

UNITED STATES
INTERNATIONAL TRADE COMMISSION

In the Matter of:) Investigation Nos.:
) 731-TA-1178
GLYPHOSATE FROM CHINA) (Preliminary)

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THE UNITED STATES INTERNATIONAL TRADE COMMISSION

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GLYPHOSATE FROM CHINA) 731-TA-1178
) (Preliminary)

Thursday,
April 22, 2010

Room No. 101
U.S. International
Trade Commission
500 E Street, S.W.
Washington, D.C.

The preliminary conference commenced, pursuant to Notice, at 9:33 a.m., at the United States International Trade Commission, CATHERINE DeFILIPPO, Director of Investigations, presiding.

APPEARANCES:

On behalf of the International Trade Commission:

Staff:

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GEORGE DEYMAN, SUPERVISORY INVESTIGATOR
AMY SHERMAN, INVESTIGATOR
MICHAEL HALDENSTEIN, ATTORNEY/ADVISOR
NANCY BRYAN, ECONOMIST
JOHN ASCIENZO, AUDITOR
ROBERT RANDALL, INDUSTRY ANALYST

APPEARANCES: (cont'd.)

In Support of the Imposition of Antidumping Duties:

On behalf of Albaugh, Inc.:

SPENCER VANCE, President, Albaugh, Inc.

STUART FELDSTEIN, Vice President and General
Counsel, Albaugh, Inc.

JIM KAHNK, Chief Operating Officer, Albaugh, Inc.

JOHN D. GREENWALD, Esquire

Wilmer Cutler Pickering Hale and Dorr, LLP
Washington, D.C.

In Opposition to the Imposition of Antidumping Duties:

On behalf of China Chamber of Commerce of Metals,
Minerals & Chemicals Importers & Exporters; Hubei
Xingfa Chemicals Group Co., Ltd.; Jiangsu Good Harvest-
Weien Agrochemical Co., Ltd.; Nantong Jiangshan
Agrochemical & Chemicals Co., Ltd.; Sichuan Leshan
Fuhua Tongda Agro-Chemical Technology Co., Ltd.;
Zhejiang Xinan Chemical Industrial Group Co., Ltd.;
Anbui Huaxing Chemical Industry Co., Ltd.; Anhui
Jinbang Chemical Industry Co., Ltd.; Fujian Sannong
Group Co., Ltd.; Jiangsu Yinyan Specialty Chemicals
Co., Ltd.; Jingma Chemicals Co., Ltd.; Ningbo Generic
Chemical Co., Ltd.; Shandong Weifang Rainbow Chemical
Co., Ltd.; Shanghai Huijiang Biochemical Co., Ltd.;
SinoChem Shanghai Co., Ltd.; Tiacang City Pesticide
Factory Co., Ltd.; Youth Chemical Co., Ltd.; Zhejiang
Biok KP Chemical Co., Ltd.; Zhejiang Jinfanda
Biochemical Co., Ltd.; Zhejiang Linghua Group Import &
Export Co., Ltd.:

ANTOINE PUECH, President and CEO, MEY Corporation
DANIEL KLETT, Economist, Capital Trade

JULIE MENDOZA, Esquire

DONALD CAMERON, Esquire

WILL PLANERT, Esquire

MARY HODGINS, Esquire

Troutman Sanders, LLP
Washington, D.C.

APPEARANCES: (Cont'd.)

On behalf of Helm Agro US, Inc. and Drexel Chemical Co.:

STANLEY BERNARD, Vice President of Growth and
Development, Drexel Chemical Co.
VOLKER HEIDE, President, Helm Agro US, Inc.

WILLIAM C. SJOBERG, Esquire
Adduci, Mastriani & Schaumberg, LLP
Washington, D.C.

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1 P R O C E E D I N G S

2 (9:33 a.m.)

3 MS. DeFILIPPO: Good morning and welcome to
4 the United States International Trade Commission's
5 conference in connection with the preliminary phase of
6 antidumping investigation No. 731-TA-1178 concerning
7 imports of Glyphosate From China.

8 My name is Catherine DeFilippo. I am the
9 Commission's Director of Investigations, and I will
10 preside at this conference. Among those present from
11 the Commission staff are, from my far right, George
12 Deyman, the supervisory investigator; Amy Sherman, the
13 investigator; to my right, Michael Haldenstein, the
14 attorney/advisor; Nancy Bryan, the economist; Robert
15 Randall, the industry analyst, and John Ascienzo, the
16 auditor.

17 I understand that parties are aware of the
18 time allocations. I would remind speakers not to
19 refer in your remarks to business proprietary
20 information and to speak directly into the
21 microphones. We also ask that you state your name and
22 affiliation for the record before beginning your
23 presentation. Are there any questions?

24 (No response.)

25 MS. DeFILIPPO: Hearing none, we will

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1 proceed with the opening statements. Mr. Greenwald,
2 please begin your opening statement when you are
3 ready.

4 MR. GREENWALD: The opening sentence of my
5 opening statement, and for the record I am John
6 Greenwald from Wilmer Hale. Wilmer Hale represents
7 Albaugh in this proceeding. The opening sentence of
8 my opening statement is something that I hope won't
9 bother you. It is that Albaugh would really rather
10 not be here today, but that it has no choice.

11 No Petitioner wants to file an antidumping
12 petition. What has happened here is that Albaugh has
13 invested tens of millions of dollars in a glyphosate
14 production plant which has now been shut down, and
15 workers at that plant have now been laid off. As long
16 as prices stay in this marketplace where they are --
17 that is below any reasonable calculation of cost at
18 least in a market economy country -- the economics of
19 the business will not support bringing this plant back
20 on line.

21 The core problem that Albaugh faces is one
22 of Chinese supply. As you know, the Chinese expanded
23 their capacity to produce glyphosate far beyond not
24 only any rational level for their own market, but any
25 rational level for the entire global market. China

1 now has over one million tons of glyphosate production
2 capacity in the world in which demand is perhaps in
3 the 700,000 ton area.

4 What happens when you expand capacity this
5 rapidly and if all of it is targeted at exports is
6 that prices worldwide collapse. The best way to think
7 of what has happened in China is that the China
8 glyphosate industry is the product of China's very
9 deliberate policy of export led growth.

10 Because the Chinese market is so small and
11 the rough order of magnitude is maybe 80,000 tons, the
12 buildup of surplus production capacity has necessarily
13 been targeted at export markets and has been targeted
14 without any apparent regard for a return on
15 investment.

16 Now, when glyphosate prices collapsed one
17 would have thought that maybe China would have reacted
18 by taking supply offline. It did not. What the
19 Chinese Government did rather was increase an
20 incentive to export, and they did it for the express
21 purpose of giving their exporters more what they call
22 pricing flexibility.

23 Chinese prices are now the benchmark against
24 which U.S. producers must price. They are the primary
25 reason why U.S. producer profitability has evaporated.

1 Albaugh has provided the Commission with its own data,
2 and we are not going to refer to that in this public
3 hearing, but publicly available financial statements
4 from other producers tell the story as powerfully as
5 anything that Albaugh could do.

6 And because of the amount of Chinese
7 material that is now in inventory, coupled with the
8 production capacity expansion in China, what we have
9 here is a long-term problem, not a short-term one.
10 The most recent edition of *Glyphosate China Monthly*
11 *Report* that just came out posits that current capacity
12 in China can satisfy the demand for at least the
13 future three years. It then goes on to say: The
14 problem of overcapacity in China cannot be resolved
15 easily.

16 The short of it is what we have in this case
17 is indisputable evidence of material injury in terms
18 of the performance of the U.S. industry over the past
19 12 months, coupled with indisputable evidence that the
20 primary cause of the problem has been a collapse of
21 prices worldwide and in the United States, which is
22 directly traceable to an enormous capacity buildup in
23 China and Chinese pricing, which itself has been very,
24 very aggressive as you will hear.

25 In other words, the key elements of material

1 injury and causation are present beyond any reasonable
2 doubt. Thank you.

3 MS. DeFILIPPO: Thank you, Mr. Greenwald.
4 We will now have an opening statement for those in
5 opposition to the imposition of the antidumping
6 duties. Welcome, Ms. Mendoza. Please proceed when
7 you're ready.

8 MS. MENDOZA: Thank you. Good morning. My
9 name is Julie Mendoza. For the record, I am
10 representing Chinese exporters and producer
11 Respondents in this case.

12 As the Commission considers this case, it
13 should realize one thing. This is a petition by one
14 small U.S. producer, which may or may not be acting as
15 a stocking horse for Monsanto, against the rest of the
16 U.S. industry producing glyphosate. It has only
17 framed its case as against China, but it is really a
18 case against a significant segment of the U.S.
19 industry by one member of that industry.

20 Let's keep in mind that Albaugh buys either
21 glyphosate technical grade or PMIDA from domestic
22 producers and from China and formulates it. The
23 companies that have responded to the U.S. producer
24 questionnaires, the ITC U.S. producer questionnaires,
25 also formulate glyphosate from either imported or

1 domestic acid and therefore are also members of the
2 domestic industry.

3 Once it is clear that U.S. formulators,
4 whether it be Albaugh, Helm, Syngenta, Drexel, are
5 selling a domestically produced product. Imports of
6 formulated product were very small and could not have
7 had any significant effect on the market.

8 Imported Chinese salt is also very small.
9 There are more imports of glyphosate acid, and
10 Monsanto does, we believe, have merchant sales of
11 acid. So the vast majority of the competition between
12 imports and merchant market shipments occurred between
13 Monsanto and Chinese imports of acid that were brought
14 in by U.S. producers, including Albaugh.

15 So what is Albaugh's theory of injury,
16 material injury from imports? As you listen later in
17 the day to Albaugh's presentation, ask yourself what
18 was the cause of the injury to Albaugh, the increase
19 in prices in 2008 or the decrease in prices in 2009?
20 Which is it?

21 And who led prices up in 2008? Albaugh
22 admits that it was Chinese imports that led prices up
23 in 2008. They even told U.S. farmers last week in an
24 advertisement that the dumping case was intended to
25 protect them from "Chinese price hikes."

1 We also agree with Albaugh that allocations
2 by Monsanto pulled imports into this market. U.S.
3 producers and formulators like Albaugh and other U.S.
4 producers and formulators could not obtain materials
5 from Monsanto in 2008. Even Monsanto's best customers
6 were on allocation or couldn't obtain material in
7 2008. Those producers had a choice. They could stop
8 producing altogether or they could import acid from
9 China.

10 Did the Chinese imports injure Albaugh
11 because Albaugh chose to purchase too much high priced
12 Chinese acid or high priced PMIDA from China in the
13 hopes of making a killing in a tight market? This is
14 the strangest case of causation that I have ever seen.
15 High priced imports from China injured me.

16 Albaugh admits that pricing trends in 2008
17 can be explained by external demand and supply factors
18 in 2008. It is equally true that the conditions of
19 that boom market were directly responsible for its
20 later drop in prices. We agree that prices in 2009
21 were down, but only when they are being compared to
22 overly inflated prices from 2008.

23 The data will show that 2009 and 2010 prices
24 are actually returning to normality, which has taken
25 some time due to the extreme supply overreaction in

1 2008 and the great recession of 2009.

2 So the big question that we all have in this
3 room is where is Monsanto? It is pretty obvious to
4 our clients that Monsanto has their hands full with
5 the antitrust investigation by the Justice Department,
6 and we understand Monsanto may not want to lead the
7 charge against imports.

8 But the clock is ticking on this case, and
9 apparently we now have been told that we won't know
10 whether this investigation will proceed until at least
11 April 29 when Monsanto has told the Commerce
12 Department that they intend to decide whether this
13 case should go forward or not.

14 Now, this is a case that lives or dies on
15 Monsanto. Monsanto controls the U.S. market not just
16 because of its size, but because it produces Roundup,
17 a premium product that holds a dominant position in
18 the market and commands a significant price premium,
19 but that is just the result of Monsanto's market
20 power.

21 Monsanto controls the GMO seeds under patent
22 and can bundle its sales of Roundup with seeds and
23 offer a substantial rebate to fixed key distributors
24 who control the distribution in the ag sector. Those
25 relationships are driven by profit and high-priced

1 patented seeds.

2 Frankly, given the obvious limitations in
3 Petitioners' argument, Albaugh has to be staking their
4 case on threat and that the Chinese capacity will end
5 up in the U.S. market at low prices, but even Albaugh
6 doesn't believe that.

7 Finally, Chinese producers cannot enter this
8 market on their own unless they are willing to pay
9 millions of dollars to get their acid and formulated
10 product registered with the EPA, so U.S. producers
11 hold the registration for Chinese imports. This is a
12 significant barrier to entry, and thus competition in
13 formulated glyphosate is domestic competition with
14 only a very small amount of imported formulated
15 product into the U.S. Thank you.

16 MS. DEFILIPPO: Thank you, Ms. Mendoza. We
17 will now proceed with testimony for those in support
18 of imposition of antidumping duties.

19 Mr. Greenwald, if you and your panel would
20 like to come up? The name tags are on the table. If
21 you would grab yours and bring it with you that would
22 be helpful. Thank you.

23 MR. GREENWALD: Thank you for the
24 opportunity. I am sure that Albaugh will welcome the
25 opportunity to speak for itself rather than having Ms.

1 Mendoza speak on its behalf. Stuart Feldstein, Vice
2 President and General Counsel, will lead off the
3 Albaugh testimony.

4 MR. FELDSTEIN: Thank you. Good morning.
5 We appreciate the opportunity to speak to the staff
6 today about our petition and answer any questions that
7 you have for us.

8 I brought a couple of my colleagues with me
9 today. I am Stuart Feldstein, as John said, Vice
10 President and General Counsel. To my immediate left
11 is Jim Kahnk. He is our Chief Operating Officer for
12 Albaugh, Inc. and has been with our company since
13 1994. And Spencer Vance, President of our company,
14 who has been with our company since 1992.

15 So what we want to do this morning is
16 basically tell you a little bit about our company.
17 We're not a name that people know about necessarily,
18 but we want to tell you a little bit about ourselves.

19 Albaugh, Inc. was founded in 1979 by Dennis
20 Albaugh, and Mr. Albaugh is still the sole owner of
21 the company today. He began the business, he likes to
22 say, out of the basement of his house in Ankeny, Iowa,
23 which is just north of Des Moines. He began as a
24 reseller of agricultural chemicals and in 1981 began
25 to formulate product on Creekview Drive in Ankeny. He

1 began with phenoxy herbicides, which includes the
2 herbicide 2,4-D, still a very popular herbicide today.

3 In 1992, he acquired a larger formulation
4 facility in St. Joseph, Missouri, and overnight
5 tripled his output again principally in phenoxy
6 herbicides. Over the years, we have spent our growth
7 energies toward adding product lines to the portfolio.

8 We are a generic producer, so what that
9 means is that we enter the market for products and
10 offer a competitive alternative after products have
11 come off patent. In the year 2000, that happened to
12 the glyphosate molecule, and we were among a number of
13 companies that at that time elected to enter the
14 glyphosate business.

15 Glyphosate is a very popular herbicide --
16 you'll hear more about that from Spencer Vance a
17 little later on -- and the business grew quite rapidly
18 after 2000. Albaugh began as a formulator of
19 glyphosate. In other words, Albaugh would buy the raw
20 material acid, glyphosate acid, and formulate end use
21 products.

22 That described its business in the United
23 States from 2000 until 2006 when the final steps in
24 the construction of a glyphosate synthesis plant were
25 completed, and that is also located in St. Joseph.

1 The investment that we made in that plant is
2 approximately \$40 million or more, and that plant was
3 designed to bring PMIDA into the plant and subject it
4 to an oxidation process to create the glyphosate
5 molecule. Jim Kahnk will tell you a little bit more
6 about that process.

7 To give you a sense of the history of the
8 evolution of our company, in 1992 at the time that
9 Albaugh acquired the St. Joseph facility our annual
10 sales were approximately \$20 million. Those sales had
11 grown to approximately \$80 million in the year 2000
12 when the glyphosate molecule came off patent, and
13 today we sell approximately \$300 million a year in the
14 United States.

15 So we are here to talk about our petition to
16 impose dumping duties on Chinese imports of
17 glyphosate. As John mentioned, this is not something
18 we do lightly. It is not an easy process for us, but
19 we feel that we have had no choice based on how things
20 have transpired over the last 18 months or so.

21 We have seen our profits in the glyphosate
22 business turn to losses. We have laid off employees,
23 and we have shut down that glyphosate synthesis plant
24 because we can't run it profitably faced with the
25 competition that we're seeing from the Chinese

1 imported material.

2 This has all been caused by the Chinese
3 pricing practices. Those practices in turn have been
4 driven by the irrational and unsustainable buildup of
5 capacity in China that John referenced in his opening
6 statement, and that is a fact that's really testified
7 to by many industry observers in China and published
8 accounts of what's going on in China with the
9 capacity.

10 We can't run our plant at a profit currently
11 and we can't bring it back on line if prices stay
12 where they are. As a family-owned company, this has
13 been very difficult for Dennis Albaugh. Dennis knows
14 a lot of the people at the plant. He knows some of
15 the people that had to be laid off, and that's a very
16 difficult thing. We want to get those people back to
17 work and we want to get our plant running again.

18 Our financial information isn't public, as
19 John mentioned, but it's been submitted to you and so
20 you can see for yourselves the injury that has been
21 sustained by our business as a result of these
22 practices.

23 With that, I want to turn it over to Jim
24 again, Chief Operator Officer. He's going to talk to
25 you a little bit about the glyphosate molecule and how

1 we produce it.

2 MR. KAHNK: Good morning. My name is Jim
3 Kahnk. I'm the Chief Operating Officer for Albaugh,
4 Inc. I've worked for Albaugh for 16 years. As Stuart
5 mentioned, our plant down in St. Joe, we've had that
6 operational for 18 years, and one of my
7 responsibilities is the oversight of that production
8 facility down at St. Joe.

9 So what we went through last April 2009
10 where we started laying off people because we could
11 not run our synthesis plant and compete against
12 Chinese acid that's dumped in the marketplace, that
13 was probably one of the tougher jobs that I've had in
14 the last 16 years with Dennis is going down there and
15 telling people that they no longer have a job.

16 With the great recession of 2009 as it's
17 called, the hope for finding a job wasn't that good
18 either, so you knew that they weren't going to bounce
19 right back on their feet. That was one of the tougher
20 things that I had to do.

21 One of my other responsibilities is
22 procurement of the technical materials that we need
23 for our facility and our production unit in St. Joe,
24 and those actives, many of those we have sourced from
25 China and Argentina, our company down there over the

1 few years.

2 I've been going to China myself for at least
3 a dozen years sourcing some of those materials, and
4 I've got to watch the Chinese industry grow and expand
5 and become more professional and new regulations start
6 to be implemented there in China, but it's not always
7 across the board. But nothing that I've seen in those
8 12 years compares to what I've seen in the last three
9 years in China.

10 In 2007 and 2006 when the demand was growing
11 for glyphosate, the market started to accelerate its
12 purchases. People went there to go buy material
13 sooner than they normally would. The Chinese
14 anticipated that as being this huge expansion in
15 demand, so everyone rushed.

16 The Chinese were new to capitalism. They
17 all wanted to take advantage of the opportunities that
18 were there, that appeared to be there in glyphosate.
19 They all rushed in to set up manufacturing plants, and
20 I got to witness firsthand this rapid expansion in the
21 number of plants.

22 I could see the writing on the wall. At
23 some point in time it was going to be too much
24 production, and some day we would all have to deal
25 with that excess production. So because of a lack of

1 regulation and licensing and some producers producing
2 illegally over there, there is too much capacity, and
3 now over the last year I have watched the prices trend
4 downward and trend downward in a very dramatic way.

5 The fact that we've issued this antidumping
6 has even put more pressure on the pricing. You know,
7 it's gotten incredibly cheap, and that puts pressure
8 on our PMIDA that Julie mentioned. We are a purchaser
9 of PMIDA. We are one of the very few people that
10 purchase PMIDA.

11 We've got options to purchase out of
12 Argentina, domestically or over in China. A fair
13 amount of it we do buy from China, but the Chinese
14 producers that manufacture PMIDA, they can't compete
15 against that glyphosate. The glyphosate is so cheap
16 that I can't take the PMIDA, we can't react it in our
17 facility and make glyphosate out of it at a
18 competitive cost. We're better off buying just
19 straight glyphosate like everyone else is trying to
20 buy glyphosate.

21 So there's two things that I really want to
22 talk to you about and that's glyphosate to make sure
23 you understand what it is and what's involved in
24 formulating it and then also what it is that we do
25 down at our plant down in St. Joe. What is the

1 difference between synthesis, manufacturing of
2 glyphosate, and just formulation?

3 So let me start with glyphosate. Glyphosate
4 is a nonselective herbicide. It's used to kill all
5 plant and vegetative life. It's very effective, and
6 the neat thing about it for farmers is we've got the
7 GMO traits now in the seeds that they buy that makes
8 crops like soybeans, corn, canola, cotton resistant to
9 it.

10 So farmers have adapted it. It's a very
11 safe and secure way for them to have an effective
12 herbicide program in the crops, so it's become an
13 integral part of most farmers' herbicide plan now. So
14 they count on making sure that they've got the
15 availability of glyphosate. They need security and
16 supply.

17 Albaugh got involved in glyphosate in 2001.
18 That's when the patent came off on glyphosate. So we
19 got in the business as a formulator. We would buy
20 glyphosate acid. We would amine it so you have an
21 acid. You have a basic. You know the pH from one
22 spectrum to the other. You put them together, and you
23 make a liquid product out of it or a salt.

24 I think you've all seen we've had
25 terminology about glyphosate acid or wet cake. Then

1 we have salt, typically a 62 percent concentration.
2 So you have this liquid salt that then you add more
3 water and surfactant that helps it become more
4 efficacious when you apply it.

5 So that's a fairly simple process. You
6 know, we got into the business with a couple mix
7 tanks, a couple formulation tanks, storage tanks. It
8 was fairly inexpensive to get into the business. Yes,
9 you do have to have your EPA registration and a member
10 of task forces, but it's equipment-wise fairly
11 inexpensive to get into it.

12 So we operated that way for about three,
13 four years, and Dennis Albaugh one day said look,
14 we're not adding a lot of value to this process. You
15 know, 75 percent of the value of that end use product
16 is from the glyphosate acid, so we're only adding 10,
17 20, 25 percent of the value in all those other
18 activities that we were doing. He said we need to
19 back integrate further into this process.

20 So we set out with the help of our company
21 down in Argentina that has the same kinds of
22 technology that we employ today in St. Joe to build
23 our own synthesis plant. So we began that plant
24 construction in 2004. It was 2006, April, when we
25 finally got the plant running, so it was a two year

1 long process just to set up the facility.

2 Stuart mentioned that it's a \$40 million
3 project. It's a lot of engineering, a lot of process
4 controls that are involved in that facility. We think
5 that we've got some very unique and obviously we have
6 some patented processes with that as well.

7 So we began operation in 2006. We've been
8 running that plant for three years until we couldn't
9 buy PMIDA at the right cost ratio to glyphosate. So
10 it is a lot different process. We quickly learned how
11 different it is because you run a synthesis plant 24
12 hours a day, seven days a week. You have three shifts
13 employed. You have people -- probably five times the
14 number of people -- to operate a synthesis plant as
15 you do a formulation plant to produce the same output.
16 Dramatic differences.

17 The cost is probably 50 to one to produce
18 the same amount of output, so it's much more expensive
19 than a formulation facility. The level of expertise
20 in our workers is much different. The skill sets are
21 much more advanced with engineers and more chemists,
22 and those same people also draw higher salaries too.
23 So it's dramatically different between synthesis and
24 formulation.

25 And then just so you understand, when you

1 take glyphosate acid, glyphosate acid or wet cake is a
2 dry, powdery material. So we add water to it. You
3 add your basic, the NEPA, you react it and you make a
4 liquid salt and then from there, like I said, you add
5 your water and surfactant. So you have to remember
6 that glyphosate is the herbicide and then what we're
7 doing with that herbicide is modifying the delivery
8 system.

9 If you took Miracle Gro, for example, if
10 you've used that in your lawn and garden, it comes in
11 a dry powder. You mix it with water. Well, the
12 water, when you mix it it sprays easier. It becomes
13 more readily absorbed on the plant surface than
14 sprinkling a dry granule out on the leaf surface. So
15 it's the same kind of theory around glyphosate
16 formulation. You're just taking the herbicide and
17 changing the delivery.

18 So now let me talk a little bit about our
19 synthesis plant, what is involved, how we actually
20 formulate or synthesize the glyphosate molecule. So
21 we take PMIDA. PMIDA is a chemical intermediate. It
22 has no herbicidal activity in itself.

23 We mix it in a high pressure vessel versus
24 just stainless steel mix tanks -- these are high
25 pressure vessels -- with water, a catalyst, an oxygen,

1 and then under pressure, agitation and the oxygen, the
2 catalyst, you take the PMIDA and you actually create
3 the glyphosate molecule. That's created in that mass
4 of water. And from there we have some unique
5 processes that take and separate the glyphosate from
6 the water and the other byproducts that are
7 manufactured in that process.

8 Our process we think is unique and very
9 energy conservative. I mean, we save a fair amount of
10 money on how we run that process, how we are more
11 energy efficient than a lot of other producers.
12 Because we stay liquid, we've got a unique way of
13 separating the glyphosate from the impurities and from
14 the water where we concentrate then the glyphosate in
15 our facility making the salt, and then later on we can
16 do the other parts of the process.

17 Our process is what's called oxidation, and
18 we use pure oxygen in our oxidation process. There
19 was a recent article in *CCM Magazine*, the April issue,
20 that talked about the Chinese evolution from hydrogen
21 peroxide process to the oxygen process, and I think we
22 could probably get you a copy of that story as well.

23 But it talks about PMIDA being the last step
24 in the manufacturing of glyphosate, so the Chinese are
25 adapting some of the same types of technology, but we

1 have a more energy efficient way of removing the
2 glyphosate from the other material than they will, at
3 least today. We have it patented. Hopefully the
4 intellectual property rights are preserved.

5 So with the reaction of the glyphosate,
6 again in our same process we've captured about 75
7 percent of the value of the final formulated material.
8 That's where the value of the glyphosate is created is
9 in the manufacturing of the glyphosate.

10 I guess there will be a question and answer
11 session later, but I guess the points I would like to
12 conclude is I hope that you have an understanding and
13 appreciation of the differences between what we are
14 doing with synthesizing glyphosate versus the
15 formulation of glyphosate, and then the other thing
16 too is we've got a campaign where we've worked on kind
17 of Made in America, Made in U.S. that we're promoting.

18 We have challenged some of the other
19 producers that have taken glyphosate and just aminated
20 it, asked the FTC to rule on that and they have, and
21 they've said that taking glyphosate acid from China,
22 manufacturing it here in the U.S. isn't a product of
23 the U.S. It doesn't qualify for substantial
24 transformation. We've actually had some positive
25 rulings in our favor on that.

1 So to summarize, we have a proven process
2 for manufacturing glyphosate in our plant in St. Joe.
3 We have economic advantages when we can compete on a
4 level playing field. That means we can buy PMIDA at a
5 price that's competitive or in relationship to the
6 glyphosate acid. We cannot, however, compete with
7 glyphosate acid that's dumped below the cost of
8 production.

9 So our goal is to source PMIDA
10 competitively, use our unique manufacturing process to
11 manufacture glyphosate and put our people back to
12 work. So with that, I would let Spencer Vance,
13 President of the company, talk a little bit more about
14 market and imports.

15 MR. VANCE: Thanks, Jim, and good morning.
16 As Jim mentioned, my name is Spencer Vance, and I am
17 the President of Albaugh, Inc. and have been with
18 Dennis since late 1991, early 1992, when we actually
19 acquired the facility in St. Joe, Missouri, and have
20 been in the industry for 25 years.

21 I started my career with Dow Chemical and
22 eventually worked through a few sales jobs. Dennis
23 was a customer and I ended up going to work for
24 Dennis, and so it's been a very interesting evolution
25 of our business as we've seen.

1 We now market and sell close to 21 or 22
2 different chemistries in the generic ag chemical realm
3 both in North America and in South America, but there
4 are really three things that I'd like to just give you
5 a broad overview of glyphosate and the demand and
6 really what it's done over time and a little bit about
7 the supply and where we see that situation and then
8 conclude with some of the impact that we believe that
9 the massive quantities of Chinese glyphosate that have
10 been dumped on our shores below cost have caused not
11 just Albaugh, but the entire domestic manufacturing
12 industry in the U.S.

13 You know, every farmer in America uses
14 glyphosate in one way, shape, fashion or form. It is
15 also used on golf courses and turf and et cetera, and
16 partially because it is very effective and with the
17 introduction of glyphosate resistant seed technology
18 of course that expanded consumption in late 1990s and
19 early 2000s to the point where today there's in the
20 range of I think there's been some public indications
21 that there's 105 to 115 million gallons of glyphosate
22 sold in the U.S. marketplace every year and that the
23 global consumption of glyphosate is in the range of
24 450 million gallons.

25 And so you can imagine when the Chinese

1 expanded capacity they looked at the U.S. market as a
2 huge opportunity because it is nearly 25 percent of
3 the entire world usage and consumption of glyphosate.
4 It has grown to be and is a very key input in
5 agriculture for American farmers today to be able to
6 competitively raise cotton and corn and soybeans, and
7 again that is why the adaption and the consumption has
8 changed over time.

9 You know, there was somewhat of a perceived
10 shortage in 2007, and we go back and look at those
11 records and actually the usage of glyphosate probably
12 only increased something in the neighborhood of eight
13 to 10 million gallons over that '07 through '09 crop
14 period, so it really only increased about 10 percent.
15 For years it had been growing in the range of 5 to 12
16 percent in usage in the U.S. marketplace.

17 So as that occurred we at Albaugh, as Dennis
18 Albaugh always does, when you're in the commodity
19 generic business like we are you need to have
20 flexibility, you need to have leverage, and you need
21 to have alternatives from a supply standpoint and so
22 similar to the investment Dennis made by buying
23 manufacturing and buying a company in South America
24 called Atanor, we decided to back integrate in the
25 glyphosate business.

1 As Jim much more accurately described than I
2 could, we built a glyphosate plant in St. Joe because
3 we wanted to have flexibility and alternatives and not
4 be a formulator that was reliant on a low-cost acid
5 supply, and so in that transition we wanted to be able
6 to control our destiny and manufacture glyphosate on
7 our own, and we did use state-of-the-art technology
8 that the Argentina company that we owned had perfected
9 and patented in the U.S. to help us build that
10 glyphosate manufacturing plant.

11 When that plant came on line, there really
12 are only two true manufacturers of glyphosate in the
13 U.S. marketplace, really in all the Americas.
14 Monsanto and Albaugh are the only two -- or Atanor,
15 our wholly owned subsidiary, are the only two -- true
16 manufacturers of glyphosate in the Americas, whether
17 it's North America or South America, and so we've
18 invested heavily in the glyphosate manufacturing
19 business, again because of the technology we have and
20 our desire to have flexibility and leverage to survive
21 in a commodity-based business.

22 And so the other thing that's happened in
23 the U.S. marketplace is in the last 24 months we've
24 gone from in the neighborhood of -- I don't know --
25 five to seven of us in the glyphosate business to

1 about 30 or 30 plus importers and formulators in the
2 business. Julie referred to the millions of dollars
3 that are being spent for all these people to come into
4 the marketplace and the barrier that that is.

5 Well, it appears that the barrier to entry
6 in the U.S. market is not all that great since there's
7 been about 25 new entrants into the marketplace in the
8 last 24 to 30 months. We're certainly not against
9 free trade and we're certainly not against competition
10 because we live in that environment every day.

11 But what we are for is fair competition and
12 we do believe that as the Chinese expanded their
13 capacity from, as will be elaborated on and already
14 has been talked about, to supply 150 percent of the
15 global demand in today's world that huge inventories
16 got built up and ultimately got dumped in the U.S.
17 marketplace and an excess of 50 to 70 percent of the
18 entire U.S. consumption got dumped into this market in
19 '08 and '09.

20 So they went from levels back in '04 to '05
21 and single digit percent market share range to about
22 25 percent in '07 to numbers that are 50 to 70
23 percent, depending on whether you look at a calendar
24 year or crop year basis, in '08 and '09. So again,
25 what that really caused, the buildup in inventory, was

1 then a huge collapse in the price.

2 As Jim elaborated on, it's a very painful
3 experience to lay people off and to have to make those
4 very difficult decisions and to do things in the
5 organization that are painful and difficult to do, but
6 we've done that and we're here today because we
7 believe that we've been harmed and we're asking for
8 relief.

9 As John mentioned, and he'll elaborate more
10 later, we are one of the two manufacturers in the U.S.
11 glyphosate manufacturing industry, and quite frankly
12 we'd like to preserve that industry. I hate to
13 envision a point in time where off the back of unfair
14 trade practices the Chinese manufacturers have
15 completely collapsed and crippled the U.S.
16 manufacturing business and American farmers are 100
17 percent reliant on Chinese producers. That's not a
18 place that I don't think we as Americans want to take
19 the agriculture industry.

20 Dennis Albaugh is an American farmer, and
21 quite frankly if those unfair trade practices are
22 allowed to continue not only us, but the other
23 domestic manufacturer really for the first time, and
24 John will elaborate more, has lost money on over \$400
25 million worth of sales of glyphosate in their second

1 quarter, so some very, very dramatic changes and
2 swings based on the impact of what all that volume
3 being dumped on our U.S. shores has caused.

