A company like New Pride is national in scope. So we have a
24 mix of large companies like New Pride and more mom and pop
25 places.

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In addition to the tire quality, you're very interested in service in reliability, because they also deal with the transport, the delivery and pickup of tires. So do they have good quality control and casing assessment? You know, there's other factors. But at the end of the day, pricing is very important to us.

8

9

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13

MS. BREAUX: My next question deals with supply constraints. Has there -- again within your industry, I understand that there are only a few suppliers, but have those suppliers ever faced any constraints in getting the actual product to the United States, or within any certain region?

14

15

16

17

18

19

MR. VAUGHN: The answer is yes. There was a major, major disruption to the ports on the West Coast due to very contentious labor negotiations between the marine terminals and the ILWU, which is the union that works the marine terminals, and it resulted in work stoppages, a back up of ships, vessel rotation problems.

20

21

22

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24

25

It was a nightmare and actually I think the President got involved with his representatives to step in and end that. I think Mr. Blust may have more data. But I think the adverse impact to the GDP, the economy over the whole was reflected as a consequence of those problems. That was last year.

1 MR. MARSHAK: Were there any supply problems
2 with the manufacturers in China?

3

4 MR. JACKSON: There has been at times. For
5 example the company I'll use, New Pride as an example, they
6 happen to have been with a manufacturer, if I recall
7 correctly, that did other tires and they had, I believe, a
8 contract for space that was leased within that factory to
9 produce this particular tire.

10 I don't know the specific details, but my
11 understanding is they just had an issue with the fact that
12 the factory did not want to produce this tire any longer.
13 They wanted to move more towards higher profit margin type
14 tires, and therefore New Pride did have some production
15 issues for a while.

16 Eventually I believe they ended up going to a
17 factory that was -- had open available space, and worked out
18 an agreement to lease space there with their own molds and
19 setting up their own production capacity within that plant.
20 So that's just another example of some things that do
21 happen.

22 MS. BREAUX: And my last question, besides the
23 100 by 20 tires that you all specifically mentioned, are
24 there -- are you aware of any other types of tire, truck and
25 bus tires that are only produced in either the United States

1 or China that we can't get here? Sorry. Are you aware of
2 any other brands or model of truck and bus tires that are
3 only produced in China and that we cannot produce in the
4 United States?

5 MR. JACKSON: I am not aware.

6 MR. VAUGHN: I think that there is a very small
7 market for tubeless, bias-plyed Mr. Blust talked about on a
8 larger-sized rim. They produce them in China also right,
9 the tubeless?

10

11 MP Yes, correct, the 11225.

12 MR. VAUGHN: Yeah, the 11225. They're also
13 produced in China.

14 MS. BREAUX: All right. Thank you very much.
15 That ends my questioning.

16 MR. ANDERSON: Okay, thank you. Mr. Yost.

17 MR. YOST: Thank you very much. I listened to
18 your testimony with great interest. In a former life, I was
19 -- I worked in a trading company and was involved in the
20 containerization, so to speak, in the 1970's. So I've seen
21 this industry develop and prosper. Are you guys ready for
22 the new Panamex plus size container ships?

23 MR. VAUGHN: That question's better addressed to
24 the marine terminal operators.

25 MR. CARPENE: Well, I'll say though that our

1 company actually serviced the Benjamin Franklin that come
2 into LA-Long Beach back in December, which is the 18,000 TEU
3 ship, and you're right. I mean it's an issue that the
4 terminal operators but also the chassis providers need to be
5 ready for, need to be able to supply.

6

7 MR. VAUGHN: Yeah, in the pool environment, it
8 creates tremendous logistical challenges, because as Greg
9 said, you not only have these larger ships, and you take of
10 the Port of LA-Long Beach where -- that's where the
11 trans-Pacific trade is, where those larger ships are being
12 deployed. They really can't come to many East Coast ports
13 because of drayage concerns and draft of the ship.

14 MR. YOST: Right. I understand they're dredging
15 a number of East Coast ports right now --

16 MR. VAUGHN: Yeah, to get these --

17 MR. YOST: Savannah for one.

18 MR. VAUGHN: Yeah. Savannah will probably --
19 Savannah and Charleston will, in my opinion, benefit the
20 most from the post-Panamex ships. But we run into a
21 logistical problem because you'll have seven marine
22 terminals within two miles of each other. But the shipping
23 lines are under tremendous competitive pressure now.

24 So they form these alliances. So Week 1, the
25 ship will go into Terminal A. The next rotation, the ship

1 will go into Terminal B and we'll have to move 1,100 chassis
2 from Terminal A, deadhead them, basically stack them,
3 deadhead them, you know, two miles down the road. So it is
4 a very challenging environment for us.

5 MR. YOST: Do you lease the containers as well
6 as the chassis at the same time or typically make --

7
8 MR. VAUGHN: Well, Flexivent was the second
9 largest container leasing company. When I joined in '86, my
10 job was in part to buy another leasing company. Trac had
11 Interpool, a very large company. So it started what were
12 called the Seven Sisters, and there was an awful lot of
13 consolidation. So the chassis companies that remained used
14 to be really principally container companies.

15 MR. YOST: I see. So the chassis are leased
16 separately from the containers?

17 MR. BLUST: Yes. We have, for example, the IACL
18 has 12 members. Three of the members only lease chassis.
19 Eight of the members only lease containers, and one company
20 leases containers and chassis. But they're probably -- it's
21 unlikely that there would be a coordinated lease of
22 containers and chassis.

23 Like my belief is they would be separately
24 processed at maybe the same customer. But it's not a
25 bundle. In the old days they used to do bundles of

1 containers and chassis and outfit a carrier with a fleet of
2 containers and chassis to set up an operation.

3 Today, most of the chassis are leased to
4 truckers by and large, while the containers are leased to
5 ocean carriers. So the market has changed over the course
6 of the evolution of containerization.

7

8 MR. VAUGHN: Yeah the market -- there's been two
9 sea changes in recent years. Number one, it used to be 50
10 percent of the chassis were owned by ocean carriers and 50
11 percent were owned by leasing companies. Starting about
12 seven-eight years ago, the ocean carriers decided en masse
13 to exit the chassis-owning business, and the leasing
14 companies, including TRAC and Flexivent, and actually DCLI
15 was actually the mirror shipping line fleet, and they just
16 spun off a leasing company.

17 So you had that sea change, and then the second
18 change is the whole change in intermodalism and the
19 development of these equipment pools, where to the maximum
20 extent possible some shipping lines are trying to exit the
21 business of providing and paying for a chassis. So when I
22 got in the business, a shipping line would go to the
23 factory, shoe factory outside of Milan and take care of that
24 through bill of lading and get those shoes to the Nieman
25 Marcus store in Dallas. Now, it's moving back to more 17th

1 century port to port.

2 MR. YOST: I see. Has the size of the chassis
3 fleet expanded over time?

4 MR. VAUGHN: No, it hasn't. It's actually gone
5 down, and it's gone down principally because of increased
6 efficiency, meaning years ago, and that's not good for us by
7 the way, years ago each -- ten shipping lines would come
8 into the Port of New York. They would have ten fleets of
9 say 1,000 chassis each to service their ships.

10 With these equipment pools, the chassis becomes
11 vanilla, an interchangeable, interoperable piece of
12 equipment. So you may be able to service those ships with
13 6,000 instead of 10,000.

14

15 MR. YOST: I see.

16 (Simultaneous speaking.)

17 MR. YOST: So consolidation has in effect
18 decreased demand for replacement tires?

19 MR. VAUGHN: No, a very good question.
20 Unfortunately, almost the reverse is true because with that
21 smaller fleet, it's being used much more actively.

22 MR. YOST: Okay.

23 MR. VAUGHN: So whereas a chassis would take two
24 trips a month when the vessel came in, two to three day
25 trips, it's being used four times a day.

1 MR. YOST: Understand. Do all the chassis use
2 the same tire, this ten hundred by twenty?

3 MR. VAUGHN: The vast majority. There are
4 specialized fleets, private fleets. There is some use of
5 radial tires. By way of example my terminal is Dole and
6 it's super high value cargo, perishable. We land the
7 bananas in Wilmington, Delaware but we'll go as far as
8 Montreal and Toronto.

9 So it's long haul, private fleet, enclosed fleet
10 which we control. So we do things like use airing systems.
11 We talked about under-inflation. We use hobometers, you
12 know. It's a Rolls Royce chassis, you know.

13

14 MR. YOST: Okay, and presumably nobody steals
15 the tire or nobody's allowed to steal the tires on that
16 particular ground chassis?

17 MR. VAUGHN: We actually have more control. We
18 operate the terminal, but I cannot tell you that that
19 doesn't happen from time to time.

20 MR. YOST: Understand, understand. What's the
21 significance of the two-part rims? Is that something only
22 for the bias-ply tubed tires?

23 MR. JACKSON: Yeah, I'll answer that for you.
24 Yes. You know, when you look at all their TBTs that utilize
25 a one-piece wheel, in order to use a tire that does use a

1 tube and also what's called a flap, which is a protective
2 rubber, piece of rubber that's in between a tube and then
3 the rim. In order to mount that tire, you really can't
4 mount it on a single piece wheel because your tube needs to
5 be aligned.

6 As you mount, you know, we can move out of
7 position, out of place. So by using the two-piece system,
8 the ring itself is off of the rim, and you can easily slide
9 the entire assembly of the tube, I'm sorry, the tire, the
10 tube and flap you can slide into position easily without
11 disturbing the positioning of your flap and your tube, and
12 then your ring gets mated on top of the one side of your rim
13 and becomes a second flange.

14
15 So you have your rim, which has one flange
16 already. On the other side is a ring that acts as a flange
17 which is removable. So when you take the tube-type tire,
18 you slide onto your rim. You take your ring, apply that on
19 top and you have a nice assembly where everything is lined
20 up properly.

21 MR. YOST: I understand, and who makes the rims?

22 MR. JACKSON: That's a good question too. There
23 used to be a U.S. company such as REDCO or Accuride who did
24 make these rims. But again, it's a very small niche
25 specialized fleet. So a lot of these guys have stopped

1 making it and if you had to buy new today, there may be a
2 few Chinese suppliers or other suppliers.

3 But we do -- we do have enough supply of our
4 own. We have some of our older equipment that when we
5 decide to dispose of the older equipment, we take the old
6 tires and rims off of there to help us replace anything that
7 needs to be replaced moving forward.

8 MR. VAUGHN: And we also have a very -- excuse
9 me. We also have very active reconditioning rim program,
10 where we're sandblast and powder coat the rims to extend
11 their useful life.

12 MR. YOST: Okay, and these tires and rims are
13 only used on marine chassis?

14 MR. JACKSON: As far as we know, yes.

15 MR. YOST: For containers?

16 MR. JACKSON: Yes.

17 MR. VAUGHN: Yes.

18

19 MR. YOST: So they don't compete with truck, bus
20 and trailer?

21 MR. JACKSON: Not that we're aware of, no, no.

22 MR. VAUGHN: Correct. This is a very, very
23 simple but specialized piece of equipment, single purpose,
24 you know, to transport marine containers.

25 MR. YOST: Now you've testified that this is a

1 -- well, a lower cost, low profit margin, not very
2 attractive. So but why did the U.S. companies exit this
3 business, as you say, in the 1990's?

4 MR. JACKSON: Well, it's our speculation in
5 talking with a few of the manufacturers -- again, I deal
6 quite a bit with Bridgestone Bandag. We've had some
7 representatives in from Goodyear and I'll give you my best.
8 Probably my best example is a few years ago, we had even
9 talked to Hankook Corporate and we had asked them. You know
10 look, we're trying to see if we could find something that
11 has slightly higher quality value, and we would like to know
12 if you'd be interested in manufacturing this particular
13 product.

14 I was told flatly at the time that we really
15 have no interest. Our business is in the radial market. I
16 asked him, I said well, I don't understand. We could
17 probably give you a lot of volume. You could open up
18 another plant and produce this particular product.

19
20 I was told listen Mr. Jackson, if we open
21 another plant, it's going to be for radial. It won't be for
22 bias. So I assume in our talking with all the people, the
23 feedback we get is that the radial market provides a higher
24 profit tire. You know, as again, when you talk about a
25 steel axle tire, it commands a very high value. So the

1 profit margin I assume is greater there.

2 MR. YOST: I see, okay. Also earlier testimony
3 was there's about 175,000 new tires purchased per year for
4 this industry. In your post-conference, if you could put a
5 value on those purchases?

6 MR. MARSHAK: Yes, we will.

7 MR. YOST: Okay. I have no further questions.
8 Thank you.

9 MR. ANDERSON: Thank you, Mr. Yost. Mr.
10 Cantrell.

11 MR. CANTRELL: Thank you. Ray Cantrell. I'm
12 the industry analyst on staff here. I'm kind of the tire
13 guy, technical. Although you can see my colleagues have
14 asked many technical questions. But I get into description
15 and uses of tires, the production methods and so forth, and
16 I'm not too familiar with your industry and was wondering
17 when you speak of chassis, are you talking a truck bed or
18 what?

19
20 MR. VAUGHN: I'll just elaborate a little bit on
21 our -- my testimony and in the post-trial brief we're going
22 to submit pictures of chassis. They'll only be Flexivent
23 chassis, not TRAC chassis. So but it's really a steel
24 ladder frame with bolsters and most importantly twist locks,
25 because -- and it's made to match the size of the container.

1 The container ships are cell-guide ships, and
2 they take either a 20 foot container or a 40 foot container,
3 and then some years later on on-deck carriage, they would
4 take a 45, 45 foot container. So you have an undercarriage,
5 which is generally two axles. We make some tri-axle, three
6 axle chassis.

7 That's for generally carrying heavy overloaded
8 or not overloaded, heavier 20 foot containers. So the axle,
9 the bogie extends. So you can be in compliance with the
10 bridge laws. It's not that the chassis can't take the
11 weight; it's that the bridge laws require, you know, the
12 extendability.

13 So with the two axles, you'll have eight tires.
14 You have a braking system and a light system. There's no
15 mode of power on the chassis. It gets -- it's air supply to
16 run the brakes and it's electrical supply to run the lights
17 from the tractor-trailer that it's attached to.

18 When a 40 foot container is put on top of a 40
19 foot chassis, to a layman, you know, it's going over the
20 highway. It looks essentially like a tractor-trailer van.

21 MR. CANTRELL: Okay. So I mean these are -- the
22 containers are then offloaded onto these chassis that sit on
23 the port, is that right? I mean they aren't on the ship?

24 MR. VAUGHN: No. Well, you could put it on a
25 rollo ship, you know, roll on/roll off ship, but the vast

1 majority of these chassis are used -- it's sort of what we
2 call the first mile and the last mile. It comes off the
3 ship. I'll give an example in Los Angeles.

4 The container comes off the ship. It's either
5 going to be delivered locally for a large consumption area
6 in Southern California, it's going to go the railhead,
7 either the B end at Hobart or the Union Pacific at the ICTF,
8 which is about four miles, five miles from the marine
9 terminal, and then the box will be lifted off the chassis,
10 put onto a double-stacked train car and head to say Chicago,
11 and then the train will be unloaded. There will be chassis
12 there, and then it will go to its end destination.

13 Then there some more minimal -- you wouldn't
14 take a box in LA and put it on a chassis and drive it to
15 Chicago. You may drive it to Nevada, you know. You
16 wouldn't drive it to San Francisco because the ship's next
17 stop is going to be Oakland. So it's used on both end of
18 the intermodal move. We always call it the first mile and
19 the last mile.

20

21 MR. CANTRELL: Oh okay, thanks. The tires that
22 you bring in, are they mounted or unmounted?

23 MR. VAUGHN: Well, we don't import them. Our
24 vendor imports them and to answer your question it really
25 varies. They come unmounted almost always, and then a

1 vendor will either map the tires and deliver them to us
2 mounted, or in some places it gets delivered to a third
3 party depot and they do the tire work, or because of union
4 work rules, the tires will be sent to the marine terminal,
5 which is unionized labor and the union tire mechanics will
6 do the mounting and then put the tire on the chassis. It
7 all depends on the environment.

8 (Off mic comment.)

9 MR. VAUGHN: There are times, yeah. We supply
10 the rim and the tire.

11 MR. CANTRELL: So they're not coming in mounted?

12 MR. VAUGHN: No. In the container, they're not
13 mounted.

14 MR. CANTRELL: Oh okay. Are these -- all right.
15 Mr. Blust.

16 MR. BLUST: Mr. Cantrell, if I could maybe just
17 clarify what Bernie was saying. The tires are mounted on
18 the leasing company's or the chassis owner's rims in the
19 United States. The tires do not come in with rims. It's
20 not a preset arrangement.

21

22 The rims aren't being imported. The tires are
23 coming in. Then they're mounted. The rims are provided by
24 the chassis owners. The tires are mounted on the chassis
25 owners either at the owner's site or at a remote site. So

1 they're brought back either as a package or individually and
2 mounted at the terminal. So but they're coming in as a
3 container load of tires to whoever the importer is.

4 Just a containerload of tires come in, are sold
5 to the vendor. The vendor then resells the tires and they
6 may provide the service of mounting the tires on the rims
7 and then delivering the package or -- to the owner with the
8 owner's rims. But they're normally not supplied with new
9 rims.

10 MR. JACKSON: Yeah. The leasing company is not
11 the importer of record. We're buying from U.S.-based
12 distributors like New Pride.

13 MR. CANTRELL: Oh okay. Now these chassis when
14 they have the container on them, lifted on them, I mean I
15 guess they can carry multiple containers?

16 MR. VAUGHN: No.

17 MR. CANTRELL: One container per chassis?

18
19 MR. VAUGHN: A 20 foot chassis will transport a
20 20 foot box. A 40 foot, you know, 40 foot container because
21 the twist locks ^^^^ on the bolsters there are twist locks,
22 and there are -- in the corner castings of the container for
23 safety and security when it's put on the chassis with the
24 ship crane or a gantry crane, the trucker or longshoreman
25 goes around and closes, connects those twist locks and it

1 locks down, it locks down the chassis.

2 Now there are some special purpose-built chassis
3 that may be built to take -- and it's usually empties,
4 shuffling empty 20's. So it will be a larger chassis and it
5 will support two empty 20 footers.

