UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:)	
)	Investigation Nos.:
LIGHT-WALLED RECTANGULAR)	731-TA-1054 and 1055
PIPE AND TUBE FROM MEXICO)	(Final)
AND TURKEY)	

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Place: Washington, D.C.

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Tuesday, August 31, 2004

Room No. 101 U.S. International Trade Commission 500 E Street, S.W. Washington, D.C.

The hearing commenced, pursuant to notice, at 9:30 a.m., before the Commissioners of the United States International Trade Commission, the Honorable STEPHEN KOPLAN, Chairman, presiding.

APPEARANCES:

On behalf of the International Trade Commission:

Commissioners:

STEPHEN KOPLAN, CHAIRMAN
DEANNA TANNER OKUN, VICE CHAIRMAN
JENNIFER A. HILLMAN, COMMISSIONER
CHARLOTTE R. LANE, COMMISSIONER
DANIEL R. PEARSON, COMMISSIONER

APPEARANCES: (Cont'd.)

Staff:

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In Support of the Imposition of Antidumping Duties:

On behalf of California Steel and Tube; Hannibal Industries, Inc.; Leavitt Tube Company, LLC; Maruichi American Corporation; Northwest Pipe Company; Searing Industries, Inc.; Vest, Inc.; and Western Tube and Conduit Corporation:

JACK MEYER, President, Bull Moose Tube Company
MICHAEL DUSTMAN, Vice President, Business
Development, Bull Moose Tube Company
PARRY KATSAFANAS, President, Leavitt Tube Company
TERRY MITCHELL, Senior Vice President, Tubular
Products Group, Northwest Pipe Company
GLENN BAKER, Vice President, Marketing, Searing
Industries
ROBERT A. BLECKER, Professor of Economics,
American University

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On behalf of Galvak, S.A. de C.V. and Hysla, S.A. de C.V.:

JAIME TREVINO, Export Manager, Tubular Division, Hysla, S.A. de C.V.

JEFFREY M. WINTON, Esquire SAM YOON, Esquire Preston Gates Ellis & Rouvelas Meeds, LLP Washington, D.C.

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1 PROCEEDINGS (9:30 a.m.)2 CHAIRMAN KOPLAN: Good morning. On behalf 3 4 of the United States International Trade Commission, I welcome you to this hearing on Investigation Nos. 5 731-TA-1054 and 1055 (Final) involving Light-Walled 6 Rectangular Pipe and Tube From Mexico and Turkey. 7 The purpose of these investigations is to 8 9 determine whether an industry in the United States is materially injured or threatened with material injury 10 by reason of less than fair value imports of subject 11 merchandise. 12 Schedules setting forth the presentation of 13 14 this hearing, notice of investigation and transcript order forms are available at the Secretary's desk. 15 All prepared testimony should be given to the 16 17 Secretary. Do not place testimony directly on the public distribution table. 18 19 As all written testimony will be entered in full into the record, it need not be read to us at 20 this time. All witnesses must be sworn in by the 21 Secretary before presenting testimony. I understand 22 23 the parties are aware of the time allocations. 24 questions regarding the time allocations should be 25 directed to the Secretary.

- 1 Finally, if you will be submitting documents
- that contain information you wish classified as
- business confidential, your requests should comply
- 4 with Commission Rule 201.6.
- 5 Madam Secretary, are there any preliminary
- 6 matters?
- 7 MS. ABBOTT: No, Mr. Chairman.
- 8 CHAIRMAN KOPLAN: Very well. Then let us
- 9 proceed with the opening remarks.
- 10 MS. ABBOTT: Opening remarks on behalf of
- 11 Petitioner will be made by Roger B. Schagrin, Schagrin
- 12 Associates.
- 13 CHAIRMAN KOPLAN: Good morning, Mr.
- 14 Schagrin.
- 15 MR. SCHAGRIN: Good morning, Chairman
- 16 Koplan, members of the Commission.
- 17 In 1995, the domestic industry lost a case
- 18 on this identical like product concerning imports from
- 19 Mexico at the preliminary stage of the investigation
- 20 when the ITC found no regional industry analysis was
- 21 appropriate and then made a negative injury finding
- 22 because all of the trends for the domestic industry,
- including profitability, were increasing over the POI.
- 24 During that POI, 1992 through 1994, Mexican imports
- were increasing from 500 tons a month to 1,500 tons a

- 1 month.
- Now let's move the clock forward a decade to
- 3 2004. Mexican imports over this POI from 2001 through
- 4 2003 have increased from 8,500 tons a month to 13,000
- tons a month and reached 19,000 tons in the month of
- 6 February 2004.
- 7 Add to this dumped imports from Turkey,
- 8 which came virtually from nowhere to 2,500 tons a
- 9 month and were almost 5,000 tons a month earlier this
- 10 year. Together we have cumulated imports from Mexico
- and Turkey which together are more than twice the
- total imports from all countries into the United
- 13 States in 1994.
- 14 Consumption at the beginning of this POI was
- the same as in the last POI and, as you know, has
- 16 increased by 20 percent over the POI period. What has
- happened in this industry is a dramatic loss of market
- 18 share over the past decade. From 90 percent market
- 19 share a decade ago, the domestic share of the market
- today is only 60 percent. This is a shame. It's
- 21 unfortunate. It's cost a lost of jobs, and it is
- 22 clearly because of dumping.
- 23 On the record of this investigation, the
- 24 market share of the subject imports has exploded from
- 25 16.5 to 22.4 percent. Again, that is shocking. It is

1	because of dumping. It is because of the underselling
2	of domestic prices, and it has been injurious to the
3	domestic industry.
4	The Respondents, in their prehearing brief
5	and again today I'm sure, wish to tell the Commission
6	an overly simplistic and ultimately misleading story.
7	Respondents assert that when industry performance is
8	trending upward there can be no injury even from a
9	massive import surge. The problem with this analysis
10	is that it ignores the business cycle and thereby
11	ignores the U.S. statute.
12	The trade law was amended in 1988 to include
13	a new provision at the end of list of injury factors
14	that states, and I quote, "The Commission shall
15	evaluate all relevant economic factors described in
16	this clause within the context of the business cycle
17	and conditions of competition that are distinctive to
18	the affected industry."
19	We had a 20 percent increase in consumption
20	over this POI because we exited from a recession, and
21	yet the domestic industry's production, shipment,

over this POI because we exited from a recession, and yet the domestic industry's production, shipment, employment and investment factors did not improve anywhere near this degree as the domestic industry lost market share.

Subject imports surged by 68 percent and

1	gobbled up the entire increase in U.S. market demand
2	or almost all of it. Indeed, while this 20 percent
3	increase in consumption was occurring, the domestic
4	industry's profits and profit margins fell as massive
5	underselling by large volumes of dumped imports caused
6	price suppression and a cost/price squeeze.
7	In fact, these were the findings of this
8	Commission in its unanimous affirmative preliminary
9	injury determination, and they are all still
10	applicable to the three year POI of 2001 through 2003.
11	Respondents also contend that if the
12	industry is not showing injury on vote day then the
13	case is over. Once again, they forgot the statute.
14	In the 1995 URAA, the Congress again amended the
15	injury provision by adding a new provision, Section I,
16	which reads, and I quote:
17	"The Commission shall consider whether any
18	changes in volume, price effect or impact of imports
19	of the subject merchandise since the filing of the
20	petition is related to the pendency of the
21	investigation and, if so, the Commission may reduce
22	the weight accorded to the data for the period after
23	the filing of the petition in making its determination
24	of material injury or threat of injury."
25	There can be no doubt, and this record is

- 1 replete with anecdotal information, that the filing of
- these petitions in September 2003 had an impact on
- future volumes, import pricing and, most importantly,
- 4 the ability of the industry to pass along the massive
- 5 cost increases which were being experienced at the
- 6 beginning of 2004.
- 7 The Commission should not forget that
- 8 everyone in the U.S. industry and the U.S. customers
- 9 of Mexican products are well aware of the fact that
- 10 the Mexican pipe and tube industry are serial dumpers.
- 11 They have been found to have dumped standard and
- 12 structural pipe, OCTG, large diameter pipe --
- 13 CHAIRMAN KOPLAN: Mr. Schagrin, your time
- 14 has expired.
- 15 MR. SCHAGRIN: All right. -- light-walled
- 16 rectangular, all of their products.
- 17 If the Commission does not make an injury
- 18 finding, I'm sure that you'll make a threat of injury
- 19 finding.
- Thank you.
- 21 CHAIRMAN KOPLAN: Thank you.
- 22 Mr. Winton?
- 23 MS. ABBOTT: Opening remarks on behalf of
- 24 Respondents will be by Jeffrey M. Winton, Preston
- 25 Gates Ellis & Rouvelas Meeds.

1	CHAIRMAN KOPLAN: Good morning.
2	MR. WINTON: Good morning. I'm Jeff Winton
3	of Preston Gates Ellis & Rouvelas Meeds I need to
4	practice saying it because I just moved there
5	appearing today on behalf of the Mexican producers, at
6	least some of them.
7	In our main presentation today we will
8	address a number of the technical issues in this case
9	and respond to some of the comments Roger just made.
10	CHAIRMAN KOPLAN: Could you just move the
11	microphone a little closer?
12	MR. WINTON: Sure. In addition, I'll
13	definitely want to talk about the failure of the vast
14	majority of U.S. producers, almost two-thirds by my
15	count, the failure of them to respond to the
16	Commission's questionnaires in this case. Almost two-
17	thirds of the U.S. producers are missing in this case.
18	For now I'd like to spend my initial five
19	minutes giving a somewhat broader overview. The
20	Petitioners' arguments in this case until this morning
21	were based solely on the data for the three year
22	period from 2001 to 2003. Roger has just amended that
23	by going back to 1995.
24	They mention as sort of a minor issue, but
25	they don't talk about the fact that the situation

- 1 changed fundamentally in the first half of 2004.
- 2 Their view on that, to the extent they talked about
- 3 it, is they ask you just to ignore it.
- 4 Frankly, if we were just talking about 2001
- 5 to 2003 we'd see that the U.S. producers didn't do
- 6 badly at all. While Roger says that they didn't get
- 7 the benefit of the relief, in fact their shipments,
- 8 unit values and total values all went up, all went up
- 9 significantly over the three years.
- 10 Their operating income, while not as high as
- 11 Roger would like, was pretty steady, in excess of
- 12 eight percent of sales in all three years. Net income
- and cash flows were also strong, and their overall
- 14 return on investment was over 10 percent in each of
- 15 the three years; over 10 percent return on investment
- 16 at a time when I'm getting about half a percent on my
- 17 money market fund.
- 18 The capital expenditures were steady. Their
- 19 spending on research and development increased sharply
- over the period, and, in addition, all the employment
- 21 factors, including total employment, hours worked,
- 22 average wages, productivity, were all up from 2001 to
- 23 2003. All of the indicators that you normally look at
- 24 were strong.
- This isn't an industry that was struggling

- for survival. By any measure, they were quit healthy,
- and they were making the investments needed to improve
- 3 productivity and remain competitive.
- 4 Even if the period of investigation had
- 5 ended on December 31, 2003, as Roger seems to want,
- there would be no basis for an affirmative
- 7 determination of material injury. The most you might
- 8 have had would be an interesting discussion about the
- 9 economics of cost increases and how much of a cost
- increase can be passed on in prices given that
- 11 economic theory tells you that when demand remains
- 12 constant cost increases are almost never fully passed
- 13 through to customers.
- 14 But, the period under consideration didn't
- end on December 31, 2003. It began on that date.
- 16 Under the statute, the Commission is required to
- determine whether the U.S. industry is in the present
- 18 tense experiencing material injury or threat of
- 19 material injury, and as the Commission and the
- 20 reviewing courts have recognized, the Commission's
- 21 analysis must focus on the condition "as recent to
- vote day as possible."
- 23 When you look at the most recent data
- 24 available, any rationale for this case completely
- 25 evaporates. The first six months of this year

- 1 witnessed a fundamental change in the U.S. market not
- 2 just for light-walled rectangular pipe, but for all
- 3 pipe products and all steel products.
- 4 As a result of soaring demand in China and
- 5 the United States and increased raw materials costs
- and transport costs, supply in the U.S. market has
- 7 been and continues to be very tight. U.S. producers
- 8 of light-walled rectangular pipe have taken advantage
- 9 of this situation by pushing through absolutely
- 10 massive price increases.
- 11 In our prehearing brief, we submitted copies
- 12 of the communications that they sent to their
- 13 customers announcing price increases totaling close to
- 14 \$400 per ton, \$400 per ton in the first quarter of
- 15 2004 alone, and they've had additional price increases
- 16 since then.
- Now, we submitted the documents in our
- 18 brief. I brought copies with me. These are from the
- 19 U.S. producers. These price increases have far
- 20 outstripped the rise in their cost. As a result,
- 21 their profits have risen to incredible levels.
- 22 In the first six months of 2004, they earned
- more than they did in 12 months of any previous year.
- 24 Their total net income in the first half of 2004 after
- 25 deducting all their costs and SGA expenses and

1	interest costs and all the other expenses, their net
2	income was more than 20 percent of sales, more than 20
3	percent of sales in the first six months of the year.
4	In the disclosures that they made to their
5	stockholders under the applicable regulations of the
6	SEC, they have said that they expect these record
7	profits to continue. Now, these record profits are
8	not, as the Petitioners have suggested, the result of
9	distorting caused by their inventory valuation method.
10	We did the calculations in Attachment 6 of our brief,
11	and I think we've proved that beyond a doubt.
12	It's also clear that the U.S. producers'
13	record profits are not the result of the imposition of
14	preliminary antidumping measures. After all, most of
15	these price increases were pushed through in the first
16	quarter of this year before any antidumping measures

- I see my time has run out.
- 19 CHAIRMAN KOPLAN: It has.
- 20 MR. WINTON: It's very nice to see you all
- 21 again, but really this is a case that shouldn't be
- here.

17

Thank you.

were in place.

- 24 CHAIRMAN KOPLAN: Thank you.
- 25 Madam Secretary, will you call the first

- 1 panel?
- MS. ABBOTT: The first panel in support of
- 3 the imposition of antidumping duties, please come
- 4 forward and be seated.
- 5 All witnesses have been sworn.
- 6 (Witnesses sworn.)
- 7 CHAIRMAN KOPLAN: Thank you. You may
- 8 proceed.
- 9 MR. SCHAGRIN: Good morning again, Chairman
- 10 Koplan, members of the Commission. At this point I
- 11 would like to introduce our witnesses and invite them
- 12 to testify to the Commission.
- We will begin with Mr. Katsafanas, the
- 14 president of Leavitt Tube.
- 15 MR. KATSAFANAS: Good morning, Chairman
- 16 Koplan and members of the Commission. For the record,
- 17 my name is Parry Katsafanas, and I'm president of
- 18 Leavitt Tube Company, LLC, located in Chicago,
- 19 Illinois. I've been president of the company since
- 20 1997.
- Leavitt Tube Company was founded in 1957,
- and I've been with the company for my entire career,
- 23 which has spanned 30 years. Leavitt Tube has always
- 24 produced and sold light-walled rectangular tubing and,
- therefore, I have been intimately familiar with the

- 1 business throughout my career.
- 2 Leavitt Tube has two facilities, the
- original facility in Chicago, Illinois, and in 1985 we
- 4 built a new plant in Jackson, Mississippi. That plant
- 5 has four electric resistance weld mills with a product
- frange from half-inch square to two and a half inches
- 7 square, as well as circular tubing capability
- 8 utilizing hot-rolled, hot-rolled pickled and oiled and
- 9 cold-rolled sheet. We do not produce any non-subject
- 10 rectangular tubing in our Jackson, Mississippi, plant.
- 11 At our Chicago facility, we have nine
- 12 electric resistance weld mills. Six of these mills
- have a capability of producing the subject product.
- 14 However, in our Chicago facility, by tonnage most of
- 15 our production is in the larger structural tubing
- 16 sizes.
- 17 The vast majority of our sales of light-
- 18 walled rectangular tubing are to service centers and
- 19 distributors. These products are commodity products,
- 20 which are produced to ASTM specifications, normally
- 21 ASTM A-513 and A-500.
- 22 For service centers and distributors, as the
- 23 Commission well knows from all the steel cases that
- you've heard, when a product is produced and sold
- solely on a general specification basis the only thing

1	that matters is having the lowest price. Service
2	centers must in turn compete with each other for
3	business to customers who also want the lowest price.
4	If one service center wants to buy only
5	domestic product, they cannot stay in business for
6	long when domestic producer prices are 10 to 20
7	percent higher than the prices of imports being
8	brought by other service centers and distributors.
9	For that reason, even the few service centers that
10	only buy domestic product, they ask their domestic
11	suppliers to keep them competitive with import
12	pricing.
13	During the period from 2001 to 2003, our
14	average cost of steel was increasing, and we were
15	unable to pass along these cost increases in the
16	marketplace. The result was a reduction in our
17	profitability despite the increases in demand that
18	were occurring coming out of the recession.

Given the fact that all of our domestic competitors were facing higher steel costs, there's no question that they were also trying to pass along these higher costs. The reason that Leavitt and the rest of the industry were unable to pass along these cost increases was clearly the presence of large volumes of dumped light-walled rectangular tubing at

1 prices significantly less than domestic prices.

2 In addition to the price and profitability

3 pressures caused by the Mexican and Turkish imports,

4 there were other ways in which our business was

5 injured as well. First, at our Jackson, Mississippi,

6 plant which produces only the subject rectangular

tubing and round tubing, we cut back our production

8 operations from seven shifts a week to four shifts a

9 week in 2002. The huge influx of imports into the

10 southwest and southeastern markets led to these volume

11 losses and production cutbacks at our Jackson

12 facility.

in the future.

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The additional negative effect on our operation of these imports is the effect of reduced cash flow for capital investment. Our company has always prided itself on making capital investments to stay competitive, but these capital investments come primarily from cash flow. As cash flow declines, our investments decline. Not only does that injury us in the present, but it creates a lingering effect because the decreased investment will make us less competitive

When I testified before at the staff conference in September of 2003, if anyone had told me then that hot-rolled steel would be selling for more

- than \$700 per ton in September 2004, I would have told
- 2 them they were crazy, yet this is exactly what has
- 3 happened in the year since the staff conference.
- 4 This extraordinary situation, combined with
- 5 the unusual inventory accounting practices, has
- 6 created a distorted financial picture for 2004. If
- 7 you look at Leavitt's financial results, we made more
- 8 money in the first half of 2004 than we did in all of
- 9 2002 and 2003 combined. There are only two reasons
- 10 for this. The first is inventory accounting. We used
- a FIFO, a first in/first out accounting system.
- 12 With the prices of steel increasing by more
- than \$300 a ton in just the first half of 2004, our
- 14 2003 year end steel inventories of approximately
- 15 40,000 tons were purchased and recorded at
- 16 comparatively low cost. Since the old cost went into
- our accounting system, the raw material base price
- increases paid in 2004 misleadingly indicate high
- 19 profits when the reality is that these are merely the
- 20 function of our accounting system.
- It is important for the Commission to
- 22 realize that there is no comparison between the
- 23 periods of 2001 through 2003 and the first half of
- 24 2004. During the original three year period, cost
- increases for steel were normal when they occurred,

- generally in the \$20 a ton to \$40 a ton price range
- 2 per quarter. We were unable to pass along these
- 3 increases.
- 4 The second reason for our strong first half
- 5 2004 results was the changed market environment that
- 6 removed the threat of Mexican and Turkish imports at
- 7 dumped prices. The filing of these cases paved the
- 8 way for our successful price increases.
- Just as the sun sets in the west, it is not
- 10 a question of if fuel prices will fall. It is a
- 11 question of when fuel prices will fall and by how
- 12 much. Scrap prices, coke prices and iron ore prices
- will all go down as more supply is brought into the
- market in response to higher prices.
- 15 If I could tell you when and by how much
- these commodity and steel prices would fall, I
- wouldn't be here testifying today as president of a
- 18 tube and pipe company. I'd be a fat cat commodities
- 19 trader flying around the world in my private jet.
- One thing I know for sure is that the last
- time we all heard in the late 1990s we didn't have a
- bubble economy and everything could keep going up
- 23 forever, we learned some hard lessons. As the
- 24 president and part owner of our company responsible
- 25 for a total of 250 jobs and the families that go with

- those jobs, I have to make sure that in the short term
- we don't lose as much or more money when our costs
- fall as we made on the way up.
- 4 We remain committed to efficient and modern
- 5 operations and continue to invest in the company to
- 6 increase productivity. With a trading environment
- 7 where dumped imports are limited, our faith in our
- 8 workers and our investment strategies will be
- 9 rewarded.
- 10 For Leavitt Tube to survive in the future,
- 11 we must have fair trade in our products. We cannot
- 12 have dumped imports from Mexico and Turkey taking one-
- 13 quarter of the market for light-walled rectangular
- tubing and be able to operate our mills at a rate that
- 15 gives us sufficient conversion costs.
- We would like to expand our Jackson,
- 17 Mississippi, plant because we have the space under our
- 18 roof to add two or more tube mills and help spread
- 19 some of our overhead cost in that facility, but if
- 20 dumped imports are continued to just dominate the
- 21 southeast and southwest markets, we are just as likely
- 22 to shut down our Jackson, Mississippi, facility as we
- are to invest and expand the facility.
- The Commission cannot control steel prices
- or scrap prices or coke prices any more than I can.

- 1 However, what you can do is make a decision that will
- 2 stop dumped imports so that our company can survive.
- 3 On behalf of all our employees, I respectfully ask the
- 4 Commission to make a final affirmative injury
- 5 determination.
- 6 Thank you.
- 7 MR. SCHAGRIN: Thank you, Parry.
- 8 I'd like to introduce Jack Meyer, the
- 9 president of Bull Moose Tube.
- 10 MR. MEYER: Good morning, Chairman Koplan
- and members of the Commission. For the record, my
- name is Jack Meyer, and I am the president of Bull
- Moose Tube Company based in Chesterville, Missouri, a
- 14 suburb of St. Louis.
- 15 I've been president of the company since
- 16 1996 and have been in the pipe and tube industry for
- 17 26 years. Bull Moose was originally a division of
- 18 National Steel, but since 1988 we have been a division
- 19 of Coporrow Industries PLC, an international steel
- 20 company with headquarters in London, England.
- 21 Bull Moose has five U.S. production
- 22 facilities. Specifically, these facilities are
- 23 located in Missouri, Illinois, Indiana, Ohio and
- 24 Georgia. We primarily produce light-walled
- 25 rectangular tubing at our plants in Gerald, Missouri,

1	and Trenton, Georgia. We believe we are one of the
2	largest U.S. producers of this product, and this
3	product has always been a very important product for
4	the Bull Moose Tube Company.
5	The unfairly traded imports from Mexico and
6	Turkey have definitely caused injury to Bull Moose
7	Tube. In the early 1990s, more than one-third of the
8	production of our Gerald, Missouri, plant went to the
9	Gulf region states of Texas, Oklahoma, Louisiana and
10	Arkansas.
11	The Gerald facility is our largest mill
12	producing light-walled rectangular tubing. First the
13	Mexican mills and then also the Turkish mills steadily
14	took market share away from us in this market by
15	prices significantly below or pricing. You can see
16	what a small share of our total production still goes
17	to the Gulf region from our questionnaire response.
18	Forced out of the Gulf region market, we
19	have tried to increase sales to customers in the
20	western United States. If you look at a map, you can
21	see that Gerald, Missouri, is much closer to Texas,
22	Oklahoma, Louisiana and Arkansas than we are to the
23	Rocky Mountains, much less the west coast.

determination the Mexican Respondents argued that the

I understand that in the preliminary

24

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1 reason for their growth in shipments was because of

the positive economic performance of the Gulf region.

3 I would agree with the Mexicans that there was or has

been a significant strengthening of the economy and

5 increase in demand from the construction sector and

6 other users of light-walled rectangular tubing in the

7 Gulf region.

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However, I would disagree with the Mexicans
that with the strengthening in demand it caused their
sales to increase. If that was the case, then our
shipments into this region would be much higher than

12 they are.

The bottom line is that the reason for the increased volume in imports from Mexico was that they substituted for domestic production in demand in the Gulf region. The Mexican producers accomplished this by pricing at below Bull Moose pricing levels and that of other domestic producers.

The unfairly traded imports from Turkey and Mexico have also significantly impacted our Trenton, Georgia, facility. We lost so much light-walled rectangular tubing business to these imports that we were forced to scramble to compete with other domestic mills for round mechanical tubing business to OEM customers in order to maintain decent operating levels

- 1 at our Trenton, Georgia, facility.
- With the growth in demand for light-walled
- 3 rectangular tubing, I am certain that our Georgia
- 4 facility could have been operating flat out with a
- 5 normal mix of rectangular and round mechanical tubing
- 6 but for the dumped imports. The imposition of dumping
- 7 duties will help restore more efficient operating
- 8 levels at this facility as we regain market share from
- 9 the dumped imports.
- 10 The combination of increased freight
- 11 absorption to sell outside our typical market area,
- 12 reducing operating efficiencies and price pressures
- all resulted in Bull Moose experiencing poor operating
- margins in the 2001 to 2003 period.
- 15 Having been in this business for as many
- 16 years as I have, I expect our company to have problems
- 17 achieving good profit margins in recession years like
- 18 2001. However, my experience is that our profit
- 19 margins rebound very quickly as demand increases
- 20 coming out of recession. This did not happen in 2002
- and 2003 because of the unfairly traded imports.
- I would echo the comments made by Mr.
- 23 Katsafanas about FIFO accounting. Our company
- 24 actually uses FIFO accounting for monthly reports, but
- uses LIFO for our tax basis and our year end

- 1 accounting basis. Therefore, FIFO accounting as
- definitely skewed our results upwards for the first
- 3 half of 2004.
- 4 There is no question in my mind that Bull
- 5 Moose will be unable to compete in the future with
- 6 unfairly traded imports if the Commission makes a
- 7 negative decision. Our past experience shows that we
- 8 have consistently lost market share to these Mexican
- 9 and Turkish imports based on price and that this has
- 10 had an adverse impact on our profit margins even
- during a period of strong demand. These producers
- 12 possess the capability to increase shipment volumes to
- 13 the U.S. market.
- In sum, no one can run a company based on
- their business plan on rapidly escalating inventory
- 16 values of raw material and finished inventory.
- 17 Rather, long-term competitiveness is only possible
- 18 when relief from dumping is available to domestic
- 19 producers. Therefore, I would ask this Commission to
- 20 make an affirmative final injury determination.
- 21 Thank you.
- MR. SCHAGRIN: Thank you, Jack.
- 23 I'd like to ask Terry Mitchell, vice
- 24 president of Northwest Pipe, to present his testimony.
- MR. MITCHELL: Good morning. For the

- 1 record, my name is Terry Mitchell. I am Senior Vice
- 2 President and General Manager of the Tubular Products
- 3 Group of Northwest Pipe Company. I've been with
- 4 Northwest Pipe for 19 years. We are based in
- 5 Portland, Oregon.
- 6 The largest part of our company is our Water
- 7 Transmission Group with which I am not connected.
- 8 This is a business of 13 spiral weld pipe mills at six
- 9 locations throughout the United States which supply
- 10 municipal water systems with pipe. This is a very
- 11 good business because we have little import
- 12 competition.
- In the Tubular Products Group, we have 11
- 14 welded pipe and tube mills in Oregon, Kansas, Texas
- 15 and Louisiana. However, we only produce the subject
- 16 product at one plant at two mills in Houston, Texas.
- 17 The Commission should understand that in order to make
- 18 rectangular tubing, you must first produce round pipe
- 19 and then continue to transform it into rectangular
- 20 cross sections with additional sizing rolls at the end
- 21 of the mill.
- 22 We acquired this mill in 1998 when we
- 23 purchased the assets of Southwestern Pipe. The only
- 24 products we produce in Houston are the subject light-
- 25 walled rectangular tubing products and round

- 1 mechanical tubing.
- 2 The surge in light-walled rectangular tubing
- 3 imports from Mexico and Turkey have occurred over the
- 4 past four years and have prevented us from achieving a
- 5 return on our investment of the purchase of
- 6 Southwestern Pipe. Total imports, and certainly the
- 7 market share taken by imports, have more than doubled
- 8 since 1998.
- 9 As a consequence, after a modest year in
- 10 2000, financial results fell precipitously in 2001,
- 11 and we have suffered serious losses in both 2002 and
- 12 2003. It is clear that these poor results were caused
- by imports as we believe the recession of 2001 has
- 14 ended and that demand in Texas and the southwest has
- 15 rebounded.
- 16 Our poor financial results cannot be blamed
- on the Steel 201 program. While our steel costs did
- 18 increase like everyone else's, our plant in Houston
- 19 does not purchase only domestically produced steel.
- 20 In fact, a portion of our steel purchases are from
- 21 Mexican steel mills.
- 22 Moreover, we should not have been at a cost
- 23 disadvantage as compared to Mexican tubing mills
- 24 because Mexico undertook safeguard measures on steel
- at about the same time the President provided relief

1	to the U.S. steel industry. Our problem is that the
2	Mexican tubing producers are willing to dump their
3	tubing into our market and sell at prices below our
4	prices.
5	The imports from Turkey at dumped prices
6	have just compounded this problem. When shipments of
7	dumped imports from Turkey arrive at the Port of
8	Houston then to be disseminated throughout the
9	southwestern market, they not only put pressure on us
10	by undercutting our prices, but they keep the pressure
11	on the Mexican producers to continue dumping and
12	selling at low prices in order to retain their volume
13	and market share that they grabbed in the United
14	States market instead of giving it up to Turkey.
15	I have known for years from our salesmen
16	that Mexican prices have been 10 to 15 percent below
17	our prices to both distributors and end users. I
18	guess you now have data on underselling that shows the
19	Mexican prices are in fact lower than domestic prices.
20	I can assure you that the Mexican and Turkish
21	industries have no freight advantage over us in the
22	southwest market.
23	I can also tell the Commission that we have
24	benefitted from the dumping cases. Our shipments,

production and order book really picked up in the

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- first half of 2004, and you can see that in our
- 2 interim data. We have a lot of additional capacity in
- 3 Houston and have been able to obtain additional steel
- 4 to increase production, albeit at higher cost, at our
- 5 Houston plant.
- The loser in this has been Northwest Pipe
- 7 Company and other U.S. producers as we have seen our
- 8 volume suffer and our market share decrease. Without
- 9 antidumping relief, there is no doubt in my mind that
- 10 our company will not only continue to fail to receive
- 11 an adequate return on our purchase of Southwestern
- 12 Pipe, but that we will be unable to invest in the
- 13 Houston facility.
- 14 We would love to continue to crank up our
- 15 production, our workers' hours and wages and to
- 16 finally achieve the return on investment we have been
- 17 unable to achieve because of dumped imports. For all
- 18 these reasons, we ask that the Commission make a final
- 19 affirmative injury determination.
- Thank you.
- MR. SCHAGRIN: Thank you, Terry.
- 22 I'd like to ask Glenn Baker, vice president
- of Searing Industries, to present his testimony.
- MR. BAKER: Good morning, Chairman Koplan
- and members of the Commission. For the record, my

- name is Glenn Baker, and I am Vice President of
- 2 Marketing for Searing Industries in Rancho Cucamunga,
- 3 California, in the Los Angeles area.
- 4 Searing is a family owned company that
- 5 started in 1985, and I have been with the company for
- 6 18 years. We have five mechanical tube mills which
- 7 can produce either round or rectangular tubing. We
- 8 have one structural mill that produces structural
- 9 tubing. It is obviously a much larger piece of
- 10 equipment.
- 11 Light-walled rectangular tubing is normally
- made to the A-513 specification. We do not provide
- any mill certificates with this product. It just
- 14 meets the general mechanical properties of ASTM A-513.
- 15 We produce mostly black LWR, but we also
- 16 produce galvanized LWR using galvanized strip and then
- 17 regalvanzing the weld zone. This is done on the same
- 18 tube mills. We also make LWR with a pre-primer
- 19 applied.
- The equipment associated with galvanized
- 21 production and pre-primered production is relatively
- 22 inexpensive. Our light-walled rectangular tubing is
- 23 used in a variety of applications. We sell the
- 24 majority of the product to distributors who sell it to
- literally hundreds of different end users. We also

- sell directly to some large end users.
- The end uses for light-walled rectangular
- 3 tubing range from ornamental fencing, which is
- 4 extremely popular in southern California and Arizona,
- 5 to window sashes, frames, metal furniture, store
- 6 shelves, display racks, exercise equipment and on and
- 7 on.
- 8 Other than the ornamental fencing and some
- 9 construction applications, this is a basic product for
- 10 use in consumer goods. For that reason, demand for
- 11 light-walled rectangular tubing generally tracks the
- 12 economy with demand falling during recession and
- demand rebounding after recession.
- 14 The presence of large volumes of imports
- 15 from Mexico and Turkey had a very negative impact on
- 16 our sales prices and sales volumes, as well as our
- 17 profits and profit margins.
- 18 As Vice President of Sales, I have a sales
- 19 force of six people. Our distributors that handle
- 20 light-walled rectangular tubing are stocking
- 21 distributors who stock an inventory of different sizes
- 22 of product. When they run low on these sizes, our
- 23 salesmen are supposed to make sure that we get the
- 24 orders to restock these sizes.
- Until the beginning of 2004, these

- distributors got prices on a quarterly basis from us,
- which has been the norm in the industry during my 18
- 3 years. If one of our distributors got price quotes
- 4 from a Mexican importer, they either bought the
- 5 cheaper product, lowering the average cost of their
- inventory, or came back to us when we were setting
- 7 prices for the next quarter and asked us to lower our
- 8 prices on everything.
- 9 We sell in California and the other 10
- 10 western states. There is no question that a
- 11 significant number of distributors in the western
- 12 United States, including distributors that we sell to,
- have been regularly receiving offers from trading
- 14 companies handling Mexican imports. They may also be
- 15 hearing directly from Mexican producers. In 2003 and
- 16 early 2004, distributors have also been receiving
- offers on products from Turkey.
- 18 Since the end of the first quarter when
- 19 dumping duties went into effect, I have received more
- 20 business from customers who had previously been buying
- 21 dumped imports from Mexico and Turkey. This is
- 22 particularly the case with several customers in
- 23 Arizona and Colorado. This is going to be extremely
- 24 important to us regarding both volume and pricing
- 25 going forward.

1	Since I know that steel prices are going to
2	come back down to earth in the future, the single,
3	most important thing to keep Searing from sinking back
4	into losses on our most important product line is to
5	limit the negative price impacts of the dumped
6	imports.
7	For these reasons, we request on behalf of
8	Searing Industries and the other west coast and U.S.
9	producers of light-walled rectangular tubing that the
10	Commission make an affirmative final injury
11	determination.
12	Thank you.
13	MR. SCHAGRIN: Thank you, Glenn.
14	I'd like to ask Mike Dustman, vice president
15	with Bull Moose Tube, to present his testimony.
16	MR. DUSTMAN: Good morning, Chairman Koplan
17	and members of the Commission. For the record, my
18	name is Michael Dustman. I am Vice President of
19	Business Development and Strategic Finance for Bull
20	Moose Tube Company. I have been with the company for
21	eight years.
22	Prior to joining Bull Moose Tube, I spent 13
23	years as a certified public accountant with Coopers &
24	Lybrand's group that served privately held, growth
25	oriented businesses through audit, tax, financial

1	planning and acquisition services. Bull Moose Tube
2	was a client of mine during five of those years.
3	One of my responsibilities at Bull Moose
4	Tube is to explore and develop opportunities with
5	management as to how Bull Moose Tube can grow its
6	business through investments. One of the things I do
7	is evaluate return and return risk on investment
8	capital. Also I assist with market development and
9	exploration of new products for potential production.
10	Bull Moose Tube is a financially
11	CHAIRMAN KOPLAN: I think you just turned
12	the microphone off. Now it's on. If you could move a
13	little closer, though?
14	MR. DUSTMAN: Thank you.
15	CHAIRMAN KOPLAN: Thank you.
16	MR. DUSTMAN: Bull Moose Tube is a
17	financially strong company with owners willing and
18	looking to make investments in the business. We have
19	been consistently profitable and have a strong balance
20	sheet with which to make acquisitions.
21	Since 1996, Bull Moose Tube has investigated
22	a number of light-walled rectangular tube acquisition
23	investment opportunities in the United States. Our

acquisition strategy is to purchase these assets with

the goal of eliminating the overhead cost structure of

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1	the acquired operation through the existing
2	centralized support function at Bull Moose Tube.
3	We believe this approach is proven, given
4	our prior success implementing this approach and our
5	track record of profitability. However, a recurring
6	point of risk for acquisition consideration has been
7	the impact and the potential impact of import tubing
8	in particular from Mexico and Turkey.
9	Our acquisition analysis has repeatedly
10	pointed toward a history of and the risk of imports
11	from Mexico and Turkey being sold below the
12	acquisition target's projected cost structure.
13	Consequently, in a number of instances we have only
14	been willing to offer a "liquidated basis" acquisition
15	price due to this significant risk.
16	To further highlight this environment, I
17	would point to the history of Excalibur. A number of
18	former managers and employees of Bull Moose Tube
19	Company, including Chuck Iminager, the former
20	president of Bull Moose Tube Company, which was prior
21	to Jack Meyer, started Excalibur in 1997.
22	Excalibur put together several small

diameter tube mills around the United States in West

light-walled rectangular tubing, round mechanical

They produced

Virginia and Alabama and in Indiana.

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- tubing and other products in competition with Bull
- 2 Moose and the rest of the industry.
- In mid 2001, Excalibur went bankrupt. A
- 4 number of companies had an opportunity to purchase
- 5 these Excalibur mills and decided not to do so due to
- an inability to secure an adequate return on their
- 7 investment in these mills. Subsequently, Excalibur
- 8 was liquidated through Chapter 7 proceedings.
- 9 Another item should be noted with respect to
- 10 Excalibur. One would think that the demise of a
- 11 significant competitor would have helped our business.
- 12 However, as you can see from our questionnaire
- response, our business did not improve during 2002 or
- the first half of 2003 in spite of the increased
- demand for these products.
- 16 This business did not appear to be going to
- domestic producers other than Bull Moose Tube. Quite
- 18 the contrary. As noted, another one of our domestic
- 19 competitors, XL Tube, went bankrupt. Rather,
- increased demand in the U.S. market appeared to be
- 21 satisfied with some imports instead of domestic
- 22 production.
- 23 Bull Moose Tube continues to look at the
- 24 opportunities to grow and expand their business
- 25 profitably, but there is no doubt in my mind that the

- destructive competitive environment caused by the
- 2 unfairly traded imports has provided a major
- 3 disincentive for domestic industry consolidation and
- 4 rationalization.
- 5 We believe that the restoration of fair
- trade and implementation of antidumping duties will
- 7 give efficient and financially sound companies such as
- 8 Bull Moose Tube the opportunity to reinvest wisely and
- 9 to seek good business opportunities in the product
- 10 lines that we are familiar with, including light-
- 11 walled rectangular tubing.
- 12 Thank you for the opportunity to testify
- 13 here today.
- MR. SCHAGRIN: Thank you, Mike.
- 15 At this point, Mr. Chairman, we were going
- 16 to have Bill Kleinfelter, who is well known to this
- 17 Commission, present his testimony. Unfortunately, I
- 18 spoke to Bill yesterday, and he sounded awful. He has
- 19 some kind of virus. He thinks it might even be an
- 20 early flu.
- 21 He said if he recovered he would show up
- here this morning to give his testimony, and if he
- 23 didn't he was going to go to a doctor. The union does
- 24 represent the workers at Leavitt Tube, Bull Moose
- Tube, among other companies that produce this product.

