UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:)
) Investigation Nos.:
CERTAIN LINED PAPER SCHOOL) 701-TA-442 and 443 and
SUPPLIES FROM CHINA, INDIA,) 731-TA-1095-1097 (Final)
AND INDONESIA)

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THE UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:

(CERTAIN LINED PAPER SCHOOL) 701-TA-442 and 443 and SUPPLIES FROM CHINA, INDIA, AND INDONESIA) Tuesday, July 25, 2006

Room No. 101 U.S. International Trade Commission 500 E Street, S.W. Washington, D.C.

The hearing commenced, pursuant to notice, at 9:31 a.m., before the Commissioners of the United States International Trade Commission, the Honorable DANIEL R. PEARSON, Chairman, presiding.

APPEARANCES:

On behalf of the International Trade Commission:

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THE HONORABLE BILL SHUSTER, U.S. Congressman, U.S. House of Representatives, State of Pennsylvania, 9th District

THE HONORABLE LYNN A. WESTMORELAND, U.S. Congressman, U.S. House of Representatives, State of Georgia, 8th District

<u>In Support of the Imposition of Antidumping and</u> Countervailing Duties:

On behalf of the Association of American School Paper Suppliers:

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NEIL A. MCLACHLAN, President, MeadWestvaco Consumer & Office Products Group

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On behalf of Pt. Pabrik Kertas Tjiwi Kimia, Tbk.:

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1 PROCEEDINGS 2 (9:31 a.m.)CHAIRMAN PEARSON: Good morning. 3 On behalf of the U.S. International Trade Commission I welcome 4 you to this hearing on Investigation Nos. 701-TA-442 5 and 443 and 731-TA-1095-1097 (Final) involving Certain Lined Paper School Supplies From China, India and 7 8 Indonesia. The purpose of these investigations is to 9 determine whether an industry in the United States is 10 11 materially injured or threatened with material injury 12 by reason of subsidized and/or less than fair value 13 imports of subject merchandise. Schedules setting forth the presentation of 14 15 this hearing, notice of investigation and transcript order forms are available at the Secretary's desk. 16 All prepared testimony should be given to the 17 18 Secretary. Do not place testimony directly on the 19 public distribution table. As all written material will be entered in 20 full into the record it need not be read to us at this 21 22 time. All witnesses must be sworn in by the Secretary 23 before presenting testimony. I understand that 24 parties are aware of the time allocations. 25 questions regarding the time allocations should be

- 1 directed to the Secretary.
- Finally, if you will be submitting documents
- 3 that contain information you wish classified as
- 4 business confidential your requests should comply with
- 5 Commission Rule 201.6.
- 6 Madam Secretary, are there any preliminary
- 7 matters?
- 8 MS. ABBOTT: Yes, Mr. Chairman. With your
- 9 permission we will add Grace Gao-Sheppard, Interpreter
- 10 for Mr. Zuoru, to the calendar on page 3.
- 11 CHAIRMAN PEARSON: Without objection. Will
- you please announce our first congressional witness?
- MS. ABBOTT: Our first speaker is the
- 14 Honorable Zach Wamp, United States Congressman, U.S.
- 15 House of Representatives, State of Tennessee, 3rd
- 16 District.
- 17 CHAIRMAN PEARSON: Welcome, Congressman
- 18 Wamp.
- MR. WAMP: Thank you.
- 20 CHAIRMAN PEARSON: Please proceed.
- 21 MR. WAMP: Thank you, Chairman Pearson and
- 22 members of the Commission. It's an honor to be here,
- and I welcome the opportunity to testify today on
- 24 behalf of Top Flight and other domestic producers of
- 25 lined paper school supplies.

1	I understand the Commission is looking into
2	the impact of imports of paper products from China,
3	India and Indonesia and their harmful effect on our
4	domestic industry. It's my sincerest hope that the
5	Commission's finding will show that Top Flight and
6	other domestic producers have been devastated by
7	unfairly traded imports from these countries.
8	I have the privilege of representing the 3rd
9	District of Tennessee, which includes Top Flight and
LO	its employees. It was founded by the Robinson family
L1	in 1921 and has actively participated in the
L2	production of lined paper school supplies for more
L3	than 50 years. Today, 85 years after its founding,
L4	the third generation of Robinsons continue to own and
L5	operate the company.
L6	On a personal note, I've known Top Flight
L7	and the Robinson family very well. I've known George
L8	Robinson for most of my life, having grown up together
L9	in Chattanooga. At his invitation, over a year and a
20	half ago I toured Top Flight's facilities and heard
21	the problems the company was facing as it attempted to
22	compete against low-priced subsidized imports.
23	As unfairly traded imports from China,
24	Indonesia and India have flooded the U.S. market in
25	the past few years, Top Flight and others have taken a

- 1 major hit. As a result of these imports, Top Flight
- 2 has been forced to cut production and sell off some of
- 3 its equipment.
- 4 Indeed, the domestic industry as a whole has
- 5 experienced a decrease in production hours, loss of
- 6 sales and inability to capture new business. Not
- 7 surprisingly, profits have plummeted. Top Flight and
- 8 other domestic producers are doing everything they can
- 9 to compete. They've cut production, costs, shut down
- 10 facilities. Some have even been forced to import
- lined paper school supplies simply to stay competitive
- 12 and stave off further injury.
- 13 While I understand this has created some
- 14 concern, my understanding of the law as passed by
- 15 Congress is that the Commission must consider whether
- the domestic industry and domestic production
- 17 operations have been injured. Regardless of who does
- 18 the importing, these low-priced subsidized products
- 19 harm the operations of Top Flight and other domestic
- 20 producers.
- 21 I know George's dedication to his company,
- 22 his desire to see his business succeed and to provide
- for the well-being of his employees. I'm confident
- 24 that with its dedicated workforce and state-of-the-art
- 25 equipment, Top Flight can compete with producers

- 1 anywhere in the world. However, Top Flight and other
- 2 domestic producers cannot profitably compete against
- 3 dumped and subsidized imports.
- 4 As a result, production has dropped, plants
- 5 have closed, hundreds of workers have lost their jobs.
- Unless relief is granted, the domestic industry will
- 7 face more of the same. This is bad news for my
- 8 district. For many years our economy in Tennessee
- 9 Valley was centered on a strong manufacturing base, of
- 10 which Top Flight and its workers are an integral part.
- 11 Along with its suppliers and customers, the
- 12 company generates hundreds of high paying jobs that
- provide good benefits for its workers and for
- 14 Tennessee. Over the past several years, Chattanooga
- 15 has experienced a steady decline in manufacturing
- 16 jobs.
- 17 Failure to impose orders on these unfairly
- 18 traded imports will further erode our manufacturing
- 19 base, lead to additional job loss and quite possibly
- 20 the termination of operation of Top Flight altogether.
- 21 This would have devastating consequences not only for
- the company, but also for hundreds of my constituents
- and their families who depend on these jobs.
- 24 For these reasons, I urge the Commission to
- 25 carefully review the evidence before it, which I

- 1 believe warrants imposition of antidumping and
- 2 countervailing duty orders.
- In closing, Mr. Chairman, let me just say
- 4 when I toured they said we're able to compete because
- 5 technology has developed so that we can compete. I've
- 6 got to tell you, when technology is the only way we
- 7 can compete technology replaces jobs.
- 8 The jobs are the lifeblood really of a good,
- 9 strong U.S. economy and so I'm glad that we're able to
- 10 compete because U.S. technology continues to advance,
- 11 but at the same time if that technology displaces
- those jobs I don't think the American worker is going
- to be as well off, so please consider this in these
- 14 deliberations.
- Thank you very much for the opportunity to
- 16 testify.
- 17 CHAIRMAN PEARSON: Thank you.
- 18 Any questions for Congressman Wamp?
- 19 (No response.)
- 20 CHAIRMAN PEARSON: Seeing none, thank you
- 21 very much.
- 22 MS. ABBOTT: Our next speaker is the
- 23 Honorable Bill Shuster, United States Congressman,
- U.S. House of Representatives, State of Pennsylvania,
- 25 9th District.

1	CHAIRMAN PEARSON: Welcome, Congressman
2	Shuster.
3	MR. SHUSTER: Thank you very much, Mr.
4	Chairman. Thank you for having me here, both you,
5	Chairman Pearson, and Vice Chairman Aranoff. I
6	appreciate the opportunity to be here today to speak
7	to you on behalf of the domestic producers of lined
8	paper school supplies and their employees.
9	I'm proud to represent two U.S. producers of
LO	lined paper school supplies in the 9th Congressional
L1	District of Pennsylvania, MeadWestvaco's Blair
L2	facility in Alexandria, Pennsylvania, and Roaring
L3	Spring Paper Products in Roaring Spring, Pennsylvania.
L4	With their suppliers and customers, these two plants
L5	provide hundreds of good jobs in my district in
L6	Pennsylvania critical to our local economy.
L7	MeadWestvaco employs more than 400 workers
L8	at their Blair plant in Alexandria. The plant has
L9	been an important employer and supporter of the
20	Alexandria/Huntingdon County community for over 125
21	years of continuous operation.
22	Obviously a lot has changed in 125 years,
23	but throughout this time MeadWestvaco has invested and
24	continues to invest in this operation to maintain its
25	competitiveness in the world. Roaring Spring's

1	history	dates	back	to	1886	when	the	Blank	pulp	factory

- was founded. It has survived and grown through five
- 3 generations in nearly 120 years. Today Roaring Spring
- 4 provides jobs for between 250 and 300 people.
- 5 Unfortunately, this long and proud history
- is being threatened by dumped and subsidized imports
- of lined paper school supplies from China, India and
- 8 Indonesia. To compete with unfairly priced and
- 9 manipulative offshore competition, MeadWestvaco and
- 10 Roaring Spring and other domestic producers have had
- 11 to give up sales and cut their own prices to
- 12 unsustainable levels.
- 13 The dramatic and sudden growth in imports
- 14 from China, India and Indonesia has resulted in lost
- 15 profits, closure of production facilities, low capital
- 16 investment in R&D and hundreds of lost jobs. There is
- 17 solid evidence that imports from these countries are a
- 18 cause of injury to our Pennsylvania producers.
- 19 For example, in 2005 the workers at the
- 20 Roaring Spring facility filed for and received a trade
- 21 adjustment from the Department of Labor due to
- 22 increased import competition. MeadWestvaco workers
- and other facilities have also received TAA assistance
- 24 due to imports.
- These developments concern me greatly for

- 1 several reasons. Manufacturing is the core of the
- 2 American economy. A strong and vibrant manufacturing
- 3 sector is absolutely necessary to improve our trade
- 4 balance with the rest of the world and to create good
- 5 jobs with competitive wages.
- 6 In Congress we are doing a lot. We could do
- 7 more, but we need to continue helping the American
- 8 manufacturers compete in a global marketplace. As
- 9 I've said time and time again, our companies and
- 10 workers can only compete if the playing field is level
- 11 and fair.
- 12 Our trade laws are an indispensable tool for
- 13 ensuring that this level playing field exists. If
- 14 foreign manufacturers are selling dumped or subsidized
- goods here and those goods are injuring a U.S.
- 16 industry, this Commission should not hesitate to
- 17 provide the relief required by our trade laws.
- 18 Second, I know the importance of these
- 19 plants to the people of central and western
- 20 Pennsylvania. These plants are the town. Not only
- 21 are they themselves major employers, but they create
- 22 hundreds of other jobs at dozens of other companies
- providing them goods and services.
- 24 The local governments and school systems
- 25 depend heavily upon the taxes for revenue. If unfair

- 1 foreign competition forces them to close, the
- disruption of these communities will be massive.
- 3 MeadWestvaco is not only the area's largest
- 4 employer, but also a model corporate citizen. It
- 5 provides good paying, full-time jobs with excellent
- 6 benefits, as well as hourly and summer employment to
- 7 students who are saving for college. It donates large
- 8 quantities of notebooks and other merchandise to local
- 9 schools and charitable causes. The company also
- 10 recently pledged \$100,000 for the purchase of a
- 11 firetruck for the town of Alexandria.
- 12 Roaring Spring is equally involved in the
- 13 Roaring Spring community, as you might expect from a
- 14 company named after the town.
- The domestic industry has been forced to
- 16 close several of its lined paper producing facilities
- in recent years. Dumped and subsidized imports from
- 18 China, India and Indonesia have been a major factor in
- 19 these closings.
- 20 Domestic producers like MeadWestvaco and
- 21 Roaring Spring have done everything they can to remain
- 22 competitive. I sincerely hope they will not be forced
- 23 to stop their domestic production entirely. If they
- do, it will have profound effects not only on these
- 25 companies, but also on hundreds of my constituents and

- their families who depend on these jobs for their
- 2 livelihood.
- 3 I'm sure that after considering the
- 4 evidence, and I believe the evidence is great, you
- 5 will conclude that imports of dumped and subsidized
- 6 lined paper school supplies from China, India and
- 7 Indonesia are injuring the domestic industry and that
- 8 the industry is entitled to the relief which the law
- 9 provides.
- 10 Again, I hope you'll review the record
- 11 closely and rule in a way that's going to help these
- 12 companies that I believe have been injured greatly.
- 13 Thank you very much for this opportunity to speak to
- 14 you today.
- 15 CHAIRMAN PEARSON: Thank you, Congressman
- 16 Shuster.
- 17 Any questions?
- 18 (No response.)
- 19 CHAIRMAN PEARSON: Okay. Seeing none, thank
- 20 you very much.
- MR. SHUSTER: Thank you.
- MS. ABBOTT: Our next congressional witness
- is the Honorable Lynn A. Westmoreland, United States
- Congressman, U.S. House of Representatives, State of
- 25 Georgia, 8th District.

1	CHAIRMAN PEARSON: Welcome, Congressman
2	Westmoreland.
3	MR. WESTMORELAND: Thank you. Thanks for
4	having me. Thank you, Chairman Pearson and members of
5	the Commission. I appreciate the opportunity to
6	testify today on behalf of Norcom and the other
7	domestic producers of lined paper supplies.
8	I'm proud to represent the 8th District of
9	Georgia, which is home to Norcom and its employees.
10	Norcom is a first rate producer of lined paper school
11	supplies. It's on the cutting edge of productivity,
12	quality and low cost.
13	Given a level playing field, I'm confident
14	that Norcom can compete with any producer anywhere in
15	the world, but not when those foreign producers
16	receive massive government subsidies and then dump
17	their products into the United States at prices so low
18	they have no relation to the actual cost of the
19	product.
20	Unfortunately, this is exactly what's
21	happening. Over the past several years, subsidized
22	imports from China, India and Indonesia have surged
23	into the U.S. market. In many cases, these imports
24	have entered the U.S. at prices that are below the
25	cost of production.

1	Companies such as Norcom that play by the
2	rules simply cannot compete against such unfairly
3	traded imports. The results have been devastating to
4	Norcom and the other domestic producers. At first
5	prices were forced down, cutting into Norcom's
6	profitability, but as imports came into the U.S.
7	market at increasingly low prices Norcom was forced to
8	cut production and saw its revenue and profitability
9	plummet.
LO	Unable to match the prices of the dumped
L1	imports, Norcom has lost major customers. It was even
L2	forced to stop reinvestment in new equipment, damaging
L3	its long-term ability to compete.
L4	Norcom has not alone. The domestic industry
L5	as a whole has experienced a sharp decline in revenue
L6	and profitability. Plants have been closed, and
L7	workers have been laid off. Unless relief is granted,
L8	prospects for the near future are just as grim. The
L9	surge in unfairly traded imports is likely to
20	continue.
21	Norcom and the rest of the domestic industry
22	are doing all they can to compete with these unfairly
23	traded imports. They've cut prices, cut production
24	and shut down plants to remain competitive. They have
25	also begun to import lined paper supplies simply to

- 1 remain in business and prevent further financial harm.
- This a dangerous path. As we have all seen
- 3 in other mini industries, this is not a path we wish
- 4 to go down. The eventual outcome is that we end up
- 5 importing from Asia what we used to make ourselves
- 6 here at home.
- 7 If dumped and subsidized imports continue to
- 8 flood the market Norcom will be forced to shift most
- 9 of its business to imports simply to survive, and
- 10 therefore hurt the citizens of my district.
- If trade relief is granted, thereby removing
- 12 unfairly traded imports from the market, Norcom and
- the domestic industry can compete in global markets
- 14 and flourish. In fact, I understand that since the
- 15 filing of the petition domestic production has started
- 16 to recover, demonstrating that the domestic industry
- 17 can compete when dumped and subsidized imports are
- 18 removed.
- 19 Without trade relief, however, the domestic
- 20 industry could be forced to eliminate its domestic
- 21 production, forcing loss of jobs. This will be
- 22 devastating to our local economy. Norcom, along with
- its suppliers and customers, provides hundreds of high
- 24 paying jobs that are important to Griffin, Georgia,
- 25 and the surrounding area.

- 1 Hundreds of my constituents and their
- 2 families depend on these jobs for their livelihood.
- 3 Unfortunately, dumped and subsidized imports have put
- 4 these jobs at risk.
- I urge the Commission to grant the domestic
- 6 industry the full relief available under our trade
- 7 laws. Thank you very much.
- 8 CHAIRMAN PEARSON: Thank you, Congressman
- 9 Westmoreland.
- 10 Does anyone have a question for the
- 11 congressman?
- 12 (No response.)
- MR. WESTMORELAND: Thank you, sir.
- 14 CHAIRMAN PEARSON: Thank you very much. We
- appreciate you coming up here.
- 16 MR. WESTMORELAND: Thank you. Yes, sir.
- 17 CHAIRMAN PEARSON: Madam Secretary, are we
- 18 ready for the opening statements by parties?
- MS. ABBOTT: Yes, Mr. Chairman. Opening
- 20 remarks on behalf of Petitioner will be by Timothy C.
- 21 Brightbill, Wiley Rein & Fielding.
- MR. BRIGHTBILL: Chairman Pearson, Vice
- 23 Chairman Aranoff, members of the Commission, the U.S.
- lined paper school supplies industry and its workers
- 25 have been materially injured due to dumped and

- 1 subsidized imports from China, India and Indonesia.
- 2 You already have detailed evidence of this
- 3 material injury from the prehearing report in the
- 4 investigation. Today you will hear from the three
- 5 petitioning companies and the union for two domestic
- 6 producers. They will confirm for you that the
- 7 domestic industry has been spiraling downward and is
- 8 in danger of disappearing altogether.
- 9 During the POI, operating profits dropped
- 10 substantially. Hundreds of salaried and hourly U.S.
- 11 workers were let go and production facilities closed.
- 12 Employment, wages and hours have all declined.
- 13 Production lines have been shut down.
- 14 Capacity and capacity utilization are down
- sharply. Shipments have declined both in volume and
- in value. Under the statute this is material injury
- of the domestic industry, and the evidence is equally
- 18 compelling as to threat.
- 19 The investigation further demonstrates and
- 20 our witnesses will confirm that the subject imports
- 21 are a cause of this material injury. It is critical
- 22 to bear in mind that competition in this industry is
- shaped by large, major retailers such as Wal-Mart,
- 24 Target and Staples, who compete ferociously with each
- other and are undeniably driven to purchase these

- 1 products at the lowest possible price.
- 2 This sets the stage for intense, head-to-
- 3 head, price-based competition between domestic and
- 4 subject products and has allowed dumped and subsidized
- 5 subject imports to cause material injury.
- The evidence of this causal link is plain.
- 7 First, subject imports rose 60 percent at the same
- 8 time as all of the injury I've just described.
- 9 Second, subject imports demonstrably
- 10 undersold the domestic industry despite the fact that
- 11 many large importers failed to report pricing data at
- 12 all.
- Third, the staff has confirmed lost sales
- and lost revenues due to subject imports.
- 15 Fourth, you have detailed bid and auction
- 16 data that demonstrates the head-to-head nature of the
- 17 competition in this market and confirms that subject
- 18 imports suppressed and depressed prices. These
- 19 bidding processes are designed to drive down prices
- and to allow importers like Atico and NuCarta to
- 21 quickly capture large accounts and market share.
- 22 Finally, causation is apparent because when
- 23 dumped and subsidized imports, subject imports, were
- 24 taken out of the market when the petitions were filed
- 25 the domestic industry began to recover by producing

- 1 more goods here, not a shift to offshore.
- 2 Given the weight of this injury and
- 3 causation evidence, it's not surprising that
- 4 Respondents choose to ignore it. Their arguments are
- 5 creative conspiracy theories. They're contradictory,
- 6 and they're just plain wrong.
- 7 Consider, for example, their argument on
- 8 imports. It's well known that some producers also
- 9 import subject merchandise. Our witnesses today will
- 10 tell you why this is necessary. They have to import
- 11 to maintain access to their valued customer base and
- to compete with the very dumped and subsidized product
- that is putting them out of business.
- 14 Respondents would have you believe that we
- 15 control these imports, and therefore the Commission
- 16 must ignore them all. It's a desperate argument, and
- 17 it is completely wrong. It is wrong by the statute,
- 18 which requires the Commission to evaluate the
- injurious impact of imports only in the context of
- 20 production operations in the United States.
- It is wrong by the legislative history and
- the intent of Congress, which couldn't be clearer. It
- is wrong by precedent, such as the Commission's
- 24 decision in Cement, Wooden Bedroom Furniture and
- others, and it makes no sense.

1	If we control these imports, why did we
2	bring trade cases against them? If we control these
3	imports, how come we don't make any money on them? If
4	the domestic industry didn't import some of these
5	goods, do you really believe that Wal-Mart, Target and
6	Staples would be unable to find and use Asian imports?
7	Once these fundamental contradictions on Respondents'
8	arguments are revealed, this claim and the rest of
9	their claims simply crumble.
LO	Let me conclude by emphasizing how vitally
L1	important these cases are for the workers and
L2	employees of MeadWestvaco, Norcom, Top Flight and the
L3	rest of the domestic industry.
L4	Hundreds of millions of notebooks, filler
L5	paper packs, and composition books are sold in the
L6	United States every year. The domestic industry has
L7	made these products for generations, but because of
L8	dumped and subsidized imports from these three
L9	countries what remains of the domestic industry is in
20	great danger of being eliminated.
21	Without relief, these companies will no
22	longer produce domestically. For all these reasons,
23	we request affirmative determinations in these cases.
24	Thank you.
25	CHAIRMAN PEARSON: Thank you, Mr.

- 1 Brightbill.
- 2 MS. ABBOTT: Opening remarks on behalf of
- 3 Respondents will be by Donald B. Cameron, Kaye
- 4 Scholer.
- 5 CHAIRMAN PEARSON: Welcome, Mr. Cameron.
- 6 MR. CAMERON: Mr. Chairman, members of the
- 7 Commission, Don Cameron with Kaye Scholer on behalf of
- 8 Staples. It's a pleasure to be here again.
- 9 This is a very peculiar case. We're not
- 10 talking conspiracy theory. The import market is
- 11 controlled to a significant degree by U.S. producers.
- 12 U.S. producers are significant importers of subject
- merchandise, and U.S. producers control significant
- 14 non-subject supply in Brazil.
- 15 A partial answer to the question just posed
- 16 by counsel as to why they brought this case? Well, if
- imports are the problem the Commission should ask why
- Brazil, second largest supplier to the U.S. market,
- 19 has been excluded from this investigation.
- 20 U.S. producers are heavily involved in
- 21 Brazil. Not coincidentally, imports from Brazil
- through May of 2006 are up by a mere 177 percent. I'm
- 23 sure it's a coincidence.
- According to Petitioners, the fact that U.S.
- 25 producers are significant importers is "legally

- 1 irrelevant." We disagree. At the very least, the
- degree to which U.S. producers are involved in
- 3 importing is a condition of competition that this
- 4 Commission certainly can and should consider.
- 5 In addition, in considering the significance
- 6 of import volume, the significance of price impact and
- 7 the overall impact of subject imports, the Commission
- 8 has the ability to take into account the significance
- 9 of U.S. producer involvement as it makes those
- 10 assessments.
- 11 Let's put it another way. If U.S. producers
- were themselves responsible for 100 percent of the
- 13 subject imports, would there be any question that this
- 14 Commission can consider this fact? We think the
- answer to that is pretty clear.
- 16 In the normal case there is often U.S.
- 17 industry participation in the import market, but
- 18 usually it's limited in nature and often limited to
- one or two producers. This case is far different.
- In this case, importing by domestic
- 21 producers is not limited to an isolated segment of the
- industry. In this case, U.S. producers account for a
- 23 significant portion of subject imports, as well as
- 24 non-subject imports from Brazil. In this case, U.S.
- 25 producers account for a significant portion of the

- 1 increase in subject imports.
- 2 The Commission has held repeatedly that it
- 3 is important to separate coincidence of trends from
- 4 causation. It is particularly important in this case
- 5 because many trends in imports are in fact determined
- 6 by U.S. producers.
- 7 This Commission should look carefully at
- 8 subject imports that are not controlled by U.S.
- 9 producers. How significant are they? What's the
- impact of those imports? We believe those imports
- 11 have had a marginal effect and a stable presence in
- 12 the market.
- 13 Contrast the significance of these imports
- 14 with the volume and price of subject imports
- 15 controlled by U.S. producers. As you will hear from
- 16 Staples, once the ITC preliminary determination
- 17 occurred Staples received virtually no domestic
- 18 response to its request for bids for the 2006 buying
- 19 season.
- 20 Also, U.S. producers canceled bids for
- 21 Brazil production, leaving Staples to find new sources
- in Brazil, Argentina, Egypt and Mexico for the 92
- 23 bright paper that Staples requires.
- 24 When you look at Indonesia in the context of
- 25 threat this is significant. Staples imported from

- 1 Indonesia primarily because Brazil and Indonesia were
- the only sources at the time of 92 bright. Indonesia
- and Brazil are no longer the only sources of the paper
- 4 that Staples requires.
- 5 So this is where we are. Can the U.S.
- 6 industry dictate the pricing and volume trends for
- 7 subject imports and then sit back and claim that they
- 8 were injured by those same imports?
- 9 Petitioners claim in essence that if they
- 10 hadn't controlled subject imports these imports would
- 11 have occurred at those same levels anyway, but they
- have no evidence to support this proposition.
- 13 Nothing.
- In fact, the record contradicts their claims
- 15 at every juncture. It is U.S. producers themselves
- that are major importers. To the extent that U.S.
- 17 producers may have switched to brokering rather than
- 18 directly importing, this is a change simply in form,
- 19 not in substance.
- 20 If their case is about what will happen in
- 21 the future, that this will happen in the future, it's
- 22 a question of threat, and there remains no record
- 23 evidence to support this either.
- 24 Again, Petitioners take the position that
- 25 the issue of whether domestic producers themselves

- 1 control the import is legally irrelevant to the
- 2 Commission. In other words, please don't look behind
- 3 the curtain.
- 4 That must be the reason why the issue wasn't
- 5 really fully discussed at the preliminary stage of
- 6 this investigation. We believe it is quite relevant
- 7 to this Commission, and we urge the Commission to make
- 8 a negative determination in this case.
- 9 Thank you very much.
- 10 CHAIRMAN PEARSON: Thank you, Mr. Cameron.
- MS. ABBOTT: Would those in support of the
- imposition of antidumping and countervailing duties
- 13 please come forward and be seated?
- 14 Mr. Chairman, all witnesses have been sworn.
- 15 (Witnesses sworn.)
- 16 CHAIRMAN PEARSON: Mr. Price, are you
- 17 leading off here?
- 18 MR. PRICE: Yes, I am.
- 19 CHAIRMAN PEARSON: Okay. Please proceed.
- 20 MR. PRICE: Thank you. First of all,
- 21 congratulations, Chairman Pearson and Vice Chairman
- 22 Aranoff, regarding your new positions at the
- 23 Commission.
- 24 I'd like to talk today about this case and
- 25 the fundamental facts of this case. This is a fairly

- 1 straightforward case in most respects.
- 2 Next slide? Except when it comes to the
- 3 PowerPoint presentation.
- 4 First of all, fundamentally the scope of
- 5 this investigation is focused on notebook, filler
- 6 paper and composition books, lined paper school
- 7 supplies. While there have been lots of comments
- 8 about the scope of the case, the scope is in fact
- 9 simpler than many cases the Commission sees involving
- 10 steel, involving --
- 11 CHAIRMAN PEARSON: Mr. Price, just a little
- 12 closer to the microphone, please?
- 13 MR. PRICE: Thanks. The scope in this
- 14 investigation is simpler than many steel cases which
- 15 involve numerous exclusions and limitations which can
- 16 be discerned only through certification or
- 17 metallurgical analysis.
- 18 Next?
- Now, the domestic industry has suffered from
- 20 more than inconsequential, unimportant or immaterial
- injury by reason of the subject imports, and in fact
- 22 the prehearing report shows material injury according
- to essentially all of the Commission's traditional
- 24 measures -- shipments, production, capacity,
- employment, wages, operating results, capital

- investments and the lack of return on assets.
- 2 As we look at the facts here, you will see
- 3 that capacity, the red bars, declined throughout the
- 4 POI. You will see that production, these blue bars,
- 5 declined throughout the POI. Of course, the logical
- 6 result is capacity utilization also declined
- 7 throughout the POI.
- 8 Similarly, domestic production workers
- 9 declined throughout the POI and wages paid to clients
- 10 throughout the POI, both as a consequence of fewer
- workers and as a consequence of wage concessions by
- 12 the unionized workers.
- 13 Domestic facilities were closed, and jobs
- 14 were lost. Now, MeadWestvaco itself shut down several
- 15 facilities. Of most relevant to the investigation are
- 16 Garland, Texas, and St. Joseph, Missouri, for the
- 17 period of investigation. For the record, MeadWestvaco
- 18 also closed its only Mexican facility in Nuevo Laredo,
- 19 Mexico.
- 20 Roaring Spring had significant job
- 21 reductions, as did Top Flight. Since 2003, the
- 22 petitioning firms have lost hundreds of workers due to
- 23 the subject imports.
- Next slide?
- 25 Coincident with this large falloff in

- 1 production, capacity, capacity utilization, you see a
- 2 rapid and constant increase in the imports from the
- 3 subject countries.
- 4 Next slide?
- 5 Again, as we see imports increasing
- 6 profitability at the gross level and the operating
- 7 level decline. The only reason for the change in the
- 8 curves here, because there's a slight difference here,
- 9 is because of the body count. That's the number of
- 10 workers who literally lost their jobs in these plants
- 11 and in management.
- 12 Next slide?
- 13 We believe in particular the Commission
- 14 should pay close attention to the total decrease in
- operating profits and gross profits between 2003 and
- 16 2005. You earn dollars, and if you're earning less
- 17 dollars that's injury. You don't earn percentages
- 18 here.
- 19 We believe the Commission should also pay
- 20 very close attention to the number of firms that
- 21 reported operating losses in 2005 compared to the
- 22 prior years.
- 23 Next slide?
- Now, imports here did have a price
- 25 depressing and suppressing effect, and there was

- 1 massive underselling. Pricing Products 1 through 3
- 2 show sharp pricing declines once the prehearing staff
- 3 report data is revised, and those products account for
- 4 the overwhelming majority of production of these
- 5 products.
- 6 Further, when you look at the volume of
- 7 imports that were undersold and you weight the number
- 8 of underselling in that quarter by volume you discover
- 9 that there is overwhelming underselling. Of course,
- 10 the Commission has confirmed lost sales.
- Now I'd briefly like to discuss the issue of
- 12 negligibility. The Commission precedent is clear the
- test for negligibility is based upon the investigation
- 14 scope, and there are a variety of ITC cases and Court
- 15 cases on this issue.
- 16 The Commission should base its determination
- on the two HTS numbers listed in the prehearing report
- 18 which represent virtually all of the subject
- 19 merchandise. Respondents' much broader HTS proposal
- 20 mostly covers non-subject merchandise. We can brief
- 21 this in greater detail in our brief or discuss this
- 22 later on.
- Now, this case presents an interesting
- 24 argument regarding post-petition effects here. At the
- 25 staff conference, the Respondents essentially conceded

1	that	the	filing	of	this	case	would	have	а	chilling

- 2 effect on imports of the subject merchandise. By and
- 3 large they were right. The statute directs the
- 4 Commission to discount post-petition effects when
- 5 assessing injury and causation in these types of
- 6 circumstances.
- 7 However, the post-petition effects are
- 8 relevant to Respondents' arguments on causal nexus,
- 9 and those post-petition effects show that when the
- 10 subject imports are removed from the market domestic
- 11 production and the domestic injury does better.
- 12 On the issue of threat, the producers of the
- 13 subject countries have massive and ample capacity to
- 14 flood back into the market both in the near term and
- 15 the long term. There is significant expansion plans
- 16 announced in China and India, and there is massive
- 17 excess capacity in all three subject countries.
- 18 Further, we would note that only a handful
- of Chinese Respondents in particular provided capacity
- 20 data to the Commission, and the Commission should take
- 21 adverse inferences regarding the lack of cooperation
- in the final investigation by the Chinese exporters.
- We would note that with regard to India
- there are substantial export subsidies, and finally we
- 25 would note the unusual conditions of competition in

- 1 this industry where we have large bids covering the
- 2 purchasing cycle. We're about to start the purchasing
- 3 cycle for back-to-school 2007. These imports will
- 4 have a dramatic and negative effect on 2007 if they
- 5 are allowed if the relief does not become final.
- 6 Finally, I want to discuss critical
- 7 circumstances. In 22 years of practicing before the
- 8 Commission, I have never argued for critical
- 9 circumstances. This is a first.
- 10 I'll tell you why we're doing it here. In
- 11 this case several companies went out of their way to
- 12 rush merchandise in to beat the order. This industry
- has a typical shipping pattern and a traditional
- 14 shipping season.
- To undercut the order, several importers
- 16 went out of their way to rush that merchandise in. It
- 17 had a negative effect on the domestic industry's
- 18 volume. It had a negative effect on the domestic
- industry's pricing and undercut the relief that this
- 20 industry will receive. Thank you.
- 21 I would now like to introduce Mr. George
- 22 Robinson of Top Flight, Inc.
- MR. ROBINSON: Good morning, Chairman
- 24 Pearson, Vice Chairman Aranoff and Commissioners. My
- 25 name is George Young Robinson. I'm the largest

- 1 stockholder of Top Flight, Inc. and the vice president
- of sales for the Retail Division of Top Flight, Inc.,
- a family owned and operated manufacturer of lined
- 4 paper school supplies located in Tennessee.
- I started working at Top Flight the first
- 6 day of summer holiday when I was 15 years old. It was
- 7 a special moment when my father woke me up and said
- 8 get out of bed. I've got something for you to do.
- 9 Since then I've loaded trucks, checked orders, worked
- 10 on million dollar machines and more recently run the
- 11 division of Top Flight that we refer to as Retail.
- 12 I am a third generation owner/operator of
- 13 Top Flight. I work with my father, my uncle, three
- 14 first cousins and over 150 Chattanooga area residents.
- Today more than 93 percent of my business is dependent
- 16 upon Top Flight being a competitive manufacturer of
- 17 this subject merchandise of this lawsuit.
- 18 When I was contacted about this case in
- 19 August of 2005, I was on the verge of shutting down
- 20 much of my U.S. production like Carolina Pad, CPP, and
- 21 American Scholar have done. This case is critical to
- 22 my company's survival as a domestic producer and to
- 23 the hundreds of Chattanooga families who depend on our
- jobs that pay a union wage, a living wage.
- 25 Before this case was filed, Top Flight's

- 1 manufacturing facility and our total operations had
- been significantly negatively impacted by the unfairly
- 3 priced imports from India, China and Indonesia. The
- 4 subject imports applied so much pricing pressure on
- 5 the U.S. marketplace that Top Flight was forced to cut
- factory output, cut employment, cut capital
- 7 expenditures, cut selling margins and outsource
- 8 production of some of our certain lined paper school
- 9 supplies.
- 10 The share of imported product has grown
- dramatically in recent years. You would find no
- industry participant that would argue this point.
- 13 Retailers from all major trade channels have been
- 14 actively involved in importing certain lines for
- 15 several years. There are no exceptions.
- 16 Walgreens, CVS, Eckerd from the drug
- 17 channel; Target, K-Mart, Wal-Mart from the big box
- 18 discounters; Fred's, Dollar General, Dollar Tree,
- 19 Family Dollar from the small box discounters. Office
- 20 superstores such as Staples and Office Depot also
- 21 brought plenty of product in from the subject
- 22 countries.
- These products were not simply coexisting
- 24 with the U.S. produced goods. They were collapsing
- 25 prices in the every day market, they were taking over

- the critical back-to-school season, and they were
- 2 taking it to the U.S. manufacturers. I can tell you
- 3 that regardless of who arranges the details of these
- 4 dumped and subsidized imports, these dumped and
- 5 subsidized imports were wrecking havoc on my business.
- 6 I want to be clear.
- 7 The rush to import started with Staples when
- 8 they began to buy product from Indonesia because of
- 9 the low prices. The move led all of the retailers to
- 10 seek cheap imports. It's my experience that retailers
- 11 have no problem or hesitation to shift imports even
- 12 for a fraction of a penny. It is incredible to clam
- that the domestic industry can control imports as
- 14 compared to the sophisticated retailers and their
- 15 agents like Atico or NuCarta.
- The growing presence of unfairly priced
- 17 imports from Indonesia, India and China severely
- 18 depresses prices. In 2001, I lost my largest customer
- of certain lined products from China. This loss led
- to the cancellation of expansion plans at our
- 21 Chattanooga factory.
- 22 Since that time, Top Flight has been
- impacted by a market that was dominated by the
- 24 shrinking selling margins, by customers with a filing
- 25 cabinet filled with low-priced quotes from importers,

- distributors and brokers of subject merchandise.
- 2 These prices made it virtually impossible to
- 3 build our business or pass through increases in raw
- 4 materials. We were in trouble. As imports from
- 5 subject countries fell below prices at which we could
- 6 produce with any profit, we were driven to choose
- 7 between loss of orders or reduced role in the
- 8 production of the orders.
- 9 In 2005, I lost my largest order from the
- 10 year before to China and to India. This loss resulted
- in the layoff of over 15 percent of my factory
- 12 production workers, many of whom I had worked with as
- a teenager. It also led us to expedite a study to
- 14 reposition our production facilities either to China
- 15 or to India.
- 16 All this started to change with the filing
- of this case. Our certain lined paper school supply
- 18 business has seen significant improvement in unit
- 19 sales, dollar volume, factory output, employment,
- 20 factory hours per employee, pounds of paper converted,
- 21 machine hours and productivity.
- We've also seen a glimmer of hope that we
- 23 won't have to close down the factory that my
- 24 grandfather opened 85 years ago. If we win this case,
- 25 we won't implement the plan to begin moving machinery

- 1 piece-by-piece to China or India or Indonesia just to
- 2 keep our customers, but if we lose this case as the
- 3 back-to-school season for 2007 bidding starts in
- 4 September domestic production may no longer be an
- 5 option for Top Flight.
- In conclusion, this case has given us hope
- 7 again for our U.S. production. I have no doubt,
- 8 however, that unless relief is granted against
- 9 unfairly traded imports the end of our U.S.
- 10 manufacturing is imminent.
- I thank you for your time, and I'll be happy
- 12 to answer any questions you may have.
- MR. PRICE: Thank you.
- 14 I'd now like to introduce Mr. Harold Rahn of
- 15 Norcom, Inc.
- MR. RAHN: Good morning, ladies and
- 17 gentlemen. My name is Harold Rahn, and I'm the
- 18 president of Norcom, Inc., a manufacturer of lined
- 19 paper school supplies located in Georgia. I have 13
- years of experience in this industry.
- 21 Over the past three years, I have witnessed
- 22 continuing injury to the domestic industry caused by
- 23 imports from China, India and Indonesia. The
- 24 manufacturing of these products for the U.S. market
- 25 used to be primarily done by domestic manufacturers on

- the cutting edge of productivity, quality and low
- 2 cost. As with any ongoing manufacturing concern,
- 3 Norcom spent significant dollars purchasing capital
- 4 equipment to increase our capacity and continue to
- 5 lower our costs of production.
- 6 Starting with Staples' purchases of
- 7 Indonesian product in the 1990s, subject imports began
- 8 to enter the U.S. market on an increasing scale. It
- 9 was Staples that led the change to imports, and the
- other retailers began following from there.
- 11 Around 2001, producers in Indonesia, China
- and India began to enter the U.S. market on a larger
- 13 scale. They offered their product directly to end
- 14 users, as well as to the domestic producers for resale
- in the United States.
- 16 Knowing the ability of retail giants such as
- 17 Target, Walgreens and Staples to locate and exploit
- 18 the lowest available price in the market and their
- 19 familiarity with Chinese imports, we were as an
- 20 industry essentially offered no choice but to begin
- 21 importing some product ourselves.
- 22 Retailer stores put an immense amount of
- pressure on companies such as Norcom to supply them by
- 24 shifting to low-priced imports or lose business
- 25 entirely. The major retailers have no hesitation to

1	import directly. Just walk into any major big box
2	retailer and you can see it. They know all the
3	producers, their prices and their capabilities.
4	We must be competitive with the dumped
5	imports or we are out. It's that simple and that
6	brutal. Often we are forced to choose the lesser of
7	two evils either accept a few percent the big boxes
8	will give us to act as their importer or lose the
9	customer and a chance to maintain some domestic
10	business.
11	We accepted the need to get some business
12	rather than just shut our doors. This was done as an
13	attempt to maintain some domestic production and to
14	continue as an ongoing entity. Norcom had no real
15	choice but to develop and grow import relationships in
16	order to stabilize our customer base and gain more
17	understanding of a rapidly changing marketplace caused
18	by extremely low-priced products from Indonesia, China
19	and India.
20	Although this strategy was not preferable
21	and contradicted the company's mission statement which
22	called for managed growth through sound capital
23	investment, it was our only tactical choice if we want
24	to continue as a viable company.

