UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:
1,1,1,2-TETRAFLUOROETHANE FROM CHINA
1 701-TA-509 and 731-TA-1244 (FINAL)

REVISED AND CORRECTED

Pages: 1 - 221

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1	THE UNITED STATES
2	INTERNATIONAL TRADE COMMISSION
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4	IN THE MATTER OF:) Investigation Nos.:
5	1,1,1,2-TETRAFLUOROETHANE FROM CHINA) 701-TA-509 and
6) 731-TA-1244 (Final)
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10	Wednesday, October 15, 2014
11	Main Hearing Room (Room 101)
12	U.S. International Trade
13	Commission
14	500 E Street, SW
15	Washington, DC
16	
17	The meeting commenced pursuant to notice at 9:30
18	a.m., before the Commissioners of the United States
19	International Trade Commission, the Honorable Meredith M.
20	Broadbent, Chairman, presiding.
21	
22	
23	
24	
25	

1	APPEARANCES:
2	On behalf of the International Trade Commission:
3	Commissioners:
4	Chairman Meredith M. Broadbent (presiding)
5	Commissioner Irving A. Williamson
6	Commissioner David S. Johanson
7	Commissioner F. Scott Kieff
8	Commissioner Rhonda K. Schmidtlein
9	
10	Staff:
11	William R. Bishop, Supervisory Hearings and
12	Information Officer
13	Sharon Bellamy, Program Support Specialist
14	
15	Justin Enck, Investigator
16	Jeffrey Clark, International Trade Analyst
17	Cindy Cohen, Economist
18	David Boyland, Accountant/Auditor
19	Nataline Viray-Fung, Attorney
20	Elizabeth Haines, Supervisory Investigator
21	
22	
23	
24	
25	

1	In Support of the Imposition of Antidumping and
2	Countervailing Duty Orders:
3	Mexichem Fluor, Inc.
4	Peter Geosits, Americas Commercial Director,
5	Mexichem Fluor, Inc.
6	John Pacillo, Americas Operations Director,
7	Mexichem Fluor, Inc.
8	Roger B. Schagrin, John W. Bohn and Paul W.
9	Jameson, Schagrin Associates
10	
11	E.I. DuPont de Nemours & Company ("DuPont")
12	Greg M. Rubin, Business Manager, DuPont
13	Beth Sassano, Marketing Manager, DuPont
14	Jim Bachman, Combo Manager, DuPont
15	Deirdre Maloney, Senior International Trade
16	Advisor, Cassidy Levy Kent (USA) LLP
17	John D. Greenwald and James R. Canon, Cassidy
18	Levy Kent (USA) LLP
19	
20	In Opposition to the Imposition of Antidumping and
21	Countervailing Duty Orders:
22	AutoZone, Inc.
23	John Lammers, Merchandising Director, Customer
24	Satisfaction, AutoZone, Inc.

1	Elizabeth Hein, Jason Waite and Chunlian Yang,
2	Alston Bird, LLP
3	
4	Sinochem Environmental Protection Chemicals (Taicang) Co.,
5	Ltd.
6	Zhejiang Quhua Flour-Chemistry Co., Ltd.
7	Zhejiang Sanmei Chemical Industry Co., Ltd.
8	Weitron International Refrigeration Equipment (Kunshan) Co.,
9	Ltd.
10	Deborah Dayton, President, Weitron Inc.
11	James Dougan, Vice President, Economic Consulting
12	Services
13	Max F. Schutzman and Ned H. Marshak, Grunfeld
14	Desiderio Lebowitz Silverman & Klestadt LLP
15	
16	National Refrigerants, Inc. ("NRI")
17	Jarrod M. Goldfeder and Jonathan M. Freed, Trade
18	Pacific PLLC
19	
20	
21	
22	
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1	PROCEEDINGS
2	(9:32 a.m.)
3	CHAIRMAN BROADBENT: Good morning. On behalf of
4	the U.S. International Trade Commission, I welcome you to
5	this hearing on Investigations No. 701-TA-509 and 731-1244
6	Tetrafluoroethane from China. We will be calling it R134a
7	or Etra in house. If anyone has a better shorthand way, let
8	us know. You guys in the audience are the experts.
9	The purpose of these final investigations is to
10	determine whether an industry in the United States is
11	materially injured by reason of imports that are subsidized
12	by the government of China or sold in the United States at
13	less than fair value.
14	Documents concerning this hearing are available
15	at the public distribution table.
16	Please give all prepared testimony to the
17	Secretary. Please do not place it on the public
18	distribution table. All witnesses must be sworn in by the
19	Secretary before presenting testimony.
20	I understand the parties are aware of the time
21	allocations. But if you have any questions about time
22	please ask the Secretary.
23	Speakers are reminded not to refer to business
24	proprietary information in their remarks or in answers to
25	questions. Please speak clearly into the microphone and

- state you name for the record supervisor that the court
 reporter knows who is speaking.

 Finally, if you will be submitting documents that
- 4 contain information you wish classified as business
- 5 confidential, your request should comply with Commission
- 6 Rule 201.6.
- 7 Mr. Secretary, are there any preliminary matters?
- 8 MR. BISHOP: No, Madam Chairman.
- 9 CHAIRMAN BROADBENT: Very well. Let us now
- 10 proceed with opening remarks.
- 11 MR. BISHOP: Opening remarks on behalf of
- 12 Petitioner will be by John D. Greenwald, Cassidy Levy Kent.
- 13 CHAIRMAN BROADBENT: Welcome, Mr. Greenwald.
- 14 OPENING REMARKS BY JOHN D. GREENWALD
- 15 MR. GREENWALD: Good morning, Madam Chairman and
- 16 Commissioners.
- 17 I am John Greenwald from the law firm of Cassidy
- 18 Levy Kent. We are here today representing DuPont, a U.S.
- 19 producer of 134a -- R134a.
- The evidence you will hear shows that the
- 21 condition of the domestic industry has deteriorated very
- 22 substantially over the period of investigation. At present
- 23 the industry's financials do not support reinvestment. And
- that is material injury for any industry by any objective
- 25 standard.

1	The record you have before you also demonstrates
2	that imports from China have been a principle cause of this
3	injury. The economics of causation in this case are not
4	complicated. Competition between imports from China and the
5	domestic-like product is as the Chinese themselves recognize
6	heavily concentrated in the auto aftermarket segment of
7	broader R134a market.
8	In that segment imports in the domestic-like
9	product are universally viewed as near perfect substitutes.
10	During the period of investigation these were the
11	only two sources of significant supply to the U.S. market.
12	The evidence on volume will show that imports into the auto
13	aftermarket segment, that is, measured by shipments, were
14	significant at the beginning of the period, that these
15	imports shipped increase significantly over the period and
16	that they did so even as shipments from the domestic
17	industry were falling.
18	The evidence on pricing will show that the great
19	majority of imports into the auto aftermarket undersold the
20	domestic-like product and that prices in the auto
21	aftermarket fell substantially over the period of
22	investigation.
23	In a nutshell, the impact of the imports on the
24	domestic industry's auto aftermarket business is crystal
2.5	aloar from the data. In the aftermarket demostic chipments

1	fell despite growing demand. In other segments of the
2	market that was not the case.
3	In the aftermarket prices fell significantly more
4	than in other segments of the market.
5	Now, let me be clear, there is a spillover price
6	effect when imports come into a specific segment over the
7	broader market. And for threat purposes, you have to
8	consider very seriously the prospect that in the near term
9	there will be imports into other segments. But for purposes
10	of present injury caused by imports from China, the question
11	is almost entirely a function of the increase in imports
12	into the auto aftermarket at steadily decreasing prices.
13	With the cause and effect relationship between
14	subject imports and the decline in this segment of the
15	market so clear the remaining question for you is, is the
16	auto aftermarket material in the context of the overall
17	R134a industry?
18	And here too the facts are crystal clear. The
19	auto aftermarket is by far the largest segment of the
20	broader R134a market. By our calculation the lion's share
21	of the period of investigation drop in the industry's
22	overall revenues and profits is directly attributable to
23	what happened in the auto aftermarket.
24	Interestingly, Respondents do not really quarrel
25	with any of these hard data. Instead, they have fashioned

1	an argument that can be fairly summed up as follows. First
2	there was a supply shortage in 2010-2011 that led importers
3	and some distributors and even retailers to open the supply
4	lines with China and they, by doing so, acquired a right to
5	maintain access to dumped imports even after the supply
6	shortage disappeared.
7	On price they argue that prices have returned to
8	what they call "normal levels". I would ask you when you
9	hear this first to question the data, but second, when
10	you're in business price as price is not what matters. What
11	matters is price relative to costs. And I have seen nothing
12	in their papers that suggests that they even acknowledge the
13	fact that what matters in terms of business is the
14	relationship between prices and costs.
15	In short, the defense that they are mounting, is
16	not consistent with the clear directive of the antidumping
17	statute or the Commission's regulation or any precedent that
18	I know of.
19	MR. BISHOP: Opening remarks on behalf of
20	Respondents will be by Max F. Schutzman, Grunfeld,
21	Desiderio.
22	CHAIRMAN BROADBENT: Welcome, Mr. Schutzman.
23	OPENING REMARKS BY MAX SCHUTZMAN
24	MR. SCHUTZMAN: Madam Chairman, members of the
25	Commission, for the record, I am Max Schutzman of Grunfeld

Τ.	Desider to and together with my partner, ned marshak, we are
2	here representing three principle Chinese producers of
3	R134a, Zhejiang Wuhua Flour-Chemistry, Sinochem
4	Environmental and Zhejiang Sanmei Chemistry.
5	I will briefly touch on some of the facts and
6	relevant issues I respectfully suggest you keep in mind in
7	listening to the testimony from both sides.
8	Seasonality is a key aspect of the story and must
9	be considered in analyzing the periodic data.
10	The principal market where competition between
11	Chinese imported R134a and domestically produced product is
12	most keen, as Mr. Greenwald pointed out, is the automotive
13	aftermarket. This market is serviced principally by
14	distributors who supply retailers with the 30-pound
15	cylinders and 12-ounce cans in which the product is sold to
16	consumers.
17	Yet, curiously only two of the three domestic
18	producers, Mexichem and Barkema will sell bulk 134a to
19	distributors for private-label packaging. Mr. Greenwald's
20	client will not. DuPont does not do that because it
21	competes with these distributors of private-label R134a with
22	its own DuPont brand for business at that level.
23	Thus, this huge segment of prospective purchasers
24	are foreclosed from purchasing from a major player in the
25	domestic market.

1	Next, the subject of shortages by domestic
2	producers also touched on by Mr. Greenwald in his opening
3	remarks. This is another topic that deserves your
4	considerable attention here as it contributed significantly
5	in 2010 and 2011 to the pronounced entry into the market of
6	Chinese product. When U.S. purchasers unable to satisfy
7	their customers' demands for product had no choice but to
8	seek alternative sources of supply.
9	These shortages were caused by domestic
10	producers' production problems, the phase out of R22 as an
11	acceptable refrigerant, and insufficient domestic
12	inventories.
13	That resulted in customers being placed on
14	allocation and lead times became stretched to unacceptably
15	long levels. And, of course, the effect of these shortages
16	played havoc with the prices of R134a as demand in the
17	automotive sector rebounded from recessionary levels, as the
18	foam blowing industry moved into R134a from other
19	refrigerants and as raw material stocks failed to keep pace
20	with demand. Under such circumstances anyone schooled in
21	the rudimentary economics of supply and demand could easily
22	have predicted the huge spikes in the price of R134a that
23	followed this confluence of factors and the resulting
24	exorbitant profits that producers would enjoy as a
25	gongoguenge. But this as with most radical market

1	conditions was a temporary phenomenon. And as the supply
2	shortages ebbed over time and the economy adjusted to the
3	changes wrought, prices sought and found their natural
4	equilibrium and came down to normal levels.
5	Simply, the lower prices in 2013 were not caused
6	by Chinese imports of R134a. Rather, Chinese imports were a
7	natural outgrowth of the economics of the time, and given
8	these economics the decreases in price in 2013 must likewise
9	be viewed in that light as a return to normalcy if we are to
10	make any sense of what occurred.
11	So when the domestic industry shortages eased and
12	the price increases began to first decelerate and then
13	recede to predictably lower levels, those who sought solace
14	of necessity in Chinese supplies of R134a continued to
15	patronize that source of supply. But not because of price,
16	then why? Because they were and are responsible businesses,
17	run by responsible business people. And they refuse to be
18	held hostage, again, by the domestic industry and the
19	possibility that supply constraints would again visit them
20	from circumstances beyond their control.
21	Now, the maintenance of continued supplies of
22	product from China was a prudent, reasoned response to a
23	crisis they did not create and a hedge against another
24	potential, similar disaster.
25	One word about critical circumstances. On behalf

1	of Weitron a repackager and distributor of U.S. and China
2	origin R134a, there was no surge within the meaning of the
3	statute, pure and simple. The market for this product, as I
4	mentioned earlier, is seasonal. It is used principally in
5	air conditioning systems when the weather is hot. In order
6	to be available for the selling in late winter and spring,
7	product needs to be ordered in late summer and early fall of
8	the preceding year. This is what happened here and others
9	who will speak during Respondent's presentation will address
10	that subject in greater detail.
11	I will leave the remaining argument to my
12	colleagues and witnesses. However, when all the rushes are
13	in the can, we are confident you will understand and find
14	that there has been neither material injury nor the threat
15	of material injury to the domestic industry by reason of
16	imports of R134a from China.
17	Thank you.
18	MR. BISHOP: Would the first panel, those in
19	support of the imposition of antidumping and countervailing
20	duty orders please come forward and be seated?
21	Madam Chairman, all witnesses on this panel have
22	been sworn in.
23	CHAIRMAN BROADBENT: Thank you, Mr. Secretary. I
24	would like to remind our guests to stick to the time limits,
25	please I think we both had some extra time going into

- 1 this.
- I want to welcome the panel to the Commission.
- 3 You may begin when you're ready.
- 4 MR. SCHAGRIN: Good morning, Madam Chairman and
- 5 members of the Commission. For the record, my name is Roger
- 6 Schagrin of Schagrin Associates on behalf of Petitioner
- 7 Mexican Fluor.
- 8 The domestic industry will begin its presentation
- 9 this morning with a PowerPoint presentation by Mr. Jameson
- 10 of Schagrin Associates.
- 11 STATEMENT OF PAUL W. JAMESON
- 12 MR. JAMESON: Thank you, Roger. For the record,
- my name is Paul Jameson with Schagrin Associates.
- 14 The data gathered by the Commission and is in the
- 15 briefs demonstrate that the domestic industry has been
- 16 materially injured by reason of imports of R134a from China.
- 17 So let's first look at imports. This is indexed
- data from Table 4-7. And it shows that in fact imports
- 19 increased during the period of investigation. First looking
- 20 at 2011 which is judging from the briefs, all you'll hear
- 21 about in this afternoon's session, you will see that imports
- 22 were at a certain level but they increased between 2011 and
- 23 2012 and continued into 2013. And if you'll drill down
- further into the data, the import statistics, you will see
- 25 that the big difference between '11 and '12 was that in the

1 fourth quarter of 2012 imports surged when they had not surged at all in that fourth quarter of 2011. So there was 2. 3 a major change in the way the Chinese were bringing in 4 R134a. And keep that in mind for a couple charts down the 5 road. 6 So, then in the fourth quarter of 2013, we filed 7 a petition and then things changed. What we have here is a comparison of first quarter by first quarter of each of the 8 9 years of the period of investigation. And this is imports 10 statistics just of R134a on the HTS that is dedicated to that number. The actual numbers from the Commission are 11 12 higher because you included the misclassified R134a. And 13 this gives you a good idea of what happened. 14 There was a surge. Clearly when in October of 15 2013 the petitions were filed, the importers and the foreign producers went to their council and said, how much time do 16 17 we have? And the council would say, well, normally speaking you would have until June of 2014 to get all your material 18 19 in before duties are assessed. There may be a critical 20 circumstances determination by the Commerce Department if you surge too much, but don't worry, the Commission almost 21 22 never votes affirmatively on critical circumstances. So 23 fire away. 24 And this chart shows that the imports were 96 percent higher in 2014 compared to the first quarter of 2013 25

or any other first quarter that you can see. So, if there 1 was a seasonality, it was totally distorted by the effort of 2. 3 the respondents to get in as much as they can before duties 4 could be assessed. So the Commission -- I'm sorry, the Commerce 5 6 Department did in fact make an affirmative determination of 7 critical circumstances. We should find soon enough whether or not their determination was final. But assuming that 8 9 they did, that means that imports from the end of February 10 on would be subject to duties if you make an affirmative determination. And as the briefs of the Respondents note, 11 12 the purpose of this critical circumstance is to deter 13 importers from bringing in stuff between the filing the 14 petition and the preliminary determination. And this is your chance. If this case is not a critical circumstances 15 16 case, what is? There was this surge, it did have a huge 17 impact on the industry in the first quarter of 2014 after the petitions were filed as will be discussed later on. 18 19 So what was the impact of price on the prices of 20 the producers' imports? And this is an average unit value of the imports of the tariff number that Justice dedicated 21 22 to R134a. And as you can see, there was in fact high 23 prices, relatively high prices in 2011, and they decreased 24 at the end of 2011, but then we have 2012. There was this -- there is not a peep anywhere in their presentations about 25

1	any sort of supply shortage taking place in 2012. And yet
2	you had a period in the fourth quarter of 2012 when imports
3	surged and lo and behold that is when prices fell the most
4	in 2012. There is no reason for that price decline between
5	2011 and 2012. And you have a price decline of 38 percent
6	in the 2011, but you have a price decline of 43 percent in
7	the fourth quarter of 2012. This is due solely to the
8	increase of imports of R134a. There is no other reason for
9	that price decline. So what was the impact of this price
10	decline on the industry and how did they respond?
11	Well, there's a couple things to keep in mind.
12	First of all, we're going to take a look at the facilities
13	of Mexichem. This is Mexichem's plant that is dedicated
14	solely to the production of R134a. That's a massive
15	facility that does nothing but make R134a and it is
16	extremely capital intensive. And you can kind of tell from
17	that there is no single on/off switch in that facility. You
18	cannot just shut down production and bring it back up again
19	to meet the lower demand that the industry faced. It takes
20	a lot of time and it requires a significant loss of
21	efficiency to turn your machines on and off to make R134a.
22	So they had to respond not by losing market
23	share, they had to respond by price.
24	The second thing to know about R134a is that it
25	is a fungible product. This is the can that you see right

1	there in front of you. And if you look more closely at the
2	edge there, you will see that the IDQ is happy to put on
3	their cans product of U.S.A. and China. And that's on that
4	can right there. They are happy to put R134a from either
5	United States or China into their cans and as far as they're
6	concerned, as far as the industry is concerned, there is no
7	difference between what is there is no difference at all
8	between the products.
9	So what was the predictable result of having to
10	compete solely on the basis of price?
11	This is an index of the table of Appendix D which
12	is what is how Mexichem actually does its books. But
1,3	either way, you do it either with the way that the
14	Commission adjusted the results or this way. You show that
15	operating profits just plunged during the period of
16	investigation. They went from fairly good profits in 2011
17	to very negative profits by the first by the end of the
18	period of investigation. So this is a clear indication of
19	injury. They had to respond by price because they could not
20	give up market share.
21	So the question is, who actually benefitted from
22	this price decline? Did the price of R134a a can of
23	R134a fell by about \$2 during the period of investigation?
24	And so what happened to the prices? When you look up here
25	on the Internet it never really goes away so we're able to

1	find a website page from August 1st, 2011 which is during
2	the so-called "Perfect Storm" and there is the prices for
3	cans of R134a different types sold by Advanced Auto Parts.
4	So then we can compare that to the period that
5	was just last month and then we can compare the prices. So
6	you look and see that despite the drop in the cost of R134a,
7	the consumers benefitted not by a single penny. The prices
8	stayed the same.
9	And we look at it again scrolling down the page,
10	and you'll see that for all the products where we can
11	compare the prices, there was not a single drop in the price
12	to the consumer. It was all benefitted resulted to
13	AutoZone, to Advanced Auto Parts, to Home Depot, to the
14	importers, to the distributors, benefitted solely from the
15	price decline, consumers did not.
16	So, in conclusion, we believe that the evidence
17	before the Commission clearly shows and we request that the
18	Commission make an affirmative determination.
19	Thank you very much.
20	MR. SCHAGRIN: Thank you, Paul.
21	Our next witness is John Pacillo of Mexichem
22	Fluor.
23	STATEMENT OF JOHN PACILLO
24	MR. PACILLO: Good morning, Chairman Broadbent
25	and members of the Commission. For the record, my name is

- 1 John Pacillo. I'm the Operations Director of Mexichem
- 2 Fluor, Inc., and I have been in the chemical business for 37
- 3 years.
- 4 I was part of the team from Imperial Chemical
- 5 Industries or ICI that built and started up the plant in
- 6 Saint Gabriel, Louisiana in 1991 and 1992.
- 7 The cost of installing that plant then was
- 8 approximately \$140 million. Much more has been reinvested
- 9 in that plant and in the three major and three minor
- 10 expansions of the plant since that time.
- 11 ICI sold its refrigerant business to a company
- 12 called INEOS in 2001 and Mexichem bought the business in
- 13 April of 2010.
- We operate a high hazard plant in strict
- 15 compliance with OSHA's Process Safety and Management
- 16 Regulation and EPA's Risk Management Plan. We produce
- 17 1,1,1,2-Tetrafluoroethane, or R134a. A safe, non-toxic,
- 18 non-flammable, and zero ozone depleting refrigerant. Our
- 19 trade name is KLEA134a. In order to produce CLEA134a we
- 20 handle a very hazard chemical called anhydrous hydrogen
- 21 fluoride or HF. And exposure to HF the size of the palm of
- 22 your hand can be fatal.
- 23 We handle nine rail cars a week. We take the
- safe operation of our plant and the containment of our
- 25 chemical extremely seriously. It is our license to operate.

1	It is the most important thing that we do.
2	R134a is produced by combining trichloroethylene,
3	TCE, with hydrogen fluoride, HF, in two stages. In the
4	first stage TCE combines with the HF to produce R133A and
5	two HCL. This is an exothermic vapor phase reaction at high
6	temperature and high pressure over a chromium-based
7	catalyst. The HCL is removed by distillation. In a second
8	stage the R133A is reacted with additional hydrogen fluoride
9	to produce R134a and 1HCL. This is an endothermic vapor
10	phase reaction that again takes place over chromium-based
11	catalysts.
12	The chemical process is explained very well in
13	your preliminary staff report.
14	As you will hear further from Peter Geosits,
15	R134a is used primarily as a refrigerant and also as a
16	propellant.
17	From inception, the plant and all the equipment
18	in the plant was and has been, for the past 22 years,
19	dedicated to the production of R134a. We do not and cannot
20	produce other refrigerant gases in the plant. And as I will
21	explain later, we cannot retrofit the plant without great
22	difficulty to produce R1234YF.
23	Our process requires a catalyst to transform the

raw materials to R134a. We have become more efficient in

using this catalyst since the plant started. At the

24

Т	inception of the plant we were replacing our catalysts
2	annually. We now replace the catalysts only once every
3	three years. This catalyst replacement requires a plant
4	shut down of approximately one month. And during the time
5	when we were shutting down the plant to replace the catalyst
6	we ended up taking major maintenance of the plant.
7	Given the fact that we were working with
8	hazardous and corrosive materials, the maintenance expense
9	as well as major repairs and replacement of equipment cost
10	an average of approximately \$9 million a year. As you can
11	see, these plants are both very expensive to build and very
12	expensive to operate in a safe and environmentally compliant
13	manner.
14	In fact, we are extremely proud of our safety
15	record. We have not had a lost-time accident at the plant
16	since it started up. The plant should operate 24-hours a
17	day, seven days a week in order to maintain production
18	efficiencies. We do our best to limit production
19	interruptions. Therefore, we do not want to shut the plant
20	down in order to reduce production to control inventory.
21	Unfortunately because of the massive increase in Chinese
22	imports over the last few years, we have had to shut the
23	plant down on several occasions just to control inventory.
24	In fact, we had a three-week shutdown in October
25	of 2013. Then again in February and March of this year, we

_	nad to curtain production because or the massive surge in
2	Chinese imports after we filed the petition.
3	While cutting prices was the most significant
4	portion of our financial collapse, these production
5	curtailments also hurt our profitability. Shutting the
6	plant down and starting it up is a very inefficient and
7	costs us significant lost production efficiencies and
8	increases costs.
9	At the plant at Saint Gabriel, we have 78
10	full-time employees. We conservatively estimate another 300
11	jobs created in the community, the maintenance, support,
12	transportation, and other economic activity. Having
13	operated in East Iberville Parrish for 22 years, our plant
14	is a major supporter of community activities. We are part
15	of the East Iberville industry neighbor company's
16	organization which supports a number of activities in the
17	community including Habitat for Humanity, the Food Bank,
18	Reading Programs, health and educational charitable
19	programs, and a two-year scholarship program, PTEC for high
20	school graduates. This program provides the education
21	necessary to get a job in one of the participating
22	companies, or in any chemical company in the area.
23	You may have heard recently in the Washington
24	Post an article about attempts by EPA and industry to
25	replace current refrigerant gases like R134a with

- 1 non-greenhouse gases like R1234yf. The government would
- 2 like to make this mandatory for all new cars some time after
- 3 2020.
- 4 Unlike the transition from R12 to R134a, where
- 5 existing R12 systems could be retrofitted to accept R134a,
- 6 systems design for R134a will not be able to accept R1234YF
- 7 for safety reasons. Therefore R134a demand will continue
- 8 well into the 2030s to serve the aftermarket.
- 9 At the same time R1234YF will be installed in new
- 10 vehicles. That is why we will need to have separate plants,
- one producing R134a, and one producing R1234YF for at least
- 12 a decade.
- 13 We have space on our land in Saint Gabriel to
- 14 build a new plant. We estimate the cost will be between
- 15 \$150 and 200 million. The Chinese already make 1234YF. Our
- 16 assumption is in making the investment in the United States
- 17 we are going to face unfairly traded imports from China, but
- 18 we will be able to obtain relief.
- 19 The Mexichem Fluor plant in Saint Gabriel is part
- 20 of a multinational corporation that has to choose where to
- 21 invest capital. Mexichem Fluor, Inc.'s parent company,
- 22 Mexichem Fluor SA de CV operates the single largest Fluor
- 23 spar mine in the world at San Luis Potosi, Mexico. Part of
- the mine's output is made into hydrogen fluoride at its
- 25 plant in Mata Morris, Mexico.

1	Consistent with customs rules, GAAP, and IFAS our
2	big four auditor conducts transfer pricing studies and
3	requires that that Mexichem Fluor, Inc. pays our parent a
4	price different from the cost to producing fluor spar and
5	hydrogen fluoride. The prices that we pay Mexichem Fluor
6	SA de CV for hydrogen fluoride, a critical input into R134a
7	are the costs used in our own audited financial statements.
8	The revised data in your report based on
9	adjustments to our audited financial statement by your staff
10	accountant makes our company's financial performance appear
11	substantially better than it actually is. This would be
12	true for any business that could buy their raw material at
13	their suppliers' cost rather than the market price.
14	Unfortunately, their suppliers would then go out of
15	business.
16	As someone who has worked for three
17	multi-national chemical companies during my career, I can
18	tell you that the transfer pricing between businesses of a
19	single company must reflect market pricing, not the cost of
20	manufacture. This is especially true when borders or taxing
21	authorities are crossed.
22	A multi-national company should not support an
23	operation by transferring an input at cost which they could
24	sell that same input at market prices to unrelated parties
25	and make a profit. Thus, if our plant at Saint Gabriel

1	cannot operate profitably, we would face an asset impairment
2	and likely shut down the facility within a reasonably short
3	period of time. Therefore, on behalf of the 78 full-time
4	employees at Mexichem Fluor in Saint Gabriel, Louisiana and
5	the hundreds of additional jobs dependent on our plant in
6	East Iberville Parrish, I ask that you make affirmative
7	injury determinations so that unfairly traded imports from
8	China are addressed and our company could continue to do
9	what we do best, which is to produce R134a in a safe,
10	efficient, and environmentally compliant manner. Thank you.
11	MR. SCHAGRIN: Thank you John our next witness
12	is Peter Geosits.
13	STATEMENT OF PETER GEOSITS
14	MR. GEOSITS: Good morning Chairman Broadbent and
15	members of the Commission. My name is Peter Geosits and
16	I'm the Americas Commercial Director for Mexichem Fluor,
17	Inc. I have been in the chemical industry for 30 years and
18	have 17 years of experience in the refrigerants business.
19	I would like to begin by describing the various
20	market sectors for R134a. The largest use for R134a is as a
21	refrigerant in vehicle air conditioning systems. Almost 99%
22	of motor vehicles at this time operate with R134a as a
23	refrigerant. The vehicle market is composed of sales to OEM
24	producers who generally have yearly or multi-year contracts
25	and receive product in bulk tank trucks on a just and time

delivery basis.

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At the present time there is very little Chinese 3 presence in the OEM market. However, OEM buyers for the 4 major auto companies are among the most knowledgeable 5 purchasers in the American industry and they are well aware 6 of pricing in the spot market at the time they negotiate 7 these contracts. They also buy from manufacturers, foreign or 8 9 domestic, to resell for the replacement market to the 10 dealerships. As a result of the U.S. automotive fleet size, the after-market sales of R134a for vehicle air conditioning 11 12 are approximately three times the size of the OEM market. 13 Sales in the after-market can typically be to distributors 14 who purchase R134a in bulk, trailers or tank trucks and then 15 repackage the gas into 30 pound cylinders or 12 ounce cans 16 for resale to auto dealerships, service centers, service 17 stations or to large auto parts chains and big box 18 retailers. 19

Competition with the Chinese is severe in the after-market which is the largest market sector for R134a.

