UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:
STEEL WHEELS FROM CHINA
) Investigation Nos.:
) 701-TA-602 AND 731-TA-1412 (PRELIMINARY)

Pages: 1 - 193

Place: Washington, D.C.

Date: Tuesday, April 17, 2018



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1	UNITED STATES OF AMERICA
2	BEFORE THE
3	INTERNATIONAL TRADE COMMISSION
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5	IN THE MATTER OF:) Investigation Nos.:
6	STEEL WHEELS FROM CHINA) 701-TA-602 AND 731-TA-1412
7) (PRELIMINARY)
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12	Main Hearing Room (Room 101)
13	U.S. International Trade
14	Commission
15	500 E Street, SW
16	Washington, DC
17	Tuesday, April 17, 2018
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19	The meeting commenced pursuant to notice at 9:30
20	a.m., before the Investigative Staff of the International
21	Trade Commission, the Douglas Corkran, Acting Director,
22	Office of Investigations, presiding.
23	
24	
25	

1	APPEARANCES:
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1	APPEARANCES:
2	Opening Remarks:
3	In Support of Imposition (Terence P. Stewart, Stewart and
4	Stewart)
5	In Opposition to Imposition (Jay Campbell, White & Case LLP)
6	
7	In Support of the Imposition of Antidumping and
8	Countervailing Duty Orders:
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10	Washington, DC
11	on behalf of
12	Accuride Corporation
13	Maxion Wheels Akron LLC
14	Gregory A. Risch, President, Accuride Wheels North
15	America
16	Chad Monroe, Senior Vice President Sales & Marketing
17	and Business Development, Accuride Corporation
18	Craig Kessler, Vice President of Engineering, Accuride
19	Corporation
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- 20 Cemal Aydogan, North America Operations Director,
- 21 Maxion Wheels
- 22 Matthew Kominars, Sales Director North America,
- 23 Maxion Wheels
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- 25 and Stephanie T. Rosenberg Of Counsel

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1	APPEARANCES (Continued):
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4	on behalf of
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9	Rebuttal/Closing Remarks:
10	In Support of Imposition (Terence P. Stewart, Stewart and
11	Stewart)
12	In Opposition to Imposition (Thomas J. Trendl and Eric C.
13	Emerson, Steptoe & Johnson LLP)
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1	PROCEEDINGS 9:31 a.m.
2	MR. BISHOP: Will the room please come to order?
3	MR. CORKRAN: Good morning and welcome to the
4	United States International Trade Commission's conference in
5	connection with the Preliminary Phase of Antidumping and
6	Countervailing Duty Investigations Nos. 701-TA-602 and
7	731-TA-1412 concerning steel wheels from China.
8	My name is Douglas Corkran and I'm the Acting
9	Director of the office of investigations and I will preside
10	at this Conference. Among those present with the Commission
11	Staff are from my far right Craig Thomsen the Supervisory
12	Investigator, Jordan Herriman the Investigator and to my
13	left Michael Haldenstein the Attorney, Amelia Preece the
14	Economist, Charles Yost will be here presently he is the
15	Accountant, Dennis Fravel the Industry Analyst and John
16	Veteran Wey the Industry Analyst.
17	I understand that the parties are aware of the
18	time allocations. Any questions regarding time allocations
19	should be directed to the Secretary. I would remind
20	speakers not to refer in their remarks to business
21	proprietary information and to speak directly into the
22	microphones. We also ask that you state your name and
23	affiliation for the record before beginning your
24	presentation or before answering questions for the benefit
25	of the gourt reporter

1	All witnesses must be sworn in before presenting
2	testimony. Are there any questions?
3	Mr. Secretary, are there any preliminary matters?
4	MR. BISHOP: Mr. Chairman, I would note that all
5	witnesses for today's conference have been sworn in. There
6	are no other preliminary matters.
7	MR. CORKRAN: Very good. Let us begin with
8	opening remarks.
9	MR. BISHOP: Opening remarks on behalf of those
10	in support of Imposition will be given by Terence P. Stewart
11	of Stewart and Stewart. Mr. Stewart, you have five minutes.
12	STATEMENT OF TERENCE P. STEWART
13	MR. STEWART: Good morning. I'm Terrence Stewart
14	of Stewart and Stewart representing the Petitioners Accuride
15	Corporation and Maxion Wheels Akron, LLC the U.S. Producers
16	of 22.5-inch and 24.5-inch steel wheels for use with
17	tubeless tires.
18	As the Petition reviewed and as our witnesses
19	will testify this morning the Domestic Industry has
20	experienced during the 2014 and 2017 time period declines in
21	a wide variety of factors that the Commission looks at in
22	examining material injury and have large amounts of unused
23	capacity.
24	While demand overall is believed to have declined
25	from 2015 to 2016 and recovered somewhat in 2017 Domestic

1	Producer declines have occurred at a time of increasing
2	imports from China. The significant volume of imports from
3	China are believed to be dumped and subsidized at
4	significant margins similar to those found in the 2011-2012
5	investigations on a larger grouping of imports.
6	Petitioners know that imports from China have
7	significantly undersold Domestic Product and are confident
8	that the record being compiled by the Commission will
9	confirm the extent of underselling and also confirm that the
10	Chinese Imports have captured increased market share in
11	parts of the market that account for over 80 percent of
12	total U.S. demand and have caused lost revenue for Domestic
13	Producers in all sectors of the market.
14	Since the final ITC determination in 2012 when
15	imports of a broader group of Chinese wheels, Petitioners
16	have seen a significant increase in imports from China, a
17	matter noted in Accuride's last 10K report covering 2015 and
18	its last 10Q reports for the third quarter of 2016. U.S.
19	Import statistics while covering more than the subject
20	merchandise support that conclusion and we are confident
21	that a full response by Chinese producers and U.S. Importers
22	will similarly confirm that fact.
23	While the scope of these Petitions is different
24	than the 2011 Petitions we believe the Commission should
25	find the domestic like product that is coextensive with the

1	scope of these investigations. While there may be arguments
2	that the domestic like product should include other wheels
3	the six factors the Commission considers will, in our view,
4	once again support a finding that the domestic like product
5	should be limited to the domestic production that is the
6	same as the scope.
7	The domestic like product should not include
8	aluminum wheels, steel wheels for tubes, tires or steel
9	wheels for class 1-5 commercial vehicles. Since the
10	2011/2012 case many Chinese steel wheel producers have
11	produced high strength or alloy steel wheels as well as more
12	standard carbon steel wheels. Petitioners compete against
13	these lighter Chinese wheels in the marketplace every day
14	thus the claim that China does not produce lighter weight
15	steel wheels is not factually accurate during the current
16	time period.
17	Moreover, as our witnesses will testify at many
18	accounts, both OEM trailer OEM bus and aftermarket weight of
19	the wheel is not an important issue and heavier steel wheels
20	often aare selected because of the low price despite
21	availability of a lighter domestic or imported wheel.
22	Chinese wheels were found to be moderately to highly
23	substitutable in 2012 and are even more substitutable today
24	as a result of these product developments in China.
25	While purchasers in 2012 identified quality as a

Т	top consideration and price is the second most important
2	consideration in purchasing decisions the reality is that in
3	2015 to 2017 most major Chinese exporters have quality that
4	is viewed as acceptable to the vast majority of customers,
5	meaning competition at many accounts is simply on price
6	amongst available product.
7	Chinese Producers have continued to increase
8	their dominance in the aftermarket and have made significant
9	end roads in two of the important parts of the OEM market;
10	OEM trailer the largest part of the market in 2015 to 2017
11	and OEM bus. Even in the OEM truck segment Chinese Imports
12	have improved their position and/or exerted significant
13	downward pricing pressure on Domestic Producers as is
14	confirmed in confidential information we submitted in the
15	Petition.
16	Petitioners have provided very extensive
17	information on lost sales and lost revenue across market
18	segments and are confident that the record compiled in these
19	cases will confirm that large volumes of sales of it go to
20	Chinese Producers because of lower prices. While the
21	Commission shouldn't need to reach the issue of threat as
22	laid out in the Petition there is strong information
23	supporting the finding that the Domestic Industry is facing
24	the threat of additional material injury from Chinese
25	Imports absent relief.

1	Many subsidy programs are export subsidies.
2	There has been significant expansion of capacity in China.
3	There is some 32 companies producing these exact size wheels
4	in China. China is the world's largest exporter. Such
5	wheels, fully 35 percent of their exports come to the U.S.
6	For all these reasons we urge the Commission to
7	reach an affirmative preliminary determination. Thank you.
8	MR. BISHOP. Thank you, Mr. Stewart. Opening
9	remarks on behalf of those in opposition to imposition will
10	be given by Jay Campbell of White and Case. Mr. Campbell,
11	you have five minutes.
12	STATEMENT OF JAY CAMPBELL
13	MR. CAMPBELL: Good morning. I'm Jay Campbell
14	with White and Case counsel to Zhejiang Jingu a respondent
15	in this investigation.
16	Six years ago the Commission determined in a
17	unanimous vote that imports of steel wheel from China
18	neither injured nor threatened to injure the Domestic
19	Industry. The key facts supporting the prior negative
20	determination continue to apply today.
21	In particular, competition between Subject
22	Imports and the domestic like product is attenuated. As in
23	the previous investigation, U.S. shipments of the Domestic
24	Product are concentrated in the OEM segments of the market
25	while II S. Shipments of Subject Imports are concentrated in

_	the altermarket and too, the record lax evidence of a
2	causal link between the Subject Imports and the Domestic
3	Industry's performance.
4	Rather the U.S. Industry's performance follows
5	the trends in U.S. demand for steel wheels as it did in the
6	last investigation. A review of the volume, price and
7	impact factos also supports a negative determination in this
8	preliminary phase. Initially it is important to note that
9	the HTS catagories petitioners use to measure import volume
10	are as they concede overbroad and should not be relied upon.
11	Rather, the Commission should use the import data
12	reported in the importer questionnaire responses as it did
13	in the previous investigation. In terms of absolute volume,
14	Subject Imports increased modestly over the POI but the
15	trend followed U.S. consumption.
16	In terms of market share, Subject Imports did not
17	show any increase in the principle segments: truck OEMs,
18	trailer OEMs and the aftermarket. With respect to price
19	Subject Imports generally undersold the Domestic Product but
20	this result is mitigated by the attenuated competition.
21	The data reported for the four pricing products
22	shows that U.S. Producers' shipments encountered very little
23	competition for sales of the product accounting for a large
24	majority of their sales, 60-75 pound wheels for OEMs or
25	product one. Also, despite underselling, the reported data

1	indicate that there were not any adverse price effects. The
2	prices of all four products follow the trends in U.S.
3	consumption, not the Subject Imports and there is no
4	evidence of price suppression.
5	Just as in the previous investigation evidence of
6	underselling should not preclude a negative determination
7	under the facts of this case. Regarding impact it is
8	difficult to see how the Domestic Industry is injured given
9	that it had solid financial results throughout the POI.
10	In any event, the Domestic Industry's key
11	performance indicators tracked the trends in U.S. demand,
12	not Subject Imports volumes or prices. In the absence of
13	any significant adverse effects from the volumes and prices
14	of Subject Imports there is no basis to find a causal link
15	between Subject Imports and the Domestic Industry's
16	performance.
17	Because competition is attenuated, the Subject
18	Imports also do not pose a threat to the Domestic Industry.
19	This is particularly true given that the Chinese industry's
20	shipments in China and to third country markets are growing
21	preventing substantially increased imports to the United
22	States.
23	Although much has stayed the same since the last
24	investigation there have been some changes. Most notably,
25	aluminum wheels continue to replace steel wheels for use on

1	commercial vehicles. Alcoa, one of the largest producers
2	forecasted aluminum wheels with what would account for 50
3	percent of the commercial wheel market during this year.
4	Accuride and Maxion have both invested in
5	aluminum wheels showing that they expect the commercial
6	vehicle market will continue to shift from steel wheels to
7	aluminum. All in all, based on the substantial record
8	compiled in this case the Commission has more than enough
9	information to conclude that there is not a reasonable
10	indication of injury or threat of injury by reason of
11	Subject Imports from China. Thank you.
12	MR. BISHOP: Thank you, Mr. Campbell. Would the
13	Panel in Support of the Imposition of Antidumping and
14	Countervailing Duty Orders please come forward and be
15	seated? Mr. Chairman, this Panel has sixty minutes for
16	their direct presentation.
17	MR. CORKRAN: Mr. Stewart you may begin when you
18	are ready.
19	MR. STEWART: Thank you, Mr. Chairman. We will
20	start right away. I'm going to turn it over to our first
21	witness. Greg?
22	STATEMENT OF GREGORY A. RISCH
23	MR. RISCH: Good morning. My name is Greg Risch
24	and I am the President of the North American Wheels Business
25	Unit for Acquide Corporation My responsibilities include

1	overall responsibility for the wheel business of the company
2	in the North American area. I've been with Accuride for
3	more than 23 years and in my current position since October
4	2017.
5	In the United States we have one manufacturing
6	facility that produces steel wheels. That facility is in
7	Henderson, Kentucky. Nearly all of its production is of
8	steel wheels that are 22.5-inch or 24.5-inch in diameter
9	used on Class XI, XII or XII; commercial trucks, buses and
10	trailers. Those two wheel sizes are the same as the scope
11	of the Petitions we and Maxion have filed against imports
12	of certain steel wheels from China.
13	For shorthand I will simply refer to these
14	products as "certain steel wheels". The certain steel wheel
15	business is a derived demand business and follows the
16	cyclical demand trends of the Class XI through XIII trucks,
17	buses and trailers. For the 2015-2017 period that is
18	covered by the Commission's preliminary injury investigation
19	the OEM portion or the original equipment manufacturing
20	portion of the business has declined in 2015 and 2016,
21	rebounded some in 2017 and the aftermarket portion is
22	believed to have been steady to increasing.
23	While there are no published statistics on
24	apparent consumption of the certain steel wheels it is our
25	company's estimate that during the 2015-2017 period sales to

1	OEM trailer producers accounted for 40 percent of demand.
2	Aftermarket sales accounted for 35 percent and OEM truck and
3	bus accounted for 25 percent of demand.
4	Within OEM truck and bus, bus is believed to be
5	1/3 of the total demand. Throughout the period covered by
6	this preliminary investigation Accuride has faced intense
7	price competition from what we believe is unfairly traded
8	imports from China in virtually all areas of the market.
9	While market penetration is highest in the
10	aftermarket where imports are believed to control a majority
11	of the sales, Chinese Imports have also captured a sizeable
12	share of the business with OEM trailer manufacturers with
13	OEM bus manufacturers and are increasingly causing lost
14	revenue at OEM truck customers.
15	A great deal of confidential information has been
16	provided by Accuride in the contest of the Petitions as well
17	as in the lost sales/lost revenue submission made at the
18	time of the Petition filing and additional information was
19	being provided in our questionnaire response.
20	Our Henderson facility is operating way below its
21	capacity and we have reduced our work force during the
22	Period of Investigation. We consider the Henderson Facility
23	to be state-of-the-art and internationally competitive. We
24	have done everything we can do within our four walls to make

our operations as efficient as possible but the drag on

1 capacity utilization and the serious pricing pressures we experience in the market are making capital expenditures 2. increasingly difficult to justify. 3 4 Our shipments and revenues are down and Chinese 5 Imports significantly undersell us on many accounts across 6 the country. In short, our company and we believe our 7 industry is being materially injured by Chinese Imports that our analysis indicates are at dumped or heavily subsidized 8 9 prices. 10 The current petitions are not the first ones filed on steel wheels. There was an earlier case on a 11 12 broader category of steel wheels from China in 2011 and 2012 13 and there were cases back in the 1980's on different groups 14 of steel wheels. One case in Brazil in 1986/1987 tubeless steel disc wheels from Brazil had a scope that was 15 16 essentially identical to that in this case. Let me review a few of the known differences 17 between the 2011/2012 case and the present one. No. 1, high 18 19 strength low-alloy steel wheels. At the time of the earlier case Chinese Producers claimed that they didn't produce high 20 strength low-alloy steel wheels and that their wheels were 21 22 accordingly heavier than domestic wheels. Today, a number 23 of the Chinese steel wheel producers provide high strength, 24 low-allow wheels as well as wheels from high carbon steel. 25 Thus, the reality today is that Chinese Producers

1	both produce and offer U.S. customer the lighter weight
2	steel wheels. While it is true that there are customers
3	where wheel weight is a purchasing consideration, there are
4	many market segments where that is not true today and was
5	not back in 2011/2012.
6	Thus there are various trailer manufacturers who
7	show their standard wheel to be a heavier-weight wheel. For
8	example, 80 pounds for a 22.5 x 8.25-inch wheel. Chinese
9	Producers have also taken other steps to improve their
10	quality and close the gap with the U.S. Product.
11	For example, Chinese Producer Jingu purchased the
12	assets and IP of Hess Industries, a company that makes the
13	rim production equipment that we all use. That allowed
14	Jingu to access Hess' production knowledge and capabilities
15	to improve its own wheel production.
16	Number two, presence of Chinese product in
17	different channels of distribution. In the 2011/2012 case
18	the U.S. ITC had a poor response rate from Chinese Producers
19	and from importers and purchasers. It was true back then
20	that Chinese Product was not present in OEM truck segment
21	but the record did not fully reflect the size of the
22	aftermarket or the size of the OEM trailer or OEM bus
23	segments of the market or the Chinese penetration in those
24	segments.
25	In the Petition and in Accuride's lost sales/lost

1	revenue data we have reviewed the large number of accounts
2	where Accuride's business has declined and where there is
3	active Chinese presence during the current Period of
4	Investigation. This is true in the largest segment of the
5	market, OEM trailer. Pervasive in the second largets market
6	the aftermarket including the OES business which is
7	the OEM service arm and is also true in OEM bus. Moreover
8	we have provided information in the Petition on the price
9	effects at various of the OEM truck customers we have
10	suffered because of imports from China.
11	No. three, different scope. In the 2011/2012
12	case the Commission identified as many as five Domestic
13	Producers not all of whom provided questionnaire data for a
14	scope that was broader in size range, included off the road
15	and light truck wheels and included wheels for tubed as well
16	as tubeless tires.
17	The present Petitions, similar to the petition in
18	the 1980's on certain steel wheels from Brazil, is limited
19	to steel wheels that are 22.5-inch or 24.5-inch for tubeless
20	tires. This is the heavy duty commercial truck, trailer and
21	bus segment of the market.
22	The Chinese Product has improved in its quality
23	over the last six years, it remains highly competitive with
24	the U.S. Produced steel wheels, is sold at prices that are
25	far below Accuride's and is causing material injury to the

1	Domestic Industry producing the like product.
2	Moreover as the Petition makes clear, the
3	Industry is threatened with further material injury if
4	relief is not granted. One of the indicators of injury the
5	Commission looks at is when the Domestic Industry is in a
6	cost/price squeeze. We have already seen the raw material
7	cost for our wheels significantly increase in 2018 with
8	hot-rolled steel prices up approximately 40 percent in the
9	second quarter of 2018 over pricing in the 4th quarter of
10	2017.
11	If we are unable to increase our prices due to
12	competition from unfairly traded Chinese Imports which we
13	are and will be absent relief, we will be under a cost/price
14	squeeze in the coming year, specifically this year. On
15	behalf of our workforce in Henderson, Kentucky and the sales
16	force and management of Accuride we ask the Commission to
17	make an affirmation determination in these cases.
18	STATEMENT OF CEMAL AYDOGAN
19	MR. AYDOGAN: Good morning. Good
20	morning, Commission staff. My name is Cemal Aydogan. I
21	have been with Maxion and/or Hayes Lemmierz since 2007,
22	starting in the Hayes Lemmierz Turkish operation before
23	their acquisition by Iochpe Maxion. I have been in the
24	United States since 2014 as North America Operations
25	Director.

1	In the United States, Maxion Wheels has two
2	plants, one of which is relevant to the current
3	investigationour facility in Akron, Ohio, which produces
4	22.5 and 24.5 inch steel wheels for the large commercial
5	truck, bus, and trailer markets.
6	Our other U.S. facility in Sedalia, Missouri,
7	produces steel wheels for passenger cars and light trucks
8	from 14 to 18 inches, products which are not the subject of
9	these investigations.
10	To highlight the differences, the type of wheel
11	we produce in our Akron plant will weigh around four times
12	more and cost up to three times more than the passenger
13	vehicle and light truck wheels like we produce in our
14	Sedalia facility.
15	No one looking to buy a wheel for a passenger car
16	o r light truck would consider a wheel for a commercial
17	truck. These are separate markets, and our Sedalia facility
18	cannot produce the larger wheels for the commercial truck,
19	bus, and trailer market, nor is our Akron facility
20	structured to produce products from the passenger car or
21	light truck markets. So my comments this morning are
22	limited to our Akron facility.
23	Maxion is a co-petitioner in these cases because
24	of the adverse effects Maxion has experienced from the very
25	low-priced imports from China of these 22 5 and 24 5 steel

1	wheels which we believe are both dumped into the U.S. market
2	and heavily subsidized. Over the years, Maxion has seen
3	continued erosion of its market position in the United
4	States and the continued growth of imports from China.
5	As you will see from our questionnaire response,
6	the statutory criteria that the Commission is required to
7	examine in evaluating whether a domestic industry is
8	materially injured or threatened with material injury by
9	reason of dumped and/or subsidized imports are met at least
10	as far as Maxion is concerned.
11	Maxion is operating its Akron facility far below
12	its capacity and has seen nearly all of the statutory
13	criteria decline for it during the 2015-2017 period,
14	including production, shipments, employment factors, and
15	profitability while inventories have increased.
16	The poor performance for our U.S. facility over
17	the Period of Investigation has meant that we have not been
18	able to justify capital expenditures at the level we should
19	be making to keep the Akron facility highly competitive.
20	For example, because of poor profitability we
21	have been unable to replace intenternally the paint line
22	which was not replaced a number of years ago because of lack
23	of resources. Instead, Maxion has been having the painting
24	of its steel wheels done by an outside contractor in recent
25	years.

1	We also have been unable to invest in the tooling
2	for some additional product permutations because the sales
3	volume is too low to justify the tooling expenditures to
4	permit the production of additional products in the Akron
5	facility.
6	Let me expand for a moment on the paint line. We
7	shut down the paint line in our Akron plant in 2009,
8	outsourcing the work rather than investing the \$5 million
9	that would have been needed to replace pain equipment.
10	Maxion very clearly has wanted to bring the
11	operations back into the Akron plant since that time. This
12	is a critical operation for the commercial truck, bus, and
13	trailer steel wheel product line. Because of the continued
14	depressed pricing situation and loss of market share, Maxion
15	has not been able to justify the needed expenditures despite
16	the obvious desire and need to reincorporate the paint line
17	into the Akron facility for longer term efficiency.
18	The problems faced by Maxion and the challenges
19	to our investment strategy for our U.S. operations are
20	caused in significant part by low-priced imports from China.
21	It is our understanding that there are a huge
22	number of steel wheel producers in China. The Petition
23	identifies 32 Chinese companies that identify themselves as
24	producing 22.5 and 24.5 steel wheels in China.
25	That compares to just two plants, one for Maxion

Τ	and one for Accurace, in the United States. A large and
2	increasing volume and value of Chinese production of steel
3	wheels are exported to the U.S. and other countries as can
4	be seen in the Chinese Government export statistics included
5	in the Petition at Exhibit I-20.
6	For the various categories reviewed, exports to
7	the U.S. were roughly 35 percent of the total, with
8	increases of over 10 percent by value and over 17 percent by
9	quantity/weight between 2015 and 2017.
10	While I understand that the Chinese Government
11	data are likely broader than the product under
12	investigation, the trend lines are likely reflective of what
13	is being shipped to the U.S. that are subject to these
14	investigations.
15	And while some companies in China still make
16	heavier wheels like the Commission looked at in the
17	2011-2012 case, now there are companies that make the
18	lighter steel wheels using high-strength, low-alloy steels.
19	For example, Jingu, who is a major Chinese producer of steel
20	wheels, offers wheels produced with these steels.
21	Indeed, our experience has been that the Chinese
22	product has been systematically eroding the market share for
23	domestic product during the Period of Investigation,
24	2015-2017, just as they had been for the last decade or
25	more.

1	For example, large parts of the aftermarket have
2	been captured by Chinese imports, regardless of any weight
3	differences between Chinese and domestic product.
4	Similarly, Maxion's experiences has been a significant
5	deterioration in its market position in the OEM trailer
6	segment of the market during the last three years. That
7	deterioration is due in large part to increased imports from
8	China.
9	In my view, relief from the dumped and subsidized
10	imports from China would provide Maxion and the rest of the
11	domestic industry the opportunity to improve existing
12	capacity utilization, to improve bottom-line performance,
13	and to justify the capital expenditures that have been being
14	put off in recent years. Increased sales would similarly
15	improve employment and the various other performance
16	criteria that the Commission collects and examines in trade
17	remedy cases.
18	On behalf of the many Maxion employees in the
19	United States working our Akron facility and involved in
20	sales or management of our U.S. business, I ask the
21	Commission to render an affirmative preliminary injury
22	determination in these cases.
23	Thank you.
24	STATEMENT OF CHAD MONROE
25	MR MONROE: Mr Corkran and members of the

1	Commission staff, good morning. My name is Chad Monroe. I
2	am the Senior Vice President of Sales & Marketing and
3	Business Development for Accuride Corporation.
4	I have been with the company for 11 years in a
5	variety of positions. I am currently responsible for all
6	corporate sales and marketing activities, as well as
7	business development activities in the global truck, bus,
8	and trailer OEM and aftermarket segments.
9	Looking at the United States market, Accuride
10	believes that it is the largest steel wheel producer in the
11	United States. Many of our customers have operations
12	throughout North America, and in some cases around the
13	world.
14	My testimony today will be limited to the adverse
15	effects our company has felt in the United States from what
16	we believe are dumped and subsidized imports of steel wheels
17	from China. But in fact we face extreme pricing pressure
18	from Chinese producers throughout North America and in other
19	parts of the world.
20	Many original equipment, OEM, customers who
21	service the U.S. market do some of their assembly in Mexico
22	and/or Canada, and then export their products into the U.S.
23	Accuride, however, has been careful to limit data provided
24	in the Petition and in its questionnaire response to sales
25	to U.S. customers.