1	I would ask you, Mr. Chairman, if you would
2	accept his testimony for the record.
3	CHAIRMAN KOPLAN: Without objection.
4	MR. SCHAGRIN: Thank you, Chairman Koplan.
5	At this time I'd like to invite Frances
6	Valdez Valdez to present her testimony.
7	MS. VALDEZ: Good morning, Chairman Koplan,
8	members of the Commission. By way of introduction, my
9	name is Frances Valdez Valdez, and it is an honor for
10	me to be here before you this morning for my very
11	first appearance before this Commission after a
12	practice of 24 years before the Federal District and
13	Federal Appellate Court. I'm the newest member of the
14	Schagrin Associates firm.
15	I will present the threat portion of the
16	Petitioners' case to the Commission. The subject
17	import data and trends strongly support an affirmative
18	threat determination because subject imports have
19	greatly increased their market share. While the
20	domestic producers' market share has declined, subject
21	imports now hold more than one-quarter of the United
22	States light-walled rectangular market.
23	These market share gains are due to large
24	margins of underselling by the subject imports. The
25	current and projected production capacity for the

- 1 Mexican and Turkish industry further underscores the
- 2 threat posed to the domestic industry by subject
- 3 imports.
- 4 As the staff report data highlights in Table
- 5 7-4, cumulated production capacity exploded by almost
- 6 225,000 tons between 2001 and 2003. Even though
- 7 exports to the United States doubled between 2001 and
- 8 2003, these foreign producers still have nearly
- 9 300,000 tons of excess capacity.
- 10 According to the staff report data,
- 11 virtually all Mexican exports of LWR are exported to
- 12 the United States. The limited Turkish responses
- 13 establish the current and future intention of Turkish
- 14 producers to target the United States market. Turkish
- 15 exports to the United States have more than tripled
- over the period of investigation.
- Moreover, the current record indicates that
- 18 the domestic industry faces a greater threat of
- 19 material injury from imports of light-walled
- 20 rectangular tubing than what Petitioners described in
- 21 their prehearing brief.
- 22 As the Commission is aware, the Turkish
- 23 Respondent finally decided to participate in this
- 24 investigation at the eleventh hour. This Respondent
- 25 filed its long overdue questionnaire response a day

- after the due date for prehearing briefs. As will be
- detailed in our posthearing brief, this producer's
- 3 late response emphatically illustrates the huge threat
- 4 posed by new Turkish capacity to the domestic
- 5 industry.
- In sum, Mexican and Turkish responses make
- 7 it clear that past subject export sales will be
- 8 renewed and accelerated if the Commission makes a
- 9 negative determination. The quantities of end of
- 10 period inventories also indicate that Mexican and
- 11 Turkish imports of subject merchandise pose a threat
- 12 to the LWR domestic industry.
- The staff report data indicates that end of
- 14 period inventories for Mexican producers grew over the
- 15 2001 to 2003 period and that they were the highest in
- interim 2004. Turkish inventories also grew rapidly
- over the period of investigation. Moreover,
- 18 importers' inventories were all at their highest level
- of the period of investigation in June 2004.
- The last threat factor for the Commission's
- 21 consideration is that of antidumping orders diverting
- 22 Turkish exports into the United States LWR market.
- 23 During the 2001 to 2003 period of investigation, the
- 24 EU and Canada and imposed provisional measures against
- 25 Turkish producers.

1	Presently there are one EU and two Canadian
2	remedies in place against Turkish producers. These
3	anti duty orders will force Turkey to look for other
4	markets to dump its subject merchandise. Absent
5	relief, Turkey will likely continue to dump its excess
6	light-walled rectangular tubing in the United States
7	market, and the United States will be the export
8	market of choice as additional production capacity
9	comes on line.
10	The five factors that I have mentioned here
11	the massive increase in subject imports during the
12	period of investigation, the large gain in the United
13	States market share by foreign producers, the huge
14	increases in production capacity of both Mexican and
15	Turkish producers, the large growth in end of period
16	inventories in Mexico and Turkey and, fifth, the
17	existence of antidumping orders against Turkey
18	demonstrate that the United States light-walled
19	rectangular tubing industry faces an imminent threat
20	of material injury from subject imports from these two
21	countries.
22	Thank you, Chairman Koplan and members of
23	the Commission. Petitioners respectfully request that
24	the Commission find that the subject imports pose a
25	significant threat of harm or material injury to the

- 1 light-walled rectangular tubing domestic industry.
- MR. SCHAGRIN: Thank you, Frances.
- We'd like to have Dr. Robert Blecker present
- 4 his economic testimony. Dr. Blecker?
- 5 MR. BLECKER: Thank you, Mr. Schagrin.
- 6 Mr. Chairman, Madam Vice Chairman and
- 7 members of the Commission, for the record my name is
- 8 Robert Blecker, and I'm a Professor of Economics at
- 9 American University here in Washington. I would like
- 10 to thank you for the opportunity to testify here this
- 11 morning.
- 12 In March 2002, the domestic producers of
- 13 welded carbon steel tubular products other than OCTG,
- 14 including light-walled rectangular tubing, obtained
- 15 partial safeguard relief from imports that remained in
- 16 effect until December 2003.
- 17 Also, during 2002 and 2003 the demand for
- 18 LWR products exhibited a remarkable recovery from the
- 19 2001 recession. In spite of this favorable
- 20 combination of import relief and economic recovery,
- 21 however, the performance of the domestic LWR industry
- deteriorated markedly between 2001 and 2003.
- 23 In 2002, the domestic producers suffered a
- 24 significant decline in their market share as their
- shipments failed to keep pace with the recovery of

- demand, in spite of having massive excess capacity.
- 2 Then, in 2003, they suffered further injury through a
- decrease in their price/cost margin and a significant
- 4 decline in profits as domestic firms were unable to
- 5 pass through rising raw material costs into finished
- 6 goods prices.
- 7 What accounts for this deteriorating
- 8 performance of a domestic industry in the midst of an
- 9 economic recovery and in the presence of import
- 10 relief? The answer is that two countries not covered
- by the safeguard tariff, Mexico and Turkey, greatly
- increased their sales of dumped LWR imports in the
- 13 U.S. market during the POI. The subject imports
- increased their volume by 67.6 percent and increased
- their share of U.S. consumption by 7.1 percentage
- points between 2001 and 2003.
- 17 This large influx of less than fair value
- imports caused significant injury to domestic
- 19 producers in two ways; first, by depriving them of the
- 20 volume gains they should have received from the
- 21 combination of safeguard tariff relief and recovering
- overall demand and, second, by depressing domestic
- 23 prices relative to cost and thereby depressing profit
- 24 margins in the domestic industry.
- 25 Because of the earlier import surges of the

- 1 late 1990s and early 2000s, combined with a recession
- 2 in 2001, the LWR industry was already in a weakened
- and vulnerable situation at the beginning of the POI.
- 4 Then the new surge of unfairly traded imports
- 5 prevented the domestic LWR industry from benefitting
- as it should have from the 201 remedy and the recovery
- 7 of overall demand in 2002 and 2003.
- 8 Although subject imports held a market share
- 9 of 18.3 percent at the beginning of the POI in 2001,
- the increases in subject imports took 58 percent of
- 11 the total increase in U.S. consumption between 2001
- and 2002 and 59.5 percent of the total increase in
- U.S. consumption between 2001 and 2003.
- In other words, the subject imports absorbed
- 15 three out of every five tons of increased demand
- during the POI. As a result, domestic shipments,
- 17 production and net sales growth all lagged
- 18 significantly behind the total growth of demand or
- 19 U.S. consumption resulting in continued low rates of
- 20 capacity utilization in spite of several plant
- 21 shutdowns and the recovery of demand I referred to
- 22 earlier.
- 23 In addition, the domestic industry also
- 24 experienced price suppression and depressed profit
- 25 margins as a result of the dumping activity. In this

- 1 regard, an important condition of competition is the
- 2 fact that the main raw material used in producing LWR,
- 3 that is flat-rolled steel sheet, was rising in price
- 4 throughout the POI.
- 5 Because of the unfair competition from the
- 6 subject imports, the domestic producers were unable to
- 7 pass through these cost increases into finished good
- 8 prices respectfully in 2003. This explains the
- anomaly that profit, whether measured in total profits
- or as a ratio to net sales or on a per ton basis,
- 11 declined in 2002 to 2003 and over the whole POI in
- 12 spite of the strong recovery of demand.
- 13 As I show in detail in my prehearing
- 14 economic submission, which is Exhibit 1 in
- 15 Petitioners' prehearing brief, but the AUV data and
- 16 the individual product pricing data in the staff
- 17 report show clearly that the low prices of the subject
- 18 imports were the cause of the squeeze on the domestic
- industry's profit margins in 2003.
- The prehearing brief of Respondent Prolamsa
- includes some exhibits which appear to show that the
- rising volumes in market shares of subject imports
- 23 were not correlated with injury to the domestic
- 24 injury. If you look carefully, however, you will note
- 25 that their analysis does not control for the strong

	1	recovery	of	demand	during	the	PΟ
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2 What their analysis does not show is the much greater sales and profits that the domestic 3 4 industry would have achieved in the absence of the intense dumping activity in 2002 and 2003. 5 business cycle conditions and other conditions of 6 competition into account, it is clear that the subject 7 imports were correlated with material injury. 8 Prolamsa's brief on page 34 also contains an 9 interesting calculation of a price index for five of 10 the six specific products for which the staff gathered 11 detailed pricing information. Although I cannot refer 12 to the exact numbers here, I think you will see that 13 14 this price index actually shows substantial and increasing underselling by subject imports during most 15 of the POI right up and until the preliminary duties 16 17 went into effect in the second quarter of 2004. Indeed, it was only after subject imports 18 19 fell dramatically during the first six months of this year and only after their prices increased both as a 20 result of the filing of the petition that the domestic 21 industry finally experienced the recovery that it 22

I believe that this evidence from the interim POI demonstrates not only that the subject

should have had starting two years earlier.

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- 1 imports were the cause of the injury experienced in
- the previous two years, but also that there is a
- 3 continued threat of material injury.
- 4 If subject imports are allowed to return to
- 5 the U.S. market with the large volumes and unfair
- 6 competitive advantages that they had in those years, I
- 7 have no doubt that this industry will return to the
- 8 injured state it was in previously in very short
- 9 order.
- I hope you will vote to prevent that outcome
- 11 by an affirmative determination in this investigation.
- 12 Thank you very much, and I would be happy to answer
- 13 any questions.
- 14 MR. SCHAGRIN: Thank you, Dr. Blecker.
- 15 Chairman Koplan, members of the Commission,
- 16 before we turn it over to you to answer all of your
- 17 questions I would like to just comment on a couple of
- 18 factual areas that were raised in Mr. Winton's
- 19 opening.
- 20 While I did not see it in Respondents'
- 21 brief, unless I missed it, the Respondents spent a lot
- 22 of time in the preliminary phase of this investigation
- 23 at the preliminary staff conference talking about the
- 24 fact that the domestic light-walled rectangular
- industry, and their counsel was not alerting the

1	Commission and getting members of the "structural
2	tubing industry" to participate in this investigation.
3	They presented lists of domestic producers that they
4	believed made these products from lists of producers
5	of structural tubing.
6	I heard Mr. Winton say this morning that he
7	was surprised that two-thirds of the domestic industry
8	was not cooperating with the Commission. I don't
9	think we can let such an allegation just fall on the
10	Commission's ears without addressing it lest you
11	actually believe something that is blatantly false and
12	hold it against the domestic industry.
13	The fact is that the Commission staff has
14	done an excellent job in this final investigation
15	getting responses from the domestic industry. They
16	probably have data which covers 80 to 85 percent of
17	the industry, which I think this Commission would
18	consider very good because it is a pretty large
19	industry.

The folks that somehow the Respondents continue to think ought to be filing questionnaire responses, and I think many of them have already notified the Commission that they don't make this product, are producers of structural tubing.

The Commission staff did plant visits to

- 1 Chicago. I accompanied them. They went to Leavitt
- Tube. They saw that, producers like Leavitt Tube, and
- 3 there's a number of producers. Bull Moose had a
- 4 similar situation. These companies have structural
- tubing mills that can only make large, heavy-walled
- 6 rectangular product. They may go from four to 12
- 7 inches square.
- 8 These mills are not capable of producing
- 9 light-walled product. I mean, physically you cannot
- 10 make a very light-walled product on one of these
- 11 gigantic structural tubing mills.
- 12 I think Respondents are just plain wrong in
- making allegations that two-thirds of the U.S.
- 14 producers of this product haven't responded. There
- 15 are a few producers who have yet to respond. I think
- the Commission staff and counsel are working to get
- 17 everybody to respond.
- 18 I'm kind of surprised that Respondents don't
- 19 like the data for 2004. If they'd like a lot of
- 20 producers who make the product who haven't responded
- and have them respond and lower the profits for 2004,
- we'd be happy to see that happen.
- 23 Dr. Blecker has already addressed the
- 24 business cycle arguments that, of course, Respondents
- 25 have never addressed in their brief or in their

1	opening	statement.

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Once again, Mr. Winton, like the Respondents 2 in their brief, in his opening statement talked about 3 4 really what the Courts have held in the Bielellenda Seafood case about this Commission putting the most 5 weight on the condition of the industry as of the time 6 of the vote. It's clear that that caselaw has been 7 essentially overruled by a change in the statutes. 8 9 I know Vice Chairman Okun was a staff person for a member of the Finance Committee at the time. 10 Commissioner Miller, who is not present, was actually 11 on professional staff during the URAA Act review in 12 both the Senate Finance Committee, and it was reviewed 13 14 in the House. Of course, the Administration set up to the 15 Congress for an up and down vote the Uruguay Round 16 Agreement Act in order to put the Uruguay Round WTO 17 creation into U.S. law. 18 19 The SAA could not have made it clearer. First they even mentioned in the SAA that to the 20 extent that this new provision conflicts with 21 Bielellenda Seafood then Bielellenda Seafood is 22

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disapproved. I mean, when the Congress of the United

States speaks to a Court case and says we're changing

the law, the Commission can no longer follow the Court

- 1 case that Congress says has changed.
- I think it's also important. I referenced
- 3 the statutory language during my opening statement,
- 4 but the SAA was very clear on this. I think it's
- 5 important for the Commission to know when Mr. Winton
- 6 says the domestic industry is trying to stop the clock
- 7 as of December 31, 2003, and have the Commission make
- 8 believe 2004 data doesn't exist on the record, that's
- 9 not true.
- 10 What the domestic industry wants the
- 11 Commission to do is just follow the law. The 2004
- 12 data is on the record. It is the way it is because of
- 13 the filing of the petitions. The statute and the SAA
- 14 make it clear that changes in the condition of the
- 15 domestic industry, the Commission, and I quote:
- 16 "...may presume that such change is related
- to the pendency of the investigation, and in the
- 18 absence of sufficient evidence rebutting that
- 19 presumption and establishing that such change is
- 20 related to factors other than pendency of the
- investigation, the Commission may reduce the weight
- 22 accorded to the effective data."
- That's all we're asking the Commission to
- 24 do. It's kind of amazing when you have a statute and
- 25 the FAA which essentially guides everyone as to the

- 1 statute, as the Court has found and as this Commission
- follows, saying a presumption is established. Then
- 3 you have Respondents not only not presenting
- 4 sufficient evidence to rebut the presumption, but
- 5 presenting no evidence.
- I'll leave it at that. We'll be happy to
- 7 answer all of your questions. Thank you very much,
- 8 Chairman Koplan.

- 1 both black and corrosion resistant LWR pipe and tube
- 2 can be used in the same applications."
- 3 However, the full text of that sentence in
- 4 the staff report reads as follows: "While it is
- 5 reported that both black and corrosion-resistant LWR
- 6 pipe and tube can be used in the same applications,
- depending on customer specification and quality,
- 8 galvanized product is used in applications where
- 9 corrosion resistance is an important service
- 10 requirement, for example, air-conditioning equipment,
- 11 automotive parts, outdoor signs, etc."
- 12 The basis for that difference in end use
- 13 cited by staff was questionnaire responses addressing
- 14 various like product factors in Appendix D of our
- 15 staff report, and in your brief you make frequent
- 16 references to Appendix D. I can only assume that the
- 17 reason you failed to quote the full sentence as it
- 18 appears in Chapter 1 on page 9 of the staff report was
- 19 because you felt to do so would detract from your
- 20 single-like-product argument. Is there some other
- 21 explanation?
- 22 MR. SCHAGRIN: No. There is no other
- 23 explanation, but it detracts in only a minor way
- 24 because the fact is that what the staff report says is
- 25 that these products can be used --

1	CHAIRMAN KOPLAN: I read to you what the
2	staff report said.
3	MR. SCHAGRIN: Okay. And essentially it's
4	well understood by the industry and by the Commission
5	that the difference between galvanized product and
6	black product is corrosion resistance, and the staff
7	report chooses a few end uses in which corrosion
8	resistance is the most important factor in purchasing
9	the product, but the previous part before it gets into
10	those few examples, and we have uses of this product
11	that number into the hundreds, shows that across the
12	vast majority of uses customers choose whether to use
13	black or corrosion resistance based upon costs in
14	their decision whether to buy a black product painted
15	or to buy a galvanized product and have the corrosion
16	resistance.
17	CHAIRMAN KOPLAN: Thank you, Mr. Schagrin.
18	Dr. Blecker, Mexico Respondents Prolamsa
19	argue in their final prehearing brief, at pages 36 to
20	38, that in late 2002, after safeguard measures went
21	into effect, the growth in the domestic producers'
22	light-walled rectangular pipe and tube income per unit
23	did not keep up with the increase in their cost of raw
24	materials because of the difference between the higher
25	safeguard measures imposed on imports of flat products

1	that was 30 percent versus those imposed on
2	imports of welded pipe and tube, 15 percent. I'm
3	referring to what it was in the beginning of the first
4	year of the relief before it was phased down. They
5	argue that together the bifurcated structure of these
6	measures (a) depressed consumption and, therefore,
7	sales of light-walled rectangular pipe and tube
8	because their customers were importing downstream
9	products to avoid the 201 measures and (b) suppressed
10	domestic producers' ability to increase prices needed
11	to keep pace with both cost increases and shortages of
12	input materials. Could you please respond?
13	MR. BLECKER: Commissioner, I'll have to
14	look at the data in detail and respond more fully in
15	the post-hearing submission, but my general impression
16	is that the difference in the duties was not, in and
17	of itself, a really major factor for this particular
18	branch of the pipe and tube industry. The covered
19	imports were a relatively small factor. The flat
20	rolled price increase in '02 was due to a variety of
21	factors. Not all of that was attributable to the 201
22	duties, which also had partial coverage, by the way,
23	in the flat rolled segment as well as in this segment.
24	In fact, if I recall from this Commission's
25	investigation in the 204 case, total imports of flat

- 1 rolled product, I believe, increased during the period
- 2 of investigation in the 204 mid-term review, so that
- 3 was quite partial coverage there. One of our
- 4 witnesses has testified that they obtained imported
- flat rolled steel, and there were other causes of the
- 6 cost increases, but for this industry, that is, the
- 7 cost of steel sheet went up for other reasons,
- 8 including the plant closures and reorganizations that
- 9 were going on in '02, which caused some temporary
- 10 shortages.
- 11 So my general response is I think
- 12 Respondents are greatly exaggerating the impact of the
- 13 duty differential on this particular industry, but I
- 14 will get that in more detail for you.
- 15 CHAIRMAN KOPLAN: I would appreciate it.
- 16 They spent a fair amount of time on it in their brief,
- and I'm sure I'll be hearing about it this afternoon
- 18 as well, so I'll look forward to your expanding on
- 19 that.
- 20 Mr. Schagrin, at page 36 of their final
- 21 prehearing brief, Mexican Respondents Prolamsa quote
- your testimony during the remedy phase of the 201
- 23 steel investigation as follows, and I'm quoting:
- 24 "Common sense dictates that the only effective remedy
- for welded pipe and tube producers that will benefit

- 1 both them and their flat rolled suppliers is the same
- 2 tariff as that which would be imposed on flat rolled
- 3 products."
- 4 Prolamsa Respondents argue that because that
- 5 did not happen, neither subject imports from Mexico
- 6 nor cumulated subject imports are the cause of the
- 7 domestic producers' problems. Since the 201 relief
- 8 has since been terminated, followed by the fact that
- 9 domestic producers' performance indicators have
- 10 improved greatly in the six-month interim period this
- 11 year when compared to interim 2003, how do I weigh
- this when evaluating present injury?
- 13 MR. SCHAGRIN: First, that was, I hope, a
- 14 good advocacy at the time. I think it was well
- 15 spoken. I still believe it is true. As we know,
- 16 neither the Commission -- no offense to the Commission
- 17 -- nor the administration followed that common sense,
- 18 so I guess when you step to a different drummer, maybe
- 19 my common sense is not as good as that of others. But
- 20 I think, as Dr. Blecker already started to point out,
- and we'll address this further in our post-hearing
- 22 brief, when you look at the fact that for this light-
- 23 walled rectangular tubing product you had, and you
- have to remember, this is a very small segment of the
- overall welded pipe and tube segment that this

- 1 Commission looked at in the 201 investigation,
- 2 probably roughly 10 to 15 percent of that welded pipe
- 3 and tube segment.
- 4 Here, you had imports subject to 201 duties
- 5 that at the begin of the POI were about 40,000 tons.
- 6 They were already a small progression of this.
- 7 Mexican imports at the beginning of this POI were
- 8 already twice as high as the imports subject to the
- 9 201. So we don't think that the 201 relief had much
- impact on this segment of the industry, even though
- imports subject to 201 fell by about 18,000 tons. The
- 12 imports from Mexico and Turkey increased by about
- 13 65,000 tons, or about four times that rate. We think
- the record is clear that regardless of why domestic
- 15 prices increased for sheet, whether it was the 201
- 16 case or otherwise, that the domestic industry was
- 17 unable to pass along those cost increases.
- 18 Now the 201 has ended. If you follow the
- 19 Mexicans' analysis, they would say, well, now the 201
- 20 relief is over and this tariff differential is
- 21 removed, gee, you wouldn't even expect flat rolled
- 22 steel prices to increase because there is no longer
- 23 201 relief. Well, we know 201 relief ended in
- 24 December, and flat rolled steel prices have doubled,
- 25 almost tripled. So I don't think that 201 relief is

- 1 the biggest issue going on in this investigation.
- Therefore, I would say, Chairman Koplan,
- 3 neither you nor the rest of the Commission should
- 4 really accord much weight at all to the 201 relief for
- 5 the end of 201 relief when viewing the injury to this
- 6 industry.
- 7 CHAIRMAN KOPLAN: I see my yellow light has
- 8 come on. I won't start another question. Thank you
- 9 all for your answers, and I'll turn to Vice Chairman
- 10 Okun.
- 11 VICE CHAIRMAN OKUN: Thank you, Mr.
- 12 Chairman, and thank you as well to all of the
- witnesses for appearing here today and your
- 14 willingness to answer our questions. We appreciate
- 15 you being here.
- 16 Let me begin -- I think I want to start with
- 17 pricing, referenced a little bit, a small amount, by
- 18 some of the witnesses and by Mr. Blecker, and I want
- 19 to talk to the industry folks. I have a question for
- 20 you, Mr. Schagrin and Mr. Blecker, but let me start
- 21 with the industry folks. Tell me about pricing during
- the period of investigation and, in particular, when
- 23 you attempted any price increases that didn't stick
- 24 and when did you get price increases that stuck. I'm
- looking at you, Mr. Katsafanas, so let me start with

- 1 you, and I'll move down there. Just tell me a little
- 2 bit about pricing in this market as you saw.
- 3 MR. KATSAFANAS: During the beginning of the
- 4 period, it was very difficult to pass on the increases
- 5 that we received from our suppliers, and historically
- that's the only time, in my experience, that our
- 7 company ever attempts to raise the prices, when we get
- 8 our raw material steel costs raised. And over time,
- 9 we've had success, depending on what's going on in the
- 10 total marketplace, to include import penetration of
- 11 the products. The import penetration, the threat of
- 12 import penetration, and, particularly, the surge of
- imports coming in is the most debilitating on our
- 14 ability to raise prices when our raw material prices
- 15 go up.
- 16 In the 30 years that I've been in this
- business, the last six months, actually since February
- 18 of this year, I've been astounded by what's happened
- 19 in the total steel industry and particularly in our
- 20 industry. Obviously, we sit back and try to analyze
- 21 what's going on and when it's going to change, as I
- testified, and we haven't been able to figure it out.
- 23 Well, one of the things that has happened in
- this period, the last six, seven months, is that it's
- been a perfect storm, and I don't think that it's

- 1 going to last, and I think that there is going to be
- 2 severe downside risk to both the profits of this
- 3 industry and the pricing of the raw material inputs
- 4 for basic steel that you talked about a little bit.
- 5 What helped during this period, as I
- testified, is that the threat of imports to our
- 7 customers, where they would be sitting with high-
- 8 priced, domestic inventory while lower-priced, dumped,
- 9 foreign light-walled rectangular tubing would come in,
- 10 was not existent during this period. The threat
- 11 wasn't there, and so that enabled our industry to pass
- on our raw material costs.
- 13 There are other factors. Obviously, there
- is no question that the supply was tighter than
- 15 normal, but if buyers did their jobs, there was really
- sufficient availability of not only flat rolled steel
- 17 but of light-walled rectangular product. It wasn't as
- 18 easy to obtain as it had been in the past at the
- 19 beginning of this period, no question about that, but
- 20 I know my buyer had to work harder to find supply, as
- 21 I'm sure our customers' buyers had to work harder to
- 22 find supply of LWR tubing and pipe.
- 23 VICE CHAIRMAN OKUN: Just so I understand,
- in '03, no ability to increase prices, '02, '03.
- You're only talking about the last six months.

1	MR. KATSAFANAS: Actually, in our particular
2	company, in '03, we saw a severe decline in pricing
3	from the beginning of the year through probably
4	September, which was the inverse of what's happening
5	now, where we entered '03 with inventory at higher
6	prices, and we saw a decline in the profitability in
7	selling prices in the first six months of '03.
8	VICE CHAIRMAN OKUN: Okay. Thank you. Mr.
9	Meyer?
10	MR. MEYER: I would probably echo that in
11	the earlier part, 2001, 2002, 2003, we were not
12	successful in getting price increases into the
13	marketplace. I think the comparison would be, in
14	2004, we have been very successful in getting the
15	price increases through. So with the threat of
16	tariffs being put on, it has led us to get the price
17	increases, and I think that in 2001 and 2002 and 2003,
18	we couldn't do that. In 2004, we have been very
19	successful in getting them.
20	VICE CHAIRMAN OKUN: Did you feel pressure
21	on your prices to go down in '02-'03?
22	MR. MEYER: No question about it. When
23	you're dealing with the audience of distributors that
24	we are dealing with, and there is price out there from
25	Mexico and Turkey, that is going to suppress your

- 1 prices, no question about it. We're not going to pay
- 2 any of these increases because we have opportunities
- 3 to buy this dumped tubing from Turkey and Mexico. We
- 4 cannot get the prices.
- 5 VICE CHAIRMAN OKUN: Mr. Mitchell?
- 6 MR. MITCHELL: As I recall, the price of
- 7 steel rose significantly in 2002, and we were unable
- 8 to pass that increase along. Somewhere probably near
- 9 the third quarter, it peaked and then began to
- 10 decline, and as that decline happened into and through
- 11 2003, our sales prices lowered. The impact on our
- 12 profitability was that we had some of the higher-
- 13 priced steel in our inventory and applied that higher-
- 14 cost steel to lower selling prices. In our situation,
- 15 our facility in Houston is somewhat at the epicenter
- 16 with the large port there, and our results, as noted
- in the record, were very, very poor from essentially
- 18 mid-year 2000 through 2003.
- 19 From my perspective and being a publicly
- traded company, we get graded on a quarterly basis,
- and I would tell you my record for 2001 to 2003 was 0
- 22 and 12. I would tell you we were so-so in the first
- 23 quarter of 2004. So I've got one good quarter, the
- 24 second quarter of 2004. If I were that smart, I
- 25 probably would have done this a couple of quarters

- 1 sooner for sure.
- 2 VICE CHAIRMAN OKUN: Mr. Baker?
- 3 MR. BAKER: Thank you. There is no question
- 4 that without pending trade cases, we wouldn't have
- 5 been successful at all in passing on our raw material
- 6 increases. In my history of 18 years in the searing,
- 7 a big increase was \$20 a ton, and if you got any of it
- 8 implemented, it would typically take three or four
- 9 months to do so. These increases since the beginning
- of 2004, I mean, no one has seen increases like this.
- 11 If we couldn't have gotten those through, it would
- 12 have been a complete disaster. Without the trade
- 13 cases, customers would have done what they have always
- done on imports over your head. It would have been
- 15 terrible.
- 16 VICE CHAIRMAN OKUN: What about in the last
- 17 half of '03 in terms of you were meeting prices to get
- 18 this increased demand? Maybe I should probably go
- 19 back and talk a little bit more about --
- MR. BAKER: Yes.
- VICE CHAIRMAN OKUN: Tell me about '03 and
- particularly the end of '03, last half.
- 23 MR. BAKER: You're always under pressure to
- 24 meet prices. When the 201's came off, there was a
- leveling, and then it became much more competitive

- 1 than it had been. Like I said, getting any increase
- 2 through at all was next to impossible.
- 3 VICE CHAIRMAN OKUN: Okay. Mr. Schagrin and
- 4 Mr. Blecker, I wonder if you could comment on pricing
- 5 as you see it again. Mr. Schagrin, you started your
- 6 remarks by saying that all of the findings that we
- 7 found in the preliminary, you felt, were all
- 8 applicable. I think there are several we can go
- 9 through where it looks to me like the record has
- 10 changed in a number of ways with having all of '03 on
- 11 there, in particular.
- 12 But I'm looking at the pricing data that
- we've collected, and obviously it's confidential, so
- 14 we can't talk about anything other than trends, but I
- 15 wonder if you think what you've just heard from your
- 16 clients is consistent with what I see in the pricing
- 17 products, and I guess I'm looking particularly at the
- 18 first four products, pricing products, and trying to
- 19 look at that time period that you would like us to
- 20 focus on. What do you see in pricing? Is it spot
- volume only?
- 22 MR. SCHAGRIN: Vice Chairman Okun, as you
- 23 stated, because the specific pricing information is
- 24 confidential, we'll comment further response to your
- 25 question in the post-hearing brief when we can use the

- 1 confidential information. But I think the information
- demonstrates that, undoubtedly in the final
- investigation, all of the data that's gathered
- 4 illustrates that when the Commission said in the
- 5 preliminary that the imports have had a significant
- 6 price-depressing and suppressing effect based on the
- 7 price data you had through the first half, that that
- 8 is all still in effect. I think that we don't see
- 9 significant price movements until '04 in these pricing
- of products, and in the Respondents' brief, they start
- where they have the litany of price increase
- 12 announcements, they start out with a price increase
- announcement that's going to take effect in January of
- 14 '04. They don't have any '03 price increase
- 15 announcements.
- 16 VICE CHAIRMAN OKUN: If you can go to, Mr.
- 17 Blecker, since my time is going to run out, if you
- 18 could spend some time on pricing, and, again, what I'm
- 19 trying to understand is your story in '02-'03, now
- that we have the full data, and I have a number of
- 21 questions about '04. But if you're still arguing
- 22 suppression and depression, some focus on this data
- 23 would be helpful to me, and I'll have some opportunity
- to ask some other questions. Sorry to cut you off
- 25 there.

1	MR. SCHAGRIN: That's all right. We'll
2	address them in our post-hearing brief.
3	CHAIRMAN KOPLAN: Thank you, Madam Vice
4	Chairman. Commissioner Hillman?
5	COMMISSIONER HILLMAN: Thank you, Mr.
6	Chairman, and I would join my colleagues in working
7	all of you. We very much appreciate the testimony
8	that you've provided this morning as well as all of
9	the information in the prehearing briefs.
10	If I can start, I just want to explore just
11	a little bit more this issue of galvanized product
12	versus black product. First, just a quick legal
13	question to you, Mr. Schagrin. Are you aware of any
14	other cases in which the Commission has been asked to
15	actively consider this issue of galvanized versus
16	black pipe or tube products? Again, we obviously have
17	drawn a lot of lines in a lot of cases, and we have
18	traditionally treated galvanized sheet as a different
19	like product than hot rolled or cold rolled sheet
20	product. So I'm trying to understand why that
21	distinction works for flat rolled products, but you're
22	arguing it doesn't work for galvanized, and I'm
23	particularly interested in whether you're aware of any
24	cases in which the Commission has actively considered
25	this issue.

1	MR. SCHAGRIN: I can answer your question in
2	two parts, Commissioner Hillman, because I think
3	that's where I was at. First, as to other cases, with
4	the qualification for the 91 cases on circular welded,
5	nonalloy pipe from a number of countries, Brazil, and
6	inclusive of Mexico and all of the other cases where
7	this Commission has considered various pipe and tube
8	products since 1982, the issue has not been brought
9	up in any way before the Commission, and I think that
LO	is a sign to everybody in the industry until the
L1	Mexicans came up with it in this case, like circular
L2	welded nonalloy, galvanized product is as much as a
L3	third of that product segment. The reason nobody
L4	raised it is because everybody in the industry
L5	recognizes it's the same like product, and that's why
L6	the issue wasn't raised.
L7	In that Mexican case, Mexicans didn't raise
L8	it as galvanized, but they said light-walled fence
L9	tubing, 100 percent of which is galvanized, is a
20	different like product, and the Commission went
21	through an analysis and said, no, light-walled fence
22	tubing is not a separate like product, but not on the
23	basis of it being galvanized versus black; on the
24	basis that light-walled fence tubing wasn't different
25	from the rest of the like product. As I say, it just

happens that 100 percent of light-walled fence tubing
is galvanized.

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But there is one reason that, to me, having also done work for steel industry producers as well, the difference between galvanized sheet and black sheet in the pipe and tube area, and that is because the flat rolled producers don't have a choice of starting out with a galvanized slab or a black slab. They have these gigantic, separate mills that cost several hundred million dollars to galvanize sheet because sheets are so large that they need these big mills to put in these big galvanizing lines. Everyone who has a pipe and tube mill, literally everyone who has a pipe and tube mill, always has a choice of putting either black or galvanized sheet that they get from the steel supplier through that mill. So every mill that can make black product can make galvanized. COMMISSIONER HILLMAN: How much of the product that is galvanized is produced in that manner, meaning you start with a galvanized sheet, and then you weld it, as opposed to welding the product and then hot dipping it as an already tubular product?

MR. SCHAGRIN: You're correct, Commissioner. Only a small portion, but in terms of the possibility, everyone has that possibility. Now, the reason that

- 1 you've got producers like these Mexican producers and 2 some domestic producers who have facilities to in-line
- 3 galvanize the product is not because they would put
- 4 that in for the light-walled rectangular market
- 5 because there is not enough demand to put in those
- 6 processes because those producers also make conduit, a
- 7 product which always, 100 percent of the time, has to
- 8 be galvanized, and which this Commission in the past,
- 9 and, in fact, those cases I referenced before, has
- 10 found to be a separate like product.
- 11 And, therefore, on those mills that were
- made up, these in-line galvanizing to make conduit in
- very large quantities, they can also make in-line,
- 14 galvanized, light-walled rectangular. By the way,
- they can also, on those same lines, make black
- 16 product. All they have to do is turn off the in-line
- 17 galvanizing equipment, and they just run black sheet
- 18 through and don't galvanize it.
- 19 So in terms of the main things the
- 20 Commission focuses on, which is important to us
- 21 because we have a lot of different pipe and tube cases
- 22 where there is galvanized and black product, is that
- 23 the production facilities people can do either. Some
- of the Mexican mills that make conduit, some of the
- 25 U.S. mills that make conduit also use those same

- 1 facilities to make in-line galvanized.
- 2 COMMISSIONER HILLMAN: I think it would be
- 3 helpful for me, in thinking about this issue, to have
- a little bit better understanding of the end uses of
- 5 the various products maybe from the industry's
- 6 perspective. Obviously, we have a lot of information
- 7 in our staff report, but I will say it doesn't give us
- 8 a whole a lot of sense of how significant any given
- 9 application is.
- 10 If I start with ornamental fencing, can you
- 11 help me understand what portion of the product, and,
- 12 again, distinguish black versus galvanized, is used in
- ornamental fencing?
- 14 MR. BAKER: I'm Glenn Baker with Searing
- 15 Industries. In our situation, maybe 5 percent, and
- it's strictly for people who use it for marketing
- 17 purposes. The rest of the people strictly have a
- 18 process where they fabricate the entire fence or
- 19 panels of fences and gates, they metallize it, prime
- it, and then put the whole thing together.
- 21 COMMISSIONER HILLMAN: So 5 percent of your
- total production would go into ornamental fencing.
- 23 MR. BAKER: Galvanized ornamental fencing.
- 24 COMMISSIONER HILLMAN: Galvanized. Okay.
- Now, if it's not galvanized, your black product is

- then painted or coated in some way, --
- 2 MR. BAKER: Right.
- 3 COMMISSIONER HILLMAN: -- what portion of
- 4 that would go into ornamental fencing? Of your total
- 5 production of black product, how much of it goes into
- 6 ornamental fencing?
- 7 MR. BAKER: Thirty, 35.
- 8 COMMISSIONER HILLMAN: Would you describe
- 9 generally ornamental fencing as the single largest use
- of light-walled rectangular product?
- 11 MR. BAKER: Definitely, in southern
- 12 California and Arizona, it is.
- 13 COMMISSIONER HILLMAN: Others?
- 14 MR. KATSAFANAS: I think one of the things
- 15 that has to be considered is the environment that the
- 16 end product is going to be made, and there are
- 17 environments where galvanized is the only product that
- 18 people want.
- 19 I don't have accurate data on how much
- tubing is ultimately galvanized, and the differential
- is that, in my sense, in my experience, if someone is
- 22 going to do anything to the tube, they are going to
- 23 fabricate it, weld anything else onto the tube, they
- are probably going to hot dip that subassembly if they
- 25 need protection for corrosive environments.