Until duties were imposed, the Chinese took an ever-larger share by offering prices that were far below the prices of the U.S. industry. Sales for the after-market are generally done on a spot basis, although some large customers may secure longer price guarantees for a specified volume of

1	purchase.
2	Another segment in the market for R134a is
3	stationary or commercial air conditioning. These are
4	typically large units that would provide cooling for office
5	buildings, stores or airports. Sales are made to large
6	OEM's who produce and fill these units. There are also
7	sales through distribution to the HVAC maintenance companies
8	that service the refrigerant gas in these built-in units.
9	There can be overlap in distributors who would
10	sell R134a to both the vehicle after-market and the HVAC
11	after-market. The largest national distributors for the
12	after-market are now making significant direct purchases of
13	R134a from Chinese suppliers.
14	R134a is also used as a propellant and as a
15	blowing agent. Since R134a is non-flammable, it is used as
16	an aerosol propellant in lubricants, free sprays and
17	insecticides as well as aerosol dusters that are used for
18	electronics cleaning. R134a is also used as a refrigerant
19	in domestic appliances like refrigerators, freezers and
20	dehumidifiers and it is sold direct to large OEM's or
21	through distribution.
22	Finally there is a very small portion of the
23	market for R134a in pharmaceutical applications. R134a
24	because of its extremely low toxicity is used to deliver

25

pharmaceutical actives into the lungs via metered dose

1	inhalers, MDI's, to treat chronic obstructive pulmonary
2	disease, COPD and asthma.
3	Pharmaceutical grade product is a purified form
4	of R134a which requires additional processing steps after
5	manufacture. Mexichem Fluor in the U.S. exports R134a to a
6	purification facility which is operated by our sister
7	company in the United Kingdom which produces the
8	pharmaceutical grade product.
9	My company imports pharmaceutical grade R134a
10	from our sister company and distributes it in the Americas.
11	The product is subject to FDA guidelines and the
12	purification plant is inspected by various regulatory
13	bodies. To the best of my knowledge, the Chinese do not
14	participate at all in the U.S. market for pharmaceutical
15	grade 134a however the pharmaceutical grade portion of the
16	R134a market is only about 2 to 3% of the total market.
17	As the head of our marketing efforts in the
18	Americas, I supervise our team of four sales people. Since
19	Chinese imports began increasing rapidly in 2011, we have
20	been constantly notified by our customers that our prices
21	have been undercut by imports from China. Our customers
22	tell us they cannot maintain their sales against these
23	significant price gaps and have asked us to reduce our
24	selling prices so that they can be competitive versus the
25	Chinese imports

1	In the past couple of years the selling price of
2	R134a have fallen by more than half. This is entirely the
3	result of unfair Chinese sales competition. As I mentioned
4	previously OEM customers who also have their own
5	after-market programs for their dealerships are well aware
6	of the spot market prices and the collapse of spot market
7	prices will inevitably lead to significant price
8	deterioration in the OEM market.
9	To give you an idea of how price sensitive the
10	spot market is, prices have fallen for the past 4 years and
11	then started increasing within a month of the imposition of
12	duties. I think that connects the dots between unfair
13	import pricing from China and U.S. prices.
14	In the preliminary conference AutoZone testified
15	that Arkema and Mexichem did not want to deal directly with
16	them. They said and I quote, "we couldn't get supply from
17	domestic suppliers". This is not true. We have a 30
18	pound packaging line, but not a 12 ounce packaging line.
19	We can sell to AutoZone and other auto parts chains directly
20	by shipping in bulk to a toll packager for them who will
21	repackage the product into their brand name cans. In fact,
22	I've talked with three major re-packers who say they have no
23	issue providing private label cans for retailers.
24	I was contacted by one of these chains. They
25	wanted 360 day credit like they got from the Chinese. We

- don't have a Chinese government owned bank throwing money at
- 2 us for free so we couldn't do that. Instead my
- 3 understanding is that this retail chain went to a
- 4 distributor re-packager who will package our's and maybe
- 5 other domestic producer's product into their 12 ounce cans.
- 6 They gave their retail chain long payment plans and then
- factor the receivables. We don't use factors.
- 8 Our job, and I promise you that we do it well, is
- 9 to make sure that those distributors are always stocked with
- 10 product. You heard a nice story at the conference but ask
- 11 yourself do you think the Chinese kept lowering their prices
- 12 for the last three years because there were shortages in the
- 13 U.S. market?
- 14 AutoZone testified that Walmart chose to ship 12
- 15 ounce cans from the U.S. to China to have them filled with
- 16 R134a in China and shipped back to the U.S. Do you know
- 17 what will happen to our plant if every big box retailer in
- 18 the U.S. shifts their sourcing to China? We will be out of
- 19 business.
- 20 Exports represent a significant portion of the
- 21 sales from our St. Gabriel, Louisiana plant. There are no
- 22 R134a production plants in North and South America outside
- 23 of the U.S. Therefore these markets have long been served
- 24 by plants located in the United States or in Europe.
- 25 However, the Chinese have made significant inroads into our

1	export markets and prices for our exports are falling
2	rapidly because of unfair Chinese competition.
3	We would love to export less and sell more in the
4	U.S. market, thus absorbing less freight costs. This is
5	exactly what we began doing since the imposition of duties.
6	We make a major effort to stay abreast of the Chinese
7	industry as a competitor. Over the past several years a
8	number of new plants or expansions have been built in China
9	for the production of R134a.
10	In contrast the last new U.S. plant to be
11	constructed was over 10 years ago. Even though China may
12	have the fastest growing auto market in the world, the
13	growth and capacity to produce R134a in China greatly
14	exceeds the demand in China.
15	In fact, we believe the entire Chinese R134a industry is
16	operating at much lower utilization rates than we do and
17	that the excess capacity in China could serve the entire
18	demand in the U.S. for R134a.
19	In my 17 years of marketing refrigerant gases I
20	have never witnessed, even during the Recession, the
21	collapse in pricing that occurred between 2012 and 2014 in
22	the market. Almost every week we saw price offers from
23	China to our customers at ever lower prices. Those
24	delivered prices from China were below our cost of

production.

1	The imposition of duty has led to great
2	improvements to our business. Without the duties against
3	subsidized and dumped imports, I do not foresee Mexichem
4	Fluor able to remain in the R134a business. Therefore, on
5	behalf of our company and our valued employees, I ask that
6	you make an affirmative determination so that duties can be
7	imposed. Thank you.
8	MR. SCHAGRIN: Thank you Peter. I would now
9	like to turn things over to my esteemed colleague and mentor
10	John Greenwald on behalf of DuPont.
11	MR. GREENWALD: And I'm going to turn it
12	immediately over to Mr. Rubin from DuPont.
13	STATEMENT OF GREG M. RUBIN
14	MR. RUBIN: Madam Chairman, fellow Commissioners
15	I would like to thank you first of all for allowing me to
16	appear before you today and hopefully I can provide some
17	insight into the marketplace and help you in your
18	determination.
19	My name is Greg Rubin, I have been with DuPont
20	for 27 years and my entire career has been spent in the
21	fluoro-chemical and fluorine enterprise space. I'm
22	accompanied today by two of my colleagues Jim Bachman who's
23	our North American sales and marketing director and then
24	Beth Sassano who is our global marketing manager for our
25	refrigerants business.

1	I am the global business manager in DuPont
2	Chemicals in flouro products enterprise and so I've been
3	associated with this business for my entire career. Before
4	I get into the specifics on 134a I thought it would be
5	appropriate to give a little bit of context for the history
6	of the industry.
7	Fluoro-chemical materials began being used after
8	the invention of CFC's back in the 1930's. In 1931 by
9	actually a General Motors scientist, DuPont General Motors
10	had a joint venture back in the late 20's, early 30's and
11	Thomas Midgley was the scientist who invented COC11 and 12
12	and R22 which is still used today in air conditioning
13	systems.
14	And those were the bell weather refrigerant
15	products for the next 50 years until the ozone depletion
16	issue arose and the industry began the effort to find
17	alternatives. The class of materials which were identified
18	that would not impact the ozone layer is the class of HFC
19	materials of which 134a is one of those materials.
20	134a is a very useful part of that portfolio of
21	alternative products because it can be used in such a wide
22	variety of applications. Peter made the comment and listed
23	out a number of the applications. I'll repeat them here
24	just again for the context. It's used in aerosol
25	propellants for electronic duster applications and other

propellant applications where non-flammability is required. 1 2. It's used in foam insulation applications because it's an 3 excellent insulating product, both in polyurethane and 4 polystyrene foam insulation. 5 It's used in the pharmaceutical application, Pete 6 talked about that with the meter dose inhalers and of course 7 it's used in the refrigerant industry for both industrial chiller applications, home refrigerators and in the mobile 8 9 air conditioning application. It's delivered to the market primarily in three sizes, the 12 ounce do it yourself can, 10 there was a picture in Paul's presentation of that can. 11 12 That is basically if you wanted to service your own car at 13 home you would be able to get one of these 12 ounce cans 14 from a local retailer and do the maintenance work if you are 15 into servicing your own car. 16 It's also sold in 30 pound containers. The 30 17 pound containers are sold to auto shops that are doing 18 multiple services. It's also used significantly in the 19 stationary service industry where they are coming out to 20 serve your home refrigerator or those types of applications. And then finally it's sold in bulk containers. 21 22 These are 30,000 plus pound containers. They are generally 23 used to service the OEM sector. That would be because you 24 deliver in a bulk truck, you off-load into a General Motor's tank that's at their facility and then they off-load from 25

2	production lines.
3	It's also used to go to what are called
4	re-packers. You sell bulk to re-packers, these re-packers
5	take it and put it into either a 30 pound container or 12
6	ounce can and then that goes through the after markets,
7	either in the stationary like that the air conditioning
8	equipment or in the mobile after-market.
9	Now one of the reasons why as John had said in
10	his opening statement that a lot of the focus in this
11	investigation has been in the mobile after-market is the
12	majority of the imported material is going to that sector
13	and there are some reasons why that is the case.
14	First of all the mobile after-market is a heavy
15	package industry if you look at the imports this year, five
16	times as much as has been imported in the finished package
17	than in the bulk container. Historically that's been
18	closer to 2 to 3 to 1 so it's been a little bit more heavy
19	this year. The reason why that is important is to ship the
20	container load of packages costs about 7 cents per pound.
21	To ship a container, a bulk container, which would be like
22	an ISO container, a big bulk shipment is about 30 to 35
23	cents a pound.
24	So from a logistic standpoint there's actually a
25	cost benefit to ship in the finished packaged good than

that tank into the cars that they are filling on their

1	shipping in this bulk container. In addition, this has
2	also touched on many of the other segments particularly the
3	OEM segments are contracted businesses. These are longer
4	term agreements, either annual or sometimes multi-year
5	agreements. Those purchasers while very aware of the
6	market dynamics have a lot of other issues that they are
7	trying to manage in operating a multi-functional facility.
8	And the refrigerant itself, or in the case of a
9	foam application, the foam expansion agent is a minor
10	portion of the total cost of the good while in the
11	after-markets that is the good. You have already sold the
12	equipment, now you are putting a re-charge into an auto car
13	and so the focus on the economics around the 134a itself
14	becomes high-lighted in the case where the 134a is the most
15	important finished good.
16	And the third element I'd say that makes the auto
17	after-market a primary target for imported 134a is there's
18	no mix of products. The industry is 134a, that's what is
19	used. Even in the stationary after-market which is another
20	service industry, you will see that there is a mix of
21	products and so there's a benefit to having the portfolio of
22	products in your offering. That doesn't mean you can't use
23	imported products in the stationary after-market, there is
24	imported products used in the service industry in the
25	stationary side as well.

1	But in terms of simplicity and ease of
2	penetration, clearly the mobile after-market has an
3	advantage so there are very real market reasons why 134a and
4	the mobile after-market are a closer fit if you are looking
5	for importing product from off-shore.
6	The last thing I just want to give a touch on now
7	and I'm sure there'll be lots of questions that we can try
8	and address is the basis for injury. There has been a lot
9	of focus in all of the hearing pre-briefs, pre-hearing
10	briefs concerning the pricing in the marketplace, but John
11	made the comment and I think this is critically important,
12	is that injury is based on profitability not based on price.
13	And profitability is a combination of price and cost.
14	And there's an argument that the market has come
15	back to a normal price which again I think there's a
16	question what is normal but comparing pricing before the
17	tightness of supply in 2011 to the pricing that exists
18	today. Even if you took that as true which I would argue
19	is not true, but even if you took that as true, the cost of
20	our manufacturing, the costs of manufacture for us to
21	produce 134a in the last 5 years has increased by over 30%.
22	So when you look at if you say the pricing is
23	exactly the same, profitability has dropped below what was
24	non-type supply historical levels and there's only one
25	difference between today and historical market behavior and

Τ	that is the significant presence of Chinese 134a.
2	So as we go through the questions I'm glad to
3	give more context to that but I think it's important to
4	remember that as we look at profitability it's not just
5	about price, I think price is certainly an important factor
6	in this but it's not the only factor.
7	The one last element of costs that I would like
8	to make a comment on before closing is when you look at cost
9	of manufacture there's two pieces of that. There's a
10	variable cost and there's a fixed cost. Variable is just
11	the raw materials. You take a chloro carbon to make 134a if
12	the carbon price goes up as it generally raw materials will
13	inflate over time, you will see your finished product costs
14	go up.
15	There's a fixed cost element. If you have a
16	million dollars of fixed cost to run your plant, you make a
17	million pounds your unit rate is a dollar a pound. If that
18	same plant makes a half a million pounds, your unit rate
19	becomes two dollars a pound. So as John had articulated
20	from Mexichem specifically, they are on record as saying
21	they have had to slow their plant down. Their unit rate
22	fixed cost is up because of the inability to run their plant
23	its most efficient way which is pull out all the time.
24	So with that I want to once again thank you for

allowing me the opportunity to appear before you and I look

1	forward to helping to answer any questions you might have.
2	STATEMENT OF ROGER B. SCHAGRIN
3	MR. SCHAGRIN: Thank you, Mr. Rubin.
4	Once again, Roger Schagrin on behalf of Mexichem.
5	As the Commission heard in Mr. Greenwald's opening and Mr.
6	Jameson's PowerPoint, and the testimony of all the industry
7	witnesses this morning, it's been focused on the massive
8	injury caused to the domestic industry by reason of the
9	unfairly traded imports from China.
10	While we all believe this is an ironclad injury
11	case, out of an abundance of caution, I thought it prudent
12	to address the statutory threat factors and the information
13	you have on the record on threat.
14	First, the domestic industry is presently very
15	vulnerable to increased, unfairly traded imports. From
16	historically strong profits, the affect of Chinese volume
17	and pricing in the U.S. market has to been to drive domestic
18	prices down to levels where the domestic industry was losing
19	money on both an operating and net basis in the first half
20	of 2014.
21	Secondly, while the data on the Chinese industry
22	is confidential in the staff report, I can characterize this
23	information on the Chinese R134-A industry as being just
24	like the rest of industries in China, whether it be the
25	chemical industry or virtually all manufacturing industries

Τ	in China. While demand in China has been increasing as
2	their economy has been growing and their auto market has
3	been expanding, capacity increases fueled by almost
4	unlimited government, state-owned bank money being thrown at
5	the continued construction of new plants in China has
6	significantly outstripped growth and demand, leading to
7	lower capacity utilization for the Chinese industry and more
8	capacity available for exports.
9	In the meantime, a major market for the Chinese
10	and a major part of the world market, given its size, India,
11	has imposed significant antidumping duties against imports
12	of R134-A from China and EU market demand is declining.
13	Third, the vast majority of Chinese import
14	volumes undersells the U.S. industry and underselling was
15	more prevalent as the POI progressed.
16	Fourth, as Mr. Jameson's PowerPoint demonstrated,
17	first quarter 2014 imports were almost twice as much as
18	first quarter 2013 imports. And based on HTS data, January
19	2014 imports were more than three times the previous monthly
20	high at any period in the past. Thus, during a period of no
21	alleged market tightness this rapid increase in imports from
22	China supports an affirmative threat determination because
23	rapid increases are one of your statutory factors.
24	Finally, the Commission has a public list of
25	importers in Table IV-1 of the staff report. It's quite a

1	long list. There's a number of major companies on that
2	list. The Commission also has information that some of
3	these importers only began importing R134-A at the end of
4	the POI. You have not heard, and you will not hear this
5	afternoon from Respondents, that there was any market
6	tightness at the end of the POI. And these importers
7	weren't continuing to buy R134-A as Mr. Schutzman says as a
8	prudent business decision to keep buying ever lower priced
9	dumped and subsidized imports from China.
10	No, these new importers were buying R134-A from
11	China for one reason and one reason only. The prices
12	offered to them by the Chinese were lower than the prices of
13	domestic product. Given these new major importers, Chinese
14	over capacity, underselling, and the rapid increase in
15	imports from China, which are posed to increase
16	significantly in case of a negative determination have
17	forced members of the domestic industry out of this business
18	if the Commission does not make an affirmative finding of
19	present material injury. The facts on the record strongly
20	support a finding of real and imminent threat. Thank you.
21	And that concludes the domestic industry's
22	presentation. We would be more than happy to answer the
23	Commission's questions.
24	CHAIRMAN BROADBENT: Commissioner Kieff, please.
25	COMMISSIONER KIEFF: Thank you very much.

- 1 Perfect timing.
- You really benefit greatly from the input from
- 3 the lawyers and the factual witnesses, and this is very
- 4 helpful for us. I have a few specific questions I just want
- 5 to start with, if I could.
- 6 Mr. Geosits, you were mentioning cost of credit
- 7 as a concern, and I'm just curious can you provide in the
- 8 post-hearing brief; both for Dupont I guess as well, but
- 9 also for yourself. I'll ask both to provide in the
- 10 post-hearing information, factual information about your
- 11 cost of credit so that we have some sense of what it is.
- MR. GEOSITS: We will.
- 13 COMMISSIONER KIEFF: Great. Also, if I could try
- 14 to make sure I'm -- one of the things that sometimes happen
- 15 in cases like this is that there are disagreements about the
- 16 facts, what actually happened. And then sometimes there's
- 17 basic agreements about the facts and disagreements about
- 18 their significance.
- 19 Sometimes to best understand significance it
- 20 helps to see the bigger picture. There seems to be an
- 21 emphasis by both -- well, at least by one side on what is
- 22 the appropriate price. What is the appropriate cost? We
- 23 look at 2011 in the chart. So, for example, in the slides
- 24 presented by Mr. Jamison, I believe it's either the third or
- 25 the fourth, depending on how you counted, but it's the slide

2. and then the 43 percent. 3 It begins in the first quarter of 2011. And so 4 let me just ask both sides for the post-hearing to help us understand whether the information before the first quarter 5 6 of 2011 whether that information should be relevant to our 7 analysis, and if it should be relevant, what it is. It may be the case that you both agree it's irrelevant. You might 8 9 both agree it's relevant, but helps your case. Just 10 whatever that information is tell us whether it's relevant and then tell us what it is. And we can do that in the 11 12 post-hearing. There's no need to go through that now. 13 A related question then, the Respondents core 14 argument, in effect, is that -- seems to be. One of their 15 core arguments seems to be that there is a path dependency to the consumer behavior. That the consumers got -- well, 16 17 in this case, I guess the distributors. That segment of the 18 market, the people who are distributors and buying product 19 to distribute that those folks had a need to look elsewhere 20 for their product and that over time they found their way to the Chinese and that they found that a congenial 21 22 relationship, and they maintained it or grew it. 23 Mr. Greenwald, can you tell us, in a nutshell, if 24 that path dependency story is true, would that even matter to your case? Do you in any way, or do you lose because of 25

that shows the decreasing pricing data with the 38 percent

1	that?
2	MR. GREENWALD: We clearly win. What the
3	argument, as I understand it is, is that in 2010 and 2011
4	there was inadequate domestic supply available to
5	distributors. There is no question that there is ample
6	domestic supply available to distributors post that period.
7	So, then the issue becomes having found, as you put it, the
8	availability of Chinese supply congenial does congeniality
9	give the person that finds the relationship congenial a
10	right to continue to purchase at dumped prices regardless of
11	the impact on the U.S. industry? And my answer to that, and
12	I think the statute unequivocal answer to that is absolutely
13	not. Nobody here and we had talks among ourselves, and
14	I'll let Mr. Rubin talk about the issue that you're raising.
15	It's not that we are seeking to keep the Chinese
16	out of the market. What we are seeking to do is to make
17	sure that when they are in the market they are in at fair
18	pricing.
19	COMMISSIONER KIEFF: And Mr. Rubin, as you talk
20	about that, can you say a little bit more about the
21	economics of shipping packaged product from China to the
22	United States because it sounded to me like you were
23	describing a system that's unfortunate for your own
24	industry, which is to say it just turns out to be so

inexpensive to ship canned goods compared to the cost of

1 shipping bulk goods. Does that factor into this at all? MR. RUBIN: Commissioner Kieff, let me take the 2. 3 two parts. I'm probably going to repeat a little bit of 4 what John just said, and I apologize for repetition. But I think the important element to this case is not an anti --5 6 if you affirm an antidumping duty that does not preclude 7 anybody who has a relationship with a supplier in China from continuing to buy from China. If price is not the reason 8 9 why they're doing it. They're doing it because they just 10 happen to like them, then they can continue to do so and place that product on the market. 11 12 So, this is not about whether or not a Chinese 13 manufacturer can continue to supply. And so that's why I 14 think, to John's point, I'm not the person who's the expert 15 on antidumping statutory, but it seems to me that that would 16 not be the driver as to whether or not they're selling below 17 a fair market price. The issue that we're expressing is 18 participate in market at a fair market price. 19 COMMISSIONER KIEFF: That's very helpful. I mean I guess just being mindful of time one of the things that I 20 21 think is hard, at least for me to figure out, is what if it 22 turns out that a big component of the price affect is due to 23 the happenstance that it became worthwhile in the moment, 24 the moment of 2010/2011, it became worthwhile in the moment to figure out the practice of shipping stuff that just 25

1	turned out to be really cheap to ship. Folks hadn't been
2	doing it for a range of reasons. Who knows? Who cares?
3	But having been nudged in that direction it just turned out,
4	wow, that's a nice thing for a lot of folks.
5	Now, if it turns out that a big affect of the
6	price is due to the very attractive conditions of the
7	overall industry, not the margins that Commerce has told us,
8	due to something else, would that be relevant? And the next
9	question would be, what if it turns out it's all due to what
10	Commerce says, but there are no volume affects?
11	Mr. Greenwald, you look troubled.
12	MR. GREENWALD: Troubled, I suppose, is a nice
13	way of putting it. Let me just go back to the basics of the
14	antidumping statute.
15	What the Commerce Department does is take a price
16	back to a factory, and if there are shipping efficiencies
17	that's factored into Commerce's analysis. So, if it is
18	cheaper to ship in cans rather than in bulk, that will
19	reduce Commerce's analysis for the margin and the economics
20	of shipping are always factored into the margin calculation.
21	Now, you may disagree with how Commerce does it,
22	but the idea that somehow trade moves because in
23	non-dumped ways because of the statute doesn't take
24	account of shipping efficiencies is just not true.
25	COMMISSIONER KIEFF: So, just to brief and

1	again, I'm asking you these questions because I assume we're
2	going to get some version of them this afternoon, and I
3	figured that's the best time to ask you is while you're here
4	rather than after you're done. And of course, we really
5	appreciate as much, both sides, engaging in the post-hearing
6	what we're able to engage with for each side during the
7	hearing. So, we look forward to that dynamic interaction.
8	Thank you.
9	CHAIRMAN BROADBENT: Commissioner Schmidtlein.
10	COMMISSIONER SCHMIDTLEIN: Thank you very much.
11	First, I'd like to thank the witnesses as well as counsel
12	for appearing here today.
13	Maybe I'll just follow up a little bit I think on
14	what Commissioner Kieff was getting at, at least, in the
15	beginning of his questions.
16	So I understand your position, do you all agree
17	that the domestic supply shortage in 2010/2011 was a cause
18	of price going up, or the cause of prices going up?
19	MR. RUBIN: Yes. R134-A, I think, has been
20	expressed, is a substitutable product from various sources
21	that can, having multiple countries of origin, would be an
22	illustration of that and the most powerful pricing element
23	to a pure commodity, and this goes across I think you
24	guys probably see lots of commodities come across your desks
25	is supply to demand.

1	COMMISSIONER SCHMIDTLEIN: Right.
2	MR. RUBIN: And when supply goes tight that's
3	when value goes up because typically the value a commodity
4	delivers is much higher than the price you can extract
5	because competitive forces constrain how much value you can
6	extract. That's the market forces. But in the case of a
7	tight supply, it becomes security of supply becomes much
8	more important to a user because they're extracting
9	significant value in the use of that product.
10	So, a longwinded answer to your question, but
11	yes, there's no question that the pricing dynamics in 2011
12	were driven predominantly by the tightness of supply in that
13	period.
14	COMMISSIONER SCHMIDTLEIN: But domestic producers
15	are no longer experiences problems supplying, correct? And
16	in fact, after 2011, that eased up.
17	MR. RUBIN: That's correct for Dupont.
18	MR. GEOSITS: And similarly for Metichem, the
19	supply issues have been eliminated.
20	COMMISSIONER SCHMIDTLEIN: So, we would, as you
21	just explained, in a normal commodity market or near
22	commodity market you would expect that once if there was
23	a supply constraint would cause prices to go up. Now,
24	supply has eased prices are going to come down, right? So,
25	how should we what portion of the price decline do we

attribute to the supply demand versus the fact that you have 1 imports in the market that came into meet the demand that 2. 3 was there that couldn't be met by the domestic producers? 4 MR. GREENWALD: If I can take a crack at that 5 because I've looked at the record in a way that the business witnesses haven't, and therefore, if I could direct you the 6 7 record. This case is unusual in the sense that you have 8 9 the ability to compare what happens in prices across 10 segments where the Chinese are and where the Chinese aren't. So, at the extreme, you can look at the Pharma segment where 11 12 all the domestic compete. There's the same sort of supply 13 issue, and you can track what happens to prices. 14 I don't think there's any question that when a 15 supply tightness eases everybody expects prices to fall, and 16 that's really the basis of the complaint here. What we are 17 saying, and what I think the evidence before you proves in a way that is rare is that in the segment where the Chinese 18 19 imports were concentrated prices fell faster and further 20 than in any other segments were they were not. So, you have 21 an empirical test that allows you, in a sense, to answer the 22 question you asked, not with scientific precision, but with 23 a high degree of confidence that whatever the impact was of 24 the change in the supply demand balance, the sort of the ending of the tightening, something beyond that that was 25

1	material in terms of pricing, and especially pricing
2	relative to cost went on in the auto aftermarket segment of
3	the market.
4	COMMISSIONER SCHMIDTLEIN: So, did the supply
5	shortage affect the other segments of the market back in
6	2010/2011. And if it did, why don't we see imports coming
7	in to meet that unmet demand back in those ?
8	MR. RUBIN: The answer to the first part is, yes,
9	across the industries there was an uplift of pricing because
10	of the supply tightness.
11	Again, I want to go back to the characteristics
12	of the mobile aftermarket where packaged goods, single
13	product there's no product mix. In other words, if I go
14	to a stationary OEM, a Trane, a York, a Carrier, or whatever
15	air conditioner you might have at your home and you go to
16	them and they buy R134a and they buy other fluoro-chemical
17	products and they're dealing with us in a portfolio. So,
18	having a low-priced offer on 134a has a different
19	implication to them than if you're a customer all you buy is
20	134a.
21	So, while there was an impact of the tightness on
22	market pricing across industries, the industry where it was
23	the fastest and easiest, plus the nature of the spot market
24	in the mobile aftermarket versus contractual when we get
25	constrained in supply we're going to fulfill our contractual

1	obligations first. So, the other segments are going to have
2	less opportunity for penetration by the imported product.
3	The spot market, single product, packaged volume
4	predominance in the mobile aftermarket lends itself to being
5	the import market of choice and so that's where the imported
6	product was best able to fill the supply gap. Does that
7	answer your question?
8	COMMISSIONER SCHMIDTLEIN: I think so. But I'm
9	trying to get at some of these other uses, the other
10	segments, right, for the aerosol foam, the pharmaceutical.
11	Are you saying that those purchasers didn't experience any
12	kind of shortages because you were able to because you
13	had contracts and so you had to fill those contracts first
14	and therefore that allowed the spot sales to be taken by the
15	imports?
16	MR. RUBIN: There's a dynamic that exists there
17	where you're going to fulfill your contractual obligations
18	before you fulfill your spot obligations where you have a
19	spot market. So, from the impact of supply I don't think
20	any of the stationary OEM customers, mobile OEM customers
21	had to shutdown a plant because of lack of supply and that's
22	because contractual obligations committed the manufacturers
23	of the 134-A to ensure that they would supply them first
24	from a prioritization standpoint.
25	So, again, it lends itself that the spot market

Τ	is the one that will be most open to the imported product.
2	COMMISSIONER SCHMIDTLEIN: And the U.S. producers
3	mostly sell in the automotive aftermarket on a spot basis
4	versus contract basis?
5	MR. RUBIN: Generally, yes.
6	COMMISSIONER SCHMIDTLEIN: And right now there's
7	no supply constraint? U.S. producers have not been unable
8	to supply any customers or unwilling to supply any customers
9	during the period of investigation?
10	MR. RUBIN: The Dupont view is the supply
11	tightness essentially ended at the end of 2011. We've not
12	been in a position with an inability to supply any of our
13	markets since the end of '11, so 2012, 2013, and into 2014
14	is not supply constrained from Dupont's perspective.
15	MR. GEOSITS: And that would be the same for
16	Mexichem.
17	COMMISSIONER SCHMIDTLEIN: Okay.
18	MR. SCHAGRIN: Can I just add, Commissioner
19	Schmidtlein that I think within your staff report, and given
20	the way the Commission analyzes these cases, fortunately,
21	you have the ability to not using a econometric analysis,
22	but you do have an ability to look at Chinese imports as a
23	cause of the price depression in this industry versus the
24	ending of this supply tightness. So, you have information
2.5	on undergolling by quarter

1	And not surprisingly, during the period of supply
2	tightness in 2011, you don't see a lot of underselling. And
3	then as we move forward in the POI, you find both more
4	instances of underselling, particularly, when you weigh it
5	by volume and look at the comparisons for the 30-pound
6	canisters and more significant margins of underselling. And
7	in this industry, undoubtedly, a condition of competition is
8	these plants have to run 24/7. So, in this spot market for
9	the auto aftermarket the domestic industry participants
10	can't sit back as they're hearing from their customers that
11	the Chinese are selling at ever lower prices and say, oh,
12	well, we'll just curtail production next week at a huge
13	cost.
14	So, people like Mr. Geosits and people on Mr.
15	Rubin's team have to react quickly to the Chinese lower
16	prices. And I think you'd have to also ask yourself in an
17	industry that's traditionally been profitable where there's
18	only three domestic participants, and in a situation where
19	after a supply tightness in 2011 and you have demand
20	relatively static in '12, '13, and '14, what would cause
21	prices to fall to below the domestic industry's cost of
22	production other than the increase in imports underselling
23	the domestic industry and I think that is your answer.
24	You don't need to way causes. You just have to
25	find that the increased imports of imports from China

Т	underselling domestic industry was a cause of price
2	depression and a cause of material injury. Thank you.
3	COMMISSIONER SCHMIDTLEIN: All right. Thank you.
4	CHAIRMAN BROADBENT: Thank you. I have sort of a
5	stark memory of the demand in this product, moving to
6	Washington many years ago huge heat beating down on me in my
7	car that was about 10 years old. And I was trying to find a
8	job, and couldn't afford to get the refrigerant replaced.
9	And it was huge tradeoff between arriving at my job
10	interview very sweaty or could I afford to pay for this
11	stuff.
12	I mean you sort at a real basic level there's a
13	huge demand for refrigerants that we have to solve in this
14	market. And I understand that the price can really shoot
15	up. Can someone explain to me the bigger things going on ir
16	this industry that lead to the shortage in 2010 and 2011?
17	I'd just like a succinct discussion, and if the companies
18	disagree, but just very short what happened in this market
19	and how much did it have to do with regulation and demand
20	and all the other swirling forces going on?
21	MR. GEOSITS: Chairman, there were a number of
22	issues that have probably lead to the shortage during the
23	time period in question. Certainly, one of the biggest was
24	we were coming out of a recession period where demand
25	dropped significantly.