1	The U.S. marketplace for certain steel wheels is
2	divided into a number parts and different channels. The OEM
3	market has at least three segments: heavy truck, bus, and
4	trailer. The trailer segment of the OEM market is quite
5	diverse and includes both large trailer producers and many
6	specialty trailer producers.
7	Some of the smaller trailer OEM customers will
8	purchase their needs through distributors versus buying from
9	wheel manufacturers or importers.
10	The aftermarket is split between original
11	equipment service sales, which can be either through OEM
12	product distribution centers or sales from producers and
13	importers directly to OEM dealersso-called the
14	dealer-direct shipmentsand sales to independent
15	distributors and dealers, those working through buying
16	groups and other retail/service entities.
17	While the scope of the 2011-2012 case was broader
18	than the scope of our Petition filed on March 27th, the
19	responses received by the Commission in 2011-2012 resulted
20	in data that in my view did not reflect the actual size or
21	operation of the marketplace in which we compete here in the
22	United States.
23	There are four OEM truck customers, a number of
24	OEM bus customers, several dozen OEM trailer customers, and
25	literally hundreds of aftermarket customersalthough there

1	are some large aftermarket customers among them.
2	When there are only partial questionnaire
3	responses, the size of the aftermarket and the size of the
4	OEM trailer market are likely to be understated, potentially
5	seriously. As Mr. Risch testified, our company's estimate
6	of the market during the 2015-2017 period, the period being
7	examined by the Commission in this preliminary injury
8	investigation, is that the OEM trailer segment of the market
9	was roughly 40 percent of the total market, the aftermarket
10	was some 35 percent, and OEM truck and bus was 25 percent.
11	Our experience is that the bus market can be as much as
12	half of the volume of OEM truck.
13	We have lost the most volume and found ourselves
14	undersold the most aggressively and sometimes unable to bid
15	on business because of the extent of price depression in the
16	aftermarket
17	We believe that imports from China have the
18	majority of the aftermarket, including having business at
19	some of the OES accounts. During the Period of
20	Investigation, we have lost business at many aftermarket
21	accounts and reduced prices to some major accounts
22	including distributors, buying groups, and large dealers.
23	Accuride has invested in significant resources to
24	serve the aftermarket segment. We employ a national sales
25	force in all regions of the country. Accuride sales people

1	regularly call on aftermarket customers.
2	We maintain a distribution center to service the
3	aftermarket so that we can maintain the inventory to supply
4	these customers' needs. We also have a number of special
5	programs aimed at the aftermarket such as quantity discounts
6	to build relationships with aftermarket customers and
7	maintain Accuride's business in the aftermarket segment.
8	Competition in the aftermarket is first and
9	foremost about price at most accounts and for most needs.
10	Because of the life of steel wheels, replacement sales of
11	steel wheels often are occurring on vehicles four, five, or
12	more years after their purchase.
13	Because Chinese and U.S. steel wheels are
14	generally viewed as highly interchangeable for replacement
15	purposes, Accuride is often shut out of business or finds
16	itself being unable to maintain its volumes at acceptable
17	prices.
18	Indeed, while quantities for many aftermarket
19	accounts are much smaller than for various types of OEM
20	accounts, pricing pressure in the aftermarket results in
21	prices that are very similar to OEM pricesa sharp
22	departure from the historic pattern and, I would suggest, a
23	significant deviation from the normal price distribution
24	found in many automotive and truck parts.
25	In recent years the trailer OEM market has been

1	by far the biggest market for steel wheels. Trailers are
2	often on the road for longer periods than trucks and serve
3	many different needs. There is a segment of the trailer
4	market where weight is a critical issue.
5	Generally those applications will take aluminum
6	wheels. For a large portion of trailer applications, weight
7	and/or fuel efficiency are not the drivers of the purchase
8	decision.
9	Steel wheels are what are typi8cally used in this
10	segment of the market. For the vast majority of the steel
11	wheel demand in the trailer segment, price is king, assuming
12	the steel wheel will meet the quality and weight-carrying
13	demands of the trailer manufacturer.
14	For some trailer applications, the trailers will
15	be relatively stationary in their use. For example, a water
16	tanker that sits at an oil field to provide water. Weight
17	of the wheel is not critical for many applications.
18	Moreover, there are now lighter weight steel wheels offered
19	by some Chinese producers that are closer to the weight of
20	Accuride product. But even where weight differences are
21	significant, a number of important trailer manufacturers
22	maintain as their standard wheel for their trailers a
23	Chinese wheel significantly heavier than Accuride wheels of
24	the same size.
25	We have brought today several steel wheels here

1	this morning of the largest volume selling size, 22.5 by
2	8.25 inches, and pictures are attached to my testimony for
3	the record. One of these wheels is from Accuride and weighs
4	64 pounds. Two others are from Chinese producers and each
5	weigh 67 pounds. A fourth wheel is from a Chinese producer
6	and weighs 80 pounds. You can see that they look virtually
7	identical despite the weight differences and, of course, are
8	interchangeable in use.;
9	There are may accountsaftermarket, OEM trailer,
10	OEM buswhere Accuride loses sales or is unable to generate
11	sales of any of its wheels because of the low prices of the
12	Chinese wheels, regardless of any weight advantage that
13	Accuride may have.
14	This low pricing has allowed Chinese wheels to
15	generate significant market penetration in the OEM trailer
16	market, and Accuride has lost business and experienced
17	significant pricing pressure in this very large segment of
18	the market.
19	A similar story is true for OEM bus customers. A
20	number of the major producers have increased the share of
21	their consumption that goes to imports from China at prices
22	significantly below Accuride's prices.
23	The last tranche of demand is from the OEM truck
24	producers. There are four major producers in the United
25	StatesNavistar, Daimler, PACCAR, and Volvo. In the

1	2011-2012 investigation, the Commission found that the
2	Chinese had not yet achieved sales penetration at any of the
3	OEM truck accounts.
4	Since then, certain Chinese producers seem to
5	have made significant progress in moving towards obtaining
6	contracts from the OEMs. In the Petition, we have provided
7	information showing the price effects Accuride has
8	experienced in the OEM truck segment and the progress the
9	Chinese steel wheel producers have made in being qualified
10	to supply the OEM truck segment in the United States.
11	Thus, during the current Period of Investigation
12	Accuride has encountered increased competition from Chinese
13	steel wheels in all segments of the market. We believe that
14	Chinese steel wheels now have captured more than 20 percent
15	of the total steel wheel market in the United States for the
16	heavy truckheavy steel truck, bus, and trailer market.
17	The loss of market share and pricing pressure are
18	the result of what we believe are large dumping margins and
19	large countervailable subsidies on Chinese product imported
20	into the United States. Both large dumping and actionable
21	subsidies were found in the 2011-2012 cases. We are
22	confident they will be found again in these present cases.
23	With conditions of fair trade, Accuride and we
24	believe the entire domestic industry would be able to better
25	utilize our existing facilities, continue to innovate in

Τ	order to improve steel wheel performance and value, maintain
2	our talented workforce, and generate the returns needed to
3	remain viable participants in the market.
4	I join my colleagues in asking the Commission to
5	render an affirmative preliminary injury determination.
6	Thank you.
7	STATEMENT OF MATTHEW KOMINARS
8	MR. KOMINARS: Good morning. My name is Matt
9	Kominars. I am currently Sales Director-North America for
10	Maxion Wheels, a position I have held since late 2014.
11	I have been involved in our steel wheels sales
12	area since 2001, first as part of ArvinMeritor's Fumagalli
13	Division, which was acquired by Iochpe Maxion in 2009.
14	In my current position, I have sales
15	responsibility for, among other products, the 22.5 and 24.5
16	inch steel wheels produced by Maxion's Akron facility, and
17	for the sale of such wheels in the United States, as well as
18	in Canada and Mexico regardless of manufacturing facility
19	from which the goods are shipped.
20	The structure of the market for the 22.5 and 24.5
21	inch wheels in the United States has already been described
22	by others, but let me repeat: There is an OEM market that is
23	divided between truck manufacturers, bus manufacturers, and
24	trailer manufacturers.
25	The trailer OEM sector is further divided amongst

Т	literally dozens of producers, including many specialty
2	trailer producers, some of whom may do their purchasing
3	through aftermarket distributors.
4	The aftermarket is characterized by literally
5	hundreds of purchasers, some large distributors, some
6	independent operators, some of whom work through buying
7	groups, and aftermarket business that goes to OEM truck
8	distributions centers or directly to OEM dealers.
9	That OEM aftermarket is typically referred to as
10	Original Equipment Service, or OES. During the Period of
11	Investigation of this preliminary injury investigation
12	2015-2017demand within OEM declined from 2015 to 2016 in
13	general, and rebounded in 2017, though likely somewhat lower
14	than in 2015.
15	OEM business obviously follows the trends for the
16	OEM manufacturers. Data on OEM production by class of truck
17	and for trailers are available from various services. Data
18	for 2015-2017 are shown on page I-25 of the Petition.
19	While there was a large decline in the class 8
20	truck builds during the period, the effect on steel wheels
21	is less pronounced because of the large portion of class 8
22	trucks that are sold with aluminum wheels for fuel
23	efficiency and load capacity reasons.
24	Other commercial truck builds saw an increase and
25	a proxy for the aftermarket. Freight movement showed a

1	small increase. Trailer builds were also down. Thus in a
2	market that could be characterized as flat to declining,
3	Maxion experienced what it believes were significant losses
4	in market share. We attribute much of the loss and the
5	increased pricing pressures and reduced pricing levels to
6	competition from imports from China.
7	For example when we look at the aftermarket,
8	that's where I believe you see the largest presence of
9	imported Chinese products, which has put a severe damper on
10	volume and price. The Commission in the 2011-2012
11	investigations understood that there was a significant
12	volume of Chinese steel wheels in the aftermarket.
13	That penetration has only increased since that
14	time, and we believe that the Chinese now have a majority of
15	the aftermarket for 22.5 and 24.5 inch steel wheels.
16	Because somewhat more than one-third of total demand is
17	believed to be in the aftermarket, the loss of such a
18	sizeable portion of the aftermarket to the Chinese product
19	has been very problematic for Maxion in terms of reduced
20	sales volume and underutilized manufacturing capacity.
21	Prices in the aftermarket can be so low that we
22	cannot afford to supply from our U.S. facility despite the
23	large unutilized capacity. At one time we were bringing
24	small quantities of steel wheels in from China ourselves,
25	but the prices kept falling to where it was uneconomical to

_	do so and we discontinued imports of steel wheels from China
2	in 2015.
3	I should note that what a manufacturer might
4	consider aftermarket sales can, in some instances, be sales
5	to distributors who are reselling to smaller OEM trailer
6	manufacturers where volume requirements are better served by
7	purchasing from a distributor rather than buying directly
8	from the manufacturer.
9	At some major trailer accounts, business has been
10	lost not because our product isn't the recommended or
11	standard product for the OEM trailer company, but because
12	their customerswho are fleet operatorsmay either supply
13	the OEM producer with the wheels of their choice, which
14	often will be a lower cost product from China, or because of
15	logistics reasons have the OEM trailer manufacturer
16	directly import or purchase the product to ensure smooth
17	operations at the trailer manufacturing facility.
18	This has been a significant problem in recent
19	years at various accounts. We believe it is also an issue
20	for OEM truck producers where major fleet operators dictate
21	the wheels wanted on their orders. Indeed, such losses
22	through customer directed buys can be as high as 10 percent
23	of the OEM truck and trailer demand.
24	We are also seeing significant inroads by the
25	Chinese in the OEM bus portion of the market When one

1	looks at the Chinese imports versus Maxion's product, one
2	sees the number of Chinese producers are producing steel
3	wheels that are significantly lighter than the standard
4	wheel they were producing in the 2011-2012 case.
5	While weight is often not a relevant factor in
6	the aftermarket where ready availability and price tend to
7	drive considerations to permit vehicles to get back on the
8	road quickly, it can be a relevant factor in parts of the
9	OEM market.
10	It is in the trucks' OEM market for sure, but
11	also part of the trailer market where fuel efficiency or
12	load-carrying capacity support lighter weight wheels. In
13	such situations, the lighter weight wheels from China are
14	competitive with Maxion's wheels which are typically lighter
15	weight.
16	For trailer and bus applications where weight is
17	not a driving concern, any Chinese wheel meeting the
18	diameter and width criteria will compete with products that
19	our company is selling. Major Chinese wheel producers are
20	also selling to OEM truck producers for OEM use in China and
21	for OES use in the U.S. and other markets. Thus, in all
22	market areas Chinese product and its very low prices puts
23	enormous pressure on Maxion's ability to obtain a fair price
24	for its product.
25	So what we are seeing at Maxion in the U.S.

1	market is increased volume of low-priced Chinese product,
2	much of it lower weight than was true in 2011-2012,
3	capturing market share from Maxion's U.S. operation and
4	resulting in declining performance across a wide range of
5	manufacturing, sales, employment, and profitability
6	criteria.
7	Our company, and we believe our industry, is
8	being materially injured by imports from China that we
9	believe are dumped and subsidized. I join my fellow
10	panelists in urging the Commission to make an affirmative
11	preliminary determination.
12	Thank you. I am pleased to respond to any
13	questions.
14	STATEMENT OF CRAIG KESSLER
15	MR. KESSLER: Good morning everyone. My name
16	is Craig Kessler. I am the vice president of Engineering in
17	Accuride Corporation, with responsibility for product
18	development, process engineering for the company covering
19	both steel and aluminum wheels. I also periodically test
20	competitive products to understand performance of competing
21	products in the market.
22	I've been with the company for nearly 33
23	years. In the United States, Accuride has one manufacturing
24	plant producing heavy steel wheels used on the larger
25	commercial truck and trailers and in many bus fleets. The

1	Henderson, Kentucky plant has undergone many modifications
2	and improvements during my years at the company, and the
3	production process at the plant is highly automated with
4	extensive use of robotics in a continued effort at product
5	improvement from both the quality and manufacturing
6	efficiency perspective.
7	In the 2011-2012 investigation, it is my
8	understanding that the record before the Commission showed
9	that there was broad interchangeability between domestically
10	produced and Chinese imported steel wheels. For example, in
11	looking at various factors of potential relevance to
12	purchasers, purchasers viewed U.S. and Chinese wheels are
13	comparable on the vast majority of criteria, availability,
14	delivery terms, discount offered, extension of credit,
15	maintenancies, product consistency, quality meets or exceeds
16	industry standards, product range and reliability of supply.
17	The same would continue to be true today,
18	certainly for product performance and physical
19	characteristics. While some Chinese wheels are heavier than
20	domestic steel wheels, all major brands have seen
21	improvements in their products over the last six years.
22	Indeed, heavier wheels will permit the wheel
23	to hold up better, all things being equal, as they are
24	capable of carrying heavier loads. Stated differently,
25	heavier wheels are viewed from an engineering perspective as

_	over-engineered for the market needs. But as such products
2	clearly also meet the performance needs of many customers,
3	our testing of other wheels, including wheels from Chinese
4	vendors, generally shows that Chinese product meet minimum
5	industry standards, that is of course what the Commission
6	found six years ago from purchaser questionnaire responses.
7	Over the last six years, Accuride has
8	introduced new coatings and continues to search for improved
9	performance from its wheels. As Mr. Risch testified,
10	Chinese producers have made improvements in their products
11	as well, including some companies such as Jingu, introducing
12	high strength low alloy steels and improved coatings on
13	their products.
14	So from an engineering perspective, imports
15	and domestic wheels are interchangeable in the marketplace
16	for the vast majority of end users and in the replacement
17	market. Accuride does not produce in the United States
18	wheels for use with two wheels, nor does it produce in the
19	United States steel wheels for passenger vehicles or light
20	trucks. While Accuride has a plant in Erie, Pennsylvania
21	that produces aluminum wheels, such wheels are dramatically
22	different in materials, production process, resulting in
23	weight and price.
24	Steel wheels cannot be produced in Erie, and
25	aluminum wheels cannot be manufactured in Henderson. Allow

1	me to explain the two production processes to highlight some
2	of the differences between steel and aluminum wheels. To
3	start with, a steel wheel is made from two components, the
4	disc and the rim. The disc is the center portion of the
5	wheel that allows you to mount it to the hub and eventually
6	the axle. The rim is what the tire gets mounted on.
7	For steel wheels, the rim and the disc are
8	produced separately, then welded together to form the wheel.
9	The disc starts out as a blank that is cut from a coil of
10	steel and then spun on a special piece of equipment to spin
11	it into a bowl. The spun bowl is trimmed and the various
12	holes, including center hole, bolt holes and various hand
13	holes are punched into the disc.
14	The rim, we start with a coil of steel cut to
15	a pre-determined width and then we cut it to length. We
16	then bend it into a circle where the ends are welded
17	together. Then the rim goes through a series of five roll
18	stands to flare the edges, shape the profile and expand the
19	rim. Then we punch a valve hole into the rim.
20	The disc and the rim are then moved to the
21	assembly line, where a robot picks them up and puts the
22	pieces in a press that presses them together. They are them
23	conveyed to the weld cells, where another robot picks it up
24	and places it under a fixed torch. The wheel is rotated and
25	the disc and the rim are welded together.

1	Excess weld flux is removed by robots on the
2	assembly line, and the wheels inspected and moved to the
3	paint. There, it's cleaned and prepped, placed in a
4	phosphate tank and goes through a cathodic e-coat process.
5	After the e-coat, we apply a powdered top coating and cure
6	the top coat in and of and before final inspection.
7	To produce an aluminum wheel, we start with an
8	aluminum alloy that comes in a 12-inch diameter log
9	approximately 240 inches in length. We cut that cut the
10	log into billets of various lengths, depending on the size
11	of the wheel to be produced. The billets are picked up by a
12	robot and placed in an induction heater to be heated up to
13	850 degrees Fahrenheit.
14	Another robot pulls the billet out of the over
15	and puts it into a 7,000 ton hydraulic forging press. One
16	stroke of that press will create a forging that basically
17	looks like a large cup. Another press punches up the center
18	hole, then the forging goes into a quench tank. It then
19	goes into the spinning department, where an aluminum
20	spinning machine cold-spins the rim profile into the forging
21	and trims it.
22	The disc and the rim portions of the wheels
23	are all shaped into that one piece of aluminum. The wheel
24	is then heat-treated in solution for two to three hours,
25	restor groupshed and put in the age furnage for give to eight

1	hours. After air cooling for 24 hours, it is sent through a
2	robotic machining line to finish the surfaces. In
3	addition, various holes are milled into the wheel and some
4	aluminum wheels are polished.
5	My understanding is that certain applications
6	require the lowest possible weight to permit the haulage or
7	maximum volume for product while staying within regulation
8	on total gross vehicle weight. For those types of
9	applications, the OEM customers will want aluminum wheels.
10	As such wheels can be as low as 40 pounds per wheel for the
11	largest demand item, 22-1/2 by 8 and 1/4 wheel.
12	Bruce is the 64 to 80 pounds per wheel typical
13	for steel wheels. Because the costs of aluminum are so much
14	more than steel, the price of aluminum wheels is generally
15	around three times the price of steel wheels. Some aluminum
16	wheels are also purchased for show or appearances versus
17	performance, and aluminum wheels are subject for less
18	maintenance than is true for steel wheels.
19	In the 2011-2012 investigation, the questions
20	of whether steel and aluminum wheels should be part of the
21	domestic like product was decided in the negative by the
22	Commission in the preliminary investigation, and not pursued
23	in the final investigation. The Commission's analysis in
24	2011 accurately captures the situation in 2018, as I
25	understand it, and as my colleagues have testified to this

1	morning.
2	Accordingly, we believe the Commission should
3	similarly find that aluminum wheels are not part of the
4	domestic like product in this investigation. Thank you for
5	the opportunity to appear today and testify.
6	MR. STEWART: Mr. Chairman, we're now going to
7	turn to a PowerPoint presentation. This is Terence Stewart.
8	I will be going through the PowerPoint. Our comments will
9	address eight topics, helping to put our witnesses'
10	testimony into the statutory framework that the Commission
11	considers. We'll start with the scope of these
12	investigations, explore the question of domestic like
13	product, review conditions of competition, examine whether
14	the volume of subject imports is significant, review the
15	adverse price effects domestic producers are suffering and
16	then explore the adverse effects the imports from China are
17	having on the domestic industry, all of which supports the
18	conclusion that the domestic industry is materially injured
19	by reason of the imports from China. We end with a brief
20	review of some of the threat elements should the Commission
21	need to reach the issue.
22	On scope, this petition contains a scope for
23	subject imports that's limited to steel wheels of 22-1/2 and
24	24-1/2 inches for use with tubeless tires. These wheels are

typically used on Class 6, 7 and 8 commercial vehicles,

trailers and buses, either as original equipment or in the 1 2. aftermarket as a replacement part. 3 These wheels are intended for on road use, are 4 subject to National Highway Transportation and Safety 5 Administration requirements, and bearing markings on the 6 wheel which indicate compliance with applicable motor 7 vehicle standards. The scope covers all such wheels regardless of how the wheel is finished and includes the 8 9 wheel portion of any tire wheel assembly that enters the 10 country, and would include components that have entered that 11 way. 12 Both the physical samples before you and this 13 slide give you some pictures of some typical steel wheels. 14 While most steel wheels are painted white, other colors are also available, and at least some wheels imported from China 15 16 are now finished with a galvanized coating. For those who like pictures of how the product's actually used, you'll see 17 here both the tractors for trucks, as well as the -- as well 18 as the trailers and bus, as well as dump truck kind of uses. 19 20 From the scope of these investigations are wheels for use with two tires, aluminum wheels and smaller 21 wheels for Class 1 to 5 commercial vehicles, as well as off 22 23 the road wheels. 24 Turning to domestic like product, for the Commission the starting point is always what the domestic 25

1	like product should be. As our witnesses have testified,
2	the domestic like product should be certain steel wheels
3	co-extensive with the scope. In this, in the following
4	several slides, we examine the six factors the Commission
5	looks at in deciding domestic like product, and compare
6	product that is identical to in scope to other steel wheels
7	and to aluminum wheels.
8	Starting with physical characteristics and end
9	uses, there are differences between the $22-1/2$ and $24-1/2$
10	steel wheels and other steel wheels and with aluminum
11	wheels. While the end use of aluminum and steel wheels of
12	the same size will be similar, aluminum is a more expensive,
13	lighter material that results in a wheel as well as one-half
14	the weight of steel.
15	Aluminum wheels are also made with thicker
16	discs, and they have different corrosion resistance. Other
17	steel wheels for Class 1 to 5 commercial vehicles are
18	smaller, with lower load-carrying capacity, while off the
19	road wheels come in many different size configurations
20	larger or smaller, depending on the application. Tube-type
21	wheels require a separate removable ring as part of the rim.
22	Similarly on interchangeability, wheels of
23	different sizes cannot be used on vehicles designed for
24	22-1/2 or 24-1/2 inch wheels. With aluminum wheels, while
25	they may be used on the same vehicles, customers will select

Τ	steel or aluminum based on whether weight is a critical need
2	or appearance is views as important for their particular
3	use. In any event, different mounting hardware may also be
4	required for aluminum versus steel wheels.
5	Domestic like product looking at manufacturing
6	facilities, processes, employees, here the differences are
7	obviously stark. On steel and aluminum, wheels are
8	undertaken in the U.S. and different facilities using
9	entirely different production processes and equipment, and
10	obviously different production workers. For other steel
11	wheels, production facilities and workers will be different,
12	as will production processes and the equipment used is not
13	interchangeable even if similar with the equipment used to
14	make 22-1/2 or 24-1/2 inch steel wheels.
15	On channels of distribution, while all wheels
16	are sold to OEM and aftermarket customers, other steel
17	wheels will not be sold to customers seeking a wheel for a
18	Class 6 to 8 commercial vehicle OEM or replacement.
19	Aluminum wheels of the same size will have similar channels.
20	On customer and producer perceptions, it will
21	differ. For example, customers who need a steel wheel for a
22	vehicle that is not a Class 6 to 8 commercial vehicle will
23	not consider a 22-1/2 and 24-1/2 inch steel wheel, while
24	those customers with a need for a Class 6 to 8 commercial
25	vehicle will not be considering other steels as a relevant

1	product.
2	For aluminum wheels, they will be perceived as
3	a different product, with aluminum wheels used only where
4	the weight or appearances is a critical factor.
5	Finally on price, aluminum wheels are much as
6	three times as expensive as the same-size steel wheel.
7	Smaller steel wheels for Class 1 to 5 vehicles will be
8	around one-third the price of a 22-1/2 or 24-1/2 inch steel
9	wheel. The price of OTR wheels will vary greatly based on
10	the difference in sizes, but will likely be higher than a
11	similar-sized steel wheel, and tube-type wheels are also
12	higher priced than wheels for tubeless tires.
13	For all these reasons, we believe the domestic
14	like product should be defined as being co-extensive with
15	the scope of these cases.
16	Turning next to the domestic industry, the
17	Petitioners are the two producers of 22-1/2 and 24-1/2 inch
18	steel wheels for use with tubeless tires. There are two
19	facilities that produce these wheels in the United States,
20	one in Henderson, Kentucky and one in Akron, Ohio. While
21	the Commission will look at the issue of related parties and
22	whether any domestic producers should be excluded,
23	Petitioners do not believe that appropriate circumstances

exist under Commission practice and precedent to exclude

either U.S. producer in these cases.

