MEMORANDUM ON PROPOSED TARIFF LEGISLATION
of the 109th Congress ¹

[Date approved: November 29, 2005]²

Bill No. and sponsor: H.R. 2459 (Mr. Rob Simmons of Connecticut).

Proponent name, location: The Warren Corporation, Stafford Springs, CT.

Other bills on product (109th Congress only): None.

Nature of bill: Extension of existing temporary duty provision through December 31, 2008.³

Retroactive effect: None.

Suggested article description(s) for enactment (including appropriate HTS subheading(s)):

No change in the article description of heading 9902.03.01 is suggested.

Check one: X Same as that in bill as introduced.

Different from that in bill as introduced (see Technical comments section).

Product information, including uses/applications and source(s) of imports:

The bill covers yarns made wholly of combed cashmere and/or camel hair and yarns made in blends of combed cashmere or camel hair in which such fine animal hair predominates by weight over each other single textile fiber. These yarns are used to make worsted fabrics for men’s and women’s jackets and coats; worsted yarns are smooth-surfaced yarns spun from evenly combed long-staple fibers or, in this case, fine animal hair. Thus, the yarns and resulting woven fabrics have a smooth, firm surface and little or no nap. The subject yarns are produced from fibers that undergo carding and combing before being spun into worsted or combed yarns. Carding disentangles the fibers to prepare them for spinning and is done by passing the fibers between rollers covered with fine teeth. Combing removes the shorter fibers and further aligns the longer ones to produce tops, which are then spun into combed yarn.

The subject yarns fall in HTS subheading 5108.20.80, a residual tariff provision established on January 1, 2005, for yarns of combed fine animal hair, other than Angora rabbit hair and mohair. In 2004, U.S. imports of combed yarns of all types of fine animal hair, other than angora rabbit hair, but including mohair, totaled $5.6 million.⁴ Because the current duty suspension is limited to yarns of cashmere or of camel hair, most of the imports from South Africa, a major mohair producer, and from Peru and Bolivia, producers of alpaca and llama, likely would not qualify under this legislation. Estimated U.S. imports of combed yarns of cashmere and camel hair fibers totaled about $5 million in 2004. The largest suppliers were Italy (accounting for most of the imports), the United Kingdom, and China.

¹ Industry analyst preparing report: Kimberlie Freund (202-708-5402); Tariff Affairs contact: Jan Summers (202-205-2605).
³ The subject product is eligible for duty-free treatment under heading 9902.03.01 through December 31, 2006.
⁴ Fine animal hair also includes mohair and the hair of llama, alpaca, yak, and vicuna, in addition to the cashmere and camel hair fibers covered under this legislation.
Estimated effect on customs revenue:

<table>
<thead>
<tr>
<th>HTS subheading: 5108.20.80</th>
<th>2005</th>
<th>2006</th>
<th>2007</th>
<th>2008</th>
<th>2009</th>
</tr>
</thead>
<tbody>
<tr>
<td>Col. 1-General rate of duty</td>
<td>4%</td>
<td>4%</td>
<td>4%</td>
<td>4%</td>
<td>4%</td>
</tr>
<tr>
<td>Estimated value of duty</td>
<td></td>
<td></td>
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<tr>
<td>dutiable imports</td>
<td>$5,000,000</td>
<td>$5,000,000</td>
<td>$5,000,000</td>
<td>$5,000,000</td>
<td>$5,000,000</td>
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<tr>
<td>Customs revenue loss</td>
<td>$200,000</td>
<td>$200,000</td>
<td>$200,000</td>
<td>$200,000</td>
<td>$200,000</td>
</tr>
</tbody>
</table>

1/ The revenue loss data for 2005-2006 reflect the existing duty suspension under 9902.03.01 through 12/31/2006. Source of estimated dutiable import data: Commission estimates based on official U.S. Government statistics.

Contacts with domestic firms/organizations (including the proponent):