1	Going back to 2007, I believe that the domestic
2	auto industry produced approximately 16.5 million vehicles.
3	After the depression or after the recession, the auto
4	production dropped to about nine million. So, within a very
5	short amount of time we had a significant crash in demand.
6	As a result, we had to react to that and people needed to
7	cut production on many things, besides R134a, but certainly
8	R134a was affected, so production was curtailed.
9	Then as we began to come out of that recession
10	the volumes dropped or jumped up very quickly. Maybe we
11	didn't react quickly enough to the signs and the recession
12	ending and production and volumes maybe didn't meet the
13	levels that they should have. So that is certainly one
14	factor.
15	CHAIRMAN BROADBENT: Volumes of cars?
16	MR. GEOSITS: Production of R134a.
17	CHAIRMAN BROADBENT: Volumes of R134a didn't
18	really keep pace with the demand.
19	MR. GEOSITS: That's certainly a possibility. In
20	addition, there were some new applications for R134a that
21	came on during that period. There was a shift to R134a from
22	some HCFCs for foam blowing that now use R134a. So, during
23	that time period there was a shift from HCFCs to R134a. We
24	had increasing volumes coming through in OEM sectors, so
25	those are some of the issues that probably affected that

1	shortage at the time.
2	MR. RUBIN: Just to add, and I think Pete
3	captured it well. Think of it during the recession the
4	biggest thing that happened there is everybody became very
5	cash conscious. I mean they didn't want to hold significant
6	inventory levels. You know, it was a difficult business
7	period cross the country. It was not just in this sector.
8	And during that period of time there was an emptying of the
9	channel from inventories.
10	Typically, as business is running in a normal
11	course we have inventory. Our customers have inventory.
12	Their customers have inventory and their customers have
13	inventory, depending on how extended the value chain is.
14	As you got to the end of 2009, there was a
15	de-inventory of the channel. So, when demand as Pete
16	just mentioned, as demand started to pick back up, it was
17	not only a need to fulfill the market demand. There was a
18	need to refill the channel from an inventory standpoint.
19	And while I don't think Dupont has perfect visibility on the
20	exact amount of inventory that's contained in every level of
21	the value chain, I do feel it's reasonable to say it's a

25 The other thing is, and Pete mentioned, is

the short-term spike in market demand that occurred.

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significant level. And so, the need to refill the entire

value change with inventory can't be understated in terms of

1	because of the ozone issue, again, 22, which is still used
2	in refrigeration today, but it was banned from the use and
3	production of polyurethane form, polystyrene foam for
4	insulating products, packages, at the end of December 31,
5	2009.
6	So, come January 1, 2010, we had this large
7	sector that used a significant volume of 22 that was now
8	transitioning to 134-A and other possible solutions, but
9	134-A was clearly one of the solutions that was part of
10	that.
11	So, we have the re-inventorying of the chain. We
12	have the up tick in actual market demand. We have the
13	transition of the scenario. In Dupont's pre-hearing brief
14	we have under our information about it, we had our own
15	operating issues. So, there were I don't want to make it
16	all demand. There were some supply side things that also
17	impacted this. So, you had a combination of many elements
18	that lead to what is I think a transient dynamic in the
19	marketplace, but it was a short-term tightness where the
20	suppliers were challenged to be able to supply their
21	customers.
22	MR. SCHAGRIN: Chairman Broadbent, let me add one
23	other item because I know at the staff conference the
24	Respondents, both AutoZone and their economist made a lot of
25	comments about fluctuations demand caused by temperature

1	changes.
2	I'm certainly not a meteorologist, however, the
3	Commission has a great staff report here. You cannot only
4	look at demand for the entire consumption of our 134-A, but
5	you can also see it for the auto aftermarket segments. And
6	not surprisingly, there's really not very significant
7	fluctuations in demand over your POI. So, they might come
8	in this afternoon and say, well, of course the industry lost
9	money in the first half of 2014. We all know this was the
10	coolest summer in Washington, D.C. in the past 24 years.
11	Well, while those of us who live and work in
12	Washington, D.C. think this is the only important city in
13	America, I happened to have three business trips to
14	California over the last three months. It was the hottest
15	summer in California in probably the last 20 years.
16	CHAIRMAN BROADBENT: Okay, Mr. Schagrin, I just
17	wanted to get a clear answer on this demand situation, and
18	I'm sorry about that because I got a little bit lost when
19	you talked about the different product numbers and what's
20	going on in the shift because I get my 134s and all the
21	numbers mixed up.
22	So, the shift that you were talking about to the
23	subject product there was a demand shift from this foam
24	industry?

25

MR. SCHAGRIN: Yeah, the ozone regulations

- 1 prohibited the use of another fluorochemical. I guess the
- 2 number really isn't that important. There was another
- 3 fluorochemical that was used in polyurethane and --
- 4 CHAIRMAN BROADBENT: But actually, that's the
- 5 only way I can keep it straight.
- 6 MR. SCHAGRIN: Okay.
- 7 CHAIRMAN BROADBENT: So, you got to tell me the
- 8 number.
- 9 MR. SCHAGRIN: It was R-22, ACFC-22.
- 10 CHAIRMAN BROADBENT: And that's the original old
- 11 product that was done with the joint venture of many years
- 12 ago.
- 13 MR. SCHAGRIN: 1933. That's right. So, that was
- 14 banned from use in polyurethane, polystyrene foam at the end
- of 2009. So come January 1, 2010, a manufacturer of
- 16 polyurethane foam had to use something different than that.
- 17 One of the options that a number of the
- manufacturers transitioned to was 134-A.
- 19 CHAIRMAN BROADBENT: Just one point of
- 20 clarification. What do you use polyurethane foam for,
- 21 generally?
- 22 MR. SCHAGRIN: That's for construction
- 23 insulation, things that goes on in building insulation.
- 24 These are all insulating products; both polystyrene foam and
- 25 polyurethane foam go into insulating buildings. Polystyrene

- 1 foam was also used in packaging.
- 2 CHAIRMAN BROADBENT: So, that's a huge market and
- 3 a huge impact of this phase-out regulation. I mean in this
- 4 curtailing at the end of 2009.
- 5 MR. RUBIN: It was versus just normal market
- 6 organic growth it was a significant increase, but the total
- 7 market compared to the refrigerant's market is not --
- 8 relative to other markets I would still not call it as
- 9 significant. The difference was that it happened in a point
- 10 in time, and so there's a sudden increase in demand combined
- 11 with the other elements that were going on that drove the
- 12 market to have the tightness.
- 13 CHAIRMAN BROADBENT: Okay.
- 14 MR. GEOSITS: Chairman, in addition, you asked
- about the demand for foam.
- 16 During that time, a lot of the foam that is used
- is in construction and the construction industry really
- hasn't recovered since the recession, so the amount of
- 19 building that was taking place during that period compared
- 20 to 2006, 2007 was significantly less.
- So, while it was new demand to 134-A in terms of
- 22 the total foam requirement it probably wasn't as much has it
- had been in previous years.
- 24 CHAIRMAN BROADBENT: Okay. Thank you for that.
- 25 Let's see, Chairman Pinkert I think maybe on jury duty, so

1	we'll let him enter in if he gets here, but Commissioner
2	Williamson?
3	COMMISSIONER WILLIAMSON: Thank you. And I to
4	want to express my appreciation to all the witnesses for
5	presenting their testimony today.
6	I'm trying to understand the difference in price
7	among the different end use segments. Are prices determined
8	in different ways in the different segments, and what else
9	might explain the differing prices?
10	MR. GEOSITS: There are differences in prices in
11	the segments, Commissioner Williamson. There are contract
12	segments and there are segments that are spot pricing. Spot
13	pricing certainly fluctuate with market conditions up or
14	down, and they tend to lead the market. So, immediate
15	circumstances would affect those prices, and you'd see them
16	being affected first.
17	Contract prices may be in place for three, six,
18	twelve months at a time, so those prices would not be as
19	affected as a spot price. But certainly, at the end of that
20	contract period, you would see contract prices move as you
21	renegotiated with various companies and that happens either
22	up or down. So, in an up market where you see spot prices
23	moving upwards, the contract prices will be flat until that
24	contract period is over. And at that point in time, a
25	negotiation would take place and certainly if prices were on

1	the rise producers would look to increase the price in those
2	contracts.
3	Equally, as prices come down you'll see spot
4	COMMISSIONER WILLIAMSON: Okay, I can understand
5	the relationship. Now, I want to know you look at OEM
6	aftermarket where the spot price is most predominant?
7	MR. RUBIN: Well, the spot prices are
8	predominately in the aftermarkets, the two aftermarkets, the
9	stationary aftermarket, and the mobile aftermarket. This is
10	this service industry, so the guy who comes to your house to
11	fix your air conditioner that would be the stationary
12	aftermarket. You take your car to the garage for Chairman
13	Broadbent's, you know, car back 10 years ago, yes, that was
14	going to the service industry and they would have a can or a
15	30-pound container.
16	I think a couple of the differences in pricing in
17	segments, if you're looking across segments why would
18	segments have different pricing? One is are they in
19	packages or are they in bulk? Package cost money. It's a
20	consumable. Think of it that way. A 12-ounce can cost
21	money. To put it in a 12-ounce can, you're generally paying
22	a loader, someone, a toll supplier to put it in the can for
23	you. You have to pay that service, so there are different
24	elements.
25	If you're just looking at the cost to produce,

_	there's a difference between a package price and a bulk
2	price. You would expect often a bulk price to be lower
3	because it doesn't have these other elements of cost. Yet,
4	I think when you look at the mobile aftermarket that's
5	actually not the case. The reason why it's not the case is
6	because we have the highest level of competitive intensity
7	of imported product from China.
8	There's other things. Take the pharmaceutical
9	application. Peter had mentioned this before. There's a
10	risk to serve that industry because it's all chain of
11	custody. There's FDA rules. People are inhaling the
12	product. So, generally, when you have a significant
13	difference in risk that you're assuming you're going to want
14	to require a higher price to compensate you for that risk
15	because business risks versus return.
16	I think so you'll see the Pharma industry will
17	tend to be higher because of that level of risk associated
18	with participating in it. So, price to a segment is a
19	function, obviously, of many things. But I think if you're
20	looking for some basics is it in a package that cost money?
21	What is the risk element associated or other what I'll call
22	intangible values that segment would truly require? That's
23	going to relate to what the pricing would be.
24	COMMISSIONER WILLIAMSON: In the aftermarket is
25	there any numbers or any estimates of what the percentage

1	might be in the package, which I guess is the do-it-yourself
2	versus the auto shop.
3	MR. RUBIN: For the mobile aftermarket it's a
4	higher percentage well, the marketplace receives
5	everything in packages. The question is whether or not from
6	a manufacturer does a manufacturer supply bulk to a
7	repackaging? Who puts it in the package? You go to an
8	AutoZone you're only going to see packages on the shelf.
9	You don't see a big 30,000-pound bulk container for a
10	consumer to come in and buy it.
11	So, what happens is depending on where you're
12	talking about in the value chain the supply from the
13	manufacturer from a percentage basis is higher for Dupont in
14	packages. We do not sell to bulk or sell very little bulk
15	to repackagers. We do not private label, so our product is
16	packaged by tollers for us into our packages and is placed
17	on the market through the same retail chains, but it'll be a
18	Dupont can in the marketplace.
19	If you look on the stationary side, almost all
20	the product is in packages. This is the contractors
21	carrying that propane tank up to your air conditioner or

25 COMMISSIONER WILLIAMSON: The stationary side is

it's going to be all packages.

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inside your house for your refrigerator. The aftermarkets

are going to be much -- when you get to the consumer facing

- 1 that -- we have a category called "Other Refrigerants." I'm
- 2 looking at Table 3-6. I assume that's what that is.
- 3 MR. GREENWALD: There's a wide variety of things
- 4 in there, and I think it's better to get from each company
- 5 what they'd categorized as "Other." Can we do that in the
- 6 post-hearing brief?
- 7 COMMISSIONER WILLIAMSON: Sure.
- 8 MR. GREENWALD: Would that take care of the
- 9 issue?
- 10 COMMISSIONER WILLIAMSON: And also, I'm just
- 11 trying to link Mr. Rubin's stationary and mobile market to
- 12 what numbers I'm looking at. Good.
- 13 MR. SCHAGRIN: I would just point out,
- 14 Commissioner, another major item besides the stationary in
- other refrigerants would be the propellant market, what goes
- into all your aerosol cans, whether it's hairspray or God
- 17 knows what, under arm spray, all those propellants would
- 18 also be in the "other refrigerants." And we'll try to give
- 19 you some breakouts in the post-hearing, but those would be
- 20 the two main components, the stationary aftermarket and the
- 21 propellant/aerosol industries.
- 22 COMMISSIONER WILLIAMSON: And are those primarily
- 23 spot market or contract sales?
- MR. GEOSITS: For propellant it varies,
- 25 Commissioner Williamson. For foam there are foam

- manufacturers who have contracts, but for the propellant industry there may be people in the propellant industry who buy on the spot market, so it does vary.

 COMMISSIONER WILLIAMSON: Thank you. And so in
- addition to the way the prices are determined by spot or contractor, and then there is the size. Those are the main things that drive price I mean beside the --
- 8 MR. GREENWALD: And the presence of imports or
 9 not. I mean it is also how many competitors or any
 10 particular sector, and that obviously has an impact on price
 11 as well.
- 12 COMMISSIONER WILLIAMSON: Thanks. Could you
 13 elaborate more on why the mechanisms by which prices in the
 14 auto aftermarket segment could affect prices in the other
 15 market segments? I understand it's the OEMs will know what
 16 the prices are, but could elaborate on that, given the
 17 diversity of this market?

MR. RUBIN: Let me start by just making sure that

18

I clarify something, Commissioner Williamson. The Chinese imported product is not only present in the mobile aftermarket. The greatest use where it's penetrated is in the mobile aftermarket for the reasons that I've already said before -- packaging, single product, et cetera, et cetera. But the awareness of the price offering to the other segments is known by professional sourcing management

1	go to the OEM. This is what they do for a living. They
2	understand markets and they try to leverage whatever they
3	can leverage versus their suppliers to buy as effectively as
4	they possibly can.
5	So, the expression of the world is flat I think
6	is very appropriate here. There's an understanding of
7	market offerings. So, while I think it's clear from the
8	volume goes from all the information that's already
9	presented to the Commission that a large portion of the
10	imported product goes into the mobile aftermarket.
11	I think it would be a mistake to have a belief
12	that that's the only place it is having an impact, but the
13	most significant impact is clearly there because that's
14	where the significant share is being eroded. So, it's not
15	just price erosion. It's price erosion combined with share
16	erosion.
17	MR. GREENWALD: If I can elaborate on this, and I
18	don't want to get into confidential information, but you
19	have a list of importers and you have a list of who imports
20	over time.
21	When you think about an automotive company, a GM,
22	a Ford, a Chrysler, they will buy for their OEM for their
23	new vehicles, but they will also buy for their service
24	centers for the dealerships, et cetera, where you need the
25	smaller packages.

1	What I'd urge you to look at when you look at the
2	two is the information on who is importing and ask yourself
3	whether direct knowledge of imports in let's say for a
4	service application is likely to inform officials of that
5	same company that are negotiating an OEM contract, and I
6	think the answer to that is going to be clearly yes.
7	MR. GEOSITS: I'd just like to amplify Mr.
8	Rubin's comments. Certainly, the mobile aftermarket has
9	been the market that's been greatest effected by China's
10	imports, but there are Chinese imports in other areas. In
11	the propellant area we've seen significant imports of
12	Chinese product that have deteriorated prices as well, and I
13	just wanted to point that out.
14	COMMISSIONER WILLIAMSON: Thank you for those
15	answers.
16	CHAIRMAN BROADBENT: Commissioner Johanson?
17	COMMISSIONER JOHANSON: Thank you Chairman
18	Broadbent. And I would like to thank you all for appearing
19	here today. This is a very interesting hearing. I'd also
20	like to note that I like your product. Like Chairman
21	Broadbent, I showed up in D.C. right out of college and had
22	a car with a faulty air conditioner. In my case, it was a
23	1979 Volkswagen Scirocco. And I found out that summers here
24	are even worse than those in Texas. They really are.
25	Put I understand that Tetrofluoreethane is being

- 1 phased out, so I encourage you all to come up with an
- 2 alternative, which functions well and which is not
- 3 flammable. That's a factor, as well I understand in the
- 4 development of new coolants.
- 5 I was wondering why aren't subject imports in use
- 6 much in end use markets outside of the automobile
- 7 aftermarket?
- 8 MR. GEOSITS: Commissioner Johanson, I don't
- 9 think it's a case where imports aren't being used in other
- 10 markets. As I just pointed out, in the propellants market
- 11 we've seen significant imports of Chinese product that have
- 12 come in at unfairly traded values and affected that market.
- 13 So, I don't think it's a case where product is not being
- 14 sold into other segments. It is. Certainly, the great
- 15 majority of it is coming into the mobile air conditioning
- 16 aftermarket as a result of several factors. Some of them
- 17 already being pointed out, packaging that made the ease of
- 18 transporting that product into that segment very convenient,
- 19 but that's not to say the product does not come in in bulk
- 20 containers from China and go to markets like the propellant
- 21 market or the foam-blowing market because it does.
- 22 COMMISSIONER JOHANSON: With the growth in U.S.
- 23 automobile sector, the U.S. automobile sector has come back
- fairly strongly the past few years. Why isn't more imported
- 25 product going into OEM sector?

1	MR. RUBIN: I think a couple of the reasons that
2	are possible obviously, this is a question that you'd
3	also want to get feedback, I think, from the auto OEM, but
4	speaking for them from things that make sense one is it is
5	more expensive to ship bulk to the United States than it is
6	to ship the package.
7	Secondly, the 134-A, when you look at in the
8	total value of a car, you're putting about one pound of
9	refrigerant into that car. If you buy a \$25,000 car, and
10	you have essentially two dollars worth of refrigerant as
11	your cost of the car. So, while the auto OEMs from a
12	sourcing standpoint clearly want to leverage suppliers as
13	much as possible to drive cost down, other things may play a
14	more important factor in their minds in supply chain
15	security.
16	Having a shorter supply chain for them,
17	just-in-time delivery that doesn't mean it can't be overcome
18	with imported product, but there's infrastructure that needs
19	to be established and other elements that make it more
20	challenging. So, if you're an importer of product from
21	China and you're trying to say what's the path of least
22	resistance for me to get my product into the marketplace,
23	going to a large, multi-national OEM where you'd have to set
24	up infrastructure for staging of bulk tanks and things like
25	that would not be your first choice.

1	So, I think the lack of penetration is there's
2	an element of it's not as easy to get there, and there's
3	other values that the OEMs, the stationary or mobile OEMs
4	will place value on besides just the price of the product.
5	I think it's different in the mobile aftermarket or with a
6	stationary aftermarket for that matter, in that it's easier
7	for the imported product to get into the value chains. It
8	is, in the mobile case, it's a one product industry so
9	there's no mix impact. That's different than stationary.
10	Stationary we sell a portfolio of products to distributors
11	that sell refrigerant and they sell compressors and valves
12	and all different the whole product mix that they're
13	servicing the contract industry.
14	So, when you look across the applications, there
15	are, I think, logical reasons why the mobile aftermarket is
16	the path of least resistance for penetration in the U.S.
17	from imported product from China.
18	COMMISSIONER JOHANSON: Is the mobile aftermarket
19	growing? And the reason I'm asking this is because I know I
20	have someone who fixes my car, and I've asked them during
21	the recession I asked them how's your business doing? Are
22	you hurting from this? And he said, no, because people are
23	keeping cars longer for two reasons. First of all, the
24	economy's bad. They don't want to buy a new car. And
25	secondly, cars today last much longer than they did in prior

1	years. Is that impacting sales, and is that a reason why
2	China might be more interested in the aftermarket as opposed
3	to OEM market?
4	MR. RUBIN: I don't believe that's the driver for
5	why they're going after the aftermarket. Again, I think
6	it's the path of least resistance is the more attributable
7	factor.
8	In terms of the market size, the market size is
9	going to be dependent on two things, the number of cars on
10	the street and then how fast they have failed systems. One
11	thing that you said is definitely true. Over the years, the
12	auto manufacturers have improved the design, and so now
13	in the old days, in the CFC days you'd have to go get your
14	air conditioner in your car recharged every one to two
15	years. It was the nature of the CFC systems, but those cost
16	50 cents a pound and it was not that much of an
17	inconvenience to go do it.
18	Things have gotten better as they transitioned to
19	134-A in the auto industry, and so that has now been
20	extended to I believe it's about every five years you have
21	to go and get your car serviced for its air conditioner.
22	But is the market growing? It's really going to depend on
23	the installed base. And so as the install base grows, the
24	market for service will grow. It's a natural connector.

MR. GREENWALD: Commissioner Johanson, if I may

- 1 -- again, this is in the confidential part of the report, 2. but the report is excellent in that it gives you shipments 3 by segments. And it gives you OEM segment. It gives you 4 shipments into the auto aftermarket. And you can look at the period investigation data, and it will tell you two 5 6 things, which segments are growing and which aren't. And in 7 segments that are growing who is taking the growth. And those, I think, make the essence of the case I want you to 8 9 look at, which is when you compare -- if you look at the OEM 10 segment and you look at the auto aftermarket segment in your table what you will see is the growth over time. And you 11 12 will also see in each segment the extent to which the 13 domestic industry participates in that growth. And it seems 14 to me that is very instructive. 15 MR. PACILLO: Could I just add something? 16 it more as a process. The first process was get 30-pounders into the aftermarket. That's the easy step. Take over that 17 market. Next, we're moving into bulk containers into 18 19 aerosol. And final step will be auto OEMs. I think you can be certain of that if China is allowed to continue to trade 20 unfair product at low prices eventually the OEMs will move 21 22 across, and we'll be completely out of business. It's a
- 25 COMMISSIONER JOHANSON: Thank you. And Mr.

hardest thing, but it's coming.

23

24

process. Easy thing, next hardest thing, and then the

Rubin, I have another question for you. You spoke this
morning of high inventories in 2009 and the need for this
product to be sold because inventories were high. How long
is possible to hold this product in inventory, and how is
that done?
MR. RUBIN: Commissioner Johanson, actually, I
said the inventories entering 2010 were low.
COMMISSIONER JOHANSON: I apologize.
MR. RUBIN: As a result of the recession,
everyone was cash conscious, including Dupont. Everybody
was trying to batten down the hatches to get through the
recessionary period. And what happened during that period
of time is the value chain de-inventory in order to not tie
up cash in slow-moving product because the market demand was
down.
As the market began to recover, what I was saying
is that not only did the instantaneous demand, what the
customer needed that day needed to be filled, but also the
entire value chain needed to be restocked, re-inventoried
because Commissioner Broadbent was asking the question why
was the tightness why did the tightness occur. One of
the key elements from the demand size was that the value
chain needed to be restocked, so inventory was not high. It
was actually very low entering 2010.

There's what I would generally call a steady

- 1 state inventory level. Now, a steady state actually may
- 2 have varying inventories at different times of the year.
- 3 The cost of the seasonality of a mobile aftermarket you'll
- 4 carry more inventory in March than you might carry in
- 5 October because less people are going to be looking for
- 6 service. So, companies have a rhythm to the inventory they
- 7 want to carry under normal conditions.
- 8 What happened was is that they de-inventories,
- 9 and then as you're coming into the season -- we're entering
- 10 2010. The economy is picking back up. Demand is starting
- 11 to be seen. The signal of demand is starting to be seen by
- the retailers. And all of a sudden, nobody's got any
- 13 inventory on their shelves. That generates a spike in
- demand in a very short period of time.
- 15 And that combined with the foam and the other
- 16 factors lead to the tightness that lasted from about
- mid-2010 all the way through 2011.
- 18 COMMISSIONER JOHANSON: Thank you. And Chairman
- 19 Broadbent, can I follow up? I will not take too much time,
- 20 but this is relevant I think to what Mr. Geosits was stating
- 21 about that you cannot shut -- it's very expensive to stop
- 22 operating the plant or a plant that produces this product.
- 23 Can it be held? Can it be stored, however? Let's say you
- 24 are producing too much. How would it be stored and how long
- 25 could that be done for?

1	MR. GEOSITS: Our 134-A inherently is extremely
2	stable, so you could store 134-A for several years without
3	having the properties degraded. So, the storage of product
4	over several years time is no issue.
5	COMMISSIONER JOHANSON: But it would, of course,
6	drive down the price I assume if you have extra inventory
7	sitting out there.
8	MR. GEOSITS: That would. You asked how we would
9	store product?
10	COMMISSIONER JOHANSON: Yes.
11	MR. GEOSITS: I don't know if the pictures that
12	we had shown before the plant showed two large spheres on
13	our plant at St. Gabriel. We have spheres that store
14	significant amount of refrigerant on site. In addition, we
15	have a fleet of railcars and product could be stored in
16	railcars as well. So, there's the ability to store
17	thousands of tons of refrigerant should that be required.
18	COMMISSIONER JOHANSON: All right. Thank you for
19	your responses.
20	MR. RUBIN: And Commissioner, if I could just add
21	one thing because I think in the natural "rhythm" of the
22	business because the refrigerant portion of the business has
23	a seasonality to it the way the manufacturing plants are
24	designed is that they're not designed to make to the peak
25	demand.

1	In other words, at the peak demand the plant
2	actually can't make that much. The way Dupont works, and
3	I'm fairly confident the way Mexichem works is we run the
4	plants full through the year, so when the second half of the
5	year you're actually building inventory. So, we need to
6	have significant storage capability in order to store this
7	product. And then as the season approaches, you began to
8	deplete inventory because demand actually outstrips your
9	ability to make on an instantaneous basis and that cycle
10	goes.
11	So inventory goes up and then comes down as you
12	go through the season. You hit a bottom around midyear and
13	then you begin building inventory again. So, there is a
14	natural storage capability that exists because of the need
15	in order to meet the peak demand when the plants are not
16	designed for that because if you designed it for that peak
17	point you've got way too much capacity for what the overall
18	because there's a part of the year that requires less demand
19	than during the peak season.
20	COMMISSIONER JOHANSON: All right. Thank you for
21	your responses.
22	CHAIRMAN BROADBENT: Commission Kieff?
23	COMMISSIONER KIEFF: Hi. This is all very
24	helpful. Just to follow up on a few of these exchanges, for
25	the industry witnesses, can you give me kind of a thumbnail

1	sketch of the relative magnitude of the different channels?
2	So in particular, what rough fraction or percent of your
3	volume goes into aftermarket OEM mobile? You know, is it a
4	big, a small?
5	MR. RUBIN: From a if you look at it from an
6	industry perspective, about 70 percent of the volume goes to
7	the aftermarkets and 30 percent goes through the OEMs on the
8	refrigerant side.
9	COMMISSIONER KIEFF: Oh, interesting.
10	MR. RUBIN: So think of it that way. It's a
11	service-based business. You buy an air conditioning
12	equipment, you want to keep it for 15 years, you probably
13	have to service it a couple of times over that life
14	expectancy. Well, that means you have two times as much
15	goes in that example.
16	COMMISSIONER KIEFF: And what now in the modern
17	world of the world in which we have shifted our foam
18	production our pharmaceutical production and all of the
19	other channels have flowed into the streams here, what
20	percentage of the total output goes to the aftermarket
21	market.
22	COMMISSIONER KIEFF: Is it still almost 70 or is
23	it now down around 50 or 20 or

about 60 percent of the total number.

MR. GEOSITS: The automotive market comprises

24

25

Т	COMMISSIONER RIEFF: Okay. So it's still a
2	pretty big
3	MR. GEOSITS: Yes.
4	COMMISSIONER KIEFF: So your kind of view of the
5	impact of the Chinese participation in that market is that
б	there really are two mechanisms by which that impact is
7	significant, one is, it's big on its own, and then the other
8	is, pricing in the other channels inevitably follows to some
9	extent pricing in this channel. And so you're saying there
LO	are two different mechanisms for that impact. Okay. That
L1	makes sense.
L2	Next kind of line of thinking, can you tell me
L3	more about how your costs have changed? So is it your
L4	variable costs that have changed in the last several years,
L5	or is it your fixed costs, or both? Can either of the
L6	industry witnesses tell me a little bit about that?
17	MR. PACILLO: I suppose we can each speak for our
L8	own companies. And in our case it would be both. You have
L9	an increase in raw material input costs, then you have
20	increase in fixed costs driven by increases in wages as well
21	as increases in the cost of maintenance materials and maybe
22	surprisingly here, but in the south where our plant is,
23	there's an enormous amount of investment going on so there's
24	a large increase in the cost of craft labor as well. So you
25	have the raw material cost impacts followed by fixed cost

- 1 impacts in both our own people, our contractors and the cost
- of the materials in maintaining the plant.
- 3 COMMISSIONER KIEFF: Is there one raw material
- 4 that in particular is driving that?
- 5 MR. PACILLO: Well, we have two major raw
- 6 materials in our case hydrogen fluoride and
- 7 trichloroethylene and I believe you got our cost breakdowns
- 8 in the information that you have. Rather than me saying it
- 9 right out here in public.
- 10 COMMISSIONER KIEFF: That's fine. Totally
- 11 helpful.
- 12 On the fixed costs, to what extent is the
- 13 recently changed view of long-term capital depreciation
- impacting your fixed costs? So, more specifically, if I buy
- 15 capital equipment, I, you know, invest to make it. When I
- 16 make that decision I think to myself typically, I assume you
- do this, this is what we're all taught in business schools,
- 18 we think to ourselves, okay, what is the projected life, x
- 19 number of years, and you depreciate, in effect, the asset
- 20 over those number of years. But if a shift in the operating
- 21 environment, in this case, the legal part of the operating
- 22 environment tells you, we're going to basically go to
- 23 alternative refrigerants in a big way, in -- I forget the
- 24 year -- 2020, some specific year, if that year is before
- 25 your event horizon for full depreciation, you will then have

- to redepreciate your accountant's -- especially if you're
- 2 publicly traded -- you will have to radically rethink the
- 3 way you're costing and you'll now have to depreciate much
- 4 faster and that will cause a spike in your cost that is due
- 5 to a change in the legal environment. To what extent is
- 6 that happening in your case?
- 7 (Simultaneous conversation.)
- 8 MR. PACILLO: You may be beyond where I'm able to
- 9 answer, but first I was mostly talking about cash costs.
- 10 Okay. What are we laying out in terms of money outside the
- 11 business.
- 12 COMMISSIONER KIEFF: Okay.
- 13 MR. PACILLO: Depreciation is not a cash cost.
- 14 It affects the profitability of your business, but it
- doesn't take cash away from your business.
- 16 COMMISSIONER KIEFF: Okay. So that's very
- 17 helpful. And, again, if this is better to do in the
- 18 post-hearing, that's fine. But it would help us to
- 19 understand the extent to which changes in your accounting
- 20 profit are a big part of the costs you're discussing or
- 21 you're asking us to envision when we think about your
- 22 increased costs. And you can tell us later, it will be
- 23 fine, but just please provide that information. If it turns
- out it's small or a zero, that's helpful. If it turns out
- 25 it's big, please tell us why that's not relevant to your

1 case.

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2 Because I hear that a big part of your case is

3 that your costs are increasing.

4 MR. PACILLO: Our costs are increasing. That's

5 why you just can't look at price. You have to look at the

6 profitability of the business. The impact of rules of

7 accounting rules that is a real and present danger to us is

an asset write down because the value of the business falls

9 apart because our prices are so low and we can't compete.

10 So our business value falls and that's a real write off that

you have to take against your profitability. That's a

12 current threat.