25

Since 2002 there has been continued

- 1 significant growth in imports of certain lined
- 2 products from China, Indonesia and India. These
- 3 imports are entering the U.S. at prices which I do not
- 4 believe can be supported by any rational model which
- 5 bases the cost on a fair market price of paper, which
- is the major raw material used in these products.
- 7 My point is that the subject countries are
- 8 not searching for a profit model based on cost, but
- 9 they're searching for a low-cost, low-price model that
- is below the domestic producers at any cost in order
- 11 to gain market share.
- In the fall of 2003, Norcom was faced with
- 13 major pricing reductions from the subject countries,
- 14 which had a significant negative impact on the
- 15 profitability of our company. We were informed by our
- largest customer that in order to maintain any volume
- for back-to-school 2004 we must meet a price that was
- 18 dramatically lower than the previous year. The price
- 19 quoted was for subject imports.
- This account represented over \$80 million in
- 21 sales. Therefore, Norcom had no real choice but to
- 22 meet this price in order to continue our business with
- this customer. As a result, Norcom's profits declined
- 24 by over \$8 million in 2004. This was devastating for
- 25 our company and effectively ended any plans to invest

- 1 new capital into new capacity.
- 2 For back-to-school 2005, the situation
- deteriorated further. Despite aggressive cost
- 4 reduction efforts, we were notified in February of
- 5 2005 that we were losing 25 percent of our business at
- 6 our largest account. That volume subsequently went to
- 7 China. Moreover, because of depressed pricing levels
- 8 we generated no margin on our largest item and
- 9 inadequate returns on the remaining items on the
- 10 volume we kept.
- 11 We cannot continue in this manner. Pricing
- used to be reflective of the cost of paper, but as a
- 13 result of unfair import competition our prices no
- longer can move up when input costs increase. We're
- 15 facing a significant cost/price squeeze.
- We're being told by all of our major
- 17 accounts to source from overseas in order to lower
- 18 prices even further, and if we don't they will bypass
- 19 us and go directly to the subject producers. All of
- 20 the major retailers already source directly from these
- 21 subject countries or through companies like Atico and
- 22 NuCarta.
- The handwriting is on the wall. We have to
- 24 realize that unless unfair imports are stopped we will
- 25 have to shift the remainder of our business to imports

- 1 to remain competitive. We do not want to do that as
- 2 Norcom is a manufacturing company. The future of
- domestic manufacturing will be determined by this
- 4 case.
- 5 It is important we have a level playing
- field. We can compete with these producers on every
- 7 level. Our labor costs are extremely low since we use
- 8 automated equipment to produce these products,
- 9 countering any perceived advantage in this area.
- 10 We do not have the high additional freight
- 11 cost incurred when shipping from overseas
- destinations. However, many of the subject producers
- do benefit from governmental subsidies. We cannot
- 14 compete against unfairly priced imports.
- 15 Since the filing of this case, the situation
- 16 has improved in several, but not all, areas for
- 17 Norcom. Our production capacity could still easily be
- 18 expanded, and our production for back-to-school '06
- 19 actually increased by over 40 percent in terms of tons
- of paper converted and units produced.
- 21 In conclusion, I have no doubt that my
- 22 company has been injured by unfair imports. We've
- been forced to purchase subject merchandise, but this
- 24 comes at a cost to our production and the long-term of
- 25 Norcom.

- 1 As a result of the filing of this case, the
- 2 harm has been lessened, but not completely removed.
- 3 If relief is not granted, I have no doubt that the
- 4 dumped and subsidized merchandise will flood back into
- 5 the market. Regardless of who brokered these imports,
- 6 my company, its production, is profits and its workers
- 7 will suffer.
- 8 Norcom and our industry thanks you for the
- 9 work you are doing to ensure fair trade. I sincerely
- 10 hope you will continue to see the merits of our
- 11 efforts and find favorably for our cause. Should you
- 12 find otherwise, it will surely reopen a door that
- cannot be shut and will spell the end to one of
- 14 America's oldest industries.
- We need your help, and we thank you in
- 16 advance for your support.
- 17 MR. PRICE: Thank you. This is Alan Price.
- 18 I'd now like to introduce Mr. Neil
- 19 McLachlan.
- MR. MCLACHLAN: Good morning. My name is
- 21 Neil McLachlan. I'm president of MeadWestvaco's
- 22 Consumer & Office Products Division which manufactures
- lined paper school supplies.
- Our main office is in Dayton, Ohio, with
- 25 manufacturing, distribution facilities and sales

- offices across the United States. I'm here today
- 2 because our industry is suffering material injury due
- 3 to unfair trade practices by certain producers in
- 4 India, Indonesia and China.
- 5 This industry, its employees and their
- 6 communities need relief. You can measure the harm to
- 7 MeadWestvaco's domestic operations any way you want to
- 8 -- by the decline in our shipments and production, our
- 9 reduction in facilities, our severely weakened
- 10 financial results.
- 11 Our domestic production volume has been
- 12 severely impacted over the past three years, falling
- 13 by almost 50 percent in total. We have reduced
- 14 domestic capacity by one-third, and we still have
- 15 excess capacity. Any way you look at it we've been
- 16 harmed, and the imports from India, Indonesia and
- 17 China are a significant cause of that harm.
- 18 MeadWestvaco has additional evidence of
- 19 injury which involves business proprietary
- 20 information, and we'll provide this information to the
- 21 Commission later.
- We have invested significantly in plants,
- 23 equipment, systems, training to ensure that we are
- 24 highly efficient and effective. However, despite
- 25 these efforts we find that these subject imports have

- damaged all of our product lines, including basic
- 2 notebooks and filler paper, including value added
- 3 products and including fashion notebooks.
- 4 American Scholar, Carolina Paper and others
- 5 have injured directly those products that are key to
- 6 our survival in the United States. At one time
- 7 MeadWestvaco had eight factories. We closed Front
- 8 Royal, Virginia, in 2002; Garland, Texas, in 2004; and
- 9 our largest plant, St. Joseph, Missouri, in 2004,
- 10 eliminating hundreds of jobs, more than half of our
- 11 U.S. manufacturing employees.
- 12 The plants were critical parts of local
- economies, and all communities have suffered damage by
- their loss. Now our two remaining factories in
- 15 Pennsylvania and California are at serious risk.
- 16 These facilities employ 560 people along with many of
- our 250 person office staff in Dayton, Ohio.
- 18 In particular, the Blair plant in
- 19 Pennsylvania accounts for the vast majority of our
- 20 production capability and our jobs. We have enough
- 21 capacity there to supply our domestic accounts. It is
- the only major employer in that area, and these jobs
- are high skilled positions and contribute
- 24 significantly to the local economy. Loss of this
- 25 facility would represent incredible hardship to the

1	community.

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2 At Blair, we have already eliminated the 3 most high-tech, fully integrated composition book production line in the world due to the subject 4 imports as we were losing money on every book we sold. 5 MeadWestvaco does not want to shut our Blair facility. Let me emphasize that subject imports were 8 in fact the major reason why our other facilities were closed. Believe me, if we were not forced to compete 9 with dumped and subsidized Asian imports we would not 10 11 have had to close six of our eight factories. 12 We have not closed U.S. facilities in order 13 to shift production to Brazil or to Mexico. Garland, Texas, plant was certified for trade 14 adjustment assistance, and as we stated at the time 15 this was due to increased imports from China. 16 Our St. Joe facility was also certified for 17 TAA benefits. We closed the plant due to cost 18 19 pressure from subject imports. We stated at the time 20 that Mead would shift some of its production to Mexico, and TAA relief was granted on that basis. 21 22 However, before we fully executed that plan we were 23 forced to close the Mexican facility as well. 24 we don't produce any of these products in Mexico.

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If MeadWestvaco is injured by these imports,

- why have we ourselves imported these products
- 2 particularly from China? We certainly don't do it to
- 3 maximize profits. Our profit margin on imports is
- 4 nonexistent. Instead, we import because this business
- is incredibly price competitive, and the only way to
- 6 compete with dumped subsidized products is to import
- 7 them or broker them ourselves.
- 8 Our main customers -- the mass retailers,
- 9 superstores and drugstores -- have all the power here.
- 10 They are driven by the intensely competitive retail
- 11 environment, and each seeks to out-discount the other
- in order to show that they have the best prices on
- lined paper and other back-to-school products. They
- 14 will switch suppliers for as little as a tenth of a
- 15 penny difference.
- 16 During the last back-to-school season,
- 17 70-count notebooks sold for 10 cents or less at many
- 18 major retailers. One retailer testifying here today
- 19 sold filler paper last year for 19 cents a pack. This
- 20 year price levels are lower at nine cents for
- 21 notebooks and 15 cents for filler paper. This
- 22 competition isn't based on brightness or quality.
- 23 It's based on price.
- 24 Our retailers all lose money based on their
- 25 advertised prices, which are well below their

- 1 acquisition costs. Driven by this intense price
- 2 pressure, they seek out the absolute lowest cost of
- 3 supply. Our customers use electronic reverse
- 4 auctions, head-to-head shootouts and other negotiating
- 5 procedures to ensure they obtain the lowest possible
- 6 cost.
- 7 The low-cost dumped product has compelled us
- 8 and others in our industry to access converters in
- 9 Asian countries. Our customers know the price of
- 10 these imports and use ours and other importers as a
- 11 convenience, paying only a small up charge for that
- service. Therefore, importing is not a profitable
- 13 business. We do it as an accommodation and to retain
- 14 access to these important customer accounts for our
- 15 domestic business.
- 16 Unfortunately, these Asian suppliers have
- 17 expanded dramatically over the past few years, and as
- 18 these companies have matured they quickly figured out
- 19 how to sell in the United States without a U.S.
- 20 producer involved.
- 21 Watanabe, which previously sold in the
- 22 United States long before it worked with Mead, hired
- away one of our key managers and started aggressively
- 24 bidding against us for the back-to-school 2005 and
- 25 2006 seasons. Other importers like NuCarta and Atico

- 1 have taken substantial market share from us. Any idea
- 2 that we, the domestic producers, control these imports
- 3 is nonsense.
- In short, MeadWestvaco has been forced by
- 5 virtue of the low price of Asian producers to switch
- 6 significant volumes from domestic production to Asia.
- 7 This does constitute injury to our production in the
- 8 U.S. These subject imports injure our workers, our
- 9 plants, our domestic production, our profits.
- 10 Moreover, the trade petition and your
- 11 preliminary findings are already helping. We're
- 12 producing more here, and we're not sending it
- overseas.
- On behalf of one company and its employees,
- 15 I ask the Commission for its continued help to stop
- these unfair trade practices. Our survival as a
- 17 domestic producer of these products is at risk.
- 18 Without trade relief, the dynamics of our business and
- 19 its future are all too clear.
- Thank you.
- 21 MR. PRICE: Thank you. This is Alan Price.
- I would now like to introduce Ms. Holly Hart
- 23 of the Steelworkers.
- 24 MS. HART: Good morning, Chairman Pearson
- 25 and members of the Commission. Thank you for giving

- 1 me the opportunity to testify before you today. I'm
- 2 Holly Hart. I'm the assistant director of the
- 3 Legislative Department of the Steelworkers in
- 4 Washington, D.C.
- 5 Steelworkers President Leo Gerard was to
- 6 have been here today, and he regrets he was unable to
- 7 be here due to a scheduling conflict. He's asked me
- 8 to present the Union's testimony before the Commission
- 9 for today's hearing on the lined paper school supplies
- 10 matter.
- 11 The United Steelworkers is the single
- 12 largest industrial union in the United States, and we
- are the dominant union representing thousands of
- 14 workers in the paper industry. This is following our
- 15 April 2005 merger with the former PACE International
- 16 Union.
- 17 Among the Steelworker represented workers
- 18 are those making certain lined paper school supplies
- 19 known as school notebooks at two Pennsylvania paper
- 20 plants, MeadWestvaco's Blair plant in Alexandria with
- 21 over 350 workers that are our members and Roaring
- 22 Spring Blank Book Company in Roaring Spring,
- Pennsylvania, with about 200 workers.
- Some of the Steelworker represented workers
- 25 are in the hearing room here today. They are here as

- 1 stakeholders, deeply concerned about the impact of
- 2 unfair imports on their jobs and their families. They
- are here to observe the proceedings, and when they
- 4 return home to their jobs I'm sure they will share
- 5 their observations with their coworkers on the
- 6 production floor and in their community.
- 7 They know how important this case is to
- 8 their jobs and to the future of this industry. I'd
- 9 like if it's all right to take a moment to recognize
- them, and if it's all right I'd ask them to stand.
- 11 The workers at MeadWestvaco in Alexandria
- are Mitch Heaton, president of Steelworker Local
- 13 101442. We have local union committee men Gregory
- 14 Olum and Sheldon Port, and also with them is Billy
- 15 Thompson, director for Steelworkers District 8, who is
- 16 also the chairman of the Union's national bargaining
- 17 committee for MeadWestvaco Corporation.
- 18 In addition, we have Steelworker staff
- 19 representative Ed Kimeck, who negotiates our labor
- 20 agreements at the MeadWestvaco plant in Alexandria and
- 21 the USW represented plant at Roaring Spring Blank Book
- 22 Company.
- Frankly, we're amazed at who else we have
- 24 here today. These are the representatives of several
- of the big box retailers, including Target, Staples

- 1 and Walgreens. The appearance of these box retailers
- is, in our opinion, a shameful attempt to preserve
- 3 their ability to buy dumped and subsidized school
- 4 notebooks at the expense of our members' jobs.
- If you walk through any of their stores
- 6 you'll notice something. Very little of their
- 7 products are made in the United States. Most of it
- 8 comes from Asia and especially China. Their entire
- 9 business model relies on being able to import
- 10 merchandise from Asian countries and on their
- 11 willingness to switch from one supplier to another,
- 12 from one subject country to another, in an internal
- and frankly brutal quest to shave just another
- 14 fraction of a cent off their per unit cost, and this
- is irregardless of whether they are dumped or not.
- 16 The retailers will argue that this is just a
- 17 free-market situation, except we're not talking about
- 18 a free market operating on the basis of comparative
- 19 advantage. The U.S. Department of Commerce found that
- the imports are you investigating were indeed dumped
- 21 and subsidized. The GATT and WTO agreements condemn
- these practices precisely because they undercut the
- operation of a free market. Of course, these
- 24 retailers can't just come out and say their business
- 25 model depends on being able to buy dumped and

- 1 subsidized school notebooks. Instead, they argue that
- the domestic industry can't be injured because some of
- 3 the U.S. producers also imported notebooks.
- 4 What the box retailers are hoping is that
- 5 you will forget the reason the domestic importers are
- 6 importing and it is precisely because the retailers
- 7 have put so much pressure on them to shave that
- 8 fraction of a cent off their prices.
- 9 As a representative of the production
- 10 workers, we would of course prefer that our domestic
- 11 producers not import anything. It would mean more
- work for our members. But we have to give the
- domestic industry some credit. While the domestic
- 14 industry imports some notebooks and has reduced
- domestic production, it has worked very hard to keep
- 16 surviving domestic operations going.
- 17 Another thing these retailers are hoping you
- 18 will forget is that the domestic industry isn't just
- 19 the producers. It's also the production workers. The
- 20 antidumping laws are clear in their intent to protect
- 21 the interests of workers as well as companies. That's
- 22 why workers can file petitions and why the law
- includes jobs and wages, a factor you must consider in
- 24 determining whether imports are causing injury. In
- 25 fact, injury to domestic workers alone is enough and

- 1 it's definitely happening here.
- 2 The statute directs the commission to
- 3 consider a number of factors in determining whether an
- 4 industry has been injured or threatened with injury or
- 5 by unfairly traded imports. The statute focuses on
- 6 the impact of imports on domestic production
- 7 operations, not on the shareholders.
- 8 The record in this case shows that U.S.
- 9 production operations have been closed, that U.S.
- 10 production lines have been shut down, that U.S.
- 11 production and production capacity have declined, that
- 12 U.S. capacity utilization has declined, that U.S.
- shipments have declined in volume and value and that
- 14 U.S. inventories have increased.
- The big box retailers would have you
- 16 conclude that these events are relevant only to the
- 17 extent they affect the bottom line of the U.S.
- 18 producers. These retailers ignore the direct and
- inevitable impact such events have had upon the
- industry's workforce.
- 21 As a consequence of imports, employment in
- the U.S. school notebook industry has declined
- 23 significantly during the period of investigation, as
- 24 did hours of work and total wages paid. There is the
- 25 additional fact that our workers have been forced to

- 1 give major concessions in wages and benefits. From
- the workers' perspective, it doesn't matter whether
- 3 the imports were brought in by the domestic producers
- 4 or the importers. The domestic producers are
- 5 attempting to stay in business. Either way, there are
- fewer jobs, fewer hours to work and lower wages, all
- 7 because of the imports.
- 8 These are precisely the effects that the
- 9 statute defines as injury to the domestic industry,
- 10 something the big box retailers can't deny.
- 11 The fact that the box retailers are here
- 12 fighting the imposition of antidumping and
- 13 countervailing duties so strenuously is strong
- evidence that imports are injuring the domestic
- industry. Giving us the relief to which we are
- 16 entitled will have a definite positive effect on the
- 17 U.S. market and on our members and their communities.
- 18 These big box retailers are more than
- 19 willing to see hundreds of Americans permanently lose
- their jobs by importing illegally dumped and
- 21 subsidized goods just so their quarterly per share
- 22 profits might go up by a fraction of a cent. Shame on
- 23 them.
- 24 Thank you.
- 25 MR. PRICE: Finally, Mr. Seth Kaplan of CRA

- 1 International.
- 2 MR. KAPLAN: Good morning. I am Seth Kaplan
- of CRA International and I have been asked by
- 4 Petitioners to examine the effects of subject imports
- 5 on the domestic industry.
- 6 For the remainder of my testimony, I will
- 7 briefly discuss the condition of the industry, the
- 8 effects of the dumped and subsidized imports on that
- 9 industry, and certain key conditions of competition.
- 10 Finally, I will discuss some of Respondents' economic
- 11 analysis.
- 12 Let me begin with a very brief overview of
- 13 the key facts in this case.
- 14 Imports from the subject countries increased
- 15 significantly over the period of investigation. There
- is no argument about that.
- 17 This has led to declines in about every
- 18 statutory factor: market share, production,
- 19 shipments, prices, profits, employment. Facilities
- have been closed and employees have been laid off.
- 21 There is no argument about that.
- In fact, the injurious effects of the total
- 23 quantity of subject imports are so plain that the
- lawyers for Staples and the Indonesians did not even
- 25 bother with this analysis. They did not want to

- insult your intelligence. Instead, they have argued
- that only a particular share of the subject imports
- 3 should be considered, those not imported or brokered
- 4 by U.S. producers.
- 5 I will leave the legal arguments to the
- lawyers, but I want to make two economic observations.
- 7 The first is the effects of the dumped and subsidized
- 8 imports on the domestic industry. The domestic
- 9 operations of the LPP producers are injurious
- 10 regardless of who brings in the products and, in fact,
- 11 they are bringing in some of these products to
- mitigate the effect and it would be a bitter irony
- that their attempts to mitigate the effects of dumped
- and injurious imports is held against them.
- 15 Obviously, that mitigation has not been successful
- 16 given the results of their U.S. operations.
- 17 Second, the notion that U.S. producers
- 18 actually control these imports is just ludicrous. The
- 19 Respondents would have you believe that the likes of
- 20 Wal-Mart, Target and Staples are beholden to others
- 21 for the brokering of imports. Wal-Mart has a massive
- 22 operation in China. Wal-Mart has relationships with
- 23 Chinese producer after producer and product after
- 24 product, as has been seen by the commission in case
- 25 after case. The idea that they could not see through

1	the veil of a broker by small U.S. producers located
2	in Tennessee and Pennsylvania given their buying
3	operations in China is something that has no support
4	and contradicts everything the commission understands
5	about how these stores operate.
6	In fact, the market for LLP is driven by the
7	competition among these retail giants, the Wal-Marts,
8	the Targets, the K-Marts, the Staples. The ferocious
9	competition between these companies could be
10	characterized as a continuous price war. You've seen
11	the advertisements for Wal-Mart on television where
12	they keep flipping the prices down. How does that
13	happen? By finding lower and lower price sources and
14	the sources they've found here are dumped and
15	subsidized sources. They could get lower prices but
16	the law doesn't allow them to do it like this.
17	These retailers have developed extremely
18	sophisticated buying and logistic systems. The prices
19	have in fact fallen. However, when low prices are due
20	to dumping, the benefits to consumers are undeserved
21	and the negative effects on the domestic industry
22	mandate an affirmative finding.
23	Finally, let me turn to the world market

argument put forward by several Respondents and this

argument has the potential for being economically

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- 1 correct, not necessarily inconsistent on its face, but
- we have to look at the facts to see if it's true or
- 3 not and in this investigation we have had a controlled
- 4 experiment to test this proposition. After the
- 5 imposition of the duties, we have seen that domestic
- 6 production has increased significantly, domestic
- 7 prices rose, domestic profits have increased, and
- 8 further the import prices from non-subject producers
- 9 increased. This is unsurprising. Not only is
- 10 non-subject capacity unavailable to replace the dumped
- imports, but these non-subject suppliers have not
- 12 priced like the Chinese, Indians and Indonesian
- dumpers. I have been told by U.S. producers that if
- these non-subject producers begin injurious dumping
- and subsidization, they would consider additional
- 16 cases in the future.
- 17 In conclusion, the market is driven by large
- 18 sophisticated retail customers. These customers could
- 19 easily switch to direct imports as they have done in
- 20 many other industries, many other products seen at the
- commission, seen in reports by independent analysts.
- 22 U.S. producers have been injured as they have lost
- share, production, shipments, profits and employment
- 24 as imports surged and as the representative for the
- 25 United Steel Workers alone, the injury solely to labor

- and employment in wages caused by these imports no
- 2 matter who brought them in is enough for an
- affirmative finding. The injury has been so severe to
- 4 labor given the closure of facilities and the layoffs
- of hundreds of employees.
- 6 Finally, the initiation of this
- 7 investigation coupled with the preliminary findings
- 8 have shown that dumped imports and not some world
- 9 market price drove the market. We have seen
- 10 production, prices and profits rise. The continuation
- of these trends, this nascent recovery in this
- industry, is completely and utterly contingent upon
- 13 the continuation of this relief.
- 14 Thank you very much.
- MR. PRICE: Thank you.
- 16 That ends our direct presentation. We would
- 17 like to reserve our remaining time for rebuttal. We
- 18 are available to answer questions.
- 19 CHAIRMAN PEARSON: Thank you.
- 20 Permit me to extend my welcome to this panel
- and to members of the audience on both sides of this
- 22 investigation. We appreciate your interest and are
- 23 glad to have you here today.
- We will begin the questioning this morning
- 25 with Commissioner Hillman.

1	COMMISSIONER HILLMAN: Thank you.
2	I, too, would join Chairman Pearson in
3	welcoming you all today and thanks to many of you that
4	have traveled a long way to be with us today. We
5	appreciate your willingness to do that and your
6	attention to this issue.
7	Let me start with a little bit of
8	questioning just to make sure I understand the terms
9	that we are going to be talking a lot about in terms
LO	of your direct imports versus your brokering.
L1	Could any of the witnesses that are engaged
L2	in this operation of so called brokering of imports
L3	explain what exactly you man by brokering? How does
L4	it differ from what you would describe as importing?
L5	MR. MCLACHLAN: This is Neil McLachlan with
L6	MeadWestvaco. We would describe importing as bringing
L7	finished goods and products into our own warehouse for
L8	redistribution. We would take possession in the
L9	Orient, bring them across, be responsible for
20	logistics, have them in our warehouse ready to ship to
21	our customers.
22	Brokering on the other hand, we would take
23	the orders and we would arrange for production to be
24	made, the goods to be brought to a port in an Asian
25	country and from them on we would transfer title to

- our customers who would be responsible for the rest of
- the logistics into the U.S.
- 3 COMMISSIONER HILLMAN: So the title
- 4 transfers in Asia or wherever the products are coming
- 5 from?
- 6 MR. MCLACHLAN: That's correct.
- 7 COMMISSIONER HILLMAN: And the products are
- 8 shipped directly to the end user?
- 9 MR. MCLACHLAN: No, to our retailers who
- 10 then sell on to the consumer.
- 11 COMMISSIONER HILLMAN: Okay. All right.
- 12 That's what I meant, they go directly to the retailer?
- 13 They do not enter your facility?
- MR. MCLACHLAN: Correct.
- 15 COMMISSIONER HILLMAN: Okay. And in either
- instance, is anything else done to the product? Is it
- 17 repackaged, relabeled? Is anything done to it or is
- it exactly the same in both instances?
- MR. MCLACHLAN: Sometimes the products that
- 20 we bring into our own warehouse might get reconfigured
- into display pallets or other configurations, but not
- when it's done for direct import purposes and
- 23 possession is taken in the Orient.
- 24 COMMISSIONER HILLMAN: Okay. And then
- describe for me, if you will, your revenues or your

- 1 profits. Is it more profitable for you to do the
- 2 importing that comes into your warehouse? Are you
- able to get a better markup there or is brokering a
- 4 more lucrative operation?
- 5 MR. MCLACHLAN: Neither one of them are
- 6 lucrative. We lose money on both.
- 7 COMMISSIONER HILLMAN: You lose money on
- 8 both? Okay. I've heard that in the testimony, which
- 9 I will say given all of the data that we are looking
- 10 at to some degree begs the question a little bit of if
- I look at the financials for the industry and I look
- 12 at it just on your U.S. operations, in essence --
- again, we can argue over the size of it, but you're
- 14 nonetheless showing a profit. If I look at it on your
- operations plus your importing operations, it doesn't
- 16 show as good a picture, as you say, you're losing
- 17 money on your imports, which does beg the question why
- 18 do it because it appears from the data that you're
- 19 better off doing more domestic production and less
- 20 importing.
- I've heard you say you have to do it to
- compete with the imports but, again, if you're making
- 23 more money on the domestic operations, why not do more
- 24 domestic operations and less importing?
- 25 MR. RAHN: My name is Hal Rahn with Norcom.

- 1 I think the prime answer to that is that when we are
- 2 forced on the import side to lower a pricing level
- 3 sometimes that pricing level will actually drag the
- 4 domestic price along with it and it will reduce our
- 5 margins, gross margins, at the domestic level as well
- 6 as not particularly give us high margins on any kind
- 7 of imported product.
- 8 COMMISSIONER HILLMAN: Does anyone else want
- 9 to add to that?
- 10 MR. MCLACHLAN: In many cases, we will have
- lost the account completely if we don't go ahead and
- 12 do that. We lose all of that -- this is Neil
- 13 McLachlan with MeadWestvaco. In many cases, it's
- business that we used to hold domestically and we
- would convert it to imports in order to just hang onto
- 16 the relationship that we have with the customer and
- 17 also help to get access to out of season, out of back
- 18 to school sales or other product categories that we
- 19 sell into that retailer.
- 20 COMMISSIONER HILLMAN: Okay. Mr. Robinson?
- 21 MR. ROBINSON: This is George with Top
- 22 Flight. Top Flight wants to produce the product that
- 23 we sell. Top Flight wants to employ more people in
- 24 Chattanooga and continue to invest in capital
- 25 equipment in Chattanooga. Due to the extraordinary

- 1 pricing pressures that we've experienced in the
- 2 marketplace, we see those prices in these on-line
- 3 reverse auctions that have been referred and the
- 4 extraordinary bidding processes that take place, and
- 5 when the pricing gets down so low that we can no
- 6 longer provider U.S. produced product with a profit,
- 7 then we are forced to move to other sources for that
- 8 product and the low price leaders have been the
- 9 subject countries for low cost product. And so we go
- 10 to the subsidized and dumped import product because
- our customers are going and they have access to that
- 12 product.
- 13 COMMISSIONER HILLMAN: I hear what you're
- saying, but if you're not making a profit on the
- 15 imports either --
- MR. ROBINSON: Yes.
- 17 COMMISSIONER HILLMAN: Again, that's a money
- 18 loser. I'm just struggling with why is that a better
- 19 choice, if you're going to lose money anyway, why
- 20 choose to lose money on imports as opposed to lose
- 21 money on domestic production? That's what I'm trying
- 22 to understand.
- MR. ROBINSON: In my testimony,
- 24 I mentioned -- this is George again with Top Flight --
- in my testimony, I mentioned that 93 percent of my

- 1 business is dependent upon being competitive in
- 2 certain lined goods. Certain lined goods are the core
- of the industry. It is the core of being a paper
- 4 converter. If you are not competitive in those areas
- and you're not able to provide a competitive price for
- 6 the critical back to school season and for every day,
- 7 then you are subject to increased risk of losing
- 8 further business. And so U.S. manufacturers have done
- 9 everything that they can to cut costs in their
- 10 factories and then finally with the growing
- 11 competition and the growing pressure from these low
- 12 priced dumped imports, we have had to move to bringing
- in some of that product in order to service our
- 14 customer.
- 15 COMMISSIONER HILLMAN: I'll come back to you
- in a minute, Dr. Kaplan.
- 17 For those that are doing this importing,
- 18 maybe it would help me to understand -- and, again, if
- 19 you have to do this in a post-hearing brief because
- 20 it's confidential, that's fine -- I just want to see
- 21 if I can understand when for each of you you began
- doing this importing, why you chose to go to the
- import source that you did, to the extent that you
- 24 chose to import notebooks versus composition books
- 25 versus packs of filler paper, why those choices were

1 made and when. And if there's anything that can be

2 said publicly, that would be great. If it's better

done in a post-hearing brief, fair enough.

4 Dr. Kaplan?

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I think the commission should MR. KAPLAN: 5 be aware that this is not a single product, but three 6 or four different products and that the ability to 7 8 make a profit on one doesn't mean you can make it on other ones. And so what you've seen is, especially 9 during the last year, is an enormous decline in the 10 11 volume of production as that is what is remaining that a small profit could be made on. The other products 12 13 that are being brokered aren't profitable to make here and, in fact, certain types of products aren't made 14 here any more but will return should the orders stay 15 in place. 16

Also, if you look at their total profits, those are declining so the margins in some periods are staying flat, but with a big decline in the total volume of sales, so you are making X percent on half of what you shipped last year and when you are looking at total dollars to keep the factory running and keep production going, it's not as if you could double your output all of a sudden at the same profit margin, you can't because it's different types of products.

- 1 Sometimes those are undersold significantly by the
- 2 importers and you've seen if you look at the
- 3 quantities up until the first half of this year, the
- 4 industry is just disappearing in terms of production.
- 5 They are forced to import these products.
- 6 MR. PRICE: Let me go through just a
- 7 specific example that I happen to have in front of me
- 8 and I'll talk about it in general so as not to reveal
- 9 the details of the proprietary information.
- 10 This involves an account that is here today
- opposing this petition. One of the Petitioners here
- 12 sold a very substantial quantity to them, almost all
- domestically produced for back to school 2004, the
- 14 2004 season, in essence. A very large quantity, a
- 15 mixture of filler paper, composition books, wireless
- 16 notebooks.
- 17 In the discussions for 2005, essentially the
- 18 domestic industry was told their price was not
- 19 competitive with Indonesia. They were out. They had
- lost this entire volume. They had no ability to sell
- 21 it, it was all price based from their perspective and
- that was the key.
- 23 At that point, they did offer Chinese
- 24 merchandise to maintain some account access and to
- 25 continue to service the account and get what they

- 1 could domestically on the side and they did sell
- 2 Chinese product to at least maintain the relationship
- 3 with the retailer.
- 4 It hurt their production. It hurt their
- 5 volume. It hurt their profitability, but they did it
- 6 out of necessity. They did manage to capture some
- 7 domestic add-on business as a result. The account had
- 8 already gone, they had decided to switch to a subject
- 9 supplier, and then it's just an attempt to mitigate
- 10 the damage.
- 11 COMMISSIONER HILLMAN: I appreciate those
- 12 responses.
- 13 Thank you, Mr. Chairman.
- 14 CHAIRMAN PEARSON: Commissioner Koplan?
- 15 COMMISSIONER KOPLAN: I thank the witnesses
- 16 for their direct presentation and their answers to the
- 17 questions thus far.
- 18 I'm going to begin with my first two
- 19 questions for counsel, Mr. Price and Mr. Brightbill.
- First, on page 5 of your pre-hearing brief
- 21 it states, and I quote, "Petitioner does not contest
- 22 the domestic like product definition as stated in the
- 23 preliminary determination," but in our preliminary
- review with regard to like product, we called
- attention to page 15 that, and I'm quoting, "We intend

- 1 to explore this issue further in any final phase of
- these investigations, including the extent to which we
- 3 should define the domestic like product more or less
- 4 broadly than we have done at this stage."
- 5 In your post-hearing brief, using the
- 6 commission's traditional six factor like product
- 7 analysis, please address whether the commission should
- 8 broaden the domestic like product to include outsized
- 9 lined paper products, for example, legal pads --
- 10 I have some interest in that -- defined at the public
- 11 version of our staff report at pages 117 and 118 as,
- 12 and I quote, "any lined paper or lined paper product
- with a smaller dimension measuring less than 5 inches
- or larger than 15 inches or with a larger dimension
- 15 measuring less than 7 inches or greater than 15
- 16 inches."
- 17 Will you do that for me?
- 18 MR. PRICE: We will be happy to do so.
- 19 CHAIRMAN PEARSON: Thank you, Mr. Price.
- I also make the same request of Respondents'
- 21 counsel to do that for purposes of the post-hearing.
- 22 Mr. Cameron?
- MR. CAMERON: Yes, Commissioner.
- 24 Respondents will be pleased to respond.
- 25 COMMISSIONER KOPLAN: Thank you.

1	Coming back to Mr. Price and Mr. Brightbill,
2	on page 11 of your pre-hearing brief, it is claimed
3	that, and I quote, "Orders for the next year's back to
4	school merchandise are made in the fall of each year,
5	increasingly through bid processes in which the low
6	bidder takes all."
7	Your brief cites to one purchaser's
8	questionnaire whose identity is bracketed. The next
9	sentence claims that, "Such auctions are a relatively
10	new phenomenon but have proved popular, particularly
11	with the large purchasing retailers." And there you
12	cite two purchaser questionnaires whose identities are
13	similarly bracketed.
14	Next, you state that, "The auctions
15	encourage potential suppliers to price as low as
16	possible and have facilitated sales of the lowest
17	priced products available from China, India and
18	Indonesia."
19	I direct your attention to the discussion of
20	bid data in Chapter 5 in Table 5-9 titled "CLPSS Bid
21	Information and Sales to Purchasers January 2003 to
22	December 2005." The responses are confidential but
23	I can say that on balance they appear to refute your
24	argument. For example, only six of 32 purchases
25	specifically reported that the lowest bidder wins the

- 1 contract. That's at page 23 of Chapter 5 of the
- 2 confidential staff report. See also, if you would,
- 3 page 5-37.
- What I'm asking is can you reconcile this
- 5 for me with supporting documentation from your clients
- in your post-hearing submission?
- 7 MR. BRIGHTBILL: We will do that.
- 8 COMMISSIONER KOPLAN: Thank you,
- 9 Mr. Brightbill.
- 10 This is for Mr. Robinson, Mr. Rahn and
- 11 Mr. McLachlan.
- In your post-hearing brief, can you estimate
- for me the extent to which U.S. purchase orders now
- 14 filled by subject imports would be replaced by
- 15 non-subject imports, particularly Brazil, if you win?
- 16 I ask this because Indonesian respondents at
- 17 page 28 of their brief argue that, and I quote, "The
- 18 average unit value for Brazil's CLPSS imports was
- 19 consistently lower than that of subject imports" and
- they say that it is the price leader in the U.S.
- 21 market. Also, Brazil's AUVs during the period of
- 22 investigation as discussed at page 4-3 of our public
- 23 staff report makes mention of this and I also note
- that the quantity of U.S. imports from Brazil rose
- 25 77.4 percent from 37.2 million units to about 56

- 1 million units during 2003 to 2005.
- I note in addition that Target at page 13 of
- 3 its brief claims that during the POI there was
- 4 substantial and increasing imports of CLPSS from
- 5 Brazil at prices below that of the subject imports.
- 6 So can you give me some estimates for that
- 7 post-hearing? Do you want to do that now or how would
- 8 you like to cover that?
- 9 MR. PRICE: We will be happy to cover that
- in the post-hearing brief.
- 11 COMMISSIONER KOPLAN: What I would like to
- 12 know is do Mr. Robinson, Mr. Rahn and Mr. McLachlan
- think they can do that for me?
- 14 MR. ROBINSON: Commissioner Koplan, Brazil
- is not the low price leader in the marketplace.
- 16 Brazil is a country that produces and operates in a
- 17 fair market. They are not dumping subsidized imports
- 18 into the United States. But we can do our best to
- make some estimate, but we believe that we have
- 20 substantial available capacity in the United States to
- 21 take care of subject imports, to take care of orders
- that have been placed with subject countries on
- 23 subject imports.
- 24 COMMISSIONER KOPLAN: Okay. Mr. Rahn?
- 25 MR. RAHN: Norcom certainly has felt no

- 1 injury from the Brazilian companies that supply into
- the U.S. market. I think that the Brazilian product
- 3 prices are based on exchange rates and the price of
- 4 paper as opposed to just trying to be below ours.
- 5 There have been many years where Brazilian product has
- 6 cost more than what it would cost us to manufacture
- 7 and there have been years where it's been reversed.
- 8 So if we need to provide you specific data about how
- 9 our own companies operate, we would probably prefer to
- 10 do it in a proprietary way.
- 11 COMMISSIONER KOPLAN: That would be fine.
- 12 I appreciate your response.
- 13 Mr. McLachlan?
- MR. MCLACHLAN: We, too, would be happy to
- 15 give you some responses in the post-hearing brief, but
- 16 I would say that we also believe that Brazil is not
- 17 the problem here. India, China and Indonesia are the
- 18 problem.
- 19 COMMISSIONER KOPLAN: I thought you might
- 20 say that. Why am I not surprised?
- 21 MR. MCLACHLAN: We haven't seen the kind of
- 22 prices out of Brazil that would say that they are the
- 23 price leader. They've taken prices up, '05 volume was
- down dramatically, as Hal indicated. They have
- 25 limited capacity and they don't get the kind of excess

- 1 capacity fluctuations that we get out of the subject
- 2 countries and they don't receive the kind of
- 3 government subsidies for the converting industry in
- 4 Brazil as you see in the subject countries, so we
- 5 don't believe that Brazil is an issue here, but we
- 6 will provide the information you've asked for.
- 7 COMMISSIONER KOPLAN: Thank you.
- 8 Yes, Mr. Price?
- 9 MR. PRICE: Thank you. I would just like to
- 10 add there is some detailed data regarding bidding,
- obviously, in this investigation.
- 12 COMMISSIONER KOPLAN: Yes.
- 13 MR. PRICE: And if you look at the '06
- 14 bidding data from the party that claims that Brazil is
- 15 going to be the entity that collapses prices, you will
- 16 see that the subject prices as substantially below the
- 17 Brazilian prices offered for this year.
- 18 COMMISSIONER KOPLAN: Thank you.
- 19 Let me stay with you if I could. In the
- 20 post-hearing brief, could you please provide capacity,
- 21 capacity utilization and pricing data over the POI for
- imports from non-subject countries such as Brazil,
- 23 Canada and Mexico? These data will be important to me
- in my analysis.
- 25 Mr. Price?