6 MR. VAUGHN: You'll see that over the road.
7 Occasionally, you'll see two 20 foot containers on a 40 foot
8 chassis. It's traditionally called combo chassis. You can
9 put one 40 on this 40 foot long chassis, one 40 foot
10 container sitting on or two 20's, but they're normally not
11 loaded because you'd exceed the weight limits on the road.

12 That was the wisdom in the creation of the
13 containers is this modular style on the international
14 market. 20 foot container and a 40, you would -- for a 20
15 foot you would take 20 foot slot on the ship. You could
16 stack 20's up on the ship, which is why the cargo body came
17 off of the wheels. In a truck/trailer concept, you take the
18 cargo cabin and take it off of the wheels, leave the wheels
19 behind and load that on a ship.

20 Then you're able to stack on the ship multiple
21 cargo bodies, and that was -- because if you put them on the
22 wheels there would be one tier horizontal and it would --
23 you couldn't get the economies of filling up a ship with
24 multiple containers stacked on each other.

25

1 A 40 foot will actually sit on top of two 20's
2 in a cell, or substitute 40's all the way up. 20's on the
3 bottom, 40's on top and it gave a lot of flexibility in work
4 on the ship and cargo capabilities. Light cargo goes into
5 40's, heavy cargo goes into 20's. So you gain a lot of
6 flexibility in the process, which is why we have 20's in the
7 fleet, 40's in the fleet and then an oddball 45 foot that
8 goes up on top, because you get an extra five linear feet of
9 cargo space for really light cargo. But they do have some
10 operating constraints.

11 So you will see that in some of the numbers that
12 we put out. You'll see 45 foot chassis, 40 foot chassis and
13 chassis for 20 foot containers. But the 45's have 40 foot
14 positions for stacking. So they can sit on top of a 40 foot
15 stack and be able to build up your cargo on the ship in that
16 manner.

17 It's different than the 53's that you dealt with
18 on another case, where they are essentially suited to
19 domestic trade, and the 20's, 40's and 45's are suited to
20 the international container trades, because of the way that
21 they're stacked on the ship.

22 MR. CANTRELL: Okay. So I'll try to get back to
23 the tires a little bit. Are these tires, are they suitable
24 for long haul or are they only -- do they only -- are they
25 only used for short haul?

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MR. JACKSON: Typically, they're really not meant for long haul. They're really suited for long haul, excuse me, short haul. When you looked at the industry when it first developed, that was the premise, that most of this cargo, most of the containerization was pretty much local drayage, truck drayage. In our industry and in modal, Mr. Vaughn touched on this before, if you're going to be receiving cargo in New York or Baltimore or Virginia and you need to bring that cargo into the Midwest regions, it typically loads the train, cargo trains in those particular areas and it's transited via rail into inland destination points. The same thing goes for West Coast.

14

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And Mr. Vaughn, as he mentioned before, it does happen occasionally where folks will run cargo inland on a chassis. But most of the reason is not because that's just the way things work; it's because it's a hot cargo move. It's something that's on a deadline. But it's very, very rare.

20

21

22

MR. CANTRELL: Do the tires that come in, I mean there are DOT regulations, specifications, sidewall specifications and so forth.

23

24

25

MR. JACKSON: Yes, yes.

MR. CANTRELL: So they're all DOT certified tires?

1 MR. JACKSON: Absolutely, yes sir.

2 MR. CANTRELL: Are there any other special
3 markings on them like regroovable or retreadable or anything
4 like that that you might -- that the tires are marked with?

5

6 MR. JACKSON: There are at times on certain
7 tires. On ours, I don't believe have any special markings
8 like regroovable. My personal feeling is I'm not one that
9 believes in regrooving. If you've utilized and worn that
10 tire down to your two/32nds, you really should be looking at
11 retreading. To regroove, we're not a fan of that. But no.
12 Most of the other markings are just your DOT, your normal
13 DOT markings.

14 MR. VAUGHN: And we do not regroove.

15 MR. CANTRELL: Okay. So let me check my notes
16 here. One thing that Mr. Yost brought up about the rims,
17 two piece. Could in post-conference here could you provide
18 maybe a diagram of how that's -- of how that goes together?

19 MR. JACKSON: Yes sir, no problem.

20 MR. CANTRELL: Okay. On the speed rating on
21 these tires, I know you can, you know, there are some that
22 are 50, 55 miles per hour up to 75. Some of the 18-wheelers
23 and everything may have speed ratings over 75. It seems to
24 me these may be lower speed rating type tires.

25 MR. JACKSON: You are correct. They typically

1 are ^^^^ I want to say many of them do fall into a speed
2 rating of 55. But I'd have to tell you I'm not 100 percent
3 sure of all of them have that particular speed rating. It's
4 something I would have to look at. There may be some whose
5 speed rating is greater than 55.

6

7 MR. CANTRELL: In the load range on those, I
8 mean are they seven or eight thousand pounds or five
9 thousand or --

10 MR. JACKSON: Yeah. They're in the 5,000 to
11 6,000 pound load range and they'll tell you whether it's run
12 in a single or dual application. There's two different load
13 range ratings on it, and both of them are typically in the
14 5,000 range. I think a few might be around a 6,000,
15 slightly above.

16 MR. CANTRELL: And are they -- are they aired up
17 say over 100 pounds most of the tires?

18 MR. JACKSON: No sir, 90 psi.

19 MR. CANTRELL: Ninety?

20 MR. JACKSON: Yes sir.

21 MR. CANTRELL: So these chassis, they aren't
22 like a straddled carrier, which is a straddled carrier being
23 an off the road type tire?

24 MR. JACKSON: That's correct. You're absolutely
25 right.

1 MR. CANTRELL: So if they have the DOT rating,
2 they're on road commercial tires?

3 MR. JACKSON: Correct.

4 MR. CANTRELL: We're kind of entering a new era
5 here in studying commercial on the road tires. This is our
6 first case. We've had off the road consumer tires. So this
7 is an interesting area to study.

8

9 I had one other question, if you had any
10 information on this about. What percentage of the Chinese
11 tires that are coming in are bias-ply? Do you have any
12 sense of what that might be?

13 MR. MARSHAK: Just looking at the import
14 statistics, and this was used by Petitioner, you have the
15 radial tires are in one HDS category, 400120, 1015 and all
16 the others including the bias are in 4011205, 020. 2015,
17 the quantity from China of the radials are 8,412,999. Of
18 the other, the non-radial are 494,000.

19 So it's, you know, very, very limited numbers of
20 these tires coming in from China compared to the radials,
21 and as we've said before, none of these tires are made in
22 the United States.

23 MR. CARPENE: Plus those numbers, I believe,
24 include bias tubeless as well. So the number of biased
25 tubed tires is even lower than the number that Need has

1 mentioned.

2 MR. MARSHAK: Right, the D. Yeah, the HTS is
3 not differentiated, and we're going to give you, you know,
4 the data from this group right here as to exactly the
5 quantity that has come in of this particular product for
6 this particular group.

7 MR. CANTRELL: Mr. Jackson, I think you
8 mentioned the ZC Company in China. Do they produce radials
9 also there?

10 MR. JACKSON: As far as I know yes, most
11 definitely.

12
13 MR. CANTRELL: And probably ship some to the
14 United States?

15 MR. JACKSON: I would believe so. I couldn't
16 comment 100 percent if they are shipping their radials to
17 the U.S., but I would believe so. One main brand that they
18 do produce is something called a Westlake.

19 I'm definitely not an expert in knowing all the
20 different products they produce, but I do know they produce
21 a Westlake and there was even a passenger tire I think that
22 they produce also named Westlake readily available in the
23 passenger tire segment.

24 MR. CANTRELL: Now the tires that you all are
25 talking about, I mean they are produced with an inner liner

1 aren't they, an impervious inner liner?

2 MR. JACKSON: The tube-type tire, it does have a
3 liner, but its liner, its inner liner is not that of the
4 radial. It's not meant to hold back air like a radial tires
5 with a liner is designed to do.

6 MR. CANTRELL: And are you aware in China? I
7 mean can you produce, on say a drum that you build a tire
8 on, can you do a -- produce both a radial and a bias ply on
9 the same type of drum, you know, in the same factory with
10 the same given number of employees?

11

12 MR. JACKSON: That I couldn't tell you as far as
13 the same number of employees or the number of employees that
14 it would take to produce let's say a single bias tire,
15 versus a single standard over the road radial. Whether I
16 would believe, and again I'm not an expert in this area, but
17 I would believe the equipment is definitely going to be
18 different between the bias production or needed for bias
19 production versus that of radial production.

20 I have only limited experience with the plants.
21 It's pretty much limited to visiting plants here in the U.S.
22 such as Michelin, and their equipment is much more designed
23 for that of the radial. There's very specific things that
24 that equipment must do, and I would imagine the answer to
25 that would be you would have to have different equipment.

1 But I'm not 100 percent sure.

2 MR. MARSHAK: We'll try to find that out for the
3 post-hearing brief.

4 MR. CANTRELL: Okay, thank you. And let me --
5 I'm kind of a diagram type person. I like to include
6 diagrams in my report. If you have anything on the
7 sidewalls. It's interesting the consumer sector, you know,
8 DOT and NHTSA and all that. I've been in touch with them
9 and they have a lot of different diagrams on consumer tires.

10

11 But it's been a zero response on truck/bus. So
12 you know, so they don't -- I can't find any sidewall
13 diagrams specific to truck/bus, and it seems like maybe the
14 various different producers, maybe Mr. Stewart can chime in
15 on this later. But it seems that from what I've heard, that
16 the various producers of truck/bus have their own -- have
17 maybe different sets of standards for how they market tires,
18 other than what's required by DOT.

19 MR. JACKSON: I would guess that that is
20 probably a correct statement. Yeah the -- and they're
21 usually brought up on diagrams regarding TBTs. I think what
22 happens, and again this is my speculation. My speculation
23 is that in the TBT world, you have so many various types of
24 tires needed for the various applications, weight ratings,
25 sizes of vehicles etcetera, compared to that of normal

1 passenger tires, where it can be a little bit more refined,
2 the development of the types and the technology in using
3 these tires, that the technology differentials are much
4 greater in the TBT world.

5 So but I do know that there are diagrams and
6 things, and we can provide that in the post-hearing.

7 MR. CANTRELL: Okay. I certainly appreciate it.
8 Thank you very much. You're welcome.

9 MR. ANDERSON: Thank you, Mr. Cantrell. I'm
10 going to visibly poll my colleagues here to see if there are
11 any follow-up questions. I want to thank you very much for
12 your testimony. I just had two quick -- a couple of quick
13 follow-up questions. My colleagues have hit on many great
14 questions here and I appreciate your responses.

15
16 On Mr. Cantrell's question about the DOT
17 markings on your tires, could you just clarify either now or
18 in the post-hearing brief what that marking is? I assume
19 that's TR, but if you could just specify, and then also if
20 this particular sized tire that you're using that you have
21 testified here that you're asking for separate like product
22 for, if that's listed in the tire and rim listing and where
23 it is in there.

24 Mr. Marshak, I have a question for you about
25 pricing. I heard as you were talking about the six factors

1 for like product tests, you talked about pricing. But I
2 know you're going to supply us with, and we appreciate that,
3 information on the unit values and the values.

4 But could you also give us the commercial, you
5 know, first arms-length transaction price for this
6 particular type of tire? We weren't able to collect pricing
7 information, you know, on the questionnaires. So anything
8 you can provide in a post-conference brief, because it will
9 probably be confidential, what that commercial price is or
10 that wholesale price?

11 MR. MARSHAK: Are you looking to price from the
12 importer to the users here or the price from the mill to the
13 importer or both?

14 MR. ANDERSON: Both would be helpful. We'll get
15 the values from your information at the, you know, land duty
16 paid or whatever. But we'd like to have the commercial
17 prices.

18 MR. MARSHAK: Price that these guys pay.

19 MR. ANDERSON: Yes.

20

21 MR. MARSHAK: Yes.

22 MR. ANDERSON: That would be helpful, and again
23 in a post-conference brief, because it's confidential.

24 MR. MARSHAK: Yes.

25 MR. ANDERSON: My last question has to do with

1 production demand in China. Are you aware or can you
2 address in your post-conference brief demand for these
3 tires, truck and bus tires generally, what the demand's like
4 in China during the Period of Investigation?

5 Then also, Mr. Cantrell asked this question but
6 I just wanted to follow up a little more succinctly on
7 whether the producers in China for the particular tire that
8 you're purchasing and asking for separate like product, if
9 those facilities in China also produce other truck and bus
10 tires, if they produce those in the same production
11 facilities.

12 MR. MARSHAK: Yes, we'll get that information.

13 MR. ANDERSON: Great, thank you. That's all we
14 have, and I really appreciate. On behalf of the staff here,
15 we really appreciate your comments, your answers to our
16 questions and thank you very much for being here today. I
17 think now we'll recess for about 15 minutes. We'll come
18 back at noon according to the big clock on the wall there,
19 and then we'll proceed with the next panel. So thank you.

20 MR. JACKSON: Thank you.

21 MR. BISHOP: Will the room please come to order.

22 MR. ANDERSON: Mr. Stewart, welcome to your
23 panel and to the guests here today. Thank you for appearing
24 before us and I'll turn the time over to you now.

25 MR. STEWART: Thanks very much, Mr. Anderson.

1 I'm going to turn the testimony over first to Stan Johnson.

2 STATEMENT OF STAN JOHNSON

3 MR. JOHNSON: Good morning. It's a much nicer day
4 than it was the last time I was here. I'm sure we're all
5 happy about that. My name is Stan Johnson. I'm the
6 International Secretary-Treasurer of the United Steel
7 Worker's Union. I also chair the Rubber and Plastics
8 Industry Conference for the Union. I have extensive
9 industry experience.

10 I worked at Armstrong Pirelli Tire plant, light
11 truck and tractor tire plant in Madison, Tennessee, for more
12 than twenty years. I left the plant to join the USW after
13 the rubber workers merged with the USW in 1996. As part of
14 my responsibilities, I have been involved with major
15 bargaining with the tire companies that employ USW members.

16 USW represents workers at three tire companies
17 in five plants that produce, truck/bus tires in the U.S.
18 USW represents workers at Bridgestone's plants in La Vergne
19 and Warren County, Tennessee, Goodyear's plants in Danville,
20 Virginia and Topeka, Kansas and Sumitomo's plant in Buffalo,
21 New York. These plants account for two-thirds of the
22 domestic industry's capacity to produce truck/bus radial
23 tires.

24 It is on behalf of these members, which
25 represent the majority of domestic production, that our

1 Union filed a petition on truck/bus tires from China. As in
2 so many other segments of the tire industry, China has
3 aggressively targeted our market with dumped and subsidized
4 tires over the last several years.

5 These unfairly traded imports have taken
6 shipments and market share away from domestic producers,
7 deeply undercut pricing and prevented our industry from
8 participating in what has been an extraordinary period of
9 growth in domestic demand. In short, Chinese truck and bus
10 tires have injured the domestic industry and they threaten
11 further injury if relief is not imposed.

12 From 2013 to 2015, as the economy recovered and
13 commercial trucking activity increased, demand for truck and
14 bus tires jumped by more than 17%, but the domestic industry
15 was prevented from participating in any of this demand
16 growth.

17 One would expect that the domestic industry to
18 reach significant benefits from such an upswing in the
19 demand cycle through increased shipments, production,
20 employment, indeed, you know, every industry must maximize
21 the benefits of rising demand to protect itself in the event
22 of the inevitable downturns that will occur.

23 Instead, the domestic industry actually saw
24 shipments fall by 5.7% as demand was rising. The one reason
25 for the decline -- the massive surge in unfairly traded

1 imports from China.

2 From 2013 to 2015, imports from China ballooned
3 by 41%, growing at a rate more than twice as rapid as growth
4 in demand. Indeed, China pumped an additional 2.6 million
5 tires into the market and seized over 70% of the increase in
6 demand, while the domestic industry got none.

7 As a result, China was able to significantly
8 increase its market share of a growing market at the direct
9 expense of domestic producers. In 2013, China had 30% of
10 the U.S. market. By 2015, it had 36%. At the same time
11 domestic producers saw their market share plummet from 50.7%
12 in 2013 to just 40.7% in 2015.

13 While there were six Chinese tires sold for
14 every ten domestic tires sold in 2013, very quickly by 2015,
15 there were nine Chinese tires sold for every ten domestic
16 tires sold. If these trends are allowed to continue, China
17 will easily overtake domestic producers in terms of
18 shipments and market share by the end of this year, and
19 maybe even sooner.

20 The way the Chinese producers were able to seize
21 shipments and market share from domestic producers was
22 through wide-spread price undercutting. As our petition
23 shows, retail prices for Chinese and U.S. tires across a
24 broad range of tires, show universal underselling in thirty
25 out of thirty comparisons.

1 The margins of underselling are significant,
2 ranging from 9% to nearly 50% and averaging over 29%. As
3 industry materials explain, almost all independent dealers
4 carry truck or bus tires from China, alongside domestic
5 product, because of significantly lower prices of Chinese
6 tires. And it is the customers that use Chinese tires
7 instead of U.S. tires simply because of price that drove the
8 loss of shipments and market share to the Chinese over the
9 period.

10 USW has witnessed the impact of surge and
11 low-price truck and bus tires firsthand at our plants. I am
12 really pleased today to be joined by USW local presidents
13 from three of those plants, Bridgestone's plant in Warren
14 County, Tennessee, Goodyear's plant in Topeka, Kansas, and
15 Sumitomo's plant in Buffalo, New York. These local
16 presidents will explain the real world impact of Chinese
17 imports on our industry.

18 Despite a 17% increase in demand, production at
19 these plants has remained largely flat and even as demand
20 has predicted to increase in the future, our employers are
21 not increasing plant production tickets. Instead, the
22 production tickets have been cut at each of the three
23 plants, beginning late in 2015. The reason management gave
24 the production cuts? Loss of market share to low-price
25 Chinese products.

1 Our plants have also seen shifts no longer being
2 used for production, days taken out of schedules and
3 cutbacks in the use of overtime. At each of these three
4 plants, there is unused capacity and equipment that is
5 sitting idle.