13 The longer-term one, we'd have to respond.

14 COMMISSIONER KIEFF: And, again, I'll just ask a

follow up and invite the discussion in the post-hearing

16 rather than here. Please tell us in the post-hearing

17 whether that shift caused by the new event horizon that

18 plants that make this particular product have an

obsolescence date that's earlier than was otherwise

20 anticipated, whether that is impacting the decision to

21 invest, and a part of the opening statement in the morning

22 was, look, folks aren't investing in capital equipment in

23 this space anymore. And I'm just asking you to please tell

us afterwards, is that at least in part because no one is

25 going to be buying this particular product after 2020 at the

1	same rates they are today? Obviously cars last longer than
2	a year or two and the change in law doesn't cause everybody
3	to throw away their old equipment. But there will be a
4	change at that earlier event, does that change impact the
5	argument you made this morning about folks not investing in
6	maybe it does, maybe it doesn't. Tell us in the
7	post-hearing whether it does or doesn't and whether that's
8	relevant to the outcome. It may impact, but not in a way
9	that actually drives our decision.
10	MR. PACILLO: We will.
11	COMMISSIONER KIEFF: Can you also tell us, and,
12	again, this may be easier to do in the post-hearing, but an
13	you describe a little bit more about how the U.S. producers
14	compete with each other in the different end-use markets and
15	in particular are you each selling the same size containers?
16	Are you each in the same channels of distribution? And
17	whether you are or are not, can the lawyers tell us whether
18	that matters to our analysis? It may not matter.
19	MR. GREENWALD: I take it you would like that in
20	the post-conference
21	COMMISSIONER KIEFF: Absolutely.
22	MR. GREENWALD: Okay.
23	COMMISSIONER KIEFF: And then along the way, if
24	you could talk about the role of the repackagers in that
25	market. Do they somehow compete against the domestic

Τ	producers in some way? And if they do, does that matter or
2	not matter to our analysis in this case?
3	MR. GREENWALD: Let me raise again, the answer
4	we'll give you a full answer in the post-conference
5	brief. But let me raise an issue that matters precisely
6	because of repackagers. What you frequently have if you're
7	a repackager is a choice between buying in bulk from an
8	Archima or from a Mexichem, or buying either in bulk or in
9	containers from China. In other words, you have a lot of
10	direct imports that compete directly. You're pricing
11	analysis did not capture that level of trade competition.
12	And it is all in the data. I don't quite know how we're
13	going to be able to fill it, if at all. But when you raise
14	the level of trade issue and how the competition works, that
15	matters.
16	COMMISSIONER KIEFF: Thank you. I apologize for
17	going over, but I'm done for the panel. So, thank you very
18	much.
19	CHAIRMAN BROADBENT: Commissioner Schmidtlein.
20	COMMISSIONER SCHMIDTLEIN: Thank you.
21	I apologize if this question I think
22	Commissioner Kieff may have answered it, and I was talking
23	to my aide, so just so I'm clear before we leave today,
24	because I just want to make sure I understand, Mr. Schagrin
25	and Mr. Greenwald, the relevance of the fact that in these

pricing products where there's no U.S. product, or the one 1 2. where there's no Chinese product and you see the prices 3 falling, I know one part of your argument is this can be used to show causation because where you see competition 5 head on head the prices are falling greater. Is it your 6 position that that's the extent of the relevance or that the 7 price declines there are being also caused because of the spillover effects and therefore are causing injury to the 8 9 domestic industry? 10 MR. GREENWALD: And I'll speak for myself and 11 then Roger can give you his answer. You have a direct 12 impact where there is clear head-to-head competition and you 13 see whatever you see and the data show what the data show. 14 You have an indirect spillover effect on other markets. I 15 mean, it is true that purchasing managers for large 16 companies know what's going on in the broader market and 17 they will use that in their negotiations with the domestic 18 producer and the potential for Chinese supply in an area where the Chinese aren't as -- or the presence isn't as 19 20 great. 21 So you have the direct analysis and then you have 22 an indirect effect. What I am asking you to do in the first 23 instance is look at the direct data where there's the most 24 vigorous hint in competition between domestic production and the imports. And then look elsewhere including the one area 25

1	where the Chinese supply and this is pharmaceuticals, really
2	isn't qualified. Where you have zero. Or you would have
3	not zero, but less of an impact. And I have reached I
4	mean, I have looked at the data. To me the conclusions are
5	obvious that you see a cause and effect relationship between
6	the imports from China and the area of direct competition
7	you see less of an impact, you also see an impact across the
8	broader market. And it's also true, it's something we can't
9	pretend that when you're at a tight supply high, prices
10	aren't going to go down. That's obviously true. So part of
11	the price decline over the period is in fact related to the
12	end of tight supply, but not the full amount. And that's
13	the point we're making.
14	Then there's a delta between where prices should
15	be now and where they actually are that we believe is
16	entirely attributable to the imports from China.
17	MR. SCHAGRIN: I completely agree with John and I
18	would only add, Commissioner Schmidtlein, that probably your
19	best indicator of the overall impact both direct and
20	indirect on pricing in this industry is the incredible
21	decline in the profitability of this industry. People have
22	been in it for anywhere from 22 to 27 years. They've seen
23	various cycles. They've never as Mr. Goesits testified
24	to, they've never seen this happen before. And this is not
25	a situation where it was just natural and Mr. Schutzman

1	said, for people to go from extraordinarily high profits to
2	steep losses because you went from tightness to normalcy,
3	the reason for the change from high profits during a period
4	of tightness in the market to losses is because of the
5	continued increase in volumes at ever-lower prices by a very
6	substantial competitor. And that's why the distributor
7	repackagers who play the biggest role in the automotive
8	aftermarket, why they're obviously buying more and more
9	Chinese product at low prices and pushing the domestics
10	down, that's why you have purchasers and purchaser
11	questionnaires, the vast majority say the Chinese lead the
12	market in lower prices. Some purchasers say because of this
13	competition that prices are comparable. Only one purchaser
14	out of almost 30 said domestic prices are lower than the
15	Chinese.
16	So I think you just have an overwhelming record
17	here that shows that it's the Chinese that are contributing
18	the most, the price depression of the market and the result
19	of which has been losses in this industry.
20	COMMISSIONER SCHMIDTLEIN: So in terms of the
21	witnesses that are here today, have you all personally
22	experienced this phenomenon where purchasers in other
23	segments of the market are aware of what's going on in the
24	aftermarket for autos and they're quoting that to you in
25	terms of pharmaceuticals, or, you know, other segments where

1	the Chinese are not
2	MR. SCHUTZMAN: Yes.
3	MR. RUBIN: Yes, there's no question. When we
4	sit down across the table from buyers in the other segments,
5	they will highlight the competitive pricing coming out of
6	China. It's part of the negotiating strategy that they will
7	use in order to try and get as cost effective, buy as they
8	possibly can. So they're going to use it as leverage. And
9	our job is to try and articulate the other values that we
10	try to deliver in order to defend and not have to go to
11	those levels in those segments. And how close you have to
12	go to those levels depends on how well you do at
13	articulating the values you deliver. But there is no
14	question, we have a litany of examples of where the pricing
15	coming from China has been used in the negotiations.
16	MR. GEOSITS: The same is true for Mexichem,
17	Commissioner. We've had many, many different companies in
18	various market segments come to us and report low prices
19	available from China and that has had an effect, certainly.
20	COMMISSIONER SCHMIDTLEIN: Okay. Thank you.
21	I just had a couple questions about critical
22	circumstances before I wrap up. And these may be best
23	answered by one of the counsel.
24	In terms of evaluating one of those critical
25	girgumgtangog what should we how should we factor in

1	inventory levels here? Is the focus only on the overall
2	increase in volume or how does the inventory level affect
3	our analysis?
4	MR. SCHAGRIN: Commissioner Schmidtlein, I think
5	you can take both into account. Under the statute,
6	obviously you have an analysis of the increase in volumes
7	over periods. It's interesting that the respondents both at
8	the Department of Commerce and we'll find out what they have
9	to say maybe during our lunch break on the final margins and
10	their final decision on critical circumstances as well as
11	here in their brief say, gee, don't just look at the three
12	months to three months as Commerce does, or six months as
13	six months as the Commission does, look at it on a seasonal
14	basis. And yet when you look at the imports on a seasonal
15	basis, you see a massive increase of imports.
16	We had comments which are confidential in our
17	prehearing brief that a question a comparison of import
18	volumes, sales, and reported inventories, but I think you
19	should obviously the Commission does take inventories
20	into account and I think that you and your staff should pay
21	attention to our comments on the reported inventory levels
22	by some of the responding importers or purchasers and decide
23	which box that went into to shift from an importers'
24	inventory box to a purchasers' inventory box and how does
25	that affect the reporting?

1	And, finally, as to the severely undermining the
2	relief, you know, we believe that when a domestic industry
3	is forced from profits to losses during the period in which
4	the import volumes spike after the filing of the petition
5	and when producers such as Mexichem which was in Mr.
6	Pacillo's testimony, are not operating full out in February
7	and March when in every other year in their existence, they
8	always did because that's the time you pump this product out
9	into the automotive aftermarket. And you've got this high
10	fixed-cost industry and losses mean an inability to reinvest
11	in an industry that is really governed by environmental
12	regulations and extreme attention to safety issues that
13	allowing this kind of massive import increase after the
14	filing of the petition severely undermines the relief. It
15	already has for Mexichem and I would posit for the entire
16	domestic industry as well.
17	COMMISSIONER SCHMIDTLEIN: Okay. I just had one
18	more quick question having to do with Weitron and the
19	evidence that it points to that it had contracts in place
20	prior to the filing of the petition that account for some of
21	the subject import coming after the post petition. And I
22	was wondering, and if not now, you can address it in the
23	post-hearing brief since we're almost out of time, that
24	would be fine too.
25	MR. SCHAGRIN: We would like to address that in

- our post-hearing brief.
- 2 COMMISSIONER SCHMIDTLEIN: All right. Thank you
- 3 very much.
- 4 CHAIRMAN BROADBENT: Okay. Do petitioners agree
- 5 with the Chinese respondents that the spike hike for R34A in
- 6 2010-2011 was higher in the aftermarket than the price
- 7 increases in the other R134a markets?
- 8 MR. RUBIN: Yes, it's true. I think Peter had
- 9 made the comment that the reason for that was the speed with
- 10 which the tightness would begin to have an impact in that
- 11 market space because of the difference between a contracted
- 12 market and a spot market. In a contract market you have
- 13 price commitment for 12 or 24 months, or whatever the length
- 14 of that agreement is, you're going to honor the pricing for
- 15 the length of that agreement. On the spot market, as price
- began to rise, it's going to be impacted by the marketplace
- 17 as soon as that dynamic begins to occur.
- 18 So the timing of the impact of the tightness is
- 19 going to be seen more quickly in the spot markets which
- 20 would be the aftermarkets.
- 21 CHAIRMAN BROADBENT: I notice that all the major
- 22 producers here export the product. Maybe I can get somebody
- 23 in the back row to answer this since they've all been pretty
- 24 quiet. How is global demand changing? How much do domestic
- 25 producers rely on their export shipments in their business

2	MR. BACHMAN: Hello. My name is Jim Bachman and
3	as Greg introduced me, I'm the North American sales leader.
4	So I'll comment by default on the question. There is growth
5	outside the U.S. in the Asia market particularly in the
6	automotive segment. Obviously it's not keeping up with the
7	growth and capacity that's been added to meet that growth
8	out there in that market.
9	In Europe there are regulations already going
10	into place which will limit the growth of 134a in that
11	market and over time reduce 134a demand.
12	I would say probably in the rest of the world,
13	market growth is pretty static. Maybe a little bit of
14	growth in the Latin American market. But these are much
15	smaller markets to begin with. So the Latin American market
16	really is insignificant relative to the size of the U.S.
17	market.
18	MR. GEOSITS: I would agree with Mr. Bachman's
19	comments. Just to point out that in Europe I think the
20	demand is probably on the decline. And certainly folks in
21	Europe are seeing the same kind of situation that we see
22	here that there are imports from China that are drastically
23	reducing prices in those markets as well.
24	CHAIRMAN BROADBENT: What is the extra
25	purification required for the pharmaceutical grade product?

models?

1	Can any R134a producer make the pharmaceutical grade?
2	MR. RUBIN: It's a distillation process. You
3	basically purify you get the quote, "refrigerant grade"
4	and then you purify to reduce the low-level impurities to
5	even much lower level. I think the other thing with
6	pharmaceutical is not just the purity of the product, but
7	there's a significant amount of requirements in what's
8	called "chain of custody". In other words, you have to keep
9	track of that product at every step until it gets into a
10	consumer.
11	CHAIRMAN BROADBENT: Right.
12	MR. RUBIN: And so the good manufacturing
13	practices that are required and the analytics that are
14	required and documentation that are required are all of
15	those things have a higher level of requirements than
16	refrigerants would have. So there's a processing step that
17	does take place, but it goes beyond that in terms of
18	differentiating the material.
19	CHAIRMAN BROADBENT: Okay. I'm going to take
20	advantage of having the witnesses here today because they're
21	just experts in this industry. I want to understand kind of
22	what we're rejecting for the future here in terms of what
23	product is going to replace R134a. How long that's going to
24	take? You know, when you all are kind of projecting phasing
25	out manufacturing of this product?

1	MR. GEOSITS: I think there will be a number of
2	products, not just one product in particular that will
3	replace R134a in various applications. And I would point
4	out that I would consider it a phase down rather than a
5	phase out. For example, in medical applications, I think
6	R134a will be around for a long, long, time. So to
7	characterize it as a phase-out, I think is incorrect. It
8	will be phased down in various areas. In the mobile air
9	conditioning area, there is certainly a potential candidate
10	and I'm sure Greg could talk a little bit about that. But
11	in the full market there are other potential substitutes as
12	well. So it's just not one particular product that will be
13	used in place of 134a, it could be many, or it could be
14	products that are not in kind, that are different
15	technologies, maybe people would use hydro carbons as
16	opposed to fluorocarbons. So there are many different
17	things that could potentially be substitutes.
18	MR. RUBIN: Just to add to that because I think
19	one of your points of your question is trying to address
20	what's the timeframe here. And I'll give you two
21	perspectives on that that hopefully will give you a sense
22	that 134a is going to be around for a pretty long time.
23	Europe has adopted a regulation, it's called an F-gas
24	regulation. And fundamentally it's a cap and reduction on
25	the amount of HFC products that are allowed to be placed in

1 the marketplace. That regulation is just going into effect next year. And the phase down -- it never goes to phase 2. 3 out, so it doesn't go to zero, it goes to a final point of I 4 believe 15 percent of some original level -- is in 2033. 5 So as just one example, for the type of time 6 horizon you're looking at, even in Europe which has a cap 7 and phase-down reg, there is a long period with which 134a will continue to be used in the European marketplace. So 8 9 it's not going to happen next year. The reg comes in next year, but it will actually be a transition over a couple of 10 11 decades. 12 In the case of the mobile air conditioning 13 sector, how long 134a is required is how long are 134a cars 14 are still on the street. The alternative, which Kieff 15 referenced, that we're publicly out there promoting as an alternative for 134a, is the mildly flammable HFO1234YF. 16 But for that, the U.S. is looking to regulate that possibly 17 18 by the end of the decade. So any car that is sold prior to that is going to contain 134a. And then the lifetime of 19 those cars, which the lifetime of cars is actually longer 20 21 and it's getting longer versus shorter, as people try -- the 22 secondary market has grown, so lots of dynamics as to why 23 134a will continue to be used. There's 150 million plus 24 cars on the street today. All of those will continue to need reservice. So I think when you're looking at how long 25

1	will 134a be needed, even for the mobile service market in
2	the United States, you're talking about decades. We're not
3	talking about two years, three years, you're talking about
4	20 years plus.
5	CHAIRMAN BROADBENT: Cars at this point are
6	still being made with 134a until the end of the decade?
7	MR. RUBIN: Right and at this time it's still
8	the EPA is under consideration what they are going to do, it
9	is not an actual regulation as of yet.
10	COMMISSIONER BROADBENT: Okay and then what was
11	the European regulation that went into effect in 2013 but
12	it's unclear whether they are enforcing it?
13	MR. RUBIN: Okay there was an original F gas
14	that was passed in 2005 that banned the use of a refrigerant
15	that had a global warming potential above a certain
16	threshold of which 134a is above that threshold. Starting
17	in 2011 for new platform cars with the compete transition in
18	2017. The controversy in Europe is that the OEM's may be
19	being very flexible in what's considered a new platform car
20	because the new refrigerant has a higher cost point than

22 134a as long as possible.

23 And so by 2017 F gas 1 as it's called in Europe

24 is going to be fully -- it's really the Mac Directive, which

25 is part of the F gas 1 will be fully implemented by January

134a and so obviously they would like to continue to use

21

- of 2017 provided there is enforcement.
- 2 CHAIRMAN BROADBENT: Okay and then the product
- 3 that they are switching cars to in Europe in the OEM market
- 4 will be this HF01234YF?
- 5 MR. RUBIN: HF01234Y.
- 6 CHAIRMAN BROADBENT: The mildly flammable one?
- 7 MR. RUBIN: That's correct.
- 8 CHAIRMAN BROADBENT: Okay.
- 9 MR. GEOSITS: But there is no directive to say
- 10 what product you have to use. The product has to be less
- 11 than 150 in terms of GWP. There may be other alternatives
- other than the product 1234YF that people may go to.
- 13 CHAIRMAN BROADBENT: Okay, thank you, really
- interesting, sorry to go on. Commissioner Williamson.
- 15 COMMISSIONER WILLIAMSON: Thank you, a few more
- 16 questions. Do you agree with our staff's methodology for
- 17 determining import data or are there other measurements you
- would suggest?
- 19 MR. SCHAGRIN: Commissioner Williamson, Roger
- 20 Schagrin. It's complicated I would say yes and no. It
- 21 sounds like a lawyer answering a question. So what the
- 22 Commission staff has done because we brought to the
- 23 attention of the Commission in the preliminary phase of the
- 24 investigation that a lot of imports were being
- 25 misclassified. Our basis for that is that and I think this

1	both Mexichem and DuPont keep track of imports of R134a from
2	PIERS reports because you are required on our 7501 custom's
3	entry forms to list the product imported and if it's R134a
4	that's what you have to put on your custom's entry form and
5	PIERS publishes information from those entries.
6	What PIERS does not give, because they are not
7	allowed to by customs, is the HDS used. So we brought to
8	the attention of the Commission at the preliminary phase
9	that there was a tremendous difference between the reported
10	data and a new custom's classification that began on January
11	1, 2009 instituted by this Commission's Office of Tariff
12	Classifications that was 112 Tetraflouroethane which is
13	exact product that is under investigation and the
14	information from PIERS.
15	As a result in your questionnaires, you asked
16	importers did they have imports in any categories other than
17	the proper classification and for those importers who
18	responded to your questionnaires and coverage is very good,
19	it's never entirely complete, the staff has added all
20	misclassified imports reported by importers to the totals
21	reported for the proper HDS and I think that's appropriate.
22	It's still, just because not all importers have
23	reported, it's still some under-reporting compared to the
24	PIERS data but we think it's perfectly adequate and
25	demonstrates the trends and rates.

Т	COMMISSIONER WILLIAMSON: There's no need for
2	further adjustments at this point?
3	MR. SCHAGRIN: Probably not, we will provide the
4	PIERS data again in our post-hearing brief but I think the
5	staff has done an excellent job and I think has taken the
6	right approach to adding misclassified imports to properly
7	classified imports.
8	COMMISSIONER WILLIAMSON: Okay, thank you. How
9	easily can producers shift between export markets and the
10	U.S. market and during the supply shortages in 2010 and 2011
11	did the producers reduce exports in order to serve the
12	domestic customers?
13	MR. GEOSITS: I can speak for Mexichem. I would
14	say that yes that did happen. In the U.S. we probably
15	shipped less product than we might have otherwise shipped to
16	our export markets to keep it in the home market.
17	MR. RUBIN: For DuPont I think it would have
18	been dependent, I don't have the date in front of me but
19	without having the date it would have been dependent on what
20	our contractual obligations were. If we had a contractual
21	obligation with the company in Mexico we are going to
22	fulfill that obligation before we would service the spot
23	market and so the level of domestic sales versus the level
24	of export it really would depend on the mix of what our
25	contractual obligations were at the time.

1	Once we fulfilled those, I would say we would be
2	more apt to fulfill spot markets that were going to be the
3	most logistically efficient to fulfill. But we would have
4	to go back and we can supply that data if appropriate in the
5	post-hearing brief.
6	COMMISSIONER WILLIAMSON: Good, thank you. How
7	important is branding in this marketing and can branding
8	lead to a price premium?
9	MR. RUBIN: Well DuPont thinks branding is very
10	important which is why we don't private label. We think
11	there is an inherent value in the brands we sell and we
12	certainly work very hard to extract a premium but every
13	market opportunity is a little bit of a case by case basis
14	as to how much value because value is a very subject thing
15	and its very dependent upon individuals, market spaces et
16	cetera so we do think brand has value but it would be a
17	stretch to say that it is an overwhelming value compared to
18	other ailments.
19	MR. GREENWALD: I don't know that you've hung or
20	every word in our pre-hearing brief but one of the things we
21	did do was quote a questionnaire response from an importer
22	on that very topic. I can't say what it was publicly but
23	it's there.
24	COMMISSIONER WILLIAMSON: Okay, good.
25	MR. GEOSITS: From Mexichem standpoint I think

1	that	it	clearly	has	been	shown	in	this	heari	ing	through	the
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- 2 data that this product is a commodity product and is
- 3 tremendously influenced by price. I personally don't
- 4 believe that brand carries that much weight. That's coming
- 5 from a company called Mexichem as opposed to DuPont but I
- 6 don't believe that branding for this commodity product
- 7 carries a lot of weight.
- 8 COMMISSIONER WILLIAMSON: It depends on where
- 9 you sit, thank you. Last question, Respondents argue that
- one of the domestic producer's financial results are
- 11 anomalous and that the Commission should take this into
- 12 account in its analysis. In post hearing can you respond,
- because it doesn't need to be done now?
- 14 MR. GREENWALD: Yeah I'll give you a short
- 15 answer. They are not anomalous. What the Respondents
- 16 miss is how the business models differ and the associated
- 17 costs. You have heard about costs in packaging and the
- 18 like and that explains differences in how the financials
- 19 look where the costs are et cetera but I won't say any more
- than that now, we'll address it in the post-conference.
- 21 COMMISSIONER WILLIAMSON: Good, thank you and
- 22 with that I have --
- 23 MR. SCHAGRIN: We'll do that in the post
- hearing.
- 25 COMMISSIONER WILLIAMSON: Good, thanks, okay,

- 1 with that I have no other questions. I want to thank the
- panelists for their answers.
- 3 CHAIRMAN BROADBENT: Commissioner Johanson? Do
- 4 you all have any more questions?
- 5 COMMISSIONER JOHANSON: Thank you Chairman
- 6 Broadbent. If you all look this is actually a question for
- 7 Mexichem. If you look at page 14 of your pre-hearing brief
- 8 there is a chart towards the bottom of the page which talks
- 9 about domestic producers AUV's. Could you all in the
- 10 post-hearing brief explain -- discuss the prices of OEM's
- versus after-market in AUV's?
- MR. SCHAGRIN: Yes, we'll do that in the
- post-hearing brief.
- 14 COMMISSIONER JOHANSON: You probably see what I'm
- 15 getting at? This is a BPI issue.
- 16 MR. SCHAGRIN: Some of the data is BPI so we
- will do that in our post-hearing.
- 18 COMMISSIONER JOHANSON: All right thank you Mr.
- 19 Schagrin.
- MR. SCHAGRIN: You're welcome.
- 21 COMMISSIONER JOHANSON: Now I would like to turn
- 22 to Mr. Geosits and you spoke earlier today about what
- 23 happened in 2009 in the market and how there were perceived
- issues with the domestic producers supplying the product to
- 25 purchasers and I believe you stated that the domestic

- 1 producers can produce in the 30 ounce size, but the
- 2 purchasers alternatively could hire a toller to put it I
- 3 believe in the 12 ounce package, is that correct?
- 4 MR. GEOSITS: Yes we produce product and package
- 5 it in 30 pound.
- 6 COMMISSIONER JOHANSON: 30 pound.
- 7 MR. GEOSITS: 30 pound cylinders but we don't
- 8 produce in 12 ounce cans. However, we sell to re-packagers
- 9 who will re-package in 12 ounce cans or other types of cans
- 10 and put private label on those cans.
- 11 COMMISSIONER JOHANSON: Would that not have put
- 12 an additional financial burden upon the purchases who have
- to arrange for the re-packaging?
- 14 MR. GEOSITS: No because somebody would have to
- do that repackaging regardless.
- 16 COMMISSIONER JOHANSON: Okay.
- 17 MR. GEOSITS: If you have bulk product you have
- 18 to put it into some container, either a truck, a railcar, a
- 19 30 pound cylinder or a 12 ounce can. Somebody is going to
- do that.
- 21 COMMISSIONER JOHANSON: All right thank you for
- 22 your answer there and I think an issue I have because I'm
- 23 having a hard time seeing what happens when the product is
- 24 packaged and maybe part of that deals with the size of the
- 25 retail size can. One unusual aspect of this market is that

1	there is only one government approved manufacturer in the 12
2	ounce retail size can and this as you can see, this is
3	discussed at page 22 of the staff report. How does this
4	factor affect the pattern of trade with China and the
5	re-packaging of the product Mr. Schagrin?
6	MR. SCHAGRIN: Commissioner Johanson it is
7	interesting and it's because you know these issues are
8	governed by DOT so I know there's been a number of questions
9	today about 12 ounce cans, I know that there were some
10	comments by Mr. Rubin about it being less expensive per
11	pound for the Chinese to ship product in these cans than it
12	would be in bulk but I don't think one aspect that he talked
13	about and I wanted to bring it to the attention of this
14	Commission. Every 12 ounce can shipped by any Chinese
15	company, be it a producer of R134 or a re-packager in China,
16	is made in the United States of America.
17	So a 12 ounce can imported a 12 ounce can from
18	China, has traveled from the U.S. manufacturer to China with
19	all of that ocean freight for the empty can. Then been
20	packaged in China and shipped back to the United States.
21	The alternative for companies such as IDQ and IDQ is one of
22	the largest distributor re-packagers selling to retailers in
23	the United States.
24	Before the Chinese came here in 2009 a company
25	like TDO which has been around for a long time would have

1	bought just domestic product, put it in a 12 ounce can, sold
2	it to the AutoZones, Advanced Auto Parts, Walmarts, Home
3	Depots, Lowe's, et cetera. Now IDQ, and they are listed as
4	an importer in your 4-1 puts on their can product of the
5	U.S.A. and China.
6	So IDQ and probably every other distributor
7	re-packager, they can buy product from either domestic or
8	Chinese producers and put it in 12 ounce cans. I actually
9	believe the domestic industry has a significant natural
10	competitive advantage over the Chinese but commerce deals
11	with this in their dumping calculations because the cans are
12	made in this country. The cans can be shipped to a
13	re-packager in this country and they can buy on a bulk
14	basis, generally loaded on a train car from somebody like
15	Mexichem Fluor product of the United States and all that
16	additional freight costs, not to mention all the
17	fluorocarbons produced when we ship things 5,000 miles to
18	one place and 5,000 miles back in ships, you know can be
19	taken care of.
20	So I think you've made a good point Commissioner
21	Johanson. It's very unusual when I got into this case and
22	found out that we import a lot of 12 ounce cans from China
23	and every single one of them is made in the United States
24	because of DOT rules. They haven't licensed a can maker
25	yet to make DOT regulations, so I hope that answers your

1	question.
2	COMMISSIONER JOHANSON: Yes you have and this
3	next question is perhaps best seeded for this afternoon's
4	witnesses but I'll ask you in case you do know. Do you
5	know if Chinese manufacturers have tried to earn the
6	qualification to produce this can? I believe that what
7	would probably happen is that they would have to petition
8	the Department of Transportation I just don't know.
9	MR. GEOSITS: And I don't know the answer to
10	that either Commissioner Johanson.
11	COMMISSIONER JOHANSON: Okay, I will ask that of
12	this afternoon's witnesses. And with that I have asked all
13	of the questions that I would like to ask but thank you all
14	for appearing here today.
15	CHAIRMAN BROADBENT: Okay it looks like we are
16	winding down here. Mr. Rubin I just have one question.

15 CHAIRMAN BROADBENT: Okay it looks like we are
16 winding down here. Mr. Rubin I just have one question.
17 What are the other alternatives for R134a? What other
18 products out there are known substitutes that we can keep
19 our fingers crossed will work in the future? Because
20 listening to you guys I'm getting a little worried about we
21 may have been living in a very cool world that we may not
22 get in the future at the same price.

