

UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:
PLASTIC DECORATIVE RIBBON
FROM CHINA

) Investigation Nos.:
) 701-TA-592 and 731-TA-1400
) (PRELIMINARY)

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UNITED STATES OF AMERICA
BEFORE THE
INTERNATIONAL TRADE COMMISSION

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IN THE MATTER OF: : Investigation Nos.
PLASTIC DECORATIVE RIBBON : 701-TA-592 and
FROM CHINA : 731-TA-1400
- - - - -x (Preliminary)

Courtroom C
U.S. International Trade
Commission
500 E Street SW
Washington, DC
Wednesday, January 17, 2018

The Conference commenced, pursuant to notice at 9:31 a.m.,
before the Investigative Staff of the United States
International Trade Commission.

1 APPEARANCES:

2

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1 Opening Remarks:

2 Petitioner (Daniel B. Pickard, Wiley Rein LLP)

3

4 In Support of the Imposition of Antidumping and

5 Countervailing Duty Orders:

6 Wiley Rein LLP

7 Washington, DC

8 on behalf of

9 Berwick Offray, LLC

10 Christopher Munyan, President and Chief Executive

11 Officer, Berwick Offray, LLC

12 Julie Pajic, Director of Pricing, Berwick Offray, LLC

13 Lee Boy, Vice President of Manufacturing, Berwick

14 Offray, LLC

15 Rudy Singh P.E., Director of Manufacturing, Berwick

16 Offray, LLC

17 Dr. Seth T. Kaplan, International Economic Research LLC

18 Travis Pope, Associate, Capital Trade Inc.

19 Amy E. Sherman, International Trade Analyst, Wiley

20 Rein LLP

21 Daniel B. Pickard, of Counsel

22

23

24 Rebuttal/Closing Remarks:

25 Petitioner (Daniel B. Pickard, Wiley Rein LLP)

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1	I N D E X	
2		Page
3	Opening Remarks:	
4	Petitioner (Daniel B. Pickard, Wiley Rein LLP)	6
5		
6	Christopher Munyan, President and Chief	
7	Executive Officer, Berwick Offray, LLC	8
8	Julie Pajic, Director of Pricing, Berwick	
9	Offray, LLC	12
10	Lee Boy, Vice President of Manufacturing,	
11	Berwick Offray, LLC	21
12	Dr. Seth T. Kaplan, International Economic	
13	Research LLC	29
14		
15	Closing Remarks:	
16	Petitioner (Daniel B. Pickard, Wiley Rein LLP)	83
17		
18		
19		
20		
21		
22		
23		
24		
25		

1 P R O C E E D I N G S

2 MS. HAINES: Good morning. And welcome to the
3 U.S. International Trade Commission's conference in
4 connection with the preliminary phase of antidumping and
5 countervailing duty, Investigation Numbers 701-TA-592 and
6 731-TA-1400, concerning plastic decorative ribbon from
7 China.

8 My name is Elizabeth Haines, supervisory
9 investigator on these investigations, and I will preside at
10 this conference. Among those present from the Commission
11 Investigative Staff are Calvin Chang, investigator, Brian
12 Allen, attorney, Nabil Abbyad, economist, Amelia Preece,
13 economist, and Jennifer Catalano, industry analyst.

14 I understand the parties are aware of the time
15 allocations. Any questions regarding the time allocations
16 should be addressed with the secretary.

17 I would remind speakers not to refer in your
18 remarks to business proprietary information and to speak
19 directly into the microphones. We also ask that you state
20 your name and affiliation for the record before beginning
21 your presentation or answering questions for the benefit of
22 the court reporter.

23 All witnesses must be sworn in before presenting
24 testimony.

25 Any questions? And I understand everyone is

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1 sworn in, I have been told. Okay. Very well.

2 Let us begin with the opening remarks, please.

3 OPENING STATEMENT OF DANIEL PICKARD

4 MR. PICKARD: Good morning. I'm Dan Pickard of
5 Wiley, Rein, here today on behalf of the petitioners.

6 In light of the fact that we're not going to
7 have a panel in the afternoon, what we thought we would do
8 is just a few brief introductory remarks and then we would
9 get right to it.

10 So I'd just like to tee up one or two legal
11 issues. First, in regard to the domestic-like product
12 definition, it's our position that there should be one
13 domestic-like product coextensive with the scope. In
14 regard to the domestic industry definition, there is a
15 related party issue. Because of the BPI connected with
16 that, we will expand upon that in our post conference
17 brief.

18 I would like to tee up just a couple of very
19 quick conditions of competition. The questionnaire
20 responses make clear there are no supply issues here on
21 behalf of the domestic industry. In regard to
22 interchangeability, the vast majority of questionnaire
23 responses indicated that the Chinese product and the
24 domestically produced product are always or frequently
25 interchangeable.

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1 In regard to the importance of price and
2 purchasing decision, vast majority of questionnaire
3 responses indicated that factors other than price are never
4 or only sometimes important.

5 And then there's going to be a special emphasis
6 in this investigation in regard to the importance of
7 seasonality in the domestic industry, and our witnesses
8 will talk to that.

9 Very briefly, in regard to current material
10 entry, the record that's been assembled makes clear that
11 there's evidence of material injury both in the trade data,
12 in the financial data and in the employment data.

13 The issue that I would emphasize is this is just
14 as strong of a threat case as it is a current material
15 injury case, and I think you see that in the questionnaire
16 responses as well, as far as documented excess capacity,
17 export orientation, projected increase and also the amount
18 of imports that are already scheduled for import into the
19 United States.

20 With that being said, we're going to start off
21 with Chris Munyan, CEO and president of Berwick, who is
22 going to give an overview of the industry and the injury
23 that's been caused as a result of the unfairly priced
24 imports. Then we're going to go to Julie Pajic, to my
25 left, who is going to provide testimony in regard to

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1 conditions of competition and pricing issues in the
2 domestic industry. Then we're going to go to Lee Boy, who
3 will provide an overview of the domestic production
4 process, and last but certainly not least, Dr. Seth Kaplan
5 is going to provide an analysis in regard to conditions of
6 competition, injury factors and threat factors.

7 So thank you again for your time.

8 Chris?

9 STATEMENT OF CHRISTOPHER MUNYAN

10 MR MUNYAN: Thank you, Dan.

11 Chris Munyan, Berwick Offray. Good morning, my
12 name is Chris Munyan, and I'm the president and CEO of
13 Berwick Offray LLC. I've worked with Berwick Offray, its
14 affiliates or parent company CSS Industries since 1993, so
15 this marks my 25th anniversary. We all take great pride in
16 our company, but we take the greatest pride in remaining an
17 American manufacturer true to our roots and community.

18 This is no small accomplishment at a time when
19 naysayers say made in America is anachronism and American
20 workers just can't compete. We have proved them wrong
21 again and again and we have no plans to change.

22 We can only compete in a fair fight, and that's
23 why we're here today. This morning I and my team speaking
24 on behalf of our company and the over 650 employees who
25 produce U.S. plastic ribbon are asking for your help.

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1 We've been injured by unfairly traded ribbon imports from
2 China and we are threatened with greater injury in the
3 future. These imports have taken sales and market share at
4 our expense using a combination of Chinese government
5 subsidies and illegal dumping, both the company and its
6 employees have suffered.

7 Berwick Offray started as Berwick Industries
8 over 70 years ago. The business started right after World
9 War II using excess silk parachute material left over from
10 the war that was slit, dyed and rolled into ribbon. In the
11 late 1960s, the company was the first to product extruded
12 plastic ribbon. The product was created as a low-cost
13 alternative to woven satin ribbon. Berwick Offray really
14 created the plastic ribbon market.

15 Today Berwick Offray is the last remaining major
16 U.S. plastic ribbon manufacturer. Our manufacturing
17 facilities located in Berwick, Pennsylvania, once the
18 center of a thriving ribbon industry. We have survived and
19 prospered through the innovation and dedication of our
20 employees. We've been innovators in both the manufacture
21 and design of plastic ribbons.

22 As you will hear later, we are a completely
23 vertically integrated producer beginning with clear
24 polypropylene pellets and ending with a myriad of ribbons
25 and bows in various sizes and design features, from

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1 metallic surfaces to holographic finishes. Each of these
2 design features has been produced in-house based on years
3 of investment and equipment, modification to our machinery
4 by our production engineers and refinement to the
5 manufacturing processes. This is both art and science to
6 ribbon making and we are fully committed to both.

7 We do this so our customers, the major retail
8 chains, and their customer, the American consumer, have the
9 best possible selection at the best possible price.

10 To further our goals to maintain -- remain the
11 industry leader and to increase our value to our retail
12 customers, we purchased Hollywood Ribbon in 2015.
13 Hollywood Ribbon was an American company with the vast
14 majority of its workforce in Mexico. Upon the purchase we
15 moved all of Hollywood's production to the United States,
16 creating more jobs for American workers in our Berwick,
17 Pennsylvania, facility. Unfortunately the creation of new
18 jobs in Berwick has been undercut by the surge in dumped
19 and subsidized imports from China. The increase in our
20 production was short lived, as shipment, sales and market
21 share suffered. Our financial performance in plastic
22 ribbon business suffered as well.

23 Many of the employees hired after the Hollywood
24 acquisition are now gone due to sales loss to Chinese
25 competition.

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1 We see no end to the surge in dumped and
2 subsidized imports. Chinese producers are active in the
3 market. Import volumes already high will increase without
4 relief.

5 Internet sales are increasing at a rapid rate as
6 consumers shift their purchase to online retail sales.
7 There are 80 different sellers at Amazon.com sourcing
8 ribbon from China.

9 If you search ribbon on Alibaba, you will find
10 over 60,000 listings from just Chinese producers. Chinese
11 product being sold online are taking share today from our
12 company and in the future threat will only increase driven
13 by low dumped prices and growing capacity from motivated
14 Chinese producers.

15 Plastic ribbon products are used for holiday and
16 life events with most product use for Christmas and
17 birthdays. Our sales are mainly to large retail customers
18 that order programs that bundle a variety of ribbon
19 products.

20 Because of the concentration of retail
21 customers, the loss of a single program or meaningful share
22 of a single program could have a large negative effect on
23 our plastic ribbon business. And as with many retail
24 products, customers have become more price-focused. In
25 such an environment, any increase in material costs are

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1 difficult to pass on to the process.

2 In addition, U.S. ribbon market appears to be
3 the most attractive market for Chinese producers. All the
4 factors that made us vulnerable to unfair imports from
5 China.

6 We believe the Commission, when presented with
7 these facts, will understand the Chinese imports have
8 injured and threatened to injure domestic ribbon producers.
9 We have assembled a team that can answer your questions
10 about the production, marketing, sales and financial
11 structure of our company and the industry.

12 On behalf of the Berwick Offray family, its
13 production workers, machinists, designers, marketing team,
14 management and their families, we respectfully ask that you
15 consider the record assembled by the Staff and reach an
16 affirmative decision.

17 Thank you very much, and I wanted to introduce
18 Julie Pajic.

19 STATEMENT OF JULIE PAJIC

20 MS. PAJIC: Good morning. My name is Julie
21 Pajic, and I am the director of pricing for Berwick Offray.
22 Thank you for giving me the opportunity to appear before
23 you today.

24 I've been working at Berwick Offray for over 23
25 years. Over the years, I've held many roles, most recently

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1 I served as director of sales, but prior to that, I served
2 as executive vice president of marketing and senior vice
3 president of sales and marketing.