24

1	Conditions of competition. In looking at the
2	conditions of competition that characterize this market,
3	we've identified three that were also examined in the
4	2011-2012 case, demand, supply and substitutability. As
5	testified to by our witness, demand is derived from a
6	combination of OEM builds and the aftermarket needs.
7	As explained in the petition, OEM truck, bus
8	and trailer builds declined between 2015 and 2016, but
9	rebounded somewhat in 2017. The aftermarket during that
10	time is believed to have been steady to increasing,
11	influenced by a number of factors including freight volume.
12	On supply, while the Petitioners are the only domestic
13	producers, there's significant available supply from the two
14	domestic producers, and our clients compete in all market
15	segments.
16	Finally on the question of substitutability,
17	the Commission characterized as substitutability as moderate
18	to high in the 2011-2012 case. We believe it is high during
19	the current Period of Investigation based on product
20	developments by the Chinese producers, including increased
21	use of high strength low alloy steels, and the ongoing
22	perception of most users that Chinese suppliers have
23	adequate quality.
24	On conditions of competition, if you look at
25	this slide, what you will see that we believe that the

Т	Commission should find Chinese wheels are high substitutable
2	with U.S. wheels during this period. One example is taken
3	from an importer's web page, in fact someone will be
4	testifying this afternoon, which shows the Chinese wheel,
5	the 361-TCC is fully comparable to wheels offered by
6	Accuride and by Maxion.
7	There's a one pound difference in weight
8	identified but identical load rating, corrosion protection,
9	warranty and SAE testing. We believe you would find similar
10	examples for anybody else who was offering Chinese product
11	and comparing it to domestic product.
12	On this slide, you will see Petitioners'
13	estimates of the U.S. market segment during the 2015-2017
14	period for the domestic product that's 22-1/2 to 24-1/2.
15	OEM trailer at 40 percent, aftermarket at 35, and the OEM
16	split between truck and bus at 25. This slide gives you an
17	idea of where Chinese import penetration is. Based on our
18	clients' perception of the market, they've captured market
19	share in the OEM trailer, OEM bus and they dominate in the
20	aftermarket, and they've put significant downward pricing
21	pressure at OEM truck accounts.
22	So there's direct competition and lost sales
23	occurring in 83 percent of the market based on our market
24	share estimates, and additional pricing pressure occurring
25	in the remaining 17 percent. On the volume of subject

1	imports, while we will of course in the post-conference
2	brief refer to the information that's been released to us
3	under protective order, our comments are limited here to
4	what's in the public record.
5	We believe that Chinese imports are
6	significant both absolutely and compared to U.S. production,
7	and that imports from China have grown significantly during
8	the period of reduced demand. We've identified 32 Chinese
9	producers of the subject merchandise. That compares to just
10	two producers here in the U.S. While the relevant U.S.
11	tariff categories are broader than the subject merchandise,
12	one sees large amounts of imports under just the two most
13	relevant categories, and large increases during the relevant
14	time period.
15	We believe that the trends that are identified
16	for those two HTS categories are likely to be similar to the
17	trends that you will find from the questionnaire data when
18	you have completed your preliminary examination.
19	Next slide takes a look at the imports under
20	those two HTS categories going back to 2011-2012 when the
21	prior case was done, and you will see that immediately after
22	the conclusion of that case with a negative determination
23	imports increased by about 170 percent, and that in the last
24	three years, you have had an increase that looks to be
25	around 50 percent. If you look at the next slide, we have

1	broken this out.
2	One of the HTS categories shows quantity; the
3	other shows weight. We have converted the weight into
4	estimated quantity using the average weight that had been
5	identified in the 2011-2012 case, which we believe is much
6	higher because it doesn't reflect the conversion to a lot
7	more high strength low alloy steel. But even so, you see
8	that there is a dramatic increase of wheels during that time
9	period.
10	Turning to adverse price effects, we believe
11	that the Commission will find widespread and deep price
12	underselling. In fact, the opening statement of the
13	opponents basically conceded as much by the Chinese when the
14	staff report is compiled. Underselling of 19.4 percent on
15	average was found in 2011-2012.
16	Certainly, our clients have experienced
17	significant underselling across the Period of Investigation
18	in various market segments, and have provided information on
19	lost sales, lost revenue at the time the petitions were
20	filed, as well as any information in their questionnaire
21	responses dealing with reduced prices or price increases not
22	taken as a result of imports from China.
23	Looking just at U.S. import statistics of two
24	HTS categories, you can see that during this time period

there was a sharp decline of 16.4 percent on the average

1	value of imports from China.
2	The impact on the affected domestic industry.
3	In a market that is characterized by declining demand by
4	growing imports at prices significantly below domestic
5	prices, where price is a very important purchasing
6	consideration, and where competing sources of product all
7	are viewed as adequate quality product, growing imports have
8	had the anticipated negative effects of the domestic
9	industry.
10	Specifically, the domestic industry has
11	suffered significant declines in a host of factors the
12	Commission considers, including production, shipments,
13	market share, employment, wages paid and capacity
14	utilization. Because of there being only two domestic
15	producers, the other factors that the Commission usually
16	looks at you can see from the questionnaire data.
17	But we believe overall that there is no
18	question but that imports from China have had a very
19	negative effect on the domestic industry. So from the above
20	and based on a competed record in this preliminary
21	investigation, Petitioners believe the Commission will
22	conclude that there is a reasonable indication the domestic
23	industry producing 22-1/2 inch and 24-1/2 inch steel wheels
24	for use with tubeless tires is materially injured, by reason
25	of the imports of subject merchandise from China that have

Τ	been alleged to be both dumped and subsidized. I of course
2	ask the Commission to so find.
3	Finally, while the Commission need not
4	consider threat issues where a reasonable indication of
5	material injury is found, nonetheless the petition presents
6	significant information that absent relief the domestic
7	industry producing the 22-1/2 and 24-1/2 steel wheels will
8	suffer additional material injury in the imminent future.
9	While the Commission has a number of factors
10	that are considered, a few flag the clear threat. First,
11	there are a large number of subsidies alleged in the
12	countervailing duty petition which are export subsidies, and
13	hence make the threat more likely. Petitioners believe that
14	Chinese steel wheel producers have a strong export
15	orientation, with some public companies identifying export
16	ratios of 70 percent or more.
17	There have been reports of additional capacity
18	being added in China. The U.S. is the largest single market
19	for Chinese exports based on Chinese export data, and
20	Chinese five-year plan show continuing strong emphasis on
21	expanded growth for the vehicle and parts sector in China.
22	These plus the growth of the number of Chinese
23	producers of relevant product and the number of Chinese
24	producers registered with the U.S. Department of
25	Transportation all support a separate finding that there's a

1	reasonable indication that the domestic industry is
2	threatened with material injury by reason of imports of
3	subject merchandise from China that are alleged to be
4	dumped and subsidized With that Mr. Chairman, we would stop
5	our we conclude our presentation.
6	MR. CORKRAN: Thank you very much. I'd like to
7	thank the entire panel today for your presentation. That's
8	been very helpful. We're going to start questions with Mr.
9	Harriman, our investigator.
10	MR. HARRIMAN: Good morning to the panel. Thank
11	you for being here and for your statements. I'm going to
12	start off with a couple questions about the scope. I
13	understand that there was some clarifications recently
14	submitted. My first question will be about an element of it
15	that I believe has been present in some form or another
16	throughout its development. So the last sentence of the
17	first paragraph says while 22.5 inches and 24.5 inches are
18	standard wheel sizes used by classic 7 and 8 commercial
19	vehicles, the scope covers sizes that may be adopted in the
20	future for classic 7 and 8 commercial vehicles. Is there
21	any indication that other sizes imminently or in the
22	long-term could be adopted as standard wheel diameter sizes?
23	MR. STEWART: We are not aware of any such
24	information. If you go back to the 1980s, these were also
25	the standard sizes for the same vehicles at that time. It

_	was put in as you would expect so that should there be an
2	effort to modify them to have an evasion of the order that
3	it could be captured.
4	MR. HARRIMAN: Okay, thank you. And also in
5	regards to this most recent version of the scope, the
6	exclusions are broken down by four provisions and it looks
7	like there are not separate exclusions for aluminum wheels
8	and also wheels where steel represents less than 50 percent
9	of the product by weight. I'm just curious, are there other
10	popular wheels in the commercial sector that are less than
11	50 percent steely weight, but are not aluminum wheels?
12	MR. STEWART: I believe the answer is no.
13	UNIDENTIFIED SPEAKER: No. No.
14	MR. HARRIMAN: Thank you. Okay, shifting to
15	usage of our HTS numbers for the investigations, so the two
16	numbers identified as the primary numbers are the numbers
17	ending in 4530 and 5045. If you could provide additional
18	detail as to why those are the two most relevant numbers?
19	And I'm also curious to know if we have any idea of the
20	proportion of the products under these two numbers or under
21	the other four numbers. Do we have any idea of the
22	proportion that's in scope?
23	MR. STEWART: We will in the post-conference try
24	to address what we believe the Commission should use for
25	purposes of the preliminary based on the questionnaire

Т	responses that we have seen to date in the HTS categories.
2	Commission practice obviously looks at a number
3	of considerations, including what the export what the
4	foreign producer data looks like for exports to the United
5	States, what the importer data looks like, what the HTS
6	numbers, whether the HTS numbers are acknowledged to be
7	broader than the subject merchandise. We'll address all of
8	that in the post-conference. We believe that there is a
9	reasonable approach despite the fact that there continue to
10	be some significant holes in the data that you've received
11	to date.
12	MR. HARRIMAN: Okay. Thank you. Okay, in page
13	looking at page Roman numeral 125 of the petition,
14	there's a couple of figures here that I'm sort of curious
15	about. The last there's a sentence here, "petitioners
16	estimate that imports from China are approximately 1.3 units
17	per year." Is that derived from your research on the HTS
18	numbers or is there another basis for that estimation?
19	MR. STEWART: It was based upon our consultation
20	with the companies as to their view of the market and how
21	much. Again, we will in the post-conference brief address
22	that number comparing it to what has been received in the
23	data that you've received to date.
24	MR. HARRIMAN: Okay, thank you. And speaking of
25	methodology, I have a two-part question related to the

- 1 breakdown of the market that we've heard about a lot in the
- 2 testimony, the 35 percent for the after-market and 40
- 3 percent for trailer and 25 percent for truck. I would be
- 4 curious to know more about the methodology for that as well,
- 5 whether in the conference or in your comments? And I have a
- 6 follow-up questions related to that, but I'll let you
- 7 address this one first.
- 8 MR. STEWART: Sure. Why don't I -- why don't we
- 9 deal with that in the post-conference, because it deals with
- some company-specific information.
- MR. HARRIMAN: Okay.
- 12 MR. STEWART: We're happy to lay that out.
- 13 MR. HARRIMAN: Thank you. And related to that,
- I noticed elsewhere in the petition on Roman numeral 135,
- there's a sentence, you know, price competition from China
- 16 is intense in the after-market segment, which is believed to
- 17 be the largest segment of the overall market during 2015,
- 18 2017. Does that statement or my understanding of it need to
- 19 be clarified? It seems like the market share breakdowns
- 20 elsewhere are really consistent with the 403525 figure?
- 21 MR. STEWART: This is Terence Stewart again, I
- 22 think that the issue probably comes down to how much of the
- 23 after-market is reported -- we characterize it as OEM
- 24 trailer that should also be part of the after-market, since
- 25 a lot of it goes through the after-market. So you would

- 1 look at it different ways I believe is the reason for that
- 2 seeming inconsistency.
- 3 MR. HARRIMAN: Thank you for that clarification.
- 4 Well, I think I'll ask one more question before I turn it
- 5 over. And this is going back to Roman numeral I-11. The
- 6 foot note discussing the difference between using galvanized
- 7 steel or address incursion resistance in the wheel
- 8 manufacturing stage. I was just sort of curious. Is there
- 9 any practical difference between the two approaches, whether
- 10 from a business operations stand point or for what customers
- and users need from their wheels?
- 12 MR. STEWART: I mean, the galvanized is used --
- is perceived to basically provide a better corrosion
- 14 protection, but based on the testing that we have done,
- 15 particularly neutral salt spray testing and cyclic corrosion
- 16 testing, it does not perform as well. It's inferior to the
- 17 product that we obviously offer today from a top loading
- 18 perspective.
- MR. HARRIMAN: Okay.
- 20 MR. STEWART: I think that our discussions with
- 21 the companies over time has indicated that there have been
- 22 efforts to see whether or not galvanizing could be used to
- 23 improve. My understanding is is that, you don't typically
- use it in the production process. You would do it in the
- 25 coating process after the wheel is formed because much of

- 1 the corrosion material that would have been in the steel
- 2 before the processing would be destroyed in the shaping
- 3 process, et cetera. So it's really just a question of
- 4 alternative coatings that you could put on a product at the
- 5 end to try to improve corrosion resistance.
- 6 MR. HARRIMAN: Okay, thank you. Thank you for
- 7 your responses. And I believe I'll turn it over to my
- 8 colleagues.
- 9 MR. CORKRAN: Thank you, Mr. Harriman. Next
- 10 we'll turn to Mr. Haldenstein.
- 11 MR. HALDENSTEIN: Thank you, Michael
- 12 Haldenstein, Office of the General Counsel. I have a
- 13 question about Mr. Kominar's testimony about the reason it
- 14 became uneconomical to import from China in 2015. You said
- 15 the prices were too low, and I didn't really understand the
- 16 logic there?
- 17 MR. KOMINARS: Thank you for the question.
- 18 Something that we'll get into more detail in our
- 19 post-conference brief if that's okay.
- 20 MR. HALDENSTEIN: Okay. Thank you. Also in the
- 21 scope, I see a distinction between hub pilot and stud
- 22 piloted and mounting. Is that a meaningful distinction that
- we need to be concerned with or?
- MR. STEWART: Well, I would like to -- this is
- 25 Terence Stewart. I will let Craig Kessler get to it in a

1	minute, but it was an issue that the Commission took up at
2	some length in the I think in the 1986 case, where the
3	allegation at that time was that the domestic industry
4	produced one, but not the other. And the Commission did not
5	make the distinction of the two. There are differences in
6	the product, but the company has produced both.
7	MR. KESSLER: Yeah, hub mount and stud mount is
8	basically is manufactured in both the 22 and a half, 8
9	and a quarter and a 24 and a half, 8 and a quarter. It
10	strictly is related to the mounting hardware that is used to
11	put the wheel on to the axle of the wheel. And you
12	obviously in a stud mount, we use a spherical nut that is
13	basically used for the clamping force versus a flange nut
14	that's used for a hub mount configuration.
15	MR. HALDENSTEIN: Thank you for that. The scope
16	also mentions at the rims and disks, I think could be
17	imported separately or is it or are they always welded
18	together before they enter?
19	MR. STEWART: Well, this is Terence Stewart.
20	When we have inquired of the companies, they don't believe
21	that anyone would rationally do that. Obviously, there are
22	two pieces, but it would require significant investment in
23	the United States to bring them in that way. And further
24	process them. And it's not believed that that would be
25	economical to do, but it is possible to do. And hence, they

- 1 are included even though it is not believed that any are
- 2 coming in that way at the present time.
- 3 MR. HALDENSTEIN: Thank you. And with respect
- 4 to tube type steel wheels, are those not made in the United
- 5 States? Is that correct?
- 6 MR. STEWART: For commercial trucks, clearly,
- 7 they are not made by their -- either of the two companies
- 8 because these gentlemen don't make off the road tires.
- 9 We're not sure whether or not there may be tube type wheels
- 10 made for -- by one of the off-the-road tire or off the road
- 11 wheel producers, but we don't believe that there's any --
- 12 there's certainly no -- none made that are for commercial
- 13 vehicles today. here in the United States. They can be
- imported, but they're not made here.
- 15 MR. HALDENSTEIN: Thank you. With respect to
- 16 steel wheels for passenger cars and light trucks, are -- I
- 17 understand that neither producer here today is producing
- 18 those. Is that correct?
- 19 MR. STEWART: No, I believe that Maxion's
- 20 testimony was that they have a separate facility.
- MR. HALDENSTEIN: Oh, sorry.
- 22 MR. STEWART: In Selenium, Missouri that
- 23 produces that size. That was also in existence back in the
- 24 2011, 2012 case. Accuride does not produce them in the
- 25 United States, but Maxion does.

1	MR. HALDENSTEIN: Okay, thank you. Are those
2	steel wheels produced from the same types of steel or are
3	they generally different alloys?
4	MR. AYDOGAN: They can produced from the same
5	kind of steel, but the weight is totally different between
6	these two products.
7	MR. HALDENSTEIN: The weight is different, but
8	is that just because they're smaller or is there more?
9	MR. AYDOGAN: No, the thickness of the metal is
10	different. I mean, far different. I mean, if you compare
11	the weight, it is three times to four times different
12	because of the thickness of the metal.
13	MR. STEWART: Perhaps Mr. Kessler could add.
14	MR. KESSLER: Also say that below carrying
15	capabilities. So you're looking at a 22 and a half inch
16	quarters replica in 7300, 7400 pounds of weight, you know,
17	in a passenger car, you're significantly less than that in
18	the application.
19	Also in the case of passenger car wheels, to the
20	point, yes, there could be similar material, but I will say
21	that your gauge material is much thinner and the grade of
22	material is much higher because of the reduction in material
23	thickness that you're doing now.
24	MR. STEWART: It's also my understanding that
25	they're significant differences in the processes for

- 1 manufacturing those steel wheels.
- 2 MR. KESSLER: Correct. Mostly used a stamp disk
- 3 versus as I've described a spun bowl before you're basically
- 4 just -- the disk is made through a stamping process. So it
- 5 does have a different shape and it's much more stylized for
- 6 the application.
- 7 MR. HALDENSTEIN: Thank you. And are those
- 8 wheels covered by different regulations under the Department
- 9 of Transportation or is it -- are they regulated differently
- 10 or how does that work?
- 11 MR. STEWART: I haven't looked at that question
- 12 myself.
- MR. HALDENSTEIN: Yeah.
- 14 MR. STEWART: Let me see if the people in back,
- 15 see how they can answer.
- 16 MR. KOMINARS: I would have to defer to our
- 17 engineering colleagues who are not with us today, but we'll
- get back to you on our post -- in our post-conference brief.
- 19 But they are covered under the requirements of the National
- 20 Highway NHTSA, but different criteria.
- 21 MR. HALDENSTEIN: I also heard some discussion
- 22 of OES accounts. And I didn't fully understand that. Could
- 23 you put that in layman's terms so I can understand what
- those -- that is?
- 25 MR. MONROE: Sure. It's the -- it's essentially

1	the after-market arm of the OEM manufacturers. Most
2	commonly, the truck manufacturers who have an after-market
3	service arm. And it's through their dealer networks that
4	they reach out on the after-market channel.
5	MR. STEWART: A lot of Mr. Haldenstein, a lot
6	of the cases that we've been involved with, if you have
7	major downstream assemblers or manufacturers, a Ford or a GM
8	or a Caterpillar as typical examples that we would all be
9	familiar with, they will have authorized dealers. And they
10	will offer product through those dealers for the
11	after-market as opposed to going to an independent auto
12	repair shop or a truck repair shop in these kinds of cases.
13	And there are two ways that the product gets
14	sold through that. One is through their distribution
15	centers and one is they've negotiated a price and the
16	producers ship directly to the dealer in the system.
17	MR. HALDENSTEIN: Thank you. I was also
18	wondering about the after-market and how an end user would
19	why an end user would need another wheel. Do they sort
20	of wear out or how does that work?
21	MR. MONROE: Typically, it's going to be because
22	they have either been damaged, hitting a curb for example,
23	or being involved in an accident. In some cases, they have
24	not maintained the wheel properly. And they've let the
25	corrosion get to a point where the wheel needs to be

- 1 replaced.
- 2 MR. HALDENSTEIN: Okay. Thank you. That's all
- 3 the questions I have.
- 4 MR. CORKRAN: Thank you, Mr. Haldenstein. Now
- 5 we'll turn to Ms. Preece.
- 6 MS. PREECE: We have for the pricing products,
- 7 we have a number of products. And product number 1 was
- 8 recorded be the most common one. You all said that in your
- 9 testimony. So I'm just trying to figure out how much it
- 10 ranges from 60 pounds to 75 pounds and it's a steel wheel
- 11 sold to OEMs. And how much variation would there be in the
- 12 price based on the two types of steel you were talking
- about, the heavier weight steel versus the lighter weight
- 14 steel?
- 15 And would that be included in the 60 to 75
- 16 pounds? Is that -- would that be why there's a range of
- 17 weights in there? So that's the question so far.
- 18 MR. STEWART: Perhaps -- this Terence Stewart.
- 19 Let me just start with that. When the pricing products were
- 20 being identified, the largest selling item in the market
- 21 place overall is the 22 and a half by 8 and a quarter steel
- 22 wheel.
- 23 Staff because of the 2011, 2012 case did not
- 24 want to have all of those products lumped together, but
- 25 wanted to see if there was a difference in price based on

Τ	weight. And so the 60 to 74 was identified as the likely
2	weights for products that would be the high strength, low
3	alloy and the 75 plus would be identified as likely products
4	where you're using the more traditional carbon steel.
5	So my understanding is that that was what the
6	design was. Whether or not everybody's products fit that
7	description, of course, would depend on the individual
8	producers, but that was my understanding as to what the
9	Commission staff was trying to achieve.
10	And those were the weight breaks that we
11	discussed with staff and it was felt that if you did 75 and
12	above, you'd be looking at the heavier likely, the
13	heavier weight wheels and that under 75, you'd be looking at
14	companies' lighter weight wheels.
15	MS. PREECE: And how would how much
16	variation? I mean, why did why is there such a range of
17	price of weight in even the one alloy sorry, in the
18	alloy in this type of product? What variations in the
19	product lead to this range and weight?
20	MR. KESSLER: One could be the load carrying of
21	the wheel. And then obviously, you can have a wheel that
22	for 22 and a half, 8 and a quarter
23	MR. BISHOP: Pull your mic a little closer,
2.4	please.

25

MR. KESSLER: Sorry. Could be 7400 pound load

Т	ready. You could also that same 22 and a half, 8 and a
2	quarter could carry 8,000 pound load ready. So in those
3	different applications, you would need a little thicker
4	material for either your disk or rim material to accommodate
5	the load that it would be used in the application.
6	MS. PREECE: And would that heavier load rating
7	lead to a higher price?
8	MR. KESSLER: You know, again, I would probably
9	defer to that information in our post brief as far as what
10	
11	MS. PREECE: Okay, because I would like
12	MR. KESSLER: we use as far as steel
13	MS. PREECE: to have to the extent you
14	can, an idea of how much variation there is reasonable to be
15	within these pricing products. Just to because I'm
16	finding them rather a little bit I mean, I'm sorry, I
17	didn't come in at the beginning of this case. So I've sort
18	of come in second hand. Cindy is going to be the economist
19	in this case, but she is out of town today.
20	Okay, so product 1 is the normal-ish. Would
21	there be any other variation in this that would lead to a
22	variation in the price besides the weight load rating?
23	MR. KESSLER: No, that's going to be the primary
24	difference is the application and the amount of material
25	required for that product to meet the load rate and

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there is something like that, but I would think that that

That does not -- I mean I can understand that

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do you think is that?

1 would be 10% or less of the market? It would be not really interested in efficiency and transportation. 2 3 MR. MONROE: That is one example. There are 4 certainly other applications where the end user is not as 5 concerned about weight. Whenever they are hauling goods 6 that are lighter weight in their characteristics, they're 7 not going to be as concerned, as for example, someone hauling a lightweight product that fills up their trailer, 8 9 and there's no more physical room from a volume standpoint 10 to put anything more on that load, and they have not yet weighed out, then they're not going to be as concerned about 11 weight, and are going to be more focused on the price of the 12 13 product. 14 Those applications where they are concerned with 15 weight are typically bulk haulers hauling aggregate 16 material, liquids and things of that sort. And so we're 17 happy to get into sort of specific details about how we see those markets broken out during our post-conference brief as 18 19 well. 20 That'd be very helpful. Because I MS. PREECE: didn't realize it was the overall weight of the truck with 21 22 its cargo that was the important thing. And that is what's 23 important. Is it because they want to go through these 24 stands that weigh them or -- I mean, you know, let's say I'm carrying feathers. It's still gonna weigh more to have that 25

- wheel that's heavier on my truck, so it's gonna cost me more
- 2 to take those feathers across the country.
- 3 MR. MONROE: Mr. Monroe again. Yes, the way
- 4 that the wheels or the weight is determined is over the
- 5 overall vehicle fully loaded with its cargo.
- 6 MR. STEWART: Ms. Preece, I believe that the
- 7 testimony of our witnesses today is that there's large
- 8 portions of the aftermarket and large portions of the
- 9 trailer market and portions of the bus market where in fact
- 10 heavier steel wheels can be used, and are used, in lieu of
- 11 lighter-weight steel wheels, simply because of price. And
- so they would cover a range of issues.
- 13 If you think about the weight of a truck,
- 14 whether it's an 18-wheeler or 12-wheeler, whatever, the
- 15 difference in these weights is relatively minor in the big
- 16 picture. It can matter if they're gonna be on the road all
- 17 the time and you're carrying heavy weight materials, but in
- 18 the aftermarket, customers are usually looking for something
- 19 that will get them back up and on the road. And whatever's
- 20 there and whatever's cheapest is what a lot of people are
- 21 looking for.
- 22 MS. PREECE: That's good. Thank you. That's
- 23 helpful, because I was thinking about going to the
- 24 aftermarket anyways. So this aftermarket, if a wheel has
- 25 been damaged, is this usually why people are going to the

- 1 aftermarket? It's not a sort of, "oh, well, every million
- 2 miles we have to get a new wheel"? It's more of a, "oh,
- 3 every time we, you know, get hit or go over a curb in a
- 4 certain way, we have to get a new wheel," is that correct?
- 5 MR. MONROE: Yeah, that's the primary reason.
- 6 That wheel would be replaced because it has been damaged or
- 7 not properly maintained.
- 8 MS. PREECE: Okay. And would you, if you
- 9 damaged one wheel, would you replace all wheels? Or would
- 10 you just replace the one that was damaged?
- 11 MR. MONROE: Typically, it would just be the
- 12 damaged wheel.
- MS. PREECE: Okay, okay. Yeah. That's
- 14 something I didn't know. Okay.
- 15 MR. STEWART: Ms. Preece, if I could just refer
- 16 you to the physical exhibits. I believe the item on the
- far, far right is the 80 lb. and the others are all 64 or
- 18 67, right? Obviously if you pulled your truck into a place
- 19 to have a repair made, and you needed one of those, any one
- of those that was available would be desirable, and the fact
- 21 that one weighed 13 lbs. more than the others would not be a
- 22 controlling issue for most purchasers.
- 23 MS. PREECE: Yeah, but people are still willing
- 24 to pay three times as much to get an aluminum wheel that
- 25 weighs less but still is not weightless. So there is quite

- a bit of value to having a low weight in the wheels. For
- 2 some people.
- 3 MR. STEWART: In that segment of the market,
- 4 that's right.
- 5 MS. PREECE: Yeah. Okay. And has the cost of
- 6 aluminum wheels changed over time, relative to the cost of a
- 7 steel wheel?
- 8 MR. MONROE: The cost of an aluminum wheel and
- 9 steel wheel really fluctuates fairly heavily with the price
- 10 of the underlying raw material components. But over time,
- 11 they have been able to generally maintain that same ratio,
- 12 you know, for our products between two and a half to three
- times as expensive for an aluminum wheel.
- 14 MS. PREECE: If we had a company that was
- 15 importing steel wheels from different countries, why would
- 16 the price of the imports from the different countries be
- 17 different?
- 18 MR. STEWART: Obviously there's information in
- 19 the questionnaire responses that you must be referring to,
- 20 but there can be differences in widths. It shouldn't affect
- 21 what was asked for, since what was asked for in the
- 22 questionnaire was 22-1/2 by 8-1/4, but in terms of overall
- 23 quantity and value, you could have significant differences
- 24 because of widths or because of other features.
- 25 MS. PREECE: I'm thinking about within the same

- 1 pricing product. I'm finding that confusing when I'm
- 2 looking at the pricing data.
- 3 MR. STEWART: Well, to the extent that it
- 4 pertains to anything that our clients have submitted in
- 5 their responses, we'll try to address that post-hearing. I
- 6 don't know that I can help you in terms of APO data that
- 7 they can't see.
- 8 MS. PREECE: Okay. Well, I think that maybe you
- 9 will be able to help me with some of the data. How much of
- 10 a price premium is there between, say, Product 1 and Product
- 11 3? Those would be the equivalents? Between those two?
- MR. STEWART: For the witnesses, who may not be
- 13 that familiar with the questionnaire, the only differences
- 14 are all 22-1/2 by 8-1/4 and then simply the category is
- 15 whether they're 60 to 74 or whether they're 75 or above. In
- 16 that context, the question is, is there some reason there
- 17 would be a premium for something that weighed more, that was
- 18 the same-size product?
- 19 MS. PREECE: No, if it weighed less, the one --
- MR. STEWART: Isn't Product 3 the 75?
- 21 MS. PREECE: Yeah, that's -- so wouldn't there
- 22 -- I was thinking that the lighter product was of a
- 23 different steel, and therefore more expensive. And then the
- 24 other was -- I can't remember the two kinds of steel we're
- 25 talking about, but anyways --

1	MR. STEWART: High-strength.
2	MS. PREECE: Carbon steel, high-strength, yeah.
3	So the first one would be high-strength and the second would
4	be carbon. So what difference would there be between
5	equivalent wheels, not necessarily the same weight, but
6	equivalent for the truck, carbon and high-strength?
7	MR. MONROE: Well, from a load-carrying
8	capacity, you can use the high-strength, low-alloy steel,
9	you can use less of that material and get a similar load
10	rating.
11	MS. PREECE: No, I'm asking about price. How
12	much difference would there be in a price between the two?
13	MR. MONROE: We can provide some of those
14	specifics in our post-conference brief, if that's okay.
15	MS. PREECE: Okay.
16	MR. STEWART: I mean, the data that was
17	submitted by the petitioners showed that the vast majority
18	of their product is of the lighter weight. And so you could
19	have different specifications for a smaller volume item and
20	that could result in there being higher or lower prices
21	depending on whether you have higher volume or a lower
22	volume part.
23	So we'd have to take a look, but as a general
24	matter, in the marketplace, our understanding is that if
25	gomehody is progenting a 75 or 90 lb wheel against a 67 lb