MR. RUBIN: Well there's a number of different alternatives that are being evaluated by different suppliers, different manufacturers in the marketplace so

23

24

1	there is a process with which these different alternatives
2	are going to be evaluated. The EPA has a snap list which
3	is a significant new alternative policy. That's where they
4	will list the things that are acceptable for use as a
5	replacement.
6	Snap, S-n-a-p, there's already products that they
7	have listed as approved to replace 134a for specific
8	applications.
9	CHAIRMAN BROADBENT: For some of those products.
10	Maybe in this relevant here would be for the
11	MR. RUBIN: I guess the best way to do it
12	without trying to turn this into a marketing comment is that
13	the products are generally reliant on the new technology of
14	what's called a hydrofluoro-olefins. That's HFO and
15	HFO1234YF stands for hydrofluoro-olefin and this is a
16	category of materials which will have a lower global warming
17	potential, significantly lower global warming potential than
18	the current HFC products and so some of the alternatives for
19	some of the applications are blends of the existing HFC's.
20	They have 134a in them with a hydrofluoro-olefin which gives
21	you a net global warming reduction of the finished product.
22	Some of these are 100% hydrofluoro-olefins in the
23	case of HFO1234YF in a mobile air conditioning system so I
24	think if you really there is a series of these
25	hydrofluoro-olefins that have already been developed and are

1	heina	evaluated	in	various	hlends	hv	various	manufacturers
-	Derlig	evaruateu	T11	various	DICIIGS	Σy	various	manuracturers

- 2 and I would try and comfort you by saying I feel fairly
- 3 confident that there will be a very healthy portfolio of
- 4 products that the industries that are currently served by
- 5 fluorochemicals will have in the future to continue to use a
- 6 fluorochemical base product when that is the best option for
- 7 them to use.
- 8 Some of them will be DuPont products and some of
- 9 them will not be DuPont products.
- 10 CHAIRMAN BROADBENT: Okay, but probably at a
- 11 much higher price point?
- MR. RUBIN: Generally these products are going
- 13 to be higher costs than the current products, so yes.
- 14 CHAIRMAN BROADBENT: Okay, anybody else? Okay,
- 15 all right. Commissioners have no questions does our staff
- have any questions for this panel?
- MS. HAINES: Elizabeth Haines, staff has no
- 18 questions.
- 19 CHAIRMAN BROADBENT: Do Respondents have any
- 20 questions for this panel?
- MR. MARSHAK: No.
- 22 CHAIRMAN BROADBENT: Okay in that case, I want
- 23 to thank all of the witnesses for taking time out of their
- 24 schedules. It's now time for the lunch break, we will
- 25 resume at 1:15. Please be reminded that the hearing room

1	is not secure so do not leave confidential business
2	information out and I want to thank all the witnesses again
3	for coming today.
4	(Whereupon the meeting was recessed to be
5	reconvened at 1:15 p.m.)
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1	AFTERNOON SESSION
2	MR. BISHOP: Will the room please come to order.
3	CHAIRMAN BROADBENT: Mr. Secretary are there any
4	preliminary matters for the afternoon session?
5	MR. BISHOP: Madam Chairman I would note that
6	the panel in opposition to the imposition of anti-dumping
7	and countervailing duty orders have been seated, all
8	witnesses on this panel have been sworn in.
9	CHAIRMAN BROADBENT: Thank you Mr. Secretary.
10	I want to welcome the afternoon panel to the ITC. I would
11	like to again remind all witnesses to speak clearly into the
12	microphone and state your name for the record for the
13	benefit of the court reporter. You may begin when you are
14	ready.
15	MR. SCHUTZMAN: Good afternoon Madam Chairman,
16	members of the Commission. Again I'm Max Schutzman.
17	Respondent's panel will have three witnesses for your
18	consideration. We will begin with Mr. John Lammers of
19	AutoZone to be followed by Deborah Dayton to my immediate
20	left of Weitron and then the economic testimony by Jim
21	Dougan, John?
22	I apologize, one more. Jarrod Goldfeder behind
23	me will speak to the issue of critical circumstances for
24	NRI.
25	STATEMENT OF JOHN LAMMERS

1	MR. LAMMERS: Good afternoon. My name is John
2	Lammers and I am the merchandising director at AutoZone.
3	With me is Jason Waite, our international trade counsel from
4	Alston and Bird and I'm here to testify on behalf of
5	AutoZone with two goals.
6	First I would like to explain to the Commission
7	why AutoZone needed to supplement its domestic R134a
8	purchases with sources from China and second I would like to
9	offer AutoZone's perspective on the R134a market.
10	A little background on AutoZone, AutoZone is a
11	leading retailer and distributor of automotive replacement
12	parts and accessories in the United States. AutoZone began
13	operations in 1979 and has evolved into a public company
14	traded on the New York stock exchange and listed among the
15	Fortune 500. We currently operate over 5,000 retail stores
16	in the United States, Puerto Rico, Mexico and Brazil.
17	We have more than 71,000 employees and more than
18	60,000 are in the United States. Each of our stores
19	carries an extensive product line for various types of
20	vehicles including new and remanufactured automotive parts,
21	maintenance items and accessories and non-automotive
22	products. Our products are also available online.
23	We also have a commercial sales program that
24	provides commercial credit and prompt delivery of parts and
25	other products to local, regional and national repair

_	garages, dearers, service scattons and public sector
2	accounts. We do not derive revenue from automotive repair
3	or installation services.
4	I have been with AutoZone for nearly 2 years,
5	prior to that I was with Advanced Auto Parts for over 4.
6	have been in the automotive aftermarket for 18 years and
7	have 18 years of experience in the refrigerant market. As
8	merchandising director at AutoZone I am responsible for
9	sales margin and sourcing for motor oil, filtration products
10	and select chemicals.
11	With respect to R134a I am responsible for the
12	sourcing, supply chain and price negotiations. R134a has
13	many uses, but its primary use is as a refrigerant for
14	automotive AC systems. Within the automotive sector, there
15	are two subcategories of end users or distribution channels.
16	The first distribution channel is the original equipment
17	manufacturers or OEM's who are automotive manufacturers
18	sourcing R134a in bulk directly from the U.S. producers.
19	To my knowledge, the Chinese do not supply any
20	R134a's to U.S. OEM's.
21	The second distribution channel and the channel
22	in which AutoZone specializes is the automotive aftermarket.
23	This segment of the market includes automotive repair shops,
24	car dealerships and auto parts retailers like AutoZone.
25	AutoZone has been supplying R134a to the automotive

1	aftermarket since approximately 1994 when its predecessor
2	R12 was phased out due to environmental regulations.
3	Our expertise is in supplying vehicle repair
4	shops and do-it-yourself individuals who need R134a for the
5	AC systems in their cars. R134a is a seasonal product.
6	Negotiations for our purchasing begin in the fall. We
7	arrange for delivery towards the end of the year and
8	continuing through the spring of the following year. Our
9	R134a gas business consists of two segments that are
10	primarily sourced out of the U.S.
11	One is the straight gas business and the other is
12	R134a with additives. The straight gas business is only
13	about 30% of our total R134a business. The remaining 70%
14	of our R134a business consists of R134a with additives which
15	has been and continues to be sourced domestically simply
16	because there is no other source for these products outside
17	the U.S.
18	AutoZone supplies two sizes of R134a to its
19	automotive aftermarket customers. 30 pound cylinders to
20	repair shops and 12 ounce cans to our DYI or do-it-yourself
21	customers. Prior to 2010 AutoZone sourced entirely from
22	the U.S. In 2010 as a direct result of shortages in U.S.
23	product produced R134a and in order to secure our supply

chain and supply our customers, AutoZone looked to China for

24

25

additional supply.

1	Our products can be broken down to the following
2	categories based on the source and channels of distribution.
3	First, 12 ounce cans these products include 12 ounce cans
4	of R134a that AutoZone buys from re-packagers such as IDQ
5	and National Refrigerant who purchase bulk R134a and package
6	it into 12 ounce cans.
7	Beginning in 2011 AutoZone imported R134a from
8	China in ISO containers and re-packaged in the United States
9	into 12 ounce cans. This model enabled AutoZone for the
10	first time to have direct access to R134a producers and for
11	the first time to exercise control over the re-packaging
12	process. In the past 12 months domestic cans represented
13	87% of our total R134a business, including both straight gas
14	and gas with additives.
15	Next is 30 pound cylinders these products are
16	30 pound cylinders of R134a that AutoZone either buys
17	domestically from re-packagers who purchase bulk R134a or
18	import from China. In the past 12 months domestic
19	cylinders represented 67% of our total R134a business.
20	It is a misnomer that AutoZone only returned to
21	sourcing R134a domestically after the initiation of this
22	case. To the contrary, we have always looked primarily at
23	the U.S. market for our supply and it was not until the
24	domestic producers could not supply R134a that we had to
25	turn to foreign sources.

1	We have never been able to buy any R134a products
2	directly from domestic producers. Domestic producers such
3	as Mexichem and Arkema have always sold their products to
4	U.S. re-packagers or distributors from whom we purchase the
5	majority of our supply. They never had any direct sales to
6	AutoZone although it is common knowledge that we are in the
7	market for bulk materials like their re-packaging customers.
8	Mexichem and Arkema have never solicited our
9	business and what we believe is because they have exclusive
10	relationships with the packagers and do not want to undercut
11	the packagers who are their primary customers and represent
12	their preferred distribution channel.
13	We requested quotes from DuPont many times over
14	the years but they have never quoted us. Most recently in
15	2013 and again in August of 2014 we met with DuPont to
16	discuss possible supply. On two occasions, including
17	before the initiation of this trade case, DuPont agreed to
18	provide us with quotes on truckloads of 30 pound cylinders
19	of R134a but we have never received any quote from them.
20	As a leading distributor to the automotive
21	aftermarket, AutoZone is dependent on its vendors to provide
22	on-time sourcing of quality products. As I noted before up
23	until 2010 AutoZone had been sourcing all of its R134a from
24	U.S. packagers like IDQ. Beginning in late 2009 and
25	extending into 2011 AutoZone suppliers struggled to obtain

1	U.S. produced R134a due to severe shortages on the market.
2	We understand that certain U.S. producers
3	significantly reduced their production of R134a following
4	the 2008 economic downturn. In addition to decreased
5	production beginning in 2009 there was a worldwide shortage
6	of raw materials which resulted in high raw material cost.
7	Around the same time demand in the automotive aftermarket
8	had surged as a result of record-setting summer temperatures
9	that caused customers to increase their dependence on their
10	vehicle's air conditioning systems.
11	The usual convergence of all these factors
12	resulted in supply for R134a being down while demand for
13	this product was extremely high. Unable to meet increased
14	demand, domestic producers of R134a either declined to
15	supply buyers or institute allocation systems and allocation
16	preferences.
17	In the preliminary phase of the proceeding, we
18	provided the Commission staff with substantial proof of the
19	domestic producer's inability to supply the U.S. market
20	including AutoZone. Left with no other choice AutoZone
21	turned to Chinese R134a manufacturers and obtained the much
22	needed supply. To adapt to this fundamental shift in its
23	R134a sourcing model, AutoZone was forced to develop a new
24	strategy in which we imported bulk ISO containers of R134a

from China and separately negotiated with re-packagers in

Τ	the united States to package the product in 30 pound
2	cylinders and 12 ounce can containers. These are the
3	patented cans that were mentioned earlier this morning.
4	This decision to source R134a from China was made
5	out of necessity, not by choice and not because of price.
6	In fact the prices we paid for Chinese R134a in 2011 were
7	significantly higher than the domestic prices during 2007
8	and 2010 before Mexichem acquired INEOS and the well-known
9	supply shortages that followed.
10	The prices we pay for Chinese R134a in 2011 were
11	also higher than what we were paying domestically. The
12	lesson AutoZone learned from this experience in 2010 and
13	2011 is that we must have greater control over our supply of
14	R134a rather than be entirely dependent on the U.S.
15	packagers and less than a handful of U.S. suppliers.
16	Being forced to source from China also enabled
17	AutoZone to have greater control and oversight of the
18	re-packaging process. Chinese imports have never pushed
19	low price R134a into the U.S. market, either before or after
20	the 2010 and 2011 shortages,
21	to the contrary, Mexichem and DuPont are generally regarded
22	as the price leaders.
23	For example, over this past summer AutoZone
24	received a 12% cost increase announcements from one of our
25	domestic suppliers. The cost increase was purportedly

- based on the increase in the costs of raw materials.
- 2 Beginning in 2012 as our global sources came online after
- 3 our validation and factory auto process, the prices of R134a
- 4 began to return to pre-shortage levels.
- 5 The market is rationalizing and the prices we
- 6 have seen from 2012 to 2014 are similar to what we saw prior
- 7 to the shortages of 2010. While the prices are returning to
- 8 historical levels, we do not believe relying on U.S.
- 9 packagers for 100% of supply is an option for AutoZone.
- 10 First, it would be irresponsible to our
- shareholders and customers to put such an important product
- 12 line for AutoZone at risk of short supply which we feel is
- 13 likely to recur if the Petitioner is successful in this case
- and thereby solidifies its already tight hold on the U.S.
- 15 market.
- 16 On the demand side, the need for R134a in the
- 17 U.S. will fluctuate, mainly due to weather but it is
- 18 unlikely to decrease significantly. The pricing of the
- 19 product does not have significant impact on consumer's
- 20 purchasing decisions as consumers buy R134a when their air
- 21 conditioners are broken, even if they may not like the
- 22 price.
- 23 On the supply side, U.S. production of R134a is
- dominated by only three domestic producers. These three
- 25 companies really act like one company. The Petitioner

1	appears to have a significant control over the raw materials
2	for making R134a. All it would take is a combination of
3	hot weather, shortages in raw materials made available to
4	U.S. producers and reduced domestic production for there to
5	be another perfect storm of widespread shortages as we saw
6	in the market in 2010.
7	Second, AutoZone needs control and flexibility in
8	its supply chain. The domestic producers do not appear
9	willing to change their entrenched distribution miles to
10	meet the needs of AutoZone and the automotive aftermarket.
11	AutoZone is over a 9 billion dollar company. We procure
12	most of our products in the U.S. and generally buy products
13	directly from manufacturers. R134a is one of the only
14	products which we cannot obtain directly from the domestic
15	producers. Indeed there are many can't dos with
16	domestically produced R134a.
17	AutoZone can't buy bulk directly from U.S.
18	producers. AutoZone can't source our private label
19	directly from U.S. producers however we can purchase them
20	only from re-packagers. AutoZone can't get certain
21	re-packagers to re-package bulk R134a that was directly
22	purchased by AutoZone due to these re-packager's
23	relationships with domestic producers.
24	And AutoZone can't ensure that domestic producers
25	maintain a steady supply of raw materials necessary to make

1	R134a to satisfy demand. As a result, while continuing to
2	buy most of its R134a domestically, AutoZone has begun
3	exploring other non-U.S. sources such as India and Europe in
4	anticipation of future shortages that we believe will ensue
5	if the Commission makes an affirmative finding.
6	We actually brought in some containers of 30
7	pound cylinders from a European manufacturer over the
8	summer. We have also invested significant resources in
9	establishing new overseas sources in anticipation of future
10	shortages in the U.S. sources. We understand that domestic
11	producers claim they lost significant automotive aftermarket
12	sales to Chinese R134a because the Chinese keep shipping
13	more into the market. However, in our view, assuming they
14	have the capacity to produce more, the domestic producers
15	could have made sales if they were willing to meet the need
16	of certain segments of the market.
17	We are one of the largest purchasers on the
18	automotive aftermarket yet two domestic producers never
19	solicited our business and the third has yet to supply a
20	price quotation. We believe removing China from the market
21	is bad for the health of the U.S. market and consumers. We
22	disagree with the domestic producer's claim that Chinese
23	R134a would flood the market if there is no anti-dumping
24	order.

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The fast growing demand for R134a in foreign

2	market. For example, our experience from operating in
3	Mexico indicates that this is a fast growing market for
4	R134a. In addition, the domestic producers have natural
5	advantages over certain Chinese in certain segments of the
6	markets. For example, the OEM market is dominated by its
7	domestic producers. Certain products with additives are
8	only available from domestic sources and demand for such
9	product is growing.
10	I want to conclude my remarks with the following
11	three comments for the Commissioner's consideration.
12	First the R134a prices in 2010 and 2011 were
13	unusually high. The market now has begun to rationalize.
14	The market conditions since 2012 should be evaluated in
15	proper context and 2010 should not be taken out of the
16	picture when the Commission evaluates the market trend.
17	Second our experience in the market shows that
18	the allege injury by the domestic producers if any, was not
19	caused by the Chinese imports, but was of their own making
20	because they were inflexible and unwilling to adjust their
21	distribution chains and business models to meet the demand
22	of the automotive aftermarket and major buyers on the
23	market.
24	It seems to us that the trade action is
25	Petitioner's efforts to maintain abnormally high prices and

markets makes those markets more attractive than the U.S.

1	profit margins it enjoyed in 2010 and 2011. The Commission
2	should not allow the trade laws to become the Petitioner's
3	instrument to maintain a stranglehold on supply in the
4	market.
5	Finally the price anomalies in 2010 and 2011 hurt
6	AutoZone as well as American consumers and the Commission
7	must not allow history to repeat itself. The majority of
8	our sales are to average hard-working Americans who have
9	difficulty affording professional vehicle care and struggle
10	to maintain their aging cars themselves.
11	We are committed to preserving a market that
12	allows us to serve our customers. Thank you and I'm happy
13	to answer any questions you may have.
14	STATEMENT OF DEBORAH DAYTON
15	MR. DAYTON: Good afternoon, Madam Chair and
16	Commissioners. I am Deborah Dayton, President of Weitron,
17	Inc. As one of the largest U.S. importers of 134-A and one
18	of the so-called repackagers everybody's referring to, I'm
19	here today to discuss the subject of critical circumstance.
20	As a little background on our company, our
21	headquarters office, main warehouse, and plant are located
22	in Elkton, Maryland and Newark, Delaware. We also have
23	regional warehouse and storage facilities in Santa Fe
24	Springs, California, Springfield, Virginia, Richmond,
25	Virginia, Orlando, Florida, Tallahassee, Florida, and

1 Mobile, Alabama.

We are a 100 percent American-owned company that

- 3 has been in business in the U.S. since 1995. We purchase,
- 4 package, and sell a variety of refrigerant products,
- 5 including 134-A, that we procure from both domestic and
- 6 Chinese sources. We purchase bulk 134-A from the
- 7 Petitioner, Mexichem and Arkema and package it into 30-pound
- 8 cylinders and 12-ounce cans in our Elkton, Maryland
- 9 facility.
- 10 We also purchase bulk 134-A from Chinese
- 11 producers, and likewise, fill the same products in our
- 12 Taichang, China facility. These products are sold
- 13 principally to automotive aftermarket distributors for the
- 14 replacement market, both here in the U.S. and in China. The
- prices at which we sell in the U.S. are no different for
- 16 U.S.-source material or Chinese-origin product.
- 17 When we started Weitron, we purchased all of our
- 18 134-A actually from a Japanese supplier, Daiken, as none of
- 19 the domestic suppliers would sell to us. As the years have
- 20 progressed, we have established ourselves, both in the
- 21 automotive and in other refrigerant markets as the high
- 22 quality, high level of service, high integrity and reputable
- 23 firm in the industry. And now I am proud to say that we
- 24 purchase all kinds of refrigerants from all of the major
- 25 domestic manufacturers.

1	When we opened up our facility in Taichang,
2	China, it was with the original intent to supply quality
3	refrigerants to the Chinese domestic market. However, as
4	our business in 134-A grew in the U.S., we began to
5	supplement our purchases from China for the U.S. for
6	strategic reasons sometimes even with the okay of the
7	domestic suppliers.
8	I would like to bring up specifically a few
9	points related to critical circumstances. As you've heard,
10	and are well aware, and I think everybody agrees 134-A is a
11	seasonal product for which demand is driven primarily by the
12	weather. For sales during the spring and summer seasons, we
13	generally place our orders with Chinese producers the
14	preceding fall with delivery of bulk material over the
15	course of the late fall and winters.
16	For this reason, import volumes are much higher
17	between November and April, as compared to May through
18	October. The largest shipments to our distributor customer
19	base typically occurs in the first and second with
20	inventories ordinarily highest in January and lowest by the
21	end of the season in August/September.
22	Therefore, it should not be surprising at all
23	that our imports from China during the post-petition period,
24	November 13 through January 14, are much higher than the
25	pre-petition period, July through October '13. Our domestic

1	purchases are also much higher during the post-petition
2	period than the pre-petition period. That is simply a
3	result of how we purchase product year after year, as we
4	have to allow for lead times and we don't have the filling
5	capacity to purchase everything during the short and
6	unpredictable selling season.
7	Of particular significance this year is that in
8	September 2013, before this petition was filed, before I
9	knew anything about a petition being filed, I signed
10	purchase contracts with three Chinese suppliers to acquire a
11	quantity of bulk 134-A, the details of which are in our
12	pre-hearing brief. The contracts were all executed in the
13	month before the petition was filed and were for the volumes
14	that we ended up importing in the post-petition period.
15	Therefore, the petition that Mexichem filed in
16	October 2013 put me in a most unenviable position. Subject
17	myself to critical circumstances or renege on contracts that
18	I had signed. I chose not to breach the contracts for four
19	reasons.
20	(A) Because they're legal documents and therefore
21	for which we could have been subject to legal action. (B)
22	Because defaulting might have jeopardized our ability to
23	supply the product commitments that we had already made to
24	our very loyal customer base for the 2014 season. (C)
25	Poggugo a default would have burt our relationships with our

Τ	Chinese vendors, and we also buy Chinese product for our
2	Chinese domestic use to sell over in China. And (D) Most
3	importantly, because a default would have reflected upon my
4	integrity as a person. I have never ever reneged on a
5	written or verbal agreement I've made and I never will.
6	You can feel free to verify this even with any of
7	the witnesses sitting in this room today, whether on the
8	Petitioners' side or the Respondents' side.
9	Furthermore, if you look at the data that we
10	submitted over a longer period that more accurately
11	mitigates the effect of seasonality, you can see that we
12	actually imported less Chinese material during the full year
13	2013 than full year 2012 and purchased more domestically
14	manufactured 134-A during the same period.
15	We would've purchased even more domestic-origin
16	material, but for the inability and/or unwillingness of the
17	U.S. producers to supply us with the 134-A that we need. Of
18	the three manufacturers, one will not sell us 134-A, as they
19	compete against us. A second had warned that 134-A would be
20	in tight supply during the first six months of 2014. And
21	the third had budgeted us for a certain volume that we did
22	not feel was enough to meet our needs. Therefore, we felt
23	our domestic supply was limited, and the only other feasible
24	option was from China.
25	I've also provided the Commission with Weitron's

1	purchases for the period August 2012 through January 2013,
2	as compared with the same period a year later. Again, we
3	feel that a period like this more accurately describes a
4	season's worth of purchases and therefore mitigates the
5	effect of seasonality. And again, this data demonstrates
6	that our purchases of Chinese-origin product, both
7	absolutely and as a percent of total purchases, were lower
8	in the 2013/'14 period than the 2012/'13 period and that
9	purchases of U.Sorigin 134-A by Weitron almost doubled on
10	an absolute basis during those comparable periods.
11	Quarterly data is simply not accurate to be used in a case
12	like this.
13	Finally, in the Tariff Act, the Commission must
14	consider for critical circumstances if there's indication
15	that "the remedial effect of the antidumping order will be
16	seriously undermined." Clearly, this is not the case as
17	evidenced by domestic pricing since the petition was filed.
18	For example, I have purchased bulk product from
19	one vendor in August 2014, very currently, at a price that
20	is 65 percent higher than the price that I purchased product
21	from that same vendor in November of 2013 right after the
22	petition was filed. Other domestic vendors have realized
23	similar increases and I think Mexichem even said early this
24	morning that they've seen increases in pricing since the
25	netition was filed And this is all despite the fact that

1	antidumping order is not yet even finalized.
2	Obviously, the purchases and inventory of imports
3	that were made during the critical circumstances period have
4	not undermined even the preliminary dumping order, as the
5	increase in prices is certainly an unbiased market evidence
6	of that.
7	While I cannot speak for other companies, I can
8	tell you unequivocally that the data presented to the
9	Commission for the so-called critical circumstances period
10	by Weitron are typical of our purchasing inventory and
11	selling activities in the seasonal market from year to year.
12	While there may be variations based upon the weather or
13	shortages that occur, our post-petition experience in
14	2013/'14 was essentially no different than in any other
15	season. That all of Weitron's post-petition imports
16	resulted from pre-petition purchase contracts demonstrates
17	the absence of any intent by Weitron to subvert the affect
18	of any ensuing antidumping or countervailing duty order.
19	I listened intently to the Petitioner talk about
20	the potential hardships on their employees, but I would like
21	to also point out that I, too, have many dedicated and
22	talented American employees all across the country whose
23	spouses, children, and family members depend on. They too

go to little league games, volunteer, struggle with children

with disabilities, support elderly parents, have car,

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1	mortgage payments, et cetera.
2	An affirmative critical circumstance ruling will
3	definitely impact my company, and most importantly, for me
4	at least, my employees. Given that the timing and volume of
5	the imports are consistent with seasonal fluctuations, that
6	there was no intent to subvert the effect of an antidumping
7	order, and that the inventory that was imported
8	post-petition has not had an undermining affect on the
9	antidumping order as evidenced by increased domestic
10	pricing, I urge you to consider a negative ruling on
11	critical circumstances.
12	STATEMENT OF JAMES DOUGAN
13	MR. DOUGAN: Good afternoon. I'm Jim Dougan of
14	ECS, testifying on behalf of Chinese Respondents.
15	Petitioners argue in their briefs that this case
16	is not about what happened in 2010 and 2011. Respondents
17	understand that the Commission must weigh the totality of
18	the record evidence before it and cannot and should not
19	focus on only one or two years.
20	However, what the domestic industry really would
21	like is for the Commission to forget that the market
22	conditions of 2010 and 2011 ever happened at all, and to
23	begin its analysis afresh as if 2011 were a normal, steady
24	state year consistent with historical trends, and an
25	appropriate baseline for the Commission's analysis.

1	The truth is 2011 was an aberrational peak year
2	in virtually every respect, and wildly inconsistent with
3	historical trends. Whatever the year the Commission chooses
4	to begin its official POI the supply shocks of 2010 and 2011
5	provide absolutely crucial context for the Commission's
6	analysis of injury and causation. The supply shortages of
7	2010 and 2011 set the stage for the rest of the POI.
8	First of all, as you've heard, these shortages
9	were driven entirely by domestic producers who had their own
10	supply issues and who held an even more dominant market
11	share than they do now.
12	Mr. Lammers from AutoZone has spoken to the
13	actual market experienced during that period, but as also
14	well documented in Respondent's pre-hearing brief, the
15	shortages were most acute in the automotive aftermarket
16	segment. In fact, as corroborated by the testimony of Mr.
17	Rubin and others this morning, domestic producers served
18	their contract customers and customers in other market
19	segments first and then essentially let everyone else get in
20	line for what remained of the shrinking available supply.
21	Given the lack of this available supply, purchasers in this
22	segment had no choice but to look to subject imports for
23	supply, even as Mr. Lammers said, at higher prices.
24	Petitioners claim that subject imports
25	established themselves in the HTS market on the basis of

1	low prices, but this is not so. In its preliminary
2	determination the Commission did not find that there was
3	significant underselling and price depression in 2010 and
4	2011 when subject imports achieved their greatest gains in
5	market share. And market share gains after the crisis
6	period of 2011 by subject imports have been modest, at most.
7	Mr. Jameson this morning presented a slide
8	showing a 40 percent increase in import volume, but this is
9	misleading because it relies on segment data from the staff
10	report that is incomplete. It doesn't rely on the full U.S.
11	shipments of imports from the apparent consumption tables,
12	and those are the shipments that Mr. Schagrin referred to as
13	being appropriate for the analysis, that is, Census Bureau
14	data for the relevant HTS category added to the imports that
15	might have been classified under other HTS numbers. So, we
16	agree that that's the appropriate way to measure apparent
17	consumption, but that is what this chart uses and the actual
18	increase in subject imports between 2011 and 2012 is far,
19	far less than what Mr. Jameson is claiming.
20	In addition, they said that there weren't any
21	supply shortages or any difficulties after the crisis
22	period, and that I think is largely true, but we note also
23	that in 2012 one of the U.S. producers shutdown its plant
24	for scheduled maintenance for part of the year. Now, this
25	was anticipated and they probably informed their customers,

1	but in a market where they've just had a severe supply
2	shock, you know, purchasers would reasonably view this as
3	additional reason to diversify their supply chain.
4	The automotive aftermarket is, all parties agree,
5	the segment in which the shortages were most acute and where
6	the corresponding price increases from 2010 to 2011 were the
7	sharpest. Petitioners also corroborated that point with
8	their testimony this morning. It is, also, the only market
9	segment, effectively, in which there is significant
10	competition from subject imports. These things are not
11	unrelated.
12	Subject imports from China were pulled into the
13	U.S. market by demand that domestic producers could not or
14	would not satisfy. And Petitioners concede that imports
15	from China are a minor factor in segments in the R-134-A
16	market, other than the automotive aftermarket.
L7	Why didn't subject imports penetrate other market
18	segments? If Chinese producers were bent on dominating the
19	U.S. market, wouldn't they at least have tried in the four
20	years that they've been in the market? And if it's true
21	that this is a commodity that sells solely on the basis of
22	price, and if subject imports and domestic merchandise are
23	fully interchangeable, and if subject import prices are
24	always and everywhere lower, regardless of what the

questionnaire data might say, why haven't subject imports

Τ	taken an even greater share of the market than they have?
2	Petitioners' story doesn't bear very close scrutiny.
3	They mentioned this morning; witnesses from the
4	domestic industry pointed out a number of non-price reasons
5	why the other segments are still completely, if not largely,
6	dominated by the domestic producers and where subject
7	imports have made little, if any, inroads.
8	Now, pricing effects of the supply shock can be
9	seen at Slide 1, which shows a weighted average of the
10	pricing products for domestic producers. And it shows that
11	they more than doubled from the first quarter of 2010 to the
12	second quarter of 2011. This was attributably entirely to
13	the supply shock, as demand grew as measured by apparent
14	consumption grew little between 2010 and 2011.
15	As supply conditions returned to normal in 2012
16	and 2013, prices you can see returned to effectively their
17	2010 levels. To capture the 2010 to 2011 change this chart
18	uses preliminary phase data, but final phase data, which is
19	also shown in the blue dashed line shows nearly identical
20	change from the peak prices of second quarter 2011 to the
21	third quarter of 2013, and both lines have been indexed to
22	Q-1 2011 for purposes of comparison.
23	Petitioners point out that the decline in prices
24	from the 2011 peak level were most severe in the automotive
25	aftermarket. That is the segment in which the subject

1	imports have the greatest penetration. But this is not a
2	reflection of adverse price affects, but rather that subject
3	import penetration is greatest in the segment where the
4	shortages were most severe, i.e., the last to be served by
5	domestic producers. And also, (B) the segment where the
6	most severe price increases, which they conceded this
7	morning, during the supply shock will have the most severe
8	decreases as supply and pricing returns to equilibrium.
9	When prices go up due to the supply shock rather than any
10	underlying demand fundamentals, prices must also come down.
11	Domestic producers have lamented their inability
12	to push through further price increases in 2012, but as you
13	can see from the chart, these prices were already at a
14	highly elevated level, about 30 percent higher than at the
15	beginning of 2010 when demand in the intervening years had
16	grown slightly, if at all.
17	As demand flattened out and decline from 2011 to
18	2012 to 2013, it was inevitable that U.S. market prices
19	would return to a long-term historical equilibrium level.
20	Imports from China remain in the U.S. market not because of
21	a desire to dominate the market, but because U.S. customers
22	like AutoZone understandably were frightened by the supply
23	shortages in 2010 and 2011, and are unwilling to return to
24	U.S. producers as their only source of supply.
25	In some cases, as with AutoZone, they have

1	completed reconfigured their supply chain to guard against
2	falling victim to another such crisis. Domestic producers
3	would like the Commission to believe that their inability to
4	sustain aberrationally high prices arising from a temporary
5	and severe supply shock should be evidence of injury. But
6	Respondents submit that the Commission should not find that
7	the inability to take economic rents constitutes injury.
8	The lack of price affects by reason of subject
9	imports can be observed in the underselling data. These
10	data show a mix of underselling and overselling to a degree
11	unusual in a case where China is the subject country. While
12	the data in the final record will be slightly different,
13	based on some conversations with staff, the public staff
14	reports shows t hat the underselling occurred in only 31 of
15	65 instances and the average margin was 9.6 percent.
16	Conversely, the average margin of overselling in
17	the remaining 34 instances was a much larger 18.5 percent.
18	Moreover, in contrast to Petitioners' claims this morning,
19	the frequency of underselling did not increase over the POI.
20	It did not. Those are facts. We can agree that we will
21	disagree about interpretation of facts, but those are the
22	facts.
23	Petitioners also point out that the majority of
24	subject import volume in the pricing data corresponds to
25	quarters with underselling; however, those comparisons are

1 only a small minority of domestic industry volume, and we 2. discussed this in our pre-hearing brief, which is heavily 3 concentrated in other products. Again, this is consistent 4 with the fact that there is in most of the market very 5 limited competitive overlap between domestic producers and 6 subject imports. 7 Moreover, as discussed at pages 34 to 35 of Respondents' pre-hearing brief, the pricing product 8 9 accounting for two-thirds of subject import volume was 10 Product 4, 30-pound containers sold to distributors. For significant portions of the POI, the lowest price offered in 11 12 the market was by one domestic producer or another, and 13 significantly the supposed underselling did not lead to a 14 corresponding shift in market share from domestic producers to subject imports. Therefore, we submit that any observed 15 16 underselling should not be found by the Commission to be significant evidence of adverse price effects. 17 Coupled with the truly tiny number of confirmed 18 loss sales and revenue allegations, the Commission should 19 20 not find adverse price effects by reason of subject imports at all. 21 22 With regard to the domestic industry's overall 23 financial condition, Petitioners and Mr. Greenwald and Mr. 24 Rubin this morning discussed the impact of increasing cost of production, but I invite the Commission to look at their 25

1	staff report, Tables 6-1 and 6-2. If you look at the unit
2	costs of the domestic producers I ask you to look at that
3	and compare it to the testimony of the panel this morning.
4	I'm not sure that you'll find that the data support their
5	claims.
6	Respondents also note that the overall
7	profitability level of this industry is much greater than
8	most industries appearing before the Commission claiming
9	injury. Petitioners point to a declining trend in industry
10	profitability, but that is largely due to their use of 2011
11	in which the industry earned windfall profits as a baseline
12	year. Moreover, the observed decline in profitability is
13	driven to a great degree by the results of one domestic
14	producer whose data are wildly out of line with the other
15	two.
16	And I note also that when Mr. Schagrin talks
17	about losses, he isn't talking about the industry on
18	average. But it's difficult to discuss in more detail in a
19	public hearing, but at pages 39 to 45 in Exhibits 15 to 18
20	of Respondents' pre-hearing brief we lay out an analysis
21	that shows the discrepancy between a producers results and
22	those of the others are related to internal accounting
23	practices rather than any market-driven factors.
24	We're not arguing that the Commission should mak

any sort of official adjustment to the data to reflect these

1	factors, but rather that it should recognize (A) the
2	disparity between this producer and the others is the
3	largest driver of the observed decline in profitability and
4	(B) that the accounting practices given rise to that
5	disparity have no causal link whatsoever to subject imports
6	and should be set aside when analyzing causation.
7	There is, however, an adjustment to financial
8	data that the Commission has made and that Respondents would
9	endorse wholeheartedly. That is the Commission was correct
10	to adapt its long-standing practice of valuing inputs
11	transferred between related parties at cost rather than at a
12	transfer price. The facts in this case do not warrant a
13	deviation from that practice.
14	Moreover, the fact that the point has been argued
15	so vigorously by Petitioners indicates that they perceive
16	their profitability levels to be a weakness in their injury
17	case, and rightly so.
18	This issue also is difficult to discuss in
19	specifics because of the confidential data involved, but I
20	can address the general concept at hand.
21	Petitioners argue that the Commission should
22	value these purchases at the transfer price because it is an
23	arm's length price as if the use of the term "arm's length"
24	price were in itself sufficient to settle the issue and

preclude any further discussion.