<table>
<thead>
<tr>
<th>Name of firm/organization</th>
<th>Date contacted</th>
<th>US production of same or competitive product claimed?</th>
<th>Submission attached?</th>
<th>Opposition noted?</th>
</tr>
</thead>
<tbody>
<tr>
<td>The Warren Corporation</td>
<td>8/25/2005</td>
<td>No</td>
<td>Yes</td>
<td>No</td>
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<tr>
<td>Ms. Lisa Cornish, 860-684-2766 (ext. 113)</td>
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<tr>
<td>Hanora Spinning</td>
<td>9/13/2005</td>
<td>No</td>
<td>No</td>
<td>No</td>
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<tr>
<td>Walter Mercier, 401-767-3360</td>
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<td></td>
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<tr>
<td>Kent Manufacturing</td>
<td>9/13/2005</td>
<td>No</td>
<td>No</td>
<td>No</td>
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<tr>
<td>Mark Kent, 864-878-6367</td>
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<tr>
<td>Jagger Brothers</td>
<td>9/13/2005</td>
<td>No</td>
<td>No</td>
<td>No</td>
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<tr>
<td>David Jagger, 207-324-5622</td>
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<tr>
<td>National Textile Association</td>
<td>9/13/2005</td>
<td>No</td>
<td>Yes</td>
<td>No</td>
</tr>
<tr>
<td>David Trumbull, 617-542-8220</td>
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<tr>
<td>Burlington Worldwide, Div.of Intl. Textile Gp.</td>
<td>9/13/2005</td>
<td>No</td>
<td>No</td>
<td>No</td>
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<tr>
<td>Frank Bakirdan, 336-379-2036</td>
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<tr>
<td>Victor Forstmann, Inc.</td>
<td>9/13/2005</td>
<td>No</td>
<td>No</td>
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<td>Merritt Loring, 478-275-5781</td>
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<tr>
<td>Tailored Clothing Association</td>
<td>9/13/2005</td>
<td>No</td>
<td>No</td>
<td>No</td>
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<tr>
<td>David Starr, <a href="mailto:dastarr@wms-jen.com">dastarr@wms-jen.com</a></td>
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Technical comments: None.

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The Commission may express an opinion on the HTS classification of a product to facilitate consideration of the bill. However, by law, only the U.S. Customs Service is authorized to issue a binding ruling on this matter. The Commission believes that the U.S. Customs Service should be consulted prior to enactment of the bill.
Submissions of Interested Parties

Warren Corporation (in support of legislation)

Warren of Stafford
WARREN CORPORATION
AN AFFILIATE OF
Ing.Loro Piana & C. s.p.a.

September 16, 2005

RE: HR2459-HR2468

I am writing on behalf of the Warren Corporation in support of several legislation initiatives designed to provide temporary duty relief to products of import interest to our company. Some of these bills are an extension of existing duty suspensions, while others are first time requests for temporary duty relief.

Extensions of Existing Duty Suspensions

HR 2459 – Yarn of combed Kashmir and Yarn of Camel Hair
HR 2460 – Yarn of carded Kashmir
HR 2461 – Certain Kashmir Hair
HR2467 – Fine Animal hair of Kashmir

We believe that the request for a duty suspension extension on these items is completely non-controversial in that they are not produced by any U.S. manufacturer. In fact, these items were the subject of a formal petition to the Committee for the Implementation of Textile Agreements (CITA) under the established short supply provisions contained in the Trade and Development Act of 2000 (Public Law 106-200) and the more recent NAFTA short supply changes with Canada of 7/1/2005. During consideration of the petitions in relation to these products both the International Trade Commission and CITA determined that there are no U.S. producers of the types of yarns in question. Consequently, the Executive Branch of the government has done a full-scale analysis of this issue, including offering interested parties an opportunity to submit comments. Moreover, the fact that each of these items currently enjoys a temporary duty indicates that they have undergone the constraints necessary for inclusion in the miscellaneous tariff bill process.

Since it has been determined that there are no U.S. producers of these yarns, the current tariff is not protecting anyone and a reduction of the tariff could help us grow a market in the United States for the fabric by slightly reducing the production cost of the fabric. The ITC has also determined that these yarns do not compete with other lesser-valued yarns, or finished fabrics, currently produced in the U.S. As a result, there is no concern that these yarns are directly substitutable for other products.

All the yarns included are highly priced specialty yarns and the current tariff is charged on a percentage basis, which exponentially increases the tariff paid on higher priced items. Even with the duty suspension, the yarn cost would still far outweigh the cost of other yarns making any pricing reduction irrelevant when comparing to other types of fabrics available for apparel.

New Temporary Duty Submissions
Camel hair fiber is not produced domestically. These exotic fibers are sourced from only a few regions in the world. The current tariff is not protecting anyone and a reduction of the tariff could help us. We have felt enormous pressure on selling prices due to imported fabric. The reduction of this tariff could help us retain a position in the U.S. market by slightly reducing the cost of the fabric.