1	COMMISSIONER HILLMAN: So they are going to
2	assemble it, do whatever they are going to do with it,
3	and then dip it.
4	MR. KATSAFANAS: Correct. Right. But as
5	Roger mentioned in the application of conduit where
6	it's, I believe, a code issue and in some sprinkler
7	pipe applications, they will galvanize it, and it's
8	primarily used straight. The problem that people have
9	if they are going to do anything to the tube and weld
10	anything else onto it, it shouldn't be galvanized
11	ahead of time. It can be, but they are going to then
12	have to protect anything that's fabricated or anything
13	else that's welded onto the product.
14	The thing that comes to my mind, the point I
15	would try to make, is that if the demand for
16	galvanized, light-walled rectangular tubing was so
17	great, all of us would be producing it because we
18	respond to the demands of the marketplace.
19	You mentioned ornamental fencing. It can be
20	galvanized, or it can be black. We sell people that
21	make ornamental fencing or cattle-handling equipment
22	black product, and most of these people will have some
23	sort of paint line which has a sophisticated cleaning
24	process and either a powder coat or a dipped product
25	that provides the same thing at a lower cost.

1	COMMISSIONER HILLMAN: Maybe, again, to go
2	back to start with, what would you describe as the
3	specific end uses of black light-walled, and, again,
4	just some general sense of percentage. We heard a
5	number, about 35 percent ornamental fencing in Arizona
6	and California. I'm trying to get the rest of you to
7	just help me understand the general uses of your
8	product for black product.
9	MR. MEYER: The black product, if I hear you
10	right, is used in many applications. You can talk
11	about boat trailers. You can talk about sign posts.
12	You can talk about basketball poles. You can talk
13	about car barns. You can talk about greenhouses. It
14	has amazing applications in black.
15	COMMISSIONER HILLMAN: So no one sort of
16	dominant from your perspective, there is not one
17	that is a primary use for it.
18	MR. MEYER: I would say that is correct.
19	COMMISSIONER HILLMAN: Others? Then if I go
20	to the galvanized product, would you describe a
21	primary use for that?
22	MR. MEYER: Again, the galvanized product
23	everything I just mentioned could be also a galvanized
24	product, depending on what the
2.5	COMMISSIONER HILLMAN: Could be but is it?

- 1 MR. MEYER: In greenhouses, it is. In sign
- posts, it is. I'm not aware in basketball poles and
- 3 things like that; that is mostly a black product.
- 4 COMMISSIONER HILLMAN: I appreciate those
- 5 answers. Thank you.
- 6 CHAIRMAN KOPLAN: Thank you, Commissioner
- 7 Hillman. Commissioner Lane?
- 8 COMMISSIONER LANE: Good morning. I would
- 9 like to start by talking about the remarkable numbers
- 10 for 2004. Could you please tell me what has been the
- 11 experience of the industry since the June numbers of
- 12 2004 up to the present? Are those numbers continuing
- to be sustainable as we have on the record, or are
- they increasing or decreasing?
- 15 MR. SCHAGRIN: I'll let members of the
- 16 industry answer, Commissioner Lane. I give an
- overview in that. Obviously, what happened in the
- 18 first half '04 was cost driven, this dramatic increase
- in steel costs of approximately three to \$400 a ton
- 20 between January and the end of June, and everybody
- thought, oh, summer, the automotive plants are shut
- down, summer things, prices are going to fall back.
- 23 Well, the big steel producers, U.S. Steel being
- 24 probably the largest producer of flat rolled sheet,
- increased prices by another \$80 to \$100 a ton as of

- 1 September 1st, which is, I guess, tomorrow. So really
- 2 since the end of your record, I think announced steel
- 3 pricing has probably gone up about another \$130 to
- 4 \$150 a ton in just the two months since the end of
- 5 your record. I'll let folks in the industry answer
- 6 the question about current conditions.
- 7 MR. MEYER: I think, like anything else, at
- 8 some point in time, the bud comes off the rose. We
- 9 have seen, since the time you're talking about, in the
- 10 August time frame, which would be July, the scrap
- 11 price went up again, and we were successful in passing
- on an \$80-a-ton price increase that was reflective,
- paralleled the scrap surcharge increase you were
- 14 getting from the flat rolled producers. I will say
- 15 that as we sit here today, we are probably seeing --
- 16 we are seeing the catch-up in the raw materials to
- selling prices, which we expected was going to happen,
- and we also had a scrap surcharge increase in
- 19 September. We're trying to get those prices across.
- 20 We will probably not be successful in getting those
- 21 prices across. So you're already seeing some
- deterioration in the margins going forward.
- 23 MR. KATSAFANAS: I echo Mr. Meyer's
- 24 comments. The performance in the first six months of
- this year was primarily, in our company's case, flow

- 1 through of low-cost inventory against a replacement
- 2 cost selling price for our two big products. What
- 3 we're seeing now is that it's time for the piper to be
- 4 paid, and our margins have declined since March, and
- 5 we anticipate that they will continue to decline
- 6 throughout the year.
- 7 MR. DUSTMAN: Can I make a comment? As Jack
- 8 alluded to, the surcharges did increase for August,
- 9 and that was a \$120-a-ton increase by many of the
- 10 minimills, Nucor, SDI. That was based upon the scrap
- 11 auctions that took place in the first part of July,
- the first half of July. Mid-July, we came out with a
- 13 \$100-price-increase letter, and we were successful in
- obtaining \$80 of that \$100. The scrap auctions for
- 15 the first half of August indicate that surcharges
- 16 would be going up another \$45 a ton for September, and
- 17 Nucor, SDI, and others, in fact, increased their
- 18 surcharges by \$45 a ton for September. Last week, we
- 19 announced a \$30-a-ton increase, 30 of that 45.
- 20 Yesterday, that was rescinded, so there was no further
- 21 price increase.
- The story we hear from our customers is
- 23 basically one of imports. We can look offshore at
- this point in time and bring material in as opposed to
- 25 paying it to the domestic industry.

1	MR. SCHAGRIN: Ms. Commissioner, one bottom
2	line, since we are focused on accounting issues here,
3	is that I think everyone in the domestic industry
4	would say no quarters going forward will have profit
5	margins anywhere near the first-half '04 margins, and
6	that's because of the catch-up in the accounting. Now
7	that the higher-cost steel is in their accounting
8	systems, this one-time accounting windfall is over,
9	and I guess what they are concerned about is, is there
10	going to be a massive, one-time, downward adjustment
11	on the accounting side. But the profit margins in the
12	third quarter for the industry are definitely, for
13	this product, not as high. Some of the Respondents
14	want to talk about Maverick Tube or other folks in
15	different industry segments, primarily like Oil
16	Country tubular goods, but that's not applicable to
17	this market segment.
18	COMMISSIONER LANE: Would you be able to
19	provide, post-hearing, specific information as to your
20	profits and consumption and all of the other
21	information that we had for the first half of 2004?
22	MR. SCHAGRIN: I think that for the
23	Petitioners and the producers at this table, we could
24	do so for the months of July and August.
25	COMMISSIONER LANE: That would be fine.

- 1 MR. SCHAGRIN: I don't know if they will
- 2 have August. If they don't have August completely
- 3 closed by next Tuesday, we can at least give
- 4 estimates, or if the Commission wants to make it a
- 5 formal request and would like to get that data for
- July and August after the post-hearing submission at
- 7 some time, I would leave that to the Commission.
- 8 (Pause.)
- 9 CHAIRMAN KOPLAN: I don't think we're going
- 10 to make that a formal request.
- 11 COMMISSIONER LANE: And I'm just really
- interested in what you have.
- 13 MR. SCHAGRIN: Correct. We'll do our
- 14 absolute best, and we'll get that out to our clients
- 15 this afternoon, and we'll ask them to proffer it to us
- 16 as quickly as possible, hopefully by Friday or Tuesday
- morning, and then we'll package it for the Commission,
- and as I say, I guess we can discuss with the
- 19 Commission or with staff, I would presume, estimates
- 20 probably for August filed on Tuesday would probably be
- 21 preferred to having absolute, to-the-penny numbers
- 22 filed later, but I'm sure the Commission will notify
- us of its wishes.
- 24 CHAIRMAN KOPLAN: That's not a requirement
- on our part, Mr. Schagrin. If you're doing that,

- 1 you're doing it on a voluntary basis.
- MR. SCHAGRIN: Okay. Then we'll have as
- much as we can get in our post-hearing brief on
- 4 Tuesday, then.
- 5 CHAIRMAN KOPLAN: Thank you.
- 6 COMMISSIONER LANE: I would like to turn to
- 7 Table 6-9 of the staff report, which reflects return
- 8 on investment. Please give me your opinion of the
- 9 relevance and usefulness of those numbers as part of
- 10 the Commission's injury evaluation. Mr. Schagrin, I
- 11 guess I will start with you.
- 12 MR. SCHAGRIN: Yes. Commission Lane, we do
- think it is relevant. Not surprisingly, the
- 14 information on return on investment for the industry
- 15 attracts the information on profitability for the
- industry since assets weren't changing dramatically
- 17 over this POI. So we see a return on investment
- increasing somewhat between 2001 and 2002 and then
- 19 falling very significantly in 2003.
- 20 I think, as you heard in the testimony,
- these companies look closely at their investment
- 22 options and will choose not to make investments in
- 23 product areas in which they see that present returns
- on investments are falling. They are looking to
- invest in assets that are going to give them not only

- both adequate, but improving, returns on investment,
- and that's a situation that has not been prevalent in
- 3 this industry over this period of investigation.
- 4 MR. BLECKER: Commissioner, may I add to
- 5 that?
- 6 COMMISSIONER LANE: Yes.
- 7 MR. BLECKER: Robert Blecker, economist for
- 8 Schagrin Associates. I would just point out, and I
- 9 was going to make the same point to Commission Okun if
- 10 her time hadn't run out, that these data should be
- 11 viewed in light of the enormous increase in demand,
- 12 total U.S. consumption, during the period of
- investigation. You have falling rate of return on
- 14 investment during the POI at a time when demand for
- the product went up 20.8 percent. Since, as Mr.
- 16 Schagrin said, the value of the assets was essentially
- 17 flat, this is a reflection of profits going down in
- 18 spite of a market that's up almost 21 percent. So I
- 19 think that indicates very substantial injury and lost
- 20 profits.
- 21 COMMISSIONER LANE: Thank you. My time is
- 22 up. I'll come back to you my next round.
- 23 CHAIRMAN KOPLAN: Thank you, Commissioner
- 24 Lane. Commissioner Pearson?
- 25 COMMISSIONER PEARSON: Thank you, Mr.

- 1 Chairman, and welcome to the panel.
- 2 I'm trying to understand better the basics
- of your industry. In particular, the capacity
- 4 utilization figures that are part of the public record
- 5 indicate that at the start of the period of
- 6 investigation, the industry was at about a 42 percent
- 7 utilization rate, and that did climb over time until
- 8 the 2004 interim period when it reached almost 49
- 9 percent. Is this a normal and adequate level of
- 10 capacity utilization for your industry?
- 11 MR. KATSAFANAS: I think what's difficult is
- to define what the norm is. When I first started with
- our company in 1974, we were running three shifts a
- day six days a week, and we have the numbers, and our
- 15 company numbers pretty much mirror that over time.
- So I would answer the question, it's not
- 17 really sustainable or profitable to operate at these
- 18 low rates of capacity utilization. In our Jackson,
- 19 Mississippi, plant, as I said in our testimony, we
- went from seven shifts a week to four shifts a week,
- and over the long term, we're seriously looking at
- 22 whether that's a viable operation still. So, no,
- 23 we're not satisfied, and we don't think that capacity
- 24 utilization rates in the forties are acceptable at
- 25 all.

1	MR. MEYER: Certainly, with capacities of
2	this nature, you're not going to make any significant
3	investments of capital because the return is just not
4	going to be there. I would echo the same thing that
5	Perry said, the fact that our mills, in the last 10
6	years, before the last five years, have operated three
7	shifts. We're down to two shifts in a lot of our
8	facilities as well. So, no, the capacity is not
9	acceptable at 42 or 49 percent, and it certainly would
10	be a limiting factor on capital growth. There is no
11	question.
12	MR. MITCHELL: I would only add that I think
13	most of the tubing and pipe industry tends to operate
14	two shifts five days a week, an awful a lot of them,
15	and so if you just do that math, that's roughly, if
16	you go three shifts seven days, you're operating at
17	about half of that, and historically that's been my
18	experience. I've been in the industry since 1981, and
19	most of us, big steel tends to go three sevens, and we
20	have a tendency to go more five days.
21	COMMISSIONER PEARSON: Okay. So the unused
22	capacity, then, is not either poorly located or
23	inherently inefficient; it is just a function of not
24	running as many shifts.

MR. MEYER: Yes, I would say so.

25

1	COMMISSIONER PEARSON: You had commented,
2	Mr. Meyer, that there has not been a lot of investment
3	in the industry, and yet the record indicates that
4	there has been ongoing investment. How do I reconcile
5	your comment with what I understand the record to say?
6	MR. MEYER: There has been a lot of
7	companies that have gone out of business. I said
8	there has not been a lot of investment, but I know at
9	Bull Moose Tube we have made some minor investments.
10	The amount of capital we put into our facilities is
11	really just to maintain the equipment and not really
12	put a lot of things in there to increase the capacity
13	of our equipment. But I would say that there really
14	has not been, in the last couple of years, a lot of
15	investment in this business. In fact, you've seen so
16	many closures that it probably would negate any
17	investment, I would think.
18	MR. KATSAFANAS: I would like to add a few
19	comments. This is a little historical perspective.
20	Our company, as I testified, has been in business
21	since 1957. In 1996, prior to the time frame, we were
22	acquired by a publicly traded company, Chase
23	Industries. They paid \$92 million for us, a matter of
24	public record. In March of 2001, they spun us off,
25	sold us, for \$30 million because the return on

- investment wasn't there. So we basically went through
- 2 Chapter 11 without going through Chapter 11. So our
- 3 return on investment in our company is maybe a little
- 4 distorted now.
- 5 I think the capital investment figures, you
- 6 have to look behind the numbers. In my position, when
- 7 I look at capital spending, there's three things that
- 8 we look at: one, safety; two, obsolescence -- you
- 9 can't operate what you have unless you spend the
- 10 capital dollars; and, third, and last, but probably
- 11 most importantly, is increases for productivity. I
- 12 think that if you really analyzed the capital dollars
- that were spent, the capital investment that was
- 14 spent, in this subject time frame, you would find that
- 15 very little was spent on increasing productivity, and
- 16 more was spent on safety and obsolescence of
- 17 equipment.
- 18 MR. SCHAGRIN: Commissioner Pearson, if I
- 19 could just add, while on an absolute basis, capital
- 20 expenditures over the POI fall somewhat and into the
- interim period fall somewhat further, overall, looking
- 22 at the amount of capital expenditures of this industry
- compared to sales revenues, they range in the 2, 3, 4
- 24 percent level, and I would say, based upon working
- with a lot of manufacturing industries, that that's

- 1 not really adequate levels of capital investment as a
- 2 percentage of sales in the manufacturing sector.
- 3 That's not a way for an industry to get ahead and be
- 4 world-beater competitive.
- 5 That's a recipe that is going to result in
- 6 folks falling behind, and their decision is, in a
- 7 sense, that, oh, gee, we're not going to put money
- 8 into our mills, and we're going to fall behind; it's
- 9 that we're not going to put money into our operations
- if we're not going to get a return on investment
- 11 that's adequate. We'll look at other things to put
- investments into. And I think that's much the story
- in this industry because of the high levels of imports
- in the last several years.
- 15 COMMISSIONER PEARSON: Your points are well
- 16 taken. I think it's clear from what you're saying
- 17 that much of the investment has been to maintain
- 18 existing plant and keep it running well and modernize
- in appropriate ways. It's a lot different than
- 20 building a new plant. But let me ask, then, are there
- 21 significant barriers to entry into this industry?
- 22 Let's assume for a minute that at some point I'm no
- longer a commissioner, and I want to get into the
- 24 light-walled rectangular business. What would it cost
- 25 me to build a greenfield, average-sized mill? Just

- give me some sense of how much money we're talking
- 2 about.
- 3 MR. MEYER: I would say that if you're
- 4 looking for -- a wide range of money here, based on
- 5 the fact, are you going to put in a new piece of
- 6 equipment, are you going to refurbish equipment, or
- 7 what are you going to do, but I would say, from a
- 8 practical standpoint, if you've got, probably looking
- 9 at 18, 20 acres of property and a quarter of a million
- square footage and so forth and so on, if you probably
- 11 have eight to \$10 million in your back pocket, you
- 12 probably could get into it.
- 13 COMMISSIONER PEARSON: Okay. I appreciate
- 14 that as a ball park figure.
- 15 MR. DUSTMAN: Commissioner, may I follow up?
- 16 Mike Dustman with Bull Moose Tube. What our
- experience has been, to follow up Jack's comments with
- 18 regard to the cost, I would agree with that, but the
- 19 issue is you look at the rate of return on the assets,
- as mentioned earlier, and you're looking at 10 or 14
- 21 percent, a 10 or 12 percent rate of return, and that's
- 22 for a mature, established industry. With a new
- facility, you have to go through a start-up phase.
- 24 That throws it into a loss position very quickly, and
- we've looked at this time and time again. It's very

- difficult to justify expansions with the margins the
- 2 industry operates at.
- 3 COMMISSIONER PEARSON: Let me assure you
- 4 that if I was getting into the industry, I would look
- 5 very closely at existing facilities before spending
- 6 any money on new capacity.
- 7 One of the reasons that I'm interested in
- 8 this capacity utilization is that the businesses that
- 9 I'm more familiar with, at this level of capacity
- 10 utilization, there would have been utter chaos and
- 11 devastation, and we would have seen large financial
- 12 losses. We would have seen downsizing of the industry
- 13 with somebody going out of business. I'm glad that's
- 14 not the case for your industry. I understand there
- 15 have been firms that have, at times, gone out of
- 16 business.
- 17 What I'm trying to figure out is how, at
- 18 this level of capacity utilization, the industry
- 19 manages to run profitably, and I understand, not as
- 20 profitably as you would wish related to the subject
- imports, but, on the whole, things are not terrible
- 22 for your industry, and yet the capacity is relatively
- low. Can anyone comment on that, please?
- 24 MR. MEYER: I think, as Commissioner -- said
- a minute ago, that basically, historically, our

- 1 business has been maintained on a two-shift basis, and
- 2 you have the availability to run 24 hours a day, but
- 3 it has been -- really the historical situation has
- 4 been to run two shifts. A third shift, at times, is
- 5 usually a maintenance shift or something like that.
- 6 MR. KATSAFANAS: Just real quickly, one of
- 7 the things that separates the tubing industry, we're
- 8 converters. We don't have as high a fixed-cost
- 9 structure as steel mills. We have to operate a 21-
- 10 shift-a-week operation. We have a lot of variable
- 11 costs with labor. Obviously, your taxes and other
- 12 fixed costs are still there but not as great as the
- 13 basic steel industry.
- 14 COMMISSIONER PEARSON: Thank you very much.
- 15 My time has expired.
- 16 CHAIRMAN KOPLAN: Thank you, Commissioner
- 17 Pearson.
- 18 Let me begin with the industry witnesses, if
- 19 I could. On page 25 of your prehearing brief, you
- 20 allege, and I quote: "The substitution of dumped
- 21 subject imports for nonsubject imports covered by
- 22 Section 201 duties also caused injury to the domestic
- 23 industry. As detailed in Dr. Blecker's economic
- 24 injury analysis provided in Exhibit 1, subject imports
- 25 injured the domestic industry by hijacking relief

- 1 intended for the domestic industry by underselling
- through dumping."
- 3 The Section 201 duties were terminated on
- 4 December 4, 2003. If underselling through dumping
- 5 caused the injury you claim during the period 2001
- through 2003, I ask why there are no lost-revenue
- 7 allegations? Let me finish the thought. Moreover,
- 8 the petitioning firms provided 12 allegations of lost
- 9 sales from Mexico and/or Turkey during the period June
- 10 2001 through July 2003, totaling specified values at
- 11 \$559,538. I cannot disclose the amount verified
- because it is business proprietary information, but
- your counsel and your economists are privy to the
- amount the staff was able to verify.
- 15 I can disclose, however, without naming
- 16 names, that one customer said it did not use the size
- of pipe and tube products specified in the allegation.
- 18 Another stated that it does not stock the specified
- 19 product. Another said it did not buy the products
- 20 specified by the Petitioners. Another disagreed with
- 21 the allegation and further stated that the alleged
- 22 quantity and value of purchases were higher than
- 23 actual levels. Still another disagreed. One named
- customer did agree with the lost-sales allegation.
- I need to weigh what I've just described

1	when evaluating whether subject imports caused the
2	injury you claim during the period that is under
3	examination, and I'm wondering whether any of you have
4	any additional examples of lost sales or whether you
5	can make any claim of lost revenue in detail for
6	purposes of the post-hearing that we might try to
7	verify. This is a factor that I take into
8	consideration as I look at what's before me. So I
9	would like to hear from the industry witnesses as to
10	whether or not you think you can expand on what you've
11	provided thus far.
12	MR. SCHAGRIN: I'll speak for the industry.
13	You're going to have them say "no" if you want to say
14	"no" if you want to get that on the record, Chairman
15	Koplan, but I've done a few pipe and tube cases since
16	1982, maybe about 70 or 80, and in these products that
17	are made which the Commission is going to make its
18	decision on, you have a commodity product that's sold
19	under a basic specification through distributors. The
20	ability of these producers to make lost-sales and
21	lost-revenue allegations are virtually nil. It's not
22	the way information is transmitted in this industry.
23	CHAIRMAN KOPLAN: If I can save myself some
24	time, I know you've made an argument in footnote 20 of
25	your prehearing brief about that, and you indicated

- that the nature of the distribution system makes it
- virtually impossible to generate the specifics that
- 3 the Commission required for confirmed allegations.
- 4 I'm aware of that, but I don't understand that, and so
- if you want to expand on that in the post-hearing, I
- 6 would like to know why it's so different here than it
- 7 has been in other cases that I've seen.
- 8 MR. SCHAGRIN: And as I say, I'll expand on
- 9 it a little bit now, and we'll put it in the post-
- 10 hearing. It may be different from other cases you've
- 11 seen here but not other pipe and tube cases other than
- large-diameter line pipe, which is a contract business
- where people are working with a pipeline company on a
- 14 contract bid. On these products that go to literally
- 15 dozens, if not hundreds, of distributors, which is the
- 16 norm throughout pipe and tube industry, information
- just doesn't get transmitted back to sales persons.
- 18 CHAIRMAN KOPLAN: Mr. Schagrin, all I'm
- 19 saying to you is, a dozen allegations were made. You
- 20 know what the result was. We didn't make the
- 21 allegations; it came from you all, and I'm just asking
- 22 whether there is anything else that we can get, and if
- 23 not, if you could expand on the reason you gave in
- footnote 20 in the post-hearing.
- MR. SCHAGRIN: We'll expand on it in the

1	post-hearing, and I would say the results actually
2	support Petitioners' theory that if these guys try to
3	make the allegations, they are not going to be
4	supported because they just can't get the information
5	that's going to be verified, and so they are probably
6	better off not making allegations which can't be
7	verified than you working really hard to try to come
8	up with one. We'll expand on it in our post-hearing.
9	CHAIRMAN KOPLAN: I appreciate that. I just
LO	wanted you to understand that one of the reasons I
L1	went into this is, although I couldn't identify who
L2	said what, you do understand that we did get
L3	responses, and I was outlining to you what some of
L4	those specific responses were, and that's why I'm
L5	troubled, so that was the purpose for the question.
L6	MR. SCHAGRIN: I understand.
L7	CHAIRMAN KOPLAN: Thank you. Mr.
L8	Katsafanas, at the Commission staff conference and
L9	again this morning, but at the Commission staff
20	conference in the preliminary phase of this
21	investigation, you stated, at page 33, that, and I
22	quote: "If one service center wants to buy only
23	domestic product, and they cannot stay in business for
24	a long time if domestic prices are 15 to 20 percent
25	higher than the prices of imports being brought by

- other service centers and distributors, for that
- 2 reason, even the few service centers that don't buy
- 3 both imported and domestic product, they ask their
- 4 domestic suppliers to keep them competitive with
- 5 import pricing."
- I think Mr. Baker also touched on this in
- 7 his testimony this morning. I'm going to ask if you
- 8 can document specific instances of that happening for
- 9 purposes of your post-hearing submission, providing
- 10 dates, customer names, quantity, and value.
- MR. KATSAFANAS: We'll try our best, but
- 12 it's been very difficult to obtain, as Mr. Schagrin
- 13 testified. We have a lot of difficulty getting our
- 14 customers to verify those things. One of the things
- 15 we looked at is the results. I understand your point.
- 16 CHAIRMAN KOPLAN: But the sense I had when I
- 17 read this to myself was that there must be some
- 18 anecdotal --
- 19 MR. KATSAFANAS: Yes, yes. Right.
- 20 CHAIRMAN KOPLAN: -- information you have
- 21 that you could document.
- MR. KATSAFANAS: Right.
- 23 CHAIRMAN KOPLAN: And if any of you could do
- that, I would appreciate it.
- MR. KATSAFANAS: Okay.

1 CHAIRMAN KOPLAN: Let me stay with you, if I 2 I think you stated in your earlier testimony 3 today that in 2002, your Jackson, Mississippi, plant 4 cut back from seven shifts a week to four shifts. MR. KATSAFANAS: 5 Correct. CHAIRMAN KOPLAN: Okay. Are you still 6 operating only four shifts a week in 2004? 7 8 MR. KATSAFANAS: Yes. 9 CHAIRMAN KOPLAN: You are? MR. KATSAFANAS: 10 Yes. CHAIRMAN KOPLAN: 11 Okay. So when you said that you would like to be able to expand your mill, 12 13 basically what you were saying is you would like to 14 get back to the seven you had before. MR. KATSAFANAS: Absolutely. 15 CHAIRMAN KOPLAN: Okay. Thanks. 16 17 Ms. Valdez, you cited the provisional measures against LWR pipe and tube in the EU and 18 19 Canada as a factor contributing to the threat of material injury. I just want to, for the record, note 20 that on December 15, 2003, the EU terminated its 21 antidumping proceeding concerning LWR pipe and tube 22 from Turkey. 23 24 MS. VALDEZ: I believe that the one we refer

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to -- there was one that was terminated in 2003, --

25

1	CHAIRMAN KOPLAN: Okay.
2	MS. VALDEZ: but we're aware.
3	CHAIRMAN KOPLAN: Thank you.
4	MR. SCHAGRIN: Chairman Koplan, and we'll
5	put it in our post-hearing, however, the EU does
6	continue an order on what's essentially a circular
7	welded, nonalloy product which will be produced on the
8	same Turkish mills, so there is still an EU order in
9	effect on the round pipe, not the rectangular pipe,
10	from Turkey.
11	CHAIRMAN KOPLAN: Thank you. Let me stay
12	with you. On page 16 of your prehearing brief, you
13	state that "subject imports surged in the first two
14	months of 2004 then fell significantly after February
15	due to the announced implementation of preliminary
16	relief." You then add in footnote 9 that "the
17	Department of Commerce originally was to implement
18	relief in late-February 2004, but implementation was
19	subsequently delayed until April 2004." Then you say,
20	"Nevertheless, import patterns reflect the earlier
21	implementation date, " and you cite to the staff report
22	and the table there. Isn't it possible that those
23	import patterns might be reflective of other factors,
24	such as global market conditions or the termination of
25	the Section 201 duties in early December of 2003?

1	You also made a bracketed allegation in that
2	footnote, the basis for which is not detailed, and I
3	would appreciate it if you could document the basis
4	for that allegation in your post-hearing submission.
5	Frankly, I didn't understand why that particular
6	allegation was bracketed. I see my red light has just
7	come on. If you can give a very brief response.
8	MR. SCHAGRIN: I'll be very brief. To the
9	first point, clearly not. There is no other reason
10	that is even possible on the record of this
11	investigation for those imports falling other than the
12	likely imposition of significant dumping duties. It's
13	not steel availability. It's not the end of 201. And
14	I think we'll just put in our post-hearing brief the
15	information that you ask for. There is a reason it's
16	confidential, and then we'll put some other
17	information in our post-hearing brief, Chairman
18	Koplan.
19	CHAIRMAN KOPLAN: Thank you very much.
20	Madam Vice Chairman?
21	VICE CHAIRMAN OKUN: Thank you. I would ask
22	the industry representatives to talk a little bit
23	about the business cycle, and you've mentioned it some
24	in your hearing and in a number of comments, but I
25	would like to hear you tell me a little bit about

- where you think your industry is in its business cycle
- 2 right now, when you saw demand pick up, what you see
- going forward, and whether anything else has been
- 4 going on in '04 that has affected the business cycle
- 5 that the Commission should be aware of, and, again,
- 6 I'll start with you, Mr. Katsafanas.
- 7 MR. KATSAFANAS: I think that at the
- 8 beginning of '04, the GDP numbers were starting to
- 9 improve and fairly good, and our business was strong
- 10 through the first quarter, but it was not really
- 11 significantly up from the like period year before, in
- 12 '03. The current situation, as we see it right now,
- we feel that we're not optimistic about the economy.
- 14 We're not optimistic about the demand of our product
- to keep increasing, especially in this product line.
- 16 As I've just commented, we're still operating only
- four shifts a week in our Mississippi facility, so we
- 18 have not seen any real uptick in this product line.
- 19 So I'm not real optimistic about the business cycle in
- 20 general and specifically to this product.
- 21 VICE CHAIRMAN OKUN: And just before I turn
- 22 to Mr. Meyer, is there anything -- I've heard a number
- of comments about what else was going on in '04, what
- 24 you've seen with your scrap prices. How do you take
- that into account when you're thinking about your

25

Well, I think that the 2 MR. MEYER: 3 perception of shortages stimulated, to use a phrase 4 that's been used in Washington before, irrational exuberance in the purchasing of all steel products, to 5 include tubing, that I don't believe was substantiated 6 by increased demand for the product. I think that 7 that has subsided now, and I think we're back to 8 9 people are looking and saying, well, what do I really need to buy? My business isn't that good. 10 Consumption of our product is also affected 11 not only by people that buy tubing for inventory but 12 people that actually make products, the OEMs, and as 13 you well know, because of the China situation, that 14 affects the whole economy where finished products are 15 coming in, which has reduced the opportunity for the 16 17 increased demand of this product because so many finished goods are coming in from China and other 18 19 countries that are reducing the ability of the ultimate consumers of tubing to make product and sell 20 21 product. CHAIRMAN KOPLAN: 22 Mr. Meyer? On 2004, we've seen an inventory 23 MR. MEYER: 24 buildup in 2004 based on hedging against the

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tremendous price increases that have been put together

- from the steel mills, and that's reflected by the
- tubers. That inventory buildup, along with the
- 3 accounting stuff that we talked about where you have
- 4 the margin buildup and stuff like that, has happened.
- 5 As I said earlier, it's starting to mellow out, should
- 6 I say, right now?
- 7 We are probably -- again, we're looking at
- 8 our business plan for 2005, and we're scratching our
- 9 head as to exactly what to look for going forward.
- 10 Certainly, the inventory buildups because of the
- 11 prices are not going to happen again, and the
- 12 profitability because of the inventory buildup and the
- 13 accounting system are not going to happen again. So I
- 14 would say that we're seeing the cycle of 2004 start to
- go the other way as we sit here today.
- 16 VICE CHAIRMAN OKUN: Just on the inventory
- 17 buildup -- I'll want to go back and look at some of
- 18 these numbers, but do you think the inventory buildup
- 19 in '04 was out of the ordinary, different than what
- 20 you saw in prior years?
- MR. MEYER: I think, yes, the inventory in
- 22 2004 -- anytime you have prices, and, again, to go
- 23 back a couple of questions before, a lot of our
- 24 business goes through distribution -- anytime you have
- 25 prices that are rising as quickly as they are in

- today's market, you have people building up inventory.
- When those prices look like they have reached the
- 3 saturation point, you'll see that diminish.
- 4 VICE CHAIRMAN OKUN: Okay. Mr. Mitchell?
- 5 MR. MITCHELL: We had a very strong first
- 6 quarter in terms of our demand. I would say that our
- 7 second quarter slowed from that, and the third quarter
- 8 has stayed on a similar pace. I certainly would echo
- 9 that we believe that there was a fair amount of
- inventory building, and part of that flows from two
- things. I think it's a fairly soft 2003 where people
- 12 ran their inventories down for a couple of reasons,
- 13 not the least of which was the prices were declining.
- 14 I believe that at the beginning of 2004, as reflected
- 15 by GDP numbers, we began to see some demand, and you
- 16 take in the demand and put in rapidly rising increases
- where people were trying making sure they had lower-
- 18 cost materials, it tended to give us a stronger surge
- 19 at the beginning of the year than what we had seen in
- 20 some time. I would tell you that we have kind of
- 21 slowed slightly to a more reasonable pace currently.
- 22 VICE CHAIRMAN OKUN: Mr. Baker?
- 23 MR. BAKER: We saw demand begin to pick up
- in January of '04, and we definitely feel that demand
- has peaked, and our business plan for '05 is going to

- 1 reflect a great downside pressure on prices. I think
- that we'll start to see demand will start to fall also
- 3 later this year and early next year.
- 4 VICE CHAIRMAN OKUN: Mr. Dustman, I don't
- 5 want to keep ignoring you back there. Just if you
- disagreed or have something to add to what your boss
- 7 had to say, you can add it.
- 8 MR. DUSTMAN: I would just add that our
- 9 backlog at this point in time is approximately half of
- 10 what it was in the March time frame. From an order-
- 11 intake perspective, our order intake for the past 30
- 12 days -- it's the exception when it would exceed the
- production or the shipments. When I say "the
- 14 exception," there might be one or two days out of the
- 15 past 30 days. So have things slowed from an order-
- intake perspective? Most definitely, without
- 17 question.
- 18 VICE CHAIRMAN OKUN: Okay. I appreciate all
- 19 of those comments from the industry witnesses.
- 20 Mr. Schagrin, let me now turn to you on the
- issue of how to evaluate the interim data and the
- 22 arguments that you started with on what the SAA and
- the law tells us about evaluating this time period.
- Of course, don't quibble at all with what you've
- 25 stated and what the SAA says; it's the law. The SAA

- is not the law, but it certainly informs us, and we
- 2 know what the law says, and we've certainly applied
- 3 that.
- But I guess my question is, the Commission,
- 5 in evaluating periods where you've had a tendency of
- 6 petition, has also looked at the other data as the SAA
- 7 and other things tell us to do, what else was going on
- 8 there, and if I look at '04 and listen to what I've
- 9 heard here, I think a lot of things were going on in
- 10 '04, including what's going on in hot rolled. We all
- 11 sat through the interim review on 201, and everyone
- 12 said, oh, yeah, you've seen this peak, and now it's
- 13 all falling. Guess what? It didn't. This is well
- above what we found during the 201, of course,
- 15 combined with demand going up and the economy going
- 16 up.
- 17 So as I'm trying to evaluate how to evaluate
- 18 volume and the other factors during this '04 period, I
- 19 want to have a little more comment on that because
- you've talked about, well, it's really the imports
- coming out, and I think the way you've presented it is
- 22 if you look at the monthly data, you see them go out.
- 23 If you took the data, rather than just trying to look
- 24 at the first-half '03 to first-half '04 data, the
- cumulated subject imports only declined by 269 tons.

- 1 That's what drives what we see going on, and, again, I
- don't want to talk about the accounting practices,
- 3 but, again, it's not what I would call my typical
- 4 pendency case where you see a petition go into effect,
- 5 you see imports drop out, you see prices rebound from
- 6 lows. I think you would agree with me, it's not the
- 7 typical scenario that I would see in these cases.
- 8 MR. SCHAGRIN: You know, Vice Chairman Okun,
- 9 I never do the typical cases. Those are for other
- 10 attorneys. We've got to make things interesting and
- 11 keep the mind working. It's the only way to avoid --
- 12 VICE CHAIRMAN OKUN: Maybe in some cases; 75
- 13 looked the other way.
- 14 MR. SCHAGRIN: I think there's two things
- 15 going on. First, the reason you can't look at just
- 16 the volume of imports when you're looking at post-
- 17 petition or pendency-of-petition analysis is that more
- 18 than half of the interim period '04 imports came in
- 19 January and February, so we really did have a drop off
- 20 in imports. But I think, as these witnesses testified
- 21 to today, I think it's really a perfect fit, the
- 22 Commission's preliminary determination. This
- 23 Commission found that looking at '01, '02, and half of
- 24 '03, that underselling was suppressing prices. That
- was most of the injury to this industry, is that they

- were not able to push along their cost increases.
- What happened in this industry is, yes,
- 3 costs allocated beyond anybody's wildest imagination,
- 4 but the reason they were able to pass along full price
- increases is because their customers couldn't just
- say, I'm not going to buy from you; I'm going to buy
- 7 the dumped imports. And we had cases here pending
- 8 against two-thirds of the importers of this product in
- 9 just these two countries, and I think that explains
- their success in passing along price increases.
- 11 That's what did it, was the pendency of these cases,
- 12 and if you make a negative determination, I am
- absolutely positive that these imports are going to
- 14 surge again, they are going to undersell, and this
- 15 industry is going to have price problems and margin
- 16 problems again.
- 17 VICE CHAIRMAN OKUN: My red light is on.
- 18 I'll return to that in my next round. Thank you.
- 19 CHAIRMAN KOPLAN: Thank you. Commissioner
- 20 Hillman?
- 21 COMMISSIONER HILLMAN: Thank you.
- 22 Hopefully, I want to just close out a couple of these
- 23 questions on the like-product issue and maybe just ask
- for it, to some degree, in the post-hearing brief.
- Mr. Schagrin, I'll be honest. I am somewhat, you

- 1 know, concerned about this issue. I think it's the
- first time, at least, I feel I've been directly
- 3 presented with this question of if we're going to
- 4 treat sheet products differently for black versus
- 5 coded, why aren't we doing the same for a pipe or tube
- 6 product, so I do want to go through this.
- 7 The two issues that I would ask you to
- 8 address, very specifically, are the issue of the price
- 9 differential. I understand that there is a range of
- 10 prices that your product has, but if I look at the
- 11 data that we have, it would suggest that the
- 12 galvanized product is quite an order of magnitude
- higher in price, which, again, does, to me, suggest
- that it's unlikely that an end user is indifferent as
- to whether they are using a galvanized or black
- 16 product given the level of price differential between
- 17 the two. So while there may be substitutability in
- 18 the general sense, as a practical matter, it does not
- 19 look to me like you would substitute galvanized
- 20 product for black just because. There is enough of a
- 21 price differential that I think that drives that
- 22 decision.
- 23 So I would like you to address the issue of
- 24 whether this is a big enough price differential that
- it does merit at least looking seriously at whether

- 1 these are separate like products.
- 2 The second issue that I would like you to
- address is the argument within Prolamsa's brief that
- 4 while, yes, both products are sold through
- 5 distributors, the actual distributors for the
- 6 galvanized product are different entities than the
- 7 typical distributors for the black product.
- 8 MR. SCHAGRIN: Okay. As to the first, there
- 9 is no question that there's significant differences
- 10 between galvanized and black pricing, but I think the
- 11 comparison, which, of course, the Commission doesn't
- 12 have on the record, is that for the users, the choice
- isn't between just a black product and galvanized
- 14 product. For uses in which galvanized would be
- 15 considered, the choice is really between painting a
- 16 black product, which adds additional cost, generally
- from the user's perspective, and choosing a galvanized
- 18 product, and it's that extra cost of painting that
- 19 really brings the products into very close proximity,
- and then users have to decide, do I want to buy a
- 21 black product, treat it, paint it, or do I want to buy
- 22 a galvanized product?
- 23 COMMISSIONER HILLMAN: Anything else you
- 24 want to put on the record --
- MR. SCHAGRIN: Okay.