1	But while the domestic producers transfer pricing
2	policies may be appropriate for financial reporting and tax
3	purposes, it doesn't mean that they're appropriate to use in
4	the Commission's analysis. This is because whether a
5	transfer price is arm's length or not is not a singular,
6	ironclad, indisputable data point, but rather something that
7	the taxpayer and the tax authorities apply some discretion
8	in determining.
9	As often as you see my colleagues and me in front
10	of you, my firm, ECS, doesn't only provide economic
11	consulting with respect to trade proceedings, but we also do
12	it for purposes of international tax and transfer pricing.
13	So, given that this has become a point of contention in this
14	case, I think it may be helpful to provide the Commission
15	with some context as to how transfer pricing analysis is
16	conducted.
17	Transfer pricing policies between a parent, in
18	this case a non-U.S. company and a subsidiary, in this case
19	a U.S. producer, are generally developed to maximize the
20	profitability of the company in a lower tax jurisdiction
21	while leaving just enough taxable income in the subsidiary's
22	country so as not to run afoul of the local tax authority,
23	or in this case the IRS.
24	But companies have fairly wide latitude in
25	determining whether prices paid by the H S company to its

1	non-U.S. affiliate are arm's length. This isn't generally
2	done by examining individual prices paid for individual
3	transactions for particular goods, although it can be, but
4	rather by examining the profitability of the U.S. subsidiary
5	generally using a metric called the Profit Level Indicator
6	or PLI. This could be a gross profit margin or operating
7	profit margin, mark up on cost, some other similar
8	indicator.
9	The POI for the tested party need not be at any
10	particular point, but need only be within what's know as an
11	arm's length range that is determined by reference to a set
12	of guideline-comparable companies that perform similar
13	functions and assume similar risks.
14	This range is generally defined as the
15	interquortile range, which encompasses the middle 50 percent
16	of observations from peer group data from the 25th
17	percentile to the 75th percentile. If the POI for the U.S.
18	sub is within the interquortile range, it is generally
19	considered by the tax authorities, i.e., the IRS to be
20	earning arm's length profits from its intercompany
21	transactions and therefore, by extension, that the prices
22	charged for those intercompany transactions are arm's length
23	in nature.
24	For example, see Slide 2. Let's assume that the
25	relevant PLI is operating profit margin, and hypothetically,

1	the comparable company's indicator range of operating margin
2	is from 5 percent to 30 percent. With the 25th percentile
3	being, let's assume, 10 percent and the 75th percentile
4	being 20 percent. If the tested party earns an operating
5	margin between 10 percent and 20 percent, their intercompany
6	prices would be considered to be at arm's length. In
7	practice, the range could be wider or narrower, but that
8	gives you the general point.
9	Now, I'm not sure of the PLI used in the relevant
10	transfer pricing studies, nor the set of companies used as
11	comparables, but in general, looking at the margins reported
12	at Appendix D to the pre-hearing report, they aren't at
13	levels that would tend to raise eyebrows at the IRS. It
14	follows that anything above that level would be even more
15	acceptable to the IRS, but that would mean lower transfer
16	prices and less profit transferred from the U.S. sub to the
17	non-U.S. parent. Thus, the margins expressed should be
18	viewed effectively as a floor of profitability for the U.S.
19	subs and that any lower prices that the non-U.S. parent
20	could charge, raising the U.S. company's profits, would be
21	entirely at their discretion.
22	The non-U.S. parent has the ability to set prices
23	that would result in profits effectively anywhere between
24	the results reported in Appendix D and the results reported
25	Table VI-1 and still satisfy the requirements of the arm's

1	length standard. Given the wide latitude given to the
2	non-U.S. parent under transfer pricing rules, the Commission
3	need not base its analysis on a set of U.S. financials
4	designed to maximize profit in the parent's country as
5	opposed to in the United States.
6	It should reject Petitioner's arguments and use
7	the data as reported at Table VI-1 to its pre-hearing
8	report.
9	Now, finally, not only is the domestic industry
10	not suffering current material injury by reason of subject
11	imports. It also is not threatened with injury by reason of
12	subject imports in the imminent future.
13	First, Chinese producers operated at high levels
14	of capacity utilization throughout the POI and did so
15	despite adding substantial amounts of additional capacity.
16	Moreover, despite this additional capacity, Chinese
17	producers shipments to the United States declined as a share
18	of total shipments even before the case was filed as
19	shipments to the Chinese home market increased.
20	This doesn't fit with Petitioner's story of a
21	Chinese industry looking to target and exploit the U.S.
22	market because presumably if they had wanted to they
23	would've done so much more aggressively by now. Rather this
24	support Respondents' contention that the Chinese industry
25	was pulled into the market by shortages and unsatisfied

Τ	demand and is remaining in the U.S. market because customers
2	are unwilling to rely on the domestic industry as a single
3	source after having been burned so severely not long ago.
4	Secondly, as discussed earlier, Respondents argue
5	that import pricing during the POI caused no injury.
6	Moreover, whatever underselling was observed over the POI
7	did not increase in either frequency as measured in number
8	of instances, nor in intensity, as measured in underselling
9	margin. Thus, import prices are not likely to enter the
10	market at prices that would have a significant depressing or
11	suppressing affect on prices or increased demand for further
12	imports.
13	Third, foreign producers inventories remained
14	remarkably steady over the POI relative to both production
15	and shipments, and provide no indication of threat of future
16	injury to the domestic industry.
17	In its pre-hearing brief, DuPont presents
18	calculations that can be characterized as slight of hand.
19	They compare foreign producer inventories to the volume of
20	exports to the United States and claimed that the increasing
21	ratios are evidence of threat to the domestic industry. But
22	as I just mentioned, inventories are steady. So, the reason
23	that the ratios calculated for the Chinese producers
24	increased is because the denominator, exports to the United
25	States shrank DuDont is attempting to use data that show

1	Chinese producers declining participating in the U.S. market
2	as evidence of threat, but the Commission should not be
3	fooled.
4	Finally, there is no evidence that the subject
5	imports have had or will have a negative effect on the
6	domestic industry's development and production efforts.
7	Total capital expenditures more than doubled over the POI
8	and R&D expenses remain fairly constant. And whatever
9	reasons Petitioners may point to for these levels of
10	investment being insufficiently high it certainly wasn't
11	from the lack of available capital.
12	Petitioners have claimed that they need to earn
13	very high operating profit margins to fund their
14	investments, but a look at their data over the POI is
15	instructive. In other words, early in the POI, when the
16	industry was inarguably earning extraordinarily high profit
17	margins and generating enormous amounts of cash flow what
18	did they do with it? Did they invest it?
19	We'll get into this in more detail with
20	confidential data in the post-hearing brief, but suffice to
21	say that the domestic industry had far greater amounts of
22	cash available with which to invest than they actually did
23	invest. Slide 3 withholds any confidential data, but gives
24	a graphical comparison of the differences in magnitude
25	between domestic industry cash flow, capital expenditures,

Τ	and R&D expenses. And this pretty much is the same, by the
2	way, even if you use the financial data from Appendix D.
3	In summary, the domestic industry is neither
4	materially injured nor threatened with material injury, and
5	the Commission should reach a negative determination. Thank
6	you.
7	STATEMENT OF JARROD GOLDFEDER
8	MR. GOLDFEDER: Thank you. For the record, I'm
9	Jarrod Goldfeder of Trade Pacific, appearing today on behalf
10	of National Refrigerants, an importer and purchaser of
11	R134-A.
12	National Refrigerants takes no position on this
13	case with one exception, which is the retroactive
14	application of antidumping duties based on critical
15	circumstances.
16	We ask that the Commission consider the following
17	six aspects of the record data before it, which support a
18	negative critical circumstances finding. First, while
19	record evidence shows that subject imports were higher in
20	the six or seven months following the petition filing than
21	in the comparable pre-petition period that fact alone does
22	not justify an affirmative finding.
23	Unlike the Commerce Department, the Commission
24	does not apply a bright line threshold for examining
25	post-petition import increases. Page 5 of our pre-hearing

1	brief identifies several cases in which the Commission
2	reached a negative determination, even where the
3	post-petition import increase was deemed significant.
4	Second, the staff report correctly notes the
5	seasonal nature of this product with imports typically
6	higher in the first and fourth quarters of the year in
7	advance of the spring and summer months. We've also heard a
8	lot more about seasonality today. The post-petition period
9	in this case covers those two higher-volume quarters, and
10	even the Petitioner concedes at page 37 of its pre-hearing
11	brief that "Undoubtedly, some of this increase resulted from
12	seasonality."
13	Now, it's not possible to quantify exactly how
14	much of the post-petition increase was attributable to
15	seasonality versus other demand or supply factors, but the
16	fact remains that the seasonal nature of R-134-A reduces the
17	meaningfulness of the observed increases in imports
18	following the filing of the petition.
19	Third, the Commission has consistently found that
20	even where imports increased after a petition filing, a
21	negative determination is warranted where U.S. importers
22	inventory levels declined or increased only slightly. Pages
23	9 to 10 of our brief cite several examples, and there are
24	many others, where the Commission has made this
25	determination.

1	While the specific inventory data in Tables IV,
2	V, and VII-3 of the staff report are confidential, it is
3	clear that these inventory levels do not support a finding
4	that subject imports have rapidly increased post-petition or
5	have been stockpiled for future sales. In fact, you didn't
6	even hear this morning's panel mention inventories in their
7	prepared remarks regarding this issue. This record simply
8	does not support a finding that existing inventories would
9	somehow undermine seriously the remedial effect of any
10	potential order.
11	Fourth, perhaps recognizing that the reported
12	inventory levels damage its critical circumstances claim,
13	the Petitioner argues that the 40 responding U.S. importers
14	must have understated their shipments or their inventories
15	for the first half of 2014. In essence, the Petitioner
16	posits that if the data show that importers shipped more
17	than they imported well then that data contradicting its
18	claims must be wrong.
19	However, the Petitioner has presented no
20	affirmative evidence to support its allegation regarding
21	this aspect of the importers' questionnaire responses. Its
22	argument must be rejected.
23	Fifth, the Petitioner also argues that the
24	post-petition increase in imports contributed to declines in
25	its performance in the first half of 2014. However, as

1	described at pages 11 to 12 of our pre-hearing brief, which
2	cites confidential data, the staff report does not support
3	this claim for the domestic industry as a whole, especially,
4	when considering factors such as the domestic industry's
5	market share and commercial shipments in the post-petition
6	period.
7	Sixth and finally, you heard this morning in the
8	panel a statement along the lines that if this is not a
9	critical circumstances case what is? Well, we definitely
10	disagree with that statement. As cited at pages 13 to 15 of
11	our pre-hearing brief, the Commission has reached
12	affirmative, critical circumstances determinations in only a
13	few exceptional cases since the provisions entered the law.
14	There's a reason for that.
15	The Commission has a very high standard when it
16	evaluates critical circumstances, and that very high
17	standard has rarely been met, and that high standard has not
18	been met here for the reasons that I've already explained.
19	For these reasons, the law Commission practice
20	and the facts of this case should compel the Commission to
21	reach a negative critical circumstances determination.
22	Thank you again.
23	MR. SCHUTZMAN: Madam Chairman, that concludes
24	Respondents' presentation, and we welcome your questions.
25	CHAIRMAN BROADBENT: Great. I want to thank the

- 1 witnesses for coming and taking time from their businesses
- 2 to be with us today.
- We'll start the questioning with Commissioner
- 4 Schmidtlein.
- 5 COMMISSIONER SCHMIDTLEIN: Thank you Chairman
- 6 Broadbent. And also, I'd like to join the Chairman in
- 7 thanking the witnesses for being here today.
- 8 I want to start by following up on the last
- 9 couple of points that Mr. Dougan made in his presentation
- 10 with regard to the transfer pricing issue and the
- 11 Petitioner's argument in that regard, and then also the
- 12 adjustments that you referred to with regard to one of the
- 13 producer's financial performance. And I think this question
- is for you, Mr. Dougan, but if not, feel free Mr. Schutzman
- or anyone else to join in.
- 16 My question is this. Even if we accept and stick
- 17 with the Commission's practice with regard to related party
- 18 transfers, and if we accept your adjustments, aren't the
- 19 trends the same? And they are. I know the answer to that
- 20 question, so I guess the real question is where are you
- 21 drawing the line, or why does that indicate to you that
- there's not injury?
- 23 MR. DOUGAN: Sure. I think the trends are the
- same if you mean that there was a decline in profitability
- 25 from 2011 to 2013. My response to that is 2011 was a year

1	of windfall profits brought about by a supply shock and
2	very, very high market pricing, let's say, and the ability
3	to command higher prices in the marketplace that was not
4	necessarily reflective of a cost base, but rather a supply
5	shortage.
6	So, in that instance, if that's your baseline, if
7	something approaching an all-time high and profitability is
8	your baseline, almost anything is going to be a decline from
9	that. But we would argue that the decline that's observed
10	is not attributable to the impact of imports because the
11	profits would've come down eventually anyway. So meaning
12	they weren't sustainable at the 2011 levels under any set of
13	circumstances.
14	COMMISSIONER SCHMIDTLEIN: So, are you saying
15	then, at least with regard to the financial performance
16	indicators, that we don't really need to make all of your
17	adjustments because either way the argument's the same,
18	either way?
19	In other words, what's the relevance of the
20	difference in the numbers, as you present them versus as
21	they really are?
22	MR. DOUGAN: The relevance is that the decline
23	appears to be more severe if those adjustments aren't made
24	in a way that could be construed as unusual and different
25	from or apart from a return to a normal profitability level

1	from a windfall profit. And the purpose of making the
2	adjustments was to say not only was this a high place to
3	start, but where they ended up was not very far down as
4	compared to what was reported because what was reported was
5	attributable to these other factors that aren't related.
6	COMMISSIONER SCHMIDTLEIN: Okay. So, in terms
7	of, and maybe this would be best for the post since it's a
8	little bit hard to dance around the confidentiality, the
9	numbers. But at least with regard to the second adjustment
10	that you make in the brief, I should say, and you average
11	with the you take the average of the other two companies
12	basically and say, well, why don't we use that instead. So,
13	I guess my question is why are they the normal in terms of
14	is there any other way to adjust for that, you know, similar
15	to what you just explained with transfer pricing where
16	there's indexes or that you look at to determine whether or
17	not it's norm. So, something why should we just look at
18	the other two companies and assume that that's what we
19	should all be fact. That should be the
20	MR. DOUGAN: And that's a fair question. I can
21	give it some more thought for the post-hearing.
22	The initial response would be when the Commission
23	sees depending upon how many companies are in the
24	industry you often see divergent results, not all companies
25	always move the same direction in the same way in the same

1	magnitude. But what I noticed looking at these data was one
2	was very, very different from the other two. And from what
3	we could determine from the various questionnaire responses
4	and filing with the SEC is the reasons for that weren't
5	attributable to market-driven factors related to this market
6	or market-driven factors at all.
7	Therefore, the other two companies would seem to
8	have performance that would be more reflective of competing
9	in this market during this time period because the reason
10	for the difference wasn't related to what we believe to be
11	market-driven factors. The consistency of the other two
12	producers would seem to be a more reasonable baseline for
13	how a U.S. producer might fair during this time period.
14	COMMISSIONER SCHMIDTLEIN: Okay. Maybe you can
15	follow up in the post-hearing and elaborate on that because,
16	obviously, it's a little bit conclusive.
17	MR. DOUGAN: I'm trying to be very careful.
18	COMMISSIONER SCHMIDTLEIN: I know.
19	MR. DOUGAN: Yes. Thank you.
20	COMMISSIONER SCHMIDTLEIN: My next question has
21	to do with the volume effects. And if you look at the
22	Chinese pre-hearing brief on page 22 where you talk about
23	this and you refer to and you know we're focused on the
24	aftermarket here and you refer to the fact that what's
25	happened to Chinese imports in that particular market. And

- 1 my question is, and so when you look at that table, which is
- 2 I-23. It's Table I-3. And you see what's happened to the
- 3 U.S. producers' share in the aftermarket how does that fit
- 4 into our volume analysis? And this may be better for
- 5 counsel.
- 6 So, you don't refer to that in particular in your
- 7 points that you make with regard to volume effects. It
- 8 seems to be a bit conspicuously absent. Does that not show
- 9 there's volume effect there?
- 10 MR. DOUGAN: What it shows is what we know, which
- is that imports from China played an increasingly important
- role in this segment of the market, and that had to do with
- 13 that segment's experience during the shortage period.
- 14 COMMISSIONER SCHMIDTLEIN: Well, but it continued
- 15 after the shortage period. That's sort of the question
- 16 here. Doesn't that continuation, and how does that affect
- 17 our volume analysis?
- 18 MR. DOUGAN: Again, it goes back to --
- 19 COMMISSIONER SCHMIDTLEIN: the upward trend.
- 20 MR. DOUGAN: Well, again, I think it goes back to
- 21 the point of the domestic industry would argue, look, you
- 22 know we had this horrible shortage, but that's all better
- 23 now, so bring your business back to us. And I think that
- 24 AutoZone and others are just not willing to do that anymore,
- 25 and I think that they've been willing to reconfigure their

- 1 supply chains on that basis.
- It was, I think most would agree, a temporary
- 3 supply shock. But there are things, and I think Ms. Dayton
- 4 even said she had received word from her -- she'd testified
- 5 that she'd received word from one of her domestic suppliers
- 6 that supply would be "tight" in the first half of 2014.
- 7 When you've gotten notices like that before, you are --
- 8 there are still folks who buy most of their stuff domestic,
- 9 but are you going to look to get more of it from someone
- 10 other than the domestic producers? I think yes.
- 11 COMMISSIONER SCHMIDTLEIN: I mean but I think
- just in looking at the volume, right, like that's obviously
- 13 getting into causation and what's causing them to chose one
- 14 supplier over the other, but just in terms of -- because
- 15 that's what I was looking at. This was the section dealing
- 16 with volume and is volume significant. Would you agree that
- 17 volume's significant in t his case or no? And if not, where
- 18 does this trend fit into that?
- 19 MR. DOUGAN: I think domestic producers overall
- volume indicators, and I'm careful about what I can say.
- 21 Their overall volume indicators improved over the POI, but
- 22 production capacity utilization and things of that nature.
- 23 I'll have to think more for post-hearing about direct
- 24 response to your question without --
- 25 COMMISSIONER SCHMIDTLEIN: For subject imports.

- 1 Yeah.
- 2 MR. DOUGAN: Yes. I mean with basically
- 3 everything here being BPI, I'll look at it in more detail
- 4 for post-hearing.
- 5 COMMISSIONER SCHMIDTLEIN: Okay. All right.
- 6 Thank you. My time is up.
- 7 CHAIRMAN BROADBENT: Mr. Lammers from AutoZone
- 8 you had some interesting comments about sort of this close
- 9 relationship between the domestic producers and their
- 10 distributors, and the fact that you weren't really free to
- 11 buy in bulk from domestic producers. What do you think
- 12 explains that type relationship between the domestic
- 13 producers and their distributors?
- 14 MR. LAMMERS: Well, I can't speak for them. I'm
- assuming that they have contracts and they have preferred
- 16 suppliers and customers that they want to service. And they
- 17 do not what to jeopardize any of those contracts by looking
- 18 at other sources of distribution.
- 19 CHAIRMAN BROADBENT: I mean why would they not
- 20 benefit from selling to you?
- 21 MR. LAMMERS: That's a very good question. I
- 22 wish I had the answer, but I do not.
- 23 CHAIRMAN BROADBENT: Okay. Anybody else?
- MS. DAYTON: I think, traditionally, it's always
- 25 been since I've been in this business there's three major

1	producers. DuPont has chosen to sell direct to the people
2	like not in this case AutoZone but people like
3	AutoZone, the retailers. And the others have chosen, like
4	Arkema and Mexichem have chosen to supply through
5	repackagers like ourselves, and that's a long-standing
6	thing. Why they do it? They have bulk equipment. They
7	sell bulk product. They don't want to put it in a packaging
8	line, which has a lot of labor. They may not want to take
9	the credit risk. There could be a whole lot of reasons, but
10	for a long period of time they have sold to repackagers,
11	myself, National Refrigerants, Technical Chemical Company.
12	There's several large repackagers that probably
13	take out the majority of the market share in this country
14	for 134-A automotive aftermarket. So, AutoZone, going in
15	and trying to buy direct from them would be kind of trying
16	to circumvent a level of distribution in the chain, and
L7	those people chose not to circumvent that level of
18	distribution. They just said I have my established chain
19	and this is the way I go through, just like you wouldn't be
20	able to go and buy from a manufacturer a refrigerator.
21	You'd have to go through Home Depot or one of their chains
22	of distribution.
23	So, it's always been, as long as I've been in it,
24	which is now 15 or 20 years, it's always been DuPont has
25	sold direct to the customer and Mexichem and Arkema have

1	chosen to sell bulk to people like myself and other
2	repackagers in the industry, and there's several of us. And
3	as I say, between the whole group of us, we probably take up
4	the majority of the market share in the automotive
5	aftermarket.
6	CHAIRMAN BROADBENT: Okay. Mr. Lammers, can you
7	buy from DuPont?
8	MR. LAMMERS: We had tried to. We've had several
9	meetings with DuPont, as noted in my testimony. At the
10	conclusion of each meeting, we were told that we'd asked
11	for them to supply us with price quotations on 30-pound
12	cylinders. We were told by their national sales manager,
13	who was calling us, that we would receive such quotation
14	within a few weeks at the meeting. And as of now we have
15	never received any of those quotations.
16	CHAIRMAN BROADBENT: So, this has been a
17	conversation that's been going on years or just recently?
18	MR. LAMMERS: Well, our first meeting we had with
19	them was on September 4, 2013. So, this is prior to the
20	complaint issued by Mexichem. Again, at the conclusion of
21	that meeting, we were told that we would receive a quote on
22	30-pound cylinders. We did not receive such quote. In
23	November 4, 2014, we had another meeting with DuPont and the
24	same sales person. And at the conclusion of that meeting,

we were also told that we would receive a quotation on

1	30-pound cylinders. We did not receive such a quote.
2	Our most recent meeting took place in August of
3	2014, and again, we asked for a quotation on 30-pound
4	cylinders. And as of yet, we have not received one.
5	CHAIRMAN BROADBENT: So, your testimony really is
6	that you were forced to look at imports, that it wasn't a
7	choice that you were seeking, but you just had limited
8	options domestically.
9	MR. LAMMERS: During the time of the shortage,
10	yes, we were told by all our suppliers and repackagers that
11	there was limited supply and they were not sure if they
12	could fill our orders. This has been documented through
13	letters that we've provided in the pre-trial hearing from
14	some suppliers. So, with not knowing for sure if we would
15	be able to get the supply that we needed from the domestic
16	suppliers that is when we sought global sourcing for
17	product.
18	CHAIRMAN BROADBENT: And then what would be the
19	practical impact of not being able to get your supply? I
20	mean is there any way to put a finer point on that? I mean
21	I know you'd get a lot of hot people madly slamming doors at
22	AutoZone, but
23	MR. LAMMERS: Well, there's an old saying in
24	retail, "You can't sell from an empty shelf." And

basically, everyone at AutoZone is measured on two factors,

1	sales/margin. In sales, you got to have product. And
2	particularly, in commodity, seasonal commodity items you
3	have to have product. That is the number one concern. So,
4	we need to do whatever it takes to make sure we have product
5	for the season, and that's what we did.
6	CHAIRMAN BROADBENT: Okay. How would prices
7	between domestic and imported product differ? I mean what
8	were the trends overall in the period of investigation?
9	What were you all observing between domestic and importer
10	product? Was the importer product dramatically lower in
11	price?
12	MR. LAMMERS: I would not say dramatically.
13	There was some cost differences, but they were not dramatic.
14	CHAIRMAN BROADBENT: What is your long-term
15	outlook on R-134? How long do you expect to keep selling
16	it?
17	MR. LAMMERS: For the foreseeable future. As I
18	think was brought up earlier today, there is we don't see
19	a substitute product being in the OEM or new cars to be
20	manufactured well into after 2020. And again, the average
21	age of a car right now is 11 years, so we think this is
22	going to be a very viable market for at least another 20
23	years.
24	CHAIRMAN BROADBENT: And then you mentioned you

had stores in Mexico, is that right?

1	MR. LAMMERS: Yes.
2	CHAIRMAN BROADBENT: And are the trends the same
3	there, or would you say it would be a longer projected
4	market?
5	MR. LAMMERS: Yes, I would say it's longer there.
6	They're not quite as stringent on environmental regulations
7	as we are in the States. And to my knowledge, there is no
8	legislation being brought up in Mexico that would ban our
9	134-A at this time or into the future.
10	CHAIRMAN BROADBENT: And then do you sell in
11	other markets? You said Brazil?
12	MR. LAMMERS: Yes, Brazil is a new market for us.
13	We only have five stores there. We just opened that market,
14	but we do have a presence there.
15	CHAIRMAN BROADBENT: And how does that market
16	compare to Mexico's say?
17	MR. LAMMERS: It's difficult to say right now. I
18	mean we've been in Mexico since 1998. We have over 400
19	stores there. We've only been in Brazil operating there for
20	just over a year with five stores. We think the potential
21	is there, obviously. It's a growing marketplace. We're in
22	San Palo, which has over 20 million residents, so we think
23	the market is strong there. I just don't have a good feel

CHAIRMAN BROADBENT: Good. Thank you. Do you

for the R-134-A market at this time.

24

1	have a sense of how prices are determined in end use
2	markets? We have the different end uses, and I know you
3	only have the auto. Your focus is on the auto segment, but
4	how are prices determined, say, in some of the other markets
5	for R-134?
6	MR. LAMMERS: Make sure I understand your
7	question correctly. So, maybe repairs shops, how they price
8	or?
9	CHAIRMAN BROADBENT: Well, in terms of the other
10	end uses, we're talking about air conditioning machines, and
11	this may not be a question for you as much as maybe the
12	counsel in terms of the different forces on end use pricing,
13	the price determinates of end uses in the different
14	segments.
15	MS. DAYTON: I would say, as stated by the
16	Petitioners this morning, I agree that automotive
17	aftermarket is generally a spot-based market. The other
18	OEMs, the aerosols, the foam-base are all contract markets.
19	So, for example, as I understand it, I've never been
20	involved in this, but they come to the major suppliers, like
21	GM or somebody. Would go a major supplier and say I'd like
22	to purchase for the next three years or two years or
23	whatever period of time they chose and they would elicit
24	prices from whoever they chose were qualified suppliers and

then they'd purchase on that price for that period of time

- 1 on a contract basis.
- 2 The automotive aftermarket in the bulk form is
- 3 more of a spot kind of situation, a month-to-month.
- 4 Sometimes shipment-to-shipment price negotiation, and the
- 5 price can change month-to-month and shipment-to-shipment.
- 6 CHAIRMAN BROADBENT: Got it. Thank you very
- 7 much. It's very helpful.
- 8 Commissioner Williamson.
- 9 COMMISSIONER WILLIAMSON: Thank you. I too want
- 10 to thank the -- my appreciation to all the witnesses for
- 11 presenting their testimony today.
- 12 The pre-hearing report at Table V-12, this is on
- 13 page V-23, shows underselling and overselling by subject
- imports by a total volume. Is there any reason why the
- 15 Commission should not give substantial weight to this
- 16 information? Mr. Dougan?
- 17 MR. DOUGAN: I addressed this in the pre-hearing
- brief, and we can address it more in post-hearing. The
- 19 exact reasons maybe BPI, but I will say a couple of things.
- 20 One, and as I testified, the volume of subject
- 21 imports is concentrated in those comparisons where there was
- 22 lower subject import price. The volume of domestic
- 23 shipments was heavily concentrated in elsewhere. So, there
- 24 wasn't -- I mean while there may have been a comparison in
- 25 the sense that there was a sale versus a sale it was very

- 1 little comparative domestic volume in those same
- 2 comparisons.
- 3 So, the coverage overall the pricing data is very
- 4 good, but what it shows is they're concentrated in different
- 5 products. And so, I could point you to, without getting
- 6 into BPI, point you to page V-6. There's a table there
- 7 where you can see that it kind of makes sense that you would
- 8 see a different concentration in volume between where the
- 9 subject imports are and where the domestic shipments are.
- 10 And the underselling is -- I'm sorry. The subject import
- 11 volume is higher in instances of underselling, but in the --
- 12 I'm really having to be very careful here because there's so
- 13 much BPI.
- 14 COMMISSIONER WILLIAMSON: Well, maybe you want to
- 15 address it post-hearing.
- MR. DOUGAN: Yes, I'll address it
- 17 post-conference.
- 18 COMMISSIONER WILLIAMSON: And maybe address the
- 19 question does what you see there indicate that underselling
- 20 by the subject imports took sales away from domestic
- 21 producers for those products and in those quarters?
- 22 MR. DOUGAN: Okay, that I can address, which is
- 23 what you would expect if that were the case would be shifts
- in market share from the domestic industry in those products
- 25 to the subject imports. You absolutely do not see that.

