UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:		Investigation Nos.:
FINISHED CARBON STEEL FLANGES FROM)	701-TA-563 AND 731-TA-1331-1333
INDIA, ITALY, AND SPAIN)	(FINAL)

REVISED AND CORRECTED

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1	UNITED STATES OF AMERICA
2	BEFORE THE
3	INTERNATIONAL TRADE COMMISSION
4	
5	IN THE MATTER OF:) Investigation Nos.:
6	FINISHED CARBON STEEL FLANGES FROM) 701-TA-563 AND
7	INDIA, ITALY, AND SPAIN) 731-TA-1331-1333
8) (FINAL)
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13	Main Hearing Room (Room 101)
14	U.S. International Trade
15	Commission
16	500 E Street, SW
17	Washington, DC
18	Tuesday, April 25, 2017
19	
20	The meeting commenced pursuant to notice at 9:30
21	a.m., before the Commissioners of the United States
22	International Trade Commission, the Honorable Rhonda K.
23	Schmidtlein, Chairman, presiding.
24	
25	

1	APPEARANCES:
2	On behalf of the International Trade Commission:
3	Commissioners:
4	Chairman Rhonda K. Schmidtlein
5	Vice Chairman David S. Johanson
6	Commissioner Irving A. Williamson
7	Commissioner Meredith M. Broadbent
8	Commissioner F. Scott Kieff
9	
10	
11	
12	Staff:
13	William Bishop, Supervisory Hearings and Information
14	Officer
15	Sharon Bellamy, Records Management Specialist
16	
17	Drew Dushkes, Investigator
18	David Guberman, International Trade Analyst
19	Tana Von Kessler, International Economist
20	David Boyland, Accountant/Auditor
21	Patrick Gallagher, Attorney/Advisor
22	Douglas Corkran, Supervisory Investigator
23	
24	
25	

Opening Remarks:
Petitioners (Matthew J. McConkey, Mayer Brown LLP)
Respondents (Lawrence W. Hanson, The Law Office of Lawrence
W. Hanson P.C.)
In Support of the Imposition of Antidumping and
Countervailing Duty Orders:
Mayer Brown LLP
Washington, DC
on behalf of
Weldbend Corporation
Boltex Mfg. Co., L.P.
James J. Coulas, Jr., President, Weldbend Corporation
Frank Bernobich, President, Boltex Mfg., Co., L.P.
Carlyn Mattox, President, Mattsco Supply Company
Kevin Coulas, Vice President of Production, Weldbend
Corporation
Fabian P. Rivelis, Sr., International Trade Advisor,
Mayer Brown LLP
Dan Klett, Principal, Capital Trade, Inc.
Matthew J. McConkey and Simeon M. Kriesberg - Of
Counsel

1	In Opposition to the Imposition of Antidumping and
2	Countervailing Duty Orders:
3	The Law Office of Lawrence W. Hanson P.C.
4	Houston, TX
5	on behalf of
6	Forgital USA, Inc.
7	Forgital Italy S.p.A.
8	Leo Spezzapria, Vice President, Forgital USA, Inc.
9	Lawrence W. Hanson - Of Counsel
10	
11	Rebuttal/Closing Remarks:
12	Petitioners (Matthew J. McConkey, Mayer Brown LLP)
13	Respondents (Lawrence W. Hanson, The Law Office of Lawrence
14	W. Hanson P.C.)
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21	
22	
23	
24	
25	

1	I N D E X	
2		Page
3	Opening Remarks:	
4	Petitioners (Matthew J. McConkey, Mayer Brown LLP)	7
5		
6	Respondents (Lawrence W. Hanson, The Law Office of	
7	Lawrence W. Hanson P.C.)	11
8		
9	Frank Bernobich, President, Boltex Mfg., Co., L.P.	13
10		
11	Kevin Coulas, Vice President of Production, Weldbend	20
12		
13	Carlyn Mattox, President, Mattsco Supply Company	29
14		
15	Dan Klett, Principal, Capital Trade, Inc.	31
16		
17	Leo Spezzapria, Vice President,	
18	Forgital USA, Inc.	103
19		
20		
21	Rebuttal/Closing Remarks:	
22	Petitioners (Matthew J. McConkey, Mayer Brown LLP)	142
23		
24	Respondents (Lawrence W. Hanson, The Law Office of	
25	Lawrence W. Hanson P.C.)	147

1	PROCEEDINGS 9:31 a.m.
2	MR. BISHOP: Will the room please come to order?
3	CHAIRMAN SCHMIDTLEIN: Good morning. On behalf
4	of the International Trade Commission I welcome you to this
5	hearing on Investigation Nos. 701-TA-563 and 731-TA-1331
6	through 1333 Final involving finished carbon steel flanges
7	from India, Italy and Spain.
8	The purpose of these investigations is to
9	determine whether an industry in the United States is
10	materially injured or threatened with material injury or the
11	establishment of an industry in the United States is
12	materially retarded by reasons of imports of finished carbon
13	steel flanges from India, Italy and Spain.
14	Schedule setting forth the presentation of this
15	hearing, notices of investigation and transcript order forms
16	are available at the Public Distribution table. All
17	prepared testimony should be given to the Secretary. Please
18	do not place testimony directly on the public distribution
19	table. All witnesses must be sworn in by the secretary
20	before presenting testimony. I understand that parties are
21	aware of the time allocations and any questions regarding
22	time allocations as we proceed should be directed to the
23	Secretary.
24	Speakers are reminded not to refer in their
25	remarks or answers to questions to business proprietary

1 information. Please speak clearly into the microphones and state your name for the record for the benefit of the court 2. 3 reporter. If you will be submitting documents that may 4 contain information that you wish to remain classified as business confidential, your request should comply with 5 Commission Rule 271.6. 6 Mr. Secretary, are there any other preliminary 8 matters? MR. BISHOP: Madame Chairman, I would note that 9 all witnesses in today's hearing have been sworn in. There 10 11 are no other preliminary matters. 12 CHAIRMAN SCHMIDTLEIN: Very well. Let us begin with opening remarks. 13 14 MR. BISHOP: Opening remarks on behalf of 15 Petitioners will be given by Matthew J. McConkey of Mayer 16 Brown. 17 CHAIRMAN SCHMIDTLEIN: Welcome Mr. McConkey, you 18 may begin when you are ready. STATEMENT OF MATTHEW J. MCCONKEY 19 20 MR. MCCONKEY: Good morning. Matthew McConkey of 21 Mayer Brown for Petitioners Weldbend Corporation and Boltex 22 Manufacturing Company. This case, as we all know, is about imports of certain carbon steel flanges from India, Spain 23

and Italy rapidly taking market share from the Domestic

Industry by drastic underselling.

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1	In the preliminary investigation, the Commission
2	unanimously ruled that there is a reasonable indication that
3	an industry in the United States is materially injured by
4	reasons of imports of finished carbon steel flanges from the
5	three countries. There is nothing in the record of this
6	final stage that suggests a finding other than material
7	injury by reason of the Subject Imports.
8	The Department of Commerce has issued its finding
9	of dumping of Spanish product. The Department of Commerce
10	has preliminarily found dumping in India and Spain and the
11	Department of Commerce preliminarily found subsidization in
12	India, waiting for the finals in late June for those. In
13	addition, the record unequivocally demonstrates that the
14	conditions of competition make this Domestic Industry
15	particularly susceptible to injury from unfairly priced
16	imports.
17	First, carbon steel flanges are a price sensitive
18	commodity-like product. Because these products are
19	standardized in terms of AStM; size, flange type, pressure
20	rating etc, they are highly interchangeable regardless of
21	source. In fact, the same flange may be sourced from
22	various producers in the United States and the three Subject
23	Countries. As a result, purchasing decisions are mainly
24	based on price.
25	Second, this industry is highly capital

- 1 intensive. As the questionnaire responses show, fixed costs
- 2 are high relative to variable cost. As such, the U.S.
- 3 Producers have strong economic incentive to meet lower
- 4 priced imports to avoid lost sales and underutilized
- 5 capacity.
- 6 Third, U.S. demand for flanges has been declining
- 7 and apparent consumption has fallen. As a result, the U.S.
- 8 Producers have been forced to make painful decisions to cut
- 9 prices to try to meet import competition. Applying the
- 10 statutory factors of injury in the contest of these
- 11 conditions of competition, the final record demonstrates
- 12 that the Domestic Industry is materially injured by the
- 13 reason of the Subject Imports.
- 14 First, the increase in the volume of the Subject
- 15 Imports is significant both in absolute terms but especially
- 16 relative to U.S. production and total market. Second the
- 17 Subject Imports have had very negative price effects. Data
- in front of the Commission demonstrates the Subject Imports
- 19 have consistently undersold the domestic-like product by
- 20 significant margins. The increasing volume and decreasing
- 21 prices of Subject Imports have both depressed and suppressed
- the U.S. prices. The U.S. prices in fact have declined from
- 23 2013 through 2016 and the imports undersold the
- 24 domestic-like product throughout the POI.
- 25 Finally, the Subject Imports and negative volume

1	and price effects have seriously impacted the domestic
2	industry's market share, their output, their employment,
3	their profitability and their capital investment. The two
4	petitioning producers who are here today suffered
5	significant and material declines in production, employment
6	and profits.
7	The rapid increase of lower priced imports at the
8	expense of U.S. production is accelerating. The Domestic
9	Industry's disinvestment in U.S. production, assets and
10	separation of its U.S. workers. Because the industry is
11	already injured, there is no reason for the Commission to
12	even look at the threat of injury but the persistent
13	underselling, the excess capacity in the Subject Countries
14	and government subsidies in India all in the context of
15	declining U.S. demand made clear that future injury is also
16	imminent if duties aren't imposed.
17	Finally, we know that in the preliminary phase of
18	this investigation Indian producers and Importers of Indian
19	product appeared before the Commission Staff and made
20	attenuated competition arguments based on the existence of
21	approved manufacturing lists. This argument has now been
22	debunked via the questionnaire responses submitted in the
23	final investigation.
24	Indeed, we believe that the absence of any of
25	those parties at this hearing today and their desigion not

1	to submit prehearing briefs on this issue speak volumes. In
2	short, the Commission should reach an affirmative
3	determination in each of these investigations. Thanks.
4	MR. BISHOP: Opening remarks on behalf of
5	Respondents will be given by Lawrence W. Hanson of the Law
6	Office of Lawrence W. Hanson.
7	STATEMENT OF LAWRENCE W. HANSON
8	MR. HANSON: I am Lawrence W. Hanson of the Law
9	Office of Lawrence W. Hanson. We are in Houston Texas. We
10	do a fair amount of work with oil field equipment and I'd
11	like to share with you today about flanges, primarily about
12	flanges. We certainly understand the role of the Commission
13	today and we appreciate the important role that you play.
14	Your job is to determine whether or not there has been
15	injury to the Petitioners. We have no doubt that there have
16	been injury by Petitioners but not by Forgital.
17	There are different levels of flanges in the
18	industry as we outlined in our brief and that is the thrust
19	of our argument today. There are significant differences
20	between the flanges that are there. There is a Domestic
21	Industry for high end flanges versus commodity flanges. We
22	respect the Petitioners in this manner. Forgital sells
23	forgings and non-heat treated or heat treated flanges to the
24	Petitioners and I think that is why they were excluded of
25	course from the scope that they sought here, that they have

1	concluded that they have believed before that there was more
2	than one type of thing, flanges are basically flanges.
3	I think we will have a longer discussion in our
4	general remarks but our general request will be that there
5	is no possible way that the high-end flange market and the
6	importation of the high-end flanges, the specialized flanges
7	in any way interferes with or even competes with the same
8	market as the commodity flanges or lower end flanges. It is
9	not to say that flanges are in any way inferior. Boltex do
10	a very good quality work, they have very good flanges but
11	their flanges are fundamentally different from ours. The
12	economics of those markets are completely different.
13	For that reason our request was simply that this
14	Commission find that there in fact was no injury, that there
15	could be no injury to the Petitioners by the Respondents in
16	this matter here so we look forward to being able to express
17	more fully our views on the differences in the flange market
18	and why there has been no injury. Thank you.
19	CHAIRMAN SCHMIDTLEIN: Thank you, Mr. Hanson.
20	MR. BISHOP: Would the Panel in support of the
21	Imposition of the Antidumping and Countervailing Duty
22	Orders please come forward and be seated.
23	CHAIRMAN SCHMIDTLEIN: You may begin when you are
24	ready, Mr. McConkey.
25	STATEMENT OF FRANK BERNOBICH

1	MR. BERNOBICH: Good morning, again. I am Frank
2	Bernobich, President of Boltex manufacturing Company. It's
3	a pleasure to be back in front of the Commission as I was
4	here last summer for the staff conference. I have been with
5	Boltex since its inception in 1989. I have over 39 years of
6	experience in the carbon steel flange business.
7	I'm here today to address three topics. First, I
8	will describe Boltex operations. Second, I will describe
9	flanges and the way flanges are produced. Third, I will
10	review the difficult conditions of our company as a result
11	of unfairly priced imports.
12	Boltex began as a machining operation in 1989 and
13	started forging in 1996. Boltex has two manufacturing
14	facilities in Houston, Texas. In 2013, Boltex had 227
15	employees working six days a week, 58 hours per week as
16	compared to 177 employees working 4 days, 40 hours per week
17	at the end of 2016. Our 315,000 square foot forging plant
18	sits on 16.5 acres and was open in 1996. Our 195,000 square
19	foot machine facility sits on a 35 acre site.
20	Our land and facilities will permit us to grow
21	and expand if allowed to compete at a level playing field.
22	We are a fully integrated carbon steel flange manufacturer,
23	which means that we produce flange forgings from carbon
24	steel billets bars and then machine those flange forgings
25	into finished flances. Our equipment is state of the art

_	and our integrated process arrows us to manage our in-nouse
2	forging, heat treatment, automatic machining process,
3	metallurgical testing to ensure the timely delivery of
4	quality flanges. We also produce and sell some of our flange
5	forgings to other U.S. machining facilities who then
6	manufacture those flange forgings into a finished product.
7	In a minute I will provide some background on how
8	flanges are produced however let me first explain a bit
9	about what a flange is and what they are used for. A flange
10	is an article to connect a pipe, valve, pumps and other
11	equipment to form a piping system. It also provides easy
12	access for cleaning, inspection or modification. Flanges
13	are usually welded. Flanges are manufactured in all
14	different kinds of materials like stainless steel, cast
15	iron, aluminum, brass, bronze, plastic, etc.
16	However the most commonly used material is forged
17	carbon steel. The material the pipe is made from determines
18	the material the flange is made of as the flange will
19	invariably be of the same material as the pipe. Carbon
20	steel piping systems are connected by carbon steel flanges.
21	The production process to produce flanges out of carbon
22	steel is different from the production process to produce
23	flanges of any other material. Earlier this spring we were
24	visited by various representatives from the Commission
25	including Commissioner Williamson and we provided a tour of

1 our production facility and our process. At this point I would like to spend a few minutes 2. 3 to explain how flanges are produced and what Commissioner 4 Williamson and his staff witnessed. The production of flanges starts with the forging of carbon steel billet bar 5 6 into a forging. The general forging production process 7 begins with the preparation of forging dies that ultimately form the forged flanges. The billet bar is pushed through 8 9 automated induction heating oven into the shearing press 10 where it is gauged and cut. The cut billet is pushed into the forging press and into the dies where it is formed into 11 12 a shape. 13 The piece is then moved to the next set of 14 forging dies where it is shaped into the approximate final 15 appearance and then subsequently moved into a trim press 16 where the flanges are trimmed and punched. The flanges 17 undergo subsequent heat treatment if required. At that point, the part is ready for the machining process. 18

The machining process includes several stages. The face and the internal diameter are machined first and then the back face and outer diameter are machined. The next step is the drilling and the deburring of the flange and finally the flange is stamped for identification and traceability purposes. Each flange is unique. Then the flanges are painted and ready for sale.

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Τ	Now, let me describe the marketplace. Almost all
2	flange companies, both foreign and domestic sell their
3	products through distributors in the United States who then
4	sell the flanges to end users. We do not sell directly to
5	the end users. Our customers do that and our customer's
6	distributor buys from us, from India, Italy and Spain.
7	Unfairly low-priced imports from India, Italy and
8	Spain have had an increasingly negative effect on our
9	company. We have lost significant sales due to these
10	unfairly priced imports. By any measure, this has caused us
11	serious, serious economic harm. Due to the rapid growth in
12	the imports from India, Italy and Spain our capacity
13	utilization rate significantly decreased in 2015. This
14	trend worsened in 2016 significantly.
15	Imports from India, Italy and Spain have been
16	consistently underselling us. As you know, a flange is a
17	fungible good and our customers are always looking for the
18	best price as price is the determining factor upon the
19	selection of the flange. Let me tell you what happened
20	during 2016. At the beginning of the year we were losing
21	significant volume because of the price gap between us and
22	the Subject Import was so large. Therefore we reduced our
23	prices by approximately 25 percent.
24	Our distributors told us that the decline was not
25	sufficient enough to reduce the gap between us and imports

1	and we continued to lose volume. On November 2016 we
2	decided therefore to reduce prices by additional 25 percent.
3	We saw volume rebound but our profit margins suffered
4	dramatically. To further compound these difficulties, I
5	would like to remind you that we have not had a price
6	increase in our industry in the flange industry since 2008
7	in light of accelerating costs in many other areas.
8	Let me take a few minutes to comment on the
9	impact of unfairly low-priced imports on Boltex. Over the
10	years, Boltex has made significant investments in its plants
11	to increase efficiency and provide the highest quality
12	flange in the market. However, the unfairly low priced
13	imports have undermined our efforts.
14	For example, two years ago we purchased 30
15	million dollars of new equipment. As mentioned in our
16	questionnaire response and as seen by the representatives of
17	the Commission during their visit, 18 million of it is still
18	in packing crates while the remaining equipment is idle.
19	The deteriorating economic conditions resulting from the
20	low-priced imports have made it necessary for Boltex to lay
21	off a substantial number of workers.
22	Left unchecked, imports will continue to seize
23	market share, push prices down and force us to lay off
24	additional workers. Bluntly speaking, the survival of our
0.5	company is at risk upless we get relief from low price

1 imports. Indeed, as detailed in our questionnaire response 2. to the Commission, imports from India, Italy and Spain have 3 had a negative impact on our flange business. 4 U.S. shipments, production, capacity utilization, 5 employment, prices and profits for flanges have plunged. 6 The industry is being injured by dumped and subsidized 7 imports from India, Spain and Italy. Yes, there has been a significant decline in demand over the past three years in 8 9 part because of the weakness in oil and gas segment of the 10 market. Even though this did have some negative impact on our operation, imports had a much greater adverse effect. 11 12 13 I can tell you that our customers explicitly 14 refer to the lower prices of Subject Imports to force our 15 prices down so again our declining prices cannot be 16 attributed to a weaker market. The only argument that we 17 have heard from any Foreign Producers or Importers is that the Indian imports don't hurt us because they are not on 18 19 Approved Manufacturers Lists or AMLs. I note that the 20 respondents seem to have abandoned that argument, not having 21 filed the prehearing brief nor appear today in front of the 22 Commission and to respond to their questions but let me 23 address the AML issue in any event. Let me start by laying

out some facts about AMLs. Some end users have AMLs, some

do not. Indeed, I believe the majority of end users do not

24

1 have AMLs.

Boltex is on some AMLs but not on others. When
an end user has an AML how he gets on the AML is completely
subjective to the end user. There is and there is no
industry standard or norms about how one qualifies for an
AML. It is completely at the discretion of the end user.
Indeed the distributor that sells to the end user has a

8 significant influence on the manufacturers placed on the approved lists.

10 MR. BERNOBICH:

MR. BERNOBICH: -- while I cannot quantify the exact percentage, my belief is that well over half of the U.S. flange market is not for -- is for none AML products because most end users don't have AMLs and only care that the flanges meet the ASTM and ASME standards.

Also because of the pressure on end users to obtain flanges as cheaply as possible, foreign companies, including Indian producers, have been placed on approved manufacturers lists. When U.S. distributors and end users are able to obtain foreign flanges at such low prices, they have an incentive to add them to their approved user list or buy them regardless of the approved list.

