MEMORANDUM ON PROPOSED TARIFF LEGISLATION
of the 109th Congress

[Date approved: September 27, 2006]

Bill No. and sponsor: S. 3306 (Mr. Charles E. Schumer of New York).

Proponent name, location: Nikon Corp., Melville, NY.

Other bills on product (109th Congress only): None.


Retroactive effect: None.

Suggested article description(s) for enactment (including appropriate HTS subheading(s)):

Lenses designed for digital cameras, the foregoing with fixed focal length of 10.5 mm and not exceeding 301 g in weight (provided for in subheading 9002.11.90)

Check one:

X Different from that in bill as introduced (see Technical comments section).

Product information, including uses/applications and source(s) of imports:

The lenses for digital cameras described in the subject bill are wide angle optical camera lenses optimized for use with digital single lens reflex (DSLR) cameras, which can accept a variety of interchangeable lenses with differing lengths, widths, weights, or other characteristics to enable the user to perform different photographic functions. The lenses covered by the proposed heading have a fixed focal length of 10.5 mm, expressed in terms of the equivalent focal length of traditional single reflex (SLR) cameras. Lightweight wide angle digital camera lenses are typically used to photograph scenes requiring a wider field of vision to enable the user to fit the entire scene within a single photograph. The lenses described in the subject bill are imported primarily from Japan and China.

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1 Industry analyst preparing report: Christopher Johnson (202-205-3488); Tariff Affairs contact: Jan Summers (202-205-2605).
3 The focal length of optical lenses optimized for use with DSLR cameras is usually expressed in terms of equivalent focal length of traditional SLR cameras rather than the true focal length of DSLR camera lenses. Lenses optimized for use with DSLR cameras, while operating on the same basic optical principles as those for SLR cameras, are shorter than the equivalent SLR lens producing the same visual effect or image; each serves as the eye of the respective type of camera. This difference results from the relationship of lens size to the photographic image. The DSLR camera has a smaller electronic sensor compared to the standard 35 mm film frame of optical SLR cameras.
Estimated effect on customs revenue:

<table>
<thead>
<tr>
<th>HTS subheading: 9002.11.90</th>
<th>2006</th>
<th>2007</th>
<th>2008</th>
<th>2009</th>
<th>2010</th>
</tr>
</thead>
<tbody>
<tr>
<td>Col. 1-General rate of duty</td>
<td>2.3%</td>
<td>2.3%</td>
<td>2.3%</td>
<td>2.3%</td>
<td>2.3%</td>
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<tr>
<td>Estimated value <strong>dutiable</strong> imports</td>
<td>$213,420</td>
<td>$213,420</td>
<td>$213,420</td>
<td>$213,420</td>
<td>$213,420</td>
</tr>
<tr>
<td>Customs revenue loss</td>
<td>$4,909</td>
<td>$4,909</td>
<td>$4,909</td>
<td>$4,909</td>
<td>$4,909</td>
</tr>
</tbody>
</table>

Source of estimated dutiable import data: Industry estimates.

Contacts with domestic firms/organizations (including the proponent):

<table>
<thead>
<tr>
<th>Name of firm/organization</th>
<th>Date contacted</th>
<th>Claim US makes same or competing product(s)?</th>
<th>Submission attached?</th>
<th>Opposition noted?</th>
<th>(Yes/No)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Nikon Corp. (Proponent)</td>
<td>08/18/2006</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>No</td>
</tr>
<tr>
<td>John Gilliland, 202-626-1466</td>
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<td></td>
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<tr>
<td>Zachary Paulsen, 202-626-5921</td>
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<tr>
<td>Canon U.S.A., Inc.</td>
<td>08/23/2006</td>
<td>No</td>
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<tr>
<td>John Montoya, 516-328-5000</td>
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<td>Pentax U.S.A., Inc.</td>
<td>08/23/2006</td>
<td>No</td>
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<tr>
<td>Kathy Tartar, 800-877-0155</td>
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<tr>
<td>Sigma Corporation of America</td>
<td>08/23/2006</td>
<td>No</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>Thomas Sobey, 631-585-1144</td>
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<tr>
<td>Tamron USA Inc.</td>
<td>08/23/2006</td>
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<td>631-858-8400</td>
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Technical comments:  

It is suggested that the proposed description be modified as shown on page 1, to be consistent with normal drafting practices in the HTS (which use metric units of measurement). We note that this provision was drafted as an “actual use” heading, which would require Customs verification of the eventual use of the good in the United States within three years of entry and therefore presents additional costs and burdens to Customs and the importer.