1	You also do not see increasing occurrence and frequency of
2	underselling as the period progressed. So, I will say that
3	I think we're not asking for the Commission to give less
4	weight to the underselling analysis. In fact, I think the
5	underselling analysis show some very valuable things, and
6	the coverage is very good. But what we would argue is that
7	the totality of the underselling data do not show
8	significant adverse price effects.
9	COMMISSIONER WILLIAMSON: Okay. Thank you.
10	So the graph on page 7 of the Mexichem's brief,
11	if you look at that, given the data that that graph shows,
12	why shouldn't I find that the increase in subject imports in
13	the six months since the petition was not something more
14	than a seasonal effect? And how can seasonality explain all
15	of that when you look at that table? If you want to address
16	it now or post-hearing.
17	MR. DOUGAN: Yes, I want to be careful about
18	this. In terms of its significance with regard to a
19	critical circumstance and determination, I think the
20	testimony of Ms. Dayton goes a long way towards that. In
21	terms of the actual numbers, we can get into that more in
22	the post-hearing.
23	COMMISSIONER WILLIAMSON: Okay. Because that
24	would seem looking at that, I just think that

MR. DOUGAN: And one other thing --

Т	(Simultaneous conversation.)
2	COMMISSIONER WILLIAMSON: seasonality going
3	here.
4	MR. DOUGAN: But if I may also, as Mr. Goldfeder
5	said, the petitioners' arguments are I don't want to say
6	"silent" but are much deemphasize the issue of inventories
7	which we understand is also an important consideration of
8	critical circumstances. And their response to the trends in
9	inventories is essentially to say that, well, the
10	questionnaire data are wrong and that the importers
11	misrepresented their shipments which we obviously disagree
12	with. But, again, we can get into that more.
13	COMMISSIONER WILLIAMSON: And they can address
14	post-hearing the inventory question that you raised.
15	MR. DOUGAN: Sure.
16	COMMISSIONER WILLIAMSON: Ms. Dayton, I was
17	wondering, you mentioned a number of contracts that I guess
18	you entered into before the petition was filed.
19	MS. DAYTON: Sure.
20	COMMISSIONER WILLIAMSON: I don't know whether we
21	have that documentation of that on the record, is it
22	possible to provide that post-hearing?
23	MR. SCHUTZMAN: Commissioner Williamson, Max
24	Schutzman, we have detailed those contracts in our
25	prehearing brief. We have not supplied the actual

1	contracts.	We	would	be	happy	to	do	that	as	exhibits	to	the
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- 2 post-hearing brief if that's something you would like to
- 3 have.
- 4 COMMISSIONER WILLIAMSON: Let's just check
- 5 post-hearing, I mean I don't want to over-document, but
- 6 we'll take another look at that.
- 7 MS. DAYTON: They are all signed contracts and
- 8 the Chinese companies actually stamped them witness that
- 9 their seal and they're all dated and signed with my
- 10 signature.
- 11 COMMISSIONER WILLIAMSON: Okay.
- MS. DAYTON: But we will provide them to you. We
- would be glad to provide them.
- 14 COMMISSIONER WILLIAMSON: Okay. Thank you.
- 15 Let's see, just for the record, and I asked this
- question this morning, do you agree with our staff's
- 17 methodology for determining the import data? Are there
- other adjustments you would suggest? I had asked this
- 19 question of Petitioners this morning and I just wanted to
- 20 see what --
- MR. DOUGAN: Yeah, with respect to the import
- 22 data for say apparent consumption, the methodology of using
- 23 the Census Bureau data for the HF, we're fine with that. We
- think that that is appropriate.
- 25 COMMISSIONER WILLIAMSON: Good. Okay. Thank

1	_
1	vou.

- I think you've sort of already addressed why the
- 3 AUVs for the domestic producer sales to the auto aftermarket
- 4 -- were higher and for others in 2000 were lower and so much
- 5 -- excuse me a second.
- 6 We know the shortages may have accounted for some
- 7 of the height of the AUV's in 2011, but I'm not sure I
- 8 understand why in the end they were so much lower.
- 9 MR. DOUGAN: Lower than what?
- 10 COMMISSIONER WILLIAMSON: Than the change, and
- 11 that sector was so much greater than it was for the others.
- MR. DOUGAN: I think our response is that because
- 13 the increase was higher, the decrease was also more severe.
- I mean, from the graph at slide --
- 15 COMMISSIONER WILLIAMSON: One, two?
- 16 MR. DOUGAN: -- whichever, that they were
- 17 essentially -- now, this isn't average -- in fact, these
- data are even more precise, right, because they're quarterly
- 19 as opposed to annual. And so the annual numbers, you get
- 20 some averaging going on because the price increases began in
- 21 2010. They didn't -- at the beginning of 2010, and in 2010
- 22 an annual average would capture a lot of the increase that
- 23 had already happened. So, if you look at an AUV say from
- '10 to '11 and then '11 to '12, it's going to -- you know,
- 25 you're maybe not seeing as much of the severity, but you are

-										
1	seeing	 1İ	vou	Look	at	this,	you	see	severe	increase,

- 2 severe decrease about back to the level where they started.
- 3 So I'm not sure that they --
- 4 (Simultaneous conversation.)
- 5 COMMISSIONER WILLIAMSON: Say in post-hearing,
- 6 take another look at that chart because, yeah, I can
- 7 understand, you know, how the percentage change might be
- 8 different, but exactly where they ended up --
- 9 MR. DOUGAN: And what --
- 10 (Simultaneous conversation.)
- 11 COMMISSIONER WILLIAMSON: -- this would be Table
- 12 3-6 on page 3-10.
- 13 MR. DOUGAN: Now, one thing that I can say --
- 14 COMMISSIONER WILLIAMSON: I suggest maybe doing
- it during post-hearing.
- 16 MR. DOUGAN: No, that's fine. I think the
- 17 averaging of values of the segment data are also influenced
- 18 by product mix. So some of those, it's going to reflect the
- 19 sales in cans versus containers, versus other things. So to
- 20 the degree that that mix may have shifted over time, I mean,
- 21 that may have affected it as well, where if you look at the
- 22 pricing data, you're comparing product -- equivalent product
- 23 to equivalent product.
- 24 COMMISSIONER WILLIAMSON: And I know there are
- 25 always problems to AUVs, but --

1	MR.	DOUGAN:	Okay.	We	can	get	into	

- 2 (Simultaneous conversation.)
- 4 it, because I'm not sure it does.
- 5 (Simultaneous conversation.)
- 6 COMMISSIONER WILLIAMSON: Okay. Actually, that's
- 7 all I have for this round. Thank you.
- 8 CHAIRMAN BROADBENT: Commissioner Johanson.
- 9 COMMISSIONER JOHANSON: Thank you, Chairman
- 10 Broadbent. And I would also like to thank the witnesses and
- 11 their counsel for appearing here today.
- Mr. Dougan, I have a question for you. You spoke
- on the charts at page 2 of the Mexichem slides from this
- morning.
- MR. DOUGAN: Yes.
- 16 COMMISSIONER JOHANSON: And that chart describes
- 17 a jump of 96 percent when comparing first quarter 2013 to
- 18 first quarter 2014, as you noted.
- 19 MR. DOUGAN: Sir, I was referring to the slide
- 20 preceding that.
- 21 COMMISSIONER JOHANSON: Okay.
- 22 MR. DOUGAN: But if you want to ask me about the
- 23 other --
- 24 COMMISSIONER JOHANSON: Yes. Actually, let's go
- 25 back to the slide preceding that.

1	MR. DOUGAN: Okay.
2	MR. JAMESON: And you contended that that
3	increase is too high due to the factors that were considered
4	by Petitioner's counsel; is that correct?
5	MR. DOUGAN: Right. It's because it's relying on
6	incomplete data.
7	COMMISSIONER JOHANSON: Hopefully this will not
8	be too hard for you, but could you perhaps put your
9	additions into that chart or make your own chart from which
10	we could compare this morning's chart, the Petitioner's
11	chart to the numbers that you claim should be used?
12	MR. DOUGAN: Sure.
13	COMMISSIONER JOHANSON: Would that be possible?
14	MR. DOUGAN: Yes. Yeah, we'll do it for
15	post-hearing. I'm being careful about what I can say here.
16	COMMISSIONER JOHANSON: I understand. I
17	understand. I think it would be useful.
18	And, secondly, discussing the chart on the next
19	page
20	MR. DOUGAN: Uh-huh.
21	COMMISSIONER JOHANSON: In which it compares
22	first quarter 2013 and first quarter 2014.
23	MR. DOUGAN: Uh-huh.
24	COMMISSIONER JOHANSON: Do you contest that
25	number 96 percent? And this is looking, of course, at the

1	situation	of	critical	circumstances.

- 2 MR. DOUGAN: Right.
- 3 (Pause.)
- 4 MR. DOUGAN: I'll have to look at it more closely
- 5 for post-conference because it wasn't --
- 6 COMMISSIONER JOHANSON: I understand. I'm kind
- 7 of putting you on the spot here.
- 8 MR. DOUGAN: Pulling together the HGS data and
- 9 whatnot is a little bit different.
- 10 COMMISSIONER JOHANSON: Okay.
- 11 MR. DOUGAN: But we understand that there was an
- 12 increase, but --
- 13 COMMISSIONER JOHANSON: I know you contest the
- 14 reasons for that. I'm just wondering if the numbers you
- 15 used would come out the same.
- MR. DOUGAN: And I don't know the answer to that.
- 17 COMMISSIONER JOHANSON: Okay.
- 18 MR. DOUGAN: So I will have to answer that in
- 19 post-conference -- post-hearing.
- 20 COMMISSIONER JOHANSON: All right. Thank you. I
- 21 appreciate it.
- 22 Next I would like to ask a question which I asked
- 23 this morning to the Petitioners, and of course, they did not
- 24 have the answer since it is an issue which deals with the
- 25 production in China. But do you all know if Chinese

- 1 producers have sought to earn the qualification to produce
- the 12-ounce can in China?
- 3 MR. SCHUTZMAN: Commissioner, the answer to that
- 4 is yes. But I'll ask the industry witnesses to speak to
- 5 that.
- 6 MR. LAMMERS: Currently the manufacturer -- the
- one manufacturer who produces that can has a patent on the
- 8 can and that is preventing any Chinese from producing the
- 9 can themselves and shipping it to the United States.
- 10 COMMISSIONER JOHANSON: All right. Well, that --
- MS. DAYTON: I have a little different answer to
- 12 that.
- 13 COMMISSIONER JOHANSON: Yes.
- MS. DAYTON: There is a producer in China down in
- 15 Yiwu that has DOT approval on the can. The way the DOT
- 16 exemption is, is it tests the can for a pressure rating.
- 17 And if the can passes that pressure rating, it can be
- 18 approved for DOT exemption. And this Chinese producer has
- gotten the DOT exemption for 134a on that can.
- 20 The reason that everybody uses the one producer
- 21 in the U.S. is because -- and this is kind of what John was
- 22 saying, is not only is that can approved for that pressure
- 23 rating, but it also has a patented pressure relief valve on
- 24 it that the Chinese manufacturers have been unable to
- 25 reproduce within saying within the IP. So nobody wants to

1	use them because, okay, I don't know what the I don't
2	know off the top of my head what the pressure rating is, but
3	let's say it's 350 psi, the Chinese manufacturer can say
4	their can withstands to 350 psi, but nobody wants a can to
5	blow up at 350 psi. They prefer a can that has a pressure
6	relief on it that will allow the refrigerant to controlled
7	be controlled release rather than be an explosive can at
8	a much lower pressure rating in the hundreds of psi. So
9	because of everybody being very safety conscious in the
10	U.S., which is a good thing, even though the Chinese
11	manufacturer has a DOT exemption, I don't know of any U.S.
12	purchaser that has purchased cans that have not been made
13	with the U.S. producers' can.
14	COMMISSIONER JOHANSON: All right. Thank you,
15	Ms. Dayton, for your explanation and also to you Mr.
16	Lammers.
17	But this leads back to the question, wouldn't the
18	importation into China of cans which would then be filled in
19	China and then shipped back to the United States, wouldn't
20	that add to the cost of producing the product in China?
21	MS. DAYTON: We were one that imported cans from

China and I will say that we did import from -- ship from

the U.S. the U.S. cans over to China, and we did ship those

cans back from China into the U.S. And I will say that the

cost of those cans with all those costs that Mr. Schagrin so

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24

1	eloquently laid out this morning, did make our can price
2	actually higher for that particular product. The reason we
3	did it is because we happened to move one of our or build
4	a can line of which is a significant investment over to
5	China to supply our domestic Chinese market. We wanted to
6	supply the Lexuses and the Fords and whatever that are
7	operating plants in China. So we moved one of our can lines
8	over there and so we had a can line over there. So we did
9	it for capacity reasons. We didn't then have enough
10	capacity in the U.S. to fill these cans. So we used our can
11	line in China and we shipped over the cans and ship them
12	back. But that is correct, our costs for that particular
13	product turned out to be higher than if I had just purchased
14	the material from Mexichem or Archima and packaged it in our
15	U.S. facility in that particular instance for those cans.
16	COMMISSIONER JOHANSON: Thank you for your
17	response, Ms. Dayton. And actually, I have another question
18	for you. I had a question that I was going to ask earlier
19	on what the situation is in China with regard to consumption
20	of tetrafluoroethane and, for example, how large market is
21	there, is it growing, et cetera? It seems like you would be
22	the appropriate person to ask since you have experience in
23	that market.
24	MS. DAYTON: Yes, I do think, you know, as
25	everybody reads in the newspaper, you know, the OEM market

1	for cars is growing over in China. It's certainly a slow
2	growth just like all the other industries in China over the
3	recent past. But certainly as the petitioners also pointed
4	out, you need the cars on the road to be able for them to
5	need 134a to put in the cars. So I say the market is
6	growing over there. It's not at the really rapid pace that
7	it was three or four or five years ago, everything has
8	slowed down in China. But it's certainly a growing market.
9	There's more people driving cars, there's more OEM cars
10	being produced over there. So it is a growing market over
11	there.
12	COMMISSIONER JOHANSON: Thanks for your response.
13	Respondents argue that the drop in prices
14	observed during the period of investigation is merely the
15	market returning back to its normal state before the alleged
16	supply shortage of 2010 and 2011. However, the market is
17	different today here in the United States. Chinese imports
18	are now present in the U.S. market in greater volumes than
19	before the alleged supply shortage. How should we make
20	sense of all of this?
21	MR. LAMMERS: I will answer that. From my
22	perspective it's a pretty simple answer, the Chinese were
23	good suppliers and they gave us no reason not to go other
24	options. We always say that the fastest way to get fired as
25	a vendor from AutoZone is to not show Okay When we

sought supply from Chinese sources they supplied our needs
with on-time shipments of quality product. Because of that
there was no reason for us because of their good suppliers
to stop doing business with them.
COMMISSIONER JOHANSON: So in effect the events
of 2010, 2011 created an opportunity for them to build a
market in the United States and they were successful in
doing so?
MR. LAMMERS: Correct.
COMMISSIONER JOHANSON: All right. Thank you.
And my time will expire in about 20 seconds and so I will
come back later on, but thank you for answering your
questions during this first round.
CHAIRMAN BROADBENT: Commissioner Kieff.
COMMISSIONER KIEFF: Thanks. I join my
colleagues in thanking everybody for coming this afternoon
as well as, of course, the morning. Just to start with a
very quick question. It's so simple I'm embarrassed it may
be an obvious answer. But why China? Are there other
viable sources for this product and at what price?
MR. LAMMERS: We have at the time when we
started seeking other sources outside the United States,
China was the only country, to our knowledge, that was
willing to export. Since then, I will tell you,

particularly this year, we have been solicited by some other

1	countries such as India and some European countries. But at					
2	that time, the only country that was soliciting quotes to					
3	the United States were companies from China.					
4	MS. DAYTON: There's limited production plants of					
5	this particular product. There are a few in Europe. There					
6	is one in India that I know of at least, and then there are					
7	in the U.S. and China. I think China was one of the					
8	developed because one of the raw materials, Fluoraspar is					
9	mined, it's actually a raw material that is mined and China					
10	happens to have a large quantity of this mined product. And					
11	there's not many mines in the world for fluoraspar. So they					
12	have this raw material that is right in their back yard. So					
13	they are more easily able to produce this particular					
14	product.					
15	Then there's no plants in all these other areas.					
16	There are some in Europe. Europe at the time, I think was					
17	pretty well capacity. And India was only one very small					
18	plant. I think they have since increased their capacity					
19	because they see this opportunity in the U.S., I think. But					
20	they have since increased their but they were very small					
21	plants they only could really handle their domestic needs.					
22	And that's basically it for production plants in					
23	the world.					
24	COMMISSIONER KIEFF: And am I right that Weitron					
25	and AutoZone don't do direct business with each other in					

- this product? In other words, AutoZone doesn't buy from
- Weitron and vice versa?
- MS. DAYTON: That's correct.
- 4 COMMISSIONER KIEFF: So as between the two of
- 5 you, what percentage of the flow of Chinese product into the
- 6 U.S. market that is the topic of this case is flowing
- 7 through the two of you combined? Do you represent the bulk
- 8 of that flow, a third of that flow? What's the rough guess?
- 9 MS. DAYTON: We'd have to look at the numbers.
- 10 But all I can say is we were chosen as a mandatory
- 11 respondent. So I guess we were pretty big. I think we were
- number one; right? Because we were chosen so, but I don't
- know as a percent of the total. I don't see --
- 14 COMMISSIONER KIEFF: That's fine. And if in the
- post-hearing you can provide that, that's fine.
- 16 But let me ask a question during this panel, but
- 17 it's really directed to both panels. What do we do -- what
- is the legal significance of a case where there's a -- I
- 19 mean, commerce has made a determination that there is a less
- 20 than fair value price on this product. And it's coming in
- and yet we have two very different theories of the case.
- 22 One theory of the case is that, you know, look, come on,
- 23 it's coming in at a lower price. People are buying it. So
- there's a volume effect and we'd be making more money if not
- 25 that. So there's an impact. QED, you should enter a

1	remedy	•

2	The other theory of the case seems to be, gosh,
3	those are just not the reasons we made our decisions. We,
4	AutoZone, buy we, Weitron, buy for a whole range of other
5	legitimate business reasons. We would like to maintain our
6	relationships with our customers. So we want to have a
7	stable supply. We would like to maintain our relationships
8	with our suppliers, so if we already have contracts even
9	though it might have a prima facie might look like a
10	prima facie case of critical circumstances we still go ahead
11	and buy. In other words, we're here under sworn settings
12	giving testimony. We're not blinking and sweating. It
13	doesn't look like we're lying. We're saying, we did this
14	for other reasons and we're telling you it's really not
15	about price. Although presumably we like buying at a lower
16	price than a higher price and at least the economics
17	witnesses, Mr. Dougan has explained that reasons why price
18	would have been declining anyway. One never knows.
19	So these are all colorable, credible thoughtful
20	positions. So what do we do when we have two very different
21	takes on a record that otherwise is then not subject to a
22	lot of disagreement? I mean, yes, there's some
23	disagreement, but just at that level both sides could be
24	right and then we would have to be driven by a legal reason
25	to pick one side or the other.

1	That's a broad question. I don't expect a short
2	answer right now. But I hope that in the post-hearing you
3	could each highlight have your counsel highlight the
4	legal reasons why we are required when there is that
5	colorable argument by both sides that's on its face not
6	challengeable, why we then have to pick one side or the
7	other.
8	That would be helpful unless there's just a brief
9	response here?
10	MR. SCHUTZMAN: No, unfortunately, there's no
11	brief response. But you seem to have nailed it
12	Commissioner, and we will certainly address that in our
13	post-hearing brief.
14	COMMISSIONER KIEFF: So then another follow-up
15	question. The afternoon panel has presented a number of
16	reasons why it thinks this is really not a close critical
17	circumstances case. Would you go so far as to say, given
18	the testimonial evidence, this is not a case in which a
19	good-faith argument for critical circumstances could be
20	made?
21	MR. MARSHAK: I think if you look at the import
22	statistics, just look at statistics, that's why they made
23	their case. Just looking at the data, there's a spike. But
24	when you start looking into it more carefully, especially
25	the testimony of Ms. Dayton as to why there was a spike, and

1	if you look at the confidential data in Weitron's brief as
2	to what happened, then you see the reasons. It's not a
3	question of good faith or bad faith, it's a question of the
4	data shows one thing, but the real facts, based on the
5	underlying reasons, based on the reasons why Weitron
6	shipments were so disapparent between before and after we
7	believe show absolutely no critical circumstances from the
8	Commission's standpoint.
9	COMMISSIONER KIEFF: But you're not making the
10	argument that some of the statements made this morning that
11	suggested this was and I really don't remember the
12	wording, we'll all have to go back and look at the tape, but
13	there was some statements made that this was such a clear
14	case of critical circumstances. Was that kind of an
15	advocate living in the moment a little too much or does that
16	go so far as to be the type of argument that we really
17	should frown upon?
18	MR. MARSHAK: I'm going to be very an advocate
19	living in the moment looking at data looking at public
20	data of an import spike without just getting into the
21	details as to what really, really happened.
22	COMMISSIONER KIEFF: And those are all of my
23	questions. Thank you.
24	MS. DAYTON: Could I add something to that? I
25	mean, I think the Commission also has to look at from a

1	legal basis on critical circumstances whether the dumping
2	order would be seriously undermined. And I think the price
3	increase in the product since the order shows that it would
4	not be seriously undermined because it's already got a price
5	increase happening. So if the inventory that is disputed as
6	to how much or whether it was properly recorded or whatever
7	would have an effect, it would have an effect now. And
8	what's happening now in the marketplace is that the price is
9	actually increasing.
10	So on a legal basis, I think you have to look at
11	whether it will undermine the antidumping order, and I think
12	from a legal basis you have to assume, no, that it would
13	not.
14	MR. SCHUTZMAN: And, of course, your test is
15	different than the Commerce Department's test which is
16	essentially a numerical test. Yours is different. But we
17	will, of course, address this in greater detail in the
18	post-hearing brief.
19	MR. GOLDFEDER: And Commissioner, can I just jump
20	in for just a few seconds? I mean, the fundamental
21	assumption that the petitioner is making is that if the
22	imports are higher in the post petition period that must
23	have gone into inventory and that's going to sit there and
24	wait for an order to go into effect, at which point it will
25	enter the stream of commerce and without the retroactive

1	application the Commission is not really going to be able to
2	fully do its job. But that's the mistaken assumption
3	they're making is if the imports even if they're higher
4	are entering the stream of commerce and they're not sitting
5	there in inventory, that's not what the Commission has found
6	is cause to find an affirmative critical circumstance in the
7	past.
8	CHAIRMAN BROADBENT: Commissioner Schmidtlein.
9	COMMISSIONER SCHMIDTLEIN: Thank you, I
10	apologize if we've covered this I don't think so but this
11	morning you heard Petitioner's counsel and witnesses say
12	that they thought there were spillover effects from the
13	price in the spot market for the auto aftermarket and I'm
14	wondering whether you all agree with that. I asked them
15	specifically, the two companies that were here, are here
16	this morning whether they have had purchasers in those other
17	segments reference Chinese prices and they said yes.
18	Are there spillover effects in your view or not?
19	MR. DOUGAN: I can let the industry witnesses
20	respond to this as well. The Petitioner's panel also
21	listed a whole host of non-price or other reasons why there
22	wasn't Chinese market penetration to these other segments
23	and so I am sort of skeptical or curious we'll look at it
24	more in post-hearing but if there are these other reasons
25	that the Chinese can't or couldn't or won't supply into

1	these markets I'm not sure that the idea of the spillover as
2	credible as it is in you know the aftermarket, which
3	everyone agrees they are there and everyone agrees that that
4	seems to be the easiest market to enter.
5	I'm not sure that that because there are other
6	areas of entry in these other segments I'm not sure that
7	there would be spillover effect.
8	COMMISSIONER SCHMIDTLEIN: So what about for the
9	markets where they are in, the other at least the data
10	shows them in OEM a little bit here recently.
11	MR. DOUGAN: My understanding is that the OEM
12	number may be a mistake, there's a footnote in the staff
13	report that that may have been misreported so I don't I'm
14	not sure about that one. With respect to I think they
15	do have a presence in some other segments and there are you
16	know, even by the Petitioner's own admission a minimal
17	player there and you know, I don't see that there really has
18	been one.
19	On the one hand they are arguing look how much
20	more severe the price decline is in this segment where they
21	participate heavily but they also do participate in these
22	other segments and those are the other segments where they
23	are arguing that the price decline wasn't as severe so I'm
24	not really sure I see it.

COMMISSIONER SCHMIDTLEIN: Okay along this line

1	of prices either now, I don't know if you can comment now
2	that would be helpful but this question about the AUV's and
3	whether or not the Chinese AUV's that were reported on the
4	questionnaires are accurate I guess you would say. It's in
5	pages 9 to 11 of the Petitioner's brief where they have
6	looked at the imported AUV from the official statistics and
7	then looked at what the commercial AUV reported was to be
8	and calculated what the market had to be for that to be
9	accurate, do you have any comment you can make now about
10	that or maybe it's best for the post-hearing?
11	MR. DOUGAN: It's maybe best for the
12	post-hearing but on the one hand it doesn't necessarily
13	reflect any transformation or re-packaging that may have
14	occurred and secondly it's you know, I think probably
15	precipitated by some degree to them not seeing the lower
16	prices of resale into the market they would have expected
17	and so you know I think this is one of those situations
18	where you know if the importers do charge a lower price in
19	the market for their product that's resold, then they
20	undersell.
21	But then they are not seeing underselling oh well
22	then they must be just taking this big market and making a
23	big profit out of it I mean which is is that injury to
24	the domestic industry, I'm not sure. If they are reselling
25	into the market at a much higher price and taking a higher

1	margin I would think that the commercial impact on the
2	domestic industry would be minimized as opposed to worsened.
3	It seems like a market driven by not seeing as
4	much underselling as they would have liked but we can get
5	into it more post-hearing.
6	COMMISSIONER SCHMIDTLEIN: Okay, that's all I
7	have for now, thank you.
8	CHAIRMAN BROADBENT: Okay, let's see I don't
9	have any further questions as this time, Commissioner
10	Johanson is that you? Excuse me, Commissioner Williamson?
11	COMMISSIONER WILLIAMSON: Just a couple of
12	questions. In Mexichem's pre-hearing brief at page 9 it
13	argues that some importers reported questionably higher
14	sales prices and I was wondering if you would want to
15	address that, if you would like to do it post-hearing.
16	MR. DOUGAN: I think that maybe the same
17	question that Commissioner Schmidtlein just asked so yeah
18	we'll
19	COMMISSIONER WILLIAMSON: Oh good fine, thank
20	you. I'm sorry I missed that. The questionnaire responses
21	from the Chinese producers project declining exports to the
22	U.S. in 2014 and 2015 and I was wondering what are the
23	reasons for these projections? Are they anticipating that
24	the orders would be imposed or?
25	MS. DAYTON: You said exports?

1	COMMISSIONER WILLIAMSON: Yeah in other words
2	they are saying they are going to be exporting less to the
3	U.S. in 2014 and '15 than the previous exports.
4	MS. DAYTON: Yes I think they believe that the
5	order will be imposed and therefore it would be more
6	advantageous to keep the production in the United States.
7	COMMISSIONER WILLIAMSON: Okay because you all
8	are not seeing any decline in demand or anything like that?
9	MS. DAYTON: That's correct.
10	MR. MARSHAK: And I'll confirm that when they
11	filled out the questionnaire responses was on the assumption
12	that there would be dumping orders so they took that into
13	effect.
14	MR. DOUGAN: And Commissioner may I also add you
15	know the share of these producers exports to the United
16	States was declining throughout the POI even before the
17	orders went into effect so the fact that it would be
18	projected to be lower still is part of a trend that was
19	observable even before.
20	COMMISSIONER WILLIAMSON: Any explanation for
21	that trend?
22	MR. DOUGAN: Because the shipments to the home
23	market demand and the home market was growing faster. I
24	mean this is not
25	COMMISSIONER WILLIAMSON: It's not an

1	anticipated	answer,	Ι	was	just	wondering.	

- 2 MR. DOUGAN: I mean this is not one of those
- 3 cases where the U.S. market is the be all end all for these
- 4 producers and just doing anything that they can do to get
- 5 into it. I think if that were the case you'd be seeing
- 6 very different trends but you are not.
- 7 COMMISSIONER WILLIAMSON: Okay thank you. Okay
- 8 I think with that I have no further questions, thank you.
- 9 CHAIRMAN BROADBENT: Commissioner Johanson?
- 10 COMMISSIONER JOHANSON: Thank you Chairman
- 11 Broadbent. Why is overall Chinese capacity grown over the
- 12 period of investigation given flat consumption of R134a in
- 13 the U.S. market and also why has capacity grown given what
- is apparently soft -- a soft market in China?
- 15 MR. DOUGAN: Hi, this is Jim Dougan. I'm not
- 16 -- again I want to be careful about BPI here but I mean
- 17 there shipments to the home market suggest that demand is
- 18 anything but soft in their home market. I mean by
- 19 comparison to the United States it's actually not even close
- 20 in terms of what would be a much more attractive market so
- 21 my inference from this would be that the capacity was added
- 22 to serve the home market and that while they do ship in you
- 23 know, not in significant volumes to the United States those
- 24 are less than not only home market shipments but shipments
- 25 to their other export markets.

1	COMMISSIONER JOHANSON: All right, I guess the
2	reason I was assuming they were soft, I've looked at the
3	data but it's not under my nose right now, but following up
4	with Miss Dayton I think you insinuated that the market was
5	not quite as strong as you would hope for it to be given
6	your investments in the Chinese market?
7	MS. DAYTON: I think there's no question that
8	the Chinese capacity has increased at a much more rapid pace
9	than overall demand in the Chinese domestic market and in
10	the U.S. market and I have you know I know maybe some of
11	my colleagues may not agree with me but I think that I would
12	have to say that a lot of the reason for the increase in
13	capacity was to penetrate the U.S. market.
14	COMMISSIONER JOHANSON: All right, thanks.
15	Thanks for your response. The Respondent's pre-hearing
16	brief discusses at some length, actually great length, a
17	supply shortage which Respondent's allege drove prices up
18	between 2010 and 2011 and during which domestic producers
19	allegedly instructed spot purchasers to seek other sources.
20	This is mentioned I believe at the very beginning of your
21	brief and throughout the brief as well.
22	However, Respondent's apparently do not discuss
23	what causes the alleged supply shortage can you maybe
24	describe what you think caused this shortage?
25	MR. LAMMERS: The reason given by our suppliers

- which I believe that they documented in some of the
- 2 pre-hearing briefs was a shortage of the raw materials used
- 3 to make R134a.
- 4 COMMISSIONER JOHANSON: Okay and this would not
- 5 -- I believe Miss Dayton you addressed this as well is that
- 6 a fluorospar is that the product?
- 7 MR. LAMMERS: That's one of the product
- 8 components.
- 9 MS. DAYTON: I don't think that particular one
- was the one that was in short supply in 2010.
- 11 MR. LAMMERS: But there's one of them that was?
- MS. DAYTON: Yeah there was one maybe PC, I'm not
- 13 totally sure.
- 14 MR. LAMMERS: That was the reason given that
- there was a shortage and they could not -- they didn't have
- 16 all the raw materials they needed to turn it into the R134a.
- 17 MS. DAYTON: And I think that there were a bunch
- of them, the switching of the foaming as Greg Rubin of
- 19 DuPont said at the end of 2009 to 2010, foaming market
- 20 switching from 22 and that no longer being allowed because
- of EPA regulations, all that market went over to R134a in
- 22 almost one fell swoop. So you had switching the foaming,
- 23 you had recovery from the recession building up low
- inventory levels that people had during the recession, the
- 25 shortage of supply and as DuPont also stated this morning

Τ	they had plant problems, their plant facility is quite old
2	and they had plant problems that particular year so it was a
3	whole variety of factors that just all came together for
4	that time period.
5	MR. DOUGAN: Commissioner Johanson at page 2-7
6	of the public staff report footnote 15 it references the
7	Chinese Respondent's post-conference brief but I can it's
8	public Respondent cited letters from U.S. producers
9	reporting supply shortages and price increases. They
10	described difficulty obtaining R134a imports carbons and
11	hydrogen fluoride, increased demand for R134a because of
12	phased out use of R22 and HCFC increased demand in China and
13	by OEM's and high demand for R125.
14	COMMISSIONER JOHANSON: All right, thanks. I
15	will look at that again. And this was a question this was
16	similar to what I asked this morning of the Petitioners but
17	why is Chinese product not figured more heavily in the OEM
18	market?
19	MR. DOUGAN: Maybe one of the industry witnesses
20	could respond to this but I believe it may have been Mr.
21	Rubin or someone else this morning who said that it largely
22	had to do with a couple of factors. One just in time
23	delivery and the supply chain security is incredible
24	important for the OEM's. I mean not that it's not
25	important for the aftermarket but maybe to a different

1 degree and that yeah -- that was probably the main one. Also it mentioned that it was a comparatively 2. 3 smaller component of cost for the production of say a car 4 than it would be for a can or cylinder of an aftermarket 5 product. I'm sure there are other ones as well, maybe 6 because it's a major primarily contract oriented market as 7 opposed to a spot oriented market, all of those are factors that would have contributed to Chinese difficulty in 8 9 penetrating that market. 10 I would add a couple of things MS. DAYTON: mostly Chinese bulk product is delivered in ISO containers 11 12 versus U.S. product is delivered in tanker trucks. Tanker 13 trucks come to your facility with pumps already on them, you 14 just hook your hose up to your tank and flip the switch 15 basically and the 134a is pumped from the tanker truck into 16 your tank. Chinese come in these ISO containers that fit on 17 18 container ships and they come on a chassis and they don't 19 come with pumps on them so you have to be a little bit more used to working with 134a and et cetera to hook up the hoses 20 sometimes the internal valves get stuck and there's a lot 21 more trouble with unloading ISO containers of Chinese 22 23 product versus tanker trucks coming from the domestic 24 supplier that they generally supply with one or two days

25

lead time.