4 This past month I started my new role in
5 director of pricing.

6 Given my years of experience in the ribbon
7 industry, I would like to spend my time this morning
8 showing you the types of ribbon we market, describing the
9 channels we sell and finally discussing the competition we
10 encounter in the U.S. ribbon products market.

11 Berwick is a U.S. manufacturer, making ribbon
12 products in the United States for over 70 years. Our most
13 impressive trait is the ability to produce plastic
14 decorative ribbons and bows from start to finish.

15 That is, we take raw polypropylene pellets and
16 transform them into finished goods tied to a celebration or
17 commemoration of people's lives.

18 Our products make people feel special as they
19 receive a holiday gift or bouquet of flowers adorned with
20 ribbon.

21 That said, our ribbon products are often the
22 last step our consumers think about when finishing a gift.
23 This means we must be very visual in our display and
24 competitive in our pricing in order to convince consumers
25 that a ribbon is needed as a memorable final touch.

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1 Hence we've made it our passion to be innovative
2 in manufacturing and design. As Chris mentioned, we
3 essentially created this industry, and we did so entirely
4 within Berwick, Pennsylvania.

5 To be able to do so, this from start to finish,
6 manufacturing here in the United States, requires
7 production processes that are constantly being developed
8 and reengineered to be more efficient and competitive.

9 We pride ourselves on the ability to reflect on
10 and respond to changes in market conditions when designing
11 our products and our production processes.

12 As the largest ribbon product producer in the
13 United States, we are experts at figuring out which
14 products will succeed in the market and then how to make
15 those products.

16 I have provided some swatches at the very end of
17 the table to show just a small variety of substrates we
18 were able to produce within our factory.

19 Berwick produces a range of plastic ribbon
20 products. Our products are designed with the end use in
21 mind and the channel which we are servicing.

22 That said, there are three broad categories in
23 which we create and sell product. First categories are
24 seasonal products and channels.

25 Seasonal ribbons products represent a large

1 percent of our sales. These products we manufacture for
2 the season are primarily comprised of multiend ribbon
3 products and bulk bags of ribbon converted into bows.

4 These multiend ribbon products contain strands
5 of many different colors, sizes, styles and substrates.
6 And I would like to just take a second to just visually
7 show you what that might look like.

8 The bulk bags of ribbon converted into bows can
9 contain anywhere from eight to 100 bows in a variety of
10 colors, sizes, styles and substrates. I have also included
11 some examples on the front table.

12 Consumers need to buy these products in bulk
13 because they will be wrapping a lot of gifts for the
14 holiday. The channel of distribution for seasonal ribbon
15 products consists of retailers. The sales negotiations are
16 with the retailers, are typically happening the winter a
17 year ahead of the Christmas season in which a shipment is
18 made.

19 As you will hear from Lee Boy, production is
20 concentrated in the second and third quarters before the
21 Christmas season. The product is typically shipped late in
22 the third quarter or the fourth quarter.

23 Here is an example of our timeline for the
24 upcoming 2018 holiday.

25 Sales negotiations would typically occur in

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1 October of 2017 through April of 2018. Production is
2 concentrated in April of '18 through September of 2018, and
3 shipments would typically occur between September and
4 November of 2018 to our retailers.

5 The second category is called all occasion,
6 which consists of single ribbon products for customers who
7 only need one particular occasion covered, like a birthday.

8 Since these are sold individually and can
9 sometimes be a little bit more elaborate or larger in size,
10 they tend to command a higher retail price per piece.

11 These products are also sold to retailers. The
12 timing of the sales process can vary by retailer, but
13 typically, they are shipped in the spring. Price
14 negotiations for products in this category can vary from
15 auction, where we are bidding blindly online, to item
16 quotes as we do for seasonal.

17 The third category we sell ribbon products is in
18 bulk put-ups to distributors for retail to businesses.
19 These businesses would incorporate the product into their
20 final finished good.

21 For example, our ribbon products are
22 incorporated into balloon bouquets or floral arrangements
23 for resale to a consumer. Timing of these sales happen all
24 year long and the pricing discussions are similar to the
25 all-occasion process.

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1 Regardless of the channel, our buyers are
2 strikingly savvy. From my years of experience in sales, I
3 can tell you that our buyers are incredibly sophisticated,
4 with many of them having MBAs from schools like Harvard or
5 Wharton. As a result, negotiations with these buyers are
6 intense.

7 Negotiations often come down to a half penny.
8 To further detail our negotiations, retailers also ask for
9 our price-to-cost breakdowns. This process opens up the
10 detail on what components may go into make our product, and
11 when they want a lower price, they ask us to alter those
12 products.

13 Increasingly so, the most important factor in
14 selling our ribbon products through buyers is price. When
15 I started to work at Berwick in the 1990s, price was a
16 critical factor in the sales process, but it was not the
17 only factor. There used to be a time when our unmatched
18 expertise, innovation was one of the most important factors
19 in a customer purchasing decision.

20 Back then, our high quality, experience in the
21 industry and commitment to delivery and innovation were
22 equally important factors in attracting customers.

23 Remember, this was a U.S. industry that Berwick
24 created. As such, we are truly experts in the field and
25 possess unparalleled knowledge when it comes to producing

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1 and selling ribbon products. Over time, however, our
2 products and marketing methodologies have been picked up by
3 Chinese firms.

4 I have seen Chinese ribbon product items that
5 are exactly like our product, but at a price below the cost
6 of production. In fact, some of the Chinese prices are so
7 low that U.S.-made ribbon cannot compete on price, so we
8 actually buy Chinese products in order to fulfill the needs
9 of our customers.

10 That said, Chinese ribbon products and U.S.
11 ribbon products are essentially interchangeable. As you
12 will see, there are two boards, also on the front table,
13 that show the very similar products that were made in China
14 as well as the United States.

15 As experts in our field, we believe that our
16 ribbon products are a higher quality, but we recognize to
17 our customers ribbon products from China and ribbon
18 products from the United States are essentially the same.

19 Once again, this is likely because price is a
20 dominant consideration that our customers make when
21 choosing which ribbon products to purchase.

22 To illustrate interchangeability of Chinese and
23 U.S. products, you can look at those boards in more detail
24 after our presentation.

25 In my over 20 years at Berwick, I have not seen

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1 a shortage of supply, and we have not been able to fulfill
2 a customer's order because of lack of capacity or
3 innovation of any part.

4 In fact, when Chinese orders of ribbon products
5 are late or arrived damaged, we're often called upon by our
6 customers to fill these orders at the last minute.

7 Likewise, demand in the U.S. for ribbon products
8 is steady. This is a mature industry due to the fact that
9 ribbon products have been an important part of gift giving
10 in our culture for generations. In other words, the
11 year-to-year demand for ribbon product in the United States
12 does not differ significantly.

13 This means that the recent surge of Chinese
14 imports has not been caused by a dramatic uptick in demand,
15 but rather the result of something else.

16 To summarize, I want to reiterate that we know
17 ribbon products. We know the production processes required
18 to produce ribbon products and the cost structure in doing
19 so. What we do not know is how the Chinese ribbon products
20 are entering the United States at prices far below the cost
21 of production. The primary input in producing ribbon is
22 the underlying polypropylene plastic.

23 Polypropylene is a commodity that we buy in
24 bulk. We do not believe that Chinese producers can buy
25 this commodity at a lower price than we can.

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1 We also have the most efficient and innovative
2 production processes in the world, yet we cannot match the
3 price of the Chinese imports. This all suggests that there
4 are other forces at play allowing Chinese ribbon products
5 to flood the U.S. market at low prices.

6 If these investigations are not able to provide
7 relief, I fear that the people in this community would
8 really suffer. Without a remedy for unfairly priced
9 imports, our manufacturing plant may have to go silent.

10 The effects of the surge of the Chinese imports
11 in the U.S. market extends past a loss of profit for
12 Berwick or closing of a manufacturing operation. It's a
13 direct hit for our community. That would be disastrous for
14 Berwick employees, the town of Berwick, Pennsylvania, and
15 the surrounding counties.

16 As one of the largest employers in Berwick, we
17 provide reliable, high-paying middle class jobs to this
18 small community where there are not many other employment
19 opportunities. Many of Berwick's employees have worked
20 here for decades. Any loss of jobs would be just
21 devastating.

22 To conclude, I would like to reiterate that
23 Berwick created the U.S. ribbon product industry, that
24 industry is starting to disappear right before our eyes,
25 though, and if we cannot protect innovative American

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1 industry like this, it will not exist in the future.

2 Thank you for your time, and I will now turn the
3 microphone over to Lee Boy, who will talk about our
4 production processes.

5 STATEMENT OF LEE BOY

6 MR. BOY: Lee Boy, Berwick Offray. Good
7 morning. My name is Lee Boy, and I'm the vice president of
8 manufacturing at Berwick Offray. In this capacity, I
9 oversee the production of plastic decorative ribbons in our
10 Berwick, Pennsylvania, facilities in Berwick, Pennsylvania.
11 I have served as vice president of manufacturing for 12
12 years and have 21 years of prior experience in the plastic
13 extrusion and conversion industry.

14 I would like to take this opportunity to
15 introduce you to the production process for plastic
16 decorative ribbons. I prepared a short slide show that I
17 would present along with production flowchart and product
18 samples to illustrate the steps in our manufacturing
19 process.

20 In the slide show, for each process step shown,
21 and I will get there in you just a second, and we are new
22 to this room as well, so what we prepared for the slide
23 show was an awe-inspiring slide show. But what we have
24 actually is printout. And the printout has in the bottom
25 right corner page numbers, in a number that's a little bit

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1 too small for me to read, but I'll be referring to those
2 page numbers as we go along, so hopefully it will be fine,
3 just slow me down if I go too fast.

4 The slide show is a production flowchart and
5 product samples to illustrate the steps in our
6 manufacturing process. For each process shown, you're
7 going to see the input, a representative sample of the
8 machinery used and the output that goes to the next step.

9 In some cases, in the printouts, the machinery
10 is covered, but we'll hopefully deal with that when we get
11 there. We hope these pictures help to illustrate the
12 amount of labor, physical capital, human capital and value
13 added involved in the domestic manufacture of plastic
14 decorative ribbons. We never stop trying to improve the
15 efficiency and quality of Berwick ribbons and all the
16 employees contribute to this common goal. Our facilities
17 are vertically integrated. We start with raw
18 polypropylene, such as the samples that you see here that
19 Dr. Kaplan is going to bring up, the raw polypropylene,
20 regrind, colorant and a mixture of the above.

21 We start with raw polypropylene such as the
22 samples you see here, and finish with the final goods that
23 you see in Julie's samples.

24 As you will see in the slide show, this is not a
25 quick, one-step process. Individual products can require

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1 as many as 50 to 60 steps, each of which involves a
2 separate piece of sophisticated machinery, operated by
3 employees who have been specifically trained for the
4 process. The slideshow is in section 3. As I mentioned,
5 the slides were intended to be displayed so there will be a
6 few duplicate slides, but we'll get through that using the
7 page numbers.

8 Page numbers are in the bottom right.

9 In slide number 1, you will see a process map.
10 The process, we'll refer to that back and forth. So I'm
11 only going to be referring to one step at a time.

12 The process starts with extruding the film using
13 a proprietary process and blend developed over many years
14 designed to minimize our raw material costs while still
15 producing ribbon with the strength and softness necessary
16 for later automatic processing.