1	MR. PRICE: We will be happy to do that for
2	the panel.
3	COMMISSIONER KOPLAN: Thank you.
4	If any of the Respondents have relevant data
5	on that point, I would appreciate it if you would
6	include that in your post-hearing briefs as well.
7	Mr. Cameron, I see you're nodding in the
8	affirmative.
9	MR. CAMERON: We'll do the best we can to
LO	find what we can.
L1	COMMISSIONER KOPLAN: Thank you, very much.
L2	I see my yellow light is on, so I won't
L3	start another question.
L4	Thank you, Mr. Chairman.
L5	CHAIRMAN PEARSON: Commissioner Okun?
L6	COMMISSIONER OKUN: Thank you, Mr. Chairman.
L7	Let me join my colleagues in welcoming all
L8	the witnesses here today, particularly those from
L9	industry and labor who have traveled to be with us
20	today and to welcome the folks in the audience from
21	the union that Ms. Hart introduced. I encourage you
22	to read the public documents that are available to
23	help you understand how we conduct this investigation.
24	Let me start I think with a legal question

for Mr. Price and Mr. Brightbill, because it struck in

25

1	listening to Mr. Cameron's opening, he mentioned
2	something that I'd written down when I was thinking
3	about this case which is that coincidence of trends
4	doesn't equal causation. I want to ask you about how
5	we evaluate again, we've talked and I know you've
6	already responded to some questions about the presence
7	of subject imports that are either directly imported
8	or controlled by domestic producers in evaluating the
9	volume price and impact because while I understand the
LO	argument you're making that the statute directs us to
L1	subject imports' impact on domestic production and
L2	Ms. Hart's point about what the statute tells us about
L3	workers and facilities, I don't think it's the typical
L4	case. I've seen a lot of cases up here now and it's
L5	much easier to evaluate volume price and impact when
L6	you've got subject imports coming in from an importer
L7	and you've got domestic producers and our pricing data
L8	is filled with domestic production competing against
L9	the subject imports. That is not the case here. The
20	pricing data is filled with pricing data that's
21	impacted by subject imports that you may be bringing
22	in.
23	So what I need is some assistance from you
24	on how we look at the volume price impact analysis the
25	commission must go through to take into account the

- 1 volume of subject imports.
- 2 Mr. Brightbill looks like he's grabbing the
- 3 microphone there, but I'll turn to you, too,
- 4 Mr. Price.
- 5 MR. BRIGHTBILL: I'll start with just a
- 6 couple of thoughts. First, on the underselling data,
- you do have to consider -- there's competition up and
- 8 down the line. It's not just domestic producers and
- 9 domestic brokered or imported data, even though some
- of the underselling data that you have shows that,
- 11 because a lot of the underselling data has not been
- reported by importers that are unaffiliated, so
- 13 I think that does have to be factored in.
- 14 I'll also emphasize what we've said about
- the statute and the legislative history and it
- 16 specifically speaks to impact of imports and what
- 17 Congress said is only in the context of production
- 18 operations in the United States. That's fairly clear.
- 19 The legislative history is also very clear that the
- 20 domestic industry may be materially injured by reason
- 21 of unfair imports even if some producers themselves
- 22 import in order to stay in business. I think what
- you've heard from our panel today is that's what's
- 24 going on. To try and keep a piece of these accounts,
- 25 they have to offer those imports after they've already

- offered the domestic pricing and the domestic pricing
- 2 has been rejected. So those are things that I think
- you have to fit into the legal framework of your
- 4 analysis.
- 5 COMMISSIONER OKUN: Mr. Price?
- 6 MR. PRICE: I will continue. The commission
- 7 has substantial precedent in this area and I will
- 8 point the commission to several cases which I think
- 9 the Respondents either ignore or make short shrift of.
- 10 Those involve cement, wooden bedroom furniture and
- 11 retail carry bags. In those cases, in fact, the
- domestic industry had a major and substantial role in
- the imports and, in some of the cases, the variations
- aren't that different from what we're seeing here,
- but, again, we will avoid the specifics because of the
- 16 proprietary record here.
- 17 Certainly the commission precedent holds
- 18 that imports from one domestic producer actually
- 19 injure other domestic producers. You found that,
- 20 I believe, in furniture. Further, the commission has
- 21 looked at this and we believe -- let me stop and say
- 22 that imports by a domestic producer can actually
- injure their own production at the same time. We
- 24 believe that the facts in this record are very similar
- 25 in many respects to those in retail carry bags where

- 1 "the fact that a portion of subject imports were
- 2 imported or purchased by domestic producers does not
- 3 significantly lessen the impact of those imports on
- 4 the domestic industry, particularly where the domestic
- 5 producers imported the subject merchandise to retain
- 6 market share, that importations did not insulate the
- 7 producers from financial difficulties."
- 8 Well, total costs collapsed a lot here.
- 9 Production collapsed a lot here. This was not simply
- 10 augmentation of supply. This was in essence what
- I sometimes call cannibalism of yourself, just to try
- 12 to survive. These guys get run through the trap every
- 13 year, down this little valley to try to compete at the
- 14 huge retailers, priced to get the order. It's pretty
- 15 apparent in this competition. They have to make a
- 16 choice: just bypassing entirely or trying to maintain
- 17 a relationship, to maintain some domestic production.
- 18 The trap springs on them, they then have a choice.
- 19 They can amputate an arm and try to escape or they can
- just go out of business and not accept any of the
- 21 business.
- These guys have been forced here to import
- 23 to try to save what they can. Otherwise, they don't
- get the follow-on business, they don't get the add-on
- 25 business, they don't have the relationships with the

- 1 customers. That's exactly what happened in the
- 2 example I discussed with Commissioner Hillman and
- described in detail. They had the domestic business,
- 4 they were told they weren't getting it because it was
- 5 shifting to Indonesia, it was shifting to Indonesia at
- 6 dramatically lower prices. At that point, yes,
- 7 imports were offered, but by offering imports they
- 8 were at least able to maintain some small amount of
- 9 domestic add-on volume.
- 10 So this is a situation where the industry
- imports are injurious and we don't think it makes any
- 12 difference who imported the merchandise.
- 13 COMMISSIONER OKUN: Does it make any
- 14 difference to the pricing itself? In other words, in
- the preliminary, the commission did not find price
- 16 suppression and we saw pricing data. Looking at the
- 17 pricing data, again, for this final record, do you
- 18 think the pricing data we see is higher than it
- otherwise would be if you didn't have domestic
- 20 producers controlling the imports? That's putting
- 21 words in your mouth which you didn't say, but if we
- 22 didn't see a lot of data where domestics had taken the
- 23 tactic that you just described, deciding that they
- 24 would bid with imported data for a customer account.
- 25 MR. PRICE: First of all, the commission

- data set on pricing -- let me stop. One of the
- 2 interesting things in this case was Staples' argument
- 3 that the pricing data was dominated by the domestic
- 4 industry data. Well, one of the problems was a lot of
- 5 the data by other importers was never put out on the
- 6 record and we think if anything the data set that you
- 7 have probably understates the degree of import
- 8 underselling, as a first point.
- 9 Secondly, look at pricing products 1 to 3.
- 10 Look at them once there's a correction for a reporting
- 11 error which we reported to the commission on one of
- 12 the domestic producers and that's corrected. I'm not
- 13 sure the staff has yet corrected that in the report,
- but essentially one domestic producer when they were
- filling out the report forgot to put the three zeroes
- 16 everywhere, so their data wasn't properly weighted.
- 17 Same unit prices and everything, it was just a three
- 18 zero issue and we apologize for that because we
- 19 probably should have caught it ourselves, but when we
- 20 found it, we reported it immediately to the commission
- 21 staff.
- 22 Once that's correct, principal pricing
- products, which account for all the volume, had
- declining prices domestically throughout the POI, so
- 25 you get downward price trends for the overwhelming

- 1 majority of the volume in the pricing products here.
- I'm sorry, because I'd ask you to repeat
- 3 your question.
- 4 COMMISSIONER OKUN: I'm just trying to
- 5 understand what you think is going on in the pricing
- 6 data and I understand the point about you think that
- 7 because you have more of the domestics producing,
- 8 their prices have been -- other than straight
- 9 importers, that the underselling would be greater if
- 10 you had more of that.
- 11 MR. PRICE: I agree. And one final point is
- 12 as we demonstrated in our brief when you look at the
- volumes transacting in the quarters where there are
- underselling, that accounts for the overwhelming
- volume of the imports, so you get one thing when you
- just sort of count numbers, but when you look at the
- 17 volume transacted --
- 18 COMMISSIONER OKUN: Related to the seasonal
- 19 nature of the sales?
- 20 MR. PRICE: Relating to the seasonal nature
- of the sales, the volume is overwhelmingly undersold.
- 22 COMMISSIONER OKUN: Okay. I see my yellow
- light is on.
- Mr. Brightbill, you can go ahead.
- 25 MR. BRIGHTBILL: Just one other thought.

- 1 I think you're right to have a sense that this is not
- 2 a typical case in some respects and related to that is
- 3 the fact that you have some data that's not typical
- 4 which is this bid and auction data. I think that
- 5 alone absolutely shows price suppression and
- 6 depression. Our witnesses can tell you when they're
- 7 sitting in a hotel room in Bentonville or increasingly
- 8 in Shanghai the prices are absolutely being suppressed
- 9 and depressed and it's because of what's going on in
- 10 the head-to-head competition. So that's data that you
- 11 have to supplement your traditional underselling
- 12 analysis to find -- and to me that's as
- 13 straightforward as anything you have as far as
- 14 suppression of price levels. It's just the way these
- 15 products are bid.
- 16 COMMISSIONER OKUN: I appreciate those
- 17 comments, Mr. Chairman, and I'll have an opportunity
- 18 to talk to the producers when I come back on my next
- 19 round.
- 20 COMMISSIONER LANE: Good morning.
- 21 Mr. Price, as I understand your answers to
- 22 Commissioner Okun, we are to consider the effects of
- the unfairly traded subject imports on the domestic
- 24 market even though the domestic producers are the ones
- 25 who are importing those unfairly traded products.

- 1 MR. PRICE: Absolutely.
- 2 COMMISSIONER LANE: Could you speak into the
- 3 microphone a little bit more?
- 4 MR. PRICE: Absolutely. First of all, the
- 5 domestic industry does not control the imports. If
- 6 anyone thinks that --
- 7 COMMISSIONER LANE: Okay. Let me just ask a
- 8 question here. Now, as I understand it, you said
- 9 after the petition was filed, the subject imports, the
- 10 volume of subject imports, went down.
- Now, did that go down from the
- non-petitioning parties also? I mean, from the
- 13 petitioning parties also.
- 14 MR. PRICE: The volume of subject imports
- 15 I think went down fairly dramatically with the
- 16 exception of activities like two companies, NuCarta
- 17 and Atico, which tried to rush a lot of volume in the
- 18 United States.
- 19 COMMISSIONER LANE: Okay. Okay. Now, the
- 20 question I asked you was when the volumes went down,
- 21 did the petitioning parties imports of subject imports
- 22 also go down?
- MR. PRICE: Yes.
- 24 COMMISSIONER LANE: Okay. Now, I'm looking
- 25 at our staff report and it shows that the volume of

- subject imports by the petitioning companies over the
- 2 period of investigation was increasing, including its
- 3 highest amount in 2005. Am I reading those numbers
- 4 correctly?
- 5 MR. PRICE: Yes, you are.
- 6 COMMISSIONER LANE: Okay. So post-hearing,
- 7 could you then provide us with what those percentages
- 8 were in 2006, to the extent that you have those
- 9 numbers?
- 10 MR. PRICE: We will be happy to do so and
- I believe the supplemental questionnaire that the
- 12 commission staff has issued will in fact contain all
- 13 that data
- 14 COMMISSIONER LANE: Okay. Now, as you can
- tell, we're having a little bit of difficulty with the
- 16 facts in this case because it is sort of unusual, so
- 17 the petitioning parties are importing a substantial
- 18 amount of subject imports. Now, are you importing
- 19 those at the dumped prices and the subsidized prices?
- 20 MR. PRICE: The subject imports are dumped
- 21 and subsidized.
- 22 COMMISSIONER LANE: Okay. So when you bring
- those in and put them into your pool of products, do
- 24 you then take the dumped prices and the subsidized
- 25 prices and average them with your domestically

- 1 produced product or do you keep -- how do you deal
- 2 with that issue?
- 3 MR. PRICE: My impression is that --
- 4 actually, you're now touching on some differences
- 5 among the domestic producers in this regard, as to how
- 6 they handle those imports. First of all, a lot of the
- 7 imports are brokered, so-called brokered products, so
- 8 they never enter the inventory streams of the domestic
- 9 industry. I'd actually like to get answers from the
- 10 clients here.
- 11 COMMISSIONER LANE: I'm sorry, I didn't hear
- 12 that.
- 13 MR. MCLACHLAN: This is Neil with
- 14 MeadWestvaco. For us, the stuff that we bring in from
- 15 subject countries and bring into our own inventory is
- 16 very, very small. Most of it is directly imported
- 17 through our customers and title passes in the Orient.
- 18 The stuff that's brought in is difficult to separate
- once it's in our inventory between what we produce and
- 20 what we don't produce, but we can provide the data
- 21 that should be able to show that.
- 22 COMMISSIONER LANE: Mr. Rahn, did you want
- to say something?
- MR. RAHN: When we brought an imported item
- in, whether it was from a subject country or wherever

- we would bring it into our inventory and it would
- 2 blend in a cost way. If it were a like item, it would
- 3 blend with that item in cost.
- 4 COMMISSIONER LANE: Mr. Robinson?
- 5 MR. ROBINSON: Top Flight uses similar
- 6 processes where if we participate in auction where
- 7 there are domestic producers and subject country
- 8 producers involved in the bidding and pricing goes
- 9 down to such a level that we can no longer service
- 10 those orders with domestically produced goods, then we
- will, yes, bring in product from outside the country
- from subject countries because they are the low cost
- providers and we will bring that merchandise in and we
- 14 will bring it into inventory.
- Our system averages the cost, but from a
- 16 process standpoint, we would ship that product or ship
- 17 an equal tonnage of product out to that customer that
- 18 drove us to bring that product in from outside the
- 19 country.
- 20 COMMISSIONER LANE: Okay. Thank you.
- Now, if we vote in the affirmative in this
- 22 case, will the companies rehire the employees that
- they've previously laid off and will they attempt to
- 24 reopen closed factories, continue to plan expansions
- in the states where you have facilities?

1	MR. ROBINSON: This is one of the glimmers
2	of hope that I referred to in my testimony. From the
3	day my grandfather started the business 85 years ago
4	to the time my father and uncle ran the business to
5	now where my three cousins and 150, 170 employees show
6	up to work every day, in order to produce certain
7	lined goods and other goods for our customers, yes, we
8	have already brought back some of the layoffs that we
9	implemented in late '04 and 2005. We have already
LO	brought back some of those people. We continue to be
L1	in touch and make jobs available to employees that we
L2	laid off. We are anxious for a victory in this case
L3	so that we can begin to return to our process of
L4	buying new equipment and evaluating new equipment
L5	because our financial status may be such that we are
L6	capable of doing that. So, yes, we will return to
L7	those days.
L8	COMMISSIONER LANE: Okay. And I believe
L9	that MeadWestvaco also closed six plants and kept two
20	plants remaining. What would your plans be if the
21	commission votes in the affirmative in this case?
22	MR. MCLACHLAN: First, I'd state that we
23	need an affirmative decision in this case in order to
24	prevent further erosion of the two plants that we have
25	today, which are at serious risk due to the nature of

1	the	imports	that	are	coming	from	subject	countries.
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We are, too, seeing a glimmer of hope as

3 George as seen and we are hoping that that can

4 continue, but I can tell you that we have been

5 severely injured. The damage may be permanent. We

6 are hoping that it is not, but it's still there. When

7 we can make money and return to the kind of levels of

8 productivity that we need, we will invest in our

9 factories, but the damage is done, it is still being

done and while we have hope for the future that we can

11 continue to reinvest and start to reverse that trend,

12 at the moment, that doesn't appear to be true and

we're hoping sincerely for an affirmative vote to help

14 change that tide.

15 COMMISSIONER LANE: If the commission voted 16 in the affirmative, would you foresee that you would 17 discontinue the practice of importing subject imports?

MR. RAHN: Hal Rahn with Norcom. I think if
you voted in the affirmative it would enable us to

20 improve and increase our domestic productivity. It

21 would enable us to not have to compete with dumped and

22 subsidized products, therefore I think it would be in

our best interests not to import those items, but to

expand our manufacturing capacity to meet whatever

25 demands continue to arise.

24

1	COMMISSIONER LANE: Another real quick
2	question. Does the domestic industry have the
3	capacity to fulfill all of the demands that this
4	country has for your product?
5	MR. MCLACHLAN: This is Neil with
6	MeadWestvaco. My answer to that one is we can
7	increase production. We have the ability and, as we
8	said, thankfully it's already picking up due to the
9	preliminary investigation. We can do several things
10	to pick up production even further. We can start
11	earlier in the year. We can put on more shifts. We
12	can go to continuous operations. We can work on
13	continuous schedules. We've been driving productivity
14	gains in every one of our factories and we think we
15	can continue to do that. We can put back in service
16	idled and mothballed machines, so there's a lot of
17	capacity that we can bring back on stream should we
18	have an affirmative ruling.
19	COMMISSIONER LANE: Okay. Thank you.
20	Thank you, Mr. Chairman, for allowing me to
21	go beyond my time.
22	CHAIRMAN PEARSON: Not a problem.
23	Now it's my turn.
24	Are non-subject imports being fairly priced

25

in the U.S. market?

1	Mr. Kaplan?
2	MR. KAPLAN: I can't speak to the context of
3	whether they area in a Department of Commerce sense,
4	but I can say that there has been since the
5	preliminary finding a significant increase in the
6	price of non-subject imports as well as a significant
7	increase in volume of domestic production and some
8	increases in price domestically.
9	Commissioner Lane just left, but I really
10	would call the attention of the commission to the
11	interim data that's just been provided and will be
12	provided on post-petition effects. Of course, the
13	representatives here can't speak to it because it's
14	confidential, they've just seen their own, but as an
15	industry it is striking what has happened on the
16	production side and what has started to happen on the
17	price side and the profit side for an industry as a
18	whole.
19	I also would like to quickly call your
20	attention to 418, I believe that's the market share
21	data, and what you've been hearing from Respondents
22	constantly is percentages increase in this and
23	percentages from Brazil and this went up by this from

year to year. Look at the actual market share of

Brazil compared to the subject imports. Look what

24

25

- 1 happened between 2004 and 2005. My contention is, and
- 2 I think I could say this, in terms of size they are
- 3 not large compared to the others, so the notion that
- 4 this small volume historically that has actually
- 5 fallen during the end of the POI is the monster in the
- 6 closet here is absurd.
- 7 I want to call your attention to many cases
- 8 where cases were filed against China and not other
- 9 countries. In the shrimp case, Mexico was left out.
- 10 They were bigger than some of the countries filed
- 11 against. In the apple juice case, Argentina and
- 12 Hungary were left off. There is example after example
- of countries which were found to be non-dumping and
- 14 non-injurious who were left off and rightly so. The
- 15 countries that were targeted are the ones that are
- 16 causing the trouble. They have been found to be
- 17 dumping, they are found to be subsidizing. The
- 18 post-petition effects demonstrably show that removing
- 19 them from the United States improves the industry and
- 20 that the existence of Brazil still in the market has
- 21 not stopped this improvement.
- 22 CHAIRMAN PEARSON: Mr. Price?
- MR. PRICE: Thank you. Let me add two
- 24 points. One of the items that developed during the
- 25 course of this case is that there was a company that

- 1 has no relationship to the Petitioners that took a
- 2 substantial volume initially of the back to school '06
- 3 bids to be produced somewhere. Again, I'm going to
- 4 keep it general for a second.
- 5 They went out and looked for capacity,
- 6 couldn't find it, ended up being given back to the
- 7 domestic industry because the non-subject sources in
- 8 aggregate don't have the capacity to supply the
- 9 marketplace and therefore the domestic industry was
- 10 able to substantially increase production.
- I also want to go back to a statement from
- 12 the staff conference and this is a statement from Ned
- 13 Marshak, who was counsel to the entire joint Chinese
- industry. He said two things at the staff conference.
- 15 He said, "Petitioners will be rewarded if this
- 16 investigation is allowed to continue regardless of the
- 17 final outcome. U.S. customers will not take the
- 18 chance of obtaining a favorable final result. They
- 19 will not place orders for 2006 for sales with China."
- 20 And that turned out, by the way, not to be
- 21 entirely true. Nucarta and Atico and CPP, we believe
- just based on industry knowledge, placed substantial
- orders in China, some of which they ultimately had to
- 24 cancel and could not deliver on.
- They then continue and this is still again

- 1 Mr. Cameron's theory of the case, as well as
- 2 Mr. Shor's theory. "Will this decision benefit the
- 3 domestic production facilities of the Petitioner? We
- 4 firmly believe that the answer to this critical
- 5 question will be no."
- 6 Well, you know what? The facts as they will
- 7 come will demonstrably disprove that theory and that
- 8 claim.
- 9 CHAIRMAN PEARSON: Okay. Well, I don't know
- that I got a real clear answer to the question of
- 11 whether non-subject imports are being fairly priced.
- 12 MR. ROBINSON: This is George from Top
- 13 Flight.
- 14 CHAIRMAN PEARSON: Please.
- MR. ROBINSON: The non-subject countries
- that are providing product to the U.S., those prices
- 17 are fairly priced, it's our experience. We can
- 18 compete specifically against Brazil and against
- others. We've been doing it for years and we can
- 20 continue to compete with them and build our business
- 21 and maintain and build employment and continue as a
- 22 profitable industry with these market participants.
- 23 But with the subject countries and their low priced
- 24 goods, we have found ourselves to be unable to compete
- and to be unable to maintain and sustain our industry

- 1 as it has been.
- 2 MR. PRICE: Let me try to answer again. I'm
- 3 going to go back to a specific fact and it's going to
- 4 be confidential, but I mentioned it earlier.
- 5 Again, you have specific data on back to
- 6 school '06 bidding and what that data shows, for
- 7 example, for a major account that claims the U.S.
- 8 industry somehow or other controls the market, even
- 9 though it didn't buy from the U.S. industry for '06,
- is that the non-subject pricing that they could
- 11 access -- first of all, they had to scurry around the
- world to actually try to find it, okay? It was at
- 13 substantially higher prices, so the industry will get
- 14 higher prices with an order, it can produce more
- domestically with an order, it is more competitive
- 16 with an order, and its condition will be significantly
- 17 better with an order. So are those technically fairly
- 18 traded prices? That's, again, a technical issue. I
- 19 think as a statutory basis, you almost have to assume
- that non-subject prices are fairly traded.
- 21 CHAIRMAN PEARSON: Right. I understand
- 22 that.
- MR. PRICE: But pricing levels at this point
- have changed because of this case and you can see it's
- 25 because of this case because they actually had bids

- from the subject countries and remarkably lower
- 2 prices.
- 3 CHAIRMAN PEARSON: In following up on your
- 4 comments, Mr. Robinson, I was interested in knowing
- 5 exactly what you had to say. You've had no difficulty
- 6 competing in the marketplace with non-subject imports,
- 7 but what I'm trying to understand, then, is why over
- 8 the period of review or period of investigation have
- 9 we seen those imports gain market share and
- 10 particularly in the context in which we have not seen
- 11 an increase in market share from subject imports from
- 12 either India or Indonesia?
- 13 What I'm seeing on the record here is that
- 14 the imports against which you can compete effectively
- are rising, the imports that are unfairly priced have
- 16 had a declining market share. Could you comment on
- 17 that, please?
- 18 MR. KAPLAN: The data is confidential in
- 19 terms of shares, but I refer to page 418 and to look
- 20 at the quantity share and value shares from the three
- 21 subject countries and I think what it shows is there's
- 22 been significant increases of the combined imports
- from the three subject countries. I can't reveal the
- 24 exact numbers, but they're large. If you look at
- 25 Brazil, relative to what happened for those three

- 1 countries, I would say not much is going on and the
- trend is not consistent for three years, so I think
- 3 that speaks to what's happened with the pricing of the
- 4 subject product relative to the Brazilian product that
- 5 has been talked about so much in the Respondents'
- 6 briefs.
- 7 CHAIRMAN PEARSON: But you will note if you
- 8 look at the value at the bottom of the chart, you've
- 9 got Brazil accounting for twice as much value as India
- 10 and Indonesia put together and earlier you had tried
- 11 to downplay the role of Brazil in the market and place
- more emphasis of subject imports and as I look at two
- of the subject importers I'm having a hard time
- 14 reaching the conclusion that I thought you were.
- MR. KAPLAN: Well, in an injury context, you
- 16 cumulate the subject imports and those are the ones
- 17 that are causing trouble and I'll refer you, for
- 18 example, to the shrimp case or something where Mexico
- 19 is left out. You could look at their share and
- there's guys smaller than them that were kept in.
- 21 They were kept in and cumulated because they were bad
- 22 players in terms of the pricing and their market
- 23 behavior along with larger players and there was a
- 24 player in between who, you know, might have picked up
- 25 some share but wasn't considered injurious and wasn't

- 1 considered an unfair competitor by the participants.
- 2 CHAIRMAN PEARSON: My time has expired, so
- 3 let me turn now to Vice Chairman Aranoff.
- 4 VICE CHAIRMAN ARANOFF: Thank you,
- 5 Mr. Chairman.
- I want to join my colleagues in welcoming
- 7 you all here this morning. I appreciate the time that
- 8 you are spending with us.
- 9 I want to turn back to some questions about
- 10 capacity that Commissioner Lane had begun asking when
- 11 she ran out of time.
- 12 Looking at our staff report, it indicates
- 13 that apparent consumption has exceeded the capacity of
- the U.S. industry throughout the period of
- investigation, even before all of the recent closures
- which have been discussed at length this morning.
- 17 Mr. Price, do you agree that that is a
- 18 correct assessment? Or whoever would like to answer.
- 19 MR. BRIGHTBILL: I'll answer. Tim
- 20 Brightbill, Wiley Rein. It's true that there is some
- 21 gap there. It's also true that the capacity
- 22 utilization levels that you have are unusually low and
- 23 there's an awful lot that could be done to narrow that
- shortfall between everything the domestic industry
- 25 could produce.

1	VICE CHAIRMAN ARANOFF: Okay. Mr. Price?
2	MR. PRICE: And I would add that there are a
3	whole host of cases out there where the fact that
4	domestic capacity can't fill entirely domestic demand
5	has no relationship to whether or not there is an
6	affirmative determination at the commission. What
7	we're talking about is the impact of dumped and
8	subsidized goods on the market and how that drives the
9	market in its entirety.
LO	VICE CHAIRMAN ARANOFF: I don't disagree
L1	with you on the legal point. I'm just trying to make
L2	sure I have a full understanding of the facts.
L3	We had some testimony and I wasn't paying
L4	attention to which witness it was who said this
L5	earlier in response to Commissioner Lane who had
L6	indicated some of the things that the domestic
L7	industry would be able to do to increase production in
L8	the event that relief were granted in this case and
L9	I just wanted to follow up on some of those.
20	The one in particular that struck me was the
21	comment that the industry could start producing
22	earlier in the year and I had a few questions about
23	that. My understanding, and I'd like the industry
24	witnesses to correct me if I'm wrong, is that you
25	don't start producing anything for back to school

- until the bid process is complete, that you don't
- 2 produce this stuff for inventory and risk having to
- 3 hold onto it if you don't win the bids. Is that
- 4 correction?
- 5 MR. RAHN: Hal Rahn with Norcom. That's not
- 6 correct. I think a prime example would be after the
- 7 initial filing of the case we began producing for this
- 8 back to school season in the fall of '05 and between
- 9 the fall of '05 and '06, where we are today, we
- 10 utilized a full fall production schedule. The case
- filing enabled us to do that and we actually were able
- to increase our output by over 40 percent which is a
- large number, somewhere around 40 millon pounds of
- 14 paper that we were actually able to domestically
- 15 produce that we would not have produced if it were not
- 16 for having the successful first phase of this case.
- 17 So we do run in the fall and we do operate.
- 18 VICE CHAIRMAN ARANOFF: I understand that
- 19 you may have done that once this petition was filed.
- 20 Would you describe that as -- I don't know what year
- 21 to look back to for what you would describe as normal
- operation in this industry, but what would you
- 23 describe as your normal practice in terms of the
- 24 percentage of your production that you would do in
- 25 advance of completing the bid process for back to

- 1 school in a particular year?
- 2 MR. RAHN: I think probably the best way to
- describe it is during the fall we may run five days a
- 4 week, three shifts, and then during January through
- July we would run seven days a week, three shifts. So
- 6 we're really utilizing our plant and our equipment
- 7 fairly substantially.
- 8 VICE CHAIRMAN ARANOFF: So you are in fact
- 9 taking on the inventory holding costs and the risk of
- 10 not selling all the product that you make in advance?
- MR. RAHN: Well, we typically have some sort
- 12 of commitment from a customer when we do that, but we
- are in fact taking in on all the inventory management
- 14 of it and it's part of the domestic industry that we
- 15 hold inventory for extensive periods of time. It's
- 16 what we do. It's not what we like, but it's what we
- 17 do.
- 18 VICE CHAIRMAN ARANOFF: Okay. Let me just
- make sure I understand you and I know, Mr. Robinson,
- 20 you want to chime in, too. You told me first, yes,
- 21 you produce in advance of winning specific bids and
- 22 now you've told me, well, but we have some
- 23 understanding with our customers.
- MR. RAHN: Sure.
- 25 VICE CHAIRMAN ARANOFF: Could you just help

- 1 me, what's the difference between a bid and an
- 2 understanding? How definite does an understanding
- 3 have to be and when do you get that understanding
- 4 relative to when you bid?
- 5 MR. RAHN: That's very fair. We have some
- 6 relationships with certain of our customers that would
- 7 be proprietary, that would commit certain volumes and
- 8 we would be comfortable we would be getting certain
- 9 volumes from that customer and that they would want
- and need our fall capacity to be produced. So it's
- 11 more experience in working directly with certain
- 12 accounts that enable us to do that. And I don't know
- that that's the same for the other guys, but it's how
- 14 we operate.
- 15 VICE CHAIRMAN ARANOFF: Okay. Mr. Robinson,
- 16 did you want to speak on this?
- 17 MR. ROBINSON: Perhaps it would be
- 18 helpful -- this is George with Top Flight -- it would
- 19 be helpful if we describe maybe standard industry
- 20 activities that are on a calendar year basis.
- 21 As back to school concludes this year, there
- 22 will be several trade shows that take place starting
- in September. At those trade shows you will have,
- I believe, every retailer here will be at one of those
- 25 three trade shows, if not all three trade shows. We

- 1 will sit down and discuss with them pricing, product
- and new products and they will inform us as to what
- 3 their processes are for the next year and what their
- 4 time lines are.
- 5 We will return from the first show and sit
- 6 down and make a forecast for the year. This is the
- 7 way my company operates. We will make a forecast for
- 8 the year. That forecast, of course, downloaded into a
- 9 production model and we will suggest that this is what
- 10 we plan to sell. Then we will enter into the bid
- 11 process.
- The bid process is really a variety of
- 13 methods. We have the on-line reverse auction. We
- 14 have the hotel room shoot-out and that's one that a
- 15 lot of people don't understand so I'd like to describe
- 16 that for a moment.
- 17 In one hotel room you may have Hal and his
- 18 people and in another you may have Neil and his people
- and we may be in another hotel room. Then you'll have
- 20 representatives from India, representatives from
- 21 Indonesia, representatives from China, from the
- 22 producers in subject countries. And you'll have other
- 23 producers also in other rooms. And the buyers will go
- from room to room, having provided what they intend to
- buy, and they say, "We intend to buy \$6 million worth

- of goods," and they'll give you a general plan, what
- their buy plan is. And they will walk from room to
- 3 room and inform you at some point that you are either
- 4 in the bid still or you are \$1 million high.
- 5 So when I start with domestic production in
- today's world where prior to your temporary orders, we
- 7 would be told more often than I really care to think
- 8 about that we're \$1 million high, that we're \$1.5
- 9 million high, that you can't possibly think that we
- 10 can do business this way, so either reduce your price
- or you're dismissed.
- 12 And so we returned from bidding practices
- 13 like this, when the low priced vendors and the low
- 14 priced producers from India, Indonesia and China had
- driven price levels down, we will return back to the
- 16 factory and forecast, add to our forecast speculative
- 17 volume that we think we might sell. And in that case,
- we will then begin to produce.
- Now, the way that we can improve capacity if
- the orders go in place are as were described. It's
- 21 with additional hours and we will run -- what Top
- 22 Flight will do is run business that we are fairly
- 23 certain we will have. We will run all the everyday,
- 24 core stock business. We have certain customers that
- you know will buy stock goods and so you run those

- 1 with confidence. And what you do is you try to clear
- the way and reserve time for the bids, for the bid
- 3 volume, and you do that on an educated guess. How
- 4 much inventory you have left over at the end of the
- 5 year, how much machine time you've utilized and how
- 6 much unnecessary overtime you may pay has to do with
- 7 how well you operate and how well you forecast your
- 8 demand.
- 9 MR. MCLACHLAN: Commissioner, I'd like to
- just add something because I think I was the person
- 11 that commented that started this conversation.
- 12 VICE CHAIRMAN ARANOFF: Sure. Please go
- ahead, but my yellow light is on, so please be brief.
- 14 MR. MCLACHLAN: I will be very brief. We
- used to have safe items, as George has talked about,
- 16 that we could run ahead. We don't have as many of
- 17 those because of the dumped product that we're seeing
- in our marketplace, so it's been harder and harder to
- 19 run ahead. We do have that capacity, we can increase
- 20 our capacity by running earlier, by bringing machines
- 21 on earlier, and by running extra shifts earlier than
- we have before. And that would only get us back to
- the kind of situation we were a few years ago.
- 24 VICE CHAIRMAN ARANOFF: Okay. Thank you,
- 25 all of you. That was really helpful. Anything that

- 1 you can add in your post-hearing about the time line
- 2 for the individual companies of when you produce, both
- for back to school and also how you work production
- 4 for other sales that you make at other times of the
- 5 year, that would be really helpful. Thank you very
- 6 much.
- 7 Thank you, Mr. Chairman.
- 8 CHAIRMAN PEARSON: Commissioner Hillman?
- 9 COMMISSIONER HILLMAN: Thank you.
- 10 If I could just follow on with one little
- 11 additional follow-up, just so I understand it. We
- have obviously capacity utilization in our staff
- 13 report that would indicate relatively low levels of
- 14 capacity utilization and yet from what I just heard
- from you, Mr. Rahn, it sounds like there are at least
- 16 periods of time when you are operating at full
- 17 capacity. Just so I understand it from the companies
- 18 here, in preparation for back to school, would you
- 19 describe yourselves as operating at full capacity and
- then during other times it goes down?
- 21 I'm trying to understand how to read the
- 22 numbers that we have.
- MR. RAHN: Sure. Hal Rahn with Norcom.
- 24 I think I'm speaking specifically from a Norcom
- perspective and in '05-'06, we had a measure level of

- 1 utilization increase as a result of the case. I don't
- 2 know that that's the case in terms of capacity for the
- other guys, but for us we used a lot of our capacity,
- 4 not all of our capacity, during that timeframe.
- 5 COMMISSIONER HILLMAN: And what stopped you
- from going to using all of your capacity?
- 7 MR. RAHN: Merely labor management in our
- 8 plant, just making decisions that we had the right
- 9 number of people to run five days a week as opposed to
- 10 how we would eventually move to a seven-day-a-week
- 11 schedule as we generally turn into the new year.
- 12 COMMISSIONER HILLMAN: Others? How would
- 13 you describe it? Are there periods of time when you
- 14 are operating at full capacity?
- MR. MCLACHLAN: There are very short periods
- of time when we might find a particular machine group
- or a particular product type at capacity, but at very
- 18 short periods and it's becoming shorter and shorter.
- 19 We used to run busy for a lot longer than we do now
- and our busy period has been diminished and it really
- 21 is only down to last minute fill-in requests and we
- try to open up as much capacity as we can by running
- some of those safe things early, but we can't predict
- that and it's becoming less predictable because of the
- 25 situation.

1	COMMISSIONER HILLMAN: Okay. And the
2	restraint on running at fuller capacity levels is
3	orders or is it labor, raw materials?
4	MR. MCLACHLAN: Machine capacity
5	occasionally peaks for us. We are at pretty good
6	machine utilization on certain product lines, not all.
7	We can use alternative processes, we have all the
8	machines that we could start back up in order to get
9	more capacity, we haven't brought those on line
LO	because we've seen the diminish amount of business
L1	that we have. So we could have un-mothballed those,
L2	had those available to catch the peak demands and
L3	those little vibrations you get when people reorder
L4	stuff that they didn't expect or forecasted as well as
L5	we could have.
L6	COMMISSIONER HILLMAN: Mr. Robinson?
L7	MR. ROBINSON: The only restraint that we
L8	have in our factory is on the orders that we get and
L9	the pricing that we get on those orders. We are
20	producing to the orders that we can get with the
21	pricing that we're able to produce out of our factory.
22	COMMISSIONER HILLMAN: I appreciate that.
23	Ms. Hart?
24	MS. HART: I'm probably stating the obvious,
25	but when we talk about capacity, of course, we're

- 1 talking about our workers who are sitting idle and
- 2 waiting to meet their capacity, so I just wanted to
- 3 bring that point up. Thank you.
- 4 COMMISSIONER HILLMAN: I very much
- 5 appreciate that. Thank you.
- If I can go back to the issue that I was
- 7 asking about in my original round of questions, trying
- 8 to understand why and when you make the decision to
- 9 import as opposed to produce domestically, when from
- 10 the data we have, you're making money on your domestic
- 11 production and you're losing money on your imports.
- 12 Is it a product mix issue? Can you help me
- understand, is there a shift in producing the spiral
- 14 notebooks versus the composition books versus the
- 15 filler paper? Is there one that you tend to be
- 16 purchasing more imports of and others that you are
- 17 continuing to produce domestically? I just want to
- 18 make sure I understand whether there's any product
- 19 shifting in terms of what you produce where.
- 20 MR. ROBINSON: George with Top Flight.
- 21 I believe that we have made clear that our role in
- 22 bringing merchandise in from subject countries has
- 23 been one of little choice and so when we bring this
- 24 product in the price is well known by the customer.
- 25 We are merely managing some details for them to get

1	the	product	that	they're	looking	for	and	the	price

- that they're looking for from subject countries.
- 3 COMMISSIONER HILLMAN: Just so I understand,
- 4 you're not in any way mixing -- in other words, you're
- 5 getting the spiral notebooks and the composition books
- 6 overseas and mixing it with your filler paper to
- 7 average out a price for a package or is everything --
- 8 again, I'm trying to make sure I understand -- do each
- 9 of these producers want to buy the whole package of
- 10 what they need, all of these things, from one place or
- are they going to you for notebooks and somebody else
- for filler paper and somebody else for composition
- 13 books?
- 14 MR. ROBINSON: It varies. It varies by
- retailer as to how they choose to do it, but the
- 16 predominant issue here is price and the retailers will
- 17 accommodate the low price. And so what we will do is
- 18 we will try to find -- once the prices get below
- 19 profitable U.S. production, we will go to find the
- items that the retailer asks us to go find and what
- 21 generally happens to the industry is that the
- 22 predominant items are the 70 count notebooks, the
- 23 marble composition books, the loss leaders, the items
- 24 that you see advertised for 9 cents on the front cover
- of the Staples ad last Sunday, those are the items

- 1 that they first go for and that are the predominant
- 2 unit movement items in the industry. And so the
- 3 retailer will go to those items because those are the
- 4 items that are most important to them and the retailer
- 5 goes to those items of the subject countries because
- 6 they are the low cost producers and they are the ones
- 7 that are harming the domestic industry.
- 8 COMMISSIONER HILLMAN: Okay. And typically
- 9 the bid, are the bids for each individual item that
- 10 they might want, if they want, say, ten different
- 11 items?
- 12 MR. ROBINSON: Yes, ma'am. Yes, ma'am.
- 13 COMMISSIONER HILLMAN: A 500 filler pack, a
- 14 250 filler pack?
- MR. ROBINSON: Yes, ma'am.
- 16 COMMISSIONER HILLMAN: They bid each single
- item separately? It's not a package where you can
- 18 offset prices from one product to another product and
- 19 give them a package bid?
- 20 MR. ROBINSON: It varies by retailer, but
- 21 generally whatever system is put in place, it is put
- 22 in place to highlight the price and to highlight the
- low price and to give the retailers the best
- 24 opportunity in their mind to access the lowest
- 25 possible cost. And by lowest possible cost, during

- this period of investigation, too much has been from
- 2 the subject countries providing this dumped and
- 3 subsidized product. They've been winning the bids.
- 4 COMMISSIONER HILLMAN: Each individual item,
- 5 bid separately?
- 6 MR. ROBINSON: Each retailer does it
- 7 separately. Most -- I would say the large majority of
- 8 the auctions and their bids are for individual -- have
- 9 individual SKU listings and individual items quoted,
- 10 so you are quoting an individual item versus quoting a
- 11 big bundle. So that's how most of them do business,
- 12 yes.
- 13 COMMISSIONER HILLMAN: Okay.
- MR. ROBINSON: As individual items.
- 15 COMMISSIONER HILLMAN: Okay.
- 16 MR. ROBINSON: That's my experience. Hal's
- 17 and Neil's may be different.
- 18 COMMISSIONER HILLMAN: Mr. McLachlan?
- MR. MCLACHLAN: You asked a question about
- 20 shifting a product, would they shift between domestic
- 21 and overseas. All of these products are available
- overseas and all of them can be made in the United
- 23 States and for us the only ones that we have shifted
- there are comp books and we've shut down our high
- 25 tech, high production line in Blair because we were

- losing money on every single book and we've gone to
- 2 importing those. Other than that, every product is
- 3 available in both the overseas markets as well as
- 4 here.
- 5 COMMISSIONER HILLMAN: Mr. Robinson, is
- 6 there anything you want to add?
- 7 I appreciate those answers.