We compete head to head with imported Indian products for customers that do not have AMLs. Also, it is simply not true that we do not compete with Indian companies for customers who have AMLs. There are Indian companies on

1	AMLs. And we compete with them head to head when we are
2	both on a particular end user's AML.
3	In short, it is simply not true that there's a
4	line, let alone a bright one, between those producers who
5	sell into the generic market and those who sell into the
6	approved market. Both Boltex and the Indians sell to both.
7	Commissioners, I'd like to make it clear that
8	it's not the AML. It's not the delivery. It's not the
9	quality. It's the price that drives our marketplace.
10	Finally, we file these petitions with Weldbend
11	because we believe there are no other options for us. I'm
12	here to ask the Commission to help remedy these unfair trade
13	practices by Indian, Italian, and Spanish producers and give
14	our industry the opportunity to compete on a level playing
15	field. Thank you for listening to me.
16	STATEMENT OF KEVIN COULAS
17	MR. COULAS: Good morning. I am Kevin Coulas.
1.0	

I'm the vice president of production at Weldbend 18 Corporation, one of the two petitioners in this 19 20 investigation. I am here today as a representative of the 21 third generation of the Coulas family to own and operate 22 Weldbend. I am joined today by my father James Coulas, Junior, president and CEO of Weldbend. In addition, my mom, 23 24 my brother, my two aunts, my sister, and a cousin all work 25 at Weldbend. My brother Jimmy presented testimony at the

1	ITC staff conference, but could not be us today, as him and
2	his wife just had a new baby boy, growing the Coulas family.
3	I'm here today representing our Commission and our
4	workers. I would like to discuss three main topics. First,
5	I'd like to introduce the company to my company Weldbend.
6	Second, I'd like to describe the very difficult market that
7	we face due to unfairly low priced low traded [[priced
8	imports. Finally, I'd like to talk about the
9	approved manufacturer list argument that the Indian
10	producers raised when this case was first filed.
11	By way of background, Weldbend was founded in
12	the late 1940s by my grandparents James and Irma Coulas.
13	Now eight family members and three generations later, the
14	company has grown to become the largest, if not the largest,
15	manufacturer of finished carbon steel flanges in the United
16	States.
L7	My father began working for the family business
18	in 1967 and has been in the finished carbon steel flange
19	business for 50 years. During his five decades of in the
20	finished carbon steel flange business, he has visited
21	facilities of several other domestic producers of finished
22	carbon steel flanges and has visited foreign producers of
23	the product in India, Italy, and Spain.
24	I began working for the company in 2003 and have
) =	vigited facilities of soveral other demostis producers of

1	finished carbon steel flanges. And I have also visited
2	foreign producers of the product in India and Italy.
3	Over the last seven decades while being
4	committed to producing the highest quality flanges
5	available, we have built a culture that respects our
6	customers, and workers alike. Speaking of our employees,
7	Weldbend currently has about 170 employees. We have over
8	1,000 years of combined experience at Weldbend.
9	I can confidently say that my family and I know
10	the name of virtually every one of our employees. Many of
11	them personally trained me on our machines. There are very
12	numerous connections among our employees: fathers and sons,
13	mothers and daughters, siblings and cousins. Employees are
14	trusted to work under the honor system. There are no time
15	clocks at Weldbend. In addition, Weldbend has provided free
16	health care to our employees and have done for years.
17	Weldbend is also committed to the safety of our
18	employees with our safety team, safety meetings, and
19	specific safety training. With respect to our production
20	operations, our facility is spread through four buildings
21	with 315,000 square feet under roof on our 36 and a half
22	acre plot in Argo, Illinois. Our acreage gives us room to
23	grow if allowed.
24	We have the largest inventory of domestic carbon
25	atool flangog onabling us to sorve our sustemor moods. All

1 of our flanges are marked to provide the customer with the 2. required information including, the manufacturer, size, 3 class, the bore if it's required, the material 4 specification, the heat code, and our production code for 5 traceability. 6 We are also dedicated to the quality of our 7 product through our bi-annual ISO audits, which is more than what ISO requires. We conduct two internal audits annually 8 9 as well with our four trained in^house auditors. There are 10 currently seven people in our Weldbend sales department, which my brother Jimmy manages. In 2015, we began sending 11 12 out surveys with every order asking our customers if they 13 were satisfied. If not, why? 14 To this day, we have earned over a 99 percent customer satisfaction rating through these surveys, well 15 16 above the national average. For that 1 percent that does 17 not respond favorably, one of our family members personally reaches out to that customer and asks them what happened. 18 To show them we care, we want to make things right, and we 19 20 appreciate their loyalty to Weldbend. Everything we do is ensure our customers have 21 22 the best service and product available. We want the whole 23 experience from start to finish to be seamless, so it keeps 24 our customers coming back. My cousin Mike is personally involved with industry trade magazines, brochures, mailing, 25

Τ	literature, website updates, and smart phone apps. He has
2	also been involved with streamlining our order entry process
3	and is looking into ways to improve our customer service.
4	Due to the nature of the flange business, we
5	sell our product through distributors in the United States.
6	Likewise, the product imported from India, Italy, and Spain
7	is also sold through the same distributors.
8	Those same distributors in turn sell both U.S.
9	made and imported product to end users. There is no
10	difference between the types of specifications of carbon
11	steel flanges produced in the United States and imported
12	from India, Italy, and Spain. The producers in India,
13	Italy, and Spain make all the common types of flanges in the
14	same class, size, and the same facings.
15	They are also required to meet the same ASTM and
16	ASME standards that we are if they wish to sell in the
17	United States. Although I wish it were otherwise, the sale
18	of this product are based primarily on price, because as
19	long as the flanges meet the same ASTM, and ASME
20	requirements, the carbon steel flanges are a commodity
21	product.
22	Carbon steel flanges from any of the subject
23	countries are interchangeable with those from Weldbend and
24	any other U.S. flange producers. All of our customers
25	source from more than one supplier. They can and do switch.

1	
2	Since flanges from different producers are
3	interchangeable, it is easy for purchasers to switch
4	suppliers with very little lead time and no supply
5	disruptions. As a result, price is the primary
6	consideration in purchasing decisions.
7	I would now like to spend a few minutes on the
8	state of the flange industry in the United States. As
9	detailed in our questionnaire response to the Commission,
10	imports from India, Italy, and Spain have continued to have
11	a negative impact on our U.S. shipments, production
12	capacity, employment, prices, and profits, for
13	flanges.
14	The Commission found that in the preliminary
15	phase and our recently submitted questionnaire response
16	demonstrates, that injury continued unabated. The U.S.
17	market demand for flanges has been down since 2014 due to
18	the decline in the oil and gas industry. Despite this
19	continued decline, the U.S. market will remain an attractive
20	market for imported flanges due to its size. The U.S.
21	market is the largest market for carbon steel flanges in
22	the world.
23	The high prices in the United States relative to
24	foreign markets, the strength of the dollar, and the reduced

demand globally. In short, the future of the U.S. industry

1	producing carbon steel flanges is bleak unless duties are
2	imposed to offset the dumped prices and subsidized
3	production of the subject imports.
4	Let me stress that the injury we have suffered
5	since 2013 is not primarily due to the decline in the oil
6	and gas industry. We have been through oil and gas industry
7	declines in the past. What makes this period different is
8	the imports from India, Italy, and Spain have taken an
9	increasingly large domestic market share through aggressive
10	pricing.
11	Indeed over the POI, margins by which imports
12	undersell our product is significant. Our facilities that
13	produce carbon steel flanges are highly capital intensive
14	and require significant investment to maintain.
15	Our pricing the pricing pressure from imports
16	has prevented us from making important capital improvements.
17	Imports will continue to seize market share, push down
18	prices, and drive out domestic producers. We reduced our
19	prices during 2016 in an attempt to stem the market share
20	loss.
21	We also expect that the unfair price competition
22	from the subject import sources will continue. We
23	anticipate continued sales and production declines, lower
24	capacity utilization, reduced employment, reduced
25	profitability, and an inability to justify investment in our

1	flange manufacturing assets.
2	These are the harsh realities our industry
3	faces. As noted in the start of my presentation, it is not
4	uncommon for generations of families to work at Weldbend.
5	Indeed, while overall demand for carbon steel flanges had
6	been low, it's the rapid rush of imports grabbing market
7	share and their aggressive price undercutting that have
8	pushed our industry over the brink.
9	Finally, I'd like to spend a few minutes on this
10	issue of Approved Manufacturer Lists or AMLs. in the
11	preliminary investigation, three Indian producers and a U.S.
12	importer of Indian product spoke at the staff conference and
13	argued that they don't compete with American flanges,
14	because all American flanges are on approved lists, while no
15	Indian companies were. It's interesting that none of them
16	are here today to take your questions. However, I don't
17	blame them. Why? Because their argument does not hold up.
18	What is true about AMLs? Some companies have
19	AMLs. some companies do not have AMLs. Weldbend is on some
20	AMLs, Weldbend is not on some AMLs. Numerous Indian
21	producers are on various AMLs. Numerous Indian producers
22	are not on other AMLs.
23	There is no AML standard or master list.

Instead, each end user that decides to have an AML, makes up

their own criteria and decides on its own who is on his AML

24

Τ	and who is not on their AML.
2	What is not true about AMLs? The idea that all
3	U.S. producers are on all AMLs, the idea that no Indian
4	producers are on any AMLs, the idea that Indian producers
5	don't compete in the AML market, the idea that U.S.
6	producers do not compete in the non^^AML market.
7	The fact of the matter is that Weldbend competes
8	in the AML market as well as the non-ML market. There
9	and that there are Indian companies in both of these
10	markets.
11	In conclusion, if action is not taken to stem
12	the tide of imports, return rational pricing to the market,
13	and restore a level playing field, I do not know where our
14	industry will be six months from now.
15	We filed these petitions because we have no
16	other option. I mentioned earlier in my testimony that we
17	are celebrating beginning of the next generation of the
18	Coulas family. We hope that that generation will choose to
19	go into the family business of making carbon steel flanges.
20	Your decision in this proceeding, Commissioners,
21	will have a lot to say about whether there is business for
22	the next generation to go into. My father and I are
23	available for any questions the Commission may have.
24	STATEMENT OF CARLYN MATTOX
25	MR. MATTOX: Good morning. I am Carlyn Mattox

and who is not on their AML.

1	and I'm president of Mattsco Supply Company. I'm here today
2	as representative of the second generation of the Mattox
3	family to own and operate Mattsco. Mattsco was founded in
4	1975 by my father John Mattox. And today, I run the company
5	alongside with my two brothers Bob and Kyle Mattox. Mattsco
6	is a certified minority owned company, PVF supply and
7	distributor, and is headquartered in Tulsa, Oklahoma.
8	Mattsco offers industrial and oil field pipe
9	valves and fittings in carbon, stainless, and special
10	alloys. We specialize in fabricated and specialty machined
11	products made to meet our customer specifications. We pride
12	ourselves in placing the needs of our customers above those
13	of the company. In doing so, we strive to provide the best
14	products and services to those whom we serve. So Mattsco is
15	a distributor of carbon steel flanges. We purchase products
16	from domestic producers of carbon steel flanges.
17	In addition, we purchased imported carbon steel
18	flanges, including from countries: India, Spain, and Italy.
19	Indeed, when we purchase foreign flanges, we typically
20	purchase that from an importer and do not specify the
21	country of origin that's to be supplied, whether it's Indian
22	or Spanish or Italian.
23	So we sell both domestic products and imported
24	products to the end users in the United States. I
25	understand in this case, an argument's been raised that

1 there are two separate flange markets in the U.S.: one 2. flange sold into end users who have AMLs and two, flanges 3 sold to end users who do not have AMLs. Yes, it is true that some end users have AMLs and some do not. However, it is not true that all U.S. 5 6 flange producers such as Boltex and Weldbend are on those 7 Indeed, there are numerous AMLs that do not contain AMLs. either Boltex or Weldbend. Second, it is not true that 8 9 Indian producers do not appear on the AMLs. Indeed in my 10 questionnaire response, I provided several AMLs that listed 11 Indian flange producers. 12 In short, if a customer comes to me and asks for 13 flanges from a producer that appears on a customer's AML, 14 and that's assuming they have one, and many do not, I 15 normally have the option of supplying a product from both 16 domestic and Indian producers alike. However, again, many 17 times, my customers do not have the AML and in that case, I can sell either domestic or imported products. 18 19 In addition, some of our customers have -- do 20 have AMLs. There have been times that these prices of 21 carbon steel flanges from imports have been so low, that 22 they have opted to divert from those AMLs. In short, if the 23 Commission's looking for that bright line between who 24 appears on the AMLs and those who do not, you're probably not going to find it, because it just doesn't exist. I'm 25

1	available for questions.
2	STATEMENT OF DAN KLETT
3	MR. KLETT: Good morning, I am Dan Klett, an
4	economist with Capital Trade, testifying on behalf of
5	petitioners. I will address five issues. First,
6	interchangeability between U.S. flanges and subject imports
7	and the role of AMLs in the market; second, demand trends
8	for carbon steel flanges; third, volume effects of subject
9	import competition; fourth, price effects; and fifth, the
10	impact of the subject imports on the U.S. industry. You
11	should have a packet of slides in front of you, to which I
12	will be referring.
13	Slide 1 summarizes information from purchaser
14	questionnaires on the degree of interchangeability between
15	U.S. producers and each of the subject country imports.
16	Many more purchasers reported U.S. and subject imported
17	flanges to be always, or frequently interchangeable than
18	being sometimes or never interchangeable in total and for
19	each of the subject countries individually.
20	As shown in slide 2, purchasers generally
21	reported that factors other than price would include AML
22	other than price, which would include AML considerations
23	were not reported to be significant. Thus the existence of
24	AMLs does not significantly attenuate competition, even for

imports from India.

1	And as detailed in our brief, examples of Indian
2	producers on AMLs include Bebitz, Balkrishna, Tube Line, and
3	CHW Forge. And there are many others. In addition, both
4	U.S. producers and subject imports participate in the
5	commercial and construction segment of the market that does
6	not require AMLs.
7	Regarding demand, a major market for carbon
8	steel flanges is for the oil and gas pipelines. Drilling
9	rig activity reported by Baker Hughes is a useful proxy for
10	demand in this segment of the market. As shown in slide 3,
11	the sharp decline in U.S. apparent consumption for carbon
12	steel flanges corresponds to the drop in drilling rig
13	activity, and in particular, the sharp decline in 2016.
14	This decline in demand clearly had an adverse
15	effect on the U.S. industry's shipment volume, but so did
16	competition from subject imports. Slide 4 shows the market
17	share gains by subject imports. Particularly from 2014 to
18	2015, four U.S. producers reduced their prices in an attempt
19	to stem their share and volume losses. They lost 13
20	percentage points of market share, all of which was to
21	subject imports.
22	From 2014 to 2015, the loss of market share
23	accounted for 80 percent of U.S. producers' shipment volume
24	losses. From 2015 to 2016, the adverse effects were much
25	more price than volume-related, although U.S. producers'

Τ	share of the market was still hine percentage points lower
2	in 2016 than in 2014.
3	There is no question that U.S. producers'
4	prices were depressed. The Commission collected were
5	depressed. The Commission collected price data for six
6	pricing products. Products 2 and 6 were two of the largest
7	volume pricing products. Slide 5 shows price trends for
8	Product 2. Imports from India undersold U.S. producers
9	throughout the POI, and India's price declines began in the
10	fourth quarter of 2015, preceding the price declines of U.S.
11	producers.
12	Prices for Italy and Spain are confidential,
13	but they also undersold U.S. producers and their price
14	declines also preceded that of U.S. producers. As shown in
15	Slide 6 for Product 6, India undersold U.S. producers
16	throughout the POI and led prices down with a \$2 price
17	reduction for flanges from the second quarter to the third
18	quarter of 2016. The other four pricing products show
19	similar relationships and patterns.
20	For all the pricing products, underselling was
21	significant. Slide 7 shows 188 instances of underselling
22	and only 26 instances of overselling for cumulated imports.
23	Underselling dominated for each of the subject countries
24	individually. Also, most of the overselling for Italy and

Spain was post-petition at the end of 2016.

1	U.S. producers' prices were suppressed. The
2	normal measure used by the Commission is the ratio of costs
3	of goods sold to sales. Slide 8 shows that the increase
4	from 70.2 percent in 2014 to 86.3 percent in 2016,
5	reflecting a cost-price squeeze. The Commission stated in
6	its preliminary views that it wanted to investigate further
7	the effect of the demand downturn on U.S. producers' prices.
8	The Commission has collected or provided the
9	necessary information to estimate the effects of the demand
10	decline on price using standard economic tools. Slide 9
11	illustrates demand and supply for flanges with rough
12	approximations of the slopes of these curves using the
13	midpoints of the staff's elasticity estimates, which is five
14	for supply and negative one for aggregate demand.
15	The leftward shift of demand from 2015 to 2016
16	reflects the change in U.S. apparent consumption from your
17	data. Using the formula for the elasticity supply, it is
18	possible to calculate the price decline associated with the
19	demand decline, which I calculated to be ten cents per
20	pound. The total price decline experienced by the U.S.
21	industry from 2015 to 2016 was 42 cents per pounds.
22	Thus, the demand downturn explains less than
23	one-quarter of the observed price reductions experienced by
24	U.S. producers from 2015 to 2016. Moreover, purchasers
25	confirm that they bought subject imports instead of domestic

flanges on the basis of imports being lower priced, and also used lower prices of subject imports to force price 2. 3 reductions from U.S. producers. 4 Slide 10 summarizes for each of the 17 5 responding purchasers those that bought subject imports 6 rather than U.S. flanges, whether subject imports were lower 7 priced and if price was the primary reason for purchasing subject imports. For each subject country individually and 8 9 in the aggregate, most purchasers displaced U.S. flanges 10 with purchases of subject imports and did so because subject imports were lower priced. 11 12 Purchasers also responded to the question of 13 whether they forced U.S. producers to reduce prices in order 14 to compete with subject imports. The details of their responses are confidential and are Table 5-14 of the staff 15 16 report. However, what is public is that 10 of 16 responding purchasers said that U.S. producers had reduced their prices 17 in order to compete with the lower prices of subject 18 19 imports. Moreover, the six purchasers that did not respond 20 yes to this question stated that they just did not know. The price declines and volume reductions 21 22 associated with the competition from subject imports has resulted in adverse effects for the U.S. carbon steel flange 23 industry. Slide 11 shows that U.S. producers experienced 24 significant declines in production, a 25 percent reduction 25

1	in the number of production and related workers, and an even
2	greater 32 percent reduction in wages paid.
3	Slide 12 shows that U.S. producers' operating
4	profits declined throughout the POI and in 2016 turned to
5	operating losses, reflecting in large part a combination of
6	lost sales volume and a significant reduction in sales price
7	from 2015 to 2016.
8	It is possible that these numbers may change
9	very slightly with some changes in data from the
10	verification, but the story will remain essentially the
11	same. Thank you.
12	MR. McCONKEY: You know you're getting towards
13	the end when the lawyer speaks, so let me talk about a few
14	issues here. Domestic like product and the domestic
15	industry. Starting with the scope of the investigation, it
16	covers carbon steel flanges, and because an identical
17	product is made here in the U.S., and that there are clear
18	dividing lines between carbon steel flanges and flanges made
19	from other types of material such as stainless steel, the
20	Commission, as it did in the prelim, should continue to
21	define a like product that matches the scope.
22	Indeed, until the final phase, our like
23	product definition was not contested by any of the
24	respondents. We recognize that in this final stage,
25	Forgital has filed a prehearing brief that requests the

1	Commission define two separate like products, one for
2	specialized and custom flanges and a second for standard
3	flanges.
4	We're going to have to address most of this in
5	our post-hearing briefs substantively, because a lot of the
6	crucial data was deemed proprietary in that prehearing
7	brief, and also suffice it to say it made it a little
8	difficult for my clients to understand exactly what product
9	was trying to be defined there.
10	Cumulation. A couple of words about
11	cumulation. The imports from all three subject countries of
12	course should be cumulated as the petitions were filed on
13	the same day, and there's a reasonable overlap of
14	competition among the domestic like product and the subject
15	imports.
16	The subject imports from each country and the
17	domestic like product are highly interchangeable as
18	reflected in the questionnaire responses, and as highlighted
19	in Dan Klett's first slide. All U.S. and subject producers
20	focus their production on carbon steel flanges in the
21	standard size, standard set of sizes, configurations,
22	pressure ratings, etcetera. And finally, subject imports
23	from each country and the domestic like product are sold
24	simultaneously through the United States through the same
25	channels of trade distributors. So the gritoria for

2	With respect to conditions of competition, the
3	witnesses today testified that the conditions of competition
4	make this domestic industry highly susceptible to injury
5	from unfairly priced imports. Purchasing decisions again
6	are largely based on price, as highlighted in Dan Klett's
7	second slide.
8	In the eye of most consumers, a carbon steel
9	flange is a carbon steel flange, and there's almost no
10	price, non-price reason to choose one over the other. Also,
11	production is capital intensive. Lost sales not only reduce
12	revenues, they also increase the per unit fixed cost of
13	remaining sales. Third, we see that demand has been
14	declining.
15	It would be one thing if subject imports were
16	entering the U.S. to meet surging demand conditions. But
17	here, the subject imports have stolen domestic market share
18	in a declining market. While those aligned with Indian
19	producers, Indian suppliers floated a trial balloon in the
20	preliminary phase with respect to AMLs, and an attenuated
21	competition argument, they have clearly abandoned that
22	argument.
23	Looking at the statutory injury factors, the
24	Commission analyzes whether the subject imports are a cause
25	of material injury. So let's look at volume of the imports

cumulation is clearly satisfied.