4 So we're really here to try to get back in a
5 position where we can compete fairly. We're about
6 economic growth and jobs in the heartland, and we'd
7 love to put those people back to work and try to have
8 some discipline about fair trade and be able to again
9 put those people back to work in St. Joe.

10 So with that, thank you for your time, and
11 we appreciate the opportunity to plead our case.
12 John?

13 MR. GREENWALD: Yes. I'm going to try and
14 bring you all back to the statute, sort of the
15 terminology you're familiar working with, material
16 injury and causation, and I'm going to take you
17 through some public documents that I think make the
18 case certainly as well as I could probably make it
19 from the confidential record.

20 Let me begin with material injury. The U.S.
21 producers, and by that I mean the companies that make
22 glyphosate or formulate U.S. glyphosate in the United
23 States, have I think been materially injured in the
24 sense that their businesses are doing or have done
25 very, very poorly relative to the past over the past

1 12 months.

2 Albaugh is privately held and its financials
3 are not public. You have seen the data. They are, I
4 would say, unequivocal, but I'm not going to talk
5 about those data at this hearing.

6 Rather, I'm going to emphasize the shutdown
7 of the plant, which really, really does matter if
8 you're a manufacturer in the United States, and the
9 layoff of work forces and just tell you the first time
10 I met Dennis Albaugh he looked at me and he said
11 something that not too many CEOs said. He said I know
12 every one of those employees that I had to lay off,
13 and I want to hire them back, and that is
14 fundamentally the reason why I think Mr. Albaugh has
15 proceeded with this case.

16 Monsanto, unlike Albaugh, is a public
17 corporation, and what I would like to do is take you
18 through Monsanto's most recent financial statement.
19 They break out the glyphosate business, and they
20 compare first half 2010. They have a fiscal year
21 which ends I believe in August. I think it's August.
22 So the first half -- I'm sorry. It is through
23 February 28 in the second half and beginning August 1,
24 right? Okay.

25 So you have a picture that is August through

1 February and you can compare 2010 and 2009, and what
2 you see in the chart before you is a drop in sales of
3 54 percent or over \$1 billion. What you see is a drop
4 in gross profits of 93 percent, and again it's over \$1
5 billion.

6 Now, to get the earnings before interest and
7 taxes, what you have to do is do an allocation, but
8 that is perfectly possible based on the financial
9 analysis, and what you see there is a very, very
10 substantial profit become a very substantial loss. We
11 are talking here in the public data of a change in the
12 financial situation that on almost any measure is down
13 \$1 billion. I'd submit to you very simply that if
14 you're looking for an indicator of material injury
15 that qualifies. Now, attached to this is the Monsanto
16 10-Q data from which these figures are taken.

17 Second, I'd like to talk about another
18 company that published its financials, and I don't
19 have in this case earnings, but I do have information
20 that's publicly available on sales, and that is
21 Syngenta, Syngenta's nonselective herbicides, its
22 glyphosate essentially. And what you see there in the
23 first quarter 2010 against the first quarter 2009 is a
24 reduction of 29 percent.

25 Syngenta then went on to provide some

1 numbers and a market update, so if you go to about
2 four or five pages in you will see in their market
3 update that Syngenta talks about the U.S. market. And
4 the problems in the U.S. market are or include high
5 channel inventory. In other words, what Syngenta is
6 saying and what Albaugh is saying that there was an
7 enormous buildup in U.S. inventory.

8 And, second, glyphosate price, and what is
9 meant by that is glyphosate prices have indeed
10 collapsed. So once again you have a third party, not
11 Albaugh, corroborating the essentials of Albaugh's
12 injury story.

13 Now let me turn to causation. What I want
14 to talk about is the volume and pricing of Chinese
15 material based on observers of the Chinese industry in
16 China. Albaugh estimates that between mid 2008 and
17 mid 2009 imports from China were enough to supply the
18 entire U.S. market for a full year. Most or a good
19 part of those imports went into inventory. They are
20 causing, therefore, present injury because their
21 impact on market prices is being felt to this day.

22 It's true that since June of 2009 the volume
23 of imports of glyphosate from China has dropped, but,
24 A, they are still significant and, B, the important
25 part of this story is the amounts that were already in

1 inventory. We have not seen the market share numbers,
2 but according to Albaugh's estimates what has happened
3 is imports of Chinese glyphosate have risen from 19
4 percent of the U.S. market in 2007 to roughly 47
5 percent or even higher in 2009.

6 Now, why has there been this very large
7 influx in imports? The answer is the rise in the
8 volume of China's exports to the United States is a
9 direct consequence of what Chinese observes have
10 themselves called an irrational expansion of capacity.

11 That irrational expansion of capacity is
12 well documented. So too is the relationship between
13 that capacity expansion and the collapse of prices and
14 the degree to which imports from China have created an
15 enormous inventory overhang that continues to affect
16 the market today.

17 Now, in talking about the capacity
18 expansion, what I'd like to refer you to is a report
19 by *AgriWorld Crop Protection News, The China Special*.
20 It's called *Surviving the Glyphosate Downturn*, and
21 it's an interview with a Mr. Sun Shubao, General
22 Secretary of the China Crop Protection Industry
23 Association, and it is April 16, 2010. I am going to
24 quote:

25 "On the topic of glyphosate, the biggest

1 agrichemical casualty of the 2009 slump, Mr. Sun has
2 plenty to say. Throughout 2007 and 2008, Chinese
3 glyphosate producers expanded capacity, and other
4 companies that did not deal in pesticides entered the
5 industry and started making glyphosate. Companies
6 from such diverse fields as real estate, textiles and
7 coal all wanted a piece of the glyphosate cake.

8 "Large Chinese agrichemical producers such
9 as Jiangsu Yanguong and Red Sun that did not
10 manufacture the herbicide prior to 2007 soon started
11 to work on large scale glyphosate plants. The
12 official yearly Chinese capacity for the herbicide is
13 800,000 tons, but Mr. Sun believes that the real total
14 to be somewhere over one million tons per year."

15 Let me stop there to remind you that the
16 entire global demand is maybe 700,000, 800,000 tons
17 and no more.

18 "More Chinese glyphosate producers either
19 lost money in 2009 or suffered huge decreases in net
20 profits. Mr. Sun adds that the glyphosate industry,"
21 and here I am quoting, "is so rotten with too many
22 manufacturers that they cannot make such a consortium
23 for glyphosate just yet. Only when the glyphosate
24 industry has become," to quote him, "rotten to the
25 core, and most smaller manufacturers have withdrawn

1 from the market in a year or so will the CCPIA
2 establish a consortium for the herbicide."

3 We can't wait for the Chinese industry to
4 become rotten to the core. It has done enough damage
5 at the so rotten stage. The imports that have come
6 into inventory and the impact of the inventory on
7 current market conditions that Albaugh has talked to
8 you about is in fact corroborated by an importer.

9 Aceto CEO Vince Miata said, and this was
10 after Albaugh filed its petition, "A petition to
11 impose antidumping duties on imports of glyphosate
12 from China was filed March 31, 2010. We believe that
13 our current inventory, which should be sufficient for
14 the 2010 selling season, is not subject to the
15 petition."

16 And that's true. What has come in is not
17 subject to the petition, but what has come in, whether
18 it was in 2009 or 2008, that buildup is causing
19 present injury. It is the key factor behind the
20 collapse of market prices, and it is one of the
21 factors on which you must focus.

22 Now let me talk a bit about pricing. There
23 is uncontrovertible evidence of significant price
24 suppression and price depression. *China Research and*
25 *Intelligence* in May of 2009 reported, and again I'm

1 quoting, "Under the influence of the international
2 financial crisis, the international pesticide market
3 answered the decline passage, especially the reduction
4 in the glyphosate price."

5 In the beginning of 2009, the bottom price,
6 and this is for glyphosate technical, was \$3,100 per
7 ton or \$3.10 a kilo. The evidence we provided in the
8 petition shows that in the second half of 2009 the FOB
9 selling price had dropped below the \$3 per kg level.

10 An April 13, 2010, article in *Business China*
11 reports on the reaction of the Chinese industry to the
12 Albaugh petition, and once again let me quote. "The
13 petition, should it pass, will worsen a domestic
14 glyphosate business that is already troubled by
15 overcapacity." Our point precisely.

16 In 2009, China produced 1.03 million tons of
17 glyphosate, while global demand was estimated at only
18 800,000 tons. Meanwhile, the global financial crisis
19 has sent the price of glyphosate crashing to around
20 RMB \$18,000 per ton, eviscerating producer profit
21 margins.

22 Now, you're all aware of the stability of
23 Chinese exchange rates, so I think I can say convert
24 that with some confidence that that is a price that
25 promises to be steady over time without too much of a

1 change that's exchange rate related. An \$18,000 RMB
2 price translates to a \$2.64 per kilogram price for
3 glyphosate technical. That is far, far, far below any
4 market economy producer's cost.

5 If this is the pricing structure that is
6 likely to prevail then there is no way that Albaugh or
7 I suspect any other U.S. producer can produce
8 glyphosate technical at a profit, much less at a
9 return necessary to justify continued investment in
10 the business.

11 Now let me turn quickly to threat of injury.
12 The data will show that the volume of imports rose
13 substantially over the period of investigation. It is
14 true that they fell off in the second half of 2009,
15 but it's equally true that there has been enormous
16 inventory buildup. It is equally true that imports
17 from China are sure to be at significant levels for
18 the foreseeable future unless something is done to
19 change the dynamic.

20 *Glyphosate China Monthly*, again April 20,
21 2010, reports that more than 85 percent of China's
22 glyphosate is for exportation. It's a point worth
23 stressing. There is no significant home market for
24 Chinese glyphosate. Domestic technical manufacturers
25 have established good relationships with overseas

1 partners. What this means in effect is that there are
2 long-term supply arrangements between Chinese
3 manufacturers and U.S. formulators that are already in
4 effect.

5 A future supply at the Chinese prices as
6 they now exist is locked in for the foreseeable future
7 unless there is antidumping relief. There is no
8 question about the excess capacity in China. It is
9 the real story behind this case, and the reports out
10 of China show that Chinese market observers do not
11 expect a realignment of Chinese supply with global
12 demand any time soon.

13 What this means in a nutshell is that there
14 is material injury that is -- well, it is more than
15 material injury. It is very, very substantial injury
16 to the domestic industry that will be perfectly
17 apparent in all the financial data you receive.

18 There is no doubt of the cause and effect
19 relationship between the collapse of prices and the
20 Chinese capacity buildup, and given that capacity
21 buildup and given the fact that China has nowhere to
22 ship this material but export markets, the threat of
23 injury and continuing injury is more than real. I
24 mean, it is essentially locked in.

25 So with that we would like to close our

1 affirmative presentation. I don't know if we have any
2 more time left for rebuttal.

3 MR. DEYMAN: George Deyman, Office of
4 Investigations. You have 15 minutes left for your
5 presentation. You will at the end of the conference
6 have 10 minutes for rebuttal. The 15 minutes is not
7 added to the 10 minutes at the end.

8 MR. GREENWALD: Well, I think I've said my
9 piece, and now it's our turn for us to answer your
10 questions.

11 MS. DeFILIPPO: Thank you very much, Mr.
12 Greenwald, and thank you to the industry
13 representatives who are here today. It's always very
14 helpful having people in the industry. Not that it's
15 not helpful having the attorney, but it's always nice
16 to have the industry witnesses here to provide us with
17 information as we try to understand the industry.

18 In that vein, we will start staff questions,
19 and we will start first with Ms. Sherman.

20 MS. SHERMAN: Good morning. My name is Amy
21 Sherman from the Office of Investigations. Thank you
22 all for coming here this morning. My first question
23 involves some of the terms that were used this
24 morning.

25 Mr. Kahnk, you explained some of them, but I

1 was hoping you could explain to us more about the
2 differences between actual acid production and
3 synthesis. You also used the term amination. Can you
4 explain to us more what that is and how that fits into
5 the glyphosate production process?

6 MR. KAHNK: All right. That sounds like
7 that's kind of up my alley, so I'll try my best.
8 Synthesizing the molecule glyphosate is the
9 construction of the molecule, all right, so it's the
10 PMIDA. It's the oxidation, the catalyst, to make the
11 actual molecule glyphosate.

12 And then when we talk about glyphosate acid
13 or glyphosate wet cake that's just the function of
14 separating that molecule from the water and from the
15 other byproducts that are manufactured and just to a
16 96 percent or 96 percent material with some water in
17 it. That's what we term wet cake.

18 At that point in time glyphosate is a free
19 flowing powder, all right? So then you have this free
20 flowing powder like sugar or flour, something like
21 that, that you amine, okay? So that's where you
22 take this powder, you mix it in a vessel with water
23 and then you add your basic because glyphosate acid is
24 acidic and you have a basic. That is the other side
25 of the pH scale.

1 Those create a little bit of reaction, and
2 you add to the glycine acid the IPA salt, and that's
3 the terminology we talk about when we talk about
4 glyphosate salt, which is a liquid form at that point
5 in time. Does that help?

6 MS. SHERMAN: Yes. Also in the petition it
7 states that to produce the salt you neutralize the
8 acid within an organic base. Is this what you're
9 talking about here?

10 MR. KAHNK: Correct.

11 MS. SHERMAN: Okay. In the petition it
12 states that the Chinese manufacturers typically use
13 the glycine route to produce glyphosate usually 66
14 percent of the time versus the IDA route. Do you know
15 why the glycine route is preferred by Chinese
16 producers over the IDA route?

17 MR. KAHNK: Yes, and I would say this.
18 Whether you make glyphosate from the IDA route or the
19 glycine route, you end up with the same glyphosate
20 herbicide and from there it's aminated the same ways.

21 So the Chinese adapted the glycine route
22 because of certain economics and efficiencies that
23 they felt they had with the glycine versus the IDA at
24 the time. The glycine producers also found a unique
25 way to take their waste product when they separate

1 that glyphosate from that water that I mentioned to
2 take it from the synthesized glyphosate to a
3 glyphosate acid.

4 When they do that they centrifuge off the
5 water and with that water comes a fair amount of
6 impurities, and with that some glyphosate would remain
7 soluble in that water so that some value of the
8 glyphosate would move with that water that they're
9 removing from the glyphosate acid.

10 Well, they would take that what they call a
11 mother solution or that waste with some glyphosate
12 value in it, add more glyphosate to it and sell it as
13 a 10 percent material into the Chinese market. Since
14 then, a year plus ago, the Chinese Government wanted
15 to disallow that use, but apparently it still
16 continues with some illegal activity around that.

17 MS. SHERMAN: Thank you. Respondents
18 contended in an April 14 letter to Commerce that you
19 import PMIDA from China and simply oxidize it to be
20 able to finish the glyphosate technical acid or wet
21 cake. You mentioned this this morning as well. How
22 do you respond to this; that this is not actual
23 production of glyphosate?

24 MR. KAHNK: Well, as I tried to explain, the
25 oxidation of the PMIDA, and that's what I explained to

1 you in that high pressure vessel with the catalyst,
2 the reverse osmosis water and the oxygen, is no simple
3 process. We probably have no less than 50 to 100
4 different instrumentation and quality control devices
5 on that reaction. In fact, we've got oxygen detectors
6 that tell you when that reaction is made that costs
7 upwards of \$350,000.

8 I mean, it's a very, very intense operation
9 and we have skilled operators that monitor the
10 operation on a continuous basis on computer systems,
11 so it's much more different and much more difficult
12 than the operation of just aminating, liquefying, the
13 glyphosate herbicide.

14 MR. GREENWALD: Ms. Sherman, let me do a
15 little followup. Let me make something very clear.
16 We looked at that letter. PMIDA is not glyphosate.
17 It isn't. You make glyphosate from PMIDA.

18 The idea that there is a petition against
19 glyphosate that somehow sweeps in PMIDA or somehow
20 compromises Albaugh as a glyphosate producer because
21 it makes glyphosate from PMIDA is just nonsense.

22 MR. FELDSTEIN: I just wanted to follow up.
23 I think Jim mentioned in his talk this morning this
24 article that's dated April 20, the *Glyphosate China*
25 *Monthly Report*. It's published by CCM International,

1 which follows many of the Chinese agrichemical
2 industries.

3 On page 8, and we can provide you with a
4 copy of this, it does discuss the oxidation of PMIDA,
5 and it refers to it as one of the key steps in
6 glyphosate production, so there shouldn't be any doubt
7 that oxidation of PMIDA to produce glyphosate is
8 glyphosate manufacturing. It's not formulation.

9 MS. DEFILIPPO: If you could submit that
10 with your postconference brief, that would be helpful.
11 Thank you.

12 MR. GREENWALD: We will do that.

13 MS. SHERMAN: Okay. I've also read in the
14 press that your St. Joseph facility has been for sale
15 in the past. Can you please comment on this?

16 MR. FELDSTEIN: Yes. In 2008, Dennis
17 considered selling the company and engaged an
18 investment bank to run a process to solicit bids for
19 the company. It was a very vigorous process.

20 Unfortunately, the financial crisis kind of
21 intervened and all of the buyers for the company, to
22 make a long story short, evaporated in that process.

23 MR. VANCE: But it wasn't the sale of just
24 the facility.

25 MR. FELDSTEIN: No, no. It was the sale of

1 the entire company, Albaugh, Inc., which includes all
2 of its investments overseas and so forth.

3 MS. SHERMAN: Thank you. In the petition at
4 page 29 it states that glyphosate has become a
5 commodity chemical, but that Monsanto can still
6 command a price premium for its Roundup brand. Are
7 there any differences in quality among Monsanto's
8 Roundup, Albaugh's nonbranded glyphosate and other
9 formulated glyphosate produced from Chinese technical
10 acid or salt?

11 MR. VANCE: Well, fundamentally it is all
12 still glyphosate and has a similar herbicidal effect,
13 okay? Monsanto has some proprietary technology which
14 they still have patented called potassium salt, so
15 they sell a different salt or different delivery
16 system in their branded Roundup products.

17 The rest of us in the generic business sell
18 what's called isopropylamine salt or a 41 percent
19 product which is diluted more than Monsanto's
20 proprietary brand and Roundup products and so when you
21 say there are differences or when you ask if there are
22 differences, let's put it this way. Perception is
23 that U.S. produced, U.S. based product is of
24 considerably better quality.

25 Monsanto is able to extract a premium

1 because it's like any other brand in the marketplace.
2 I guess it doesn't matter if you're buying Advil or
3 ibuprofen. You know, Advil still commands a premium
4 and ibuprofen with a generic label on it is going to
5 be less money. And so Roundup has and always will
6 extract a premium. Farmers are very comfortable with
7 it and have used it forever.

8 *However, we sell a brand called Gly Star*
9 that we certainly believe and have convinced a lot of
10 farmers because they use it. You know, we've been
11 able to capture a significant amount of the market
12 share in the U.S. marketplace with our Gly Star brand
13 and we're very comfortable and so are hundreds of
14 thousands of farmers using our Gly Star in the U.S.
15 marketplace.

16 But there have been instances where if you
17 don't control the impurities and you don't control how
18 you formulate glyphosate you can cause some
19 phytotoxicity or you can cause some issues with
20 glyphosate over the top around particular crops.
21 Cotton is the one that is particularly most sensitive
22 to I'll call it some of the higher levels of
23 impurities that might exist in some of the Chinese
24 material.

25 And so there have been documented cases of

1 some of those kinds of situations. So people who have
2 had that experience obviously would prefer not to have
3 that experience again and would quickly gravitate back
4 to using something that they're more comfortable with.

5 The fact that we're an American company and
6 that we have an investment here in people and a
7 manufacturing base and have been in the business for
8 over 30 years helps us when we're dealing with
9 customers who if there is a problem know that they're
10 not going to call somebody with a consultant and a
11 post office box who won't come out and walk their
12 field and take care of the problem for them because we
13 certainly do support our products and follow up if
14 there are any problems.

15 MS. SHERMAN: Thank you. Are you aware of
16 any other companies besides Monsanto that sells seeds
17 or plant varieties that claim a tolerance to
18 glyphosate?

19 MR. VANCE: Yes. There are several.
20 Dupont, Syngenta and Dow are the biggest three that
21 come to mind. They all have glyphosate tolerant
22 seeds. There are many other smaller ones -- Stein,
23 Becks and lots of little regional.

24 Monsanto has made available the glyphosate
25 resistance technology to virtually everyone in the

1 seed business through licensing agreements, and I
2 don't know the details about that, but virtually all
3 the soybeans, corn and cotton that's sold and most of
4 the canola have the glyphosate resistant gene in them.

5 MS. SHERMAN: Have you seen an increase in
6 the amount of weeds that have developed their own
7 resistance to glyphosate, and how concerned are you
8 about this development if it exists?

9 MR. VANCE: Yes, that has definitely
10 happened over time. You know, back in the early 2000s
11 as more and more glyphosate got adopted and used over
12 nearly 90 percent of most of those corn and soybean
13 acres there have been a number of weeds that plant
14 scientists have documented tolerance/resistance.

15 And so even companies like Monsanto and like
16 Dow are now developing technology where other
17 broadleaf herbicides and the resistance to those like
18 Dicamba and 2,4-D and the resistance of those are
19 looking at being introduced and launched in as early
20 as 2011 and 2012 to help glyphosate control some of
21 those resistant or tolerant weeds.

22 So in the not too distant future there will
23 be varieties that growers can purchase that will have
24 broadleaf herbicide resistance in them as well, and
25 the difference is that most of the tolerant, most of

1 the resistant species of weeds are broadleaf because
2 glyphosate is a little weaker on broadleaves than it
3 is on grasses.

4 So over the years and years of continued use
5 and exposure to glyphosate they have more quickly
6 grown somewhat tolerant or more resistant. But, yes,
7 it's definitely a documented fact.

8 MS. SHERMAN: Can you describe the EPA
9 registration process, particularly commenting on its
10 length and cost?

11 MR. FELDSTEIN: Yes. I think Spencer
12 mentioned that over the last 12 or 24 months we've
13 seen a slew of new registrants in the U.S. that have
14 registered Chinese sources as their source of
15 technical in order to offer glyphosate products for
16 sale in the United States market.

17 It's not a particularly difficult process in
18 order to obtain a registration. Basically a
19 registrant has to invest anywhere from \$20,000 to
20 \$50,000 in a chemistry package and submit that to the
21 Agency. The Agency must determine that the chemistry
22 is substantially similar to existing registered
23 products, and then the registration is granted. If
24 I'm not mistaken, it's approximately an eight to 11
25 month process in order to obtain that registration and

1 maybe quicker.

2 The one aspect of registration that you'll
3 no doubt hear about is that there's also a data
4 compensation component under the pesticide law called
5 FIFRA, and in order to obtain that registration the
6 registrant must make an offer to pay to registrants
7 that came before that submitted health and safety data
8 to EPA to compensate them for a share of that.

9 And so part of the cost that a registrant
10 has is to ultimately pay that data compensation.
11 Those figures aren't publicly available, so I'm not
12 sure what people have paid or are paying for the data
13 compensation bills. We paid ours back in 2000 when we
14 first entered the glyphosate business. I'm guessing
15 those bills are a lot smaller today.

16 MS. SHERMAN: Thank you. I have no further
17 questions.

18 MS. DeFILIPPO: Thank you, Ms. Sherman. We
19 will now turn to Mr. Haldenstein for any questions.

20 MR. HALDENSTEIN: Good morning. Mike
21 Haldenstein, Office of the General Counsel. I have a
22 question about the formulators.

23 Reading through the petition and the handout
24 this morning, it wasn't clear to me whether your
25 position was that they were producers of glyphosate

1 and members of the industry or not. I think in your
2 handout on page 2 it says that formulators are members
3 of the industry. Do you want to comment on that?

4 MR. GREENWALD: Yes. If it doesn't say what
5 I'm going to say then it is wrong and you have to pay
6 attention to what I am going to say. The way we have
7 structured the petition we have sought to define the
8 domestic industry as producers of glyphosate that
9 include U.S. formulators of U.S. made glyphosate.

10 So if you have a formulator that is buying a
11 U.S. product and formulating it it's clearly part of
12 the U.S. value chain. If you have a formulator in the
13 United States that is dependent on -- entirely
14 dependent on -- Chinese material then I would say no.
15 That is a producer or U.S. finisher of Chinese
16 glyphosate.

17 The best way to think about this is assume
18 that you were the Department of Commerce and you were
19 facing a circumvention problem. You have a product
20 that is subject to an antidumping order, and in order
21 to bring it in finishing is done in the United States.

22 If Commerce finds that the value added in
23 the United States is not sufficient to confer U.S.
24 origin on the product then the import of the
25 unfinished product governs and the U.S. activity isn't

1 enough to confer essentially U.S. origin on the
2 product. It is an issue of value added in the United
3 States. What I would say is that U.S. formulators
4 that are entirely dependent on Chinese glyphosate are
5 finishing a product in the United States, but it
6 always retains its Chinese origin. They are U.S.
7 finishers are Chinese glyphosate and not part of the
8 U.S. industry.

9 MR. HALDENSTEIN: Thank you.

10 MR. GREENWALD: Finishers of U.S. made
11 glyphosate clearly are part of the U.S. value chain.

12 MR. HALDENSTEIN: Okay. I just wanted to
13 make you aware that in the past the Commission has
14 taken the view that even if you're starting with the
15 subject import and further processing it, that can be
16 production.

17 MR. GREENWALD: They have taken the view
18 that it can be, yes. I understand that.

19 MR. HALDENSTEIN: I just want to direct you
20 to the case of International Imaging Materials. It's
21 a 2006 case, Slip Op 06-11. Also, in an earlier
22 investigation, in chlorinated isocyanurates from
23 China, the Commission indicated that, you know,
24 further processing of Chinese sourced material could
25 be domestic production.

1 MR. GREENWALD: Well, it can be. There is
2 flexibility in the statute to decide what you're going
3 to include and what you're going to exclude in terms
4 of the U.S. industry, and you have the flexing
5 required, but you do have the flexibility to exclude
6 what I would say are a relatively minor processing in
7 the United States of imported material as being not
8 part of the domestic industry. I think the statutory
9 authority is blackletter and clear. How the
10 Commission chooses to exercise that is not the
11 question.

12 MR. HALDENSTEIN: Thank you. I think in the
13 petition it suggests that maybe the formulators aren't
14 doing enough to constitute production. Maybe it's
15 like 10 percent value added. I thought I was hearing
16 today that maybe it was more like 25 percent.

17 MR. GREENWALD: I'll let the expert speak to
18 that, but it depends on the value of the, obviously
19 the cost of the glyphosate.

20 MR. FELDSTEIN: Yes, that's correct. The
21 cost of the other ingredients in the formulation have
22 stayed relatively stable, and so that percentage can
23 fluctuate depending on the cost of the glyphosate. So
24 we've seen the percentage of formulated product, the
25 percentage attributable to glyphosate, be anywhere

1 from north of 75 to north of 90 percent depending,
2 again, on that glyphosate cost that's going in.

3 MR. HALDENSTEIN: Your position is generally
4 that the formulators would be members of the industry
5 if they're working with U.S. made materials?

6 MR. GREENWALD: Yes.

7 MR. HALDENSTEIN: Okay. Let me also ask you
8 about your like product definition. Again, it seems
9 to suggest that in order to be part of the domestic
10 like product, this is on page 18 of the petition, that
11 it has to be made from U.S. wet cake or glyphosate
12 technical. I just want to make you aware the
13 Commission's never drawn a distinction like that
14 between where the raw material is sourced.

15 MR. GREENWALD: Well, let me put it to you
16 this way. If you have a U.S. product, U.S.
17 glyphosate, and it is processed by a formulator, it
18 seems to me there is no question at all that that is a
19 value added to a U.S. glyphosate. U.S. value added to
20 a U.S. glyphosate. Therefore, the value added part
21 is, it would seem to me, part of the U.S. production
22 chain. If what you have by contrast is a minor
23 portion of value added to a Chinese glyphosate, it
24 seems to me what you are doing is not in any way
25 making or processing U.S. glyphosate. What you're

1 doing is making or processing Chinese glyphosate.

2 In effect, what you are doing in real terms
3 is processing Chinese material for delivery. I would
4 say to you that that does not qualify as domestic
5 production status. The value added to a Chinese
6 product doesn't qualify you as part of the domestic
7 industry. Now, you do not have to accept that to
8 reach the conclusion that processors or formulators of
9 Chinese product are not part of the domestic industry
10 for purpose of the statute. To go back again, there
11 is authority in the statute to define the domestic
12 industry as excluding importers of the product under
13 investigation. The question there is where are the
14 interests?

15 If a company is dependent, entirely
16 dependent on Chinese material and then formulates it,
17 its interests are overwhelmingly as an importer of the
18 product under investigation, and it is not interested
19 in any real sense as a domestic producer of U.S. made
20 glyphosate. It's a question of degree. Again, it is
21 not required that you exclude or you define the
22 domestic industry to exclude companies that import,
23 but there is an issue of degree. If you decide, or if
24 the Commission decides, to reject the notion that I
25 spoke of earlier about who is and who is not a

1 legitimate U.S. producer, that is, who does U.S.
2 manufacturing activity that is associated with
3 glyphosate sold in the United States, then what I
4 would urge you to do is look very carefully at the
5 authority to exclude from the definition of the
6 domestic industry companies that have primary
7 interests as importers.

8 MR. HALDENSTEIN: Thank you. In your
9 postconference brief, could you also comment on the
10 factors relating to whether a certain production
11 process constitutes, you know, domestic production
12 related activity? You've outlined them on page 12 of
13 the petition, but there are other factors in addition
14 to value added.

15 MR. GREENWALD: And we will do that. Again,
16 let me make a point that I just want to emphasize here
17 on the record. I believe you're talking about wet
18 cake or acid as being raw material. That's not what
19 it is. The acid, or the wet cake, is the glyphosate,
20 okay? What you are doing is you are, as you go down
21 the formulation chain, you are providing a delivery
22 system for that glyphosate. Again, it's not
23 processing a raw material that we're talking about
24 here. The glyphosate itself that comes from China and
25 that's formulated in the United States is Chinese

1 glyphosate that has been processed in the United
2 States for delivery purposes only. Again, it is not
3 the same as dealing with a raw material input that you
4 transform.

5 MR. HALDENSTEIN: But you are saying that
6 the formulators working with domestically produced
7 glyphosate are doing enough.

8 MR. GREENWALD: They are. They are part of
9 the production process of U.S. glyphosate, yes,
10 domestic glyphosate. That's true.

11 MR. HALDENSTEIN: Even formulators that are
12 purchasing from Monsanto, for instance?

13 MR. GREENWALD: Well, I mean, again, what I
14 don't seem to be getting across as successfully as I
15 would like is the notion that the glyphosate itself
16 is, in the wet cake or the acid, that is the active
17 herbicide, and you can't make Chinese glyphosate
18 formulated in the United States into a U.S. product.
19 It's not. It is Chinese glyphosate that has been
20 processed for delivery purposes. The essential
21 characteristics of the glyphosate are Chinese. So,
22 yes, I am saying there's a difference.

23 MR. HALDENSTEIN: Okay. All right. Well, I
24 just want you to be aware that in the past the
25 Commission has applied the six factor test to

1 determine whether it's --

2 MR. GREENWALD: In the postconference brief
3 we'll address your six factor test.

4 MR. HALDENSTEIN: Okay. Also, on a related
5 point, a related party sort of alluded to it, that
6 these other companies, these formulators, are
7 importing and that if they're deemed to be domestic
8 producers there would be of whether they should be
9 excluded as related parties. Could you also take a
10 position in your postconference brief?

11 MR. GREENWALD: I actually am taking a
12 position here, yes. The answer is yes, and we will
13 elaborate in the postconference brief.

14 MR. HALDENSTEIN: Okay. I had a question
15 also on the suggestion that Monsanto's premium was
16 related to an alleged tie in agreement, can you
17 comment on that, with their seed.

18 MR. GREENWALD: No, I really can't. I'm not
19 here on behalf of Monsanto. It is inappropriate for
20 anybody in this room to assume otherwise. Monsanto is
21 making its decision on -- if you have questions that
22 you would like addressed, the best I could do is
23 forward essentially the transcript. Let me again make
24 it clear. Albaugh is here speaking for Albaugh, and
25 that's all it can speak to.

1 MR. HALDENSTEIN: No, I understand that, but
2 I was just wondering, in the marketplace, is that the
3 reason that they're commanding a, is that the reason
4 their product is selling at a higher price?

5 MR. GREENWALD: Well, I think you got an
6 answer that was to me pretty persuasive. First, it is
7 true that brand names tend to carry a higher price.
8 So when you go out, I don't know, I mean, the one that
9 comes to my mind is Hostess Cup Cakes. I'm willing to
10 pay more for the Hostess Cup Cake label than I would
11 for some other, but, you know. On top of that, there
12 is the way in which Monsanto formulates as I
13 understand it, but, again, let me be perfectly clear,
14 I have no in-depth knowledge of this point. I
15 understand that the Monsanto product is a higher
16 concentration because it's formulated with a different
17 salt, and that may affect the premium it can carry.

18 MR. HALDENSTEIN: Thank you. Let's see.
19 What part of the market consists of sales to like Helm
20 consumers? Is that the trivial part of the market?

21 MR. VANCE: Yeah. It's very small. We
22 guess it to be less than five percent of the total
23 U.S. market. Consumers, golf courses, that sort of
24 stuff, are pretty small.

25 MR. HALDENSTEIN: Thank you. And what about

1 glyphosate's competition with other herbicides? Is it
2 considered just a premium, the premium product? The
3 best?