6 Some of our plants have also been starved of
7 investment over the period. Our presence will testify to
8 specific investment projects that have been discussed at
9 their plants, but put on hold as a result of the Chinese
10 eroding the domestic shipments and market share. It is
11 really truly tragic, during such a dramatic increase in
12 demand, that our employers have been merely treading water
13 instead of investing into the future.

14 It is not just USW that sees Chinese imports as
15 the source of domestic industry's problems. Management also
16 discusses the import problem with all of us on a daily
17 basis, on a regular basis. During contract negotiations, at
18 what we refer to as interim meetings, meeting in between
19 contract years and at the plant level, management is
20 constantly bringing up Chinese imports, their low prices,
21 their rising volume, the market share they are taking from
22 them as domestic producers.

23 Our employers, like most profit-maximizing
24 companies, are laser focused on market share, so they pay
25 real close attention to what's going on. They launch new

1 products constantly, update product features and engage in
2 many other efforts to grow their presence in the market.
3 They are especially eager to introduce more offerings under
4 brands such as Kelly, Dunlop, Firestone, Dayton, and
5 Michelin's even started -- has shown significant interest by
6 launching new product lines in the Uniroyal brand tires.

7 The only reason these were not able to help them
8 gain market share in the past three years was unfair
9 competition from Chinese imports. If those imports are
10 disciplined, there's a significant opportunity for domestic
11 producers.

12 As our local presence will testify, their plants
13 could quickly and easily ramp up annual production by 1.3
14 million tires on existing equipment and with existing
15 employees. In addition, if plant investments which have
16 been deferred are finally made at each plant, total annual
17 production could increase by over two and a half million
18 tires above current levels and within a year.

19 In short, production volumes at these plants
20 could quickly increase by 25% without any new investment and
21 production could go up by almost half if shelved investments
22 are made. These are massive opportunities for the industry
23 and our members, but they also underscore the scale of
24 potential production investment that has been already lost
25 to Chinese imports.

1 Finally, I want to briefly address the threat of
2 material injury if orders are not imposed. As in so many
3 industries, China has a massive overcapacity in truck/bus
4 production. In fact, China currently has a capacity to
5 produce every single truck and bus tire demanded in the
6 entire world. And that capacity's still growing, fueled by
7 massive and distorting government subsidies.

8 The only way for Chinese producers to maintain
9 production is to export their way out of the problem and the
10 U.S., with its large market share, rising demands,
11 relatively high prices, is always the number one target. As
12 other governments around the world have imposed anti-dumping
13 orders on truck/bus tires from China, Chinese producers will
14 only further intensify their focus on the U.S. market and
15 continue to undercut prices and gain market share.

16 The result will be continuing injury to a
17 domestic injury that's already been denied the benefits of
18 rising growth over the last few years. In addition, as the
19 raw material's price increase is imminent in the future, the
20 industry will be even less able to withstand price pressure
21 from Chinese imports.

22 The result will be less production, cutbacks in
23 hours, and jobs for our members, and a continued lack of
24 investment in what is a very important industry. That's why
25 we filed the petitions and that's why we are here today to

1 ask for an affirmative preliminary determination. Thank you
2 all.

3 STATEMENT OF THOMAS O'SHEI

4 MR. O'SHEI: Good afternoon. My name is Thomas
5 O'Shei. I'm president of USW Local 135. Our Local
6 represents workers at the Sumitomo Tire Plant in Buffalo,
7 New York. I was hired at the plant in 1990 as a curing
8 press operator in the truck department. I have also built
9 passenger vehicle tires at the plant and for the last
10 nineteen years, I've been building medium truck radial
11 tires.

12 In addition to truck and bus tires, our plant
13 also produces passenger vehicle, light truck and motorcycle
14 tires. Our truck and bus tire operations are separate from
15 our passenger vehicle and light truck operations. Passenger
16 vehicle and light truck tires are built on dedicated lines
17 with their own equipment and employees. And truck and bus
18 tires are built on their own lines on separate equipment
19 with different employees.

20 Our members do not frequently switch from
21 producing one kind of tire to the other. When I switched
22 from building passenger car tires to building truck tires,
23 for example, I had to go through significant additional
24 training to operate our truck tire-building machines. Our
25 motorcycle production is also completely separate from the

1 rest of our tire production.

2 Our plant makes truck and bus tires principally
3 for the replacement market, though we also make some tires
4 for original equipment manufacturers. We make Goodyear
5 branded tires, as well as a lot of Kelly tires. We make
6 tires for all positions, including steer, drive, and
7 trailer. Our plant has been hard-hit by the rising tide of
8 truck and bus tires from China.

9 Our production of truck and bus tires peaked at
10 twenty-three hundred a day in 2014. In 2015 it fell nearly
11 10% to twenty-one hundred tires a day. Our production has
12 continued to fall this year. This month we are only
13 producing nineteen hundred tires a day and management
14 expects that could fall to as low as seventeen hundred tires
15 a day by this summer.

16 This means we could lose more than 25% of our
17 production volume from 2014 to the middle of this year. If
18 these trends do not change and our production stays at
19 seventeen hundred tires, later this year I fear the
20 management will have to consider layoffs.

21 As you know, our plant used to be run as a joint
22 venture between Goodyear and Sumitomo. Goodyear exited that
23 arrangement in October of last year and the plant has
24 reverted back to Sumitomo ownership. Goodyear has an
25 agreement to offtake a certain volume of truck and bus tires

1 from Sumitomo for five years, but there is flexibility to
2 reduce the volume or cease the agreement altogether.

3 If that occurs, any future production of truck
4 and bus tires at our plant will depend on Sumitomo's
5 confidence in the market and willingness to bring in its own
6 brands for production. Without our truck and bus
7 operations, our entire plant would cease to be viable.

8 Unfortunately, because of market conditions with
9 rapidly increasing imports from China, our plant has
10 received little, if any, needed investment in recent years.
11 Although almost all of our tire-building machines are need
12 of upgrading and it is the same with our curing presses.
13 During the period being investigated by the Commission in
14 these cases, Goodyear did not invest in new equipment for
15 our plant.

16 Fortunately, with relief made available from
17 injurious imports of PVL T tires, our new owner has made new
18 investments in that part of the business and we believe will
19 certainly do so for the truck and bus portion of the plant
20 if the unfairly traded imports from China are addressed in
21 these cases.

22 In the passenger vehicle and light truck tire
23 segment, for example, Sumitomo is already responding to the
24 relief that has been provided from Chinese imports. They
25 have put in place a five-year plan to invest in that part of

1 the plant, increase passenger vehicle and light truck tire
2 production and even bring production to Buffalo are tires
3 that are currently being made in Thailand.

4 These are all very positive developments that
5 underscore the domestic industry's willingness and eagerness
6 to ramp up production when unfair trade from Chinese tires
7 is disciplined. And that is why relief from truck and bus
8 tires is also so important to our plant.

9 Right now, with the decline in truck and bus
10 tire production since 2014, we are operating significantly
11 below capacity. Our curing presses could be producing at
12 least twenty-three hundred tires a day, but with production
13 at nineteen hundred tires a day, we have presses sitting
14 idle.

15 Our tire-building machines could produce three
16 thousand tires a day, but many are shut down as production
17 is less than two-thirds of that amount. With the decline in
18 production, we have also lost hours and overtime pay at our
19 plant.

20 We have one eight-hour shift a week that can be
21 used for production if the demand is there. We used to
22 regularly run this shift and the workers who were on shift
23 earned time and a half overtime pay. Now that shift is run
24 much less often and our members' take-home pay has suffered
25 as a result.

1 This case will make all the difference to our
2 plant. Just like the five-year plan for passenger vehicle
3 and light truck tires that Sumitomo has launched with orders
4 in place, we are confident about our potential if orders are
5 also imposed on truck and bus tires from China.

6 We have had discussions about the possibility of
7 increasing production by as much as 30% above and beyond
8 what we were producing at our peak in 2014. Our mixing
9 department and existing tire-building equipment already have
10 enough unused capacity to reach this goal.

11 Management has discussed bringing in additional
12 curing presses to raise our curing capacity to three
13 thousand tires a day. The same capacity we currently have
14 in our tire-building equipment. We have already had the pit
15 dug that presses could be placed in and completing the
16 project would take about six months to a year.

17 They also discussed implementing upgrades to our
18 tire-building machines to increase their capacity.
19 Management is also interested in bringing Sumitomo truck and
20 bus tire brands to the plant for production. But all of
21 these plans, which would give a life-line to our plant,
22 depend on one thing. The outcome of this case.

23 If orders are not imposed, production will
24 continue to decrease, hours will continue to fall, and
25 investments will continue to be very difficult to justify.

1 If orders are imposed, we can quickly ramp back up to the
2 twenty-three hundred tires we were producing in 2014 with
3 existing employees and equipment, increasing our annual
4 production by a hundred forty thousand tires.

5 Plans to increase production even further to
6 three thousand tires a day could be implemented within
7 twelve months, adding another two hundred forty-five
8 thousand tires to our annual production. Our plant and our
9 members have been slowly starved of production and
10 investment at a time when we should have experienced growth
11 in line with the healthy and rising domestic demand.

12 Aggressively priced Chinese imports, which rose
13 twice as fast as demand, pushed our tires out of the market
14 and hurt our plant and our members. We are optimistic that
15 our plant can recover and thrive. We are grateful that
16 Sumitomo also has confidence in our plant's potential, but
17 these hopes can only be realized if the playing field is
18 level and competition is fair.

19 I'm proud of our Union for bringing these cases.
20 Their outcome will make all the difference for our industry
21 and our members. We hope the Commission will vote in the
22 affirmative. Thank you.

23 STATEMENT OF BILLY WRIGHT

24 MR. WRIGHT: Good afternoon, my name is Billy Wright.
25 I'm the president of the USW Local 1155. We represent

1 workers at Bridgestone Plant in Warren County, Tennessee.
2 I've worked there for more than twenty-one years at the
3 plant. I've held positions in the banbury and mixing
4 sections of the plant and through my Union positions, I have
5 gained familiarity with other sections of the plant as well.

6 Our plant is dedicated to the production of
7 truck and bus tires, and we are Bridgestone's largest truck
8 and bus tire plant in the United States. Our plant makes
9 the full range of truck and bus tires for all positions and
10 we produce tires for original equipment manufacturers, as
11 well as the replacement market.

12 We make truck and bus tires sold under the
13 Bridgestone brand, as well as Firestone and Dayton tires.
14 While the recipe and construction of a particular tire may
15 differ depending on its application, all the truck and bus
16 tires we produce are made through the same basic process, on
17 the same equipment and by the same employees. And even with
18 some variations in the rubber mixture, compounds, chemicals
19 and construction, many of the truck and bus tires are very
20 similar and may be very difficult to distinguish with the
21 naked eye.

22 Though demand for truck and bus tires has
23 increased significantly in recent years, our plant has not
24 seen any benefit in terms of similar increases in
25 production, employment or investment. Our daily production

1 ticket was nine thousand tires a day in 2013, and it stayed
2 level through that last year.

3 On existing equipment our plant could make up to
4 ten thousand tires a day if we had significant rubber
5 supply. Because of the inability to make sales,
6 Bridgestone's been building inventories, both at its million
7 tire warehouse in Lebanon, Tennessee, and the hundred fifty
8 thousand tire warehouse at our plant, these inventory
9 buildups are now forcing Bridgestone to cut production.

10 In December of 2015, management told us we were
11 going to have to reduce production to eighty-nine hundred
12 tires a day in January of this year. We fell even further
13 to eighty-eight hundred tires a day in February of this
14 year. Our sister plant in La Vergne, Tennessee has also
15 been forced to reduce its daily ticket in 2016.

16 When we asked management why we were cutting
17 production, they told us the Chinese tires were killing the
18 market and the sales just simply weren't there for the
19 company. Last year management also added two days to our
20 Christmas shutdown, and those days were taken without pay.

21 In addition, there's now less overtime available
22 to our members, which is important source of additional
23 income for their families. Instead of overtime, we're now
24 in the situation where members who finish work early just
25 simply go home.

1 Unless Bridgestone can increase sales and work
2 down its inventories, we will likely see further reductions
3 to production in coming months. And if trends do not
4 reverse this year, taking days out of the schedule and
5 reducing overtime will not be enough. At some point,
6 layoffs will be inevitable. It will be on the table.

7 Our plant has also been forced to forego capital
8 investments because of unfair competition from Chinese
9 imports. Our plant could produce as much as twelve thousand
10 tires a day if we added some additional banbury mixer to
11 increase our internal rubber supply, as well as some
12 additional tire-building equipment.

13 This is a project we discussed many times with
14 management and at one point it was slated to go forward in
15 2015. In a market where demand rose quickly from 2013 to
16 2015, it was only logical to make an investment that would
17 let us increase production by about 15% in order to keep up
18 our market share.

19 But in August of 2015, when the Bridgestone CEO
20 came to visit our plant, he told us this new investment
21 would be put off indefinitely. He told us the investment
22 will not happen until the company's sales pick up. He said
23 that it was already -- we had already produced more tires
24 than we could sell and the company's losing market share to
25 cheap, imported tires.

1 If orders are imposed on dump and subsidized
2 tires from China, it will have an important benefit for our
3 plant. We could easily increase, easily and quickly
4 increase daily production to ninety-two hundred to
5 ninety-three hundred tires a day on existing equipment and
6 with existing employees.

7 We routinely source rubber from our sister plant
8 in La Vergne, Tennessee, and with additional rubber supply
9 from that plant, we can increase production to ten thousand
10 tires a day on existing equipment. That's an additional
11 four hundred and twenty thousand tires a year with no new
12 equipment.

13 In addition, if the project to add a banbury and
14 other equipment were finally given the go-ahead, we could be
15 making twelve thousand tires a day or more within a year,
16 raising our annual production to another seven hundred
17 thousand tires a year.

18 MR. WRIGHT: Such increases in production would
19 help our members get overtime work and overtime pay, giving
20 a significant boost to family income. Adding production
21 would also help us add positions, hire new employees, and
22 give more members of our local community what we have been
23 so fortunate to have: high-skilled, high-wage union jobs and
24 with good benefits.

25 If Chinese imports are not stopped, we will only

1 see more of the same: more lost hours, additional cuts in
2 production, more opportunities for our plant and our
3 community unrealized and put on the shelf.

4 Ultimately, if Chinese imports keep increasing at
5 the rate they have, I'm afraid the outcome will be even more
6 dire: Steeper production cuts, shifts taken out of schedule,
7 and layoffs for our members.

8 I am here today on behalf of those members to ask
9 the Commission to help give us a fair shot by making an
10 affirmative preliminary determination in this case.

11 Thank you.

12 STATEMENT OF JODY JUAREZ

13 MR. JUAREZ: Good afternoon. My name is Jody Juarez.
14 I am the president of USW Local 307, which represents the
15 Goodyear plant in Topeka, Kansas.

16 I have been working at the Topeka for 30 years.
17 I have experienced building bias tires and in component
18 processing. I now work in the plant's Bamberry and mixing
19 operations.

20 In addition to the truck and bus tires, our plant
21 also makes a small amount of light truck tires and some
22 large off-the-road earth mover tires. Our bus and truck
23 tire operations are completely separate from off-the-road
24 tire operations, and the two types of tires are made on
25 different equipment and by different employees.

1 Our bus and truck tire operations are also
2 largely separate from our light-truck operations, which we
3 make bus and truck tires under the Goodyear brand, as well
4 as some Kelly and Dunlop Brand tires.

5 We also make tires for both the original
6 equipment market and the replacement market. An OE and
7 replacement tire for the same vehicle will be on the same
8 tire, built on the same machine.

9 Our plant also makes truck and bus tires for all
10 positions: steer, drive, trailer, and those tires are made
11 on the same machines and by the same workers.

12 Production of truck and bias tires at Goodyear's
13 Topeka plant is suffering due to unfair competition from
14 imports from China. From 2013 to 2015, truck and bus tire
15 production at our plant was flat to declining, despite the
16 large increase in demand for truck and bus tires over the
17 period.

18 We had a daily ticket that ranged from 5300 to
19 5700 in 2015. In December of 2015, management started a
20 series of reductions on the daily ticket. This year we are
21 only producing 4100 tires a day. This lackluster production
22 led management to take two days out of the schedule for
23 Christmas last year, even though we were supposed to work
24 full.

25 Now they have informed us that they are going to

1 take out more days around holidays this year, including four
2 more days at 4th of July, three more days at Christmas.
3 These are times we would normally be working around the
4 clock.

5 The Component Prep section of the plant is also
6 not operating on full shifts. And just last week management
7 informed us that they were going to stop accepting new
8 applicants to the hiring pool, which means we will soon see
9 positions lost through attrition.

10 If our plant's much lower production levels do
11 not reverse this year, I am concerned that the next step
12 will be layoffs. We have not been operating at full
13 capacity since 2013, a situation that is even worse today.

14 A couple of our Bamberry mixers are currently
15 shut down. A number of our tire-building machines are being
16 cleaned or sitting idle instead of producing tires.

17 With the current labor in our tire room and full
18 equipment utilization, we could be producing 7,000 tires a
19 day, significantly above the 5,700 tires made in 2015, and
20 far more than the 4,100 tires we are making today.

21 Our current equipment concurrently cure 6,200
22 tires a day, also above our current and prior production
23 levels. With some additional investment in new curing lines
24 and new tire-building equipment, we could easily produce
25 7,000 tires a day or more.

1 In fact, our plant has sought two new curing
2 lines from Goodyear in order to take full advantage of our
3 tire-building capacity and enable us to hit 7,000 tires a
4 day. But the company will not commit the funds needed to
5 make the investment.

6 We were also expecting to get a new mixer in
7 2014, but the investment was not made in our plant. In
8 short, there has been no new equipment added to our plant at
9 all since 2013. Management's explanation for the drop in
10 production and failure to invest in new equipment is that
11 there are fewer tires being ordered and Goodyear has lost
12 market share.