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4 The submission covers S. 3306-3310; no separate paragraph covers S. 3306.
5 The Commission may express an opinion on the HTS classification of a product to facilitate consideration of the bill. However, by law, only the U.S. Customs Service is authorized to issue a binding ruling on this matter. The Commission believes that the U.S. Customs Service should be consulted prior to enactment of the bill.
To: Johnson, Christopher

Subject: RE: Req by USITC for assistance in analyzing 5 Senate bills proposing temporary suspension of customs duties for various camera lenses

Dear Christopher,

Your e-mail was forwarded to me by Stacie. Thank you for opportunity to review and comment on, the proposed legislation. Like any manufacturer or importer, we would welcome the possibility of having the duties waived, on some of the products we import. Sigma Corporation does manufacture digital camera lenses, and in fact we do import products similar to those described in most of the bills. However, we have noticed that in each bill, as it is currently written, very specific focal length and weight requirements must be met, in order for the product to qualify for the waiver, which effectively creates a “class of one”, in each category. In all five cases that have been submitted, the exact requirements can be met only by the products of one manufacturer. If, the bills are passed as currently written, this one manufacturer will have a competitive advantage over all other manufacturers who import similar, but not identical, products.

Sigma Corporation of America imports products similar to those described in the proposed legislation, but which do not quite meet the very specific focal length and weight requirements described therein.

For example (RE: S.3307) Sigma imports digital camera lenses with focal range of 18-200mm, but its weight of about 14.3 ounces, falls outside the bill’s 18 ounce minimum and 20 ounce maximum weight range. The lens is, in fact, lighter than required, but would be excluded.

Also, (RE: S.3308) Sigma imports digital camera lenses, with focal range of 55-200mm, but their weight is about 10.9 ounces, exceeding the bill’s 9 ounce maximum weight requirement.

Also, (RE: S.3309) Sigma imports three digital camera lenses, two 18-50mm and one 17-70mm lenses, whose focal lengths are similar to, but don’t exactly meet, the 17-55mm focal length requirements, and whose weights, 8.8 ounces, 15.7 ounces and 16.0 ounces respectively, are easily below the specified maximum.

Also, (RE: S.3310) Sigma imports a 12-24mm lens whose weight (21 ounces) exceeds the 18 ounce weight requirement, but this lens can be used with 35mm SLR film cameras, as well as all digital SLR cameras.

As you can see, Sigma imports lenses for digital SLR cameras, which are very similar to those described in the proposed legislation, but which would be excluded from the waiver of duty because of the very narrow focal length and weight parameters set forth in the bills. Please see Sigma’s Lens Chart [http://www.sigma-photo.com/lenses/lenses_chart.asp](http://www.sigma-photo.com/lenses/lenses_chart.asp) for full specifications of these and other current Sigma lenses. Other manufacturers/importers may also import similar products, but which would be similarly excluded. This has the effect of giving one specific manufacturer/importer a competitive advantage over the other manufacturers/importers. We believe this would be an unfair advantage, for that one favored manufacturer/importer. Therefore, Sigma could not support the proposed legislation, as currently written.

I hope this information is helpful to you, in your analysis. If you have any questions or comments, or need additional information, please feel free to contact me by e-mail tsobey@sigmaphoto.com, telephone (631)585-1144 or FAX (631)585-1895. Thank you again.

Very truly your

Sigma Corporation of America

Thomas Sobey

Marketing Manager
To suspend temporarily the duty on lightweight wide angle digital camera lenses.

IN THE SENATE OF THE UNITED STATES

MAY 26, 2006

Mr. SCHUMER (for himself and Mrs. CLINTON) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To suspend temporarily the duty on lightweight wide angle digital camera lenses.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. LIGHTWEIGHT WIDE ANGLE DIGITAL CAMERA LENSES.

(a) In General.—Subchapter II of chapter 99 of the Harmonized Tariff Schedule of the United States is amended by inserting in numerical sequence the following new heading:

| 9902.11.02 | Lightweight lenses for digital cameras with fixed focal length of 10.5 mm and not exceeding 10.6 oz. in weight (provided for in subheading 9002.11.90) | Free | No change | No change | On or before 12/31/2009 | |

"
(b) Effective Date.—The amendment made by subsection (a) applies to goods entered, or withdrawn from warehouse for consumption, on or after the 15th day after the date of the enactment of this Act.