4 MR. VANCE: Well, because of its unique, I
5 mean, both, you know, environmental or lack of
6 environmental effects and its relatively safe tox
7 profile, and the fact that it controls all the weeds,
8 generally speaking, except for a few resistant ones,
9 you know, it has some very unique properties that
10 other products generally don't have. We sell 2,4-D.
11 You know, 2,4-D kills your dandelions, but it leaves
12 your grass, right? So it doesn't kill both.
13 Glyphosate does. So it's got some very unique
14 properties that, again, allow for it to be used over
15 many, many acres.

16 Really, a lot of times the decision is made
17 it might go more around, for instance, tillage. If
18 I've got a field full of weeds and I know it's going
19 to cost me \$5 an acre to spray it with glyphosate, is
20 that less expensive or more expensive than firing up
21 my tractor, and hooking it up to my disk and running
22 that across the field, okay? As the price of
23 glyphosate goes higher, obviously there's less usage
24 and there's more tillage. Some of that's driven off.
25 You know, obviously it costs more money to run that

1 tractor across the acre at \$5 a gallon diesel fuel
2 than it does at \$2 a gallon diesel fuel.

3 So all of those economics come into play
4 when a farmer is sitting there at the end of the field
5 going should I spray or should I till? So, many times
6 glyphosate is used as a tillage tool even before you
7 plant your crop and sometimes right after you harvest
8 your crop because in the case of weeds, I mean,
9 there's a good deal of glyphosate that gets used right
10 after weed harvest because the farmers in the plain
11 states want to leave that weed stubble to catch snow
12 to retain the moisture, so, you know, there's a lot of
13 conservation tillage uses for glyphosate as well. I
14 would put it this way.

15 As glyphosate gets fairly high priced, then
16 there are other chemistries that can be combined with
17 where we could put two chemistries together, and as at
18 the same cost per acre as glyphosate, perform the same
19 thing. But in today's world, there's not a substitute
20 that exists that can replace glyphosate on its own.
21 Many, many companies are putting combinations of other
22 herbicides, in some cases, to try to control these
23 resistant weeds with glyphosate.

24 MALE VOICE: (Away from microphone.)

25 MR. VANCE: Yeah, you're right. I mean,

1 with the exception of, you know, a small piece of
2 technology that Bayer sells called Liberty Link, you
3 can't put other herbicides over the top of Roundup
4 ready crops, you know, without potentially damaging
5 those glyphosate resistant crops. So that technology
6 exists just for glyphosate. We couldn't spray 2,4-D
7 over the top of soybeans. Not yet. I mean, maybe in
8 three years we can when the technology exists, but you
9 couldn't spray 2,4-D over the top of soybeans without
10 damaging or killing the soybeans. You can spray
11 glyphosate today because, again, the resistant gene's
12 been introduced in it. So it's made farming easier
13 for growers and more cost effective for growers.

14 MR. HALDENSTEIN: Thank you. Can you
15 comment on the suggestion that prices of glyphosate
16 are returning to their historical norm?

17 MR. GREENWALD: Yes. They're not. I've
18 looked at prices in 2007, for example, and 2009, over
19 the period, and what you see is the current prices out
20 of China are below any reasonable, well, first,
21 they're below the levels at which prices have been,
22 certainly in the United States, over the full period
23 of investigation. Second, when you think about
24 prices, you have to think about it relative to cost.
25 At today's prices, the testimony you have is

1 unequivocal. Albaugh cannot profitably operate its
2 glyphosate production plant. I showed you the
3 financials four months out.

4 Now, I don't really know what lies behind
5 them, but my guess is, again, that at the prices that
6 prevailed from let's say I guess it would be November
7 2009 through February 2010, it was almost impossible
8 to produce and sell glyphosate profitably. So again,
9 when you think about what has happened to prices, one
10 matters, absolutely, the other is relative to cost.
11 If you accept the proposition that the Respondents
12 said in their opening statement that we're back to
13 normal, then what you have to do is accept the
14 proposition that the norm in this business is to lose
15 tens of millions of dollars, and it just isn't.

16 MR. HALDENSTEIN: Thank you. I saw in the
17 petition the suggestion that contracts for the product
18 are made on a long-term basis. Could you comment on
19 that? Why that's the practice?

20 MR. FELDSTEIN: Are you referring to the
21 contracts with our customers or contracts from our
22 suppliers?

23 MR. HALDENSTEIN: I think for your
24 customers.

25 MR. FELDSTEIN: For our customers, no.

1 Typically that business I think throughout the
2 industry is probably done on a spot basis. Yeah. By
3 and large, that would describe our industry. There
4 wouldn't be a lot of long-term selling contracts. At
5 least we're not aware of that being a big practice.

6 MR. HALDENSTEIN: I think the reference in
7 the petition is on the supply side. So if you were
8 buying, for example, glyphosate technical, the
9 contracts are, but they might be for a year. Why
10 don't you elaborate on that.

11 MR. FELDSTEIN: Yes. On the supply side,
12 yes. It would be different if somebody's buying acid
13 or salt. There might be a supply contract. It
14 wouldn't be uncommon to see a supply contract govern
15 those kinds of arrangements, and they could be for
16 multi year.

17 MR. HALDENSTEIN: So a formulator would have
18 a multi year contract?

19 MR. FELDSTEIN: Yeah.

20 MR. HALDENSTEIN: I mean, if that was multi
21 year, but again, you can ask the formulators. So
22 supply of glyphosate technical for formulations is, as
23 I understand it, typically not, you know, today's
24 price, tomorrow's price, the next year. You need
25 certainty of supply.

1 MR. GREENWALD: I don't know if it's multi
2 year.

3 MR. HALDENSTEIN: Thank you. I have no
4 further questions.

5 MS. DEFILIPPO: Thank you, Mr. Haldenstein.
6 We'll now turn to our economist, Ms. Bryan.

7 MS. BRYAN: Thank you. I'm Nancy Bryan from
8 the Office of Economics. Thank you so much for your
9 testimony thus far. It's very interesting. I have a
10 sort of very basic opening question. I guess it's
11 just referring to all morning when you referred to the
12 prices of glyphosate. Are you referring to prices of
13 the technical acid form of glyphosate?

14 MR. KAHNK: Yes. Typically, that's what we
15 do when we talk about 95 percent basis, \$3, \$4 a kg or
16 \$260 a kg.

17 MS. BRYAN: Okay. Thank you. So where have
18 you seen these prices on the market? Who's actually
19 selling the technical acid in the United States?

20 MR. KAHNK: The direction of the pricing
21 today versus just months ago, or what?

22 MS. BRYAN: No. Who is actually selling the
23 acid?

24 MR. KAHNK: Typically, what we're talking
25 about is who's selling the acid is of the Chinese

1 producers.

2 MS. BRYAN: Okay.

3 MR. GREENWALD: It's also true that Monsanto
4 sells acid. There's two forms of competition. One is
5 acid to acid. I don't think Albaugh sells acid, but
6 it certainly buys acid. What you have to do is look
7 at acid to acid pricing sales. The second part of the
8 equation is if you have access to acid at very low
9 price, what you then can do is compete against
10 domestic's part of the downstream level and the
11 formulated product of the salt, and so the pricing of
12 the acid actually flows through the competition in the
13 formulated or salt sales.

14 MS. BRYAN: It does. Okay. That was what I
15 was going to ask. So sales of generic formulated
16 glyphosate, they actually are different price points?

17 MR. VANCE: Yeah. Typically what happens is
18 whether it's us or an importer bringing in glyphosate
19 from China, you've got an acid price of \$3 a kg, and,
20 of course, you've got some conversion costs, and you
21 add surfactant, and you add packaging and, in some
22 cases, freight, and whatever your costs of
23 manufacturing might be and you end up with an ultimate
24 cost. The primary component of all that is the acid
25 cost, whether we're manufacturing it or whether we're

1 buying it from China. So, generally speaking, the end
2 use prices that the formulated product gets sold for
3 are a direct reflection of how low or high the acid
4 prices are.

5 MS. BRYAN: Okay. And if the formulator is
6 using acid both from import sources and from a
7 domestic producer, Monsanto, assuming, and they're
8 combining those two forms and they're selling a
9 formulated product, is the price for the formulated
10 product the same regardless of the source of the acid
11 used in it?

12 MR. VANCE: Yeah. I mean, you may end up
13 with a blended cost, one might be higher or lower than
14 the other one, but, yeah, the price is pretty much the
15 same.

16 MS. BRYAN: Okay.

17 MR. GREENWALD: When all the data come in I
18 think you will see very clear what are called
19 underpricing, price suppression, price depression, at
20 the acid sales level. For that, you need a full
21 response to compare the import price of acid with say
22 domestic sales of acid. It will be more difficult if
23 you go down to the formulated products and try and do
24 pricing analysis there because there are mixes. What
25 you will find, I think, is some formulators are maybe

1 100 percent Chinese product and others will have a
2 mix, and there, the pricing analysis is going to be
3 much more difficult.

4 MS. BRYAN: Okay. So it sounds like the
5 real point of price competition is the purchases of
6 the acid.

7 MR. GREENWALD: From Albaugh's point of
8 view, what forced them to close the plant is the
9 inability to compete downstream based on the cost of
10 their own processing. They had to shut that down.
11 They're not still making, I assume, and producing acid
12 from, I mean a formulated product from finished acid,
13 whether it is U.S. origin or Chinese origin. But they
14 had to shutdown their plant because the economics of
15 operating, of making the glyphosate was not
16 sustainable at the prices at which the formulated
17 product was being sold. I think that's right.

18 MR. VANCE: Right. John, let me add one
19 thing. You know, the U.S. finished product price will
20 fluctuate based on what FOB Shanghai glyphosate acid
21 pricing is. So if it's \$3 versus \$4, there will be a
22 significant price difference in the U.S. marketplace
23 if glyphosate acid is bought at \$4 a kg FOB Shanghai
24 versus \$3 FOB Shanghai. That's the way the
25 environment exists today because they're so low cost.

1 MR. FELDSTEIN: Another way of saying the
2 same thing as that, what we've seen in our experience
3 is that when we see that there's a price fluctuation
4 in China, the market price responds. The market price
5 of the formulated product responds almost immediately.

6 MS. BRYAN: Okay. So just to make sure I'm
7 understanding what you're saying correctly, so a
8 formulator, let's just say, that only is using
9 imported acid from China versus a hypothetical
10 formulator that's just using acid purchased from
11 Monsanto, they would have totally different prices for
12 their formulated products based on --

13 MR. FELDSTEIN: No.

14 MS. BRYAN: Okay.

15 MR. FELDSTEIN: No. The formulated product
16 price is the same because aside from the Monsanto
17 branded product premium, aside from that factor, all
18 the generic glyphosate formulations have got to
19 compete on the same level, otherwise you're not going
20 to get any business. So it really does become, you
21 know, a question of managing your costs on the input
22 side as best you can because you've got to compete
23 with that level, but that level is being set by what's
24 going on in China. That's what we're trying to
25 convey.

1 MS. DEFILIPPO: Okay. Okay.

2 MR. GREENWALD: Let me put it another way.

3 The pricing of the formulated product may be exactly
4 the same because you're all competing for the farmers
5 business, and George is right, you're not going to
6 sell with very significant price difference from the
7 formulated product. What will be different is the
8 sustainability of the economics. If your input cost
9 is \$5 and your competitors are getting Chinese acid at
10 \$3 and you're both selling the formulated product at
11 whatever the price is, there will be a radical
12 difference in the economics of the U.S. activity.

13 MS. BRYAN: All right. Okay. I think kind
14 of what I'm getting at is, you know, typically how we
15 present pricing data in this case would not really
16 apply. Mostly what we're going to have for sales
17 prices are sales prices of formulated product, so
18 they're not import U.S. comparisons or the prices will
19 all be the same. So I guess I'm trying to drive at
20 which prices should we be looking at, and I think it's
21 purchase prices of the acid, but if we're not getting
22 data from a U.S. producer of acid, their sales prices,
23 then again, there's not going to be --

24 MR. GREENWALD: Well, hope springs eternal.
25 You might.

1 MS. BRYAN: I'm sorry?

2 MR. GREENWALD: I said hope spring eternal.

3 You might get those.

4 MS. BRYAN: Let's hope Okay. Speaking of
5 Monsanto, and again, if you don't know this, I totally
6 understand, but the Roundup brand from Monsanto, when
7 you refer to that, that's just their formulated
8 glyphosate. That's the name of their formulated
9 product.

10 MR. VANCE: Correct.

11 MS. BRYAN: Okay. So, as far as you know,
12 if Monsanto is selling the technical acid form, that
13 would not be a branded product.

14 MR. VANCE: That's correct.

15 MS. BRYAN: Okay. Thank you. I guess I
16 just have also some questions about the end uses. I
17 just want to make sure I understand. Can glyphosate
18 only be used on glyphosate resistant seeds?

19 MR. VANCE: No. As I mentioned before, you
20 know, it's widely used as a preplant burn down. When
21 I talked about the farmer sitting at the end of his
22 field before he plants his soybeans or his corn, like
23 today, there's a massive amount of planting going on
24 in the midwest, well, if that field is heavily
25 infested with weeds, he's going to make a decision:

1 do I spray them or do I work the ground before I
2 plant? Then there's also uses in the fallow
3 treatments, which are kind of the after weed harvest
4 treatments, and then there are other, although
5 somewhat minor, uses in the turfs, the golf course,
6 even industrial vegetation management, roadsides,
7 power lines, those kind of uses, but those are
8 certainly small in comparison to the large acre row
9 crop uses.

10 MS. BRYAN: Okay. Good. Thank you. I also
11 had a question about the quality of glyphosate
12 manufactured from the PMIDA. Is the quality of that
13 glyphosate different than the other production
14 processes?

15 MR. KAHNK: The IDA-based glyphosate, or
16 glycine-based glyphosate, they're very similar. There
17 are a few impurities. Spencer had mentioned about
18 some reactions in cotton. If you have high levels of
19 one particular impurity coming from the PMIDA or IDA
20 route, you can have some phytotoxicity, spotting of
21 the leaves, especially in cotton, but otherwise, for
22 the most part, they're very similar in their
23 qualities.

24 MS. BRYAN: Okay. Thank you. To the best
25 of your knowledge, do your customers know or ask what

1 the country of origin is of any of the material you
2 sell?

3 MR. FELDSTEIN: Let me try that. We
4 actually are required to state the country of origin
5 on our product labels, and so when you have a mix,
6 like we do, of sources, you have to specify basically,
7 you know, all the countries that the product could
8 possibly come from. So if you are bringing in Chinese
9 product, it should say product of China on it, even if
10 you also handle the U.S. product.

11 MS. BRYAN: Okay. So it would say both in
12 China and U.S.?

13 MR. FELDSTEIN: You could say, yeah, product
14 of China or U.S. Yes. That's just a requirement that
15 we're required to follow.

16 MS. BRYAN: Okay. Interesting. And are
17 there like industry standard specifications or
18 industry grades that you have to meet?

19 MR. FELDSTEIN: Industry standards. Well,
20 we have to comply with the confidential statement of
21 formula that everybody has to submit to the EPA in
22 order to obtain your registration. So that would be
23 the quality standard. EPA, you know, will have
24 different, you know, requirements for different
25 molecules. So for glyphosate everybody should be, you

1 know, subject to the same kind of basic criteria.

2 MS. BRYAN: Okay. And are the imports from
3 China also subject to a standard?

4 MR. FELDSTEIN: They are. They are.

5 They're required to submit their formula statement,
6 they're required to pass muster at EPA. There's not a
7 lot of policing of that and we haven't done a lot of
8 our own testing, so the extent to which those products
9 are complying with those statements of formula, you
10 know, at this point would just be a matter of
11 speculation. There was just a published account of a
12 significant quantity glyphosate that was seized in
13 Brazil because of impurity levels that were vastly in
14 excess of the mandated limit for a particular
15 impurity, and so it's not inconceivable that, you
16 know, there could be deviations, but again, just
17 speculation at this point.

18 MS. BRYAN: Okay. Thank you. I also wanted
19 to touch on one of the other points we've heard
20 earlier about the choice between the glyphosate versus
21 tilling. Could we sort of go more in depth in that?
22 So were you trying to say that there actually is a
23 trade off? That you could either till more and spray
24 less glyphosate or there's some degree to which you
25 could do that?

1 MR. VANCE: Only to the degree that the crop
2 wasn't already planted, okay? I mean, if the crop is
3 already planted, you're not going to till it up,
4 obviously, but I'm talking about prior to planting and
5 then potentially after harvest. If you want to, as I
6 mentioned, leave that weed stubble out there to catch
7 the snow over the winter, you've really got two
8 choices. You can hook up your tillage equipment and
9 your tractor and go till that ground or you can
10 potentially give it a chemical tillage or use
11 primarily glyphosate. In many cases, they'll put some
12 other products in there, like dicamba or 2,4-D, to
13 help the effectiveness on some of those larger broad
14 leaf weeds. And so the question is it's kind of
15 purely cost or from an agronomic practice standpoint,
16 you know? Does the farmer really want to leave that
17 residue out there and catch the snow or does he want
18 to work the ground?

19 MS. BRYAN: Okay. But the bulk of
20 glyphosate is used when would you say?

21 MR. VANCE: The bulk of it is used in season
22 in crop over the top of a Roundup or a glyphosate
23 resistant crop.

24 MS. BRYAN: Okay. On a like percentage
25 basis, how much would you say?

1 MR. VANCE: I'd say 60 percent of it. Maybe
2 as high as 65 percent of it.

3 MS. BRYAN: Okay. Thank you. For the
4 formulated product, I understand that it must be
5 seasonality and the market. Does that flow backwards
6 to the acid form also?

7 MR. VANCE: Guess I don't understand your
8 question.

9 MS. BRYAN: Your purchases of acid, are
10 those seasonal?

11 MR. VANCE: Well, the use season begins,
12 generally speaking, in February-ish, and the peak
13 season is May and June, that's when the over the top
14 applications are made, and it will end by the middle
15 of July. Then there will be some minor uses in August
16 and September, and then it's over.

17 MS. BRYAN: Okay. So your purchases of acid
18 track that seasonality as well?

19 MR. VANCE: Generally speaking, yes. We'd
20 be buying, you know, 30 to 90 days in front of that.

21 MS. BRYAN: Okay. Thank you. I just have a
22 question I guess about when you talk about the
23 inventory build up. Is that inventories of the
24 technical acid or the formulated product?

25 MR. VANCE: Both.

1 MS. BRYAN: Okay. And how long can each of
2 those products last while sitting in inventory?

3 MR. VANCE: Years.

4 MS. BRYAN: Years. Okay.

5 MR. VANCE: They're very stable. Whether
6 it's in a jug or in a bag, it's acid. They're just as
7 good three or four years from now as they are today.

8 MS. BRYAN: Okay. I'm trying to figure out
9 how to ask this question. I'm not sure if I want to
10 ask about the purchase, the supply side, or your sales
11 side, but I'll just ask and see what you give me. So
12 are there swaps or trades of this product between
13 different customers and suppliers? Like, I'm going to
14 use this product somewhere else, can you just trade me
15 some of your product because you're closer to my end
16 user than I am? Things like that.

17 MR. KAHNK: Well, there obviously could be,
18 especially with our company where we've got activity
19 down in South America, we've got production down there
20 and other producers in the states, perhaps, but we're
21 not involved in any of those relationships right now
22 with the glyphosate. It could make sense, you know,
23 where you have coproducer pricing because we are a
24 basic producer like say a Monsanto could be. Could
25 be, but we're not.

1 MR. VANCE: We have them on some other
2 chemistries. I mean, we save in freight,
3 transportation costs, those kinds of things.

4 MS. BRYAN: Okay. Thank you. I also wanted
5 to touch on just how prices I guess of the technical
6 acid have moved since 2007. If someone could sort of
7 track when prices started ramping up and when they
8 started going back down.

9 MR. KAHNK: Yeah. I've been very involved
10 in that and tracked that fairly actively. I know
11 you've spent a lot of time about the glyphosate acid
12 pricing. We've got an interest outside of glyphosate
13 so that we can track our PMIDA values as well. So if
14 the glyphosate value goes up, our PMIDA value can go
15 up, but there's always a relationship that we have to
16 have PMIDA to glyphosate so that our conversion is
17 cost effective. So we witnessed, you know, the rapid
18 escalation of prices in late 2007 and continued
19 through 2008.

20 The Summer Olympics in 2008 was supposed to
21 have a major impact and didn't. But since then, you
22 know, we have seen a fairly gradual, and then recently
23 a rapid, descent in pricing. In late 2009, it hit
24 kind of a bottom. It looks there was raw material
25 prices increasing as we got into the late 2009, early

1 2010.

2 As recently as March, I went to China. We
3 discussed pricing. You know, the price had fallen
4 back down into that three dollar range, not that many
5 buyers. So again, they dropped the price under three
6 dollars, and then even as recently as April 5th,
7 something like that, I think the Chinese understand
8 the antidumping thing is probably going to happen. So
9 those that did produce are anxious to get rid of their
10 inventory. So we've seen new and additional downward
11 pressure on the pricing, down into the 2.50 range.

12 MS. BRYAN: Okay. So your understanding of
13 the market, why did prices go up such when they did?

14 MR. KAHNK: Well, I mean, there was this
15 speculation about how strong the demand was really
16 about glyphosate, and people wanted to try to find
17 ways to capitalize it. So there was some anxiousness
18 in trying to purchase glyphosate and RPMIDA in fact as
19 well out of China. But China doesn't have a lot of
20 regulation around their ability to fix and set prices.

21 For example, in 2007, I remember visiting
22 with one of our suppliers, and we're about ready to
23 sign a purchase order, and he gets a phone call and he
24 says -- hangs up, and he goes, oh, Jim, so sorry; your
25 price is now a dollar a kg higher. So I think we

1 didn't even get the PO done. It was just that crazy
2 at that point in time, that the industry was
3 cooperating, working on how they were going to price
4 their material. So they knew the demand was there, or
5 felt that it was there, so they could command any
6 price that they wanted. So we saw a 400 percent
7 increase in the price in the matter of a year.

8 MS. BRYAN: Okay. So just to clarify, there
9 was a perception that demand would be high?

10 MR. KAHNK: Yeah. The perception was that
11 there was this explosion in the demand for use of
12 glyphosate.

13 MS. BRYAN: And why would that be? Exactly
14 why would --

15 MR. KAHNK: Well, because in 2006, you know,
16 we started introducing Roundup for the corn into the
17 United States market. Primarily, before that it was
18 just soybeans and cotton that had that trait. Then it
19 was introduced to corn. And then we saw, you know,
20 more of the corn farmers, they were attracted to the
21 traits that many of the seed producers had, which the
22 genetics were outstanding, and they also had the
23 Roundup-ready trait. And genetics means it has the
24 potential for strong yields. It has the trait that
25 protects it, using sprayed glyphosate on it.

1 So they wanted those traits that gave them
2 the best yield, so they started buying the glyphosate-
3 resistant trait. So 2006 and 2007, we saw the corn
4 acreage go up. But, you know, when you look at USDA
5 plantings, maybe that increase in the corn acreage was
6 5 million gallons worth of glyphosate or a 5 percent
7 increase. But there was just enough demand there that
8 then in 2007, distributors and farmers said, hey, I
9 don't want to have any risk of getting cut short
10 again. So I'll accelerate the timing of my purchase.
11 I'll buy stuff earlier than I normally would.

12 You mentioned, you know, the difference in
13 seasonality and the timing. Well, at that point in
14 time, everyone accelerated it. The Chinese
15 interpreted that as this huge increase in demand. So
16 they started raising the price because they felt that
17 they could, and then they started building facilities
18 because their neighbor next to them was making a lot
19 of money on the glyphosate business.

20 MS. BRYAN: Okay. So it was sort of their
21 perception that the Chinese raised their prices during
22 that time.

23 MR. KAHNK: Yeah. They did raise their
24 price. They raised everybody's price. We went from
25 buying this material at \$3 or \$4 at one point to as

1 high as \$14 a kg. So that's a big increase. But like
2 a lot of producers, when something is kind of tight,
3 you can cooperate and work together, you know, to
4 manage the price on the upside. On the way down,
5 though, it's very difficult. If you can imagine OPEC,
6 you know, the oil industry, when they have a lot of
7 tightness, they'll work together and control how much
8 production or what the price is going to be. But when
9 it's over-produced, there isn't that same measurement
10 of control. It's out of control at that point in
11 time.

12 MS. BRYAN: So coming into 2009, would you
13 say then that the Chinese are leading the downward
14 pressure on prices as well?

15 MR. KAHNK: Well, everybody is desperate to
16 try to sell their product at that point in time.
17 They're not concerned about the group. I'm worried
18 about I got to get my cash out of my inventory, so I'm
19 going to do whatever I have to do to get rid of it.

20 MR. GREENWALD: I think the data that we
21 have put on the record regarding Chinese prices, all
22 of which comes from China, and talking about the --
23 again, the irrational capacity expansion and the cause
24 and effect relationship between that capacity expense
25 and the collapse of prices -- makes it fairly clear

1 that what is going on is China led.

2 Now how the Chinese industry works together
3 or not, I'm certainly not qualified to comment on.

4 But the point I want to make here is you had U.S.
5 companies that with the prices coming out of China at
6 levels, the technical levels, that were as far as they
7 were below their own cost, simply had to stop
8 production in the United States. That's a long story
9 in that. And it's a reaction to a Chinese-driven
10 price.

11 MS. BRYAN: Okay. Can you also touch on the
12 weather effects in 2009? I understand there was
13 flooding that affected farming and crop usage and
14 probably glyphosate usage.

15 MR. VANCE: Yeah. I mean, obviously a
16 spring like what we've had now is much more conducive
17 to more herbicide usage and generally earlier usage.
18 And so that compared to an early, wet, cold spring
19 like we had in a lot of the cropping ground in 2009
20 reduces the amount of consumption. One of the other
21 major factors is that there was a 1 in 70-year drought
22 in South America, and it particularly hit Argentina.
23 And Argentina is a fairly large user of glyphosate
24 acid from China.

25 So again, the Chinese had built this

1 inventory thinking they were going to sell some of it
2 in Argentina. Well, the farmers didn't even plant a
3 lot of the soybean interests because it was so dry,
4 the seed wouldn't come up. And so there was a huge
5 reduction in the use of glyphosate, again part of it
6 being brought in from China into a country like
7 Argentina.

8 MS. BRYAN: Okay. And that leads me, I
9 think hopefully, to my last question, about when you
10 decide to produce. Do you wait for the custom orders
11 to come in and produce the order, or is it sort of you
12 have an idea of what you're going to need well in
13 advance?

14 MR. VANCE: Well, try to get a verbal -- so
15 not a contract. And we have simply been in the
16 business a long time. You know, we've got
17 relationships with all of those major customers, so we
18 have a fairly good idea of their historic needs and
19 purchases from us. And so we'll try to plan around
20 that, but we'll certainly follow up almost on a
21 weekly, or certainly every other two week, basis, some
22 kind of where they are at in the purchasing process.
23 And we'll build inventories again, anywhere from 30 to
24 90 days in advance of that.

25 You know, we exist in an environment where

1 90 to 120 days is when almost all of this is used.
2 There is no way you can make it all in 90 to 120 days
3 and deliver it to the distributor and the dealer and
4 the farmers. So you have to build and stay in front
5 of -- I mean, it is not uncommon for us to have 30
6 percent inventory to try to be in advance of the major
7 peak season.

8 MS. BRYAN: Okay. I think that is all of my
9 questions for now.

10 MS. DeFILIPPO: Thank you, Ms. Bryan. We'll
11 now turn to our industry analyst, Mr. Randall. Do you
12 have questions for this panel?

13 MR. RANDALL: I'm Robert Randall, Office of
14 Industries. I have a couple of questions. You
15 mentioned 2,4-D versus glyphosate in, say, lawn and
16 garden use. So would glyphosate be used by lawn and
17 garden people, or golf courses, or other turf?

18 MR. VANCE: Yeah. Yes, it is. But keep in
19 mind that glyphosate will kill the grass, the turf
20 grass, whether it is golf or in your yard, okay? So
21 it's used on -- they're spraying cracks or they are
22 spraying areas where they want a total vegetation
23 control. So again, it's a very, very small amount of
24 the total consumption of glyphosate.

25 MR. RANDALL: About when did Monsanto

1 develop the genetically modified crop genes? And
2 would you say that has been a major factor in making
3 glyphosate attractive for field crops?

4 MR. VANCE: Well, Monsanto could speak much
5 more clearly on that, on that time line, obviously.
6 But beginning in the mid- to late-90s is when they
7 started to introduce -- Roundup-ready soybeans is what
8 they started with primarily, and then cotton. And
9 then Jim mentioned, you know, in the mid-2000s, maybe
10 2003, 2004, they launched Roundup-ready corn. And,
11 yes, absolutely, that had driven the demand for
12 glyphosate.

13 I mean, you know, think about there is
14 approximately 80 million acres of soybeans planted
15 every year in the U.S. And I think a number of 80 to
16 90 million acres of corn planted every year in the
17 U.S., and 8 to 10 million acres of cotton. So all of
18 a sudden, add all those up, you have got 160 to 180
19 million acres of new usage that wasn't there prior to
20 the introduction of glyphosate-resistant seeds.

21 MR. RANDALL: I guess that is all of the
22 questions I have. Thank you.

23 MS. DeFILIPPO: Thank you, Mr. Randall. We
24 now turn to Mr. Ascienzo. Do you have any questions
25 for this panel?

1 MR. ASCIENZO: Yes, I do. Thank you very
2 much. And thank you very much for all of your
3 testimony so far. And I'll apologize upfront if I ask
4 questions that were already asked or are covered in
5 the petition. Sometimes I miss things, though.

6 First of all, I think a fairly easy one,
7 maybe not. Is there any difference between IDA and
8 IDAN? Sometimes I see IDA and sometimes I see IDAN.

9 MR. KAHNK: IDA is usually referring to the
10 final glyphosate form, either a glycine glysate or an
11 IDA-based glysate. And there is a difference in the
12 route in how you get to IDA-based glysate. You can
13 come from PMIDA that is manufactured with DEA,
14 diethylamine, or you can make your PMIDA from IDAN,
15 which is sourced from natural gas. So slight
16 differences, but in the end, you come with the some
17 glysate, glysate IDA. Does that help?

18 MR. ASCIENZO: Okay, thank you. We know
19 that you produce glyphosate using the PMIDA that you
20 purchase. Do we know what Monsanto does?

21 MR. KAHNK: To the best of my knowledge, I
22 believe Monsanto manufactures PMIDA, and then they
23 have an oxidation process as well to manufacture it
24 into glyphosate. The details of that, I don't know.

25 MR. ASCIENZO: No. I understand, I

1 understand. But oftentimes people know what their
2 competitors are doing.

3 MR. KAHNK: Yeah.

4 MR. ASCIENZO: And I'll ask this, and you
5 might know not the answer. So they produce PMIDA from
6 scratch or --

7 MR. KAHNK: Yeah. They are basic in their
8 manufacturing process. I believe they use DEA in
9 their process to make their PMIDA, and then downstream
10 into their IDA-based glyphosate.

11 MR. ASCIENZO: Okay. Thank you. Now about
12 -- I doubt that you can do this now, or that you would
13 want to do this in public now, but in your post-
14 conference brief could you provide some data -- and
15 the background is going to be value added. There is a
16 lot of talk about value added here. So for 2009,
17 could you give us the percentage of your raw material
18 costs that were PMIDA versus, I think, oxygen, right?
19 Oxygen is a big one. And then any others that you
20 care to break out in post-conference. So PMIDA, let's
21 say 78 percent, just to pick a number, oxygen 22
22 percent. Or that's 100, but --

23 MR. GREENWALD: Well, no. Well, we'll give
24 you the breakdown.

25 MR. ASCIENZO: All right. Thank you very

1 much. There was talk before that the U.S. usage of
2 U.S. market for formulated glyphosate was about 110
3 million gallons, and the world might be 450 million
4 gallons. When we hear numbers like that, is there a
5 standard concentration that is assumed?

6 MR. VANCE: Yes. The standard concentration
7 by which that is measured is called a REG, R-E-G,
8 okay? That is a Monsanto acronym for Roundup-
9 equivalent gallon. So when people talk about gallons
10 on a consumption or usage basis, it is all around
11 actually a three-pound acid or 41 percent gallon, or a
12 REG, again a Roundup-equivalent gallon. And that is
13 actually the formulation that all of us that are in
14 the business are selling as a 41 percent compensate.

15 MR. ASCIENZO: Okay, thank you. We know the
16 acid, the glyphosate acid, is used to formulate the
17 liquid product. Why would anyone produce a salt? Is
18 salt used for the same thing?

19 MR. VANCE: Well, the finished product is a
20 salt. And they get kind of confused in -- again, Jim
21 -- you know, imagine -- Jim made a great analogy about
22 the Miracle Gro fertilizer, you know. There is acid
23 in the dry powder, okay? And you have to get it --
24 you have to transform it into a usable delivery system
25 that makes it effective, or that actually enhances its

1 effectiveness on a weed. And so it is really -- I'll
2 take you back to third grade science class.

3 You're dissolving salt in a salt shaker in a
4 glass of water, okay? So now you're spraying
5 saltwater on a plant, versus if you sprinkled that
6 same salt shaker on that plant. None of it would
7 stick on that plant, right? So even though it has got
8 the herbicidal effect -- I mean, it's converted into a
9 usable -- or transformed into something that is going
10 to make it more usable on the plant, more effective.

11 MR. ASCIENZO: So, I'm sorry. So then the
12 salt is -- a surfactant is added, and then that
13 becomes what is used on the plants?