13 It is remarkable to me that in a market where
14 overall demand is high and growing, a company like Goodyear
15 is losing sales and market share. It is distressing that
16 right at the time when the market is high and we would
17 expect the best for our company, we are unable to get any
18 equipment in our plant to improve our capacity utilization
19 and to increase production and employment.

20 Instead, our production has been cut repeatedly.
21 Our equipment is sitting idle, and our workers are
22 under-used. The reason for the problems our plant is
23 experiencing is the rapid growth in low-priced tires from
24 China.

25 Management has confirmed this. In interim

1 meetings they have specifically discussed their concerns
2 about competition from cheaper tires from China entering
3 into the market.

4 The downward spiral our plant is on is
5 unsustainable in a capital-intensive industry like tire
6 making. When demand is high is when our plant needs to be
7 running full out, when new investment should be made, and
8 when our members should be working full shifts, earning
9 overtime and training new hires.

10 Instead, the opposite has occurred, all because
11 of the surge in dumped and subsidized tires from China. If
12 Orders are imposed on these imports, our plant can react
13 immediately. We have the raw materials, the labor, and the
14 equipment to start producing more tires tomorrow, and to
15 keep producing more tires in the days and months after that.

16 We can ramp up from 4,100 to 6,200 tires a day
17 with no new equipment, raising our annual production by
18 735,000 tires. If the addition of two new curing lines were
19 allowed to go forward, it could bring us to 7,000 tires
20 within a year, raising our annual production by an
21 additional 280,000 tires.

22 We hope the Commission will vote in the
23 affirmative to give us the opportunity to compete. Thank
24 you.

25 MR. STEWART: We would now like to turn to the

1 PowerPoint presentation, and I will start. This is Terry
2 Stewart. And we'll start with the Domestic Like Product.

3 (PowerPoint presentation follows:)

4 In this first slide, the scope of the
5 investigations is new pneumatic truck and bus tires. Truck
6 and bus tires are designed for vehicles with a given vehicle
7 weight of 10,000 pounds or more, and here are some examples
8 of the types of vehicles and equipment that they're used on.

9 The Petition proposes a Domestic Like Product
10 that is co-extensive with scope. Both imports and domestics
11 have the same basic physical characteristics and are used on
12 buses and trucks with no clear dividing lines. Tires of the
13 same size with the same features can be used interchangeably
14 in the same applications. All sizes and types are available
15 both to OEMs and through the aftermarket.

16 All types of bus and truck tires are made through
17 the same basic process at common facilities on the same
18 equipment and by the same employees.

19 Customers and producers perceive all truck and
20 bus tires as products with the same basic physical
21 properties and essential function, and they are governed by
22 the same safety regulations.

23 Truck and bus tires are offered at a range of
24 price points depending on their size, end-use application,
25 and characteristics.

1 The Commission's questionnaire seeking
2 information on retreaded tires from domestic producers of
3 new tires. The USW does not represent workers at
4 retreaders, and hence has limited direct familiarity with
5 Like Produce issues as they pertain to retreaded tires.

6 However, there is some public data that is
7 available on the size of retread production which is
8 reported at 14.8 million tires in 2015. Dealers are
9 understood to offer both the sale of retreaded tires and the
10 option of applying a new tread to a customer's existing
11 casing referred to as "capping."

12 And obviously these same dealers sell new tires.
13 So the same dealers will sell retreaded tires and will also
14 sell new tires.

15 It is known that there is limited use of
16 retreaded tires in the steer position on trucks, and that by
17 regulation they are prohibited to be used on buses.
18 Retreaded tires are produced in different facilities and by
19 different workers than those that produce new tires.

20 As I mentioned in my opening statement, the
21 information we have is that there are 680 retreaders in the
22 United States.

23 Retreaded tires are understood to be entirely in
24 the aftermarket channel, although dealers offer both
25 retreaded and new tires. The price of retreaded tires is

1 lower than new tires. Retreaded tires have the same casing
2 as new tires and treads are produced by some of the same
3 companies that produce new tires, though in different
4 facilities.

5 Retread technologies can be Smart Wave verified,
6 as can new tires. Retreaded tires are subject to marking
7 and safety regulations, and retreaders must get a DOT code
8 like new-tire plants. So there are both similarities,
9 things that would say extension makes sense, and there are
10 differences where the Commission, based on its analysis,
11 might say that there is a basis not to extend the product
12 line.

13 If the Commission views the issue of inclusion of
14 retreaded tires in the Domestic Like Product to be
15 potentially important to its analysis, it will need to
16 collect additional information on retreaded tires in the
17 final phase of the investigation.

18 As I have stated, there are an estimated 680
19 retreaders in the United States. Modern Tire Dealers' list
20 of top commercial tire dealers includes operations that also
21 have retread operations as part of them.

22 Press accounts indicate concern by retread
23 operations regarding the volume and low prices of new
24 Chinese tires in the markets causing them difficulty. So if
25 they're causing difficulties to the producers of new tires

1 and they're causing difficulties to the producers of retread
2 tires, so it's kind of a double whammy for the single
3 import.

4 Turning to conditions of competition, based on
5 public information that we used in the Petition, and updated
6 through the end of 2015, apparent consumption rose by 17.4
7 percent, an extraordinarily rapid increase when you take a
8 look at the overall rate of GDP growth in the United States
9 over that same two-year time period.

10 So rapid rate of apparent consumption growth of
11 17.4 percent.

12 There are nine U.S. plants that produce truck and
13 bus tires in the estimated combined capacity of 54,000 tires
14 a day, which works out to an annual capacity of 18.9
15 million, which says there's a lot of excess capacity in the
16 domestic market throughout the Period of Investigation.

17 The biggest growth in supply over the period was
18 from China, with subject imports increasing by 2.6 million
19 tires, or 41.3 percent. Nonsubject imports have also grown,
20 but China has consistently been more than 60 percent of
21 total imports. And these are of the two categories of
22 unmounted. There are also mounted tire categories where we
23 believe tires are coming in.

24 Your questionnaire to foreign producers in
25 particular requests the information as to whether they ship

1 some portion of their tires mounted. We will supply in our
2 post-conference brief what that number is. We believe you
3 will find that it is an interesting number.

4 Truck and bus tires from the U.S. and China are
5 highly substitutable and we believe you will find that to be
6 true based on the questionnaire responses. The public
7 information that we provided, such as industry publications,
8 indicate that both the present and the OEM replacement
9 market, Chinese and domestic tires are available from all
10 positions on trucks and buses. Major dealers offer U.S. and
11 Chinese tires for the same range of applications side by
12 side.

13 Both U.S. and Chinese tires are Smart Wave
14 verified and both U.S. and Chinese tires have warranties,
15 including casing warranties.

16 Here is a slide (indicating) that looks at a
17 number of the major Chinese companies, or Chinese importers-
18 -or U.S. importers in the United States, showing that they
19 in fact offer tires that would meet all of the utilization
20 positions for bus and truck tires.

21 The next slide (indicating) reviews--and the
22 handout is incorrect. The U.S. brands is 11 not 110. But
23 it is the case that there's at least 120 Chinese brands that
24 have received Smart Wave verification. So there's a lot of
25 products that qualify by the EPA as being environmentally

1 friendly, having reduced low rolling resistance, et cetera,
2 which is an important selling feature to many purchasers.

3 Publicly available information on the top 25
4 commercial tire dealers show that at least 23 of them carry
5 both domestic and Chinese brands. These dealers
6 collectively have just about 1,200 outlets across the
7 country, and sales in the truck and bus tires of close to \$4
8 billion in 2014.

9 This next slide shows what is listed as the
10 largest commercial dealer of truck and bus tires. It is
11 also a retreader. It is the Southern Tire Mart, and it
12 shows the brands that they offer. Amongst those brands are
13 four Chinese brands: Duraturn, Double Coin, Gladiator, and
14 Road One.

15 The next page, we looked at their web page,
16 looked at the four ITC pricing products, and looked to see
17 how many offerings they had. And what you see is they had
18 between 26 and 32 offerings for each of the four products,
19 and 8 or 9 of those offerings were Chinese products, which
20 shows the level of involvement in the market of both
21 domestic and the Chinese products at each of the major
22 dealers.

23 On fleet services, these are obviously offered by
24 domestic companies, but they are also offered by major
25 Chinese producers such as Double Coin, Jeddy, and a major

1 importer from China, Cooper Tire in the Roadmaster Service.

2 It is also the case that even where the Chinese
3 producers themselves don't offer fleet services, that many
4 of the dealers that offer Chinese tires offer fleet services
5 for any of the tires, including the Chinese tires, that they
6 offer.

7 Finally, on warranties, there are many, many
8 Chinese companies that sell their bus and truck tires with
9 warranties, including with casing warranties just like the
10 domestic producers do. The casing warranty is simply a
11 guaranty that if the tire comes back and is in decent shape,
12 that it can be retreaded one or more times, and data that
13 we've seen from surveys that have been done say nobody
14 retreads more than three times. And whether you retread
15 one, two, or three times really depends on the condition of
16 the casing that you have.

17 The next slide under Conditions of Competition
18 shows that while it may be the case that tires are an
19 important element in the operating cost of trucks and buses,
20 that overall the cost is roughly 2 percent of their
21 operating cost, or 4.1 cents per mile versus a total cost
22 for trucking companies.

23 We turn next to the Volume of Imports. At 8.9
24 million tires in 2015, the volume of subject imports is
25 significant absolutely. Imports increased by 2.6 million,

1 or 41.3 percent over the POI.

2 On public data, they show a 36.6 percent market
3 share up from 30 percent in two years. They are also
4 significant relative to domestic consumption. You will see
5 that subject imports increased more than twice as quickly as
6 consumption did, which obviously tells you that market share
7 was increasing during that time period.

8 The next slide gives you a visual to show what
9 happened between 2013 and 2015, which is a massive shift in
10 market share from domestic producers to subject imports.

11 And where they tried to gain 6.2 percentage
12 points while domestics lost 10. And when you look at what
13 Chinese imports are compared to U.S. production, what we had
14 available publicly was domestic shipments. We used domestic
15 shipments as a proxy for domestic production and it went
16 from 60 percent to 90 percent over a two-year time period,
17 which is a pretty extraordinary increase.

18 STATEMENT OF ELIZABETH DRAKE

19 MS. DRAKE: Elizabeth Drake for Petitioner from
20 Stewart and Stewart.

21 Turning next to price effects, subject imports
22 from China have also had significant adverse price effects.
23 Underselling was already conceded by Respondents this
24 morning. The public data in our Petition shows universal
25 underselling at margins getting close to 50 percent, and

1 averaging 29 percent.

2 Anecdotal information from industry publications
3 repeatedly cites Chinese imports as a reason for declines in
4 domestic prices. A 2014 article says that because all of
5 the dealers deal in Chinese as well as U.S. tires, these
6 Chinese imports will continue to put downward pressure on
7 pricing.

8 A quote from a tire dealer says, "We sell Chinese
9 tires because we have to. It just makes it difficult to
10 compete when Chinese tires are so much less and anybody can
11 get their hands on anything inexpensive."

12 A 2016 article quoted another distributor saying
13 that "Chinese imports continue to drive the price margins
14 down in North America" and that this will continue to be a
15 major problem as we enter 2016.

16 As a result of the increase in volume and
17 widespread adverse price effects of subject imports, the
18 domestic industry has suffered material injury over the
19 period of investigation.

20 The starkest indicator of material injury is the
21 loss of market share that the domestic industry has
22 suffered, with market share declining from a little bit over
23 50 percent to barely 40 percent. Also, subject imports grew
24 from 30 percent to over 36 percent over the same period.

25 As a result, domestic producers have lost

1 shipments and participated in none of the demand growth over
2 the period. Again, this is based on the public data that
3 was available regarding domestic shipments which showed a
4 nearly 6 percent decline in domestic shipments while demand
5 was increasing by 17 percent and subject imports were
6 increasing by 41 percent.

7 As subject imports deprived the domestic industry
8 of shipments and broadly undersold prices, there were
9 various indicators of injury. Not only were domestic
10 shipments flat, but that meant also that production was
11 basically flat and employment, hours, and wages likely saw
12 no meaningful increase despite the increase in demand.

13 As the U.S. witnesses have testified this
14 afternoon, their plants were also deprived of an investment
15 over the period and have had needed capital improvements
16 postponed just at a period of high demand where one would
17 expect those investments to be made.

18 The domestic industry has also had significant
19 unused capacity throughout the period. At the USW plants
20 represented here today, there are shifts without production,
21 unused overtime, days taken out of schedule, idle machines
22 and equipment, and the ability to quickly add equipment in
23 capacity in existing plants if deferred investments were
24 given the go-ahead.

25 The only reason these plants have not increased

1 production commensurate with demand since 2013 is unfair
2 import competition.

3 Turning to threat, the situation for domestic
4 producers has deteriorated rapidly since December of 2015,
5 and if relief is not imposed further material is imminently
6 threatened to the domestic industry.

7 As our witnesses testified this afternoon,
8 production has already been cut back dramatically at each of
9 their plants since 2015, with reductions totaling nearly 13
10 percent of 2015 production already being taken out just in
11 the first few months of 2016 at the plants represented here
12 today.

13 The threat of further injury is also imminent
14 given the number of countries that have imposed antidumping
15 orders on truck and bus tires from China, and the likelihood
16 that product will be diverted from these markets to the U.S.
17 market, and the recency of some of these orders only
18 underscores the scale of the threat.

19 You've got the Eurasian Economic Union with a
20 number of countries, of course Russia being the largest.
21 You've got Brazil, Egypt, Colombia, India, and Turkey all
22 maintaining antidumping orders on truck and bus tires from
23 China.

24 Another indication of imminent threat is the
25 imposition of orders on PVL T tires and OTR tires from China,

1 unmounted OTR tires from China for the moment. That creates
2 another incentive for producers to shift production in
3 exports to truck and bus tires.

4 A 2015 item from the Tire Business Website stated
5 that although the tariffs levied on Chinese passenger car
6 tires were for passenger tires and not truck tires, since
7 the Chinese cannot sell passenger tires as cheaply in the
8 U.S. anymore they turned to truck tires to export to the
9 U.S.

10 And though of course these are made on different
11 equipment, they are made by some of--many of the same
12 producers, and in some cases the same facilities. One of
13 those producers is Double Coin.

14 A 2015 article noted that Double Coin had already
15 been deeply impacted by the tariffs on OTR tires and on PVL
16 tires, but said that now Double Coin is making a change and
17 planning to expand its truck and bus tire production by 1.5
18 million tires, but noted that if there were a tariff on
19 truck tires it would be disastrous for the company.

20 MS. DRAKE: Another indication of the imminency
21 and the severity of the threat facing the domestic industry
22 is the enormous capacity in China and the fact that that
23 capacity is growing. China has the capacity to produce
24 every single truck tire that the world needs. It has an 150
25 million truck and bus tire capacity. That's enough to serve

1 the entire U.S. market over six times over.

2 And this overcapacity is only going to increase
3 in the imminent future. There are a number of expansions
4 identified in our petition, including one in 2014 and three
5 in 2015 that will add a significant amount of capacity
6 already on top of capacity that is more than enough to serve
7 the entire world market.

8 These capacity expansions will be fueled by
9 massive government subsidies in China, including an array of
10 export subsidies which are especially pernicious, as they
11 only further encourage Chinese producers to offload their
12 excess production on export markets.

13 With massive excess capacity, a large number of
14 export subsidies and softening domestic demand/growth in
15 China, the industry has been and will continue to be highly
16 export orientation. China's export numbers include light
17 truck tires with truck and bus tires, and couldn't be broken
18 out. So this table includes light truck. You can see
19 growth to the U.S. has been strong over the period. Massive
20 amounts of exports overall topping \$7 billion in 2015.

21 The U.S. is by far the top destination for these
22 exports, and China's exports to the U.S. have gone twice as
23 fast as its exports to the rest of the world over the POI.
24 This is in kilograms, where you can see exports to the U.S.
25 growing by more than 30 percent, and exports to the rest of

1 the world growing by less than 15 percent, yet again
2 demonstrating the attractiveness of the U.S. market to
3 Chinese truck and bus tire producers.

4 One reason for this attractiveness is the higher
5 average unit values, higher prices available in the U.S.
6 market. This is a comparison of the average unit values of
7 Chinese exports to the U.S. and the rest of the world, which
8 shows the price premium for exports to the U.S. Again, if
9 we were able to isolate light truck tires, this would
10 probably look even more dramatic than it does here.

11 The attractiveness of the U.S. market is further
12 confirmed by the large number of new Chinese truck and bus
13 tire plants that have acquired DOT plant codes since 2013.
14 A new plant needs a DOT code in order to be able to sell
15 into the United States. There's at least 12 that have
16 acquired these codes specifically for truck and bus tires
17 since 2013, and we don't yet have 2015 data but that should
18 be available shortly. So this is just in two years of the
19 period.

20 U.S. plants have already seen production cuts
21 starting in late 2015. Hours are already being taken out of
22 the schedule. Shifts are being taken out of production,
23 overtime is being reduced and equipment is being idled.
24 Together, these trends will result in higher per unit labor
25 costs and higher per unit other factory costs in 2016, thus

1 posing of course a financial threat to the domestic
2 industry.

3 It is also expected that raw material costs will
4 be increasing, and here I'd like to turn to Dr. Button to
5 discuss that issue.

6 STATEMENT OF KENNETH BUTTON

7 DR. BUTTON: Good afternoon. I'm Kenneth
8 Button, Senior Vice President of Economic Consulting
9 Services LLC, appearing on behalf of Petitioner. I'm
10 accompanied by my colleagues Jennifer Lutz and Emma
11 Peterson.

12 A significant condition of competition for the
13 U.S. truck and bus tire industry is the volatility of the
14 raw material input costs. The primary tire raw materials
15 for tires are listed in Slide 38 that you have. The tires
16 are approximately 40 percent rubber by weight, with natural
17 rubber accounting for about three-fourths of that rubber,
18 and the synthetic rubber accounting for the remaining
19 one-fourth of the rubber.

20 Carbon black accounts for about 30 percent of
21 the weight of the tire, and steel tire cord accounts for
22 roughly 20 percent of the weight of the tire. From the
23 relatively high levels during the post-Recession 2011-2012
24 period, the prices of the key raw material inputs for tire
25 production have fallen. However, any future reversal of

1 these past declining cost trends would necessarily have a
2 negative impact on the U.S. industry's financial
3 performance.