Next, I just want to make sure I understand

9 from everyone's perspective the issue of how you think

10 we ought to best look at pricing. The commission has

11 struggled for some time as we started to see more and

more cases in retail ready products where we have

13 retailers acting as direct importers. It always

14 raises this issue of what's a fair price comparison,

15 given the differing levels of trade that occur. We're

16 not seeing as many imports through distribution in a

17 way that you would see in other types of products.

18 We're seeing direct imports by retailers, always

19 begging the question of is that a fair comparison to

20 compare with the pricing data in the way that the

21 commission normally looks at it. We also, obviously,

22 here have bid data, we have pricing data on the

domestic industry's imports, we have data on

24 non-domestic industry imports, we have sliced the data

25 many ways.

1	I want to hear your answer for what is the
2	most appropriate data for us to look at and why and is
3	there any precedent you would point us to in why that
4	is the most appropriate price data to look at.
5	I see you looking at Dr. Kaplan.
6	MR. PRICE: In general, at this point,
7	probably the most reliable data set or the most usable
8	data set is the normal importer data set. You have
9	bid
10	COMMISSIONER HILLMAN: You mean the data in
11	Chapter 5 of our staff report?
12	MR. PRICE: Right. Okay. Now, you have
13	let me continue. There are still corrections being
14	done in that
15	COMMISSIONER HILLMAN: I understand that.
16	MR. PRICE: The bid data, we can look at the
17	bid data and tell you in specific instances they're
18	not putting in all the bids, they're not putting in
19	all the negotiations, so there are some issues in the
20	bid data set, but you can see a lot of direct
21	competition going on.
22	On the issue of direct import data, one of
23	the things the commission staff did, I believe, or one

of the things that's collected in that, again, there

were problems because a lot of the retailers did not

24

25

- 1 put in usable data necessarily or they didn't put in
- data at all and so there are vast gaps in that.
- 3 There are also some problems there that
- 4 relate to the fact that the price requested was the
- 5 price delivered to the first point of distribution.
- 6 Well, we shipped to that distribution, but you're
- 7 collecting our FOB plant prices, so that's not
- 8 really -- there's an unintentional bias in that
- 9 calculation.
- 10 So what we believe is that the general
- 11 pricing data set is the most indicative that there is
- 12 substantial underselling, but that it underestimates
- it, underreports the underselling given the gaps in
- 14 the record here.
- 15 COMMISSIONER HILLMAN: All right.
- 16 I appreciate those responses.
- 17 Thank you, Mr. Chairman.
- 18 CHAIRMAN PEARSON: Commissioner Koplan?
- 19 COMMISSIONER KOPLAN: Thank you,
- 20 Mr. Chairman.
- I want to come back, if I could, for a
- 22 moment to touch on what I asked for at the end of my
- 23 first round and that was for data regarding capacity,
- 24 capacity utilization and pricing data over the POI for
- 25 imports from non-subject countries, such as Brazil,

- 1 Canada and Mexico and I indicated that that would be
- 2 important to me in my analysis. I just wanted to
- 3 expand a little bit on the reason for that.
- I note that the Kaye Scholer brief at page
- 5 28 states as follows: "The data for 2006 confirm the
- 6 degree to which non-subject imports have and will
- 7 simply replace imports from subject countries." And
- 8 they say "As shown in Table 7, subject imports have
- 9 declined overall because large declines in subject
- 10 imports from India and Indonesia have offset a modest
- increase in imports from China. Over the same period,
- 12 imports from Brazil, many of which we believe to be
- 13 controlled by Petitioners, have increased by 286
- 14 percent, 28 million units."
- 15 And they then cite in a footnote to <u>Bratsk</u>,
- 16 444, F.3d, 1569 and discussion infra.
- 17 Well, yesterday, the Federal Circuit, their
- 18 disposition sheet which appears on their website,
- 19 reported that the petitions for rehearing en banc in
- 20 Bratsk were denied. I don't necessarily agree with
- that result, obviously, but this is something that
- I need to deal with and that's why I am asking for
- that information. I don't believe that your brief
- 24 dealt with that decision of the Federal Circuit, but
- with this latest development, and I don't know whether

- there will be something in the form of opinion, but
- I do know that the petitions were denied, so that is
- 3 what I'm faced with and that's why I need to get as
- 4 much information as I can.
- 5 Any comment you want to make on that at this
- 6 moment?
- 7 MR. PRICE: I appreciate that and we will
- 8 provide that information.
- 9 COMMISSIONER KOPLAN: You understand the
- 10 need?
- 11 MR. PRICE: I absolutely understand the
- 12 need. Let me come back to two very specific facts. In
- this case, what we are telling you is that you have
- 14 evidence that in fact domestic production will have
- increased as a result of these preliminary orders, so
- 16 that's critical. Two, we will show you that there are
- 17 limitations in non-subject capacity and while some
- orders that were placed offshore originally ended up
- 19 falling back to the domestic industry because there
- 20 isn't this infinite capacity available in the
- 21 alternative and, finally, again, the party who
- 22 presented many of those arguments, their own data
- shows that we don't control Brazil, by the way, it's
- 24 kind of interesting, kind of a bizarre argument that
- 25 we control Brazil when we don't control Brazil by the

- 1 evidence of their own purchasing pattern, but you
- 2 should look at the evidence of pricing from Brazil
- 3 from the non-subject versus subject sources and
- 4 there's no question here that subject sources have
- lower prices than the non-subject sources out there.
- 6 COMMISSIONER KOPLAN: I assure you I'll be
- 7 looking at all the data I have and I look forward, as
- 8 I say, to whatever I get from Mr. Cameron and the
- 9 others on the Respondents' side as well on this issue,
- 10 but what I'm looking for here is data.
- 11 MR. BRIGHTBILL: Commissioner Koplan, just
- two quick points. Tim Brightbill, Wiley Rein. The
- 13 percentage increase cited by Respondents from Brazil
- is a large percentage increase because the absolute
- number was so small to begin with, but the 2006 data
- 16 that you requested will show that any increase from
- 17 Brazil pales in comparison to the increase in domestic
- 18 production.
- 19 And then with regard to the Bratsk case, to
- 20 the extent you have to implement that now, what does
- 21 Bratsk say? You have to show somehow that there will
- 22 be benefit to the domestic industry and that subject
- imports won't simply be replaced by non-subject
- 24 imports. You have the perfect data to show that with
- 25 the 2006 data that you're obtaining, so that's how --

- if you're forced to implement Bratsk, that's how you
- 2 can do it.
- 3 COMMISSIONER KOPLAN: That's what I need for
- 4 you to cover in your post-hearing, then.
- 5 MR. BRIGHTBILL: We will do it.
- 6 COMMISSIONER KOPLAN: I don't have that
- 7 right now.
- 8 Go ahead, Mr. Kaplan.
- 9 Do you understand what I'm saying, though,
- 10 Mr. Brightbill?
- MR. BRIGHTBILL: Yes, we do. And we'll
- 12 provide it.
- 13 COMMISSIONER KOPLAN: Okay. Good.
- 14 MR. KAPLAN: I just want to note, I'm sure
- 15 you have already, the tension between Respondents'
- argument that it's a world market with an infinitely
- 17 elastic supply curve and some world price coming in
- 18 and the grand conspiracy theory of us controlling
- 19 everything from China, manipulating a trade case, then
- 20 controlling everything from Brazil. The two are
- 21 impossible to coexist together. They are utterly
- 22 contradictory. One talks about a market structure
- that's perfectly competitive and infinitely elastic
- import supply curves; the other talks about a market
- 25 structure where there's market power and control by

1	producers. And so page 1 is one story and page 2 is
2	another story and throw this up against the wall and
3	throw that up against the wall and see what sticks.
4	There's maybe a brief that's consistent on
5	their side. The other ones are internally
6	inconsistent and jointly inconsistent on this very
7	fundamental issue that has to do with Bratsk and their
8	whole case theory. I just want to point out the
9	obvious tension.
10	COMMISSIONER KOPLAN: Thank you. Thank you.
11	I do look forward to receiving data from both sides
12	for purposes of the post-hearing on this issue.
13	Mr. Robinson, Mr. Rahn and Mr. McLachlan, on
14	page 1 of Target's brief, they state, and I quote,
15	"The industry remained profitable throughout the POI,
16	although operating income declined. The entire
17	decline in the operating income margin, however,
18	preceded the only year of the POI, 2005, in which
19	subject imports increased substantially and which
20	accounted for virtually all of the net increase in
21	subject import volume and market share."
22	Could you respond to that?
23	Mr. McLachlan, do you want to start?
24	MR. MCLACHLAN: I'm not quite sure of the
25	question. Can you clarify what you'd like us to

- 1 respond to?
- 2 COMMISSIONER KOPLAN: I'll read this quote
- 3 again. They're stating that the industry remained
- 4 profitable during the period of investigation,
- 5 throughout the period of investigation, although
- 6 operating income declined; but the entire decline in
- 7 the operating income margin, though, preceded, came
- 8 before, the only year of the period of investigation,
- 9 that year 2005, in which the subject imports increased
- 10 substantially and which accounted for virtually all of
- 11 the net increase in subject import volume and market
- 12 share.
- 13 Mr. Price?
- 14 MR. PRICE: There is confidential data --
- 15 COMMISSIONER KOPLAN: Would you rather do it
- 16 post-hearing?
- 17 MR. PRICE: I don't understand how it adds
- 18 necessarily. I'd like to do it post-hearing.
- 19 COMMISSIONER KOPLAN: Absolutely.
- 20 MR. PRICE: I will say gross profits went
- down consistently, operating profits, actual dollars,
- 22 went down consistently. The marginal change in the
- percentage is essentially a function of layoff, body
- 24 count, plant closure. It's still injury.
- 25 COMMISSIONER KOPLAN: Thank you. I look

- 1 forward to what you can provide post-hearing on it as
- 2 well.
- 3 Let me stay with you, if I could, Mr. Price.
- 4 At page 13 of your brief, much of which is
- 5 bracketed, you make an argument concerning a new
- 6 importer formed after the filing of the petition and
- you reference their questionnaire 3B-1 at 16, but when
- 8 I looked at that portion of their questionnaire to
- 9 which you refer us, I didn't find that it shed any
- 10 light on this and I couldn't find any information
- 11 elsewhere in the record that confirms what you're
- 12 arguing. On the contrary, Table 5-9 at page 5-45 of
- our staff report seems to refute it.
- 14 In your post-hearing submission, could you
- 15 please provide information to support your position on
- 16 that?
- 17 MR. PRICE: Absolutely. Obviously, I can't
- 18 talk about the --
- 19 COMMISSIONER KOPLAN: No, I know that.
- 20 I know that.
- Let me, if I can, get this one in. Staying
- 22 with you, on pages 67 and 69 of your brief, you
- 23 discuss alleged subsidies provided by the government
- of China, but there is no CVD investigation before the
- 25 commission regarding subject imports from China nor

- 1 can there be. I'm not clear on what the legal
- 2 relevance would be of that particular discussion. Can
- 3 you tell me --
- 4 MR. PRICE: I think it's certainly relevant
- 5 as a general condition of the Chinese competitive
- 6 market. I don't think it is a statement that there
- 7 can be a countervailing duty case at this point.
- 8 Mr. McLachlan, for example, testified about
- 9 being in China and literally being offered a free
- 10 plant by the local party officials if he would
- 11 transfer his production operation to China.
- Do you have anything else to say?
- MR. MCLACHLAN: This is Neil McLachlan.
- 14 I'll talk a little bit more about that trip that led
- us to believe that there were significant subsidies by
- the government or local agencies going on.
- 17 We happened to be in a plant that was
- 18 producing some of the subject product. There was
- 19 another new factory next door that was doing some
- 20 storage for it and they were getting ready to start up
- 21 new capacity. This was in February of '05. The owner
- 22 took us across the street to five new factories being
- 23 built. All of them were under roof, all but one of
- them had the floor poured. Two of them were directly
- 25 aimed at the U.S. Proudly he said these are for U.S.

- 1 capacity. The next one was for Europe, the next one
- 2 was for Asia and the last one was to make boxes for
- 3 that facility. So there were seven plants in that
- 4 area, all new within that year, and mostly directed
- 5 right at our market and the European and Asian ones
- 6 could be easily converted to come after U.S. product.
- 7 He was desperate for volume. He asked us to
- 8 give him more orders. He asked us to switch our
- 9 production from the U.S. to his factory so that he
- 10 could not lose these factories. He was in a state of
- 11 agitation over the fact that if he didn't get
- 12 production started he would have to repay loans that
- 13 he had gotten from the government or from other folks
- in the area. He would have to give back the land that
- had been granted to him and forfeit the factories.
- 16 COMMISSIONER KOPLAN: Thank you.
- 17 If you would indulge me just for one second,
- 18 Mr. Chairman?
- 19 CHAIRMAN PEARSON: Certainly.
- 20 COMMISSIONER KOPLAN: Before I give up the
- 21 microphone, I just wanted to also welcome Ms. Hart.
- 22 I know this is your first appearance before us, but
- 23 you are well known to me because, as you know, I'm an
- 24 alumnus of the AFL-CIO, so it's not the first time
- 25 I have run into you and I also want to greet those

1	Steel Workers who are here today and attending the
2	hearing. I very much appreciate your coming.
3	Thank you for that, Mr. Chairman.
4	CHAIRMAN PEARSON: Commissioner Okun?
5	COMMISSIONER OKUN: Thank you, Mr. Chairman.
6	I enjoyed hearing all your answers thus far.
7	I want to talk with the producers a little
8	bit more about how we evaluate impact and Ms. Hart may
9	want to join on this one as well.
10	In our preliminary determination and going
11	through the indicia of injury and impact and you've
12	gone through several and today we talked about the
13	number of production workers decreasing, the number of
14	workers, the hours worked decreasing. A lot of those
15	numbers changed significantly or declined
16	significantly in 2005. One of the things we noted in
17	footnote 213 of our preliminary review is that we
18	wanted to explore further the information with regard
19	to MeadWestvaco and the decisions to close down plants
20	and the timing of those and how it relates to this
21	impact.
22	Mr. McLachlan, I wanted to have a chance to
23	ask you that here. There may be information that you
24	would prefer to put in post-hearing, but I did want to
25	get some information from you on how we evaluate

- 1 whether the decisions made earlier in the period of
- 2 review, how we take those into account in looking at
- 3 the numbers of workers, et cetera, since it's an
- 4 important part of it.
- 5 MR. MCLACHLAN: That was a lot of --
- 6 COMMISSIONER OKUN: I know. I'm sorry. The
- 7 short question is why you made decisions to move, the
- 8 NAFTA sort of thing and others, and how we should look
- 9 at that, whether it was due to subject imports or
- whether even if there's an order in place you would
- 11 see these numbers down because of business decisions
- that were not related to subject imports.
- MR. MCLACHLAN: No, the subject imports were
- the ones that created the pressure on our factories in
- 15 Garland and also in St. Joe. We took the decision to
- 16 cut our overhead and try to compete, get our costs
- down to where we thought we could retain some of the
- 18 subject import business. It was driven solely by
- 19 those dumped and subsidized products.
- 20 We're trying to streamline our operation.
- 21 We're trying to get to the point where we can service
- 22 our customers at those kind of low prices. We moved
- 23 machinery around. We moved machinery into our Blair
- 24 plant to hang onto some of the capacity that we hoped
- 25 we could recapture by streamlining those operations.

- 1 We originally envisioned moving some machinery into
- 2 our Mexican facility which is in our public
- 3 statements. That Mexican facility, Nuevo Laredo, is
- 4 closed. We had taken some machines that had been
- 5 exporting product into Mexico, decided to put it into
- 6 domestic Mexican product that wasn't coming back into
- 7 the United States, but before we could even make that
- 8 move the situation got even worse in Mexico due to
- 9 imports. And so we ended up closing our Nuevo Laredo
- 10 facility as well.
- 11 MR. PRICE: I just want to add for the
- 12 factual record, with regard to the Garland, Texas
- 13 plant the TAA application which I believe was
- 14 furnished for that plant in the post-conference brief
- 15 clearly shows that that was granted based upon Chinese
- 16 imports into the United States.
- 17 COMMISSIONER OKUN: I quess the only
- 18 question for you to comment further, though, is just
- 19 some of what we were citing from the post-hearing and
- again being raised by Respondents in their briefs for
- 21 this hearing is that timing-wise, the big increase in
- 22 subject imports doesn't match up with that and that's
- what I wanted to get a sense of, whether we should
- 24 just be looking at the absolute numbers of imports or
- 25 if there was something else you could point us to that

- 1 was going on for MeadWestvaco that we could look at.
- 2 Perhaps what you're saying is the TAA application
- 3 citing it is what you would look to, but I wondered if
- 4 there was anything else.
- 5 MR. MCLACHLAN: You're asking about the
- 6 timing?
- 7 COMMISSIONER OKUN: The timing, right.
- 8 MR. MCLACHLAN: We tend to time the closures
- 9 after our back to school. It's when things get
- 10 lowest, activity is lower, and so it's an easier
- 11 transition for both our employees and for the
- 12 facilities themselves. They are clearly driven by
- pricing that was decided almost a year ahead as we
- 14 were in those bid processes and we were hoping for
- things like fill-in orders and new business to try and
- 16 capture and keep those plants going. It became very
- 17 evident after that shipping season that we weren't
- 18 going to be able to do that because of the prices of
- 19 the imports.
- 20 COMMISSIONER OKUN: Okay. Mr. Price,
- 21 anything further?
- 22 MR. PRICE: One of the things I've learned
- in conversations with the various domestic producers
- 24 is in discussions with retailers who are sitting here
- 25 now in July, they're starting to hear from retailers

- what they think pricing levels are going to be,
- 2 et cetera, for the next year. So the industry has a
- 3 feel for where things are going to go and whether or
- 4 not they can competitively compete going forward based
- 5 upon what the retailers are telling them from their
- 6 domestic operations.
- 7 COMMISSIONER OKUN: What are you hearing
- 8 right now?
- 9 MR. PRICE: I think we have three
- 10 competitors here --
- 11 COMMISSIONER OKUN: Okay. For post-hearing,
- tell me what you're hearing.
- And I do think, actually, I think that is
- 14 important and I think it follows up on some of the
- 15 questions that Commissioner Koplan had asked.
- Obviously, you've put a lot of weight on the
- 17 post-petition data as evidence of why in the absence
- 18 of unfairly priced imports the domestic industry would
- 19 have better numbers and would, as you've testified to
- in response to other questions, increase its
- 21 production.
- 22 One question I have about that, because it
- 23 was raised by Respondents, is because of the timing of
- the petition and where you were in the bidding
- 25 process, what would one expect with an order in place?

- 1 In other words, is it a short-term phenomenon that the
- domestic industry was able to reap benefits, as you
- 3 said, because all the retailers would have been in a
- 4 hard position to go out and get anything else other
- 5 than domestic product? I think that's the way it's
- 6 been argued.
- 7 I think you, Mr. Price, had noted that maybe
- 8 someone had bid, there was a particular bid where
- 9 someone was going to quote for non-subject and they
- 10 couldn't get it. My question is if that's the case,
- 11 would that continue?
- 12 And I have a Bratsk related question about
- that, but I just wanted to make sure I understood what
- 14 you think. Was it the timing of when the petition was
- filed that gave what you would say was a big benefit
- 16 to the domestic industry?
- 17 MR. KAPLAN: I think the evidence on the
- 18 record to this point shows an effect. My discussions
- individually and privately with each of the producers
- 20 says they expect a continued effect, given what they
- 21 know about various pricing and capacity issues and
- 22 other potential suppliers. The response of Brazilian
- prices and prices in the U.S. market seem to confirm
- 24 that.
- To the extent that there are a round of

1	dumped prices coming from other non-subject suppliers
2	at this point, the commission is well aware that
3	sometimes cases are filed in series if that occurs, so
4	the fact that there's potential dumped imports from
5	people that are not bringing in imports, could file a
6	case now if that were to happen, shouldn't prevent the
7	commission from reaching an affirmative finding here,
8	seeing the post-petition effect, positive quantity
9	effects, positive price effects, no evidence that
LO	imports will come in at dumped prices from somewhere
L1	else and recognize that if they do and they harm the
L2	domestic industry, the domestic industry could go back
L3	to offset and try to remediate the effect of dumped
L4	imports. So the evidence is all one way at this
L5	point, I guess is my main point.
L6	MR. PRICE: I would add one thing, that in
L7	the context of a threat, you are cautioned by Congress
L8	not to engage in conjecture and speculation. At a
L9	certain point, the Respondents are asking you to
20	speculate and how far out are they asking you to
21	speculate? So you have actual evidence of significant
22	post-petition effects here and it's fair to say that
23	our conversations with the domestic producers indicate
24	that they anticipate that they will receive additional

benefit from this case going forward that are

24

25

- 1 substantial.
- 2 CHAIRMAN PEARSON: I wanted to ask a couple
- 3 of follow-up questions related to Bratsk and Gerald
- 4 Metals. First, and obviously I know you're going to
- 5 do a lot of this for post-hearing -- I have a yellow
- 6 light, but just on the brief points, commodity product
- 7 here? Yes or no?
- 8 MR. PRICE: First of all, there are elements
- 9 of this product that are called commodity by the
- industry and large chunks of it are but even in the
- things that are called value added or fashion, there
- is essentially the same types of offerings from
- imports. So if you look at the table in front of you
- there, you will see what is called the standard
- 15 commodities. And, by the way, the two biggest
- 16 commodities are filler and 70 count notebooks there.
- 17 But you will also see fashion books. We all have
- 18 puppy dogs. You want puppy dogs, they all give you
- 19 puppy dogs. Whoever gives the cheapest puppy dog gets
- 20 the order. They all have bright color plastic covers
- 21 if that's what you want. And so there's harm across
- the entire product spectrum here.
- 23 COMMISSIONER OKUN: Do you see the products
- 24 as interchangeable?
- MR. PRICE: Yes.

1	COMMISSIONER OKUN: From the different
2	sources?
3	MR. PRICE: Yes.
4	COMMISSIONER OKUN: Okay. And just briefly,
5	price, as I've heard you testify, I've heard the
6	producers say that price is the most important
7	consideration.
8	MR. PRICE: Absolutely. I think the staff
9	report pretty much confirms that price is the most
10	important consideration out there.
11	COMMISSIONER OKUN: I have some other
12	questions on that, but my red light is on, so thank
13	you very much.
14	CHAIRMAN PEARSON: Commissioner Lane?
15	COMMISSIONER LANE: Thank you.
16	I want to go back to an answer that Mr. Rahn
17	gave relating to capacity utilization. I think you
18	said that increased capacity was contingent upon labor
19	management agreement or something like that and I need
20	for you to explain that. Were you indicating that you
21	could increase your capacity utilization but you might
22	not have an agreement with management and labor to do
23	so?
24	MR. RAHN: Hal Rahn with Norcom. Ms. Lane,
25	that was maybe just my way of saying it because that's

- 1 not what I was saying. What I was saying was it was a
- 2 management decision, there is no agreement or anything
- 3 required, it's a decision that we are going to run
- 4 more shifts and therefore increase our labor pool or
- 5 we're going to run less shifts and manage the labor
- 6 pool that we have or run it through overtime. I was
- merely speaking of a management decision, not some
- 8 sort of an agreement.
- 9 COMMISSIONER LANE: Okay. So can you
- increase your capacity utilization if you had the
- 11 orders to do so?
- 12 MR. RAHN: We did this year. I think it was
- 13 clearly accomplished in back to school '06 production
- 14 year, which would be basically October '05 through
- 15 now. The record I know will show that Norcom --
- 16 I don't know the other data, but I know that Norcom's
- 17 data is substantially higher in terms of utilization,
- tons, hours worked, wages, every measure.
- 19 COMMISSIONER LANE: Okay. I just
- 20 misunderstood or was confused as to your answer.
- Mr. Price, did you want to add something?
- 22 MR. PRICE: I just wanted to add that you
- 23 did see some pick up in capacity utilization in the
- fall period in this case because orders were starting
- 25 to be placed for domestic production and they were

- able to capture that, so it did not have as sharp a
- 2 collapse as you would normally see because there were
- 3 orders being run earlier.
- 4 COMMISSIONER LANE: Okay. Do we have
- 5 company specific data to show that the companies are
- losing money on their subject imports and making money
- 7 on their domestic production?
- 8 MR. PRICE: Yes, the commission has
- 9 collected that data and it is in your data set.
- 10 COMMISSIONER LANE: Okay. Thank you.
- Now I'm going back to something you said in
- 12 your opening remarks, Mr. Price. I think that's when
- 13 you said it. Why was the importer's decision, NuCarta
- and others, decision to solicit and bid on products
- for the 2006 back to school season ahead of the
- 16 traditional time for bidding and soliciting considered
- 17 unfair?
- 18 MR. PRICE: What happened for the 2006
- 19 season, and this sort of illustrates a couple of
- 20 issues on control --
- 21 COMMISSIONER LANE: Could you speak in
- 22 closer to your microphone?
- MR. PRICE: Sure. Let's deal with this on a
- 24 couple of different issues. NuCarta was a company
- 25 that did not exist essentially prior to back to school

1	'06.	Ιt	was	essentially	created	as	an	organization

- just to go in and bid for business.
- 3 NuCarta came in, bid for substantial
- 4 quantities of product, tried to rush them into -- and
- 5 won a lot of bids based upon very low prices. Rushed
- 6 a lot of subject merchandise into the United States
- 7 prior to the suspension of liquidation. It had a
- 8 negative effect on domestic industry volume as a
- 9 result because those bids would have gone to the U.S.
- 10 industry, we believe, or a substantial portion of them
- 11 would have or more of them would have. Secondly, it
- had an effect on pricing because their bids dragged
- down pricing in certain key accounts here. Third,
- 14 when they were unable to deliver, they came back and
- 15 started giving up orders. By the time they gave up
- 16 orders, the domestic industry filled as many as they
- 17 could domestically as possible but could not because
- 18 of the late times at which orders were even given back
- 19 because they had essentially massively over-committed
- their ability to find supply from supply out there and
- 21 when the preliminaries went in place, they basically
- 22 walked away from orders.
- So they had a negative effect on volume that
- 24 would have occurred this year. They had a negative
- 25 effect on pricing so while the industry got a fair

- 2 not fully what they could have received and their
- actions have undermined the effectiveness of relief.
- 4 COMMISSIONER LANE: Dr. Kaplan, did you want
- 5 to add something?
- 6 MR. KAPLAN: Just briefly. To echo Alan's
- 7 statements, typically in critical circumstances you
- 8 see an increase in imports before and after and a
- 9 critical circumstance allegation is brought to you and
- 10 the intent and the person, the buyer and the seller
- 11 are unknown, and historically the commission has not
- 12 found critical circumstances. This case is different
- and unique and we ask you to look very carefully
- 14 because here the pattern of importation was different,
- it was rushed in compared to what the normal delivery
- 16 times are. We could identify the exporters, we could
- 17 identify the importers and their intent and motivation
- in terms of whether this was coincidental or
- 19 undermining the order should be known. And so our
- 20 point of raising this issue and Alan's point of saying
- 21 it's the first time in 23 years, it's that the
- 22 circumstances are atypical of what appears before the
- commission in critical circumstances and we'd just
- like you to look hard at this.
- 25 Thank you.

1	COMMISSIONER LANE: Okay. Thank you.
2	Mr. Rahn and Mr. McLachlan, you mentioned
3	your attempts to lower costs in your domestic
4	production. Other than closing plants, what have you
5	done to lower your costs?
6	MR. RAHN: Hal Rahn with Norcom. We will
7	take manufacturing or engineering looks at pieces of
8	equipment, how we can rearrange equipment to perhaps
9	get more throughput though a machine; reduce the
10	number of people required to pack boxes, to pack
11	cartons. We will take into account how we can run a
12	machine maybe two or three hundred feet per minute
13	faster. And I think that at Norcom, we have certainly
14	achieved the ability to make items at speeds that are
15	probably the low cost, fastest in the world.
16	MR. MCLACHLAN: We look at productivity
17	improvements at lots of different levels. The
18	manufacturing ones are probably the most obvious and
19	I think that's what your question went to. As Hal's
20	pointed out, increasing machine speeds, decreasing our
21	downtime, which is the time that the machine isn't
22	running for maintenance or for other aspects, reducing
23	the amount of time that we have for changeovers
24	between product sizes or product differences, those
25	are great ways to improve productivity.

1	We're also looking at improving our
2	productivity through materials utilization, so getting
3	better yield out of the materials we use, using
4	different materials that can still provide the
5	consumer benefit and specifications that are required;
6	looking at reengineering or reverse engineering some
7	of our products to make sure that we're more
8	productive in the make method that we have. There are
9	a whole host of things that we're doing to drive
10	productivity and it's succeeding.
11	In the Blair plant, we've had a consulting
12	group go through called Centrist. They've helped us
13	do a lot of different shop floor productivity tools
14	that can help us get after that. But the biggest
15	thing we've done is reduce overhead. We have
16	consistently taken looks at how are we managing the
17	business, what sort of ways are we scheduling the
18	plant, what are the other places that we can improve
19	productivity. And we're looking at asset
20	productivity. The two biggest assets for us are
21	inventory and accounts receivable, so finding ways to
22	make sure we get the kind of turns out of our
23	inventory that we need so we can reduce our cash cost
24	and reinvest that in the business and reduce our
25	accounts receivable so we get our money on time and we

- don't have deductions. That's really important to us
- 2 because that's two-thirds of the asset base that we
- 3 have in the business. So those are the kind of
- 4 productivity things we've been trying to drive.
- 5 COMMISSIONER LANE: Okay. Thank you.
- 6 MS. HART: I'd also like to add that our
- 7 members -- this is Holly Hart with the Steel
- 8 Workers -- took wage and benefit concessions as well
- 9 in an attempt to help them achieve better productivity
- 10 and profits.
- 11 COMMISSIONER LANE: Okay. Thank you.
- 12 MR. ROBINSON: Commissioner Lane, could
- 13 I respond to that? This is George with Top Flight.
- 14 Although in my testimony I did mention cost saving
- 15 measures, I wanted to make sure that the commission
- 16 knows that Top Flight is not cost irresponsible in our
- 17 operation as well. We have used all of the practices
- 18 that my competitors have implemented as well. But
- 19 unfortunately, most of our savings or much of our
- 20 savings has come from cutbacks that we've had to make
- in personnel and we've made those cutbacks because our
- 22 factory activity is down so much. Many of the cuts
- 23 have come in production control. If you do not have
- the factory activity because of losing orders to
- 25 unfairly priced imports from China, India and

- 1 Indonesia, you do not need those people and so we have
- 2 eliminated many production control jobs.
- We have tried to cut the staffing on our
- 4 machines, increase machine speeds, increase machine
- 5 maintenance so that the machines run better when they
- 6 are running. We try to sequence our products, manage
- 7 our materials and that sort of thing. So I just
- 8 wanted to go on record for the retailers in the door
- 9 as well as for you guys to know that we are working
- 10 hard to keep our costs low and competitive in this
- 11 very difficult world market.
- 12 COMMISSIONER LANE: Okay. Thank you,
- 13 Mr. Robinson.
- 14 Thank you, Mr. Chairman.
- 15 CHAIRMAN PEARSON: We have data on imports
- 16 from five countries or groups of countries. Three of
- 17 them show increasing market share and that would be
- 18 China, Brazil and all other countries, whatever we
- 19 call it here, other sources. Two of those are
- 20 non-subject imports, both Brazil and other sources are
- 21 non-subject imports. We have two countries on which
- 22 we have import data that show decreases in market
- share and that would be India and Indonesian. Both of
- those are subject countries.
- 25 What I'm trying to understand is why was

- this petition structured the way it was? To me,
- there's something counterintuitive here that I simply
- don't understand and I would like to know why it was
- 4 done this way.
- 5 MR. PRICE: In discussing with our clients
- 6 where the competitive problem that was challenging
- 7 them in the process they were complaining about the
- 8 subject countries driving the marketplace and
- 9 following the filing of the petition while there
- 10 obviously is an increase in imports from nonsubject
- 11 countries the domestic industry is able to increase
- 12 production, increase volumes, increase prices, et
- 13 cetera, there is not an ability and enough capacity
- 14 alternatively out there to replace the subject
- 15 countries.
- 16 CHAIRMAN PEARSON: Dr. Kaplan?
- 17 MR. KAPLAN: Yes. Especially because of the
- 18 way the bid process works where people that bid
- 19 aggressively could lose to someone else who bids even
- 20 more aggressively we had a discussion regarding which
- 21 countries we felt were most aggressive and will be the
- 22 biggest potential problem.
- We sat down at NALAN at one point and said
- 24 well, the easiest thing to do is to file against
- 25 everybody in the world, but the clients didn't think

- 1 that everybody in the world was a problem. You talk
- and you say who's aggressive? Where is the aggressive
- a nature coming from? Is the trade law meant to sweep
- 4 up everybody even though you don't think that some of
- 5 the people you're sweeping up are behaving
- 6 injuriously?
- 7 So we've identified the three countries that
- 8 were most aggressive in pricing, that were seen by the
- 9 customers in the bidding process as being most
- 10 aggressive, that were the cause it was felt of a
- 11 decline in prices and a joint increase in share in the
- 12 key mode of effect, and as Mr. Price stated and each
- of the witnesses has testified remediating the effects
- 14 from those three countries that had significant
- 15 benefits to these producers reflecting the fact that
- 16 they were right. That was the problem.
- 17 CHAIRMAN PEARSON: Well, remediating effects
- 18 of one of them anyway --
- MR. KAPLAN: What?
- 20 CHAIRMAN PEARSON: -- but the other two were
- 21 not appearing to succeed terribly well in the U.S.
- 22 marketplace during the period of investigation. So
- 23 you talk about how competitive they were, yet if they
- 24 were so competitive why were they losing market
- 25 shares?

1	MR. KAPLAN: Well, if the first problem is
2	China and they're picking up share and you believe
3	that should they leave the next countries that are
4	going to pick up share based on their bidding
5	behavior, and their personal experience in the
6	marketplace and their pricing, which was found to be
7	dumped and subsidized, are India and Indonesia you
8	tell your lawyers and economists my 30 years in the
9	business, my 85 years of a company, my public company
10	merger due diligence tells us that these are the
11	miscreants with respect to pricing behavior and future
12	price depression, suppression, lost sales, lost
13	revenue, loss of jobs, lost production in the
14	marketplace, and so we went forward.
15	The calculations were allegations that they
16	dumped, they were confirmed that there were dumps in
17	subsidizations and the remediation of those three
18	countries with respect to the preliminary duties had
19	the effects that the clients felt would occur so that
20	behavior be remediated by the duties.
21	They're on pins and needles saying it's
22	starting to turn, but it will all completely disappear
23	and we will see imports and bids from these three
24	countries immediately at very low levels should there
25	not be an affirmative final determination.

1	CHAIRMAN PEARSON: How do you respond to the
2	argument that the selective choice of subject and
3	nonsubject countries serves primarily to gain the
4	system and shifts relative leverage of producers and
5	purchasers in the U.S. marketplace such that we've got
6	certain purchasers that are obtaining product from
7	countries that might be having a declining market
8	share in the United States, so let's include them and
9	let's not include other countries where it might be
LO	convenient for U.S. producers to import some product.
L1	Isn't there an argument that something's
L2	going on here that has a lot more to do with who can
L3	gain leverage in the U.S. marketplace rather than
L4	what's really happening with imports?
L5	MR. KAPLAN: I think that the gaming that's
L6	going on and you see it in case after case on consumer
L7	products in the Commission is the ferocious
L8	competition at the retail level forcing prices down
L9	for products and shifting sourcing overseas.
20	To the extent that these sourcings from the
21	Targets and Wal-Marts of the world are fairly priced
22	that's fine, but if they're not fairly priced it's the
23	Commission's responsibility if they hurt the domestic
24	industry, and that was the allegation that was made on
25	these three countries, to offset it.

1	If we control the imports why aren't we
2	making all this money out of China? If we control the
3	imports why aren't we successful in our domestic and
4	other import operations? These were the countries
5	that were suspect.
6	If there was an enormous other producer that
7	we had control over their production, their capacity,
8	and it appeared that we were massively importing from
9	there and controlling it, and I could name cases where
10	that has happened, you might question it. In this
11	case you're talking about small volumes of imports and
12	I think the panel could ask for you could ask them
13	about control of Brazil for example.
14	CHAIRMAN PEARSON: Well, what I'd like to
15	ask.
16	Go ahead, Mr. McLachlan.
17	MR. MCLACHLAN: Yes. I think that part of
18	your question goes to the allegation that we have
19	purchased assets in Brazil in order to supply to the
20	U.S. market and the data shows that's absolutely
21	untrue. We bought the Tilibra facility, which is a
22	good producer with a good brand name, for domestic
23	Brazilian consumption in other export markets in Latin
24	America.

25

It gave us another market to compete in

- 1 worldwide, not for the ability to produce in Brazil
- and bring it into the United States and the data shows
- 3 that. The very next year we brought our imports from
- 4 Tilibra from before we owned them to after down
- 5 dramatically. We're a small producer in Brazil for
- 6 those types of products. So that first part is just
- 7 simply not true.
- 8 We did it for the domestic Brazilian market.
- 9 The second part is the other countries don't have in
- 10 our opinion the kind of behavior patterns that we've
- 11 seen with Indonesia, China and India. Their past
- 12 history are very clear here.
- They are focused on the U.S. market, they're
- 14 using dumped and subsidized products against us and
- they have continued to do that over a number of years
- 16 whether it was Indonesia back at the very beginning or
- 17 whether it's China today all three of those have
- 18 participated in a meaningful way to harm us by using
- 19 those kind of subsidized products.
- The other countries don't have the kind of
- 21 converter subsidies. Brazil's another one. Even the
- 22 people, not Tilibra, but the other conversions in
- 23 Brazil don't receive government subsidies at those
- 24 kind of rates and don't have the kind of dumping
- 25 propensity that we've seen from Indonesia, China and

- 1 India.
- 2 CHAIRMAN PEARSON: Okay. So how are they
- 3 managing to gain market share then, specifically the
- 4 Brazilians, in our category of other sources? I
- 5 understand they may be pricing fairly and all that,
- 6 but somehow they're gaining share in the U.S. market
- 7 according to our data.
- 8 MR. RAHN: Hal Rahn with Norcom. I think
- 9 that the Brazilians are fairly pricing their product
- and at the same time that's enabling a fair price to
- 11 the market, it's enabling us to have a fair price to
- 12 the market, a more level playing field as we've been
- 13 talking about. When I go back and I hear about Brazil
- 14 I think that the key feature about Brazil is that they
- price their product, it's very simple, it's very much
- 16 like ours, it's exchange rate in the price of paper.
- 17 There are times when their product is
- 18 cheaper than ours and there were times when ours was
- 19 cheaper than them, but there are never times at least
- in the last five, six, eight years that I can remember
- 21 that our product has ever been cheaper than any of the
- 22 subject countries.
- MR. ROBINSON: One response I'd like to
- 24 give, Chairman Pearson.
- 25 CHAIRMAN PEARSON: Okay. I'm on my red

- 1 light understand. Okay?
- 2 MR. ROBINSON: Okay.