14 MR. VANCE: Right, and water.

15 MR. ASCIENZO: And more water, or water,
16 okay.

17 MR. KAHNK: Maybe just to clarify a little
18 bit about the salt, too, that when we talk about, you
19 know, the first step as we liquify the glyphosate into
20 that 62 percent salt --

21 MR. ASCIENZO: Right.

22 MR. KAHNK: That's as concentrated as you
23 can get glyphosate in a liquid form. And for some
24 producers, they may buy -- you know, we may sell to
25 our customers the 62 percent material that they can

1 add their own water and surfactant to it. So that's
2 why you kind of stop at a 62 percent, and then you add
3 the other dilutants into it and surfactant to make it
4 your final formulation. Okay?

5 MR. ASCIENZO: Okay. Thank you. Mr. Vance,
6 in your direct testimony -- I don't want to misquote
7 you, but I think you say your company produces 21 to
8 22 chemistries. Does that ring a bell?

9 MR. VANCE: Sure, yeah.

10 MR. ASCIENZO: And what do you mean by that?

11 MR. VANCE: Well, we sell 21 other
12 compounds, just like glyphosate is a herbicide. We
13 sell 2,4-D and dicamba and bromoxynil, and again 21
14 other total different chemistries that we sell in the
15 U.S. marketplace. So glyphosate is 1 of 21. And part
16 of my reason for saying that is that we have been in
17 this business a long time, and I have never seen a
18 phenomenon like what we've just experienced with
19 glyphosate. So to think this is a cycle is, quite
20 frankly, naive. It is something that has absolutely
21 been driven by the over-capacity -- the buildup of
22 over-capacity in China.

23 MR. ASCIENZO: Thank you. And I don't know
24 if you can answer this in public, but the 21 or 22
25 chemistries or all glyphosate-related?

1 MR. VANCE: No. Most of them, no, they are
2 not.

3 MR. ASCIENZO: Okay.

4 MR. VANCE: No. There is no relationship
5 between 2,4-D and dicamba and glyphosate. They're
6 completely different.

7 MR. ASCIENZO: So, I'm sorry. So glyphosate
8 is only a portion of your overall sales.

9 MR. VANCE: Correct.

10 MR. ASCIENZO: Okay. There are some
11 byproducts when glyphosate is produced. Either now --
12 now, if you can -- but in your post-conference brief,
13 could you talk about the relative values of those? If
14 the glyphosate cost is, let's say, roughly \$3 a
15 kilogram, or whatever that comes to, 6.60 a pound,
16 could you care to comment now what the value of the
17 byproducts are? Once again, if not now, in your post-
18 conference brief.

19 MR. KAHNK: Well, there isn't any value in
20 those byproducts. Typically, it's a waste. And just
21 to explain, if you have 1-1/2 pounds of PMIDA, that
22 makes 1 pound of glyphosate, typically. So the other
23 half pound is the creation of some of these
24 byproducts, like formaldehyde and formic acid. And
25 one of the things again with our synthesis plant, we

1 have downstream again a water treatment plant.

2 So this is a totally different operation
3 that somebody that formulates it and doesn't generate
4 the liquid and the waste that we do. But we have a
5 biological treatment process. We have bacteria that
6 digest the formaldehyde and formic acid, turn it into
7 CO₂, and we discharge pretty clean water that complies
8 with all of the state of Missouri regulations around
9 the clean water.

10 And our process and how we treat that waste
11 water is fairly unique in the industry, and I think
12 there are few of the Chinese producers that probably
13 have the same kind of process as efficient as we have.

14 MR. GREENWALD: In economic terms, it's
15 right to say that there is no revenue stream of any
16 significance that is generated by these -- what you
17 call byproducts of waste. To the contrary, it is
18 mainly a cost of disposition.

19 MR. KAHNK: Yeah, that's correct.

20 MR. ASCIENZO: Thank you. In your post-
21 conference brief, could you provide an estimate of
22 what the cost was to dispose of these products for
23 2009, a percentage of your costs? Thank you very
24 much.

25 I think we have kind of answered this, but I

1 just want to make sure. I think, Mr. Vance, you
2 talked about this. Production is year-round, and
3 maybe a two-week break in the -- a lot of companies
4 take a week or two break in the summer to do
5 maintenance. But production is January through
6 December?

7 MR. FELDSTEIN: You're talking about
8 synthesis?

9 MR. ASCIENZO: Well, let's do both. Let's
10 do the acid and then the -- yeah. Well, the synthesis
11 and then the formulation.

12 MR. KAHNK: Well, we've had a few breaks in
13 our production, you know, at different times. You
14 know, it is a little bit seasonal. But on the other
15 side, when you run a synthesis process, it's kind of
16 one of those slow and steady things. You don't have
17 the ability to flex up and flex down, so we have to
18 run it fairly continuous.

19 But we do have the intermissions with -- or
20 a letup in demand. That's when we'll do, you know, a
21 shutdown for a week or two and do our maintenance, or
22 we'll add new equipment and improve efficiencies in
23 our process, which we have done over a period of time.

24 MR. ASCIENZO: Thank you. Formulators in
25 general, I know some of them have tolling operations

1 or, excuse me, I guess contract out. Could you at all
2 liken them to tollers, though, that if they can tell
3 things aren't going well, they're just not going to
4 buy as much acid and they're just not going to
5 formulate it?

6 MR. KAHNK: Well, speaking of tollers, there
7 is sort of a -- there are probably a few startup
8 companies that got in the business of -- the generic
9 companies bringing in material, and they custom
10 formulate for different people with registrations that
11 are bringing in Chinese material. We made the
12 investment where we do all of that work in-house. But
13 other people, they'll just contract the use of
14 someone, mix vessel and blending facilities and
15 packaging facilities, and they'll campaign or run, you
16 know, their million gallons or half million gallons
17 through their facility, and then they're done.

18 MR. ASCIENZO: But I'm just thinking on a
19 broader basis. It just seems like a formulator has
20 less capital tied up in their operation than you would
21 or Monsanto. So if can say things are not going good
22 this year, we're just not going to buy the acid, and
23 we're not going to formulate because we can't sell it
24 for the price that we need to sell it for.

25 MR. KAHNK: No. That's very true. And some

1 of the same facilities that they use to formulate
2 glyphosate, when they're done formulating glyphosate,
3 they may work some other formulation and tolling
4 activity inside of those vessels. They're not very
5 specialized. It is pretty standard stainless steel
6 materials that we have. And you're right. It is a
7 very low cost, typically, operation.

8 MR. ASCIENZO: Oh, I guess for Mr.
9 Greenwald. We were talking about value added for
10 formulators. I think you said if somebody uses 100
11 percent purchased acid, and they were U.S., they
12 should be considered a U.S. producer. And if they use
13 100 percent of imported acid, they're not. I'm
14 guessing a lot of people are going to be in the
15 middle. What is your position on those?

16 MR. GREENWALD: My position would be
17 50 percent. You know, you are either interested as a
18 formulator of Chinese acid in major part, or of U.S.
19 in major part.

20 MR. ASCIENZO: Thank you, thank you. I
21 don't know if any of these gentlemen have an
22 accounting background, so if you do, great; if you
23 don't -- you don't have to answer that in public, no.

24 MR. FELDSTEIN: We're happy to answer. We
25 don't have an accounting background.

1 MR. ASCIENZO: Okay. But perhaps you can
2 answer this in your post-conference brief. And the
3 question will be why would some companies write down
4 the value of their inventory when others wouldn't?
5 There are reasons that you would and reasons that you
6 wouldn't, but it's possible that -- in this industry
7 some have written down their inventory and some
8 haven't. So the question is why would some and why
9 wouldn't others. And if you can't answer that right
10 now, I understand.

11 MR. GREENWALD: It is a good question. I
12 haven't thought of it, and I certainly don't have an
13 answer for you. But --

14 MR. FELDSTEIN: We know why we did it, but
15 I'm not sure we want to answer it on the record.

16 MR. ASCIENZO: I understand that fully.
17 Okay. So, okay. Thank you very much. If you could
18 touch on that in your post-conference brief. And with
19 that, I think that's it. Thank you very much. Thank
20 you very much for your answers.

21 MS. DEFILIPPO: Thank you, Mr. Ascienzo.
22 We'll now turn to Mr. Deyman.

23 MR. DEYMAN: I'm George Deyman, Office of
24 Investigations. Mr. Greenwald, you said earlier that
25 you don't represent Monsanto. However, you did submit

1 a letter, a public letter, to the Commission relating
2 to Monsanto's questionnaire response. So could you
3 explain whether you do or don't represent Monsanto?

4 MR. GREENWALD: I am not here today on
5 behalf of Monsanto. It is true that on one occasion
6 at Commerce and one occasion at the ITC I did send in
7 a letter expressing -- I think it was a Monsanto
8 request for extension. But that is the extent of it.

9 MR. DEYMAN: Well, where is Monsanto?

10 MR. GREENWALD: They are in St. Louis.

11 (Laughter.)

12 MR. DEYMAN: Is there anybody here from
13 Monsanto?

14 MR. GREENWALD: Let me -- Mr. Deyman, it is
15 obviously an issue that is going to be brought up
16 here. But if -- you know, Monsanto's position on this
17 is under consideration. I think that was what was
18 stated in the letter. It was frankly a courtesy to
19 allow a company that takes this very seriously, and
20 has a range of interests, to get time to decide.
21 Obviously, Monsanto matters in terms of any assessment
22 of the impact of subject imports on the industry. And
23 I understand that, and I understand the Commission's
24 -- I don't think it's -- you know, it creates some
25 questions about where is Monsanto, and the reason for

1 it.

2 But I also think that the Commission has to
3 respect the process that Monsanto is going through.
4 All I can say, because it really is all I know, it is
5 a process that is not an easy one. It is one that
6 they are considering in very good faith. They don't
7 mean, as far as I can tell, to create any difficulty
8 for the Commission. And in fairness, I think at this
9 point that is all that can be asked of them in a
10 public forum.

11 MR. DEYMAN: Just for the record, though, is
12 there anyone from Monsanto in the room? We're not
13 going to call you up to testify, but I'm just curious.
14 Is there someone from Monsanto here covering this
15 proceeding? Someone raised their hand. All right.

16 Now I would point out for the record that
17 Monsanto has not yet submitted its questionnaire
18 response, whereas, of course, Albaugh has, and
19 virtually all of the formulators and importers have.

20 MR. GREENWALD: I also understand that. And
21 one of the -- I mean, I think it is important for the
22 ability of everybody to make their case to see a full
23 record. Thankfully, you have extended the time for
24 the post-hearing brief so that I believe everybody
25 will have time to digest all of the data that you have

1 requested. To the best of my knowledge -- and I mean
2 this. I hope you take it as I say it -- Monsanto is
3 engaging in an internal process in good faith. It's
4 not easy for a company to answer the detailed
5 questionnaire that you submit out. It's a process.
6 Frankly, companies typically don't keep their books
7 the way you structure your questionnaire.

8 So again, all I can say is urge patience. I
9 understand the fairness issue, and I think it is a
10 reasonable point to raise.

11 MR. DEYMAN: All right. You mentioned
12 earlier that if a formulator purchases U.S.-produced
13 glyphosate and formulates it, it is a U.S. producer
14 and part of the U.S. industry in this proceeding.

15 MR. GREENWALD: It is a U.S. producer of a
16 U.S. product, yes.

17 MR. DEYMAN: Whereas if a formulator
18 purchases 100 percent Chinese technical glyphosate and
19 formulates it, it is, for this proceeding, not a U.S.
20 producer.

21 MR. GREENWALD: In my view, it is a U.S.
22 producer of a Chinese product.

23 MR. DEYMAN: Right. And John Ascienzo asked
24 the question, well, what if someone is 50/50,
25 somewhere in the middle, and you said, well, the 50

1 percent cutoff. That 50 percent cutoff, would that be
2 by weight or by value?

3 MR. GREENWALD: Everything in the middle --
4 the response to Mr. Ascienzo -- and it was a very good
5 question because I think it is in fact the truth
6 insofar as most formulators go. And I was too glib in
7 the way I responded. I think the real way to respond,
8 it's possible. And I believe Commerce may have asked
9 for this in its questionnaire, but I'm not sure -- is
10 to distinguish between the production and the --
11 coming up to a specific production and the economic
12 activity associated with the U.S. part, and that
13 that's associated with the imported part.

14 In my own view, if it were a close case, if
15 what you had was a company that did substantial
16 quantities of both processing of Chinese and U.S.
17 acid, my response would be the Commission should err
18 on the side of including that company in the part of
19 the domestic industry. It's just that value added
20 process. So the contribution to the U.S. industry is
21 really relatively small. But nevertheless if they are
22 substantial processor of U.S. acid and also, you know,
23 processors of Chinese acid, I think it is too glib to
24 say, well, there is a hard and fast cutoff. And my
25 guess is you have a rule that fact is substantial with

1 the product acid into the U.S. industry.

2 Where by contrast you have, let's say during
3 the past year, a company that is 100 percent Chinese,
4 that's an easy call. If it's 95 percent Chinese, to
5 me that's an easy call. You can go down to 85, say,
6 and that is still a fairly easy call. It's a judgment
7 that I think you're going to have to make. And this
8 is, you know, not an easy question.

9 Ultimately, I don't think the answer matters
10 in terms of the data you look at. I don't think there
11 is enough in the economics of the processing in the
12 United States to affect the result one way or the
13 other. I apologize for giving you the quick
14 50 percent cutoff rule because it was too harsh, and
15 you all deserved a more thoughtful answer. So that is
16 how I would approach it if I were you.

17 MR. DEYMAN: The right value distinction is
18 an important one, though, because if a formulator is
19 importing the Chinese technical product, which you say
20 is at a much lower price, then that formulator would
21 have more value added in the United States than if it
22 purchased a U.S.-produced --

23 MR. GREENWALD: It was a more relative value
24 added, but the value added would be exactly the same.
25 I mean, if you are talking about the value added,

1 anything between the input price and the end price,
2 but I don't think that's the way to look at it.

3 MR. DEYMAN: Okay. It's the cost rather
4 than the price, right. I'm going to ask a couple of
5 questions here that we probably have covered already,
6 but just to be absolutely specific, Albaugh mentioned
7 that there is a real distinction between synthesizing
8 and formulating. Now Albaugh synthesizes the product,
9 and it also, I believe, formulates the product. Is
10 that the correct, in the same facility?

11 MR. FELDSTEIN: It's in the same physical
12 location, but in different areas of the plant, I
13 guess.

14 MR. DEYMAN: Now as far as you know, does
15 Monsanto synthesize the product?

16 MR. FELDSTEIN: Yes.

17 MR. DEYMAN: Does it formulate the product?

18 MR. FELDSTEIN: Yes.

19 MR. DEYMAN: In the same general --

20 MR. KAHNK: Yeah, I believe in the same kind
21 of complex, similar to what we would have. You know,
22 they would do the activity in the same plant site, but
23 different buildings perhaps.

24 MR. DEYMAN: And then there are formulators
25 of the product in the United States. Is there anyone

1 else that synthesizes the product in the United
2 States?

3 MR. KAHNK: I only know of us and Monsanto.

4 MR. DEYMAN: So a synthesizer is definitely
5 a U.S. producer of the product, in your opinion,
6 whereas a formulator may or may not be, depending on
7 certain, you know, value added and other
8 considerations.

9 MR. GREENWALD: And again, let me say
10 something that is factually correct, and it's very
11 important. Prior to the synthesis process, you do not
12 have glyphosate, okay? So the product is produced as
13 a result of synthesis. The product in its essential
14 characteristics doesn't change after that. What is
15 done is it is diluted; it is made into a salt, I think
16 for stability reasons. A surfactant is put on it.
17 But all of that ought to be thought of as processes
18 for the delivery for the product. What creates the
19 product is the ultimate synthesis, in this case, of
20 PMIDA into glyphosate.

21 MR. DEYMAN: I do thank you for your
22 questionnaire response. I know you spent a great deal
23 of time and effort on that. I would like to ask one
24 more data item, if possible, if you could supply it in
25 your post-conference, and that is -- well, actually,

1 if you could supply it by April 29, so before the
2 post-conference briefs. And that is you mentioned
3 importing the PMIDA. We would like to know, if you
4 could give us your imports of PMIDA, quantity and
5 value, for the calendar years 2007 and 2008 and 2009,
6 if you could provide those to the staff.

7 MR. GREENWALD: We can do that, yes.

8 MR. DEYMAN: Broken up by China and by
9 anywhere else that you may import it from. And an
10 April 2, 2010, article in the Des Moines Register
11 mentioned that Albaugh's sole a glyphosate
12 manufacturing facility in St. Joseph, Missouri is up
13 for sale. Is the facility still up for sale, or is it
14 up for sale?

15 MR. FELDSTEIN: No, it's not up for sale
16 now. Does it say "is" or "was."

17 MR. DEYMAN: I don't have it here in front
18 of me, but I believe it said "is."

19 MR. FELDSTEIN: I believe it said "was," but
20 we'll check.

21 MR. DEYMAN: Okay, fine.

22 MR. FELDSTEIN: In any case.

23 MR. DEYMAN: All right. If it said "is,"
24 that's incorrect. Mr. Greenwald, do you think that
25 the captive consumption provision is applicable in

1 this case, because -- well, we don't -- we haven't
2 seen Monsanto's questionnaire response, but I presume
3 that it's using its own produced glyphosate to produce
4 its downstream product, and it could trigger the
5 captive consumption provision.

6 MR. GREENWALD: It could. But, I mean,
7 conceptually, I think the problem is that you
8 generally have the captive consumption provision when
9 you use it to make something else. And we are seeing
10 here in regard to glyphosate that glyphosate is in
11 various forms. So I don't really think it's
12 applicable, but it's a good question, and we will
13 address it in the brief, in the post-conference brief.

14 MR. DEYMAN: Right. On June 23, 2009,
15 Monsanto's board of directors approved a restructuring
16 plan to take future actions to reduce costs in light
17 of the changing market supply environment for
18 glyphosate. What do you think prompted that decision?

19 MR. GREENWALD: I do not -- I'm making it
20 very clear, I do not know what prompted that decision,
21 and I cannot give you anything other than what I have
22 learned about the industry. But what I have learned
23 about the industry is the collapse of prices and the
24 collapse of essentially the economics of that
25 sustained the largest operation forced the decision.

1 This is another case where frankly American production
2 and American jobs have been a casualty, in my view, of
3 a fairly aggressive export-led growth policy by the
4 government in China.

5 MR. FELDSTEIN: Our layoffs were also
6 announced in June of 2009, for what that's worth.

7 MR. DEYMAN: That's helpful. Thank you.
8 Page 37 of the public version of the petition names
9 several formulators that have entered into long-term
10 supply arrangements or contracts with firms in China.
11 Is that assertion correct? I suppose it is. And if
12 so, how long is long-term, and were the arrangements
13 or the contracts the results of bids that were also
14 made and lost by Albaugh or by Monsanto, as far as you
15 know?

16 MR. GREENWALD: Again, I can't give you any
17 answer with regard to bids made or not by Monsanto.
18 This is I think contracts for glyphosate technical, so
19 Albaugh is not in the business of selling its
20 glyphosate. I mean, I assume that's right. Whether
21 or not those were -- well, let me be more direct.
22 These are major formulators. They have major
23 operations. There are major amounts of glyphosate
24 technical at stake. I am confident that had -- if the
25 question were could the U.S. supply that glyphosate

1 technical, I am pretty confident that the U.S. supply
2 is sufficient to meet all U.S. demand, and I would
3 wager that the deciding factor the decision to source
4 Chinese supply is price.

5 MR. DEYMAN: You contend that the U.S.
6 industry is injured currently. Back in 2007, 2008,
7 when glyphosate prices were apparently quite high, at
8 that point, do you think that the industry was
9 experiencing any injury?

10 MR. GREENWALD: If I had looked at the
11 financials, and they would end in the calendar year
12 2008, we wouldn't be here. No. What has happened is
13 a dynamic that in response to good times in the
14 industry, expansion of capacity in China has gone
15 beyond any rational level. And what it has meant is
16 not only a very, very substantial decline in prices,
17 and essentially the price of the economics of
18 production, in 2009, but it has locked in a supply
19 demand and imbalance for the foreseeable future.

20 This is not a short-term cyclical problem.
21 This is a problem that by Chinese -- the admission of
22 Chinese observers -- I think I quoted you one of the
23 secretary generals of one of the associations. It
24 isn't going away for at least three years. This is
25 non-sustainable. There is no compelling reason why

1 the glyphosate industry, which is not labor intensive,
2 should gravitate to China instead of the United
3 States, and U.S. jobs should be lost because of a
4 capacity buildup in China that has no regard for the
5 underlying economics.

6 I mean, it is a structural change. Let me
7 make this very clear. We're not talking about a
8 cyclical problem here. It is a very deep, long-
9 lasting structural change that has to be resolved, and
10 will only be resolved, when China takes production --
11 I mean takes capacity out of production.

12 MR. DEYMAN: When did you first notice
13 significant amounts of imports of glyphosate coming in
14 from China, and when did you first realize that the
15 imports were, in your view, adversely affecting your
16 operation? And if you can be pretty specific as to
17 maybe certain months of a given year.

18 MR. KAHNK: Well, if we wanted to get real
19 specific, perhaps we could provide you some of the
20 detail by month. But, you know, as we are into that
21 late 2008, we saw very rapid escalation. You know, I
22 track the imports from a July to July. That's kind of
23 the crop year, as I call it. So when we looked at
24 measured that, you know, we could see a lot of that
25 activity coming in, you know, in the tens of thousands

1 of gallons -- or it wouldn't be -- or tens of
2 thousands of tons each one of those months.

3 But if you'd like, we could share more of
4 that detail with you.

5 MR. DEYMAN: Well, if you could, sure. That
6 would help. But you said you tracked imports. How do
7 you track them? Because there is no common tariff
8 system number under which the imports are clearly
9 imported. Well, we know what number under which they
10 are imported, but there are other products being
11 imported under that number, too. So how do you track
12 the imports?

13 MR. KAHNK: Well, we actually use a
14 consulting service that has got a very good reputation
15 and long history in tracking not only glyphosate, but
16 all -- many ag chemical products. He is paid by us
17 and other basic manufacturers to track those, so he is
18 very good at what he does. And he details out, you
19 know, how much was brought in as 95 percent acid, how
20 much was brought in as 62 percent salt, or even breaks
21 down what is brought in as formulated, ready-to-use
22 product.

23 MR. DEYMAN: Thank you. A June 25, 2009,
24 article in the St. Louis Post Dispatch mentioned that
25 Monsanto planned to cut 900 jobs due to a steeper than

1 expected drop in sales of Roundup, and mentioned that
2 Monsanto was, quote, "caught offguard by a flood of
3 inexpensive Chinese-made herbicide that quickly eroded
4 sales," unquote. But it also mentioned that Monsanto
5 is going forward with the expansion of a glyphosate
6 manufacturing plant in Luling, Louisiana. As far as
7 you know, is Monsanto still going forward with that
8 expansion? And if so, why is it doing it, if the
9 industry is currently injured?

10 MR. GREENWALD: I think that is a question
11 that you just have to ask of -- certainly in the
12 latter part, ask Monsanto. The sense I have is
13 they're going forward with it, but I can't offer
14 anything beyond that.

15 MR. DEYMAN: You mention on page 11 of the
16 petition that Customs has ruled that the origin of
17 formulated glyphosate depends on where the acid was
18 produced and not where it was formulated. You're not
19 suggesting that some of the formulated glyphosate
20 entering the United States from third countries is
21 misclassified as product from those countries, I
22 assume. Do you know of any imports from third
23 countries, significant imports?

24 MR. FELDSTEIN: We have observed -- I'm not
25 sure exactly how to answer this. But we have observed

1 that, yes, there is quantities of product that are
2 coming in to the United States from third countries
3 that are essentially processed Chinese acid.

4 MR. DEYMAN: Are they being identified as
5 products of China or products of the third country?

6 MR. FELDSTEIN: Products of the third
7 country. Yes. We would believe those are being
8 misclassified.

9 MR. DEYMAN: And you also mention on page 11
10 of the petition that -- well, you mention the Customs,
11 a specific Customs ruling that you included in Exhibit
12 3 of the petition. But the ruling that you included
13 appears to relate to product that is essentially
14 produced in the United States and then shipped to
15 Canada or Mexico for retail packaging before being
16 shipped back. And I couldn't see the connection
17 between that ruling and your contention that -- you
18 know, that a formulated product in a third country is
19 not necessarily the product of that country.

20 MR. FELDSTEIN: If you read that carefully,
21 I think that ruling -- the fact for the acid and the
22 salt were produced in the United States, and then
23 either formulated with the surfactant, et cetera, in
24 the United States, and then shipped to a NAFTA country
25 for packaging, or the formulation step was done in the

1 third country, in Canada and Mexico. So in either
2 case, if you read that carefully, you'll see that the
3 Customs Service decided that is product of the United
4 States because the acid was manufactured in the United
5 States.

6 MR. DEYMAN: There is some information on
7 the record of this investigation that the quality of
8 glyphosate produced in China and in other countries
9 can frequently vary somewhat considerably. Is that
10 true?

11 MR. KAHNK: It can. We've heard experiences
12 and have experiences with some variability in the
13 quality of material, from sediments to certain higher
14 levels of impurities.

15 MR. DEYMAN: Would you say that the Chinese
16 glyphosate is generally equal in quality to the
17 glyphosate produced in the United States, I mean,
18 given that there are some variations? But is it
19 generally equal and generally interchangeable?

20 MR. KAHNK: Generally, but I'd like to think
21 that the product that we produce in St. Joseph is as
22 good as any in the world, so --

23 MR. DEYMAN: Does that mean that you would
24 command a higher price for your product if it is a
25 better quality?

1 MR. KAHNK: You would hope that there would
2 be a slight premium to the quality, but -- and in some
3 cases, I think there is.

4 MR. GREENWALD: When you have Chinese acid
5 coming in, and it's being brought in by major
6 agricultural companies, they are, I'm sure, pretty
7 insistent on the quality. It is undoubtedly true that
8 in China, they sell a 10 percent solution, I think,
9 that is generally viewed as lower quality than, let's
10 say, material of a higher concentration. But I would
11 not stand by the proposition that the bulk of Chinese
12 imports are -- especially knowing who they go to --
13 are inferior grade.

14 MR. DEYMAN: You mention on pages 4 and 5 of
15 the petition that China now has in place glyphosate
16 supply capacity that will exceed, or does exceed
17 perhaps, the entire world's demand for glyphosate. Is
18 there a public -- no. We see all sorts of capacity
19 numbers and projections and various articles and so
20 forth. But is there a public source of information on
21 the world market for glyphosate and, you know, someone
22 that keeps track of capacity and consumption and so
23 forth in various countries?

24 MR. KAHNK: I don't think there is a single
25 source that can track and manage all of the different

1 producer sites and the capacities that they have in
2 China. A lot of it is speculation and guess and
3 various surveys that are conducted to try to determine
4 that. But because some of the Chinese plants aren't
5 licensed manufacturers, no one really knows exactly
6 what that capacity level is.

7 MR. GREENWALD: Mr. Deyman, it does seem to
8 me fair for us to quote the general secretary of the
9 China Crop Protection Industry Association. As you
10 may know, the associations in China tend to work hand
11 in glove with the government. And when he says that
12 he believes -- this is Mr. Sun -- that the real total
13 capacity in China is somewhere over a million tons per
14 year, that strikes me as pretty authoritative.

15 MR. DEYMAN: Page 13 of the petition
16 mentions antidumping petitions on glyphosate,
17 presumably from China, that have been filed in the
18 past in Argentina, Australia, Brazil, and the European
19 Union. Although we're looking into the existence of
20 such petitions and any antidumping orders in those
21 countries, it would be helpful if you could provide
22 any information in your post-conference briefs
23 relating to those cases.

24 MR. GREENWALD: We will do that.

25 MR. DEYMAN: I think I have just one other

1 question. You mentioned earlier that -- I believe
2 Mr. Vance mentioned that the consumption in the United
3 States of glyphosate is maybe 105 to 115 million
4 gallons, and the world consumption is about 400
5 million. So the United States is a little bit more
6 than a quarter of the world consumption. I don't
7 understand fully why a slight uptick in U.S.
8 consumption in 2008, with the new genetically modified
9 seeds for corn, could have had such a -- or did it
10 have such an effect on prices. There is a huge price
11 spike in 2007-2008. What caused that? Is it only the
12 genetically modified corn that you mentioned or are
13 there other factors?

14 MR. KAHNK: Well, from my view, the
15 principal event was, as began the GMO traits in 2006,
16 some expansion in the corn -- and I mentioned to you
17 as well, you know, it didn't appear that it was maybe
18 much more than a 5, maybe plus, percent increase in
19 what should have been the pricing demand. But what
20 happened was, you know, people didn't want to be
21 caught in a short position on the materials. So from
22 the grower level, retail level, to the distributor
23 level, everyone started to accelerate the timing of
24 those purchases, so that we lost the seasonality on
25 when people would make those purchases. They

1 accelerated it by six months.

2 So that gave the perception, you know, that
3 there was all of this additional demand. And that's
4 what the Chinese were reading, incorrectly, when they
5 started building all of these facilities to produce
6 what they thought was increase in demand. It was a
7 perception of demand, not actually significant change
8 in usage.

9 MR. DEYMAN: Good. That's helpful.

10 MR. VANCE: And I would say two other
11 things. During that time frame in there, there was a
12 major earthquake in one of the larger producing
13 provinces in China. So then there is a lot of
14 speculation about phosphorous production for
15 intermediates and glyphosate production, and then
16 there was constant discussion around plant shutdowns
17 due to the Chinese government wanted to clean up the
18 air around Beijing. And so there was a tremendous
19 amount of speculation around what impact that would
20 have on availability of glyphosate out of China.

21 MR. DEYMAN: Thank you for your very helpful
22 answers. I want you to know that, as you know, we are
23 in neutral here. We're just trying to find out what
24 is going on in this market and this industry. So if
25 any of our questions have seemed pointed in any way,

1 they're not. We're simply trying to find out the
2 facts.

3 MR. GREENWALD: Albaugh has been advised
4 that that in fact is not only what you're trying to
5 do, but you're very good at it.

6 MR. DEYMAN: Thank you. I have no further
7 questions.

8 MS. DeFILIPPO: Thank you, Mr. Deyman.
9 Staff has asked great questions, and I've crossed off
10 most of my mind. But I have a couple of just
11 clarification and clean-up things. First,
12 Mr. Greenwald, would you like this included in the
13 transcript as an exhibit at the back of the
14 transcript?

15 MR. GREENWALD: Yeah, I guess we would.

16 MS. DeFILIPPO: Okay. We will do that. We
17 will make sure that the court reporter gets a copy.
18 And while I have that in my hand, on the table where
19 it is talking about Monsanto's 10Q filing, and it has
20 first half 2010, first half 2009, and there is a
21 significant decrease in the net sales -- as most of us
22 know, this was a harsh winter. And I know you've
23 talked about it being a good spring. But is there any
24 impact from a bad winter pushing the planting season
25 and perhaps affecting the first quarter of 2010?

1 MR. GREENWALD: The only thing I know is
2 what is in the narrative in the 10Q. And I don't know
3 whether I supplied that. If not, I will submit it for
4 the record. There is discussion about the problem
5 with over-capacity in the business and the competition
6 from generic.

7 MS. DeFILIPPO: But did the bad weather --
8 has that affected this spring sales, pushed out
9 further at all, or not really?

10 MR. VANCE: No. The largest impact of that
11 was all of the inventory that got dumped into the
12 market in late 2009.

13 MS. DeFILIPPO: And is that coming down?
14 That's just one of the things said, that the
15 inventories were coming down.

16 MR. VANCE: Well, it still exists in the
17 market because keep in mind, they haven't used it yet.
18 I mean, it was put in the market because of low prices
19 and opportunistic buying. It was dumped in the market
20 late in the fourth quarter of 2009, so it replaced
21 lots of people's sales. So the opportunity for those
22 sales in the fourth quarter, which I guess it would be
23 their first quarter and the second quarter, were not
24 there.

25 I mean, I don't think publicly, but they've

1 talked to their customers about how their market share
2 declined something like -- I'm going to use 40 percent
3 on their branded stuff. I mean, their Roundup brands
4 declined from I believe their year 2008 to 2009 right
5 around 40 percent.

6 MS. DeFILIPPO: And when we talk about this
7 buildup in inventory, is that at the distributor
8 level? The distributors are holding it?

9 MR. VANCE: Actually, it moved from the
10 formulators and manufacturers into the distributors,
11 and then ultimately mostly to the growers during
12 really about a four or five month period in late 2009,
13 to the point still where today we would be selling in
14 a normal market, with normal inventories -- we'd be
15 pretty actively selling glyphosate, and the sales are
16 very, very small right now because of that inventory
17 that exists in the market. And the new season is
18 still in front of us.

19 MS. DeFILIPPO: Okay. That's helpful.
20 Thank you. A clarification. You talked about making
21 different products, and also layoffs. I wanted to
22 clarify. The layoffs that you have talked about here
23 today, are those strictly for employees that produce
24 glyphosate, or were they related to other products
25 also?

1 MR. KAHNK: No. They were in and around our
2 synthesis process primarily. We ended and eliminated
3 one of our shifts, complete shifts, down at our plant
4 that produced glyphosate.

5 MS. DeFILIPPO: Okay. And just following up
6 on something Mr. Deyman said in the third countries.
7 Is there synthesis in other countries other than in
8 the U.S. and China?

9 MR. FELDSTEIN: Yes.

10 MS. DeFILIPPO: Do we have any indication
11 that the capacity there has increased or is going to
12 increase? Or do you have any information on that at
13 all?