17 Slide number 2, the resin ingredients are first
18 blended in a batch process. The resin in slide number 3,
19 the resin blend is then mixed with colorant in the proper
20 proportion for feeders and extruder. All of our process
21 scrap, such as trim, is reground, process trim is reground
22 and re-pelletized in-house and these pellets are also added
23 back online at this time.

24 The output is a master roll of extruded film.

25 The final product contains either plain --

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1 referring to slide number 4 again, the final product is
2 going to contain either plain, printed or metallic ribbon.

3 For metallic ribbon, the next step is
4 metallization. Slide number 5, Berwick Offray invested in
5 metallizing capability in 2015. Prior to that, all of our
6 metallic film was produced by purchasing master rolls of
7 metallized PET and laminating to the polypropylene master
8 roll that we have extruded.

9 With metallization, a portion is shifted to
10 metallizing directly on the polypropylene master roll,
11 which eliminates the laminating step and gives a deeper
12 luster.

13 For the remaining metallic, the purchased PET
14 can be metallized in-house, eliminating the outside
15 process.

16 Referring back to the process map on page 6,
17 lamination is the next step for glitter, our other
18 products. And in slide 7, these -- lamination is
19 accomplished in high-speed coater laminators. These
20 machines are also used for producing label stock in-house
21 from paper and release liner for the bow tabs and product
22 labels.

23 Slide number 8 also refers -- is a duplicate.

24 Slide number 9, referring to the process map
25 again, printing as custom-printed designs to the poly,

1 laminated or metallized film.

2 Slide number 10, the primary printing processes
3 include narrow flexo, wide flexo and gravure. Not shown
4 here, but to reduce cost and increased speed to market, we
5 invested in digital plate making in 2008, an in-house ink
6 mixing in 2011, allowing us to start with the primary
7 components rather than purchasing mixed ink, added
8 additional presses in 2011 and '13 for capacity, and
9 invested in rapid prototyping equipment in 2016 to improve
10 our speed to market.

11 What you see here is the master roll, inks and
12 the printed final roll.

13 Referring to the process map, again on slide 11,
14 the primary finishing processes are embossing and hot
15 stamping.

16 Slide 12 and slide 13, we begin -- crimping is
17 the first process I'm going to discuss. Crimping, we
18 emboss, cut and traverse wind narrow ribbons into a master
19 roll for later processing. And slide 15, for wider
20 ribbons, we either emboss the ribbon with several patterns
21 and cut into pies online, or in slide 17 -- slide 17, plain
22 ribbon is cut directly into pies. By pies, I'm referring
23 to straight wound rolls of film for the larger widths. For
24 traverse wind, I'm referring to a roll that might look like
25 you would buy cord or traverse wound like you would buy

1 cord at a hardware store. Just for the narrower films.

2 Referring back to the process -- 17, sorry.

3 Slide 19, ribbon could also be hot stamped in
4 one or multiple colors in dedicated high-speed operations.

5 And in slide 21, flocked ribbon. Flocking is
6 depositing polyester fibers on the film to give a
7 velvet-like texture. Flocked ribbon is cut to width in hot
8 cutting machines to give the best edge finish.

9 Referring back to the process map in slide 22.
10 At this point the ribbon can either be spooled or tied into
11 the bows. The ribbon is interchangeable between those two
12 processes. I'm going to start with the spooling process at
13 the bottom and move to the bow production processes later
14 on in the presentation.

15 On slide 23, I list the spooling processes. The
16 spooling processes used depend on the number of ends and
17 the types of spools. Ribbon can be wound onto itself in
18 kegs, onto tubes, onto spools, paper board spools, or on to
19 injection molded spools.

20 The equipment to make the tubes, spools and
21 other packaging components isn't included in these slides,
22 but those processes are made in-house as well.

23 In 2007, Berwick Offray developed and built
24 equipment to make spools and tubes. In 2006 and 2014,
25 additional presses were bought to make flanges, cards, tags

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1 and stickers in-house. And in 2011, the investments in
2 people and processes were made to become a certified
3 packaging printer, which is required to produce packaging
4 for a number of our retailers.

5 In 2014, two injection molding machines were
6 added to make plastic spools in-house.

7 Referring to slide number 24, you see the first
8 process, automatic traverse winding equipment winds one or
9 more ends of ribbon onto a tube or a spool.

10 In slide number 26, bulk spooling equipment
11 winds one end of ribbon onto a paper or plastic spool.

12 Slide number 28, keg machines wind ribbon onto
13 itself.

14 Slide number 30, one-up spooling machines wind
15 ribbon onto cords for put-ups that are too heavy for a
16 pasted spool, with flanges applied in automatic blocking
17 machines.

18 In slide 30, that's -- sorry, we just referred
19 to that, one-up spooling machines.

20 So in slide 32, multiple ends can also be wound,
21 straight wound, on tubes or on spools.

22 Referring back to the process map on slide 23,
23 we have several different processes for bow production as
24 well.

25 In slide 35, pool bows are formed through two

1 processes. The first that I show here is sonically welded.

2 In slide 37, standard bows are formed and packed
3 on cards. In boxes are, as Julie referred to, in bulk in
4 bags or boxes.

5 The process to make bulk bow bags and fill bulk
6 boxes is not shown, but it's a proprietary process that
7 outputs the finished bag complete from pies of the multiple
8 renditions.

9 Berwick bought the company that developed the
10 original machines in 1996 and has continued to develop the
11 machines and the process in-house since. The bow machines,
12 conveying equipment, packaging machines are configured into
13 linked cells, depending on the needs for the season.

14 Bow bags are printed in-house from plain film on
15 wide web high-speed flexo presses and folding boxes are die
16 cut in-house and folder glued in-house on high-speed folder
17 gluers.

18 Referring to slide 39, megabows are formed on
19 large bow machines, tiny bows are formed on dedicated
20 machines, specifically designed for that size.

21 Perfect bows, the second type of pull bow that I
22 refer to, formed with rings between each loop. And
23 finally, curl swirls are formed on machines that curl the
24 ribbon and staple to a tab.

25 As Julie discussed earlier, the production

1 process is designed around getting our customers Berwick
2 plastic ribbons into their stores for the holiday season.
3 That means production ramps up between February and July
4 and continues through November, for shipments in September
5 and through November.

6 To meet seasonal demand, we use a workforce of
7 approximately 600 production workers who, on average, work
8 on a full-time basis for about eight months per year.

9 Our workforce ranges from about 250 active at
10 the seasonal low point to about 600 active at the seasonal
11 peak. We provide benefits for these workers while active
12 and for up to four months while inactive.

13 The average production worker has been employed
14 with us for about 15 years, and 30 percent have been with
15 us over 20 years. It's just another way that Berwick
16 strives to meet the needs of our customers and the needs of
17 our workers.

18 Before I close, I should note that also with us
19 today is our director of manufacturing, Rudy Singh. Rudy
20 is directly responsible for the operations you've just
21 seen. He has 15 years of experience in that role, and over
22 20 years of prior experience in plastic extrusion and
23 converting operations. Rudy and I will be happy to answer
24 any questions that you have. Thank you.

25 STATEMENT OF SETH KAPLAN

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1 DR. KAPLAN: Good morning, Seth Kaplan of
2 International Economic Research. I too have a slide show
3 that is not nearly as visually intriguing as the previous
4 one and probably a little easier to get through.

5 Before going through it, though, I just -- after
6 seeing the last show before you did and knowing that the
7 Commission is less familiar with the ribbon industry than,
8 for example, the steel industry, I was struck by the amount
9 of continuous investment in machinery and intellectual
10 property and the number of steps taken. I did not imagine
11 the complexity to the production process, both the art and
12 the science to the production of a wide variety of
13 different plastic ribbon products.

14 We would be more than helpful for giving you any
15 materials you need to demonstrate this and when you write
16 up the production process and discuss this, because it's
17 something probably new for you. It's different than the
18 other ribbon product you've seen before, and we really do
19 want to impress upon the Commission the sophistication of
20 both the product and process technology, and the
21 intellectual property and the trade secret history in this
22 company that has progressed and has been dedicated to this
23 product since World War II.

24 Let me now start my presentation. There's some
25 redundant slides that I was going to click through, and

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1 I'll just say go to the next slide. I fortunately don't
2 have to go backwards in this process.

3 So I'm going to speak about three things. This
4 is on the second slide, the conditions of competition,
5 injury and threat. And then the third slide says lo and
6 behold, the conditions of competition come first.

7 Now we will get to the substance on slide 4.
8 These are the four major conditions of competition. They
9 don't necessarily fit neatly into the supply/demand
10 interchangeability, but they are important and I think they
11 cross cut some of these.

12 The first is U.S. investments, and those
13 investment, as I'll talk about soon, have to do with the
14 acquisition of Hollywood Ribbon, but also the internal
15 investments talked about in machinery and equipment.

16 Second is the seasonal disconnect between sales
17 negotiations, production and payment that Julie talked
18 about earlier.

19 Third is the customer concentration, which has
20 economic effects in terms of the bargaining power of
21 agents, and how the market functions. And last is the
22 price-based competition that drives this industry.

23 The next slide refers to the -- to Berwick
24 Offray's acquisition of Hollywood Ribbon in 2015. The
25 first thing that we want to note is that there is a

1 commitment to domestic production here.

2 While Hollywood Ribbon is a U.S. company, the
3 majority of their employees were in Mexico. And so when
4 production was back to the United States, these were new
5 U.S. jobs created in Berwick, Pennsylvania, producing the
6 product completely in the United States, and that the jobs
7 that were lost were unanticipated as when you acquire a
8 company, you expect production to increase and sales to
9 increase, and I'll talk about that soon.

10 The second thing about that, is at least to this
11 point on the record, given the information you now have,
12 and I'm sure you're going to talk about this to us later,
13 the POI to trends are distorted, is that Berwick's
14 questionnaire reflects the acquisition starting in '15. So
15 there is a rise in production and then you see the decline
16 later as the imports have taken share.

17 Finally I just want to note that the
18 expectations of performance in this industry were based on
19 competing fairly, and the decline in profitability was not
20 anticipated because increases in unfair imports were
21 something that was not at the volume and magnitude as it
22 was during the latter parts of the period of the
23 investigation during the interim period.

24 The next slide is a visual of the timeline that
25 Julia described earlier. The sales negotiations began

1 months ago for the holiday season this year and are
2 continuing now.

3 Once those negotiations are completed,
4 production increases. As Lee stated earlier, there's some
5 base production going on year-round. You kind of know, as
6 he said, that once it hits the holiday season, you're going
7 to be using some red and green. But the specific parts of
8 what actual products are asked for are done during this
9 negotiation period, and then the production ramps up during
10 this peak production period to meet the orders to fill the
11 stores for the holiday season. And you see the shipment
12 strength September through November.

13 One other fact to note from both the financial
14 analyst and the economic analyst is that the payment then
15 occurs. The materials were purchased by the company, you
16 know, well in advance of the payment. So they're carrying
17 this as it goes along. And that requires, you know, either
18 some financing or a higher rate of internal return to carry
19 the inventories until payment is received.

20 The next slide talks about the customer
21 concentration, and this is something the Commission is well
22 aware of for many cases at the retail level. A large share
23 of sales of both domestic producers and importers are to a
24 small number of large retailers.

25 The level of customer concentration gives these

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1 retailers significant bargaining power in sales
2 negotiations with the domestic industry. This is something
3 you've heard time and time again and have recognized that
4 with giant retailers, such as Wal-Mart and Target and other
5 retailers, that they have significant buying power and
6 significant leverage.