1	COMMISSIONER HILLMAN: It's my understanding
2	that even between the painted product and the
3	galvanized product there is still we could quibble
4	over what is significant, but there is still, again, a
5	markup of the galvanized product over and above the
6	painted products. I'm still trying to understand,
7	again, the traditional things that we look at in
8	making these like-product distinctions, which way do
9	they cut, so I'm asking you to look at specifically
10	this issue of whether there is a different set of
11	distributors and whether the price pushes you in
12	another direction.
13	MR. SCHAGRIN: We'll address that in the
14	post-hearing.
15	COMMISSIONER HILLMAN: From the industry's
16	perspective, how prevalent is painting or the
17	application of protective coatings other than
18	galvanizing? Of your product, how much of it gets
19	sold as a painted or coated product?
20	MR. MEYER: We do have painting and some
21	coating availability, but I would say that most of it
22	is done after fabrication, which we don't do.
23	COMMISSIONER HILLMAN: Fair enough.
24	Presumably, the galvanizing, and, again, that was the
25	question, I guess, I had was, is there a significant -

- 1 is there a coating industry out there that does
- 2 galvanizing, or is the majority of the coating that's
- done out there painting or other nonzinc, hot-dipped
- 4 kind of coating?
- 5 MR. KATSAFANAS: I think most people hat are
- 6 going to paint have their own painting process that
- 7 are large-volume users. Someone that's small might
- 8 send it out to a painter, but the vast majority of our
- 9 experience are people that are larger users have their
- 10 own paint lines.
- 11 COMMISSIONER HILLMAN: Is the majority of
- what all of you here sell sold as a black, uncoated,
- 13 unpainted, you know --
- 14 MR. KATSAFANAS: That's the only product we
- 15 sell. We don't sell any painted or primer coated.
- 16 MR. MEYER: While we do some coating, the
- majority of our product is sold as black product.
- 18 COMMISSIONER HILLMAN: Mr. Mitchell?
- 19 MR. MITCHELL: Literally, all of our product
- is sold as black. We don't do any galvanized shapes.
- 21 COMMISSIONER HILLMAN: And then, Mr.
- 22 Schagrin, which does beg the question, another one of
- 23 the arguments the Mexicans made is that an increasing
- share of their imports are these pre-primered product,
- and it, to some degree, affects the degree of

1	substitutability or overlap in competition between the				
2	imported product and the domestic product. If you				
3	could also address that issue in the post-hearing.				
4	MR. SCHAGRIN: We'll address that, and				
5	before I forget, Commissioner Hillman, you did ask, is				
6	there an industry out there that galvanizes, and I				
7	don't think any of the witnesses answered. There is a				
8	substantial industry out there. There are lots of				
9	companies that operate galvanizing pots all over the				
10	country, and whether it be this product or a whole				
11	myriad of other products, people take their products				
12	to these galvanizers, and their job is to galvanize				
13	products. So there is a rather large industry out				
14	there whose job it is to galvanize products for				
15	manufacturers.				
16	As to the prepayment, there is no difference				
17	in the industry, and there's no lines. I think, as				
18	these gentlemen have already testified, probably a				
19	significant portion of their customers, whether they				
20	are OEMs or really the folks who are buying through				
21	service centers, operate in house their own paint				
22	lines. So they are doing the pre-primered and painted				
23	product, and these folks, with their union work				
24	forces, decide, probably for two reasons, (a) why				

should we do pre-priming in house when our customers

25

- can do it and then apply the paint at the same time;
- and (b), once again, a lot of customers probably want
- 3 to do some fabrication and then pre-prime and paint
- 4 rather than the other way around.
- 5 COMMISSIONER HILLMAN: I appreciate those
- 6 answers.
- 7 Let me go, if I could, a little bit
- 8 following up on Vice Chairman Okun's questions with
- 9 respect to demand because all of you have described
- 10 for her your sense of the demand conditions. I will
- 11 say, in looking over the data for this hearing, I was
- a bit struck by the fact that the staff report
- indicates that most producers, as reported, perceive
- 14 that demand for the product over the period has fallen
- 15 since January of 2001, yet our data show a pretty
- 16 sizable increase in total consumption.
- 17 So I'm trying to understand how it is that
- 18 you all perceive that there has been no, if not a
- 19 decrease in demand, and yet our data shows this very
- 20 substantial increase.
- 21 MR. KATSAFANAS: I can only go by the orders
- that we take in. We're taking in less orders. That's
- 23 what we reported. So I don't know what the total --
- 24 you're looking at.
- 25 COMMISSIONER HILLMAN: Again, I'm trying to

- understand it, and I've heard you say you've gone from
- seven lines operating down to four, and yet, again, if
- 3 I look at our numbers, it would indicate that actual
- 4 U.S. production in volume, -- leave aside what the
- 5 prices are -- the actual tons produced by this
- 6 industry has grown each and every year over our period
- 7 of investigation. So somebody out there -- I
- 8 understand your testimony, you're shutting down lines,
- 9 but nonetheless, everybody, as a collective whole
- 10 here, is making and selling more product each and
- 11 every year.
- 12 You're telling me you're perceiving less
- orders, and you're shutting down lines, and yet you're
- 14 producing and selling more. That's what I'm trying to
- 15 understand. How do I square that data with what I'm
- 16 hearing from your testimony?
- MR. MITCHELL: I would say that for us, 2001
- 18 was well off of 2000. Again, I recognize 2000 wasn't
- 19 part of the review, but 2001 was a very, very bad
- 20 year. 2002, 2003 were improved over 2001. 2004 has
- 21 been the best for us through the half-year point since
- 22 2000. Maybe we're getting some long-term memory that
- 23 we're remembering that it's not guite as good as the
- 24 peak of 2000, but, again, we had a crash in 2001, --
- 25 I'm speaking just from our perspective -- and then

- we've begun to claw our way back in 2002 and 2003. I
- think, again, 2004 is significantly improved in our
- 3 perspective from any of this period, but it's not at
- 4 some of our previous highs.
- 5 COMMISSIONER HILLMAN: Okay. Mr. Meyer?
- 6 MR. MEYER: From our perspective, we have,
- 7 looking at our overall product, we have diversified in
- 8 other areas of tubing, and we have done a good job in
- 9 doing that. This product we're talking about here; we
- are producing less of that product simply because of
- 11 competing against the imports coming in. We have
- 12 diversified in other products.
- MR. SCHAGRIN: I would just say,
- 14 Commissioner, I think it was reflected in a lot of the
- 15 questionnaire responses versus the data is a question
- 16 of perception. To a domestic producer who is under a
- 17 lot of volume and price pressure, it may look like
- 18 demand is not increasing because that's their
- 19 perspective, and they are looking at their order
- 20 books. When you get all of the data together, you can
- see demand is increasing, and as Dr. Blecker pointed
- 22 out, when 60 percent of a demand increase is taken by
- 23 just imports from two countries, I think you can
- understand why the perception on the part of the
- industry is, well, demand doesn't look so wonderful to

- $1 \quad \text{me.}$
- 2 COMMISSIONER HILLMAN: Yes, but, again, I'm
- 3 looking at just flat-out production. The domestic
- 4 industry's production is up --
- 5 MR. SCHAGRIN: Production shipments were up,
- 6 no question about it.
- 7 COMMISSIONER HILLMAN: -- you know, a
- 8 thousand tons. So actual production and shipments and
- 9 sales volume is up. That's what I'm trying to square
- 10 with all of this I'm shutting down lines, and I
- 11 perceive an increase in demand. But you're actually
- 12 producing and shipping more. That's what's not quite
- 13 squaring with me. The red light has come on, so we
- may need to come back to this issue. Thank you.
- 15 CHAIRMAN KOPLAN: I don't have a problem if
- 16 Mr. Katsafanas was about to respond to that. I saw
- 17 you start to reach for your mike. No? Okay.
- 18 Commissioner Lane?
- 19 COMMISSIONER LANE: First, Mr. Schagrin,
- 20 relating to my questions on trends since June 2004,
- 21 I'm withdrawing my request that you provide
- 22 information over and above your oral answer. Now, I
- 23 would like to go back to Dr. Blecker.
- We were talking before about Table 6-9 of
- 25 the staff report on return on investment. My follow-

- 1 up question is, wouldn't a downward trend in return on
- investment be acceptable, given the declines in
- 3 capital cost rates, including interest rates, which
- 4 have occurred from 2001 and 2003?
- 5 MR. BLECKER: You're referring to the
- declines in interest rates in the economy and what
- 7 else? I'm sorry?
- 8 COMMISSIONER LANE: Capital cost rates.
- 9 MR. BLECKER: I would have to answer this in
- 10 more detail. If I could do it post-hearing and access
- 11 the actual data, but I would point out that although
- 12 the interest rates we all hear about like the fed
- funds rate set by the fed are dramatically down. If
- 14 you look at long-term borrowing costs, corporate bond
- 15 rates, they are not down nearly so dramatically, but I
- 16 would have to look at the data on that to give you a
- 17 full response.
- 18 COMMISSIONER LANE: Okay. Fine. Let's turn
- 19 to another table that's in the staff report. It's
- 20 Table 6-10, which contains calculations from data of a
- large number of companies producing welded or seamless
- 22 or riveted steel pipe and tube. If we look at Table
- 6-10, we see operating margins of 4.4 percent, 4.0
- 24 percent, and 2.8 percent in Fiscal Years 2001 to 2003
- and average returns of investment of 7.1 percent, 6.6

- 1 percent, and 4.6 percent for the same periods. What
- is your response to the fact that apparently light-
- 3 walled rectangular pipe and tube have significantly
- 4 better financials than those?
- 5 MR. SCHAGRIN: Commissioner Lane, I have a
- 6 simple response because I was very interested in this
- 7 table in the staff report.
- 8 COMMISSIONER LANE: May I have Dr. Blecker
- 9 speak first?
- 10 MR. SCHAGRIN: Oh, I'm sorry. Go ahead, Dr.
- 11 Blecker.
- MR. BLECKER: Commissioner, I would, again,
- 13 prefer to look this over in detail and give you a full
- answer in the post-hearing, if that's all right.
- 15 COMMISSIONER LANE: Okay. Mr. Schagrin, go
- 16 ahead.
- 17 MR. SCHAGRIN: Okay. What this table
- 18 illustrated to me is that the manufacturing sector, of
- 19 which this is a subpart, has just been performing
- 20 dismally over the last several years, which is why
- 21 we're losing all of this employment in this country,
- is because people are just simply at these kinds of
- 23 operating margins and our allies, which have fallen so
- 24 significantly since the '96-'97 periods, folks are not
- going to reinvest, and they are going to lay off

- 1 employees.
- 2 Also, you know, what's remarkable is that
- 3 even coming out of a recession, average sales
- 4 revenues, I don't know if they have gotten the data
- from the same number of participants, but sales
- 6 revenues are down, too. To me, this is a segment of
- 7 the manufacturing sector that is just performing
- 8 extremely poorly, and if we're going to maintain a
- 9 light-walled rectangular industry, it obviously has to
- 10 perform much better than these averages.
- 11 COMMISSIONER LANE: Okay. Thank you. I now
- want to turn to page 28 of your brief, where you talk
- about the operating income reported by the domestic
- industry in the interim 2004 period is remarkable.
- 15 However, because of your concern about the effect of
- 16 FIFO inventory accounting, you would have us place
- 17 little weight on that remarkable operating income. So
- 18 I would like to expand some on the accounting effects
- 19 that you believe are so severe.
- 20 First, are you aware of whether any of the
- 21 companies in the data defer inventory gains or losses
- 22 on their interim financial statements?
- 23 MR. SCHAGRIN: Commissioner Lane, I am not
- 24 aware of that. I don't recall seeing in any of the
- 25 questionnaires any notes to the fact that inventory

- 1 accounting changes are made on an interim basis. Mr
- 2 Dustman is a CPA. He can probably answer about what
- is the norm, but it's my understanding that companies
- 4 usually make those adjustments on a year-end basis,
- 5 not on a quarterly basis. Michael?
- 6 MR. DUSTMAN: Roger is right. From a LIPO
- 7 perspective, we don't account for LIPO until year end.
- 8 The way our accounting system works is we do recognize
- 9 current costs on the income statement, but we have
- 10 recognized the "pickup on the inventory" in our June
- 30th statements; otherwise, that would be misleading.
- 12 COMMISSIONER LANE: Okay. Thank you.
- 13 MR. SCHAGRIN: And, Commissioner Lane, you
- 14 will be happy to know that we're going to address this
- 15 further in our post-hearing submission. We are
- 16 fortunate in our law firm to have a CPA who is also a
- JD, and he has taken the analysis prepared in the
- 18 Hilsa brief and analyzed that and found some faults
- 19 with it and done a different analysis. However, we
- 20 would agree with -- you've got a great economist here
- in Mr. Yost. We would agree with his statement that
- 22 FIFO accounting does not completely account for the
- increase in profits because "completely" means all of
- it, 100 percent, and it clearly doesn't. It's
- somewhere in the range probably of 50 to 80 percent of

- the increase in profits as accounted for by FIFO, but
- we'll be making a separate submission on that in our
- 3 post-hearing submission.
- 4 COMMISSIONER LANE: Okay. Thank you.
- 5 You state that apparent U.S. consumption has
- 6 increased. And that's page 14 of your petitioner's
- 7 brief. And that subject imports have gained market
- 8 share. That's on page 16 of your brief.
- 9 How does the increased share of the market
- 10 by the subject imports hurt the domestic industry if
- overall consumption is decreasing and the domestic
- 12 industry continues to received a substantial share of
- 13 this consumption increase?
- 14 MR. SCHAGRIN: Commissioner Lane, that goes
- to the heart of the business cycle provision of the
- 16 statute. We would expect to see the domestic industry
- improve as the business cycle improves. The fact that
- 18 here the subject imports took three-fifth of the
- increase in demand leaving only the remainder for the
- 20 domestic industry means that, first, the domestic
- industry didn't receive the benefit of the business
- 22 cycle that they should have and, secondly, even at the
- time when demand was increasing, industry profits and
- 24 profitability and profit margins were falling as a
- 25 result of the price depression caused by the

- 1 underselling of the imports.
- 2 COMMISSIONER LANE: Okay, thank you.
- I have a question for Mr. Mitchell. You
- 4 stated in your testimony that Mexican imports are
- 5 distributed in the southwest market. Would you say
- 6 that the Mexican imports tend to compete in a region,
- 7 the southwest, rather than nationwide?
- 8 MR. MITCHELL: Speaking from our
- 9 perspective, the majority of our sales are in the
- 10 state of Texas. And we certainly sell in the Gulf
- 11 region. And so my frame of reference is going to be
- things that enter the Port of Houston or come through
- 13 Laredo.
- 14 I simply have anecdotal information that
- 15 product is also imported in other parts of the United
- 16 States and therefore affect southeast/southwest. But
- 17 I really can't give you any personal information on
- 18 that. We see it most severely in what is generally
- 19 defined as the Gulf region.
- 20 MR. KATSAFANAS: I'd like to add something
- 21 to that. And I don't want to read anything into your
- 22 question, but from my perspective the fact that even
- if -- and they're not just in the southwest or the
- 24 southeast -- but the effect is that it reduces the
- 25 marketplace for the other domestics where we can't

- 1 sell if we're fighting dumped products in a region
- where we normally would be shipping product.
- 3 So, in effect, it shrinks the available
- 4 market that we have opportunity to in the rest of the
- 5 country because there's more of us domestics competing
- 6 for it.
- 7 COMMISSIONER LANE: Okay.
- 8 MR. MEYER: We have seen the Mexican product
- 9 in Chicago, Omaha, Kansas, the southeast. It is
- 10 definitely much more than just in the Gulf region.
- 11 COMMISSIONER LANE: Okay, thank you.
- 12 CHAIRMAN KOPLAN: Thank you, Commissioner
- 13 Lane.
- 14 Commissioner Pearson?
- 15 COMMISSIONER PEARSON: Going back to table
- 16 6-9 that Commissioner Lane mentioned a few minutes
- ago, that lists return on investment figures for the
- 18 period of investigation, not including the interim
- 19 period for 2004. What in your view is a fair and
- 20 reasonable return on investment for your industry?
- MR. DUSTMAN: From a Bull Moose Tube
- 22 perspective which is our perspective generally we
- would look at for a new project minimum, a 15 to 20
- 24 percent rate of return.
- 25 COMMISSIONER PEARSON: And what level of ROI

1	would be high enough that you would start to be
2	concerned about others entering the business or other
3	competitors expanding to take advantage of that
4	relatively high earnings that come from high ROIs?
5	MR. DUSTMAN: From my perspective, 20
6	percent is an attractive rate of return. The question
7	is we bring a certain amount of synergy to the
8	marketplace, to the operations that we already have
9	existing. Somebody that is simply coming into the
10	industry new doesn't have the levels of synergies that
11	we have. So the level of benefits they would need to
12	derive would be more than what we would have.
13	I don't know if I'm answering your question
14	entirely clearly. But I would say 20 percent.
15	COMMISSIONER PEARSON: Well, in my limited
16	experience that sounds like a fairly generous level.
17	It wouldn't surprise me in the businesses that I am
18	more familiar with to see expansions before you get to
19	20 percent to try to take advantage of the market
20	opportunity that's implied by ROIs at that level, and
21	especially as was mentioned by Commissioner Lane, at a
22	time when interest rates in the economy are generally
23	less than they had been a decade ago so that the
24	alternate opportunities to earn money on money are
25	diminished. And so the ROI at which one would expect

- 1 to attract new investment also is addressed -- also is
- 2 reduced.
- 3 Professor Blecker, you have a comment?
- 4 MR. BLECKER: Just one comment is that these
- 5 rates of return are calculated on book value or
- 6 historical costs of capital and from what we've heard
- 7 with low net investment rates this is mostly old
- 8 capital.
- 9 If you were to compute the rates of return
- on this same investment at replacement costs these
- 11 would be much, much lower looking rates of return.
- 12 And that's what business have to look to for future
- investment because they can't replay at historical
- 14 costs, they can only replace or expand at current
- 15 replacement costs, and that's quite different. So
- there's sort of an exaggerated impression of the rate
- of return here compared to what the capital is really
- 18 worth today.
- 19 COMMISSIONER PEARSON: Of course. That's
- the case all across the world of business.
- MR. BLECKER: Yes, but it relates to the
- issue of whether they would now make an expansion or
- 23 major improvement of a facility given that they have
- 24 to pay current costs.
- 25 COMMISSIONER PEARSON: Well, the question of

1	whether a business tries to produce relatively more at
2	a lower margin or relatively less at a higher margin
3	is a basic ongoing issue, it's something that
4	businessmen wrestle with every year, if not every day.
5	Okay. And what I'm trying to understand is at what
6	point or at what point do earnings get strong enough,
7	does the current investment get solid enough so that
8	the LWR industry in the United States might feel
9	inclined to more actively try to compete for the
10	demand that seems currently to be filled by imports?
11	I mean we have this very position situation
12	that others have mentioned where demand has been
13	growing. And you look at the empirical evidence that
14	we have in front of us, so far the importers appear to

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than volume.

And not to say that that's in any sense the wrong decision. It could entirely be the correct decision. But I'm just trying to get a sense of what, unless the domestic industry finds a way to increase output we would have to expect to have imports in order to serve the demand increases that are part of

have been more willing to go for volume, perhaps at

the expense of margin, and the domestic industry as a

whole has increased output somewhat but still, as we

see the figures, seems to be focused on margin rather

- 1 the record.
- 2 Pardon my long question and statement.
- MR. KATSAFANAS: Yeah, I don't think that,
- 4 if I understand your question right, I don't think
- 5 we're afraid to increase volume and lower margins. I
- 6 mean I don't know if that's really the question. But
- 7 you're right, we face this every day: how do we make
- 8 our profitability?
- 9 If I could sell one ton and make my rate of
- 10 return I would love to do that, but it doesn't work.
- 11 But I also have tried it the other way, as has the
- industry, to try to sell out the facility. Well, you
- lose on one ton you lose on all the tons. So it's a
- 14 combination. And that's the dilemma that we all face
- as businessmen is how much do you chase volume and how
- 16 much do you chase margin?
- 17 And I think that what we've seen in the last
- 18 six months is the margin was forced on us by the
- inventory flow and the economy practice. It wasn't
- 20 anything we really ran more efficiently that increased
- our productivity and our margins because of that.
- 22 But I wanted to clarify something that may
- 23 have been misleading on a couple of questions on
- 24 volume and Chairman Koplan's question about where we
- were with the shifts we run. If you're looking at the

- entire time frame of 2001 to 2004, we may be at four
- 2 shifts now at our Jackson facility, but that's not to
- 3 state that we didn't have spikes and we're running
- 4 seven shifts or maybe even nine shifts for short
- 5 periods of time. But where we are right now is at
- 6 four shifts.
- 7 And to your question, Commissioner Hillman,
- 8 salesmen have a short attention span. And I'm looking
- 9 at what I'm experiencing right now. And what I'm
- 10 experiencing right now today and for the last 60 days
- is reduced order input. And I think Mr. Meyer
- 12 confirmed that in his comments also.
- Now, the fact that we may have had increased
- orders from 2001 to first quarter 2004 I have to look
- 15 at the data. I was just talking about right now,
- 16 today, last 60 days because that's reality to us and
- 17 going forward.
- 18 MR. MEYER: If I can answer your question
- 19 from our perspective, if you're running your two
- 20 shifts and you're getting your price on your two
- 21 shifts we could certainly go ahead and run our third
- 22 shift but that would have a devastating effect on your
- 23 marketing prices for your first two shifts. However,
- 24 we could be very successful in dumping with what we
- could do on our third shift if we elected to do that.

1	MR. SCHAGRIN: He means dumping in third
2	country markets. Because really what's happening
3	here, Commissioner Pearson, is you've really
4	identified the beauty of dumping for the foreign
5	producers. They go the volume in the U.S. market.
6	They go for price in their own market. I mean that's
7	the two are interconnected, otherwise the Commerce
8	Department wouldn't have found significant dumping
9	margins. This is their, their market to dump into and
LO	to achieve significant volumes which benefits their
L1	overall cost situation.
L2	They do not want to dump in their own market
L3	and they don't want folks from other countries dumping
L4	in the Mexican market, I can assure you of that.
L5	COMMISSIONER PEARSON: Have the Mexican
L6	producers been disciplined enough so that they've
L7	maintained their domestic price at a level that has
L8	allowed some U.S. sales into Mexico?
L9	MR. SCHAGRIN: I have been familiar with the
20	Mexicans in trade cases now for over 20 years, and as
21	an industry we were huge supporters of NAFTA because
22	Mexico had very high tariffs, as we were with the
23	U.SCanada Free Trade Agreement. And the stark
24	difference is in the experience of this industry, writ
25	large, pipe and tubing, not just LWR, between Canada

- and Mexico I think is very educational. As the very
- 2 high Canadian tariffs came down, U.S. exports to
- 3 Canada just absolutely increased tremendously.
- 4 As the even higher Mexican tariffs came
- down, U.S. exports have increased very little, and
- 6 that's because it's a very difficult market for U.S.
- 7 producers even though it's higher prices because of
- 8 the Foreign Fair Practices Act. It's a different
- 9 nature of business. U.S. producers are not going to
- 10 broad purchase anything. No offense to our Mexican
- 11 friends there. But I mean that's been the experience
- of a lot of my clients over 20 years is that business
- is changing but it's been historically done
- 14 differently in Mexico than in the U.S. and Canada.
- 15 Still a good trade agreement but that's why we don't
- 16 see a lot of exports to Mexico even though their
- 17 prices are significantly higher than prices in the
- 18 U.S. market.
- 19 COMMISSIONER PEARSON: Okay, thank you for
- those responses. My time has expired.
- 21 CHAIRMAN KOPLAN: Thank you, Commissioner
- 22 Pearson.
- I just have a couple of short ones I hope
- 24 left. First is a follow-up to Commissioner's Lane's
- 25 request that dealt with accounting practices. I think

- 1 it was you, Mr. Dustman, who said you were going to
- 2 provide something post hearing.
- MR. SCHAGRIN: That was me, Chairman Koplan,
- 4 as I remember it. If Mr. Dustman also said he'd
- 5 provide something post-hearing I might have missed it.
- 6 CHAIRMAN KOPLAN: Okay. Well, in any event,
- 7 in providing that information or when providing that
- 8 information could you specify for us how much of the
- 9 inventory is inventory of LWR and how much is
- inventory of flat rolled steel, if you can break that
- 11 out.
- 12 MR. SCHAGRIN: Chairman Koplan, I believe
- 13 that our analysis already does that because it is
- 14 based upon the data that the questionnaire responses
- 15 provided which cover only LWR. So it would count two
- sides in terms of the accounting adjustment: a) it
- 17 counts what producers have reported as their cost of
- 18 raw materials for LWR, and it uses the data from the
- 19 questionnaire that was asked for information on
- 20 purchases of steel for use in LWR which was separately
- 21 reported. So that the two data inputs are specific to
- 22 LWR.
- 23 CHAIRMAN KOPLAN: Thank you. I appreciate
- 24 you clarifying that for me.
- Then I have last one for Mr. Katsafanas.

1	You mentioned, I believe, that imports of
2	downstream products from sources like China are
3	depressing demand for LWR. The typical products that
4	were mentioned in the answer to a question by
5	Commissioner Hillman were ornamental fencing,
6	signposts, trailers and greenhouses. In what products
7	have you seen the greatest increase in imports from
8	sources like China?
9	MR. KATSAFANAS: More consumer products like
LO	furniture, juvenile furniture. There's not a bicycle
L1	made in the United States anymore. Exercise
L2	equipment. Not to give them publicity but a lot of
L3	the products you see at Wal-mart, Lowe's, Menard's,
L4	Home Depot that people use like hammocks, swingsets, a
L5	lot of that product comes in from foreign, from China.
L6	CHAIRMAN KOPLAN: Thank you.
L7	Does anyone else want to add to that? Any
L8	of the domestic? If not, thank you very much for that
L9	response and I have no further questions. I will turn
20	to Vice Chairman Okun.
21	VICE CHAIRMAN OKUN: Thank you. I wanted to
22	go back and follow up on some responses that you gave
23	both in terms of your response to Commissioner Hillman
24	on, you know, what we see in the data on production
25	and shipments going up and how that squares with what

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1	we	hear	irom	you.

And then also, Mr. Schagrin, you kind of in 2 response to Commissioner Lane talked about the 3 4 business cycle what you saw here and this issue that took three out of five imports out of the increased 5 amount. And I guess it struck me in reading the 6 briefs that a lot of what you're saying hinges on this 7 idea that you should have captured, the industry 8 should have captured, what, five out of five of that 9 increased amount? I guess I'm trying to understand 10 when you're saying it's injury when you've got an 11 12 expanding pie -- again I know you focused on market share -- but again it's an expanding pie, not a 13 14 shrinking pie, the injury comes because you didn't get all of it or? Help me out there. And I quess first 15 on how much you should have gotten in volume? 16 17 And then the other thing that I've heard repeatedly is this issue of how much is cost increase 18 19 and the amount the domestics were able to raise the sales prices, you've used the \$56 per ton of raw 20 material increases from '01 to '03 versus domestic 21 sales volumes rising only \$34 per ton. I think those 22 23 numbers tend to be over slightly different periods. 24 But anyway, those are the two things that I'd like to hear further response on, and from the industry as 25

1 well.

2 MR. SCHAGRIN: Two comments. It's tough to give an exact number for how much of the improvement 3 4 in the business cycle the domestic industry ought to Obviously Mr. Mitchell's response maybe was a 5 get. baseball type response about him having done well in 6 two quarters out of 14. And that's not very good. 7 And, you know, obviously the domestic industry would 8 9 like to get if demand increases by 20 percent we get four out of five, 80 percent of that increase, that's 10 a lot better than only getting 40 percent. 11 But what we ought to see is from a 12 significant improvement in the business cycle in any 13 industry is we ought to see both improved volume and 14 improved profitability. And here we saw modest 15 improved volume and a declining profitability. 16 And I would just, look, I know everybody on 17 this Commission is very well aware of the reasons for 18 19 the 88 change in the Trade Act because prior to that we had a lot of commissioners who were just looking at 20 And for trade practitioners you would say if 21 trends. you have trend commissioners you only file cases on 22 the down side because if you have significant 23 24 improvement in demand the industry is always going to show a lot of factors improving and you're always 25

1 going to lose your cases.

2 And we went to Congress and we said, you know, isn't this kind of ridiculous that we have a 3 4 Trade Commission which the domestic industry can only win when we time our filings to a period when demand 5 is falling. And they looked at what the results of 6 the cement case and they looked at things and they 7 said, You're right. We need to change the law here. 8 We have to command the ITC -- it wasn't a suggestion -9 - we have to command the Commission to take into 10 account the business cycle and conditions of 11 competition in the affected industry. 12 And I would say that, you know, as I know 13 14 this Commission does, you're required to do that in every case. You can apply your subjective view to it 15

this Commission does, you're required to do that in every case. You can apply your subjective view to it and say, hey, two out of five isn't bad, that's not injury to me, you know, versus maybe you think four out of five isn't bad, that's not industry. Or the domestic industry is going to have to get 100 percent.

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We would never argue the domestic industry has to get 100 percent improving the business cycle. But we think cases like this point out that you have to take the business cycle into account. And when dumped imports are taking three out of every five

- increased tons of demand that to us is clearly injury
- in the business cycle, that's not a close call, that's
- 3 a slam dunk for us.
- 4 VICE CHAIRMAN OKUN: But again, injury
- 5 looking only at market share only because the
- 6 profitability for -- I mean I guess one thing about
- 7 prelim. versus this final data is it looks to me that
- 8 '03 starts to turn around, that you start seeing that
- 9 again. And I don't think that's pendency. I mean so
- 10 you might want to look into post-hearing and give some
- 11 additional comments on that. And I think you can go
- 12 with that.
- 13 MR. SCHAGRIN: Okay. Since we filed the
- case in September, half of the '04, four-sixths of the
- 15 second half of '03 relate to pendency. I mean we
- 16 literally have four months of the second half of '03
- 17 that relate to pendency. But, overall we think 2003
- 18 definitely shows injury. The market doesn't increase
- in 2003 like it did in 2002. You know, it makes
- sense, the recession ended in 2001. You hear that
- 21 everyday in the Republican Convention, you know, we
- 22 got out of the recession we inherited from Clinton,
- etc., etc. If the recession ended in 2001 you'd
- expect the biggest boost to be an '02. There was a
- 25 big increase in demand and there was a gigantic surge

- in these dumped imports.
- 2 And then the market starts to level out.
- 3 And the imports showed they were a one-trick pony,
- 4 they in fact increased their share again. So
- 5 obviously we think the Commission should give great
- 6 weight to market share data. The beauty of market
- 7 share is it doesn't matter what's happening in the
- 8 cycle when you look at market share because market
- 9 share is based on consumption and the level of
- 10 imports. Here we have just a huge increase in market
- share over the POI. And it happened that happened
- that the big increase in market share was happening as
- the pie was increasing. They were taking a much
- 14 bigger chunk of a growing pie.
- 15 And I know speaking for all the people in
- 16 this industry and every industry I represent, boy,
- when that pie grows these guys have got to get their
- 18 chunk of it actually dumping because they've got to be
- 19 able to weather the years when the pie is shrinking.
- 20 VICE CHAIRMAN OKUN: Any additional comments
- on that, Mr. Meyer?
- 22 MR. MEYER: I think when you're looking at,
- 23 yeah, a little different perspective, or add to it,
- 24 market share, the volume is up five and they got three
- 25 you also have to look at the effect that that has on

- 1 the pricing of the entire pie. Because that puts a
- tremendous amount of pressure on the pricing in the
- 3 market so that that significant market growth of
- 4 theirs has also a treat and it's real in regard to the
- 5 entire pricing scenario to fall even further. So it's
- 6 not just what they increased in volume, it's what the
- 7 threat was and what actually happened in regards to
- 8 margin and prices.
- 9 Also, I think to add to that, our industry
- 10 is doing -- we're trying very hard to get product that
- other elements are using to use steel tubing. And
- we're doing a good job in trying to get those things
- 13 changed. And with that we do spend a great deal of
- 14 money and expect a return on that investment by having
- 15 these changes occur.
- 16 VICE CHAIRMAN OKUN: Any other industry
- 17 comments?
- 18 (No response.)
- 19 VICE CHAIRMAN OKUN: Mr. Meyer, a response I
- 20 recall to one of my opening questions, Mr. Schagrin,
- 21 which is whether this pricing data tells that same
- 22 story? And if not, why, and to have you address that.
- I think you've gotten a number of requests
- 24 with regard to the accounting issue, so I will look
- forward to seeing the post-hearing submission on that.

1 One	thing	that	I	guess	I'm	curious	about,	1
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- don't know if it could be part of that request is, to
- 3 the extent that this is an issue, and we're focused on
- 4 it for '04 because the numbers are so big, you also
- 5 have a price increase in '02. Are the '03 numbers
- affected? And if so should we be looking at that?
- 7 And, you now, are we talking about this widening for
- 8 this whole period because you have prices go up and
- 9 down during the period?
- 10 MR. SCHAGRIN: It's not very significant in
- 11 periods other than '04. But in fact we are going to
- 12 give you information that does look it for the summary
- data in the report over the entire POI.
- 14 VICE CHAIRMAN OKUN: That would be very
- 15 helpful.
- 16 MR. SCHAGRIN: It will be addressed for the
- other periods as well as the interim period.
- 18 VICE CHAIRMAN OKUN: Okay. That's very
- 19 helpful. I will look for that as well then.
- 20 And then one I guess question or kind of one
- 21 you had raised and the respondents had raised the
- issue of participation and who has or has not
- 23 responded. And obviously staff continues to work with
- 24 some. But I guess one thing I was listening for, Mr.
- 25 Schagrin, is I understand what you were saying about,

- 1 you know, you've got most of the industry and your
- figure is 80 to 85 percent and, you now, whatever you
- 3 can do to help our staff understand what those figures
- 4 are and how accurate that is.
- 5 But your brief, in particular the brief page
- 6 25, note 21, includes a reference to that the data
- 7 really would be worse except for survivor bias. And I
- 8 think that's the point of this issue on the data
- 9 whereas when you have the companies out there that we
- 10 know about who haven't participated, I'm not sure that
- 11 I'm willing to say, well, I know it must be survivor
- 12 bias from those who've exited when those who have
- 13 fought and remain in business haven't replied. That's
- 14 where I think if you're going to claim survivor bias I
- think we need to hear from the folks who are actually
- 16 surviving and not participating to the extent we know
- 17 them.
- 18 MR. SCHAGRIN: We would agree with you
- 19 completely. Obviously, you know, the survivor bias
- 20 issue is very clear and that people going out of
- 21 business obviously didn't perform very well. We don't
- 22 know how the people who didn't respond to the
- 23 Commission's requests for information have performed.
- 24 It's our sense actually that they performed worse than
- 25 those who have responded.

1	But, you know, I'm a big practitioner before
2	this Commissioner, I'm all in favor of not only
3	working with the staff but have you have the staff
4	wing as big a hammer as possible at folks who don't
5	participate, and to have it not upset the ability for
6	my clients, who are obviously participating as
7	petitioners, their ability to win. So I say to the
8	Commission I'm always in favor, you want to file
9	subpoenas against folks you'll have my complete
LO	support on that.
L1	I'd say, you know, those folks ought to
L2	participate. I don't care whether they're making
L3	10,000 tons, 5,000 tons, 30 or 50,000 tons, whatever
L4	the numbers may be. I know staff will always say that
L5	some company says, aw, we've got vacation schedules,
L6	we're a small company, we've got this excuse, that
L7	excuse. Staff always says, well, give me just the
L8	data. You don't have to answer all 30 essay
L9	questions, just give me the data. And I don't think
20	anybody in business has excuse to not provide that
21	data to the Commission. If they're going to be in
22	business they can provide data on their production,
23	shipments and employment to this commission. And as I
24	say, so that maybe the Mexicans and us don't have to
25	argue about it, let's go beat them over the head with

- 1 a two-by-four. I'm all for it. And then I think the
- 2 data will be fine for us.
- 3 VICE CHAIRMAN OKUN: Thank you very much.
- 4 My red lights been on. But thank you very much.
- 5 Thank you, Mr. Chairman.
- 6 CHAIRMAN KOPLAN: Thank you.
- 7 Commissioner Hillman.
- 8 COMMISSIONER HILLMAN: I have just a couple
- 9 quick follow-ups. One is on the issue of the third
- 10 country orders. I just want to ask for the post-
- 11 hearing to be very clear. Because our staff report
- reflects two different orders in the E.U. Mr.
- 13 Schagrin, both you and Ms. Valdez addressed this to
- 14 some degree. But I think it would be helpful to just
- 15 very clearly lay out. And to the extent that you can
- 16 attach to it the actual E.U. order of what the
- 17 provisional E.U. orders covered, which portion of our
- 18 subject product it covered, when it went on, when it
- 19 came off. Ditto for the other orders, as well as for
- the Canadians.
- 21 And then if by any chance you have any data
- 22 or any ability to help us understand what effect it's
- 23 had in terms of prior existing Turkish exports into
- 24 either Canada or the European Union that would be very
- 25 helpful. I just wanted to be very clear on exactly

- what has come on and off and what its implications are
- 2 for the subject product in terms of Turkish shipments.
- 3 Thank you very much.
- 4 MR. SCHAGRIN: We will do so in our post-
- 5 hearing.
- 6 COMMISSIONER HILLMAN: Secondly, I wanted to
- 7 make sure I understand this in response to some of the
- 8 questions that Vice Chairman Okun had asked with
- 9 respect to the use of the business cycle. Is there a
- 10 seasonality to your product? I mean to the sense that
- it's used in ornamental fencing around swimming pools
- there's a part of me that says maybe that's seasonal.
- 13 And on the other hand, in some parts of the country
- the pool season is virtually year-round.
- 15 So I'm just trying to make sure I understand
- 16 for the record whether from your perspective you think
- this product, you know, demand for this product has a
- 18 seasonal aspect to it.
- 19 MR. KATSAFANAS: -- by September, the
- 20 slowest period for us.
- 21 COMMISSIONER HILLMAN: Others in the
- 22 industry?
- 23 MR. MEYER: Only add the fact that there is
- 24 such a diversification of product we're talking about
- 25 here that while I agree with Parry in the highs and

- the lows, it's the highs and lows are fairly
- 2 consistent, you have a lot of product here going to a
- 3 lot of different applications so there isn't really a
- 4 -- while they may be up and down a little bit in the
- 5 second quarter, the third quarter, the fourth quarter,
- 6 it's a fairly consistent phase of the amount of
- 7 product you're servicing.
- 8 COMMISSIONER HILLMAN: Okay. Others?
- 9 MR. MEYER: Yeah. We just have a little
- 10 more slowness in the latter part of the fourth quarter
- and the very beginning of the first quarter. We have
- a little bit of product that goes outside, and
- consequently we do run into that, you know, weather,
- 14 weather situation. So we seem to be stronger from
- 15 probably March through October.
- 16 COMMISSIONER HILLMAN: Okay. Mr. Baker?
- 17 MR. BAKER: Our trends pretty much follow
- 18 what Mr. Meyer described. In Southern California the
- 19 ornamental fencing business actually due to weather
- 20 can stay fairly strong year-round. But as far as
- 21 consumer products and things like that it's relatively
- 22 steady.
- 23 COMMISSIONER HILLMAN: Okay. And then one
- other point that I want to make sure I understood.
- 25 Part of it reflects I think your comment, Mr.