1	of the subject merchandise. The volume of the subject
2	imports are significant, and import penetration increased
3	over the POI. The growth in this import penetration
4	occurred in a market characterized by declining demand, but
5	related in large part to the decline in the energy sector,
6	and I refer you to Dan's third slide.
7	In a commodity-type business, our witnesses
8	described falling import prices have had the predictable
9	effect of both underselling domestic product and resulting
10	in price depression and suppression. This is also
11	documented in the questionnaire responses and Dan's number
12	five, number six and number seven slides.
13	The Commission also considers both, whether
14	there has been a significant price underselling by the
15	imported merchandise as compared with the price of the
16	domestic like product, and whether the subject merchandise
17	otherwise depresses prices to a significant degree, or
18	prevents price increases which otherwise would have
19	occurred.
20	The facts in this case, as attested to by our
21	witnesses and documented in the questionnaire responses
22	confirm both significant price underselling and significant
23	price depression and suppression, and I refer you to Slides
24	7 and 8 of Dan, Dan's Slides 7 and 8.
25	The third factor examined by the Commission,

1	the impact of the merchandise, such merchandise on the
2	domestic producers of the domestic like product. The
3	testimony of our witnesses and the questionnaire responses
4	show that the domestic industry is reeling from the surge in
5	import penetration, and that's reflected in declining
6	capacity, production, shipments, market share, employment,
7	prices and profits, every criteria you want to look at.
8	In a declining demand environment, U.S.
9	producers could have expected that their shipments would
10	have declined, but consistent with declining overall demand.
11	Instead, those subject imports took an increasing market
12	share. For these reasons, we ask that the Commission make
13	an affirmative finding of material injury.
14	A couple of issues on threat. Clearly, we're
15	also threatened with material injury from these imports. We
16	suggest that the Commission should continue to assess threat
17	based on cumulated subject imports. They clearly meet the
18	requirements for cumulation. They're fungible, they're sold
19	through the same channels of distribution, and they compete
20	in the same geographical markets.
21	Moreover, subject imports from each country
22	compete under the same conditions of competition. Producers
23	from all sources compete to supply carbon steel flanges.
24	Applying these statutory criteria, the threat of injury from
25	cumulated imports is real and it's imminent. With that,

- 1 this completes our panel's presentation and we are all
- 2 available for questions. Thank you.
- 3 CHAIRMAN SCHMIDTLEIN: All right. Thank you
- 4 very much. I'd like to take the opportunity to thank all
- 5 the witnesses for being here today. It's very helpful for
- 6 us in understanding the issues in the case, so we do
- 7 appreciate your time. I will begin the questioning today,
- 8 and I guess we'll start with that subject of AMLs.
- 9 If I understand, and I know that India has not
- 10 chosen to participate in the final phase here, but
- 11 nonetheless I'd like to understand how the division between
- 12 an AML purchase versus a non-AML purchase affects the
- 13 overall dynamics of the market. And so listening to your
- 14 testimony, it seems like, and correct me if I'm wrong, if
- 15 the distributor or an end user has an approved list, do they
- then not purchase from a non-approved manufacturer?
- 17 In other words, is it exclusive that you have
- 18 to be on the approved list to compete for that business?
- 19 Mr. Bernobich.
- 20 MR. BERNOBICH: Frank Bernobich. No, there's
- 21 a lot of latitude. There's a lot of latitude, and
- 22 invariably they're given direction to use AMLs, but they're
- 23 not gospels, and they do not necessarily use them.
- Sometimes they'll deviate from what they've been told and
- we've seen this repeatedly.

1	CHAIRMAN SCHMIDTLEIN: So and you're talking
2	about distributors and end users?
3	MR. BERNOBICH: Yes, yes.
4	CHAIRMAN SCHMIDTLEIN: So they'll maintain an
5	AML, but then when they go out and you can remind me, are
6	these are these sales done on transaction by transaction
7	basis or request for proposal? How exactly are they
8	executed?
9	MR. BERNOBICH: There in many cases they're
10	requests for proposal.
11	CHAIRMAN SCHMIDTLEIN: A request for proposal.
12	So the request for proposal will go out. It will have
13	listed that you have to be approved, but notwithstanding
14	that, some non-approved manufacturers will compete anyway.
15	MR. BERNOBICH: Right. In other words, people
16	will simply say or distributor will say well look, you know.
17	We'll give you ^^^^ here is the prices we have from the AML.
18	Lte me give you an alternative, a non-AML. Flanges are
19	exactly the same. They'll perform the same function, but
20	these flanges cost 20 or 25 percent below.
21	CHAIRMAN SCHMIDTLEIN: So how often do you see
22	that happening?
23	MR. BERNOBICH: Oh, we see it frequently.
24	CHAIRMAN SCHMIDTLEIN: Can you give me a
25	percentage of your business that you think

1	MR. BERNOBICH: I couldn't do that, no.
2	Unfortunately, I cannot do that but I can say we see it
3	frequently.
4	CHAIRMAN SCHMIDTLEIN: Okay. Mr. Coulas, does
5	Weldbend have the same experience?
6	MR. KEVIN COULAS: Kevin Coulas. Yeah,
7	Weldbend sees the same issue with proposals. We submit
8	our pricing. The distributor will propose to the end user
9	our product and then, like I said, we're on the AML and
10	someone who's not on the AML and they're significantly
11	cheaper, so a lot of times they'll come back to us with hey,
12	you need to come down 25, 30 percent on your pricing if you
13	want to get the order. Otherwise, it's going to this
14	other person is not on the AML.
15	CHAIRMAN SCHMIDTLEIN: And is that a recent
16	phenomenon that they've been deviating from the AMLs or
17	MR. BERNOBICH: It has been more recent. We
18	think that there's been a cataclysmic change in the way
19	people purchase. By the way, Frank Bernobich. The way
20	people purchase products. In the past, there has been a
21	significant reliance on so-called domestic products and that
22	has changed with this last downturn in oil and gas. People
23	have been adamant about bringing the cost, to bring welds
24	in, to tie lines in, to bring, to push gas, oil down the
25	line. It has been and it's changed dramatically yes,

1	recently.
2	CHAIRMAN SCHMIDTLEIN: And so when you're
3	talking about where you see this frequently, is it mostly in
4	the oil and gas segment of the market that you're seeing
5	this?
6	MR. BERNOBICH: Well, that's what we basically
7	that's what we basically supply.
8	CHAIRMAN SCHMIDTLEIN: That's what you supply?
9	MR. BERNOBICH: Yes, yes.
10	CHAIRMAN SCHMIDTLEIN: Okay, and is that true
11	for Weldbend as well?
12	MR. KEVIN COULAS: We supply both the oil and
13	gas and the commercial side, and we've seen it in those
14	segments where now that they've used, let's say a
15	non-approved product in the commercial side, they'll start
16	saying we've had good success with that. We'll push it
17	through the oil and gas side as well. So it's there's
18	been a fundamental change in the way both distributors and
19	end users are operating with the downturn, with everything
20	being very price-sensitive.
21	If you can start saving 25, 30 percent on your
22	material cost, the end users are looking at very significant
23	savings.
24	CHAIRMAN SCHMIDTLEIN: So did that really

start in 2016 then, with a drop off in --

1 MR.	BERNOBICH:	In 2015,	maybe a	little bit
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- 2 sooner than that. This is again Frank Bernobich. 2014,
- 3 '15, '16. '16, 2016 reached its apex, okay.
- 4 CHAIRMAN SCHMIDTLEIN: 2016 reached the apex
- of this happening?
- 6 MR. BERNOBICH: Right.
- 7 CHAIRMAN SCHMIDTLEIN: And is it continuing
- 8 til today?
- 9 MR. BERNOBICH: Oh absolutely.
- 10 CHAIRMAN SCHMIDTLEIN: Okay. Mr. Mattox,
- 11 you're shaking your head. Is this your experience as a
- 12 distributor?
- 13 MR. MATTOX: Yes, this is Carlyn Mattox. It's
- 14 happening, the same thing. We'll get a list of material and
- people will give us an AML, and then we find out we're not
- 16 competitive, and then we end up providing prices from
- 17 countries like India, and then we find ourselves competitive
- 18 again.
- 19 So you know, they deviate after they see.
- 20 There's significant price decreases. I mean it's not just a
- little bit of money. We're talking about a lot of money.
- 22 CHAIRMAN SCHMIDTLEIN: Okay. I'm not sure if
- 23 this -- I was going to ask a question about a table on the
- staff report which, let's see here. Yeah, I guess this is
- 25 -- in the staff report, and Mr. McConkey maybe this is a

1	question for you, at Table 2-5 it talks about the
2	interchangeably of flanges on AMLs and not on AMLs, and
3	they're asking producers, importers, purchasers whether
4	these two are interchangeable.
5	For purchasers, you know, out of the you've
6	got six saying never, five saying sometimes. Based on the
7	answers of the purchasers that were included in this table,
8	it looks like they're not interchangeable. And so I guess
9	my question is, you know, based on the testimony that we've
10	just heard, how should we consider this information based on
11	the purchaser questionnaires?
12	MR. KLETT: Commissioner Schmidtlein, I think
13	I can answer that.
14	CHAIRMAN SCHMIDTLEIN: Sure.
15	MR. KLETT: I mean I think there's a couple of
16	things you have to consider. One is that in terms of AML
17	being interchangeable with non-AML, first of all India has a
18	lot of producers that qualify under AML. So that their
19	argument from the prelim that the AML versus non-AML
20	distinction, it completely attenuated competition between
21	India and U.S. producers, is not valid because Indian
22	producers are on AMLs.
23	So I think first of all the table to which you

refer needs to take that into account. Secondly, the U.S.

producers and Indian producers both sell into the commercial

24

1	market, which for the most part do not require AMLs. I
2	think going to what Frank says, that you know, there may be
3	instances where the AML versus non-AML does does create
4	an elimination of certain suppliers for consideration.
5	But I think what Frank and Kevin said was that
6	or James, was that was that that is being that
7	distinction in being is not applying in the most recent
8	years.
9	CHAIRMAN SCHMIDTLEIN: Okay, and so is that
10	just let me back up for a second. So on the commercial
11	side, historically have AMLs been an issue on the commercial
12	side of the market? Do most purchasers maintain AMLs?
13	MR. KEVIN COULAS: Kevin Coulas, Weldbend. On
14	the commercial side, most do not maintain an AML and so that
15	is all based on price.
16	CHAIRMAN SCHMIDTLEIN: Okay. So it's mostly
17	in the oil and gas industry that you have these approved
18	manufacturers list; is that correct?
19	MR. BERNOBICH: That is in fact correct.
20	CHAIRMAN SCHMIDTLEIN: Okay, and so once the
21	oil and gas industries started hitting rock times, they
22	started becoming more lenient in terms of how they applied
23	their AMLs, that's what you're saying?
24	MR. BERNOBICH: That's in fact correct, yes.
25	CHAIRMAN SCHMIDTLEIN: Okay. Mr. Coulas.

1	MR. KEVIN COULAS: Kevin Coulas with Weldbend.
2	As the end users, as the oil and gas declined, the end users
3	pushed back on the distributors, I need to start cutting
4	material cost. The distributor may have had an experience
5	with an Indian flange on the commercial side, and then said
6	hey, I have a flange.
7	It's 40-50 percent cheaper than a
8	domestic-approved flange, and therefore that would that
9	price savings would allow the end user to that would
10	justify in the end user's mind to make the switch at that
11	point. If you're talking \$100,000 worth of flanges, to save
12	\$50,000, that's hard to say no to.
13	CHAIRMAN SCHMIDTLEIN: Uh-huh, okay. My time
14	is up, but one quick question. There's an Appendix D in the
15	staff report that lists manufacturers and what AMLs they
16	have been included on and it's confidential, right. So I
17	wonder, Mr. McConkey or Mr. Klett, if you could take a look
18	at that. I'm curious whether you could tell us if you think
19	that is a relatively complete list?
20	CHAIRMAN SCHMIDTLEIN: The section in there with
21	the Indian manufacturers and what AMLs they are approved
22	for. So you don't have to do it now. Maybe in the next
23	round, but I'd be curious whether you think that's an
24	accurate compilation.
25	Alright, Vice Chairman Johanson.

1	VICE CHAIRMAN JOHANSON: Thank you, Chairman
2	Schmidtlein, and I would like to thank all of you for
3	appearing here today.
4	Average unit values for imports from India are
5	far less than average unit values for imports from Italy and
6	Spain. And this can be seen at Table C-1 and C-2 at pages
7	C-3 and C-5 of the Staff Report.
8	To what do you attribute this difference in unit
9	values between Italy and Spain and India? And do
10	differences in AML certification explain these differences?
11	MR. DAN KLETT: Commissioner Johanson, this is Dan
12	Klett. You also see that that same kind of pattern in your
13	underselling data. In other words, for specific prices you
14	tended to see greater margins of underselling for India than
15	you did for Spain and Italy. I mean the AUVs and the pricing
16	data both show the same types of relationships.
17	And I think Frank and Kevin can corroborate this,
18	but I think the Indians have just been much more price
19	aggressive in the market than Italy and Spain. I mean they
20	have a much larger market share. They haveI think their
21	increase in market share has been greater. You see
22	underselling from all three sources, but I think the
23	greater margins of underselling and the fact that Indian is
24	lower priced than Spain and Italy just reflects a greater
25	level of competitiveness on their part in the marketplace

1	VICE CHAIRMAN JOHANSON: Okay. Would anyone else
2	like to comment on that? If not, that's fine.
3	MR. COULAS: James Coulas, Weldbend. The price
4	difference also has to do with the environment that India
5	has compared to the U.S. manufacturers.
6	They don't have all the regulations and
7	everything we do. And we're glad that we have the
8	regulations, but there has to be some price put on what we
9	have to provide our employees and the environment and
10	everything else that we go through to make a safe
11	workplace.
12	We were at a factory in India, and the employees
13	were walking around without safety shoes. In fact, they
14	were walking in sandals. And the word got going on how you
15	do this, how you do that, and the one company said they lost
16	somebody in an accident, and they said all we had to do was
17	pay them \$10,000 to the family and they were happy that they
18	got it. So there's a lot of differences that we're not
19	talking here of what an American manufacturer has to go
20	through compared to a offshore, and Indian especially,
21	manufacturer goes through.
22	VICE CHAIRMAN JOHANSON: Would the level of
23	certification, or percentage of certifications for AMLs for
24	India impact the prices? In other words, if product in
25	India is loss likely to be under AMIs, does that lower the

1	price of that product?
2	MR. COULAS: The AMLs lately have beenJames
3	Coulas, again, Weldbendhave beenback in the '80s, all
4	the major oil companies had AMLs, and they had groups of
5	people that went out and did audits on a company like
6	ourselves, and like on Boltex. And back in the early '80s
7	when there was a downturn in oil, the oil companies and some
8	of the larger distributors got together and says, if you
9	approve the product we'll buy the product from you. We
10	don't want to send our people out as much as we do.
11	So the oil companies cut costs. So now some of
12	the larger distributors have groups that go out and do their
13	own audits. But it's like the tail wagging the dog. If a
14	company is selling Exxon, and Exxon tells them that we want
15	you to cut your price by 15 or 20 percent, the distributor
16	will go out and do an audit on the company and say they're
17	good, just to keep the Exxon business.
18	And I know for a fact that one company did go out
19	to approve an Indian company and within two months one of
20	the oil companies took the company off themselves because of
21	the product's failing. So I mean you have to look at it in
22	two different things, two different ways that the end user,
23	the oil companies, or the gas companies, and then the
24	distributors that want to keep that business. They'll do
25	things that maybe the oil companies wouldn't.

1	MR. BERNOBICH: It used to beFrank Bernobichit
2	used to be that we would get visits directly, when we first
3	started and we first started getting approvals and we first
4	started being AMLs, that we would have visits from quality
5	control people from the various Exxons and Shells and the
6	Chevrons, and it would be their quality control people that
7	would come and approve us.
8	That's been many years. The approvals that we
9	have achieved subsequent to the most of them have come from
10	the distributors who has told the end user, look, we'll take
11	care of you. Don't worry about it. We'll provide the
12	quality. We'll make sure the quality is there, and
13	therefore they approved whoever they wanted. And to my way
14	of looking at it, they approved people that would be more
15	remunerative to them than let's say people like ourselves.
16	VICE CHAIRMAN JOHANSON: Does theif a product is
17	not under AML, let's say such as a product from India, does
18	that generally mean it's of lower quality? Mr. Coulas, you
19	had mentioned that there were some problems apparently when
20	companies had put AML product underpardon me, Indian
21	product under AMLs.
22	MR. BERNOBICH: I don't think that Indian products
23	have been under the same scrutiny as we have been. We are
24	in the States. People comeour place is open 24 hours a
25	day. I know Jimmy's place is open 24 hours a day. You can

- 1 walk in and walk out any time you want.
- We don't think that we can have the same services
- and the same possibilities in India. I've been there. I
- 4 know how they produce. We would be shut down if we produced
- 5 in any way similar to that.
- 6 Now that doesn't mean necessarily that the
- quality is so inferior, but on the other hand you have to
- 8 look at the environment in which the people survive and
- 9 thrive in there.
- 10 VICE CHAIRMAN JOHANSON: Okay. Thanks for your
- 11 responses, if no one else wants to reply.
- Okay, Forgital has argued that there are two
- 13 separate domestic like products, specialized and custom
- 14 flanges on the one hand, and standard flanges on the other
- hand. And this can be seen at page 2 of the Respondent's
- 16 brief.
- 17 How do you all respond? And are there clear
- 18 dividing lines between different types of finished and
- 19 carbon steel flanges?
- 20 MR. McCONKEY: So Matthew McConkey of Mayer Brown
- 21 again. We feel we're going to have to address most of this
- in a post--in our posthearing brief, because a lot of it was
- 23 BPI and I just don't want to make a mistake with this.
- 24 Having said that, I think you're going to have a
- 25 very difficult--unfortunately, there's going to be a

1	difficult time trying to make this dividing line and trying
2	to define what is a specialized or custom flange. You know,
3	these guys can make a special flange if somebody calls and
4	asks them to bore it differently or something like that; you
5	would do that, and that would be a "special" flange.
6	So I think it will be, unfortunately, difficult
7	again, and especially at this stage of the proceeding,
8	trying to make that dividing line. But again, we'll address
9	most of this in our posthearing brief.
10	VICE CHAIRMAN JOHANSON: Okay, Mr. McConkey. And
11	while you're doing that, can you make a point to focus on
12	at the Staff Report at page 57, note 8, which talked about
13	prices?
14	MR. McCONKEY: Okay.
15	VICE CHAIRMAN JOHANSON: I think that would factor
16	into your analysis on that issue. Thanks.
17	To what extent do Boltex and/or Weldbend produce
18	flanges to specific customer orders, as opposed to producing
19	standard products for their own or their distributors
20	inventories?
21	MR. BERNOBICH: Well for usFrank Bernobich again
22	with Boltexto give you an exact, we produce approximately
23	60 to 70 percent for standard products, and the rest of them
24	would be considered specialized products, or nonstandard
25	products.

1	VICE CHAIRMAN JOHANSON: So about 30 percent or
2	so?
3	MR. BERNOBICH: I would say 30 percent. Maybe a
4	little bit more so, yes, sir.
5	VICE CHAIRMAN JOHANSON: Okay. And does that
6	impact prices of those products?
7	MR. BERNOBICH: Sometimes. The marketplace has
8	gotten to be so crazy that the specialized products actually
9	command a lesser of a price than the standard products do.
10	And I know that's hard to understand, but because that's
11	where the demand was coming from there was more demand for
12	specialized products, what we call "high yield products"
13	primarily, okay, there was that much more demand on that
14	than there were on standard products, so people started
15	concentrating on the specialized products and started
16	bringing the prices down, even though those products should
17	have brought prices up.
18	Maybe it's confusing, but that's exactlyit's
19	contrary to what it should have happened, but that's what
20	happened.
21	VICE CHAIRMAN JOHANSON: Well we've seen all sorts
22	of crazy things in the market, so I wouldn't necessarily be
23	that surprised by anything.
24	(Laughter.)
0.5	WICE CHAIDMAN TOUANCON: That hoing gaid did this

1	situation occur during the Period of Investigation?
2	MR. BERNOBICH: Yeah, I think so. It started
3	occurring really with the downturn in oil and gas. That's
4	when it really started. And then you can put your own dates
5	on that, okay? It started beginning in 2015.
6	VICE CHAIRMAN JOHANSON: Alright. Well thank you
7	for your responses. My time has expired.
8	CHAIRMAN SCHMIDTLEIN: Commissioner Williamson?
9	COMMISSIONER WILLIAMSON: Thank you. I'd express
10	appreciation to all the witnesses, and my particular thanks
11	to both. The visit was very interesting. Very dramatic,
12	too, I think.
13	MR. BERNOBICH: Thank you.
14	COMMISSIONER WILLIAMSON: I was watching forging.
15	Following up on that last question about the customized
16	products, I was curious whether or not the Indian, the
17	subject firms, did they also probably have the same mixture
18	of shall we say specialized or customized products as would
19	a domestic firm?
20	MR. BERNOBICH: I think they could. Yeah, I think
21	they could. They could certainly make them. I think they
22	could.
23	COMMISSIONER WILLIAMSON: Well I was just
24	wondering. But do the customers, or the distributors, do
25	they say okay, it's going to be a little bit different,

- 1 therefore I'll go to the guy around the corner as opposed
- 2 to--
- 3 MR. BERNOBICH: It depends. It all depends. It
- 4 depends upon how he bid this contract. How much money he
- wants to make. There's all kind of things that are very
- 6 strange that occur. And there are some jobs that I've been
- 7 familiar with that have been strictly, strictly operating
- 8 under AMLs and you go there and you witness the flanges, and
- 9 none of the flanges are on the AML list.
- 10 For instance, if you go to a fabricator who
- 11 produces product for an Exxon or a Shell, and that happens
- 12 constantly.
- 13 COMMISSIONER WILLIAMSON: Okay. Mr. Mattox, do
- 14 you want to add something to this?
- MR. MATTOX: When you're talking about specialized
- 16 flanges and stuff, you know the specifications are governed
- 17 under ANSI B-16, which has dimensional data, and ASTM is
- 18 mechanical data that's produced. So when a flange is stamped
- 19 ANSI B-16, it's already got a--that's a commodity product,
- and we'll take some of those products and bring 'em in, and
- 21 maybe bore a hole in it, tape it, drill and tap it, and we
- 22 call that "specialized." So we just modify something that's
- 23 already standard. And sometimes you can have that modified
- 24 right at the manufacturer. So it just depends on what the
- 25 quality is.