7 Negotiations are typically for program sales of
8 all plastic ribbons. This gives the retailers leverage.
9 While we could discuss later how ribbons are priced
10 individually, usually many stores over time are looking for
11 a basket of these products, and so in some cases, you're at
12 risk of losing the whole basket or a significant share of
13 the basket or a very large product within the basket that
14 also gives the company leverage.

15 What this ultimately means is that the loss of a
16 single large customer or the share of a large customer
17 could severely affect domestic manufacturing operations and
18 industry performance. This is not the steel industry with
19 many, many, many customers and a ton-by-ton basis. This is
20 concentrated purchases and concentrated seasonal purchases,
21 to the great American retail companies in the United
22 States.

23 The next slide talks about competition being
24 based primarily on price. And that's reflected in the --
25 in the questionnaire responses, where other factors of

1 price are sometimes important but -- and occasionally never
2 important. But it is in the mix, and as Julie noted, the
3 product in some ways has become more price-sensitive over
4 time as the quality and the designs of the products have
5 become interchangeable, and as consumers have become more
6 price-sensitive and as price discovery both from the retail
7 stores and the consumer through the Internet has become --
8 information has increased to everybody, allowing these
9 prices to be observed.

10 So the products are always -- or frequently
11 interchangeable. Customers have excellent information on
12 prices. Evidence submitted with lost sales and lost
13 revenue allegations demonstrate that price is the focus of
14 sales negotiations.

15 The growing importance of direct Internet sales
16 to consumers has increased the severity of price
17 competition.

18 So that covers what I think are the main
19 conditions of competition that might be peculiar to this
20 industry. We've discussed certain supply and demand
21 conditions that are common to many industries and are
22 typically discussed in chapter 2 of the report, but I did
23 want to call particular attention to these.

24 Let me turn to injury. Subject imports are
25 significant. They are significant in and of themselves.

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1 We'll talk about the increase in them later.

2 But the -- they are a large share of the market, and the
3 conditions of competition make their presence at that
4 share, whether they are rising or falling, significant.

5 The products compete on price, the program sales
6 magnify the effect of absolute volumes of imports.
7 Competition from subject imports leads to significant
8 excess capacity and underutilization once they reach a
9 certain level, whether they are rising or falling. It goes
10 from 20 to 30 or 30 to 20. There's excess capacity that
11 lowers efficiency and affects the domestic industry and
12 injures them in certain circumstances.

13 The customs data also demonstrate that subject
14 imports are significant.

15 The next slide, subject imports have increased
16 absolutely and relatively to production. Subject imports
17 nearly doubled over the POI. The imports have increased
18 relative to production, they have increased relative to
19 consumption.

20 I want you to note that if you just look at the
21 value of imports and the prices you see in the staff
22 report, either AUVs or prices in the pricing products I'll
23 talk about later, those are declining.

24 So if you have rising values and declining
25 prices, volumes are increasing, it's more evidence of an

1 increase in volume. I think every way you look at the
2 record, you see this increase. I understand that the data,
3 because it doesn't match up to the HS codes and the HS
4 codes don't have quantities in them, that, you know, as
5 investigators, that you're putting this together.

6 But I think all the data demonstrates an
7 increase in import volumes relative to both production and
8 consumption.

9 The next slide turns to pricing, and the pricing
10 situation is complex here.

11 There appear to be significant problems with
12 importer reporting of shipments and pricing data that the
13 Staff is trying to work out. This is not your typical
14 product.

15 Some of these problems are potentially due to
16 conversion factors, as we're measuring things in square
17 yards. And some of it could be due to level of trade
18 issues of whether these are bulk retail sales or sales to
19 individual consumers. I'm sure the Staff is looking at
20 that closely.

21 The importer AUVs are inconsistent with Internet
22 and in-store retail prices, and we will show some of that
23 information.

24 So I know you're working hard to clarify this.
25 I know this is difficult. Anything we can do to help, we

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1 will. But I also want to note that in the narrow woven
2 ribbon investigation, the same unit of measure was used,
3 and it was worked through and it didn't pose a problem.
4 This can be done. People have seen this and even some of
5 the same Respondents in this case responded in that
6 investigation using the same measures that were proposed
7 here, and were able to complete their analysis and the
8 questionnaires and work with the Staff.

9 But any help you need, we're here in any way we
10 can.

11 U.S. producers make or buy decisions demonstrate
12 underselling. We have faced prices, as Julie has
13 discussed, where we had to import the product because it
14 was below the cost of production. That indicates
15 underselling. Lost sales allegations demonstrate
16 underselling.

17 Whether or not they were confirmed, whether
18 price was the main reason. Take a look if they show the
19 prices were below. This is an underselling issue, and that
20 shows underselling.

21 And finally, price is a very important factor,
22 and the subject imports have gained market share, which is
23 indirect evidence of underselling in this investigation.
24 So we'll work it out when we can get the data, but we'll
25 see what happens.

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1 In this investigation, the quantity change alone
2 and the impact is enough to reach an affirmative
3 determination, in our view, as an economist, that the
4 volume effect being significant and the impact on the
5 financial data, trade data and employment data, I think,
6 is -- will show that the volumes did cause injury. We
7 think the prices do as well.

8 Let me turn now to finally the impact. The
9 domestic financial performance on slide 13 has deteriorated
10 since Berwick acquired Hollywood ribbons. Over the 15-16
11 period and the interim period, net sales value and volume
12 decreased, gross profits and margins decreased, operating
13 profits and margins declined, net income and net margins
14 declined, and COGS increased as a share of net sales in '15
15 to '16 and from -- during the interim periods.

16 Return on investment declined from '15 to '16.

17 As you are looking at this data, I urge you to
18 caution a little bit about the interim data, because of the
19 way the shipment data works, is that it's shipped in the
20 third and fourth quarter, and from year to year, that could
21 vary slightly both on the domestic side and the import
22 side.

23 So full year data is more probative, but the
24 level of profitability is indicative of what's happened in
25 full year 2017.

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1 Not only did the financial performance decline,
2 the trade performance declined, as you see on page 14.
3 Production declined, capacity utilization declined,
4 shipment quantity and value declined, unit values declined,
5 inventories increased, all factors that the Commission
6 examines when looking at injury.

7 On page 15, we could see the employment
8 performance declined. After the acquisition, when
9 employment increased, when jobs were moved from Mexico to
10 the United States, from Mexico to Berwick, Pennsylvania's
11 facility, the dumped and subsidized imports took market
12 share, and so the hours worked fell. Number of production
13 workers fell and the annual wages fell.

14 So looking at the impact factors both as a
15 financial and financial category, in a trade category and
16 in an employment category, they all fell.

17 Finally, let me turn to threat quickly. On page
18 17, we see that the conditions of competition make the
19 industry especially vulnerable to injury, that the customer
20 base is concentrated, that the seasonal disconnect between
21 production expenses and payments for final goods creates
22 some vulnerability, and the intense price competition, high
23 price visibility and increasing importance of Internet
24 sales make the industry vulnerable.

25 The domestic industry is unable to fully pass

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1 through increases in material costs when those costs are
2 rising, because companies like Wal-Mart and Target want to
3 hold the line on prices and lower prices if they can.

4 Sometimes vulnerability is looked at through a
5 financial prism by the Commission. I would ask the
6 attorney to look at these conditions and the susceptibility
7 of the domestic industry to injury because of the
8 conditions of competition through the context of
9 vulnerability as well. And I think the Commission is
10 vulnerable both given its financial condition and because
11 these conditions of competition aggravate the effects of
12 imports.

13 Finally, let me go to the last slide, which is
14 the checklist of statutory factors. With respect to
15 volume, the exporting country is increasing their exports.
16 We believe there is unused capacity. We believe that
17 capacity is increasing.

18 Imports have increased and we have no reason to
19 believe that they will decline. In fact, they -- we have
20 evidence in the questionnaires of increases coming, and
21 they're very active in the market. And the lost sales and
22 lost revenue suggest that they will continue to be.

23 The countervailing subsidy is another factor
24 that we have in this case. The price declines that we've
25 seen, we have seen price depression in this investigation

1 as unit values and prices have declined. And finally, the
2 impact would be expected to continue, and those would be
3 actual negative effects on the financial condition, but
4 also on the ability to invest. The lowering of capacity
5 utilization means higher costs, fixed costs have to be
6 carried.

7 And so we believe that there is a strong case to
8 be made for threat in this investigation.

9 That concludes my presentation, and we'd be
10 happy to answer any questions.

11 MS. HAINES: I guess that concludes your --

12 MR. PICKARD: This is Dan Pickard. Yes. That
13 concludes our direct presentation. We'll be happy to
14 answer any questions.

15 MS. HAINES: Thanks very much. Thanks for the
16 testimony and coming through the snow to make it here. We
17 will start Staff questions with the investigator,
18 Mr. Chang.

19 MR. CHANG: Good morning, and thanks to everyone
20 for taking their time to present. A lot of the information
21 has been quite enlightening.

22 I think to kind of go back to the most recent
23 presentation, I think as has been acknowledged, in terms of
24 collecting the data and quantities, that's been a bit of a
25 challenge, given the nature of this industry.

1 And so we as the Staff want to get guidance from
2 you as to any sort of conversion that we can have from
3 whatever units -- because as you can see, there are all
4 kinds of different bows here. So if there's some sort of
5 conversion factor that we can rely on moving forward from
6 whatever original unit to square yards, that would be more
7 helpful, because I feel we're kind of wading in the dark
8 right now and relying on different entities to come up with
9 their own methodology, which I think has contributed to
10 some of the perceived inconsistencies in the data.

11 MR MUNYAN: Chris Munyan, Berwick Offray. Thank
12 you for the question.

13 I wish there was a conversion factor, but there
14 is not.

15 We make so many different types of products. So
16 whether it's bows or ribbon and the differences in width
17 and the differences in loops and the differences in
18 diameter of the products, all are variations.

19 So for us, square yards is really -- it's a lot
20 of math, but that's the math that would have to be used.

21 So very similar to when we had the narrow woven
22 case, where we had different widths, different lengths and
23 different materials, and that was the best common kind of
24 factor we could use. And even at that time, there was no
25 kind of conversion factor that really could be determined.

1 MR. CHANG: Well, then we're probably going to
2 run into the same problem should this go into a final. So
3 is there a way to convert maybe kilograms into square
4 yards? Because at least the import statistics do provide
5 shipping weight. So is there a possibility to convert
6 kilograms or the packaging into square yardage in some
7 form? Because if we don't have some sort of conversion
8 factor or some sort of consistent -- some sort of metric,
9 we're going to run into this problem in the future.

10 MR. PICKARD: Sure. This is Dan Pickard from
11 Wiley, Rein again.

12 I guess I would start off with -- and just to
13 kind of follow up on what Chris said in regard to why we
14 chose square yards. Not only because that was what was
15 used, kind of that's what's used in the industry on a
16 regular basis, and on top of the fact that that was what
17 the Commission used in the previous case.

18 But we also, if I recall correctly, were aware
19 that Respondents had made arguments in the narrow wovens
20 case in the -- commenting on the draft questionnaires for
21 an alternative unit of measurement, and the Commission
22 rejected that.

23 So that's further complicated by the fact that
24 the official import statistics to date don't have a weight
25 measurement, right. For the two narrowest HTS numbers,

1 it's done on a value basis.