3 CHAIRMAN PEARSON: My time has expired, so

4 if you could be brief. That's what I'm requesting.

5 MR. ROBINSON: Okay. Top Flight joined the

6 association because we were on the verge of very, very

7 serious considerations of closing our factory because

8 we could not participate or could not profitably

9 operate our manufacturing facility in the United

10 States given the selling prices and the incredible

11 squeeze on margins to the virtual elimination of

12 profit on certain line goods which is the core of my

business and the core of our operation, and so for

that reason we joined the association and we brought

the case against India, Indonesia and China because

they are the three low cost, low price leaders in the

17 marketplace and they are the ones that are driving

18 prices.

19 If India or Indonesia did not win more bids

20 in one year than they did the other they participated

21 actively and independently in driving the prices down

22 to levels that made it impractical, and unreasonably,

and a loss of profit and actually a total loss to the

operation as a result of the kind of pricing that were

25 present in the marketplace.

1	So we originally lost margin, and then we
2	eliminated all profit and then we lost orders. You
3	see that because it's kind of evolutionary I think of
4	the numbers as well. That was the experience that my
5	company has had and the reason that we joined this
6	because we don't want to close the factory, we want to
7	run it and we want to employ the people that we
8	employ.
9	This is the right thing for us to do and
10	with a victory in this case we will be able to do
11	that. We will be able to maintain our plant.
12	CHAIRMAN PEARSON: Okay. Thank you for that
13	elaboration, Mr. Robinson.
14	Thank you to my colleagues for your
15	indulgence.
16	Madam Vice Chairman?
17	VICE CHAIRMAN ARANOFF: Thank you, Mr.
18	Chairman.
19	My colleagues and I have asked this
20	question, versions of this question, I think each time
21	and you can see that we're struggling, but I'll ask it
22	again a different way and see if that makes any
23	progress.
24	You've indicated to us today that domestic
25	producers have been forced to turn to imported

1	product,	but	under	pressure	from	their	customers,	and
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- 2 you've also testified today that the subject countries
- 3 are the low price leaders and also the countries that
- 4 have the most available capacity that can be tapped.
- If all of those things are true why, and
- 6 particularly with reference to the period prior to the
- 7 filing of the petition, would anyone be importing
- 8 product from nonsubject countries, NAFTA countries,
- 9 Brazil, or other countries, all of which are
- 10 represented in our data in meaningful quantities prior
- 11 to the filing of the petition.
- 12 Mr. Rahn?
- 13 MR. RAHN: Hal Rahn with Norcom. I hoped
- 14 that we have made our position clear, and obviously we
- hadn't, but I think that back to the no choice really
- 16 comes to mind. If we did not import the product it
- 17 was there and it was coming regardless of whether we
- 18 imported it or not.
- It was essential to us and we, and I'm
- 20 speaking for Norcom, chose to import product not as a
- 21 compliment to our business, but as a way, again, to
- 22 try to get to a price point that we were being led to.
- VICE CHAIRMAN ARANOFF: Right. No, no. I
- 24 understand that argument. I guess what I'm saying to
- 25 you is if that's true, you had to do it and you had to

- do it because of price, and the subject countries are
- where the cheapest product is coming from and they
- 3 have plenty of capacity to supply it --
- 4 MR. RAHN: Right.
- 5 VICE CHAIRMAN ARANOFF: -- why am I still
- 6 seeing imports from other countries -- Brazil, Mexico,
- 7 Canada, et cetera, et cetera -- and why am I seeing
- 8 these things before the petition was filed because I
- 9 can see that there might be a story after the petition
- is filed. So what I'm trying to ask you is when
- 11 you're forced to import, you're looking for a source,
- what would ever make you choose product from Brazil,
- or Mexico, or Canada over product from a subject
- 14 country?
- 15 Can they make a product you can't get
- somewhere else? That's certainly one of the arguments
- 17 we've heard from Respondents. Are there capacity
- 18 constraints that you haven't told us about in the
- 19 subject countries? Is there a quality issue? Why
- 20 would I see a single product ever imported from Brazil
- 21 prior to the petition if these conditions are true?
- 22 MR. RAHN: If I may continue because Norcom
- is a large importer of Brazilian product. From our
- 24 particular situation I think that the data would show
- 25 that in 2005 that the Brazilian imports into the

- 1 United States were significantly depressed and they
- were depressed because of imports from subject
- 3 countries. It increased at such a large level.
- 4 We at that point I think as a business
- 5 decision chose to maintain some relationship with a
- 6 Brazilian manufacturers, but at a very, very much
- 7 reduced rate to where I think their business to the
- 8 United States probably dropped, I don't know an
- 9 absolute number, but significantly from a tonnage
- 10 basis that was shipped into the country.
- 11 So I think Brazil is merely a purchasing
- 12 alternative from time to time, but from our
- perspective we've never been injured by Brazil.
- 14 VICE CHAIRMAN ARANOFF: Okay. Mr. Kaplan, I
- see you raising your hand in the back there.
- 16 MR. KAPLAN: Just briefly and in all
- 17 petitions people sit down and oftentimes there are
- 18 nonsubject imports, countries not filed against, and
- 19 these countries in some cases are being injured as
- 20 well, their operations into the United States, their
- 21 operations in the third market. They might maintain
- share, but have to lower prices to compete with
- 23 nonsubject imports and someone says well, what about
- these quys?
- 25 You say they've been around for 30 years.

- 1 They're honest brokers in the market. Our history of
- dealing with them is such that they're facing the same
- 3 problems we are. Then we expect with the orders in
- 4 place that the U.S. industry will improve as a
- 5 collateral effect.
- 6 Sometimes these guys get better off, but you
- 7 don't sit there having been involved in many of these
- 8 and put many cases together and say okay, let's get
- 9 every country that's importing because it's a
- 10 potential problem because what happens when you look
- 11 at them you'll say well, they're not a potential
- 12 problem. These guys have been in the market for 30
- 13 years.
- 14 Say who is the problem? India, Indonesia,
- 15 China. So in many cases that appear before you you'll
- 16 see nonsubject imports. Sometimes you'll see them
- 17 being a larger share of the market than the subject
- imports and it's because the behavior of those
- 19 particular producers that are subject are such that
- they're chosen when people sit down and analyze what
- is injurious and what would bring relief.
- 22 VICE CHAIRMAN ARANOFF: Okay
- MR. KAPLAN: I hope that's helpful.
- 24 VICE CHAIRMAN ARANOFF: Mr. Price, can you
- 25 take one more shot at this and then I'm going to move

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2.	MR.	PRICE:	Sure.

MR. ROBINSON: Vice Chairman, there's
another consideration and it may sound just too
simple, but there's also the issue of knowledge of
suppliers. It's an emerging market.

In some cases the knowledge of the Brazilian producers because they have been in the marketplace for a longer period of time operating fairly was greater than the knowledge of suppliers of those in India, China and Indonesia, but they grew and they grew very rapidly during the period of investigation, and so it is something.

I know with Top Flight it is something as simple as that that we have as the knowledge base of who the suppliers are, who has what capabilities changes so do where your orders will go or where your forced orders will go.

VICE CHAIRMAN ARANOFF: Okay. I know that there's a lot of what's going on in this investigation which depends on peoples' characterizations of things that happened before our period of investigation and sometimes long before our period of investigation, so if all of the petitioning companies could tell us confidentially in the post-hearing brief when you

started having importing relationships with Brazilia
--

- 2 producers in order to bolster your indication today
- 3 that these are much more longstanding relationships
- 4 that would be helpful.

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I'm going to use my time to move on. 5 was discussion about bidding practices, the hotel room shoot outs and the online reverse auctions, and I just 7 8 want to get a sense from each of the producers is what has changed in the market during the period of 9 investigation, are these new practices for how people 10 11 bid on business for major U.S. purchasers or is the change simply in that there are so many more people 12 13 from low cost countries participating as between these two factors vehicles that result in more ferocious 14 bidding or who has shown up at the table to also bid, 15 which of those would you say is having a stronger 16

influence on pricing behavior in the market?

MR. ROBINSON: The practices of hotel room shoot outs from the online reverse auctions are a fairly recent thing. I think the first auction that we participated in was in maybe 1999 or 2000. Hal and Neil may have participated in some before that, but that was the first online reverse auction that we participated in and it has grown in popularity during the period of investigation.

1	We have also seen other practices like the
2	hotel room shoot outs, and some of the closed bidding
3	and that sort of thing that have grown, so it was
4	really kind of a moving structure in popularity. What
5	those processes do is that they make it very efficient
6	for the retailers to find the low cost producer.
7	That's what is common and injurious to our
8	industry and extraordinarily injurious to Top Flight
9	because those bidding processes will take prices down
10	very, very quickly. You can see your margin cut 75
11	percent in 15 minutes. You can have a U.S.
12	manufactured price that you planned on quoting made
13	unreasonably high by virtue of the prebid posted price
14	that is considered the maximum bid.
15	VICE CHAIRMAN ARANOFF: Okay. I'll get to
16	you, Mr. McLachlan.
17	MR. MCLACHLAN: Okay.
18	VICE CHAIRMAN ARANOFF: I guess one of the
19	things I'm trying to understand is there are these
20	ways of organizing the bidding which perhaps you can
21	tell me more in your post-hearing about how they've
22	changed over time, but they pit all of you against
23	each other perhaps more effectively than what was done
24	in the past.
25	If that's true does that have a stronger

- 1 effect on pricing in the market than the presence of
- 2 subject suppliers in those proceedings?
- 3 MR. ROBINSON: When you say all of us
- 4 together against each other what I would like to
- 5 clarify is that it's not just Top Flight need Norcom.
- 6 It's also Carolina Pad who brings in product from
- 7 China, it's American Scholar who brings in product
- 8 from India, it's other producers out of China, other
- 9 producers out of India that are invited to
- 10 participate.
- It may be an individual, one guy that works
- out of an office in Nashville and he has a company
- that he represents in China. He is also bidding, and
- 14 also driving the prices down, and also creating this
- 15 extraordinary selling margin squeeze and participating
- on equal footing with Top Flight, Norcom indeed.
- 17 MR. MCLACHLAN: I was trying to discern
- 18 between the different things. I think that's what
- 19 you're trying to do. Is it the bidding? It's low
- 20 cost producers. It's these unfairly dumped product
- 21 that are coming into the market. Our retailers have
- 22 always been very good at negotiating, they've always
- been very good at casting a net. They're getting
- 24 better at it.
- They're using new and different techniques

- 1 to get better at it and get faster at it. That's no
- doubt. They've always been very, very good at getting
- low prices and accessing those. Now, they have access
- 4 to something that is unfair. We'd be happy to compete
- 5 with them on a level playing field in those types of
- 6 negotiations, shoot outs or reverse auctions.
- Now, the reverse auction that we went
- 8 through that's pretty dramatic and that's usually the
- 9 one that gets cited here because of its sort of drama,
- 10 but many suppliers are asked to bid online. The
- 11 retailer sets the target price and everybody rolls
- 12 back minute by minute to ever lowering prices until
- 13 you give up.
- 14 We're usually on our domestic product out in
- the first few rounds hoping to stay in there a little
- 16 bit by accessing some of the low cost dumped product
- 17 ourselves. In one incidence we ended up on the phone
- 18 with our supplier who it turned out won the bid
- 19 because he was bidding himself while he was still in
- the auction, so he was bidding against himself.
- I go right back to the root cause. The root
- 22 cause is the low cost dumped product that's coming and
- is now available to our retailers to get access to.
- 24 VICE CHAIRMAN ARANOFF: Okay. Thank you
- 25 very much for those answers.

1	Thank you, Mr. Chairman.
2	CHAIRMAN PEARSON: Commissioner Hillman?
3	COMMISSIONER HILLMAN: Thank you.
4	I hope just a couple of quick follow-ups,
5	but let me start where you just ended, Mr. McLachlan,
6	just so I understand it because that was one of the
7	questions that I had.
8	When you are participating in one of these
9	bids with the expectation that you are going to be
10	supplying the bid if you win it from an imported
11	product have you already negotiated with your foreign
12	supplier for that product or do you get the bid first,
13	again, with a retailer and then go to the supplier?
14	So which comes first?
15	MR. MCLACHLAN: We've done it both ways and
16	we've been losing both ways. We've done it where
17	we've gone it, we've negotiated with a supplier,
18	gotten what we thought was his absolute lowest price,
19	tried to participate in the bid and lost the bid only
20	to find out that he had the bid himself, or we've done
21	it the other way.
22	Let's include them and try to find a way
23	that we can have that should we need to if we can't
24	get it from our domestic production and we lost those,
25	too. So we tried it both ways.

1	COMMISSIONER HILLMAN: Is there an
2	expectation on your end when you are purchasing
3	imports that you are going to get some sort of a mark
4	up over what your direct expenses were in purchasing
5	the imports, and is there a standard in the industry
6	that you expect?
7	MR. MCLACHLAN: We don't have a mark up.
8	COMMISSIONER HILLMAN: None at all?
9	MR. MCLACHLAN: No. It's a buying, selling.
LO	We buy, we resell.
L1	COMMISSIONER HILLMAN: Okay. Anyone else?
L2	MR. ROBINSON: There is no mark up left by
L3	the time of the prices. Because the pricing is so
L4	visible there is virtually no mark up.
L5	COMMISSIONER HILLMAN: Okay. I had asked in
L6	my first round of questions for this kind of timeline
L7	to help us understand when you began doing the
L8	importing, and from whom and why. If I could add to
L9	that if you could also give me a timeline on this
20	brokering issue, when did you begin brokering and how
21	did you decide with whom you were going to engage in
22	these brokering operations, that would be very helpful
23	as well for the post-hearing brief.
24	Then also for the post-hearing brief because
25	the data is confidential I think some of the reason
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- that you're hearing us all struggle in addition to all
- of the things you've heard on this issue of the
- 3 imports from Brazil with this why is I've heard your
- 4 testimony, specifically you, Mr. Robinson, very
- 5 clearly and the rest of you that Brazil is not a
- 6 problem because they've been in the market for a long
- 7 time and they've competed very fairly.
- I have to say when I look at a lot of the
- 9 pricing data -- and I want this addressed in the post-
- 10 hearing because the individual pieces of data are
- 11 confidential -- it doesn't look like Brazil is
- anything other than an equally low if not lowest in
- many instances supplier, so you're telling me they're
- 14 not the problem, but I'm not sure I understand how I
- am to read them as not the problem.
- 16 So if you could look at the pricing data
- 17 that we have and help me understand why it is that
- 18 you're all telling me no, it's China, India and
- 19 Indonesia there's a problem, Brazil is just fine, help
- 20 me compare that to the actual price data that we have
- on the record to square that out if I could.
- Then the last question goes to some of the
- same issues that we've been discussing in terms of
- 24 what the implications are for the fact that the
- 25 domestic industry is a large importer.

1	Mr. Price, in response to my question in the
2	previous round you said that the best pricing data to
3	look at is in essence the traditional Commission
4	pricing data that works very hard at getting an apples
5	to apples comparison of the domestic price versus the
6	imported price, and therefore we should be looking at
7	in essence the Chapter 5 traditional price index.
8	My concern with that is a very large portion
9	of the data in those tables is imports that are
LO	brought in directly by the domestic industry, and so I
L1	struggle with if this data shows underselling to whom
L2	do we attribute the underselling, to the imports or to
L3	the domestic industry that's bringing in the vast
L4	majority of those imports?
L5	MR. PRICE: You attribute it to the imports.
L6	It has a negative effect on the domestic production
L7	operations in the United States. That's where the
L8	focus of the statute is and that's who it should be
L9	attributed to. The importers themselves, a number of
20	them did not provide data. It's not our capabilities
21	of providing their data. It's beyond our control.
22	What we can say is there's ample evidence of
23	import underselling here particularly when you look at
24	the large volumes that transact when there's
25	underselling and that's

1	COMMISSIONER HILLMAN: Again, the struggle
2	is that in essence you're underselling yourself. In
3	other words you at some level determined what the
4	price was that you wanted to import at, so I'm now
5	comparing your price to your price and you're saying
6	I'm still supposed to find that to be significant
7	evidence of underselling.
8	I hear your argument. If there's anything
9	further on this that you want to address in the post-
LO	hearing I'd be happy to look at it. The last issue,
L1	again, because the data is confidential that I would
L2	ask you to look at is I've heard now many of you
L3	describe these very significant price declines, that
L4	you're looking at tremendous price declines,
L5	tremendous price pressure, this notion of very
L6	substantially reduced prices, again, I'm not sure I
L7	see it in our data.
L8	Again, it's hard. We've got all these
L9	different pricing series. Very hard to understand
20	exactly what to look at. I have to say if you step
21	back at the big picture and look at AUVs, if you look
22	at, again, just the line graphs of the individual
23	products that we've priced, yes, there's a few downs
24	here, and a few ups there and a few ups and downs, but
25	overall I think it would be hard to characterize it as

- anything resembling a significant price decline.
- 2 So to the extent that you are arguing that
- 3 there has been significant price depression that has
- 4 occurred leave aside a cost price squeeze or a
- 5 suppression argument, but to the extent that you are
- 6 alleging depression of prices help me tie your price
- 7 depression argument to the specific pricing data that
- 8 you think shows it because just sitting here looking
- 9 at all of these series of data yes, there's a few
- 10 declines here and there.
- 11 They're modest in percentages, and they're
- not in every product and they're not across the board.
- 13 It is not as though we are looking at a case where
- 14 every price in every product went down very
- 15 substantially over our POI. So that would be my last
- 16 request for the post-hearing brief.
- 17 MR. PRICE: We will be happy to do it in --
- 18 COMMISSIONER HILLMAN: Appreciate it very
- 19 much. With that I have no further questions, but
- 20 would very much like to thank the panel for your many
- answers to our many, many questions. We really much
- 22 appreciate your time, and your attention, and your
- 23 attendance and the answers that you will also provide
- in the post-hearing brief. I thank you.
- 25 CHAIRMAN PEARSON: Commissioner Koplan?

1 COMMISSIONER KOPLAN: Thank you, M	Mr.
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- 2 Chairman. I have a couple of matters left as well.
- 3 Mr. Robinson, Mr. Rahn and Mr. McLachlan, in
- 4 other investigations before the Commission we have
- 5 heard testimony indicating that because of the
- 6 increased purchasing power of mass retailers such as
- 7 Wal-Mart, Target and Staples fluctuations in prices
- 8 paid by these retailers to manufacturers do not show
- 9 up in the prices charged to end use consumers.
- In your experience is there a strong
- 11 correlation between the prices your companies are paid
- for subject merchandise and the prices charged by mass
- 13 retailers?
- 14 MR. ROBINSON: George Robinson for Top
- 15 Flight. I think that if you look at last Sunday's ad
- or this Sunday's ad you'll see extraordinarily low
- 17 prices on the certain line goods that are advertised
- 18 in the front cover --
- 19 COMMISSIONER KOPLAN: I have the exhibits in
- 20 which the price is waiving.
- 21 MR. ROBINSON: The prices are remarkable.
- 22 They are a fraction of the acquisition cost. I would
- 23 say that they are easily less than half of the
- 24 acquisition cost. In many cases below material cost.
- 25 This year I think the data shows that for the

- 1 purchasing of 2006 back to school prices actual
- 2 acquisition cost is up, yet retail pricing is down.
- 3 You see for instance a 10 pack, 70 count
- 4 notebook at 50 cents. Last year filler paper items
- 5 sold for 19 cents, I believe it was by Staples.
- 6 Nineteen cents for filler. This year is 15 cents. So
- 7 there is an extraordinary disconnect between the
- 8 acquisition cost from the vendor to the retailer and
- 9 the price that the end user pays, the consumer pays,
- 10 for this product.
- 11 This product is loss leader. This product
- is used by retailers to draw customers into the stores
- and they use it very aggressively to out duel one
- another to get that shopper in their store.
- 15 COMMISSIONER KOPLAN: Thank you.
- 16 Mr. Rahn?
- 17 MR. RAHN: I concur.
- 18 COMMISSIONER KOPLAN: Mr. McLachlan?
- MR. MCLACHLAN: Our experience is the same.
- 20 COMMISSIONER KOPLAN: Mr. Price?
- 21 MR. PRICE: One quick note. You'll look at
- 22 the Staples ad. Somehow or other we see no discussion
- of paper brightness. They've got one issue that
- they're selling on. Nine cents a notebook. The other
- 25 ad is 15 cents for their filler paper.

1	COMMISSIONER KOPLAN: No. I have looked at
2	that. Let me follow-up with you on this. Just one
3	last point on it. On page 11 of your prehearing brief
4	you state that, "the largest purchasers in particular
5	use certain lined paper products as loss leaders"
6	that's what you're talking about now, "merchandise
7	sold at little or no profit in order to attract
8	customers to retail locations reflecting this pricing
9	strategy increases in sales volume by the large
10	purchasers tend to outpace increases in unit value".
11	Then you then cite to Exhibit No. 1 of your
12	brief. I took a look at that and that is a report
13	released in January of this year by the School Home
14	and Office Products Association. It's headed SHOPA
15	University. I don't know where the university comes
16	in, but it's an association obviously.
17	On page 1 it states this. It says that
18	heavy price competition was again prevalent for back
19	to school 2005 and the practice of deep discounting
20	and loss leader pricing tactics continued. However,
21	it appears more retailers chose not to price and
22	promote the key commodities as aggressively so as not
23	to sacrifice profit margin for unit volume gains.
24	Would you comment on whether the practice of
25	providing loss leaders is changing or diminishing as a

- 1 marketing technique for selling LLP and whether that
- in turn has any impact on the prices purchasers pay
- 3 for your product?
- 4 MR. MCLACHLAN: I would say that any
- 5 decrease in the amount of promotion that's gone on
- 6 particularly on price could be negligible. That is
- 7 still the dominant practice in the market.
- 8 COMMISSIONER KOPLAN: Okay. So you don't
- 9 agree with what I read from the exhibit?
- 10 MR. MCLACHLAN: It might have decreased a
- 11 small amount. I don't add up the ads and I don't add
- up the square inches of promotion, but it's clearly
- 13 the dominant way that retailers compete with the --
- 14 COMMISSIONER KOPLAN: I only ask because
- it's in your brief.
- 16 MR. ROBINSON: Commissioner, the SHOPA
- 17 University -- SHOPA is School Home Office Products
- 18 Association -- it's a wide variety of product. A
- 19 general statement along those lines would refer to
- 20 many products ranging from 24 count crayons, to
- 21 portfolios, to pencils, to pens, erasers, backpacks,
- 22 et cetera.
- It's not limited to certain line goods as
- 24 we're discussing today.
- 25 COMMISSIONER KOPLAN: That's helpful. Thank

- 1 you.
- 2 Mr. Price?
- 3 MR. PRICE: I would note that in our
- 4 questionnaire response we included a CD-rom with last
- 5 year's circulars from just about every major retailer
- in the United States and they're all nine, 10 cent
- 7 notebooks and they're all 15, 19, 25 cent filler
- 8 paper, so again, the evidence indicates these guys are
- 9 incredibly aggressive and there's not a real
- 10 connection between the price they're paying and the
- 11 price the end consumer is paying.
- 12 COMMISSIONER KOPLAN: Thank you very much
- 13 for that.
- I thank you, all, for your answers to my
- 15 questions today. I have nothing further, however I am
- 16 not going to be able to stay for the balance of the
- 17 hearing. I see Mr. Cameron is raising a hand. I will
- 18 certainly have the transcript, but I will also have
- John Frye of my office two things that I am not, both
- 20 a CPA and an economist, who is here and will be here
- 21 for the balance of the day, and so with that and the
- 22 transcript I'm well covered.
- So thank you, all, very much. I'm sorry. I
- 24 didn't expect that I would have to move off at this
- time period, but I do. Thanks, again.

1	Thank you, Mr. Chairman.
2	CHAIRMAN PEARSON: Commissioner Okun?
3	COMMISSIONER OKUN: Thank you. Just a
4	couple of things and a follow-up on the pricing
5	questions.
6	Mr. Price, remind me your position on what
7	weight we should put on the AUVs here? Mr.
8	Brightbill? AUVs a good indicator here or not? Some
9	of this goes also to the negligibility question with
10	regard to Indonesia. I'm trying to make sure I
11	understand what your view is of value data and also of
12	just the AUVs generally because it also relates to the
13	question about Brazil and China.
14	MR. BRIGHTBILL: Well, no. In terms of
15	negligibility you want to focus on the volume data not
16	the value data as you traditionally do. There are
17	only extremely limited circumstances when you've gone
18	to value, the <u>Ball Bearings</u> case comes to mind, where
19	there really isn't a volume measure at all to use, so
20	you have to use value.
21	For negligibility you should stick with your
22	traditional practice of measuring by volume. It shows
23	that accumulation is appropriate and that no one is
24	negligible in this market.
25	COMMISSIONER OKUN: With respect to just

- 1 AUVs generally for this product, for the price, for
- the difference in products because one party would
- arque that they are or are not valid based on how
- 4 large the spread is between the prices of your top to
- 5 your bottom, is this one where we need to worry about
- 6 that at all?
- 7 Mr. Kaplan is shaking his head, so let me
- 8 hear him on this.
- 9 MR. KAPLAN: Just briefly. You could see
- 10 the products before you on the table. If you count
- 11 each one as an each that's the unit of measurement.
- 12 The prices can differ significantly in percentage
- terms, and so product mix as it typically does in
- these cases, causes problems with the choice of using
- 15 AUVs.
- 16 COMMISSIONER OKUN: Okay. Then I believe
- this is just a follow-up to the question from
- 18 Commissioner Hillman, but just when you are making the
- 19 argument about Brazil that it is a fair player and
- obviously, I mean, it for our purposes is fairly
- 21 traded, but to look at the data in the record if you
- 22 could point for me as well where you see it as being
- the fair player.
- In other words I look at this record
- 25 including the bid data and Brazil doesn't look too

- 1 much different without going into anything
- 2 confidential. So I need your help because you keep
- 3 saying that if it was just these other guys. That's
- 4 why we're about the case, it's all about these other
- 5 guys.
- I have a hard time looking at that record
- 7 and saying, okay, I really see it, and so maybe you
- 8 can help me by pointing out what you think is most
- 9 important as opposed to me just eyeballing the numbers
- 10 here. Okay? You'll do that for post-hearing. Thank
- 11 you.
- 12 Then just one brief return on the nonsubject
- and I think you're obviously providing a lot of data
- 14 post-hearing which I think will be helpful, but to the
- extent you've answered general commodity product
- 16 prices being an important consideration then the
- 17 discussion of whether the analysis that the
- 18 Respondents, and in particular I think it's the Kaye
- 19 Scholer brief, goes through with regard to what the
- 20 Federal Circuit said in Bratsk and Gerald Metals how
- 21 it would apply in this case.
- 22 If I've understood what you've said before
- it's that you think Brazil is not a significant enough
- 24 play and not -- well, what's your answer? Why don't I
- 25 look at this and say if I look at both the Brazilians

1 and the others, which Chairman Pearson had raised, and
--

- they've both managed to gain market share in this
- 3 market, if there's an order in place why don't I see
- 4 that they're going to take market share back and
- 5 therefore there will not be a benefit to the
- 6 petitioners as the Bratsk Court has opined on?
- 7 MR. KAPLAN: I think it goes to first their
- 8 past behavior that's been discussed by all three
- 9 representatives that they're forced into their current
- 10 behavior now. The second is their relatively small
- share and their ability to supply that share at a
- 12 price that wouldn't rise as their quantities
- increased, the ability to them to even supply the gap
- 14 at any price.
- 15 What you typically see in the neutral
- 16 assumption in economics that you use in your models
- 17 all the time when you do your trade stuff that's kind
- 18 of embedded in your own analysis for the executive and
- 19 the legislative branch is that the share will be
- 20 split, and given the size of the U.S. industry
- 21 historically how much production it has and the
- 22 benefits we've already seen we would expect to see a
- very significant material benefit to the domestic
- industry, we would expect to see some shift to
- 25 nonsubject imports.

1	That's the neutral assumption, but that
2	shift to us is material in price, and profits and
3	particularly in labor given what's happened, so the
4	notion that it would all switch over to one spot, to
5	Brazil, is a very, very, very strong economic
6	assumption that
7	COMMISSIONER OKUN: Again, for post-hearing
8	be sure you make it with regard to all others.
9	MR. KAPLAN: Right. It's a very unusually
LO	assumption.
L1	COMMISSIONER OKUN: It's not just Brazil.
L2	MR. KAPLAN: Among economists there would be
L3	an enormous burden on them to show that would be the
L4	case, and I don't think they reach and I'll explain
L5	why they don't reach it.
L6	COMMISSIONER OKUN: Okay. Then let me ask
L7	counsel, I know you wanted to say something, but let
L8	me ask you in addition to whatever you want to say
L9	answer this for me which is do you think that <u>Bratsk</u>
20	and Gerald Metals, that you would have to have the
21	nonsubjects be big enough that they could replace all
22	of the subject imports, the point Mr. Kaplan is
23	making?
24	If you could call them significant, but
25	they're not big enough to replace China does that mean

- 1 that there is no <u>Gerald Metals</u>, <u>Bratsk</u> type analysis
- 2 required?
- 3 MR. BRIGHTBILL: Tim Brightbill, Wiley Rein.
- 4 That's the direction that the Bratsk case was headed
- 5 and Gerald Metals before it was that all of the dumped
- 6 subject merchandise would be directly replaced by
- 7 fairly traded nonsubject merchandise --
- 8 MR. KAPLAN: At the same price.
- 9 MR. BRIGHTBILL: At the same price. Thank
- 10 you, Dr. Kaplan. That's what we don't have here.
- 11 Also just running through the factors that Bratsk and
- 12 Gerald Metals set forward, I think you started in that
- in your questioning, are the goods fungible? Yes,
- they are. We'll concede that as part of the test.
- 15 Are nonsubject imports present and significant in the
- 16 U.S. market?
- 17 We'd say they are present to some degree,
- 18 but not significant and not significant enough to
- 19 eliminate the benefit that would come back to the
- 20 domestic industry. Then the third part of the test is
- 21 whether nonsubject imports undersold the domestic like
- 22 product. I think you've heard from our panel
- 23 underselling by Brazil is not the same nature and
- character as it is for the subject imports.
- 25 COMMISSIONER OKUN: Okay. So for post-

- 1 hearing, I appreciate those comments and I look
- 2 forward to seeing your analysis, but just also just to
- 3 help, again, with this question on Brazil, what you
- 4 point to because, again, I think it is a little bit
- 5 mixed.
- 6 Then the last thing and I'd ask you to do
- 7 this post-hearing because it is confidential, but I've
- 8 heard your response to Commissioner Hillman on how you
- 9 would have us evaluate our traditional pricing data
- and that's the way to look at it, so I'll certainly
- 11 look at those responses, but also with regard to the
- 12 bid, and the auction processes, and the new and what
- new practices there are, I mean, I'm very interested
- in hearing about what affect that's had on prices, but
- the one thing that struck me in looking at this bid
- 16 data because we have collected bid data in some cases
- and not all is that it didn't look to me like some of
- 18 the others including with some of the same Respondents
- 19 where it's clear to me looking at the bid data that
- this is all about low price and nothing else matters,
- 21 and so I just want you to help me put that into
- 22 perspective in how we take that into account in this
- case where it does look like there is you've got back
- to school.
- 25 I mean, it looks like seasonality is

- 1 important and it looks like having a reliable supplier
- is important because if you miss that window you don't
- 3 have that dog in front of me to buy when I go out
- 4 shopping for my girls in a week or so. Or pony. We
- 5 would actually take the pony, but anyway.
- 6 You can put it in post-hearing, but if
- 7 there's anything else you want to say on auction data
- 8 or the other --
- 9 MR. PRICE: We'll put it in the post-hearing
- 10 brief, but I would say that the -- well, we'll just
- 11 put in the post-hearing brief.
- 12 COMMISSIONER OKUN: Okay. I appreciate
- that. I think if I had other questions I've lost them
- by this point of the day, but I really do want to
- thank all of you for being here and all the answers
- 16 you've given us have been very helpful. I look
- forward to reading your post-hearing brief.
- Thank you, Mr. Chairman.
- 19 CHAIRMAN PEARSON: Commissioner Lane?
- 20 COMMISSIONER LANE: Thank you, Mr. Chairman.
- 21 Mr. Price, in looking at the staff report
- the ratio of U.S. imports to production in some
- instances are significant both relating to subject
- imports and nonsubject imports. Can you give me in
- 25 your post-hearing brief specific cases where we have

- 1 looked at a similar fact pattern?
- MR. PRICE: I will be happy to address that
- 3 in the post-conference brief.
- 4 COMMISSIONER LANE: Okay. Thank you. Now,
- 5 staying with you is it appropriate for the Commission
- 6 to exclude from the domestic industry those producers
- 7 that are related to an exporter or importer of subject
- 8 merchandise or which are themselves importers?
- 9 MR. PRICE: It is not appropriate in this
- 10 investigation. It's just not appropriate. Usually
- 11 you look for someone who is an importer who has a
- 12 different viewpoint than the Petitioners, expresses a
- 13 different viewpoint. That is not the case here.
- 14 Tim?
- MR. BRIGHTBILL: Tim Brightbill, Wiley Rein.
- 16 To the extent you're going to think about excluding
- 17 anyone it would be American Scholar and Carolina Pad
- 18 given that they've virtually ceased domestic
- 19 production as opposed to the Petitioners who still
- 20 obviously have active domestic production operations
- 21 despite the fact that they sometimes import.
- 22 COMMISSIONER LANE: You'll address that more
- in your post-hearing brief?
- MR. BRIGHTBILL: We will do so.
- 25 COMMISSIONER LANE: Okay. Thank you.

1	Now, Ms. Hart, to the best of your knowledge
2	was the potential for direct imports from subject
3	countries ever the subject of dialogue during meetings
4	or negotiations between the bargaining units
5	represented by the steelworkers' union and their
6	employers?
7	MS. HART: I'm sorry. I would have to
8	address that later as we only became representatives
9	of the paper workers in 2005, and I don't have that
10	information available to me right now.
11	COMMISSIONER LANE: Okay. These questions
12	are for Mr. Robinson, Mr. Rahn and Mr. McLachlan. I'm
13	getting hungry and my thought process isn't quite as
14	focused as it should be, but in all of your efforts to
15	be more efficient and cut your costs do you feel that
16	you are sacrificing necessary maintenance that is
17	going to come back to haunt you in the long run?
18	MR. RAHN: Hal Rahn with Norcom. No. We've
19	seen no evidence of that at all. We have an ongoing
20	maintenance program per machine, annual teardowns, go
21	back up. We have a scheduled maintenance program that
22	we have not taken out of place to replace and to make
23	more time to run. It's all calculated into our
24	efficiency equation, so I don't see it affecting us.
25	MR. ROBINSON: At Top Flight we have a

1 standard by which we expect the machine and the	he
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- 2 workers to produce product. The machines are
- 3 maintained to produce that speed, that volume, with a
- 4 measured amount of waste and that is what we manage
- 5 our machine maintenance to. I would anticipate that
- 6 we will have no problems because we haven't skipped
- 7 any maintenance on the machinery.
- 8 So we'll have no problems with increased
- 9 utilization of that equipment if these orders are
- 10 placed against the three subject countries to keep
- 11 these unfairly priced imports out.
- 12 COMMISSIONER LANE: Okay. Thank you.
- 13 Mr. McLachlan?
- 14 MR. MCLACHLAN: My answer is slightly
- 15 different. The machines that are in service are
- 16 getting well-maintained and we continue to do that and
- 17 we continue to look for new ways to reduce the cost of
- 18 maintaining them as we go forward, so we have been
- more efficient about doing that and hopefully just as
- 20 effective as we had in the past.
- 21 We also haven't invested much in new
- 22 equipment at all. In fact we've postponed purchasing
- and canceled purchases of new equipment that could
- replace an aging equipment group. We also have
- 25 mothballed equipment, and so we don't maintain the

- 1 mothballed equipment. It's simply put away, covered
- 2 as best it can in the hopes that we can come back with
- 3 more production to fire those machines back up.
- 4 COMMISSIONER LANE: Okay. Thank you. To
- 5 the extent possible in this public forum can you
- 6 please discuss the varying trends of profitability for
- 7 U.S. producers' operations of the three different
- 8 product categories for which data were collected in
- 9 these investigations? That's CLPSS, OLPP and OSLPP.
- 10 MR. PRICE: I don't think we can discuss
- that publicly at this point or at least I don't feel
- 12 comfortable.
- 13 COMMISSIONER LANE: Okay. So you can do it
- in your post-hearing?
- MR. PRICE: For the post-hearing.
- 16 COMMISSIONER LANE: Okay. Thank you.
- 17 With that, Mr. Chairman, I am done. Thank
- 18 you.
- 19 CHAIRMAN PEARSON: I'm interested in the
- 20 definition of a unit the way we have our like product
- 21 defined. This goes back to the basic question that
- 22 Commissioner Okun was raising. I mean, how much
- variation is there between the amount of paper
- included in the smallest thing that we're calling a
- 25 unit and the amount of paper included in the largest

thing that we have defined as a uni	t?
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- 2 My sense is it's quite a large variation,
- 3 perhaps a factor of 100. Could you comment?
- 4 MR. PRICE: For all practical purposes
- 5 you're basically seeing it right in front of you and
- 6 it's not that kind of variation. In there. Seventy
- 7 pages versus a couple hundred pages. So there will be
- 8 some difference in value depending on what type of
- 9 cover it is, whether or not it's got a pretty dog on
- it or so forth, but the actual amount of paper in it
- doesn't necessarily vary that much.
- 12 CHAIRMAN PEARSON: Well, it wouldn't
- necessarily, but under our like product don't we
- include full reams, which would be 500 pages, and
- what, as small as what, a handful of pages, 10 or
- 16 something like that?
- 17 I'm concerned about the way we're using
- units here because it seems to me that we have this
- 19 really quite wide variation in the amount of actual
- 20 paper if you measure it by weight, or square meters,
- or whatever and that's what I'm trying to understand.
- MR. PRICE: People buy units, okay? They
- don't buy pounds of paper, they don't buy values of
- 24 paper, they buy units. Units are the core
- 25 measurement. That's what this industry uses to

- 1 measure and that's what this Commission should be
- 2 using for like product, for negligibility, et cetera.
- 3 CHAIRMAN PEARSON: Well, but people actually
- 4 do buy value of paper, any purchaser buys value of
- 5 paper, and so I'm wondering in this case if we
- 6 wouldn't have a better measure of volume by using
- 7 value rather than units.
- 8 You might want to address that more in the
- 9 post-hearing because I don't want to take all of my
- 10 time for that issue, but I mean, it's a serious
- 11 question because it looks to me like we have quite a
- wide range of possible weight of paper in the
- different units, and so why should we treat them all
- 14 as equal in terms of our computations of volume?
- MR. PRICE: We'll be happy to address it in
- the post-hearing brief.
- 17 CHAIRMAN PEARSON: Thanks. Are your firms
- able to produce the 92 bright paper that Staples has a
- 19 preference for and produce it in the United States in
- the quantities that they would need?
- 21 MR. RAHN: Top Flight doesn't produce paper.
- 22 We buy paper from the U.S. industry that makes paper
- just to be clear on that.
- 24 CHAIRMAN PEARSON: Of course. Yes. Thank
- 25 you.

1	MR. RAHN: The U.S. industry is now
2	producing a 92 bright sheet that is the standard
3	sheet. It's transitioning to that new sheet. Top
4	Flight certainly has availability of 92 bright sheets
5	that we can produce this product that Staples says
6	they prefer for their use and we can do it in our
7	factory very efficiently.
8	CHAIRMAN PEARSON: Okay. Because obviously
9	the equipment runs the same whether it's 92 bright or
10	something less.
11	MR. MCLACHLAN: Right. We're following the
12	same industry standard as the paper industry has moved
13	to 92 bright and we'll with that, too. They did that
14	in order to consolidate and eliminate grades in order
15	to make their operations more simple.
16	MR. PRICE: One final note and this just
17	goes to the Staples claim. We have samples of Staples
18	products brought from their shelves, okay, and I will
19	tell you that the 92 bright standard that they talk
20	about here is not observed in their product that they
21	have and their product that they buys. They could not
22	advertise that and get away with it I believe at the
23	FTC because it wouldn't be truth in advertising.

applies to their branded product.