1	COMMISSIONER WILLIAMSON: Could you repeat that?
2	The ANSI isthat's the dimensional?
3	MR. MATTOX: ANSI is dealing with dimensional
4	data.
5	COMMISSIONER WILLIAMSON: And ASTM is qualityoh,
6	the steel itself?
7	MR. MATTOX: The steel, yes.
8	COMMISSIONER WILLIAMSON: I see. So the
9	specialized might come because you take an ANSI standard and
10	put some extra holes in it or something?
11	MR. MATTOX: You just modify it a little bit, or
12	you do something to machine it just a little different. But
13	the basic dimension of the thing is still the same. It's
14	made up to a standard, and that's the standard.
15	COMMISSIONER WILLIAMSON: Okay. I'll ask this
16	question. I'm just going to ask you why you are here. And
17	the reason why I'm asking that is, a distributor who is
18	importing as well as buying domestic, often is going to say,
19	gee, I don't want any duties on the imported product. But
20	
21	MR. MATTOX: Well that's the reason I deal with
22	the trading companies and importers. We're not the importer
23	of record, so we buy through those trading companies and
24	have our prices set. I don't set the price. They mark it
25	up to a degree. So it's justbut the prices are so

1	significantly cheaper that when we see that we're losing
2	some business weit doesn't take us long to figure out
3	what's happened. And you'll see somebody on an AML list.
4	For instance, Bebitz would be on an AML, and
5	forever everybody though that was Germany. Well Bebitz has
6	got a plant in India, as well. Well all of a sudden you're
7	seeing that stuff come through here and you're wondering why
8	you're getting beat, thinking it's coming from a different
9	country and it's coming from India.
10	COMMISSIONER WILLIAMSON: Okay. Thank you.
11	MR. MATTOX: We're clearly a small distributor in
12	a big industry, and I ask the same question: Why do you want
13	me here?
14	(Laughter.)
15	COMMISSIONER WILLIAMSON: Okay. Thank you. I was
16	just curious. On this question of in terms of building all
17	these pipelines and things and something goes wrong and
18	there's exposure, is the fact that people are no longer
19	sticking to the AMLs, is there any switch in the liability?
20	I mean it seems like if you say it wasn't on an AML list and
21	you bought it, aren't you running an additional liability
22	risk?
23	MR. BERNOBICH: Frank Bernobich again. I know for
24	Boltex and I believe for Weldbend also, we carry a
25	substantial amount of product liability for just such

1	potential problems.
2	I can't speak to the various strange and unusual
3	companies that all of a sudden appear on pipelines. I don't
4	know what kind of liability they assume. Look, we've got
5	over half a million square feet of manufactureyou saw it,
6	of manufacturing facilities, have close to \$200 million
7	worth of equipment. I mean, you know where to find me if
8	something goes wrong.
9	I don't know that
10	COMMISSIONER WILLIAMSON: Plus I also saw the
11	wreckage that you keep
12	(Laughter.)
13	MR. BERNOBICH: Right. And you alsobut the
14	problem is, if you've got some kind of an Indian supplier, a
15	potential Italian supplier, or a Spanish supplier, I don't
16	think you have that possibility. They have paper offices
17	here in the States, and they can disappear in the background
18	like there's no tomorrow, unless you want to chase them
19	somewhere else. So there is a significant difference there
20	in the type of service and the type of commitment that we
21	bothwe and Weldbendhave made to the marketplace.
22	I hope that answers your question.
23	COMMISSIONER WILLIAMSON: Yes. I was just
24	wondering why the end users, especially these big guys, are

willing to run that risk.

1	MR. BERNOBICH: Well they roll the dice. They do
2	it all day.
3	COMMISSIONER WILLIAMSON: Okay. They're used to
4	rolling the dice.
5	MR. BERNOBICH: They roll the dice all day long.
6	A lot of time the end users will allow a fabricator to
7	perform a lot of their functions, and even though the end
8	user may have an AML, the fabricator may have a completely
9	different AML. And he says I will guaranty my work based
10	upon my AML. So there's a lot of times there's conflicting
11	AMLs and you have that situation occurring.
12	There's been many instances of problems occurring
13	because of that.
14	COMMISSIONER WILLIAMSON: Okay, thank you.
15	What advantages do integrated producers have over
16	firms that purchase their flanges and forging, what
17	advantages do the nonintegrated producers have over the
18	integrated ones?
19	MR. BERNOBICH: We are an integrated producer.
20	That means we actually forge. And theoretically the fact
21	that we forge and produce our own product, we have certain
22	price efficiencies that permit us to have better, in some
23	cases better pricing than the individual that purchases his
24	forgings.
25	Sometimes that's not necessarily true. The other

1	advantage we have, of course we control our process. we
2	control our quality. Okay? And so those are other
3	advantages that we have, versus a person who buys forgings
4	who may not be able to control extensively the kind of
5	quality that they getalthough they could certainly
6	control quality.
7	But integrated suppliers, I mean we make stuff
8	when we need it. We have the steel there. We make it when
9	we need it. And theoretically we have better costing than
10	somebody that buys flanges. Because whoever buys flanges
11	also has to buy not only the flange but has to buy the
12	markup of the individual making it.
13	COMMISSIONER WILLIAMSON: Okay. Mr. Coulas?
14	MR. COULAS: Since we buy forgings and we're not
15	Kevin Coulas, Weldbend. We buy forgings. We don't actually
16	forge flanges in-house. Some of the advantage to that is we
17	have the ability to go around and pick our forging companies
18	that we do business with.
19	I will say most of our suppliers are in the
20	United States. And I know, just because they forge flanges
21	does not mean they have to be in the forging business. Some
22	of our forging companies are primarily in the automotive
23	business, and they use their down time to produce our flange
24	forgings for us.

Likewise, on the larger sizes their primary

1	business is the railcar business where they forge the wheel
2	hubs, and in their down time for that business they produce
3	our flange forgings.
4	Some of the advantages, we can choose
5	best-of-breed on the forging companies. The machining
6	process, we're able to master that and leverage that. I
7	know in our machine shop we have 27 fully automated machines
8	that can take a flange forging on one side and print out a
9	finished mark flange on the other side, all run by four
10	operators. That type of efficiency I have not seen anywhere
11	else in the world.
12	On the larger sizes, we have 11 machines that are
13	CNC controlled, and then even larger than that we have 2
14	machines that can go up to a 72-inch outside diameter
15	flange. And so our expertise is in the finished flange
16	business.
17	I think the forging business is a completely
18	different animal that we have not tackled at this time.
19	COMMISSIONER WILLIAMSON: Okay, thank you. My
20	time has expired. When I come back, I want to find out why
21	you located where you are.
22	CHAIRMAN SCHMIDTLEIN: Commissioner Broadbent?
23	COMMISSIONER BROADBENT: Thank you. I want to
24	welcome the witnesses and thank you all for hosting a group
) =	of us out in Houston a while back. I'm serry I missed that

- trip, but we got a good trip before that that was helpful.

 Mr. Boltex--I mean, Mr. Bernobich, could you
- 3 respond to Forgital's description of the specialized, custom
- 4 made flanges? For example, to what extend do you produce
- 5 flanges for specific customer orders, as opposed to
- 6 producing standard products for inventories for
- 7 distributors?
- 8 MR. BERNOBICH: I have a very difficult time in
- 9 responding to that because conceivably there's a whole host
- 10 of different flanges that can be considered "special." I
- 11 don't know if I'm answering your question.
- 12 COMMISSIONER BROADBENT: I mean the way that
- 13 Forgital defines it.
- 14 MR. BERNOBICH: Well everybody makes specialized
- 15 flanges, I man that could be considered specialized or
- 16 custom flanges. Let me give you an example.
- 17 This is not necessarily what Forgital does, and
- 18 I--but you can take a 4-inch 150--a 4-inch 150 blind, and
- 19 you put a 1-inch NPT hole in it, and we consider that a
- 20 special flange. That's not what they do.
- 21 COMMISSIONER BROADBENT: Right. I don't think
- they would consider that specialized, right?
- MR. BERNOBICH: But we would consider it
- 24 specialized. I mean that's where we get into this
- description of what is "specialized"? What is "custom"?

1	What isn't specialized? I think that is a difficult hurdle
2	to hop over because somebody's got to define it to me. I
3	can't define what specialized is and what standard is. I
4	guess standard I guess would be strictly out of the book.
5	But anything that you do, if you put a special bore in it,
6	if you put a special face on it, if you do a special heat
7	treatment on it, if you do somethingthere's innumerable
8	things that you can do to consider something "special."
9	COMMISSIONER BROADBENT: Mr. Coulas, could you
10	respond to that with respect to Weldbend?
11	MR. COULAS: James Coulas, Weldbend. Our
12	specialized we figure is something like 65 commodity and 35
13	special. There's nowhere in any of the ASTM books, or ASME
14	books that define "specialty flanges."
15	COMMISSIONER BROADBENT: But you have a sense,
16	just in the
17	MR. COULAS: Pardon me?
18	COMMISSIONER BROADBENT: You clearly have a sense
19	in the industry of what would be specialized versus
20	MR. COULAS: For Weldbend it's 65/35 roughly.
21	COMMISSIONER BROADBENT: Okay.
22	MR. COULAS: And as Boltex has testified, that
23	anything that is considered not in the normal flange range
24	would be considered a special flange. A bore, a facing,
25	heat treatment, anything like that would be a specialized

2	we have evolved on that in our years of production.
3	COMMISSIONER BROADBENT: Mr. Bernobich, you've
4	argued that in a market where demand is declining rapidly,
5	end users are trying to cut costs by switching to non-AML
6	flanges in certain applications. To me, it's a little
7	counterintuitive. I mean if demand is declining, wouldn't
8	there be substantial increase in available supply of flanges
9	from approved suppliers?
10	MR. BERNOBICH: Could you repeat that question?
11	COMMISSIONER BROADBENT: If demand is declining
12	in the market
13	MR. BERNOBICH: There's been somewhat of a
14	decline in demand somewhat of a decline.
15	COMMISSIONER BROADBENT: So wouldn't there be
16	more specialized flanges available? AML?

flange. Material would be specialized flange. And I think

1

17 MR. BERNOBICH: No. There would be -- I think 18 they go hand-in-hand in some cases, right? I think that if you have standard as here, you've got 60 to 70% standard, 19 and you've got 30%, let's say 35 to 40% specialized, I would 20 21 think as the demand for standard flanges decline, the 22 specialized flanges decline. Am I answering your question? 23 COMMISSIONER BROADBENT: No, that's okay. It's 24 all right.

25 MR. MCCONKEY: Matthew McConkey, just want to

1	jump in a little bit. Just the and it gets confusing
2	with the AML like, these guys don't produce an AML
3	product. They produce product, some of their customers put
4	them on an AML, some don't, so it's all the same product.
5	So it's not like somebody has a spot that says, "We're
б	producing this to AML specifications," because again, AML is
7	completely subjective to each customer, right? So it's
8	COMMISSIONER BROADBENT: Okay.
9	MR. BERNOBICH: What we do know, and if I may
10	add, what we do know is that when our prices decline
11	precipitously, the demand for product went up for us.
12	COMMISSIONER BROADBENT: Okay.
13	MR. COULAS: Weldbend Corporation. Just to
14	maybe clarify a little bit, Weldbend has its own AML that we
15	have for our suppliers. So we look at pipe companies and
16	forging companies and billet companies and we have our own
17	that we want or don't want. It's just our preference.
18	COMMISSIONER BROADBENT: Okay. On Page 219 of
19	the staff report, it states the purchasers generally
20	reported that they separate their inventories into flanges
21	based on whether they were on AMLs or not on AMLs, and also
22	generally indicated that they separate their inventories by
23	domestic import-approved and generic imports. Doesn't that
24	indicate that distributors and their downstream end-users
) =	regerize and utilize these distinctions within their own

1	sales?
2	MR. MATTOX: This is Carlyn Mattox. We do keep
3	our inventories separated, but we've got a LIFO system we're
4	on, so when we're buying different product from different
5	manufacturers, we keep them separated by manufacturer, but
6	no necessarily for country reason. We just keep them
7	separated by manufacturer. We keep all that when we're
8	buying again, the prices are going down, you know, obviously
9	that affects our LIFO. If I was buying domestic product,
10	keeping it the same place with the import and it went
11	significantly down, we'd have a major problem.
12	COMMISSIONER BROADBENT: Okay.
13	MR. KLETT: Commissioner Broadbent, this is Dan
14	Klett. I think also for record-keeping purposes, it
15	wouldn't be unusual for distributors to maintain inventories
16	by supplier and some may be on AMLs, some may not.
17	But the same purchasers that responded to your
18	question also responded to questions on the degree of
19	interchangeability in Slide 1 of my PowerPoint, and also
20	whether nonprice factors are significant or not, which is on
21	Slide 3 of my PowerPoint. And so those same purchasers said
22	there's a high degree of interchangeability and, for the
23	most part, nonprice factors were not as important as price
24	factors. So I think there's that element as well.
25	COMMISSIONER BROADBENT: Okay. Mr. Klett, you

- showed two graphs, I think on Slides 5 and 6 showing that
 U.S. profit has declined in 2016. However, given the
- 3 importance of price in this market and the significantly
- 4 lower Indian price, I'm struck by the fact that U.S. prices
- 5 didn't decline earlier. I also note that apparent
- 6 consumption declined significantly in 2016.
- 7 I know that you've done an economic analysis
- 8 which rebuts the notion that demand drove the price
- 9 declines. But how do we contend with the lack of
- 10 correlation between the subject import pricing and domestic
- 11 pricing?
- 12 MR. KLETT: I can let Frank and Kevin respond to
- that, but I think the dynamics are that, with the high fixed
- 14 costs, if you look at the patterns through 2015, that they
- 15 were reluctant to reduce prices to subject imports. And you
- see a significant decline in market share.
- So basically in 2014 and 2015, there was a price
- 18 gap and that they saw significant decline in volume, and
- 19 given that decline in volume and the high fixed costs, they
- 20 came to the realization the in order to maintain production
- 21 and capacity utilization, they had to react on a price
- 22 basis. And that's what you see in 2016 with the price
- 23 declines coming down to meet subject imports. I mean I
- 24 think Frank discussed what happened in 2016 earlier in the
- 25 year and later in the year, and I think that dynamic was in

1	play.
2	Now, on your second part on demand declines,
3	yes, demand decline would put downward pressure on price,
4	and you see that in 2016 and based on your apparent
5	consumption data, the apparent consumption declined from
6	2014 to 2015, but not as significant as the big drop from
7	2015 to 2016, so I think there is a correlation to the
8	extent that when you see the big price drop is also when you
9	see the largest decline in U.S. apparent consumption, much
10	more so from 2015 to 2016 than from 2014 to 2015.
11	COMMISSIONER BROADBENT: But isn't the
12	correlation more between domestic pricing and domestic
13	consumption?
14	MR. KLETT: Yeah, there is a correlation to the
15	extent that, because of apparent consumption did not decline
16	as much from 2014 to 2015, you didn't see as much of a price
17	decline, and you saw the biggest price decline from 2015 to
18	2016. But I don't think you can infer from that that
19	imports didn't have an effect on price.
20	I mean your purchasers were fairly adamant or
21	consistent in saying, Number One, that when they did switch
22	from U.S. to subject imports, it was on the basis of price,
23	and Number Two, that they used prices of subject imports to

force down prices of U.S. producers. So demand did have an

effect on price, did have an effect on the market. But so

24

- 1 did subject imports.
- 2 COMMISSIONER BROADBENT: Okay. Thank you, Mr.
- 3 Klett. Commissioner Kieff.
- 4 COMMISSIONER KIEFF: Thank you. I join my
- 5 colleagues in thanking each of the panels for coming and
- 6 presenting and I guess I would just start by saying to Mr.
- 7 Coulas what a fun occasion I had as you're first describing
- 8 your family story. I thought perhaps the second syllable of
- 9 your last name was a Fonzarelli reference, E-S-T.
- 10 And it certainly is a cool story to hear a
- 11 family success story and to hear the management and labor
- 12 success relationship and collaboration. And I also think
- we've already seen demonstrated today a cool
- 14 professionalism, cool in a good way, professionalism by Mr.
- 15 Hanson offering as opposing counsel, a copy of a document.
- 16 That's the good advocacy, combined with good cooperation and
- 17 professionalism that we all appreciate and should always be
- 18 applauded.
- 19 Let me ask, if I could, just some questions for
- 20 both sides, recognizing -- and it's probably going to be the
- 21 post-hearing brief in which you're going to have to respond,
- 22 in part because the question I think either boils down to
- 23 very proprietary information that we're allowed to discuss
- here, or very legal lawyerly arguments of the type that are
- 25 hard to really grasp in an oral argument and, in effect,

1	will boil down to the precedence you each can point to us.
2	So for me, I wanted to ask the lawyers to focus
3	in the post-hearing some of their attention on the question
4	of how we should think about what is often called attenuated
5	competition in a case like this. So as I understand the
6	argument and I think Mr. Bernobich was getting at this with
7	his remarks earlier about special, and he was, I think to
8	some extent, evoking the Lake Wobegon problem that we're all
9	special in our way and
10	But nonetheless, we at the ITC do have some case
11	law in which we recognize that there may be various segments
12	of a domestic industry and that those segments can be
13	affected differently by different streams of imports. And
14	as I understand your opponent's argument, it's basically
15	that there is a difference and that the difference is of a
16	degree and of a type that is enough that the impact that his
17	product has on what he sees as his domestic competing
18	products, is not injury.
19	So I take it that, where the rubber's gonna hit
20	the road on that argument is, you each are going to need to
21	explain to us some of what you've already done, which is in
22	effect even if he's right, you're in the domestic
23	industry represented here, are in, consider yourselves to be
24	in that same segment of the market.
25	And that the sameness for your lawyer is of the

1	type that, even if your opponent is correct on the facts, is
2	illegally insignificant under the law. And I take it for
3	your opponent, it's the opposite set of concerns. So as I
4	understand it, that's where the rubber hits the road, at
5	least with respect to this one particular segment. Let me
6	just ask you, Mr. McConkey, is that a set of questions that
7	is clear to you? Do you have any clarifying questions about
8	it?
9	MR. MCCONKEY: No, I think we're good.
10	COMMISSIONER KIEFF: And am I right that your
11	basic argument is Number One, on the facts that the
12	differences aren't that great, and then Number Two, on the
13	law, even if they were, it wouldn't matter legally?
14	MR. MCCONKEY: To be honest, we're still
15	flushing through this. So I'm not, you know, to call us an
16	opponent of this right now may be a little strong.
17	COMMISSIONER KIEFF: That's fair.
18	MR. MCCONKEY: We're looking at the brief and,
19	to the extent that there's information we can share with our
20	clients and that counsel for Forgital has been able to share
21	with us outside of the BPI process, and we're looking at
22	that. So I'm not sure to even call them an opponent. We're
23	looking at it and figuring out how this all works.
24	COMMISSIONER KIEFF: Am I correct in also

understanding that, if you were--and again, these are

Т	simplified terms, and in that sense, always inaccuratebut
2	if you were to, let's say, loseand that's a strong
3	termbut if you were to lose with respect to the particular
4	argument your opponent's making with respect to their
5	particular segment of the market, am I correct in
6	understanding that it would be your view that that should
7	have no impact on your ability to win the rest of the case?
8	MR. MCCONKEY: Absolutely.
9	COMMISSIONER KIEFF: I have no further questions
10	and, although I have to leave now, I look forward to the
11	transcript and of course, to the post-hearing submissions by
12	both sides, because I think it, for me, that post-hearing
13	submission process will be especially important, and I thank
14	you and the staff and my colleagues for following up on the
15	rest of the case. Thank you.
16	CHAIRMAN SCHMIDTLEIN: Thank you. Just
17	following up on that. So if I understand Commissioner
18	Kieff, are you saying that you're looking into whether or
19	not you would not oppose a scope exclusion for Forgital's
20	product?
21	MR. MCCONKEY: Again, we've struggled a bit
22	because a lot of that the prehearing brief is BPI. I'm not
23	a flange guy, right? I'm a very good lawyer. I'm certainly
24	a bad flange guy, so trying to convey to my client what's in
25	there and what the impact of that is, and even in the

1	prehearing brief, the definition of what the domestic
2	industry is, is proprietary. Right? So it's difficult
3	And you know, obviously, it's our major concern
4	as well as, listenif you want to, and I even hate to go
5	down this roadbut on standard flanges, we are injured.
6	I'm quite confident in that and I have a lot of faith that
7	the Commission is going to come to that conclusion again as
8	you did in the prelim.
9	You know, what happens with this
10	requestbasically we can call it a request for an exclusion
11	or whatever. We ought to make sure this isn't something
12	that can be manipulated by others, including those from
13	India and whatever, to try to bring product in. So those
14	are all things we're looking at and trying to see if we can
15	agree with these definitions.
16	CHAIRMAN SCHMIDTLEIN: All right. The only
17	other question I had was following up on some questions to
18	Mr. Klett about the pricing graphs that you included in your
19	presentation on Pages 5 and 6, and I listened to the answers
20	you gave Commissioner Broadbent with regard to the
21	correlation or lack of correlation between these. And so,
22	between the two, prices of U.S. product and the Indian
23	price.
24	And my question is, is there something about
25	this market that would negoggitate that II C prises would