1	Katsafanas,	on	the	irrational	exuberance,	I	mean	this

- view that there was a lot of purchasing up. There was
- a lot of discussion this morning about this issue of
- 4 inventories and the role they play.
- 5 And obviously we have data on inventories
- 6 maintained by the domestic industry and we have data
- 7 on import inventory. But I'm not sure a lot of that
- 8 squared with what I was hearing you all describe in
- 9 terms of inventories. So I'm trying to make sure I
- 10 understand the degree to which you're reflecting
- 11 increased inventories from your perspective or do you
- think there are increased inventories of imports or
- 13 whether you think it is the distributors themselves
- that are holding increased levels of inventories?
- 15 MR. KATSAFANAS: I think in the first two
- 16 quarters of this year distributors increased their
- inventories or tried dramatically to increase their
- inventories to hedge against future price increases.
- 19 COMMISSIONER HILLMAN: And a typical
- 20 distributor would normally keep an inventory that
- 21 would cover how long a period of time?
- 22 MR. KATSAFANAS: Usually three months I'd
- 23 say.
- 24 COMMISSIONER HILLMAN: Three months of
- 25 inventory.

- 1 MR. KATSAFANAS: Right.
- 2 COMMISSIONER HILLMAN: And do you have a
- 3 sense of from your perspective what you think they're
- 4 carrying now?
- 5 MR. KATSAFANAS: I'm not sure of the latest
- figure but I believe it's a little over three months
- 7 right now.
- 8 COMMISSIONER HILLMAN: Okay. Are figures
- 9 publicly available in terms of how much inventory is
- 10 held by distributors for your product?
- 11 MR. KATSAFANAS: For tubular product but not
- 12 specifically into LWR.
- 13 COMMISSIONER HILLMAN: Then if it's not
- 14 asking for two much, Mr. Schagrin, if that can be put
- on the record for the post-hearing.
- 16 MR. SCHAGRIN: It is from the Service Center
- 17 Institute and it covers, I believe the category is
- 18 welded tubing or just tubing. Yes, we can provide
- 19 that NSCI data.
- 20 COMMISSIONER HILLMAN: I would appreciate
- 21 that.
- 22 Anyone else want to comment on this
- 23 inventory issue?
- 24 (No response.)
- 25 COMMISSIONER HILLMAN: Okay. I think with

- that I have no further questions, Mr. Chairman. Thank
- 2 you very much.
- 3 CHAIRMAN KOPLAN: Thank you, Commissioner
- 4 Hillman.
- 5 Commissioner Lane?
- 6 COMMISSIONER LANE: Dr. Blecker, I'd like to
- 7 come back to you please. On figure 3 on page 10 of
- 8 your submission it reflects percentages. Could you
- 9 please provide a similar chart using the same source
- documents but showing unit values in dollars per ton
- instead of percentages?
- 12 MR. BLECKER: Of course, I can do that,
- 13 Commissioner.
- 14 COMMISSIONER LANE: Okay, thank you.
- I hope I don't mispronounce this name too
- 16 bad. Mr. Katsafanas, you testified that you send
- 17 light-walled product from your product facilities to
- 18 various service centers and distributors. Could you
- 19 tell me approximately the furthest distance to these
- 20 service centers or distributors that you use?
- 21 MR. KATSAFANAS: Out of our Mississippi
- 22 plant we ship product into Indiana, into Iowa, into
- 23 the Dakotas, into Texas, Denver, Florida. Pretty much
- 24 primarily south of St. Louis and from Texas to
- 25 Florida.

- 1 COMMISSIONER LANE: Okay, thank you.
- Now, I have another question for you and Mr.
- 3 Meyer and Mr. Mitchell. In addition to physical
- 4 inventory does your company employ any hedging
- 5 strategies related to your raw materials, either
- 6 financial hedging or alternative hedging such as long-
- 7 term or medium-term contracts for steel?
- 8 MR. KATSAFANAS: I'll answer first. We
- 9 don't have an official hedging. We consider ourselves
- 10 astute at buying steel. And nobody can time the
- 11 market perfectly. But if we look at historical lows,
- 12 historical range of steel, when we feel it's low and
- we feel there's little downside risk to having
- inventory we'll buy. And the opposite occurs when we
- 15 feel there is significant downside risk to increasing
- our inventory we'll play it close to the vest.
- 17 And we do not -- What was the second part of
- 18 the question? No, we do not have any financial
- 19 hedging, Commissioner.
- 20 COMMISSIONER LANE: Okay.
- 21 MR. MEYER: We do not hedge our inventory at
- 22 all.
- 23 MR. MEYER: Nor do we. I have equated the
- 24 steel injury and trying to hedge as almost a version
- of day trading where most everyone loses. We have

- 1 probably quit doing any speculation because every time
- 2 historically when we thought the prices would keep
- 3 going up we found that they went down, in which case
- 4 we ended up getting burned by having too much high-
- 5 cost inventory. So that's sort of kept us from doing
- 6 that.
- 7 And then you're always looking at if you
- 8 were to speculate you have to be able to pay. You
- 9 know, if you're making a bigger bet than your normal,
- 10 you know, monthly or quarterly buy-out would be then
- 11 you have to be able to pay for that.
- MR. BAKER: We don't do any hedge buying at
- 13 all either.
- 14 COMMISSIONER LANE: Okay, thank you.
- 15 Mr. Katsafanas, in your original testimony
- 16 you said that you had 250 employees. Has that number
- 17 been steady or how would you characterize your number
- 18 of employees over the period of investigation?
- 19 MR. KATSAFANAS: We're down. I can get you
- the exact numbers, but we're down. And that is our
- 21 total company not just in relation to subject product.
- 22 COMMISSIONER LANE: Okay, thank you.
- 23 One more question. And this goes back to
- the product itself. Mr. Schagrin, in page 8 of your
- 25 brief you say that galvanized or corrosion-resistant

- 1 product must be kept dry prior to being sold. I'm not
- 2 sure I understand why if galvanized is weather
- 3 protected?
- 4 MR. SCHAGRIN: I think these gentleman can
- 5 explain it better than I. With galvanized product
- there's something that develops very quickly called
- 7 white rust. Customers don't want to see white rust on
- 8 their galvanized product.
- 9 Anybody?
- 10 MR. MEYER: White rust is, that's exactly
- 11 what it is. And people do not want to see it. It's
- 12 amazing after you see the product, you see a stop sign
- on your local street and you'll see white rust on it.
- 14 But people don't want to see that at the time they're
- 15 going to start to manufacture on the product.
- 16 COMMISSIONER LANE: Okay, thank you.
- I don't have any other questions.
- 18 CHAIRMAN KOPLAN: Thank you, Commissioner
- 19 Lane.
- 20 Commissioner Pearson?
- 21 COMMISSIONER PEARSON: I think I have just
- one more.
- 23 Exhibit 7 of your prehearing brief, the
- first table, is comparing weighted average value of
- 25 purchased steel raw materials against the unit value

1	of	raw	materials	that	are	included	in	the	cost	of

- 2 goods sold calculations. These are your table is
- 3 taken from two other tables in the staff report.
- 4 The question has to do with the interim
- 5 period in 2004 where the weighted average value of
- 6 purchased steel raw materials is \$466 versus the \$420
- 7 of the unit value of raw materials that we've included
- 8 in our cost of goods sold calculation. I know it's
- 9 loaded. I appreciate that issues here with FIFO
- 10 accounting and why that can have the effect of skewing
- 11 the analysis in this period where the steel prices are
- increasing rapidly, so I'm with you there. The
- 13 question that I have is should we -- would you support
- 14 us redoing our calculations using the \$466 figure and
- 15 putting that in cost of goods sold instead of the
- lower \$420 figure that comes from FIFO?
- 17 MR. SCHAGRIN: Certainly I would support it.
- 18 I actually think I don't have that table in front of
- 19 me. I thought, I'm remembering the numbers, but the
- 20 differential was in fact larger. But as I say, we're
- 21 going to give you some analysis in our post-hearing
- 22 brief.
- But, yes, we would support that. I think,
- 24 you know, obviously Mr. Yost can from an accounting
- 25 perspective give you a variety of different ways to

- 1 look at the financial data given that the information
- 2 is available to all of the parties because the staff
- and the Commission very wisely in their questionnaires
- 4 gathered data about steel costs separately from
- 5 reported costs of raw materials.
- So, yes, we think it would be beneficial for
- 7 the Commission to look at profitability taking out the
- 8 accounting adjustment. And we think that would make
- 9 sense. Obviously all of the
- 10 companies that I'm aware of that responded to the
- 11 Commission's questionnaire followed the instructions,
- 12 which is give us the database don your accounting,
- even for companies, as I think one witness testified
- 14 here, for companies that do it differently on an
- 15 annual basis versus a quarterly basis. They did it in
- 16 accordance with the instructions which is the
- 17 Commission got financial data based on companies'
- 18 normal accounting principles.
- 19 But, yes, Commissioner Pearson, we would
- 20 certainly suggest that the Commission have the
- 21 accounting staff prepare alternative views of
- 22 profitability because we think the difference caused
- 23 by FIFO accounting is used somewhere on the order of
- 24 two-thirds to 80 percent of the increase in recurring
- 25 profits, which is different from the figures that the

- 1 Mexicans came up with because they had some problems,
- which we'll discuss in our post-hearing brief, they
- 3 mentioned errors in the way they did it. They might
- 4 not have had a CPA do it. I know my colleague is in a
- 5 new firm and maybe hasn't found all the CPAs at that
- 6 new firm yet. But I'm sure they will.
- 7 COMMISSIONER PEARSON: Thank you very much.
- I have no further questions.
- 9 CHAIRMAN KOPLAN: Thank you, Commissioner
- 10 Pearson.
- 11 Let me see if any of my colleagues have any
- 12 further questions? If not, does the staff have
- 13 questions? Questions from the staff?
- MS. MAZUR: Mr. Chairman, staff has no
- 15 questions.
- 16 CHAIRMAN KOPLAN: Thank you.
- Mr. Winton, do you have any questions of
- 18 this panel before we release them? I noticed during
- 19 the course of the presentation you seemed to be in
- 20 pain on occasion.
- 21 MR. WINTON: I was in pain and also very
- 22 much amused. But I think I'll save my remarks for our
- 23 presentation.
- 24 CHAIRMAN KOPLAN: All right, thank you.
- I want to thank the witnesses for their

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1
       testimony. We will take one hour for lunch and come
 2
      back with respondents this afternoon.
                 I will caution you that this room is not
 3
       secure so any business proprietary information you
 4
 5
       should take with you during the noon break. And with
       that we will recess until a quarter to 2:00.
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 7
                 (Whereupon, at 12:48 p.m., the hearing was
      recessed, to reconvene this same day at 1:45 p.m.)
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1	<u>AFTERNOON SESSION</u>
2	(1:48 P.M.)
3	(Witnesses sworn en banc.)
4	CHAIRMAN KOPLAN: We will come back to
5	order. Welcome to the respondents.
6	Madame Secretary, I assume the witnesses
7	have been sworn?
8	MS. ABBOTT: Yes, Mr. Chairman.
9	CHAIRMAN KOPLAN: I would note that it's now
10	1:48 and we're starting right on time. I'll take that
11	as part of your post-hearing submission. If the
12	witnesses are ready we may proceed.
13	Mr. Winton.
14	MR. WINTON: Thank you, Mr. Chairman.
15	I am here today with my colleague David Bond
16	of White and Case and Jean-Marie Diederich of
17	Prolamsa, Inc. and Jaime Trevino of Hylsa, as well as
18	people in the back row whose names I should know but
19	don't. But I could turn around and read them. But in
20	the meantime I think I will just turn this over to the
21	industry witnesses and let them speak.
22	Jaime.
23	MR. TREVINO: Thank you, Jeff.
24	Good afternoon. My name is Jaime Trevino.
25	Since 1999 I have been the export manager of Hylsa's

1	tubular j	product	divisi	lon.	In that	posi	tion	Ιá	am
2	responsi	ble for	sales	and	marketing	of	Hylsa	ı's	tubular

3 products to the U.S. and to all their export markets.

Our rectangular shaped, light-walled pipe
and mechanical tubing is part of the investigation you
are considering today. I also handle our exports of
standard pipe, lined pipe, OCPG, structural pipe and
round mechanical tubing. I am routinely in contact
with U.S. customers for all of our tubular products,
including the customers for light-walled rectangular
pipe and tube.

I should mention that I also very familiar with the tubular product sales of our sister company Galvak. In fact, although Hylsa and Galvak are separate legal entities, we are wholly-owned subsidiaries or the same parent, and our tubular product divisions operate together as a single entity known as Galvacer.

I was here in Washington, D.C. to testify to the Commission's staff about conditions in the lined pipe market. As I said at that time, in normal years in this business I have never seen anything like the conditions we experienced in the first quarter of this year. Basically customers were desperate for product. They came to us and told us that price was simply not

- 1 an issue. They said that they were unable to find the
- 2 product they needed for their businesses from other
- 3 suppliers, and they told us that they were willing to
- 4 pay us whatever we asked if we would promise to supply
- 5 it.
- All of our pipe products were affected. The
- 7 conditions were the same for lined pipe, standard
- 8 pipe, OCPG, rectangular pipe, rectangular tubing and
- 9 every other product that we sell. As a result, our
- 10 production was already fully booked through June when
- 11 I came here in March.
- 12 The reasons for this situation are well
- known to anyone who follows the steel industry,
- soaring demand in China in the U.S. created worldwide
- 15 shortages of the raw material for making steel. Also,
- 16 rapid increases in shipping costs and the falling U.S.
- dollar reduced the availability of steel products from
- 18 Europe and Asia. The result was a panic in the market
- in which flat steel producers were unable to meet the
- demand for pipe producers. And pipe producers were
- unable to meet the demands of their customers.
- The situation in Mexico was very similar.
- 23 Imports of steel coils into Mexico virtually dried up
- in the first quarter of the year. One of the major
- 25 Mexican producers of steel coil cut back its

1	production due to shortages in the raw materials it
2	needs for its production. The result was a reduction
3	in the supply of coils to the Mexican pipe producers.
4	At Hylsa and Galvak we are fortunate that
5	our main supplier for steel coil is our own company.
6	Our flat rolled division produces flat steel coil
7	using iron ore as the primary input. But this in-
8	house source of supply did not fully protect us from
9	the impact of the worldwide steel shortages. As other
10	Mexican steel producers reduced their production due
11	to raw material shortages and as imports from other
12	countries became less available in Mexico the
13	opportunity for our steel coils in the Mexican market
14	continued to grow.
15	Our flat roll division which makes the steel
16	coils we used reduced our allocation by about 10
17	percent in order to allow them to pursue other
18	opportunities in Mexico. This meant that we had to
19	cut back our own production. Our initial strategy for
20	dealing with these conditions was to gently encourage
21	the customers to go elsewhere by raising our prices.
22	But that strategy did not work. Even as we raised
23	prices, customers continued to place orders.
24	By the end of March our prices were double
2.5	what they had been at the start of the year. But

1	customers kept placing orders. Since pricing was not
2	able to restrain demand for our pipe products we were
3	forced to adopt more direct methods. We stopped
4	taking on any new customers for any pipe products in
5	general. We rejected many, many orders and at the
6	beginning of March we stopped taking any new orders
7	for pipe from distributors. Basically until the end
8	of May the only orders that we were willing to take
9	were from end user customers who were running out of
10	inventory and would have to shut down their operations
11	if we did not supply them.
12	Even with these drastic measures our
13	production still lagged behind our shipping
14	commitments. I should emphasize that the restrictions
15	on our shipments in the first quarter of 2004 and the
16	higher prices that we charged were not the result of
17	this case or any of the other cases that had been
18	filed against us. Instead, they were purely the
19	result of the conditions in the market and the
20	shortage of steel.
21	I know that Mr. Schagrin has argued that the
22	high price for light-walled rectangular pipe this year
23	were the result of the preliminary anti-dumping
24	measures imposed by the Department of Commerce in
25	their case. In my experience there is simply no

1 reason for that claim.

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First, I should emphasize that the 2 production facilities of both Hylsa and Galvak are 3 4 located in Monterrey which is only about 140 miles from the U.S. border. It takes about three hours for 5 a truck to go from our plan to the border and perhaps 6 a day for the shipment to clear customs. As a result, 7 we did not need to ship our products months in advance 8 to get them into the U.S. market before the anti-9 dumping measures in this case took effect. 10 Also, there was absolutely no confusion in 11 my mind about the date when the anti-dumping measures 12 would come into force. I have unfortunately had a lot 13 of experience with U.S. anti-dumping investigations. 14 In fact, there have been a few cases filed against our 15 In every case except one that we 16 tubular products. 17 won at the preliminary hearing stage, the Commerce Department has postponed its preliminary determination 18 19 to the maximum extent possible. In this particular case we were expecting that Commerce would fully 20

Mr. Schagrin filed his sales below cost allegation in this case in early January since we knew that Commerce would need more time to analyze the cost issue.

absolutely sure that there would be an extension when

postpone the preliminary decision. And we were

1	We did not consider the anti-dumping case to
2	present any real reason to reduce our exports during
3	the first quarter. And we knew that the sales we made
4	in the first quarter would never be the subject of any
5	assessment in an annual review. We did not restrict
6	our exports in the first quarter except to the extent
7	that we did not have enough steel to meet the demands
8	of our customers. We did raise our prices
9	substantially. By the end of the first quarter our
10	prices were more than double what they had been at the
11	start of the year. This was true by the way not only
12	for light-walled rectangular pipe but also for every
13	other pipe product that we export.
14	Because of the shortages of raw material we
15	restricted our sales and raised our prices for all of
16	our products. And we were not alone in taking these
17	actions. The U.S. distributors I know had complained
18	bitterly to me about U.S. producers refusing new
19	orders, stretching out deliveries on confirmed orders,
20	and raising prices through increases to the base price
21	and a surcharge even after the orders were confirmed.
22	I should mention that I have heard these
23	complaints from customers about all tubular products,
24	including but not limited to light-walled rectangular
25	pipe.

1	You will notice that most of my testimony so
2	far has concerned the first quarter of the year. I
3	wanted to make sure that you understood that there
4	were supply problems and soaring prices long before
5	Commerce's preliminary determination in this case.
6	But let me assure you the situation has not changed
7	all that much in the second quarter. As I mentioned,
8	we've had strict restrictions on our order intake
9	until the end of May.
LO	In June and July the situation eased only
L1	slightly. Buyers are still worried about finding
L2	adequate supply and they are still willing to pay
L3	higher and higher prices to ensure that they will get
L4	the product they need. Our prices have continued to
L5	rise since the end of the first quarter. And our U.S.
L6	customers tell us that the U.S. producers are
L7	continuing to raise their prices as well.
L8	Today prices are about two and a half times
L9	what they were at the start of the year. I asked a
20	number of our U.S. customers today to tell you about
21	these conditions themselves. These are people I have
22	known for a long time. Privately they tell me that
23	they want to help but none of them is willing to come
24	here and speak up publicly because they know that we
25	cannot supply all of their requirements under current

- 1 conditions and they are very much afraid that the U.S.
- 2 suppliers will cut them off if they come forward to
- 3 oppose the case. In today's market none of them are
- 4 willing to risk offending any potential customers.
- 5 In the present circumstances it simply does
- 6 not make sense to impose higher duties on imports of
- 7 pipe product from Mexico at a time when the U.S.
- 8 market is suffering from inadequate supply and U.S.
- 9 producers are reporting record profits. Cutting off
- 10 traditional sources like Mexico will simply cause
- 11 further disruption in the market. That is not in our
- 12 interest. It is not in the interests of our U.S.
- 13 customers. And in the long run it is not in the
- interest of the U.S. producers either.
- 15 Thank you very much.
- 16 MR. DIEDERICH: Good afternoon. My name is
- Jean-Marie Diederich and I am the president of
- 18 Prolamsa, Inc., located in Houston, Texas.
- 19 Prolamsa imports light-walled rectangular
- 20 pipe and tube from our parent in Mexico. I have been
- 21 the president of Prolamsa for seven years. Today I
- 22 will address a number of market conditions that
- 23 explain why factors other than price are enabling the
- 24 Mexican industry to compete in the U.S. market. I
- know from reading the Mr. Schagrin's brief on the way

- 1 here that he is primarily concerned with conditions in
- 2 2002 and 2003 and I have tried to focus on those
- 3 periods.
- 4 2002 was a unique year in the steel
- 5 industry. In March, President Bush imposed 201 duties
- on almost all steel products, including hot rolled,
- 7 cold rolled and galvanized coil, the primary input
- 8 into LWR tubing. That action, coupled with plant
- 9 closures and attempts to capitalize flat rolled
- 10 capacity created concerns among U.S. customers about
- 11 whether U.S. LWR tube producers will have adequate
- coil supply to continue as reliable source of tube.
- 13 This was not an issue for Prolamsa because
- it has well-established supply relationships with flat
- 15 coil producers in the United States, Mexico and other
- 16 countries. In addition, LTV was in bankruptcy during
- 17 this time and Excalibur closed its plants placing
- 18 further stress on the steel industry. The steel
- shortages, both real and imagined, following
- 20 imposition of the safeguard measure was put to our
- 21 advantage as U.S. customers sought new suppliers.
- 22 We were a natural choice because we have a
- 23 full sales team at our office in the United States
- and, therefore, customers did not need to deal
- 25 directly with a foreign name and because we were able

1 to ship tube from our plant in Texas is	n a	a few ho	urs
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2 At the same time, these companies were

3 looking for new sources of tube. We were expanding

4 the range of our products. Prolamsa secured each load

on the same truck of tubing, sheds, etc., this enabled

our customers to buy between 15 and 20 products in a

single shipment. As far as I am aware, no domestic

8 LWRT producer offers similar service.

In addition, we had value added items like copper pots and other welded components made from tubing as well as LWR tube. Many of our U.S. OEM customers began to do business or increase their business with us during this period, especially because of value added components. These producers were faced with the prospects of closing U.S. operations completely and moving them to Asia or finding ways to stock at competitive prices that would allow them to produce their product in the United States. Because we were able to fabricate the parts and supply the LWR tube we were an attractive option 2002 also was unique because trucks were

readily available in the Gulf states, particularly at the U.S.-Mexico border at low rates. This was due to the weak U.S. economy, an oversupply of trucking companies, many of which faced financial difficulty,

- and a sharp drop in the volume of export shipments by
- 2 Mexican maquiladoras. As a result, Prolamsa was able
- 3 to compete at an attractive price but without
- 4 discounting the price of the merchandise.
- 5 Unfortunately, those freight rates are not
- 6 available today. By the time the president issued the
- 7 201 duty at the end of 2003 all the market sectors had
- 8 adjourned to short supplies. On the supply side U.S.
- 9 flat rolled is at reduced capacity. Today the U.S.
- 10 flat rolled market has only two major players, Nucor
- IG and U.S. Steel. At the same time U.S. supplies
- failed, many of the European suppliers remain out of
- the U.S. market due to the strength of the Euro
- 14 relative to the dollar.
- 15 On the demand side the economy began to
- 16 rebound and China began to increase it's sources of
- 17 cold and scrap. Throughout this period Prolamsa
- 18 maintained the customers that had come to it after the
- 19 201 measures were imposed. We were expanding our
- 20 business. Contrary to what the petitioners say, we
- 21 did not do this by offering low prices. Instead,
- 22 Prolamsa continued to expand its product and to focus
- 23 on items that U.S. producers prefer not to
- 24 manufacture.
- 25 For example, Prolamsa supplies small

- diameter, light gauge LWR tube, products that U.S.
- 2 producers prefer not to manufacture. U.S. producers
- 3 generally prefer to maximize returns which means that
- 4 they prefer making heavier sizes with greater
- 5 thickness. In addition, Prolamsa has created a new
- 6 market in the United States for pre-primer tube.
- 7 Prolamsa sells these tubes under the color sign, water
- 8 based primer will serve as an undercoating so that
- 9 paints can be applied.
- 10 And allow us to meet the need of all ends
- 11 with finished product covered with paints or with
- 12 power paints. To my knowledge Copper Weld is the only
- 13 U.S. producer that participates in this use. And
- 14 Prolamsa works jointly with it to promote the use of
- this product. Prolamsa and Copper Weld now have a
- joint marketing and sales agreement under which
- 17 Prolamsa must seven sizes of copper weld, clean coat,
- 18 product in Mexico.
- 19 Since May 2003 the weld tube market has had
- 20 goals and possibilities. It has been caused by one
- 21 main factor. The important point from my perspective
- 22 shows that these changes appear to be the result of
- 23 fundamental structural changes in supply and demand.
- 24 The world has seen major changes in this capacity. We
- 25 continue to be strong and -- At the same time, after a

- period of adjustment, welded tube producers --
- 2 increased cost alone, costs a whole lot more to U.S.
- 3 customers.
- 4 I read everything that -- has done and
- 5 because it is new that high prices for pipe and tube
- are here to say. These increased prices affect
- 7 literally all tube products and are not limited to LWR
- 8 tube or to the actions of the Commerce Department as
- 9 imposed on our exports over the last few months.
- 10 Under these conditions I cannot understand
- 11 how the petitioners can stand before you and claim
- that they are injured and in need of special relief.
- 13 Twenty percent operating margins are unheard of in
- 14 this business.
- 15 Thank you. That completes my statement and
- 16 I'm available for questions.
- 17 MR. BOND: Good afternoon. My name is David
- 18 Bond and I'm an attorney with the law firm of White
- 19 and Case. With me today is Frank Morgan and Dr.
- 20 Miguel Mayorga.
- Dr. Mayorga, it may interest you to know,
- 22 was previously the head of the injury area within the
- 23 Mexican government's pumping authority and he's now
- 24 with our law firm.
- We appear today on behalf of Prolamsa and

- 1 Prolamsa, Inc. I want to touch on several problems
- with petitioner's injury theory, all of which
- 3 ultimately relate to causation. Petitioners' view of
- 4 how this market operated in the last two quarters of
- 5 2002 and into the first half of 2003 completely
- ignores the seismic impact the U.S. safeguard measures
- on steel had on both U.S. producers of LWR pipe and
- 8 tube and their consumers.

9 As the Commission knows, market do not react

in an orderly way to shocks, particularly in the short

11 term. And the uncertainty created about the

imposition of the safeguard measures before they were

imposed, followed by even greater uncertainty once

14 they were imposed was a major shock. I think everyone

15 can agree that the U.S. steel market has not endured

16 an equivalent set of circumstances in recent memory,

17 yet petitioners' theory of this case ignores all that.

18 Despite the chaos in the market once the

19 measures took effect, petitioners assert that they

20 would have adapted seamlessly and immediately to the

21 impact of the shock if it were not for the presence of

22 LWR pipe and tube from Mexico and Turkey. The truth

is that while U.S. LWR pipe and tube producers were

24 not able to operate in a this idyllic way, they

25 quickly and successfully adapted to the changed

- 1 conditions. The subject imports are not an
- 2 impediment. And right now today U.S. producers are
- 3 not injured.
- 4 U.S. producers' operating margins are
- 5 stellar, ranging to 21 percent for the first half of
- 6 the year. Prices were at record highs for the first
- 7 half of this year and revenue was up 377 percent. And
- 8 as Mr. Trevino and Mr. Diederich have explained, the
- 9 accepted view is that these market conditions are here
- 10 to stay and prices will go still higher.
- 11 During the last 18 months U.S. producers'
- 12 revenue has increased at a much more rapid pace than
- 13 raw material costs. You can see this quite clearly in
- 14 Exhibit 1 of our handouts. In this chart we compare
- 15 the percentage change in U.S. producers' revenue with
- 16 the percentage change in material costs. Right now
- 17 raw material costs as a percentage of revenue are
- 18 lower than they have been at any other time during the
- 19 period under analysis.
- 20 And as you can see, this trend began well
- 21 before provisional measures were imposed and even
- 22 before the petition was filed. Other indicators for
- 23 the U.S. industry are currently at or close to their
- 24 best levels during the entire period. Production rose
- 25 16 percent from 2001 to 2003 and rose an additional

1 2.5 percent in the interim period. Ca	apacity	7
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- 2 utilization increased by 6 percent from 2001 to 2003
- and by 1.2 percent during the interim period.
- 4 At the same time the production increased
- 5 inventories as a percentage of shipments shrank by 2
- 6 percentage points from 2001 to 2003 and by 1.3
- 7 percentage points during the interim period.
- 8 Furthermore the hours worked and hourly wages have
- 9 climbed throughout the period, increasing by 9 percent
- and 11 percent respectively from 2001 to 2003.
- 11 So what is there to suggest the petitioners
- 12 are injured? Petitioners claim that they were injured
- in 2002, almost three years ago, because their
- 14 production and shipments would have increased more if
- they had not had to compete with the subject imports.
- 16 Putting aside speculation about what might
- 17 have happened in 2002, it is clear that actually what
- 18 did happen was positive. U.S. production increased 14
- 19 percent, operating income increased 23 percent, and
- 20 operating margins increased by a percentage point to
- 21 11 percent. Operating income per unit increased 12
- 22 percent. These terms are not consistent with
- 23 petitioners' theory that they were injured by the
- 24 subject imports, and they certainly are not relevant
- to whether U.S. producers are injured or are

1 t	hreatened	with	injury	now.

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2 Even if what happened almost three years ago 3 in 2003 were relevant to the Commission's analysis of 4 current injury, petitioners' theory that the subject imports prevented production and shipments to increase 5 any further does not hold together under close 6 examination. First, petitioners claim that 7 underselling by the subject imports led to an increase 8 9 in volume. However, we do not see any change during this period in the relationship between U.S. prices 10 and the prices for imports to Mexico or to related 11 imports that would have caused increased imports. 12 As Commissioner Koplan mentioned this 13 14 morning, we have very weak data on actual live sales. The fundamental economic connection between increased 15 undersellings and higher import volumes simply does 16 17 not exist. Second, as shown in Exhibit 2 of our 18 19 handout, there were several other major supplies of 20 LWR pipe and tube in the U.S. market in 2002 at prices significantly below those of Mexico and other imports. 21 Taking the United States as a whole, we see that 22 23 Spain, South Africa and Korea all were selling LWR

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pipe and tube at landed prices far below those of

Mexico and related imports.

1	Looking at the western region which is the
2	most important market for many responding U.S.
3	producers, we see the U.S. producers were faced with
4	imports from China and Korea, among others, at prices
5	much lower than the prices at which the subject
6	imports were entering the United States.
7	And looking at the Gulf region where the
8	subject imports are concentrated we see that imports
9	are entering from Spain, South Africa and Korea at
10	prices far below ours.
11	The presence of these imports at lower
12	prices is particularly important because, as Mr.
13	Schagrin has reminded us in his brief, LWR pipe and
14	tube is generally a commodity product. as the
15	gentleman from Leavitt stated this morning, the only
16	thing that matters is having the lowest price. If the
17	shift in volume from U.S. producers had been driven
18	simply by price Mexican producers would not have
19	increased their volumes. The volume would have gone
20	to Korean or Chinese producers. But that is not what
21	happened.
22	Third, the Commission has gathered ample
23	evidence that in 2002 U.S. producers faced the
24	combination of an outright shortage of coil and very
25	high coil costs. Although there is some debate about

- 1 exactly which of the two was more pronounced, the
- 2 combined effect of these factors was that U.S.
- 3 producers of LWR pipe and tube were unable or were
- 4 perceived as being unable to service demand.
- 5 Consequently, U.S. customers sought alternative
- 6 sources of supply that could reliably provide a range
- 7 of products.
- 8 In fact, during the Section 332 review of
- 9 the safeguard measures on steel the Commission found
- 10 that coil sourcing problems were felt particularly
- 11 heavily in the welded pipe and tube industry. And
- 12 U.S. welded pipe and tube producers specifically
- 13 attributed reduced and lost sales to the lack of
- 14 supply of coil.
- 15 Mexican producers did not have this
- 16 limitation. As Mr. Trevino mentioned earlier, Hylsa
- and Galvak, as well as IMSA are self-sufficient in
- 18 that they produce their input. Other mills like
- 19 Prolamsa have a wide range of coil suppliers within
- 20 and outside the United States.
- 21 The Commission also has documented the
- increase in coil costs in 2002. For example, in table
- 23 5-1 of the prehearing report hot rolled prices almost
- doubled from January to July of 2002. The impact of
- 25 the duties on flat rolled is particularly harsh in the

- west region and downstream users of flat product there
- 2 such as many of the petitioners were severely
- 3 affected. The Commission documented this as well
- 4 during the Section 332 investigation.
- 5 As demonstrated in the Commission's report
- at Exhibit 12, six months after the imposition of the
- 7 safequard measures in October of 2002, hot rolled
- 8 prices on the west coast were about \$400 a ton, which
- 9 was higher than any other region in the United States
- 10 or the world for that matter. Likewise, the
- 11 Commission determined that cold rolled and galvanized
- sheet were higher in the western region than in any
- other part of the country.
- 14 Fourth, the figures set forth in the
- 15 prehearing brief fail to take into account major U.S.
- 16 producers of the subject merchandise. It is important
- 17 that the Commission take into account the fact that
- 18 more than half the U.S. producers sent the
- 19 questionnaire did not even bother to respond. These
- are not possible producers of the subject merchandise,
- as Mr. Schagrin suggested this morning, these are
- 22 major known market participants.
- 23 As a result, U.S. shipments and total
- 24 consumption and ultimately U.S. producers' market
- share are understated. If sufficient producers were

- included, we believe that U.S. producers' market share
- 2 would be significantly higher than reflect in the
- 3 prehearing report. However, regardless of how the
- 4 Commission calculates these figures, U.S. producers'
- 5 market share has remained stable since 2002. U.S.
- 6 producers have increased production and shipments as
- 7 demand has grown.
- 8 Therefore, with respect to 2002,
- 9 petitioners' simple assertion that imports from Mexico
- 10 and Turkey caused their market share to drop is not
- 11 credible. In 2002 U.S. producers suffered the impact
- of the 201 measures. To the extent that they lost
- market share to the subject imports it was due to a
- 14 complicated mix of factors, not underselling.
- 15 Petitioners also claim that they were
- injured by a price/cost squeeze in 2003 as their cost
- of coil increased more than they were able to increase
- 18 sales prices. In reality, petitioners faced only a
- 19 minor dip in operating profits in the first half of
- 20 2003 when for the only time during the entire period
- 21 under analysis operating margins fell below 10
- 22 percent.
- 23 Indeed, as can be seen in Exhibit 1 of our
- handout, increases in revenue were already outpacing
- increases in cost by the second half of 2003 as

1	operating	margins	rose	to	10.1	percent.	So	in
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- 2 addition to the fact that this dip occurred 18 months
- 3 ago, it was short lived.
- 4 To the extent this brief drop in operating
- 5 profits can be considered to have been injurious to
- 6 U.S. producers it was not caused by the subject
- 7 imports. A close examination of the pricing data for
- 8 2003 reveals no consistent pattern of unselling or of
- 9 underselling at margins that would have caused the
- 10 price/cost squeeze that petitioners alleged. In fact,
- 11 as in 2002, the data show that imports from other
- 12 major suppliers were entering the United States at
- prices well below the price of LWR pipe and tube from
- 14 Mexico or to related prices.
- 15 Furthermore, there was not an increase in
- 16 early 2003 in the volume of imports from Mexico or
- 17 cumulated imports that would have caused the squeeze
- 18 complained of by petitioners. The obvious and direct
- 19 cause of the so-called squeeze was the bifurcated
- 20 safequard measures imposed by President Bush. As the
- 21 Commission knows, under that bifurcated scheme the
- 22 duties imposed on flat rolled products was
- 23 significantly higher than the duties imposed on welded
- 24 pipe and tubes.
- 25 For example, in the first year flat rolled

1	was	subje	ct	to	a (duty	of	30	per	cent	wh	ile	welded	pi	рe
2	and	tube	wa	suk	oje	ct to	о а	dut	cy o	f on	ly	15	percent	. '	The

different in duties of 15 percent points created a

4 situation in which prices for flat rolled products

5 were bound to increase more rapidly than the prices of

6 welded tubes. Because of this structural problem in

7 the duties, U.S. producers of LWR pipe and tube would

have suffered the exact same squeeze, even if they

9 were able to pass on increased costs and duties

10 completely and immediately.

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During the remedy phase of the safeguard
investigation Mr. Schagrin insisted that the
Commission should recommend equal duties for flat and

welded tubular products. It bears repeating that Mr.

15 Schagrin's logic was as follows:

"Common sense dictates that the only
effective remedy for welded pipe and tube producers
that will benefit both them and their flat rolled
suppliers is the same tariff as that which would be
imposed on flat rolled products." Yet now petitioners

simply ignore the safeguard measures.

As demonstrated in Exhibit 1 though, there is a clear correlation between the impact of the safeguard measures in market 2002 and an immediate increase in the rate of growth of coil costs.

- 1 Although the growth in the U.S. producers' income per
- 2 unit initially did not keep up with increases in the
- 3 cost of raw materials, U.S. producers turned the
- 4 corner 18 months ago and have now made up -- have now
- 5 more than made up for the initial squeeze caused by
- 6 the safeguard measures.
- 7 What of the future? In considering the
- 8 threat we do not believe the Commission can cumulate
- 9 imports from Mexico and Turkey. Mexican imports do
- 10 not pose a threat to the U.S. industry. As discussed
- 11 earlier, U.S. producers are doing extremely well and
- 12 are not susceptible. Indeed, more than half of the
- 13 U.S. producers to which the Commission sent the
- 14 questionnaire were not interested enough to even
- 15 respond.
- 16 Furthermore, Mexican producers are operating
- 17 at higher and sustainable levels of utilization, and
- 18 U.S. inventories of Mexican LWR pipe and tube are low
- 19 and falling. Furthermore, the Mexican market
- 20 historically has accounted for about three-quarters of
- 21 Mexican producers' shipments and that ratio should
- 22 remain true into the future.
- 23 Finally, the data do not suggest any changes
- 24 in the relationship of U.S. and Mexican pipe and tube
- 25 prices that might threaten injury.