14 MR. FELDSTEIN: We, as Spencer mentioned,
15 have an Argentine subsidiary. It has synthesis
16 capacity in Argentina, and yes, they have increased
17 capacity down there, but for the MERCOSUR market.
18 That doesn't get exported to the U.S.

19 MS. DeFILIPPO: Okay. Thank you. I think I
20 have one last question, which was in Ms. Mendoza's
21 opening statement this morning. She made a comment
22 that there was a difficulty for customers in obtaining
23 material in 2008. We've talked about the pricing
24 dynamic that was going on then. But was there some
25 sort of shortage or allocation or difficulty for

1 customers in getting the glyphosate during that time?

2 MR. KAHNK: Well, in very early 2008, late
3 2007, as I said, there is an acceleration in people's
4 intention to buy, which created some tightness over in
5 the Chinese market. So at that point, yes, it was a
6 little bit difficult to get exactly what you thought
7 you wanted at that moment.

8 MS. DeFILIPPO: Were you -- and feel free,
9 if you would prefer to talk about this in a post-
10 conference submission. Were your lead times being
11 extended? Were you not being to sell customers the
12 amounts that they were requesting when they were
13 asking for product at that time?

14 MR. KAHNK: Yes, at that point in time, we
15 put our customers on an allocation supply of
16 glyphosate. I mean, we had to, just to kind of
17 rationalize the timing of when we were going to make
18 the sales. You know, in the end, we sold what we
19 thought we were going to. We just had to stretch out
20 -- we could not let all of our distributors buy, you
21 know, their 2008 needs in one month in late 2007. So
22 they were allocated over a period of time. But the
23 volumes eventually were all there to satisfy the
24 market.

25 MS. DeFILIPPO: I think those are all the

1 additional questions that I have. Does staff have
2 any? Ms. Bryan.

3 MS. BRYAN: Thank you. Just hearing some of
4 Cathy's questions, I have another question about what
5 happened in 2009 with pricing. My understanding is I
6 think prices went down in 2009, mostly do to this
7 oversupply issue that was started in 2008. So this
8 oversupply that you sensed in 2009, and I guess still
9 now, is it all Chinese supply, or was it also your own
10 inventory buildup, or the sales of your products that
11 customers are holding in inventory as well?

12 MR. KAHNK: This will probably be a two-part
13 kind of answer here from maybe me and Spencer. But as
14 far as the Chinese, yes, the price had deteriorated in
15 2008 and continued through 2009. And then to answer
16 your question about where we were with our inventory
17 -- and I think John had asked the question about, you
18 know, whether you sold down your inventory or not.
19 But, you know, the high-priced inventory had to be
20 liquidated at some point in time. So is that kind of
21 what you're asking about the U.S.?

22 MS. BRYAN: Well, was there buildup of
23 inventory of U.S. products, as well as buildup of
24 Chinese inventory?

25 MR. KAHNK: Yeah.

1 MR. VANCE: Yes. Both us and Monsanto had
2 excess inventories of domestic production.

3 MR. GREENWALD: There are two parts to this.
4 One is are you talking about inventory that
5 manufacturers are hold? And then the second is are
6 you talking about inventories that are in the United
7 States that either the distributors or the -- whatever
8 the distribution points you have. And so I guess the
9 first question is did U.S. inventories at the
10 distributor build up the same way that Chinese
11 inventories did?

12 MR. FELDSTEIN: At the distributors or at
13 our --

14 MS. BRYAN: At the distributor.

15 MR. VANCE: I would say at the distributors
16 because once the price started to fall -- I mean,
17 imagine -- I mean, many of those distributors also had
18 the experience with fertilizer, where fertilizer
19 ramped way up, and they were left holding high-priced
20 stocks of fertilizer, okay? So the last thing they
21 wanted was to hold several hundred millions of dollars
22 of glyphosate that the value was decreasing every two
23 weeks or every month. And so they -- quite frankly,
24 they -- the formulators and manufacturers were holding
25 the inventory at the end of the 2009 season.

1 So in July and August of 2009, there was not
2 a lot of inventory at the distributor or farmer level.
3 All of the inventory was -- not all, but the biggest,
4 biggest share was at the formulator/distributor level
5 because -- oh, I'm sorry, the formulator/manufacturer
6 level because the distributor was like, I'm just going
7 to buy what I need when I have got it sold so that I
8 don't get caught upside down. And they were very hand
9 to mouth.

10 MS. BRYAN: Okay. Then just another
11 clarification about -- I think, Mr. Kahnk, you said
12 that the Chinese kind of misinterpreted what was going
13 on in 2009, as there was this buildup in demand, but
14 there was some demand buildup, but not as much as
15 maybe the Chinese thought there was because they were
16 getting these orders earlier. Did you also have that
17 perception, that there was higher than what was actual
18 demand at the time?

19 MR. KAHNK: Well, we had the perception that
20 there was an acceleration in the timing in which
21 people wanted to secure their inventories. And, you
22 know, we were going to try to capitalize on that just
23 like anyone else would, try to satisfy that demand,
24 even though in the end the usage probably was not
25 going to change that much.

1 MR. VANCE: Yeah. There was a certain level
2 of, call it panic or frenzy, but no different than you
3 running off to the grocery store or me right before a
4 big snowstorm, right? In a much larger way, that was
5 kind of the phenomenon that was happening in the
6 marketplace. And again going there, public
7 denominations about earthquakes in China and shutting
8 down plants because of the Olympics, et cetera,
9 compounded all of that, quite frankly. So people were
10 scrambling to try to source product to make sure that
11 they had adequate supply way ahead of normal use
12 season.

13 MR. FELDSTEIN: But it was also true, I
14 think, that it took a while for us -- for everyone, I
15 think, to realize the extent to which capacity had
16 come online in China. It was not something that was
17 apparent during that 2008 run-up. There was a chance
18 to come online, yes. But the extent of it was
19 something that was only realized a lot later.

20 MR. GREENWALD: The reasonableness here is
21 because they had to shut down their plant. And
22 Monsanto laid off 900 workers. The difference we're
23 talking about is not so much reaction to market
24 perceptions in a cyclical sense. It is the difficulty
25 that has been created structurally by the expansion of

1 capacity that the U.S. has reacted to by shutting
2 down. But this cannot be -- if this is the end of the
3 story, it is a very sad commentary because what it
4 really says is the Chinese are free to bring on as
5 much capacity as they want without regard to
6 structural demand, and that the adjustment has to
7 pushed on the U.S. producers, and that the Chinese are
8 free to sell below cost because for whatever reason,
9 as the government or their financial markets view that
10 as perfectly acceptable, and that's the natural order
11 of the world. I mean, it's precisely this problem
12 that we're trying to get at.

13 MS. BRYAN: Okay. I promise, one last
14 question. And just what was your perception of what
15 happened to demand from 2008 to 2009? Was demand --
16 actual demand, not perceived demand or this early
17 ordering, you know. I understand that, but actual
18 annual year over year consumption.

19 MR. VANCE: Consumption was not a lot
20 different. I mean, 2008 and 2009 were fairly similar.
21 There wasn't a lot of difference. There is always
22 some ebbs and flows based on what weather does, but
23 they're not -- I mean, we're talking about 5 percent,
24 you know. We're not talking about 30 or 50 percent
25 adjustments. One thing about weeds and being in the

1 herbicide business is they're fairly consistent.
2 There is a fairly consistent consumption every year,
3 give or take a weather effect of 5 percent, that
4 happens in the herbicide business.

5 MS. BRYAN: Okay. Thank you.

6 MS. DeFILIPPO: If I could find one just
7 really small clarification. When we were talking
8 about the lower cost potential and the lower quality
9 with some of the Chinese products, a lower quality
10 would not mean it wouldn't meet that EPA standard.
11 That wouldn't be any sort of barrier that they
12 couldn't sell in the market, right?

13 MR. FELDSTEIN: Well, it would be if it was
14 established. And what I was trying to point out a
15 little earlier was that there was just a recent
16 incident where some quantities of Chinese material
17 going into China -- I mean into Brazil, glyphosate,
18 was stopped by the Customs authorities in Brazil
19 because of a particular impurity being in the
20 specification.

21 That could happen in the United States. Now
22 we don't have any evidence that that has happened.
23 But if it were discovered, that is a fact that could
24 cause the product to be what we call stop-failed.

25 MS. DeFILIPPO: But to your knowledge,

1 during the period we're looking at --

2 MR. FELDSTEIN: I'm not aware of any major
3 incidents like that.

4 MS. DeFILIPPO: Okay. Thank you very much.

5 Mr. Ascienzo?

6 MR. ASCIENZO: Thank you very much. I'm
7 sorry, I'm sorry. I have three more questions
8 actually. I think the first one is the simplest. The
9 PMIDA, it looks like the components of that cost, the
10 three biggest are oxygen, the phosphorous, and the
11 formaldehyde. Does that sound right?

12 MR. KAHNK: It wouldn't be the oxygen in
13 PMIDA. It would be either DEA or IDAN, and then your
14 phosphorous, as you mentioned, formaldehyde, and
15 sodium chloride -- or sodium hydroxide. Those are the
16 top four components. But Stuart mentioned energy, you
17 know, as a principal component. Just energy backs all
18 the way into those raw materials, two phosphoruses, a
19 lot of electrical energy that goes into the
20 purification of phosphorus.

21 MR. ASCIENZO: In your post-conference
22 brief, could you please estimate for 2009 the
23 percentage of your costs accounted for -- you could do
24 percentage of actually the PMIDA accounted for by the
25 big four that you just gave me.

1 MR. KAHNK: We track that, so I can.

2 MR. ASCIENZO: Okay, yeah. Thank you very
3 much. And there is one -- and I know you're not
4 Monsanto. But to your knowledge, is the genetically
5 modified corn and other seeds -- are they widely
6 received around the world? Are there any problems
7 with them being planted in other parts of the world?

8 MR. VANCE: Well, obviously, various
9 countries have taken different positions. They are
10 much widely adopted in the Americas than they are in
11 Europe, for instance, and maybe some countries in
12 Asia. So it is really considerably different,
13 depending upon the country's perceptions of
14 genetically altered crops. And the United States and
15 South America have very rapidly and very almost
16 exclusively -- I shouldn't exclusively, but completely
17 adopted genetically altered crop and the use of those,
18 both in corn, soybean, and cotton, and canola. All
19 the sugar beets are also -- and there is some I'm
20 betting Monsanto is working on now, alfalfa as well.

21 MR. ASCIENZO: Okay. Thank you. And my
22 final question -- and you can provide this in your
23 post-conference brief. If you were going to build an
24 economically efficient brand new formulation plant
25 today -- and you can define what that is. Is that a

1 30-million capacity? Whatever you think it is. Could
2 you tell us what that would cost, you know, 10
3 million, 20, 30, 40? And if you're also going to
4 build an economically efficient synthesis plant today,
5 could you tell us what that would cost?

6 Thank you very much. And that's the
7 questions I have.

8 MS. DeFILIPPO: Anyone else? Well, with
9 that, I thank you very much for both your direct
10 testimony and presentation and for enduring our
11 lengthy questioning session. It has been very helpful
12 in getting us to understand the dynamics of this
13 industry. And with that, we're going to a break for
14 about 10 minutes. We'll come back at 12:55.

15 (Whereupon, at 12:43 p.m., the preliminary
16 conference in the above-entitled matter was recessed,
17 to reconvene at 12:55 p.m. this same day, Thursday,
18 April 22, 2010.)

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A F T E R N O O N S E S S I O N

(12:58 p.m.)

3 MS. DEFILIPPO: Welcome. I guess we'll get
4 started with the next panel, those in opposition to
5 the imposition of antidumping duties. Ms. Mendoza,
6 welcome to you and your panel, and please proceed when
7 you're all set.

8 MS. MENDOZA: Thank you very much. My name
9 is Julie Mendoza, accompanied by Don Cameron, Will
10 Planert, and Mary Hodgins of our office, and Dan Klett
11 is going to speaking on behalf of the Chinese
12 respondents regarding some economic conditions in the
13 market. And we also have Mr. Puech of the MEY
14 Corporation, who is going to be explaining some
15 conditions of competition in the U.S. market. And do
16 you want to introduce your?

17 MR. SJOBERG: I'm Will Sjoberg, on behalf of
18 Drexel Chemical and Helm Agro, and they'll be also
19 testifying.

20 MR. KLETT: Good afternoon. My name is
21 Daniel Klett, I'm an economist with Capital Trade
22 testifying on behalf of respondents. This is an
23 unusual case from a variety of angles, as you will be
24 able to discern from witness testimony to follow. My
25 testimony will focus on the following. First, Albaugh

1 and Monsanto's imports from China, either glyphosate
2 or PMIDA precursor. Second, an explanation of the
3 supply demand factors prevailing in the U.S. market
4 and based on these factors why imports from China
5 increased. Third, why the 2009 phenomenon was
6 temporary and is not likely to recur in the future.
7 Fourth, longer term data to put the POI in the
8 appropriate context. And fifth, why imports from
9 China are not a threat.

10 Both Albaugh and Monsanto have been
11 significant importers from China, either glyphosate or
12 its chemical precursor PMIDA. We have collected data
13 from our clients on their sales of glyphosate and
14 PMIDA to Albaugh and Monsanto. You should have some
15 slides in front of you, and as you can see from slide
16 1 these two companies imported increasingly larger
17 volumes and values from China through 2008, totaling
18 over \$93 million in that year.

19 Proprietary data we have from CCM, an
20 organization that closely tracks Chinese exports of
21 glyphosate and PMIDA, reports significantly higher
22 exports of PMIDA to the U.S., which must have been to
23 either Albaugh or Monsanto. This demonstrates two
24 points. First, they confirm that a shortage existed
25 in 2007 and 2008, and that both Albaugh and Monsanto

1 relied on imports from China to fill the gap. Second,
2 they illustrate the disingenuous nature of the
3 petition given Albaugh and Monsanto's reliance on
4 imports from China.

5 Industry witnesses will testify later on
6 their experience on the various supply and demand
7 factors affecting the market during the POI, but I
8 want to provide some specific data. As to demand, the
9 main driver in the ag sector is crop plantings and the
10 increasing use of herbicide resistant crops. However,
11 actual consumption in any particular year can be
12 affected by crop prices, farm income, weather
13 conditions, and expectations.

14 Slide 2 shows the significant and continuous
15 increase in herbicide tolerant plantings in the U.S.
16 from 2002 through 2009. This upward trend is expected
17 to continue both in the U.S. and worldwide, with the
18 increasing use of biotech trait seeds as illustrated
19 in slide 3, which is an excerpt from a Monsanto
20 presentation where they talk about the increasing use
21 of trait seeds in various parts of the world.

22 However, actual consumption in any
23 particular year can diverge from the long term growth
24 path. Slide 4 shows the significant decrease in farm
25 income and farmer's purchases of inputs, which would

1 have tempered glyphosate purchases in this year.
2 Perhaps the most significant factor affecting demand
3 in 2009, however, was weather conditions. Slides 5
4 and 6 are excerpts from various publications
5 confirming that a wet spring planting season reduced
6 glyphosate demand significantly in 2009.

7 A major supply factor affecting the POI were
8 the wild swings in phosphate prices, a key raw
9 material input to produce glyphosate. As shown in
10 slide 7, phosphate prices increased by a factor of
11 almost 4 between January 2007 and September 2008.
12 Monsanto, however, has its own phosphate mines, so
13 it's insulated on the cost side from these increases
14 as compared to nonintegrated producers, including
15 nonintegrated producers in China.

16 Another supply factor was Monsanto's \$200
17 million investment to expand U.S. glyphosate capacity
18 by 20 percent, which also would have put downward
19 pressure on prices in 2009 given weak demand. Why are
20 these factors relevant to the Commission's causation
21 analysis? Increasing demand in '07 and '08 combined
22 with higher raw material costs led to expectations of
23 glyphosate shortages. This fact is not disputed.

24 Slide 8 includes quotes from the trade press
25 and the industry. Expectations of shortages pulled in

1 glyphosate acid imports from China by distributors,
2 formulators, and even by Monsanto. The fact that this
3 was a pull rather than a push phenomenon is confirmed
4 by the fact that higher import volumes were correlated
5 with significantly higher import prices import prices
6 from China. This also affected imports in prices of
7 the precursor chemical PMIDA, which is produced by
8 Monsanto but purchased by Albaugh.

9 And I want to contrast with what Mr.
10 Greenwald said in that, if it was a supply push factor
11 based on increased capacity I would have expected to
12 see decreasing prices from China, not increasing
13 prices. So I think that the data don't comport with
14 his theory of why imports from China increased. Keep
15 in mind that agricultural chemicals such as glyphosate
16 and fertilizers must be put into the distribution
17 system to serve farmers well before actual purchase by
18 farmers, and that there is an additional lag for
19 imports.

20 In late '08 and early 2009 there was
21 significant formulated glyphosate volume in inventory
22 and in the distribution system due to the prior year's
23 shortage experience or expectations and the desire to
24 avoid being short of glyphosate for the 2009 season.
25 However, formulated glyphosate demand was

1 significantly weaker in '09 than had been expected
2 with a consequent oversupply imbalance. During 2009,
3 China's exports for formulated glyphosate and
4 glyphosate acid to the U.S. declined significantly in
5 response to declining demand and well before the
6 petition was filed.

7 These data are proprietary in terms of the
8 month to month trends, but we'll include those in our
9 postconference brief. The effect of phosphate input
10 costs and prices also must be considered. Slide 9 has
11 three price series, a BLS price index for phosphate
12 rock, import glyphosate prices derived from the
13 petition, and phosphatic fertilizer average unit
14 values from imports. What it shows is that glyphosate
15 acid prices are highly correlated with changes in the
16 key raw material input for integrated producers as
17 well as with prices for other agricultural products
18 also relying on this input.

19 So I don't think you can necessarily tie the
20 decline in prices of glyphosate to imports from China,
21 there were a lot of other things going on. You cannot
22 rely on petitioner's assertions that the decrease in
23 glyphosate price was in large part attributable to
24 competition from China. The drop in profitability of
25 U.S. nonintegrated producers that rely on purchased

1 PMIDA or purchased glyphosate acid or salt to produce
2 41 percent formulated glyphosate is largely
3 attributable to carrying high cost formulated
4 glyphosate inventory.

5 I have not seen questionnaire responses from
6 all U.S. producers, with a major gap being Monsanto.
7 However, based on data I have reviewed and Monsanto's
8 SEC filings, which include data for its glyphosate
9 operations globally, I expect you will see declines in
10 industry profitability between '08 and '09. However,
11 2009 was a unique year for the reasons I just
12 discussed, and to extend the downturn in '09 forward
13 to 2010 would be inaccurate. In fact, glyphosate acid
14 and formulated glyphosate imports from China declined
15 from 2008 to 2009, and in the last quarter of 2009
16 where only about 50 percent of the import volume
17 compared in the fourth quarter of 2008.

18 It is acknowledged in the industry that high
19 cost inventory was sold at losses in 2009 and is
20 largely off the books for 2010. For 2010, Monsanto is
21 projecting gross profits for its glyphosate operation
22 of \$600 million. Nufarm is a large multinational
23 producer of glyphosate, and slide 10 is from a
24 presentation it made in 2009. It stated that the
25 downward earnings revisions in 2009 were short term,

1 that supply constraints exist in China for glyphosate,
2 and that any excess Chinese inventory would have
3 washed through the system. In other words it was a
4 short term supply demand imbalance.

5 Although the Commission has a three-year
6 POI, the shortage situation that existed in much of
7 2008 in 2008 skews these years as appropriate
8 reference points, particularly for pricing and
9 profitability. Monsanto has not yet submitted a
10 questionnaire, but its SEC data does report data for
11 its glyphosate operations globally. Slide 11 shows
12 that Monsanto's sales and profitability increased in
13 both 2007 and 2008, and that prior to 2007 gross
14 profits were very stable at just below \$650 million.

15 In 2009, Monsanto's sales and profits
16 exceeded those reported in every year but for the 2008
17 peak. You heard this morning from petitioner that
18 Monsanto lost significant market share in 2009. Slide
19 12 does show that Monsanto's sales volume declined by
20 29 percent from 2008 to 2009, but its average price
21 increased by 22 percent. And as you saw from the
22 prior slide, Monsanto's sales revenue and gross
23 profits remained strong in 2009.

24 My point is that at least in this
25 proceeding, any decline in industry condition in 2009

1 would not be a good indicator of injury but instead
2 reflects phenomenally good performance in the prior
3 two years of the POI. For a number of reasons,
4 glyphosate imports from China do not pose a threat to
5 the U.S. industry. First, glyphosate imports from
6 China reached their peak in about March 2009 and have
7 declined since that time.

8 In the last quarter of 2009, import volumes
9 from China was just 50 percent of the import volume in
10 the last quarter of '08. Second, the U.S. accounts
11 for less than 20 percent of China's glyphosate
12 shipments based on questionnaire data. Other large
13 and growing export destinations for Chinese glyphosate
14 include Argentina, Brazil, and Southeast Asian
15 markets. Slide 13 is an excerpt from a PowerPoint
16 presentation utilizing Phillips McDougall, a
17 consultancy that closely follows the glyphosate
18 market.

19 As you can see, strong annual average growth
20 is projected for non-U.S. export markets to which
21 China currently sells. Third, as recognized by
22 Nufarm, Chinese glyphosate producers are facing more
23 strict regulations on product quality and
24 environmental standards and higher capital
25 commitments, all of which effectively put constraints

1 on potential exports supply from China.

2 I also want to comment on capacity, I know
3 there was numbers thrown around this morning about 1
4 million tons of glyphosate capacity in China. But you
5 have questionnaire data which, based on my
6 calculations, accounts for probably over 90 percent of
7 exports to the U.S., and based on my calculations
8 capacity for those companies, which really are the
9 relevant companies for your purposes, was about
10 368,000 metric tons, not 1 million metric tons.

11 I want to comment on a statement made by
12 Albaugh in an ad campaign from earlier this week,
13 excerpts of which are shown in exhibit 14. This is
14 the first investigation in which I have participated
15 in which petitioner has complained of high import
16 prices. I want to make two points. First, as a
17 matter of economics, the increased prices charged for
18 Chinese glyphosate in 2007 and 2008 was a function of
19 basic supply demand factors affecting all glyphosate
20 suppliers.

21 The assertion that if an order is not
22 imposed that Chinese producers will dominate the U.S.
23 glyphosate market and charge high monopoly profits is
24 ludicrous given the fragmented nature of the Chinese
25 glyphosate industry. This assertion also is ironic

1 given Monsanto's business model for pricing
2 glyphosate. Second, the real reason that Albaugh is
3 complaining of high Chinese import prices in 2007 2008
4 is not concern for the farmer but because it purchased
5 these high priced imports as a portion of its raw
6 material inputs, and therefore was stuck with high
7 cost inventory as market prices were declining.

8 Injury in this proceeding is largely due to
9 cost suppression due to high priced imports. And I
10 just want to make one comment on pricing, I know there
11 was some discussion on price comparisons. But in
12 terms of acid, you actually did collect in your
13 formulator questionnaire purchases of acid from both
14 U.S. producers and importers on a delivered price
15 basis which would have included purchases from
16 Monsanto. So I think in terms of price comparisons at
17 that level even if Monsanto were not to supply a
18 questionnaire response you'll have some good
19 comparative data. Thank you.

20 MR. PUECH: Good afternoon. My name is
21 Antoine Puech, President and CEO of MEY Corporation
22 located in Chapel Hill, North Carolina. The acronym
23 MEY stands for Maximum Economic Yield. MEY Corp
24 imports and sells formulated glyphosate from China and
25 also imports glyphosate acid for formulation in the

1 United States. I appreciate the opportunity to come
2 by here today to talk to you about the U.S. glyphosate
3 market and the role that Chinese imports play in that
4 market.

5 In particular I would like to emphasize four
6 points about the U.S. market. First, it's important
7 to understand that there are two different markets for
8 glyphosate, the market for glyphosate technical, which
9 is 95 percent, and the market for formulated
10 glyphosate, which is 41 percent. Glyphosate acid is
11 highly concentrated, 95 percent glyphosate in a powder
12 form, and the product of one of two possible chemical
13 manufacturing processes or routes used to synthesize
14 glyphosate, the glycine route or the IDAN route.

15 There are only two significant suppliers of
16 glyphosate acid to the United States market, Monsanto
17 and the Chinese producers. Every other U.S. producer
18 of formulated glyphosate in the United States,
19 including MEY Corp, Albaugh, Syngenta, Dow, produce
20 its formulated glyphosate or glyphosate salt using
21 glyphosate acid supplied by Monsanto or imported from
22 China.

23 Glyphosate salt is produced, as was earlier
24 mentioned, by neutralizing the acid using an organic
25 base. The salt is then diluted with water and blended

1 with surfactants and other ingredients to yield
2 formulated glyphosate. Most generic glyphosate is
3 sold in the U.S. in a 41 percent solution to end
4 users, although generally at lower concentration
5 levels in the retail market. Round Up and some other
6 branded formulations of glyphosate are typically sold
7 at higher concentrations.

8 I am aware that Albaugh claims to be a U.S.
9 producer of glyphosate acid as well. There are two
10 important points the Commission needs to understand
11 about this assertion by Albaugh. First, it is widely
12 believed in the industry that the majority of
13 Albaugh's U.S. production of formulated glyphosate
14 uses glyphosate acid purchased from other acid
15 producers. As I mentioned, there are only two
16 possible sources of that acid, Monsanto and Chinese
17 imports.

18 It is also widely known that a significant
19 percentage of Albaugh's glyphosate acid is in fact
20 supplied from China. This was particularly true in
21 late 2007 and 2008 when the supply of glyphosate was
22 tight and Monsanto strictly limited the amount of acid
23 it would sell to competitors. Second, even the
24 portion of Albaugh's glyphosate acid that it claims to
25 produce internally is in fact generated by conversion

1 of an intermediate chemical called PMIDA, which is a
2 precursor chemical to glyphosate.

3 For this reason, Albaugh's claim that it is
4 a true domestic producer while MEY Corp and other U.S.
5 producers of glyphosate sold and formulated glyphosate
6 are not, is frankly outrageous. There are three
7 distinct segments in the glyphosate business. The
8 first and largest is of course agricultural use.
9 Several large distributors purchase glyphosate to
10 supply this segment of the market, and some large
11 agribusinesses may also buy direct from the
12 manufacturer.

13 Monsanto is by far the largest player in
14 this market, but Albaugh and other generic producers
15 also participate. The second segment is for forestry,
16 rights of way, and turf and ornamental applications.
17 The turf segment is the retail which you know of as
18 sales to Home Depot and other garden centers for use
19 by consumers. Monsanto dominates this segment and has
20 forged close relationships with major retailers
21 through the Scotts company primarily, which is the
22 exclusive supplier of retail glyphosate under the
23 Round Up brand name.

24 The retail market is highly significant,
25 particularly in dollar terms, and is enormously

1 profitable because it offers much larger markups than
2 the agricultural sectors. Monsanto faces virtually no
3 competition in this segment.

4 The second major point I would like to
5 discuss with you is why Monsanto is and always has
6 been the dominant supplier in the U.S. glyphosate
7 market. Monsanto invented glyphosate, or Roundup as
8 the Monsanto brand is called, in the 1970s, and
9 enjoyed monopoly power until about 2000. Glyphosate
10 came off patent in 2000, and starting around that time
11 other producers entered the market. Despite the
12 expiration of the patent, however, Monsanto has been
13 brilliantly able to maintain its dominant position.
14 One major reason for this is a developing by Monsanto
15 of so called Roundup Ready crops.

16 These are patented, genetically modified
17 seeds that are resistant to glyphosate so that farmers
18 can spray the glyphosate directly on the crop.
19 Roundup Ready soybeans were introduced in 1996, and
20 today Monsanto also offers Roundup Ready seeds in
21 corn, sugar beets, canola, alfalfa, and cotton. The
22 patents on these Roundup Ready crops do not expire for
23 many more years, and new variants of them are on the
24 way to try and extend the patent life.

25 Monsanto leverages these patents to maintain

1 its dominant position in the glyphosate business. All
2 glyphosate producers sell to approximately six major
3 U.S. distributors. These same distributors also sell
4 Monsanto's Roundup Ready seeds. Monsanto offers
5 rebates on both Roundup and Roundup Ready seeds that
6 are based on the volume purchased of both products.
7 Monsanto also offers rebates on the royalty, or tech
8 fee, it charges on its patented seeds that are tied to
9 sales of Roundup.

10 Typically, Monsanto will offer its
11 distributor customers a significant rebate on the tech
12 fees provided the distributor sources. For example,
13 80 percent of its annual glyphosate volume has to be
14 purchased using Monsanto Roundup. Monsanto also
15 offers so called crop protection guarantees to
16 farmers, providing that if a crop is damaged or fails
17 for any reason and needs to be replanted, Monsanto
18 will provide new seed without charging the tech fee,
19 but only if the farmer used Monsanto's Roundup
20 glyphosate.

21 Through these various techniques, Monsanto
22 has been able to maintain its dominant position in the
23 glyphosate despite the expiration of the patent on
24 Roundup. Monsanto has opted to use this leverage to
25 keep the price of its branded Roundup at a significant

1 premium over generic glyphosate, and now even has its
2 own generic Honcho brand of glyphosate, reintroduced
3 in late 2009. This strategy has helped it maintain
4 market share and generated enormous profits for
5 Monsanto.

6 The third major topic I would like to
7 discuss with you today is the price volatility that
8 took place in the market during 2007 to 2009 that is
9 the subject of the Commission's investigation. In
10 2007, U.S. and world demand for glyphosate surged.
11 There were several reasons for this. First, in 2006,
12 Monsanto introduced Roundup Ready corn, which was
13 spectacularly successful and has led to a substantial
14 increase in glyphosate demand.

15 Rapidly rising oil prices led to
16 Congressionally mandated increased ethanol production.
17 This in turn drove up the price of corn and increased
18 the area planted to Roundup Ready corn. Higher farm
19 incomes and a higher share of corn acreage being
20 Roundup Ready resulted in glyphosate demand outpacing
21 glyphosate supply. Around the first quarter of 2007,
22 Monsanto began warning customers there will be tight
23 supplies and shortages of glyphosate.

24 This led producers to increase purchases of
25 acid from China, and led to rapidly increasing

1 glyphosate prices in 2007 and 2008. As an example,
2 MEY's sales increased on a value basis by 600 percent
3 in 2008. However, these increasing sales values were
4 accompanied by higher costs as the price of Chinese
5 glyphosate soared. As prices rose amid expectations
6 of shortages, distributors and farmers increased their
7 purchases to try to build inventories.

8 Monsanto limited or cut off entirely its
9 supply of acid to formulators, diverting its acid
10 supply to production of its own more lucrative Roundup
11 brand. At the same time the availability of
12 glyphosate acid in China was constrained.

13 Environmental regulations connected with the Beijing
14 Olympics and the air pollution in Beijing forced a
15 shutdown of plants producing glycine and other raw
16 materials used to produce glyphosate in China.

17 Prices for yellow phosphorous also
18 increased, raising production costs for Chinese
19 producers. The result was a perception in the market
20 of an acute shortage. Prices for glyphosate from
21 China increased rapidly, sometimes even on a daily
22 basis. Large U.S. formulators including Albaugh,
23 Nufarm, Dow, Syngenta, and Cheminova could not get
24 adequate supplies of acid from Monsanto, and thus
25 increased imports of acid from China.

1 Chinese imports reached their highest level
2 in 2008 during the price peak. As prices continued to
3 increase through 2008 and supplies continued to
4 tighten, a bubble was created. Fears of continued
5 shortages and a lack of supply from Monsanto led the
6 entire industry to want to build inventories and in
7 fact to build inventories. But these inventories came
8 at a very high cost due to the rapidly increasing
9 prices for Chinese glyphosate. This glyphosate bubble
10 led to extraordinary profits for Monsanto, because
11 Monsanto is truly back integrated in yellow
12 phosphorous and its own production, its costs remained
13 relatively stable.

14 As prices for formulated glyphosate
15 increased dramatically from January of 2007 to
16 approximately July of 2008, a large proportion of the
17 increase was pure profit to Monsanto. For U.S.
18 formulators, however, including Albaugh, production
19 cost increased as prices for glyphosate acid
20 increased. As happens with all price bubbles,
21 however, correction was inevitable.

22 In 2009, a series of events led prices to
23 rapidly drop to the more normal levels of 2006 and
24 2007. Once again, several events coincided to create
25 a perfect storm. First, a sharp worldwide recession

1 began in the fall of 2008. While agriculture is less
2 vulnerable to the impacts of a recession than other
3 sectors, there is an impact particularly as oil prices
4 dropped, reducing the demand for corn for ethanol and
5 the world prices of other commodity crops also
6 dropped. Lower crop prices also led to lower U.S.
7 farm income, contributing to a demand downturn for
8 formulated glyphosate.

9 Second, as was mentioned previously today,
10 the 2009 planting season was a cool wet year for
11 agriculture both in the United States and in South
12 America. Massive flooding in Iowa and other
13 midwestern states delayed or eliminated plantings
14 altogether. These factors reduced the amount of
15 glyphosate required for weed control by approximately
16 20 percent. Normally, many farmers use glyphosate for
17 a preplant burndown before they plant the crop. They
18 then make a second application of glyphosate once the
19 crop has been planted. But due to the weather there
20 was virtually no burndown season in 2009, reducing the
21 demand for glyphosate for that particular use.

22 Third, as demand cooled and prices dropped,
23 many formulators were caught holding large volumes of
24 very high cost inventory that had been produced when
25 glyphosate acid prices were at their peak. Prices

1 fell further as U.S. producers regardless of their
2 glyphosate acid source tried to move that inventory in
3 already saturated market. This is particularly true
4 of Albaugh which had put itself up for sale.