24

25

That applies for 2005, applies for 2006 and

1	CHAIRMAN PEARSON: Okay. Thank you for that
2	clarification. Perhaps they'll have some comment on
3	that later.
4	Mr. McLachlan, earlier there was a
5	discussion of MeadWestvaco's challenges in importing
6	paper, trading paper and making any money at it and I
7	would just observe that trading skills are really
8	quite different than the skills involved in domestic
9	manufacture and distribution.
10	Looking ahead if MeadWestvaco continues to
11	be an importer do you expect to be able to make some
12	money in trading or importing the paper, I mean, based
13	on what you've learned? You've lost some to this
14	point, you know you've learned a bunch.
15	MR. MCLACHLAN: I'm not sure in this
16	category that we will, but clearly we're improving our
17	skills in many of the other different ways and we'll
18	look to try to be as strong a company as we possibly
19	can competing in whichever ways we have to.
20	CHAIRMAN PEARSON: Okay. For the other two
21	firms represented if you don't want to comment on the
22	record or in public I would understand that, but for
23	either now or for purposes of the post-hearing have
24	your import operations on paper made some money or
25	lost some money on the product we're dealing with

- 1 today, please?
- 2 MR. PRICE: My clients would prefer to
- 3 respond in the post-conference, but the Commission
- 4 actually has the data.
- 5 CHAIRMAN PEARSON: Okay. I just haven't
- 6 absorbed it yet. Thanks. That's fine. I appreciate
- 7 that. My last question.
- 8 It's a data question, and it was pointed out
- 9 to me following my earlier discussions that on Table
- 10 4-3 of the staff report, and that's BPI, it shows that
- in 2003 U.S. producers' imports from Brazil were
- 12 different than what we have for the official
- 13 statistics on imports from Brazil, enough that if you
- 14 look at what producers have reported for their imports
- 15 you get a different sense of the trend than if you
- 16 look at the official Commerce statistic.
- So for purposes of the post-hearing could
- 18 you look at those numbers and first of all try to
- 19 explain the differences if they are there, and then
- 20 perhaps further help us understand whether that data
- 21 difference is causing us some confusion that was
- 22 reflected here during this morning's proceeding?
- MR. PRICE: We will be happy to in the post-
- 24 hearing brief.
- 25 CHAIRMAN PEARSON: Okay. Good. With that I

- 1 have no further questions, so Madam Vice Chairman,
- 2 over to you.
- 3 VICE CHAIRMAN ARANOFF: Thank you, Mr.
- 4 Chairman. I think maybe I'm batting clean up here.
- 5 We'll see. So I'll start before I rush into my last
- few questions by thanking all the witnesses who have
- 7 participated this morning and well into the afternoon.
- 8 I haven't quite figured out how all this information
- 9 is going to be relevant to me, but I am going to take
- 10 my children shopping for their school supplies within
- 11 the next two weeks or so, so I'm sure I'll look at the
- 12 process differently than I ever have before.
- 13 CHAIRMAN PEARSON: I'd recommend looking at
- 14 the fliers in advance. It looks like there are some
- 15 real bargains out there.
- MR. RAHN: Please buy Top Flight.
- 17 VICE CHAIRMAN ARANOFF: If only my
- 18 childrens' teachers would ask for the basic things
- 19 that actually go on sale as opposed to sending me in
- 20 search of very obscure school supplies, but that said
- 21 I don't think any of my colleagues yet have really
- 22 touched on the issue of threat assuming that we reach
- that issue in this case, and so I wanted to follow up
- 24 with a few questions on that.
- 25 First on cumulation and threat. During the

2	report that the subject imports from India and
3	Indonesia exhibited different volume and pricing
4	trends than subject imports from China. Is that a
5	good reason for the Commission to decline to cumulate
6	these imports for purposes of a threat determination?
7	MR. PRICE: Absolutely not, and I know
8	you're surprised to hear that. First of all, there
9	are some issues with some of the data, and we'll
10	address that. It affects some of the analysis.
11	But I don't think the Commission has looked
12	at a case with this intense seasonal type of bidding
13	before. All three of these guys are there, and I
14	think that is such a dominant factor here, that for
15	threat, if you were to find China a threat, I think

period of investigation it's pretty clear from our

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themselves.

Tim?

MR. BRIGHTBILL: Well, just to underscore,
the key inquiry is the degree that these compete head
to head with each other; the degree of overlap in
competition, and that's what you have here. So you
can go beyond the volume and the price data, which we

you know, because they would become a threat

might disagree with, and look at the head-to-head

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it's important that we cumulate in India or Indonesia,

They would, in essence, enter the market;

- 1 nature of the competition; the fact that India is
- 2 bidding directly Indonesia, and cumulate on that
- 3 basis. We think that's particularly relevant in this
- 4 case.
- 5 VICE CHAIRMAN ARANOFF: So there are other
- factors, other than those trends, that I should weigh
- 7 more heavily when I'm considering other accumulates.
- 8 Okay, anything you want to add in the post-hearing on
- 9 that would be appreciated.
- 10 Target, in their brief, has submitted some
- 11 arguments suggesting that certain lined paper exports
- 12 to the United States from China may be limited in the
- near future, either because of raw material shortages
- or Government regulations dealing with the
- 15 environment, which could act as constraints on Chinese
- 16 production of the subject product.
- 17 Also, they also refer to evidence indicating
- 18 rising home market demand in China. Would you care,
- 19 either now or in your brief, to comment on whether
- 20 those are significant conditions that should affect a
- 21 threat analysis?
- 22 MR. PRICE: We can supply more data on this,
- and we'd be happy to address it. We fundamentally
- disagree with Target. I think you just heard Mr.
- 25 McLachlan talk about all the additional factories that

- were literally being built on speculation to produce
- 2 the subject merchandise.
- One of the things that Target, I think, by
- 4 the way, pointed to was, you know, wood pulp and wood
- 5 pulp issues. Well, you know, a lot of the Chinese
- 6 product isn't made from wood pulp. So it's pointing
- 7 to spurious issues. It's just not essentially
- 8 credible to say that China has a raw material supply
- 9 problem on these products.
- 10 VICE CHAIRMAN ARANOFF: Okay, just to
- 11 follow-up on that, in terms of the inputs that go into
- the Chinese product, as a technical matter, assuming
- 92 Bright is becoming a global standard, can you
- satisfy that standard using non-wood pulp input?
- 15 MR. PRICE: Chemicals is the answer. The
- 16 answer is, yes.
- 17 CHAIRMAN PEARSON: Do you bleach it a lot?
- MR. PRICE: Yes.
- MR. PRICE: Okay.
- 20 MR. ROBINSON: I'd like to speak to the
- 21 quality; saying that 92 Bright paper is becoming the
- 22 qlobal standard. What is standard is what's
- 23 acceptable to the U.S. consumer, and what is
- 24 acceptable to the U.S. consumer is basically all the
- 25 product that you see on the shelf, up on the table;

- whether it's 92 Bright or 84 Bright, or 89 Bright,
- that is acceptable. That's been accepted by the
- 3 retailers. That's been accepted by the U.S.
- 4 consumers. It's been purchased for nine cents. It's
- 5 been purchased for 15 cents.
- 6 So the 92 Bright factor is a factor that
- 7 Staples has raised. Coincidentally, the direction
- 8 that the U.S. mills have chosen to take, independent
- 9 of the certain lined goods, they have chosen to move
- 10 their standard sheet to 92 from an 84 sheet. So the
- 11 driving factor on this is price.
- 12 VICE CHAIRMAN ARANOFF: I take your point on
- 13 that. In fact, I've been very surprised recently at
- the number of cases in which we've seen a standards
- issue, which is supply-driven rather than demand
- 16 driven, which I think is what you're describing to me
- in this case. I certainly will be asking the
- 18 Respondents this afternoon whether consumers can see a
- 19 difference or care. I think your point is that they
- 20 don't.
- 21 MR. ROBINSON: It's price-driven. My point
- is that it's price driven. But 92 Bright, it is
- coincidental that the U.S. paper makers adhere to.
- 24 VICE CHAIRMAN ARANOFF: So I understand your
- 25 point, to the extent that when I refer to a standard,

- 1 I'm referring to something that's being supplier-
- 2 driven by paper supply, or at least as I see it on the
- 3 record. But I think I can still use the term
- 4 "standard."
- 5 MR. MCLACHLAN: Would you like some more
- 6 information on the paper mills and the other things
- 7 that are going on in China? I understand some of
- 8 their brief is about, there's isn't going to be enough
- 9 paper capacity to supply the Chinese, and that's
- 10 blatantly untrue.
- 11 CHAIRMAN PEARSON: Sure, and everything you
- can supply on that, I think, is going to be relevant
- 13 to our analysis.
- MR. MCLACHLAN: We can give you information
- on number of machines planned, where the mills are
- 16 going, and where their sources of pole power, which
- 17 would include Russian, Brazil, straw and pulp, to show
- 18 you that they're still putting more paper in than they
- 19 can consume.
- 20 VICE CHAIRMAN ARANOFF: That would be very
- 21 helpful. I appreciate that.
- 22 Respondents have also noted rising demand in
- the U.S. for the product, decreasing U.S. capacity,
- and argued that consolidation among U.S. paper mills
- 25 and reduction in U.S. mill production of the types of

- 1 paper that are used to produce lined paper products
- will further constrain U.S. producers' ability to
- 3 supply the market. Should we view that as a factor in
- 4 our threat analysis; Dr. Kaplan?
- 5 MR. KAPLAN: I think these are kind of the
- 6 "cats and dogs" that get thrown in the back of the
- 7 Respondents' brief. There's excess capacity
- 8 available. The U.S. industry could supply significant
- 9 more of the market.
- 10 To the extent that even if they could, the
- order would raise prices, alleviating the injury. So
- in purposes of threat, they are threatened on the
- price side. They are threatened on the quantity side.
- 14 There would be a fairly priced market where
- no child would have to go to school without a pony on
- 16 their notebook. We've talked about that. It's going
- 17 to be good. My daughter's is going to be a puppy, but
- 18 it will work. I don't think that's going to be a real
- 19 concern or threat to the U.S. industry.
- 20 VICE CHAIRMAN ARANOFF: Okay, naturally, my
- 21 children have a taste for those expensive licensed
- 22 characters.
- 23 (Laughter.)
- 24 VICE CHAIRMAN ARANOFF: I don't know, last
- 25 year it was Hello Kitty. Now, I don't know what. But

- in any event, I think the question, as it was raised
- in Respondent's brief, went more to whether there
- 3 would be enough paper available.
- 4 MR. ROBINSON: Yes, ma'am; there will be
- 5 enough paper available. The issue of paper supplies
- is that we are a very small part of the U.S. paper
- 7 production system. The paper that goes into tablet
- 8 books, goes into composition books, goes into filler
- 9 paper and wire bound notebooks, we're very a very
- 10 small part of U.S. production. It is not much for
- 11 them to produce twice as much paper for us as they did
- 12 before.
- 13 I've met with individuals from International
- 14 Paper, the largest paper mill in the world, and their
- issue is price. They need higher pricing for their
- 16 finished goods. If we can pay the price, if we can
- 17 release ourselves from this extraordinary price
- 18 squeeze we've been experiencing because of dumped
- imports, then we can pay the price that would result
- in an excessive supply of paper for our industry.
- 21 MR. PRICE: And to state the obvious, since
- the petition has been filed, production domestically
- as a result of the petition, because of the affects of
- the petition, has increased. So, again, the paper is
- 25 available.

1	VICE CHAIRMAN ARANOFF: Okay, I appreciate
2	that. I have one final question, and because my light
3	is yellow, I'll ask you to please respond to it in the
4	post-hearing brief. That goes back to the
5	conversation we were having earlier about how the bid
6	process works. The one question that I never got to
7	was for the sort of last minute purchases and out-of-
8	season purchases that make up some portion of the
9	market.
10	So if you could describe to me, in your
11	post-hearing brief, as you're talking about how the
12	year works and who bids for what, when, is competition
13	the same or different than what you've described for
14	the big back-to-school season for the last minute and
15	out-of-season restocking-type purchases?
16	Are they held with the same kinds of options
17	and shoot-outs? Is the price competition the same or
18	less intense? Are the same players all present, or
19	does the domestic industry have any kind of a natural
20	advantage in terms of these maybe more short term
21	restocking-type purchases? So that's the question,
22	and if you could just respond in post-hearing.
23	MR. PRICE: We will be happy to.
24	VICE CHAIRMAN ARANOFF: Thank you very much,
25	and thank you again for all of your answers.

- 1 CHAIRMAN PEARSON: Are there other questions
- 2 from the dias?
- 3 (No response.)
- 4 CHAIRMAN PEARSON: Okay, do members of the
- 5 staff have any questions?
- 6 MR. DEYMAN: George Deyman, Office of
- 7 Investigations -- the staff has no questions.
- 8 CHAIRMAN PEARSON: Gosh, we must have done a
- 9 better job this morning than I thought. Do counsel
- 10 for the Respondents have any questions; Mr. Cameron?
- MR. CAMERON: I believe that counsel for
- 12 Respondents have no questions, thank you.
- 13 CHAIRMAN PEARSON: Would anyone like to take
- 14 a lunch break; let's see?
- MR. CAMERON: Counsel for Respondents would
- 16 love that.
- 17 CHAIRMAN PEARSON: Okay, we have a quick
- 18 consensus that we can survive by coming back at 2:30.
- 19 So let's do that. Be mindful that the room is not
- 20 locked. So if you have confidential business
- 21 information or other things that should be protected,
- 22 please take them with you. We will recess until 2:30.
- 23 (Whereupon, at 1:48 p.m., the hearing in the
- above-entitled matter was recessed, to reconvene at
- 25 2:30 p.m. this same day, Tuesday, July 25, 2006.)

1	AFTERNOON SESSION
2	(2:33 p.m.)
3	CHAIRMAN PEARSON: The hearing will
4	reconvene; Madam Secretary, over to you.
5	MS. ABBOTT: Mr. Chairman, the second panel
6	in opposition of the anti-dumping and countervailing
7	duties has been seated and all witnesses have been
8	sworn.
9	CHAIRMAN PEARSON: Okay, Mr. Cameron, please
LO	proceed.
L1	MS. TUCCI: Good afternoon, Commissioners,
L2	my name is Meghan Tucci, and I am a Senior Buyer for
L3	school and office supplies at Target Corporation. I'm
L4	honored to be here and have the opportunity to address
L5	the Commission concerning this case.
L6	I have been Target's Senior Buyer for school
L7	and office supplies since August of 2003. I've been
L8	with Target 19 years in our stores and headquarter's
L9	offices. I have been a buyer for various categories
20	since 1993, and as a Senior Buyer, I am responsible
21	for the strategy, vision, and financial performance of
22	the school and office supply category for all stores.
23	Target is one of the largest retailers in
24	the United States. We have over 1,500 stores
25	nationwide, and employ almost 300,000 U.S. workers. I
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- 1 would like to take a few moments to explain to the
- 2 Commission how Target sources the products, subject to
- 3 this proceeding. I believe the information will
- 4 demonstrate why U.S. producers are not injured by
- 5 imports of lined paper.
- 6 The most important retail season for these
- 7 products is the back-to-school season, which runs mid-
- 8 July to September. Because the season is a mere eight
- 9 to ten weeks, it is essential that Target have its
- 10 merchandise in the stores at the very beginning of the
- 11 season. To do so, we must commit to the supplies in
- 12 the fall of the previous year, so that there is
- 13 sufficient time for production and shipment.
- 14 Generally, merchandise must be shipped to
- 15 Target's distribution center between April and June,
- 16 so that we can get the merchandise on store shelves by
- 17 mid-July. Logistically, this is a very tight
- 18 schedule. So there's very little room for error. If
- 19 shipments are late or contain merchandise that does
- 20 not meet Target's standards, it can have disastrous
- and costly consequences for Target's back-to-school
- 22 season. Thus, purchasing decisions are not driven
- 23 solely by price.
- 24 Suggestions that retailers like Target drive
- 25 down prices for lined paper supplies by auctioning

- 1 contracts off to the lowest bidder are incorrect.
- 2 Target selects the suppliers each season, using an
- 3 invitation-only bidding process. Potential suppliers
- 4 that seek Target's business and with whom we have no
- 5 prior experience must be pre-qualified to ensure that
- 6 they meet Target's standard for quality and
- 7 reliability.
- 8 The combination of pre-qualification and
- 9 competitive bidding enables Target to get the best
- 10 value for the best price. That does not, however,
- 11 mean that Target simply awards the contracts to the
- 12 lowest bidder.
- Because of the logistical challenges I
- 14 mentioned previously, other factors such as Target's
- prior experience with a particular supplier also
- 16 influence our purchasing decisions. We are not
- 17 looking for a great price for merchandise that might
- 18 not show up until October. We have, therefore,
- 19 selected suppliers whom we know and trust, even though
- they did not offer the lowest price.
- 21 Allegations that retailers such as Target
- 22 are driving down prices are also untrue. These
- 23 allegations rest on the fact that we run special
- 24 promotions during the back-to-school season. For
- 25 example, we will sell a package of 10 70-page spiral

- 1 notebooks for \$1. These 10 packs are a big sales item
- and, therefore, represent the bulk of Target's
- 3 purchases of lined paper supplies. Target, however,
- 4 pays substantially more than \$1 for these 10 packs.
- 5 These lined paper products are one of a
- 6 handful of items that together with other items such
- 7 as markers, crayons, and colored pencils are
- 8 absolutely essential for our back-to-school marketing
- 9 program. Quite simply, we need these products,
- 10 because our promotions in the back-to-school area
- drive a significant volume of business throughout the
- 12 entire store.
- 13 The cost Target incurs to provide items,
- 14 such as 10 packs for \$1, is recognized as an integral
- part of our back-to-school marketing program, much
- like an advertising expense for which we pay the going
- 17 market rate.
- 18 Target is, therefore, a price-taker in the
- 19 lined paper market. In fact, our suppliers, who are
- 20 largely U.S. producers, have increased 10 pack prices
- 21 significantly over the past three years; while
- 22 Target's back-to-school price has remained the same,
- 23 at 10 for a dollar.
- 24 The ability of U.S. producers to raise their
- 25 prices reflects the importance of this item to

- 1 Target's overall back-to-school marketing program.
- 2 Target's back-to-school marketing strategy increases
- demand for these products. It does not drive down the
- 4 prices we pay for them.
- 5 Furthermore, Target's success is not built
- on low price imports, as some suggest. Target's motto
- is, expect more, pay less; and we put as much emphasis
- 8 on delivering more as we do on competitive prices.
- 9 Quality is, therefore, also an important
- 10 issue in our purchasing decisions. Most often,
- 11 however, we do not know what factory will actually
- 12 produce the lined paper products we purchase.
- We are aware, for example, that U.S
- 14 producers, who are by far our largest suppliers,
- 15 frequently purchase the products they sell to Target
- 16 from foreign producers in countries such as Brazil,
- 17 China, India, and Indonesia, rather than producing the
- 18 products in the United States. We rely on our
- 19 supplier to ensure that the delivered product meets
- 20 Target's quality standards, regardless of where the
- 21 merchandise is produced.
- The assurance of quality and timely
- 23 delivery, regardless of source, is a critical service
- Target's suppliers provide. Thus, Target has
- 25 purchased its lined paper products from only a handful

- of qualified suppliers. This eliminates the need for
- 2 Target to spend time and resources seeking out and
- 3 qualifying the best producers, wherever located.
- 4 Our qualified suppliers do that for us.
- 5 Those suppliers have primarily been U.S. producers.
- 6 In fact, Petitioners MeadWestvaco and Norcom have
- 7 always accounted for two-thirds of Target's total
- 8 lined paper purchases, including so-called brokered
- 9 imports.
- In addition to these quality and real
- 11 liability factors, there are specific distribution
- issues that have driven Target's sourcing strategy for
- these products. For example, the 10 pack spiral
- 14 notebooks, which represent the vast majority of
- 15 Target's lined paper purchases, must be pelletized
- when received at Target's distribution centers.
- 17 Target's international supply chain does not
- 18 handled pelletized freight efficiently. Our de-
- 19 consolidation center has an automated system set up to
- 20 handle merchandise in cartons.
- In 2005, when Target placed a small order
- 22 for filler paper directly with a producer in China, we
- learned first-hand the inefficiencies we could
- encounter in direct sourcing these products;
- 25 inefficiencies that could quickly erase any price

- 1 advantage. In all likelihood, therefore, Target will
- 2 continue to rely on suppliers who are better equipped
- 3 to handle these distribution issues.
- 4 All of these factors -- tight delivery
- 5 schedules, quality issues, logistical challenges --
- 6 tend to favor experienced U.S. suppliers. In
- 7 particular, U.S. producers such as MeadWestvaco and
- 8 Norcom, are in Target's supplier selection process.
- 9 As a result, it is those suppliers that are the price
- 10 leaders.
- 11 Finally, I would like to state
- 12 categorically, that Target did not, in any way,
- 13 attempt to rush merchandise into the United States,
- 14 prior to Commerce's preliminary determination, as
- 15 Petitioners' have alleged. Target's commitment terms,
- 16 including the delivery window, were the same for the
- 17 2006 season as for prior seasons.
- 18 That concludes my testimony. I sincerely
- 19 hope that the Commission has found my remarks to be
- useful, and I'll be pleased to answer any questions
- 21 that you may have.
- MS. TROSSEVIN: Good afternoon, Mr.
- 23 Chairman, Commissioners, I'm Marquerite Trossevin of
- 24 Mayer, Brown, Rowe & Maw, counsel for Target
- 25 Corporation. I would like to introduce Mr. Herr

- 1 (phonetic), the owner of Mr. Watanabe. He came here
- 2 today from Beijing to tell the Commission how he began
- 3 importing into the U.S. market. Because of the need
- 4 for translation, rather than presenting his testimony
- orally, we have provided it to the Commission in
- 6 writing, and we ask that it be made a formal part of
- 7 this record.
- 8 CHAIRMAN PEARSON: Yes, without objection,
- 9 it will be added to the record.
- 10 MS. TROSSEVIN: Briefly, his testimony shows
- 11 that, in fact, U.S. producers actively sought out
- imports from China at a time when they were not facing
- any significant competition from imports, and within a
- 14 couple of years, were responsible for 100 percent of
- 15 Watanabe's exports to the United States. Mr. Herr
- 16 hopes that you find his testimony useful, and would be
- 17 happy to answer any questions you may have.
- In addition, we have here today Bruce
- 19 Malashevich of Economic Consulting Services, whose
- 20 testimony was submitted to the Commission in advance
- 21 because it was necessary for him to rely heavily on
- 22 APO information. Mr. Malashevich is also available to
- answer any questions.
- 24 MS. CIULLA: Good afternoon, my name is
- 25 Susan Ciulla. I'm a Vice President and merchandise

- 1 manager in charge of purchasing for all certain lined
- 2 paper school supplies that are the subject of this
- investigation. With me this morning is Kelly O'Brien,
- 4 who is the buyer for these products.
- 5 Staples is the number one office supply
- 6 retailer in the United States, with over 1,200 retail
- 7 stores throughout the country, and we employ more than
- 8 40,000 associates in the United States.
- 9 I have been with Staples since 1995, and in
- 10 that time, I have been intimately involved with
- 11 Staples' purchases of lined paper products. Staples
- is one of the largest national buyers of these
- products; and over the years, we have purchased
- 14 substantial quantities of lined paper products from
- both the domestic industry and from foreign producers
- 16 primarily located in Brazil and Indonesia.
- 17 With respect to the market for lined paper
- 18 products in the United States, I have five major
- 19 points that I would like to share with you this
- 20 afternoon. First, Staples had been importing from
- 21 Tjiwi Kimia in Indonesia long before I joined Staples
- in 1995. We began importing from Tilibra in Brazil in
- approximately 1998.
- 24 Prior to the 2005 buying season, our normal
- 25 practice was to purchase approximately 80 percent of

- our Staples' branded notebooks and filler paper
- 2 products from Brazil and Indonesia. Until recently,
- 3 these were the only viable sources of 92 Bright paper.
- 4 The remaining 20 percent of our own branded product,
- 5 we sourced domestically, because we felt it was
- 6 important to have some supply available from the
- 7 United States, where increased quantities could be
- 8 produced and delivered quickly if sales exceeded our
- 9 forecasts.
- 10 For the 2005 buying season, however, we
- decided to shift our purposes for our own branded
- 12 products entirely to Brazil and Indonesia because of
- the superior paper quality in the 92 Brightness. We
- 14 continued to purchase substantial quantities of Mead
- 15 Five Star and Five Star Advance branded products from
- 16 Mead.
- 17 Mead then approached us about purchasing
- 18 notebooks and filler paper being produced for them in
- 19 China by Watanabe. Mead said the development of China
- as a source of supply was an important strategic
- 21 initiative for them, and they promoted their Chinese
- 22 sourcing to us aggressively. They asked us to support
- them in this initiative, given our long-standing
- 24 relationship together.
- 25 We agreed to do so and, at their urging, we

- 1 placed substantial orders with Mead out of China;
- 2 orders that exceeded those we had given them in prior
- 3 years with respect to their domestic reproduced
- 4 product.

5 Although we were the importer, Mead was the

6 party that negotiated the sale, and we paid Mead, not

7 Watanabe. Our conditions were that Mead ensure that

8 the resulting paper was of the same brightness and

9 quality coming out of Brazil and Indonesia, and that

the filler paper and notebooks would otherwise satisfy

our quality standards.

Despite their assurances, this is not what

happened. As we worked through our standard factory

14 certification process, it quickly became apparent that

15 there were significant quality issues. Samples were

16 chronically late, factory audits revealed major

17 deficiencies. Ultimately, we found it necessary to

18 cancel some orders and to reject and destroy others.

19 Even the product that we did accept did not meet our

brightness and quality standards as we had been

21 promised.

20

22 Faced with a significant shortfall in

23 anticipated product deliveries, we scrambled to fill

in with additional orders from Indonesia and Brazil,

25 where possible. In some cases, we found it necessary

- 1 to shift orders to other Chinese sources to make up
- 2 for the shortfall from Mead/Watanabe.
- 3 After this challenge with Mead/Watanabe,
- 4 Mead came to us and said that they still intended to
- 5 continue to arrange for production of Mead products in
- 6 China, and they promised to provide us, by the end of
- 7 last summer, a corrective action plan that would
- 8 restore our confidence in their Chinese supply. That
- 9 never happened. We have not looked again at sourcing
- 10 product out of China.
- 11 Secondly, the U.S. lined paper industry
- 12 simply cannot supply the U.S. market demand. As just
- one example, there is only one U.S. producer, Roaring
- 14 Spring, that has the capability to produce composition
- 15 books in the United States. This is a significant
- 16 portion of the market.
- But there's no way that Roaring Spring can
- 18 possibly supply the U.S. market. Given the size of
- 19 this market and the available U.S. capacity, imports
- 20 are a necessity. The domestic industry, over the past
- 21 several years, has made what appears to us to be a
- 22 strategic choice to diversify their sources of supply
- 23 by investing in offshore production and in building
- 24 strategic and contractual relationships with offshore
- 25 suppliers, rather than modernizing or expanding their

- 1 U.S. production.
- When we purchase for our own branded
- 3 products, we know where the product is manufactured,
- 4 because all of our manufacturers must pass our
- 5 certification program. But if we are buying name
- 6 branded products from companies such as Mead or other
- domestic companies, we don't necessarily know where
- 8 the product has been manufactured.
- 9 The U.S. producers have clearly made their
- 10 own decisions about how much to produce domestically
- and how much to source from abroad. What is
- abundantly clear to Staples, however, is that the U.S.
- 13 producers have nowhere near sufficient capacity to
- 14 supply the market, and they depend on imports --
- 15 particularly imports from Brazil -- to supply their
- 16 major retail customers with the products that we need.
- 17 Third, the reduction in domestic capacity
- and the diversification of sourcing by the U.S.
- industry are indicative of trends in the broader paper
- 20 industry. The domestic capacity of uncoated free
- sheet, and particularly the 15 pound tablet paper that
- 22 goes into the products of these products, has
- 23 declined.
- 24 Only two of the four mills that used to
- 25 produce this 15 pound tablet grade of paper still make

- 1 that paper today. In addition, raw material costs
- 2 have increased due to increases in energy and other
- 3 costs. Simply put, there's less uncoated free sheet
- 4 15 pound tablet paper available and the prices are
- 5 higher. The U.S. industry has responded to these
- 6 long-term trends by investing in greater off-shore
- 7 capacity, particularly Brazil.
- 8 Fourth, other than our brief adventure into
- 9 China with Mead, Staples' primary sources for imported
- 10 lined paper have been Indonesia and Brazil. We have
- 11 determined, as a means of distinguishing and enhancing
- 12 the appeal of Staples' brand, that our brand notebooks
- and filler paper would be required to be at least 92
- 14 Bright, wherever possible.
- 15 At that time, only Brazil and Indonesia had
- the ability to satisfy this requirement. Thus, from
- 17 our perspective, lined paper products offered by the
- 18 U.S. producers were not a viable alternative for us,
- 19 for our own branded products.
- 20 Due to the uncertainty created by this case,
- 21 we stopped buying from Indonesia in 2006. However, as
- I will discuss in a moment, the U.S. industry
- 23 submitted very few responsive bids to us.
- In terms of Brazil, the U.S. producers
- 25 control a significant portion of the supply, either

- 1 because they owned the facility or had commitments for
- 2 much of the production. Indeed, some U.S. producers
- 3 withdrew bids from Brazil immediately after they filed
- 4 this petition.
- 5 Unable to purchase from U.S. producers, we
- 6 developed other suppliers of 92 Bright paper in
- 7 Brazil, as well as Mexico, Argentina, and Egypt. Our
- 8 primary supplier in Brazil used to be Tilibra. After
- 9 this case was filed, Staples was informed by Tilibra
- that they had submitted responsive bids for Staples'
- 11 business through Mead Corporation. Mead never
- 12 forwarded Tilibra's bid to Staples.
- 13 Fifth and finally, the domestic industry has
- 14 claimed that it is filing this case in order to allow
- it to expand their domestic production in sales of
- 16 lined paper products. If that is what is going on, at
- 17 Staples -- and we're one of the largest purchasers of
- 18 lined paper product -- we have seen no evidence of
- 19 this.
- 20 Last August, we requested bids on our
- 21 Staples' brand products for the 2006 back-to-school
- 22 season. Despite repeated requests, none of the major
- 23 domestic producers, with the limited exception of
- 24 Mead, was willing to provide a bid to supply us with
- lined paper to be produced in the United States.

1	Well after the bid was closed, Mead did
2	offer to supply one item, 150-count filler paper,
3	produced in the United States. But they offered to
4	supply composition books out of Brazil, and declined
5	to bid on any other item on Staples' bid.
6	Norcom initially provided us with
7	significant bids, with all of the products to be
8	manufactured in Brazil. Then in late September, after
9	the filing of this case, Norcom withdrew the
LO	previously-quoted prices out of Brazil, and stated
L1	that they would re-quote prices to us in October; but
L2	that they were no longer sure if they had sufficient
L3	capacity.
L4	However, despite repeated requests, Norcom
L5	failed to give us new price quotes on their Brazilian
L6	offerings, or to give us a single price quote for
L7	product produced domestically in the United States.
L8	Roaring Spring initially responded to our
L9	bid request by offering to supply product produced in
20	China. They then withdrew this bid, and they did
21	offer to supply us limited items out of the United
22	States, with larger volume items to be produced in
23	Brazil.
24	Top Flight never responded to our bid
25	request at all. In November 2005, well after the bid

- 1 had closed, Top Flight did meet with Staples. Their
- 2 presentation focused on the consequences of the ITC's
- 3 preliminary determination. They advised Staples that
- 4 as a result, supplies out of Brazil were sold out.
- 5 But they had orders in place from Brazil to supply the
- 6 U.S. market.
- 7 Top Flight also advised us that available
- 8 U.S. capacity is limited, as Mead had reduced their
- 9 U.S. capacity by 35 percent. However, while they
- 10 quoted us prices on fashion notebooks and other niche
- 11 products, they still declined to offer us a single
- 12 price on any item that was out on the bid for our
- 13 back-to-school 2006 season.
- 14 If these U.S. producers are so concerned
- 15 about being able to sell U.S. manufactured lined paper
- 16 products and have unused domestic production capacity;
- 17 and if, as they claim, they can now produce 92 Bright
- 18 paper products domestically, then why did Staples
- 19 receive no bids from the domestic Petitioners after
- 20 this case was filed?
- 21 The domestic industry has an inherent
- 22 advantage, in that they are closer to the market than
- the foreign producers, and can generally provide
- reliable and timely supply, which is critical for the
- 25 tightly compressed back-to-school selling season. Had

- they been willing to respond to our bid requests, we
- 2 would likely have purchased a portion of our 2006
- 3 purchases from the domestic industry.
- Instead, the U.S. producers not only failed
- 5 to give us quotes on the domestic production, but they
- 6 reneged on their previous offers to supply us with
- 7 products out of Brazil.
- 8 We were left to scramble to locate new
- 9 suppliers in Brazil, Mexico, Argentina, and Egypt. As
- 10 an executive in a U.S.-based corporation that employs
- thousands of people in large and small communities
- 12 throughout the United States, I must confess that I
- fail to see how forcing Staples to shift purchases of
- 14 lined paper products from Indonesia to other countries
- like Brazil, Mexico, Argentina, and Egypt is going to
- 16 benefit the workers in the United States.
- 17 If anti-dumping and countervailing duty
- 18 orders effectively cut off the supply from Indonesia
- and other subject countries, then companies who have
- invested in production in Brazil, or who have been
- 21 able to effectively lock up supplies from Brazilian
- 22 products, will make out very nicely.
- This concludes my prepared testimony. Kelly
- and I are available to answer any questions; thank
- 25 you.

1	MR. CAMERON: Walgreens?
2	MR. VANGUYSE: Good afternoon, Mr. Chairman
3	and members of the Commission. My name is Mark
4	VanGuyse and I'm employed by the Walgreens Company,
5	where I hold the position of Category Manager for
6	stationery.
7	I have worked for Walgreens for the past 19
8	years in various parts of the company. My current
9	responsibilities include purchasing on behalf of
10	Walgreens the products subject to this investigation
11	and other school supplies.
12	Founded in 1901, Walgreens is the nation's
13	largest retail pharmacy chain in terms of sales, and
14	is considered the leader in innovative drug store
15	retailing. Walgreens has over 5,300 stores in 46
16	states and Puerto Rico.
17	Walgreens' school supply products include
18	folders, notebooks, paper and, of course, an
19	assortment of crayons, pencils, and pens. Many of
20	these products are sold under the Walgreens' Corner
21	Office and Penway private labels.
22	While Walgreens is primarily known as a
23	pharmacy retailer, our office and school suppliers are
24	an important need of our customers; but we stock these
25	items because we want to provide the utmost level of

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2 The process by which Walgreens makes purchasing decisions regarding lined paper products is 3 consistent with other large retailers. While we 4 prefer to purchase from domestic suppliers, 5 considerations including quality and an ability to provide reliable submission supplies in a timely 7 8 manner are paramount for Walgreens. In 2001, Walgreens relied on MeadWestvaco as 9 its primary supplier of lined paper which, during that 10 11 period, was domestically made. In 2002 and continuing 12 through 2004, however, Mead began supplying Walgreens 13 with paper produced in China. At the outset, Mead clearly identified the sources of paper as Chinese. 14 Walgreens' purchases from Mead were 15 structured so that Walgreens was the importer of 16 record of the Chinese-produced product, although title 17 flowed from the Chinese factory through me.

> From Walgreens' perspective, the most important considerations concerning sourcing of lined paper are reliability, availability of the product; , and the opportunity to further develop and promote its exclusive Corner Office brand; thus, building equity in the brand to expand sales of other Corner Office products throughout Walgreens' stores.

1	Two important factors in Walgreens' sourcing
2	decisions were that it had a steady source of supply
3	of its private label lined paper, the Corner Office
4	brand, and concern that the flow of its paper might be
5	interrupted; thereby leaving Walgreens with a
6	deficient amount of product during the critical back-
7	to-school season.
8	Walgreens' desire to expand its private
9	label products was, and continues to be, a major
10	factor in our decision to purchase from vendors other
11	than Mead.
12	I also want to address the Petitioners'
13	allegation regarding the "surge of import shipment" of
14	the subject product by Walgreens during the first
15	three calendar months of 2006.
16	By way of background, it is important to
17	understand that in 2004, Walgreens purchased the
18	surplus of the subject products, which we carried over
19	into 2005. This 2004 surplus diminished our purchases
20	in 2005 of lined paper. Thus, when comparing 2006
21	quantity to 2005 purchases, the numbers are skewed.
22	In addition, in 2005, as a result of our
23	chain-wide growth and later than desired deliveries
24	from certain vendors of our entire back-to-school lien
25	products, other than lined paper, our distribution

- system was strained, such that product was delayed qetting on the shelf.
- For 2006, to ensure timely placement of
- 4 back-to-school products on the shelves, we decided to
- 5 allow our distribution system more time to receive,
- 6 process, and deliver product to the stores. The fact
- 7 was that, for the first time, we are merchandising all
- 8 lined paper product in both displays and in bulk. It
- 9 meant that Walgreens had doubled the SKU count.
- 10 Doubling a SKU count significantly increases the
- 11 amount of handling which leads to increased
- 12 distribution lead time.
- The company made a strategic decision to
- have the largest bulk product, lined paper, shipped
- 15 first, which is a change from previous years.
- 16 Finally, an advance purchase discount and
- 17 greatly improved payment terms offset the cost of
- 18 carrying additional inventory of the subject products.
- 19 Such advance buying arrangements are common in the
- 20 retail industry, whether
- 21 purchasing foreign or domestic product.
- Mead is petitioning the U.S. Government for
- trade sanctions on imports of subject products from
- 24 China, while its self-supplying Walgreens for several
- 25 years with Chinese-produced paper seems to be very

- 1 hypocritical on Mead's part.
- 2 At first glance, it may seen that Mead is
- 3 shooting itself in the foot by filing this case, since
- 4 it is, and has been, since at least 2001, a major
- 5 supplier of subject Chinese products to the U.S.
- 6 market.
- 7 I concur with the explanation in the opening
- 8 statement made by counsel for Respondents; that Mead's
- 9 motives, including expanding its Brazilian exports to
- 10 the United States, will be exempt from anti-dumping
- 11 duties.
- 12 I also believe that another motive of Mead
- bringing the case was to be able to expand Chinese
- 14 production of its trademark product, such as items in
- 15 the Five Star brands of notebooks, which Mead has
- excluded by name from the scope of the petition.
- 17 In conclusion, Walgreens was a purchaser of
- 18 domestically-produced subject products. It was Mead,
- 19 not Walgreens, which decided to source such products
- 20 from China. After others started using China as a
- 21 source of such products and began competing with Mead,
- they changed stripes and decided to file this anti-
- 23 dumping petition.
- Its motives appear not to protect its
- 25 domestic production of lined paper; but to take unfair

- 1 advantage of the U.S. trade laws, to shift production
- of lined paper to a non-subject country, Brazil.
- 3 At the same time, it excluded from the scope
- 4 of the case its highly profitable specialty items,
- 5 such as the Five Star line of notebooks, which it
- 6 produces in China, thereby exempting products from any
- 7 trade relief which might be afforded by the U.S.
- 8 Government.
- 9 Ultimately, as the Commission considers this
- 10 case, retailers and consumers alike continue to ask
- whether the anti-dumping laws administered and
- 12 enforced by the International Trade Commission and
- Department of Commerce, are intended to give relief to
- domestic petitioners, who are also massive importers
- 15 from the target countries.
- An affirmative finding by the Commission in
- 17 a case of this nature would result in an unfair
- 18 competitive advantage to the Petitioner by imposing
- 19 anti-dumping duties on Respondents trying to fairly
- 20 compete in the world marketplace, while protecting
- 21 Petitioners' imports of identical and similar products
- in the name of fair trade. Truly, this was not the
- intent of the statute's drafters.
- I would be happy to answer any questions
- which you may have.