1	Т	'hat	cor	ncludes	my	remarks	and	I'll	pass	the
2	microphone	to N	۸r.	Winton	•					

- 3 MR. WINTON: Thank you, Mr. Bond.
- 4 I always wanted to say that.
- 5 I'm only going to make a few brief comments
- I hope today. The first is I'd like to talk a little
- 7 more about the non-responding U.S. producers. And let
- 8 me be clear, I'm not accusing Mr. Schagrin or the
- 9 petitioners of having done anything wrong here, I'm
- 10 simply pointing out that we have problems that a lot
- of U.S. producers have not responded.
- 12 This is also not a criticism of the staff.
- 13 If you look at footnote 1 on page 3-1 of the staff
- 14 report the staff indicates that they sent out
- 15 questionnaires to 22 producers who they thought might
- 16 be producers. They followed up with them. Of those
- 17 22, three of them have said we don't produce the
- 18 subject merchandise.
- 19 Now, if the other 19 didn't produce the
- 20 subject merchandise you'd imagine it would be a pretty
- easy thing for them to say, no, we don't produce it
- 22 either, and have the staff leave them alone. But they
- 23 haven't done that. They're out there. There are 19
- 24 producers out there who the only possible conclusion
- is that they do produce the subject merchandise and

- don't want to be bothered responding. And that's
- fine. I mean it makes our job more difficult. It
- distorts certain parts of the analysis that you're
- doing because you can't tell what the U.S. producers'
- 5 overall market share is if 19 of the U.S. producers
- aren't telling you how many shipments they had.
- 7 But there's another point to this which is
- 8 you have those 19 producers, you have at least three
- 9 of the producers that the petitioners are admit are
- 10 U.S. producers of the subject merchandise who don't
- 11 respond to your questionnaire. So now we're up to
- 12 about 22 out of I think a total of 34 or 35, which is
- where I came up with my two-thirds number earlier
- 14 today. I'm just qualifying that because my accounting
- 15 skills have been called into question today and I want
- to make sure I document all my numbers.
- You have 22 of 35 U.S. producers, and you
- 18 can count it a little differently, who say we don't
- 19 care enough about this case to fill out the
- 20 questionnaire. That's what we call voting with their
- 21 feet. They don't care enough about this case by a 22
- 22 to 13 majority. And it seems to me that's highly
- 23 indicative of the lack of injury here.
- It would be great if we got the information.
- 25 I should also mention that this, those numbers are a

- little understated, and this is not anyone's fault,
- but as I was working on our prehearing brief I really
- 3 wanted to use a letter that we had gotten from
- 4 Wheatland which is -- I know them as a standard pipe
- 5 producer but they also produce line pipe -- and it
- 6 really capsulized what was going on in the market in
- 7 the first quarter. So I went to their website and,
- 8 you know, and looked and there was the letter. It's
- 9 still posted very prominently on their website.
- 10 Also I looked at their products because I
- 11 wanted to see, well, can I say that this is mechanical
- 12 tubing. And sure enough on their product description
- 13 they list not only mechanical tubing but they show a
- very nice picture of light-walled rectangular pipe.
- 15 So we've got yet another U.S. producer, and this one
- 16 is a client of Mr. Schagrin's. And obviously so again
- isn't complaining about imports causing them injury.
- 18 I think there are some inferences you can
- 19 draw from that.
- The second issue I'd like to talk about is
- 21 this issue of pendency or whether you look at the
- 22 present condition of the industry or not. And, you
- 23 know, I think we all agree that where we need to start
- is with what the statute tells us. And the statute,
- as I mentioned before, uses the present tense, Is

- there material injury in the industry? Material
- 2 injury is present tense. And the courts and the
- 3 Commission has recognized that you should as much as
- 4 you can use the most recent information available.
- Now, the statute in 1677(i) does have a
- 6 specific provision about consideration of post-
- 7 petition information. And it makes a very reasonable
- 8 point, which is if you think that the post-petition
- 9 information has been somehow distorted by the filing
- of the petition you should give it less weight, or you
- 11 may give it less weight. It doesn't say you ignore
- it. There's nothing here that says never consider
- 13 post-petition information. It's quite the contrary,
- 14 all it talks about is reducing the weight.
- 15 But beyond that, if you find that the post-
- 16 petition information has not been affected by the
- filing of the petition then you should give it full
- 18 weight. And the rule that the Commission and the
- 19 courts have always recognized, which is look at the
- 20 most recent information available, is the rule that
- 21 you should follow.
- Now, I apologize for this, I had an
- associate with me from my new law firm who was also an
- 24 associate at my old law firm but he was supposed to be
- 25 here today to help me hand out materials and he had to

- 1 go back to the office for something else. So I have
- 2 brought with me -- actually I gave them to Jaime --
- 3 this was information that was in our prehearing brief.
- 4 If you'd like I can hand it out. You have it. But
- 5 it's copies, it's a chart that was in our brief which
- 6 lists the price increases for two of the producers for
- 7 whom we were able to get this information. And then
- 8 attaches the actual document that they sent out.
- 9 I'm happy to hand it out but I'm happy to
- 10 keep the paper too. It's entirely up to you if you'd
- 11 like to see it.
- 12 The point that's important here though is
- that almost all of the price increases we see are in
- the first quarter of 2004. Now, every case I've seen
- 15 you know -- not every case. As we all find, cases all
- 16 are different. But there are claims of critical
- 17 circumstances that imports have surged into the market
- 18 ahead of the preliminary determination, that importers
- 19 are trying to get everything they can in. And so what
- 20 you usually would expect to see is in the interim
- 21 period imports surging.
- 22 And it's unusual in this case the petitioner
- is saying actually just by filing the case, just by
- 24 filing the case we were able to keep imports out. But
- it's really implausible. I mean if just by filing the

- case the petitioners were able to achieve a \$400 per
- 2 ton price increase in the first quarter of the year I
- mean they'd be all making money every time they filed
- 4 a case. You'd have this issue in every single case.
- 5 And we don't.
- And the reason we don't is because the price
- 7 increase in the first quarter of this year had nothing
- 8 to do with this dumping case. As Mr. Trevino
- 9 testified, it takes him about a day and half to get
- 10 produce from Monterrey, Mexico into the United States.
- 11 And almost all, I think all of the Mexican producers
- that are involved in this case are located in
- 13 Monterrey.
- 14 So you would have to believe that we didn't
- 15 know until sometime after February 16 that Congress
- 16 was going to extend its preliminary determination, and
- that even though we knew February 16, because we had
- 18 to know by then, that we still didn't increase --
- 19 didn't make any shipments because we were worried it
- 20 might somehow still be February 16 even though
- 21 Congress had published a notice saying it wasn't
- 22 February 16, and that we'd be worried about this even
- though Mr. Schagrin had actually requested the
- 24 postponement of the final determination on January 28,
- and even though we knew that he had filed the sales

- 1 below cost allegation which we also knew, an analysis
- 2 by Commerce which was going to postpone the
- 3 preliminary determination sometime earlier in January.
- 4 It just doesn't make sense.
- 5 What's going on in the U.S. market in the
- first quarter of the year has nothing to do with the
- 7 pendency of this dumping case. And if you were
- 8 inclined to believe that, that it was the pendency of
- 9 the dumping case then you'd have to wonder why did you
- 10 hear testimony this morning from the U.S. producers
- 11 saying that right now for the first time this year
- they're not going to be able to put the price increase
- through because of concerns about imports?
- 14 How could it be that in the first quarter of
- the year they were able to push through these price
- increases because we were so worried about the dumping
- 17 case even though no remedies had been imposed but now
- 18 remedies have been imposed since April and somehow
- 19 they can't push their price increase because of our
- 20 imports? It's just implausible.
- 21 The first quarter is an amazing period in
- 22 terms of price increases. And what you see is the
- 23 U.S. industry recovering whatever cost increases
- they've had with an absolute vengeance. And good for
- 25 them. They made a lot of money. Nobody objects to

- 1 that. But it's not anything to do with this case and
- 2 it shows that imports, which were still coming in,
- 3 weren't suppressing the prices, weren't preventing
- 4 them from raising prices, weren't preventing them from
- 5 recovering their costs, weren't preventing them from
- 6 making record prices. The price increases were all,
- 7 as I said, pushed through before the end -- not all,
- 8 most of the price increases, \$400 per ton were pushed
- 9 through before the anti-dumping duties were put into
- 10 place.

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they did.

I'd also mention we heard this morning a lot 11 about price suppression, about, you know, we couldn't 12 raise our prices. But, in fact, when you look at the 13 14 record, and you don't even need to look at the confidential record, when you look at the record for 15 the years until 2004, even before 2004, what you see 16 17 is average prices are going up each year. Now, I know there are problems with average unit values because of 18 19 product mixed uses. But when you're talking about the same U.S. producers and you see their prices are going 20 up consistently over the period their argument isn't 21 that we somehow forced them to lower their prices, 22 their argument is they wanted to raise them more than 23

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like to raise our prices as much as we can too.

That's fine. I think our position is we'd

- 1 that's no objection.
- 2 But it's important when we look at this
- data, and especially when we look at 2004 and you see
- a very large price increase, the U.S. industry has
- 5 really had no problem raising prices over this period.
- 6 Looking at the period as a whole prices have gone up,
- 7 they've more than recovered their costs. The argument
- 8 in this case has always been about how quickly they
- 9 should be able to cover their costs.
- 10 I didn't participate in the preliminary
- 11 conference. I did read the transcript. And the whole
- 12 argument there was Mr. Schagrin saying we should have
- been able to raise our prices by now and we haven't
- 14 been able to.
- 15 And then in the first quarter of 2004 he
- raises his prices more than he could imagine. He's
- done it. He's gotten the price increases. All that's
- 18 gone here is he thought he was going to get it earlier
- 19 and he got it a little later. And his response to
- that is it's somehow all because of the petition;
- 21 ignore it.
- 22 It's a little bit like the Wizard of Oz
- 23 saying pay no attention to the man behind the curtain.
- 24 The truth is here they've gotten the price increases,
- they've more than recovered their costs, there's no

- 1 evidence here that the imports from Mexico have
- 2 suppressed their prices. To the contrary, their
- 3 complaint now that they can't raise prices when
- 4 imports from Mexico are subject to anti-dumping
- 5 remedies just shows that their story doesn't make
- 6 sense.
- 7 I apologize for this. Still a little
- 8 disorganized.
- 9 I think I agree with what Mr. Bond has said
- about the situation from 2001 to 2003. If we had to
- 11 defend this case based just on 2001 to 2003 I think
- 12 we'd prevail. But the fact is that's not the
- 13 statutory test. The statutory test is whether there
- 14 currently is injury. And I think on that one there's
- 15 just no question.
- 16 So I will leave the mike and wait anxiously
- for your questions unless someone else here would like
- 18 to add anything.
- 19 CHAIRMAN KOPLAN: Thank you. Appreciate
- 20 your presentation. And we'll begin questioning with
- 21 Vice Chairman Okun.
- VICE CHAIRMAN OKUN: Thank you, Mr.
- 23 Chairman. And thank you to all the witnesses for
- 24 being here, particularly to the industry witnesses.
- 25 We already appreciate your participation. And also

- 1 welcome to Mr. Mayorga. Is that correct? It's good
- 2 to have someone here whose shadow goes a little bit on
- 3 the other side of the table. So appreciate your
- 4 participation as well.
- 5 Let me start if I could with the argument we
- 6 heard this morning about looking at this case from the
- 7 context of the business cycle and that in this
- 8 business cycle that these domestic producers were not
- 9 able to capitalize on the -- you know, can't make hay
- when the sun shines, kind of that part of the argument
- or that part of the statute as I like to refer to it.
- 12 I've heard a little bit of your comments on
- that in your testimony but I'd like you to address it
- 14 more specifically. I mean I've heard what you said
- 15 about the pendency issue, Mr. Winton. And obviously,
- 16 you know, I'm looking at that in terms of how I view
- 17 particular facts of this case. But again, you hear
- 18 how they described the business cycle. Do you have
- 19 any disagreements with the business cycle or is your
- 20 disagreement fundamentally that there were fundamental
- 21 changes, 201 I guess is one thing or the high prices
- of hot rolled that people didn't anticipate that's
- 23 really more fundamental than what the business cycle
- is? I don't know if I put that very well. But I'm
- trying to understand what your argument is and your

- 1 response to the business cycle part that I heard this
- 2 morning.
- 3 MR. WINTON: No one else wants to speak.
- 4 I'm always happy to speak.
- I think you're required to look at this in
- the context of business cycle and obviously you need
- 7 to do that. It's also clear that during this period
- 8 we had a business cycle. We all know there was a
- 9 recession. We all know there was a recovery. There's
- 10 been, and I think there is continuing to be
- 11 disagreement about how good that recovery has been,
- 12 when it exactly it occurred, what you would expect to
- see in a recovery and you hear in the paper all the
- time about jobless recovery. Is this really a
- 15 recovery? Is it different this time? Is it the same
- 16 this time?
- So, yes, there's a business cycle here.
- 18 Yes, I don't expect the U.S. industry to have the kind
- 19 of results, you know, stupendous results forever that
- they've had in the first six months of this year but,
- 21 you know, the question is how does that affect you
- now, how are you supposed to know?
- 23 And I think you look at this and say they
- are more profitable now than they have ever been. If
- 25 this is the peak of the business cycle, good for them.

- 1 At the trough of the business cycle this was an
- 2 industry that was doing very well, that had very good
- 3 profits. Even at the trough of the business cycle.
- 4 So, yeah, a business cycle is there but I
- 5 don't see it as a major factor in this when you look
- at the U.S. industry because I don't see the evidence
- of price suppression and of injury that would be
- 8 required whether you were when you talk of the
- 9 recession whether you were at the peak or the trough
- 10 of it.
- 11 The other thing I would say about the
- business cycle is you have a lot of other factors, as
- we mentioned, coming into play here. You have, you
- 14 know, increases in raw material costs, you have
- 15 changes in demand. It's sort of hard to look at this
- 16 and say, well, this is, you know, change in demand,
- this is raw material costs, this is business cycle.
- 18 It's just it's complicated in this case to say what's
- 19 going on at which particular time, is this business
- 20 cycle or not?
- But on the whole I'm quite confident that
- the U.S. industry has been able to more than recover
- their costs increases, they've pushed through massive
- 24 price increases, they're doing extremely well.
- They've continued investments throughout the period.

- 1 They've continued what I think we all recognize, they
- 2 may not recognize, as very high levels of return on
- 3 investment throughout the entire business cycle. This
- 4 is really a healthy industry.
- 5 VICE CHAIRMAN OKUN: Mr. Bond?
- 6 MR. BOND: I would like to add one thing but
- 7 I'm not sure how helpful it's going to be which is
- 8 that I have a very difficult time determining what the
- 9 business cycle is. And I think Jeff mentioned this.
- 10 We have various people saying various things about
- 11 their point of view about when the business cycle was
- 12 going up and going down. At the end of the day it
- 13 seems to me we have the data and stick with the data.
- 14 And the data says that throughout the period even with
- 15 saying there was a downturn in the cycle, the U.S.
- 16 producer's production and margins and all these things
- 17 were going up.
- 18 In theory I understand the need to take the
- 19 business cycle into account but I'm not sure how we do
- 20 that when the data seems to contradict completely the
- 21 anecdotal evidence that we have about when the cycle
- 22 was going up and down.
- 23 VICE CHAIRMAN OKUN: Does your argument
- change if, and just for sake of argument here, if
- we're looking at this '04 period and we agree with the

- 1 petitioners that profits are overstated because of the
- economy, whether it's 50 or 80 percent, I mean
- 3 obviously we need more information on this, but it's
- 4 not half as much, would it change your argument at all
- on what you've just said? I mean in terms of again if
- 6 you look at, you know, '02, look at the period of
- 7 investigation as the Commission does and try to
- 8 understand what was going on in each of these periods
- and how the producers responded, how subject imports
- 10 responded, were prices lower volume-wise and where the
- 11 profitability was? Does it take away from your
- 12 argument if you say, well, we're going to --
- 13 MR. WINTON: I don't think it does. And
- 14 although I've been criticized because I'm messy, I
- 15 must admit I'm the one who did the calculations which
- 16 Mr. Schagrin has complained. I did them all by
- myself, and I'm not a CPA. And I have no doubt it's
- 18 possible and I'm not sure what I did wrong but it's
- 19 possible I did something wrong.
- But the purpose of that, and it was very
- 21 simple what I did, I took the shipment quantities and
- 22 I said, well, if I want to know the costs of goods
- 23 sold and I have shipment quantities, that the cost of
- those shipments, they have an average raw material
- 25 cost that they have from the inventory, and I just

- 1 took out that raw material cost and instead used the
- 2 average purchase price that was reported in the
- 3 Commission's staff report. That's all I did.
- 4 It does change the numbers, the absolute
- 5 levels. And I don't want to go into this too much
- 6 because it was designated as confidential information,
- 7 so I have to be careful with it. But I think the
- 8 basic point is that however you look at the numbers,
- 9 this is an industry that over the period has been able
- 10 to more than recover the cost increases that they
- 11 faced. And, you know, their prices have gone up. You
- 12 know, not just absolutely.
- 13 VICE CHAIRMAN OKUN: That characterization
- is the same. You were focused there on the last two
- or are you focused -- again I'm talking the numbers
- 16 you go through Mr. Schagrin used in his brief, I think
- 17 57 and recovery 36 I think is what he used for '01 and
- 18 '03.
- 19 MR. WINTON: Right.
- 20 VICE CHAIRMAN OKUN: Do you disagree with
- 21 that or?
- 22 MR. WINTON: I think the numbers are a
- 23 little different when you do it, look at it
- 24 differently. Because this, you know, this FIFO issue
- cuts both ways, although obviously the current period

- there is a much bigger run-up in material costs than
- 2 there was a fall in material costs earlier. But the
- 3 issue cuts both ways.
- I think what we're doing there are two
- 5 problems I have with the petitioners' analysis. One
- is that it assumes instantaneous recovery of costs,
- 7 that if my supplier raises my costs today I raise my
- 8 price today. And that's, that's not true. I mean I
- 9 have contracts, I have commitments to people, I can't
- 10 raise my price today just because my supplier has
- 11 raised his price.
- 12 If I'm selling to a different market than
- 13 I'm buying the cost increase raises the supply curve
- but it doesn't necessarily change the demand curve.
- 15 And so you can show through even the level of
- 16 economics I can understand -- and maybe Professor
- 17 Barker could have explained it better -- equilibrium
- 18 price when you raise costs is actually lower, the
- 19 price shouldn't go up as much as the cost increase.
- 20 That's just basic microeconomic theory.
- Now, over time you hope that it would. And
- 22 what you see in this case is that over time this
- 23 industry has been able to recover its costs. It
- hasn't been instantaneous and it hasn't been
- immediate. Mr. Schagrin at the preliminary hearing

- 1 said, you know the difference in this case and 1995
- was in 1995 we were doing badly because there was a
- 3 recession. We came out of the recession, we were
- 4 really able to raise our prices.
- 5 Well, that description applies equally well
- 6 here. It's just a question of when did they -- when
- were they able to do that? And he's saying it should
- 8 have been a quarter or two earlier. And all I'm
- 9 saying is why? Why should it be a quarter or two
- 10 earlier? There's nothing, it's not because of
- 11 pendency of the case. Eventually they were able to
- 12 recover their costs.
- 13 And if you look at this and say in 2003 the
- 14 price should have gone up more than it did then you
- 15 say, well, in 2004 it should have gone up less than it
- 16 did. You know, it's just you look at this thing over
- the whole period to see the trend. And what you see
- is over the time they have recovered their costs.
- 19 MR. BOND: Could I just sneak in a few quick
- thoughts?
- 21 VICE CHAIRMAN OKUN: Sure.
- 22 MR. BOND: Number one, if we were to take
- the accounting and do it completely on the exchange
- 24 basis that everyone seems to be suggesting, I haven't
- done the numbers but I think you would see is that

- 1 profits were somewhat lighter or lower in the first
- 2 half of 2004, but the reduction in profits the
- 3 petitioners complain of in the first half of 2003
- 4 would go away. What we would see is in every single
- 5 half-year period during this entire period of analysis
- 6 equity wasn't above 10 percent.
- 7 So if your question is, well, how does it
- 8 look if we do that, my response is things look pretty
- 9 darn good.
- 10 In footnote 39 of our brief we mentioned
- some of the findings of the Commission during the 332
- 12 investigation and with respect to welded pipe
- producers as a whole. And at times when these guys
- 14 are making 10 percent welded producers as a whole were
- 15 making 5.6 in 2000, .8 in 2001 and 1.3 in 2002.
- So to the extent that these guys are making
- 17 6, 7, 8 percent more than welded producers overall I
- 18 think the picture looks pretty good. And it also
- 19 suggests that there is no negative impact being caused
- 20 by imports from Mexico or Turkey.
- 21 VICE CHAIRMAN OKUN: Appreciate those
- 22 comments. My light's come on. Next time I'll have a
- chance to talk to the industry representatives.
- Thank you, Mr. Chairman.
- 25 CHAIRMAN KOPLAN: Thank you, Madam Vice

- 1 Chairman.
- 2 Commissioner Hillman.
- 3 COMMISSIONER HILLMAN: Thank you. And I
- 4 also would join the Vice Chairman in thanking you for
- 5 all being with us this afternoon. We very much
- 6 appreciate your testimony.
- 7 Maybe I can start with a couple legal
- 8 issues, Mr. Winton. That I recall at least, I did not
- 9 see any mention in your brief of the like product
- issue and whether or not we ought to be finding black
- and galvanized like product to be separate like
- 12 product. What is your opinion on that issue?
- 13 MR. WINTON: I think I don't have a strong
- 14 issue on that issue. I think what Mr. Bond has argued
- 15 makes a lot of sense. I can see the advantages, I
- 16 mean it makes sense.
- 17 My view on this issue though is it seems so
- 18 absurd to me that we're in here talking about injury -
- 19 and I apologize for saying this -- that I didn't
- 20 want to talk about like product because I think if you
- look at this industry and you say they're being
- injured it's hard to imagine an industry that isn't
- 23 being injured, even the most possible ones.
- 24 So I apologize, that's really why I didn't -
- 25 -

1	COMMISSIONER HILLMAN: And we as the
2	Commission, whether we like it or not, has to render a
3	decision on what is the like product at issue in this
4	case.
5	MR. WINTON: Well, I think certainly we
6	have, and Jaime can explain it to you in more detail,
7	Hylsa produces both black and galvanized light-walled
8	rectangular pipe. It's system company Galvak produces
9	primarily galvanized. And they do it with different
LO	processes. Hylsa actually produces black pipe and
L1	then has a separate production process where they hot
L2	dip it. Galvak purchases black coils, galvanizes them
L3	and then runs them through a pipe making machine.
L4	It is different, you know, the overall
L5	activity is different. And it's hard for me to see
L6	how corrosion, putting zinc on a hot rolled coil, you
L7	know, a flat product, is somehow different than
L8	putting zinc on a pipe product. It's putting zinc on
L9	it.
20	And, frankly, the fact that Mr. Schagrin
21	said today earlier that there's actually a U.S.
22	industry that exists to galvanize pipe product, you
23	know, he said there were you don't believe him?
24	he said there were these people out there with pots of
25	zinc galvanizing things is what I remember him saying.

- 1 That sounds very much to me like a different industry
- 2 that makes galvanized pipe.
- 3 So I have no objection and I thought of wish
- 4 I had thought of making the argument.
- 5 COMMISSIONER HILLMAN: Well, I noticed, Mr.
- 6 Bond, you did not address it in your comments. I
- 7 didn't know whether we should read anything into that?
- 8 I mean it's obviously in your prehearing brief but it
- 9 has not otherwise been mentioned at all this afternoon
- in your affirmative presentation.
- 11 MR. BOND: No, please don't take that in any
- way as an indication that we don't believe in what we
- 13 said we believe, that it's the right way to go. In
- 14 order to be quick with our presentation and because of
- the reasons that Jeff mentioned, we thought we would
- 16 leave it for the question and answer period. But we
- 17 remain committed to that. We think that's the way you
- 18 should do your injury analysis.
- 19 COMMISSIONER HILLMAN: Okay. I appreciate
- 20 that.
- Mr. Trevino, given that you produce both
- 22 block product and galvanized product I didn't know
- whether you wanted to comment on. I mean Mr.
- 24 Schagrin's comments this morning suggested that
- 25 everyone in the industry regards it as a single like

- 1 product, a single industry, all one and same. But
- 2 it's never in other pipe cases been separated because
- 3 all of the participants in the industry think of it as
- 4 a single industry, a single product. And if you're in
- 5 both lines of business can you tell us from your
- 6 perspective how you think it is used?
- 7 MR. TREVINO: Okay, yes. Let me describe
- 8 first our production process at each one, both
- 9 companies. At Hylsa we can produce both the black
- 10 square and rectangular tubing and the galvanized
- 11 square and rectangular tubing. But galvanized square
- 12 and rectangular tubing we have the process of hot
- dipped galvanization by immersion in line with our
- 14 production of black tubing. The majority of our sales
- 15 are at Hylsa is black square and rectangular tubing.
- 16 For the case of our sister company Galvak we produce
- 17 both black and galvanized. The galvanized square and
- 18 rectangular tubing is produced based on galvanized
- 19 coils, we galvanize coils prior to forming the pipe.
- 20 At Hylsa we mainly sell to distributors.
- 21 And at Galvak we sell to end users the galvanized
- tubing.
- 23 I don't know if you would like more inform -
- 24 -
- COMMISSIONER HILLMAN: Okay, so it is a

- 1 different market?
- 2 MR. TREVINO: Yes. The marketing of
- 3 Galvak's galvanized square and rectangular tubing is
- 4 done directly to end users instead of going through
- 5 distributors.
- 6 COMMISSIONER HILLMAN: Okay. And what would
- you say is the primary end use for your galvanized
- 8 product?
- 9 MR. TREVINO: For the galvanized product at
- 10 Galvak for example it's the manufacture of carports in
- 11 the U.S. That's the main use of the galvanized
- 12 product at Galvak.
- 13 COMMISSIONER HILLMAN: Are you aware of any
- 14 significant end users where there's an overlap between
- 15 people that use black and people that use galvanized?
- 16 MR. TREVINO: Well, for example in that
- 17 particular application that I just mentioned the vast
- 18 majority is galvanized. And, for example, the
- 19 galvanized is mainly used in highly corrosive
- 20 environments as compared to the black tubing. And
- 21 there is just a difference between the two.
- 22 COMMISSIONER HILLMAN: But if we go to the
- 23 painted and coated product where would you say those
- fall both in the range of closing resistance and in
- 25 price?

1	MR. WINTON: I'll let Mr. Trevino answer,
2	but just so you understand, the galvanized product
3	that Galvak is exporting to the United States for use
4	in carports it's galvanized and then it's coated with
5	clean organic coating. It's primer I think, it's
6	either pre-primered or painted. I've never quit sure
7	about that, I think it's primered. So it's not that
8	you have black that's painted versus galvanized. Here
9	you have galvanized with a coating on it for
10	additional protection and it meets the requirements of
11	the application.
12	MR. TREVINO: By the way, that additional
13	protection is to protect against white rust.
14	COMMISSIONER HILLMAN: White rust.
15	MR. TREVINO: Right.
16	COMMISSIONER HILLMAN: Okay. All right.
17	MR. BOND: Commissioner, Hillman, I wanted
18	to add that the definition of corrosion resistant as
19	it was used in the questionnaire to gather the data
20	includes both, you know, pipe that's covered just with
21	zinc for example as well as the product that Jeff is
22	talking about. So the statistics include just the
23	plain galvanized product as well as the galvanized
24	organic coating, etc.

There are other Mexican producers, for

25

- 1 example IMSA, that export more or less the end use
- 2 carports that sell with the galvanized product not
- 3 with the additional coating.
- 4 COMMISSIONER HILLMAN: Okay. Mr. Bond,
- 5 since you are the advocate of the idea that we
- 6 separate these out into like products where do you
- 7 think we should put, I mean let's just say we have two
- 8 separate like products here, black versus say
- 9 corrosion resistant, where do we put the painted or
- 10 the primed product?
- 11 MR. BOND: I think the painted or the primed
- 12 product goes with the black.
- 13 COMMISSIONER HILLMAN: Goes with the black.
- MR. BOND: Yes.
- 15 COMMISSIONER HILLMAN: So the corrosion
- 16 resistant should be only those products that have a
- 17 zinc coating of some kind on it?
- MR. BOND: Yes.
- 19 COMMISSIONER HILLMAN: Even if they also
- 20 have this additional coating that Mr. Winton has just
- 21 mentioned?
- 22 MR. BOND: Even if they have the additional
- 23 coating they should still be considered corrosion
- 24 resistant.
- 25 COMMISSIONER HILLMAN: As long as they're

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1	71 n c	coated?

- 2 MR. BOND: Correct.
- 3 COMMISSIONER HILLMAN: Okay.
- 4 MR. BOND: If I could point out quickly is
- 5 that typically the paint or the primer that would be
- 6 applied to the black tube is not the type of paint or
- 7 primer that would be sufficient to keep the product
- 8 from rusting during its end use. It's something
- 9 that's added to the pipe to protect it during
- transport and to provide a base for a paint that's
- 11 actually applied by the end user. It's a primer, if
- 12 you will.
- 13 COMMISSIONER HILLMAN: Okay. Then again
- 14 just so we go down this road we then have to define a
- 15 domestic industry that's producing the galvanized
- 16 product. Where do we put the people out there that
- 17 Mr. Schagrin described and to some extent that I'm
- 18 hearing in Mexico all the galvanizers of black pipe
- 19 and tube? Are they members of the domestic industry?
- 20 MR. BOND: I'm not aware that in reality
- 21 there are any such people. I mean Roger has told us
- that there are people with these vats of zinc around
- 23 the United States. I don't know that there are any in
- 24 reality. Do we have any specific one that's been
- 25 identified?

1	COMMISSIONER HILLMAN: Well, again, the
2	problem for the Commission obviously to the extent
3	that we think that that activity constitutes a
4	sufficient amount of value added, etc., etc.,
5	investment to constitute being a member of the
6	domestic industry then we need data to figure out what
7	do we make of that. Again, you're the proponent of
8	this idea which is why I'm trying to make sure I
9	understand it's implications.
10	MR. WINTON: But I think from our point of
11	view what we're saying is and the reason I
12	mentioned the coating and the painting on galvanized
13	is the suggestion was made today that black painted
14	was really the same thing as galvanized, that that's,
15	you know, it's all used to protect the pipe. And
16	that's not the case. Black painted is different than
17	galvanized painted. If they were the same nobody
18	would take galvanized and paint it, which in fact is
19	what's going on, you know, what we're talking about.
20	But as to these other possible producers
21	that galvanize things, clearly they would be part of
22	the industry that makes galvanized pipe if they exist.
23	I mean they are, they make galvanized pipe. That's
24	what they would be there for if they exist. I don't
25	know that we'll find any information on it because we

- 1 don't know anyone like that.
- 2 MR. BOND: No, I agree with Jeff. If they
- 3 exist they're corrosion resistant producers.
- 4 COMMISSIONER HILLMAN: Okay.
- 5 MR. BOND: If they exist.
- 6 COMMISSIONER HILLMAN: Unfortunately, the
- 7 yellow light has come on. So given that I had a whole
- 8 series of other issues to ask about I'll wait until
- 9 the next round.
- 10 Thank you very much.
- 11 CHAIRMAN KOPLAN: Thank you, Commissioner
- 12 Hillman.
- 13 Commissioner Lane?
- 14 COMMISSIONER LANE: Thank you.
- 15 My first question is this exhibit, and I
- forget who gave it to us, but at the bottom it says
- that the data is from prehearing report table 6-1.
- 18 And that does not appear to be accurate. Could you
- 19 please tell me where you got that information?
- 20 MR. BOND: I'll check the cite. But
- 21 essentially what we've done is the data for a full
- 22 year was taken and it was broken into half years based
- on the proportion of revenue and costs in the first
- 24 and second halves of 2003 because that was the year we
- 25 had data for half years. So based on the ratio of

- income that was earned in the first half of 2003 to
- the second half of 2003 we then broke down 2002 and
- 3 2001.
- 4 So the data came from there but it was
- 5 broken in half based on those proportions. But it was
- also very similar if you do it just based on the full
- 7 year data. But because you have so many -- I'm sorry,
- 8 so few data points it's a little, it's actually not as
- 9 clear what's going on.
- 10 COMMISSIONER LANE: Okay, thank you.
- MR. BOND: Does that help?
- 12 COMMISSIONER LANE: I'm not sure.
- MR. BOND: Okay.
- 14 COMMISSIONER LANE: But I'll think about it.
- 15 Thank you.
- 16 MR. BOND: If you want we can provide the
- 17 numbers in our post-hearing brief to show in a short
- 18 form how it works.
- 19 COMMISSIONER LANE: Yes, that's a good idea.
- MR. BOND: Okay. Thank you.
- 21 COMMISSIONER LANE: Mr. Bond, this is for
- 22 you, also. And I don't think that this was asked and
- 23 if it was, just tell me. On table -- on page nine of
- 24 your pre-hearing brief, would you please explain why
- 25 the majority of distributors only sell either

- 1 corrosion resistant or black light walled rectangular
- 2 pipe?
- 3 MR. BOND: Whether the majority sell black
- 4 or corrosion resistant?
- 5 COMMISSIONER LANE: Yes.
- 6 MR. BOND: The vast majority, as I recall --
- 7 I have the public version here, but the vast majority
- 8 sell just black.
- 9 COMMISSIONER LANE: Okay, Mr. Winton,
- 10 have the fundamental changes you described in your
- 11 brief on page two been limited to the U.S. market or
- 12 have they been worldwide?
- 13 MR. WINTON: I think there's been a
- 14 worldwide change in the steel market and anyone, who
- 15 reads the industry publications or follows the
- industry knows this: the emergence of China and
- demand in China has been amazing. I have other
- 18 clients, who handle other steel products in Asia.
- 19 They've stopped exporting to the United States,
- 20 because the China market is so attractive and because
- 21 they can't get shipping from other parts of Asia into
- the United States. This is a worldwide phenomenon.
- 23 There was just an article in the New York Times
- 24 yesterday, day before, about how China's development
- 25 and economic expansion has really changed the -- and

- is changing the economic structure of all of East
- 2 Asia, from Australia, to Japan, to Korea, to Malaysia,
- 3 Thailand.
- 4 This is a fundamental change in the world.
- 5 And when this will end, no one is sure. I think
- 6 people are talking about that China is going to keep
- 7 very active until 2008, because of the Olympics.
- 8 Nobody knows. But, it is a worldwide and it's not
- 9 just for light walled rectangular pipe. It's for all
- 10 pipe products. It's for all steel products.
- 11 It's really -- you know, we all sort of have
- in the back of our mind this impression that the U.S.
- 13 steel industry is in trouble and it goes back to 1992
- and the lifting of the BRAs. And we've had case after
- 15 case after case of the U.S. industry coming in and
- 16 saying, we're closing down, we're shutting plants; all
- 17 parts of the U.S. steel industry. I don't want to say
- 18 that they weren't telling the truth, but that's -- in
- 19 all of our mental makeup, that's the way we look at
- this. And it's sort of a shock to us to see a U.S.
- 21 steel industry that across the board is making record
- 22 profits. And that's really the situation they're in
- 23 now. And they're in a situation where supply is tight
- 24 across the board. Worldwide, supply is -- demand is
- 25 booming and supply is tightening. It's affecting

- 1 everything. We all need, I'm afraid, to rethink both
- our business plan, as lawyers in the trade field, and,
- also, our mental impressions of the steel industry.
- 4 COMMISSIONER LANE: Okay, thank you. I have
- one more question. Mr. Bond, this is for you. On
- 6 page 10 of your brief, you indicate that corrosion
- 7 resistant product has a price, and I'm hesitant to say
- 8 what it is, because I'm not sure if it's bracketed.
- 9 It's bracketed sort of in the footnote, but it's not
- 10 bracketed in the body of the brief. But, anyway, that
- 11 the corrosion resistant product is substantially
- 12 higher than the black product. Now, does this
- difference in price represent a higher cost of
- 14 production or is it a value above additional
- 15 production costs?
- MR. BOND: First of all, there was a public
- 17 statement in the pre-hearing report that gave the 30
- 18 to 40-45 percent range, so I think we're safe saying
- 19 it. The difference in price, to a large extent,
- 20 reflects the difference in cost. It's expensive,
- 21 because ink, as a material, is expensive. I don't
- 22 know the cost of the other coatings that, for example,
- 23 Galvak may apply, but I imagine they're fairly costly,
- as well as the process of actually applying it, which
- requires additional equipment, employees, et cetera.

- 1 There may be some additional margin, because it's a
- value-added product that's been aggregated to the
- additional cost. But, certainly, the additional cost
- 4 is an important component of the difference.
- Jaime, I don't know if you want to --
- 6 MR. TREVINO: Yes. I would say it's a
- 7 combination of the two. There's very definitely
- 8 additional costs involved, plus some additional value
- 9 added to the product.
- 10 COMMISSIONER LANE: Okay, thank you. That's
- 11 all the questions I have, Mr. Chairman.
- 12 CHAIRMAN KOPLAN: Thank you, very much,
- 13 Commissioner Lane. Commissioner Pearson?
- 14 COMMISSIONER PEARSON: Thank you, Mr.
- 15 Chairman, and greetings to the afternoon panel. And I
- 16 appreciate your patience.
- 17 I'd like to start by asking, how integrated
- is the marketplace along the U.S. border for light
- 19 weight rectangular pipe? I mean, is the border a
- 20 border, in terms of how you approach the business? Or
- is it just as easy for you to serve customers on the
- 22 U.S. side of the border, as it is on the Mexican side
- of the border?
- 24 MR. DIEDERICH: The border is not really a
- 25 problem. It's not a geographical area that we serve.

- 1 Being in Monterrey, we have a radius that can go a
- 2 quantity of miles south or quantity of miles north.
- 3 The border is not really anything meant for setting
- 4 the product one way or the other. So, going to
- 5 Houston from Monterrey, going to Mexico City, it's the
- 6 same market in one way. It's just a question of cost
- 7 or freight to go from one place to the other.
- 8 COMMISSIONER PEARSON: Mr. Trevino?
- 9 MR. TREVINO: Yes. I would like to say that
- 10 the market in the southwest of the U.S. and the
- 11 Mexican market, at least in our geographical area, are
- 12 very integrated. We are very close to some of our
- 13 customers geographically. And it's my opinion that
- the market is very integrated and we don't have any
- 15 difficulty accessing our customers and market our
- 16 products. In addition to selling customers in Mexico
- and customers in the U.S., we sell to Son
- 18 Maquiladoras, also, the product under investigation.
- 19 COMMISSIONER PEARSON: So, you would have
- 20 long-standing customer relationships, both on the
- 21 Mexican side of the border and on the U.S. side of the
- 22 border?
- 23 MR. TREVINO: Yes. Our philosophy for
- 24 selling our products is to establish long-term
- 25 relationships. We are looking more for those type of

- 1 customers, as compared to spot sales. So, yes, most
- 2 of our customers have long relationships that we have
- 3 had for a long time, both in Mexico and in the U.S.
- 4 MR. DIEDERICH: It is the same for Prolamsa.
- 5 We just look for long-term relationship. And we have
- 6 very long-term relationship in Mexico, of course, and
- 7 we're the same in the U.S. I'm not very much
- 8 interested in spot market.
- 9 MR. TREVINO: And I would like to add
- 10 something. I mean, since several years ago, I mean,
- 11 we have not been actively looking for new customers.
- 12 I mean, we have pretty much the same capacity and we
- 13 basically have been taking care of our long-standing
- 14 accounts.
- 15 MR. DIEDERICH: Just to mention, Prolamsa
- just had its 50th anniversary Friday and we had
- 17 numerous customers coming from Mexico and the U.S., to
- 18 accompany us for that day. That just shows us the
- 19 type of respect and relationship we have with the
- 20 customers.
- 21 COMMISSIONER PEARSON: So do some U.S.
- 22 producers of light weight rectangular piping tube
- 23 compete with you for sales to your Mexican customers?
- In other words, is the border integrated in both
- 25 directions or only in one direction?