2 At the end of the day, the area for a ribbon
3 really is kind of a function of length times width, right,
4 that part of the basic math. I would point out -- and
5 we're aware that it creates some difficulties, but
6 companies were capable of doing it in the narrow wovens
7 case, many of the companies were capable of doing it in
8 this case. And when it comes to the Commission evaluating
9 kind of the credibility of objections to it, I would note
10 that it's -- some of the companies with the largest amount
11 of assets or resources are indicating that maybe they are
12 having the largest difficulty with this. And I think it's
13 fair for the Commission to kind of question the credibility
14 of those objections.

15 MR. CHANG: Okay. So my next question might get
16 a similar answer. So in terms of value, I've come to
17 increasingly realize, as you can see, there are a ton of
18 different ribbons here, and I'm beginning to realize that
19 there's different values attached with the different types
20 of bows and the different types of ribbons that are
21 produced, because obviously as outlined in the
22 manufacturing presentation, there are quite a few
23 differences in terms of how these products are ultimately
24 produced.

25 So if possible, if I can sort of get a list

1 of -- so I think there was like six different types of
2 bows, like standard, pull, mega, tiny, spiral. If there's
3 a way I could get some sort of average value for these
4 products in like per square yards, that would be really
5 helpful. Because then at least it will help us get a sense
6 of the different value data that we're getting from each
7 company -- each of the companies, because I'm noticing
8 that, at least based on the record that we have now,
9 there's quite a variance in the average unit values, and
10 we're just trying to get a sense of what may be causing
11 that.

12 I think some of it might be due to
13 inconsistencies in the quantities that are reported, but I
14 do also believe that some of that might be attributed to
15 the fact that importers in particular are handling a wide
16 range of products very much like you guys are producing a
17 wide range of products. So if possible, if I can get some
18 sort of metric that I can make heads or tails of all these
19 different products, that would be really helpful.

20 MR MUNYAN: Chris Munyan, Berwick Offray. For
21 one rule, we will see if it's something we can provide in
22 the post-conference brief, but one is there's so much mix
23 variation here across the product that really taking
24 something down to even let's call it a common bow is that
25 you can have printed, it could be holographic, it could be

1 metallic, it could be metallic tone, it could be lacquered.
2 Each of those things have substantially different cost
3 factors, depending on the width of the ribbon, the size of
4 the number of loops.

5 So I think it's going to be very difficult. I
6 mean, we're going to see what we can do. But it's also
7 very similar to the narrow woven case, where we had again
8 different widths, and the variation between a very narrow
9 satin ribbon and a wide metallic ribbon are extremely
10 different. So it was the similar type of thing. We
11 couldn't provide that at that time.

12 DR. KAPLAN: Seth Kaplan, IER.

13 As was discussed by Lee, the ribbon comes on a
14 pie, it reaches a certain point, at which point it's
15 spooled as ribbon or sent for further conversion. There's
16 a length to that, there's a width of that.

17 You put it on a machine to make the ribbon with
18 a pie which has a length and a width.

19 So while it does require some conversion, this
20 is not rocket science. This is arithmetic. It might be
21 hard arithmetic, but it is arithmetic. And it was done in
22 the previous case.

23 Even when you get to the processed ribbon, the
24 bows, it started out as a width and a length and you knew
25 how much went through to make your ribbons.

1 So there might be some conversion issues, you
2 might have to think it through a bit.

3 The other point we do know is that we know the
4 value of these purchases of these imports. So we do have a
5 total value number, and we know which way it's headed. And
6 we do -- if they use a consistent measure, even though it
7 might be the wrong one, whether that -- whether the -- and
8 they all are showing the value is falling, the average unit
9 value.

10 If you have the total value going up and the
11 average unit value falling by the measures that are
12 reported, you know the quantity is increasing even faster
13 than the value.

14 So you can bring out some information from
15 the -- just those simple facts. But we hope you could --
16 and we can try to help you to get to the same kind of
17 method that was used in narrow wovens, and having been
18 through this ourselves, we certainly feel your pain on this
19 one.

20 So let us know how we can help. But given that,
21 length and width seem to be the simplest type of measure,
22 and we don't have quantity measures in the HS numbers,
23 which don't fully cover the POI as well. We're faced with
24 the same problems you are, and we think that square yards
25 is the best you can do.

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1 MR MUNYAN: Chris Munyan, Berwick Offray.

2 Just to expand on that is our MRP system, which
3 we've used for years that has documented bills of material,
4 are all driven off the specific substrate. And then width
5 and length. And that creates material usage, and that's
6 what -- we've been using that for our cost and what's
7 standard to be able to produce any type of product. You
8 have material usage, whether it's narrow woven or extruded
9 plastic.

10 MR. CHANG: All right then. I guess maybe the
11 best or maybe easiest option, I don't know if that's even
12 the right word, but I could even just get a range, like
13 give me even a broad -- slightly broad kind of grouping of
14 products, and if I can get some sort of range, at least
15 hopefully, that gives me something to work with in terms of
16 moving forward. So if that -- if you could at least look
17 into that for the post-conference, it would be much
18 appreciated.

19 DR. KAPLAN: Yes. And we will -- if you could
20 clarify that in written questions, we will provide anything
21 that we can that helps.

22 MR. CHANG: So kind of shifting gears a little
23 bit. I was just wondering from you guys if there's
24 anything -- any in-scope product that you all don't
25 produce, or do you guys produce everything that's in scope

1 of this investigation?

2 MR MUNYAN: Chris Munyan, Berwick Offray. One,
3 we produce over 99 percent of the product currently, and to
4 give an example of some of the products which are minor
5 products that we do not produce, our plan is to build
6 capabilities around those products.

7 For example, years ago we produced a product
8 which would have been called a fireworks bow, which is a
9 trapezoidal bow, and we produced machinery for it. We had
10 automated equipment that we spent \$500,000 on for that.
11 And because of dumped Chinese products at that time, we had
12 to stop production. So we shifted all that production
13 overseas. That machine sadly got scrapped because there
14 was no need to have it around because we could not compete
15 on those products, so our plan is to go back to building
16 that equipment again. And we can do anything covered
17 within the scope.

18 MR. CHANG: Okay. So sticking to the production
19 theme, so I'm taking a second look at this kind of
20 color-coded chart that we have here. And one thing I
21 noticed was so when you look at the extrusion-produced
22 polyfilm and you follow the orange arrow, it goes directly
23 to warehousing and shipping.

24 So if I interpret that graph correctly, do you
25 all also sell just the extruded plastic to end users, to

1 distributors? I just want to get a sense of what's going
2 on there.

3 MR MUNYAN: Chris Munyan, Berwick Offray.

4 Since -- again, I've been with the company for
5 25 years, we've also had a part of our production even on
6 the narrow woven side, but consistent with the extruded
7 plastic side, where we sell bulk products to other
8 potential converters, or to even industrial users, but it's
9 still fundamentally extruded ribbon. Very small percentage
10 of our sales.

11 MR. CHANG: Okay. So with that being said, in
12 the petition in addition to yourselves, you I think listed
13 five or six other companies as U.S. producers. However,
14 based on the record we've collected thus far, it seems that
15 they may just be what you said, they might just purchase,
16 maybe, preextruded film and then essentially convert it to
17 ribbons. Would you say that's the correct characterization
18 for a lot of these companies? Or do they also extrude the
19 plastic, their own plastic as well, more like your guys'
20 operation?

21 MR MUNYAN: Chris Munyan, Berwick Offray. I
22 don't have exact specifics because I've not been in any of
23 those facilities, but it's my understanding that a few of
24 those do produce through extrusion and therefore have
25 slitting and also have capabilities to put product on a

1 spool and also convert to bows. So I believe in my brain
2 there's at least three producers in the U.S. that are
3 extruding in addition to ourselves, extruding and
4 converting, and then there's another extruder that does not
5 convert but sells bulk product. And then there's another
6 producer that does not extrude but only converts.

7 MR. CHANG: Okay. Just a couple more questions.

8 So I think this may have been answered in the
9 presentation, so sorry if I'm kind of being redundant and
10 repeating what's already discussed. But you all also
11 import ribbon from China, and I think profitability was one
12 of the reasons cited as to why this is the case.

13 Are there any other particular factors that
14 contribute to the decision to import some product from
15 China?

16 MR. MUNYAN: Chris Munyan, Berwick Offray. We
17 have a make versus buy process, and for one, we only will
18 import -- we like to produce domestic. It controls our
19 destiny, it provides work for our employees, it gives us
20 more capacity just to smooth out production.

21 So the only reason we would actually import is
22 because we can buy the product cheaper. That's the only
23 reason. If we can make it cheaper or we can automate it,
24 we will automate it. And we're constantly trying to figure
25 out how to automate things to resource things that we have

1 sourced overseas.

2 MR. CHANG: Is there a certain type of product
3 or product mix that you import specifically from China
4 because of those reasons or is it just kind of a catchall
5 sort of operation?

6 MR. MUNYAN: Again, as I mentioned earlier,
7 relating to the single bows that I talked about that we
8 used to produce here and now we buy overseas, that would be
9 one example of what we're buying overseas. But our plans
10 are if we have the right production and there's no dumped
11 products, we can effectively compete in that product.

12 DR. KAPLAN: We could answer that in
13 confidentiality as it goes to which products are where.
14 But we'd be happy to provide that information.

15 MR. CHANG: Of course. That would be much
16 appreciated.

17 MR. MUNYAN: Thank you.

18 MR. CHANG: So I guess the last thing I wanted
19 to ask is it seems to me the two main HTS codes,
20 3920.20.015 and 3926.40.010, are the most narrow HTS
21 numbers. So would you say that a vast majority of the
22 products would be imported under those two numbers? And
23 for the other like 15 or so numbers, the majority would be
24 out of scope merchandise? Is that a fair characterization?

25 MR. PICKARD: I think it's correct that the

1 majority of the two narrow HTS numbers capture the majority
2 of subject imports and the other HTS numbers may capture
3 additional subject merchandise.

4 DR. KAPLAN: Just to add to that, Berwick Offray
5 requested that those numbers be collected. So those were
6 new HS codes that were intended to capture this as they
7 saw, you know, increasing volumes of what they believed
8 were dumped and subsidized imports and increasing activity
9 at the major retailers in the United States.

10 So yeah, those numbers just didn't pop up out of
11 anywhere. Those were our numbers to try to capture this.
12 I believe we asked for more numbers, and I believe we asked
13 for a quantity measure as well.

14 We were trying to help you. They said no. So
15 now we have a value number. But that's what it was for.

16 MR. CHANG: All right. So those are all of the
17 questions I had. Thank you.

18 MS. HAINES: Thanks.

19 Mr. Allen?

20 MR. ALLEN: Good morning. My name is Brian
21 Allen, with the office of general counsel.

22 I also want to thank the witnesses for coming
23 here today. I did not understand a lot of what was going
24 on just by reading the petition, and I learned first by
25 examining it and then by listening to your presentations,

1 which were very helpful.

2 Having said that, a couple of my questions to
3 start off are somewhat legal. Mr. Munyan, you had given us
4 examples of companies that, like yours, extrude and produce
5 the finished product, and other U.S. companies that -- or
6 one I think you mentioned that just extrudes, and then
7 others that just produce the finished product.

8 So in terms of what the Commission is going to
9 need to examine for the definition of the domestic
10 industry, is it your position that all of these companies
11 are considered domestic producers?