5 Albaugh had purchased large volumes of acid
6 at the peak of the price surge and found itself
7 holding very large inventories of high cost formulated
8 glyphosate that it was going to have to sell at a
9 loss. It is widely known throughout the industry that
10 Albaugh made a strategic decision to push all of that
11 loss into 2009 rather than spread it out over 2009 and
12 2010. As a result, Albaugh slashed prices on
13 formulated glyphosate in order to unload its excess
14 stocks, further depressing the market in 2009.

15 Glyphosate acid imports from China had
16 nothing to do with this, as the volume of those
17 imports had already declined. The drop in the market
18 price for glyphosate in 2009 put pressure on Monsanto.
19 Monsanto, which I have already discussed has
20 traditionally been able to maintain a substantial
21 premium on its Roundup branded product, was very slow
22 to react to the change in the market in 2009.

23 Monsanto's customers and the entire industry
24 understood that the shortage conditions that had led
25 to the runup in prices had reversed themselves, and

1 Monsanto was increasing production capacity.
2 Worldwide glyphosate prices also were dropping as
3 there were poor growing seasons in other non-U.S.
4 markets and abundant yellow phosphorous supplies.
5 Given the size of the adjustment taking place, even
6 Monsanto's leverage from its patented Roundup Ready
7 seeds was not enough to keep some customers from
8 switching to generic suppliers.

9 In addition, other large U.S.
10 agribusinesses, such as DuPont and Syngenta, which
11 compete with Monsanto in the seed business, began
12 following Monsanto's business model of linking sales
13 of patented seeds with sales of their own glyphosate
14 brand. This type of bundling, known as integrated
15 marketing, allowed them to begin to compete on a very
16 large scale with Roundup and gain market share. In
17 addition, farmers who have long felt that they were
18 being gouged by Monsanto on the GMO seeds finally put
19 their feet down when Monsanto tried to maintain their
20 record price levels of 2008, even as the rest of the
21 industry led by Albaugh was restoring prices to
22 previously levels.

23 As we have moved through the first quarter
24 of 2010, the market for glyphosate has started to
25 normalize. Prices have bottomed out and have actually

1 started to recover from the fourth quarter of 2009.
2 Furthermore, as prices have fallen, the supply from
3 China has been significantly reduced. Meanwhile,
4 Monsanto has been very public about admitting that it
5 pursued a flawed pricing strategy in 2009. Prices for
6 corn, wheat, and soybeans have fallen from the
7 inflated bubble prices of 2008.

8 Monsanto has now brought its own prices more
9 in line with the rest of the industry, although a
10 substantial price premium for their branded Roundup
11 still exists. The weather so far this year has been
12 ideal, and we currently see supply and demand pretty
13 much in balance, with stable prices in the \$10 per
14 gallon range on a 41 percent formulated basis for
15 generic glyphosate. At current price levels,
16 Monsanto, which is believed to net \$20 per gallon or
17 more on its Roundup Ready sales, should also be able
18 to remain highly profitable.

19 The role of the Chinese in the U.S. market,
20 I would like to discuss the role of Chinese imports in
21 this market. Chinese imports have been in the U.S.
22 market in significant quantities long before 2007.
23 Monsanto is the sole truly and fully integrated U.S.
24 producer of glyphosate acid, and Monsanto has little
25 incentive to supply its competitors except on terms

1 that are highly favorable to Monsanto. Monsanto has
2 controlled the formulators to whom it will sell, and
3 it is widely known that Monsanto has also limited the
4 quantities that it supplies to these formulators.

5 Certainly no company wants to be solely
6 dependent on a competitor for its primary raw
7 material, and since China is the only other
8 significant source of glyphosate acid, this means that
9 Chinese imports are an important source of supply to
10 the U.S. generic producers of formulated glyphosate.
11 It is important to understand, however, that Chinese
12 presence in this market is limited. First, there are
13 only a limited number of Chinese producers that are
14 licensed by the Chinese government for export and have
15 the ability to supply significant volumes of quality
16 glyphosate to the U.S. market.

17 Each Chinese factory has to be registered
18 with the United States EPA, which is an expensive and
19 time consuming process. Second, MEY Corp, as well as
20 virtually every other reputable glyphosate producer in
21 the U.S. that I am aware of, has an extensive quality
22 qualification process to go through to supply
23 glyphosate acid to the U.S. MEY has its own office in
24 China, and the qualification process involves visiting
25 the factories to qualify the manufacturing plants,

1 extensive testing of their sample production, and
2 making sure the supplier is able to satisfy its
3 requirements for volume and reliability.

4 Not all Chinese producers can meet these
5 requirements. Indeed, MEY has purchased from only a
6 few Chinese suppliers during the 2007 to 2009 period.
7 Many Chinese producers expanded their production
8 capacity during 2006 to 2008. One of the reasons was
9 the rumor that Monsanto would decide to close part of
10 its facilities in the United States. However, when
11 Monsanto announced in 2008 that it would expand its
12 production by 20 percent, many Chinese producers had
13 already slowed down their investment on glyphosate.

14 Monsanto controls more than 70 percent of
15 the market and is by far the leader in the glyphosate
16 business, with the lowest production costs and the
17 most advanced technology. Importing decisions are
18 made by U.S. formulators. Chinese exporters have no
19 established distribution network in the United States
20 and cannot launch any marketing activity themselves.
21 If the labels belong to domestic producers of
22 formulated glyphosate it is illegal to have any
23 commercial activity for Chinese producers without the
24 approval of the U.S. domestic registration holder and
25 producer, and usually the U.S. producers of formulated

1 glyphosate hold the glyphosate registration and the
2 label.

3 The barriers to entry for a U.S. formulator
4 are significant. To obtain a registration an
5 applicant must agree to pay Monsanto a substantial fee
6 for its research on the safety and efficacy of
7 glyphosate as well as fees to other so called task
8 forces that conduct additional research on
9 environmental and health issues. These fees typically
10 run into the millions of dollars. Furthermore,
11 Chinese quality is not always as reliable as
12 Monsanto's.

13 In my company we recently had a very large
14 shipment of formulated glyphosate that was defective
15 due to sedimentation of the acid in the glyphosate.
16 We had to reject the entire shipment and we are now in
17 litigation with the supplier. In addition, the much
18 longer supply chain for Chinese products and the
19 inherent risk of delays due to shipping, weather, et
20 cetera, all place Chinese glyphosate at a significant
21 disadvantage compared to Monsanto.

22 For these reasons, as well as certain
23 stigmas in the market associated with Chinese products
24 due to recent scandals involving defective drywall,
25 contaminated food supply, and other products, some

1 customers in the U.S. simply will not accept Chinese
2 product. Overall, these factors as well as the other
3 competitive advantages Monsanto enjoys due to its
4 brand recognition and its ability to leverage its
5 Roundup Ready crop combine to maintain Monsanto's
6 share of the formulated glyphosate market at
7 approximately 70 percent in the agricultural sector
8 and nearly 100 percent in the home and garden sectors.

9 The temporary increase in Chinese imports in
10 2008 and 2009 was a function of the price bubble and
11 the supply shortage conditions of 2008. Those were
12 not normal circumstances, and increased imports were
13 in response to real and perceived shortages in the
14 U.S. market, not due to Chinese producers pushing
15 glyphosate exports to the United States. Thank you
16 very much, I'd be happy to answer any questions.

17 MR. BERNARD: Hello. My name is Stanley
18 Bernard. I am Vice President for Growth and
19 Development at Drexel Chemical Company, located in
20 Memphis, Tennessee. I started my career in this
21 industry 32 years ago as a chemist for Velsicol. My
22 testimony today will cover three points. First, the
23 petitioner Albaugh is a formulator, not a manufacturer
24 of glyphosate. Until as recently as June 2009,
25 Albaugh was importing glyphosate from China.

1 Albaugh's motives for bringing this antidumping action
2 should be seriously questioned.

3 Second, Monsanto is the entity that truly
4 stands to gain from this action. Yet Monsanto, the
5 giant of the agrichemical industry whose
6 anticompetitive practices are notorious, is strangely
7 absent from this proceeding. Third, Albaugh's
8 petition grossly misrepresents the realities of the
9 glyphosate market condition. Any recent fluctuations
10 in demand were not caused by Chinese imports but
11 rather by normal supply and demand factors.

12 In its petition to the International Trade
13 Commission, Albaugh characterizes all forms of
14 glyphosate as simply one all encompassing product.
15 That chemically and functionally is incorrect.
16 Albaugh knows this, as Albaugh is itself an
17 agrichemical formulation company. Glyphosate
18 technical acid, whether dry or wet cake, must be
19 further transformed into a soluble salt form and then
20 formulated to provide a suitable product to farmers
21 for application, and this is so that the plant could
22 take it up properly and it would do its job, much like
23 a drug, it has to be in a form that can be absorbed by
24 the body and then metabolized as needed.

25 This process consumes a number of raw

1 materials other than glyphosate, such as a means,
2 alkali bases, surfactants, compatibility aids,
3 packaging, labor and freight. All this together
4 accounts for more than 50 percent of the value, plus
5 formulation is not a simple process, particularly with
6 glyphosate where you have a reaction going on between
7 the glyphosate and the base, that requires millions of
8 dollars of investment and quite a few skilled
9 employees, not just to make the batches but you also
10 got to package it too.

11 The EPA as well as the Chemical Abstracts
12 Service characterizes each of these compounds, whether
13 it's glyphosate acid, the isopropylamine salt,
14 potassium salt, sodium salt, diethanolamine salt,
15 whichever salt you wish to use, all the separate
16 compounds, each having a different EPA classification
17 number, each having a different Chem Abstracts number,
18 so they are unique compounds.

19 Albaugh represents itself as a producer of
20 glyphosate like Monsanto. That comparison is a
21 stretch of the imagination. Albaugh's small facility
22 in St. Joe, Missouri, is only capable of carrying out
23 the last and final step in glyphosate synthesis. That
24 last step is the simplest step in the process, where
25 you oxidize the PMIDA, or phosphonyl methyl diacetic

1 acid, into glyphosate. You're essentially kicking off
2 one of the acetic acid groups with oxygen. This can
3 be done with air, hydrogen peroxide, or oxygen.

4 In other words, Albaugh is simply
5 substituting one glyphosate for another. I could
6 easily claim to be a producer of Coca-Cola by
7 carbonating the cola syrup, to give you an example of
8 how simple it is. I question why Albaugh even built a
9 facility to convert PMIDA to glyphosate. I personally
10 have evaluated doing the same for my then employers a
11 number of times over the years, and irregardless of
12 capital expenditures, or lack of, I found each time it
13 was not competitive with the market.

14 In other words, it was a poor business model
15 to try to take the last step of a process as
16 complicated as glyphosate synthesis and doing it at
17 another location other than where PMIDA is produced.
18 To me it sounds like Albaugh is complaining that the
19 Chinese PMIDA he's buying is overpriced, too expensive
20 for him to make his glyphosate to compete with the
21 market.

22 Since Albaugh completed its obligations to
23 Monsanto in 2002 for purchase of Monsanto glyphosate
24 in connection with gaining its EPA registration for
25 glyphosate, Albaugh began formulating glyphosate as

1 sourced from China. For the period of time 2007 to
2 2009 cited in Albaugh's petition, most of the
3 glyphosate Albaugh placed into the market originate
4 from China, not by China, through Chinese PMIDA
5 through Albaugh's facility.

6 Albaugh appears to be acting on behalf of
7 Monsanto in making this petition. Monsanto would
8 certainly be the true beneficiary through a windfall
9 of profits should any action be taken by the
10 International Trade Commission. Albaugh too may
11 benefit should its glyphosate production facility
12 suddenly be placed in a better cost position against
13 other generic glyphosate via an antidumping duty.

14 It is noteworthy that Albaugh has been for
15 sale for the last few years. It may be better able to
16 sell its company if its ability to convert Chinese
17 PMIDA into glyphosate were made more cost competitive.
18 Monsanto on the other hand is truly a producer of
19 glyphosate. It is fully back integrated in its
20 production all the way back to phosphate mining, and
21 it has several mines in Idaho where it can obtain the
22 phosphate rock, convert it to elemental phosphorous,
23 which is then converted again to either PCL-3 or
24 phosphorous acid, and continued on through the process
25 to make glyphosate.

1 With such integration in the glyphosate
2 synthesis, Monsanto is certainly the world's largest
3 and also the world's lowest cots producer. Monsanto
4 has been accustomed to U.S. competition since its
5 patent expired in 2000. Monsanto employs a number of
6 tactics to limit competition on glyphosate from
7 generic sources via its marketing programs, tying
8 glyphosate to genetically modified seeds tolerant to
9 application of glyphosate, numerous frivolous patents
10 on both glyphosate formulations and seeds to further
11 restrict competition, purchasing worldwide producers
12 of glyphosate acid to shut them down, and it is
13 expected Monsanto will soon, as early as 2012, have
14 available their next generation of genetically
15 modified crops that are tolerant not to just
16 glyphosate but also dicamba and 24-D type products.

17 Current generic glyphosate producers would
18 not have access to these markets as these crops, as
19 they're introduced, would still but under Monsanto's
20 patents. Monsanto continues to maintain the lion's
21 share of the market, having approximately 70 to 80
22 percent of that market. Monsanto doesn't just market
23 its branded Roundup products but also generic products
24 through distributors and formulators. Registration
25 costs to enter this market are high. They're -- well,

1 I don't want to say what we paid or other people have
2 paid, it's millions of dollars, not just for the
3 registration data but also to gain a license to apply
4 your product over their genetically modified seeds.

5 And that's just the beginning. There are
6 other elements within our industry that you have to
7 comply with. People sitting in this room are now
8 under pressure by task forces to join those task
9 forces in order to gain other support that's required
10 by the EPA such as spray drift, environmental issues
11 with endangered species, the indoor outdoor
12 residential use, and so forth. And then even today
13 there's a new barrier to market.

14 The EPA along with industry has introduced
15 that there will be data compensation now for raw
16 materials. So you can't take just any soap compound
17 and add it into your formulation of glyphosate, it has
18 to come from somebody who's a member of the task
19 force, otherwise the EPA will restrict your
20 registration and reject it until you either agree to
21 buy from somebody who's registered source or you join
22 the task force yourself. So that's just one of the
23 caveats of our industry, it's not just getting a
24 registration and running to the market.

25 Albaugh's petition claims glyphosate is

1 suffering from unfair competition in the U.S. market.
2 Well recent actions by Monsanto do not support that.
3 In 2003, late 2003, Monsanto commissioned Sterling
4 Chemical in Texas City, Texas, to resume its amino
5 diacetic acid production to supplement its production
6 both in Brazil and the United States. In 2008,
7 Monsanto announced its investing \$200 million to
8 increase capacity by 20 percent at a Lirling,
9 Louisiana, facility which was recently completed in
10 2009.

11 One of the other boasts that they've made is
12 not only did it increase the capacity but it reduced
13 the carbon footprint that that facility places on the
14 environment. That's just a fancy name for cutting out
15 some pollution. I suspect what they've done is they
16 put in a process to recycle formaldehyde back into the
17 second step of PMIDA production -- something that a
18 formulator taking PMIDA and oxidizing it can't do.
19 They have to throw that formaldehyde in the garbage,
20 declare it a loss. Monsanto of course regains the
21 value.

22 Since the Monsanto patent 4,405,531 covering
23 all salts of glyphosate expired on September 21st,
24 2000, the U.S. glyphosate market has nearly doubled in
25 volume, and still continues to grow, as does the world

1 glyphosate market. Numerous factors have and still
2 are continuing to make this growth occur.
3 Introduction of new varieties of genetically modified
4 crops resistant to application of glyphosate is one.
5 Increased worldwide acceptance of genetically modified
6 crops. Even diehard environmental groups such as
7 Green Peace, Green Peace of all people has now come
8 out saying that, yeah maybe we were wrong, some of
9 these could be beneficial, let's go ahead and let
10 everybody in the world who's hungry have golden rice.

11 A more favorable toxicological profile,
12 other than the other nonselective herbicides such as
13 paraquat, also contributes to its increased
14 acceptance. Growing homeowner turf use, industrial
15 use, is large, long established, and still growing.
16 World food needs and increased acreage placed into
17 crop production, and it's now more competitive than
18 other nonselective herbicides. Albaugh's petition
19 attempts to limit the focus of its claims to
20 misrepresent market responses so as to cast -- can I
21 take a drink -- so as to cast blame upon Chinese
22 imports for U.S. glyphosate market prices dropping in
23 2009. This is not the case.

24 Beginning in 2007 the glyphosate market, our
25 prices began to rise as demand overtook supply. This

1 was because of large conversions of crop acreage to
2 genetically modified crops, as well as other factors
3 that I listed above, contributed to the increased
4 demand for glyphosate. Also for environmental
5 concerns and in preparation for the 2008 Olympics,
6 many Chinese pesticide factories were shut down and
7 moved to industrial sites. This caused a reduction in
8 available generic glyphosate supply.

9 As oil and petroleum prices began to
10 skyrocket, oil seed crops were in high demand as
11 biofuel plants replaced on stream to produce ethanol
12 and biodiesel. The major oil seed crops, corn,
13 soybean, and canola, are now almost all grown from
14 genetically modified seeds tolerant to glyphosate.
15 These conditions resulted in large demand increases
16 for all inputs, not just glyphosate but seeds,
17 fertilizers, other pesticides, farm equipment, and so
18 forth. John Deere, Case, all of those stocks took
19 significant increases.

20 With this increase in demand, prices of
21 glyphosate, pesticides such as glyphosate and
22 atrazine, and especially all types of fertilizers rose
23 sharply in 2008 crop growth season. Raw material
24 prices for glyphosate synthesis and glyphosate
25 formulation also dramatically increased in price.

1 2009 appeared to be another robust year for American
2 agriculture as oil and petroleum prices remained high
3 into the third quarter 2008.

4 In anticipation of 2009 being another robust
5 year in oil seed crop production, most U.S. glyphosate
6 suppliers began building inventories of glyphosate in
7 2008 so as not to be caught short as they were in the
8 2008 use season. As oil and petroleum prices declined
9 in fourth quarter 2008, so did the prices of many
10 pesticides and fertilizers. When the 2009 U.S. crop
11 planting season approached, large parts of the country
12 were inundated with continuous rainfall. The rainfall
13 and flooding kept many farmers out of their fields, as
14 well as the cold weather.

15 In many instances, beyond the window of
16 opportunity for planting, vast farm acres did not get
17 planted in 2009, and of those that did many were
18 planted late in desperation. They did not have the
19 benefit of normal agricultural practices. The net
20 result was most of the midwestern and southern farm
21 acreage did not receive any preplant herbicide or
22 fertilizer treatments in 2009.

23 As the agricultural commodity companies
24 tried to push their inventories into the market,
25 prices declined. Some products such as atrazine and

1 glyphosate returned to their pre-2007 levels, while
2 other agricultural inputs such as fertilizer and
3 diesel fuel have not. As energy and raw material
4 prices declined, glyphosate prices also declined in
5 China, almost to historic levels.

6 Albaugh's petition focuses on just the
7 marketplace anomaly experienced in the 2007 to 2009
8 seasons. It also fails to reveal what would be
9 considered the normal market conditions after
10 Monsanto's patent protection expired in 2000 and
11 generic competition began. Albaugh also fails to note
12 the two-tier marketplace found in the U.S.
13 agrichemical marketplace. There is the upper tier
14 that's enjoyed by Monsanto with its Roundup branded
15 glyphosate that is comarketed with its Roundup Ready
16 seeds via a contract with a technology fee and a
17 branded Monsanto use requirement.

18 If that does not restrict the glyphosate
19 market enough, Monsanto has also found ways to obtain
20 patents to exclude competition on any other salt form
21 of glyphosate other than the isopropylamine salt.
22 These tactics of Monsanto tend to devalue the generic
23 glyphosate market. The portion of the U.S. glyphosate
24 market, which is approximately 30 percent, that's not
25 tied up by Monsanto marketing programs are restricted

1 by their numerous patents and is available for
2 competition, is what we would call the lower tier.

3 In summation, Albaugh's petition begs the
4 question, who is really behind this, Albaugh or
5 Monsanto? And are Chinese imports really the reason
6 that glyphosate prices have fluctuated? My testimony
7 has sought to demonstrate that Albaugh is simply
8 acting as a stocking horse for Monsanto, and that
9 market conditions, not Chinese imports, explain the
10 recent price fluctuations. I'd be happy to answer any
11 questions. Thanks.

12 MR. CAMERON: George, can we get a time
13 check? I show we have about six minutes, is that what
14 you've got?

15 MR. DEYMAN: Yes, George Deyman, Office of
16 Investigations. You have six minutes, that's right.

17 MR. CAMERON: It's a miracle.

18 MS. MENDOZA: I knew that stopwatch would
19 come in handy.

20 MR. CAMERON: I'd just like to make one
21 point. Don Cameron with Carlton Sanders. The
22 discussion that we heard this morning regarding
23 Monsanto was not exactly what one would call candid,
24 and I think that you've heard testimony here this
25 afternoon which demonstrates that. You asked this

1 morning about why Roundup gets a premium over generic
2 since it is a commodity product, right?

3 And of course what we heard was somewhat of
4 an incomplete answer. We were told that, well you
5 know, it's really like the difference between Advil
6 and ibuprofen. And then counsel said that, well it's
7 really like Hostess cupcakes. I don't know that I'd
8 want to eat this stuff, I mean I like my clients but
9 I've got to tell you. But I mean, really is that a
10 complete answer to this question? I mean they know
11 that Monsanto actually gets a tech fee, and they know
12 that potential Monsanto seed will not receive the crop
13 protection from Monsanto unless they're using Roundup
14 to protect it.

15 Well, I mean that means Monsanto really
16 controls this industry through this device. So the
17 question was asked this morning by the panel, I mean
18 we've just heard about what a disaster this market is,
19 so why is it that Monsanto is expanding its capacity?
20 And of course counsel said, well gee I don't know, who
21 knows? And Monsanto doesn't know because -- well,
22 they might know but they're not here. And he doesn't
23 speak for Monsanto. He sends letters on behalf of
24 Monsanto, but he doesn't speak for them.

25 Now, I would just like to make a suggestion

1 as to, now I, just like counsel, am speculating, okay.
2 But my speculation is that Monsanto is expanding that
3 capacity because they're smart and because they make a
4 lot of money. And the reason they're expanding that
5 capacity is that the growth curve is up. And the
6 reason that the growth curve is up is because GMOCs
7 are expanding, not only here with new varieties, but
8 also globally with global acceptance.

9 So yes, there is a reason that Monsanto
10 expanded their capacity, it's because they don't make
11 their decisions based on tomorrow, they're making
12 their decisions based on the long term. And based on
13 their actions, their actions are bullish.

14 And finally, we heard Mr. Vance say, well
15 look, you know, consumption here is really constant.
16 I mean it might have bumped up a little bit but it's
17 constant. Weeds are weeds. Got them all the time,
18 it's the same thing, so consumption isn't going to
19 change. Well that's true about weeds, but the growth
20 of resistant seeds is not constant, and that is
21 exactly the point, and that is exactly the basis for
22 Monsanto's decision.

23 MS. MENDOZA: That concludes our
24 presentation.

25 MS. DEFILIPPO: Thank you, Ms. Mendoza, and

1 thank you very much to the panel for coming today and
2 providing testimony, it's helpful to have witnesses on
3 both sides that know the market, so I appreciate you
4 being here, and we will start staff questions with Ms.
5 Sherman.

6 MS. SHERMAN: Thank you. My first question
7 is for Mr. Puech. You said in your testimony that
8 there are a limited number of Chinese producers that
9 are licensed for export. Do you have any idea of how
10 many Chinese producers are actually licensed for
11 export?

12 MR. PUECH: No I don't, but I know that many
13 of the smaller producers are not producing and are
14 being shut down. Many others are being regulated for
15 not having proper environmental facilities to
16 decontaminate byproducts. And the big producers who
17 are qualified and who have good facilities are
18 licensed for export.

19 MS. SHERMAN: Thank you. In the petition in
20 exhibit 8, there's an article on the Chinese
21 glyphosate industry that states that there are low
22 entry conditions in China but fierce industry
23 competition. Do you know why the entry requirements
24 are so low in China, and why don't we see more
25 glyphosate producers here in the U.S.?

1 MS. MENDOZA: Are you prepared to answer
2 that? I mean we could ask our clients probably to
3 respond, they might know a little bit more about the
4 conditions in the Chinese market, and we can send them
5 this article and see what they think of what's said
6 there and get their comments.

7 MS. SHERMAN: Sure.

8 MS. MENDOZA: I think you can respond that
9 you don't see a lot of people entering this market,
10 right, in terms of the U.S. market?

11 MR. PUECH: Well you have to get a permit in
12 China to put in a glyphosate plant, and it's not easy
13 to get this permit. I mean there's government
14 regulations as to who can produce and who can't
15 produce. And it is true there is some illegal
16 production, but this illegal production is not going
17 to be long term, I mean it's going to be shut down and
18 regulated. And that's limiting the number of people
19 who can legally be in the business.

20 MS. SHERMAN: Thank you. Do you agree with
21 the statement in the petition that states that Chinese
22 manufacturers typically use the glycine route to
23 produce glyphosate versus the IDA route, and do you
24 know why the Chinese producers prefer using the
25 glycine route?

1 MR. PUECH: Well they produce it by both the
2 different routes, it's just the majority of production
3 is glycine, and glycine is usually more economical.
4 They can control some of their raw material costs for
5 glycine much better than they can control some of the
6 raw material costs by the IDA route. Stanley, you
7 want to comment on that?

8 MR. BERNARD: Yes, also glycine is a
9 different compound than the precursor for IDA. IDA is
10 produced via diethanolamine. Diethanolamine is
11 primarily available from facilities who have close
12 relationships with petroleum companies. Here in the
13 United States the three major producers, or only three
14 producers, and that's Huntsman, Dowell, and Linedel.
15 There is not any diethanolamine production in China,
16 or there wasn't. I understand there's probably some
17 now in Taiwan. But the glycine was the first to be
18 developed because they had access to glycine.

19 MR. HEIDE: Volka Heide with Helm. If I
20 might add something. Glycine route was the truly
21 generic route. We in Helm, we dealt with the Chinese
22 since the late '80s on behalf of Monsanto also,
23 Monsanto had a shortage in glyphosate at that time but
24 still they did not give a license to the Chinese to
25 produce the same way Monsanto is producing in the U.S.

1 So there was a patent of Monsanto on the IDA route,
2 especially on the catalysts used and necessary in the
3 IDA route, so the glycine route was all we had
4 available at that time, and then over the years it
5 progressed into something which is very cost
6 competitive.

7 MS. SHERMAN: Thank you. There was a lot of
8 talk earlier about the Beijing Olympics in 2008 and
9 earthquake and how that affected supply and whether it
10 was speculation. Can you comment on whether this
11 actually affected supply?

12 MR. PUECH: Well we do know that one of the
13 glycine producers was shut down because their factory
14 was too close to Beijing, and the Chinese as I
15 understand it had a regulation as to how many
16 factories would be allowed to operate within, I think
17 was it a 100-mile radius of Beijing, maybe larger than
18 that. And so if you happened to be in the 100-mile
19 radius you got shut down, and they didn't care whether
20 you were a producer of glyphosate or not.

21 MS. SHERMAN: Do you know how large that
22 company was? Was is a major producer?

23 MR. PUECH: It was a major producer of
24 glycine for the glycine route glyphosate, yeah.

25 MR. HEIDE: And the alternate producer then

1 was located in this Szechuan province where the
2 earthquake happened, and then they got influenced by
3 that as well because they did not have enough process
4 water and so on because all this damming system, the
5 leveling system and so on collapsed, and so they did
6 not have enough electric power and they did not have
7 enough processing water so they had to close down for
8 three months.

9 MS. SHERMAN: Okay. I think my last
10 question goes back to the quality issue that counsel
11 just commented on, but can other people comment on
12 quality difference between Monsanto Roundup and the
13 Albaugh's nonbranded glyphosate and the Chinese
14 glyphosate?

15 MR. PUECH: Well, in general the quality is
16 seen in impurities in the technical. Sometimes you
17 even have contaminants such as dirt and stuff swept up
18 from the factory floor bundled together and sold as
19 technical glyphosate. And of course in the formulated
20 product you quite often can get improperly made
21 formulations in China, which are not stable and result
22 in sedimentation and things like that in the U.S. and
23 are not acceptable to U.S. customers.

24 MS. SHERMAN: Okay, I have no further
25 questions.

1 MR. CAMERON: Excuse me, did you also want a
2 discussion of the difference between generic and
3 Roundup? Because these guys can probably give you a
4 little discussion of that if you would like.

5 MS. SHERMAN: Sure.

6 MR. CAMERON: Is that helpful for you?

7 MS. SHERMAN: Yes.

8 MR. CAMERON: Why don't you talk to her
9 about that, about the difference between Roundup and
10 generic like Albaugh, what's the difference?

11 MR. BERNARD: What's different? Well, in
12 the beginning there was no difference. Original
13 Roundup was the same as what we're allowed to sell
14 now. Now, over the years Monsanto has decided that
15 they want to convert their markets to the potassium
16 salt, and they have a variety of patents that protect
17 that. Even though the total salt patent expired in
18 2000, they still managed to keep those protected by
19 things as -- I don't know how they get it through the
20 Patent Office but they do -- the one that they like to
21 wave as being the one that protects potassium salt is
22 the fact that you can formulate potassium salt in a
23 little higher concentration than the isopropylamine
24 salt.

25 Therefore you've created a way of storage

1 that's unique for glyphosate because you can take this
2 other salt and make it a little more concentrated so
3 you can put more in a barrel, you know, they're not
4 patenting the salt, they're patenting a storage
5 system. You know, I can do the same by not putting as
6 much water in Koolaid, but how they got it through the
7 Patent Office and, you know, we spent \$70,000 with a
8 patent attorney to confront it, and went to Monsanto
9 and they said, well the Patent Office thought it was
10 good, and if you win we've got another one here. So
11 we just kind of gave up on that.

12 The other issue I believe that's involved
13 with the potassium salt is, like I said, in 2012 we
14 anticipate they'll be coming out with a glyphosate
15 dicamba combination -- and dicamba would be formulated
16 as the potassium salt and makes it a lot easier as the
17 potassium salt is a little easier for coformulations
18 with metolachlor and other compounds.

19 MR. HEIDE: But again, we are mainly
20 competing in the market segment of 41 percent
21 isopropylamine salt. All of us running mainly this
22 simple formulation of glyphosate, all of us running it
23 mainly here in the U.S. The difference in quality
24 toward Chinese material is, as Megan said it
25 correctly, is quality control. The U.S. market is a

1 very sensitive market, there's a lot of liability
2 involved, so quality control is important, and U.S.
3 formulators or producers of glyphosate isopropylamine
4 salt are just better organized and they use better raw
5 materials. So what most of the producers and
6 formulators here in the U.S. do, they use branded
7 surfacting systems in their formulations, which makes
8 the product a better performing product than simply
9 made Chinese copies.

10 MR. BERNARD: Now, the material that
11 Monsanto supplies to distributors for repackaging or
12 formulating, now that's all isopropylamine. The 41
13 percent that Monsanto supplies is Buccaneer or Honcho,
14 that's what they call their fighting brands. They'll
15 give the distributor a certain proportion of that
16 along with however much Roundup branded material, and
17 so that he can go into the generic market with it.

18 MS. DEFILIPPO: Thank you. And thank you,
19 Ms. Sherman. We'll now turn to Mr. Haldenstein for
20 any questions he may have for this panel.

21 MR. HALDENSTEIN: Thank you. Mike
22 Haldenstein, Office of the General Counsel. Do you
23 agree that all the forms of glyphosate constitute one
24 like product? Or what's your position on that?

25 MS. MENDOZA: For purposes of the

1 preliminary determination we do take that position,
2 that it's a single like product.

3 MR. HALDENSTEIN: Thank you. And turning
4 back to who's a domestic producer, what's your
5 position on whether the formulators are producers and
6 whether -- there was some testimony that suggested
7 that even Albaugh wasn't doing enough to constitute
8 domestic production.

9 MS. MENDOZA: Well, our position is that
10 basically Albaugh is the same as these other
11 processors, and that for purposes of the Commission's
12 legal analysis under this case, which I believe you
13 referred to earlier, we believe that they should all
14 be treated as members of the U.S. industry. If
15 they're processing it in the United States, and from
16 what we've seen they have a significant value added
17 and significant investments, and therefore while some
18 of our witnesses are saying, you know, if we're not
19 they're not, I think our legal position is basically
20 that they all should be considered U.S. processors,
21 and therefore that to the extent that there is price
22 competition, at the formulated stage it's occurring
23 between U.S. producers of that product.

24 MR. HALDENSTEIN: Okay, thank you.

25 MR. CAMERON: It also goes to one other

1 issue, which is the reason that we have discussed this
2 in terms of domestic competition. The U.S.
3 manufacturing jobs that are at stake among the
4 formulators, which are U.S. producers, are equal in
5 value to the other U.S. jobs that are at stake. So
6 this isn't a case where you're talking about importing
7 jobs and people kind of dismiss importers as whatever,
8 these are U.S. manufacturing jobs that are here being
9 attacked by this petition. And that is a major
10 difference which actually is one of the reasons that
11 you've made these decisions with respect to like
12 product.