1	MR. DIEDERICH: The integration could be
2	made on both parts. It's just a question that the
3	U.S. mill have to do the work to go to do the sales in
4	Mexico. I know that Bull Moose is selling in Mexico
5	to several customers. In our case, we made an
6	agreement with Copper Weld, where we would represent
7	part of the production that they manufacture in
8	Chicago and resell it in Mexico, where we need this
9	type of products, that we are not actually
10	manufacturing ourselves. Obviously, it's just
11	material, one looking for the other and trying to do
12	business. There's no impediment in a U.S. mill being
13	able to sell tubing in Mexico and shouldn't be the
14	other way either.
15	MR. BOND: Could I just quickly comment?
16	COMMISSIONER PEARSON: Please.
17	MR. BOND: And then I want to comment in
18	response to something that was said this morning. A
19	large part of my practice consists of representing
20	American exporters to Mexico in trade cases in Mexico,
21	which is how I met Mr. Mayorga, et cetera. If we're
22	exporting hundreds of millions of dollars of products,
23	from pipe, to ham, to you name it, it's going to
24	Mexico. So, the sense that Mexico is a market that's
25	impossible to break into, whether it's because of

- 1 corruption or whatever, it's just nonsense. If the
- effort is made, pipe could be sold in Mexico, as well.
- 3 COMMISSIONER PEARSON: Okay. Shifting gears
- a bit, the capacity utilization figures for the
- 5 Mexican industry on Table 7-2, that's page 7-5 in the
- 6 staff report -- this is public data -- they range from
- 7 about 82 percent to 90 percent during the period of
- 8 investigation. That's, in rough terms, about double
- 9 the capacity utilization figures for the U.S.
- industry. Do you have any thoughts on why there's
- 11 such a large difference in capacity utilization on
- 12 opposite sides of the border?
- 13 MR. DIEDERICH: In the case of Prolamsa, we
- 14 do -- we run between two and three shifts a day. I
- 15 suppose the way the U.S. industry is counting the
- number of shifts that is involved and how many days
- that's involved during the year, it's a little bit
- 18 different than ours. That's why there is just a 45
- 19 percent capacity production. It's a number that
- doesn't make very much sense.
- We are usually between 80 and 90 percent,
- 22 because the Mexican market is doing very much. We
- 23 export, also, in South America and we sell, also, in
- 24 the U.S. And we have a very wide range of -- line of
- 25 products and we tend to use our capacity for the

- 1 Mexican market as much as we can and to export in
- 2 South America. That is a new market we're developing.
- But, I mean, if you had three shifts, you
- 4 should be around 80, 90 percent, not 45 percent. I
- 5 mean, even in Europe, when I was working over there, I
- 6 never heard a company that can live with a 45 percent
- 7 production capacity.
- 8 MR. WINTON: But at the end of the day, we
- 9 calculated -- Hysla and Galvak calculated their
- 10 capacity based on three shifts a day, as well, which
- is how they run their mills. At the end of the day,
- 12 it's a business decision that the U.S. companies have
- made to run two shifts a day. And I think I heard Mr.
- 14 Meyer say, he could run three shifts a day and export
- 15 the additional amount, but he doesn't want to. That's
- his decision, and I'm not here to second guess his
- 17 business judgment.
- 18 COMMISSIONER PEARSON: So, are there any
- 19 differences between U.S. and Mexican plants that would
- 20 explain the difference between capacity utilization?
- 21 I mean, is the equipment the same? The production
- 22 processes? Labor laws? Are there some differences or
- is everything just the same?
- MR. BOND: I think the differences, the
- 25 number of shifts and the number of hours that underlie

- 1 the calculations of the various people that submitted
- 2 data to you. I think it was during the prelim -- I
- don't recall which Commissioner -- but someone asked
- 4 to have each of the respondents to make clear
- 5 precisely how they calculated that. And I think that
- data actually is contained in the footnote. So, I
- 7 think if we compare that information for the U.S.
- 8 producers versus the Mexican producers, therein
- 9 probably lies the distinction.
- 10 MR. WINTON: And David may know this better
- than I do, but when I was reading the transcript from
- 12 the preliminary conference, I remember the issue of
- capacity utilization came up, why is the U.S. -- and
- the U.S. producers said, you know, we want to get our
- 15 capacity utilization up higher. And one of the staff
- 16 asked, well, when did you last have the higher
- 17 capacity utilization; they said, in the mid-1980s, I
- 18 think, was the answer. I'm not exactly sure, but that
- 19 was my -- it's been a long time that they've been
- 20 running their plants this way.
- 21 COMMISSIONER PEARSON: The capacity
- 22 utilization data for the Mexican industry indicate
- 23 that the lowest capacity utilization was in the
- 24 January to June interim period, now in 2004. Why is
- 25 that lower than the earlier periods?

1	MR. TREVINO: Well, as I was explaining in
2	my testimony, for example, for a period of the
3	initial months of 2004, we had some shortage, even
4	though availability of flat-rolled products due to
5	the overall worldwide situation that we just
6	explained. And then even our own flat-rolled division
7	caught the supply to us by about 10 percent and we
8	had to cut, also, some of our production of the light
9	weight rectangular tubing during that period of time.
10	COMMISSIONER PEARSON: Okay. So, the supply
11	shortages of flat steel going into the plant were
12	sufficient, that the run time of the plant was
13	actually reduced?
14	MR. TREVINO: Right. That is correct.
15	COMMISSIONER PEARSON: Okay. My time has
16	expired. Was there another comment, Mr. Winton?
17	(No verbal response.)
18	COMMISSIONER PEARSON: Okay. Thank you,
19	very much.
20	CHAIRMAN KOPLAN: Thank you, Commissioner
21	Pearson. I want to thank the witnesses for their
22	testimony thus far. Let me pick up on these 19
23	producers that we haven't heard from yet. If I can
24	trace this, on September 24, White & Case sent a
25	letter to the Commission and listed these 22 that

- 1 you've talked about, Mr. Bond, in your direct
- 2 presentation.
- It appears to me that the basis for your
- 4 list was twofold: a search of the web and you came up
- 5 with the Steel Tube Institute website and a
- 6 publication called Hollow Structural Sections,
- 7 Principle Producers and Capabilities. And from that
- 8 fishing of the web, so to speak, you came up with this
- 9 list of 22 possibles is what it looks like. Let me
- just walk through this with you.
- 11 Subsequently, the Commissioner staff
- 12 contacted, sent out questionnaires and we heard back
- 13 from three. Nineteen have not responded yet -- well,
- 14 19, at the time this was -- our staff, we said we were
- 15 -- to be specific, we said in our staff report at 3-1,
- that the staff has been in contact with the 19 non-
- 17 responding firms, attempting to determine to what
- 18 extent they produce the subject LWR pipe and tube
- 19 products and will present updated information in the
- 20 final staff report to the Commission. That's the
- 21 footnote in our staff report that refers to this. Let
- 22 me say to you that my understanding is that the staff,
- in making these contacts, it would appear that the
- 24 final result of their efforts will show that most of
- these are making non-subject, not subject products.

- 1 Now, that will be discussed in our final staff report,
- 2 as indicated.
- 3 So, I'm just putting on notice that you
- 4 might be chasing a red herring here; that the fact
- 5 that in fishing the web, you came up with these 22
- 6 producers does not necessarily mean that it's going to
- 7 fall the way you're predicting it should fall. And I
- 8 thought I might let you know that, at this point, so
- 9 that you can go back and see if you can come up with,
- 10 on your own, better information than these two sources
- 11 that you made use of. And if you do, certainly, you
- 12 can share that information with staff. But, that has
- not -- that's the way it looks like it's going.
- 14 MR. BOND: Okay. If I can make two quick
- 15 comments.
- 16 CHAIRMAN KOPLAN: Sure.
- 17 MR. BOND: Number one, which is the reason
- 18 we asked the staff to issue the questionnaires was
- 19 exactly for that reason. As you say, we did go on a
- 20 fishing expedition. We found what looked like
- 21 credible information of other producers of the subject
- 22 merchandise and we appreciate that you followed up.
- 23 If it turns out that some of them don't --
- 24 CHAIRMAN KOPLAN: You're following up on our
- 25 behalf.

- 1 MR. BOND: That's fine; okay. But the
- 2 second point is that perhaps 18 of the 22 don't make
- 3 the subject merchandise, but we know with a 100
- 4 percent degree of certainty that there are two or
- 5 three very major producers of the subject merchandise
- that have not submitted data. And if we had that
- data, the production, the shipments, and the U.S.
- 8 market share information would look very different.
- 9 So, it's not the case -- I know it's not the case that
- 10 100 percent of those companies are not making the
- 11 subject merchandise. There may be some marginal
- 12 players that aren't in this product, but there are two
- or three very large producers, Jeff mentioned
- 14 Wheetland, that we know produce the product. We will
- do our best to provide --
- 16 CHAIRMAN KOPLAN: I'm not saying -- I'm not
- going to say to you that it's going to be a clean
- 18 sweep.
- 19 MR. BOND: Right.
- 20 CHAIRMAN KOPLAN: What I'm saying is that
- 21 you might find, though, when all is said and done,
- that we have a very high percentage of coverage.
- MR. BOND: Okay.
- 24 CHAIRMAN KOPLAN: That's what I'm saying.
- MR. BOND: Thank you.

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- 2 MR. WINTON: And Commissioner Koplan, even
- if you don't find any other, I'm very happy with our
- 4 injury case. I think the fact that there -- I believe
- from the staff report that there are other producers
- is a very nice point to make to the Commission; but,
- 7 I'm happy to argue this case without them.
- 8 CHAIRMAN KOPLAN: I appreciate that. And I
- 9 note that in your pre-hearing brief, although you
- 10 didn't join in this September 24th letter, you have a
- 11 footnote that is appreciative of Mr. Bond's efforts,
- but you don't quite jump on that same bandwagon
- 13 substantively; isn't that correct? I'm looking at
- 14 footnote five.
- MR. WINTON: Yes. But, I did jump on it
- 16 today quite happily.
- 17 CHAIRMAN KOPLAN: I know you did. So, when
- 18 I give him that caveat, consider yourself the
- 19 recipient of it, as well. Thanks.
- Mr. Bond and Mr. Winton, the Commission was
- 21 able to make 114 price comparisons between U.S.-
- 22 produced piping tube and subject imports during the
- period 2001 to 2003 and the first six months of 2004.
- 24 That's in Chapter V, page 15 of the staff report.
- 25 Subject imports undersold domestic product in about,

1	if my calculation is right, in about 80 percent of
2	those comparisons, roughly 91 of the 114. In your
3	pre-hearing brief at page three, you argue, 'whatever
4	price suppression may have existed last fall has
5	become a faint memory, as producers and consumers
6	alike have been forced to change gears to address the
7	challenges of short supply.' Those price comparisons
8	were not limited to last fall. They include the first
9	six months of this years, as well. Furthermore, the
10	petition in these investigations was filed on
11	September 9, 2003.
12	Do you deny that those 114 price comparisons
13	can, at least in part, form the basis for a finding
14	that price suppression existed during the period of
15	investigation? I don't believe your pre-hearing
16	briefs covered the pattern of underselling by Mexico
17	and Turkey; but for some reason, and I don't
18	understand why, White & Case ran what is termed
19	what I term a basket category calculation, as an
20	alternative to the Commission's direct comparisons on
21	a product-by-product basis. I'm referring to the les
22	paris price index that you run. So, I'd like you to
23	respond to what we do have in the table I cited.
24	MR. WINTON: Let me begin by saying, your
25	price comparisons show that when you average the sales

- 1 by the Mexican producers or by the Turkish producers,
- the average price for their sales was lower than the
- 3 average price for U.S. producers sales in the same
- 4 quarter, and that's it. And you may or may not draw
- 5 inferences from that. That doesn't say --
- 6 CHAIRMAN KOPLAN: Are you talking about this
- 7 les paris index that you're running?
- 8 MR. WINTON: No, no. I'm not saying, your
- 9 price comparisons in your staff report, the way you do
- 10 your analysis is you say, in the first quarter of
- 11 2004, the Mexican producers -- the importers of
- 12 Mexican product, which, actually, in our case, are the
- 13 Mexican producers, when they sold, they sold in the
- 14 first quarter and their average price was x. And when
- the U.S. producers sold in the first quarter, their
- 16 average price was y. And you say, if x is less than
- 17 y, there must be price suppression.
- 18 Now, there are a number of conceptual
- 19 problems with that. I understand the logic and that's
- 20 what the Commission does. But, there are a number of
- 21 possible conceptual issues. One is, if you don't see
- actual price suppression going on, if the U.S.
- 23 producers prices are not being suppressed, if their
- 24 prices are going up and up faster than their cost of
- 25 materials, then you can't say whatever the prices of

- 1 Mexican product is, we're not suppressing the prices.
- 2 That was my argument about what's going on in 2004.
- 3 As I said, in the first quarter of this year, the U.S.
- 4 producers announced price increases of \$400 a ton,
- 5 more than \$400 a ton for one of them. And I have to
- say, I don't think I have all of the price increases
- 7 and I wish we could get the U.S. producers to submit
- 8 all of their price increases, because I think there
- 9 are more. But, it's at least \$400 a ton. Whatever
- the pricing was, it's not keeping them from raising
- 11 their prices.
- Now, the second point is, when they're
- 13 selling -- they're selling to their customers and
- 14 we're selling to our customers, the fact that we sell
- 15 to our customers at a lower price than they sell to
- 16 their customers doesn't tell you anything about how
- 17 they negotiate the price with their customers. It may
- 18 be -- it may be that their customers say to them, hey,
- 19 Hysla is selling to its customers are a lower price;
- 20 you'd better give me a lower price. But, it's equally
- 21 possible that their customers don't know anything
- 22 about what Hysla or Galvak sales prices are and
- they're negotiating in a totally different arena. Or,
- their customers may say to them, hey, I hear the
- 25 Mexicans are offering this, \$100 a ton less than you

- are, when we're not offering it at \$100 a ton less
- 2 than they are.
- 3 You're talking about separate negotiations.
- 4 As we said, as Mr. Trevino said and Mr. Diederich
- 5 said, they have long-standing customers that they sell
- to. They negotiate their prices to those customers.
- 7 They're not competing with the U.S. producers for
- 8 their existing customers. They're negotiating prices.
- 9 When they negotiate their prices, and I'm sure they
- will both say this, they try to negotiate the highest
- 11 price they can get from their customers. Their
- 12 customer tries to negotiate the lowest price they can
- get from them. The U.S. producers, I'm sure it's the
- 14 same situation. The fact that those two negotiations
- are going on and that they have different results
- 16 doesn't tell you that this one affected that one. And
- 17 you're assuming, and that's the Commission's
- 18 methodology, but you're assuming that because his
- 19 negotiation achieved this price, given the freight
- 20 costs and the situation in the market, he's selling to
- 21 him -- the fact that he's selling it across the board
- 22 gives you this price and that a U.S. producers
- 23 negotiation maybe in California or Oregon or
- 24 Washington or maybe in the Gulf or wherever, when you
- 25 average all of those together gives you that price,

- 1 you're assuming that his negotiation caused that price
- or affected that price. And, in fact, when you look
- at it, the fact that they are different prices
- 4 suggests to me that they're not affecting each other.
- 5 CHAIRMAN KOPLAN: The light is on.
- 6 MR. WINTON: I'm sorry.
- 7 CHAIRMAN KOPLAN: I assume you finished your
- 8 response. Thank you for that. What's that?
- 9 MR. WINTON: I think Mr. Bond is very
- 10 anxious to add to what I said.
- 11 CHAIRMAN KOPLAN: I'll give him the
- 12 opportunity to do that in my next round. Vice
- 13 Chairman Okun?
- 14 VICE CHAIRMAN OKUN: Mr. Bond, you can
- 15 answer; but just before you do, I want to make clear,
- 16 Mr. Winton, what I heard you say, which I think is a
- 17 misstatement of what we do. I mean, just because we
- 18 find on that basis that there was underselling does
- 19 not mean the Commission assumes -- I don't think
- anyone up here assumes suppression.
- 21 MR. WINTON: Right. And I'm not -- what I
- 22 was trying to say, the fact that there are different
- 23 prices, which you call underselling, but different
- results on an average overall basis, doesn't
- 25 necessarily mean price suppression. And the question,

- is there a price suppression or not, is a factual
- question. And in this case, when you look at the
- 3 facts, I don't think you see it.
- 4 VICE CHAIRMAN OKUN: Mr. Bond?
- 5 MR. BOND: I would say that you absolutely
- should not conclude that there is price suppression
- 7 based on the data that you just mentioned,
- 8 Commissioner Koplan. It's true that there is a margin
- 9 of underselling. It's, also, true that it's always
- 10 existed. You can see from the data that as the margin
- of underselling has increased and decreased, there's
- really nothing -- there's no cause and affect
- 13 relationship that you can see between fluctuations in
- the margin of underselling, changes in the volume of
- 15 imports, or the operation and other -- the operation
- 16 margin and other financial indicators of the domestic
- industry. So, yes, I mean, you have this simple
- 18 analysis that in 16 out of 17, or whatever it is,
- 19 periods, underselling appears to have occurred, but I
- 20 don't think you can connect the dots from that to say
- 21 that price suppression occurred, especially in the
- 22 absence of any hard data from specific customers
- 23 confirming that underselling or price suppression or
- 24 anything like this is actually occurring in the
- 25 marketplace.

1	VICE CHAIRMAN OKUN: I think, Mr. Bond, I
2	guess this question, I believe, is for you. White &
3	Case basically has the les paris price index, is that
4	correct?
5	MR. BOND: Yes. That's ours.
6	VICE CHAIRMAN OKUN: Did you put that in
7	there to confuse us? I'm just curious I mean, I
8	shouldn't be
9	MR. BOND: What possessed us to do that?
10	VICE CHAIRMAN OKUN: Someone worked very
11	hard on getting this argument in there. But, I mean,
12	when we have very specific products, I was just trying
13	to figure out (a) why it was put in there as being
14	particularly helpful to us. I mean, even when you ran
15	it, I wasn't even sure if it proved the point it
16	wanted it to.
17	MR. BOND: We had incredible problems at the
18	last hour trying to get all of that in the brief and
19	it really turned into an administrative nightmare,
20	where all the charts were over top of one another and
21	we had to take them out quickly and try and rewrite it
22	and stick it all in exhibits. So, I know it wasn't
23	really a model of clarity.
24	The idea was, in constructing the index, to

come up with something that would allow us to compare

25

- trends in all of the prices of all of the products
- 2 against operating margins and things like this, which
- you really can't do or you can't do very effectively
- 4 just looking at fluctuations of the prices of one
- 5 product in relation to operating margins and things
- 6 like this. So, the idea behind that was to create a
- 7 sort of more global model that would allow us to look
- 8 at the impact of fluctuations in prices and
- 9 underselling, in particular, on the operations of the
- 10 U.S. producers.
- 11 VICE CHAIRMAN OKUN: Okay. Well, for post-
- hearing, for my own purposes, other Commissioners may
- 13 feel different, I would appreciate you focusing on the
- 14 price data that we collected, because I think it was
- fairly thorough and I think it deserves more
- 16 attention.
- 17 MR. BOND: It was based on your price data.
- 18 It's just a mixup.
- 19 VICE CHAIRMAN OKUN: Yes, I know.
- 20 MR. BOND: Okay.
- VICE CHAIRMAN OKUN: Okay. Then, let me
- 22 turn to the industry representatives. And you had a
- 23 number of -- a lot of information in your direct
- 24 testimony and I wanted to focus in on a couple of
- things that I heard you mentioned, just to make sure

- that I understood kind of the timing. And the first
- 2 one was just regarding your price increases. I think
- I heard in both your testimony, you talk about when
- 4 you instituted price increases. And could you just go
- 5 through again for me when those price increases took
- 6 place. And when responding to that, could you, also,
- 7 comment on what was going on with hot-rolled prices.
- 8 In other words, the raw material, did you feel
- 9 pressure on your raw material? Were you meeting U.S.
- 10 prices? I just wanted to hear a little bit more in
- 11 the context of the price increases, when they occurred
- 12 and why.
- 13 MR. TREVINO: Sure, of course. I think what
- 14 I was saying in my testimony, we were able to raise
- our prices by the end of the first quarter. I mean,
- the price basically doubled on the light weight
- 17 rectangular tubing. At the same time, the hot-rolled
- 18 coil prices had been going on. But, we were able to
- 19 implement the cost increases, that we experienced
- loss, some additional profit margin. Prices,
- 21 basically, doubled in the first quarter of 2004
- 22 period. Then, the situation continued. Up to now,
- 23 prices are basically two-and-a-half times the price
- level that they were at the beginning of the year.
- 25 VICE CHAIRMAN OKUN: Okay. When you say,

- 1 'first quarter 2004,' were those price increases
- 2 announced in 2004 or price increases announced in
- 3 2003, to take place in 2004?
- 4 MR. TREVINO: No. We started announcing
- 5 price increases in late 2003 and we continued in
- January, February, and March of 2004.
- 7 CHAIRMAN KOPLAN: Okay. Mr. Winton, this
- 8 may be information that was in your brief, if so -- if
- 9 it's not in there, if there's any additional
- information, could you put it in there, because I just
- 11 can't remember now if we've -- any press releases or
- 12 anything else that we could look at that showed price
- increases and when they --
- 14 MR. WINTON: From Mexico?
- 15 VICE CHAIRMAN OKUN: Yes.
- MR. WINTON: We did not submit anything. We
- 17 will do that. I think what complicates a little is
- 18 that the price increases are imposed as of a certain
- 19 date, and you see it with the U.S. producers, as well;
- 20 any order after this date, with shipment after that
- 21 date. There are previous orders that might be shipped
- 22 later or protected to some extent. So, in your data,
- 23 it doesn't come in quite as quickly as it's announced.
- VICE CHAIRMAN OKUN: Right. But, for me, I
- guess, again, since there's so much focus on what

- dependency -- I understand your argument on it; but,
- also, if there's anything contemporaneous with what
- 3 you're saying about when the order went into effect,
- 4 from what your prices were doing and what was
- 5 happening in Mexico with raw material, I would look at
- 6 it for evidence.
- 7 MR. WINTON: I'm not sure -- I know -- I'm
- 8 pretty sure that we don't have any sort of published
- 9 price list that comes out, that communicates to the
- world at large, this is what we're willing to sell at.
- 11 I think it's done customer by customers. But, there
- may be some documentation, internal, things like that.
- 13 MR. TREVINO: Just the same, we do the
- 14 negotiations on a customer-by-customer basis. If that
- information has, we can provide it to you; I mean, of
- 16 course, yes. And I would to add that we found no
- 17 resistance in the implementation of the price
- increases throughout 2004. We have been able to
- 19 successfully implement the price increases that we
- 20 have tried to pass to our customers.
- VICE CHAIRMAN OKUN: Okay. Mr. Diederich,
- 22 same question for you. If you can just put your
- 23 microphone on there.
- MR. DIEDERICH: In our case, we have a fully
- integrated office in the U.S. and so we are very close

- of the U.S. market: price increase, price decrease.
- 2 And we usually intend to increase our prices at the
- 3 same speed that the U.S. mill increases. So,
- 4 basically, any increases that have been done by the
- 5 U.S. mill have been matched by Prolamsa, at the same
- time, or one or two days before or after the day that
- 7 they were choosing. So, there's no differences there.
- 8 As far as -- Prolamsa has been very pro-
- 9 active in not depending only of one country or one
- 10 mill, as a lot of U.S. mill has been, let's say, doing
- 11 for the past years. We have the chance to be
- 12 geographically located in the north of Mexico and, of
- 13 course, we purchase a lot of coil in Mexico. But, we
- 14 purchase a lot of coil from the U.S. mill. We bring
- 15 inside of Mexico transform and tubing and we export in
- the U.S. at the cheaper cost sometimes at the U.S.
- 17 mill. In the same way, we do edge on buying coil. We
- 18 try to look for coil for production from Mexican
- 19 market for the export in various parts of the world
- 20 and try to have a low cost balance between different
- 21 purchases in different countries. But, again, we --
- 22 Prolamsa is here to make money. We are not a company
- 23 against having high margin. It's a very profitable
- 24 and a very well financed company. And we intend to
- 25 continue in that way.

1	So, yes, we match any price increase or
2	decrease that the U.S. is doing.
3	VICE CHAIRMAN OKUN: I guess one of the
4	things I was trying to understand is just, in terms of
5	the issues that have been purported, in terms of the
6	structural changes in the market, and I think one of
7	my colleagues asked about was it kind of global the
8	whole you know, China, the shortages, the raw
9	material increase on hot-rolled, is it affecting you
10	the same way it's affecting the U.S. market? Or were
11	you able to pass along the savings
12	MR. DIEDERICH: The whole American market
13	has been affected in the same way. Mexico, U.S., or
14	Canada, there's not very much difference between one
15	and the other. The big advantage that we have on some
16	others, it's the way that we are purchasing, where we
17	are purchasing, and when we are purchasing. We take
18	advantages of a lot of opportunities that some others
19	wouldn't take of and that gives us sometimes an
20	advantage on our production cost.
21	VICE CHAIRMAN OKUN: Okay. I see my Mr.
22	Trevino, did you have something you wanted to add?
23	MR. TREVINO: Yes, please. I would like
24	just to add, what caused all of these price increases,
25	in our case, was the combination of the several parts

- that we have been mentioning: the strong demand in
- 2 China; the strong demand, also, in North America and
- in Europe, as well as in our domestic market; the
- 4 type, availability of the raw materials that we use
- for producing our flat steel; the weak dollar
- 6 situation and the increase in the shipping costs
- 7 basically worldwide.
- 8 VICE CHAIRMAN OKUN: Okay. I thank you for
- 9 the additional comments. Thank you, both.
- 10 CHAIRMAN KOPLAN: Thank you, Vice Chairman.
- 11 Commissioner Hillman?
- 12 COMMISSIONER HILLMAN: Thank you. Just
- following up a little bit, just to make sure I
- 14 understand again this whole issue of the various
- 15 implications of things going on. Take us back to when
- the President announced the 201 duties and, obviously,
- 17 Mexico was an exempt country. At that point, in March
- 18 of 2002, what did that do to the price and the
- 19 availability of hot-rolled sheet in Mexico. I mean,
- 20 were your Mexican suppliers of sheet much more drawn
- into the U.S. market, because you were in an exempt
- 22 country?
- 23 MR. TREVINO: Since we are fully integrated,
- 24 we were not actually --
- 25 COMMISSIONER HILLMAN: You don't purchase

- 1 any outside sheet?
- 2 MR. TREVINO: No, we were not affected by
- 3 that. So, we continued --
- 4 COMMISSIONER HILLMAN: Not affected at all.
- Now, are you tempted by sheet prices to move sheet in
- 6 or is it still more attractive for you to produce pipe
- 7 and tube, a more value-added product?
- 8 MR. TREVINO: We continued to do the
- 9 marketing of our coils in our flat rolled division
- and, at the same time, selling our tubular products.
- 11 So, it was a combination of the two.
- 12 COMMISSIONER HILLMAN: Okay. Mr. Diederich,
- from your perspective, when the 201 duties were
- 14 announced on -- and, again, I'm trying now to just
- 15 focus on the sheet side of it, was there a significant
- 16 change in either price or availability of sheet for
- 17 you to use to make pipe and tube? I'm sorry, you just
- 18 need that microphone.
- 19 MR. DIEDERICH: The market was tight,
- obviously, after the 201; but, again, because of the
- 21 political strategies that we have in purchasing, we
- 22 had a huge stock of coil already coming from Mexico,
- 23 ready to produce our tubing. So, we were not really -
- we didn't see the same stress that other mill, at
- 25 the time.

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- 2 MR. DIEDERICH: I don't know if I answered
- 3 your question, but --
- 4 COMMISSIONER HILLMAN: Okay. And then over
- 5 the long haul, obviously, at some point, you used up
- 6 the stock of coil.
- 7 MR. DIEDERICH: Yes, we use it. And, again,
- 8 because of the strong relationship we had on both side
- 9 of the border, we always have the availability of coil
- 10 that we need. We never had really a problem of not
- 11 being able to ship merchandise to our customer,
- 12 because we didn't have coil. We're fearing not having
- 13 coil tomorrow, if that's the question.
- 14 COMMISSIONER HILLMAN: Okay. Then, I wanted
- to follow up just a little bit on another response
- that you gave to Vice Chairman Okun, in terms of this
- issue of pricing. You say, you are very close to
- 18 following the prices in the U.S. market. I mean, how
- 19 does that work? Does your customers tell you or is
- 20 there a publication that you all look to? Or how is
- it that you are very aware of what pricing is?
- 22 MR. DIEDERICH: Well, there are several
- 23 factors. Obviously, they're going to take information
- that is public that everybody can get. After that,
- 25 you have a full set of force turning the customers.

- 1 You get a lot of information from the customers. And
- 2 after that, as we purchase coil from the U.S., we have
- 3 the same price increases of what they have. So, it's
- 4 not very difficult to make a decision based on that
- 5 information.
- 6 COMMISSIONER HILLMAN: I appreciate that.
- 7 Going back to the pricing -- the arguments with
- 8 respect to pricing, Mr. Winton, to you, I'm sort of
- 9 sharing, to some degree, the Vice Chairman's -- I just
- 10 want to make sure I'm clear on it, because the
- 11 statute, as I've read it, as it was very clear, that
- we're making arguably two findings under prices: one,
- was there significant underselling; and, then, the
- 14 statute is very clear, and we are to determine whether
- or not there was price suppression or price
- depression.
- 17 MR. WINTON: Right.
- 18 COMMISSIONER HILLMAN: I just want to make
- 19 sure I'm hearing exactly what you're saying. With
- 20 respect to the issue of, was there significant
- 21 underselling, leave aside whether it caused
- 22 suppression or depression, was there significant
- 23 underselling, are you saying that the pricing data in
- here is suggesting the answer to that is no, was not
- 25 underselling -- significant underselling? Now, the

- 1 statute sorts it out.
- MR. WINTON: No, no, no, I understand.
- 3 COMMISSIONER HILLMAN: The statute very
- 4 clearly has underselling and then the second complete
- 5 subparagraph, 'and whether suppression or depression.'
- 6 MR. WINTON: I understood. But, I
- 7 understood Chairman Koplan's question to be about
- 8 price suppression, not about underselling. If I mis -
- 9 I understand. However, having said that, I mean, I
- 10 need to go look at the data, to sound like Dr. Lecker,
- 11 a little bit, because what you have here is Mexican
- 12 producers selling in a -- you know, it's not the whole
- 13 United States they're selling in. Whatever you may
- 14 feel about geographic separation, it's not the whole
- 15 United States they're selling in.
- 16 The prices you have from the importers
- 17 questionnaires are, at least in our case, and I don't
- 18 know about the other companies, but for Hysla and
- 19 Galvak, they are the importers for their exports,
- 20 okay. So, when you get pricing data from us, it tells
- us, here's the prices that the Mexicans were selling
- in the part of the market where they sold, at the
- 23 level of trade of themselves selling to their first
- customers. That's what you get from us.
- What you get from the U.S. producers is

- 1 different. It includes sells in other parts of the
- 2 country. It includes sells with, I'm assuming, at a
- further advanced level of trade. So, they're
- 4 different.
- Now, I have not done the analysis and maybe
- I can't do the analysis and maybe the information that
- 7 we have is just not sufficient and it's impractical.
- 8 I, personally, don't know if there's underselling.
- 9 Are the average prices that you get in your staff
- 10 report -- what the average prices that you get in
- 11 your staff -- are they what they say? I assume that
- 12 the staff has done the calculations correctly. But, I
- 13 have questions. If somebody in Oregon, where a
- 14 Mexican product never goes, happens to be selling it
- 15 at three times the market price and that raises the
- 16 average U.S. prices that you see, you wont' see that
- in your data, and there was this guy in Oregon, who
- 18 threw off the curve. You'll see a higher average U.S.
- 19 price and then you'll say, oh, there's underselling,
- 20 because the average Mexican price is lower.
- So, given that, I think the staff report
- 22 stands for what it says. I apologize, Chairman
- 23 Koplan, because I clearly mis -- I was thinking about
- 24 price suppression, whether the fact that the average
- 25 prices are lower, does that indicate price

- 1 suppression, and I was trying, probably in an
- 2 articulate way, to say, I didn't think so. And I
- 3 think David pointed out, this is -- the difference in
- 4 prices that you see are persistent throughout the
- 5 period.
- 6 COMMISSIONER HILLMAN: I appreciate that
- 7 clarification. That helps my understanding of the
- 8 point of the argument. But, then, let me go to this
- 9 issue of the competition between the imports and the
- 10 domestic product. At least one of the briefs or
- 11 somewhere, it's this issue of it's attenuated by this
- issue of concentration in the Gulf region, which
- 13 you've just touched on, and there is this comparison
- of things in the Gulf region, as opposed to the
- 15 argument that's made in the Petitioner's brief, which
- is, that if you do that and just try to do that, what
- 17 you see is that the companies that have a greater
- 18 concentration in the Gulf region suffered more greatly
- 19 in terms of their financial performance than the rest
- of the industry as a whole, as their way of furthering
- 21 the argument on causation; that if you saw greater, if
- you will, declines within the Gulf region, it is more
- 23 directly related to the imports, since the imports
- are, also, more concentrated in the Gulf region. What
- is your response?

1	MR. BOND: I think probably it would be best
2	for us to address this in our post-conference brief,
3	because of the confidential information; but just in
4	very general terms, a few thoughts. It seems to me
5	that primarily the way that the Petitioners
6	constructed that was just to look at one or two very
7	small producers that happened to be located in the
8	Gulf region. They ignored completely the performance
9	of others that are close to the Gulf region, that are
LO	not physically located in the Gulf region that ship a
L1	lot of tons into that area. So, if you include the
L2	performance of those other people, those other U.S.
L3	producers that are, in fact, shipping into the Gulf
L4	region, that are competing with the Mexican imports,
L5	you'll have a very different picture.
L6	COMMISSIONER HILLMAN: Okay.
L7	MR. BOND: We can do that for you.
L8	COMMISSIONER HILLMAN: I would ask you, if
L9	you don't mind, to address it a little more fully.
20	Because, there are clearly I mean, as I hear a
21	number of the claims that they're making, they're
22	pushing on this causation issue. And to the extent
23	that you think there is not an argument there on the
24	Gulf side, I would appreciate whatever comments you
25	want to add.