12 MR. PICKARD: Sure. So we could flesh out the
13 analysis more in the brief under the traditional adequacy
14 of domestic production. But I think the answer is actually
15 it depends, right.

16 So if it's an extruded product, but it doesn't
17 fall within the scope, then obviously it wouldn't under our
18 analysis fall within the domestic like product. Therefore,
19 those producers wouldn't be -- wouldn't be domestic
20 producers under the domestic industry analysis.

21 In regard to the extent of further manufacturing
22 operations for people who might be just doing finishing
23 operations, we'll be happy to just kind of brief it or run
24 through the traditional factors.

25 MR. ALLEN: Thank you. And yes, I forgot to

1 preface my questions by saying that I'm -- if anything I
2 ask requires a BPI response, please let me know and then
3 just respond to it in your post-conference submission.

4 And as you are examining that in your
5 post-conference, please comment on the extent to which the
6 Commission may need to go through a semi-finished product
7 analysis. I think you may have already indicated that it
8 wouldn't, but we would appreciate any analysis you can give
9 on that, as well as the typical sufficient
10 production-related activities of each of the types of
11 producers that we've been discussing here today.

12 MR. PICKARD: This is Dan Pickard. We will be
13 happy to provide both analyses.

14 MR. ALLEN: Great, thank you. I would like to
15 go back to the discussion we had of the like product
16 itself.

17 We have read the exclusions to the scope, and
18 you had stated that the like product would be coextensive
19 with the scope, so the like product would not include those
20 excluded products.

21 Where is the dividing line between what was
22 included in the scope and what wasn't, and how should the
23 Commission view that in terms of what it would need to
24 examine and define as the like product?

25 And I know this is a legal question, but to the

1 extent that anyone in the industry might also be able to
2 provide information, please feel free.

3 MR. PICKARD: Mr. Allen, and maybe because I
4 missed it, could you ask that question again? I'm not sure
5 I exactly followed your question.

6 MR. ALLEN: The scope includes certain
7 exclusions, and you had indicated that the like product
8 would be cointensive with the scope. So to the extent that
9 the like product would not include those excluded products
10 as well.

11 I was wondering, where is -- is there a line, or
12 where is the line that excludes those products from a --
13 that exclude those products from the scope, and therefore
14 would be excluded from like product, and why would the
15 Commission also not choose to include further products
16 within the like product?

17 MR. PICKARD: Sure. This is Dan Pickard.
18 Sorry, I didn't follow at first. I'll do the broad brush
19 here and obviously we will put it more in our
20 post-conference.

21 Obviously, for the heart of what's included,
22 that's all one big continuum, that under kind of the
23 traditional analyses as far as common physical
24 characteristics, common end uses, common manufacturing,
25 employees, I think we can carve out some bright lines for

1 the excluded products for why they wouldn't fall under the
2 domestic like products. And then I think probably the
3 easiest way of doing it since we've got a number of
4 excluded products, we can just apply the six-factor test
5 and put that in the brief.

6 MR. ALLEN: Okay. Great, thank you.

7 And many of the narrative arguments in the
8 petition focused on the data as well as a portion of the
9 presentation today on the interim periods in particular.

10 Is that an indication that the Commission should
11 be focusing its analysis on threat in terms of -- or in
12 juxtaposition to what was going on during the full year POI
13 data?

14 DR. KAPLAN: No. I believe that the full
15 period, particularly since the acquisition, shows a
16 declining trend in the industry. I think you've heard the
17 story of how the marketing has been affected, how the
18 production has been affected, how the financials have been
19 affected from the acquisition of the U.S. company,
20 Hollywood, with a lot of employees in Mexico, and then
21 Berwick Offray picked up that production and then saw that
22 undercut as -- from the time they acquired it moving
23 forward.

24 So it has occurred with the petitioning company
25 certainly since 2015 and onward. There's evidence that

1 there was competition before then. You see increasing
2 imports through the full years.

3 We can point to what was going on in the interim
4 period, and we will discuss that as well. We also gave
5 some caveats about the interim period, since this is a
6 seasonal industry and the quarter that's missing is the
7 quarter of the season, as it were.

8 We do believe we also have a strong threat case,
9 and so I guess maybe we focused on that because it's -- you
10 know, people say, well, you just have an injury case. We
11 wanted to point out we have a threat case too. And we
12 will -- we will brief that thoroughly.

13 But I think the factors in this case show both,
14 and I think you have some visibility into the future based
15 on the bidding process and based on information you have
16 about future imports that also lend support to the
17 conclusion that the Commission does reach in some
18 investigations, that there is both injury and threat. And
19 we feel that that's the case in this investigation.

20 MR. ALLEN: Thank you. And to the extent that
21 the Commission will be examining threat, I would like to
22 invite the parties to address in any post-conference brief
23 the other threat factors that weren't specifically
24 addressed in the petition, unused capacity, or substantial
25 increase in the capacity, several of which I know -- I

1 believe at least two of these were mentioned in the
2 presentation this morning, as well as inventories and the
3 potential for product shifting.

4 MR. PICKARD: We'll be happy to do so.

5 MR. ALLEN: Thank you. One of the things that I
6 was very glad to learn about today was the fairly
7 continuous nature of the production process from the raw
8 polypropylene all the way to the finished product, that
9 didn't necessarily come through as clearly when I was
10 reading the petition, and I very much appreciate that
11 information.

12 To the extent that, again, there are -- this is
13 going to be a long question but it's probably going to end
14 up coming back to the attorney.

15 To the extent that there are U.S. producers that
16 you'll be providing greater explanation for in terms of the
17 one who just extrudes, a company such as your own that
18 extrudes and goes all the way through the formal production
19 process, and then other companies that may just take the
20 large bolts and create their own finished product, we would
21 appreciate it if you could examine or provide some analysis
22 on why the Commission should also consider this all to be
23 one like product instead of multiple like products, such to
24 the extent that ribbons might be different than bows, both
25 in their finishing production processes, as well as --

1 okay. That's the first part of my question, thank you very
2 much.

3 The second part was, and I believe Mr. Chang
4 touched on this, are there any other products that are made
5 from the -- I guess you might call it finished extruded
6 ribbon before you put it on an irreversible course with
7 printing and dying and other finishing touches to become
8 either ribbon or bows? Is the film used for any other
9 product that you know of?

10 MR MUNYAN: Chris Munyan, Berwick Offray.
11 Again, from being here for years, very, very small, I mean
12 tiny percentage of our product ever gets sold into any type
13 of industrial use, and one of the main reasons is our
14 ribbon tears. It tears because it's oriented. So things
15 that are oriented don't have great industrial applications
16 relative to rope or tape or anything like that.

17 So, you know, we one time years ago sold for a
18 sealing use because it's foam, but that's not even used
19 anymore. So it's extremely minimal. It's really a
20 decorative product.

21 MR. ALLEN: Okay. Thank you very much. That
22 is -- those were all of my direct questions, but I would
23 like to invite any Respondent who might be sitting in the
24 audience today or might be reading this transcript in the
25 future and prior to the deadline for submitting comments to

1 please indicate in any post-conference submission that you
2 might be considering whether you agree with, and here comes
3 the checklist, the petitioner's definition of the like
4 product and the domestic industry, any beliefs -- any
5 arguments you might have regarding related parties issues
6 that the Commission may need to consider, should you, of
7 course, have access to the necessary data on that, and of
8 course, we would welcome any additional comments on any of
9 the topics that we have raised here today as well.

10 Thank you very much. I have nothing else.

11 MS. HAINES: Thank you.

12 Mr. Abbyad?

13 MR. ABBYAD: Good morning. My name is Nabil
14 Abbyad. I'm one of the economists working on this
15 investigation, and I want to thank you again for your
16 presentations. It helped clarify a great deal about this
17 industry.

18 My first question is with regards to end uses
19 for this product. So we know gift wrapping is the primary
20 end use, but we were hoping you could shed some light on
21 some of the other common end uses, in terms of what
22 percentage of demand they account for and whether there's
23 any substitutes for some of these end uses.

24 MS. PAJIC: Sure, absolutely. My name is Julie
25 Pajic.

1 As far as end uses, we estimated in the petition
2 that about 70 percent of our product is used for gift
3 wrapping and about 30 percent is utilized for other end
4 uses, such as a balloon string or as a decoration to finish
5 off a floral arrangement or a decoration that would be
6 utilized on a mailbox or a grave site as a commemoration of
7 someone's loss. It's also great for outdoor use, so we do
8 see that used outside of just gift wrapping.

9 Does that answer your question?

10 MR. ABBYAD: Yes, thank you. And then the other
11 question, are there substantial differences in how the
12 product is sold by end use in terms of packaging, and are
13 the differences across retailers as well, in terms of how
14 it's sold?

15 MS. PAJIC: This is Julie again. There are
16 differences in the format in which the product is provided
17 to either a retailer or to an end user. It's the same
18 product, but it potentially could be, as Lee has mentioned,
19 rolled on a larger tube, with a larger amount of ribbon, or
20 a larger count of bows, in a bow bag, because that ribbon
21 could be made into a bow.

22 Thank you. And Dr. Kaplan is going to bring up
23 some examples.

24 But for the most part, the ribbon itself is the
25 same. It's just in different formats or different put-ups,

1 depending on the end use, and we're very cognizant of what
2 that end use is, so we try to adapt our ribbon products to
3 provide adequate use to the end user.

4 MR. ABBYAD: Thank you. In terms of pricing,
5 amongst U.S. producers, how are prices generally set in the
6 industry? Does price differ a great deal by the type, be
7 it bows versus, you know, a keg or egg-shaped
8 configuration, and are there other factors by which price
9 may vary besides configuration or, yeah, other things?

10 MS. PAJIC: Well, obviously the way we price is
11 confidential, so we wouldn't want to speak about that. But
12 there are differences in the way in which a product is
13 priced and costs so that obviously goes into play when
14 we're -- when we're preparing our products for sale at
15 retail and at wholesale.

16 MR. MUNYAN: Chris Munyan, Berwick Offray. I can
17 expand on that. Similar to what Julie said is that every
18 product we had is built up on an individual level of cost
19 based on all the components, and again we can't talk about
20 where margin targets are, but we're a manufacturer and we
21 have seasonal use of working capital and return on invested
22 capital targets.

23 But every time is in many ways unique.

24 DR. KAPLAN: Seth Kaplan, IER. I think there
25 was testimony about different methods for negotiating

1 prices, having to do with the direct negotiations for the
2 seasonal work and sometimes online auctions that are ways
3 that the market determines prices, depending on the -- what
4 I think Julie called the channel, the all-occasion use
5 versus the seasonal use, versus the bulk pullups.

6 MR. ABBYAD: Thank you. That's very helpful.

7 In terms of quality, what factors determine the
8 quality of the product, in terms of its durability, other
9 things that might affect that?

10 MR. MUNYAN: Chris Munyan, Berwick Offray. I
11 mean, quality for us, because it's a decorative product, is
12 going to be, I mean, the color. So whether the color is
13 true color, whether the bows look crushed or not crushed,
14 whether the packaging is clean and crisp so the flanges
15 aren't bent, I mean, all things -- those are kind of very
16 consistent across whether it's U.S. produced or
17 Chinese-produced product that would have the same quality
18 standards.