- wheel, that there may be no difference in price, or if
- there's a difference in price, the heavier one has more
- 3 material may be cheaper, simply because of who's sourcing it
- 4 or who's supplying it.
- 5 MS. PREECE: Okay. In your brief, I'd like you
- 6 to explore any other factors that might contribute to
- 7 differences in price and -- and then one more question. How
- 8 does price from the aftermarket and the OES market affect
- 9 the OEM market? And vice versa?
- 10 MR. MONROE: Primarily -- again, Chad Monroe --
- 11 primarily the OEM producers who also obviously have an
- 12 aftermarket division, they will need to compare the prices
- 13 they're receiving for their products in the aftermarket and
- look at those and say, "Well, those need to be very similar
- or the same as the prices that we are being charged for new
- truck production or new trailer production."
- 17 They are typically willing to make some
- 18 exceptions for aftermarket considerations such as packaging
- 19 and the means of distribution. Otherwise, they expect them
- to be largely the same.
- 21 MS. PREECE: Okay. I'll stop for now. Thank
- 22 you.
- 23 MR. CORKRAN: Thank you, Ms. Preece. Mr.
- 24 Fravel?
- 25 MR. FRAVEL: There we go. Thank you. My first

2	mentioned Hess Industries as providing technology to Chinese
3	manufacturers of wheels. Do you have any more information
4	about that? Is that a successor company now, Automation
5	International, Incorporated?
6	MR. RISCH: I'll speak to that. The Hess
7	equipment is what we use, for rim equipment and is pretty
8	much an industry standard and has been for many years. And
9	then that equipment and intellectual property was sold and
10	Jingu was the buyer. Craig, can you address what has
11	happened since then?
12	MR. KESSLER: Yes. So initially, Jingu was the
13	buyer of the Hess technology, and then AII did purchase some
14	of that technology then from Jingu. And since then,
15	there've been some other acquisitions that have taken place
16	in Europe that other European wheel makers, excuse me rim
17	production and equipment have been purchased by Jingu.
18	MR. FRAVEL: Okay, fine. Thank you. Second
19	question is, we have some statistics on trucks and trailers
20	that are various classes. Are there similar statistics on
21	buses that you would know of? In the heavier classes? Or
22	sources of statistics? If you could put those in your
23	post-hearing brief, that would be fine.
24	MR. KOMINARS: This is Matt Kominars for the
25	record I believe those do exist. The bus market tends to

question is for Mr. Risch. I think you alluded -- you

- 1 be much more stable and less cyclical than the others. Our
- 2 company, for example, does not purchase those because we
- 3 know as an industry standard that it's typically standard,
- 4 but it is available.
- 5 MR. FRAVEL: Okay. If you could let us know
- 6 what those are, that'd be great. For Mr. Kessler, in the
- 7 manufacturer of the high-strength, low-alloy steel wheels
- 8 versus the carbon steel wheels, is there any difference in
- 9 the process? Or is it just the material?
- 10 MR. KESSLER: Mostly just material. There's a
- 11 few minor tweaks that you might do to your tooling because
- 12 you're able to use the thinner grade, therefore you have
- 13 different tolerances that you might have, but basically the
- 14 production process, spinning, roll-forming, is identical
- 15 whether you use HSLA material, high-strength low-alloy, or
- if you use carbon steel.
- MR. FRAVEL: Okay. And in the manufacture of a
- 18 wheel, you don't mix the two materials, do you? Like, how
- 19 the rim being one material and the --
- MR. KESSLER: You can.
- MR. FRAVEL: You can?
- 22 MR. KESSLER: You can. Again, it depends on the
- 23 load-rating and the application, but yes, you could.
- 24 MR. FRAVEL: Okay. So it's theoretical. But
- 25 for our purposes, we should keep the categories that we have

Τ	the alloy because it's not a very common
2	MR. KESSLER: Correct.
3	MR. FRAVEL: practice?
4	MR. KESSLER: Yep.
5	MR. FRAVEL: Okay. All right. Thank you. And
6	in general regarding the scope, I'm sort of confused why
7	you have on the exclusions, wheels where steel represents
8	less than 50% of the product by weight. You have that as an
9	exclusion. Why do you have 50%? I just want to be able to
10	explain this if somebody asked?
11	MR. MONROE: Yes. There are a lot of clad
12	materials where steel is the predominant, but it may be clad
13	with all sorts of other minerals. And it was simply to not
14	have those be viewed as excluded should something like that
15	be used for purposes of the production.
16	MR. FRAVEL: Okay. If you could put in a couple
17	of examples in your post-hearing document that would be
18	appreciated. And then my last question is about well,
19	maybe second to the last. With the truck producers moving
20	some of their production to trucks with aluminum wheels, are
21	they advertising that as, "You'll get a payback that's
22	better than if it was a steel wheel"?
23	I'm trying to get to as, okayI'm a novice in
24	thisbut if I'm going to a store and I wanna buy steel
25	whools for my trusk then the salesman semes out and says

- 1 "Well, you should get aluminum," and I said, okay, well,
- 2 what's the payback period if I get aluminum? So I was
- 3 wondering what the ROI might be of an aluminum wheel versus
- 4 a steel wheel.
- 5 MR. MONROE: Yes, Mr. Monroe again for the
- 6 record. For certain segments of the market that are very
- 7 weight-sensitive, yes, that is one of the selling tactics
- 8 that would be used. One of the key considerations that are
- 9 a why that you refer to is the ability to hold more product
- 10 on the same load. And the more product you can hold, the
- 11 more revenue you can make on that exact same load. So I
- 12 guess in certain applications, that is relevant.
- 13 MR. FRAVEL: Okay, thank you. And then --
- 14 MR. STEWART: Mr. Fravel, it's also the case
- 15 that there are purchasers who do it for looks, and there are
- 16 some truck companies that do it to try to provide a "more
- 17 attractive" truck for potential truck drivers, if they're
- 18 trying to attract more drivers. So that is a separate
- 19 element that sometimes comes into play.
- MR. FRAVEL: Okay. Yes, I know there's a
- 21 shortage of truck drivers these days. So, looks might be
- 22 important. And then, let's see -- so some truck production
- 23 and trailer production has moved down to Mexico, and I guess
- there's also a couple indigenous producers down there, truck
- 25 bodies for the North American market and trucks. Where do

1	they get their wheels?
2	I mean, do they go to the United States and look
3	for exports or are they being sourced from China or from
4	other plants in Mexico? And is this something that we
5	should really factor into our analysis as offshoring of
6	truck bodies goes or trucks and trailers? Then the market
7	here just sort of stays stagnant over time.
8	MR. MONROE: Mr. Monroe for the record. Yeah,
9	there are a number of truck and trailer manufacturers who
LO	produce their product in Mexico. We certainly supply some
11	of the needs of the truck manufacturers and trailer
L2	manufacturers down in Mexico. Some are supplied by,
L3	particularly the trailer segment, offshore product. The
L4	vast majority, we believe, of those products end up
15	returning to the U.S. market, even though they are
L6	assembled, built down in Mexico.
17	MR. STEWART: Mr. Fravel, Terry Stewart again.
18	The North American market, there are some producers up in
19	Canada and obviously some in Mexico, and it's also the case
20	that major producers like both Accuride and Maxion have
21	facilities in other countries as is reviewed in the
22	questionnaire responses. So there's both local supply.
23	There's some exports from the U.S. that go to those markets.
2.4	And obviously there is local supply as well as imports into

those markets.

- 1 MR. FRAVEL: Thank you. I have no further 2 questions. 3 MR. VERWEY: Just two quick questions, Mr.
- 4 Stewart, on Slide 11 of your presentation you talk about
- 5 conditions of competition and specifically look at demand
- 6 considerations.
- 7 My first question concerns demand related to
- 8 finish. So to what extent does finish factor into the sales
- 9 or customers' demand. And do you notice, for example, more
- 10 options in paint colors being correlated with more sales and
- 11 then conversely, fewer options few sales?
- 12 MR. MONROE: The vast majority of wheels sold in
- the U.S. and North America, more broadly, are of either a
- 14 white or a grey color. There are certain fleets that only
- use a certain color. Obviously, if you look at the vast
- 16 majority of the bus manufacturers, those will be black.
- 17 MR. VERWEY: And that kind of gets to a
- 18 follow-up question I had. Then on Slide 12, I noted that
- 19 the Chinese producer --
- 20 MR. STEWART: Can I just add on Slide 11? I
- 21 don't believe that that the view of the domestic producers
- 22 is that the availability of different covers increases
- 23 demand. That it is simply people who have demand are going
- 24 to ask for a certain color or they get a standard color, but
- it doesn't change what the overall demand is.

1	MR. VERWEY: You anticipated my follow up.
2	Okay, great. And then to my second question, in doing a
3	little bit of reading on the medium to heavy trucking
4	industry, I actually came across some interesting
5	qualitative information about the affect of last year's
6	natural disasters on the industry, Hurricanes Harvey and
7	Erma, and how it affected fleet in the regions that were
8	affected by those hurricanes.
9	Both regions saw an increase in demand for
10	freight services and fleet replacement, so I'm wondering did
11	you notice an increase in demand for steel wheels subsequent
12	to those disasters. And as a result, when looking at the
13	2017 HTS trade dada, does represent an outlier in any way?
14	MR. MONROE: I can address your first question.
15	We certainly saw some antidotal evidence of increased
16	demands in certain pockets of the country, but overall, our
17	demand was in line with the overall build of both trailer
18	and truck manufacturers.
19	MR. VERWAY: Okay, great.
20	MR. STEWART: I think if you look at the data we
21	provide data both on terms of freight movement, which goes
22	to the after market as well as the bill rates, both for the
23	trucks and trailers. And that, obviously, would go to
24	replacement vehicles if you had people doing replacement
25	vehicles and so you see a dip and you see some rebound in

- 1 2017 on the rebuilds. You see a slight increase in terms of
- 2 freight.
- If there are other aspects that would have
- 4 further increased demand in the after market because of
- 5 additional movement, it isn't reflected in freight. It
- 6 doesn't mean that there might not be additional pickup. You
- 7 can take a look at our producer questionnaires and you can
- 8 tell for yourself whether or not they're significant
- 9 improvements in terms of overall volume.
- 10 MR. VERWEY: Alright, thank you.
- 11 MR. CORKRAN: Thank you very much. Now we'll
- 12 turn to Mr. Thomsen.
- 13 MR. THOMSEN: Good morning. I just wanted to,
- 14 first off, thank you for the nice presentation that you've
- 15 had. I have not seen a book like this before and it makes
- 16 it very easy to follow, so thank you to counsel for
- 17 providing that.
- 18 My first question, I guess, if I can go through
- 19 it as you have provided, my question therefore will be for
- 20 Mr. Risch. You'd noted nearing the end of your testimony
- 21 that there has been an increase of approximately 40 percent
- 22 in hot rolled steel prices in the last six months. Can you
- 23 describe what the reason for this increase in steel prices
- 24 is?
- 25 MR. RISCH: I would say that that was the

average from 2017's fourth quarter to what we're seeing so 1 far here in the second quarter of 2018. There's a myriad of 2. reasons for that. Obviously, we have seen a lot of tariff 3 4 discussion on raw steel coming in from other countries, 5 specifically China, and so as that demand will get curtailed 6 or the pricing goes up for that that's going to boost the 7 domestic industry's ability to have higher prices as well since the whole market will rise, so that certainly is a 8 9 significant factor. Let's say otherwise it's going to be 10 your simple supply and demand. You know how much is being demanded out there does also relate in fluctuations, but 11 primarily, I would believe more the recent action on tariffs 12 13 is certainly driving what we're seeing. 14 MR. THOMSEN: Okay. And are the steel prices 15 that pass through to your customers via sales contracts or 16 is it just that you see the steel prices and they know that 17 the steel prices or there are tariffs that are going on and 18 so they say, okay, we're going to have pay more. 19 MR. RISCH: Sure, I'll start the comment and then I'll maybe defer to Mr. Monroe to finish up. I would 20 say that we do have certain contracts that allow for pass 21 22 through, material mechanisms that are built into the 23 contracts typically on a lag basis. You know what you're 24 experiencing for one quarter or a six-month period will then get changed after the fact. So in that sense, to your 25

1	point, if we're seeing increases in quarter two we're going
2	to somewhat eat those or take those for a while and then
3	they'll be passed through later. That would be for more of
4	the OEM side of the business, those kinds of contractuals.
5	On the other side, the after market, it is more
6	what you can pass on because there's a little bit less of
7	the contractual obligation or material mechanisms used
8	there.
9	MR. MONROE: I would agree with those comments.
10	It's our experience that in the after market you know we
11	don't have very many contractual arrangements that pass on
12	raw material costs changes in raw material costs, so our
13	ability to do so really is driven by what the market price
14	of that product is in the marketplace in both domestically
15	and offshore product.
16	MR. THOMSEN: Is it in trailer OEM sales as well
17	or just truck OEM sales?
18	MR. MONROE: It would be typical for us that in
19	some of the larger trailer accounts we would have similar
20	pass through mechanisms as we do in our truck business, but
21	in smaller accounts it would be less typical.
22	MR. THOMSEN: So as prices increase and there's
23	a lag in there that would mean that you're taking the bullet
24	as prices are increasing. So is the converse also true that
25	when prices decrease that you would be gaining from this?

1	MR. STEWART: Yes. The Commission, obviously,
2	has lots of cases involving steel-related products and you
3	have lots of situations where there are these types of exact
4	same types of contracts and so there is you get a
5	temporary uptick in your profitability when prices are going
6	down on raw material and you have a correspondence loss of
7	profitability when they're going up.
8	MR. THOMSEN: Okay, thank you. I'm going to
9	switch gears here for a second, and this was something that
10	was only partially mentioned in one of the responses, but it
11	was in the 2011/2012 case and it has to do with the European
12	style wide width wheels. There was, I believe, some
13	discussion back then about them increasing in popularity.
14	That there was a bit of a market shift toward them and I'm
15	trying to get an update as to how these wide width wheels
16	are fairing in the marketplace since then. Mr. Risch, do
17	you wish to comment?
18	MR. RISCH: Sure. I can tell you what I know
19	and anybody else can follow up. I would say that a little
20	bit different application in regards what would be the
21	benefit of the wider base versus what you'd typically see as
22	a dual-use application at the end of an axle. There could
23	be some fuel efficiencies related to those. You know one
24	bigger tire and wheel versus two; however, you also may have
25	gome untime differences in regards to if you get a flat you

- 1 know you can't ride on the other one. You're kind of stuck.
- 2 So I would say that it's not necessarily changed a lot since
- 3 2011/2012.
- 4 MR. THOMSEN: Mr. Kominars?
- 5 MR. KOMINARS: Thank you. I would echo those
- 6 statements. I was not part of the 2011/2012 investigation,
- 7 but I would say that the market today is very similar, that
- 8 there hasn't been a large increase in that product offering.
- 9 MR. THOMSEN: And approximately what proportion
- 10 of the market or of your sales are of the wider based tires
- 11 -- approximations are fine.
- MR. KOMINARS: Very small, low percentages, from
- 13 our perspective. Now we can get into the specifics in the
- post-conference, but I would say, generally, a small
- 15 portion.
- 16 MR. RISCH: Yes, we could answer maybe a more
- 17 definitive number, but it's less than 5 percent. I mean
- it's going to be pretty small.
- 19 MR. THOMSEN: Okay, thank you. One of the
- 20 things my colleague, Mr. Fravel, was talking about was the
- 21 North American integrated market, per say. He anticipated
- one of my questions, actually, but I want to go one step
- 23 further in terms of the production by trailer manufacturers
- 24 and truck manufacturers in Canada and Mexico.
- 25 There has been a movement toward Canada or

- 1 Mexico. Do you know, off the top of your head,
- 2 approximately how many facilities have opened during the
- 3 past three, four, or five years?
- 4 MR. STEWART: Well, the ACT data that's been
- 5 supplied tends to show the builds across North America and I
- 6 believe that there's some data that looks at it by country,
- 7 so we'll take a look. And if it isn't in the petition, if
- 8 that type of data exists, we'll try to provide it in the
- 9 post-conference. But I don't think that there has been a
- 10 huge shift in the last three years in terms of where
- 11 production is occurring, so I don't think that that is a
- 12 significant issue in the 2015/2017, but clearly, there are
- important producers in Mexico or Canada.
- 14 MR. THOMSEN: Thanks. And are contracts for
- sales of steel wheels also integrated throughout North
- 16 America or are they separate for those for Mexican
- 17 production facilities, Canadian production facilities, U.S.
- 18 production facilities?
- 19 MR. MONROE: For those that do have production
- 20 in multiple geographies, typically, it is a comprehensive
- 21 agreement.
- 22 MR. THOMSEN: Okay, thank you. This is a
- 23 question for Mr. Aydogan. He had noted in his testimony
- 24 that your Akron facility is structured to produce products
- 25 from the -- or is not structured to produce products for the

- passenger car or light truck markets. I'm not sure I know
- what "it's not structured for it" means. Do you produce
- 3 them at your Akron facility?
- 4 MR. AYDOGAN: No, we're not. We're not
- 5 producing the commercial to passenger car wheels in our
- 6 Akron facility and our equipment is not compatible to do it.
- 7 MR. THOMSEN: Okay.
- 8 MR. AYDOGAN: Maybe I didn't understand your
- 9 question. Can you repeat that?
- 10 MR. THOMSEN: Sure. The words that you used
- 11 were that "it was not structured to produce it." My
- 12 question is more do you have the ability to produce the 15
- 13 to 18-inch wheels at that facility or is that only in
- 14 Missouri?
- MR. AYDOGAN: It is only in Missouri.
- MR. THOMSEN: Okay, thank you.
- 17 I know that Maxion had -- you noted that you'd
- 18 have production in Canada and Mexico of steel wheels; is
- 19 this correct?
- MR. AYDOGAN: In Mexico, yes.
- 21 MR. THOMSEN: In Mexico, okay. How about
- 22 Accuride? Does Accuride have production in Canada or
- 23 Mexico?
- MR. RISCH: Yes, we do have a facility in
- London, Ontario, and Monterey, Mexico.

1	MR. THOMSEN: In both, okay. And are there
2	different types of wheels that are being produced at these
3	or is one focused on a specific type of steel wheel in
4	Mexico and a certain type in Canada and a certain type in
5	the U.S. or are all the facilities producing all the
6	different types of steel wheels?
7	MR. RISCH: Typically, there might be some lower
8	runners that are only single tooled at each facility, but
9	otherwise, the industry standard, the 22 1/2 inch and the 24
10	1/2 inch can be made by every facility. However, our
11	London, Ontario facility does not make those products. Just
12	primarily from the early discussion in regards to where our
13	trucks are made, if I go back to the beginning of my career
14	23 years ago, there were a lot of truck facilities being
15	manufactured up in Canada and those have geographically
16	moved south, so the need to make wheels in Canada is
17	greatly reduced, so we've consolidated down into the
18	Henderson, Kentucky and Monterey, Mexico facilities.
19	MR. THOMSEN: So you're no longer producing in
20	Canada the subject product?
21	MR. RISCH: Correct.
22	MR. THOMSEN: Okay. If you could in the
23	post-conference brief, direct the Commission to know any
24	specific types of wheels that may be more produced in one
25	facility versus another.

1	MR. RISCH: Sure.
2	MR. THOMSEN: That would be great. Thank you.
3	And Maxion had noted that you had I think it
4	was Maxion, right, that had imported from China before and
5	no longer was it was Maxion, right?
6	Did Accuride import from China? If it's CVI,
7	just tell me you'll cover it in the post-conference brief.
8	MR. STEWART: It's public in the petition that
9	during 2017 they purchased a company called KIC, which was
10	an importer of wheel ends, but was also an importer in the
11	last 2011/2012 case of steel wheels from China.
12	MR. THOMSEN: Now I actually remember now that
13	you had said that. Are parts then commingled when they're
14	sold? In other words, when you keep your inventory, do you
15	have inventory from China in this area, inventory produced
16	in the U.S. in this area, or does it not matter where the
17	products are made?
18	MR. RISCH: I would say that maybe getting back
19	to that acquisition less than 4 percent of KIC sales were of
20	these steel wheels and I don't mind telling you that that
21	amount in the first quarter of 2018 is less than half of
22	what it was the prior years as far as the rate, so it's a
23	pretty small amount. They are somewhat separate in a
24	distribution facility. They are marketed differently, so I
25	would say that they are separate as far as where we have in

a stack; however, customers would ask for one or the other	er.
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- 2 MR. THOMSEN: And is it the same for Mexico?
- 3 MR. RISCH: Yes.
- 4 MR. THOMSEN: Okay. And how about for Maxion;
- 5 are they inventoried separately, sold separately?
- 6 MR. KOMINARS: Just to clarify, is the question
- 7 specific to any imports from China?
- 8 MR. THOMSEN: To China and Mexico, any of the
- 9 imports that you have.
- 10 MR. KOMINARS: From China.
- 11 MR. THOMSEN: Well, I believe your testimony was
- that you no longer import from China.
- MR. KOMINARS: We no longer do, yes.
- 14 MR. THOMSEN: When you were importing from China
- 15 were those --
- 16 MR. KOMINARS: Those wheels were stored in
- 17 distribution warehouses close to port locations and it was a
- 18 very short-lived program.
- 19 MR. THOMSEN: And how about imports from Mexico?
- 20 MR. KOMINARS: For imports from Mexico, we don't
- 21 generally have a lot of those. Our Akron facility tends to
- 22 make the same product for in-scope products. I think, as
- 23 you'll see in the questionnaire, most of what we import
- 24 would be the wide based wheels.
- MR. THOMSEN: Okay, thank you.

1	Mr. Monroe, in your testimony you had noted a
2	little bit about the smaller trailer OEM customers that
3	you'd sell to. Have smaller trailer producers tried to
4	purchase from your firm in the last three years?
5	MR. MONROE: Yes, specifically, the reference
6	was to trailer manufacturers, not necessarily to the size of
7	the trailer, but to the size of the organization.
8	MR. THOMSEN: Sure.
9	MR. MONROE: In some cases, we continue to sell
LO	to those customers today.
11	MR. THOMSEN: Okay. Have you rejected any of
L2	the small trailer manufacturers' offers to purchase steel
L3	wheels because they had a really small order size or for
14	some other reason?
15	MR. MONROE: Not that I'm aware of. Usually, it
16	would be the other was is that we weren't competitive enough
17	on the price.
L8	MR. THOMSEN: Okay. Mr. Kominars, you had noted
19	in brief about buying groups that are purchasing steel
20	wheels. I had not heard of this occurring here. Could you
21	tell us more about these buying groups, how large they are?
22	MR. KOMINARS: The specifics I don't have off
23	the top of my head, but typically, what a buying group is is
24	a member company would join them in an effort to consolidate
25	the purchase power of those entities and buy through the

- 1 buying groups.
- 2 MR. THOMSEN: Okay. In your post-conference
- 3 brief can you shed a little light on how large these buying
- 4 groups are in terms of your sales?
- 5 MR. KOMINARS: Yes.
- 6 MR. THOMSEN: And Accuride, if you also sell to
- 7 buying groups, could you provide that in your
- 8 post-conference brief as well.
- 9 MR. MONROE: We do. Some of those larger buying
- 10 groups are Vipar HTH Ripride. There are a handful of them
- 11 out of in the marketplace today and we're happy to provide
- 12 that in post-conference.
- MR. THOMSEN: Great, thank you.
- MR. STEWART: If I could, Mr. Thomsen, it's also
- 15 the case that that was an issue that is contained in the
- 16 2011/2012 case and we did supply information in -- not in
- 17 the questionnaire, but in the lost sales/lost revenue as it
- 18 might pertain to buying groups as well.
- MR. THOMSEN: Okay, thank you.
- 20 Mr. Kominars, you had noted that demand was in
- 21 the OEM segment declined from 2015 to 2016, in general, and
- 22 rebounded in 2017. Is it higher in 2017 than in 2015?
- MR. KOMINARS: No, it's not.
- MR. THOMSEN: Okay, so only a partial rebound.
- MR. KOMINARS: A slight rebound, correct.

1	MR. THOMSEN: And how about demand in other
2	segments?
3	MR. KOMINARS: Again, I don't have the numbers
4	off the top of my head. A lot of numbers go on top of this
5	one, but what I would submit to you is that the trailer
6	market as well is down '17 compared to '15.
7	MR. THOMSEN: And is there any kind of negative
8	correlation between the after market being basically a
9	repair market and the new market being the opposite of that?
10	When you see one up do you see one down and vice versa?
11	MR. MONROE: I can address that. Typically,
12	there's not any sort of negative correlation in those
13	markets. The after market segment does tend to be a bit
14	more stable and all three of the other both medium, heavy
15	truck, as well as the trailer segments tend to be a bit more
16	cyclical in nature.
17	MR. THOMSEN: Okay, thank you for that.
18	And one other technical phrase that you had
19	used, Mr. Kominars, was "customer directed buys." I was
20	wondering if you could tell the Commission a little bit more
21	about what a customer directed buy is.
22	MR. KOMINARS: Yes, absolutely. A customer
23	directed buy could be where a fleet and when we speak
24	about fleets, these are the companies like Federal Express,
25	Ryder, et cetera, just to clarify. They may dictate to a

1	particular truck or trailer manufacturers to use a certain
2	brand of wheels and in some cases those wheels are provided
3	by that vendor those fleets, sorry, or in some cases the
4	fleet has dictated to the OEM to purchase those and take
5	care of all the logistics themselves. So one could be a
6	consignment and one could be directed. Did that answer your
7	question?
8	MR. THOMSEN: I believe so. How large are these
9	customer directed buys, i.e., how large are these fleet
10	sales? I assume that if you this is really where you
11	want to earn a sale because a fleet can be rather large.
12	MR. KOMINARS: Again, I think the numbers I
13	don't have off the top of my head, but I believe in my
14	testimony we indicated roughly about 10 percent of the
15	overall truck OEM and trailer market combined.
16	MR. THOMSEN: Okay. I'm trying to wrap my head
17	around how this would factor into the truck OEM and trailer
18	OEM numbers that you've given us. We'll have to work that
19	out separately.
20	I believe I just have a few more questions. One
21	of them is about coatings. Mr. Kessler, I believe, spoke
22	about the new types of coatings that you have. Have the
23	imports of Chinese steel wheels also have these new coatings
24	that you don't. Have they reversed engineered?
25	MR. KESSLER: In 2014, we came up with a new

- 1 e-coat offering that was a proprietary technology that we
- 2 had developed with our paint supplier. Since that time,
- 3 obviously, Chinese wheels have also -- also paint wheels
- 4 with e-coat and powder-type coat. Based on testing that
- 5 again that we've done we still think and see better
- 6 performance out of our cyclical and neutral soft spray
- 7 testing, but they do offer a powder top coated wheel.
- 8 MR. THOMSEN: Okay. So you did not have a
- 9 powder top coated wheel beforehand?
- 10 MR. KESSLER: We always did have one. It
- 11 wasn't a standard offering. It was an option that a fleet
- 12 could spec if they wanted to have a powder top coated wheel.
- 13 We've had -- we've offered powder top coating for over 15
- 14 years.
- 15 MR. THOMSEN: And now is it the standard
- 16 offering that you have?
- 17 MR. KESSLER: It's been a standard offering
- 18 since 2014.
- 19 MR. THOMSEN: Okay, and is there a price
- 20 difference between that and other coatings?
- 21 MR. KESSLER: No. Not as far as our standard
- 22 offering, no. You can get -- for us, standard is white,
- 23 gray and black.
- MR. THOMSEN: Okay, and are there other
- 25 coatings that are non-standard?