4 Indeed, the international futures markets are
5 predicting that these tire raw material costs are going to
6 increase. For example, Slide 39 presents the Singapore
7 Commodity Exchange futures prices for natural rubber as of
8 February 11th, 2016, providing the prevailing future
9 delivery price for natural rubber on a range of dates
10 extending through January 2017.

11 Across this approximately one year period, the
12 market expects the natural rubber price decline to stop and
13 to be replaced by an increase of about 4.5 percent during
14 the coming year. Similarly, Slide 40 addresses the likely
15 future cost of synthetic rubber and for carbon black, whose
16 primary input material is crude oil.

17 The slide indicates that the futures market is
18 predicting that crude oil prices will increase by about 48
19 percent from February 2016 to December 2017. Slide 41
20 provides a different look at this same crude oil issue, as
21 it presents the Congressional Budget Office's
22 recently-published expectation that crude oil prices will
23 increase by about 32 percent from the first quarter of 2016
24 to fourth quarter 2017.

25 Finally, as an indicator of the cost of steel

1 cord inputs to the tires, Slide 42 provides data from the
2 New York Mercantile Exchange for U.S. steel coil. It
3 indicates a market expectation of an increase of
4 approximately six percent in steel prices from February 2016
5 through December 2017.

6 It's important to keep in mind that it is not
7 relevant whether the raw material costs return to the high
8 levels that existed in the beginning of Period of
9 Investigation for these cases. What is relevant is that
10 starting from where the U.S. producers are, any such
11 increases in raw materials will reduce the producers'
12 financial performance going forward, and makes them more
13 vulnerable to the continuing negative pressure on heir
14 revenues coming from the low prices of the subject imports.
15 Thank you.

16 MS. DRAKE: Thank you, Dr. Button. So just to
17 recap on the issue of threat, we have a foreign industry in
18 China that has massive amounts of overcapacity that are
19 growing. We have an industry that's highly export oriented
20 and the U.S. is its first, most attractive target market for
21 exports, has been over the Period of Investigation and will
22 be even more so in the imminent future as orders are imposed
23 in other countries.

24 We have a foreign industry that has demonstrated
25 its ability to rapidly seize market share in the U.S. market

1 through aggressive price undercutting. That will continue
2 and enable them to seize more market share in the imminent
3 future. When this happens, declining shipments and prices
4 will increase the financial pressure on the domestic
5 industry, particularly as raw material costs increase and as
6 unit labor and other factory costs increase due to reduced
7 production.

8 As testified by the USW witnesses, capital
9 expenditures and we believe also R&D have been adversely
10 affected already during the POI, and will continue to be so
11 absent relief. For all these reasons, effective relief from
12 dumped and subsidized truck and bus tires from China is the
13 only way to prevent imminent further material injury to the
14 domestic industry and its workers. Thank you.

15 MR. STEWART: Mr. Anderson, I'd like to go back
16 to one slide on threat, just to provide perhaps a
17 clarification. There is a slide that looked at Chinese
18 exports of truck and bus tires, and as my partner reviewed
19 it, the Chinese data includes all truck and bus, which means
20 it includes light truck. It actually shows a decline in
21 weight between 2014 and 2015.

22 That is entirely due to the orders and pendency
23 of the case on light truck and passenger vehicle tires.
24 That is reflected in the fact that you see a 30 percent
25 increase here, whereas the imports into the United States of

1 bus and truck, unmounted, increased 41.3 percent.

2 So I'd just provide that as clarification,
3 because it might not be obvious from the slide itself. With
4 that, we conclude our direct presentation.

5 MR. ANDERSON: Thank you, Mr. Stewart and I want
6 to thank the panelists for your detailed testimonies and
7 thank you for being here. We'll now turn to staff for
8 questions and we'll start with Mr. Comly.

9 MR. COMLY: Good afternoon. I'll ask a few
10 questions and then let my colleagues ask some more detailed
11 ones, and then I'll probably have some follow-ups I'm sure.
12 But let me start with just some basic coverage questions. I
13 don't know if you've had a chance to look at the importer
14 questionnaires, but what's the coverage of those?

15 MR. STEWART: Yeah. We would say the importer
16 questionnaires has a very poor coverage. We would say that
17 on the foreign producer questionnaires, that once you factor
18 out mounted tires from the volume that they show, that you
19 have moderate coverage. And on the domestic producers,
20 based not only on the questionnaire responses but some of
21 the correspondence, it appears that you have quite complete
22 coverage.

23 MR. COMLY: When you say "quite complete" from
24 the U.S. industry, are we missing anybody?

25 MR. STEWART: Well, we will put -- we'll put

1 some comments in the post conference. Because it's based
2 off of correspondence that you received, I think I should
3 respond in confidence.

4 MR. COMLY: Sounds good. So given the fact that
5 the import questionnaire coverage is poor, should we be
6 using the import statistics like you did in the petition?

7 MR. STEWART: You should be using the import
8 statistics as modified by the mounted percentage that is
9 identified by the import, by the foreign producer community.
10 The foreign producer community shows the distinction, and
11 it's a significant enough number where you need some, some
12 representation of that in the data I believe.

13 MR. COMLY: Okay, and just to clarify, to make
14 sure, the statistical reporting numbers should be the two
15 that you had, you relied on in the petition; correct?

16 MR. STEWART: Those are the two unmounted
17 categories.

18 MR. COMLY: Yes.

19 MR. STEWART: We also identified a number of
20 categories that would likely have mounted tires in them. We
21 assume that that's where most of the tires that are listed
22 as being mounted by foreign producers would have come in,
23 but of course we don't know that because HTS numbers were
24 not requested in the questionnaire.

25 We have a high degree of confidence that the two

1 HTS numbers give you a good count on what entered as
2 unmounted, unless it was misclassified, and we don't have
3 any reason to believe that there's misclassification. On
4 the mounted portion, you have for the first time some
5 reasonably good information in the foreign producer
6 questionnaires, and because what is shown is not an
7 insignificant number, we believe somehow you need to reflect
8 that in your data.

9 Since you only asked for one year, you would
10 either apply it against the basket categories or you would
11 simply make a note.

12 MR. COMLY: Okay, thank you. Looking at some of
13 your slides, which actually are a reflection of the U.S.
14 import statistics, there's a rapid increase in imports -- I
15 say rapid, but there was a larger increase in imports in
16 2014 compared to 2015. Why was that?

17 MR. STEWART: I don't know that we have a good
18 sense as to whether you simply had a slowdown in 2015,
19 whether it was a build-up of inventory in 2014. So I can't
20 -- I can't tell you.

21 MS. DRAKE: I do think there was some anecdotal
22 information and some press articles about a slowdown in
23 demand in the second half of 2015. So that might have
24 tempered growth somewhat.

25 MR. COMLY: Do you know if that slowdown

1 continued into 2016?

2 MS. DRAKE: I do not.

3 MR. STEWART: The testimony that was provided
4 from the local presidents is at least from at the domestic
5 side, the domestic companies are either experiencing buildup
6 in inventories, such as was the experience at Bridgestone,
7 which is resulting in production cutbacks, or the companies
8 have cut back dramatically. The Goodyear cutback in the
9 Topeka facility is like a 25 percent cutback between
10 mid-2015 and January-February of 2016.

11 Those are significant cutbacks. I suggest that
12 they're seeing a slowdown in the market, or that there is a
13 further increase in imports that we -- since we don't have
14 January-February data we can't speculate on.

15 MR. COMLY: Okay, thank you. Was there any
16 plant closings in the U.S. during the 2013-2015 period?

17 MR. STEWART: We are not aware of any. We will
18 provide some comments in the post-conference based on some
19 of the correspondence that was received.

20 MR. COMLY: And could you talk about the new
21 plants that are online or coming online specifically
22 Yokohama?

23 MR. STEWART: Sure. In the PVLIT case, we had
24 the experience of an announcement of a plant, and these
25 plants take multiple years to develop. Continental just

1 earlier this year, in the last couple of weeks, announced a
2 significant truck and bus tire plant that they intend to
3 open in Mississippi.

4 It has a completion date when they plan to start
5 producing of late 2019. So I assume for purposes of the
6 Commission's analysis of the imminent future, if you're in a
7 threat, it doesn't yet come into that. Whether that plant,
8 you know, for much of the time period within which that
9 would have been being planned and negotiated, the value of
10 the dollar was quite weak and, you know, whether that plant
11 ever gets built, I would say probably it depends on a number
12 of factors.

13 We obviously are not in consultation with
14 Continental, and it's been announced. But it's been
15 announced and it's like a four year project to get it to
16 completion. The Yokohama plant was announced in 2012, and
17 came on board in the fourth quarter of 2015, and your
18 correspondence that you have from them identifies what they
19 anticipate their volume would be in 2016 and I believe in
20 2017.

21 You know, in Yokohama's case, they really did
22 not have a domestic footprint. They are a major global
23 player and you can understand that from the union's point of
24 view, we're always happy to see companies decide to produce
25 domestically. We wish more of them would produce with USW

1 labor, but we're obviously pleased to see people who decide
2 to bring some of the volume that they are importing from
3 offshore into a domestic facility.

4 So it is a new facility. It is a new
5 announcement. I think if you look at the -- at the
6 announcements that these three plant managers or local
7 presidents talked about, that you can put into comparison
8 how significant that new plant is versus things that these
9 plants, which are just three of the five that the USW has
10 members in, can do and are not doing because of the Chinese
11 imports.

12 MR. COMLY: I'm not sure if you have this
13 information, but you may have an idea of it. In the PVL
14 case, there was the U.S. producers imported product into the
15 U.S. Is that the same situation here with truck and bus
16 tires?

17 MR. STEWART: Well you have -- we will give you
18 a definite answer, but sure there is -- from public data,
19 the automated manifest system, one can see that the tire
20 companies import some product into the United States, and
21 you have questionnaires from the companies, and if they're
22 importing also importer questionnaires. So you have -- you
23 have hard data from them as to what it is and where it's
24 coming from.

25 MR. COMLY: Do you have any ideas as to why they

1 are bringing it in? If they have all this excess capacity,
2 why are they bringing in imports? Any ideas?

3 MR. STEWART: Yeah. I think when you ask the
4 workers, they always want to know why that's the case. So I
5 don't have a specific answer. Normally, normally when
6 you're a multi-plant kind of operation, if you have a
7 particular product that's being built that has, for example,
8 if there are European trucks and buses on the roads, it may
9 be that the specific tires they use are being made in large
10 volume out of European facilities.

11 So you would export (sic) those versus creating
12 the molds and producing them in smaller quantities here in
13 the United States. I mean that would be a typical -- that
14 would be a typical reason why a multi-national company would
15 supply from various locations. If you look at it, there are
16 also not insignificant exports that the United States has in
17 bus and truck tires.

18 So whether they are importing more than they're
19 exporting, you'd have to look at the questionnaires to
20 decide.

21 MR. COMLY: Thank you. I think you've answered
22 some of this. Can you talk about whether or not U.S.
23 manufacturers produce bias tires?

24 MR. STEWART: Well, collectively they produce
25 bias tires in some areas. My understanding is is that they

1 no longer produce bias tires in truck and bus, but let me
2 just confirm. That at least has been what's in the public
3 domain. If you look at Modern Tire Dealer, if you get data
4 from the Rubber Manufacturers Association, they do not show
5 any non-radial tires in the bus and truck category being
6 produced.

7 Our client agrees with that assessment. As you
8 know from the OTR case, you still have a predominance of
9 product that is produced that are bias tires. So the
10 selection of bias versus radial really is a question of the
11 characteristics and the demand and what gives better
12 performance for the particular needs.

13 But at the moment, we're not at least aware of
14 any domestic producer that is producing bias truck and bus
15 tires.

16 MR. COMLY: And how much demand is there for
17 bias tires, for specifically truck and bus bias tires in the
18 U.S.?

19 MR. STEWART: Well, I think if you look at the
20 U.S. import stats, I believe that China is 80, 90, maybe
21 more than 90 percent of the total imports, and it is a
22 declining volume. In a country like China where you have
23 large parts of the country that historically had poor roads,
24 there was a higher interest, higher demand for bias tires
25 simply because of their wearability.

1 I think the earlier panel talked about some of
2 the characteristics, and you see that in OTR when we had the
3 OTR discussion as to the qualifications of the tires, and
4 why people would buy biased tires for some of those
5 applications. We don't have the situation were we have
6 large amounts of roadways that -- where bias tires make a
7 lot of sense, so the demand for that has basically
8 dissipated.

9 And if you look at the total demand for new
10 tires bus and truck, which has been in the neighborhood of
11 20 -- what is it Elizabeth, 24? 24 million tires -- you
12 know, I think total imports of biased tires in 2015 were
13 maybe 500,000-550,000 tires.

14 So it's a declining -- it's a declining trend,
15 and if you look at part of China's subsidy programs that
16 they've had for many years, they have had a major program
17 for the last 10 or 15 years to get the tire industry to
18 switch to radial. So I have no doubt that the prior panel
19 will be having increasing problems, because China is making
20 great strides in terms of eliminating or drastically
21 reducing the percentage of the tires that they produce which
22 are bias.

23 MR. COMLY: That's a good segue into my next
24 question on -- do you have any idea of how much of the
25 Chinese capacity, and specifically I'd like to know -- I'm

1 not sure if you would know but we could find out, how much
2 of the reported Chinese producers capacity is bias, bias
3 tires, because that is included in the scope?

4 MR. STEWART: Yeah, that's right. It's totally
5 included in the scope, and it's included in the scope
6 because you have kind of, in our view, a continuum of
7 products, and there is the capability of substitution.
8 That's not an individual location, but you could choose to
9 run a vehicle with bias tires. You wouldn't do bias and
10 radial unless you're kind of looking for problems.

11 But assuming that you didn't do that, you would
12 have those kinds of options. I don't know that we're aware
13 of public statistics that show that differential. But we'll
14 check. If we are aware of any, we'll obviously put it in a
15 post-conference.

16 MR. COMLY: And then how easy is it to switch --
17 can you switch between producing bias tires and producing
18 radial tires, and since the U.S. producers don't do it
19 anymore, this is probably more towards the Chinese
20 production.

21 MR. STEWART: Yeah, and I will ask our clients
22 in just a second. But in discussing the issue during the
23 break, the understanding I had was it really depends on
24 whether you are producing product in large lot sizes and
25 hence have more automatic kind of construction equipment

1 versus whether you're doing much smaller sizes.

2 During the OTR, preliminary conference, Titan's
3 witnesses testified to the fact that in their OTR plants,
4 their tire-building equipment can be used to produce bias
5 and radial and they shift back and forth on the same
6 equipment. And speaking to Mr. Johnson during the break, he
7 indicated that you wouldn't expect to see that in a bus and
8 truck plant simply because you'll be producing tires in
9 large volumes, and so the equipment would be more dedicated,
10 but we'll look at that.

11 MR. JOHNSON: It has to do with the equipment in
12 volume, but it also has to do with the speed rating of the
13 tire and the ability -- if you're doing OTR tires, their
14 ability to move from radial to bias would be much less
15 exacting. If you're building a truck/bus radial tire, where
16 you're going to have interstate speeds of seventy,
17 seventy-five, eighty miles an hour, then it's far more
18 exacting and typically there is no interchangeability from
19 bias to radial once you get into page or light truck, until
20 you get to large OTR, ag, mining, etcetera.

21 MR. COMLY: Thank you. That's all the questions
22 I have for now.

23 MR. ANDERSON: Thank you, Mr. Comly. And now,
24 Ms. McNamara.

25 MS. MCNAMARA: Thank you all for coming. We

1 really appreciate all the time that you take to give us this
2 information, to participate in these proceedings. I first
3 just want to just ask you. Do you agree that there should
4 be a separate like product for the bias tires?

5 MR. STEWART: Obviously we don't agree or we
6 wouldn't have included them in the case since there's no --
7 we're not aware of any domestic production.

8 Our understanding of Commission precedent is
9 that the issue, in terms of like product, is not whether
10 there's a domestic producer who produces the exact item.
11 It's a question of the characteristics of a product line and
12 whether it's more of a continuum or not and so the identity
13 -- every item is produced in the United States -- is not the
14 condition precedent.

15 We heard what the comments were of the prior
16 panel and our clients will be looking at the issue and we
17 will comment on it in the post conference. If we were to
18 agree that we did not have an interest in that product, and
19 I don't know that that will be the case, because there's
20 always a slippery slope when you start to get lots of
21 exclusion requests, everybody stands up and says, I have
22 something, I have something.

23 We would believe the correct approach would not
24 be to have a separate like product classification, but
25 rather to have a scope exclusion over at Commerce, and if

1 our client was amenable, felt that that was the correct
2 approach, then we would file such a request or would work
3 with respondents' counsel to come up with such a request and
4 get it filed at Commerce.

5 But we do not agree that it's appropriate to
6 seek a separate like product here at the Commission and
7 believe that the arguments that were made are contrary to
8 Commission's well-established case law, that whether a
9 product is made in the U.S. or not, an individual item is
10 not what is the key to whether you have a separate like
11 product.

12 MS. MCNAMARA: Thank you. I appreciate that
13 you'll address that. The other thing is, with respect to
14 expanding the domestic like product to include retreaded, do
15 you -- and I very much appreciate all the information that
16 you came and the different sides you laid out for us -- do
17 you have an opinion as to whether it should be expanded or
18 not at this point?

19 MR. STEWART: Well, you know -- unrelated to the
20 case, we were approached by people that are involved with
21 retreaders who were talking about what a desperate situation
22 they were facing because of the problem, so as a trade
23 lawyer, not wanting to see domestic operations handicapped,
24 I can understand why that would be the case and why
25 expanding it could make sense. I don't think you have

1 enough of a record to probably make that decision and
2 because our client is not involved in producing retreads.

3 There are lots of the criteria where one would
4 say, well, it looks like maybe that would support not
5 extending it. But there clearly are some factors where I
6 could make the argument that there's a basis to extending
7 it. So I think it's one of those issues where you could
8 either way. And we will try to provide any additional
9 information we can in the post conference if there's
10 specific information that would be helpful.