19 MR. ABBYAD: Thank you. That's all the
20 questions that I have.

21 MS. HAINES: Thank you.

22 Ms. Preece?

23 MS. PREECE: Thank you. This is an interesting
24 product.

25 Coloring. In textiles, this is not a textile,

1 but in textiles, there's sort of a batch coloring problem,
2 where colors vary between batches. Is there anything like
3 this in this ribbon?

4 MR. BOY: If you -- we manage the consistency of
5 our inputs to reduce that as much as possible. Within
6 the -- within the range of a consumer product, it's not as
7 big an issue with this product line as it would be with our
8 narrow woven ribbons, where they might be used in apparel
9 from batch to batch. And so compared to batch to batch.

10 MS. PREECE: Okay. Okay. Can I -- I -- okay.
11 Julia, is it Julia?

12 MS. PAJIC: Yes, ma'am.

13 MS. PREECE: You mentioned program sales.
14 What -- do you have any sales where you match the ribbon to
15 a paper or anything like that in these kinds of sales?

16 MS. PAJIC: This is Julie Pajic. Yes, in our
17 industry, because we do rely heavily on gift wrapping as
18 part of our end use, we do match various colors upon
19 retailer request or upon our own design inputs, based on
20 what's happening in the design aspects of that upcoming
21 season.

22 So if, for example, red is the hot color for
23 Christmas, we will, indeed, have the right red for
24 Christmas. And I know that sounds -- I'm not trying to be
25 sarcastic, but there are several levels of red. So we will

1 definitely be matching and providing design inputs based on
2 what's happening in the industry and based on our own
3 design people in-house.

4 MS. PREECE: Would that differ between
5 purchasers? The reason, I remember in tissue paper, that
6 was something that they talked about in some detail, about
7 matching the tissue paper to the bags that they used it in
8 and things like that.

9 Does that differ between one purchaser and
10 another purchaser? I remember that it was -- Target was
11 especially interested in that issue.

12 MR. MUNYAN: Chris Munyan, Berwick Offray. In
13 most cases, it's standard colors, but -- because we have an
14 extremely broad range of colors that we can produce. But
15 some retailers do ask for a specific color range to match,
16 and we absolutely can customize any color.

17 DR. KAPLAN: I think what you're -- you know,
18 Seth Kaplan.

19 You know, there's a fashion element to this,
20 plainly. And once again, both the production process and
21 the marketing aspect was a real eye opener for me.

22 You know, you think about, you know, ribbons,
23 but boy, I got to really think about ribbons, and it's
24 very, very complicated, and it's very sophisticated.
25 There's design teams and marketing teams doing this.

1 But the point I wish to emphasize and the record
2 also shows is that the -- is that the imports do the same
3 thing and sell to a lot of the same companies. So despite
4 the fashion element, the fashion element is matched. And
5 so that's why the responses show that factors other than
6 price are never or seldom significant and that the products
7 are interchangeable.

8 MS. PREECE: Okay. It may be apparent, but my
9 family is very cheap and so we always buy the nonfashion
10 stuff.

11 But in any case, how much a share of the total
12 purchases would you say is fashion versus -- I mean, even
13 including -- obviously, that includes some of the
14 Christmas, some of the other stuff.

15 What share would be fashion-oriented or specific
16 to a purchaser or anything like that, just to sort of get
17 an idea of the industry?

18 MR MUNYAN: Chris Munyan, Berwick Offray.

19 For the Christmas season, I mean even though we
20 do offer a lot of fashion colors, a substantial, I mean
21 more than 75 percent of the colors are going to be
22 traditional Christmas colors, red, green, gold, silver,
23 blue. And then for all occasion colors throughout the year
24 for birthdays, again, five or six, seven colors, eight
25 colors are going to be the primary birthday colors, yet

1 we're going to offer a myriad of fashion colors.

2 MS. PREECE: Okay. But you haven't given me an
3 idea of a percent?

4 MR. MUNYAN: We can provide percents in the
5 post-conference brief.

6 MS. PREECE: That would be great. It doesn't --
7 I don't want to go into this.

8 Now, I have in front of me one of your wonderful
9 bags of bows, which you may have noticed me going over to
10 get. And it says "42 count." It does not say quantity in
11 any other way.

12 Now, these bows are very homogenous, I think.
13 That is to say, I think that there's probably the same
14 yardage in each bow. So I'd like for the pricing product,
15 I think there is -- there should be a really easy
16 conversion from the pricing product to the bows. And if
17 there's not, if we can get that for the final, if we go to
18 a final, I would like it. I mean, I would like to have a
19 product that we can -- even if they get it and it says 42
20 count, you know, they can convert.

21 So can you -- can we have something to convert
22 these bows or the bows that are in the pricing product to a
23 yardage?

24 MR. MUNYAN: Chris Munyan, Berwick Offray. I
25 know that bag, and I agree that that specific bag looks

1 very homogenous because it has the same size bows in it.
2 But the reality is we have many, many different bag
3 configurations with different sized bows and also bags that
4 have multiple size bows, and also multiple size bows with
5 high variations in substrate.

6 So I wish I could have a conversion factor that
7 could work across the product.

8 MS. PREECE: No, I'm not interested in that.
9 I'm interested in for the pricing product, I'd like to have
10 something that is homogenous like this. If we're going to
11 do a pricing product for the final, we need a product
12 that's homogenous like this, so that you can actually do a
13 conversion, so that people can give us a price.

14 DR. KAPLAN: We'll look into that and see if it
15 also meets the standard that I'm sure you're interested in,
16 which is the coverage.

17 MS. PREECE: I'm not interested in coverage.
18 No, no, if you -- no, no. If you give us a product that we
19 cannot get a quantity on, we have no coverage. So if we
20 get 2 percent coverage and we still get a quantity and a
21 value, we have much better coverage than if we get a
22 product that nobody can give us data on.

23 So coverage is not the important thing. The
24 important thing is to find a product that actually we can
25 get data on.

1 DR. KAPLAN: Okay. We will look carefully,
2 especially given your caveat that coverage is not
3 important.

4 MS. PREECE: Well, it's not "not important."
5 It's that measuring it is essential and coverage is
6 secondary.

7 DR. KAPLAN: We'll take your charge and do the
8 best we can.

9 MS. PREECE: Thank you. Thank you very much.
10 I'm not trying to be negative about this. This is just,
11 for me, it's useless to have something where we can't get
12 the data and it does seem like we're having problems with
13 that data. And so for the pricing product, we want a
14 narrow enough product that we can get a price.

15 Is there any difference in sales on the Internet
16 from storefront sales that you've noticed? Is there --
17 does that -- do these two markets differ in any way? This
18 is sort of trying to look at your market. I'm not going to
19 go anywhere with it. It's just trying to get a background.

20 MR MUNYAN: Chris Munyan, Berwick Offray.

21 I mean really the change I would say in the last
22 few years is the proliferation of items configurations that
23 are showing up on direct retail Web sites and the number of
24 listings and the number of suppliers that are out there.
25 So that is continuing to proliferate. And some of the

1 configurations are different than what we would see at a
2 retail store.

3 MS. PREECE: So configurations meaning like the
4 shape of the bows?

5 MR MUNYAN: Multiple packs. I mean, there is
6 a -- if you can think of a configuration, it's available on
7 some type of online site.

8 MS. PREECE: Yeah, yeah. Well, that seems to be
9 a thing you can do with the Web that doesn't make sense
10 with a physical location, because you just have a limit on
11 your physical location.

12 DR. KAPLAN: I think there's another distinction
13 as well, in that you have, you know, the major retail
14 stores having in-store sales but also selling on the
15 Internet.

16 What we've seen a huge proliferation of is the
17 number of Chinese Internet sites that are unrelated to a
18 U.S. brick and mortar retailer or even a well-known online
19 retailer.

20 As was discussed earlier, you know, go to
21 Alibaba and click in "ribbons," and how many --

22 MR MUNYAN: 60,000 listings.

23 DR. KAPLAN: 60,000 listings. Now, that doesn't
24 mean there's 60,000 producers, but that means there's
25 someone out there, 60,000 of them that if you say if you

1 want it, they will find it and send it to you, and they
2 have a price attached to it. And that was just Chinese
3 producers. They have a price attached to it, and that
4 price is often inexplicably low, in the sense of we know
5 how much it costs to make this, and they got to get it over
6 here. And it's just -- it just doesn't seem to relate to
7 the cost formulas that from the inventors of the industry
8 that use an internationally traded input as the key input
9 to the production process.

10 So to the extent that your question relates to
11 Internet, there's kind of two parts, the brick and mortar
12 Internet sales versus in-store sales, but then the
13 increased proliferation of low-priced offers.

14 And that -- that has two effects. It offers
15 another source of supply, but it also affects the pricing
16 of the great American retail stores that look on the
17 Internet for their product and see what other people are
18 doing, and then they see those prices. And that puts
19 extraordinary pressure on the U.S. producer of this company
20 because they want to serve their customers and are facing
21 dumped imports not only as offered to carry in their store,
22 not only offered to their competitor's store, but offered
23 directly to the customers that they are serving every day.
24 And now they are under this stress, and they put us under
25 this stress.

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1 So the Internet has a really important role to
2 play through this price discovery mechanism, and how it
3 affects competition and how it injures the domestic
4 industry through that channel of distribution that is so
5 visible, you know.

6 I mean, when we were growing up, like, you know,
7 your parents might have shopped at like multiple stores,
8 but there were only two or three they could go to and they
9 probably look at how much gas it was and decided not to go
10 to the other place.

11 Now you click a button, 60,000. So you could
12 see how price sensitive customers are very affected and how
13 it works its way through the distribution chain and through
14 the retail sector in the United States, and how it affects
15 the domestic producers. Thank you.

16 MS. PREECE: Another question. Polypropylene
17 pellets. You say they are distributed internationally. Is
18 there a price data out there on this product or is this
19 something that -- I mean, if we can have it, we'd like to
20 have it. If it's not available, it's not important. But,
21 you know, it's something that we like to put in the
22 reports. So I would like to ask you if it's available, to
23 provide it to us in the brief. Polypropylene.

24 MR. BOY: For the U.S. market, there are indexes
25 that we look at. I don't remember the name right now but

1 we can answer that later.

2 Globally we have to get quotes.

3 MS. PREECE: Okay, that's great. Any published
4 will be very useful and you can provide that.

5 MR. BOY: Thank you.

6 MS. PREECE: Then if it's public or not, I don't
7 care. However it's available.

8 Well, it looks like that's the end of my --
9 oh -- yeah, that's the end of my questions. Thank you very
10 much. It was very helpful, and I am looking forward to
11 seeing the briefs.

12 MS. HAINES: Ms. Catalano.

13 MS. CATALANO: Good morning. Mr. Boy, I really
14 appreciated your presentation. I loved your process map
15 and your pictures, they really did help. I am the industry
16 analyst trained in chemistry, so some of my questions will
17 be directed in that nature.

18 The first question I want to ask about is the
19 HTS numbers. So the number 3920.20.0015 and 3926.40.0010.

20 So the first of those HTS numbers are for
21 polypropylene, which are the ribbons. The second HTS
22 number is in the end of the plastics HTS, and those can be
23 nonpolypropylene. So those can be polyethylene, polyethene
24 terephthalate, polyvinyl chloride or whatnot.

25 And I'm wondering for this investigation, are

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1 all of the products that are from your questionnaires or
2 from your data, are those in the 3926HTS, are those
3 polypropylene or are they also other polymers?