1	The other issue that was raised in I
2	believe it's in your brief, Mr. Bond, is the issue of
3	the sort of timing correlation, if you will, between
4	when the imports are highest versus when the domestic
5	industry is or isn't coming down in its operating
6	income or ratios and your comments on the lack of
7	correlation between these trends. But, if I look at
8	it, in this chart in your brief, that shows cumulated
9	subject import market share and I look at it and I'm
10	thinking, okay, it's actually highest import
11	markets, your subject market import share is highest
12	in the January to June 2003 period, which is the exact
13	same period at which the greatest decline in operating
14	income of the domestic industry occurs. So, we can
15	argue over whether that decline is significant or not;
16	but, to me, there is, at least from looking at those
17	two factors, this temporal correlation between when
18	the subject import market share is highest versus when
19	the domestic industry appears to be you know,
20	having the largest decline in its operating
21	performance.
22	MR. BOND: Can you direct me to the page?
23	I'm sorry.
24	COMMISSIONER HILLMAN: It would be in your
25	brief, I believe, at page 29, the chart on top of the

- 1 page, which shows, again, the -- what I'm looking at
- 2 is the cumulated share of imports, showing that it
- 3 reaches its peak in interim 2003, which would, also,
- 4 be the peak decline in the domestic industry's
- 5 operating income.
- 6 MR. BOND: Right. I have the public version
- 7 here and that's been taken out.
- 8 COMMISSIONER HILLMAN: Okay.
- 9 MR. BOND: But just generally, I would say
- 10 that I'd have to look at the data about that one
- 11 particular point in time. But, I think, overall, if
- 12 you look at the data and try to look for correlations
- throughout the entire period, what you see is that
- 14 they just don't exist. Sometimes, you see the type of
- 15 positive correlation that you say exist here; whereas
- in other periods, you see the exact opposite type of
- 17 relationship. So, I think our point is that
- 18 throughout the period, if you look at the trends
- 19 between increases, decreases in volume, operating
- 20 margins of the U.S. producers, changes in the degree
- 21 to which they're underselling, you don't see the type
- of consistent trend that would allow you to say, aha,
- this is causing this to occur. Sometimes it may; but
- 24 at other times, six months later, the exact opposite
- 25 relationship exists. So, you really can't draw a

- 1 specific conclusion from the data.
- 2 COMMISSIONER HILLMAN: I appreciate those
- 3 responses. Thank you.
- 4 CHAIRMAN KOPLAN: I was enthralled.
- 5 Commissioner Lane?
- 6 COMMISSIONER LANE: No questions.
- 7 CHAIRMAN KOPLAN: Commissioner Pearson?
- 8 COMMISSIONER PEARSON: I recognize that
- 9 there are some differences in business conditions
- 10 between the United States and Mexico. For instance, I
- 11 think it's correct to say that interest rates are
- 12 generally a little higher on the Mexican side of the
- 13 border. But, stepping back from the specifics, let me
- 14 ask just one general question. In your view, what is
- 15 a fair and reasonable return on investment for light
- weight rectangular pipe and tube in Mexico?
- MR. WINTON: Unfortunately, we have a sales
- 18 person here. He doesn't -- what we will do, if it's
- 19 okay, is see if we can get some information from the
- 20 managerial people in Hysla and Galvak and what they
- 21 consider an acceptable rate of return and submit that
- 22 in post-hearing brief.
- 23 COMMISSIONER PEARSON: Mr. Diederich, any
- thoughts on your side?
- MR. DIEDERICH: I would prefer to answer

- later on that one. I don't have the data with me and
- 2 I don't want to give you the wrong number.
- 3 COMMISSIONER PEARSON: Okay, fair enough.
- 4 MR. BOND: We would prefer to talk to the
- 5 people on the production side that actually own the
- 6 production facilities in Mexico and get their input,
- 7 rather than the sales side in the United States.
- 8 COMMISSIONER PEARSON: That's not
- 9 unreasonable.
- 10 MR. BOND: Okay.
- 11 COMMISSIONER PEARSON: That will be fine. I
- 12 have no further questions, Mr. Chairman.
- 13 CHAIRMAN KOPLAN: Thank you, Commissioner
- 14 Pearson. First, if I can straighten out the
- impression of what I said. I did not, when I
- 16 questioned on my first round, and I'm looking at the
- 17 text of the question, I did not equate underselling to
- 18 price suppression.
- 19 MR. WINTON: Chairman Koplan, I take full
- 20 responsibility for the mistake. It was my fault. I
- 21 apologize.
- 22 CHAIRMAN KOPLAN: Well, maybe I could have
- 23 phrased it more aptly, but I definitely wasn't -- I'm
- on the same page as the Vice Chair and Commissioner
- 25 Hillman on that. But, I did inquire in detail about

- 1 the underselling and what I said was, that at least in
- 2 part, I look at that as a factor, when I am trying to
- determine whether there's price suppression or price
- 4 depression.
- 5 MR. WINTON: Chairman Koplan, may I make
- 6 just one observation and maybe this will clarify why I
- 7 may seem to be dancing around this question a little
- 8 more than you might like.
- 9 CHAIRMAN KOPLAN: That was my next point.
- 10 MR. WINTON: Okay, thank you. When we did
- our questionnaire responses, as I said, we reported --
- responded as the importers of these products, because
- 13 Hysla and Galvak, in addition to being producers, act
- 14 as the importer of record through Custom's, which is a
- 15 method of business that Mr. Schagrin finds distasteful
- for some reason; but, that's, in fact, what we do.
- 17 When we reported our pricing, our pricing is on a
- 18 delivered duty paid at the Loredo basis. In other
- 19 words, just as it crosses the border, it's not
- 20 delivered to the customer. It's not delivered to the
- 21 U.S. It's just as it crosses the border. So, at
- 22 least for Hysla and Galvak -- have I got that right?
- 23 I finally got that right. So, at least for our data,
- 24 I'm concerned that when you see an average price for
- us, it may not be comparable to the average prices

- 1 you're seeing for other people.
- 2 CHAIRMAN KOPLAN: Tell me, if instead of 80
- 3 percent of comparison showing underselling, we had
- 4 come up with 80 percent showing overselling, would I
- 5 be hearing this argument from you today?
- 6 MR. WINTON: What you would be hearing would
- 7 be --
- 8 CHAIRMAN KOPLAN: Can you give me a yes or
- 9 no on that?
- 10 MR. WINTON: Yes, you would and what you
- 11 would be hearing is, our prices are understated and
- even with understated prices, we're overselling.
- 13 That's what you would have heard from me.
- 14 CHAIRMAN KOPLAN: Well, I think I have
- 15 exhausted this line of questioning. I'll move on to
- 16 another one. Thank you for that.
- 17 Mr. Diederich, and this is a follow-up to
- 18 Commissioner Hillman's request -- I think it's an
- 19 important issue -- on page of Petitioner's pre-hearing
- 20 brief, they state, and I quote, 'there are several
- 21 major domestic production facilities located in the
- 22 purported southern tier or Gulf region. Petitioner
- 23 Leavitt Tube has a Jackson, Mississippi plant.
- 24 Petitioner Northwest Tubes, LWR mill, is in Houston,
- 25 Texas.' There are cites here. 'There are numerous

- other domestic mills with plants in Texas, Oklahoma,
- 2 Alabama, and Georgia. Notably, non-petitioner Bull
- 3 Moose Tube Company will provide testimony that its
- 4 sales to the Gulf region have been severely hurt by
- 5 dumped imports. In aggregate, domestic industry sales
- 6 to the Gulf region was 13 percent of total domestic
- 7 sales in 2003.'
- 8 Now, this argument that I've just quoted was
- 9 contrary to the allegation at page 21 of your pre-
- 10 hearing brief, that 'most U.S. producers do not sell
- or sell very little in Texas and the Gulf region.'
- 12 So, in responding post-hearing on this issue, I would
- 13 appreciate if you would take -- counsel, if you take
- 14 this quote from Petitioner's pre-hearing brief into
- 15 account. And there's more that follows, actually, on
- this point, in their brief, and respond to that in as
- much detail as possible. If there's anything Mr.
- 18 Diederich would like to add to that now or say now, I
- 19 would welcome it.
- 20 MR. DIEDERICH: I would prefer to wait until
- 21 the post-hearing.
- 22 CHAIRMAN KOPLAN: Okay. I am very
- interested, though, in the response that I get on
- this. Mr. Winton, on page three of Galvak and Hysla's
- 25 pre-hearing brief, you argue that 'the interim period

- is not in this case a mere extension of trends that
- 2 had existed before. Instead, it represents a
- fundamental departure from past conditions.' One
- 4 change that occurred in 2004 was that the price of
- 5 subject imports from Mexico rose substantially. The
- 6 public version of our staff report, table 4-2,
- 7 reflects that the unit value of Mexican subject
- 8 imports increased from \$494 a ton in interim 2003, to
- 9 \$654 per ton in interim 2004. And for Turkey, the
- increase went from \$533 to \$550. Why should I not
- 11 regard dependency of these investigations as having
- led to those price increases during interim 2004?
- 13 MR. WINTON: If -- and I'd have to find the
- table, but there's a table where you have the import
- 15 volumes by month and what you find is that most of the
- imports that came in from Mexico and Turkey were in
- the first three months of this year, before there were
- 18 any antidumping measures in effect. What you'd have
- 19 to assume is --
- 20 CHAIRMAN KOPLAN: Perhaps, you might, for
- 21 purposes of the post-hearing, check and make sure that
- you are looking at the right information.
- MR. WINTON: Okay.
- 24 CHAIRMAN KOPLAN: But, go ahead.
- MR. WINTON: But, no, but the volume of

- imports in the first six months of 2004, they're
- 2 higher in the first quarter before the antidumping
- measures are put in place. You'd have to say, why
- 4 would we raise our prices because of antidumping
- 5 measures that haven't been put in place yet, on sales
- 6 that are never going to be subject to an
- 7 administrative review, because they're before
- 8 Commerce's preliminary determination. There's no
- 9 reason for us to --
- 10 CHAIRMAN KOPLAN: I didn't quite phrase my
- 11 question that way.
- MR. WINTON: I'm sorry?
- 13 CHAIRMAN KOPLAN: I said, I didn't quite
- 14 phrase my question --
- 15 MR. WINTON: No, I'm sorry, because what I
- 16 understood your question may be was why are the price
- increases not related to the pendency of this
- 18 investigation.
- 19 CHAIRMAN KOPLAN: Right.
- 20 MR. WINTON: And what I'm saying is why
- 21 would we have raised our prices just because the
- 22 petition was filed. And we might raise our prices if
- 23 we thought it was going to be subject to dumping
- 24 calculations and we want to make sure we're not
- 25 dumping and so we raise our prices. That, I could

- 1 understand. But raising our prices -- first of all,
- 2 we have to get our customers to agree to pay more.
- 3 That's not something we can unilaterally do. They
- 4 have to be willing to do it. And, frankly, if they
- 5 had been willing to do it before, we would have done
- 6 it before.
- 7 The second thing is, you have all this
- 8 evidence that there is something going on worldwide.
- 9 This is not -- in all products, this isn't light
- 10 walled rectangular pipe. We submitted the same
- information in line pipe before the petition was
- 12 filed. We had the same information that was going on,
- on line pipe. Jaime testified that it's all of his
- 14 tubular products to the United States. Everything is
- 15 going under the same trends. Prices are going up in
- the U.S. market. The U.S. producers' prices are going
- 17 up in the U.S. market. And, yet, they want you to
- 18 believe that of all these prices that are going up, of
- 19 all of the products, every one in the world is raising
- their prices, but it's just the Mexican producers of
- 21 light walled rectangular pipe are doing it because the
- 22 petition was filed. Everyone else is doing it for
- other reasons, supply, demand, China, the whole thing.
- 24 But, us, that's not our reason. We're doing it
- 25 because they filed an antidumping petition. It

- 1 doesn't make sense.
- 2 If you look at what's going on in the world,
- 3 this is consistent. The increase in prices from
- 4 Mexico, the increase in prices for the U.S. producer,
- is consistent with all pipe products, with all steel
- 6 products. That's what is going on in the market right
- 7 now. And the customers recognize it and that's why
- 8 they're willing to pay more. I mean, I don't think
- 9 anyone here, I don't think anyone you saw this morning
- 10 is in business to sell their products for less than
- 11 the customers are willing to pay. They all want to
- 12 get the most from their customers and throughout the
- 13 period. If we got more from our customers now, it's
- 14 because we could get more from the customers now.
- 15 It's the only reason our prices go up.
- MR. BOND: I just wanted to add one detail,
- if I might, Chairman Koplan. The increase can't
- 18 possibly be related to the dumping duties, at least in
- 19 our case, and you can see that by simply looking at
- the fact that our dumping margin at the preliminary
- 21 was five-and-a-half percent. It's been raised to six
- 22 percent in the final from the Commerce Department,
- 23 which just came out. And nevertheless, our prices
- 24 have increased by similar margins. The prices have
- gone up far, far more than could be explained by

- 1 the imposition of the dumping duty. Something else is
- 2 going on here and our prices have gone up equally on
- 3 products that are not subject to the case, as well.
- 4 So, there's no cause and effect relationship that you
- 5 can see there.
- 6 CHAIRMAN KOPLAN: I want to thank you all,
- 7 very much, for your responses to my questions. I have
- 8 nothing further. Vice Chairman?
- 9 VICE CHAIRMAN OKUN: Thank you, Mr.
- 10 Chairman. I don't have any other questions for this
- 11 panel. With the indulgence of my colleagues and the
- witnesses, I would like to take this opportunity to
- 13 recognize Debra Booth on my staff, who has taken a job
- 14 to go to the private sector, go out and do the things
- 15 that I think everyone has strived to do once in their
- life. She's been with me. She's served me well.
- 17 Before that, she served as an industry analyst in the
- 18 Office of Industries and focused on agriculture,
- 19 sugar, in particular, very well known for that, and
- served in the USTR on a detail. So, I wanted to take
- this opportunity to say good bye to her and I will
- 22 miss her and wish her well. And I welcome Warren
- 23 Payne, also, an aggie from Office of Industries, who
- is going to be on detail to my staff, with Debra
- 25 departing. Thank you, Mr. Chairman.

- 1 CHAIRMAN KOPLAN: Oh, no, thank you, Vice
- 2 Chairman. If I may, I'd like to just add to that and
- 3 say that each one of us here on this dais and other
- 4 Commissioners that have preceded us have all
- 5 benefitted from Debra's contributions to us on the
- floor. It's the one time I forgot to use my
- 7 microphone. So, I would just like to echo your
- 8 praise. Thank you.
- 9 COMMISSIONER HILLMAN: I'm sorry, Mr.
- 10 Chairman, I have two quick little questions for the
- 11 hearing, but I would certainly not want to rain on
- 12 Debra's parade --
- 13 CHAIRMAN KOPLAN: We're not trying to put
- 14 any pressure on you or anything.
- 15 COMMISSIONER HILLMAN: -- and would
- 16 certainly join my colleagues in wishing her well and
- 17 thanking her for her tremendous service to all of us
- 18 here at the Commission; not only to the Vice Chairman,
- 19 but to all of us. It is always a collaborative effort
- 20 up here and her contributions are many and much
- 21 appreciated.
- 22 And then just two little minor -- going back
- 23 to the subject of light walled rectangular pipe and
- tube, two minor questions for post-hearing. One is,
- Mr. Bond, in your brief, you briefed very well the

- issue of should we end up in a threat context in this
- 2 case, the issue of cumulation of imports between
- 3 Turkey and Mexico. But, I guess I would ask both of
- 4 you could just address the issue of should we cumulate
- 5 the two. What, if anything, would you suggest that we
- do about the lack of data that we have from Turkey?
- 7 If there's any information or anything else that you
- 8 would suggest that we do, given that we have gotten a
- 9 fairly minimal response on the Turkish side of this
- 10 case.
- 11 And then the second issue, Mr. Winton, for
- 12 you, given that we've had this big discussion about
- the relationship and the statute between underselling
- 14 and price suppression and depression, I wondered if
- 15 you could help us think about whether we have done and
- to think about the implications of can we, under the
- 17 statute and the way that it's laid out, find
- 18 significant underselling; that, yes, there is
- 19 significant underselling, but, no, there is not price
- 20 suppression or depression; and if we make that kind of
- 21 bifurcated finding, where does it lead us, in terms of
- 22 what the statute tells us with respect to an overall
- 23 finding on price effect.
- 24 MR. WINTON: I take it, you want me to
- 25 address that in the brief?

- 1 COMMISSIONER HILLMAN: Correct.
- 2 MR. WINTON: I'd be happy to do that.
- 3 COMMISSIONER HILLMAN: Okay. And with that,
- 4 I have no further questions, Mr. Chairman.
- 5 CHAIRMAN KOPLAN: Thank you, Commissioner
- 6 Hillman. Are there any other questions from the --
- 7 VICE CHAIRMAN OKUN: I wonder, Vice Chairman
- 8 Hillman, if we could direct the same question to Mr.
- 9 Schagrin.
- 10 COMMISSIONER HILLMAN: Absolutely. I'm sure
- 11 this is not an unfamiliar issue to Mr. Schagrin,
- 12 because I know we, at least in one other case that I
- can recall, this issue came up very directly. But, I
- 14 would certainly welcome Mr. Schagrin's comments on
- 15 that same issue.
- MR. SCHAGRIN: We'll address that in our
- 17 post-hearing brief.
- 18 COMMISSIONER HILLMAN: Thank you.
- 19 CHAIRMAN KOPLAN: Thank you. Staff? Ms.
- 20 Mazur, do you have any questions for the panel?
- MS. MAZUR: Mr. Chairman, staff has no
- 22 questions.
- 23 CHAIRMAN KOPLAN: Thank you. Mr. Schagrin,
- do you have any questions of this panel before we
- 25 release them?

- 1 MR. SCHAGRIN: No questions. Con dios, no
- 2 questions. Gracias.
- 3 CHAIRMAN KOPLAN: Thank you all, very much,
- for your testimony. And I'll release the panel.
- 5 Petitioners have a total of 17 minutes remaining,
- 6 including five for closing. Respondents have a total
- of 20 minutes remaining, including five for closing.
- 8 Mr. Schagrin, how do you want to proceed? I'm
- 9 impressed, because I recall that at one time, you
- asked for 90 minutes today and you didn't even use 60.
- 11 MR. SCHAGRIN: Chairman Koplan, you know,
- 12 the fact that Mr. Kleinfelter usually speaks for about
- 20 minutes when he has five minutes of testimony, I
- think that's what made the difference today. But, I
- 15 do hope that he recovers quickly. I do appreciate the
- 16 use of some of his time.
- 17 CHAIRMAN KOPLAN: Nice try, Mr. Schagrin.
- 18 I've reviewed the text of his testimony and I would
- 19 say that was about three of those minutes.
- 20 MR. SCHAGRIN: I'm willing to proceed
- 21 anytime the Commission would like with closing
- 22 argument and rebuttal.
- 23 CHAIRMAN KOPLAN: Go ahead.
- 24 MR. SCHAGRIN: Would you like me to do it
- 25 from here?

- 1 CHAIRMAN KOPLAN: Wherever you'd like,
- 2 either at the dais or from your table.
- 3 MR. SCHAGRIN: I think I'll approach the
- 4 dias.
- 5 CHAIRMAN KOPLAN: Counsel, I've released
- 6 your -- Respondents, I've released your witnesses, if
- 7 they want to leave the table. Did they want to --
- 8 it's up to you, but we're moving to another stage now.
- 9 (Pause.)
- 10 MR. SCHAGRIN: If it's okay, I'll sit up
- 11 here, I think. It's better eye contact than I would
- 12 have from back there and I was thinking that at the
- dais, I might not be able to read anything I want to
- 14 read without playing the trombone. My eyesight is
- 15 going.
- 16 Let me begin with some of the broader
- 17 arguments put forth by the Mexican industry. Their
- 18 story seems to be going to the 2002-2003 period, that
- 19 everything that happened in the domestic industry can
- 20 be blamed on the 201 case and the difference in
- 21 relief. And they make a lot of use out of my
- 22 commonsense quote. And if the worse thing they put on
- 23 my tombstone is that he showed a lot of commonsense
- 24 before the Commission and USTR and Commerce, things
- could be worse. So, I'll take that as a complement.

1 But that somehow the 201, I think they used t	the term
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- 2 had a seismic impact on U.S. producers in the U.S.
- 3 market, but really didn't have any impact on the
- 4 Mexican industry; that even though Mexico had a 201,
- they had other ways to source steel and it's really
- 6 not what caused their import increase to the United
- 7 States and it was the 201 that hurt the domestic
- 8 industry, not the 68 percent increase in subject
- 9 imports, the underselling of those imports to the
- 10 domestic industry's prices and the prices suppression.
- 11 Well, you all and I have spent virtually the
- 12 entire summer last summer, it wasn't pleasant, ended
- 13 with the hurricane, as I read in Vice Chairman Okun,
- 14 formerly Chairman Okun's annual report about the work
- 15 through the hurricane, but we spent all last summer on
- the 201 case. And I participated in those
- 17 proceedings. I think I read your 1,500 page report
- 18 pretty carefully, because I'm very interested in the
- 19 work of this Commission, particularly vis-a-vis the
- 20 steel industry in the case I participated in. And,
- 21 you know, I'm going to review it between now and the
- 22 post-hearing, but what I took from that report was
- that unlike the customers, who wanted to come into the
- 24 Commission and say this 201 had a seismic impact on
- every steel user, I thought the conclusions of the

- 1 Commission's 201 report was, in fact, that the 201 did
- 2 not have a seismic impact on the U.S. steel market.
- 3 And if I have to decide where to put the most credit
- 4 and credibility with this Commission's exhaustive
- 5 analysis or with an argument concocted by counsel of
- the Mexicans, I'm walking with my feet, you know,
- 7 squarely behind the Commission. And I really believe
- 8 that as much as I argued for the 201 case, as much as
- 9 I argued for equivalent tariffs, I don't think the 201
- 10 case had a seismic impact. Some changes that were
- 11 done either by the 201 or by conditions, such as the
- 12 consolidation within the U.S. steel industry, the
- 13 closure of some plants, have had significant impact.
- 14 But, the 201 duties, because they were quite coarse,
- 15 did not have a seismic impact.
- 16 Now, what had a significant impact on the
- 17 U.S. industry producing light walled rectangular
- 18 tubing? First of all, we had an increase in imports
- 19 from Mexico, from 105,000 to 152,000 tons, between
- 20 2001 and 2003. Now, the Mexicans excuses for that are
- 21 numerous, as they put them before you. One, they say,
- 22 well, we might have had significant increase, but
- 23 you've got to remember, we sell very much hand in
- 24 glove with our customers. We're really special. We
- 25 go for special customer relationships. And you know

- that we couldn't have an impact in the market, because
- they presented a chart that showed kilograms, dollars
- 3 per kilograms on the land to duty paid basis. And
- 4 they say, look at imports from Mexico and cumulate
- 5 imports and compare those to China, Japan, Korea,
- 6 South Africa, Spain. Well, they don't say in their
- 7 chart whether, in fact, they added the 201 duties. It
- 8 says, 'land to duty paid.' I'm going to presume they
- 9 added the 201 duties in, which were 15 percent on the
- tubing, because that would increase all these prices.
- 11 I know when we normally run things and say duty paid,
- we just include the normal duties. I would hope that
- 13 they did this properly.
- But the other thing is, this doesn't show
- 15 any volumes. And you have to ask yourself, you know,
- is 1,000 tons of low-priced product from South Africa
- is going to have as big an impact as 150,000 tons of
- 18 low-priced product from Mexico or 30,000 tons from
- 19 Turkey. So, I think the analysis, this effort of
- 20 saying, it really wasn't us, it was somebody else, it
- 21 was the 201 case, it was other imports, I don't think
- that holds any water.
- Now, an issue has been presented by the
- 24 Respondents to this Commission -- I think Chairman
- 25 Koplan, you've already dealt with it pretty well --

1	but, you know, they basically said, look, when you're
2	valuating injury here, you've got a big problem,
3	because you don't have the right data set. And since
4	Mr. Winton led off his opening statement with this
5	issue, I really think it's kind of incumbent upon
6	counsels, who come before this Commission, if you're
7	going to start out a hearing with a sucker punch, that
8	you have some basis on the record for it. And what
9	really happened here, and it troubles me, because I
10	don't want to see it happening in other cases that I
11	have before this Commission, I don't want to see it
12	happen in the Commission, is that Mexican respondents
13	pretty irresponsibly at the preliminary phase gave the
14	Commission staff a list of people that don't make the
15	subject product, a majority of them don't. And they
16	got the list from an STI website and it was called,
17	'Hollow Structural Sections.' Had they called the
18	director of STI, whose phone number, I'm sure, is
19	there, he would have told you that the STI considers
20	hollow structural sections not to be this product.
21	They consider it to be heavy walled product. And so,
22	it's no surprise that most of the folks, who were
23	contacted, don't make the product.

they didn't take the additional steps of giving the

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Of course, I think when they provided it,

- 1 staff contact names. I suspect that some of these
- 2 companies, somebody saw a questionnaire and said, we
- don't make this product, and just they might have
- 4 tossed it. Now, we know they should have filled it
- out and said, no, and send it back. But, people don't
- 6 always do the right thing. I'm still troubled. The
- fact is, I know that some of the folks, who haven't
- 8 responded, are in the Gulf region. You saw our
- 9 analysis. It shows that people in the Gulf region are
- 10 people, who are hurt the most. I'm really anxious for
- 11 those folks to respond. I don't know what else I can
- 12 do. I don't know what else the staff can do. We are
- trying our hardest, I can assure the Commission of
- 14 that.
- I think 80 to 85 percent, that's my
- 16 estimate, I think that's the way it will come out. If
- those other people respond to make it 100 percent, I
- 18 think you'll find the data you have now is about 80 to
- 19 85 percent of the industry. That's pretty good. We
- 20 all shoot for 100 percent. As I say, I'm more anxious
- 21 than anybody for the remaining producers to respond.
- 22 I think that helps our case. I'm glad Respondents are
- 23 pushing it, because they may not realize how much it
- 24 helps our case.
- 25 Since I'm talking about the Gulf region, let

1	me talk about an issue that was raised earlier, where
2	they said they really weren't sure how we did it. We
3	might have just picked a couple of tiny producers and
4	so our analysis doesn't mean much. I know you asked
5	them to address it in the post-hearing brief. We'd
6	like to think, when we use numbers or when we quote
7	from the staff report, and Chairman Koplan, you caught
8	me earlier with us not having quoted fully and I
9	regret that. And whether I write that section of the
10	brief or not, my name is on it; the buck stops here
11	with Mr. Schagrin for everything that says Schagrin
12	Associates. But, what we'd like to think is that when
13	we present the Commission with information, we give
14	you all good explanations. And so, we explained in
15	our exhibits the methodology we used for picking the
16	folks in the Gulf region and we really did pick, out
17	of all the questionnaire responses, because we gave
18	you the data on the chart, so you didn't even have to
19	go back to the staff report, we gave you a percentage
20	of sales into the Gulf region and we picked the
21	people, who had significant percentage of sales in the
22	Gulf region. And I think when other Gulf region folks
23	respond, you will see that this influx of imports
24	of dumped imports really had a very negative impact on
25	those folks and that not only wasn't competition

- 1 attenuated, but competition was very close for a
- 2 number of producers in the U.S. market and very
- 3 injurious.
- 4 Now, as I say in this effort to try to
- 5 attenuate the competition between the Mexican industry
- and the U.S. industry, I think you heard Respondents
- 7 say, look, what we try to do is establish close
- 8 relationships with customers. We're looking for long-
- 9 term customers. Now, the domestic producers aren't
- 10 dummies either. Everybody likes long-term customers.
- 11 I like long-term clients. Everybody likes long-term
- 12 relationships in the business world. You might have
- got the impression that, well, the Mexicans must be
- selling to lots of end users versus the domestic
- 15 industry. But, there's table, table 1-1, it's the
- 16 first table in the whole staff report, that shows the
- 17 breakdown of sales to distributors versus end users
- 18 for the U.S. industry, the Mexicans and the Turks.
- 19 For the Mexicans, it was 75 percent sales -- I'm
- 20 looking at 2003 now -- of their sales now were to
- 21 distributors; for the U.S. industry, 70 percent; for
- the Turks, 96 percent. Now, given that most of their
- 23 sales are to distributors, how do their imports
- increase by 50 some odd percent between 2001 and 2003?
- 25 Is it just their particular relationships with these

1	customers? They happen to pick the customers to have
2	relationships with, whose businesses increase by 50
3	percent and the U.S. producers were dumb and picked
4	out relationships with customers, whose business
5	didn't improve? Of course not. In fact, to a great
6	extent, the Mexican producers and the U.S. producers
7	have the same customers. And the reason that imports
8	from Mexico and from Turkey were increasing so
9	significantly is that they were offering these
LO	distributors lower prices, and that's where the
L1	competition comes home to roost. To the extent that
L2	there's a distributor carrying mostly Mexican or
L3	Turkish and not carrying domestic and their business
L4	is growing, that's because they have lower prices to
L5	end users. Once again, it's a result of the dumping.
L6	And, in fact, we're going to do some
L7	analysis in the post-hearing brief. You know, we've
L8	got 23 purchaser responses in this case. A fair
L9	number of those purchasers purchase product from both
20	U.S. producers in Mexican or from U.S. producers in
21	Turkish and in a minority of cases, from all three. I
22	think overwhelmingly those purchase responses
23	demonstrate that over the period of investigation, for
24	purchasers, who purchase from both domestic and
25	subject imports, that the purchases of subject import

grew much faster than the purchaser of domestic, or
that their purchases of subject imports grew a lot and
their purchase of domestic might have declined.
Now, those are purchaser responses. I would
love, Chairman Koplan, on the final to kind of
substitute those as our loss sales and loss revenue
allegations, because that's really where the rubber
meets the road. These distributors, these purchasers,
who respond to the ITC, they just don't tell their
suppliers, hey, I'm getting x from this Mexican mill
at y price and you're losing x tons. But, they've
told it to the Commission. And so, I think that
analysis is really going to serve two purposes. To
the extent that a purchaser was buying more subject
imports at lower prices than buying domestic, the
domestic industry obviously lost their volume and lost
their tonnages. But, it, also, shows that the
competition between the imports and the domestic is
not attenuated. It's real. It's right there. And
that's where the underselling translates into
increased market share for the subject imports.
Now, I'm probably as confused as you are
about the way the pricing data was allegedly given by
the Mexican industry. I've done a few cases here at

the Commission. I don't think pricing sections of the

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- importer's questionnaires have changed much in the
- 2 last 20 years. I could have sworn that the request
- for pricing to importers, not to foreign producers,
- 4 but to importers is to give the prices to your
- 5 customers. And the domestic industry is asked to give
- 6 the pricing to their customers. And so for Hysla to
- 7 say, well, you know, that's just our price as we
- 8 imported from Mexico, that's just our Loredo price,
- 9 it's not really a selling price, I don't quite
- 10 understand that. I mean, once again, the domestic
- 11 producers don't say, you know, I'm located in Illinois
- or I'm located in Missouri, you know, here's my price
- at a point in Arkansas or Texas. They say, here's a
- 14 price to our customer. The price may be FOB mill, but
- 15 it's prices to customers. I think the Commission
- 16 gather data the same way they always do. I think the
- 17 underselling data speaks for itself. There were
- 18 significant underselling and the real question for the
- 19 Commission is, did this underselling have the effect
- of suppressing domestic prices. I'd like to think
- 21 that if you find that it does, we win the case. I'd
- 22 like to think that. And that's what you did in the
- 23 preliminary determination. And, yes, there have been
- 24 changes since the preliminary determination. But, I
- 25 think the data -- we're going to analyze this further

in our post-hearing brief -- I think the data shows

2 pretty clearly that the domestic industry, in terms of

3 the prices it received through the end of 2003 was not

4 able to pass along cost increases, that they didn't

5 get the price increases that they sought and so there

6 was price suppression and it reduced profitability,

7 both on a percentage basis and overall.

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Now, obviously, we would have a lot easier case today, if -- since the filing of this case, since the beginning of the year, we didn't have \$400 or \$500 ton increase in steel prices and we were talking about a \$50 increase in steel costs and a \$50 increase in tubing prices. That's not the way it is and that's the way the cards are dealt. But the fact is the witness testimony today was that when they tried to increase prices in the past, before the dumping cases were filed, they were relatively unsuccessful. After the dumping case was filed, they were successful in getting their price increase through. And by the way, the statute refers to a period since the filing of the petition, the statute does not talk about the DOC preliminary. When the producers spoke this morning about resistance to further price increases, which are right now already stratospheric, because of imports, they weren't talking about subject imports. They were

- 1 talking about non-subject imports. Obviously, prices
- 2 eventually get to a point where you're going to get a
- 3 lot more imports coming in.
- 4 If you get the threat, we think the
- 5 increases in market share, all of the excess capacity,
- the underselling that still is going to exist, these
- 7 folks have shown that they know how to sell into the
- 8 market. It's a distributor market. They're going to
- 9 really ramp it up. And I'd hate to come back to this
- 10 Commission in a couple of years, with a new set of
- 11 case on this product and say, now, I'm here with the
- 12 domestic industry having 40 percent of the market, not
- 13 60 percent. We lost it in 90 percent. I'm confident
- this Commission will rely on the record. I urge you
- 15 to make an affirmative determination of either injury
- 16 by reason of subject imports or threat of injury.
- 17 Thank you, very much.
- 18 CHAIRMAN KOPLAN: Mr. Winton?
- 1 MR. BOND: Thank you. I just want to make
- 2 two brief comments relating to the data before the
- 3 Commission and, hopefully, data that can be before the
- 4 Commission before it reaches its final determination.
- 5 I really can't resist the attempt to respond to Mr.
- 6 Schagrin's comments about our irresponsible behavior
- 7 in identifying those 22 companies to you during the

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The truth is that those companies were 2 3 identified, as you mentioned, Chairman Koplan, by 4 looking on the Internet but not just by simply choosing names out of a hat. According to the 5 Internet sites for those companies, they made the 6 specifications subject to this case, 513- and 500-type 7 steel, they make mechanical tubing, they make 8 structural tubing, and they make it in the diameters 9 and wall thicknesses that are subject to this case, 10 and we provided papers from the Web sites of those 11 companies, to the extent that they were available, to 12 show to you that, in fact, they did. They made the 13 14 right grades, they made the right diameters, and they made the right wall thicknesses. 15 So we weren't just sort of throwing names to 16 17 you irresponsibly, suggesting that perhaps these people were producers. The public information that we 18 19 have access to demonstrated that they likely were producers of the subject merchandise. And, again, I 20 want to repeat that there are at least two or three of 21 those companies that we are 100 percent certain 22 produce and sell huge quantities of subject 23 24 merchandise in this country. At this point, we don't have any data. Hopefully, we will, and we think that 25

- once we do, the U.S. market share numbers that we have
- 2 right now will look a whole lot more positive from the
- 3 domestic industry's perspective.
- 4 The second data issue I wanted to mention
- 5 relates to lost sales. Without going into detail that
- 6 might create APO problems, I think it's sufficient to
- 7 say that there really is none. Without that kind of
- 8 data, I don't see how anyone can reasonably
- 9 extrapolate from margins of underselling to a
- 10 conclusion that there were lost sales or price
- 11 suppression. There simply is no data before the
- 12 Commission at this point of specific lost sales or
- 13 specific cases of price suppression. The truth is
- that Mr. Schagrin's clients sell directly to OEMs.
- 15 They don't simply sell to distributors that are far
- removed from the client and, therefore, unable to
- 17 report instances of lost sales or price suppression.
- 18 If this had occurred, Mr. Schagrin and his client
- 19 should be able to provide specific information about
- 20 it. Thank you.
- MR. WINTON: Thank you. Let me say for the
- 22 record, I did not, in my opening statement, impugn the
- 23 integrity of anyone. I didn't attempt to blame
- 24 anyone. I merely pointed out, and I think it's
- 25 supported on the record, that we don't have

- 1 questionnaire responses or information from a large
- 2 number of the U.S. producers.
- Now, Mr. Schagrin says, well, they produce
- 4 hollow structural steel, HHS, not light-walled
- 5 mechanical, but there is nothing that prevents someone
- 6 who makes thick-walled pipe from making thin-walled
- 7 pipe. If you can't make the size range, that's one
- 8 thing, but once you're within the size range, if you
- 9 can make the thick walled, you can make the thin
- 10 walled; it's a question of whether you choose to.
- 11 But if, as you say, Chairman Koplan, the
- companies identified by White & Case are not producers
- of the subject merchandise, they are not.
- I want to make clear, as we talk about the
- 15 Gulf region in this case and the impact of it, that
- 16 we're not talking about a regional industry case.
- 17 There are specific criteria under the statute for
- 18 making regional industry arguments, and they are not
- 19 met in this case, and no one says that they are. What
- 20 we're talking about is the way that competition works
- in this market, how the market is segmented not into
- 22 regional markets in the statutory sense but just in
- 23 ways people compete.
- 24 The one thing you can say with certainty is
- 25 that this truly is a commodity product. It's sold on

- 1 the basis of price, and if we were truly selling on a
- 2 nationwide basis and we were truly selling at lower
- prices than the U.S. producers, we wouldn't sell
- 4 anything. That's what the commodity product at a
- lower price is, and yet they are selling things, and
- 6 they are selling more. Every single year, they sold
- 7 more than they did the year before.
- 8 So there is something going on here that
- 9 isn't described by Mr. Schagrin's description of the
- 10 industry. He says that the distributors are buying
- 11 from both of us, and maybe they are. We can check
- 12 their questionnaire responses. But if they are buying
- just on the basis of price, and we're always lower
- 14 priced, why are they buying anything from the U.S.
- 15 producers? There is something else going on here. It
- 16 doesn't make sense.
- 17 The problem you have, I believe, is with our
- 18 pricing data, and just because I have now confused Mr.
- 19 Schagrin, and I'm very sorry for having done that, let
- 20 me be clear, at least as to who I understand this, and
- 21 I will confirm it with my client, and we will make
- 22 sure we address it in our post-hearing brief. The
- 23 importer's questionnaire required us to report the
- 24 prices on an F.O.B., U.S.-point-of-shipment basis as
- 25 an importer. As an importer, Hysla and Galvak

- 1 reported their prices to their customers on an F.O.B.,
- point-of-shipment-U.S. basis. Their point of shipment
- in the United States is just across the border in
- 4 Laredo. It's not middle of the bridge; it's just-
- 5 over-the-bridge basis.
- In the past, when we would sell to
- 7 unaffiliated U.S. customers and not act as the
- 8 importer of record, we wouldn't fill out the
- 9 importer's questionnaire because we weren't the
- 10 importer. Our U.S. customer would fill out the
- importer's questionnaire. Now, if we were selling to
- 12 a customer in Houston, we might sell him on the same
- 13 basis. While we couldn't sell delivery duty paid
- 14 because then we would be the importer of record, we
- might sell what used to be called "middle-of-the-
- 16 bridge basis." We would sell just short of Customs in
- 17 Laredo, and they would take it across the border, take
- 18 it to Houston or wherever and sell it to their
- 19 customers, and in those cases, you would get an
- 20 importer's questionnaire response from the distributor
- in Houston, who would be reporting his sales from
- 22 Houston to his customers. That's what you would
- 23 typically see in these cases.
- You're not seeing that with our data.
- 25 You're seeing the price F.O.B. Laredo or delivered-

- duty-paid Laredo, depending on whether your
- 2 perspective is Mexican or U.S. The distributor is
- 3 buying from us, and that is what I believe is
- 4 distorting the comparison, and I hope that that's
- 5 clear. We will try to make it even clearer.
- But at the end of the day, no matter what we
- 7 do, and I think Mr. Schagrin, to his credit,
- 8 recognizes it, we're in a situation where the U.S.
- 9 industry that comes before you today is enjoying
- 10 record profits. They pushed through absolutely
- massive price increases, \$400 a ton in the first
- 12 quarter. In the first quarter, before any antidumping
- measures were in place, they raised their prices \$400
- 14 a ton. We raised our prices about the same, as we
- 15 testified, all before antidumping measures were in
- place, and everybody is making more money than they
- 17 ever did before.
- 18 And the question before the Commission is
- 19 whether, in my view, and I'm happy, if I need to, to
- argue this based on 2001 and 2003, but as I read the
- 21 statute, the question before you is whether an
- 22 industry that's doing that well, doing so well, and
- able to push through that kind of price increases
- 24 before any antidumping measures were put in place has
- any claims for injury or threat, and it seems to me

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      that that's a question I answer easily, but, of
      course, I'm not a commissioner, so I will leave it to
2
 3
             Thank you very much.
 4
                 CHAIRMAN KOPLAN:
                                    Thank you, both.
                 Post-hearing briefs, statements responsive
 5
      to questions and requests of the Commission and
 6
 7
      corrections to the transcript must be filed by
      September 7, 2004. Closing of the record and final
 8
      release of data to parties is September 22, 2004, and
 9
      final comments are due September 24, 2004.
10
11
                 I want to thank all of the witnesses and
      counsel, and with that, this hearing is adjourned.
12
                 (Whereupon, at 4:28 p.m., the hearing was
13
14
      adjourned.)
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Heritage Reporting Corporation (202) 628-4888

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CERTIFICATION OF TRANSCRIPTION

TITLE: Light-Walled Rectangular Pipe and Tube

from Mexico and Turkey

INVESTIGATION NO.: 731-TA-1054, 731-TA-1055

HEARING DATE: August 31, 2004

LOCATION: Washington, D.C

NATURE OF HEARING: Hearing

I hereby certify that the foregoing/attached transcript is a true, correct and complete record of the above-referenced proceeding(s) of the U.S. International Trade Commission.

DATE: 8/31/04

SIGNED: <u>LaShonne Robinson</u>

Signature of the Contractor or the Authorized Contractor's Representative 1220 L Street, N.W. - Suite 600 Washington, D.C. 20005

I hereby certify that I am not the Court Reporter and that I have proofread the above-referenced transcript of the proceeding(s) of the U.S. International Trade Commission, against the aforementioned Court Reporter's notes and recordings, for accuracy in transcription in the spelling, hyphenation, punctuation and speaker-identification, and did not make any changes of a substantive nature. The foregoing/attached transcript is a true, correct and complete transcription of the proceeding(s).

SIGNED: <u>Carlos Gamez</u>

Signature of Proofreader

I hereby certify that I reported the abovereferenced proceeding(s) of the U.S. International Trade Commission and caused to be prepared from my tapes and notes of the proceedings a true, correct and complete verbatim recording of the proceeding(s).

SIGNED: Mason Edwards

Signature of Court Reporter