1	MR. KESSLER: Like galvanizing would be a
2	non-standard process. You would pay an up-charge for that
3	application.
4	MR. THOMSEN: And how were these, this may be
5	a little more technical. How were these different coatings
6	separated, or were they, in the pricing products in the
7	Commission questionnaire. Were they they were not
8	separated at all?
9	MR. KESSLER: (No audible response.)
10	MR. THOMSEN: Okay. Then in that case, would
11	there be a way that in your post-conference brief you can
12	let us know the difference in price between the different
13	coatings, as well as how much of a market share or how much
14	of your shares are these additional coatings of the
15	galvanized wheels compared to the standard e-coat wheel?
16	MR. STEWART: I think at the moment it's
17	probably the case that neither domestic does galvanized.
18	They've all looked at it, but that's not what they offer.
19	But we will we'll try to respond post-conference.
20	MR. THOMSEN: So no sales are of that? So all
21	of your sales would then be of the powder e-coat, is that
22	correct?
23	MR. STEWART: Yes.
24	MR. THOMSEN: I see a lot of heads shaking
25	was Okov. I like these enguers because we don't have to

1	deal with trying to get that out of the data. Okay. I
2	believe I'm onto my last question, and that has to do with
3	some of the footnotes in your PowerPoint presentation, where
4	you had talked about the wheel weight using what the
5	Commission used last time of the 39 kilograms per wheel for
6	in order to try and get the import data combined.
7	There's been a bunch of testimony now that the
8	Chinese wheels that are coming in are of a lower weight.
9	Should we still be using this 39 kilogram conversion factor,
10	or should it be something that is different?
11	MR. STEWART: This is Terry Stewart. Mr.
12	Thomsen, if for the preliminary you use the U.S. import
13	statistics, then we would think that you would want to use
14	the average weight that you get from the import
15	questionnaires for Chinese product, as that would give you
16	obviously a much more accurate. If you look at this table,
17	you have one that's 80; that would be close to your 39,
18	right, but the other two are 67 and those would obviously
19	both be significantly lighter than the 39.
20	So we think that the best data you would have
21	would be the subset of the total that would be reflected by
22	the importer questionnaire on that particular issue.
23	MR. THOMSEN: Okay. That sounds wonderful.
24	Easy ways to deal with data I like. All right. I believe

that is all the other questions that I have, and I will turn

- 1 it over to Mr. Corkran for any further questions. Thank you
- 2 for your testimony.
- 3 MR. CORKRAN: Thank you very much, and thank
- 4 you again to the Panel, Doug Corkran, Office of
- 5 Investigations, and I just had a few questions and they're
- 6 mostly in the clean-up category. One is I know there are
- 7 some differences in the scope in this proceeding compared to
- 8 the prior proceeding.
- 9 Do those changes mean that we do not need to
- 10 be looking for domestic companies such as GKN, Titan or Topi
- in this investigation?
- 12 MR. STEWART: Yes, Mr. Corkran. In our view that
- is correct. That of course depends on whether or not the
- 14 domestic like product is the same as the scope. But in
- 15 terms of the scope, as far as we know, Accuride and Maxion
- are the only two U.S. producers.
- 17 MR. CORKRAN: Excellent. Thank you very much.
- 18 I appreciate that. This question, feel free to answer in
- 19 public session if you'd like, but I'd also invite you to put
- it in your post-conference brief if that's more helpful.
- 21 When you were discussing about the various types of steel
- 22 that you -- that are used in the steel wheels, could you
- 23 please identify the principle steel grades that you use?
- 24 And again, you can either do that publicly or in confidence.
- 25 MR. KESSLER: We'll do it in post-brief.

1	MR. CORKRAN: Okay. Thank you very much.
2	MR. BISHOP: I need you to repeat that in the
3	microphone please.
4	MR. KESSLER: Yes. This is Craig Kessler.
5	We'll do that in post-brief.
6	MR. CORKRAN: Thank you very much. The last
7	question I have is I'll preface by saying obviously the
8	staff report is going to focus on the information collected
9	in this proceeding. But looking back five years ago, the
10	Commission was able to collect information from importers
11	that represented about 75 percent of imports from China,
12	about 80 percent of imports from non-subject sources, and
13	from foreign producers that the Commission described as
14	providing high coverage and capturing the Chinese producers
15	responsible for the large majority of exports to the U.S.
16	market.
17	So with that information in place, it examined
18	the U.S. industry, it examined the Chinese industry, and my
19	question is what would you say are the most notable changes,
20	if any, since the Commission last looked at the industries
21	in the United States and in China, and at the universe of
22	importers into the United States?
23	MR. STEWART: This is Terence Stewart.
24	Obviously, we received the first tranche of whatever you
25	received last Friday and I would say that we will get into

1	this in the post-conference. But you have, you have
2	reasonable but still significantly incomplete data on
3	foreign producers, and that data is better than the
4	information you have on a relatively small number of
5	importers.
6	So if you were looking at which data to use,
7	and you were not going to supplement it by U.S. import
8	statistics, you would go with the foreign producer data at
9	this point. We of course assume that there will be some
10	supplemental submissions that you receive that we won't have
11	in time for our post-conference brief, but that you will
12	have in terms of your staff report.
13	In terms of coverage of the importer's
14	questionnaire, we think that that is significantly weaker.
15	But we will get into that in our post-conference brief.
16	MR. CORKRAN: Okay. I appreciate that. I
17	wasn't so much actually trying to get additional information
18	on the approach. I wanted to lay out that there was a basis
19	for the foundation upon which the Commission made its
20	earlier determination, and just from your experience in the
21	marketplace, what do you feel as a panel have been the most
22	significant changes, if any, over the past five years since
23	the Commission looked at this marketplace? Events,
24	developments, participation in various sections of the
25	market. What has changed, if anything, in the past five

1	years.
2	MR. MONROE: Sir, this is Mr. Monroe for the
3	record. I think a number of things. One is
4	technologically, the competition has made some significant
5	improvements, as can be seen by the wheels that we brought
6	today. I think also another one I would point to is that
7	they have made inroads, further inroads into the trailer
8	segment of the market and the bus segment of the market and
9	with the OE service arm of one of the major, at least one of
10	the major truck manufacturers.
11	We believe they've also made some significant
12	steps toward being qualified at some of the larger truck
13	manufacturers.
14	MR. CORKRAN: Okay. Thank you all for
15	MR. STEWART: That's in addition, Mr. Corkran,
16	to the continued dominance and increased penetration they've
17	made in the aftermarket over this time period. I referred
18	in my PowerPoint to the U.S. import statistics of the two
19	main HTS categories. You see shockingly close to a tripling
20	of imports the year after the negative determination in
21	2012, which would suggest to you there was a lot more
22	product that was coming in very quickly after the negative
23	determination came out.

significant upswing in terms of their penetration in these

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That we believe is probably reflective of a

- 1 markets, and that has only gone up in the last three years.
- 2 MR. CORKRAN: Okay. Thank you very much.
- 3 With that, I have no further questions, but I'm going to
- 4 turn to several of my colleagues, who have follow-up
- 5 questions. I'll start first with Mr. Harriman and then with
- 6 Ms. Preece.
- 7 MR. HARRIMAN: Hi, Jordan Harriman. One quick
- 8 follow-up questions. Are we aware of any -- are you aware
- 9 of any existing AVD, AD-CVD orders on -- imposed by other
- 10 countries on steel wheels from China or ongoing
- investigations to that effect?
- 12 MR. STEWART: There is an order in India, but
- 13 it is not of the same merchandise. There have been a number
- of other orders, but they have all gone away or other
- 15 investigations, and at least at the moment there are no --
- 16 we are not aware that there are any pending investigations.
- MR. HARRIMAN: Thank you. That's it for me.
- 18 Thanks again for being here this morning.
- 19 MS. PREECE: Okay. I think some of this stuff
- 20 is some things to do with Doug's, what Doug was questioning
- 21 about -- this is Amelia Preece. That is, do we have the
- 22 same -- what's different, what's the same in this market?
- 23 Particularly, does the truck trailer building cycle still
- 24 follow a seven to eight year cycle that was I think in the
- 25 previous?

1	MR. MONROE: This is Mr. Monroe. Generally
2	yes, you know, there have been each cycle has its own
3	character. But I would say overall that still holds true.
4	MS. PREECE: Okay, thank you, and can you
5	provide some data on that please, over the and that's
6	that's one and the other one is in the previous
7	investigation, there was discussion of changes in contract
8	lengths. And so has this continued? Are contracts now
9	longer than they were in the earlier case, and what are the
10	contracts now?
11	MR. MONROE: This is Mr. Monroe again.
12	Typically, for most of the contracts we have a long-term
13	agreement. Those tend to be in the two to three year time
14	frame.
15	MS. PREECE: Okay, and that's true for
16	MR. KOMINARS: This is Matt Kominars for the
17	record. In the case of Maxion wheels for the OEM, what we
18	deem OEM business, we would echo the same remarks, two to
19	three years on what we refer to as a long-term agreement.
20	MS. PREECE: Okay, okay, and so those are now
21	in the market pretty across the board then, in the OEM
22	market?
23	MR. KOMINARS: (No audible response.)
24	MS. PREECE: Okay. Because in the last case,
25	there was a one year contracts seemed to be the norm

1	So okay. That's all I wanted to ask. Thank you very much.
2	MR. CORKRAN: Thank you, Ms. Preece, Mr.
3	Harriman. And again, thank you very much to the panel.
4	With that, the questioning is concluded. We will take about
5	a 32 minute recess and reconvene at 12:30. Thank you very
6	much.
7	(Whereupon, at 11:58 a.m., a luncheon recess
8	was taken.)
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1	AFTERNOON SESSION
2	MR. BISHOP: Will the room please come to
3	order?
4	MR. CORKRAN: Thank you very much, Mr.
5	Chairman. Are there any preliminary matters before we
6	begin?
7	MR. BISHOP: Mr. Chairman, I would note that
8	the panel in opposition to the imposition of anti-dumping
9	and countervailing duty orders have been seated. This panel
10	has 60 minutes for their direct testimony.
11	MR. CORKRAN: Thank you, Mr. Secretary.
12	Welcome to the panel. You may begin when you are ready.
13	MR. CAMPBELL: Good afternoon. Again, I am
14	Jay Campbell with White and Case, counsel to Zheijiang. We
15	have three industry witnesses who will testify today for the
16	Respondent's panel. But before we turn to them, I will
17	start things off with brief comments regarding the
18	conditions of competition.
19	The ITC is required to evaluate the injury
20	factors within the context of the conditions of competition.
21	Here, there are four principal conditions of competition for
22	the ITC to consider: market segmentation, demand and supply
23	considerations and substitute products.
24	First, market segmentation. As in the
25	previous investigation, the steel wheels market continues to

1	be highly segmented. Truck and trailer OEMs account for one
2	segment of the market, while the aftermarket accounts for
3	the other. No one disputes this. What is in dispute is
4	whether there is significant competition between subject
5	imports and domestic product in either segment.
6	Petitioners offered their views this morning,
7	and you will hear the views of Respondents' witnesses. So
8	how will the Commission decide whose side to believe? The
9	answer is simple: the questionnaire data. The questionnaire
10	responses unequivocally point to one conclusion. Shipments
11	of domestic product are concentrated in and dominate the OEM
12	segment, while subject imports are concentrated in the
13	aftermarket.
14	Based on these facts, the Commission should
15	continue to find that competition between subject imports
16	and the domestic product is attenuated, and reach a negative
17	determination in this preliminary investigation.
18	Next, demand. All parties agree that demand
19	for steel wheels follows truck and trailer builds. The
20	evidence in this case indicates that truck and trailer
21	builds declined from 2015 to 2016, and then picked up again
22	in 2017. The question is what is the significance of this
23	trend. The answer is that this trend and not the subject
24	imports explains the U.S. industry's performance over the

POI.

1	Another development worth noting is that since
2	the last investigation, a significant volume of truck and
3	trailer production has migrated from the U.S. to Mexico.
4	Both Accuride and Maxion have plants in Mexico that supply
5	steel wheels to truck and trailer OEMs in Mexico. This
б	means less production and sales for their two U.S. plants.
7	Regarding supply of subject wheels, Accuride and Maxion each
8	have only one U.S. plant, but multiple plants overseas.
9	Accuride acquired a majority stake in Geonet
10	Eruotay, an Italian producer of steel wheels in November of
11	2015, and is awaiting approval of its deal to acquire Mefuro
12	Wheels, which has manufacturing operations in Europe, Russia
13	and China. Last year Accuride also purchased KIC, which
14	imports and distributes steel wheels in the U.S.
15	Accuride's aggressive investments undermine
16	any notion that the company is suffering injury. Accuride
17	also produces steel wheels in Canada and Mexico, as
18	mentioned. Maxion, meanwhile, is already a global player,
19	with production in Mexico, Brazil, Germany, Turkey, India
20	and last but not least China.
21	On the China side, only three companies
22	account for the lion's share of exports to the U.S. market,
23	Sunrise, Jingu and Zhemiang. To our knowledge, these are
24	the only Chinese producers that can make the lightweight
25	wheels that are preferred by the U.S. market.

1	Lastly, substitute products. In the last
2	investigation, the Commission noted that aluminum wheels
3	were reportedly gaining market share at the expense of steel
4	wheels. This trend continued during the POI. Aluminum
5	wheels have a higher initial cost than steel wheels, but
6	have lower costs over time because their lighter weight
7	results in better fuel economy and less maintenance is
8	required.
9	Aluminum wheels are also shinier and look
10	better, which matters to trucking fleets. The market's
11	steady shift to aluminum wheels means lower U.S. production
12	and shipments of steel wheels. In fact, Accuride and Maxion
13	are contributing to this shift, as the company has
14	introduced new aluminum wheel products in 2016 and 2017.
15	We ask that the Commission evaluate the
16	statutory volume price and impact factors with these
17	conditions of competition in mind. This concludes my
18	comments. I would now turn it over to our first witness,
19	Tom Cunningham of the Cunningham Company.
20	STATEMENT OF TOM CUNNINGHAM
21	MR. CUNNINGHAM: Good afternoon. My name is
22	Tom Cunningham. I'm the president of the Cunningham
23	Company. We import Chinese steel wheels. Thank you for the
24	opportunity to testify. I recognize a couple of you from
25	2014

1	MR. BURCH: Can you please pull your mic up?
2	MR. CUNNINGHAM: Sure. Thank you for being
3	here today. Is that better? Thank you. I testified during
4	the '11-'12 hearing investigation. That petition filed by
5	Accuride and Hayes-Lemmerz, who's now Maxion, was dismissed
6	6 to 0 in 2012. I got a call from a lawyer and he said the
7	vote was negative. I said what? I didn't understand. I do
8	today.
9	The background for me, I retired from Accuride
10	in 2006 after a 29 year career in the steel and aluminum
11	wheel industry. I began a steel wheel import business in
12	2008, because there was an opportunity to serve a segment of
13	the U.S. aftermarket. The aftermarket opportunity existed
14	in 2008 for two reasons.
15	The first reason was that U.S. producers' poor
16	quality of painting a steel wheel. Those are really pretty,
17	but you ought to see them when they get a tire on them and
18	get out on a truck. I have a handout, I hope you have this.
19	This is the top picture is from a dealer who has stored
20	wheels outside. These have not even been mounted on a tire
21	or on a vehicle and you can see the rust condition. That's
22	what this industry had been faced with.
23	My wheels below, imported from China, have a
24	triple-painted epoxy e-coat, outer top coat. We've been
25	importing these since 2008

1	The second reason was because the aftermarket
2	has always been underserved. It's really nobody's fault.
3	It's a capacity thing when truck builds go high or the OE
4	trailer builds goes high and it's very cyclical. In those
5	high moments, there are certain segments of the market that
6	can't get steel wheels. So this is a logical conclusion and
7	it's always the aftermarket that takes the brunt of
8	potential wheel shortages.
9	Let's see where I am. So today, I've been
10	doing this for ten years now. 98 percent of my business is
11	still aftermarket. Segmentation of the U.S. market, it's
12	been mentioned. It see three segments: truck OEs,
13	freightliner pack car, which is a feeder built ten worth
14	trucks, Volvo Mack and Navistar. The second segment are the
15	trailer OEs, Wabash, Great Dane, Utility and Vanguard.
16	These four trailer manufacturers represent 75 percent of the
17	trailers built in 2017.
18	The aftermarket is a jumble. They're large
19	roll-ups. It was testified about earlier where a company
20	will buy eight or nine or ten smaller companies and then
21	that's an opportunity, or there will be an independent
22	buying front like Heavy Duty America, where people join in
23	to try to get a higher, better I mean a lower, better
24	price from the steel producers.
25	There's OES, and that's primarily aftermarket

OEMs, and then there are tire mounters. So it's a	a wide
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- 2 variety. That's where I do my business. The OEM truck and
- 3 trailer segments account for most of the overall U.S. market
- demand for steel wheels. I think they testified 80 percent,
- 5 but then I think they said another number. My belief it's
- 6 80 percent, 20 percent aftermarket.
- 7 But if the truck builds are real high and the
- 8 aftermarket stays stable, then obviously that percentage of
- 9 market share will change. So it's a factor of where the OEs
- 10 are in that capacity. Aftermarket's pretty level. The
- 11 truck and trailer OEs are predominantly supplied by Accuride
- 12 and Maxion. OEMs, the reason for that is OEMs want
- 13 suppliers whose plants are close to their production
- 14 facility.
- 15 You think about \$150,000 Mack truck coming
- down a production line. If they don't have wheels, it's a
- 17 bad situation. So they want somebody there. They want just
- in time. They want low inventories, because those are
- 19 dynamics of cost. They also want to be able to buy in U.S.
- 20 dollars, and they want to pay in U.S. dollars. They don't
- 21 like currency exchange rates or what's it going to be
- 22 tomorrow, are they going to be affected by a strong dollar.
- 23 So they ideally want somebody in country dealing with U.S.
- 24 dollars.
- They don't like uncertainty of shipping cost.

- 1 To move wheels from China to the U.S. is a variable of
- freight. Inland cost is a variable. They don't like
- 3 variables. That's why they'd really like you to be next
- 4 door. They want strong component supplier support. They
- 5 want -- I think Accuride testified they had 20, 22 salesmen
- 6 out and about. That's great.
- We don't do that. We don't give the support
- 8 that these truck OEs want on a day-to-day basis. OEMs
- 9 prefer suppliers who offer multiple components. The reason
- 10 for that is that they only have so much time in the day. So
- if I can go into an OEM and say hey, I've got hubs and drums
- and steel wheels and aluminum wheels, that's a more
- 13 efficient conversation. The Chinese suppliers don't have
- 14 aluminum wheels. Maxion and Accuride both do.
- 15 Imported steel wheels from China continue to
- 16 be concentrated in the aftermarket segment, just like my 98
- 17 percent, just like in the last investigation. And some of
- 18 those reasons are this: aftermarket qualification process
- 19 is less rigorous. The things you have to jump through to be
- able to get approved by a truck OEM are amazing.
- 21 The aftermarket is not nearly to that level.
- 22 Aftermarket customers have warehouses. Just in time
- 23 delivery is not a critical thing for them, because they're
- 24 selling a wheel off the shelf. So if one of their
- 25 customers, typically a fleet or a man running or a woman

- 1 running a truck, they come in with a broken wheel or a
- 2 terribly rusty wheel and they make that sale.
- 3 So it's not as critical of a supply chain.
- 4 Most of the U.S. customers are small aftermarket
- 5 distributors and tire mounters. They don't really have that
- 6 buying power that they need to be able to buy from the
- 7 domestics. Accuride and Maxion also compete for aftermarket
- 8 sales. However, the aftermarket segment has always been the
- 9 smaller or the lower tiered market for them. How has the
- 10 steel wheel industry changed between 2012 and our 6-0
- 11 petition in our favor and today?
- We've got a few of these. Number one is
- 13 migration of OEM Class 8, 7 and 6 trucks from the U.S. to
- 14 Mexico. That was sort of hit on earlier in the
- 15 conversation. It's a movement south. The fewer trucks that
- 16 are built in the U.S., the fewer demand there are for steel
- 17 wheels, the higher the demand would be in Mexico. So
- 18 there's some -- it's a notable movement of OEM truck
- 19 production to the south.
- 20 Notably, and Accuride commented on this, they
- 21 have a plant in Monterey, Mexico and they even moved an
- 22 aluminum wheel down there to supply this OE truck movement.
- 23 So I think we agree with that. The declining OEM trailer
- 24 production from 2015 to 2017, around 34,000 fewer trailers
- 25 were built in '17 than in '15. That calculates to about

1	270,000 steel or aluminum wheel positions, so the demand has
2	gone down.
3	The acceleration of aluminum wheel market
4	share lowers domestic steel wheel demand. If you have an
5	opportunity on a truck to put a steel wheel or an aluminum
6	wheel and the fellow says I want aluminum because it's
7	lighter, it makes my truck prettier, I can make more money
8	when I resell it, then I want aluminum, then that takes away
9	that steel demand, and that's the trend that we're seeing.
10	Both Petitioners Accuride and Maxion strongly
11	promote their aluminum wheels, and they compete hard with
12	each other and with Alcoa, who is an aluminum wheel
13	manufacturer. Alcoa forecasts, and they're in the business
14	to know that this year approximately 50 percent of
15	commercial trucks in the world will be aluminum wheels. If
16	you look in the world, most of the aluminum wheels on
17	trucks, because of the market here in the U.S., they're
18	aluminum.
19	Both Petitioners sell Chinese steel wheels in
20	the U.S. market. Up until 2015 and 2016, the majority of
21	wheels produced in the United States were primed only.
22	There was some conversation about that. If you take any of
23	those wheels and you just do an acrylic e-coat primer and
24	send it out the door, and you haven't done anything else to

25

it, it creates some issues.

1	To put it, I guess, in layman's terms, would
2	you want to have your house painted primed, and the painter
3	says okay here, I need \$10,000. You say wait a minute, you
4	didn't put the finish coat on. So it's crazy. So at any
5	rate, I've got this other handout. It's a sad state of
6	affairs. There are probably 20 million steel wheels that
7	have been in my opinion under-painted that are running
8	around in the U.S. today.
9	100 percent of my steel wheels since 2008 have
10	had the three coat epoxy e-coat primer top coat. If you see
11	wheels that don't look rusted, they may be mine. So this is
12	this is what is typical in the industry today. There's
13	more to painting than just cosmetic. It's a protective
14	coat. It's not a cosmetic coat, and the lighter steel
15	wheels get, the more protection they need. A light steel
16	wheel is flexing. An 80 pound steel wheel doesn't flex as
17	much.
18	So getting away with maybe a primer coat on a
19	heavy 80 pound steel wheel was okay. But today, it's not so
20	much. I'm submitting a document. This is the National
21	Highway Traffic Safety Administration Office Defects
22	Investigation, DE-15002 from January 13, 2015. It was an
23	issue of what we call the buttwell. It's the rim part that
24	is welded together, not being sufficiently done that it
25	cracks and leaks air.

1	The resolve in this report, which I'll hand
2	out there, is it needed to be painted a little bit better.
3	So the two coat system is a wonderful way to go. Our wheels
4	have employed the world standard triple coat zinc epoxy
5	primer, outer top coat for ten years on 100 percent of my
6	painted wheels.
7	Painted steel wheels are being replaced by
8	hot-dipped galvanized steel wheels. They were talking about
9	that a little bit earlier. About a year ago, Accuride
10	reported in their structural test on galvanized wheels that
11	Accuride wheels cracked when galvanized. However, my
12	company provides many thousands of hot-dipped galvanized
13	steel wheels that are successfully running across the
14	country and they have for years.
15	We test our galvanized wheels to four times on
16	the SAE J-267 radial fatigue test. You put a tire on it and
17	you run it and you run it and you run it. I don't
18	understand. So at any rate, how many many things have
19	not changed since 2012's 6-0 vote. U.S. producers continue
20	to lag behind the world in steel wheel development, and what
21	I mean by that as an example is they have now caught up with
22	this on their painting.
23	They're doing their painting correctly now,
24	and that's a great thing. They can't do galvanized, so
25	they're behind a little bit. There's still two steel wheel

- 1 companies. One's now Brazilian, and they still have only
- 2 two steel wheel plants in the U.S. The OEM steel wheel
- demand is still cyclical, and finally Chinese steel wheels
- 4 are still sold predominantly in the aftermarket.
- 5 So my conclusion is this. Most of the steel
- 6 wheel market decline is driven by movement of OEM truck
- 7 production to Mexico and fewer OEM trailers being built, and
- 8 that causes the decline by the U.S. -- and the U.S.
- 9 producers are selling aluminum wheels. So hopefully when we
- 10 have all the facts by the Commission, that you'll find that
- 11 the petition, just like in 2012, needs to be voted down.
- 12 I'm open to any question whenever you'd like. Thank you for
- 13 your time.
- 14 MR. SCHUTZMAN: Mr. Corkran, Max Schutzman
- from Grunfeld. Respondent's next witness will be Amanda
- 16 Walker. She's an executive vice president of Trans Texas
- 17 Tire. She testified in the 2011 preliminary investigation
- 18 and Ms. Walker.
- 19 STATEMENT OF AMANDA WALKER
- MS. WALKER: Good afternoon. My name is
- 21 Amanda Lee Walker, and I'm the executive vice president of
- 22 Trans Texas Tire. Thank you for the opportunity to present
- 23 certain information for consideration by the Commission and
- 24 the Commission staff in connection with these
- 25 investigations. Trans Texas Tire or as we call ourselves

Τ.	III, IS PIIMAITLY A WHEEL ASSEMBLEL TOL UNITED SCACES OF
2	trailer manufacturers.
3	We manufacture steel wheels compatible with
4	tires, and sell assembled units in that condition. On
5	occasion, we also sell steel wheels separately, what is
6	referred to as OES or Original Equipment Service, which
7	consists of original equipment replacement wheels. But that
8	is not our core business.
9	TTT has four assembly distribution facilities
10	located in Mount Pleasant, Texas, Sikestown, Missouri,
11	Hampton, Iowa and Macon, Georgia, and we have two strictly
12	just distribution centers where we don't assemble, and those
13	are in Marion, Indiana and Riverside, California. Our steel
14	wheels are sold under the Arc Wheel brand. We employ a
15	total of 154 people in our four facilities. Pardon me,
16	assembly facilities.
17	Buying and selling assembled wheels that are
18	the subject of this investigation having wheel diameters of
19	22.5 and 24.5 is one of the businesses we focus on. We also
20	buy and sell steel wheels and assemble wheels in other
21	mostly smaller sizes as well. Our business concentrates on
22	wheels and wheel assemblies for utility trailers,
23	recreational vehicles and livestock trailers.
24	The overwhelming majority of our business with
25	subject merchandise is centered on the aftermarket, although

- we do well very modest quantities to the OES sector.
- 2 Despite our continued efforts to purchase steel wheels from
- domestic sources, since 1999 domestic steel wheel producers
- 4 historically have refused to sell wheels to TTT. The stated
- 5 reason that they didn't wish to do business was to deal with
- 6 assemblers.
- 7 As a consequence, TTT sought alternative
- 8 supplies and established a relationship with a prominent but
- 9 very high quality steel wheel producer in China. With him
- 10 we've had a mutually beneficial relationship. Our customers
- 11 have exhibited consistently high praise for the quality and
- the reliability of these wheels.
- 13 Back in '12, some months after I testified to
- 14 the contrary at the Commission's preliminary investigation
- 15 conference, Accuride for the first time offered to sell us
- 16 wheels, with the conditions that they imposed to pick up in
- 17 Nuevo Laredo, Mexico, and the terms of sale were not
- 18 suitable or adequate for our needs. Our steel wheels from
- 19 China are good, but they are not inexpensive.
- In fact, TTT landed cost plus duty and
- 21 transportation costs and a reasonable profit are believed to
- 22 be comparable or even higher on an average basis than the
- 23 prices at which the same wheels are sold by Accuride and
- 24 Maxion. Over the past year, we have actually lost key
- 25 contracts to Accuride on price, and in attempting to requote

1	these jobs, pardon me, prospective customers have informed
2	us that our Chinese origin wheels are still too high. We
3	can share the specifics of this information in the
4	post-conference brief.
5	Additionally, it was well-known in the
6	industry that Accuride and Maxion have considerable variable
7	pricing for the same products to different customers.
8	Secondly, they also engage in the extending of rebates, free
9	wheels and incentives in order to make sales. Third, they
10	have been known to sell at very low cost to relieve
11	inventory and maintain existing production line values.
12	There is no doubt in my mind, however, that
13	Accuride and Maxion have insufficient capacity in the United
14	States to satisfy the existing demand for the subject
15	merchandise, and if anti-dumping and countervailing duty
16	orders are placed on these goods from China, the hole left
17	by the departing Chinese goods would be filled with steel
18	wheels produced in countries like Canada, Mexico, Thailand,
19	Turkey and India.
20	Significant quantities, as I think you know,
21	are already imported from Mexico by Accuride. It is also
22	important to recognize that the overwhelming predominant
23	consideration when it comes to both purchasing and selling
24	steel wheels is the cost of steel. Don't let anybody tell
25	you anything different.