1 follow Indian prices at a later time? So why is it that, 2. for instance, well, in both of the graphs, and especially 3 for Product 6, as Commissioner Broadbent pointed out, you 4 see the underselling occurring throughout the period, but 5 then you see a big dip, looks like around May of 2015, 6 April-May, through September, August-September, that U.S. 7 prices don't react to that in Product 6, right? They continue at the same level. It's not until around December, 8 9 maybe, of 2015, that they started to react. 10 So my question is, is there something about the structure of how these transactions are done that would 11 12 necessitate that prices wouldn't react right away? 13 MR. BERNOBICH: Here's what happened. I've been 14 in the industry -- I've been with Boltex for almost thirty 15 years and there's always been that kind of a bright line, if we use that term again, between foreign prices and domestic 16 17 prices. And our distributors we've dealt with--distributors 18 that purchased and processed and pushed domestic flanges. 19 And we went on and on and on for thirty years. 20 All of a sudden, we started seeing a significant 21 change in what's transpiring. The concept of so-called 22 domestic was being lost. Because of the decreases in oil 23 and gas, people started looking for much cheaper prices. 24 They looked to drill holes faster, tie them in faster,

complete them faster, do everything faster. And they really

1 were told by everybody, you will get cheaper pricing. At a 2 certain point in time, the pricing that they looked at was 3 primarily in, you know, Italian or whatever the case 4 happens to be. We should've reacted quicker. We should've 5 6 reacted quicker. But I didn't want to overreact. Because I 7 had never experienced this type of process before. I can go back to the overall economic decline in 2008, 2009, but it 8 9 was different. It was different. We didn't drop our prices. We stayed there, we had reduced volume, but the 10 prices stayed and we ended up being profitable at the end of 11 12 that year. 13 This was a new situation, brand-new. And we 14 were trying to be optimistic that this was going to change. 15 Also, let me tell you something else. We had dealt with the 16 same customers for thirty years. And they kept telling us, "Just stay where you are. It'll be fine. It'll come back. 17 It'll continue, " and we believed them. We believed them. 18 19 Unfortunately, they were not telling us the 20 truth, or the whole truth. And so we stayed, stayed, stayed, stayed. So then at a certain point in time, when 21 22 our volume was really decreasing dramatically--and I can 23 tell you, I had a lot of gardeners and I had a lot of

painters in my plant because, even though I had a 177

people, I could of let another 100 go, but we kept them

24

there because many of them had been with me for over twenty 2 years. 3 I couldn't, in good conscience, let them go -- so 4 we had a lot of good flowers, and we had a lot of nice, 5 painted buildings and nice equipment. We're the same way as 6 Weldbend, you know, we're fond of our people. We also pay 7 100% of their health insurance. And we also provide benefits that other companies don't. But of course, we've 8 9 gone -- at the end of the day, we say we provide benefits to 10 them -- at the end of the day, we've gotten the benefits, because they're good employees. 11 12 So what happened is, at a certain point in time, 13 that whole argument collapsed, and we started seeing 14 warehouse after warehouse after warehouse of our clients 15 full of foreign flanges and ours were way in the back and 16 they were becoming insignificant, and that's when -- so I had dropped the price 25%, that did absolutely nothing. 17 Finally, when I dropped the price another 25% to 18 approximate the prices of Indian, Italian and Spaniards, 19 then we saw huge uptick in volume. Created a disaster in 20 our balance sheet, but there was a huge dramatic increase in 21 22 volume. And so we decided to keep people working, to keep 23 people together, we would absorb the losses that we were 24 incurring for a period of time -- hopeful again, that the 25 marketplace would improve and we could start increasing

- 1 prices again.
- 2 To end that saga, we've started increasing
- 3 prices again slightly--okay, slightly--back to, you know,
- 4 maybe 20 or 25%, and all of a sudden, we've seen our volumes
- 5 decline dramatically again. So, so far, we have had no
- 6 effect on the market. So far our actions or your actions
- 7 or whatever you want to consider them, have had no effect on
- 8 our market place.
- 9 But what we're doing is, we're having to
- 10 retroactively go back, reduce pricing one more time, to the
- lowest that we've had before to be able to get additional
- 12 business. But we cannot, cannot continue to function. I'll
- drone on a little bit longer.
- 14 Had we not had the substantial financial
- 15 resources that we have, I don't know what we would be doing
- 16 today, because there was no way that a bank would've loaned
- 17 money to a company that was bleeding red ink that way we
- 18 were. Now, we've been in Houston for almost thirty years.
- 19 We have never paid a dividend out.
- 20 We have reinvested everything into equipment and
- 21 liquidity to permit us to function the way we function and
- 22 to be able to continue to buy state-of-the-art equipment.
- 23 But, again, if we don't get some relief somehow, I don't
- 24 know how much longer this is going to last.
- 25 CHAIRMAN SCHMIDTLEIN: Mr. Coulas, is that also

Τ	your experience, in terms of when weldbend reacted to
2	pricing of subject imports?
3	MR. KEVIN COULAS: Kevin Coulas. Yes, we try to
4	keep prices as high as possible to keep all of our employees
5	working their full shifts. And when we came to the
6	realization that we had to lower prices, we still kept
7	everyone at the full shifts as much as we could, and the
8	company as a whole took the hit, as opposed to letting the
9	employees take the hit.
10	As stated in my opening statement, I've worked
11	with the guys in the shop, on machines, in the paint room,
12	and so you know that they're doing hard work every day and
13	the last thing you want to do is start taking away, "Hey,
14	you're going from 11 hours back to 8 hours, only working
15	four days a week," that's the last thing we wanted to do to
16	our employees.
17	So, as a family and as a company, we took the
18	hit, as opposed to letting our employees take the hit. We
19	were trying to keep our employees working, so therefore, we
20	had to try to keep the prices high as long as possible.
21	CHAIRMAN SCHMIDTLEIN: Okay, all right. Thank
22	you very much. I don't have any further questions, so Vice
23	Chairman Johanson.
24	VICE CHAIRMAN JOHANSON: Thank you Chairman
0.5	Cabmidtlein Voy all have grated that you don't know how

1	much longer you can operate due to the imports, unfairly
2	traded imports. But looking at the dropping consumption in
3	the United States, due to the situation in the oil and gas
4	industries, isn't that really that's a big factor, right?
5	Consumption is way down, and I understand that
6	you also contend that unfairly traded imports are impacting
7	you negatively. But isn't it really the big issue, oil and
8	gas?
9	MR. BERNOBICH: Oil and gas is the big issues
10	if I may answer you there sir, but if you look at the
11	statistics, in 2016 we had 36,000 metric tons of Indian
12	flanges coming into the States. That's a huge amount of
13	product, just from India out of your own statistics, huh,
14	your own government statistics?
15	Yes, we understand things are down, but
16	they're not dead. The problem has become is that the
17	foreigners have taken a much more significant share of the
18	marketplace because of pricing. That's where this stuff is
19	coming from. Think about it, 36,000 metric tons of steel
20	coming in and that's only a portion of it. That's 14 inches
21	and larger, and that's not considering the lower
22	diameters, probably another 10,000 metric tons.
23	That's a huge quantity of material coming in,
24	and then you throw in China and you throw Italy and you
25	throw a number of different places. The marketplace the

- 1 U.S. is the largest marketplace for flanges in the world.
- When people have declines in their own countries, what do
- 3 they do? They come to the States to dump their product.
- 4 So it's not necessarily a decline -- certainly
- 5 oil and gas declined somewhat, okay, without a doubt. But
- 6 the product keeps coming in. So it gets consumed somewhere.
- 7 People are not putting on necklaces. I don't mean to be
- 8 snide like that, I apologize for that comment.
- 9 MR. KLETT: Commissioner Johanson, this is Dan
- 10 Klett. I mean I think you have enough information in your
- 11 staff report to be able to, in a sense, separate out the
- 12 effect of demand both on the volume side and on the price
- 13 side, so that you can get some sense of the relative impact
- 14 of the aggregate demand decline versus subject import
- 15 competition, and we attempted to do that somewhat in our
- 16 brief.
- 17 But obviously the demand decline was a factor.
- 18 I think you have information to allow you to better kind of
- isolate the effect of one versus the other.
- 20 VICE CHAIRMAN JOHANSON: Do you know if the
- 21 situations in other countries leading to increased imports
- 22 into the United States? For example, are other countries
- 23 imposing higher tariffs on imports of flanges, which causes
- them to come here? I didn't see anything like that in your
- 25 briefs, but that was something in the back of my head,

- 1 because I know our tariff is quite low. I think it's like
- 2 five percent or something like that.
- 3 MR. KLETT: I don't know, Commissioner
- 4 Johanson. This is -- I think maybe a bigger factor is that
- 5 the oil and gas demand decline has been worldwide.
- 6 VICE CHAIRMAN JOHANSON: Right. So I'm just
- 7 wondering if that's the case, that you've got to ship it
- 8 somewhere and there are less barriers to enter the U.S., and
- 9 so it comes here. Is that what the situation might be?
- 10 MR. McCONKEY: Yeah correct. Matthew
- 11 McConkey. Yeah, no it's correct, and as well I think -- I
- think both of our witnesses stated as well that the prices
- here, even though they're in the tank, tend to be higher
- 14 than they are in other places of the world. And again, as
- 15 Frank said, this is a big market.
- 16 MR. BERNOBICH: This is where everybody --
- 17 this is where everybody comes to to dump flanges. I've been
- in this industry 40 years. I've seen all kinds of things,
- 19 and this is where people come to deposit flanges.
- 20 VICE CHAIRMAN JOHANSON: And one thing that
- 21 struck me about the three subject countries, India, Italy
- 22 and Spain is that they have very little, if any, oil and gas
- 23 production. I'm just kind of curious as to why they might
- be producers, and they might be the better people to ask,
- 25 but I'm quite curious about that.

1	MR. BERNOBICH: I can give you my poor answer.
2	I think that with Italy, as I'm very familiar with it, it
3	was just a place where they just flanges is a very easy
4	product to forge, and they had a lot of different forging
5	companies there, and in one manner, shape or form they found
6	out that the United States, through American importers,
7	found out that the U.S. market was significant, that it was
8	profitable and so they started bringing it in.
9	ULMA is, and those are the private companies.
10	ULMA is a semi-private company. It's part of a cooperative
11	out of Bilbao. I forgot how many it's called the
12	Mondragon Group and they are the same thing there. They
13	produce flanges, they produce some other fittings and so
14	forth, and they produce them, and for them it's not a
15	question of profit or loss. It's a question of keeping
16	people employed.
17	Again, these are just comments off the top of
18	my head. And then India, the same thing. India is an area,
19	and I've been there and essentially if you really want to
20	make a flange, it's a very simple process, you know. As
21	long as you have the manpower and I've seen the way they
22	make them, that the logical place to sell the product is the
23	United States. That's it.
24	VICE CHAIRMAN JOHANSON: Thank you, yes.
25	MP MATTOY: Mr Johangon Mr Williams (sis)

1	asked me a question while I was here earlier, and one thing
2	I thought of here is I'm a company not in bankruptcy. I'm a
3	distributor and we've had several large distributors in this
4	country going bankrupt with the costs and stuff. They just
5	can't get ahead of it.
6	Of course with the debt that they're running
7	and they've mismanaged their companies, they're in trouble.
8	These guys have managed their companies as manufacturers.
9	Well, that's the reason they're still here. They've got the
10	drive and the desire to keep on. We all go through storms
11	in life, but when you're in debt and you've got all these
12	other factors coming into play, that are coming against you,
13	it sure breaks the spirit.
14	I'm telling you these guys have got the spirit
15	to keep on, but they're dealing with a tsunami right now,
16	and they need that. Something's got to change. So that's
17	that's what from my perspective as a distributor, that's
18	what we're seeing.
19	VICE CHAIRMAN JOHANSON: Mr. Mattox, as a
20	distributor perhaps you could answer my next question. You
21	might be familiar with it, but are there differences in
22	channels of distribution, in which custom versus standard
23	flanges are sold?
24	MR. MATTOX: Say that again?
25	VICE CHAIRMAN JOHANSON: Are there different

1	channels of distribution for customs versus standard
2	flanges?
3	MR. MATTOX: No. All of us as distributors,
4	we provide the same product to the same end users through
5	fabricators or equipment builders and stuff that are in the
6	industry. So and it's all coming through the same channels.
7	We're using already designed and manufactured product and
8	you make some insignificant changes to it and we call that
9	special.
10	VICE CHAIRMAN JOHANSON: Does anybody do
11	any of the other witnesses have a view on that, whether or
12	not there are separate channels of distribution for custom
13	versus standard flanges?
14	MR. BERNOBICH: I think the distribution
15	channels are the same. The distributor, the same
16	distributor that handles a six inch 150 slip on handles a 30
17	inch 900 pound weld neck with a 65,000 yield with sharpie

21 MR. MATTOX: Now not necessarily. I'll say

results. They're all -- it's all the same. We get, we get

all the inquiries from standard through specials, all the

- one thing, one caveat. Not necessarily everything.
- VICE CHAIRMAN JOHANSON: Okay.

18

19

20

way through.

- MR. MATTOX: There may be some issues where
- 25 you may have some different designs or different

- characteristics that people would prefer to go directly to a
- 2 forger and buy those directly from that.
- 3 VICE CHAIRMAN JOHANSON: And we've heard a
- 4 lot, of course, from the Italian respondents regarding the
- 5 custom flanges, and the Italian respondents being in this
- 6 case just one respondent, Forgital. Can you all give
- 7 examples of custom flanges. Mr. Bernobich, you had stated
- 8 your company makes them. I'm just curious as to how custom
- 9 flanges are?
- 10 MR. BERNOBICH: Well, I guess it's very
- 11 difficult -- I'm sorry, yeah. I wish I could give you, you
- 12 know, how can I say it, a very clear description of it.
- 13 Custom is a generic word. Special is a generic word.
- 14 Theoretically one person can call it special; the other
- person call it standard, but I think any flange that
- 16 deviates, any flange that deviates from standardized
- 17 catalogue dimensions would be considered a specialized
- 18 flange.
- 19 In other words, if you have a catalogue, a
- 20 NANCI catalogue, an MSSB catalogue, anything that deviates
- 21 from what's specified in there would be considered a special
- 22 flange. But having said that, many people make special
- flanges.
- 24 VICE CHAIRMAN JOHANSON: All right, thank you.
- 25 My time is about to expire. Did you want to add something,

- 1 Mr. McConkey? Okay, thank you.
- 2 CHAIRMAN SCHMIDTLEIN: Commissioner
- 3 Williamson.
- 4 COMMISSIONER WILLIAMSON: Thank you. I just
- 5 wanted to clarify something. Several of you have talked
- 6 about the commercial side, and is that construction? What
- 7 is that -- when you say "commercial," what are you talking
- 8 about, non-oil and gas?
- 9 MR. KEVIN COULAS: You can say non-oil and
- 10 gas, new construction, water systems and buildings,
- 11 sprinkler systems, anything not oil and gas.
- 12 COMMISSIONER WILLIAMSON: Okay, good. Is
- 13 there -- are there distributors who particularly service
- 14 that side?
- 15 MR. KEVIN COULAS: All distributors would
- 16 serve both, tend to serve both the oil and gas as well as
- 17 the construction side.
- 18 COMMISSIONER WILLIAMSON: Okay.
- 19 MR. KEVIN COULAS: Or commercial side I should
- 20 say.
- 21 COMMISSIONER WILLIAMSON: And what is the
- 22 prospects for growth on that side? Anybody know?
- 23 MR. KEVIN COULAS: Locally in Chicago, we've
- seen good growth from our local distributors from the city.
- 25 So we've seen, we've seen opportunity there. But once

1	again, we're competing with india, Spain and Italy when
2	they're coming in and telling us our flange is for a dollar
3	and they need it for 50 cents. That's the problem we have
4	seen.
5	Weldbend's roots are in the mechanical or
6	commercial industry, and we have expanded out through our
7	automation to the oil and gas. So we have seen it on both
8	ends of the spectrum in terms of the industry of the
9	business where
10	COMMISSIONER WILLIAMSON: You said through
11	automation?
12	MR. KEVIN COULAS: Yeah. We've expanded. So
13	where we used to have to have 60 people, we now have 26
14	machines run by four operators, and so as the Coulas family,
15	my grandfather and dad, they don't want to lay off those
16	people.
17	So we took those people, instead of running a
18	drill here or a chucker, they got put onto a new CNC, a
19	larger machine where there would have to be an operator for
20	that, or we expanded out in some other equipment where we
21	were able to keep our employees at Weldbend.
22	COMMISSIONER WILLIAMSON: Now exactly where is
23	your company located?
24	MR. KEVIN COULAS: 6600 South Harlem Avenue in
2.5	Argo Illinois about ton minutes due west of Chisago Midway

- 1 Airport.
- 2 COMMISSIONER WILLIAMSON: All right, good.
- 3 Now I've got it. Okay, and the location there, I mean is --
- 4 no, the family lives there, but I'm just curious how -- is
- 5 there anything about that area?
- 6 MR. KEVIN COULAS: Yeah. We have, obviously a
- 7 lot of steel in the Midwest. We have good access to
- 8 transportation. We are five minutes from Interstate 55,
- 9 about ten minutes from 294, which is a major intersection
- 10 through -- that goes all the way down south.
- 11 We have great access to where in terms of
- shipping, we're two days to the east coast, two days to
- 13 Oklahoma-Texas. We're maybe four days out to the west
- 14 coast. So logistically, we're in a prime location for
- shipping our product.
- 16 COMMISSIONER WILLIAMSON: Okay, good. Thank
- 17 you. It helps to get that background. According to the
- 18 prehearing report, domestically produced flanges were
- 19 required for 32 percent of the purchases or sales. So is it
- 20 fair to say that one-third of the U.S. market is unaffected
- 21 by imports, or do subject imports affect the market segments
- where U.S. product is required?
- 23 MR. McCONKEY: Mr. Klett, do you have anything
- 24 on that?
- 25 MR. KLETT: Commissioner Williamson, this is

1	Dan Klett. I'll have to look at that more closely. I mean
2	I'm not sure I would agree with that inference, but I'll
3	have to look in the response to that question in line with
4	those same purchasers' response to other questions, to be
5	able to fully respond. But I don't think I don't think
6	it's a correct inference, that 32 percent of the market is
7	protected from subject imports.
8	COMMISSIONER WILLIAMSON: Okay.
9	MR. KLETT: Yeah, post-hearing would be
10	COMMISSIONER WILLIAMSON: I will do that,
11	thank you. To what extent do changes in raw material costs
12	impact the flange sales prices? To what extent do changes
13	in raw material costs affect your end prices, flange sales
14	prices?
15	(Off mic comments.)
16	MR. BERNOBICH: Well, they affect it
17	significantly. It's probably the most significant, one of
18	the most significant factors in our production. So it does
19	make a difference.
20	COMMISSIONER WILLIAMSON: Okay.
21	MR. BERNOBICH: I don't know if that's

to Mr. Klett's chart, where I think he attributed what, ten

COMMISSIONER WILLIAMSON: Well, it gets back

sufficient enough to answer you but --

cents to the fall in demand and the rest to --

22

23

24

1	MR. KLETT: Well yes. I understand the
2	question. I mean basically it was ten percent to the fall,
3	ten cents per pound due to the fall in demand and 32 percent
4	to everything else. So I guess your question is how much of
5	that 32 cent residual is due to imports, due to maybe
6	declines in raw material costs? I did that calculation in
7	our brief, and even if you assume that the that the
8	decline in raw material cost also contributed to that
9	decline in the 32 cents, you still have a fairly significant
10	residual left that is not explained, which would be due to
11	subject imports.
12	So even if you assume that the raw material
13	cost decline on a per unit basis was fully passed through to
14	price, which I think is a conservative assumption, I mean
15	raw material costs affect price but they're not necessarily
16	passed through completely in tandem, you still have a fairly
17	significant price decline being unexplained.
18	COMMISSIONER WILLIAMSON: Okay, thank you. I
19	wanted you to kind of unpack that. Thanks. This is an
20	unusual case in that we don't have an interim period, you
21	know, 2016. I noticed on this Chart 5 where you do mention
22	the post-petition price increase, but that was for one of
23	the pricing products. Are there any other post-petition
24	effects that you've been seeing with respect to any of the
25	other products?

Τ	MR. KLETT: No. I think as testified by Frank
2	and Kevin, that even post-petition the competition from
3	subject imports has remained relatively intense. I mean
4	maybe they can take, talk more directly about their
5	experience in the market post-petition, but that's what I
6	was hearing.
7	MR. BERNOBICH: Yes, I concur what he said.
8	Look, we've tried. As you know, we dropped our prices 25
9	percent. That didn't do any good. We dropped another 25
10	percent more or less. I'm giving you some and that
11	brought us the same level playing field, if you will, as the
12	Indians and Italians and the Spaniards.
13	At that point, we started to have some
14	significant activity with regards to people ordering from
15	us, because at the end of the day they would prefer to order
16	domestic, as long as it was at the same price as foreign,
17	because again, it's a price-driven issue.
18	What transpired there was, I said okay, we sit
19	there for a second and we get our breath. We get volume in,
20	we get people working again. We get people motivated again.
21	We start moving again and what started happening was that
22	did increase the prices somewhat. That helped. That was
23	all right. It was a modest increase. It was a modest
24	increase. It was not enough to take the red ink away from
25	our balance sheet, okay.

1	When I increased the prices again to about 25
2	percent or about half of the total loss that we had, my
3	business dried up completely again.
4	COMMISSIONER WILLIAMSON: So what's the lead
5	time normally for
6	MR. BERNOBICH: I'm sorry?
7	COMMISSIONER WILLIAMSON: What's the lead
8	time?
9	MR. BERNOBICH: Lead time in what sense.
10	COMMISSIONER WILLIAMSON: Normally for
11	between the time somebody's going to place an order and
12	MR. BERNOBICH: Oh generally they'll place an
13	order, you know. They place orders on a continual basis, a
14	daily basis. They would but that is that has
15	disappeared.
16	COMMISSIONER WILLIAMSON: Okay. Mr. Coulas,
17	have you seen any post-petition effects?
18	MR. KEVIN COULAS: We're still seeing the
19	effects of the dumped product on customers coming back with
20	pricing requests back to us. Likewise, just a little on the
21	lead time, we can normally ship out within 48 hours,
22	assuming it's in stock.
23	MR. BERNOBICH: I mean if you were asking
24	about if you were asking about lead time, it's the same
25	thing with us. We ship out immediately.