1	MR. GRAHAM: Good afternoon, Mr. Chairman
2	and Members of the Commission. My name is David
3	Graham. I am currently employed at NuCarta as
4	president. I am appointed today by the vice president
5	of NuCarta, David Hixon.
6	Prior to joining NuCarta, both David and I
7	were employed by Norcom, where I held the position of
8	vice president of sales, and David was the national
9	sales manager.
LO	As part of our job duties and
L1	responsibilities, David and I both became familiar
L2	with the business operations of Norcom, including but
L3	not limited to, the operations related to Norcom's
L4	production, importation, and sale of certain lined
L5	paper products. In fact, in my position as vice
L6	president of sales, one of my job responsibilities was
L7	to find sources of supply for Norcom in China and
L8	other countries following Norcom's decision to grow
L9	sales through importing.
20	So being familiar with Norcom's operations,
21	I can speak definitively to one issue in particular,
22	the idea that Norcom and other domestic producers have
23	been forced to import from the subject countries and
24	from Brazil is incorrect. The simple truth is Norcom
25	had begun a strategy of importing as early as 1999.

- 1 The basic strategy implemented by Norcom that I
- 2 observed was to limit domestic production to a
- 3 relatively small number of production facilities and
- 4 to rely heavy on imports from China, Brazil, and
- 5 Indonesia to improve profit margins and to satisfy
- 6 demand for orders with retailers.
- 7 The decisions to increase imports from China
- 8 came after the decision not to increase domestic
- 9 production. I know this because I was the one at
- 10 Norcom that assisted in finding suppliers in China.
- 11 Throughout my time at Norcom, it was my observation
- 12 that the reason the company began shipping from
- overseas was to increase its margins and increase its
- sales capacity, not to respond to import competition.
- Norcom's strategy of focusing on foreign
- 16 sources to satisfy its back-to-school demand is also
- 17 demonstrated by the fact that Brazil was not included
- 18 in this investigation. While Norcom may not have any
- 19 formal, legal relationship with the Brazilian
- 20 producers that supply it, like Mead does, Norcom has
- 21 established partnerships with these producers. In
- 22 these partnerships, Norcom would seek out a Brazilian
- 23 producer and assist it in establishing the types of
- 24 production capabilities Norcom needed, then purchase
- all or nearly all of that producer's capacity.

1	Based on my experiences at Norcom, it is my
2	belief that if Petitioners are successful in
3	antidumping, or countervailing duties orders are put
4	in place, the domestic industry will merely use this
5	as an opportunity to continue its already established
6	strategy of expanding reliance on Brazil and other
7	nonsubject countries rather than increasing production
8	domestically.
9	There are a number of reasons for this.
10	First and foremost, they make more money on imported
11	products than on domestically produced products. Of
12	course, with China, India, and Indonesia excluded from
13	the market, Brazil will be an even more attractive
14	option for the Petitioners.
15	Additionally, the Petitioners will continue
16	to rely heavy on imports because the domestic industry
17	simply cannot expand its domestic capacity to meet the
18	demands during the back-to-school production cycle and
19	because the domestic industry lacks adequate cost-
20	effective inventory space with which to store
21	increased production in advance of the back-to-school
22	season.
23	While they may claim to have additional
24	unused capacity, their capacity is theoretical in that
25	it is based on a 12-month production cycle. However,

- 1 as anything familiar with the industry can tell you,
- 2 80 percent of the demand for these products are for
- 3 the back-to-school season. These back-to-school
- 4 products must be produced in a four-to-six-month
- 5 period, from January to June.
- 6 Available capacity in July through December
- 7 cannot be used to fill these orders because producers
- 8 do not get customer commitments until November and
- 9 December. Thus, the only way the domestic producers
- 10 have been able to meet the demand on such a short
- 11 cycle is to rely heavy on imports.
- 12 Petitioners have alleged that importers
- 13 attempted to flood the market in 2006 prior to the
- imposition of antidumping duties. This is not the
- 15 case. For example, NuCarta was formed in November of
- 16 2005. Most of NuCarta's sales are of nonsubject
- 17 products. Indeed, NuCarta supplies a wide range of
- 18 products, such as index cards, fashion notebooks,
- 19 portfolios, envelopes, to customers other than Target
- 20 such as Dollar Tree, Office Depot, or Walgreens.
- I have worked in the paper business for
- 22 nearly 20 years and have established relationships
- 23 with retailers like Target and Office Depot as have my
- 24 NuCarta partners. All of our contacts and
- 25 relationships are related to this business. We have

- been tried and true suppliers to Target and other
- 2 retailers over the years in various positions with our
- 3 predecessor companies.
- 4 So it was natural that we would continue in
- 5 this line of work as NuCarta. The decision to form
- 6 NuCarta was completely unrelated to this
- 7 investigation. Moreover, each of the shipments
- 8 imported by NuCarta in February, March, and April of
- 9 2006 were actually placed in 2005 and were expected to
- 10 pass through customs beginning at the end of February
- 11 2006, continuing to enter through April of 2006.
- 12 The original deadline for the DOC
- preliminary determination was February 16, 2006.
- 14 Thus, when each of these orders was placed, we
- 15 expected that preliminary antidumping duties would
- 16 apply. DOC decided to extend the deadline for its
- 17 preliminary determination after we placed our orders.
- 18 The timing of these imports was a function or our
- 19 being a smaller participant in the market and needing
- 20 enough lead time for further processing of the imports
- for the back-to-school season.
- We needed time after importation to
- 23 palletize the products for Target in specific
- 24 quantities and with specific Target-required labeling
- on the pallets. Additionally, other containers with

- other products, such as colored portfolios, needed to
- 2 be sorted and palletized by color. All of this
- activity was required by a small group of staff in the
- 4 same facility, which we knew could lead to delays in
- final processing. For this reason, the imports needed
- to be entered when they entered to satisfy the back-
- 7 to-school season for orders by our retail customers.
- 8 There was no intent to evade preliminary
- 9 antidumping duties with these imports and the orders
- 10 placed for those imports. Thank you for your time
- 11 today.
- 12 MR. MENEGAZ: Good afternoon. This is Greq
- 13 Menegaz from the law firm of deKieffer & Horgan. I'm
- 14 here on behalf of Navneet Publications India, and I'm
- 15 going to introduce Barry Rao, president of American
- 16 Scholar, to make one quick note based on tariff
- 17 numbers added by the Commerce Department to the scope
- 18 right before the prehearing brief. India falls under
- 19 the 3 percent negligibility standard for both the
- 20 countervail and the dumping case, and I'm going to
- 21 turn over the podium to Mr. Rao.
- 22 MR. RAO: Good afternoon, Members of the
- 23 Commission. For the record, my name is Barry Rao.
- I'm the president of American Scholar, a small, U.S.-
- 25 based, manufacturing company based in New York of

- lined paper products dating back to the 1800s.
- 2 I'm testifying here today in opposition of
- 3 the filing of certain lined products supplied from
- 4 China, Indonesia, and India. I have three points to
- 5 address.
- 6 One: Petitioners are attempting to take
- 7 unfair advantage of the U.S. trade laws by being the
- 8 largest importers of certain lined products while at
- 9 the same time surgically targeting import sources of
- 10 their competition with the hope of stacking the deck
- 11 against smaller U.S. manufacturers. American Scholar,
- 12 for the past decade, was a major, private-label, lined
- 13 product supplier to all three Petitioners -- Mead,
- 14 Norcom, and Top Flight -- and other companies like
- 15 Esselte, Pendeflex, and Avery Dennison National.
- 16 Starting in the 1990s, the Petitioners
- 17 gradually moved their business away from American
- 18 Scholar as American Scholar began to grow, not just
- 19 being a small OEM manufacturer but having a national
- 20 presence itself. Shortly then in the new millennium,
- 21 American Scholar saw its orders from the Petitioners -
- 22 to a trickle, and the Petitioners claim that
- 23 American Scholar's U.S.- and India-based production,
- 24 along with the Indian market as a whole, was too
- 25 expensive to compete in the U.S.

1	Petitioners,	hence,	moved	their	production

- 2 to Brazil and other Asian countries. In the recent
- years, Petitioners, with the newly formed
- 4 MeadWestvaco, have gone on a global shopping spree,
- 5 acquiring Canadian manufacturer Hilroy, Mexican
- 6 plants, and most significantly, in 2004, the purchase
- of the largest Brazilian manufacturer, Tilibra. At
- 8 that time, Tilibra was the second-largest importer in
- 9 the U.S.
- 10 Ironically, American Scholar was among the
- last U.S. producers to diversify its capital
- 12 equipment, not because of imports from China,
- 13 Indonesia, and India, but due to the competition from
- 14 a host of import sources with whom the Petitioners
- 15 strategically partnered, affiliations such as Brazil,
- 16 Mexico, and China.
- 17 Petitioners have unreasonably included
- 18 India, a small, negligible, paper-manufacturing
- 19 country, and cased it together with Indonesia and
- 20 China, whose natural resources are plentiful.
- 21 Meanwhile, Petitioners dubiously ignored Brazil, the
- world's largest producer of paper products.
- 23 Petitioners recently bought substantial capacity from
- 24 Brazil. I'm convinced, based on my knowledge of the
- 25 industry, that you'll find India's share negligible,

- either measured by the meaningful quantity or by
- 2 value.
- I urge the ITC to consult all of its HTS
- 4 numbers to the lined product and to consider any
- 5 questionnaire response of Indian imports before
- 6 drawing to a final conclusion on negligibility. For
- 7 the Commission's further consideration, the
- 8 Petitioners visited widely inspected Indian plants for
- 9 over the past few years in false pretenses to have
- 10 potential collaboration, only to conclude that the
- 11 prices were significantly higher, and they could
- 12 obtain from any other country.
- 13 India was included in this case only to
- 14 eliminate American Scholar, a small U.S. competitor.
- 15 There is written documentation from the Petitioners,
- 16 and it can be provided if the Commission has an
- 17 interest in it.
- 18 The Petitioners gerrymandered the scope, and
- in the case of protection of imports -- substantially
- 20 the imports of American Scholar at the same time from
- 21 the same country. As a part of their strategic grip
- 22 on the U.S. market, the Petitioners eliminated the
- scope of certain key products which have higher label
- 24 content, such as the Five Star brands, under the
- 25 intellectual property exclusion. At the same time,

	1	American	Scholar	's	trademark,	Xtreme	Books	and	Marble
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- 2 Composition, are included in the case. These compete
- 3 head on with Five Star products similarly available in
- 4 the market.

8

5 If American Scholar was invited to join the

6 petition, I suppose I could have had the Marble

7 Composition, black and white composition book, for the

U.S. market made in China and stopped any other nearly

9 identical black and white composition from bearing the

10 trademark from coming in. Of course, this would have

11 made the Petitioners' strategy all the more

12 transparent. In this case, it's not about the

13 Petitioners protecting the imports and putting the

14 companies, like American Scholar, out of business.

15 In closing, American Scholar does not

16 believe that there is any material injury or threat to

17 the domestic industry caused by the import of lined

18 paper products from China, Indonesia, and India. On

19 behalf of all of American Scholar's employees, I hope

20 the ITC sees through the cynical business strategy of

21 the Petitioners that imply my company and refuses to

22 allow the national trade remedy laws to be used in

23 this manner. I want to thank you for the opportunity

of speaking here, and I would look forward to any

25 questions that you may have.

1	MR. EIDINGER: Good afternoon. My name is
2	Harvey Eidinger. I'm COO of Firstline Canada, a
3	Canadian company incorporated in 2002 that imports
4	paper products into the United States. Prior to 2002,
5	I was vice president of Fankle Products Canada, which
6	exported paper products to the United States.
7	We are aware of the major shift of lined
8	paper subject imports to Brazil for the 2006 back-to-
9	school season. Brazilian imports have undersold
10	domestic prices by margins equal and larger than
11	Chinese and Indian products. All Petitioners have, in
12	large part, been responsible for this shift. In
13	particular, we are aware that Mead is importing from
14	its wholly owned facility, Tilibra, in Brazil.
15	Tilibra has previously been found to be dumping the
16	subject merchandise by the Canadian dumping
17	authorities.
18	In 1990, Revenue Canada found Tilibra to be
19	dumping filler paper to Canada at a weighted average
20	margin of 32.5 percent. The Canadian International
21	Trade Tribunal found that dumped imports injured the
22	Canadian industry. Injury determination was made in
23	part because the Brazilian exporters were able to
24	direct their under used capacity after peak production
25	for the Brazilian school year to the North American

-	1 .
1	market.

2 On July 5, 1995, the CITT reviewed the 3 antidumping order on filler paper and continued it for an additional five years, finding that Brazil had 4 significantly increased its capacity to produce refill 5 The tribunal again found that the paper. countercyclical nature of the Brazilian back-to-school 7 8 season established that Brazilian manufacturers were likely to have under utilized capacity to serve and 9 impact the North American market during its peak 10 11 season. U.S. and Canadian retailers now issue orders 12 13 later into the back-to-school season. Production details are often only known between February and 14 15 March, resulting in production being compressed into a four-month production season between March and June. 16 The Brazilian peak production season is between 17 18 October and February. Consequently, Brazilian, 19 exporters, including those controlled by Petitioners, have access to under utilized Brazilian capacity 20 during the peak North American season. 21 22 As a result, Petitioners are able to employ 23 countercyclical Brazilian capacity which undersells 24 domestic Chinese and Indian products at greater per unit profit rates at the same time as Petitioners are 25

- 1 reported under utilized and abandoned U.S. capacity.
- Over the last 10 years, I have seen Mead
- gobble up U.S. and Canadian production and then slash
- 4 capacity. At the same time, Mead has steadily
- 5 increased its reliance on Brazilian and subject
- 6 imports to fill the void. Any injury to their
- 7 domestic operations is, therefore, of their own making
- 8 and not by reason of subject imports. Only
- 9 Petitioners' imports from Brazil and Argentina will
- 10 benefit from an order, not U.S. production. Thank you
- 11 very much.
- 12 MR. PRESLEY: Good afternoon. My name is
- 13 Clay Presley, and I am president and CEO of CPP
- 14 International in Charlotte, North Carolina, formerly
- 15 known as Carolina Pad and Paper. I've been in the
- 16 lined paper business and stationery products business
- 17 since 1987. CPP has been selling lined paper
- 18 products, including school supplies, since 1945 and
- 19 currently employs about 55 people in the United
- 20 States.
- 21 CPP was a converter of paper products until
- 22 2003. In 2000, we made the decision to switch our
- 23 product focus from standard paper products to fashion-
- designer paper products and accessories.
- 25 Although the petition suggests that all

- 1 products covered in this case are interchangeable,
- 2 fashion-designer paper products are an entirely
- 3 separate market.
- 4 Since our production facility in Charlotte
- 5 was not equipped to produce such merchandise, it was
- 6 no longer cost effective to operate the North Carolina
- 7 facility, and CPP closed that facility in September
- 8 2003. CPP is now a U.S. importer of lined paper
- 9 products from China, India, and recently Brazil.
- 10 These imports primarily consist of designer-fashion
- 11 notebooks, although we import some standard lined
- 12 paper products.
- 13 Petitioners themselves have long imported
- 14 significant volumes from China and increasingly Brazil
- 15 and Argentina. In fact, they are, by far, the largest
- 16 importers of covered merchandise from China. Mead has
- 17 increased their ability to import from China since
- 18 they became involved with Watanabe in 2000. Over the
- 19 next four years, Watanabe increased significantly
- 20 their production capacity to handle the increasing
- 21 demand from Mead. They increased capacity at their
- 22 existing facility and built new factories in China to
- 23 serve Mead.
- As Mead's influence over production capacity
- 25 grew, they became more aggressive in negotiating lower

- 1 prices from Watanabe to where their price structure
- 2 became the barometer for importing standard paper
- 3 products from China. Basically, Mead controlled the
- 4 pricing and the majority of the production capacity
- 5 coming from China.
- In conclusion, it is clear there is no basis
- 7 for this petition, which is driven more by
- 8 Petitioners' overall import strategy, rather than any
- 9 concern for their domestic production. Thank you.
- 10 MR. SHOR: Good afternoon. My name is
- 11 Michael Shor. I'm with the law firm of Arnold &
- 12 Porter appearing today on behalf of Tjiwi Kimia, the
- only identified Indonesian exporter of certain lined
- paper, school supplies to the United States.
- 15 Happily for you, I am the last speaker.
- 16 Happily for me, time is such that I can speak a little
- 17 slowly. I will focus my remarks on two issues. The
- 18 first is a data issue, and it concerns the use of
- 19 nonequivalent units as a measure of volume. The
- 20 second issue I will address is threat, specifically,
- 21 why the Commission should exercise its discretion and
- not cumulate Indonesia, and why there is no imminent
- threat to the domestic industry by reason of future
- 24 imports from Indonesia.
- 25 Let me turn to the data issue. The broad

- 1 problem here, as Chairman Pearson correctly observed,
- 2 is that we are dealing with products as to which there
- is no uniform volume unit of measure. Filler paper,
- 4 spiral notebooks, and composition books all come in
- 5 different sizes with different numbers of pages.
- 6 Simply counting each individual product as one unit in
- 7 no way equilibriates these differences and thus does
- 8 not provide a uniform or even meaningful measure of
- 9 volume.
- 10 Let me show you what I mean. I have several
- 11 samples for you to examine. First is a 150-sheet pack
- of filler paper. Next, I have a 70-sheet spiral
- 13 notebook, a typical product for Tjiwi Kimia. Why
- 14 should these two products be counted as the same for
- volume purposes as one unit when the first has twice
- the lined paper content of the second?
- 17 Next, I have three- and five-subject spiral
- 18 notebooks. The three-subject notebook has 150 pages.
- 19 The five-subject notebook has 150 pages. One would
- 20 use these instead of three or five of the smaller
- 21 Indonesian notebooks, and they are priced accordingly.
- 22 Why, in evaluating the volume of imports, should each
- of these count the same as one unit?
- 24 Finally, I have composition notebooks. The
- 25 first is a Norcom label, 100-sheet book. It is made

- in Brazil. The second is a Mead five-subject
- 2 composition book with 160 sheets, 60 percent more
- 3 paper than the Norcom import. It is made in China.
- 4 Again, the volume of these two products is not the
- same, and I've just addressed paper content without
- 6 touching on other differences like covers, pockets,
- dividers, and other value-added enhancements.
- 8 The fact is that the use of units as a
- 9 measure reflects the absence of a uniform and
- 10 equalizing unit of measure in this case, not the
- 11 creation of one. As in cases like <u>Ball Bearings</u>,
- 12 where the product includes a continuum of items of
- varying sizes and features, and in the absence of any
- 14 equilibriating unit of measure, the Commission should
- use value for purposes of measuring negligibility and
- 16 all other purposes where the precise number is at
- 17 issue.
- By value, subject imports from Indonesia and
- 19 India both are negligible for purposes of the two CVD
- 20 investigations before you.
- 21 Let me turn briefly to the issue of threat.
- 22 When it comes to assessing the threat of increased
- imports, this case is about two countries: the
- 24 country Petitioners talked most about this morning,
- 25 China; and the one they didn't want to talk about at

1 all, Brazil.

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2 The CVD negligible and AD close-to-3 negligible imports from Indonesia are no threat and should not be cumulated with subject imports from 4 First, the import amounts are drastically 5 China. different, and the import trends diverge. In terms of absolute amounts, for Indonesia to reach the level of 7 8 imports from China, you first have to add India and Indonesia together and then multiply by a factor of 9 three to four, or you could take imports from Brazil, 10 11 about which Petitioners do not complain, and cut them 12 in half. 13 Imports from China increased rapidly over 14

the POI, both absolutely and in market share, by value and in units. For Indonesia and India, on the other hand, as Chairman Pearson observed this morning, market share dropped by volume and value, and the value of imports dropped, and using a common unit of measure, metric tons, for example, the volume of exports from Indonesia to the United States declined as well. In terms of pricing trends, there is no correlation between the prices at which certain lined paper school supplies from Indonesia have been sold in the United States, with U.S. prices or prices of CLPSS from China. They largely move in different

- 1 directions.
- 2 Finally, there is no likelihood of increased
- 3 imports from Indonesia. You heard this morning from
- 4 our largest customer, Staples, accounting for a
- 5 significant percentage of our U.S. exports, that they
- 6 have moved to alternative supply sources for the 92
- 7 bright paper they previously had sought from Tjiwi
- 8 Kimia. We also have no expectations for our second-
- 9 largest U.S. customer, who is now a Petitioner in this
- 10 case.
- 11 At the same time, Tjiwi Kimia's capacity is
- 12 stable, and exports to third countries increased in
- 13 2004, increased again in 2005, and are projected to
- 14 continue to increase in 2006 and 2007. Tjiwi Kimia's
- 15 exports to the United States have fallen to virtually
- 16 nothing in 2006, and there is no evidence that they
- 17 could rebound to 2005 levels, much less above in the
- 18 imminent future. Thank you.
- 19 That concludes Respondents' presentation,
- and we would like to reserve any remaining time we
- 21 have for rebuttal.
- 22 CHAIRMAN PEARSON: Okay. So that concludes
- 23 the presentation of this panel.
- MR. CAMERON: Yes, Commissioner, Mr.
- 25 Chairman. Sorry.

- 1 CHAIRMAN PEARSON: Well, permit me to start
- 2 by offering a welcome. Thank you for your patience.
- 3 It's always interesting to see such a large number of
- 4 people in front of us. This is a case that has
- 5 generated a fair amount of interest.
- 6 We will begin the afternoon questioning with
- 7 Commissioner Okun.
- 8 COMMISSIONER OKUN: Thank you, Mr. Chairman,
- 9 and let me join the chairman in welcoming all of you
- 10 here today, particularly those who have traveled great
- 11 distances to be with us, and also the many purchaser
- 12 representatives. It's very helpful to have you here
- to explain how you do your purchasing.
- I think I'm going to start and go back to
- 15 you, Mr. Menegaz as counsel.
- MR. MENEGAZ: Yes.
- 17 COMMISSIONER OKUN: Your reference with
- 18 regard to the HTS numbers and the impact on the
- 19 negligibility calculation; can you just help me? This
- is a different argument than what you made in your
- 21 prehearing brief. Correct? Is this different, or is
- this the same argument?
- MR. MENEGAZ: We did not have time to
- 24 analyze the impact of the new data at the time we
- 25 filed the brief. I think the point that we were

- 1 making is there were a number of HTS numbers excluded,
- 2 inadvertently or otherwise, from the scope of the case
- 3 by Commerce, and our point was corroborated very
- 4 quickly by happenstance that the day we were drafting
- 5 the brief in a Commerce memo where they included some
- of the numbers we thought ought to be added where we
- 7 know there are imports of the subject merchandise.
- When we ran the numbers by value, 2.4
- 9 percent for the 12 months preceding the initiation of
- 10 the case, with those two numbers added in, which we
- 11 think would be fair, we concur with the position of
- 12 Indonesia that it's just meaningless to be talking
- 13 about pieces.
- I would like to have Barry Roa address that
- because he has also got some samples and has something
- 16 to say about the differences in units of measure.
- 17 COMMISSIONER OKUN: Okay. I'll come back to
- 18 that, but I just want to be clear. So it is still
- 19 with regard to value, not on a volume basis. On a
- 20 volume under your calculation, it's --
- 21 MR. MENEGAZ: Right. To the extent that the
- 22 Commission looks at the volume gathered in kilograms
- are also de minimis, and we're right on the cusp in
- terms of pieces, but as Mr. Rao and others will
- 25 testify to, the pieces are just meaningless. You've

- 1 got 70 sheets versus 500 sheets in some of these
- 2 products, vast differences in the cover material on
- 3 the nature of the products, and the only uniform you
- 4 have to deal with in this case is value.
- 5 COMMISSIONER OKUN: On the denominator that
- 6 you're using in terms of the HTS, you're including
- 7 each of the HTS. In other words, as I understand from
- 8 our import statistics, we thought there were small
- 9 categories, so we have the two big ones, not the
- 10 small. You include all of them in your calculation.
- 11 MR. MENEGAZ: We include all of them.
- 12 COMMISSIONER OKUN: Okay.
- MR. MENEGAZ: And our numbers are very low
- throughout, no matter how you do it. India is very
- 15 low. I think Commissioner Hillman had it right. Why
- 16 would you continue to import at a loss? India has
- 17 answered that question. India just refuses to sell at
- 18 a loss. They are not dumping. They are not selling
- 19 at a loss. We see them exiting this market.
- 20 COMMISSIONER OKUN: Okay. And then before
- 21 Mr. Rao testifies with regard to the volume question,
- 22 I did want to ask, he had referenced in his remarks
- documentation that he would be happy to provide, and
- 24 I'm not sure if I heard. Was that documentation with
- 25 regard to from the Petitioners? If you can use your

- 1 microphone and just reidentify yourself.
- 2 MR. ROA: Barry Roa from American Scholar.
- 3 The Petitioners have written to the manufacturers in
- 4 India that they are between 25 to 40 percent above
- 5 what they can get from any other country in Asia and
- 6 that they would not be buying from India. I have
- 7 those letters in my possession.
- 8 COMMISSIONER OKUN: Okay. If you could
- 9 provide those for post-hearing, I would appreciate
- 10 that.
- MR. MENEGAZ: Do you want him to talk about
- 12 --
- 13 COMMISSIONER OKUN: Yes. If you can just
- 14 briefly talk. I understand the argument, but if you
- can just make a couple of brief points because I do
- 16 want to move on.
- 17 MR. ROA: These are two books that are made
- 18 a part of the scope. This is 800 pages. We sell this
- 19 product in the United States, and this is 200 pages.
- 20 You can't compare the same thing. They are both
- 21 ruled, the same cover, but a different amount of paper
- 22 is in each.
- 23 COMMISSIONER OKUN: Can you tell me the
- 24 price difference that you sell those two for?
- 25 MR. ROA: This would be around 40 cents to

- retailers, and this would be around \$1.90.
- 2 COMMISSIONER OKUN: Okay. I appreciate
- 3 those further comments, and I may have some additional
- 4 -- go ahead.
- 5 MR. ROA: Just to tell you how misleading
- the whole dockets are, this is part of the scope, and
- 7 this is not part of the scope.
- 8 COMMISSIONER OKUN: Right. I understand
- 9 that.
- 10 MR. ROA: These are all ruled products.
- 11 COMMISSIONER OKUN: Okay. All right. I may
- come back to you, but I appreciate those points on
- 13 that.
- 14 Then let me put this next question really to
- all of the purchasers, but counsel may want to jump in
- as well, which is one of the arguments made by
- 17 Petitioners is that if we want to see causation, all
- 18 we need to do is look at the post-petition behavior
- and with the petition filed, the domestic industries
- 20 did better. Shipments were better. Production was
- 21 dated.
- Now, we will have additional information,
- 23 and I'm a little bit hamstrung in asking some of these
- 24 questions because I don't know what the final data
- 25 will look like, and obviously, for post-hearing, I

- 1 will want all of you to comment on that. Could I have
- 2 some comments from you now on what you know about what
- 3 happened post-petition, in particular, because I think
- 4 it was you, Ms. Ciulla, talking about not being able
- 5 to get product where the domestics are not submitting
- 6 bids, but if I understood what they were testifying to
- 7 this morning, they actually did get additional orders.
- 8 So I don't know if you're the aberration or not.
- 9 MR. CAMERON: Madam Commissioner, before
- 10 answering that, we would also add to your hamstrung
- 11 nature that we're hamstrung, too, because we haven't
- 12 seen it. But having said that, we did comment in our
- brief with respect to not only what happened with
- 14 Staples, which is the reason Ms. Ciulla would like to
- talk, but also with respect to what has happened to
- nonsubject imports, which, in the case of Staples,
- that's where they went, to nonsubject imports, and
- 18 that is exactly what we thought would happen, and that
- is what's happened.
- 20 COMMISSIONER OKUN: On that point, perhaps,
- and, again, some of this can be done post-hearing, but
- 22 if I understood Petitioners' response to that, it was
- that your brief, and I don't have that particular page
- in front of me, but your brief talked about percentage
- 25 changes. The big percentage change was off a very

- 1 small base, so I could look at it --
- MR. CAMERON: With all due respect, Brazil
- 3 is the second-largest supplier of this product to the
- 4 U.S. market, and through the first five months of the
- 5 year they are up 41 million tons. That's not an
- 6 insignificant amount. It totally overwhelms the
- 7 amount of Indonesia and India combined.
- 8 COMMISSIONER OKUN: I'll have some questions
- 9 about that because we do have a cumulation issue, but
- instead of four questions on the table, let me start
- 11 with what you know about --
- 12 MS. CIULLA: This is the Staples experience.
- 13 With regard to product that's included in the
- 14 petition, we stopped purchasing any of the products
- that were included in the petition. The only thing we
- 16 had was a very small amount of product within the
- 17 scope of the petition come out of Indonesia through
- 18 the February 13 time period, and that was Staples
- 19 purchasing product that our supplier had already made
- from us based on commitments that we had given them
- 21 prior to the filing of the petition back in September.
- We followed through with our commitments,
- took that product, and we have not taken anything in
- 24 at that point in time, and it's a very small amount of
- 25 product.

With regard to certain lined paper school
supplies, Staples did reach out throughout the entire
industry to purchase school supplies in August of 2005
with the time period of coming back for the bid by the
end of August for the back-to-school 2006 season.
We continued to keep that bid open weeks
after it was supposed to close to try to get responses
from anyone in the industry, specifically, with
response to the three Petitioners who all claim that
they want to produce product in the United States.
One just never responded, didn't come back with any
answer. One did initially before the petition was
filed, supplied us with quotes on all or almost all of
the products that we had in our bid. Every single
item was being produced out of Brazil.
After the petition was filed, they withdrew
that bid, and they cited supply issues, constraints on
supply.
Another Petitioner failed to respond to the
bid during the scope of the bid. Over one and a half
months after the bid closed, even though we kept it
open an extra month, they provided us a quote on one
single SKU.
So Staples, therefore, was left with no
choice but to go outside of the country to buy product

- 1 for our customers.
- 2 COMMISSIONER OKUN: Okay. Ms. Tucci?
- 3 MR. SHOR: If I could jump in on that issue
- 4 for a second.
- 5 COMMISSIONER OKUN: Yes.
- 6 MR. SHOR: In the normal case, the
- 7 Commission is reluctant to rely too heavy on post-
- 8 petition data, and it's usually because the
- 9 respondents have cut back their shipments, and the
- 10 Commission says that's a response to the petition, so
- 11 we won't take it into account.
- In this case, I think what you have to keep
- in mind is the degree to which the domestic industry
- 14 controls everything, not just domestic production but
- also imports from subject countries and imports from
- 16 nonsubject countries. This was a very carefully
- 17 calculated petition that excluded certain countries
- 18 and excluded certain products that the domestic
- industry wanted to import from subject countries.
- 20 We would also expect that they would have
- 21 planned what would go on after the petition was filed,
- 22 and in order to show domestic production increasing
- and imports from subject countries decreasing, all
- they have to do is arrange that themselves.
- 25 So I would not put too much weight on post-

- 1 petition effects because it's all within the control
- of the domestic industry here.
- 3 COMMISSIONER OKUN: Okay. I do want to hear
- from others, but my red light is on. I'll have a
- 5 chance in another round. I thank you for all of those
- 6 answers thus far.
- 7 CHAIRMAN PEARSON: Commissioner Lane?
- 8 COMMISSIONER LANE: Thank you, and welcome
- 9 to the afternoon panel. I hope you had more time to
- 10 eat lunch than I did.
- 11 I'll ask this question maybe to Mr. Cameron
- 12 and Mr. Shor. Do any of the parties argue for a
- domestic like product other than that defined by the
- 14 Commission in its preliminary determinations? Please
- 15 explain why the Commission should define the like
- 16 product more or less broadly.
- 17 MR. CAMERON: I'll be brief and turn it over
- 18 to Mr. Shor, who may have a slightly different answer.
- 19 On behalf of Staples, we agreed with the preliminary
- 20 determination on like product, and we have no dispute
- 21 with it. We understand that Commissioner Koplan has
- asked for us to do the analysis, which we will be glad
- to do in the post-hearing brief, but actually we
- thought you got it right, and we thought that the
- 25 outsized lined paper, which is the only thing that's

- 1 not included, is marginal. It's not going to push any
- 2 numbers.
- 3 COMMISSIONER LANE: Mr. Shor?
- 4 MR. SHOR: I think we were the only party
- 5 that addressed the like product issue in our
- 6 prehearing brief, and we did argue for the inclusion
- of the outsized lined paper products not because it
- 8 really matters -- the numbers are so small, it doesn't
- 9 change any of the trends, but as a matter of
- 10 principle, we couldn't see any basis under the factors
- 11 that the Commission traditionally analyzes for
- distinguishing those products from the in-scope
- 13 products.
- 14 I think Mr. Rao held up a sample showing
- just how different these products are, and if you
- 16 shrink it by an inch or increase it by an inch, it's
- 17 still a writing tablet. It's still a composition
- 18 notebook. It's still used for the same purpose. They
- 19 are interchangeable. There is no basis under the
- 20 Commission's five factors for distinguishing them.
- 21 COMMISSIONER LANE: So you are arguing that
- in a final we should include the outsized product.
- MR. SHOR: That is correct.
- 24 COMMISSIONER LANE: Does anybody else care
- to add to that? Mr. Cameron?

1	MR. CAMERON: Commissioner, just one thing
2	that you might want to take note of. It's peripheral
3	to your issue, but according to the petition, this,
4	which is the Mead Five Star Advance that they make in
5	China and import right? this is out of scope,
6	and, therefore, this is not going to be covered by
7	this. This, of course, is not made by Mead, and it
8	is.
9	COMMISSIONER LANE: Okay. Do you want to
10	describe the second "this"?
11	MR. CAMERON: Ms. Ciulla will do that
12	because she actually knows what she is talking about.
13	MS. CIULLA: These two products are
14	virtually identical. What's unique about them is they
15	have a sewn binding on the edge, and it's not
16	economical to do that kind of labor within this
17	country. So what interested us as we went through
18	with what was included in the scope and what was
19	excluded in the scope is that when Mead wants to

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Mead chose not to.

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produce a product in China, they exclude it from the

another national brand supplier can no longer produce

the product in China anymore and must find another

location or bring it back to the United States when

scope, but the virtually identical product from

1	COMMISSIONER LANE: And the difference
2	between those two products, for the record, was the
3	cover.
4	MR. CAMERON: One has a Mead trademark. The
5	other doesn't. That's the only difference.
6	COMMISSIONER LANE: Okay. Thank you. Now,
7	some of the Respondents argue that the domestic
8	producers do not have adequate capacity to supply the
9	United States LPP market, yet these producers are
10	currently operating at low and declining levels of
11	capacity utilization. This seems to suggest that U.S.
12	producers are not able to compete in the market with
13	their U.Sproduced goods. What is your explanation
14	for their low capacity utilization?
15	MR. SHOR: Let's be clear. They talked
16	about low reported capacity utilization. I think what
17	you heard in this morning's session is, at certain
18	times of the year, particularly the back-to-school

22 This is a very seasonal product. It's 23 produced during the first four to six months of the 24 year. There is very little production in the last 25 half of the year. So in a normal situation when they

season, all of the Petitioners and all of the U.S.

manufacturers are, in fact, operating at full

capacity. They can't produce more.

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- are producing at normal production rates, they would
- 2 show low capacity utilization on an annual basis, but
- 3 I think they all testified this morning that there
- 4 were times of the year where they were all producing
- 5 full out. They talked about adding more workers and
- 6 management issues about not wanting to add more
- 7 workers. I think you, in fact, asked a question about
- 8 that this morning.
- 9 COMMISSIONER LANE: Okay. Just to make sure
- 10 I understand, you are saying that their low capacity
- 11 utilization is not accurate.
- 12 MR. SHOR: I'm not saying it's not accurate.
- 13 I don't know how they calculated capacity when you're
- 14 talking about units of different sizes. Those are the
- numbers they reported. All I'm suggesting is that one
- 16 of the conditions you have to consider in this
- 17 industry is that production is seasonal, so on an
- annual basis, you would normally expect there to be
- 19 low capacity utilization overall for an entire year.
- 20 MR. CAMERON: Commissioner, if it's okay, I
- 21 think that this gets into the question that was asked
- 22 earlier this morning, and I believe you asked it, with
- 23 respect to -- the domestic industry suggested that,
- 24 well, I'll produce it earlier -- right? -- and
- 25 actually that we have the capacity. I would like Ms.

- 1 Ciulla to discuss this for a moment because we're not
- 2 sure that that really is feasible, and that's really a
- distortion. This gets to the question of capacity.
- What is capacity? Is capacity annual
- 5 capacity, and you're going to measure it over 12
- 6 months and say, I'm going to go and make the stuff
- 7 that I'm going to give you in June, I'll make that the
- 8 previous July, and it's going to sit in somebody's
- 9 inventory. That's actually not accurate. They are
- 10 not going to hold that inventory that long. They do
- 11 that if they overproduce, but they are not going to do
- 12 that.
- 13 So the question is, what exactly happened
- 14 this year?
- MS. CIULLA: I think one of the questions
- is, is it feasible for U.S. producers to produce
- 17 product before the back-to-school season, and what we
- 18 have found in our past experience is that the
- 19 producers waited until we actually placed the orders.
- 20 I do think that the high amount of private label
- 21 product precludes them from producing product during
- the down season in advance because they can't possibly
- 23 know what brand of product they should be producing
- the product under.
- 25 Specifically, in terms of capacity for the

- 1 2006 year, the response that we received from Top
- 2 Flight is that they were prepared to run three shifts
- 3 to meet customer demand, but, additionally, they
- 4 already had orders in place for delivery of back-to-
- 5 school goods from Brazil beginning in the first
- 6 quarter 2006 to meet that demand, indicating to us
- 7 that even running three shifts, they were unable to
- 8 produce the product that they needed.
- 9 We also have a written response to our bid
- 10 from another Petitioner, Norcom, specifically stating,
- 11 again, that until further review with our sources, not
- 12 their own production, until further review with their
- sources, they will not know exactly what kind of
- 14 volume they will be able to commit to. We
- resoundingly got the response that the U.S. producers
- were not capable of supplying their needs with U.S.
- 17 production.
- 18 COMMISSIONER LANE: All right. As I digest
- 19 what you said, let me ask you this. Are you saying
- 20 that the U.S. producers cannot meet the demand because
- 21 they wait first for the order, and then it's too late
- 22 to produce the demand, or are you saying that they
- absolutely could not produce the amount that is needed
- 24 at any time?
- MS. CIULLA: It may very well be a

- 1 combination of both. I can't specifically say what
- 2 percent it is of either, but what I can tell you is
- 3 that last year Staples issued our bid for this product
- 4 in August with a due date of end August.
- 5 To give you an example, the prior year, we
- 6 made commitments to our suppliers in December, and
- 7 then they were rushing to make our product. We ended
- 8 up awarding bids at the end of September. They
- 9 definitely, with the award date of September, I see no
- 10 reason why once they had our commitment in September,
- 11 they could not have begun production a couple of
- months earlier than the prior year if they were still
- 13 waiting for commitments from other vendors.
- 14 Again, without a single price quote for the
- product, there is no commitment we could have given
- 16 them.
- 17 MR. CAMERON: And, again, I think you have
- 18 to remember the seasonal nature of this product, and
- 19 this was alluded to this morning by various
- 20 commissioners. If that delivery is late, their back-
- 21 to-school season is down the tubes. So it isn't as if
- 22 we have a margin for error here. So that really does
- get to the issue of what is real capacity versus what
- 24 is theoretical capacity? Do they have the capacity to
- 25 service this market fully? The answer, clearly from

- 1 the data, is no.
- 2 MR. SHOR: If I could, maybe this is
- 3 helpful, Commissioner.
- 4 COMMISSIONER LANE: Yes, Mr. Shor.
- 5 MR. SHOR: It's clear from the data, just
- taking the domestic industry's reported capacity,
- 7 taking the annual apparent consumption, capacity is
- 8 much less than consumption. So even if they were
- 9 producing all out on an annual basis what they say
- 10 they could, they couldn't meet demand. But that
- 11 structural deficit, we think, understates the actual
- inability to supply the U.S. market because of the
- 13 seasonality factor that's been discussed, which is you
- 14 can't meet your customers' needs by producing in the
- 15 second half of the year for merchandise that's going
- to be delivered in the first half of the year. The
- 17 actual capacity at the time it's needed is even less
- 18 than the reported capacity.
- MR. CAMERON: If you want the figures on
- that, you can refer to page 19, Table 1, of Kaye
- 21 Scholer's prehearing brief on behalf of Staples.
- 22 COMMISSIONER LANE: Thank you.
- 23 MR. GRAHAM: There is one other factor that
- 24 maybe we need to consider, is customer labels versus
- 25 company labels or branded products when calculating

- 1 out capacity.
- 2 COMMISSIONER LANE: Okay. Thank you, Mr.
- 3 Graham. Thank you, Mr. Chairman.
- 4 CHAIRMAN PEARSON: Would I be correct to
- 5 assume that there might be one or more Minnesotans in
- 6 this group? It's my custom to greet Minnesotans.
- 7 Glad to have you here in Washington, although it's
- 8 usually kind of a shame to have to come here in July,
- 9 which is my least favorite time of year here. The
- 10 weather normally is more mild in Minnesota, but you
- 11 seem to be surviving it.
- 12 Let me start with a question for counsel.
- 13 What guidance, if any, does the statute provide us on
- this question we've been kicking around of which
- 15 countries are included or excluded from the petition?
- 16 Obviously, we're trying to figure out what to do with
- 17 this. Does the statute give us guidance?
- 18 MR. CAMERON: Mr. Chairman, the statute
- 19 clearly discusses the issue of, first, you have
- 20 subject imports, but it also asks you to take into
- 21 account conditions of competition in the market. That
- 22 has been interpreted, I believe, by the Federal
- 23 Circuit in <u>Gerald Metals</u> to mean that it is an
- obligation of this Commission to look at the impact of
- 25 nonsubject imports.