1	As it goes in the open market costs for hot-
2	and cold-rolled steel, as goes the market for wheels.
3	Simply, neither the Chinese producers nor those of us in the
4	United States who purchase and sell steel wheels from China
5	have unfettered flexibility in pricing the product for
6	resale, since the price is driven almost entirely by steel
7	cost.
8	When the earlier AD/CVD was filed by Accuride
9	and Hayes-Lemmerz's predecessor and Hayes-Lemmerz's,
10	Maxion's predecessor in 2011, it was our view expressed to
11	the Commission at the time that the filing of the petition
12	was not actually about dumping, or the Chinese subsidies at
13	all. Rather, it was about the apprehensions of Accuride and
14	Haze, that the Chinese producers were on the precipice of
15	introducing a significantly lighter and better steel wheel
16	as standard fare, a wheel that contributes substantially to
17	better energy conservation and consequent lower operating
18	costs for trailer and truck operators in the United States.
19	Well, the Commission ultimately decided
20	against injury or the threat of injury in that proceeding,
21	and the majority of Chinese wheelmakers did indeed introduce
22	the standard wheel in or about 2013. That wheel, with a
23	spun disc center and the lightened spun disc center which
24	had lightened the wheel considerably and improved fuel
25	economy, which improved with improved coating material

and techniques to better protect the wheel from corrosion, 1 2. actually changed the business. 3 Accuride and Hayes/Maxion would always those 4 wheels with those -- could always produce those wheels with those characteristics, but generally only did for special 5 6 orders at premium prices. However, given the increased 7 demand and popularity for the wheel that was less resistant to corrosion as the basic standard wheel, domestic producers 8 9 had little choice but to reluctantly follow suit and to 10 begin offering spun disc centers with improved anti-corrosion characteristics. 11 As has always been the case, U.S. producers 12 have largely ignored smaller trailer producers in favor of 13 14 giant producers like Great Dane, Utility, Stoughton and 15 Wabash, and have left aftermarket buyers repeatedly in the 16 lurch when wheel availability is tight and wheels are needed 17 to satisfy demand from these larger trailer producers. is essentially what allowed companies like ours to succeed 18 19 at the aftermarket level, as Chinese origin wheels stepped 20 into the breach when Accuride and Hayes/Maxion disappointed aftermarket customers, with refusal and/or inability to 21 22 satisfy their needs for product. That continues to this 23 day. 24 This calls to mind Accuride and Hayes' claims made in 2011 petition that in the absence of AD/CVD orders 25

_	against chima, the Great Danes, the Stottens and the Wabash
2	would all be using Chinese wheels as standard equipment in
3	lieu of domestically produced wheels within a relatively
4	short period of time.
5	Well that was seven years ago, and that really
6	just hasn't happened. The majority of the trailer producers
7	still source steel wheels overwhelmingly from Accuride and
8	Maxion.
9	MS. WALKER: Moreover, it is important to note
10	the wheels that are fitted to the drive chain of the
11	semi-trailers, the so-called cab, and the wheels outfitted
12	on the trailer portion of the vehicle are very different in
13	weight.
14	In our experience, the drive chain wheels are
15	almost always supplied by Maxion and Accuride as both
16	original equipment and replacement wheels. Chinese wheels
17	are never used on the drive chain, although Maxion and
18	Accuride wheels are most always used as their original
19	equipment of the trailer portion of the new vehicles as
20	well. When those wheels require replacement, certain
21	companies will be able to replace those with Chinese wheels.
22	As the Commission knows from previous
23	investigations of steel wheels and passenger and truck
24	tires, the demand for wheels is derived from the demand of
25	vehicles that require those wheels.

1	In the case of the subject merchandise, the
2	applicable vehicles are class 6, 7, and 8 only. The most
3	prevalent of those, which are semi-trailers.
4	In 2016, the Federal Motor Carrier Safety
5	Administration, under the agency umbrella of the Department
6	of Transportation decreed the electronic logging devices or
7	so-called ELDs would be equipped in every semi-trailer in
8	lieu of paper logs to record and monitor maximum driver
9	hours per driving session. This regulation went into effect
10	in December 18 of 2017, but virtually all major trucking
11	lines in firms in the United States implemented this
12	requirement in their vehicles well in advance of the
13	effective date.
14	This affected 500,000 trucking firms in the
15	country and approximately 3 million drivers. The effect of
16	this regulation has been increased to the demand for the
17	drivers, which over time, increase the demand of vehicles,
18	not front end, but back end, the trailer, and thus, increase
19	the demand for wheels.
20	Another factor that no one's really considering
21	here, but I want to bring up, is there's an expected
22	escalated demand for semi-trailers, because the United
23	States has increasingly changed how we take delivery of
24	products. Consumers are driving people like Amazon and Jet
25	to make huge demands for what is called last mile trucking.

1	And	so	this	is	how	we	get	their	stuff	very	quickly	instead
2	of I	long	jer si	.pp	ly cl	nair	ns.					

- Additionally, the nation's trucking firm is aging. And when that occurs, repairs become considerably more prevalent, including replacement of wheels for those vehicles.
- Finally, certain market factors that you would

 refer to as conditions of competition exist, that operate to

 the benefit of vendors in imported wheels into the detriment

 of U.S. producers.
- First, the U.S. producers typically require

 minimum quantities to be purchased before they will accept a

 customer's order. We in the import community don't operate

 that way. We will sell anyone that wishes to purchase in

 any quantity they desire.
- There will be many domestic customers,

 especially in the after-market that are unable to meet

 Accuride and Maxion's minimum purchase requirements. Those

 policies operate to our benefit.
- Secondly, U.S. producers likewise may require

 customers to pick up their orders at production -- at

 producer's production facilities. The import community, on

 the other hand, largely offers delivery as a value-add to

 the customer, which increases and provides a more

 advantageous situation for buyers, prospective buyers, even

1	when the prices of the wheels might be higher due to
2	included transportation cost.
3	There are two conditions of competition that
4	have favored Chinese importers over Accuride and Maxion's
5	wheels for replacement, which is much more flexibility in
6	the terms of sales and conditions of sales we can offer to
7	our customers.
8	If indeed Maxion and Accuride are suffering
9	injury, which is doubtful, it is not as a result of import
10	steel wheels, whether the Commission staff could readily
11	available that other items are responsible for the factors.
12	I so happy to have this opportunity to present to you and
13	I am available to your questions.
14	MR. CAMPBELL: Our next witness is Jin Jiayan of
15	Zhejiang Jingu.
16	STATEMENT OF JIAYAN JIN
17	MR. JIN: Thank you for an opportunity to
18	testify. My name is Jin Jiayan. I'm the CEO of steel wheel
19	division, Zhejiang Jingu, Co., Ltd. or Jingu for short.
20	Jingu is a China-based producer and exporter of
21	steel wheels, including the wheels covered by this
22	investigation. I have worked for Jingu for 12 years and I
23	have worked in all aspects of Jingu's operations, including
24	both manufacturing and sales.

25

My comments today will focus on Jingu's steel

- 1 wheel business and also Chinese industry as a while.
- 2 Although the petition claims there are 30 Chinese producers
- of steel wheels, only a small numbers of these companies
- 4 sells to the U.S. market.
- 5 In fact, Jingu and Sunrise, both here today,
- 6 alone accounted for the large majority of China's total
- 7 shipments of 22.5 and 24.5-inch steel wheel to the United
- 8 States in 2017. I should also mention that many of the
- 9 companies listed in the petition to my knowledge do not
- 10 produce steel wheels at all. Most companies that produce
- 11 steel wheels in China are not able to sell to the United
- 12 States due to various market challenges.
- 13 For example, U.S. truck and trailer
- 14 manufacturers prefer lightweight steel wheels around six to
- 15 eight pounds for 22.5-inch wheels. Based on my knowledge of
- 16 the industry, only Jingu, Sunrise, and Xingmin are able to
- 17 produce lightweight wheels.
- 18 The steel wheel business in the United States
- 19 comes with other challenges that's more Chinese producers
- 20 cannot overcome. First, a Chinese exporter of steel wheel
- 21 to the United States needs to pay several hundred thousand
- 22 dollar for liability insurance each year, because of the
- 23 possibility of product recalls. The costs associated with
- the recalls makes the U.S. market risky, especially for
- 25 smaller companies.

1	Second, as we will talk about today and as the
2	ITC learned six years ago, Chinese producers generally lack
3	the ability and the resources, including money, technical
4	ability, and the distribution and service networks to sell
5	steel wheels to U.S. truck OEMs.
6	Third, in the U.S. after-market, Chinese
7	producers also face stiff competition because after-market
8	customers prefer to source wheels from multiple sources,
9	including Turkey and India.
10	As a result, Jingu and other Chinese companies
11	have found it easier to compete in other markets. In fact,
12	the Chinese market is huge and growing. There is tremendous
13	demand for steel wheels in China. The Chinese market is
14	Jingu's focus as we as the focus of other Chinese steel
15	wheel producers.
16	China is Jingu's largest market for steel wheel
17	by far. We sell nearly twice as many 22.5-inch steel wheels
18	in China as we do in United States. To put this in
19	perspective, every five years, China builds enough
20	infrastructure and urban centers to fill the United States.
21	The housing, roads, and the related infrastructure requires
22	trucks and the wheels that go on them.
23	We also project that our sales of steel wheels
24	in China will continue to increase in 2018 and 2019. We
25	expect our sales to China's OEM market to increase, because

1	truck producers in China are exporting larger quantity of
2	commercial vehicles to other countries in the region.
3	Also, Jingu has been working with Chinese OEMs
4	to develop steel wheels for their buses and trucks. These
5	companies will use Jingu steel wheels in a mass bus and
6	truck production in 2018 and 2019.
7	We also export subject steel wheels to third
8	country markets, such as Mexico, Canada, EU, Brazil, and
9	Southeast Asia. Our shipments to third country markets
10	increased by 30 percent from 2015 to 2017. And we
11	forecasted our shipments will continue to increase in 2019,
12	mostly to EU.
13	In contrast, our shipments of subject steel
14	wheel to the United States decreased between 2015 and 2017.
15	For example, some of Jingu's after-market customers began
16	importing steel wheels from other sources like India and
17	Turkey.
18	In the U.S. market, the vast majority of Jingu
19	sales of steel wheels are to the after-market, where it is
20	easier to qualify for sales. So far, we have had a limited
21	success selling to U.S. truck and trailer manufacturers.
22	As you heard in the investigation six years ago,
23	truck OEMs have a very difficult and complicated
24	qualification process. This fact has not changed. The
25	typical qualification process starts with a strict technical

T	and commercial pre-assessment addit, which most chimese
2	companies cannot pass.
3	If you pass this initial step, you are then
4	subject to additional factory process and business audit
5	that are very burdensome and costly to pass. And every OEM
6	has a different qualification process and makes different
7	demands.
8	If even if you do pass, you are required to
9	implement the very expensive action plan that might involve
10	significant manufacturing changes. And even after you pass
11	all of these qualification steps, implement the
12	manufacturing and other requested changes, and become
13	qualified, we have learned that qualification with an OEM
14	does not guarantee you will get their business.
15	Jingu has participated in the complicated and
16	expensive qualification process of truck OEMs to find that
17	the OEMS in the end still prefer to buy from domestic
18	producers, not from us. Jingu has been slightly more
19	successful with trailer OEMs, but overall, our sales of
20	subject steel wheels to trailer OEMs have been limited.
21	Vanguard is an exception. This company is owned
22	by CICMC, a Chinese container and vehicle producer. Jingu
23	supplies steel wheels to this company for its production of
24	chassis and other vehicles in China. Our longstanding
25	relationship in China with the CICMC gave us this

1	opportunity to supply to its subsidiary, Vanguard. Without
2	CICMC, I doubt Jingu would be selling steel wheel to
3	Vanguard today.
4	Jingu has the capacity to produce roughly 2
5	million subject wheels per year. We have already reached
6	our maximum capacity for the production of subject steel
7	wheel for export. We also have our facility, where we
8	produce small diameter wheels for passenger and off the road
9	vehicles, but we do not have the ability to produce subject
10	steel wheel at these facilities.
11	In summary, the petition grossly overstates our
12	capacity to produce subject wheels, because the figure
13	includes our production capacity for non-subject wheels.
14	Looking ahead, we are investing in R & D and in
15	modernization of our facility. We believe that product
16	innovation and the development of a better wheel are the
17	keys to our business success. Our goal is to compete on the
18	base of innovation, selling high quality wheels at the
19	premiere prices.
20	Finally, I want to correct one other error in
21	the petition. The petition states that Jingu founded a U.S.
22	subsidiary in Michigan named Pacific Wheel. This was a
23	holding company that we closed last year. Jingu does not
24	have any employees in the United States for customer service

or otherwise.

_	mank you for your crille and I all happy to answer
2	any questions.
3	STATEMENT OF THOMAS J. TRENDL
4	MR. TRENDL: Good afternoon, Mr. Corkran and
5	staff. My name is Tom Trendl. I'm with Steptoe and I
6	appreciate the opportunity to appear before you today on
7	behalf of the Sunrise Company, a foreign producer opposed to
8	the petition in this investigation.
9	I'm here to discuss, to the extent I can do so
10	publically, the condition of the domestic industry and the
11	lack of material impact subject imports have had on that
12	industry.
13	As the domestic industry in this investigation
14	consists of only two companies, Accuride and Maxion, I'm
15	constrained as to what I can say publically, but I'll do
16	what I can here and provide further details in our
17	post-conference brief.
18	And I intend to briefly discuss the volume,
19	price effects, and impact of subject merchandise. Before I
20	get to that point, I wanted to note one other thing that's
21	two other things that have changed since your last
22	investigation. And that is the nature of the petitioners.
23	Accuride was acquired in late 2016 by a private
24	equity firm called Crestview Partners. They have then also
25	acquired KTC which Mr Campbell and others I think spoke

1	to earlier this morning, who's very much in the business of
2	the subject merchandise.
3	And they are, as I understand it, close to
4	acquiring Mefro Wheels, which is based in Germany. This was
5	announced in June of 2017. As the president and CEO of
6	Accuride stated with regard to that, we're not done. We
7	want to be a true global wheel end manufacturer and stated
8	that Accuride's annual revenues would effectively double on
9	the Mefro deal once it closes.
10	In addition, with regard to Maxion, as you well
11	know, it that's a company headquartered in Brazil that
12	acquired the previous petitioner in 2012, Hayes Lemmerz and
13	it has subsidiaries producing around the world.
14	In addition, Accuride, as we've talked about
15	before, has production in Mexico.
16	Now as to volume price effects and impact, as
17	you know, the Commission typically first looks to the volume
18	of subject imports to consider whether there's been a
19	significant increase in that volume, either absolutely or
20	relative to production of consumption in the United States.
21	Here, neither condition is present.
22	This morning, we heard a lot about the HTS data.
23	We saw slides on the HTS data. We also, as you've heard in
2.4	this afternoon, the HTS data unfortunately is not useful for

our purposes here. The questionnaire data that you have is

1	useful. We've heard that you have three major Chinese
2	exporters to the United States. I believe you've got a
3	pretty robust data set. I won't say more, but I think what
4	you have you'll see is fairly complete. And the HTS data,
5	unfortunately, is too broad. You've got a, you know,
6	regardless of where you get the data on how you're going to
7	do a conversion 39 pounds or the petitioners are suggesting
8	you could use the questionnaire data for that aspect, we
9	would suggest you use the questionnaire data.
10	And when you do so, on an overall basis, the
11	volume of subject imports increased modestly over the POI,
12	but subject imports market share and that of petitioners did
13	not change significantly.
14	And when looked at, as we believe it should be
15	on a channel or segment basis, meaning truck OEMs, trailer
16	OEMs, other OEMs, a term that's in the questionnaires, and
17	after market, the data collected by the Commission, we
18	believe, is more probative.
19	As you heard from a number of witnesses today,
20	imports in domestic producers essentially cater to different
21	segments, with domestic producers maintaining a near lock on
22	truck and trailer OEM customers while imports hold a
23	stronger, but not quite as dominant position with
24	after-market customers.
25	In these segments, subject imports did not show

1	any	increase	in	market	share.	In	the	so-called	other	OEMs,

- 2 this is a much smaller segment and shows more mixed share
- 3 trend.
- 4 When you -- let's say more. When you look at
- 5 the confidential version, these data in no way portray a
- 6 U.S. industry facing a significant increase in volume, no
- 7 matter how it's examined and particularly when viewed by
- 8 segment as the Commission has done in the past and we
- 9 believe you should do here as well.
- 10 Pricing, similar to the 2012 investigation, the
- 11 record in this preliminary investigation supports a finding
- 12 that imports did not have significant price suppressing or
- 13 depressing effects. The underselling analysis based on the
- 14 four products selected by the Commission does indicate that
- 15 subject imports undersold domestic suppliers.
- 16 That said, it is critical to recognize, as the
- 17 Commission did in 2012, that this underselling was not
- 18 accompanied by significant decreases in domestic prices or
- 19 volume.
- 20 MR. TRENDL: Subject imports did not gain
- 21 significant market share over the POI at the expense of
- 22 domestic producers. Indeed, prices for all four products
- 23 selected by the Commission followed market trends in U.S.
- 24 consumption, as Mr. Campbell discussed earlier.
- 25 This includes new truck builds as well as prices

Τ	of material inputs such as steel, which we discussed this
2	morning. As such, there is absolutely no basis to conclude
3	anything other than subject imports did not have a
4	significant adverse price effect on the domestic industry.
5	Turning now to impact. In evaluating the impact
6	of subject imports on the domestic industry, the Commission
7	traditionally looks to factors such as output, capacity
8	utilization, sales, and other factors such as employment
9	data.
10	Petitioners this morning claimed that they
11	experienced injury in essentially every factor. The
12	confidential data collected from the two Petitioners paint a
13	different picture on each of these factors, indicating that
14	the domestic industry is not injured.
15	In this investigation, the Commission has before
16	it a domestic industry with solid financial results
17	throughout the POI, particularly when viewed in the context
18	of consumption trends in the market that I just discussed.
19	In fact, analysis of 2017 data demonstrates a
20	meaningful, if not robust, improvement in the domestic
21	industry across a number of key P&L factors. If Petitioners
22	are to be taken at their word, one would expect to see
23	financials awash in red ink. We don't see that.
24	The record in this investigation, as was the case
25	in the 2012 investigation, does not support a finding that

the domestic industry is materially injured. In fact	there
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- is an absence of volume effects and signs of robust
- 3 production and financial performance.
- I am happy to answer any questions you may have,
- 5 and I now turn this over to my colleague, Eric Emerson, who
- 6 will address some Sunrise-specific issues as well as threat.
- 7 STATEMENT OF ERIC EMERSON
- 8 MR. EMERSON: Thanks, Tom. This is Eric Emerson
- 9 from Steptoe & Johnson. And like Tom I am presenting on
- 10 behalf of Sunrise.
- I would like to say, as Tom said, I would like to
- say a few words about Sunrise and then close with some
- 13 comments on threat.
- 14 As it is for the Chinese steel wheel industry
- overall, China is the most significant sales market for
- 16 Sunrise. Vehicle production, particularly truck production,
- 17 remains very robust in China, and Sunrise's sales numbers
- over the POI reflect a continuing importance of that whole
- 19 market.
- In every year of the POI, Sunrise's sales to
- 21 China were larger than its sales to the United States.
- 22 Thus, far from being an export-oriented industry, the
- 23 Chinese steel wheel industry enjoys significant demand at
- home.
- 25 Moreover, like most Chinese producers, Sunrise is

1	focused almost exclusively on the aftermarket with respect
2	to its U.S. sales. And that is consistent with the ITC's
3	2012 finding.
4	Sunrise is a trusted and reliable supplier to the
5	aftermarket, which distinguishes it from U.S. producers for
6	whom the aftermarket is only an afterthought to be supplied
7	when and if OE demand has been fully satisfied, as Mr.
8	Cunningham has explained.
9	During the POI, Sunrise made commercial sales to
10	only one OE manufacturer, a bus manufacturer. Sunrise has
11	supplied this customer since before the POI, and over the
12	POI its sales volumes have remained constant.
13	Moreover, Sunrise has very little ability to
14	increase sales to other OE manufacturers. As Mr. Jin from
15	Jingu noted and explained, the qualification process to
16	supply OE manufacturers is extremely rigorous. Currently,
17	Sunrise is qualified with only onequalified to supply only
18	one OE truck producer, but its efforts to make sales to that
19	company back in 2010 were commercially unsatisfactory and
20	it has made no further sales or sales efforts since then.
21	With respect to trailers, Sunrise is qualified
22	with two trailer manufacturers but future sales to them are

unlikely. Sunrise rejected an offer for sale to the larger

unacceptable terms, and made only a small quantity of sales

of those producers in the '16-'17 period as having

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1	to the second.
2	As Mr. Jin explained, even for companies who do
3	through that arduous process of qualification, that is no
4	guarantee of sale, which is part of the reason that
5	companies like Sunrise and other Chinese producers simply
6	don't bother to go through it.
7	These facts demonstrate that Sunrise, similar to
8	other Chinese producers, has little ability to increase its
9	sales to the most critical part of the domestic industry's
10	sales portfolio.
11	Sunrise's lack of qualification at most OE
12	manufacturers also undermines Petitioner's lost-sales and
13	lost-revenue allegations, a fact we will discuss in our
14	postconference brief.
15	Finally I would like to close our direct
16	presentation today by making a few comments about threat. I
17	am not going to address all the threat factors. I am only
18	going to focus on a couple of the more critical ones here,
19	and will handle the remaining factors in our brief.
20	First, volume. As Tom explained, the data we
21	have compiled so far from the U.S. producers and importers
22	questionnaires indicates that import volumes and market
23	share have grown only modestly, and there is no evidence

that these volumes will experience the significant rate of

increase required by the statute for an affirmative threat

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1	determination.
2	Second, prices for steel wheels largely track the
3	price for hot-rolled steel, as we heard this morning, which
4	is the major input component. U.S. prices for hot-rolled
5	steel began to increase in early 2016 after the U.S.
6	Department of Commerce issued its preliminary affirmative
7	determinations in the hot-rolled steel cases. And these
8	price trends have continued throughout the POI, the POI
9	here.
10	And these prices have been mirrored in foreign
11	markets, as well. And I would also note that the recent
12	determinations in the Section 232 case are likely to further
13	increase thosefurther extend those price increases on
14	hot-rolled steel into the future.
15	As a result, since early 2016 Sunrise has been
16	forced to issue six price increase notices to its customers,
17	and its own prices have steadily increased. We believe that
18	once the data are compiled, these price increases will be
19	mirrored by the remainder of the Chinese industry.
20	Third, the Chinese industry already enjoys high
21	levels of capacity utilization. To the extent additional
22	production is possible, it is much more likely to go toward
23	its domestic market, which as I mentioned is an extremely

In our postconference brief we will review all of

important part of the overall portfolio.

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1	the relevant statutory factors. I just wanted to touch on a
2	couple of the more important ones here, and we will support
3	that with confidential data from the record.
4	And with that, parties in opposition to the
5	imposition of antidumping and countervailing duties close
6	our direct testimony.
7	MR. CORKRAN: Thank you very much. I very much
8	appreciate this panel's presentation. It has been very
9	helpful.
10	Before I turn to my colleagues, I am going to ask
11	just a general question for consideration, but not ask for
12	the answer now. I'll wait until it's my turn.
13	But one of the things that struck me as I was
14	listening to the arguments was that there was a tremendous
15	amount of emphasis placed on the central importance of the
16	conditions of competition. How do you view the Commission's
17	position to fully evaluate the conditions of competition in
18	light of the fact that we will not have a full universe of
19	purchaser questionnaires, in light of the American Lamb
20	Standard that is applicable in a preliminary phase of an
21	investigation, and in light of the standard that requires
22	the Commission to examine for a reasonable indication of
23	material injury?
24	That is sort of a broad question. I would like

you all to think about it, and we will circle back at the

- 1 end. And with that, I will turn to Mr. Harriman to begin
- 2 questioning.
- 3 MR. HARRIMAN: Good afternoon. Thanks again for
- 4 being here and for your testimonies and statements.
- 5 My first question was somewhat prompted by Mr.
- 6 Trendl. I was going to ask for comment on the HTS figures
- 7 and the numbers used in the Petition for the figure that
- 8 were derived there. So I appreciate you already commenting
- 9 on that. Do you have any additional thoughts perhaps in
- 10 relation to the numbers they identify as the numbers that
- 11 would be the primary numbers? Or any additional thoughts on
- 12 the numbers that we were provided?
- 13 MR. TRENDL: I would actually suggest that the
- 14 people in the business of wheels would know better what
- 15 they're importing under than I would. I do know that
- 16 everyone in this room agrees that the HTS data is too broad;
- 17 that the numbers each include too many things. But as far
- as what the predominant numbers are, I would turn to my
- 19 colleagues here to answer that.
- 20 MR. CAMPBELL: This is Jay Campbell with White &
- 21 Case. I would also note that even Petitioners in the
- 22 Petition acknowledge that with respect to the two HTS
- 23 categories that they characterized as the most relevant,
- 24 that those two categories are overbroad and likely include a
- 25 significant volume of nonsubject merchandise.