11 But our -- the new tire part of the market has
12 clearly been losing market share, unlike a lot of the
13 discussion in PVLIT where there were questions of, had the
14 domestic industry abandoned some portion of the market
15 because prices were too low, you have in this industry the
16 domestic producers introducing lines of what they consider
17 their "good" tire, their good, better, best, in an effort to
18 try to prevent the erosion of market share that has been
19 going on.

20 This is a critical part of the tire industry
21 overall. And our client(s) and their workers are very
22 concerned that we are not able to participate in market
23 expansion, and that's what's happening -- we're now possibly
24 going into a downturn. If that happens, we haven't gotten
25 the lift that we should have gotten to be in a better

1 position and we've lost a lot of market share. And all
2 those things are very problematic to us.

3 MS. MCNAMARA: Can you -- and I have some
4 familiarity with the PVLTT tires case. Can you explain
5 whether there's a difference, given that these tires are in
6 a commercial context versus ones that are predominantly for
7 personal use. Is there a difference in how they're marketed
8 or sold?

9 MR. STEWART: Well, I think you'll find that
10 most of the commercial -- first of all, you have an OEM
11 market which appears to be about 25% of apparent consumption
12 of new tires. It drops down significantly if you include
13 retreads. If you include retreads, it's probably closer to
14 12 % or maybe 15%, but it's a much smaller part of the
15 market if you include retreads. If you don't include
16 retreads, if it's just new tires, then the split OEM
17 aftermarket looks to be very similar to what you saw in
18 PVLTT, where it's one-quarter or three-quarters.

19 I would say that the distinction that exists is
20 that those of us who buy passenger cars by-and-large don't
21 live in our car and aren't traveling hundreds of thousands
22 of miles on a regular basis in an annual capacity, whereas
23 truck and bus tires are obviously designed and used on
24 equipment that is intended to be used for long periods of
25 time.

1 And so you, while the dealers in the
2 aftermarket, who sell replacement tires, are often the very
3 same people, there are a whole host of other elements that
4 become important because, unlike you and me as consumers,
5 somebody who owns a truck fleet is concerned about operating
6 costs down to a very fine level, and is always looking for
7 ways to reduce those operating costs, and tires are a part
8 of that, even if it's a small part in fact.

9 And so you have things like the services, you
10 have the need by regulation to have tires changed when you
11 get to a tread depth that is, on the front tires or the
12 steer tires, a 4/32nds is when you need to change them, and
13 for the rest of the tires, whether they be drive or trailer,
14 you can keep the tires until they're down to 2/32nds. So
15 you've got different tread depths that you have to be
16 worried about.

17 How quickly you go through the tires depends on
18 what kind of attention you pay to inflation and other
19 things. And so you find commercial tire dealers often
20 operating in conjunction with arms of tire companies who are
21 offering range of services to help the user, the fleet
22 owner, the truck driver, etcetera, get better performance
23 from the items that they are doing.

24 And because the carcass, what is the correct
25 term for the tire? The casing. Because the casing of the

1 tire, in fact, can go beyond the wear down of the tread,
2 whether or not you can reuse your casing is something that
3 matters to a lot of purchasers and that market is
4 complicated by the fact that, if I'm a truck owner or fleet
5 owner and I bring my own casings, I get a price for retread
6 that is minus the casing. If the tire blows or it's been
7 retread too many times and so I need to buy a new retreaded
8 tire and I'm not bringing a casing, then I'm paying a
9 different price.

10 And there's a different competition as we
11 understand it, in the marketplace, depending on whether I've
12 got my casing and I'm going to get it capped, or whether I'm
13 looking to buy a retreaded tire where I'm not bringing the
14 casing to the game.

15 So we've got a lot of issues that go into how
16 the product is marketed and how it is serviced, etcetera,
17 and there's some position such as the steer position where
18 new tires either are always the case or mainly the case, a
19 steer tire that is -- where you get down the tread limit --
20 often will be put onto a drive position or could be put onto
21 a trailer position or will be retreaded and put back in one
22 of those positions, so you hear people talk about moving it
23 from steer to drive to trailer on subsequent retreads if
24 they do it that way.

25 So there's just a lot of issues that go, in

1 terms of an expanded domestic like product, but also in
2 terms, there's differences in terms -- so the warranty is
3 not just a warranty on the tire. There's also often a
4 warranty on the casing, because if you're buying the tire,
5 I'm paying the price, it makes a difference to me whether I
6 get a sixty dollar reusable product that reduces my cost,
7 the sixty dollars if I'm going to retread.

8 MS. MCNAMARA: So does the retreadability of a
9 tire affect the price -- does that generally command a
10 higher price?

11 MR. STEWART: I don't know that we have enough
12 data to be able to tell you that, but it obviously would
13 make sense that that would be the case. Not all tires that
14 get used, even if they have a warranty, will be retreaded
15 because they may have a puncture, they may get damaged and
16 hence the casing may not be viewed by the retreading
17 operation as capable of being retreaded.

18 So there's some portion -- I think the prior
19 panel talked about their experience being something that is
20 perhaps as high as 40% that weren't retreadable, but they
21 sounded like an unusually difficult environment in which
22 things are working. Some percentage is not going to happen,
23 but certainly the fact that companies put a retreadability
24 warranty means that there is value to the purchaser.

25 And so one would expect that if somebody comes

1 with no warranty and if the product was not retreadable,
2 that there would be a lower value and the lower value would
3 be presumably the value of the casing. And the casing, as
4 we understand it, has a value that's in the sixty,
5 sixty-five, some cases lower.

6 MS. DRAKE: Yeah, and I think the materials that
7 we've seen, as to the retreadability issue, are both -- that
8 U.S. and Chinese producers offer the casing warranty, the
9 warranty that it will be retreadable, one or two or more
10 times. And also materials that the retreadability in fact
11 of Chinese casings is just as good as U.S. casings, and
12 you'll see that from Chinese producers themselves, saying,
13 you know, I've talked to the biggest retreader in the U.S.
14 and he says Chinese casings are retreaded at the same level
15 as U.S. casings, and also the retreaders will have
16 inspection processes that they do of the casing to insure
17 that it's retreadable, so it's not just the warranty itself,
18 but actually the retreadability. In fact, from what we see,
19 seems to be equal for both.

20 MR. BUTTON: Ms. McNamara, you began the
21 question asking about differences between the marketing in
22 the PVLIT case, in this case. And I think what you've heard
23 here is a very good description of some fundamental
24 differences in a consumer product, you've heard a lot about
25 the concept of brand, impression, things of that nature.

1 Here we're dealing with products where they're
2 being purchased, not by individual consumers, families, but
3 by businesses largely, who are making economic decisions
4 based on a variety of complex business issues. And price,
5 obviously is there, but so, too, is the total economic cost
6 dealing with warranty, casing quality, ability to retread,
7 things of this nature.

8 So we would caution that one not transfer
9 concepts of brand that you're going to find in a consumer
10 product and obviously it can be much more, much stronger,
11 like, be it food product or something that you and I would
12 buy at a store, concept. Transfer that concept to here
13 where functionalities are much more important and the
14 overall cost effects they have for the business that buys
15 them are important.

16 And it's in this respect that you're finding
17 here and I think the evidence will show that the Chinese
18 product provides increasingly that same functionality, that
19 same warranty ability, the same retreadability, that you're
20 gonna find with the U.S. product.

21 MS. MCNAMARA: One thing going to the
22 warranties, I saw in the Exhibit 122 that when I read those,
23 those appeared to be replacement warranties, as opposed to -
24 -

25 Is there some distinction between those or --

1 MS. DRAKE: You'll see warranties that are
2 replacement warranties that may have a -- you'll see a
3 combination -- a total warranty that'll include replacement
4 and casing. I think some of those were just replacement
5 warranties. Sometimes you'll see a separate casing
6 warranty, but we can provide more examples post conference
7 from both U.S. and Chinese manufacturers showing both
8 replacement warranty for the tire during its, you know,
9 first part of its service and then the warranty on the
10 casing when it goes to the first retread or second retread.

11 MS. MCNAMARA: Okay. So the replacement on the
12 casing or the warranty on the casing would be the same type
13 of retreading warranty.

14 MS. DRAKE: That's right. That's what --

15 MS. MCNAMARA: Okay.

16 MS. DRAKE: -- the casing -- that's what the
17 warranty on the casing is for. They're warranting that you
18 will be able to retread.

19 MS. MCNAMARA: Great. Thank you. I'd
20 appreciate that. And then -- one thing I want to just touch
21 on real quickly. I saw in the article in 124 that it
22 discussed private brands and it said that those are, for the
23 most part, produced in China?

24 MR. STEWART: If you look at the -- this kinda
25 takes me back to PVLIT. We identified on the SmartWay slide

1 that there were -- we identified a hundred and twenty
2 Chinese brands that were SmartWay verified.

3 Now, if you or I were to look at those hundred
4 and twenty brands and say, how many of them strike a chord
5 with us as to being companies that we know? My guess would
6 be very few. Private brands, at the end of the day, are
7 simply brands for major distributors or major companies,
8 right?

9 So it -- we had been involved in the uncoated
10 paper case and Xerox used to have its own paper
11 manufacturing or least it subcontracted because it wanted to
12 maintain Xerox brand. So you can have that in tires, where
13 Coca-Cola, if they wanted to have their own tire and because
14 they have lots of trucks, perhaps they would say, gee, we'd
15 like to have a Coca-Cola tire, could do that.

16 So we've never viewed private labels as
17 significant or significantly different. They tend to be
18 done by distributors who want to have their own control of
19 the margins. So they find a company that will sell them,
20 put their own label on it, so that they don't feel they're
21 in competition with somebody down the street who is selling
22 a Dunlop or a Dayton or a Goodrich tire.

23 And so we have not seen a lot written about it
24 in the context of commercial truck tires, but I'm sure that
25 there are some distributors who look to have their brand as

1 well on that.

2 MS. MCNAMARA: So are you saying that the
3 domestic industry is capable of producing private labels or
4 it does produce?

5 MR. STEWART: Well, as far as I know, we're not
6 aware that there is the same interest in private labels on
7 the commercial truck, and at least in talking to the USW
8 members, in terms of their plants, the labels they're
9 talking about are the labels which are the various brands
10 within the company, so I don't know the answer, whether
11 there's any domestic who produces private label in the
12 commercial truck. I don't see that there being the same
13 interest in that.

14 MS. MCNAMARA: Now I know that the issue of
15 product categories good, better, best, tiers 1, 2 and 3 come
16 up. Is there any difference in that type of product
17 categories in this market versus the PVLIT market?

18 MR. STEWART: Well, in the PVLIT market you had
19 people who had all kinds of permutations as to where things
20 fit. At the moment, if you look at your questionnaires, I
21 think you will find that you continue to have people will
22 describe it lots of ways. What is clear is for the major
23 companies, they will have their flagship brand, they will
24 have a second flagship brand that is probably their better,
25 not what they would describe as their best, and then they

1 have what they would consider to be their starter brand, and
2 so in the case of Goodyear, that's probably Kelly, Dunlap,
3 Goodyear. All right? Goodyear the best, Dunlap the middle
4 and Kelly is the one that is intended to be the "price
5 sensitive" brand for people who are primarily interested in
6 price.

7 So if you look at your -- and that was true in
8 passenger car and light truck tires. It's not that tire
9 companies don't try to cover the waterfront. They always
10 do, and the question is, do you create new classifications
11 of that just so you can say we don't compete? Right.

12 And if you take a look at a company like Double
13 Coin, which is well respected in the truck and bus area, you
14 will see that their own literature, they show themselves not
15 competing against Kelly tires, not competing against
16 Goodyear tires, not competing against Uniroyal tires, but
17 competing against Michelin tires, not compete against Dayton
18 or Firestone, but against Bridgestone tires.

19 So if you're looking at what happens in the real
20 world, you've got a wide spectrum of products, oftentimes
21 those products overlap. When we did the PVLIT case, if you
22 looked at the characteristics of tires from any of the major
23 national brands that are produced here, you would've found
24 that their best and their better and their good had products
25 that overlapped each other. There were never clear lines

1 between good, better, best anyway.

2 And you would find that the same thing is true
3 here. I mean if you take a look just even at this Southern
4 Tire Mart, and you see -- what you'll see is -- is that
5 there's a whole host of tires that meet this specific
6 specification that was in the ITC pricing request. And
7 there's a bunch of them that are from four different Chinese
8 companies. There's a bunch of them that are from different
9 brands of Bridgestone and different brands within
10 Continental.

11 MS. MCNAMARA: So, do you, or could you respond
12 to the allegations of the prior panel that the domestics
13 command a premium price?

14 MR. STEWART: I have no doubt that the quality
15 of domestic product and the amount of money that goes into
16 advertising, etcetera, obviously on your good, better, best
17 scenario, it's -- you have a good, better, best scenario in
18 the hopes that you will get more money for your best than
19 you'll get for your better than you'll get for your good.
20 And so obviously that's true.

21 MS. DRAKE: I think what you'll see here as Mr.
22 Johnson testified, is that in the commercial sector in the
23 truck and bus tire sector, the domestic producers have been
24 very focused on expanding offerings of what wouldn't be
25 characterized by others as being a Tier 1 brand in terms of

1 looking at Kelly or Uniroyal or others, so there is a strong
2 aggressive interest on the part of the domestic industry in
3 terms of maintaining market share throughout the market, and
4 not just focusing on one piece of it that they hope may have
5 a little bit of a brand premium or may be marketed being
6 more of a premium tire. There's interest from the domestics
7 across the market and I think has been, in fact, a
8 particular focus when you talk to your employers about where
9 they want to see increased production and increased market
10 share.

11 MR. JOHNSON: Every domestic manufacturer that
12 we deal with has a full line of tires that compete at all
13 levels and at all positions on a truck/bus. So it's not
14 like anyone has decided not to do that. So they have
15 intentionally put themselves in a position to compete
16 literally, at all levels and in all positions.

17 So whether you recognize the date and as a brand
18 or don't recognize a date as a brand is, you know, most
19 people probably would not. So you know that -- but they
20 have intentionally entered the market with different names
21 to indeed compete directly against China and others.

22 MS. McNAMARA: Thank you. Can you explain a
23 little bit more about fleet service programs and what those
24 are? I saw the Exhibit 122 that has the advertising
25 material from Double Coin's fleet service program. That

1 looks to be that it's describing a purchase program rather
2 than a services program. Is there some -- I noted that it
3 said that it was an alternative to major brand fleet
4 programs. So I'm just trying to understand what, if these
5 are different types of programs, are fleet services --

6 MS. DRAKE: There are different kinds of fleet
7 services that are available. A lot of it is with the fleets
8 themselves not wanting to do a lot of the internal
9 monitoring and maintenance, to make sure they're getting the
10 most of their tires throughout the tire's life and
11 throughout the vehicle's life.

12 So both manufacturers and dealers offer a range
13 of services, and we can put in additional examples from both
14 Chinese producers and from dealers who sell Chinese tires
15 about the kind of services they provide. Some of it might
16 be roadside assistance; some of it might be monitoring tread
17 depth to make sure, you know, that those are correct; or
18 monitoring inflation pressure.

19 Some of it is offering sort of informational
20 tools, data tools, and those can also be obtained
21 independently, not from a manufacturer or a dealer, that
22 help fleets monitor mileage and basically just to manage the
23 data, to maximize their tires and lower their costs.

24 So there are a range of services that are
25 available from different providers, but our understanding is

1 that the vast majority of fleets purchase their tires from
2 dealers, not directly from manufacturers.

3 So many of those services are being provided by
4 the dealers, and there it's not necessarily related to the
5 brand of tire that you buy or the origin of the tire, but
6 simply who that dealer is. Of course, the vast majority of
7 dealers deal in both Chinese and U.S. tires.

8 MS. McNAMARA: Are those typically -- in terms
9 of purchasing that, do you purchase the program, or is that
10 ever built into the price of the tire, that you might
11 somehow get something that's linked with the tire?

12 MR. STEWART: At least some of the programs
13 that we're seen, literature and again, because we don't
14 represent anybody in the retread part, this really goes to
15 the service after purchase. We're giving you our best
16 information, not being participants in the thing.

17 But some of the services are offered free, and
18 what I would say is if you look at it from a supplier's
19 point of view, what it would basically be is if I can supply
20 information, a user, that will keep you better informed as
21 to when your tire has gotten to the point that it should be
22 turned in, that helps maybe because you're to go either buy
23 a new tire or possibly get a retread service or whatever
24 that may be.

25 And so a lot of these things are offered that

1 way, and we found that a lot of dealers who may be part of a
2 program, like Goodyear has a program that has a lot of
3 dealers across the country. But those same dealers will
4 offer similar services to customers, whether they're part of
5 a national program or one of the big chains or not, just as
6 they do with retreading.

7 You know, you don't have -- if I'm a Bridgestone
8 retreader, you can bring me a Double Coin casing and I'll --
9 if it's a good casing, I will retread it, right.

10 MS. McNAMARA: Can you also -- do you know about
11 any -- how the domestic producers and the subject imports
12 participate in the OEM versus replacement market? Any
13 information on how that's provided in both?

14 MR. STEWART: If we could take just a minute,
15 we have a number of additional handouts. Because we thought
16 this would be a question, we put together a few slides.
17 Probably would be easiest just to do them in the -- would
18 you hand out all of the handouts, so that they're all done?
19 You've got the OE one? Do we have copies for -- I'm not
20 talking for staff, but for --

21 (Off mic comments.)

22 MS. DRAKE: On OEM versus after-market, as Mr.
23 Stewart said, the public data indicate that about 75 percent
24 of domestic consumption is after-market. So therefore a
25 majority of both Chinese tires and domestically produced

1 tires we believe are competing directly with each other in
2 the after-market.

3 In the 25 percent of the market that is OEM,
4 obviously you will have some information in your
5 questionnaire responses regarding imports that are sold to
6 the OEM channel, though the low coverage rate of those
7 importer questionnaire responses, we believe, would mean
8 that that information is necessarily less than complete.