We also support the temporary duty reduction on Vicuna Fabric. Vicuna is an exotic fiber found only in South America. It is also one of the most valuable fibers in the world. Warren Corporation’s Parent Company, Loro Piana, has worked closely with the Peruvian government to help repopulate the vicuna, which had previously been identified as an endangered species. In 1987, realizing the economic potential that would result from trading in vicuña fiber, yarn and fabric, the Peruvian government appealed to CITES for permission to trade in vicuña fabric obtained from the fiber of the animals. Once permission was granted, the government announced an international contest whose goal was to seek a partner in the marketing and preservation of the vicuna. In 1994, Loro Piana was awarded the inestimable honor of presiding over a consortium formed to foster this project. The success of the consortium has resulted in a recent decision by the U.S. government to allow the importation of these products. This fabric is not produced domestically and so the customs duties are not protecting any domestic industry. The current tariff is charged on a percentage basis, which exponentially increases the tariff paid on this, one of the highest priced fabrics on the market. Even with the duty suspension, the fabric cost would still far outweigh the cost of other fabrics making any pricing reduction irrelevant when comparing to other types of fabrics available for apparel. The uniqueness of vicuna fabric remains, and is something Warren Corporation takes pride in bringing to the market.

Each of these bills are designed to allow duty free importation for items that deal with exotic fibers that are simply not indigenous to the U.S. Consequently, the passage of these temporary duty suspensions will help reduce our cost and stabilize the 200 U.S. production workers that we maintain.

Sincerely,

Lisa Cornish
V.P. Finance & Administration
Warren Corporation
National Textile Association (in support of legislation)

From: David Trumbull [mailto:dtrumbull@nationaltextile.org]
Sent: Thu 9/15/2005 5:09 PM
To: Freund, Kimberlie; Robert.Carrigg@mail.doc.gov; donald_niewiaroski@ita.doc.gov
Cc: kspilhaus@nationaltextile.org; atantillo@amtacdc.org
Subject: NTA Comments on Duty Suspension Bills

Here are NTA positions on some of the bills in the MTB that touch textile interests.

HR 445 (marking of imported furniture) NTA supports.
HR 1115 (clarify tariff rate for mechanics gloves) No position at this time.
HR 1230 (tents) No position at this time.
HR 1534 (synthetic staple fibers) NTA supports.
HR 1535 (acrylic tow) NTA supports.
HR 1854 (wool packs) No position at this time.
HR 1945 (shirting) NTA opposes bill as currently drafted.
HR 1978 and 1979 (acrylic tow) NTA supports.
HR 2096 (rayon yarn) NTA supports.
HR 2175 (rayon fibers) NTA supports.
HR 2459, 2460, 2461, 2462, 2463, 2464, 2465, 2466, 2467, 2468 (various bills regarding fine animal hair) NTA supports.
HR 2573 (cuprammonium rayon yarn) NTA supports.
HR 2589 and 2560 (certain filament yarns) NTA supports.
HR 2591 (certain acrylic yarn) NTA supports.
HR 2845 (certain woven fabrics) No position at this time.
HR 3105 (certain aramid chopped fiber) No position at this time.
HR 3106 (certain nylon fabric) No position at this time.
HR 3114 (flags) No position at this time.
HR 3416 (to strip CITA of foreign affairs exemption) NTA opposes.

NOTE, that the ones marked "No position at this time" will require further research in order for us to take a position; we are currently looking at those bills and expect to take a position on at least some of them.

DAVID TRUMBULL
National Textile Association
6 Beacon Street, Suite 1125
Boston, MA 02108
617-542-8220 x2
617 542-2199 Fax
www.nationaltextile.org
H. R. 2459

To extend the temporary suspension of duty on yarn of combed Kashmir (cashmere) and yarn of camel hair.

IN THE HOUSE OF REPRESENTATIVES
MAY 18, 2005
Mr. SIMMONS introduced the following bill; which was referred to the Committee on Ways and Means

A BILL
To extend the temporary suspension of duty on yarn of combed Kashmir (cashmere) and yarn of camel hair.

1 Be it enacted by the Senate and House of Representa-
2 tives of the United States of America in Congress assembled,

3 SECTION 1. YARN OF COMBED KASHMIR (CASHMERE) OR
4 YARN OF CAMEL HAIR.
5 (a) IN GENERAL.—Heading 9902.03.01 of the Har-
6 monized Tariff Schedule of the United States (relating to
7 yarn of combed Kashmir (cashmere) or yarn of camel
8 hair) is amended by striking “12/31/2006” and inserting
9 “12/31/2008”.
(b) **Effective Date.**—The amendment made by subsection (a) applies to goods entered, or withdrawn from warehouse for consumption, on or after the 15th day after the date of enactment of this Act.