1	COMMISSIONER WILLIAMSON: Okay. No, I'm
2	trying to get an idea that whether or not you're going to
3	see a post how long does it normally take say before a
4	change like the impacted prices?
5	MR. BERNOBICH: Well, that I don't know.
6	That's something I don't know.
7	COMMISSIONER WILLIAMSON: Okay. Prior to
8	2016, how responsive were prices in the U.S. to changes in
9	supplier demand? In other words, what I'm trying to figure
10	out if subject imports changed the way prices have
11	responded, to the say drop in demand?
12	And the comparable question had been given
13	that, you know, demand is so closely associated with oil and
14	gas, has a pattern of sales and profitability during 2014 to
15	'16 been atypical of this pattern in any significant way?
16	MR. KLETT: Commissioner Williamson, this is
17	Dan Klett. I can start. I mean I think as Frank testified,
18	there were some sea change differences in 2014 and 2015 and
19	2016 in terms of the decline in demand and the impact of
20	that on their decisions on volume and pricing, versus
21	reacting to import competition.
22	I think what Frank said was that in 2014 and
23	2015, as in past situations where they saw market demand
24	decline, they were still able to maintain a price premium
25	and not get killed on volume even with the demand decline

- I mean obviously there was some adverse effect on volume.
- 2 What changed in 2016 is that the loss in volume was so
- 3 severe, given the increased sensitivity of the distributors
- 4 and the end users to price, that they had to react on the
- 5 basis of price on their own.
- 6 So that I think in that sense, in terms of
- 7 supply and demand conditions and the effect on the industry,
- 8 you know, there was a change in how they reacted in 2014-15
- 9 and the situation in 2016, and you see that in your data as
- 10 well.
- 11 COMMISSIONER WILLIAMSON: Okay, okay. Well
- 12 thank you. No other questions.
- 13 CHAIRMAN SCHMIDTLEIN: Great. Commissioner
- 14 Broadbent.
- 15 COMMISSIONER BROADBENT: Yeah. I think I'm
- 16 getting towards the end of my questions here. Mr.
- 17 Bernobich, you stated that you sell entirely to
- distributors, is that right?
- 19 MR. BERNOBICH: That's correct ma'am.
- 20 COMMISSIONER BROADBENT: Okay, and that you
- 21 faced competition from the imports in sales to those
- 22 distributors?
- MR. BERNOBICH: Yes ma'am.
- 24 COMMISSIONER BROADBENT: Does the indicate
- 25 that you are not injured by importers that sell high-priced

- 1 custom-made imports directly to end users, a channel where
- 2 you don't sell?
- 3 MR. BERNOBICH: I guess when everybody sells a
- 4 flange, I mean that I don't sell I'm injured. I mean there
- 5 -- what they're doing is that they're eliminating the
- 6 distributor so they can sell at somewhat of a higher price,
- 7 right, because if I sell to a distributor, the distributor
- 8 has his mark-up on it and then eventually sells to --
- 9 COMMISSIONER BROADBENT: But I think it's the
- 10 made-to-order customized aspect of the thing you're selling,
- 11 right, that goes directly to the end user.
- 12 MR. BERNOBICH: But I make to order all the
- 13 time. I make to order all the time. But I don't sell to
- the end user. I do not sell to the Xcel Pipeline. I don't
- sell to the Dakota Pipeline, but I sell to the distributors
- 16 that sell to those people.
- 17 COMMISSIONER BROADBENT: Right.
- MR. BERNOBICH: You see, now I'm not saying
- 19 that there aren't any flanges that are truly specific and
- 20 extraordinary that I would not deal with, okay. But we do
- 21 make specialized and I know Weldbend makes specialized
- 22 flanges. Now again, the question becomes is the term that's
- 23 difficult for me to absorb is exactly what a special and
- 24 customized item is. Somebody's got to define that for me.
- 25 MR. BERNOBICH: And then we can move forward with

- this. I'm not saying that there isn't, but I'm saying
- 2 somebody's got to define that for me.
- 3 Jimmy?
- 4 MR. COULAS: James Coulas, Weldbend. You have to
- 5 realize that the distributor is our sales force out in the
- 6 field.
- 7 COMMISSIONER BROADBENT: Right.
- 8 MR. COULAS: So we don't--if we sold direct to an
- 9 end user, we would get the reputation of going away from our
- 10 distributor people. That would kill us. The Europeans have
- 11 a different outlook. Always have. And they have it over in
- 12 Europe. They do not have distribution like we do in the
- 13 United States. They go direct to end users for the most
- 14 part in Europe, and that's what they've done over, with what
- I understand, with this exception that they're looking for.
- 16 COMMISSIONER BROADBENT: Okay. And so you totally
- 17 sell to end users. You don't sell directly?
- 18 MR. COULAS: We sell to distributorships.
- 19 COMMISSIONER BROADBENT: I mean, excuse me, yeah,
- 20 to distributors.
- MR. COULAS: Not to end users.
- 22 COMMISSIONER BROADBENT: Yes.
- MR. BERNOBICH: Both of us do. We sell
- 24 exclusively to distribution.
- 25 COMMISSIONER BROADBENT: Okay.

1	MR. COULAS: That's the supply chain that has been
2	established in the United States.
3	COMMISSIONER BROADBENT: Okay. So then where is
4	Gibson competing? As I understand, they make these
5	specialized custom flanges somewhere that are very high
6	priced. It's a domestic producer. Does anyone know?
7	MR. COULAS: I don't even know the name.
8	COMMISSIONER BROADBENT: Gibson?
9	MR. MATTOX: This is Carlyn Mattox. Yeah, we buy
10	from Gibson. They've made some special products for us.
11	Like I say, they're probably buying forging from somebody in
12	Houston in order to make, you knowtake stuff that's
13	oversized, and they can make several different products out
14	of the same forging. But that's probably what you're
15	talking about.
16	COMMISSIONER BROADBENT: Okay. Alright, let's
17	see. Then on another subject, on Buy America, on page 224
18	of the Prehearing Report there is a discussion regarding the
19	importance of purchasing domestic products. Specifically,
20	purchasers indicated that 32 percent of their purchasers
21	were required by the customers to be domestically produced.
22	And that some purchasers reported that domestic product was
23	required by law.
24	Can you address the importance of purchasing
25	domestic product in the market? How did Buy America

1	policies or other legal requirements come into play in this
2	market?
3	MR. COULAS: Kevin Coulas with Weldbend.
4	Typically we see Buy America requirements when the end user
5	will be something connected with the Federal Government.
6	And that is pretty much it. Otherwise, it's up to the end
7	user and the distributor to determine whether imported or
8	domestically manufactured material is acceptable.
9	MR. BERNOBICH: We see it very infrequently, and
10	again it's related towards when there's a government
11	project. But let me also make the comment that there's so
12	much confusion along those particular jobs that I would not
13	be surprised if it comes down to the question of is the
14	product machined in the States? Is the product forged in
15	the States? Is the product, is the origin of the steel made
16	in the States? And there's a lot of leeway there for
17	people to misrepresent what goes into those projects.
18	I think if people looked into those things very
19	carefully they would see that, while people are saying
20	they're in compliance with the Buy America Act, in many
21	cases they are not in compliance with the Buy America Act.
22	COMMISSIONER BROADBENT: How much of the market is
23	governed by the Buy America Act?
24	MR. BERNOBICH: We see very little of it. We see

very little of it.

Τ	MR. COULAS: And I would like to echo that. The
2	Buy America requirements are a very, very small percentage
3	of our overall sales for Weldbend.
4	MR. MATTOX: This is Carlyn Mattox. We do see
5	some Buy American, but like they were talking about, what
б	causes it to be an American-made product is typically 51
7	percent of the cost of it is associated with the U.S.
8	And we see a lot of manipulation of things done with that
9	product.
LO	I mean we just recently saw some things about
L1	filters, water filters here in this country. They're being
L2	brought in from another country and nothing's being done.
L3	It's got a Made In America sticker on it. And again,
L4	there's a lot of manipulation goes on in that area.
15	COMMISSIONER BROADBENT: Right. Okay. Thank you
16	That's all I have right now.
17	CHAIRMAN SCHMIDTLEIN: Alright, I think that
L8	concludes questions from the Commissioners. Do the staff
19	have any questions for this panel?
20	MR. CORKRAN: Douglas Corkran, Office of
21	Investigations. Thank you, Chairman Schmidtlein. Staff has
22	no additional questions.
23	CHAIRMAN SCHMIDTLEIN: Alright, thank you.
24	Do Respondents have any questions for this panel
25	MR. GALLAGHER: No.

1	CHAIRMAN SCHMIDTLEIN: Alright, I think that
2	brings us to our lunch break. So we will recess for an hour
3	and five minutes and we'll come back at one o'clock for the
4	afternoon panel. We will stand in recess. Let me remind
5	you to take your confidential papers as the hearing room is
6	not secure over the lunch hour.
7	(Whereupon, at 11:55 a.m., the hearing was
8	recessed, to reconvene at 1:00 p.m., this same day.)
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1	AFTERNOON SESSION
2	MR. BISHOP: Will the room please come to order?
3	CHAIRMAN SCHMIDTLEIN: Yes, all right. Good
4	afternoon. Mr. Secretary, can you please announce the
5	second panel, the respondent's panel?
6	MR. BISHOP: Madam chairman, the panel in
7	opposition to the imposition of the anti-dumping and
8	countervailing duty orders have been seated.
9	CHAIRMAN SCHMIDTLEIN: All right. Thank you
10	very much. Mr. Hanson, you begin when you're ready.
11	MR. HANSON: Thank you very much. We look
12	forward to discussing this matter with you this afternoon.
13	Appreciate the time of the Commission. I'd like to turn it
14	immediately over to Leo Spezzapria, who is going to I think
15	better share some knowledge about flanges, the flange
16	market. And I will have after that, I will discuss some of
17	the more legal issues that are relevant to our
18	considerations here.
19	STATMENNT OF LEO SPEZZAPRIA
20	MR. SPEZZAPRIA: Good afternoon. My name is Leo
21	Spezzapria. I'm vice president of Forgital, USA, which is a
22	North American subsidiary of Forgital Group. Forgital's
23	headquarters and main production site is located in Italy,
24	about 60 miles northwest of Venice.
25	Forgital specializes in manufacturing highly

1	engineered, seamless hot road rings and complex forgings.
2	Forgital also excels at forging a variety of material grades
3	starting from carbon and alloy, steels, all the way up to
4	stainless steels, titanium, aluminum, and super alloys.
5	Forgital is a family-owned company, which
6	started in 1873 and is currently managed by the fifth
7	generation of Spezzaprias. I've been working with Forgital,
8	excuse me, Forgital, USA for over 14 years. However, my
9	introduction to the metal forging started at a very young
10	age. As I got older while still in high school and college,
11	my summers were spent at the plant knowing that this was
12	something I wanted to be a part of. After receiving my
13	business degree at Baylor University in Texas, it was back
14	to Italy to continue my development for about six months.
15	We trace our family company back to 1873 when it
16	was small owned mettle forge shop dedicated primarily to
17	agricultural tools as iron wagon wheels, small hand tools,
18	and railroad spikes. The real evolution of the company came
19	after World War II when a small workshop named Fratelli
20	Spezzapria, Spezzapria Brothers was created.
21	For decades, our continuing success has been
22	attributed to our constant investments in research and
23	development, modern production equipment, sophisticated
24	monitoring systems, and last but not least, the ability to
25	hire and retain qualified people which is fundamental to any

1	successful company.
2	We currently have three main production sites,
3	several machine shops, and a world class lab with the
4	company employing approximately 1,000 people. Forgital is
5	known worldwide and respected for specializing in highly
6	engineered seamless hot rolled rings.
7	In the earlier '80s after completing major
8	capital investments, Forgital decided to explore and develop
9	a market outside of Europe. In 1983, Forgital, USA, Inc.
10	was created in Houston, Texas. This was a strategic
11	decision as it will allow Forgital the opportunity to
12	develop business in the North American market. What started
13	with one person, my father, in a leased office space and a
14	shared warehouse is now a company which imports 6- to 700
15	containers per year, providing high quality forgings and
16	service to nearly 100 different customers.
17	For over a decade now, Forgital's focus has been
18	geared towards adding value to our forgings. Thus we've
19	invested heavily in technology, supporting equipment, and
20	people. This includes highly sophisticated furnaces for
21	precise heat treating state-of-the-art custom built machine
22	centers and specialized testing facilities.
23	Within the Forgital group, we also have one of
24	the most highly accredited labs in Europe, allowing Forgital

to continuously explore new materials and processes.

Τ	Forgital, USA stages a wide variety of inventory in its
2	warehouse to support its U.S. based customers and
3	complements Forgital, Italy's production by doing some post
4	forge manufacturing such as heat treating, machining, and
5	nondestructive testing.
6	Our goal is to provide our North American
7	customers with highly engineered, high quality, forging
8	solutions in a seamless customer service oriented manner.
9	Forgital is active in five primary markets,
10	including aerospace, general mechanics, transmission, power
11	generation, and oil and gas. What is common among the
12	different markets we serve is the need for particularized
13	high quality forgings for extreme end uses, such as nuclear
14	power, aero-engines, launch vehicles, satellites, and oil
15	and gas production.
16	In the oil and gas production market, the
17	Forgital forgings and finished flanges are sought for
18	specialized and custom end uses. For example, our sought
19	after forgings include subsea connectors, drilling risers,
20	surface well heads, housings, seal rings, and valve
21	components. Similarly, our specialized and custom flanges
22	are engineered and designed to meet the customer's strict
23	mechanical requirements necessary for safe operation in some
24	of the harshest conditions on earth.
25	A particularly challenging area in the oil and

1	gas sector is subsea applications. Forgital specialized
2	and custom flanges are uniquely designed to facilitate safe
3	and infallible operation at the depths of the ocean. As
4	some companies have unfortunately learned in the recent
5	past, component failures at depths can be catastrophic.
6	For other less demanding uses in the oil and gas
7	industry, Forgital produces forged, but not further
8	processed commodity flanges. Forgital Group's niche for
9	this market is producing as forged flanges for Forgital,
10	USA, where these items are sold to U.S. finished flange
11	manufacturers who finish and further process the flanges.
12	It bears noting that Forgital provides as such
13	forge flanges to the petitioners. These as-forged flanges
14	are distinguished from our specialized and custom flanges,
15	which are used in the most extreme circumstances and for
16	which our customers have exacting mechanical requirements.
17	Our customers for these specialized flanges come
18	to us not because we are a common name in the flange
19	industry, but because they require unique, highly engineered
20	component that must meet without fail very specific and
21	demanding requirements.
22	This market is for specialized highly
23	engineering flanges involves different physical
24	characteristics such as metallurgy, design, and shape.
25	Those higher level physical sharpstoristics allows us

_	allows, excuse me, use under higher pressures and ress
2	hospitable environments and generally more demanding
3	applications.
4	As a result, the manufacturing process for
5	specialized flanges including the testing procedures and
6	narrower tolerance are wholly different from those of
7	subject commodity flanges. Accordingly, the ordering
8	process, control over manufacturing, and delivery of
9	specialized flanges differs from the process and commodity
10	flange market.
11	Standard commodity flanges and specialized and
12	custom flanges are also not interchangeable. And to even
13	attempt to treat them as interchangeable would lead to
14	catastrophic failure with disastrous consequences for our
15	customers.
16	With thank you for the opportunity today to
17	share with you our experience in the custom flange industry
18	and in particular, the differences between standard and
19	commodity flanges and high custom flanges that we are proud
20	to provide to our U.S. customers.
21	Our manufacturer of specialized flanges does not
22	compete and therefore does not injury the petitioners in
23	this investigation. And we would respectfully urge the
24	conclusion by this Commission. Thank you.
25	MR. HANSON: Thank you Leo. I want to address

Τ	some of the more legal perspective on this, some of the
2	differences and based in part on some of the questions from
3	this morning as well.
4	At the end of the day, it's our request to the
5	Commission that they find that specialized and custom
6	flanges are in fact a separate like product. There is a
7	line between the commodity flanges and the specialized
8	flanges that are there.
9	It is a varying industry, it's a very, very
10	clear standard of the industry that there is wide disparity
11	here between the commodity flanges and the high end and
12	specialty flanges. A good example that's probably over your
13	head right now. I counted during the break. You have six
14	fire extinguisher it was by water by the fire and never
15	been used here, I assume. There's a pipe connecting those
16	things. And as the petitioners have accurately pointed out
17	this morning, a pipe once you get by the Home Depot with
18	a connector you might buy there, you're going to have a
19	flange. A flange connects pipes. And that is the an
20	entire definition of a flange that's provided by the
21	petitioners. We don't disagree with that. A pipe does
22	is connected by flanges here.
23	But there's so much more to the flange industry
24	than simply that. For example, I would invite you to
25	compare the pipe and the flanges over your head right now

1	with a subsea pipe or a flange. A flange that is built to
2	exacting specifications to a much greater tolerance and a
3	much greater control, much greater detail than would ever be
4	done in a commodity flange that's sitting over your head.
5	If a flange is going to be used in the subsea
6	environment, for example, you have different pressures, you
7	have different constraints, you have different environments
8	you have to prepare for. And as a result, you will need a
9	high end specialty flange. And that's what I want to speak
10	to you today. The high end specialty flange and why it is
11	in fact a distinct market. And a line has to be drawn
12	between that and the commodity flanges that are there.
13	For one thing, interchangeability. Certainly,
14	one of the tests the for the test of the like product
15	is a six part test. So well established by this Commission
16	here. And we think we meet all those six tests to identify
17	the fact there should be a distinction between the commodity
18	flange and the high end or specialized flange market here.
19	First, interchangeability. There's absolutely
20	no possible way you would exchange the flange over your head
21	right now with a flange that is 10- 5- 5- or 10,000 feet
22	underneath the Black Sea in the middle of the winter or
23	underneath the Caribbean when a hurricane's coming through.
24	They are simply different products. They are different
25	flanges entirely here.

1	That interchangeability is very clear. The lack
2	of interchangeability between a high end flange and a
3	commodity flange is very clear. We do not disagree with the
4	petitioners. We think that there is a great deal of
5	interchangeability within the commodity flange market, the
6	more basic flange market. We have no doubt at all about
7	what they're talking about this morning that there is a
8	degree of interchangeability, a high degree of
9	interchangeability, very influenced by price and everything
10	else.
11	We don't disagree with that at all. Our point
12	is simply that that market, for the commodity or lower end
13	flanges is completely different than the high end flanges
14	that our client brings in, thus the need for the line
15	somewhere in between there, talking about the way a line
16	should be.
17	So interchangeability would certainly be a test
18	that was met. You no one in the industry would ever
19	consider changing a flange overhead here with a deep sea sub
20	a deep sea flange so it's there.
21	The uses are completely different. That's for
22	the second test, the idea the use of a high end flange is
23	very different.
24	More specifically, and it raises some questions
25	from this morning the channels of distribution. Because of

1	the difference of the high end flange and the commodity
2	flange, you have an entirely different method of marketing.
3	You have an entirely different approach to bringing a flange
4	to market here. It is possible someone would approach the
5	petitioners and ask for a flange. They would ask for
6	well, can you deliver these flange? It must meet certain
7	ASTM specs. It must be maybe some minor modifications to
8	those flanges here. And then they would be sold then of
9	course as it was very clear this morning through a
10	distributor. There's an entire chain of marketing here that
11	is basically the same. It's for that market, for the
12	commodity flange market.
13	None of that exists for the high end flange
14	market. Completely different project, completely
15	differently approach. For the high end flange market, for
16	example, you would not start with a flange manufacturer. It
17	starts with an oil company just to pick out one example out
18	of many. An oil company say we're going to build a rig in
19	the North Sea in 18 months. We will face these kind of
20	constraints. We will find these set of problems. We have
21	these risks that are there. We have these environmental
22	concerns. We have these social concerns. We have safety
23	concerns. We have all these concerns here. And then they
24	begin the engineering process from literally the flange up.
25	At that point in time, those people would go to

1	our cl	lients	and	say, "(Can	you	build	us	this	equ	uipment?"
2	Whethe	er it	is a	forging	ı or	is	flange	e, i	t is	an	extremel ³

- 3 high end product dictated by the purchaser, not by the
- 4 supplier or the flange. It is an entirely reversal of the
- 5 process by which a flange would come to market.
- 6 So once that is done, you have other differences
- 7 that are getting driven by the high end nature of the
- 8 flange. The petitioner's correctly pointed out this morning
- 9 that in the commodity flange market, they describe how a
- 10 flange is made. They start with a billet of steel. They
- 11 slice it up and they will do some modifications to it. And
- 12 we have no doubt the petitioners -- we in fact know that the
- 13 petitioners do a very high quality product for the commodity
- 14 flange market. That's how that market is done.
- 15 Completely different for the high end market,
- 16 the high end and specialty flange market. A -- if you are
- 17 going to be a oil company and you are going to develop an
- oil rig in the North Sea, you don't begin by looking at
- 19 flanges. You begin one step before that and looking at the
- 20 quality of the metal that is going to be made into the
- 21 flange in the first place.
- 22 The description, the details, the testing occurs
- 23 long before a metal -- the metals ever formed. The
- 24 manufacturing process has ever begun.
- 25 Forgital, for example, has only one supplier of

Τ	metal. It is a particularly high grade of metal and only
2	that metal can be used. So before there's an even order for
3	the flange, there's an order for the metal. And there's
4	testing done by the metal. And that testing is done at the
5	direction of following the parameters of or at least a third
6	party hired by the ultimate purchaser of the valve of the
7	flange, which has not even been built yet. So there's a
8	difference between how a flange comes to market here at the
9	very, very beginning.
10	Then you have the design of the flange. This is
11	another difference you have between the specialty high end
12	flanges and the more generic or commodity flanges here.
13	These are clearly built to spec. They will have a different
14	shape. And some of those shapes are very minor, very small,
15	a certain kind of bevel, a certain kind of weld end, a
16	certain kind of shape of the flange, but it is made to
17	order, a very specific shape at sometimes very considerable
18	expense. It is not standard at all. There's none of these
19	sitting on the shelf some place. There's no model for it.
20	We have to create a new one to for that that very
21	specific specification.
22	Another difference in the high end specialty
23	market and the commodity market is the amount of testing
24	that goes on. There's no doubt the petitioners do testing
25	of their flanges. They are regnongible builders of flanges

- 1 They want their flanges to work in the environment for which
- 2 they are intended.
- We have a different scale. We have an entirely
- 4 different market, entirely different environment. And
- 5 therefore, we have different levels of testing. And some of
- 6 these are spelled out in our confidential portion of our
- 7 brief. I think that's Exhibits D and F, but it goes through
- 8 great detail about the confident -- about the nature of how
- 9 that testing occurs here.
- 10 It is not simply a matter of testing the flange
- 11 and see if holds pressure. You will have to do destructive
- 12 testing. You will have to be -- to actually destroy the
- 13 thing -- destroy the flange, make sure it's actually going
- 14 to work. You will do, instead of just doing one drill test
- 15 to pull out a core of the metal, they will do a number of
- 16 them at different angles and different things, different --
- to achieve different ends, to measure different things.
- So it's very exacting specifications for the
- 19 testing that must occur.
- 20 So further, the difference between the specialty
- 21 flanges and the commodity flanges is the tolerances. As you
- 22 can see in our confidential brief, we have an entirely
- 23 different scale of confidences. You simply have to have a
- 24 far greater tolerances in this high risk, high -- and highly
- 25 specialized area.