9 But public information that we've seen shows
10 that there has been acceptance by OEMs of truck and bus
11 tires from China, and that's been one of the reasons for the
12 increase in imports. The next slide shows that in earliest
13 2007, major truck OEMs, international truck and IC Corp,
14 which are both Navistar companies, had selected Double Coin
15 as the provider of tires to its Class 4 and 8 vehicles, and
16 said that those tires were of excellent quality in overall
17 performance, and they were very pleased with their warranty
18 coverage and retreadability. So of course that was long
19 before the POI that we started to see Chinese tires in the
20 OEM segment.

21 The next slide also shows another OEM, Landoll,
22 that began using Double Coin tires as early as 2011 as
23 standard tires for their trailers in a number of tire sizes.
24 So that it was the quality that it wanted to give its
25 customers, that it was the reason it was choosing Chinese

1 tires as an OEM tire.

2 We also see when we go to Chinese producers'
3 websites, Guizhou Tyre, excuse me for the pronunciation or
4 lack thereof, so that it states that it's an OE supplier to
5 some famous equipment manufacturers including truck and bus.
6 Double Coin also states that its products include truck and
7 bus that enjoy OEM fitments at major North American
8 transportation equipment manufacturers, and again other
9 industry publications during the POI indicating increased
10 acceptance by OEMs of Chinese tires.

11 So we do believe that there's direct
12 competition, both at the OEM level and of course in the
13 after-market.

14 MS. McNAMARA: Now do Buy American policies
15 factor into this market?

16 MS. DRAKE: We don't know the extent of it, but
17 we believe it's possible, given the fact that you would have
18 things like school buses or city buses, perhaps the UPS --
19 or not UPS excuse me, the Postal Service fleet that would
20 need to follow Buy American policies. But we can see if we
21 can find more about that post-conference.

22 MS. McNAMARA: I'd appreciate that. Thank you.
23 Now I saw in your Exhibit 1-24 that it had a Chart 15, and
24 that chart talked about the brand -- the brand percentages
25 in the replacement truck market for 2014, and it identified

1 Michelin, Bridgestone and Goodyear as making that 48 percent
2 of that truck market, which seems to be inconsistent with --

3 So I was just wondering if you have any comment
4 on that or any thoughts? I mean I understand you may not
5 know which --

6 MR. STEWART: Well, I suppose it is possible if
7 -- and your questionnaires would show what their imports
8 might be, and if there were large imports from non-subject
9 countries, it's possible that those numbers would be
10 correct.

11 But it's also the case that our experience over
12 time has been that the stats that are there, there are
13 reasonable guesses but not necessarily terribly accurate. I
14 looked awfully hard to find where the 36 percent Chinese
15 product was and I couldn't pull it together.

16 MS. McNAMARA: Could you talk a little bit about
17 non-subject imports in the U.S. truck and bus market?

18 MR. STEWART: They have been less than 40
19 percent of the total imports. They're higher value,
20 typically significantly, and so just looking at the import
21 stats and the countries that they're coming from, from the
22 public domain I would guess that they are often product from
23 some of the majors, you know.

24 You have a number of Japanese tire companies
25 that are major players. You have Michelin that's obviously

1 a major European company that has facilities here, and that
2 would go to the comment that Mr. Comly and I were going
3 through, that if people are supplying part of their product
4 line from offshore because it -- for whatever reason that's
5 what they choose to do.

6 So I'm assuming that that's mainly what it is.
7 The product is much differently priced than the product
8 coming from China, much higher-priced.

9 MS. McNAMARA: Much higher-priced?

10 MR. STEWART: Yes.

11 MS. McNAMARA: I noticed -- well first of all,
12 let me just back up. Do they also participate in that OEM
13 and replacement market?

14 MR. STEWART: Yes, as far as we know they do.
15 That works on the assumption that they're in fact coming
16 into the major companies who participate in both of those
17 markets.

18 MS. McNAMARA: Now on page 117 of the petition,
19 your market share calculations show that the subject imports
20 appear to have lost market share to the domestic industry
21 and subject imports in 2013, but then gained it back in
22 2014. So do you have any sense as to why the subject
23 imports are gaining back market share or how they're --

24 MR. STEWART: For non-subject?

25 MS. McNAMARA: For non-subject, how they're

1 gaining?

2 MR. STEWART: I can't tell you. We had in the
3 petition 2012 to 2014 in the first three quarters. As I
4 recall, the Commission chose to limit the period to 2013 to
5 2015. So I haven't looked back at the petition, so I'm not
6 -- off the top of my head, I can't tell you. If we have an
7 answer, we'll provide something post-conference for you.

8 MS. McNAMARA: I'd appreciate that, and also if
9 you could just explain why you don't believe any injury is
10 attributable to non-subject imports in the post-conference,
11 I'd appreciate that as well. So are the domestic producers
12 able to supply the entire U.S. market?

13 MR. STEWART: The answer to that is probably no
14 at this point. But were they during the Period of
15 Investigation able to supply a lot more product and not have
16 lost any market share? The answer to that is absolutely
17 yes.

18 MS. McNAMARA: On page 125 of the petition, you
19 compared the average U.S. market price with the U.S. export
20 AUV, and I'm just wondering is there some reason why the
21 prices are lower for the exports?

22 MR. STEWART: I think the answer is is that the
23 price -- remember, since we don't represent the managements
24 of any of the companies, we are limited to public data. So
25 the data we were using was data from retail, and I think

1 that the issue there was that the best information we had
2 was retail prices on one hand, and FAS export prices on the
3 other.

4 So you have in the questionnaires the answers
5 with regard to export prices from the companies, and that
6 will clarify whatever the situation is.

7 MS. McNAMARA: Thank you. Okay. Now turning
8 now to the issue of threat, if there's any additional and
9 updated information you could provide about the capacity
10 expansions in China. I know that you had talked about some
11 2014 articles and some early 2015 articles. If you have any
12 updated information, that would be appreciated.

13 Also, could you address how in the article in
14 1-20 or some of the articles in -- the article in Exhibit
15 1-20, excuse me, and some of the articles in Exhibit 1-29
16 were talking about consolidation going on in the Chinese
17 market, and also in Exhibit 1-29, there was some discussion
18 about companies being on the brink and failing and including
19 one that was apparently doing very well and then
20 surprisingly declared bankruptcy. If you could address kind
21 of that apparent volatility in the Chinese market?

22 MR. STEWART: Let me just give quick opening,
23 but we'll address it in post-conference. It has been quite
24 common in China in industries that are characterized by
25 hundreds of companies, where there is massive amounts of

1 excess capacity, for the Chinese government to try to set up
2 programs to consolidate the assets of those companies to
3 provide world leaders, if you will, their market leaders.

4 So I assume that part of what you're reading
5 probably refers to that being applied in the tire sector,
6 because clearly the tire sector has grown very rapidly, has
7 I believe literally hundreds of companies and China has been
8 very interested in forcing consolidation, as they have done
9 in other industries. So I assume that's the case, but we'll
10 look at it post-conference.

11 MS. McNAMARA: Thank you very much. I don't
12 have anything further now.

13 MR. ANDERSON: Thank you, Ms. McNamara. Ms.
14 Breaux.

15 MS. BREAUX: Good afternoon and thank you for
16 coming over here and testifying. So I have some questions,
17 and we're going to start out with questions about raw
18 materials. So in the presentation, we got a pretty good
19 picture from you all that the prices for particularly rubber
20 are increasing, and for the future are predicted to
21 increase.

22 I wanted to know how have rubber prices trended
23 over the period of investigation, particularly between 2013
24 and 2015, and has that had any effect on price.

25 MR. STEWART: Well, I will repeat the comment

1 of distinguished counsel for the Respondents this morning.
2 Of course, you have that information in the questionnaire,
3 questionnaires.

4 What we know has happened is that raw material
5 costs have declined over the 2013-2015 time period. You had
6 most of that time period in the PVLТ case, and there were
7 significant declines in raw materials, and of course in
8 2014-2015 there were dramatic declines in petroleum cost.

9 So you would expect that that would translate
10 into carbon black and into synthetic rubber. There has been
11 weakness in the Chinese economy. That has led to weakness
12 in some of the other, some of the other prices. So we have
13 no doubt that the questionnaire responses will show that
14 there has been some significant decline in raw material cost
15 during the POI.

16 And we also know, based on what's in the public
17 record, that there have been declines in domestic prices.
18 Whether those prices have declined more quickly than cost of
19 goods sold or slower than cost of goods sold, the
20 questionnaire. We will certainly analyze that in the
21 post-conference.

22 But in PVLТ, it was -- it was, as I recall,
23 prices declined slower, which is not uncommon in downturns
24 where you have large players, where I think we called it
25 what, the stickiness, the stickiness factor. So whether

1 that happened in this case or not will be evident, I think,
2 from the questionnaire responses.

3 MS. BREAUX: To the extent that you can provide
4 any public information on the prices of raw materials over
5 -- between 2013 and 2015 on a monthly basis, that would be
6 great. My next question dealing with raw materials, while
7 testifying, I think it was Mr. Wright mentioned that the
8 plants could increase production, particularly in tires, if
9 they -- if there was a sufficient supply of rubber.

10 My question would be a two-parter. Where is the
11 rubber sourced for the tire plants, and has there been any
12 experiences of shortages over the Period of Investigation,
13 so from 2013 onwards.

14 MR. WRIGHT: To explain, we don't have the
15 mixing capability at our plant for the 10,000 tires. We
16 have a sister plant right up the road from us within the
17 same state, and that plant has more than enough capability.
18 Not that we don't have the raw rubber or the raw materials;
19 we just don't have the mixing capability.

20 We actually transfer material back and forth
21 quite often between our two plants, because we both make TVR
22 or truck or bus radial. We both make the same thing. So
23 that was kind of what I was trying to get at through my
24 statement.

25 MR. STEWART: Stated different, they expect

1 that they could easily get the material from their sister
2 plant.

3 MR. WRIGHT: Yes.

4 MR. STEWART: But they don't -- they wouldn't
5 get it internally from their own plant.

6 MS. BREAUX: All right, thank you. My next
7 questions deal with demand. What particular indicators do
8 you look for in trying to analyze the demand for truck and
9 bus tires in the United States?

10 DR. BUTTON: The demand on the OEM side would be
11 demand for trucks and certainly, just as a general matter,
12 on freight miles and cargo hauled and general activity in
13 the world economy.

14 MS. BREAUX: My next question is that do truck
15 and bus tires, I know we asked this in the questionnaire,
16 but I wanted to know if there was anything public. But is
17 there any -- are truck and bus tires, is that market subject
18 to any business cycle other than the general economy-wide
19 conditions?

20 MR. STEWART: I think that there have been in
21 the past, I haven't given a lot of thought to the question
22 since we -- since our client wasn't asked to fill out a
23 questionnaire, for obvious reasons. But in the past, there
24 have been some regulations which have led to some major
25 purchases of trucks. So you could have some OEM bumps.

1 But I otherwise would think that the -- that
2 other than possible seasonal patterns, which would probably
3 be reflected in the questionnaire responses if they exist, I
4 can't think of what else it would be.

5 MS. BREAUX: All right. My last question deals
6 with purchasing factors. Are there any factors other than
7 price that your customers would consider in making their
8 decision?

9 MR. STEWART: None of the people here are
10 purchasers, but I think from your questionnaires you will
11 probably get a pretty rich array of issues. One would
12 think, since this is -- since these are business purchases
13 versus personal purchases, that there would be a lot of
14 analysis of your OM cost based on your expected mileage,
15 expected turnover, expected issues like that.

16 So that it would probably be a more
17 sophisticated analysis by many purchasers. Not all, but by
18 many purchasers than would be true of other products.
19 That's part of the reason why you see such a robust retread
20 business and why casing retread issue is a big issue for
21 purchasers, because it's a significant reduction in the cost
22 of getting a tire for X number of miles.

23 And if you look at what the companies have tried
24 do, they have tried to do things that extend the life and
25 provide services that reduce the amount of down time the

1 companies have or the length of time that somebody's down if
2 there's a blowout or some other problem. So all of those
3 things kind go to saying that purchasers undoubtedly have
4 their own economic model that would say what they're looking
5 for, and net price on a per mile basis or something else is
6 likely to be a significant part of it.

7 (Off mic comments.)

8 MS. DRAKE: There has been a survey of fleets
9 about what services they think are important to get from
10 their dealers, and most of the purchases are from dealers,
11 as we discussed. And on the survey for 2015, 82 percent of
12 the fleet owners said that the requirement that they
13 definitely imposed on their dealers was low prices, and that
14 was higher than any other factor, whether it was the
15 availability of a brand or any of the fleet services or
16 other sort of auxiliary issues that Mr. Stewart discussed.

17 So while obviously, you know, it's a
18 sophisticated market with sophisticated commercial
19 purchasers, 82 percent of the fleets say that low price is
20 the thing that they really focus on in terms of really
21 working with their dealers.

22 MS. DRAKE: We'll put that in post-conference in
23 terms of the source.

24 MS. BREAUX: Those are all the questions I have.

25 MR. ANDERSON: Thank you, Ms. Breaux. And now we

1 will turn to Mr. Yost.

2 MR. YOST: Thank you very much. I join with my
3 co-workers and colleagues in welcoming you this afternoon.
4 I found the testimony very, very interesting.

5 I have one question, and by way of introducing
6 that question I was looking at some of the company websites,
7 and it looks like there are tire lease programs. I was
8 wondering if you could comment on the extent to which
9 producers lease tires to companies, whether this is specific
10 to a sector, for example municipal bus lines?

11 MR. STEWART: I'm not sure that at the moment
12 we're prepared to answer because it's not a question we had
13 thought of. So we will try to answer that in
14 post-conference, if that's okay. Otherwise, I don't have
15 any information.

16 MR. YOST: Okay. I appreciate it. Thank you very
17 much, and I have no further questions.

18 MR. ANDERSON: Thank you. Mr. Cantrell?

19 MR. CANTRELL: Thank you, and welcome to everyone
20 again. The testimony has been very interesting, and
21 especially for me from the production side technology from
22 the three gentlemen that provided testimony here from the
23 plants, and Mr. Johnson and Dr. Button, and everyone else
24 included.

25 One theme that came out in the testimony from the

1 three gentlemen from the various plants is that the
2 truck-bus production sections are separated from the say
3 passenger, from the consumer side. In other words, the
4 commercial truck/bus are separated from the consumer
5 truck/bus.

6 So last night while I was trying to transition
7 from OTRs to Tbs, and also thinking about PVLTs, I had this
8 profound idea that I wrote down. It says: Commercial tires
9 intuitively must be designed to support heavier platforms.

10 And by that I'm thinking, well, perhaps there's a
11 different way of producing these products, commercial
12 products, compared to the consumer products.

13 So I don't know if anyone is in a position to
14 comment on that here today, or would like to do that in
15 post-conference, but...

16 MR. JOHNSON: I think your intuition is correct.
17 They are indeed designed for behavior platforms. Their
18 construction is significantly above and beyond what one
19 would traditionally see in either a passenger vehicle or
20 light-truck tire, more plies, full steel plies all the way
21 around through the sidewalls, so the overall construction is
22 indeed beefed up. Tread depth, tread patterns, the whole
23 thing is indeed built to withstand that, as you said,
24 heavier platform.

25 MR. CANTRELL: What is the major difference in the

1 equipment that's used for the truck/bus, as compared to
2 consumer passenger and light-truck tires? I mean, I know
3 probably the mixing and so forth is probably similar, but I
4 was wondering about the tire building process--the drums
5 that are used and so forth?

6 MR. JOHNSON: The tire machines would be similar.
7 And to the untrained eye, but for size differentiation and
8 the ability for multiple ply letoffs to accommodate for the
9 number of plies that were coming into a truck/bus radial
10 machine.

11 Another significant difference in build would be
12 in the curing process where it takes much, much larger mold
13 capacity to accommodate the 22-1/2 to 24-inch rim diameters,
14 and the extended height of the tires as they go to cure, and
15 the cure times that are required, simply because of the
16 size, weight, and scale of the tires.

17 MR. CANTRELL: So most of the tires, as I
18 understand it, have steel ply instead of a textile cord type
19 ply arrangement in the body construction?

20 MR. JOHNSON: Truck/bus radials typically do have
21 full steel ply that encompasses both the cap or tread area
22 and the sidewalls where passenger and light-truck tires
23 typically only have a steel cap underneath the tread.

24 MR. CANTRELL: And I mean I have noticed some of
25 the information from the various companies, you know, that

1 produce truck/bus data books and things like that. Then of
2 course the weight is quite, quite up there compared to--
3 quite a bit higher than the consumer tires, you know, like
4 150 pounds to nearer 200 pounds for some of the tires.
5 Maybe some of them even larger, I don't know.

6 But is there any difference in, or specific
7 differences between producing a steer tire, a drive tire, a
8 truck tire, an all-position tire? Or fundamentally are they
9 all about the same?

10 MR. JOHNSON: They are--I think the assumption is
11 that fundamentally they are about the same is correct, but
12 there are significant differentiations between those based
13 upon the use. It could be a tread pattern that more easily
14 is steerable and turns the front of a vehicle.

15 It could be a heavy traction pattern on a drive
16 tire that gets better traction to pull the truck forward.
17 But there would be construction differentiations within the
18 tires that you may or may not--you know, the average person
19 would not know looking at the tires.

20 MR. CANTRELL: How many belts, steel belts would
21 you typically find on say a 22-inch, 22.5 inch tire?

22 MR. JOHNSON: I'll defer to Billy.

23 MR. WRIGHT: We like four belts, you know. And it
24 depends on the, you know, whether it's a wide-based tire,
25 or, you know, a trailer tire, or something like that. You

1 know, generally four belts, four steel belts crisscrossed.

2 MR. CANTRELL: As far as the materials of
3 construction, are there--I mean, other than the steel, are
4 there textile-cord difference, any other items in there
5 different?

6 MR. JOHNSON: Well the rubber itself is different
7 based upon the desired mileage, load ratings, so, yes, the
8 construction of the tire is, while it would appear to be
9 very similar, all the individual components would vary--
10 could vary pretty significantly from what you see in a
11 passenger or light-truck tire, just to be able to withstand
12 the 24 hours on the road requirements that a truck/bus
13 radial would have, and to withstand the load ratings that
14 they would have, too.