13 MS. MENDOZA: And if I could just add one
14 other thing, and that goes also to Ms. Bryan's
15 comment, which is that to the extent that, and it's
16 our position that all of these processors are part of
17 the U.S. industry, that in fact the inventories that
18 these processors are holding of formulated product is
19 in essence U.S. product, and that the Commission
20 should consider it that. So for purposes of its
21 analysis, we believe that all the U.S. processors
22 should be considered as part of the domestic industry
23 and their production considered U.S. production.

24 MR. HALDENSTEIN: Is that regardless of
25 where the acid that they obtained was from?

1 MS. MENDOZA: Yes, absolutely.

2 MR. HALDENSTEIN: Okay.

3 MS. MENDOZA: We don't think that's a
4 relevant consideration.

5 MR. HEIDE: If you take the formal aspect of
6 added value, we did it in Helm before in other
7 countries but we also did it here in the U.S., we did
8 that calculation starting from Chinese supply
9 glyphosate acid 95 percent and did the value added
10 calculation to a glyphosate 41 percent to a vec, as we
11 defined it here before. We came to a value of more
12 than 50 percent, and we did that calculation here in a
13 smaller group yesterday again, and I said, depending
14 to the quality of the 41 percent I can demonstrate all
15 kind of calculations between 45 percent and 70
16 percent.

17 So for the 41 percent it's fairly easy. For
18 this manufacture a used product, this -- product of 62
19 percent, there I would probably be borderline. But 41
20 percent formulation which is a major formulation here
21 in the U.S., definitely also by legal aspects fully
22 qualifies to change the origin from China to the
23 country where it has been formulated.

24 MS. MENDOZA: And I would just note too that
25 our position basically is that, and I think that's

1 what the Commission found in the Thermal Transfer
2 Ribbons case, which is that regardless of NAFTA
3 rulings with respect to how you treat NAFTA sourced
4 products produced in the U.S. and Canada, I mean
5 frankly our position is that's really not relevant to
6 the Commission's analysis.

7 MR. HALDENSTEIN: Okay, thank you. Could
8 you be sure to address the other five factors in
9 addition value added in your postconference?

10 MS. MENDOZA: Absolutely, yes.

11 MR. HALDENSTEIN: Okay, thank you. And
12 related parties, since a lot of these I guess, you
13 know, producers are also importers, can you be sure to
14 take a position in your postconference brief on them?

15 MS. MENDOZA: Yeah, as you note it's
16 probably confidential what we're going to say about
17 individuals, so yes we'd be happy to do that.

18 MR. HALDENSTEIN: Okay, thank you. I have
19 no further questions, thanks.

20 MS. DEFILIPPO: Thank you, Mr. Haldenstein.
21 We'll now turn to Ms. Bryan.

22 MS. BRYAN: Thank you. Let me see, I'm just
23 going to start with the demands going into '09. And I
24 guess, Mr. Klett, it's your exhibit 2 that I want to
25 refer to, that this is the plantings of the herbicide

1 tolerant crops. I mean I think this is a good
2 indication I guess of a big portion of demand, and I
3 guess, not sure, from what we've heard this afternoon
4 there did seem to be some indication of lower demand
5 in '09 it sounds like, but I'm not sure if we're
6 seeing it here.

7 MR. KLETT: There's different elements in
8 '09 in terms of what affected demand. You almost have
9 to look at slide 2 and slide 4, but basically what
10 slide 2 shows is the long term growth path based on
11 herbicide resistant plantings, and that was up in the
12 '09-2010 season. But you had other things going on as
13 well in '09 that would affect actual consumption or
14 actual demand for glyphosate, and that is that even if
15 herbicide resistant crop plantings were up, if farm
16 income was down they may not want to buy as much just
17 because there is constraints on their ability.

18 For example if you look at slide 4, there
19 were declines in farm income and basically declines in
20 purchased inputs across the board. So you have that
21 factor, you also have weather related issues that may
22 have affected the actual consumption of glyphosate.
23 Antoine testified about, you know, there was only one
24 application versus two because of weather conditions,
25 so even with the same acreage being planted there

1 could have been a decline in actual demand for
2 glyphosate. So I think you have to look at all of
3 those factors in conjunction in terms of what actual
4 consumption and actual demand was, even if acreage was
5 up. And I think our point is that acreage is up not
6 only in the U.S. in terms of herbicide resistant crops
7 but across the world, I think slide 3 I have that.
8 And essentially meaning that explains a lot about
9 investments, about increases in Chinese capacity, and
10 threat.

11 MS. BRYAN: Thank you, that's really
12 helpful. And looking forward to demand expectations,
13 do you have a sense for that?

14 MR. PUECH: I'd like to comment. Monsanto
15 has a gene, the Roundup Ready gene, and it can insert
16 it in any crop they want. Those we know of today, and
17 those of tomorrow, and we haven't talked much about
18 the crops of tomorrow, but I'll give you an example.
19 Brazil is pretty much self sufficient for ethanol
20 because it grows a lot of sugar cane. Well, in two
21 years, they're going to have Roundup Ready sugar cane
22 in Brazil.

23 That's a huge consumer of glyphosate because
24 you have to kill the crop to plant the next crop, the
25 renewed crop, you know, and so this alone would have a

1 huge demand for glyphosate. If other crops come along
2 where they can insert the Roundup Ready gene, and
3 there are others on the way, that's going to drive
4 demand, so as Donald said, putting in a new plant,
5 they know what they're doing, and the demand is going
6 to continue to keep climbing as they add new crops and
7 new varieties of existing crops which are Roundup
8 Ready.

9 MR. KLETT: If you look at Slide 3, this
10 actually is from the Monsanto presentation, and this
11 is biotech trait seeds of which herbicide resistance
12 is one biotech trait, but they actually have
13 projections for 2012 and some of the percent of the
14 market that's going to have these biotech trait
15 characteristics, and you can see there's growth in the
16 U.S. and across the world, so that will generate
17 additional demand for glyphosate.

18 MS. BRYAN: Thank you. It sounds like when
19 there's a new Roundup Ready crop that Monsanto if it's
20 Roundup benefits greatly from that, so do you have
21 like an estimate or an idea of like when a new Roundup
22 Ready crop comes into the market like what the impact
23 on the generic glyphosate is?

24 MR. HEIDE: We also have huge export
25 opportunities. Please remember that the entire

1 European zone is today GMO free because of the
2 political resistance, and Monsanto is still under the
3 belief that they can overcome those hurdles, and the
4 ruling Lirling plant is also designed for export to
5 Europe.

6 MR. PUECH: I'd like to add I can speak a
7 lot about Brazil because I go there frequently, and
8 Roundup Ready corn was introduced in Brazil about two
9 or three years ago, and Roundup Ready soy beans not
10 that long ago, and the increase in market share of
11 Roundup Ready beans versus non Roundup Ready beans is
12 explosive. In something like 60 percent of Brazilian
13 soy beans now are Roundup Ready. In the U.S., more
14 than 90 percent are Roundup Ready.

15 There's more demand growth that's going to
16 take place in Brazil just based on soy beans. Huge
17 demand growth based on increase in corn, Roundup Ready
18 corn, and of course in the Roundup Ready new crops,
19 sugar cane and some others, they're working on. The
20 Brazilian market now is as big as the United States'
21 market, so if you're a Chinese producer, you don't
22 look just at the U.S. business. You look at the
23 global business, and I can tell you that the demand
24 for glyphosate is very, very strong and very bright if
25 you're a glyphosate manufacturer.

1 MS. BRYAN: Okay. Thank you. And just to
2 clarify, does Monsanto do the same bundling of its
3 Roundup Ready seeds and Roundup in other countries?

4 MR. PUECH: Well, it failed to in Argentina.
5 In Argentina, actually they weren't able to enforce
6 that patent, and most of Argentina is Roundup Ready,
7 and they use generic glyphosate over there. In
8 Brazil, there's a lot of sellers, and I don't think
9 they can tie the seed and the use of Roundup brand.

10 MS. BRYAN: Okay. Thank you. Yes. This is
11 another question. When was the Roundup Ready corn
12 introduced? Was it '06, or was it before that? 2006?

13 MR. BERNARD: About 2005 is when it really
14 started. They have to come into it gradually because
15 basically what you have to do is grow more seed each
16 year, so it takes about five years for them to get up
17 to full production.

18 MS. BRYAN: Okay.

19 MR. BERNARD: And now they're probably 90,
20 95 percent of the U.S. corn is all GMO now.

21 MS. BRYAN: Okay. So I would assume
22 Monsanto was prepared that there would be increased
23 demand for glyphosate due to this introduction of
24 corn. I'm just wondering if there's any sense why
25 Monsanto maybe had the supply shortage and why they

1 weren't prepared in '06, '07, '08?

2 MR. BERNARD: I don't think they anticipated
3 the gross that they got plus the energy crisis. It
4 changed so much acreage over the whole seed cop like
5 corn and soy beans and canola. Anything you can
6 convert to a biofuel was planted, and so rice and
7 cotton acreage and those type of crops were not
8 planted.

9 MS. BRYAN: Okay.

10 MR. BERNARD: I've never seen Highway 61 in
11 Mississippi planted with corn. It's always been
12 cotton and rice.

13 MS. BRYAN: Okay. Also, covering the price
14 increases in '08, what is your sense of who is leading
15 the price increases if there was a price leader? Was
16 it coming come site or was it domestic?

17 MR. PUECH: I think that the price increases
18 were driven by supply and demand and by increasing the
19 price of raw materials. The demand here was huge.
20 Monsanto couldn't supply, and so there was a lot of
21 product imported by various big companies to formulate
22 here and supply the market, so it's really a shortage
23 of availability, and when the demand started
24 increasing like that, the Chinese raw material prices
25 increased, and it was just a whole cycle of price

1 increases.

2 MS. BRYAN: Okay.

3 MR. HEIDE: Monsanto also calculated with
4 the Chinese capacities, but actually the logistics
5 said they could not manage. We have been involved in
6 that. We sought material for Monsanto in Big Sky, but
7 we could not supply enough from China. So that
8 surprised Monsanto. They thought the Chinese
9 capacities are bigger than they actually are. There's
10 one big difference, and we had it here also this
11 morning. We always talk about the Chinese capacities.
12 We need to realize there are two different indicators
13 for the Chinese capacities.

14 The one indicator is installed capacity, so
15 in theory is you have enough raw material supply, is
16 you have enough orders on hand so they can produce a
17 given quantity, but in reality, they produce much less
18 than that because they don't have the raw material
19 supply, because they don't have the inputs, because
20 they don't have the orders in time, so actually that's
21 a huge difference between installed capacity and real
22 capacity, and this needs to be analyzed.

23 MS. BRYAN: Okay. Thank you. During '08,
24 was it your sense that the acid prices from the import
25 sources were about the same as U.S. acid prices?

1 MR. PUECH: Well, there was a range of
2 prices, but there was a real shortage of availability.

3 MS. BRYAN: Okay.

4 MR. PUECH: And so, I mean, there wasn't a
5 big difference in prices, but you could get cheaper
6 from certain suppliers than from others.

7 MS. SHERMAN: Was Monsanto supplying it
8 though?

9 MR. PUECH: I'm talking about the Chinese
10 side.

11 MS. BRYAN: Okay. Okay. But you couldn't
12 say across the board that all imports from China were
13 higher or lower than Monsanto's prices say of acid,
14 right?

15 MR. PUECH: Well, I don't know Monsanto's
16 prices. I couldn't answer that.

17 MS. BRYAN: Okay.

18 MR. PUECH: But between the Chinese
19 suppliers, there was a difference in price.

20 MS. BRYAN: Fair enough. Okay.

21 MR. KLETT: Ms. Bryan, as I said in my
22 draft, we have the actual cost, and we'll provide that
23 in our post-conference brief in terms of the levered
24 cost relationships of the Chinese acid versus domestic
25 acid to the formulators.

1 MS. BRYAN: Okay. Thank you. This is also
2 related to the acid question. Are there any importers
3 of acid that offer to sell it to other formulators in
4 the United States? Is that common or not common?

5 MS. MENDOZA: Are you saying just acid
6 importers and nothing else? Is that what you mean?

7 MS. BRYAN: And they might be also
8 formulating on their own, but is there a separate
9 channel where they're importing and reselling acids?

10 MS. MENDOZA: For acids you're talking about
11 now?

12 MS. BRYAN: Yes.

13 MS. MENDOZA: Okay.

14 MS. BRYAN: Do you have a sense of how
15 common or uncommon that is?

16 MR. BERNARD: No, no, no.

17 MS. MENDOZA: I don't think it exists.

18 MR. PUECH: Well, there was a lot of people
19 importing acid and selling it to others that didn't
20 have it or didn't have a registration for that
21 particular supplier, but over time, the other big
22 importers and all the big formulators have their own
23 supply, so there's much less of that. There is still
24 some quantity, but not much.

25 MS. BRYAN: Okay. Thank you. Also, this is

1 something I asked about this morning. I just kind of
2 want to get your take on this if you know. If a
3 formulator is using acid from both import sources and
4 from Monsanto, is the formulated product typically
5 sold at the same price regardless of the mixture of
6 the acid used?

7 MR. BERNARD: Yes.

8 MR. HEIDE: Yes, and we do it. Yes,
9 absolutely same price

10 MS. BRYAN: Thank you.

11 MR. HEIDE: And also to your question which
12 right before about a selling technical product, also
13 we did this before, but as Megan correctly answered,
14 it has been discontinued. It happened only in 2008.
15 Since that time, not anymore.

16 MR. BERNARD: Yes, it's really a
17 registration issue more than it was a sale. Somebody
18 wants to get into the market, and their registration
19 is pending, can you help me out with your
20 registration?

21 MR. HEIDE: That was also logistics because
22 we had more efficient logistics and others so we could
23 help some people to source the product from China
24 because also them having three offices over there in
25 China, so we have the logistics to handle those

1 volumes.

2 MS. BRYAN: Okay. Thank you. Also, I just
3 have another question about the substitutes. I still
4 kind of don't have a good handle on this. Are there
5 other herbicides that can be substituted for
6 glyphosate?

7 MR. BERNARD: In some degree, but certainly
8 not on Roundup Ready crops. If you want to go out and
9 burn down like we have those weeks right here in this
10 square, you could use glyphosate, glyphosate,
11 paraquat and kettle, but if you put paraquat or
12 glyphosate across glyphosate resistant crops, you
13 kill them, so the majority of the market, no you can't
14 substitute. In some instances, you certainly can with
15 other non-selective herbicides. Diaquat's another
16 one.

17 MS. BRYAN: Okay. Thank you. I also have a
18 question. This morning I think I heard correctly that
19 there are other companies that are selling glyphosate-
20 resistant seeds like DuPont and Dow and Syngenta, do
21 you agree with that? I mean, are they bundling sales
22 of seeds and glyphosate, and how is that an act of
23 Monsanto's dominance?

24 MR. BERNARD: They all have their different
25 ways of bundling, but the net result is the market's

1 excluded to this. Syngenta is a real master at that
2 because they tend to bundle their chemistries, which
3 is a very broad line of chemistry, and they have
4 multi-tiered ways of building additional fences
5 keeping a distributor from buying a generic product.
6 They start with limiting your rebate. They're so bold
7 they allow you a percentage.

8 Like with metolachlor in 2002, they
9 begrudgingly allowed a distributor to buy two percent
10 from somebody else, and they give additional
11 incentives for their glyphosate products. I can show
12 you if you'd like a copy of it.

13 MR. HEIDE: No. I think for the glyphosate
14 case then it's important to know that Syngenta is
15 having no production facility for taking care of
16 glyphosate any longer outside of China. In the past,
17 Syngenta owned a plant in the UK. They closed this
18 down two or three years ago, so today they also with
19 the glyphosate they depend on China. For Dow, it's
20 about the same situation. Dow would only have those
21 two sources, either Monsanto or Chinese supply. They
22 don't own any glyphosate centers just to explain that
23 background.

24 MS. BRYAN: Okay. Thank you. I think it's
25 going to be my last question, but do you agree with

1 the story we heard this morning about coming into '09
2 there was this buildup of inventories which what we
3 heard this morning had a direct impact on the pricing,
4 and we do agree that there was this inventory buildup
5 and to what degree did it affect prices do you think?

6 MR. HEIDE: This is in the companies
7 different situation. Like we in Helm, we had a very
8 soft landing because some people got just too greedy,
9 so they bought too much glyphosate because they did a
10 pure speculation that the prices would go up forever,
11 and they just ignored the facts, so some people did
12 okay also in 2009, and then some people got burned, so
13 it's individual situations.

14 MS. BRYAN: Okay. Thank you.

15 MR. KLETT: I think there's also two points
16 on the inventory. I think factually we agree there
17 was an inventory buildup, but the issue is what are
18 the implications for your analysis in terms of
19 causation, and I think there is two points, one of
20 which was alluded to by Julie and that is that if it's
21 formulated product, it's inventory of U.S. production,
22 so if that had an adverse affect on the market based
23 on selling inventory into the market or loading
24 inventory into the market at the end of the year,
25 that's not due to imports.

1 The other this is from an accounting
2 perspective. If you were a purchaser of either
3 Chinese PMIDA or Chinese glyphosate at a high cost
4 during the peak, and you decided to off-load that
5 inventory, that will have a huge affect on your
6 financials. It's not due to low-priced imports. It's
7 due to having purchased high-priced imports of
8 glyphosate or PMIDA from China, so I think you have to
9 evaluate those two things on the inventory side.

10 MS. BRYAN: Okay. Thanks. I appreciate
11 that, and that's all my questions. Thank you.

12 MS. DEFILIPPO: Thank you, Ms. Bryan. We'll
13 turn to Mr. Randall. Do you have any questions for
14 this panel?

15 MR. RANDALL: Yes. Are you kind of getting
16 us to understand that Monsanto is with respect to
17 glyphosate essentially been working on its patent
18 positions and it's developed more and more of them
19 that they've managed to use to their advantage to
20 expand the market and extend it in new directions?

21 MR. PUECH: Yes. Monsanto is doing a great
22 job, and I own their stock.

23 MR. RANDALL: So how would you see that
24 business strategy, if you will, fitting into an anti-
25 dumping case such as we have here? Do you see any

1 connection in U.S. law between such a business
2 strategy, successful or not, and anti-dumping as a
3 matter of law?

4 MR. PUECH: In other countries, Monsanto has
5 successfully instituted anti-dumping in the past, and
6 so they have a record of doing this.

7 MS. MENDOZA: But I will say that there are
8 no existing orders on imports into any country other
9 than Brazil. There's a two percent duty rate, so, I
10 mean, in every other country they do not impose them.

11 MR. PUECH: They're all expired, yes, and
12 then they file in other countries, and they fail in
13 some countries.

14 MS. MENDOZA: Right.

15 MR. CAMERON: But with respect to your
16 question about how Monsanto's strategy affects this
17 case, I think it Monsanto's strategy and the success
18 of Monsanto in fact dominates this case. It
19 absolutely slices any possible causation effect. I
20 mean, we heard this morning about the great threat
21 that the Chinese imports have on this market. I mean,
22 let's get serious. This market is about GMO seed.

23 This market is not about just this product.
24 This market is about the GMO seed. That's where your
25 demand is, and in fact, who controls the GMO seed and

1 who controls how much everybody gets. I mean, let's
2 face it. Everybody in this room is dependent upon
3 Monsanto for their raw materials. What happened in
4 2008? In 2008, Monsanto wasn't selling everybody all
5 of the raw material that they need to make their
6 product.

7 Therefore, what happened? What happened was
8 that people went out and got other sources because
9 actually, contrary to what you heard this morning, it
10 is a raw material, and Monsanto is the only U.S.
11 producer that sources that raw material, so, I mean,
12 looking at this dynamic and the market strategy, look,
13 Monsanto is tremendously successful. I mean, I think
14 this is great, and GMO seed, let's face it, we all
15 need food, and the idea is in a growing world, well
16 guess what?

17 All of those dynamics work in their favor,
18 which again gets back to the answer to the question
19 why did they expand their capacity given what we
20 understand to be the market conditions, and the answer
21 is because Monsanto works globally, and they
22 understand perfectly what this market is, and in
23 response to the question about well, do they have tie-
24 in arrangements down in Latin America, that's really
25 not the point.

1 The point is they're getting paid for the
2 seed, and they're going to get more than their share
3 of the glyphosate, and they have the seed, so this is
4 a growth market, and Monsanto in fact controls an
5 incredible segment of it. I mean, I don't know
6 exactly how much because I haven't seen a
7 questionnaire response, but assuming we were to get a
8 questionnaire response, I could actually give you an
9 answer to that, and you would actually be able to
10 calculate that number yourself.

11 MR. HEIDE: Then if you go back to
12 logistics, you're going to have the anti-dumping duty
13 against lots coming from China. In the past, we had
14 those situations. We bought from Monsanto, and then
15 in the season, they don't have the logistics to supply
16 everybody at the same time, and then we're at the
17 mercy of Monsanto and then maybe of Albaugh, who
18 hardly is sending enough material to cover their own
19 needs, so there will be no competition anymore.

20 MR. RANDALL: ITC looks at statutory factors
21 are laid out. I've never heard anti-trust being
22 included. I'm not a lawyer, but --

23 MR. CAMERON: That's to your credit.

24 MR. RANDALL: So is there some way --

25 MR. CAMERON: We're not saying that the

1 anti-trust aspects is what means that you can't have
2 an anti-dumping case for exactly the reasons you're
3 saying. Look, this Commission is on record saying I
4 don't care if they're a monopolist. Monopolists can
5 be injured. That's not the point. The point is that
6 because of the dynamics of this particular market, the
7 competition here is not between imports and domestic
8 production of this product.

9 The competition is between these U.S.
10 producers of a U.S. product, and these U.S. producers
11 of a U.S. product. That is a very big difference. It
12 gets to the point of well, how many people are really
13 importing this product and just selling it like a
14 steel distributor or like a steel importer because
15 that's what we're normally dealing with? We're
16 normally dealing with people who are importing these
17 products, and then they're importers, and all they're
18 doing is they're selling them, and how much can they
19 import? As much as they can fit through the port, but
20 that's not what we're talking about here.

21 What we're talking about here is U.S.
22 production, and yes, there is an alternative to the
23 Monsanto-produced U.S. production, and that happens to
24 be Chinese, but the product is produced here, and the
25 product is what is applied to the GMO seed, so in

1 terms of that we're not suggesting that because there
2 may or may not be anti-competitive effects of
3 Monsanto's business model that somehow that precludes
4 a dumping case, we're not saying that at all.

5 What we are saying is that when you look at
6 the market dynamics here and the structure of the
7 market that it breaks the causal relationship between
8 the concept of imports from China having any
9 significant impact whatsoever on domestic production
10 and especially Monsanto, which is an absolute joke.

11 MR. HEIDE: To repeat what I said earlier,
12 we had about 50 percent added value on using
13 glyphosate as a raw material originating from China.
14 We as U.S. manufacturers formulating that glyphosate
15 here in the U.S., so about 50 percent. It depends a
16 little bit to the situation. It can be everything
17 between 40 percent and 70 percent, and then we have
18 another added value in distributing that product.

19 We are making a margin on it. We are
20 selling it to our customers and having a profit out of
21 that sales transaction. So in general terms, I think
22 we can talk here about added value of that product
23 originating as a raw material from China to the U.S.
24 economy of about 70 percent.

25 MR. RANDALL: Just as a suggestion, in the

1 post-hearing brief you might want to consider sort of
2 looking at these things you pointed out and seeing how
3 it plays out through the statutory factors that we're
4 required to look at.

5 MR. CAMERON: We'll be glad to do that.
6 Thank you.

7 MS. DEFILIPPO: Are you done, Mr. Randall?

8 MR. RANDALL: Yes.

9 MS. DEFILIPPO: Okay. Thank you, Mr.
10 Randall. Mr. Ascienzo, questions from you?

11 MR. ASCIENZO: Yes. Yes, thank you. Do all
12 of you compete with each other and with Albaugh and
13 across all sectors and all agriculture versus golf
14 courses or however it was described this morning?

15 MR. BERNARD: If our particular chemistries
16 clash, yes. Albaugh has 24D. We don't, so we
17 wouldn't compete in the broad leaf market, but we have
18 glyphosate, and we have MSMA, and yes, we compete in
19 those markets.

20 MR. ASCIENZO: Okay.

21 MR. BERNARD: Well, we only sell to
22 distributors, and then the distributors take it on to
23 retail, but our brands would compete, yes, on the
24 retail level.

25 MS. SHERMAN: Like lawn and garden?

1 MR. BERNARD: Lawn and garden as well. Yes,
2 MSMA used to be lawn and garden until the EPA decided
3 they didn't like it.

4 MS. SHERMAN: Like Home Depot and Lowe's?

5 MR. BERNARD: Home Depot.

6 MR. HEIDE: On the glyphosate, yes. There
7 is direct competition between Nufarm and Cheminova and
8 Drexel and MEYCHEM and Helm. We are all direct
9 competitors.

10 MR. ASCIENZO: Right. Your formulated
11 glyphosate. Right.

12 MR. HEIDE: Direct competitors, yes.

13 MR. ASCIENZO: Okay. Thank you very much.
14 Thank you.

15 MR. BERNARD: Glyphosate is lesser in the
16 home market because it's really dominated by Scotts
17 and Monsanto.

18 MR. ASCIENZO: So here's my question: Why
19 would Monsanto sell the acid to use so you can
20 formulate it and then compete against them? Why don't
21 they just build more formulation plants and end it?
22 What am I missing? They're not here to ask I know,
23 and the answer is they think they can make more money
24 doing it the way they're doing it, but am I missing
25 something here?

1 MR. PUECH: It's a premium in the Roundup
2 brand. You can make more money selling an ounce of
3 glyphosate as Roundup instead of some other brand, so
4 why not do that? That's how they operate.

5 MR. CAMERON: Can I make another suggestion
6 to you?

7 MR. ASCIENZO: Sure.

8 MR. CAMERON: The profit for Monsanto I
9 would suggest to you is primarily in the seed, and it
10 is in their interest to make sure that there is
11 sufficient supply of the herbicide to make sure that
12 anybody who buys seed is going to be able to actually
13 use it because if you buy the GMO seed, and of course
14 you don't have the herbicide to protect it, you really
15 didn't do much, aside from the issue of the possible
16 anti-competitive issue of that.

17 MR. KLETT: And also, Mr. Ascienzo, in terms
18 of their production structure, they're fully
19 integrated. They've invested \$200 million for their
20 new plant. They own their own phosphate mines, and I
21 think they actually put in a petition to open another
22 phosphate mine in Idaho, so to support their fully
23 integrated operations, it's probably not their
24 business model or interest to just put in a
25 formulator.

1 MR. HEIDE: Also, they would not have any
2 longer this cost of goods. Right now, with this fully
3 integrated system Monsanto is having, they have very
4 little storage, very little warehousing, everything
5 optimized, and so they say what does it bring to us if
6 you were to gain additional 10 percent or 15 percent
7 market share here, and so I think they just focus on
8 their business concept.

9 MR. BERNARD: They're already sold out.
10 They sell it at a lower price.

11 MR. ASCIENZO: Mr. Bernard, I want to make
12 sure I have your point right. I think you said a few
13 minutes ago that you thought Albaugh's business model
14 was flawed. Correct me if I'm wrong, but I think what
15 you were trying to say was either that would integrate
16 more along the lines of Monsanto or just buy the
17 glyphosate and formulate it. Don't bother with the
18 PMIDA route, is that about it?

19 MR. BERNARD: Yes. That's right. It's
20 going to be more expensive if you take the very last
21 step of something. You have to pull it out of the
22 process. You have to prepare it in order to ship it.
23 You have to bring it over here. You have to bring it
24 to your plant. You've got to put it back into a
25 reactor. You've got to react it. You've got to

1 process it again to formulate it and so forth. That's
2 inefficiency.

3 If they were backward integrated like
4 Monsanto, as soon as you make the PMIDA, go ahead and
5 convert it to glyphosate in the same facility. Then,
6 if you're back-integrated like Monsanto, I know
7 Rainbow in China is integrated in the same way, they
8 can reclaim the formaldehyde. It's not an expense to
9 them. It's a bonus. It contributes to the bottom
10 line in the glyophosate production instead of a
11 liability.

12 That's why it's a flawed business plan.
13 I've looked at it. I had the equipment at Cedar
14 Chemical to make glyphosate, make it back out of PCL3.
15 I could have made it out of PMIDA, so I could have
16 gone back like Monsanto, but we didn't have the
17 position on raw materials here in the U.S. to go back
18 as far as Monsanto, and it didn't make sense to start
19 with PMIDA. I couldn't make it work even though I had
20 the equipment at West Helena, Arkansas, that could
21 make 12 million pounds a year. I couldn't make it
22 would. Unit 3 was perfect for glyphosate.

23 MR. HEIDE: I speculate here on the
24 motivation of Albaugh, and we dealt with Albaugh
25 Company before, and I know Dennis Albaugh personally.

1 He's a very smart guy, so he did not do an easy and
2 stupid at that time. At that time when he decided to
3 set up the PMIDA conversion plant in the U.S., the
4 PMIDA, ex-China, was available in excess and was
5 available at a low price.

6 Later the Chinese changed it a little bit,
7 and they said why should we sell at a lower price the
8 PMIDA if we just blow the air in and make it
9 glyphosate and then sell the glyphosate at a slightly
10 higher price, so the excess of that material was not
11 that easy anymore. Another reason is we all in the
12 industry know that Monsanto had that consideration of
13 launching anti-dumping secrets against Chinese
14 imports.

15 They did this import before. They did this
16 in Europe before. They did it in Argentina before,
17 and in Argentina, Dennis Albaugh did the same. He
18 invested in Atanor, a PMIDA conversion into glyphosate
19 for the same reason. He said if this is going to
20 happen, I'm ready, so I think it is a smart decision.
21 It did not turn out this way. Everything came a
22 little bit different than he thought, but basically it
23 was the right decision.

24 MR. ASCIENZO: Well, the reason I asked, and
25 I think it was made public this morning that they

1 wouldn't have brought a petition at the end of '08
2 because they were making money, but I think you
3 probably just answered it as the PMIDA was relatively
4 cheap.

5 MR. HEIDE: Well, Monsanto talked about that
6 petition already in 2006 to me, so at that time, they
7 thought already about it, so that was much earlier
8 than it happened now.

9 MS. MENDOZA: Also, I don't know if you
10 noticed this morning one of the things that they were
11 talking about was the fact that the price of PMIDA was
12 relative to the price of the acids in China on a
13 comparison basis, but the PMIDA was getting more
14 expensive, so I think that also kind of explains what
15 was going on. I mean, basically they're sourcing a
16 different product in China. That product was getting
17 more expensive during certain periods, cheaper, and so
18 basically these decisions are being made based on the
19 cost of the raw materials in China.

20 MR. HEIDE: There was one other aspect which
21 I forgot to mention. At the time when I would take
22 that decision, there was still a patent on this major
23 catalyst used to convert PMIDA into glyphosate.
24 Spencer mentioned that catalyst here before, that
25 special technology. Monsanto had a patent on some

1 catalyst earlier, so some of the Chinese exporters
2 face that problem that they could not use a Monsanto-
3 like catalyst to export to the U.S.

4 Some companies, like our company, Helm, we
5 bought the right from Monsanto to use that catalyst so
6 we can do it in a legal way so we could always import
7 PMIDA-based glyphosate into the U.S. in a legal way.
8 Other companies did not have that advantage because
9 they did not have the funding to pay that license fee
10 to Monsanto, and about Albaugh's situation, I don't
11 know whether he's having a license agreement with
12 Monsanto or not. I have no knowledge about that.

13 MR. ASCIENZO: Thank you. I asked a
14 question this morning of the panel what would be your
15 capital expenditures? How much money would you have
16 to put out to build an economically efficient
17 formulation plant today? You can answer now or in the
18 post-conference brief.

19 MR. BERNARD: Yes, I can tell you.

20 MR. ASCIENZO: Okay.

21 MR. BERNARD: There's two ways to do it.
22 You can do it the Bob Shockey way, who owns Drexel
23 Chemical, and we go out and buy all the used equipment
24 and all used tanks, and we cut them up, and we weld
25 them back together. That was \$2 million is what we

1 invested, and we have a facility that can make
2 formulate, 20,000 gallons per eight-hour shift. Now,
3 if you went out and did it the Dow way or the Monsanto
4 way or the Syngenta way or the DuPont way, that would
5 cost you about \$10 million.

6 MR. HEIDE: We did spend more than triple
7 that amount, but Bob Shockey's much better than us.

8 MR. ASCIENZO: Is there general agreement
9 with the other parties that that's essentially
10 correct, or do you want to respond in the brief?

11 MS. MENDOZA: I think we'd like to respond
12 in a brief. I mean, I'd like to give a serious answer
13 to this question.

14 MR. ASCIENZO: Okay.

15 MR. BERNARD: Well, that's just steel. Now,
16 if you want to come to Memphis, I can show you one of
17 our plants, and I can take you down the street and
18 show you the DuPont plant we bought. I mean, gee
19 whiz.

20 MR. HEIDE: There's one big difference
21 between the various formulators. There are some
22 formulators which are just washing down glyphosate.
23 So they take a solid already, a 62 percent solid, and
24 they just filter or adding water, adding second
25 systems antiform, filtering it and then putting it

1 into the final packaging. That's fairly inexpensive.

2 What Drexel is doing and what Helm is doing
3 is we are doing the amination step, so to form solid
4 out of the glyphosate acid, and this requires a
5 reactor. It's a chemical reaction, and it's not easy
6 to do, so you need to have a reactor which is heat and
7 pressure resistant. You need a cooling unit because
8 you create a lot of heat during that process. That
9 process is highly explosive, so you need to have a lot
10 of know-how, and you need to have the right equipment.