1	I think another factor is that to get qualified
2	for some of the large OEM's there are qualification
3	procedures that are very stringent as everybody knows. The
4	automotive industry always has been very stringent. OEM's
5	you know, Ford quality programs and et cetera and ISO 9000's
6	and et cetera and I think the domestic producers are
7	certainly well versed in that and make a very, very high
8	quality product, deliver on time and all those so they get
9	qualified as suppliers to those OEM's and other big
10	companies that maybe the Chinese would have difficulty
11	doing.
12	COMMISSIONER JOHANSON: All right, thanks for
13	your responses. Yes Mr. Rubin addressed this issue this
14	morning but I wanted to get your take on it as well.
15	Petitioners mentioned that retail prices for
16	R134a have not changed at all since this obvious 2011, why
17	do you all think this is the case?
18	MR. LAMMERS: I do not think it's the case and I
19	can we will be happy to share information in the
20	confidential post-hearing meeting with regards to pricing.
21	COMMISSIONER JOHANSON: All right thank you. I
22	look forward to seeing that. Also Mr. Lammers you mentioned
23	today that the majority of your sales are to
24	do-it-yourselfers and effect people who go into AutoZone and
25	then pick up the canisters and put it into their car, but

1	don't most sales go to auto repair shops?
2	MR. LAMMERS: No most sales of 30 pound
3	cylinders go to repair shops, okay. But that is again a
4	small part of our overall business. The majority of our
5	business is to do-it-yourself customers who come in and buy
6	the various products that we have and recharge their air
7	conditioning systems themselves.
8	COMMISSIONER JOHANSON: Okay I was not aware of
9	that. I got some coolant last year I should have probably
10	tried it myself.
11	MR. LAMMERS: It's very simple.
12	COMMISSIONER JOHANSON: Is that right, okay.
13	MR. LAMMERS: I'll be up to show you afterwards
14	COMMISSIONER JOHANSON: No that's okay. No
15	it's interesting though because do you know what percent
16	do you have any idea off the top of your head what

but I can tell you the percentage of our AC chemical sales
that are sold to do-it-yourself customers versus commercial
or repair shops.

percentage would be people who are do-it-yourselfers who

actually buy the product as opposed to folks who would go

industry as a whole. I can tell you and its confidential

information if I can share with you in a post-hearing brief

Well I can't speak for the

into let's say an auto repair shop?

MR. LAMMERS:

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18

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1	COMMISSIONER JOHANSON: Okay that would be
2	useful thank you my time is expired.
3	CHAIRMAN BROADBENT: Commissioner Kieff?
4	COMMISSIONER KIEFF: So I'm just going to try
5	maybe the law school professor in me coming out, but I am
6	just going to try a hypothetical and ask the lawyers to
7	respond on both sides in the post-hearing. What if we were
8	to be convinced, I'm not saying that we are or that I am,
9	but what if we were to be convinced that the market price
10	affects would have occurred for reasons other than the
11	Chinese imports?
12	For example they went up because of a spike and
13	then returned back to a "normal". Let's assume we bought
14	that argument, it's in effect a factual determination. For
15	the afternoon panel that still would leave us with
16	significant volume in the U.S. market of a product that
17	commerce has told us has a pretty non trivial margin. So
18	the question to the afternoon panel would be well to both
19	panels would be what does the law require us to do in that
20	setting and what is the legal support for your position?
21	In a nutshell it's a volume case.
22	MR. MARSHAK: If you are saying there's no price
23	impact and if you're saying it has to be a volume case we
24	would say the volume is not significant because there's no
25	price impact. And when you look at the facts the volume,

1	the market share change, it really isn't that significant.
2	Over time when you look at what's really going on in the
3	market year to year and you look at the reasons why certain
4	companies like AutoZone sitting here was buying, increasing
5	its volume from China for non-price reasons we would see no
6	causation in that case, in that scenario.
7	COMMISSIONER KIEFF: Okay and then let me relax
8	the hypothetical a little bit. What if it turns out we
9	conclude sorry find as a matter of fact that the witness
10	testimony this afternoon is completely credible. The
11	reasons they switched and stayed with the Chinese product is
12	for in effect business supply chain risk management and the
13	reason they continue with it is contract relationship
14	management, so we find those to be totally credible.
15	But we find pricing evidence to be of some weight
16	greater than 100% so we say yeah sure price would have gone
17	would have spike up when there was a 2011 shock and would
18	have come down somewhat but gosh not quite so far and there
19	is after all, a pretty big margin so since intent is really
20	not an element of a case for a remedy before this Commission
21	in the Title 7 matter, as long as there is some pricing
22	effect from China, after all there is volume and after all
23	there is margin, don't we then have to enter that order?
24	MR. MARSHAK: We would say there's no injury.
25	I mean if prices you know let's say have a minor effect and

1	profitability is down just a little bit because the Chinese
2	are in the market because of nothing and the profits are
3	still very high because the profits are not going down that
4	much because of the dumping based on I believe your
5	hypothetical the industry isn't being injured. They are
6	still making a tremendous amount of money.
7	If the subject imports were totally out of the
8	market you know they would still be making money.
9	COMMISSIONER KIEFF: But wouldn't they be making
10	more? In other words wouldn't they find their way to find
11	some they would work out some deal with both Ms. Dayton and
12	Mr. Lammers to accommodate their needs and it would be at
13	some price that would be in the bargaining zone, a win-win
14	for both sides.
15	MR. MARSHAK: I don't know if there is any
16	violation of any other law by doing this win-win for both
17	sides, but at some point you can't make these incredible
18	profits by keeping the Chinese out of the market when these
19	companies needed the Chinese to come in the market because
20	the domestics weren't being able to supply the product
21	before and there's a very good change that sometime in the
22	future the domestics are going to be in the same place.
23	As they said it would be irresponsible for these
24	people here not to buy from China, not to keep supply going
25	from China. They can't take the chance.

1	COMMISSIONER KIEFF: Is that kind of a policy
2	reason not to have our statute but not a reason under our
3	statute not to have a remedy?
4	MR. MARSHAK: There are a lot of policy reasons
5	not to have your statute but what I think what we've tried
6	to say is even under the statute there would be no injury or
7	no causation based on these particular facts, based on this
8	scenario where the Chinese weren't looking to get the
9	shipment to the United States, but the customers basically
10	said you know we need product because the single most
11	important thing is putting products on the shelves and it
12	happened then and it could happen again, we have to have
13	another supplier out there, we just can't take the change.
14	COMMISSIONER KIEFF: Look I get the argument I
15	think just in the post-hearing if then both sides could give
16	us as much legal support for their take on that, that
17	fulcrum that will really be helpful because I think it will
18	teach us a lot, it's very helpful and I'll just leave it
19	there, thank you very much.
20	COMMISSIONER BROADBENT: Any more questions?
21	Sure. Commissioner Schmidtlein?
22	COMMISSIONER SCHMIDTLEIN: I have one more
23	question I just want to make sure I understand the argument
24	before we leave today. It has to do with something
25	Commissioner Williamson was asking about earlier which is

1	the pricing products and what we see happening in those
2	comparisons and the underselling and I think you are going
3	to address this in the post-hearing brief but I guess just
4	very quickly.
5	It's a little bit related to what Commissioner Kieff was
6	just asking about what I think is this question of causation
7	and when you were talking Mr. Dougan that we shouldn't give
8	this much weight and you can correct me if I'm wrong I'm
9	just trying to repeat what I think the argument is.
10	We shouldn't give as much weight to those
11	instances where we see underselling because those are in
12	products where the subject imports have a higher volume and
13	therefore that shows that the competition is attenuated and
14	therefore undermines the idea that there is a causal link
15	between price and any injury to the industry, is that right
16	or is it slightly different in that you are saying this
17	shows there is no price effects and that I don't know if I
18	understand.
19	MR. DOUGAN: I think it's a combination of
20	things. It's not only that the subject imports are
21	concentrated in those comparisons but that the domestics are
22	not but yet even within those comparisons if the reason that
23	customers in this market purchase from Chinese suppliers is
24	price and if the reason that there are there was an

increase in Chinese penetration of the U.S. market is

- 1 because of price then in the comparisons where you
- 2 admittedly do see at least the most overlap if not maybe as
- 3 much overlap as you should or could, you would expect to see
- 4 them gaining market share within those areas where we kind
- 5 of have some comparisons and you don't so to me that
- 6 undermines causation and it undermines the significance of
- 7 price effects.
- 8 So if we agree that there is underselling it
- 9 doesn't seem to have led to an increase in sales and
- 10 therefore is not responsible for injury.
- 11 COMMISSIONER SCHMIDTLEIN: Don't you see -- I
- mean at least in product 4 where it looks like there is a
- 13 fair amount of head on head competition, don't you see them
- in the Chinese import side in the first half of each year
- that they if I say take from 2011 to 2012 it not quite
- 16 doubles?
- 17 MR. DOUGAN: You don't see any increase in
- 18 share.
- 19 COMMISSIONER SCHMIDTLEIN: I see absolutely.
- 20 Okay, well if you could address that in terms of share and
- 21 absolute volume that would be helpful post-hearing.
- MR. DOUGAN: Sure.
- 23 COMMISSIONER SCHMIDTLEIN: Okay I don't have any
- other questions, thanks.
- 25 MR. DOUGAN: Oh and I think there is a page in

1	our brief that provides that but anyway we can put it in
2	post-hearing.
3	COMMISSIONER SCHMIDTLEIN: Okay, thank you.
4	CHAIRMAN BROADBENT: Commissioner Johanson?
5	COMMISSIONER JOHANSON: Thank you Chairman
6	Broadbent. For the post-hearing I invite counsel for both
7	sides to comment on the relevance of an investigation
8	glycine from Japan and Korea and this is a 2008
9	investigation. There are some similarities between that
10	investigation and this one I believe, especially if you go
11	to page 21 of the public version of the Commission views and
12	that deals with the impact section.
13	And the issue that the Commission addressed there
14	had to do with the reliability of domestic supply and that
15	concludes my questions, we are going to finish earlier than
16	I believe at some prior hearings, a lot to say, it's been
17	very thorough and I'm actually a little worn out. It's a
18	very interesting subject and I appreciate you all appearing
19	here today, thank you.
20	CHAIRMAN BROADBENT: Mark my words he's going to
21	be down trying to install one of those canisters in his car.
22	Okay with that we will come to closing statements. Oh
23	staff questions, do we have any staff questions?
24	MS. HAINES: Elizabeth Haines, staff has no
25	questions.

1	CHAIRMAN BROADBENT: Do the Petitioners have any
2	questions?
3	MR. SCHAGRIN: We have no questions Madam
4	Chairman.
5	CHAIRMAN BROADBENT: Okay, all right and with
6	that we will come to closing statements. And those in
7	support of the Petitioners have 16 minutes for direct and 5
8	for closing for a total of 21 minutes. You don't have to
9	take all of it. And those in opposition have 5 minutes for
10	direct and 5 for closing for a total of 10 minutes. As is
11	our custom we will combine both of those and those in
12	support of the petition may begin when ready.
13	CHAIRMAN BROADBENT: Mr. Schagrin you may begin
14	when you are ready.
15	CLOSING REMARKS BY ROGER B. SCHAGRIN
16	MR. SCHAGRIN: Thank you very much Madam
17	Chairman, members of the Commission. Let me begin by
18	informing the Commission, you may have already gotten it on
19	your iPhone or blackberries but we do now have the final
20	margins from the Department of Commerce and their
21	determinations and so the CVD rates some went up and some
22	went down. The average went down slightly and the average
23	went from 16% at the preliminary phase to 14.2 with the CVD
24	rates ranging from 1.87 to 22.75.
25	In the anti-dumping case the department found

1	that Weitron was not a valid Respondent in the case. My
2	sympathies to Miss Dayton that was a hard fought issue but I
3	am about to say some nice things about her during the rest
4	of my closing so I hope that will make up for it.
5	They gave Blue Star an increased margin of
6	280.67% and that's the rate that will apply to all the
7	separate companies and the PRC wide rate and they did find
8	critical circumstances as to all imports from China in the
9	dumping case. So, that's obviously important to the
10	Commission, that's the basis of why we are here today is to
11	now figure out since Commerce has found very substantial
12	subsidies which you need to take into account in your threat
13	case and substantial dumping duties is there injury to the
14	U.S. industry producing the like product or is there threat
15	of injury or is there not.
16	We begin with kind of the heart of Respondent's
17	argument and it came from their economist which is his first
18	chart. There can't be any injury they argued because
19	prices after 2011 just returned to normal and they would
20	argue imports from China had no effect on U.S. prices but
21	instead these prices fell in their normal course which they
22	argue is what would happen after any change from a supply
23	and demand imbalance to a more regular supply demand
24	balance.
25	The first comment is that I don't think any MBA,

1	any economist, any of the six Commissioners would ever look
2	only at prices in an investigation without also looking at
3	changes in costs, it's the difference between prices and
4	costs that equal industry profitability and while 2010 is
5	not on the record of your final investigation, you do have
6	information in your preliminary investigation that shows the
7	costs for the industry.
8	It's the same three producers, I'll get into
9	whether you should extend your POI and I'll argue that you
10	shouldn't because as the importers, foreign producers and
11	purchasers, you only have good data for your final period of
12	investigation. It happens that because only three domestic
13	producers for the domestic industry actually do have good
14	data from 2010 through the first half of 2014 and you can
15	see that costs increased significantly from 2010 to 2014 but
16	prices falling back to even below 2010 levels result in this
17	massive decline in profitability which is why this is a
18	fairly easy injury determination for you to make.
19	Because there's just no other explanation for the
20	falling prices yet testimony from producers today, some of
21	whom have been in this industry for 22 years since their
22	plant started, another for 27 years, they've never seen a
23	decline in prices to levels that caused losses at any time
24	during the history of their participation in this product.
25	The only exogenous factor that has occurred in

1	the U.S. marketplace over this period is the introduction of
2	massive amounts of low priced, unfairly traded quantities
3	from China. And at the time they entered the market, they
4	were not injurious and that's why no petitions were filed in
5	2010 or 2011. It's perfectly fine to have product come
6	into the U.S. market and even now new volumes increasing
7	rapidly and if they are not underselling the U.S. industry,
8	they are not causing injury, they are perfectly fine.
9	You do have a big increase in imports.
10	Respondent criticized our use of table 4-7 in the staff
11	report by saying that not all importers reported their
12	shipments by product categories so use just total import
13	levels and it's like look, shipments are important you know
14	and things come in and they may be held in inventories,
15	particularly at the end of the year by importers. It's
16	when they are shipped that they are competing with the U.S.
17	industry and I think that table 4-7 is reliable in the fact
18	that certain importers may not have filled out information
19	on shipments versus imports and that shouldn't be held
20	against the domestic industry.
21	Now let's talk about the competition between the
22	Chinese and the domestic and I don't think you have any
23	probably better evidence of that than the actual testimony
24	of the AutoZone witness. You know his testimony was
25	basically, and same with the preliminary and final phase,

1	that he couldn't buy directly from U.S. producers like he
2	could buy from Chinese producers.
3	Yet he also testified that the majority of what
4	he sells is domestic product. To the point that that
5	sounds a little bit contradictory, I'm sure that they would
6	respond yeah, but all those domestic products we sell we are
7	forced to buy those through distributors, re-packagers and
8	we would rather buy directly.
9	The and then he went on to say that he had
10	meetings with DuPont to try to buy product with his AutoZone
11	label on it. I left my can back there, I meant to bring
12	it up but you have seen it already. It was DuPont's
13	testimony this morning everyone in this industry knows it
14	this gentleman has been in the trade and refrigerant
15	products for 18 years. I think by now everybody knows,
16	DuPont doesn't let people use their own private labels.
L7	Arkema and Mexichem does. And he said and gee
18	Arkema and Mexichem didn't contact me. Wow he's a
19	purchasing agent. I thought their job was to purchase and
20	I know he said his bonus is based on his margins. Well as
21	Mr.
22	Geosits testified to this morning, one of AutoZone's major
23	competitors after this case was filed came to him and said
24	we do want to buy directly, it's just we want 360 days like

we get from the Chinese and U.S. manufacturers won't give

1	that.	They'll	give	30	days	like	they	do	to	everybody	so

- 2 it's not a big surprise that Mr. Geosits may not have gone
- 3 out to contact him.
- But the critical thing which came out of Mr.
- 5 Geosits sworn testimony this morning and I quoted, in fact I
- 6 talked with three major re-packers who say they have no
- 7 issue providing private label cans for retailers and in fact
- 8 right now AutoZone competitor as I'm sure will happen with
- 9 AutoZone, is getting a private label can from a U.S.
- 10 re-packager distributor, one of those three, buying Mexichem
- 11 product and putting the cans that say that retailers name on
- it and AutoZone can do the same thing.
- 13 And when I'm done with my rebuttal and when Mr.
- 14 Marschak is done I'm going to give Mr. Lammers Mr. Geosits
- 15 card and he should call him. I'll bet he won't do that
- 16 until November 13th because he will wait for your decision.
- 17 Because if you go negative he's going to be on the phone on
- 18 November 13th, call his Chinese suppliers and say start
- 19 shipping again because your prices are so much lower.
- The other thing about his testimony was kind of
- 21 guilt by omission. He said you know in 2010 and 2011 he
- 22 went out of his way in his testimony, I paid more for
- 23 Chinese product than I did for U.S. product. He didn't say
- 24 anything about 2012, 2013 the first half of 2014. He
- 25 didn't have to. You have the information on your record

1	from your staff report. It shows that Chinese prices
2	undersold the domestic industry during those periods. I'll
3	assume they did to him as well or else he would have said we
4	always pay more for Chinese product.
5	So and then let's look at the information you do
6	have on import underselling. Mr. Dougan says ah not very
7	valid, you know it might be that three-quarters of the
8	imports by volume in the pricing products undersold the
9	domestic industry but a lot of those products that the
10	Chinese sold a lot of, there weren't a lot of domestic sales
11	and that's no surprise because there was underselling in the
12	domestic industry. They were shoving them out and in the
1,3	largest single market segment for R134a which is the
14	everyone admits this the automotive aftermarket is by far
15	compared to every other segment the largest market.
16	You have the information on your record to show
17	over this period of investigation the Chinese gained a
18	tremendous amount of market share, displacing domestic
19	products, pushing down domestic prices in the spot market
20	and that is now falling through to the contract market so
21	when we did the Mexichem plant visit with your staff they
22	were able to see that Mexichem itself packages 30 pound
23	containers with private labels on them. They will put
24	anybody's label on what they package. They will and I
25	understand Arkema will do the same will sell to any

1	re-packager, distributor or sold directly to someone who
2	wants to pay a tolling fee in order to re-package under
3	private label.
4	The only difference is the prices will be higher
5	and there are no unfairly- traded Chinese imports not paying
6	duties in the U.S. market. And in fact, the comment that I
7	want to make, it sounds like that's Weitron's business as
8	well, they are a distributor re-packager as Miss Dayton
9	testified. They evidently have distribution outlets
10	throughout the United States, wouldn't it be wonderful if
11	one of the nice things that came out of this hearing is that
12	AutoZone could buy a domestic product from somebody who pays
13	people tremendous wages and gives them health care.
14	Weitron or another distributor re-packager could package it
15	with AutoZone's label. It wouldn't have to say product of
16	U.S.A. and China anymore, it just could say product of
17	U.S.A.
18	Nobody would have to ship these cans all the way
19	from the U.S. to China and back to here and everyone in
20	American could have more jobs and they could have better
21	paying jobs and I don't think the damage to Mr. Lammer's
22	bonus for margins or his stock options with AutoZone stock
23	at \$500.00 will change that much.
24	But let's see what happens if you don't make an

affirmative determination of injury. It's a matter of

1	public record that the DuPont division making refrigerant
2	gas is being spun off as a specialty chemicals division of
3	DuPont, it's about 20% of their total sales because these
4	private investors hedge funds, equity people, you know are
5	pushing DuPont to you know, spin off the slower businesses
6	and retain the better businesses, this is happening every
7	day on Wall Street.
8	And you would have to say when they are a larger
9	share of a smaller company, are they going to keep plants
10	open if they lose money. The same applies to Mexichem
11	Fluor, they are part of a public multi-national company that
12	does all of their transfer pricing and accounting in
13	accordance with U.S. law, custom's law and international
14	accounting standards.
15	I would submit I heard from Mr. Dougan telling
16	people, telling the Commissioners why he thinks people would
17	cheat on their taxes in their transfer pricing, I can assure
18	you that the big four accounting firm Deloitte Touche which
19	does the accounting for Mexichem Fluor probably has more
20	expertise in terms of legal advice and accounting advice.
21	It's an issue that I think as Commissioner
22	Schmidtlein pointed out you know we think this is an issue
23	that's important for public policy reasons for the
24	Commission to reconsider. In this particular case it
25	really makes no difference. This industry's profits have

1	plummeted. They have plummeted because they have been
2	under such pricing pressure compared to their costs because
3	of unfairly traded Chinese imports that their prices have
4	fallen to levels that they can't continue to stay in
5	business.
6	Finally is the threat regardless of the growth
7	and demand in China your record shows that Chinese capacity
8	is increasing much faster than demand. Ms. Dayton who has a
9	great deal of expertise on the China market said exactly
10	that in response to Commissioner Johanson. It's not a
11	question of how the Chinese market is growing, the question
12	is the comparison of capacity growth in China to their
13	demand and it's been growing much faster than demand which
14	gives them excess capacity that they can use underselling
15	the U.S. industry to increase their exports. They are
16	subject to anti-dumping duties.
17	In India demand is decreasing for a number of
18	reasons in EU both regulatory change as well as a dismal
19	economy there and as you saw we had the recent surges into
20	the U.S.
21	We thank you for your attention today. We thank
22	the staff for doing a fabulous job putting together a great
23	staff report and with that we ask that you make an
24	affirmative final determination of injury, thank you very

much.

1	CHAIRMAN BROADBENT: Thank you. You may begin
2	when you are ready.
3	CLOSING REMARKS BY NED H. MARSHAK
4	MR. MARSHAK: Thank you I am Ned Marshak on
5	behalf of the Chinese Respondent's Weitron. First I'd like
6	to thank the Commission and staff for your courtesy to us
7	and our witnesses for carefully considering all the evidence
8	of record and all of our arguments.
9	Our goal today was to direct the Commission's
10	attention to what we believe are the critical issues in this
11	case knowing fully well that the devil is in the details, in
12	this case like all others, will be won and loss based on the
13	record of evidence that participants submitted in response
14	to Commission requests for Commission questionnaires and a
15	document already submitted in pre-hearing briefs and will be
16	submitted in post-hearing briefs and responses to the many
17	questions the Commissioners asked today.
18	What I would like to do now is very briefly
19	review the issues which were raised in the briefs filed by
20	Petitioner and Respondent which were the focus of the
21	party's presentation at this public hearing. First, the
22	statute requires that the Commission and I'll quote the
23	statute "shall evaluate all relevant economic factors within
24	the context of the business cycle" that conditions of
25	composition that are distinctive to the effect of industry

1	We all agree that the formal POI in this case
2	begins in 2011. But as we discussed in detail in our
3	pre-hearing brief and as you heard today, the R134 industry
4	experiences distinct business cycles. First supply and
5	demand is seasonal. Distributors build inventories at the
6	beginning of the calendar year but for sale during spring
7	and early summer. This is the yearly cycle.
8	Second and probably more significantly, a
9	business cycle began in this industry in 2010 when a perfect
10	storm of factors led to increased demand and reduced supply
11	led the severe shortages to customers standing at the end of
12	the line.
13	In the automotive aftermarket prices spiked and
14	end of line customers, the step children among customers
15	were forced to pay premiums for R134 sold in the United
16	States and were forced to look to China to meet the demands
17	of the ultimate consumers. And when the bubble burst,
18	purchasers recognized that they could not return to the
19	status quo and leave themselves vulnerable to a repeat
20	performance. They continued to source R134 away from China
21	rather than to place themselves at the mercy of the three
22	members of the domestic industry.
23	Prices have now declined to normal levels
24	levels which we believe would have been reached whether or
25	not the Chinese were in the market. Next the statute

1	requires the Commission to examine the impact of subject
2	imports and I'll quote "on the industry as a whole" but at
3	the same time the Commission determines whether subject
4	imports have caused material injury by taking into account
5	the unique circumstances of individual companies, especially
6	when the industry is composed of merely two or three
7	companies. And in this case, an analysis of the individual
8	producer's operations can aid the Commission in
9	understanding industry-wide trends.
10	We ask that the Commission carefully review the
11	reasons why the performance of individual firms may have
12	varied during the business cycle and we believe that this
13	careful consideration will lead the Commission to conclude
14	that any problems experienced by domestic producers have not
15	been caused by subject imports.
16	We also ask that the Commission examine the
17	impact of subject imports on each market segment. We agree
18	with Petitioners. Why were subject imports concentrated in
19	one sector and why didn't subject imports have any real
20	impact on the other sectors? We believe that this market
21	sector analysis which Petitioners endorse highlights the
22	reasons why Chinese imports were not the reason for any
23	downward trends.
24	We agree that what matters to quote Mr. Greenwald
25	is a relationship between prises and sest. We trust the

1	Commission will carefully analyze this relationship and look
2	at what the staff reports during the POI from 2011 to 2013,
3	first quarter of 2014. Look at costs and prices and the
4	context of business cycle. And we believe this
5	relationship will show that it is not subject imports that
6	are injuring the domestic industry if it is in fact being
7	injured.
8	And then there is threat. Is the industry
9	vulnerable? Will the companies continue in operation
10	despite the fact that one company may have an issue? Do
11	the Chinese depend on the U.S. market? Have imports
12	increased significantly at the very end of the POI? Has
13	the rate of underselling increased? Have inventories
14	increased?
15	We believe that the evidence of record will
16	confirm that this case is not about threat, if the
17	Commission concludes and we believe that it should, that the
18	events of 2012 and 2013 were not injurious, we believe it
19	definitely will conclude or should conclude that Chinese
20	exports did not pose a threat in the imminent future.
21	Finally critical circumstances what should the
22	Commission look at when it makes a decision on critical
23	circumstances? First, are the post-petition imports of
24	Chinese R134 likely to more seriously undermine the remedial
25	effects of the order? That's the statutory language

1	When you look at case law and Commission precedent, the
2	Commission will ask the questions, is the magnitude of
3	post-petition imports and increases in inventories, and
4	increases in inventories sufficiently large that they
5	greatly and insinuously weaken or subvert the effects of the
6	order.
7	Did imports surge as a result of initiation as
8	exports and importers sought to increase shipments to avoid
9	assessment of dumping and countervailing duties? The
10	answers there are no, no and no. The standard is high and
11	it has not been satisfied.
12	When you look carefully at the record we believe
13	the evidence is clear with respect to critical
14	circumstances. Imports are seasonable. The trend despite
15	what is predictable, are not different than the past. The
16	percentage increase was high and in some prior years but not
17	all prior years because the base was unnaturally low. Look
18	at the reason for the spike. Look why it was low for one
19	period and it had to be higher for the other period.
20	Also, imports were based on pre-petition orders
21	without any intent to beat a deadline. There was no intent
22	to circumvent. Companies were not circumventing the order.
23	Imports increased because the domestics could not or would
24	not supply them even as late as 2014. Inventories declined
25	and that's critical. The requisite inventory buildup which

1	had the potential to weaken or subvert the remedial impact
2	of the order simply did not exist. And prices have
3	increased and if prices have increased and there's been no
4	inventory buildup, the remedial impact of the order will not
5	be heard.
6	The order, if there is an order will have the
7	impact, will have an effect and critical circumstances are
8	simply not necessary.
9	In short, the requisite injury asserted did not
10	occur and the necessity of retroactive assessment to avoid
11	the order being undermined does not exist. We thank the
12	Commission and it's nice to get out of here early one day,
13	thank you.
14	CHAIRMAN BROADBENT: Thank you. Again I want
15	to express the Commission's appreciation to everyone who
16	participated in today's hearing. Your closing statements,
17	post-hearing briefs, statements responsive to the questions
18	and requests of the Commission and corrections to the
19	transcript must be filed by October 22, 2014. Closing of
20	the record and final release of data to the parties will be
21	on November 5, 2014. Final comments are due on November 7,
22	2014 and with that this hearing is adjourned, thank you.
23	(Whereupon the meeting was adjourned at 4:02
24	p.m.)

CERTIFICATE OF REPORTER

TITLE: In The Matter Of: 1,1,1,2-Tetrafluoroethane from China

INVESTIGATION NOS.: 701-TA-509 and 731-TA-1244 (Final)

HEARING DATE: 10-15-2014

LOCATION: Washington, D.C.

NATURE OF HEARING: Hearing

I hereby certify that the foregoing/attached transcript is a true, correct and complete record of the above-referenced proceeding(s) of the U.S.

International Trade Commission.

DATE: 10-15-2014

SIGNED: Mark A. Jagan

Signature of the Contractor or the Authorized Contractor's Representative

I hereby certify that I am not the Court Reporter and that I have proofread the above-referenced transcript of the proceedings of the U.S. International Trade Commission, against the aforementioned Court Reporter's notes and recordings, for accuracy in transcription in the spelling, hyphenation, punctuation and speaker identification and did not make any changes of a substantive nature. The foregoing/attached transcript is a true, correct and complete transcription of the proceedings.

SIGNED: Christopher Weiskircher

Signature of Proofreader

I hereby certify that I reported the above-referenced proceedings of the U.S. International Trade Commission and caused to be prepared from my tapes and notes of the proceedings a true, correct and complete verbatim recording of the proceedings.

SIGNED: Gaynell Catherine

Signature of Court Reporter

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