4 MR. BOY: So referring back to the presentation,
5 the specific slide where I showed the hot stamp that was
6 being done on a clear product that is not polypropylene, I
7 believe PET. So that -- that one happens to be. But other
8 substrate --

9 MS. CATALANO: Did you say ethylene?

10 MR. BOY: I'm sorry. It's a polyester, but PET
11 is most commonly in bottles.

12 MS. CATALANO: Yes.

13 MR. BOY: But it's in the polyester family. But
14 we've used -- we've used other substrates as well. We
15 could list those afterwards. So in terms of proportions I
16 can't answer, but in terms of is everything polypropylene,
17 no.

18 MS. CATALANO: Okay. And what percentage -- I
19 guess you couldn't really quantify that, you just said
20 that.

21 MR. BOY: Right. But we could go back and do
22 that probably.

23 MS. CATALANO: Do you want to give a stab at it?
24 The majority would you say is probably polypropylene?

25 MR. BOY: Of our products, the majority would be

1 polypropylene.

2 MS. CATALANO: Okay. And from the presentation
3 it was all about polypropylene. In your factory in
4 Berwick, Pennsylvania, do you extrude or melt down any
5 other polymer other than polypropylene?

6 MR. BOY: We do.

7 MS. CATALANO: What are those polymers?

8 MR. BOY: I would prefer to answer that --

9 MS. CATALANO: Sure. That is no problem. I
10 will wait for the secret answer in the post-hearing brief.

11 And then what I want to ask you is your
12 perception of what's going on in China. When you look at
13 their ribbon and their bows, can you tell or have you done
14 any chemical analysis to know what type of polymer they are
15 producing and is it a cheaper one.

16 So when you look at the bows from China, would
17 you say the ones coming in are polypropylene or polyester
18 or some other polymer? What do you think the majority of
19 those are? Is it a similar market over in China and over
20 here in the United States?

21 MR. MUNYAN: Chris Munyan, Berwick Offray. I've
22 been to factories overseas and I've been in the industry a
23 long time. What I have mostly seen coming from China are
24 products that are primarily extruded polypropylene and
25 other resins which may be similar resins to what we use

1 within our extrusion blends, but also have combinations of
2 laminated films which may be polyester, unsupported
3 polyester films, metallized. Or I've also seen PVC. So
4 you will see metallized PVC, similar things that we've also
5 used over the years. So I would say there's strong
6 comparisons.

7 MS. CATALANO: So you would say they are
8 similar.

9 MR MUNYAN: Very similar.

10 MS. CATALANO: That would be a fair observation.

11 MR MUNYAN: That's correct.

12 MS. CATALANO: I was actually on the 484F
13 committee for your company when it came in, so I read a lot
14 about ribbons and bows.

15 So this bag here -- the bag itself is plastic.
16 What is it made of? Is it polypropylene?

17 MR MUNYAN: Chris Munyan, Berwick Offray.

18 That specific bag is polypropylene. We also can
19 produce bags that are made of polyethylene or high clarity
20 polypropylene, there are different variations in bags.

21 MS. CATALANO: Does that change the cost?

22 MR MUNYAN: It can change the cost absolutely.

23 MS. CATALANO: So if you're making a decision
24 about how you want to produce a bag, would you say that the
25 cost of either polymer will help you determine what you

1 want to make the bag out of?

2 MR MUNYAN: The polymers have different
3 features. For example, polypropylene bags are clear,
4 polyethylene bags are cloudier. We tend to use for that
5 specific bag the same kind of standard polypropylene film
6 that is, you know, performs as it should perform and
7 provides the proper clarity. But if a customer was to
8 specify higher clarity or thicker material, we could also
9 do that.

10 MS. CATALANO: Is that something that you have
11 requests for usually?

12 MR MUNYAN: We have had requests over the years,
13 but we try to as much as possible provide our standard bag,
14 because it's what we can produce most effectively to
15 compete against dumped Chinese imports.

16 MS. CATALANO: Okay. From the presentation from
17 Mr. Boy, I also heard that there are other components in
18 this process which would include aluminum for some of your
19 metallized products or even adhesives. And I'm wondering
20 what you think about your products compared to the Chinese
21 market.

22 Would you say the adhesives and the metallized
23 products are about the same, or are they very different?
24 What is your perception?

25 MR MUNYAN: Chris Munyan, Berwick Offray. I

1 think adhesives are only used in the bow tabs. Our
2 adhesives are water-based adhesives, just because they are
3 better for the environment. My belief would be -- but I do
4 not have evidence of this, that adhesives are likely
5 solvent-based adhesives.

6 MS. CATALANO: What type?

7 MR MUNYAN: Solvent-based adhesives versus
8 water-based. But in terms of the metallized film, I've
9 seen vacuum metallizers in Chinese ribbon factories over
10 the years that look very similar to vacuum metallizers that
11 we use to provide the metallic finish.

12 MS. CATALANO: Okay. So it would be a fair
13 statement to say that they're similar?

14 MR MUNYAN: That's correct, they would be
15 similar.

16 MS. CATALANO: Okay. I like to clarify
17 sometimes for the record because it makes it easier for
18 people to read the transcripts later.

19 My next question is -- has to do with the
20 machines and the processes used in the manufacturing. I
21 heard from the presentation that your company has made a
22 lot of investment into new machines or new processes. And
23 I'm wondering what your perception is of your machines and
24 processes versus what is going on in China.

25 Would you say that your machines make your

1 product more costly? Are they similar?

2 DR. KAPLAN: First, a general comment, which is
3 that, once again, the perception in the market of the
4 products is that the products are very similar. The second
5 comment is the -- on the cost of production of the Chinese
6 material, if this investigation moves forward, I believe
7 you will have access to the Commerce Department who will be
8 doing a thorough analysis of the cost of production in
9 China. And so from a consumer aspect, these products are
10 interchangeable. From a production cost prospect, the
11 domestic industry is the founder of this process, extremely
12 efficient and have been working extremely hard to lower
13 costs.

14 Nonetheless, they are getting undersold.

15 With respect to the exact machinery over there,
16 there will be an investigation by the Commerce Department,
17 people have walked through at various times, but we believe
18 there are many small producers there, and so it is -- it is
19 not like a steel case where everybody walks through the
20 steel factories, or a chemical case where there's, you
21 know, three major or four major producers of some product
22 and everybody is very familiar and there's these
23 extraordinary capital investments for this continuous
24 process of chemicals.

25 So I appreciate and see where you're going with

1 these questions. We've talked about this internally. But
2 we'll answer them now and later to the best of our
3 understanding, but we have less information than you would
4 for a -- you know, a major chemical manufacturing, a major
5 steel manufacturer in this regard.

6 MS. CATALANO: Sure. I understand, thank you.

7 DR. KAPLAN: Thank you.

8 MS. CATALANO: In terms of the polypropylene, do
9 you perceive that in China, that they could be using any
10 kind of impurities in the product that would make it
11 cheaper? I understand that that may be hard to answer.

12 MR. MUNYAN: Chris Munyan, Berwick Offray. We
13 really don't know whether they are doing that or not.

14 MS. CATALANO: Okay. That's okay. My next
15 question has to do, I heard that there were intellectual
16 property investments from the company. And could you
17 expand upon that and talk about maybe what some of those
18 patents could be or what they are? Do you expand upon
19 that?

20 MR. MUNYAN: Chris Munyan, Berwick Offray. Our
21 intellectual property really comes down to, for the most
22 part, trade secrets of equipment that we've developed over
23 the years which are confidential and proprietary. But we
24 really don't have many active patents any longer. Over the
25 many years there have been patents relating to

1 configurations of bows, but I'm really not aware of any
2 that are even active at this point.

3 MS. CATALANO: Okay. Thank you. That's all of
4 my questions.

5 MS. HAINES: Okay. I think that completes
6 Staff's questions. Thank you very much.

7 Do you have a closing statement that you would
8 like to make?

9 CLOSING STATEMENT OF DANIEL PICKARD

10 MR. PICKARD: I have something very quickly, if
11 I could. I don't think there's any need to use up all of
12 our remaining time.

13 So I would like to start off by saying that
14 we're mindful of two things. One, in regard to why this
15 will be a short closing statement is we're mindful of the
16 workload that the Commission Staff has right now, so we are
17 particularly appreciative of your time and attention to
18 this case, especially when the Commission is at a record
19 workload for ADC VD work.

20 Secondly, we're also very mindful that when it
21 comes to new cases, how complicated the factual pattern can
22 be, and want to reinforce that we will help to the best of
23 our ability as far as resolving the factual and legal
24 questions that the Staff have.

25 So that being said, maybe to just kind of sum up

1 kind of the key parts. I would certainly echo the comments
2 of Dr. Kaplan that just the absolute volume of imports here
3 is significant. Even if there was no increase, just
4 absolutely and by the share that they hold by any kind of
5 commercial or legal sense, they would have to be deemed
6 significant.

7 But more than that, and going perhaps to start
8 off with one of Mr. Allen's questions in regard to the use
9 of the HTS data in the petitions, obviously when we're
10 drafting petitions, we use the best information that's
11 reasonably available to us. So we used the HTS numbers,
12 which not surprisingly, our position is regardless if
13 you're looking at the questionnaire data or if you're
14 looking at the HTS data, you see large imports and you see
15 increasing imports. The HTS data certainly share the surge
16 over the interim period. The questionnaire data show a
17 significant increase absolutely relative to production, and
18 relative to consumption over the period of investigation.

19 Similarly, the data clearly shows a
20 deterioration in the health of the domestic industry at the
21 time that this surge is going on. And again, not to be
22 overly redundant, we see this throughout the trade data, we
23 see it throughout the financial data and we see it
24 throughout the employment data.

25 So this is as much, if not more, of a current

1 material injury case, but there is certainly overwhelming
2 evidence of threat as well. And the last thing that I
3 would just note is obviously all of the facts in the record
4 and the testimony that have been entered today are
5 uncontradicted by any testimony and by anyone in opposition
6 of this case. And in all ITC investigations, especially at
7 the preliminary phase, I think that's an important factor
8 for the Commission's analysis.

9 So with that, happy to conclude and thank you
10 again for all of your hard work on this case.

11 MS. HAINES: Thank you.

12 On behalf of the Commission and the Staff, I'd
13 like to thank the witnesses who came here today, as well as
14 counsel for helping us gain a better understanding of the
15 product and the conditions, the competition and the plastic
16 decorative ribbon industry.

17 Before concluding, please let me mention a few
18 dates to keep in mind. The deadline for submission of
19 corrections to the transcript and for submission of
20 post-conference briefs is Monday, January 22nd. If briefs
21 contain business proprietary information, a public version
22 is due on Tuesday, January 23rd.

23 The Commission has tentatively scheduled its
24 vote on these investigations for Friday, February 9th, and
25 it will report its determinations to the Secretary of the

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1 Department of Commerce on Monday, February 12th.

2 The Commission's opinions will be issued on
3 Tuesday, February 20th. Thank you all for coming. The
4 conference is adjourned.

5 (Whereupon, at 11:26 a.m., the hearing was
6 concluded.)

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CERTIFICATE OF REPORTER

TITLE: In The Matter Of: Plastic Decorative Ribbon
from China

INVESTIGATION NOS: 701-TA-592 and 731-TA-1400 (Preliminary)

HEARING DATE: 01-17-18

LOCATION: Washington, DC

NATURE OF HEARING: Conference

I hereby certify that the foregoing/attached transcript is a true, correct and complete record of the above-referenced proceeding(s) of the U.S. International Trade Commission.

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