1	so I think that concession speaks for itself,
2	just as it did in the previous investigation and the
3	Commission should rely on the importer questionnaire data,
4	which in this case are at a minimum more representative and
5	accurate than the overbroad HTS categories in even the two
6	most relevant ones identified by Petitioners.
7	MR. HARRIMAN: Okay, thank you. Some questions
8	on the roster, if you will, of firms in China producing
9	steel wheels, some related questions there.
10	In Mr. Jin's testimony, you mention that youto
11	your knowledge, that there are companies listed in the
12	Petition who do not produce steel wheels at all. I invite
13	you in your comments maybe to highlight the ones you are
14	confident with that statement, if you can highlight which
15	companies those are that would be appreciated.
16	MR. WHITSON: Keir Whitson for Zhejiang Jingu.
17	In the postconference brief we will work that out for you
18	with some supporting documentation.
19	MR. HARRIMAN: Thank you. And we have
20	identified here, you've listed for us the three firms that
21	produce lightweight wheels. Do you have a sense of how many
22	companies produce the heavier wheels, and what the weight of
23	those wheels might be? I realize I may be asking about
24	other firms, but if you have that information available that
25	would be good to know about, too.

1	MR. JIN: I would saythis is Jiayan JinI would
2	say maybe a dozen in China produce. And among the only
3	three that can produce lightweight. But others, I don't
4	have a idea, maybe around 70 to 80 pounds, something around
5	there.
6	MR. HARRIMAN: I understand. Thank you.
7	I am also going to ask about yourcontinuing
8	with your testimony, you discuss a lot of the burdens to
9	qualifying for the U.Sbased OEMs. And also you were
10	commenting on the interest and attention being paid to your
11	home OEM market.
12	Do the Chinese OEMs have a similar level of rigor
13	in the standards that they would hold a wheel manufacturer
14	to? Is there more detail you can provide on any regulations
15	you have to meet to sell within the home market to OEMs?
16	MR. SAYLOR: I am David Saylor. I am the
17	Technical Director for Jingu. I can answer this. The
18	Chinese are not as rigorous as worldwide OEMs that you find
19	in Europe and the United States.
20	MR. HARRIMAN: Is it, the process, is it there's
21	just fewer hurdles to jump through? Are the hurdles
22	themselves, would you say they're just not as high,
23	essentially? Or both?
24	MR. SAYLOR: In every case of every OEM, they
25	care about qualify, regardless of what Continent they are

- on. It is just the emphasis is different, depending on
- 2 their understanding and their background. The Chinese tend
- 3 to be more informal in some ways. They'll come see our
- 4 factory, and it's done. They like us. Germans will bring
- 5 in a dozen people and spend a week. The Americans, almost
- 6 that bad. But it's definitely more rigorous in the Western
- 7 companies.
- 8 MR. EMERSON: This is Eric Emerson with Steptoe.
- 9 Sorry, just one other comment. I think that Mr. Jin
- 10 testified as well that one of the burdens of supplying U.S.
- 11 OE manufacturers is the requirement of carrying some fairly
- 12 high levels of product liability insurance in case of
- 13 accident. The Chinese tort system is vastly different from
- 14 the U.S. tort system. And so the levels of potential
- 15 liability in China are significantly lower than they would
- 16 be in the United States, which would be a cost element, too,
- 17 for those producers.
- 18 MR. HARRIMAN: Thank you for that detail.
- 19 MS. WALKER: Could--
- MR. HARRIMAN: Yes.
- MS. WALKER: Amanda Walker. I've been a part of
- the audits, and largely it's a parts' warrant submission
- 23 process. I agree. It's called, you know, a PPAP. And it
- is rigorous, but it is not ignored by the Asian buyers. You
- know, I've been a part of one of the truck buying processes

- in Asia, and it's basically the same.
- 2 MR. HARRIMAN: Okay, thank you. One thing that
- 3 I wanted to touch on that was discussed this morning , we
- 4 had some discussion related to the scope on the fact that a
- 5 rim and a disc count, even if imported separately, and I
- 6 believe we discussed earlier this morning that, to the
- 7 belief of the Petitioners and the morning counsel that would
- 8 not be a--that would be rare, if at all.
- 9 So I am curious to hear about the importers, to
- 10 see if you have any comments on the prevalence of wheels
- imported fully assembled, versus as a separate assembly?
- 12 MS. WALKER: Amanda Walker. We would want no
- 13 part of that. It would be terribly cumbersome and
- 14 expensive.
- 15 MR. CUNNINGHAM: Tom Cunningham. Exactly the
- 16 same, because the wheel gets its final paint protection
- 17 after it's been welded together. And because of the
- facilities in China match up with the manufacturing, I
- 19 wouldn't want a rusty wheel coming to the U.S. and then they
- 20 do something and try to paint it. It would be a mess.
- MR. HARRIMAN: So there seems to be agreement on
- 22 that front. Okay.
- 23 Mr. Cunningham, I appreciate your testimony and
- the emphasis you put on the importance of
- 25 corrosion-resistant material and the effects of the coating,

	1	and	whatnot.	And	I	appreciate	your	testimony	there.	Is
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- 2 there additional testimonials you can provide, or additional
- data on whether, you know, looking at the whole market
- 4 whether there are prevalent opinions of difference between
- 5 the corrosion-resistance of the U.S.-offered product versus
- 6 imported product?
- 7 MR. CUNNINGHAM: I don't want to ramble. It's
- 8 my nature. I'll apologize. The truck industry has--they
- 9 build a truck and it lasts three to five years. The
- 10 transmission, the engines, they wear out. And then they are
- 11 replaced and sold in another truck market.
- 12 The major, big fleets want to keep a trailer for
- 13 20 years. And they want that box not to rust. And there's
- 14 huge, specially under the box, components that are
- 15 galvanized. And the industry is dead serious about fighting
- 16 corrosion and rust.
- I don't know that that gave--so directionally--a
- 18 consultant I'm not--but directionally, it's going to be
- 19 galvanized. I don't know if that--
- MR. HARRIMAN: Yeah, thank you. That helps.
- 21 And while I have you, Mr. Cunningham, while I'm focused o
- 22 you, I should say, I believe you had a data point--you had a
- 23 data point that there were 34,000 fewer OEM trailers on the
- 24 road? Is that accurate?
- 25 MR. CUNNINGHAM: Yes, that was from the truck

- 1 trailer manufacturing survey that they did. So we just took
- 2 '15 compared to '17.
- 3 MR. HARRIMAN: Well I would ask for that data.
- 4 It's already on the record, if you could provide that in
- 5 your comments as well that would be great.
- 6 MR. CAMPBELL: Yes, we will provide that in our
- 7 postconference brief.
- 8 MR. HARRIMAN: Thank you. Ms. Walker, in
- 9 regards to your testimony, a couple of questions. Thank you
- 10 for highlighting the issue with the EBD technology and the
- 11 regulations there concerning driver safety and time on the
- 12 road. Can you reiterate--I'll be looking at the transcript,
- 13 too, but if you could reiterate the connection between that
- 14 new development going through to demand for steel wheels, I
- 15 would just be curious to hear that again.
- 16 MS. WALKER: I would be happy to. Thank you.
- 17 Max tells me not to talk about customer
- specifics, so I am going to be vague. But there is a very
- 19 large online retailer--there's actually two--and they have
- literally changed how people receive goods, and how people
- 21 actually get trucks into distribution facilities.
- 22 I am from Dallas, and we have eight 250,000
- 23 square feet Amazon Distribution Centers just north of our
- 24 airport. And when you look, they're not dealing with this
- 25 in a timely way. They are pulling in a cab, and a trailer.

1	They're dropping the trailer, and the cab is going someplace
2	else to do more work. And it's taking a lot more, what we
3	would consider 53-foot dry vans to adequately service
4	people who are buying diapers, and avocados, and things like
5	that online. And so it has fundamentally made people need
6	more dry vans, and it's actually asked people, or demanded
7	that people repair.
8	In Texas we have seen a lot of the repair market.
9	The aftermarket has been considerably growing, and it is
10	motivated by that. It is the last-mile trucking.
11	MS. WALKER: people who want to order it
12	tonight and get it tomorrow and I do.
13	MR. HARRIMAN: Okay, very good. Thank you.
14	So may last question before I turn it over will
15	also be for you, Ms. Walker, or for Mr. Cunningham. I
16	appreciated your discussion on the ability you have as
17	importers as deliverers of product you don't have an
18	emphasis on you do delivery, no minimum orders or things
19	like that.
20	Now I'm wondering if there's practical
21	constraints on that or if there is just an issue that
22	doesn't happen. I imagine you don't want to make it a habit
23	to do a single wheel delivery from coast-to-coast, for

example, but are there any practical constraints that end up

arising from time-to-time on that marginal benefit you $% \left(1\right) =\left(1\right) \left(1\right) +\left(1\right) \left(1\right) \left(1\right) +\left(1\right) \left(1\right) \left(1\right) \left(1\right) +\left(1\right) \left(1\right) \left($

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1	provide there for convenience of delivery and for ordering?
2	MS. WALKER: No. You know we deliver eight at a
3	time. We have somebody who orders eight assemblies every
4	week 52 times a year. We have 17 trucks ourselves and we
5	have routes that we deliver on. That's something that I
6	don't know about Maxion, but I've never seen Accurite
7	provide that level of quality care to a consumer.
8	You know they'll worry about the big guys. You
9	know they want the front end and they also want the high
10	profitability of the trailer OE, like Stoughton, Wabash,
11	Great Dane. The people who are using insignificant
12	qualities they're not even on their radar. Thank you.
13	MR. CUNNINGHAM: My business model is completely
14	different. Everything I sell is a container. One wheel
15	would give me acid indigestion, so that's the way we deal
16	100 percent of our business.
17	MR. HARRIMAN: I understand that. Thank you for
18	clarifying that. With that, I'll turn over the questions to
19	my colleagues. Thanks again.
20	MR. CORKRAN: Thank you very, Mr. Harriman.
21	MR. HALDENSTEIN: Thank you. Good afternoon,
22	Michael Haldenstein, Office of the General Counsel. I have
23	a question for counsel and that's about the proposed like
24	product. Are Respondents comfortable with the like product

that's been proposed?

1	MR. CAMPBELL: Yes, we don't intend to challenge
2	the like product definition.
3	MR. TRENDL: We agree.
4	MR. HALDENSTEIN: Thank you. Mr. Jin testified
5	that truck and trailer manufacturers in the U.S. prefer the
6	lighter weight steel wheels, but does that mean that the
7	heavier ones aren't imported in as great a quantity or those
8	are not imported at all from China? How does that affect
9	the market?
10	MR. JIN: It cost almost 100 percent, maybe
11	around there, our export steel wheels are light weight
12	because trucker and trailer they need more efficient and can
13	help the driver, like the company make more money, so I
14	don't think it make sense for customer to choose heavy
15	wheels just because of it's seven dollar cheap. I don't
16	think that makes sense.
17	MR. CAMPBELL: If I heard your question
18	correctly, you were also asking about the imported subject
19	wheels from China. And to the extent are they coming in at
20	the heavier weights and the answer would be mostly, yes,
21	because you know most of those steel wheels imported from
22	China are going to the after market where the weight is much
23	less of a concern than for the OEMs.
24	MR. CUNNINGHAM: If I could further clarify, 98
25	percent of the wheels I import are the heavy wheels because

- 1 I go to the after market.
- 2 MS. WALKER: We have three grades. We have 69
- 3 pounds, 72, and 78.
- 4 MR. HALDENSTEIN: Thank you. Have Chinese
- 5 producers attempted to qualify with the OEM manufacturers
- 6 and failed? Are there instances that can be cited?
- 7 MR. EMERSON: We can put something together on
- 8 the post-conference brief on that.
- 9 MR. SCHUTZMAN: Mr. Haldenstein, we'll provide
- 10 that in the post-conference brief. Trans Texas Tires buys
- 11 principally from one Chinese producer, so we'll be happy to
- 12 provide that information.
- 13 MR. HALDENSTEIN: Thank you. And Mr. Trendl,
- 14 you mentioned some changes in corporate structure and
- 15 acquisitions. I was wondering how should that affect the
- 16 Commission's analysis of the industry -- are you suggesting
- 17 that the industry is doing better because they're making
- 18 these acquisitions or is it something else.
- 19 MR. TRENDL: No, I'm suggesting it's one of the
- 20 reasons why you see discussed earlier today as well as this
- 21 afternoon the Mexican component of what's going on in volume
- and how we should treat that. That we see that the view of
- 23 these companies is beyond the United States and they're
- 24 alternative markets and alternative sources for these
- 25 products. I'm not suggesting that they're not U.S.

- 1 producers or anything like that.
- 2 MR. HALDENSTEIN: One more questions and that's
- 3 about -- I thought I heard a reference to the imports being
- 4 sold more on a delivered basis. Was it Mr. Cunningham,
- 5 you're saying that, that they were -- you would pay for
- 6 delivery while the domestic producers would ask the customer
- 7 to pay for transportation.
- 8 MR. CUNNINGHAM: I think that might've been
- 9 Amanda's testimony.
- 10 MR. HALDENSTEIN: Okay.
- 11 MS. WALKER: Could you please re-ask it? I
- 12 apologize.
- 13 MR. HALDENSTEIN: I was just asking if your firm
- 14 pays for delivery of the wheels when they're delivered and
- 15 I'm just wondering if that would affect our pricing data or
- is that something -- I don't know if --
- 17 MS. WALKER: We really do try to cater to the
- 18 customer. You know we have 17 trucks of our own and we have
- 19 routes, so that's part of our fixed cost is delivering on
- 20 our trucks. Very special people or people who it would be
- 21 hard or difficult to reach we would reach by container, so
- it'd be different.
- 23 MR. SCHUTZMAN: Mr. Haldenstein, I think you're
- 24 referring to the pricing data and I think that your
- 25 instructions are that the pricing data is to be net of

- 1 transportation. That's my recollection. I think that's
- 2 your question.
- 3 MR. HALDENSTEIN: Yes, so that should be
- 4 adjusted for that, right? Okay, alright, thank you. That's
- 5 all the questions I have.
- 6 MR. CORKRAN: Thank you, Mr. Haldenstein. Now
- 7 we'll turn to Ms. Preece.
- 8 MS. PREECE: Thank you very much. Let's start
- 9 with a few questions for Amanda, if she doesn't mind. You
- 10 said you couldn't buy from Accuride. They weren't willing
- 11 to sell to you. What was the reason for that?
- MS. WALKER: They sent us a salesman in '12 --
- 13 and I largely have no experience with Maxion, but Accuride
- 14 sent us a salesperson in '12 and he quoted the Statesman
- line wheels and he did not actually quote the Henderson
- 16 produced in Kentucky wheels. He quoted the wheels produced
- 17 in Monterey and he said we could pick them up in Laredo, so
- 18 that was absurd to us. We also had some very specific and
- 19 unique payment terms that were positive that they didn't
- agree to.
- 21 MS. PREECE: Okay, thanks. So that was from
- 22 Mexico. They weren't ever offering you product from the
- 23 United States.
- MS. WALKER: I still have the quote. It looks
- 25 like a Mexican product.

1	MS. PREECE: Okay, because that's you know is
2	they were offering products from the United States that'd be
3	very different from offering product from Mexico as far as
4	I'm concerned. It doesn't matter who produces it in Mexico
5	it's still a Mexican product and we don't have to worry
6	about that.
7	MR. SCHUTZMAN: Is this information you would
8	like in the post-conference brief?
9	MS. PREECE: Yes, yes, you can. I heard her say
10	that it was from Mexico and I thought that's really
11	important. If they were offering from the U.S. facility,
12	that would be one thing. If they're offering it from a
13	Mexican facility, it's completely different. It might as
14	well be from China, I think, the legal you know, I mean,
15	obviously, it's not considered dumping, but it's still not
16	U.S. product.
17	MS. WALKER: It's not genuine United States
18	product. It's Mexican-produced product.
19	MS. PREECE: Yes, exactly.

- 20 MR. EMERSON: Excuse me, Ms. Preece. I might 21 disagree with that position just a little bit because ${\tt I}$
- 22 think it's important from a causation perspective and from
- the perspective of looking at the presence of non-subject 23
- imports in the marketplace, the fact that, if true, a 24
- 25 domestic producer was rather than offering its own U.S.

1	production offering production from outside the United
2	States does suggest that it might be cannibalizing its own
3	U.S. production with its own foreign production.
4	I understand that for some purposes it may just
5	be non-subject product and maybe this is then not maybe
6	this is not an example of a non-sale, if you will, of U.S.
7	product, but I don't think that it is something that the
8	Commission should throw out altogether. I think this
9	demonstrates that where you have companies like the
10	Petitioners who have production facilities around the world
11	who are both engaged both in U.S. production and importing
12	and if they're coming before a customer offering up a
13	variety of different products I do think that's something
14	absolutely that the Commission must take into account in
15	determining whether imports caused injury to those
16	companies.
17	MS. PREECE: Thank you. I did want to put some
18	emphasis on the Mexico and that we have done that and that's
19	very useful.
20	So you were saying the other thing you said
21	was that the cost of steel is the important cost in steel
22	wheels. How much share of the cost of the steel wheels
23	would you say, just estimate, round number, is steel?
24	MS. WALKER: I would say it's more than 80
25	norgant

1	MS. PREECE: More than 80 percent.
2	MS. WALKER: Yes.
3	MS. PREECE: Okay. Does anybody else have any
4	guess on that or want to throw in any
5	MR. JIN: I would say around 70.
6	MS. PREECE: 70 percent?
7	MR. JIN: Yes.
8	MS. PREECE: Okay, okay, 70 to 80 percent that's
9	
10	MR. TRENDL: We'll offer something in the
11	post-conference brief.
12	MS. PREECE: That would be very helpful. Thank
13	you. Thank you. I'm having trouble with the demand stuff.
14	There's a lot of issues that seem to be going on with
15	demand. There's the aluminum wheels coming for steel
16	wheels. There's the production in Mexico rather than the
17	United States. There's cyclical I can't remember what
18	all eles you know the different drive trains and stuff
19	like that, but in any case, I would like if we can get an
20	overall summary of what's going on with demand and what the

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23

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different factors are and how that affects U.S. overall

demand as a total over the three-year period. That'll be

really helpful because there seems to be a lot going on and

it's quite interesting, but you know it's like, okay, this

is going to up and this is going down and this is going up.

Τ	You know when they had that economics class and
2	they had this little table and it was like we don't know.
3	We don't know. We don't know. And it's
4	like we end up this, well, there's lots of factors changing
5	and unless we know what each of those factors is doing we
6	don't know. And so I'd like you to build on that so that we
7	can get to a point where we say, yes, it's gone down or yes,
8	it's gone down or whatever. It doesn't matter to me what
9	it's done, but it would be really helpful to understand what
10	factors are coming and leading to this change.
11	And also, the OEM versus the replacement, if
12	what your analysis is that's there a difference between
13	those two markets, then we want to see what those two
14	markets are doing separately, so that would be really
15	helpful.
16	Okay, is there a price premium for lighter
17	weight wheels? If anybody can just expound on this, even if
18	it's just yes or no, I would love it.
19	MR. CUNNINGHAM: Yes. And the reason for that
20	is the value-add of less weight on an 80,000 pound gross
21	vehicle weight. So you can either get better fuel mileage
22	if you're running empty or you can haul more product in that
23	box, so I would say yes.
24	MS. PREECE: Okay, okay. And do you have any
) =	idea how much difference that would be

1	MR. CUNNINGHAM: I guess I'm going to use that
2	line so many people do. We could do it.
3	MS. PREECE: Alright, very good, very good. I'm
4	happy with that line, as long as you actually do it. I've
5	had a lot of times where I've asked questions like, oh,
6	we'll answer it. Where is this?
7	Okay, what is the relationship between the price
8	of steel wheels in the I think we've got three markets.
9	We've got the OEM, OES, and the after market market. How do
10	they relate to each other? I think that this is probably
11	better in the transcript than here because I think I'd just
12	get confused if you tried to answer me orally.
13	Okay. And then in the petition there was an
14	estimate that the size of the after market was 35 percent of
15	the total market of trailers and OEMs were 40 and 25
16	percent, respectively. Do you agree with this estimate?
17	Okay, in the thing I'll be happy with that.
18	Do any of you sell using contracts?
19	MR. CUNNINGHAM: I do not.
20	MS. PREECE: Okay.
21	MS. WALKER: No, thank you for asking.
22	MS. PREECE: Okay.
23	MR. TRENDL: Are you talking about them or the
24	Chinese manufacturers or both because I think that'll be in

your questionnaire? I don't want to discuss --

1 MS. PREECE: Yes, I know, but I would still like

- 2 to have information about this.
- 3 MR. TRENDL: Okay, we'll put that in the brief.
- 4 MS. PREECE: So there seems to be a difference
- 5 between the U.S. you know based on contracts. Okay, well, I
- 6 always like these things to be out in the open.
- 7 MR. JIN: Ms. Preece, we don't.
- 8 MS. PREECE: You don't do contract, okay. And
- 9 do you agree that their trucks are following this seven to
- 10 eight-year cycle of demand. I think Mr. Cunningham would be
- 11 the best person on that.
- MR. CUNNINGHAM: I didn't say that, but I agree.
- 13 MS. PREECE: You agree. I didn't think that
- 14 anybody had said that, but you seem to be the guy who's been
- in this industry for long enough to have seen some seven or
- 16 eight year cycles. If you've been in the industry for four
- 17 years -- yeah, yeah. And where in the cycle is it right now
- 18 would you think?
- 19 MR. CUNNINGHAM: I'm not a follower of the Class
- 20 8, 7, and 6 industry. Ninety-eight percent of my business
- is after market, so I'm not a good source.
- MS. PREECE: Okay. Well, maybe I'll ask the
- 23 U.S. industry to give me that response. Okay, thank you. I
- don't think I have any more questions.
- 25 MR. CORKRAN: Thank you, Ms. Preece. Now

- we'll turn to Mr. Fravel.
- 2 MR. FRAVEL: (MICROPHONE ISSUE)
- 3 MR. EMERSON: This is Eric Emerson on behalf
- 4 of Sunrise. I think I'm obligated to say yes it is, but the
- 5 extent that there are differences in any respect we'll
- 6 address those in the post-conference brief. But I get this
- 7 -- my understanding is, I should say, that broadly speaking
- 8 the products are -- the companies produce comparable
- 9 products.
- 10 MR. FRAVEL: (MICROPHONE ISSUE)
- 11 MR. CUNNINGHAM: I could speak to coatings if
- 12 you'd like. Tom Cunningham. I started the import business
- in 2008, and visited many Chinese wheel manufacturers. All
- 14 of them are zinc phosphate pretreat and clean the wheel
- 15 epoxy, which is the correct primer. It's aggressive and it
- 16 really grabs steel, epoxy e-coat powder top coat. All of
- 17 them did that.
- 18 At that point in 2008, there were no U.S.
- 19 manufacturers doing epoxy powder top coat as a paint
- 20 opportunity. So from a quality standpoint, I would say
- 21 number one, the Chinese were altogether and really the
- 22 world, for that matter. Most steel wheels have always, have
- 23 been painted for years that way, as opposed to the U.S.
- 24 manufacturers. Did I answer that all right? Okay.
- 25 MS. WALKER: I would like to comment please.

- Wheel. They're not here, it's X-I-N-G-M-I-N, largely.
- 3 There are three manufacturers in China that produce quality
- 4 wheels and are consistently grouped together, and that's the
- 5 two represented today and then the family business that my
- family does business with.
- 7 You can expect consistency in coating and
- 8 consistency in how the packaging protects the wheels, you
- 9 know. Mr. Cunningham showed you some really dinged up ugly
- 10 wheels. I've seen Sunrise wheels and Jungu wheels and
- 11 Xingmin wheels all arrive in pretty pristine state, because
- 12 they are coated adequately and correctly, and then they are
- 13 packed impeccably. So yes, the big three can do and they do
- 14 it in similar fashion. Thank you.
- MR. FRAVEL: Okay, thank you. In the
- 16 aftermarket, do you see any competition or have aluminum
- 17 wheels had any effect on your aftermarket business? I mean
- 18 --
- MS. WALKER: I haven't seen it.
- 20 MR. CUNNINGHAM: I haven't seen it. This is
- 21 aftermarket.
- MR. FRAVEL: Yes.
- MR. CUNNINGHAM: No.
- MR. FRAVEL: Okay, and then my last question
- could you repeat again when you first observed that U.S.

1	producers were starting to spun discs? I think you
2	mentioned 2013, but I'd like to have a broader statement as
3	to that. You know, were they finally caught up with or
4	to produce the
5	MR. CUNNINGHAM: Accuride could be more
6	specific than I could be, but I believe that Accuride's
7	first lightweight wheel was brought to the market in about
8	2008, and that was prior to Chinese lighter weight wheels.
9	MR. FRAVEL: Okay. Well if you have any
10	thoughts about that, that would be great to include in the
11	post-hearing brief. Thank you.
12	MR. CORKRAN: Mr. VerWey.
13	MR. VERWEY: John VerWey, Office of
14	Industries. Two quick questions. All right. First one for
15	you, Mr. Jin. On page four of your testimony, you mentioned
16	that you've already reached your maximum capacity for
17	exports of subject steel wheels, and then on the preceding
18	page you talk about forecasting that your shipments are
19	actually going to increase in 2019. Could you explain that
20	disparity in the two comments? I'm wondering if you're
21	going to be diverting from one of your current export
22	markets to another, do you have new capacity coming on line?
23	MR. JIN: Yeah. I put it there that the
24	export increase in 2019 mostly to EU, because our exports to

the United States has decreased in the past three years,

- from 2015 to '17 so we will have more capacity for the other
- 2 countries.
- 3 MR. VERWEY: And then a question for you, Ms.
- 4 Walker. You mentioned minimum quantity orders and how they
- 5 affect to the detriment the aftermarket. Could you just
- 6 elaborate that, on that a little bit?
- 7 MS. WALKER: We do business with people who
- 8 buy eight a week. We do business with people who buy 300 a
- 9 week. It's not really my job and I don't really think it's
- 10 their job to allow, to force those kind of market
- 11 constraints on American buyers. So if we have someone who
- wants eight, we'll sell eight. If we have someone who wants
- 300, we'll sell 300. If we have people who want to, with a
- tire and a valve stem, we'd be happy to sell it.
- 15 If people want a loose wheel, we'd be happy to
- 16 sell that too, because who really is dictating the market is
- 17 the consumer, not fat cats.
- 18 MR. VERWEY: Thank you.
- 19 MR. CORKRAN: Thank you, and now we'll turn to
- 20 Mr. Thomsen.
- 21 MR. THOMSEN: Thank you again to this panel
- for their testimony this afternoon. My first question I
- 23 would like to be about the qualification process. There is
- 24 -- is there a difference between the qualification process
- for a trailer OEM versus a truck OEM?