15 MR. CANTRELL: I mean any detail that can be, you
16 know, just briefly provided to us in the post-conference
17 would be helpful to me in the production description and
18 uses section.

19 MR. STEWART: If we can find something, Mr.
20 Cantrell, we'll include it in the post-conference.

21 MR. CANTRELL: Okay. One person had--we have a
22 diagram of the tire production process in our production
23 section of the PVLIT, and also OTR section, and it shows a
24 two-drum system. We cite in there that either one-drum
25 process or a two-drum tire building process can be used.

1 I was wondering, are we outdated? Or are we
2 still fundamentally in the ballpark on that?

3 MR. WRIGHT: We have--basically we use the
4 two-drum, basically, but we're extremely updated on our--you
5 know, our plant is only 25 years old, and we're extremely--
6 we have a technological plant. We have very few employees
7 basically, as far as the amount of rubber and tires we
8 produce. And the machines, if they get updated continuously
9 like they should be, you know, it's not a problem as far as
10 producing.

11 I've seen the one-drum that you're talking about
12 at some of the older plants, but even some of the older
13 plants are actually installing the newer two-drum machines.

14 MR. CANTRELL: So is there more automation these
15 days than say if you go back 10 years?

16 MR. WRIGHT: Yes. Yes, by far. The automation is
17 actually safer. It's more productive, and it's better for
18 quality. And, you know, it's all-around better. And the
19 automation actually helps, but it takes good people to run
20 it.

21 MR. CANTRELL: Anyway, again any assistance that
22 you all can provide to us that would help us in writing the
23 technical section would be appreciated.

24 MR. STEWART: We will see what we can find. We
25 also will provide--I believe that we found a picture of a

1 tire with the DOT logos numbering, as you had asked.

2 MR. CANTRELL: Sounds good.

3 MR. STEWART: We'll see if we can provide that.

4 MR. CANTRELL: Thank you.

5 Regarding the marking on the tires, I know the
6 DOT, we're pretty well set on the DOT 10,000 pound and over
7 standard that's required, but are there--is there any
8 standardization in the truck/bus industry that would provide
9 other markings on the sidewalls of the tires? Like steer,
10 drive, all-position, or retreadable, or anything of that
11 nature?

12 MR. WRIGHT: This is Billy Wright. Most all,
13 everything that's done on the outside of the tire is done in
14 the curing presses. It's done with the molds. You know,
15 your tire is actually built in your tire assembly room. And
16 then it looks like a big do-nut, and it's transferred to the
17 curing presses. By that time, when they're cured is when
18 you actually see the nomenclature and your tread is actually
19 designed in the curing press with pressure and heat.

20 So depending on what mold you have is dependent
21 upon what nomenclature you have on the outside of the tire
22 and what tread pattern design in the tire actually looks
23 like to the human eye.

24 So it depends on the curing press itself and the
25 mold that's in the curing press.

1 MR. CANTRELL: I mean, can you read a sidewall and
2 tell what kind of tire you're building there?

3 MR. WRIGHT: No. No.

4 MR. CANTRELL: Oh? Okay.

5 MR. WRIGHT: You basically rely on the machine.
6 And there's usually scribe lines or some other indications
7 on the rubber, but you do know what rubber you're using, or
8 what compound, or what material, or what part number you're
9 using. But those are things the builder is trained to know.
10 It's not just written on there most of the time.

11 There's other indications for that. There are
12 quality checks.

13 MR. STEWART: We will look. Our belief is that
14 the information that is standard in fact tells you whether
15 you're looking at a steer tire, or a drive tire. But we'll
16 confirm that and we'll include it in the post-conference.

17 MR. CANTRELL: Okay. Thank you.

18 I had just a few other general questions about, I
19 had a note here: Was curious about the types of tires where
20 inner tubes are used. Are they particular types where an
21 inner tube might be used in a tubeless tire?

22 MR. JUAREZ: Tubes put in a bias tire, which they
23 were talking about earlier. Those take a tube. That's the
24 primary purpose--in the radial tire you're not going to find
25 a tube. They do have tubeless bias, like he was talking

1 about earlier, where they don't take a tube, either.

2 The whole process with the radials is so that you
3 don't need a tube because it holds air. The liner system on
4 the inside, that goes on the inside of the tire, is what
5 traps the air.

6 MR. CANTRELL: Well I didn't realize there was a
7 problem on these bias tires with the air leakage. But since
8 they had an inner liner put in during the construction.

9 MR. JUAREZ: I used to build bias tires. So I
10 understand the concept. That liner was in there just for,
11 to protect it. It still had to take a tube. Unless you was
12 building a tubeless tire, then it took three wraps of liner,
13 and then it could be cured and it could hold air on itself.
14 But they are correct, it's a different wheel that it goes
15 on. It cannot go on a two-piece wheel. A two-piece wheel
16 holds a tube tire.

17 MR. CANTRELL: Oh, okay. I mean they did state
18 that it could only--their tire could only go on a two-piece.

19 Okay, I think that's about all I had. The
20 diagram showing the sidewall for a truck/bus, it would be
21 extremely useful because the DOT diagrams I have are for
22 consumer tires, and I'm somewhat embarrassed to post
23 something like that in a truck/bus report. So thank you all
24 very much for your responses and your help.

25 MR. ANDERSON: Thank you, Mr. Cantrell. I believe

1 Mr. Comly has a couple of follow-up questions.

2 MR. COMLY: Just a few. At least two of the
3 witnesses noted that the curing press capacity was less than
4 the tire building capacity.

5 Is that normal? And why is that?

6 MR. JUAREZ: In my plant, the capability to cure
7 the tires, they've changed over presses. So when they
8 switch out some of the presses, they're bigger presses. So
9 then it takes more press lines. So the press lines we had,
10 they couldn't put in all the presses. So we actually have
11 more machinery to build tires than we do press lines. Does
12 that answer your question?

13 So to build more tires, we would need--I mean, to cure more
14 we would need more press lines.

15 MR. COMLY: Is that because of the physical space
16 of the manufacturing facility? Is that why--

17 MR. JUAREZ: No, we have the physical space for
18 the press lines. It's just when they changed out the
19 presses and brought in the bigger presses, they took up more
20 space than the original press lines and they didn't add to
21 the press lines.

22 So we can actually build more tires than we can
23 cure--which we could cure, too. We have one shift a week
24 that we could cure. We have from 7:00 to 3:00 on Sunday
25 morning that nobody works. They could bring people in to

1 cure on that 8-hour period, too.

2 MR. O'SHEI: At our plant, it's just improvements
3 in productivity through process on our building machines.
4 We raised our production on them so we could actually build
5 more than what we can cure now.

6 MR. COMLY: And how much would it cost to put in a
7 new cure press, so that your cure presses would equal the
8 amount of tire building capacity?

9 Approximately, are we talking hundreds of
10 millions of dollars? Tens of millions of dollars? One
11 million dollars?

12 MR. O'SHEI: It's about \$750,000 per press, which
13 can cure a whole two tires, I believe. It would be about
14 eight presses we could fit in that pit. So probably about
15 \$6 million.

16 MR. COMLY: And how many tires a day would that
17 be, sorry, additional?

18 MR. O'SHEI: You're making me do math now.

19 MR. WRIGHT: Well you figure every 50 minutes, or
20 every hour at least, you know, so 60 tires--

21 MR. COMLY: You can give it to me by the hour,
22 that's fine. How about that?

23 MR. WRIGHT: 48 tires a day, about--I'll say 60
24 tires a day--

25 MR. STEWART: The testimony earlier, when you

1 weren't putting us through a new-math test, was that with
2 the investment in the additional curing equipment that they
3 would be able to increase 700 tires a day from 2300 to 3000.
4 So, and that's the same number that they just came up with
5 on a more convoluted basis trying to respond.

6 (Laughter.)

7 MR. COMLY: And that would be a \$6 million
8 investment to get to that?

9 MR. STEWART: And as they testified earlier, in
10 all of the investments have been on the blocks and have been
11 talked about. Some are bigger investments than that that
12 have been talked about in one or two of the facilities, but
13 it's not a lot of money to ramp up the capacity based on the
14 existing capacity that they have in certain sectors. And
15 you would imagine that at any plant, if it's a plant that
16 you're continually investing in, you will have some greater
17 capacities than other departments. And then over time you
18 kind of upgrade those other departments and you go again.

19 MR. BUTTON: And just to make sure it's clear,
20 they've also testified that there is capacity--there is
21 available capacity right now, without additional equipment,
22 where they could expand production from where they are
23 today.

24 MR. COMLY: That makes sense. Can I get a point
25 of clarification on your threat PowerPoint slides? In one

1 of them you list the Antidumping Duty Orders from other
2 countries, other than the U.S., on China. And then you note
3 that that has an impact on the threat.

4 But I notice some of those are all the way back
5 in 2005-2006. Wouldn't those have already been taken into
6 account? Right. So hasn't the Chinese already shifted so
7 it's not a threat factor anymore?

8 MR. STEWART: Well I guess it depends on how you
9 interpret that provision. Our understanding of the
10 provision has always been: Are there X number of markets
11 from which Chinese product is likely to be excluded, or not
12 able to move extra volume, so that it's more likely the
13 volume will come here if there's more volume that's coming
14 out, as opposed to shifting existing volume.

15 Your comment would be true on existing volume.
16 It wouldn't be true in terms of available markets to ship
17 new volume.

18 MR. COMLY: And another slide on the threat. You
19 listed--and I think this was also in the Petition--a bunch
20 of announcements of increases in capacity. And when we were
21 talking about the Continental plant in the U.S., you said
22 that it was announced recently but it takes, whatever it
23 was, four to six years, something like that.

24 So how does that flow into the announcement in
25 the Chinese industry?

1 MR. STEWART: Well most of the announcements I
2 believe that were in the Petition were announcements not
3 about new plants but about additions.

4 We described additions at plants, three plants
5 here that could be accomplished within a year that could
6 increase capacity by as much as a million tires at a plant.
7 So you can have significant capacity additions. If you're
8 doing a greenfield location, it's a much bigger deal. The
9 Continental is a greenfield facility. If there were
10 greenfield facilities there, it would be true that they
11 would not likely come on board in 2016 if they were
12 announced in 2015.

13 MR. COMLY: That makes sense. Thank you.

14 And then lastly on the threat would be the DOT
15 codes. You list out a number of Chinese manufacturers that
16 have obtained DOT plant codes.

17 Now does that mean that they are new plants? Or
18 does that mean that they are just new exporters? Or does
19 that mean that particular products from those plants are new
20 exports so there could be existing products from that plant
21 already?

22 MS. DRAKE: So the DOT plant codes are not product
23 specific--they're specific to tires, but it could be any
24 kind of DOT--any kind of tire that requires you to have a
25 DOT plant code.

1 Additional information we found on them indicated
2 that it was truck and bus tire production that these plants
3 were engaged in. And it could be a new plant. It could be
4 an existing plant that decided I want to get a DOT plant
5 code because I want to be able to export to the United
6 States. So it could be either.

7 MR. COMLY: Thank you for that clarification.

8 My last question is--and I don't know if you all
9 will have any comments on this--but there was, I believe it
10 was last year, maybe, that China Kim announced a possible
11 merger with Pirelli. And I know Pirelli does not produce
12 truck tires in the U.S. It's not listed in your Petition.
13 But would that have any effect on the U.S. market? Or will
14 it have an effect on exports to the U.S. market from
15 nonsubject, or from subject sources?

16 MR. STEWART: Well I think it would potentially
17 have an effect in the PVLIT case. Thank goodness we have an
18 Order. And I haven't looked to see what other facilities
19 the Chinese company has as to whether or not truck and bus
20 would be affected or not.

21 `I thought I had seen an article suggesting--
22 well, it may be a questionnaire response, so let me--I'll
23 pass on that.

24 MR. COMLY: Alright, thank you. That's all the
25 questions I have. Thank you.

1 solve the problem the Marine Chassis Lessors Industry faces.
2 But at the same time, we believe that the Commission
3 precedent supports our separate like-product claim.

4 First, the fact that a product is not currently
5 made in the United States is one very important factor to
6 consider. We agree that it is not necessarily dispositive.
7 The Commission will also need to look at several additional
8 factors. First, whether our product could be made in the
9 United States using the same equipment and the same workers
10 used to make tubeless radial truck tires. We believe that
11 it can't. Also, whether there are clear dividing lines
12 between our products and the products subject to
13 investigation.

14 Here, we believe we have shown today that these
15 clear dividing lines exist. We're talking about bias, tube
16 tires of a particular size which are used on two-piece rims.
17 These are the only tires that could be used on these rims.
18 The lines, the rims are very clear.

19 And third, whether our product could possibly
20 contribute to any material injury that the Domestic Industry
21 may be experiencing. We believe that the answer to that is
22 no. We're a very small industry. It's a very specialized
23 tire which hasn't been made in the United States for
24 decades. It's not coming back to the United States and it's
25 used for a piece of equipment that's essential for

1 transporting merchandise from a vessel to a railroad, one
2 mile in, one mile out.

3 What we believe that you should not consider as
4 whether there's a potential slippery slope. Our Marine
5 Chassis Industry is very different from other industries
6 that use tires. We were the only industry appearing here
7 today. The fact that other industries may consider coming
8 in the future really shouldn't be relevant if we have clear
9 dividing lines, if we have a specialized product.

10 We'd like the Commission to make its like-product
11 determination based on our very unique facts and
12 circumstances and to exclude our product from this
13 investigation because it's a separate like-product, because
14 it's not made in the United States and could not conceivably
15 injure the Domestic Industry. Thank you.

16 MR. ANDERSON: Thank you, Mr. Marshak. Ms.
17 Drake.

18 CLOSING REMARKS OF ELIZABETH J. DRAKE

19 MS. DRAKE: Thank you, Elizabeth Drake of Stewart and
20 Stewart for the Petitioner. First, I want to thank the
21 Staff for holding this conference today. We really
22 appreciate all of the hard work that has gone into
23 collecting information from the questionnaires and asking
24 thoughtful and helpful questions today during the
25 conference. I will be brief. I believe that the number of

1 issues in the case are very simple and very clear.

2 On the issue of volume I think there's no
3 question that the volume of Subject Imports is significant
4 both absolutely and relative to Domestic Production and
5 domestic consumption. It's clearly risen very rapidly,
6 forty-one percent and sucked up seventy percent of the
7 increase in demand. All Domestic Producers have gotten none
8 of that substantial increase in demand over the period.

9 On the issue of price, I think there are clearly
10 adverse price effects. I think there's no contest on the
11 issue of underselling which on public data appears to be
12 universal and I think that the questionnaire response data
13 will show something very similar and at very significant
14 margins and of course we have public statements from
15 industry participants regarding the adverse price effects of
16 Subject Imports from China.

17 In terms of present material injury over the
18 period the Domestic Industry has suffered present material
19 injury and the fact that it has not been able to participate
20 in rising demand across a number of indicators whether one
21 looks at shipments, production, employment; none of them has
22 risen as rapidly as one would hope in such a healthy and
23 growing market. That's been precisely because of the
24 significant market share that's been lost to increasing
25 Subject Imports.

1 Prices have been declining. Plants have not
2 gotten investments that would help them keep up with demand
3 and we've heard today about though even if employment were
4 flat there are fewer hours, fewer shifts, less overtime; all
5 of which has a real impact on the workers in these plants.
6 I think that the facts that were discussed today by the USW
7 witness were really most striking to us when we were helping
8 them put together their statements were on the issue of
9 threat.

10 The issue of what's happened since late 2015 at
11 each of these plants in terms of significant cuts in
12 production, significant amounts of idle capacity, days taken
13 out of schedule, shifts not worked and the real very serious
14 concern from each of the local union presidents that if
15 these trends continue at this level, it will require
16 significant changes in those plants this year in 2016, that
17 it's simply not sustainable to operate at such low levels of
18 capacity utilization. That ultimately layoffs will need to
19 be on the table for their members if production cannot be
20 increased in these plants.

21 Of course, in terms of all the other threat
22 factors that we look to, China has massive overcapacity and
23 that's growing. It's extremely export oriented. It's very
24 focused on the U.S. Market and it's demonstrated its ability
25 to gain market share in the U.S. Market through aggressive

1 price undercutting and that will only continue. We fear if
2 orders are not imposed that would only cause continued
3 material injury to this important industry.

4 So we thank you for your attention today and we
5 look forward to submitting our post-conference brief. Thank
6 you.

7 MR. ANDERSON: Thank you Ms. Drake. On behalf of
8 the Commission's Staff and would like to thank all the
9 witnesses for coming here today and helping us gain a better
10 understanding of the competition and the nature of the
11 industry for truck and bus tires. Before concluding, I just
12 want to mention a couple of key dates associated with the
13 investigation.

14 The deadline for submissions to corrections to
15 the transcript and for submission of post-conference briefs
16 is Wednesday February 24th. If briefs contain business
17 proprietary information, the public version is due on
18 Thursday February 25th. The Commission has tentatively
19 scheduled its vote on these investigations for Friday March
20 11th and it will report its determinations to the Secretary
21 of the Department of Commerce on Monday March 14th. The
22 Commissioner's opinions will be issued on Monday, March
23 21st.

24 With that, I thank all of you again for
25 participating and this conference is adjourned.

1 (Whereupon, at 2:39 p.m., the conference was
2 adjourned.)

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CERTIFICATE OF REPORTER

TITLE: In The Matter Of: Truck and Bus Tires from China

INVESTIGATION NOS.: 701-TA-556 and 731-TA-1311

HEARING DATE: 2-19-16

LOCATION: Washington, D.C.

NATURE OF HEARING: Preliminary

I hereby certify that the foregoing/attached transcript is a true, correct and complete record of the above-referenced proceeding(s) of the U.S. International Trade Commission.

DATE: 2-19-2015

SIGNED: Mark Jagan

Signature of the Contractor or the
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SIGNED: Gregory Johnson
Signature of Proofreader

I hereby certify that I reported the above-referenced proceedings of the U.S. International Trade Commission and caused to be prepared from my tapes and notes of the proceedings a true, correct and complete verbatim recording of the proceedings.

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