T	It is down to hundreaths of a percent. So let's
2	be exact, that's done there. Give you an example of that.
3	When a flange is being completed, after all this testing and
4	everything else, and all the testing that's done on the
5	individual flanges, it's not completed until they marry it
6	up with the actual pipe where that flange is going to be
7	used. It is not simply here's the flange we met to your
8	spec. We got to make sure it marries up to the actual pipe
9	where it's going to be used here. This is an
10	extraordinarily high end demand by the purchaser of a high
11	end flange.
12	Adds considerably to expense. Adds considerably
13	to the time and clearly draws the distinction between a
14	commodity flange and the high end flange that is there.
15	And obviously, all that affects price, which is
16	more to the point of our discussion here today and that all
17	affects the price. In the end analysis, we believe, and we
18	urge the Commission to find, that there cannot possibly be
19	any damage by the high end flange market against the
20	petitioners, because they don't simply make our flanges.
21	They're completely different markets here. They don't make
22	our flanges. If Forgital went out of business today, the
23	petitioners would not be able to step in and do take
24	these actions and do these things here. It's simply not
25	competition at all here, so.

1	The our overall though here is that we meet
2	the six part test for determining a special like kind. Now
3	there's physical characteristics and uses that are
4	completely different. So we spell those out, I think,
5	fairly well in our written materials that are there.
6	The interchangeability is very clear. The
7	channels of distribution are exactly the opposite of what
8	they are in the commodity flange market here. Customer
9	producer perceptions are very clear as well. We don't even
10	entertain discussions about is an AML or non AML. It is
11	particularly it's completely irrelevant to our analysis.
12	We have one company who comes to one company, our Forgital,
13	and says we want this, can you build it? And it goes to no
14	one else. It's not an approved list or anything else. It's
15	just the nature of our market here.
16	Now as I described, the manufacturing process is
17	different here as well. And that was just the fifth and of
18	course, the prices I mentioned here as well. So overall
19	conclusion is that there this Commission has the
20	difficult task of identifying the market. And we believe
21	there are two markets that need to be reviewed here. The
22	first market very distinct is the commodity market, which is
23	wholly different from the high end flange market. And that
24	is where we draw the line. And we ask this Commission to
25	draw the line between them . It simply reached the

- 1 conclusion that the high end flange market does not injure
- 2 the commodity flange market.
- 3 I think everything else is really in our brief.
- 4 So I'm really going to stop right there. I mean, we have a
- 5 number of questions we want to answer as well here.
- 6 CHAIRMAN SCHMIDTLEIN: All right. Thank you
- 7 very much. I'd like to thank you both for being here this
- 8 afternoon. We very much appreciate it, and we will begin
- 9 the questioning with Vice Chairman Johanson.
- 10 VICE CHAIRMAN JOHANSON: Thank you Chairman
- 11 Schmidtlein, and I would like to thank both of you for
- 12 appearing here today. I understand you both came up from
- 13 Houston, so my apologies for the frigid weather here. It's
- 14 kind of surprising to us too.
- MR. HANSON: It's the same humidity actually.
- 16 It feels pretty good.
- 17 VICE CHAIRMAN JOHANSON: Okay. Well, I'm
- 18 feeling a little cold these days. I'm drinking tea right
- 19 now. But Mr. Speezapria, thanks for being here today. I
- 20 appreciate you giving us a little background on your
- 21 company. The first question I was going to ask is why is
- 22 this product being produced in Italy, and you gave a good --
- 23 you gave a good answer for that by giving a history of your
- company.
- 25 Mr. Hanson, it's good to see you again. We've

- 1 spoken a few times at the Georgetown University
- 2 International Trade Conference, so it's good to see you at
- 3 the Commission. I was wondering, have you all thought about
- 4 trying to get Petitioners to agree to a scope exclusion?
- 5 This would be at the Department of Commerce? That was
- 6 discussed I believe briefly this morning.
- 7 MR. HANSON: It was discussed briefly, and we
- 8 have done that. We have shared with counsel a scope that we
- 9 could live with. It was very frankly written by us to
- 10 specifically cover Forgital flanges. It was very, very
- 11 specific. We have not made that part of the record yet
- 12 because we frankly want to discuss that with counsel.
- 13 I think, we hope that they will find that we
- 14 can ^^^ they can carve us out frankly because -- and do so
- 15 with no harm to them whatsoever. They will still get the
- 16 same margin for the flanges that competed against their
- 17 product. We will not touch that all. It won't affect that
- in any way, shape or form.
- 19 It is a difficult line. It is -- and I think
- 20 that was from the questions here this morning here. Where
- 21 do we draw the line from that, and I began my career in
- 22 Customs and I can tell you Customs would want to know where
- 23 to draw the line between high -- it's a very fair question
- 24 here. I think it's really two questions in one.
- 25 Question number one is should a line be drawn?

1	I think the answer to that unequivocally has to be yes.
2	There is line somewhere here, because the high end flange
3	market, the high end flange market clearly meets the six
4	element test that's been well-established and followed by
5	this Commission. I don't think there's really any question
6	about should a line be drawn.
7	The more difficult question is where should
8	that line be drawn, not only for the purpose of this
9	Commission but for another agency and eventually to Customs,
10	who has to enforce this. I do appreciate that is a
11	difficult line to draw. We have proposed to counsel a line
12	that would be acceptable to us, and it would cost them, we
13	think, nothing. There would be no loophole here where
14	someone could use the Forgital exception, if you want to
15	call it that, and somehow intrude upon their market.
16	Our markets are so widely different and so
17	different here that we don't think there would be a problem
18	doing that. In all fairness, we do think there's a question
19	of a question this morning was raised well, what is a
20	specialized flange? We want to do we do disagree
21	respectfully with the Petitioner on this.
22	A specialty flange such as I've outlined how
23	it's produced by Forgital as an example is completely
24	different than just a standard flange with some
25	modifications. A standard flange, using a standard flange

25

1 model thro	ıgh some minor	modifications	would no	ot be -	- rise
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- 2 to the level of a specialized flange such as created in a
- 3 Forgital type of process here.
- 4 So to answer your question, a very long-winded
- 5 answer I'm afraid, but yes, we have proposed a line that
- 6 could be drawn that we would find acceptable, we hope they
- 7 would find acceptable, and then we would present that I
- 8 think jointly, or at least without their objection in our --
- 9 in our post-hearing submission.
- 10 VICE CHAIRMAN JOHANSON: Thanks for your
- 11 answer, and I was wondering to what extent is Forgital's
- 12 product representative of imports from Italy, in terms of
- 13 let's say volume, because of course if an order were to be
- 14 imposed, it would then cover imports of this product from
- 15 Italy. How different is the product you produce from other
- 16 producers in Italy?
- 17 And also while I'm at it, what percentage of
- 18 your production comprises the total imports from Italy, and
- 19 that might be proprietary. If it is, if you could get that
- to us afterwards in the post-hearing brief.
- MR. SPEZZAPRIA: Yeah, that would be very
- 22 difficult for me to answer.
- 23 VICE CHAIRMAN JOHANSON: Certainly. But the
- issue you have is trying to distinguish yourself from other
- 25 producers.

1	MR. SPEZZAPRIA: Correct. I agree that it's
2	definitely it's not something that's easy to define.
3	However, it can be definable and I also want to comment on
4	the fact that for what we consider special flanges, they're
5	not slight modifications. They're not slight differences.
6	It's very different from the beginning to the end.
7	There's no way that you could take a standard
8	flange for a current project, for example, that we have
9	going on, a standard flange. Choose any standard flange in
10	the inventory of any United States distributor inventory
11	would not work, because the shape would not work. Maybe you
12	could find a shape that might work by doing enough
13	modification. Mechanically, it would not work. So they're
14	definitely not interchangeable and along with our other
15	Italian forgers, market flanges, it's just not the same
16	market. A completely different market.
17	VICE CHAIRMAN JOHANSON: So you would argue
18	that there are indeed standard producers of flange in Italy?
19	MR. SPEZZAPRIA: Of course.
20	VICE CHAIRMAN JOHANSON: But they do not
21	include Forgital?
22	MR. SPEZZAPRIA: Correct.
23	VICE CHAIRMAN JOHANSON: Okay. That helps
24	out. It also makes things a bit more complicated, but
25	that's something you all are you are fully aware of?

1	MR. HANSON: Right.
2	MR. SPEZZAPRIA: Correct.
3	(Off mic comments.)
4	VICE CHAIRMAN JOHANSON: Yeah. The product
5	description is the issue.
6	MR. HANSON: Yeah.
7	VICE CHAIRMAN JOHANSON: Okay. How should the
8	Commission view the fact that the market share of imports
9	from Italy has increased in ^^^^ did increase in 2016 when
10	demand was declining in the United States? And this again
11	is a problem of you all being swept in with the entire
12	Italian industry.
13	MR. SPEZZAPRIA: No, I understand. But we're
14	here focusing on specialized flanges, not commodity flanges.
15	I mean so that's ^^^ we're not in that business.
16	MR. HANSON: To some degree it's difficult for
17	us to answer. We don't know that, and the staff, an
18	outstanding staff report. But they didn't really go into
19	that in terms of the detail comparing the nature of the
20	market from Italy, and we certainly couldn't speak to Spain
21	or India. But for Italy specifically, we think I would
22	suspect that Forgital is very high end within Italy and
23	within sometimes in Italy that would be it might be
24	common flanges too.
25	We don't know that. We'll address that in our

1	brief. I mean that may actually some of that may
2	actually be in the report. I want to double-check that.
3	VICE CHAIRMAN JOHANSON: Okay, and the staff
4	report includes a comment from one producer that flanges
5	imported from Italy and Spain have transportation
6	challenges. This can be seen in the staff report at page
7	232. This comment appears to go to the competitive
8	conditions in the United States. Has Forgital faced any
9	transportation problems in shipping to the U.S.?
10	MR. SPEZZAPRIA: Not that I'm aware of, no.
11	VICE CHAIRMAN JOHANSON: Okay.
12	MR. HANSON: The only issue I was aware of is
13	high end flange require different shipping mechanisms. You
14	don't just throw these on a pallet and throw it on a shrink
15	wrap line and send it over. It is it's got to be packed
16	in a certain way to avoid any scratches or anything. It is
17	tested again after leaving Italy. It's tested in Italy.
1.8	It's also tested when it arrives in the United States if it

20 So there is special transportation
21 requirements. That's not really a barrier to entry when
22 you're paying this much for the flanges. The transportation
23 has not been -- although it's unique, it's not very
24 difficult.

somehow marred or anything else.

19

25 VICE CHAIRMAN JOHANSON: And given the various

specialized product of Forgital, have you all enco	counterea
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- the same problems struggling in the U.S. market with the
- 3 decline in oil production, or are you specialized enough
- 4 that you are able to meet special needs and perhaps not be
- 5 as heavily impacted by downturns in oil and gas prices?
- 6 MR. SPEZZAPRIA: We have been impacted.
- 7 However, we're diversified enough there hasn't been a huge
- 8 impact. So you know, we've definitely seen a little bit of
- 9 that.
- 10 VICE CHAIRMAN JOHANSON: Okay. That completes
- 11 my questions for now. I appreciate your answers and I will
- 12 turn back to Chairman Schmidtlein.
- 13 CHAIRMAN SCHMIDTLEIN: All right, thank you.
- 14 Commissioner Williamson.
- 15 COMMISSIONER WILLIAMSON: There we go. Thank
- 16 you for coming today. I'm sorry I missed your opening. Do
- 17 you also produce flanges that would not fall in this
- 18 specialized category?
- MR. SPEZZAPRIA: Correct. We do import a
- 20 small portion of our business as as-forged flanges.
- 21 COMMISSIONER WILLIAMSON: Okay. That would be
- 22 what you would call standard flanges?
- MR. SPEZZAPRIA: Correct.
- 24 COMMISSIONER WILLIAMSON: Okay. Now also, so
- 25 do you do any forging here, or is that all done in Italy?

1	MR. SPEZZAPRIA: No, all in Italy.
2	COMMISSIONER WILLIAMSON: Okay, thank you. I
3	take it the reason why you didn't raise this earlier in time
4	for questionnaires to be sent out or questions regarding the
5	product was because you weren't aware of the investigation
6	or the impact or I don't know whether is that addressed
7	early or not?
8	MR. SPEZZAPRIA: No. That's a great question.
9	In our minds, the product we are supplying is so far
10	different that we didn't put the two together. However, at
11	that point we had not imported any in the three years that
12	they asked about.
13	COMMISSIONER WILLIAMSON: Okay. So when did
14	you just get started? I'm sorry. I missed your opening.
15	MR. SPEZZAPRIA: When did we get started?
16	COMMISSIONER WILLIAMSON: In the U.S.
17	MR. SPEZZAPRIA: In 1983.
18	COMMISSIONER WILLIAMSON: Oh.
19	MR. SPEZZAPRIA: But however, importing
20	finished machine flanges that fell under the scope, over the
21	last three years we did not.
22	COMMISSIONER WILLIAMSON: Okay. So a large
23	part of your business is outside of the scope of this
24	investigation?
25	MR. SPEZZAPRIA: Correct. The majority of it

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1	10	yes.
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- 2 COMMISSIONER WILLIAMSON: Okay, okay, that
- 3 helps.
- 4 MR. HANSON: For example, forgings that we
- 5 would sell to the Petitioners would be included in that, and
- 6 there are two different things. One was there's the -- on
- 7 the questionnaire. We weren't counseled by the Italian
- 8 companies at that time, so we didn't see that questionnaire.
- 9 But also we didn't know about this until -- or they didn't
- 10 know about this until after Customs informed them that
- 11 they're subject to the scope, and that's when we got
- 12 involved.
- 13 COMMISSIONER WILLIAMSON: Okay. So you say
- 14 forgings that you sell to the Petitioners would not be
- covered by the scope or would be?
- 16 MR. HANSON: This is only carbon finished
- 17 flanges.
- 18 COMMISSIONER WILLIAMSON: Okay.
- MR. HANSON: So not forgings.
- 20 COMMISSIONER WILLIAMSON: Good, okay, good.
- 21 Gotcha.
- 22 MR. HANSON: Specifically not ones that are as
- 23 so well carved out. Finished carbon steel flanges, but not
- just -- but mere heat treating would not be, put it within
- 25 the scope, and that's good to know because of course we --

1	that's what we sell to them. So you know, but why that got
2	carved out that way.
3	COMMISSIONER WILLIAMSON: Okay, good. So why
4	is it appropriate for us to rely solely on the information
5	that you provide here in making this decision, given that
6	we, you know, we didn't get to do it in the questionnaires?
7	MR. HANSON: That's all that we have here, and
8	we do recognize that not participating at the ITA was is
9	a challenge here now. We do think that the application of
10	the six part finding for a distinct separate like product
11	analysis is squarely before this Commission. It's still in
12	the rubric of this Commission to draw that distinction. We
13	would hope for it, would request a decision that specialty
14	high-end flanges are not are separate like products.
15	COMMISSIONER WILLIAMSON: Okay, and you
16	acknowledge that there are other companies other than
17	Forgital that also produce products that would fall in this
18	category; is that correct?
19	MR. HANSON: There is one domestic company
20	that is, that is in our filing under confidential
21	information.
22	COMMISSIONER WILLIAMSON: Yeah, okay, I'm
23	sorry. I've been here around ten years and we've had a lot
24	of what I call continual products and there may be

difference, like a two inch pipe and a four inch pipe, it

25

1	would still fall within the same case, or pipe going to oil,
2	in an oil field and a pipe that might be used in a chemical
3	plant still could fall within the same case. So why isn't
4	this different?
5	MR. HANSON: I think it's different because
6	the in a pipe versus two inch and a four inch pipe for
7	example, or a pipe of structural steel versus oil field or
8	drill pipe, if they tried to advance the argument before
9	this Commission that it had passed the six-part test, it
10	would fail, you know.
11	This six part test is a very clear and
12	litigated matter. I think it's a very clear type of thing.
13	We think that high end specialty flanges meet the six part
14	test and therefore is eligible for that distinction to be
15	drawn specifically by this Commission.
16	COMMISSIONER WILLIAMSON: Do you want to go
17	over those quickly again?
18	MR. HANSON: Pardon me?
19	COMMISSIONER WILLIAMSON: The six parts and
20	how you fit?
21	MR. HANSON: I'm sorry?
22	COMMISSIONER WILLIAMSON: Do you want to go

MR. HANSON: I'm not sure if I understand the

over again briefly the six parts and how you fit it? I

think you probably did it in your testimony but --

23

24

25

1	question	here.
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- 2 COMMISSIONER WILLIAMSON: You said the six
- 3 part test makes your product as different.
- 4 MR. HANSON: Yes, yes.
- 5 COMMISSIONER WILLIAMSON: And I wanted you to
- 6 go quickly through them again.
- 7 MR. HANSON: Okay. Well very quickly, in the
- 8 order that the court has always quoted, or the Commission
- 9 has always quoted here and the courts as well, are there
- 10 different physical characteristics? Yes, there are. They
- 11 are physically, we do -- we have pictures of them frankly in
- our private, in our non-public submission here, physical
- 13 differences that are there, beveling and certain things that
- 14 are done that are different physical characteristics that
- 15 are there just in terms of shape. There are physical
- 16 characteristics that are different in terms of metallurgy.
- 17 COMMISSIONER WILLIAMSON: But it's still
- 18 carbon steel?
- 19 MR. HANSON: Oh, it's still carbon steel, but
- 20 we're down to specific chemicals which we kept private as
- 21 well.
- 22 COMMISSIONER WILLIAMSON: Okay.
- 23 MR. HANSON: Specific chemicals there. Those
- aren't drawn by us; those are demanded by the end user. So
- 25 those are physical characteristics, just two of the main

- 1 physical characteristics that are different there.
- 2 Interchangeability. The flange over your head --
- 3 COMMISSIONER WILLIAMSON: Okay, got that one.
- 4 MR. HANSON: Okay, channel of distribution,
- 5 and I briefly mentioned before, and that is the marketing is
- 6 entirely different. An oil company comes in and says can
- 7 you create this product? This is exactly the opposite of do
- 8 you have this product or have you done this product before?
- 9 It is a different way of approaching the thing. It is very
- 10 much a spec made-to-order type of thing. It's a different
- 11 method of distribution here.
- 12 COMMISSIONER WILLIAMSON: I mean do you go to
- 13 a customer and maybe say hey, if you -- we can design this
- 14 thing in a way that would meet a certain problem for you?
- MR. HANSON: Do you do that? I don't know if
- 16 you'd do that.
- 17 MR. SPEZZAPRIA: No. So typically the
- 18 customer will come to us. I mean it starts from far away,
- 19 and then we talk about standard material standards. We use
- 20 the word "standard" a lot. They almost don't even start
- 21 with what material will be used. They say I need it to do
- 22 this. I need it to perform under these conditions. I need
- it to bend here, not crack here, and then we create
- something that will say okay, here is what we can do to meet
- 25 what you want.