1	MR. SAYLOR: There tends to be for
2	qualification of the supplier. Qualification of the part,
3	on the other hand is, as Amanda pointed out, very much the
4	same. We have to have what's called an initial sample
5	warrant that says the wheel is ready for production and
6	acceptable to the OEM.
7	MR. THOMSEN: And then what's the difference
8	between the truck or the supplier qualification?
9	MR. SAYLOR: The OEM?
10	MR. THOMSEN: Between the OEMs, yeah, the
11	trailer versus the
12	MR. SAYLOR: Yeah. The OEM piles onto the
L3	warrant or PPAP process. They pile on with a lot of
14	pre-qualification. You have to, for instance, go through
15	the very steps that Mr. Jin outlined. You have a
16	pre-assessment survey, you have a process survey. They even
17	come in and audit your business plan, and go through that in
18	detail. There's many steps that the truck OEMs add that
19	aren't evident from the trailer.
20	(Simultaneous speaking.)
21	MR. THOMSEN: Mr. Cunningham, you can answer
22	in a post-conference brief if you want, but you have
23	repeatedly said that 98 percent of your business is in the
24	aftermarket, and I'm just wondering what the other two
25	percent is.

- 1 MR. CUNNINGHAM: Trailer OEM.
- 2 MR. THOMSEN: Trailer OEM, okay. Thank you.
- 3 And this is for the -- for anyone on the panel really.
- 4 We've seen there are four categories that the Petitioners
- 5 have been using between the different purchasers. We've got
- 6 the truck OEMs, the trailer OEMs. They had bus OEMs and
- 7 aftermarket. Do you agree with these breakdowns that they
- 8 have and the percentages that they presented in their
- 9 testimony earlier?
- 10 If I can direct their -- you to their Figure
- 11 3, Market Segmentation. I believe testimony earlier was
- 12 that the aftermarket was about 20 percent that you had said,
- 13 I believe Mr. Cunningham. Is that correct?
- 14 MR. CUNNINGHAM: I'll try to clarify to the
- 15 best of my understanding.
- MR. THOMSEN: Wonderful.
- 17 MR. CUNNINGHAM: Because of the dynamics, Ms.
- 18 Preece was saying they move so much. It depends on how many
- 19 trailers are built. It depends on how many trucks are
- 20 built, where the aftermarket pretty much stays the same.
- 21 I've heard testimony today that the aftermarket has grown,
- 22 and I'm trying to figure out why the testimony earlier by
- 23 the Petitioners was if a wheel is bent, it will be replaced.
- Or if it's rusty, it will be replaced.
- 25 There are 20 million rusty wheels out there.

1	I'm seriously thinking about getting into the aftermarket
2	and out of the import business. So that aftermarket 35
3	percent, again just supposition, it is increasing because of
4	what's out there that needs to be replaced. But the main
5	dynamic, you could look five years from now and definitely
6	define the aftermarket at 20 percent, because of truck
7	builds and trailer builds being used.
8	MR. THOMSEN: Okay.
9	MR. CAMPBELL: This is Jay Campbell with White
10	and Case. We don't dispute the categories, the four
11	categories. Those look reasonable. As far as the
12	percentages, I'm not prepared to state at this point whether
13	they're accurate, but we will do more study and study the
14	questionnaire data as well and comment in our
15	post-conference brief.
16	MR. THOMSEN: Okay, thank you.
17	MR. CUNNINGHAM: Mr. Thomsen, one of the
18	Petitioners' witnesses stated that demand in the aftermarket
19	is relatively stable, but that the OEM sectors are cyclical.
20	And so to the extent that's true, then the market share in
21	the aftermarket would fluctuate.
22	MR. THOMSEN: Obviously yes.
23	MR. CUNNINGHAM: Obviously.
24	MR. THOMSEN: Thank you.

MR. CUNNINGHAM: So I don't think we're

1 prepared to agree that it's 35 percent today, last year,

- whenever.
- 3 MR. THOMSEN: Okay. I'm asking this, because
- 4 I did notice in the 2011 to 2012 case, on page 2-1 one
- 5 respondent had estimated the aftermarket would be close to
- 6 20 percent of the market, which sounds relatively stable
- 7 from what you are saying, and that Petitioners estimated the
- 8 aftermarket it could be 30 to 40 percent, which again sounds
- 9 like they're saying the same amount as before, if it's about
- 10 35 percent.
- 11 So I was wondering if, you know, differing
- views of how large the aftermarket is, but possibly
- 13 relatively stable as it has been for the past six to eight
- 14 years. So thank you for that.
- 15 Earlier in the testimony, Ms. Walker stated
- 16 that the market changed with the 2013 to '14 introduction of
- 17 the lighter wheels from China, because they have a better
- paint job and whatever. Does the rest of the panel agree
- 19 with that timing and that assessment, that that is something
- 20 that changed the market, the nature of the market? Let's
- 21 start with you, Mr. Cunningham.
- 22 MR. CUNNINGHAM: You heard this before. 98
- 23 percent of my business is the heavy wheel to the
- 24 aftermarket. So I can't address that statement.
- MR. THOMSEN: That's fine.

_	PIK. SCHOLZMAN. PIL. HIGHSEH, I CHILIK CHE
2	testimony was that the lightweight wheels, as developed in
3	China, became standard fare in the market, whereas I mean
4	those wheels were always produced by Accuride, Hayes and
5	Maxion as special orders.
6	MR. THOMSEN: Correct, right.
7	MR. SCHUTZMAN: But it's only when the Chinese
8	began to offer them as standard fare that the domestics
9	followed suit. I think that was the testimony.
10	MR. THOMSEN: Right, right, thank you. Mr.
11	Trondl.
12	MR. TRONDL: It was in our statement. That
13	makes sense to us, and if we have anything further we'll add
14	it later on. But you know, intuitively that makes sense.
15	MR. THOMSEN: Okay. Now one thing that has
16	been missing actually, if I was looking back at the
17	different market segments, is that I didn't see anywhere on
18	here the among these four, the OES market. It's part of
19	the aftermarket? Okay. Petitioner is telling me that
20	that's part of the aftermarket, okay. Do you agree with
21	that assessment, that the OES is part of the aftermarket?
22	MR. CUNNINGHAM: Yes, I agree with that and
23	further, looking at your chart, is that I don't have the
24	2011-12. But it's curious to see OEM truck is only 17
25	percent We haven't been able to get a handle on it but

1	that must be a huge movement from Mexico. Now where did it
2	go? But I guess the more important question is what did it
3	look like in 2011-'12, that OE truck percentage? Now I
4	don't know that. That would be I think of interest.
5	MR. THOMSEN: Right, okay. And one other
6	question, and I really don't know about this and you may
7	know about this also. But we've recently heard talk about
8	these steel tariffs that have been placed on because of the
9	Section 232 relief. Are steel wheels included in this?
10	They are steel product, but does anyone know whether so
11	the answer is no.
12	So okay. So given that the answer is no, that
13	they are not included, how would that affect the market in
14	that if there's imported steel that is subject to the
15	tariff. We heard earlier that we've had increasing steel
16	prices in the United States. How might that affect the
17	market or any sales prices that are coming in from China?
18	Would they have the same effect on the price of steel wheels
19	coming in from China, given that relatively steel prices
20	have been increasing? Maybe for Mr. Jin or Mr. Emerson.
21	MR. EMERSON: Yes, please. This is Eric
22	Emerson with Steptoe. I mentioned in our testimony that
23	Sunrise had had to issue six notices of price increase
24	during the POI. Those price increases were related directly
25	to the ingressing goat of gtool het relled gtool in China

- 1 We'll be happy to submit those documents in the record so
- 2 you'll be able to see that.
- 3 MR. THOMSEN: That would be great, thank you.
- 4 Mr. Jin.
- 5 MR. JIN: As I addressed, 70 percent of the
- 6 products is raw materials. So if the raw material going up,
- 7 we have to, yeah, increase the price. We will put together
- 8 more information for the post-conference brief.
- 9 MR. THOMSEN: Okay, that would be great.
- 10 Thank you, and that is all the questions that I have. I'll
- 11 turn it over to my colleague. Thank you.
- 12 MR. CORKRAN: Thank you Mr. Thomsen, and thank
- you very much to the panel. I appreciate it. I don't
- 14 really have very many questions. I wanted to circle back to
- my big question, which I'll now kind of paraphrase. But in
- light of not having a full universe of purchaser
- 17 questionnaires, in light of the American Lamb standard and
- in light of the need to consider a reasonable indication of
- 19 material injury or threat of material injury, do we have
- 20 enough information to examine the conditions of competition
- 21 with as much emphasis as this panel has placed on it this
- 22 afternoon? So I paraphrased it a little bit, but if I can
- just get some responses to that, I'd appreciate it.
- MR. CAMPBELL: This is Jay Campbell with White
- 25 and Case. My answer would be yes. The Commission does have

Τ	enough information at this time. The key condition of
2	competition has to do with the market segments and the
3	question of whether attenuated competition continues to
4	persist with the domestic product concentrated in the truck
5	and trailer OEMs, and the subject imports concentrated in
6	the aftermarket.
7	A benefit we have in this case is that the
8	Commission has the benefit of the 2012 decision, which
9	included a scope that's very similar and it already dealt
10	with that issue. So the question is whether there has been
11	significant change, enough change to warrant a different
12	determination at this point.
13	And because of the benefit of the 2012 case,
14	the Commission, although it did not it does not issue
15	questionnaires to purchasers in the preliminary phase, it
16	did issue U.S. producer and U.S. importer questionnaires
17	that were very targeted on this question of market segments
18	and the degree of competition within those segments. Based
19	on that questionnaire data, the Commission has enough
20	information at this point to find that there's no
21	reasonable indication of injury or threat. And obviously,
22	we will elaborate in our brief.
23	MR. SCHUTZMAN: Mr. Corkran, we would agree
24	with that. You do have sufficient information. I mean
25	you're in a preliminary. You never have as much of a record

1	in	the	preliminary	as	you	will	in	а	final.	But	there's	а
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- 2 reason why there's a preliminary, and the standard is
- different, of course, in a preliminary than it is in a
- 4 final. But you still need to find a reasonable indication
- of injury based on the record as you find it.
- 6 Frankly, I think you have enough here to make
- 7 that determination, that there is no reasonable indication
- 8 of injury. The fact that the HTS categories don't line with
- 9 the scope, it is what it is, and you decided in 2012, 2011
- 10 and 2012 that you would go with the importer questionnaires
- 11 for that and that's what you should do here.
- 12 So I again reiterate that you do have
- 13 sufficient information within which to make that
- 14 determination on this record, and you will get -- and you
- will get better information in the post-conference briefs.
- 16 MR. EMERSON: This is Eric Emerson on behalf
- of Steptoe. I completely concur with the views of
- 18 co-counsel. I think you will have enough information, and I
- 19 think particularly to Mr. Campbell's point, you will be able
- 20 to rely heavily on some of the findings on condition of
- 21 competition, the structure of the industry, structure of the
- 22 market, that you found in 2012.
- Not -- we may dis -- we may disagree with
- 24 Petitioners on a number of different things, but some of the
- 25 structural points here are really not in tremendous dispute,

1	about who's in which markets.
2	There's arguments about whether importers have
3	started foreign producers have started to make inroads
4	into some of these after in some of the OE segments. We
5	disagree with that, and we think we have the evidence to
6	prove that foreign producers haven't. But the basic
7	structure of the industry and some of these other condition
8	issues really, I think, are pretty much not disputed right
9	here.
10	So I do think you have and will have enough
11	information to meet the American Lamb standard, a case I've
12	cited, but I will for sure read before the post-conference
13	brief again, to make sure that our arguments tie together.
14	MR. CORKRAN: Given the testimony today that
15	from this panel that places a large volume of a large
16	share of the imports in the aftermarket, why is that? I
17	believe we heard Mr. Cunningham I believed testified
18	for several reasons why there was acceptance in the
19	aftermarket for the product at issue. But why has there
20	seemingly remained a concentration in the aftermarket,
21	rather than expansion into other portions of the market?
22	MR. CUNNINGHAM: One of the Tom Cunningham

-- one of the questions that I was working with was do you

serve? My honest answer is no, and the reason I don't see

see substantial competition in the aftermarket that you

23

24

- that is because I've been serving the same group of people
- 2 for ten years with a wonderful product, available on time
- 3 with no cyclical ups and downs.
- 4 So that's why I'm still where I am. Maybe I'm
- 5 not a dynamic guy, but this is just fine. It works. I'm
- 6 adding value to a group of people who appreciate it, and
- 7 that's where we are today.
- 8 MS. WALKER: I have an opinion. Amanda
- 9 Walker. Our phone largely rings on a request for 12 to 17.5
- 10 wheels and wheel assemblies. So your car needs snow wheels
- 11 and you're in Canada, people call us. Your RV needs a tire
- wheel assembly, people call us. We really don't get a lot
- of calls on 22.5, 8-1/4 and 24.5 8-1/4 unless someone's
- largely misbehaving in the market.
- 15 And when I say "misbehaving," I mean service
- 16 failures requiring large purchases when there's not a large
- need, or terms and conditions of sales aren't really what
- 18 the market needs.
- 19 So we're quite happy doing the 12 to 17-1/2,
- 20 but because we are very effective in that, our phone does
- 21 ring on the 22.5 and the 24.5, and that is the indication
- that we know that there's possibly intimidation or there's
- 23 possibly people requiring large units of purchases that
- really aren't what are truly needed in the market.
- 25 MR. CORKRAN: Thank you very much. I'm going

1	to	turn	to	my	colleague	s to	see	if	there	are	any	additiona	1
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- 2 questions. Yes, Mr. Fravel.
- 3 MR. FRAVEL: This might have been -- Dennis
- 4 Fravel, Office of Industries. This might have been asked,
- 5 but what percent of the aftermarket is serviced by the
- 6 original equipment manufacturers? So you can take
- 7 aftermarket and divide it into those that are associated
- 8 with, that are never going to -- or rarely would buy an
- 9 import, and those that are independent dealers like
- 10 yourselves.
- 11 MR. CUNNINGHAM: So Tom Cunningham. So I
- 12 understand the question, out of the aftermarket, what
- 13 percentage of class wheels would the OES sell?
- 14 MR. FRAVEL: What share of the market, of the
- 15 aftermarket would they have?
- 16 MR. CUNNINGHAM: And my, I don't have exact
- 17 numbers. I can't document it, but I can tell you just from
- being in the industry as long as I have, the OES service
- 19 people would rather sell a little electronic thing in a box
- and make a lot of money than to sell a big old heavy wheel.
- 21 Because of those general dynamics, there are people who are
- 22 seriously in the aftermarket wheel business, who are able to
- 23 come in and stack up a lot of wheels.
- 24 So I would just say that in my honest opinion,
- 25 the OES is a very small percentage of the aftermarket wheel

- 1 business, and I'll open it up to anybody else.
- 2 MR. FRAVEL: If you have any other opinions,
- 3 please include them in the post-conference.
- 4 MS. WALKER: Amanda Walker, I largely agree.
- 5 MR. JIN: Jin. I think the Petitioner have
- 6 more detailed information on that.
- 7 MR. FRAVEL: No further questions, thank you.
- 8 MR. SAYLOR: Yeah. I just wanted to add one
- 9 thing to that on the OES. The OES wheel is often
- 10 represented as the exact same wheel that went on the truck
- 11 originally. And so it's often what's provided to the OEM in
- the first place. It ends up being sold OES. It's not
- 13 really our market.
- 14 MR. CORKRAN: Okay. Thank you very much.
- 15 With that, I'd like to thank the panel. Thank you very much
- 16 for your presentation today, it's been extremely helpful,
- and with that we will dismiss this panel, take five minutes
- 18 to collect thoughts and then proceed.
- 19 (Recess.)
- MR. BURCH: Will the room please come to order.
- MR. CORKRAN: Mr. Secretary, before we begin,
- 22 are there any preliminary matters?
- MR. BURCH: Mr. Chairman, there is no
- 24 preliminary matters. Closing and rebuttal remarks on behalf
- of -- in support of imposition will be given by Terence P.

1	Stewart of Stewart and Stewart.
2	Mr. Stewart, you have 10 minutes.
3	CLOSING REMARKS OF TERENCE P. STEWART
4	MR. STEWART: Thank you. Let me start, Mr.
5	Corkran and Commission staff, by thanking you for your
6	courtesies today and for the efforts in this preliminary
7	injury investigation. We appreciate as well the fact that
8	those in opposition brought a number of witnesses to
9	testify. It's always helpful when there's direct testimony
10	from people who are affected in the industry whichever way.
11	Let me start by just answering a couple of
12	questions that were raised where there were not answers
13	from the last panel. On the OES, I believe, in the 2011,
14	2012, the number that you had in the staff report was that
15	it was like 4 percent of apparent consumption. And that is
16	part of what we consider to be the after-market piece.
17	There was also a question as to whether or not
18	any of the Chinese producers are participating in that and
19	we know that there are one or two, who have are
20	participating in the OES part of the market.
21	We also heard from two of the Chinese producers
22	or the representatives that they in fact, this time around,
23	had been qualified at OEM truck manufacturers. And clearly
24	from your import importer information that you have in
25	questionnaire responses, there are volumes of sales that are

1	going to trailer manufacturers.
2	It's not uncommon in these types of settings to
3	have two very different stories, the story that we told this
4	morning and the story you heard this afternoon. What I
5	would say is I would be absolutely flabbergasted if when you
6	compile the data, the story this afternoon turns out to be
7	the correct story in terms of imports, import penetration,
8	what has happened in marketplace, and what the effects on
9	the domestic industry is.
10	We know what the domestic producers' data is,
11	because we submitted it in the petition and then of course,
12	we were counsel for both of the domestic companies. And so,
13	in a period in which the OEM portion of the market appears
14	to have been down, and the after-market appears to have been
15	flatter up, we know that the domestic industry is done
16	poorly in a growing market situation.
17	We believe that when you have compiled the
18	questionnaire data from the foreign producers and compare
19	that to the importers' data, what you will find is that
20	there has in fact been substantial increased imports from
21	China and that that means there has been substantial loss of
22	market share by domestic producers.
23	Unlike the 2011, 2012 case, where the Commission
24	found that there had been no movement in market share, that

is not going to be the case in this preliminary

2	will be enough for the Commission to find an affirmative
3	vote.
4	And we went over repeatedly a variety of other
5	issues. The improved substitutability of the product, which
6	has was acknowledged by the witnesses, approval by two of
7	the Chinese companies at the OEM truck. Clearly, approval
8	and a variety of trailer manufacturers.
9	There's a discussion that we don't compete in
10	the after-market yet at the same time, the comments of one
11	of the witnesses was that Accuride was competing with them
12	and taking business by offering lower prices apparently
13	exactly in the same after-market that they don't compete in.
14	So I would suggest to you that of course our
15	clients are competing in the after-market. It is an
16	important market. And the distinction between direct sales
17	and "quantity limitations" is of course companies like
18	Accuride and Maxion often sell to distributors across the
19	country. And so small quantity purchases are made through
20	their distributors, not directly from the company because
21	that's why you have a distribution network, right?
22	You sell the large quantities and you sell the
23	other stuff through the distributors. So there isn't a
24	question that there is competition. And in each of the
2.5	market geoments, there is direct competition between the

investigation. And all other things being equal, that alone

1	domestic producers and the Chinese product. That is all
2	that is necessary for one to get past some of the
3	"conditions of competition" that our friends on the other
4	side would like to believe make this case a case in which
5	you should find the extra ordinary circumstance that there's
6	not a reasonable indication of material injury at this phase
7	of the case.
8	They have admitted that there is significant
9	underselling. And in fact, our clients all testified that
10	there's dramatic underselling in the marketplace. And when
11	you look at the trend lines and terms of what actually is
12	coming in, which you will see, I would suggest better from
13	the exporters' questionnaires than from the importers'
14	questionnaires at this point based on your coverage, what
15	you will find is that the lower prices are having a direct,
16	immediate, and significant effect in the marketplace.
17	So we believe there is only one answer that the
18	Commission can reach at this preliminary stage under the
19	statute and the standard is supposed to apply. And that is
20	that there is a reasonable indication of material injury and
21	we respectfully request that the Commission so find as it
22	concludes this matter. Thank you.
23	MR. BURCH: Rebuttal and closing remarks on
24	behalf of the opposition in imposition will be given by Eric

C. Emerson of Steptoe and Johnson.

1	Mr. Emerson, you have 10 minutes.
2	CLOSING REMARKS OF ERIC C. EMERSON
3	MR. EMERSON: Thank you very much and again,
4	thank you to the Commission staff for your time today. We
5	appreciate your attention to this important case.
6	I would like to just talk about a couple
7	different issues. First of all, with respect to the factual
8	record and the quality of the factual record that the
9	Commission will compile by the time of the vote here, we
10	believe that there will that certainly by the time our
11	post-conference briefs are filed, the Commission and staff
12	will come to the conclusion that there's really no need to
13	proceed to a final investigation in order to develop a
14	complete, more complete or more robust factual record.
15	That does happen in some circumstances, particularly where
16	the Commission has never seen a product before or conducted
17	a case on a product. That's not the case here. Again, the
18	2012 determination and investigation provides a very solid
19	roadmap for the Commission this time around.
20	We believe that once the record is closed, you
21	will have a very complete, robust factual record based on
22	the parties' questionnaire responses, which is what the
23	Commission used in the 2012 investigation, the final, and
24	order to render its determination.
25	And I believe that the Commission will also

1	conclude as petitioners have also admitted that the HTS U.S.
2	import data dramatically overstates the amount of imports of
3	subject merchandise into the United States.
4	And they've had to go through a number of
5	gyrations to try to come up and derive actual import values
6	or estimated import values for the subject merchandise. I
7	don't think that any of that's going to be required. I
8	think you will have a complete robust data set.
9	On top of that in response to questions this
10	afternoon, respondents are not making any domestic-like
11	product arguments. We're taking the domestic-like product
12	as it has been presented by the petitioner. That's also
13	oftentimes another reason for the Commission sometimes to
14	necessarily have a final investigation that's not present
15	here.
16	So we believe that there's no reason and there
17	will be no reason for the Commission to feel as if it needs
18	to move on to a final investigation. The factual record in
19	this case will be sufficient to render a negative
20	determination.
21	With regard to volume, we can argue
22	petitioners' counsel and we can argue a little bit about
23	what the factual record is likely to show. We believe,

based on our analysis, that that factual record is going to

show modest increases in subject imports, both by volume and

24

Τ	by market share and that those but that those increases
2	will not really hit the bread basket for petitioners, which
3	is the OEM market.
4	And it's very interesting. If you go back to
5	the transcript and I'm sure you will, when we talk about the
6	OEM market, petitioners' counsel has been very careful to
7	not say that there have ever been sales of the subject
8	merchandise in the OE truck segment. Petitioners' counsel
9	said there's competition, there's pressure, but there I
10	don't believe that petitioners' counsel has ever said that
11	there have been actual sales in that segment. And we don't
12	believe that there have been either.
13	If you go back to sort of the language,
14	particularly from the 2012 investigation, petitioners talk a
15	lot about respondents making in-roads into some of these
16	segments, both OE truck, OE trailer, and so forth, making
17	in-roads.
18	The same language was used in the 2012
19	investigation as well. Yet in the last 8 years, six years,
20	those in-roads have not been made. Why? Because the
21	qualification process for foreign producers is
22	extraordinarily rigorous. Not only is the qualification
23	process rigorous, but the actual process of delivering
24	product from China to the United States to get to an OEM
25	producer that requires just-in-time delivery is incredibly

1	rigorous. It's much easier for a domestic producer to meet
2	those performance requirements on behalf that are imposed
3	by an OE producer. That is a market that is largely left to
4	the domestic industry.
5	Where do where does the where to foreign
6	producers sell? In the after-market. Again, a market that
7	is largely, not wholly, but has been largely relegated to
8	second tier status by the domestic industry because of its
9	ability to sell into the OE market. And petitioners'
10	counsel has just said has just admitted that there are
11	companies like Texas Tire, that it really doesn't want to
12	sell to on a small volume basis, because that's just not
13	part of its business model. It sells instead to
14	distributors.
15	Again, that's a segment of the market then that
16	foreign producers like our clients and like the other
17	respondents in this case can take advantage of. It's a
18	market opportunity.
19	And but to the extent that the petitioners'
20	volumes have declined, I think it's important for the
21	Commission to ask why. And one of the important reasons and
22	a big change from the 2012 investigation is the fact that
23	the domestic producers are now not only marketing their own
24	U.Sproduced product, but they're also marketing products
25	that are produced in their foreign facilities.

1	And again, to Ms. Preece's question, our
2	dialogue back and forth, I believe it's absolutely critical,
3	the fact that a domestic producer was offering up its
4	foreign-produced product. It had a choice to offer its own
5	domestic produced product or its foreign produced product.
6	That is essentially a non-subject cause of potential injury
7	to the domestic industry that simply cannot be ignored.
8	Finally with respect to price, I think all
9	parties agree that price for the subject merchandise in this
10	case is very closely tied to the price of the steel and
11	hot-rolled steel. And as we all know, as a result of trade
12	cases in early 2016, and as a result of the 232 tariffs,
13	which do not directly affect steel wheels, we agree, but
14	which apply to the most significant material input in the
15	case, the price of hot-rolled steel is rising, as is the
16	price of the subject merchandise.
17	And so, and to some extent, petitioners even
18	admitted that some of their sales into their breadbasket
19	into OEM producers are somewhat insulated from price
20	competition because their contracts are tied to the price of
21	hot-rolled steel. So they are to some extent insulated from
22	the effects of any import competition, minor though it may
23	be, in that particular segment.
24	I don't think I will say anything about the
25	condition of the domestic industry for at risk of committing

	1	any P	O	violation,	which	I	don't	want	to	do.	So	I	will	ju	st
--	---	-------	---	------------	-------	---	-------	------	----	-----	----	---	------	----	----

- 2 say in closing thank you again for your time. We will try
- 3 to provide as much information as we can in our
- 4 post-conference brief in response to Commission questions.
- 5 And again, many thanks.
- 6 MR. CORKRAN: On behalf of the Commission and
- 7 the staff, I'd like to thank the witnesses who came here
- 8 today and the counsel who came here today for helping us to
- 9 gain a better understanding of the product and the
- 10 conditions of competition in the steel wheels industry.
- 11 Before concluding, please let me mention a few
- dates to keep in mind. The deadline for submission of
- 13 corrections to the transcript and for submission of
- 14 post-conference briefs is Friday, April 20th. If briefs
- 15 contain business-proprietary information, a public version
- is due on Monday, April 23rd.
- 17 The Commission has tentatively scheduled its
- 18 vote on these investigations for Thursday, May 10th and it
- 19 will report its determination to the Secretary of the
- 20 Department of Commerce on Friday, May 11th. Commissioner's
- opinions will be issued on Friday, May 18th. Thank you all
- for coming. And with that, the conference is adjourned.
- 23 Thank you.
- 24 (Whereupon at 2:45 p.m., the hearing was
- adjourned.)

CERTIFICATE OF REPORTER

TITLE: In The Matter Of: Steel Wheels from China

INVESTIGATION NOS.: 701-TA-602 and 731-TA-1412

HEARING DATE: 4-17-18

LOCATION: Washington, D.C.

NATURE OF HEARING: Preliminary

I hereby certify that the foregoing/attached transcript is a true, correct and complete record of the above-referenced proceeding(s) of the U.S.

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