11 Everything needs to be explosion proof, and
12 then also you need to have the right building,
13 facility and outside surrounding in order to make sure
14 if something happens, if you have a little explosion
15 or whatever that nobody gets harmed, so this is much
16 more expensive, so Drexel and Helm, we are doing this
17 amination process. Albaugh is doing the same, but
18 most of the other formulators, they don't do this
19 amination step.

20 MR. ASCIENZO: Thank you very much.

21 MR. BERNARD: But you also have to consider
22 the cost of getting into the market, and that can be
23 over \$10 million if you do everything, and then
24 there's continuing costs as well because there's a
25 data call in for glyphosate. Currently, all of us are

1 in the process of putting together a testing protocol
2 for evaluating all of our products, including
3 glyphosate for any kind of disrupter properties.

4 You're going to have all of these continuing
5 costs, and we share in it equally, Albaugh and
6 Monsanto alike, so it's not just flipping a switch and
7 getting a milk bucket to stir up some stuff and put it
8 in a jug.

9 MR. HEIDE: And I thought that this was part
10 of your question to say how much does it cost really
11 to enter the market, so besides the formulation plant
12 and logistics, you also need to address registration,
13 and the registration with all the confidence today, I
14 think if you ask four or five different consultants,
15 you will get ball park figures of something between \$4
16 to \$10 million for the glyphosate within those
17 numbers.

18 MR. BERNARD: Now, I didn't include the cost
19 of the land and the building and the rail spur and all
20 of that. It's just the tanks we put in was a couple
21 of million.

22 MR. CAMERON: So we'll try and get some
23 actual detail.

24 MR. BERNARD: Yes.

25 MR. ASCIENZO: Ms. Mendoza, yes.

1 MS. MENDOZA: No, we'll pull it together.
2 We'll give you a complete answer.

3 MR. ASCIENZO: Okay. Thank you.

4 MR. CAMERON: It's anywhere between \$12 and
5 \$150 million.

6 MR. ASCIENZO: We'll get it up there, yes.
7 Production, is it year round for your facilities also,
8 and this is kind of a two-part question, and then
9 let's say you know things are bad, like, for instance,
10 I think Mr. Klett said earlier in 2009 you had a cold,
11 wet spring, so presumably you're in the market, you
12 would know things aren't going to be so good. What do
13 you do? Do you shut down period? Do you decrease
14 production? Do you do a mix of things? How does that
15 work?

16 MR. HEIDE: In Helm, it's like this. So we
17 do not own production. We are using a toy
18 manufacturer, but we did all the investment and we are
19 controlling that plant. And we did the decision at
20 that plant, we did not lay off anybody. We're just
21 slowing down. We are running sometimes one shift or
22 two shift instead of three shift. But, we made so
23 much good money in 2008 that we took a social
24 decision. We said for a limited time, we don't need
25 to send somebody home. So, in Helm, nobody got laid

1 off. That's just for us.

2 MR. ASCIENZO: Others?

3 MR. BERNARD: We didn't lay anybody off
4 either. Actually, we continued to formulate. Now, as
5 far as answering your question, we don't know it's
6 going to rain until it rains. We don't know it's
7 going to be cold until it's cold. So, we were all
8 anticipating that the oil market would be crazy, that
9 the oil seed market would respond, that there would
10 still be the bio fuels being made, and we would still
11 experience the robust industry that we had. And it
12 would have been had it not been the fact the farmers
13 couldn't get in the field and apply their compounds as
14 they're accustomed to. And it's not just glyphosate.
15 I mean, atrozine was the same situation, the same
16 bubble. You take fertilizer, same situation. Diesel
17 fuel, same situation.

18 MR. HEIDE: What helped us a lot not to
19 close down the facility completely and not to send
20 somebody home was the fact that we have a long-term
21 supply agreement with China. That's true. But, we
22 don't have any price fixing on that. And I think with
23 most of the people in the industry, and this was your
24 question before, there's no price fixing. There are
25 guidelines on how to determine the price, but nobody -

1 - a fixed price, okay, fixed price -- okay, sorry.

2 MR. CAMERON: There's a difference between a
3 fixed price --

4 MR. HEIDE: But, you know what I meant to
5 say. So, nobody in China signing up on a contract for
6 three years supply that you say I commit to you on
7 behalf of our company 10,000 tons, 20,000 tons, and we
8 have one fixed price written in that contract. Nobody
9 does that. So, there are some descriptions how that
10 price is going to be determinated close to the time of
11 delivery. This is what most of the people in the
12 industry do, at least this is my knowledge.

13 MR. ASCIENZO: Thank you, very much. I have
14 one last question. I'm going to wade into Monsanto
15 again. So when we get their questionnaire, what would
16 you have us do with it? We've got --

17 MS. MENDOZA: We haven't thought ahead that
18 far yet.

19 (Laughter.)

20 MR. ASCIENZO: I've heard a lot about --

21 MR. CAMERON: We've got our speculation.

22 MR. ASCIENZO: So, we've got swap agreements
23 and we've got rebates and tying arrangements.
24 Anything else that we should be looking out for?

25 MS. MENDOZA: Well, the other thing is

1 obviously the Roundup has a big premium, right, in
2 terms of pricing. So, you've got to be sure you take
3 that into account. I mean, I know your questionnaires
4 says that they're supposed to take out any rebates and
5 all that. So, I mean, to some extent, they are going
6 to have to do that. But, I mean, the problem is that,
7 you know, it's not really just a price issue. It's
8 also a volume issue. In other words -- I mean, they
9 basically are controlling the amount that anybody can
10 compete with them through these arrangements. So,
11 while it's true, you're going to see the price from
12 Monsanto, you know, complicated by the fact that you
13 have Roundup in there and rebates and all that kind of
14 thing. But, I think -- I think that in some ways, you
15 almost have to look at the generic prices as an
16 indication because they're going to be so many things
17 in the Monsanto price that are going to be difficult
18 to separate out. But, I mean, once we see it, we
19 would probably have more comments on it.

20 MR. ASCIENZO: That's it? If that's it,
21 that's all I have. Thank you, very, very much.

22 MS. DEFILIPPO: Thank you, Mr. Ascienzo. We
23 will turn now to Mr. Deyman.

24 MR. DEYMAN: I am George Deyman, Office of
25 Investigations. Page 31 of the petition cites a June

1 25, 2009 article in the St. Louis Post-Dispatch, which
2 talks about Monsanto's plans to slash the 900 jobs.
3 And it also states that "they," meaning Monsanto
4 executives, "were caught off guard by a flood of
5 inexpensive Chinese-made herbicide that quickly eroded
6 sales. How do you reconcile that statement, if it's
7 true, with the fact that Monsanto was or maybe it
8 still expanding its plant in Louisiana?

9 MR. HEIDE: Progress in the technology. The
10 new plant is so much better that they don't need so
11 many people anymore to run a bigger capacity with
12 lesser staff.

13 MR. CAMERON: Look, I mean, let's be honest.
14 Press statements that companies make at times of
15 layoffs, it's much easier to say the imports did it
16 rather than I made this decision because of my own
17 business decision and the structure of the company.
18 So, let's look at -- you know, all these press
19 clippings are very interesting. We heard basically --
20 this morning, we were treated to a causation case
21 build upon press clippings because, of course, we
22 don't really have the dominant player in the market to
23 actually analyze the data and analyze the market.
24 Generally speaking, this Commission doesn't make its
25 causation decisions based upon press clippings.

1 And so, I mean, it is what it is. Let's see
2 exactly what the data is and that data isn't their
3 10Q. I mean, if we're going to talk about their 10Q,
4 let's talk about their projection of \$680 million in
5 profits this year. I mean, let's -- you know, let's
6 look and see what the data is. But, I think that the
7 answer to your question is you can't reconcile them if
8 you take everything at face value. But the one thing
9 we have is a press statement with respect to layoffs,
10 as opposed to real dollars that's being invested in
11 production facilities. And I believe that we have
12 given you exactly the economic fundamentals of their
13 business logic, which seems awfully sound, as to why
14 it is that they would look at this as a growth market
15 and worthy of putting their money in. So, that would
16 be my answer.

17 MR. DEYMAN: I have a question for the
18 gentleman from the May Corporation. You mentioned in
19 your statement earlier that Monsanto has control --
20 I'm sorry, that Monsanto has limited the quantities
21 that it supplies to formulators. Is that something
22 that it does annually? Or was it a one-time deal? Or
23 what?

24 MR. PUECH: Well, in the past there were
25 several companies, who used to source the glyphosate

1 from Monsanto and then Monsanto decided to notify them
2 that it would no longer be able to supply them and
3 converted all its capacity to Roundup brand, rather
4 than the various generic brands that were out there.

5 MR. DEYMAN: I see, I see. So, now, MEY
6 Corporation is a formulator, I suppose, right?

7 MR. PUECH: We're importer and seller, but
8 we don't formulate. We depend on friends like Drexel
9 and others to formulate for us.

10 MR. DEYMAN: That's why you said earlier
11 that you didn't know Monsanto's prices because you
12 don't presumably -- I haven't seen your questionnaire
13 responses -- so, you don't purchase from Monsanto.

14 MR. PUECH: No.

15 MR. DEYMAN: I see. To what extent, if at
16 all, is glyphosate sold in conjunction with other
17 products, other than the Roundup Ready seeds, but like
18 with other herbicides? Does that happen to a great
19 extent?

20 MR. PUECH: Well, I can't answer for all of
21 the companies, but many companies are mixing their own
22 chemistry with glyphosate and selling the combination.
23 Monsanto was one of them. They sell a combination of
24 glyphosate with another active ingredient and so do
25 many other of our competitors of this business.

1 MR. HEIDE: Glyphosate is a product, which
2 sells very regularly. So, many times, it helps us to
3 fill up trucks. When we send a truck across the
4 country and I have product A and B in a very small
5 volume, it would be extraordinary expensive to put
6 that on the truck alone. So, glyphosate as many times
7 also sell this item, which then sells together with
8 other herbicides or echo chemicals. It's in the
9 combination.

10 MR. DEYMAN: Right.

11 MR. HEIDE: So, it not necessarily always
12 need to mean that you're going to mix those products
13 later and apply them for the same purpose, but people
14 bundling their purchase to contract that way that they
15 put it together with glyphosate.

16 MR. DEYMAN: Right. So, in bundled
17 purchases, though, does that affect the price of the
18 glyphosate; that is, do you sort of average the price
19 sometimes?

20 MR. HEIDE: Many times, yes.

21 MR. BERNARD: Sometimes yes, sometimes no,
22 it depends on the situation. Also, in premixes, you
23 may be using the glyphosate as the instrument to put
24 your other active ingredient into the market, as
25 Syngenta does.

1 MR. DEYMAN: I know we're all skeptical of
2 press releases and I agree with you fully. But, you
3 know, there have been several in the petition and
4 elsewhere that talk about large capacity increases in
5 China. For example, China Chemical Reporter, January
6 21st of this year says that the Nanjing Redsun Group
7 Corporation is completing a glyphosate production line
8 of 100,000 tons, which is a significant amount, to be
9 completed at the end of 2010. I could give you two or
10 three others here, but --

11 MR. HEIDE: That project has been
12 terminated.

13 MR. DEYMAN: Pardon?

14 MR. HEIDE: That project has been terminated
15 because of the situation in glyphosate. So,
16 publication doesn't mean facts because they publish it
17 at a time when they thought that they're going to do
18 it; but, meanwhile, they terminated it. And as I
19 said, if we analyze capacities in China, we really
20 need to look at the running capacities and not about
21 announcements and not about replacements and so on.
22 The Chinese are very, very by the system in China.
23 You need to understand that system. In order to get
24 the public attention, to get the funding and so on,
25 they always make big announcements in China and the

1 announcements are always five times off the reality.
2 That's just traditional over there. So, with press
3 releases in China, I would be very, very careful.

4 MR. KLETT: I think also, Mr. Deyman, your
5 typical situation when you see capacity increases is
6 additional volume into the U.S. at prices that are
7 going down. And in this case, you have some capacity
8 increases based on your own questionnaire data, but it
9 was correlated with increased volumes to the U.S. at
10 higher prices, not lower prices. I mean, they were
11 being pulled into the market. In 2009, even though
12 you had some additional capacity increases based on
13 your own questionnaire data, you actually saw a
14 decrease in imports from China, not only year over
15 year, but basically the decrease accelerated during
16 the year.

17 MR. CAMERON: Yeah, the other thing that you
18 ought to take into account is that this isn't the
19 normal Chinese case, where you've got one response for
20 the entire industry and the domestic industry gets to
21 throw stuff at it and say, well, you know, obviously,
22 the capacity is unlimited and who knows and by the
23 way, I bought some publication out there and it says
24 that there's five gazillion tons of unlimited
25 capacity. Here, we've got responses that account for

1 90 percent of the exports to the United States -- or
2 imports to the United States. You have hard numbers
3 in this case. There's been a lot of cooperation. As
4 a matter of fact, I mean, I don't want to throw stones
5 or anything, but I would suggest to you that you have
6 greater coverage of imports from China than you do of
7 the domestic industry. So, I think that's a rather
8 unusual situation. I haven't really faced that in
9 many of these cases -- just saying.

10 MR. DEYMAN: I understand that and we thank
11 you for that. And you had a very good response --

12 MR. CAMERON: You're welcome.

13 MR. DEYMAN: -- from the Chinese producers.

14 MR. CAMERON: And to hear the discussion
15 about how difficult it is for a domestic producer to
16 fill out these questionnaires, I mean, we spent four
17 days coordinating responses for 15 Chinese
18 Respondents. I understand that it's difficult. But,
19 we were able to actually get some of them in on time
20 and the rest of them were actually on time, too. It's
21 unbelievable sometimes, you know.

22 MS. MENDOZA: If I could just add, the other
23 thing that we would like to do in our brief is to show
24 you how what we've reported, in terms of exports,
25 correlates to the export data from China and also

1 import data that's confidential, but we'll be
2 discussing in our brief. So, I think when we talk
3 about 90 percent coverage, I think we're going to be
4 able to show that in fact with the responses that we
5 have in, we do have coverage of virtually all of the
6 exports from China and imports to the U.S. from China.

7 MR. DEYMAN: Absolutely and I thank you.

8 The gentleman from Helm Agro earlier mentioned
9 installed capacity versus real capacity. Do you know
10 offhand in your questionnaire responses what capacity
11 was reported for your clients in China?

12 MS. MENDOZA: I mean, we can confirm it;
13 but, basically, I mean, it's design capacity, which is
14 full capacity. It doesn't -- I mean, and then you ask
15 them to take into account all the factors that limit
16 it, which were the discussions that we've been having
17 about practical capacity. So, certainly, to a great
18 extent, that exists. I don't know, you know, exactly
19 how you go about quantifying how much that is and I
20 guess it would vary by producer. I mean, we're happy
21 to talk to them and ask them about it.

22 MR. HEIDE: Yes, we can provide that. I'm
23 just returning from Asia and I talked to the major five
24 producers and they all are pretty supportive and they
25 said we apologize that we do not speak any proper

1 English, so all this communication is a little bit
2 difficult for us. But, we are working on those
3 figures and they said you are also welcome to come and
4 investigate us. But, they are going to be fully
5 supportive and we can make those figures available
6 between installed capacity and running capacity, to
7 the best of our knowledge.

8 MR. CAMERON: We would actually prefer that
9 any investigation you do be on your own time on
10 vacation after you terminate this investigation.

11 MR. DEYMAN: Exhibit 8 of the petition
12 mentions, again, a press release from China Research
13 and Intelligence, which discusses the export tax
14 rebate in China. It said that the export tax rebate
15 on glyphosate was increased from five percent to nine
16 percent, effective November 17, 2008. First of all,
17 is that correct? And have there been any other
18 changes to the export tax rebate that you know of or
19 do you expect any such changes in the foreseeable
20 future?

21 MR. CAMERON: I can honestly tell you that I
22 don't know the answer to that question. I will be
23 glad to get you the answer to that question and
24 respond to you in the post-hearing brief. But, I will
25 also note that there was no countervailing duty

1 petition that was filed on this case.

2 MR. DEYMAN: And my last question is the
3 antidumping petitions in the third countries, you said
4 that there are no current orders, except perhaps the
5 two percent one in Brazil. But, if there is any other
6 information you can give us on any of those cases,
7 please do so in your post-conference brief.

8 MS. MENDOZA: We would be happy to do so. I
9 actually have sort of the whole history in front of
10 me, so we'll include this as an exhibit.

11 MR. CAMERON: It is interesting when you
12 look at the responses to see the significance of
13 exports to third countries. So, it's pretty
14 significant.

15 MR. DEYMAN: Great. I have no further
16 questions. Thank you.

17 MS. DEFILIPPO: Thank you, Mr. Deyman. And
18 I think I just have a couple of things to clarify and
19 I apologize if they've been said. In a question I
20 believe by Mr. Deyman, he was referring to the
21 testimony here that talked about Monsanto controlling
22 their sales and pulling back -- I don't know the exact
23 language. Do you know, is Monsanto selling the acid
24 product now?

25 MR. PUECH: They're offering it to just

1 about everybody who is in business --

2 MS. DEFILIPPO: For formulation -- to
3 formulators, okay. And Mr. Puech, in your testimony,
4 you talked about crop protection that Monsanto offers
5 only if the farmer uses Monsanto's Roundup. So, if
6 you, for example, were to purchase the acid from
7 Monsanto and then formulate it, would you be offered
8 that crop protection or is it only the fully produced
9 product by Monsanto?

10 MR. PUECH: The crop protection applies to
11 those who buy the seed and then if the seed --

12 MS. DEFILIPPO: Right.

13 MR. PUECH: -- doesn't germinate because of
14 cold weather or floods or whatever, then Monsanto
15 replaces that seed free of charge provided that
16 customer is using their Roundup brand herbicide.

17 MS. DEFILIPPO: Right. So, if you had sold
18 the glyphosate product to a farmer that had bought
19 those seeds and it didn't work, but you had used
20 Monsanto's input, that still would not --

21 MR. PUECH: Yeah.

22 MR. HEIDE: It doesn't qualify, no.

23 MS. DEFILIPPO: Okay.

24 MR. PUECH: It does not qualify. It's a
25 very powerful tool and almost all the first grade that

1 goes out over the top is their brand because of this.

2 MR. HEIDE: On that product, you will have
3 your own label, not the Monsanto label, and only a
4 product with a Monsanto label would qualify for these
5 refunds or guarantees.

6 MS. DEFILIPPO: Okay, that makes sense. I
7 think Ms. Bryan asked this question, but I think in a
8 different way, in terms of sales prices, whether they
9 would be the same if it were U.S. produced acid versus
10 China. If you are doing both, importing the
11 glyphosate acid and then formulating here and then
12 you're importing the, I'll call it the formulated
13 product, are you selling those two products for the
14 same price? And if any of this is something you'd
15 rather answer in a confidential environment, that's
16 fine.

17 MR. PUECH: We have to sell to compete with
18 our competitors. So, it doesn't matter where our
19 goods come from, if they're formulated here or
20 formulated in China. Ultimately, we have to compete
21 with our competitors. So, the price is the same.

22 MS. DEFILIPPO: The price is the same?

23 MR. PUECH: Yeah.

24 MR. HEIDE: We do not even separate the
25 product. Actually, in the production, whether we get

1 the raw material from Monsanto or from China, you
2 know, we don't separate it. It all goes into the same
3 tank and at the end, we have the same end use product.
4 And as Mr. Puech said correctly, the market is
5 determinating the price, not the import cost. So, the
6 product will not get separated.

7 MS. DEFILIPPO: Right. Are you importing
8 also the formulated product?

9 MR. HEIDE: No. We import acid from China
10 and we buy acid from Monsanto and it all goes into the
11 same tank.

12 MS. DEFILIPPO: Okay. But, are you, Mr.
13 Puech, importing formulated product and acid and do
14 you ever -- would you combine those to sell those or
15 are those kept separate?

16 MR. PUECH: Well, there's separate
17 manufacturing --

18 MS. DEFILIPPO: Right.

19 MR. PUECH: -- you know, so the stuff from
20 China comes already packaged for you to sell.

21 MS. DEFILIPPO: Right. Okay, so you just
22 sell that separate?

23 MR. PUECH: We sell that separately.

24 MR. KLETT: Ms. DeFilippo, this is Dan
25 Klett. Generally, based on my review of the trade

1 data, the direct imports of the formulated is a very
2 small part of the total imports from China. I've
3 calculated may 10 to 15 percent is formulated and the
4 other 85 percent is acid or 62 percent.

5 MS. DEFILIPPO: Okay. I believe this is my
6 last question. Mr. Puech, in your testimony, you were
7 talking about the three distinct markets are segments
8 of the glyphosate business and you talked about the
9 third segment being retail, saying it's highly
10 significant. This morning, I think we heard it was
11 maybe less than five percent of the total market.
12 Would you agree with that estimate or do you think
13 it's a higher portion of the total market?

14 MR. PUECH: I think it depends on how it's
15 defined, but the way we define it, it's the home and
16 garden sales to customers like you and I. It's a very
17 profitable and very large dollar volume business. I
18 think Stanley mentioned maybe 28 million gallons sold
19 in that market and the prices are triple and quadruple
20 what they are in the ag business.

21 MS. DEFILIPPO: Did you have anything to
22 add, Mr. Bernard?

23 MR. BERNARD: Yeah. It's true, it's maybe
24 only 20 percent of the ag market, but it's a very
25 valuable market and it is big.

1 MS. DEFILIPPO: So, it might vary whether
2 you did it based on a value basis or a quantity basis?

3 MR. BERNARD: It is a very large market. I
4 can't tell you who told me what the exact quantity was
5 because Monsanto is in the room.

6 MS. DEFILIPPO: That's okay. I don't need
7 that. I think those are all the questions I have
8 because staff did a good job. Does anyone have any
9 follow-up questions?

10 (No response.)

11 MS. DEFILIPPO: Seeing none, I will thank
12 you all, very much, for coming and presenting your
13 testimony and answering our questions. It's been very
14 helpful in understanding the market.

15 MS. MENDOZA: Thank you, very much.

16 MS. DEFILIPPO: Counsel, do you want to take
17 a short break before closing statements or do you want
18 to just head right into those? Sure, we'll do a five
19 minute -- we'll actually do seven because it's easier
20 to start; 3:25, we will reconvene for the closing
21 statements.

22 (Whereupon, a brief recess was taken.)

23 MS. DEFILIPPO: We will now reconvene and
24 hear closing statements. And we will first hear from
25 Mr. Greenwald on behalf of those in support of

1 imposition of the antidumping duties.

2 MR. GREENWALD: Thank you, very much. I
3 will try -- it's been a long day and I will try to be
4 very brief. I want to go to some of the information
5 in the slides. But, what I would like you to do as
6 you leave this and then you get ready to go back and
7 look at all the questionnaire responses that are now
8 on or will be coming in the record is to try and
9 summarize, points on which everybody agrees and points
10 on which there are -- there may be some dispute.

11 It's clear that we all agree that glyphosate
12 is one like product. And the important part there is
13 that we're talking about glyphosate. We're not
14 talking about non-glyphosate. The Respondents didn't
15 say so directly, but it is uncontroverted that PMIDA
16 is not glyphosate. It is the last step in a
17 glyphosate production process. So, the idea that
18 somehow Albaugh, which spent \$40 million or more on a
19 plant to make glyphosate, is the same as a group of
20 formulators that some of them spent two million
21 dollars, I think, on a formulating mixer and others
22 who apparently contract out their formulating,
23 basically the toll processors; that Albaugh and those
24 companies are somehow equivalent is simply not
25 supported by any of the evidence on the record. And

1 what does that mean in terms of your analysis of
2 what's going on here?

3 What you've actually heard from are two or
4 three companies that are formulating based on Chinese
5 acid that want to say to you, our business model is to
6 buy Chinese acid, to make it into a salt or a fully
7 formulated product, and we are able to do that when
8 the purchase price we pay is far below any reasonable
9 standard of cost because the antidumping laws are not
10 meant to reach imports of glyphosate technical at far
11 below cost prices, as long as they are formulated
12 here. That is a position that I don't think is going
13 to hold up as a matter of law and certainly shouldn't
14 hold up as a matter of policy.

15 But, if I could back up. At the very end of
16 the Respondents' testimony, we heard, and I don't know
17 quite who it was, but the question I think you asked,
18 Ms. DeFilippo, is, is Monsanto offering acid to
19 formulators. And the answer was, they sure are.
20 They're trying to get anybody to buy, who can buy it.
21 The answer was not, oh, yeah, and we're going to go
22 right to Monsanto's door. The answer was, they sure
23 are. The unstated part of the answer is, we're not
24 buying any. We have terrific supply arrangements that
25 give us access to dumped imports from China and that's

1 our business model.

2 On discussing Albaugh's business model, we
3 were told that, in one case, that one company, they
4 just wouldn't have done it under any circumstance, but
5 another company, another Respondent said, it was a
6 good idea, but it just doesn't work when the price of
7 pamida relative to glyphosate is too high. That's
8 true. It also makes the point, I think, as elegantly
9 about the impact of access to dumped glyphosate acid,
10 more elegantly than I think we did all morning. The
11 fact of the matter is that Albaugh had to shut down
12 its plant and it had to lay off its workers because
13 unlike Respondent formulators, the opponents, Albaugh
14 does not rely on dumped glyphosate inputs, glyphosate
15 technical from China.

16 Now, let me close in going to some of the
17 things that were in Mr. Klett's presentation, if you
18 have it there. If you look at the first chart, it
19 talks about the sales of glyphosate and pamida to
20 Monsanto and Albaugh. The way they have defined the
21 produce and the way we define the product, that is a
22 red herring. The pamida part of this has no business
23 being aggregated with the glyphosate part of it.

24 The next slide is a bunch of acres that are
25 being planted and demand. And, in fact, the story you

1 see is more or less consistent with the story that was
2 told this morning, demand has been rising fairly
3 steadily over time.

4 The next part goes to what really happened
5 in the market and that is what factors drove the
6 prices down. Nobody disagrees that the price of
7 glyphosate in the United States collapsed and that the
8 profit margins of everybody that were involved in this
9 business collapsed with the collapse of price. The
10 factor affecting the market, by far the largest, is
11 oversupply, now they say purchased while prices were
12 high. And there is truth in the fact that most of the
13 Chinese imports did come in when prices are high.
14 But, the collapse is not a function solely of prices -
15 - or of the prices when the demand was high. It's a
16 function of the comparison between those prices and
17 prices that are being offered now in the marketplace.
18 So, you have inventory that has built up. The impact
19 of that inventory on a business depends entirely on
20 where the price point is in today's market.

21 And that's where I would like to conclude.
22 If you would go to page nine of Mr. Klett's
23 presentation. We have talked about the collapse of
24 prices and we have talked about the impact on
25 Albaugh's business and what you see here is, I

1 believe, a fair representation of pricing indexed.
2 So, in 1Q-2007, we have 100. And if you go over to
3 4Q-2009, you see really -- well, from the second
4 quarter of 2009, you see a steady decline. And you
5 look at the number there and you say, ah, that's not a
6 very big line. I mean, look at that big spike in the
7 middle. The fact of the matter is, as I read it, it
8 is about a 25 percent decline over the period from one
9 end to the other. We have given you testimony, and it
10 hasn't been rebutted or contradicted, that prices were
11 still falling.

12 The reason prices are doing what prices are
13 doing is a function of a capacity buildup in China.
14 It is sophistry to suggest that there is not an impact
15 on the price that a large Chinese producer can sell it
16 because of the availability of supply in China from
17 small producers. If the source of these data are what
18 I suspect they are, in fact, what you have in this
19 price decline over the period are prices of large
20 Chinese producers. They are the prices that when you
21 get down to the formula drive the market for
22 formulated product. So that when again, Albaugh looks
23 at its business model and makes a decision on whether
24 or not it has to close its plant, it has to look at
25 this glyphosate price for technical. It can look at

1 the price of pamida. It could look at the cost of
2 making the glyphosate and it reaches a decision.

3 The price chart that Mr. Klett has provided
4 essentially makes the case that we want to make; that,
5 in fact, Chinese producer pricing is what forced
6 Albaugh's hand. You can criticize the Middle business
7 model all you wanted; but if the imports are sold at
8 fair value, I guarantee you the business model makes
9 perfect sense. The difference between the success and
10 the failure of that model depends entirely on that,
11 the access that others have to dumped supply.

12 So, again, let me come back. As I've said
13 all along, I cannot talk with any knowledge about
14 Monsanto's debt. It is, however, instructive that
15 Respondents have said that Monsanto is actively
16 looking for their business in the glyphosate technical
17 supply area and I have the impression that they are
18 not about to get it, as long as they have access to
19 dumped supply. The same is exactly true for Albaugh's
20 business model. Thank you.

21 MS. DEFILIPPO: Thank you, Mr. Greenwald.
22 We will now hear from Respondent's closing statement.

23 MR. SJOBERG: Will Sjoberg on behalf of the
24 Respondents.

25 MS. DEFILIPPO: Thank you.

1 MR. SJOBERG: What you just heard was the
2 volume side of the equation. They kind of give you
3 the value side of the equation. To sum up, Albaugh, a
4 formulator, filed the petition for the sole purpose to
5 stifle competition from its U.S. formulators. To the
6 extent that Albaugh is a member of the U.S. industry,
7 so are the rest of the formulators, to the extent that
8 Albaugh tries to distinguish itself by saying that we
9 buy U.S. technical, so, therefore, we're a member of
10 the U.S. industry is hogwash. To the extent that they
11 say that we oxidize PMIDA and, therefore, we're a
12 member of the U.S. industry, I submit to you, ladies
13 and gentlemen, all they're doing is blowing bubbles.

14 Albaugh's sudden cessation of imports of
15 PMIDA and technical from China and here leading up to
16 the filing of the petition should be seen for nothing
17 but for what it is, a transparent attempt to rapid
18 sale from the fly the purposes of this proceeding.
19 The only thing that Albaugh has in common with
20 Monsanto is the fact that they share the same counsel.
21 They are a formulator just like all the rest of them
22 are.

23 Monsanto is the 800 pound gorilla, from
24 which we have not heard, stands to gain a windfall
25 should the investigation result in an order. That

1 windfall would be in addition to the enormous profits
2 it already reaps from its 75 percent market share
3 gained through its integrated tying agreements that
4 tie the sales of its branded Roundup sales of its GMO
5 seeds and technical data. Should Monsanto ultimately
6 support the petition and claim injury by reason of
7 imports of glyphosate from China, the staff need only
8 focus on the facts that, number one, Monsanto
9 increased its purchase of DSIDA, a precursor for
10 glyphosate, invested into it in 2008, \$200 million to
11 increase capacity and is currently petitioning the
12 Bureau of Land Management to open yet another
13 phosphate mine -- actually, the petition is going on.
14 The petition was filed in 2009. These are clearly not
15 the acts of an industry that's been injured or
16 threatened with injury.

17 Finally, the market. As set forth during
18 the testimony, glyphosate price increases and
19 subsequent decreases during the period of
20 investigation were the result of a combination of
21 normal market forces and Albaugh's bad business
22 decisions. The price of glyphosate during the POI
23 tracked the market price of phosphate inputs,
24 fertilizer, and petroleum. Based on the foregoing, we
25 submit that there is no indication that the domestic

1 industry is materially injured or threatened with
2 materially injury or that the establishment of an
3 industry is materially retarded by reason of the
4 allegedly unfairly traded imports. Thank you.

5 MS. DEFILIPPO: Thank you, very much. On
6 behalf of the Commission and the staff, I would like
7 to thank the witnesses who came here today, as well as
8 counsel, for helping us gain a better understanding of
9 the product and the conditions of competition in the
10 glyphosate industry. Before concluding, let me
11 mention a few dates to keep in mind. The deadline for
12 submission of corrections to the transcript and for
13 submissions of post-conference brief is Tuesday, May
14 4th. If briefs contain business proprietary
15 information, a public version is due on May 5th. The
16 Commission has tentatively scheduled its vote on this
17 investigation for June 2nd and it will report its
18 determinations to the Secretary of Commerce on June
19 4th. Commissioners' opinions will be transmitted to
20 Commerce on June 11th. Thank you all, very much, for
21 coming. This conference is adjourned.

22 (Whereupon, at 3:40 p.m., the preliminary
23 conference in the above-entitled matter was
24 concluded.)

25 //

CERTIFICATION OF TRANSCRIPTION

TITLE: Glyphosate from China

INVESTIGATION NO.: 731-TA-1178

HEARING DATE: April 22, 2010

LOCATION: Washington, D.C.

NATURE OF HEARING: Preliminary Conference

I hereby certify that the foregoing/attached transcript is a true, correct and complete record of the above-referenced proceeding(s) of the U.S. International Trade Commission.

DATE: April 22, 2010

SIGNED: LaShonne Robinson
Signature of the Contractor or the
Authorized Contractor's Representative
1220 L Street, N.W. - Suite 600
Washington, D.C. 20005

I hereby certify that I am not the Court Reporter and that I have proofread the above-referenced transcript of the proceeding(s) of the U.S. International Trade Commission, against the aforementioned Court Reporter's notes and recordings, for accuracy in transcription in the spelling, hyphenation, punctuation and speaker-identification, and did not make any changes of a substantive nature. The foregoing/attached transcript is a true, correct and complete transcription of the proceeding(s).

SIGNED: Rebecca McCrary
Signature of Proofreader

I hereby certify that I reported the above-referenced proceeding(s) of the U.S. International Trade Commission and caused to be prepared from my tapes and notes of the proceedings a true, correct and complete verbatim recording of the proceeding(s).

SIGNED: Christina Chesley
Signature of Court Reporter