Τ	so we're coming into these asking about these
2	flanges from the, you know, from very far away from
3	standard.
4	COMMISSIONER WILLIAMSON: Yeah, I know. I
5	understand that. But basically they tell you what they need
6	done, and you say here's a product that can do it.
7	MR. SPEZZAPRIA: They don't even tell me what
8	they need done. They tell me what they need it to do,
9	that's correct.
10	COMMISSIONER WILLIAMSON: Yeah.
11	MR. SPEZZAPRIA: Correct, and then we we
12	almost work together, co-engineer, correct.
13	COMMISSIONER WILLIAMSON: Okay, good.
14	MR. HANSON: That ties into the last two
15	elements of the six part test, and that is the manufacturing
16	process, the tolerances that are required by that same
17	purchaser, that test ^^^
18	COMMISSIONER WILLIAMSON: One of the things
19	I've learned being here a long time, every product nowadays,
20	the specs are so much tighter than what people, than what
21	they might have been before.
22	MR. HANSON: Oh yeah. We're not talking about
23	
24	COMMISSIONER WILLIAMSON: And that's part of
2.5	the competitive advantage is being able to gest of most

- 1 narrower and narrower specs. Isn't that true about
- 2 manufacturing general though?
- 3 MR. HANSON: People want high quality products
- 4 here, but as we indicated more and more, we have the actual
- 5 numbers of the tolerance that are in our confidential
- 6 discussion. The tolerances, I guess, are completely on a
- 7 different scale as would be applied in the commodity market,
- 8 completely different scale, and that's the difference that
- 9 was there. The last of the six is simply the price, and as
- 10 we have the price information in our brief as well.
- 11 COMMISSIONER WILLIAMSON: Okay, thank you.
- 12 That's helpful, and did Commissioner Johanson ask you about
- 13 whether, how the decline in oil and gas has affected your
- 14 product? If he has -- if he hasn't --
- MR. SPEZZAPRIA: Yes, he did but --
- 16 COMMISSIONER WILLIAMSON: Okay, fine. Well
- 17 let's not repeat it. I'm sorry. Okay. That's all I have
- 18 for now. Thank you.
- 19 CHAIRMAN SCHMIDTLEIN: Okay, thank you.
- 20 Commissioner Broadbent.
- 21 COMMISSIONER BROADBENT: Thank you. Thanks
- 22 for coming today. I appreciate having you here. Just to
- 23 continue on the same line of questioning, I mean we're going
- 24 to really struggle here for a clear dividing line, and I
- 25 mean I get the point that, you know, the deep sea flange is

1	not	interchangeable	with	the	sprinkler	system	flange.
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- 2 But you know, as Commissioner Williamson
- 3 mentioned, I mean there's lots of specifications to every
- 4 product that we look at, and a lot of these products are on
- 5 a continuum. I mean if you talk about automobiles, I mean
- 6 there's a difference between a Ferrari and a Geo Metro or
- 7 something.
- 8 So against, we're very curious to see what
- 9 this bright line and is it something you can talk about
- 10 here, or do we need to see your submission to understand it?
- 11 MR. HANSON: We can talk a little bit about it
- 12 here. It is -- if a specification's required by a
- 13 particular client for a particular product, a particular
- 14 project that's in process here --
- 15 COMMISSIONER BROADBENT: So is this one
- 16 project then?
- MR. HANSON: Pardon me?
- 18 COMMISSIONER BROADBENT: You said particular
- 19 -- no, no, it's different products for different projects.
- MR. HANSON: Different products, yes.
- 21 COMMISSIONER BROADBENT: Yeah, okay. Sorry to
- 22 interrupt you. Go ahead.
- 23 MR. HANSON: So we do appreciate that. There
- 24 is -- it is a difficult task. It is probably the biggest
- 25 challenge here. That's why I usually suggest that the

1	question number one is should a line be drawn, and we do
2	think that the six-part test being met, a line should be
3	drawn. The next question is how, where to draw that line
4	here?
5	We can probably help with that a little bit
6	and we have shared, like I said, with the opposing counsel
7	to see if we can draw that line and we anticipate, and we
8	would hope that they will simply say we would not oppose our
9	distinction that we would draw. At that point in time, I
10	think that would have to be public because now the
11	Commission would have to publish a line, and it would have
12	to be the line that we suggest and the Petitioners
13	hopefully do not disagree with.
14	COMMISSIONER BROADBENT: Okay, and then how
15	how can we be confident, sort of given the timing when this
16	information entered our process here, how do we know that
17	there's not another domestic producer out there that hasn't
18	been able to participate?
19	MR. HANSON: We don't know of another domestic
20	producer. The staff of the Commission didn't find one
21	either. They found one. It is referenced in the APO
22	material and that was it. So, and that I'm not an
23	expert, but certainly the people we have spoken with, they
24	have found none either. I think it was in our interest to
25	find another demostic company that was deing the high and

1	material.	We	have	found	the	one.	I	guess	we	don't	: k:	now
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- 2 to answer the question.
- 3 COMMISSIONER BROADBENT: Okay. I just want to
- 4 check here to see -- I think that's pretty much all my
- 5 questions. Yeah, I think I'm done. Thank you very much.
- 6 Madam Chairman.
- 7 CHAIRMAN SCHMIDTLEIN: Okay, thank you. Are
- 8 there competitors in other countries that you compete with?
- 9 MR. SPEZZAPRIA: In the--as forged and custom?
- 10 CHAIRMAN SCHMIDTLEIN: In the custom.
- 11 MR. SPEZZAPRIA: Well, let's put it this way.
- 12 Typically when we do these high-end flange projects the
- 13 bidding pool, the amount of participants is very small,
- 14 three or four. For example, one of the last projects we did
- 15 we were the only vendor who was able to meet every
- 16 requirement the customer had.
- 17 So, world-wide, the only vendor that was able to
- 18 meet the requirements the vendor had with no deviations. So
- 19 that in itself made it special. And then we worked together
- 20 and co-engineered. However, all these are closed, so we
- 21 don't know who we were competing against.
- 22 CHAIRMAN SCHMIDTLEIN: You don't know who you're
- competing against?
- MR. SPEZZAPRIA: No. And typically that
- information is not available at this level.

1	CHAIRMAN SCHMIDTLEIN: That's interesting. So do
2	you knowcan you tell usand if this is proprietary, you
3	can do it in the posthearingbut how many countries do you
4	export to, I guess, from Italy? Italy is your only place of
5	manufacture, right?
6	MR. SPEZZAPRIA: We have two facilities in France,
7	but they're minor. So that's the main production site. I
8	would have to tell you how many countries we export to, but
9	we can get that information.
10	CHAIRMAN SCHMIDTLEIN: Okay. Alright. And do
11	youMr. Hanson, this is probably a question for youdo you
12	have a position on the rest of the case, if you will?
13	MR. HANSON: Not really at all. We have the one
14	particular issue here. We don't dispute anything that
15	Petitioner was saying on things like the AML or anything
16	else. The culmination, really there's no issue that we take
17	issue with on what the Petitioner was saying. We think that
18	everything they said was true for the commodity flange
19	market. Just none of that really applies to us.
20	CHAIRMAN SCHMIDTLEIN: I see.
21	MR. HANSON: Which is the high-end flange market.
22	CHAIRMAN SCHMIDTLEIN: So even with respect to
23	commodity flanges that are coming from Italy, you're not
24	taking a position that those are not injurious?
25	MR. HANSON: No, no. We just haven't addressed

1	that.	We a	aren't	defending	that,	or	anything	else	here.	We
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- 2 would have no objection--our distinction is separate from
- 3 theirs, so we haven't really weighed in on any of that.
- 4 CHAIRMAN SCHMIDTLEIN: Okay, I don't have
- 5 any further questions, either. It looks like Vice Chairman
- 6 Johanson has stepped out, so Commissioner Williamson, do you
- 7 have any further questions?
- 8 COMMISSIONER WILLIAMSON: No.
- 9 CHAIRMAN SCHMIDTLEIN: It just keeps going for two
- 10 more minutes. Three times. He's getting closer. Okay,
- 11 sorry, I sort of surprised you there.
- 12 VICE CHAIRMAN JOHANSON: Thank you, Chairman
- 13 Schmidtlein. Yeah, you did surprise me. You spoke for two
- 14 minutes and thirty-one seconds. I'm not used to that. I'm
- used to my full 10 minutes to go get a drink.
- 16 But I do have two more questions for you. And I
- 17 apologize that these have already been asked, but I just
- 18 wanted to check up on these issues.
- 19 First of all, we've heard a lot today about AMLs.
- 20 Is your product subject to AMLs? Or is that just not--are
- 21 you so specialized it's not--
- MR. SPEZZAPRIA: It's not the way it works, so
- 23 it's irrelevant.
- 24 VICE CHAIRMAN JOHANSON: Okay. So you're not
- impacted by this AML issue. Okay, thank you.

Т	And also, just out of curiosity, now do your
2	other export markets compare to the U.S. market in terms of
3	size and scale?
4	MR. SPEZZAPRIA: You mean from the Forgital Group,
5	how do they compare to the rest of the world?
6	VICE CHAIRMAN JOHANSON: Right, right. How does
7	the U.S. market compare?
8	MR. SPEZZAPRIA: The U.S. market probably is about
9	20 percent of the Group's exports.
10	VICE CHAIRMAN JOHANSON: Have you noticedare you
11	having similar problems in other countries, as far as the
12	consumption going down?
13	MR. SPEZZAPRIA: Not as far as
14	VICE CHAIRMAN JOHANSON: Not as far as AE, right.
15	MR. SPEZZAPRIA: Yes, we saw a little bit of slow
16	down for the overall Group over the last three years.
17	VICE CHAIRMAN JOHANSON: Okay. Alright, that
18	concludes my questions. I appreciate you all appearing here
19	today.
20	CHAIRMAN SCHMIDTLEIN: Okay. Commissioner
21	Williamson?
22	COMMISSIONER WILLIAMSON: Just one question.
23	Looking out forward, what do you see for the demand for
24	these products? And how does that compare with the demand
25	for standard forges?

1	MR. SPEZZAPRIA: I think the demand fornot
2	think, the demand for specialized custom flanges is
3	different. They're infrequent. It's very project-based,
4	and they're only required when there are special
5	requirements.
6	So when there's no special requirements, there's
7	no need for anything special, we do not compete. So if I
8	had to predict when the next one will come, it could be a
9	year. It could be two. It could be three. It could be
10	next months.
11	COMMISSIONER WILLIAMSON: And they could be used
12	outside of the oil and gas industry, too? Is that correct?
13	MR. SPEZZAPRIA: Hypothetically, yes. But rarely
14	You start goingout of the oil and gas, you start to go to
15	different materials, but that's probably not relevant to the
16	conversation.
17	COMMISSIONER WILLIAMSON: But what I'm saying,
18	like if we go into a massive infrastructure build
19	MR. SPEZZAPRIA: If you start going to power gen,
20	and things like that, typically you're dealing with
21	different materials, so the carbon aspect goes away.
22	COMMISSIONER WILLIAMSON: Okay. That is helpful,
23	because as I say we have a massive infrastructure project, a
24	massive construction boom, that's not going to affect the
) =	domand for those products

1	MR. SPEZZAPRIA: It won't affect me because I
2	don't participate, other than when it's extremely
3	specialized. So if somebody else can do it, I will probably
4	not be able to participate.
5	COMMISSIONER WILLIAMSON: Okay. Good. Thank you.
6	CHAIRMAN SCHMIDTLEIN: Vice Chairman Johanson?
7	VICE CHAIRMAN JOHANSON: I have yet one more
8	question. Do you all even know if the domestic industry
9	makes the specialty flanges that you all are speaking about?
10	If so, if there's no domestic production there's not a
11	like-product. If there's no like-productif there's no
12	domestic production, there's no domestic like-product.
13	MR. HANSON: There is one mentioned by name in the
14	material. There's just the one that we know of.
15	VICE CHAIRMAN JOHANSON: Okay, then I'll shut it
16	down there then. Okay, thanks a lot.
17	CHAIRMAN SCHMIDTLEIN: Commissioner Broadbent, do
18	you have any further questions?
19	(Commissioner Broadent indicates no.)
20	CHAIRMAN SCHMIDTLEIN: Alright, that completes
21	questions from the Commissioners.
22	Staff, do you have any questions for this panel?
23	MR. CORKRAN: Douglas Corkran, Office of
24	Investigations. Thank you, Chairman Schmidtlein. Staff has
25	no additional questions.

1	CHAIRMAN SCHMIDTLEIN: Okay. Petitioners, do you
2	have any questions for this panel?
3	(Negative indication.)
4	CHAIRMAN SCHMIDTLEIN: Thank you, very much. We
5	will now move to closing statements. Petitioners, you have
6	15 minutes from direct, and 5 minutes for closing, for a
7	total of 20 minutes.
8	Respondents, you have 41 minutes from direct and
9	5 minutes for closing for a total of 46 minutes. You do not
10	have to take all of your time.
11	(Laughter.)
12	CHAIRMAN SCHMIDTLEIN: We will begin with
13	Petitioners. Certainly, why don't we break until two
14	o'clock.
15	(Whereupon, at 1:49 p.m., a break was taken.
16	MS. BELLAMY: Will the room please come to
17	order?
18	CHAIRMAN SCHMIDTLEIN: Mr. McConkey, you may
19	begin when you're ready.
20	CLOSING REMARKS OF MATTHEW J. MCCONKEY
21	MR. MCCONKEY: Good afternoon. Again, Matthew
22	McConkey for Petitioners. So in the preliminary phase of
23	this investigation, Commission unanimously found a
24	reasonable indication of injury. Since that time, the
25	Department of Commerce has been conducting its investigation

1	and found significant dumping and subsidization. The final
2	dumping duties as high as 24.43% were found for Spain.
3	Preliminary dumping duties as high as 204% were found for
4	Italy. Preliminary dumping duties as high as 12.56% for
5	found for India, and the Indian government has preliminarily
6	been found to subsidizing its flange industry.
7	The record in this final phase, which builds
8	upon that of the preliminary, demonstrates that Indian,
9	Spanish and Italian flanges compete directly with domestic
10	flanges, and that they primarily compete on price. While
11	demand has declined over the period, subject imports as we
12	heard today have taken a large share of the domestic market,
13	which was demonstrated through the questionnaire responses.
14	The subject imports have undersold the domestic
15	industry, which suppressed U.S. producers' prices. The
16	impact of these factors is that the economic indicators
17	examined by the Commission for the domestic industry, your
18	capacity utilization, your production quantities, your
19	workers employed, your profits, your sales, they're all
20	down.
21	In the preliminary phase, three Indian producers
22	and a U.S. importer of Indian product appear before the
23	Commission staff, presented testimony and filed
24	post-conference briefs. And they presented two basic
25	arguments.

1	First, they argued that the declines in our
2	economic indicators were due to declines in demand, not
3	subject imports. And second, they argued that there's
4	attenuated competition between Indian and domestic flanges
5	due to the existence of AML.
6	Please note that no Spanish or Italian
7	producers, or importers of Spanish or Italian products, made
8	those arguments, or bothered to appear at either the prelim
9	or the final phases. Those are arguments set forth by those
10	aligned with India only, and the fact even Forgital today
11	noted that it doesn't have any arguments that we've
12	presented so far.
13	It's interesting to note that none of those
14	parties are here today, or even bothered to file pre-hearing
15	briefs. Indeed, one of the parties that appears at the
16	Commission's pre-hearing, at the staff conference, and
17	submitted a brief, didn't even respond to your questionnaire
18	in the final phase.
19	Nonetheless, we're petitioners. So to assist
20	the Commission, we assembled our witnesses today, because we
21	want to make sure it's important that the Commission has a
22	full record in front of it. So with respect to the
23	previously raised issue of what impact the decline in demand
24	has had, clearly the decline in demand has been negative.
25	But as testified today, the domestic industry

Τ	has weathered demand declines in the past without having to
2	resort to undertaking an action as time-consuming and as
3	costly as the Title VII action. The difference this time
4	around is that the same time that demand declined, subject
5	imports flooded into the market place and grabbed additional
6	market share via radically reduced prices.
7	With respect to AML, well, we understand why the
8	Commission felt compelled to look into the issue, and you
9	did. We submit that the issue can now be laid to rest.
10	Even the Indians have walked away from it. Second, the
11	questionnaire responses on interchangeability don't support
12	their argument.
13	Also, as set forth in our pre-hearing brief and
14	today's testimony, the domestics compete with Indian product
15	for end-users that have AML. But the domestic also compete
16	with Indian product for end-users that don't have AML.
17	So we recognize the presence of Forgital here
18	today and their pre-conference brief. And again, we
19	appreciate their support of our position on what they call
20	commodity flanges. Their issue is trying to carve out a
21	separate like product for something they call specialized
22	and custom flanges, or sometimes today referred to as
23	high-end flanges.
24	Listen, it's a difficult issue as they
25	thomaslyss responits and made especially difficult at the

1	timing that it's been raised, you guys were not able to
2	collect information that you would actually need to make
3	such a bright line demarcation between separate like
4	products in questionnaire responses, and we really don't
5	have information on the U.S. industry that may or may not
6	produce these products and what their economic indicators
7	might be.
8	Again, because the vast majority of their
9	pre-hearing brief was designated proprietary, there's little
10	I can say about it in an open forum. We will address it in
11	our post-hearing brief, but as you have heard today, and
12	some of our witnesses stated, and I will reiterate.
13	There is no industry definition of specialized
14	and custom flanges. I simply don't see how this Commission
15	is going to create some bright line when the definition is
16	so amorphous. Listening to clients listening to the
17	Forgital presentation today the words that kept being
18	whispered into my ears, "We can make that. We can do that.
19	There's nothing special about that."
20	Even if one were to interpret the phrase
21	"specialized and custom flanges" to mean a specialty flange,
22	go into Google, so type in the search "specialty flange" and
23	you will come up with scores of companies and scores of
24	different products, they're in theory, "specialty." There's
25	nothing to grab onto here.

1	Again, I go back. It's unfortunate that this
2	timing of this issue being raised, when you guys weren't
3	able to collect information that you would actually need to
4	create a separate like product and then make a decision on
5	economic injury for that separate like product. With that,
6	I do appreciate everybody's attention, the Commission and
7	the staff's, and throughout this entire investigation, I
8	think we have a good record in front of us, and we look
9	forward to the final. Thank you.
10	CHAIRMAN SCHMIDTLEIN: Thank you very much.
11	MS. BELLAMY: Rebuttal and closing remarks on
12	behalf of Respondents will be given by Lawrence W. Hanson of
13	The Law Office of Lawrence W. Hanson, P.C. Mr. Hanson, you
14	have a total of forty-six minutes.
15	CLOSING REMARKS OF LAWRENCE W. HANSON
16	MR. HANSON: Thank you. I will not take forty-six
17	minutes. I don't have forty-six minutes of things to tell
18	you here. We have a very basic case and we recognize that.
19	Most of the discussion today has been about stuff that we
20	apparently do not find relevant to our particular case or
21	our particular product. So we don't feel a need to debate
22	and there's no reason to debate all these different issues
23	that were discussed here.
24	Ours is very simple. We have just one issue
25	here And that is we believe that the Commission has the

_	authority, and we go so rai to say, the responsibility to
2	find that there is a specialized custom flange industry.
3	There is somewhere there a line. We do appreciate the
4	difficulty of the line. We don't sugarcoat that at all.
5	But the first question I asked before was that,
6	should a line be drawn? And the answer's very clearly, yes,
7	there to equate all the flanges in the world into one
8	category of just flanges or not flanges would be a mockery
9	of the actual industry, which I know the Commission and the
10	staff wants to fully understand here.
11	So there is a need for a line. I don't think
12	there's really a question of a need for the line. The
13	difficult question is where to draw that line. And we do
14	appreciate that that is a difficult question that's here.
15	Some guidance is appropriate here. One, we may
16	be able to help with that as we discussed in my general
17	remarks, and that is, we do have a line that we will share
18	with the counsel, and we think that they one or two
19	things will happen they will simply not oppose that
20	definition and I think that will be helpful to the
21	Commission. It's the only line that you have there.
22	And we certainly go with that here. But even if
23	they don't here, we think there's ample evidence on the
24	record of where that line is. What are the criteria? And I
25	think to some degree the six-part test gives us some

1	guidance in that regard and tell us what things we look to
2	to define where you are, on which side of the line.
3	Our point is very simple, that the flanges we
4	talked about are so far at the extreme of one end of this
5	situation, they are marketed differently, they are used
6	differently. They are not interchangeable with the
7	Petitioners' flanges. They are completely different. So
8	very clearly, the line is somewhere between the Petitioners
9	and the Respondents in this case.
10	Getting guidance going forward will be
11	difficult. Maybe we can help a little bit with that in our
12	post-hearing brief here. And that's all we will have to say
13	here, except thank you. And I thank the staff in
14	particular. We have not frequently been here, the staff has
15	been extremely helpful and we certainly appreciate their
16	time, as well as your time here this afternoon. Thank you.
17	CHAIRMAN SCHMIDTLEIN: All right. Thank you
18	very much, Mr. Hanson. Again, we'd like to thank all the
19	parties for their participation today. Post-hearing briefs,
20	statements responsive to questions and request of the
21	Commission and corrections to the transcript must be filed
22	by May 1st, 2017. Closing of the record and final release
23	of data to parties will be May 16th, 2017. And final
24	comments are due May 18th, 2017. And with that, this
25	hearing is adjourned.

1		(Whereupon,	at	2:08	p.m.,	the	hearing	was
2	adjourned.)						
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CERTIFICATE OF REPORTER

TITLE: In The Matter Of: Finished Carbon Steel Flanges from India, Italy, and Spain

INVESTIGATION NOS.: 701-TA-563 and 731-TA-1331-1333

HEARING DATE: 4-25-17

LOCATION: Washington, D.C.

NATURE OF HEARING: Final

I hereby certify that the foregoing/attached transcript is a true, correct and complete record of the above-referenced proceeding(s) of the U.S.

International Trade Commission.

DATE: 4-25-17

SIGNED: Mark A. Jagan

Signature of the Contractor or the Authorized Contractor's Representative

I hereby certify that I am not the Court Reporter and that I have proofread the above-referenced transcript of the proceedings of the U.S. International Trade Commission, against the aforementioned Court Reporter's notes and recordings, for accuracy in transcription in the spelling, hyphenation, punctuation and speaker identification and did not make any changes of a substantive nature. The foregoing/attached transcript is a true, correct and complete transcription of the proceedings.

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Signature of Proofreader

I hereby certify that I reported the above-referenced proceedings of the U.S. International Trade Commission and caused to be prepared from my tapes and notes of the proceedings a true, correct and complete verbatim recording of the proceedings.

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