1	Obviously, sometimes you have nonsubject
2	imports that aren't that significant. In this case,
3	not only do you have nonsubject imports that are
4	extremely significant, but as counsel for Petitioners
5	has conceded, it's a largely fungible product. There
6	are differences. Staples is really the only party at
7	the table that actually has identified differences
8	between the products which makes them less fungible in
9	one sense, although I believe that CPP and fashion
LO	notebooks also has an issue with that, but at the same
L1	time, which is not to say that they haven't been able
L2	to replace them.
L3	As a matter of fact, when Staples was forced
L4	out of Indonesia by this case, they went directly to
L5	Brazil, and then they also found alternative sources
L6	in Argentina, in Mexico, and in Egypt. Now, that
L7	whole issue of 92 bright that we've been told is
L8	really a fabrication of our own imagination; that's
L9	very convenient for lawyers to talk about, but these
20	people have backed their strategy with serious
21	dollars. They have a real marketing strategy, and
22	when they went for alternative sources, they went for
23	92 bright, and they got it.
24	So, yes, that is a very important
25	consideration, and the statute is giving you the

- ability to consider those things and an obligation, in
- 2 fact.
- MR. SHOR: I would also add that the other
- 4 place the statute gives you some guidance is the
- 5 threat statute on cumulation where cumulation is not
- 6 mandatory. The Commission considers discretionary
- 7 factors. One is the volume and pricing trends. I was
- 8 struck very much this morning when Dr. Kaplan kept
- 9 talking about how small Brazil was. He must have used
- 10 the word three or four times. If Brazil is small,
- then Indonesia is half small, so it can't be very
- 12 significant. Thank you.
- 13 CHAIRMAN PEARSON: Ms. Trossevin?
- 14 MS. TROSSEVIN: Yes. I would briefly like
- to add a couple of points, too, on the Gerald Metals
- Brass issue. I think there are a couple of things
- 17 that make this case very unique relative to some of
- 18 the other cases that the Commission has considered.
- 19 No one can contest the fact that the products are
- 20 basically commodity products.
- 21 The Petitioners here have stated time and
- 22 again that the Brazilian imports, from their
- perspective, are fairly traded, but also the Brazilian
- imports, not only being the second largest in the
- 25 market, are the lowest in terms of AUVs, which, I

- 1 think, is a fairly dramatic thing.
- 2 One thing that I think can't be
- 3 underestimated in this case that is different as well
- 4 is that these are not just nonsubject imports of a
- 5 commodity product at a lower price. They are also in
- 6 a market where the petitioning industry has a long-
- 7 standing relationship and has been continually making
- 8 investments, including investments as recent as 1994
- 9 when they were currently closing capacity in the
- 10 United States.
- 11 CHAIRMAN PEARSON: Okay. Well, I appreciate
- 12 those responses.
- For purposes of the post-hearing, if you
- 14 have anything to add that would elaborate on this, how
- we wrestle with this as a condition of competition or
- 16 what it means in the context of Gerald Metals and
- 17 Brass.
- MR. CAMERON: You know, it is kind of
- interesting to have heard the testimony this morning,
- 20 and it was almost -- we heard the witnesses from the
- 21 domestic industry saying, geez, and there was this
- 22 shift from imports from Brazil in 2004 to subject
- countries in 2005. How could that possibly happen?
- If you look at the data, and you look at who
- is doing the importing, I think you will see exactly

- why it happened, and you'll see that they know exactly
- 2 how and why it happened, and if you want to look at
- 3 Table 3 in our prehearing brief, it basically
- 4 demonstrates that shift as well. I don't think it's
- 5 all that difficult to understand why it happened,
- 6 which is why it's relevant.
- 7 CHAIRMAN PEARSON: Ms. Ciulla, let me ask
- 8 you about 92 bright, which is something we've heard
- 9 quite a bit about today. Obviously, I would be
- 10 correct to deduce that from Staples' standpoint, this
- is important, at least as a marketing issue. Is that
- 12 correct?
- 13 MS. CIULLA: The issue of 92 bright at
- 14 Staples has grown as we've developed our own branding
- 15 strategy. At one time, our own brand was commodity
- 16 product. It was low end, opening price point like it
- 17 is in a lot of companies. Staples has really changed
- our own brand strategy over the last several years,
- and we've supported that change with a huge support of
- an entire staff in terms of our marketing, our
- 21 packaging, our increased product specs, and our
- 22 increased quality standards. So this has really
- developed as part of that.
- 24 For many years before it was actually
- 25 stated, we did prefer 92 bright, but we would buy

- lower than 92 bright from U.S. suppliers and some
- 2 other suppliers.
- 3 So we now have a standard that says Staples-
- 4 branded products will be equal to or better than the
- 5 national brand, and frequently our products are higher
- 6 quality than national-branded products.
- 7 I think the reason why Staples is different
- 8 from the rest of the marketplace in this respect:
- 9 We're not a mass merchant who also sells ready to wear
- and a lot of other products. We're not a drug chain
- 11 that has a lot of other products. We have one
- 12 customer. It's that school, home office, and business
- 13 customer, and that's what we focus on, and that's why,
- in this product category, I think our standards are
- 15 higher than the rest of the industry. So, yes, we
- 16 firmly believe in the 92 bright.
- 17 CHAIRMAN PEARSON: Do you have any evidence
- 18 that 92 bright makes a difference to some segment of
- 19 final consumers?
- 20 MS. CIULLA: Yes. Actually, we do. For a
- time period, based on our volume, there were many,
- 22 many SKUs that we source dual and triple sources from
- 23 multiple suppliers. For a time period, our Staples
- 24 brand copy paper, we sourced from two U.S. mills, and
- 25 we also sourced from Indonesia. The Indonesia paper

- 1 was brighter. The packaging of the product was
- 2 identical except if you looked at the UPC code. It
- 3 would either say "made in the USA" or "made in
- 4 Indonesia."

5 What ended up happening was at our store

6 level we started to have problems with customers that

7 would come into the store and make the general manager

8 or store associate completely strip and entire pallet

9 of paper, looking for the product that said "made in

10 Indonesia" on the UPC code. We also have written

11 complaints from our customers on the business end of

the business that after they had been getting product

out of Indonesia and then received product made in the

14 U.S., made claims that we sold them inferior-quality

15 product.

So, again, I think our customer base may be

17 a little bit different, but we absolutely have a

18 customer who recognizes the difference, and as such,

19 it's our responsibility and our mission to give our

20 customer what they are looking for.

21 CHAIRMAN PEARSON: Okay. Thank you. That's

22 very interesting. Are you able to put some of that

information on the record? I wouldn't want you to

devote hundreds of man years to going back and

25 recreating this history of customer concerns --

- 1 MS. CIULLA: Absolutely. We would be happy
- 2 to.
- 3 MR. CAMERON: We also put at least some
- 4 limited customer correspondence in our post-conference
- 5 brief. The preliminary will also include that.
- 6 CHAIRMAN PEARSON: Okay. Yes, Mr. Shor.
- 7 MR. SHOR: This may be helpful. I just
- 8 noticed the two Mead notebooks I have. One is made in
- 9 Brazil. I just urge the commissioners to just hold
- the pages up to each other and look at the brightness
- and see if these two were available in the store,
- 12 which one you would buy.
- 13 CHAIRMAN PEARSON: Okay. Would the
- 14 secretary please count it?
- Mr. Graham.
- MR. GRAHAM: Yes.
- 17 CHAIRMAN PEARSON: The Petitioners may have
- 18 cast some less-than-favorable aspersions on NuCarta.
- 19 Can you advise? Was NuCarta formed in response to
- this petition or somehow related to it? Give me your
- 21 view, please.
- 22 MR. GRAHAM: Sure. I can tell you that
- 23 NuCarta was not formed in response to the petition.
- 24 Actually, as I stated in my testimony -- I did not
- 25 state that, but I said earlier in another declaration

- that I did leave Norcom at an earlier time than when
- 2 NuCarta was formed, and there was a timeframe that
- 3 passed in which I was not necessarily actively
- 4 employed by anybody, and then as the opportunities
- 5 developed in the marketplace, and as I was continuing
- 6 to try to find something to do, we did have some
- 7 chances to talk with various people in the industry.
- 8 Since we had been in the industry for
- 9 somewhere in the range of 20 years, we thought maybe
- it would be good to try to do something that we all
- 11 knew a lot about, and certainly what we were first
- initially involved in and were thinking of were
- products that were more in the lines of envelopes or
- 14 paper portfolios, things that may not have been
- 15 necessarily associated with the products that are
- 16 currently in the scope.
- 17 CHAIRMAN PEARSON: I would be correct to see
- 18 NuCarta as more of a trading company and less of a
- 19 processing company. Is that correct?
- 20 MR. GRAHAM: Yes. It is probably true that
- 21 we could be thought of more as a trading company. We
- 22 do not own manufacturing. We are probably a service
- provider to our customers, and we have been doing such
- 24 activity for many customers for a long time, and we're
- 25 feeling as if we maybe knew a little bit about how to

- 1 provide a service.
- 2 CHAIRMAN PEARSON: That would be
- distribution services, packaging, that type of thing?
- 4 MR. GRAHAM: Distribution services,
- 5 sourcing-type services possibly, bringing
- 6 opportunities to customers that they could then
- 7 evaluate in their own scope.
- 8 CHAIRMAN PEARSON: Can you define more
- 9 clearly what "a long time" is from NuCarta's point of
- 10 view?
- MR. GRAHAM: Well, from our point of view,
- maybe somewhere in the range of 15 to 20 years of
- being in the industry, the servicing-of-retail-
- 14 customers industry.
- 15 CHAIRMAN PEARSON: You're talking about the
- 16 employees of NuCarta who have expertise over that
- 17 period of time --
- 18 MR. GRAHAM: That is correct.
- 19 CHAIRMAN PEARSON: -- but with other firms.
- 20 MR. GRAHAM: Yes. Correct. With other
- 21 firms. That is correct.
- 22 CHAIRMAN PEARSON: And NuCarta itself
- 23 actually is a relatively new entity.
- 24 MR. GRAHAM: That is true. NuCarta is a
- 25 relatively new entity, yes.

1	CHAIRMAN PEARSON: Okay.
2	MR. VANDER SCHAAF: Mr. Hixon as well was
3	formerly with Norcom, and you could at least relate
4	some of your relationships and your background in the
5	industry.
6	MR. HIXON: Actually, as David was, I was
7	with Norcom from 2000. Previous to that, I was in the
8	manufacturer's rep. business but also represented
9	Norcom during that period of time. As David was
10	saying, I left Norcom around the first of October, and
11	when this opportunity became open to start this group
12	and start NuCarta, knowing what our knowledge was and
13	our abilities and our customer relationships that we
14	developed all of these years, it just seemed like a
15	perfect fit for us to do this, and this was the
16	perfect time to do it.
17	MR. VANDER SCHAAF: Another person who
18	joined with him, a gentleman named Ron Baron, was the
19	rep. for Norcom at Target for the company. So all of
20	these assets were put together with all of their
21	collective experiences for a broad product line for a
22	broad list of customers, not the least of which was
23	this product that's under investigation here, but it
24	certainly wasn't the majority of their operations.
25	CHAIRMAN PEARSON: Thank you very much. My

- time has expired, so let me turn now to Vice Chairman
- 2 Aranoff.
- 3 VICE CHAIRMAN ARANOFF: Thank you, Mr.
- 4 Chairman, and I join my colleagues in greeting the
- 5 extensive afternoon panel and thanking you for your
- 6 patience with us today.
- 7 I want to start with a question for -- Ms.
- 8 Trossevin, your client is Mr. He?
- 9 MS. TROSSEVIN: Mr. He.
- 10 VICE CHAIRMAN ARANOFF: Mr. He. Okay. A
- 11 question for Mr. He. We appreciate his coming so far
- to be here today. My understanding from the
- 13 conversation that we've had here is that Mead has
- been, and may still be, a very big customer of
- 15 Watanabe, and if that's so, could he please explain to
- 16 us why he is here with the Respondents' panel?
- 17 MR. ZUORU: (Responds in Chinese.)
- 18 MS. GAO-SHEPPARD (INTERPRETER): Because in
- 19 this antidumping investigation, we felt that we are
- 20 treated unfairly.
- MR. ZUORU: (Responds in Chinese.)
- 22 MS. GAO-SHEPPARD (INTERPRETER): In 2000, a
- 23 salesman or a marketing person from Mead came to us,
- 24 asking us to produce some products for them. But
- 25 before that, our market was mainly in Japan, Southeast

- 1 Asia, and Australia, in addition to mainland China, in
- 2 the Chinese market.
- 3 MR. ZUORU: (Responds in Chinese.)
- 4 MS. GAO-SHEPPARD (INTERPRETER): But our
- 5 main market was the Chinese market.
- 6 MR. ZUORU: (Responds in Chinese.)
- 7 MS. GAO-SHEPPARD (INTERPRETER): And in
- 8 those years, in which we cooperated with Mead, we had
- 9 never marketed or participated in any trade fairs in
- 10 the United States. It was only through Mead that we
- 11 sold products to the United States.
- 12 VICE CHAIRMAN ARANOFF: Thank you, very
- much. Ms. Trossevin, if there's anything in post-
- 14 hearing that your client would like to add to flush
- out the story of their dealings with Mead and what
- their current dealings, if any, are in the U.S.
- 17 market, that would be helpful to us. I'm particularly
- interested in details of whether they were involved in
- 19 the issues that Staples raised with regards to Mead's
- 20 Chinese sourcing.
- 21 MS. TROSSEVIN: Yes. We will address it in
- the post-conference brief. And I hope that you'll
- 23 have a chance, also, to look at the written version of
- 24 Mr. Zouru's testimony, because we did want to touch --
- 25 we did touch in great detail about the history of the

1	relations	hip	with	MeadWest	zaco, l	oecause	it's	directly
2	relevant	to t	he in	ndustry's	claim	that t	hey i	mported

3 for survival reasons. Because what's very clear is

4 that at the time MeadWestvaco approached Watanabe,

5 this was in -- they first came to Mr. Zouru in 1999.

6 And I would just note from Petitioner's own exhibit, I

7 believe it's slide seven of their Power Point

8 presentation, and you look at the import graph there,

9 you'll see that in the years between, whatever it is,

10 1996 to 1998 -- I've forgotten exactly how early it

11 begins -- there was actually virtually no imports

12 coming in, no significant import competition, which

they admit to, themselves. So, when they came to Mr.

If Zouru in 1999, they were not coming to China, in

response to imports from China. They were coming to

16 China, because they were looking for an outsourcing

17 strategy and they had indicated to Mr. Zouru that

18 their costs in the United States were getting too

19 high. So, that's one of the issues we talked about.

20 And the other thing was that really from the

21 time they came -- first came to Mr. Zouru in 1999, by

22 2000, 100 percent of Mr. Zouru's exports to the United

23 States were through MeadWestvaco. So, all of Mr.

Zouru's exports were through Mead and he is the

25 largest exporter from China. He has the majority of

- 1 the exports from China, which are all then directly
- 2 attributable to Mead. He only sales through Mead.
- 3 Mead is the one, who negotiates prices with Mr. Zouru
- 4 and then turns around and negotiates with his
- 5 purchasers in the United States. And, in fact,
- 6 oftentimes, Mead was encouraging Mr. Zouru to reduce
- 7 his prices and Mr. Zouru was not even able to comply
- 8 with the demands that Mead had for pricing. But, they
- 9 tried to service Mead as a customer, as much as
- 10 possible, since they had now devoted so much of their
- 11 production to Mead.
- 12 So, as Mr. Zouru said, he was driven to come
- here, because he truly does feel that it was very
- unfair for MeadWestvaco to come to him and establish
- this cooperative alliance and then with no warning,
- 16 turn around and file a case complaining about the very
- 17 imports they saw and the very prices that they
- 18 negotiated and claiming that those -- that Mr. Zouru's
- 19 products were now injuring Mead and the U.S. industry.
- 20 And that's really what drove him to come here. Thank
- 21 you.
- MR. PERRY: Madam Vice Chairman. I'd like
- 23 to add one point here. I had --
- 24 VICE CHAIRMAN ARANOFF: Could you just
- identify yourself for the record, please?

1	MR. PERRY: Bill Perry of the law firm of
2	Garvey Schubert Barer. We didn't have access to the
3	APO and sometimes that's better, because in looking at
4	the public staff report, I thought one key public
5	statement was made, is that when you take out the
6	Petitioner's imports from China, imports from China
7	declined. That's in the public part of the staff
8	report.
9	VICE CHAIRMAN ARANOFF: Okay, thanks. Let
10	me move on to another question. Hopefully, I'll have
11	time to do this one justice; but if not, I'll come
12	back to it in the next round. What we used to refer
13	to in my youth as the \$64,000 question, and inflation
14	has probably brought it up by now, I think the exact
15	words Mr. Shor used were that the domestic industry
16	controls everything. Mr. Cameron used something
17	similar. If the domestic industry controls everything
18	and if demand is going up, as our apparent consumption
19	data appears to who, and if raw material costs are
20	going up, as people seem to agree, why are prices not
21	going up in the U.S. market and why is the domestic
22	industry not able to make a lot of money on the
23	imports for which they are responsible in one way or
24	another? Who wants to take a stab at that?
25	MR. SHOR: I'll take a crack at the making
	Heritage Reporting Corporation (202) 628-4888

1	money on the imports, because what I heard this
2	morning was pretty interesting and it had to do with
3	the way some of the members of the domestic industry
4	account for their imports. We heard that they bring
5	it in; they put it in their inventory; they commingle
6	it with domestic production; they can't tell it apart
7	and they use an average cost methodology. Well, if
8	you're imports are low priced and your domestic
9	production is high priced and you average the cost,
LO	then what that would tend to do would be to increase
L1	the cost of your imports. So, they're saying their
L2	imports are not profitable, but that may just be their
L3	own accounting for it. If they do average their
L4	import costs with their domestic costs, yes, that
L5	would make their imports look less profitable than
L6	they really are. That can be one explanation.
L7	But, I agree with you, why is it that
L8	they're increasing imports and and there was the
L9	question that was asked this morning, why are they
20	increasing imports and shifting more of their
21	production to imports, when they're losing money on
22	it? I agree, it doesn't make any sense to me either.
23	MR. CAMERON: And we don't really believe
24	that actually. I mean, this gets to the question of
25	are you making are you losing money on all of your

- 1 imports, which was the assertion that was made. We
- 2 talked to everyone of the importers at the break. We
- 3 were wondering whether it's true that if you import,
- 4 you lose money and whether or not they are all
- 5 charitable institutions around this room. Actually,
- there was not one person in this room -- I think the
- 7 witness from CPP could actually discuss this a little
- 8 bit more -- but there wasn't anybody in this room, who
- 9 said that they actually lose money when they import.
- 10 MR. HIXON: I'm David Hixon with NuCarta and
- that's basically what we're doing. And we have not
- lost money on importing. And in my period of time
- when we were with Norcom, I never knowingly, if we
- 14 sold an import item, that we lost money on during that
- 15 period of time.
- MS. TUCCI: Excuse me, Meghan Tucci from
- 17 Target. I just, from a retailer's point of view,
- 18 would like to mention again that our data, I believe,
- 19 supports that the prices have actually increased every
- 20 year for us in the last few years on the product and
- 21 specifically the 10-pack notebook. However, the
- 22 retail environment has not allowed for retail
- increases to the consumer and use consumer price on
- that product. It's pretty much been stabilized, 10
- 25 for a dollar. And our reason for that, you may ask,

- is that, again, we see this as an overall global
- 2 marketing strategy for a mass retailer such as Target,
- 3 to continue to drive our entire back-to-school
- 4 marketing program, which drives sales throughout the
- 5 entire store.
- 6 VICE CHAIRMAN ARANOFF: Okay. I appreciate
- 7 those answers. And my red light is on, so I will come
- 8 back to this in the next round. Thank you.
- 9 CHAIRMAN PEARSON: Commissioner Hillman?
- 10 COMMISSIONER HILLMAN: Thank you and allow
- 11 me to join everyone else in also thanking you for
- being here and for your perseverance. We very much
- 13 appreciate it. Just as a little bit of a follow-up to
- 14 that last question of Commission Aranoff, just to
- understand, since I quess I was the one that started
- 16 this issue of so why do you import more, if you're
- 17 losing money. I would only ask those that do have
- 18 access to the APO data, to help me understand whether
- 19 you read -- you know, again, the staff has calculated
- 20 the financial performance of the domestic industry in
- 21 the main body of the staff report in the traditional
- 22 way, looking only at their U.S. operations. And then
- in an appendix in the back, there are U.S. operations,
- 24 plus there are import operations. And it was that
- 25 comparison that I was mentioning. But because the

- data, itself, is confidential, I would only ask if you
- 2 have any comments on what we should make of those two
- 3 separate analyses in our staff report. If you could
- 4 comment on that in the post-hearing brief, I would
- 5 appreciate it.
- 6 MR. CAMERON: We would love to. Thank you.
- 7 COMMISSIONER HILLMAN: Okay. Then, if I can
- 8 ask a couple of you, Staples, I'm sure, Walgreens, and
- 9 perhaps some others, commented on something that
- 10 struck me as unusual, but maybe not, and I guess I
- 11 would like to explore it, and that was this issue that
- when Mead told you that they were going to be sourcing
- the products that they were selling to you from China,
- 14 they asked you to become the importer of record. I
- just want to make sure I understand. Is that typical?
- 16 I mean, do you frequently find out from a supplier
- 17 that they're going to switch to sourcing it from
- 18 somewhere else and ask you to be the importer?
- 19 MS. CIULLA: Susan Ciulla, Staples. When
- 20 products are imported, it tends to be a mix of whether
- 21 the product is imported by us, the retailer, or
- 22 whether the manufacturer imports it and then sells it
- 23 to us domestically. Usually, the typical driver of
- 24 who handles it is which company is more able to handle
- 25 the freight most economically. Typically, that's the

- driver, but not always. At Staples, we have a pretty
- 2 extensive freight management department and, as such,
- 3 it's our preference to manage freight ourselves,
- 4 because that allows us to manage the flow into our
- 5 DCs. And, again, back-to-school is such a peak time
- 6 period. If the vendor manages the freight, we, then,
- 7 have a lot of difficulty controlling that inbound
- 8 traffic.
- 9 COMMISSIONER HILLMAN: And is it just the
- 10 management of the freight or is it also the issue of
- 11 the negotiation of the price in China?
- 12 MS. CIULLA: We strictly handle the freight.
- 13 We paid Mead for the product and they handle things in
- 14 China.
- 15 COMMISSIONER HILLMAN: Okay. So, they,
- 16 Mead, negotiated --
- 17 MS. CIULLA: So, we did the freight
- 18 management.
- 19 COMMISSIONER HILLMAN: They negotiate the
- 20 price in China. You don't know what Mead is paying
- 21 Watanabe?
- MS. CIULLA: No, we absolutely do not. They
- 23 did all the negotiations. We strictly negotiated with
- Mead.
- 25 COMMISSIONER HILLMAN: Okay. And, again, is

- 1 that typical in other instances, in which Staples is a
- direct importer, yourselves, do you, then, negotiate
- 3 the price with the foreign supplier?
- 4 MS. CIULLA: I don't know of any example,
- 5 when we are dealing with somebody, who is handling
- 6 that for us, that we ever have direct negotiations
- 7 with the ultimate producer of the product. So, it's
- 8 completely standard that we would deal with Mead.
- 9 COMMISSIONER HILLMAN: Okay, thank you.
- 10 MR. CAMERON: Just to clarify --
- 11 COMMISSIONER HILLMAN: Mr. Cameron?
- 12 MR. CAMERON: Sorry, just to clarify it. I
- 13 believe your follow-up question was when you directly
- import, then you're dealing with the manufacturer.]
- 15 think that was her --
- 16 MS. CIULLA: When we direct import on our
- own and find the manufacturer ourselves, yes, we deal
- 18 directly with them.
- MR. CAMERON: Which is normal.
- MS. CIULLA: Yes.
- 21 COMMISSIONER HILLMAN: Okay. Ms. Tucci, on
- the Target side, would you have any comment on this
- 23 typical -- atypical importer of record and who
- 24 negotiates the price?
- 25 MS. TUCCI: It would be very similar to

- 1 Staples' comments.
- 2 COMMISSIONER HILLMAN: Okay; all right. I
- 3 appreciate those answers.
- 4 MR. VANGUYSE: Mark VanGuyse with Walgreens.
- 5 COMMISSIONER HILLMAN: I apologize. Yes, go
- 6 ahead.
- 7 MR. VANGUYSE: It's pretty much similar to
- 8 my colleagues there. When we are comfortable with a
- 9 company producing and be able to deliver to our
- 10 consolidation facilities overseas, then we negotiate
- 11 the price, taking possession at the port in --
- 12 COMMISSIONER HILLMAN: So, you would not
- describe this relationship with Mead/Watanabe as
- unusual? I mean, they were negotiating in China, you
- were the importer of record, but, nonetheless, they
- 16 were handling all of the negotiations and the pricing?
- 17 MR. VANGUYSE: Right. I would just -- if I
- 18 was buying from Mead, I would just negotiate the price
- 19 with Mead.
- 20 COMMISSIONER HILLMAN: Okay; all right. Ms
- 21 Ciulla, if I could then come back to you on the issue
- of the bids and the lack of bids, if you will, from
- the domestic industry, just so I make sure I
- 24 understand it. Do all of your bids traditionally have
- 25 a maximum price, a starting price?

- 1 MS. CIULLA: No, our bids do not have a
- 2 starting price.
- 3 COMMISSIONER HILLMAN: Okay. So, it was not
- 4 as though the domestic industry didn't bid, because
- 5 they couldn't hit a given price --
- 6 MS. CIULLA: Absolutely --
- 7 COMMISSIONER HILLMAN: -- without pricing
- 8 the bid?
- 9 MS. CIULLA: Absolutely not.
- 10 COMMISSIONER HILLMAN: Okay. And that would
- 11 have been true for all of the bids that you described
- in your testimony?
- MS. CIULLA: That's correct.
- 14 COMMISSIONER HILLMAN: I appreciate that. I
- 15 guess I sort of was curious on this 92 bright issue,
- 16 just on a couple of things. One, do you pay a premium
- 17 for it? I mean, if you think it is going to add value
- 18 to your brand, have you traditionally paid a premium
- 19 to get 92 bright?
- 20 MS. CIULLA: Staples has not paid a premium
- 21 to get 92 bright. Typically, what drives the 92
- 22 bright is the source of the raw material and that is
- the reason why it's depended upon sourcing from
- 24 specific countries. So, the American Hardwood that's
- 25 used in the United States is not as bright. The

- 1 Eucalyptus that the product in Brazil is made out of
- 2 comes out much brighter and the product used in
- 3 Indonesia is, also, much brighter. So, no, we do not
- 4 pay a premium for it. That is the standard product
- 5 that those countries produce and sell, as the
- 6 equivalent of the product produced from the mills in
- 7 the United States. So, it's reflective of the raw
- 8 material and not an upgrade.
- 9 COMMISSIONER HILLMAN: Okay. Do you have
- 10 any sense of whether from a paper production
- 11 standpoint, it is more expensive to product 92 bright?
- 12 MS. CIULLA: To the best of my knowledge,
- there's no difference in expense.
- 14 COMMISSIONER HILLMAN: Okay; all right. So
- it's not an issue of they bleach it more or do
- something else to it. It is simply if you start with
- a different kind of pulp, you end up with a whiter
- 18 paper?
- 19 MS. CIULLA: That's correct.
- 20 COMMISSIONER HILLMAN: Okay; all right. I
- 21 appreciate that. If I can -- on the American Scholar
- 22 side, Mr. Rao, I just want to make sure I understand
- 23 it. Your testimony mentioned that American Scholar
- 24 was a major manufacturer to all three Petitioners.
- 25 Just so I understand it, so you were a producer, but

- 1 you were selling to other producers; is that correct?
- 2 MR. RAO: That's correct.
- 3 COMMISSIONER HILLMAN: Okay.
- 4 MR. RAO: OEM manufacture in the United
- 5 States.
- 6 COMMISSIONER HILLMAN: Okay. And, again,
- 7 help me understand, again, why are the domestic
- 8 producers purchasing from what is theoretically a
- 9 competitor?
- 10 MR. RAO: At that time, we were producing --
- 11 we were an OEM manufacturer. We used to manufacture
- 12 for other companies. Until it became apparent that we
- were in the market competing against them, they went
- overseas to source out other products, other
- 15 manufacturers in Brazil and in China, cheaper than
- 16 what we could provide them domestically. There are
- 17 only three manufacturers in the United States for
- 18 Marble Composition, American Scholar being one of
- 19 them, Mead, and Roaring Spring.
- 20 COMMISSIONER HILLMAN: Okay. And then we've
- 21 heard testimony that more recently, Roaring Spring is
- the only remaining domestic producer of composition
- 23 books. Is that -- would you agree with that?
- MR. RAO: Would I agree? We have the
- 25 capacity to still do it, but we do not produce

- 1 domestically right now.
- 2 COMMISSIONER HILLMAN: Okay.
- MR. RAO: We have the machinery to do it.
- 4 COMMISSIONER HILLMAN: Okay; all right.
- 5 Then, I guess sort of following up on the \$64,000
- 6 question, I mean, I'm struggling to understand it,
- 7 because if you heard the testimony this morning, it
- 8 was so much about the price being driven down, the
- 9 price, the price, the price, that everybody was forced
- 10 to do various things connected to the price. I guess
- 11 I would like to hear your sense of how pricing of
- these products works and whether you think it has
- changed; whether there is something about the
- 14 competition, the fact that a number of the domestic
- 15 retailers have become direct importers, in some
- instances; whether the reverse on-line auction
- 17 bidding; whether these hotel room shootouts; however
- 18 you want to describe it. Do you perceive that there
- 19 has been a change in the price discovery process or
- 20 anything about it that has affected the way prices are
- 21 set in the U.S. market in recent years?
- MR. CAMERON: Well, why don't we start with
- 23 respect to Staples, because I believe, as we testified
- 24 earlier this afternoon, Staples has been importing
- 25 from Indonesia since 1994 -- they've been there for a

- 1 long time -- and from Brazil since 1998.
- MS. CIULLA: Yes, I would say that the
- importing issue hasn't changed with us over many,
- 4 many, many years. The only thing that did change in
- 5 more recent years is that instead of holding out a
- 6 certain amount of our supply for U.S. production,
- 7 based on our quality standards issue, we did then move
- 8 most of our supply, if not all, to the imported
- 9 products.
- 10 With regard to bids, bids have not changed
- 11 that significantly at Staples over the years. When I
- 12 started at Staples, it was a process where I would
- 13 solicit bids from the manufacturer and then I would
- 14 put together the analysis in a spreadsheet and
- determine who I was going to buy from.
- 16 In this category of business, one year, we
- 17 did the on-line auction. It was not the right
- 18 process. The on-line auction for us, the way that we
- 19 did it, collected all the prices and drove the price
- 20 down. In the end, we did not end up purchasing
- 21 product from the lowest bidder, and it all goes back
- 22 to quality. We stopped using that process. And
- 23 although electronically, we gather the data, this is
- 24 all about product samples, quality of product, and
- 25 availability of product and pricing. And I think,

- 1 too, if you take a look at the response in our
- 2 questionnaire, that answers the issue about where
- 3 price falls on us.
- 4 COMMISSIONER HILLMAN: Okay. Unfortunately,
- 5 my red light has come on, so I will come back to this
- 6 issue of how this bidding process works and has
- 7 affected prices in the next round. Thank you.
- 8 CHAIRMAN PEARSON: Commissioner Okun?
- 9 COMMISSIONER OKUN: Thank you, and just for
- 10 purposes of keeping things complete, I would just ask
- 11 the other purchasers to respond to Commissioner
- 12 Hillman's question. But, if you could just add one
- more thing, which I think is relevant, which is what I
- 14 heard the Petitioners saying this morning is what
- Respondents are talking about, it's the domestic
- 16 producers, who control all of these imports and it's
- 17 control that allows them to figure out what's going on
- in the market. Their response to that was, you've got
- 19 Staples, you've got Target, you've got Walgreens
- sitting here. If anyone is able to control the
- 21 market, it's the big box, the big retailers, and
- they're the ones driving price down. So, if you
- could, as part of your response to Commissioner
- 24 Hillman's question about what's changed in the pricing
- 25 practices, if you could also respond to that for me.

- And I'll come back to Staples on that; but let me
- 2 start with you, Ms. Tucci.
- 3 MS. TUCCI: Thank you. Meghan Tucci from
- 4 Target Stores. Again, our process has not changed.
- 5 We do not participate in hotel room shootouts. I'm
- 6 not familiar with that process. And we do not do
- 7 reverse auctions. We do an e-sourcing bid process.
- 8 We, also, do not set minimum or maximum price to begin
- 9 at. We just let the suppliers put in their first bids
- 10 and we have several rounds until we make our decision.
- 11 The decision is not solely based on low price. The
- 12 decision is based on experience with past suppliers,
- 13 how they handled the product logistically. Also, in
- our largest purchase, we require palletization of this
- 15 product, so we are not able to direct import this
- 16 product. It must come through the United States, so
- 17 we buy it from a U.S. supplier.
- 18 The pricing on the product, actually for us,
- 19 has been increased by the suppliers for the last
- 20 several years. So, the price on the raw materials and
- 21 other pressures have caused Target to take price
- 22 increases every year, although our retail price has
- remained the same to the end-use consumer.
- 24 COMMISSIONER OKUN: Okay. I heard that
- 25 response earlier. Can I hear from Walgreens on this?

1	MR. VANGUYSE: I'm Mark VanGuyse with
2	Walgreens. I can only speak for the past two-and-a-
3	half years. That's the period of time I've been
4	involved with this category. But, in 2004, we did an
5	auction process and much like Staples' experience, we
6	didn't, in all categories, go with the lowest bidder.
7	We obtained pricing that way and, then, obviously,
8	went with reliability to the vendors that we thought
9	could provide us product at a reliable time and with
LO	reliable quality. And then last year, we just
L1	obtained bids from the various producers and from
L2	that, just based on what we obtained, shows the vendor
L3	that we felt most comfortable with at that time, with
L4	a lot having to do with someone being able to have
L5	very consistent production of our own private label.
L6	COMMISSIONER OKUN: And, Mr. VanGuyse, do
L7	you do direct importing? Did you respond to that
L8	question?
L9	MR. VANGUYSE: Yes, we do direct importing.
20	COMMISSIONER OKUN: You direct import, as
21	well?
22	MR. VANGUYSE: Yes; yes.
23	COMMISSIONER OKUN: For your private label?
24	MR. VANGUYSE: Yes.
25	COMMISSIONER OKUN: Okay. Anyone else on
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- the panel want to respond to pricing practices in the
- industry, anyone else that would have information on
- 3 that?
- 4 MR. CAMERON: Well, just one thing.
- 5 COMMISSIONER OKUN: Okay, Mr. Zouru wanted
- 6 to say something and I'll come back to you, Mr.
- 7 Cameron.
- 8 MR. ZUORU: (Responds in Chinese.)
- 9 MS. GAO-SHEPPARD (INTERPRETER): This
- 10 morning, I heard from the producers, who said that all
- of their imports are not profitable. I want to use an
- 12 example to tell you why it's not true.
- MR. ZUORU: (Responds in Chinese.)
- 14 MS. GAO-SHEPPARD (INTERPRETER): In 2005,
- 15 Target had an auction and they directly -- Target
- directly approached us, invited us to participate in
- 17 the auction. And at that time, we mainly supplied to
- 18 Mead, to the U.S. market, so we didn't want to do
- 19 anything to offend Mead. So, we actually quoted
- 20 Target a price, which was 15 percent higher than the
- 21 price that we quoted to Mead. But, eventually, we
- 22 still won the auction from Target, which shows that
- 23 Mead apparently had quoted an even higher price to
- 24 Target. So, they didn't win the auction.
- 25 COMMISSIONER OKUN: Okay. Mr. Cameron?

1	MR. CAMERON: Madam Commissioner, you know,
2	you're talking about the issue of control. And
3	another way to look at this issue, and this is really
4	what we're talking about, we heard from the witness
5	from Watanabe that Mead went in, in 1999, and
6	essentially bought up all of their exports to the
7	U.S., 100 percent, not 50, not 25, 100 percent. If
8	you buy up all the volume, you, then, control that
9	volume.
LO	In 2006, when Staples was after they had
L1	filed this petition, when Staples is searching for
L2	2006 stuff, Norcom, which controlled a lot of supply
L3	in Brazil, withdrew the offers that it had made to
L4	Staples, with respect to those bids from Brazil. Now,
L5	is that control? The answer is yes, because they
L6	controlled a great deal of the supply. And that is
L7	exactly what the point is. The irony is that, of
L8	course, having withdrawn those bids from Brazil, that
L9	they, then, come in and say, we'll supply it. We
20	would like to bid x on this product from the United
21	States. The answer is, no, they didn't say boo.
22	COMMISSIONER OKUN: Okay. And that reminded
23	me, Mr. Cameron, that I never had a chance to go back
24	to the rest of the panel on the question of post-
25	petition, whether you're purchasing practices changed

- and, if so, how. Ms. Tucci, I'll start with you.
- MS. TUCCI: Thank you. The only thing that
- 3 changed for us for 2006 back-to-school season is we
- 4 did move our auction, our e-sourcing event up
- 5 approximately 30 days, due to the fact that we were
- 6 told that capacity would be very tight. And so, we
- 7 were concerned about that and everybody was pressuring
- 8 us to get our bid in and complete and a little
- 9 earlier. And we didn't move it up quite as far as
- 10 Staples, but we did move up about 30 days.
- 11 COMMISSIONER OKUN: Okay. So, that incurred
- in what month, then?
- MS. TUCCI: Our bid process moved up to
- 14 early November and it was previously a little bit
- 15 closer to Thanksqiving or post-Thanksqiving.
- 16 COMMISSIONER OKUN: Okay. And, then, of the
- 17 product you, then, sourced based on that, is that
- 18 public information, in terms of where you ended up
- 19 sourcing?
- MS. TUCCI: No.
- 21 COMMISSIONER OKUN: Okay. I think it's in
- 22 there, but I if you can --
- MS. TUCCI: I think it's in the bid data.
- It's in the data that we provided on the --
- 25 COMMISSIONER OKUN: Okay. And could you --

- can you say publicly whether your sourcing changed,
- where you're sourcing products? If you're not
- 3 comfortable, go ahead and do it post-hearing. It's
- 4 just I'm just trying to make sense of the argument of
- 5 whether the domestic industry benefitted, because you
- 6 paid a higher price to the domestic industry.
- 7 MS. TUCCI: Our bid process did not change
- 8 at all.
- 9 COMMISSIONER OKUN: Okay. And, then, who
- 10 ultimately won the bids?
- 11 MS. TUCCI: It does shift from year-to-year,
- 12 yes.
- 13 COMMISSIONER OKUN: Okay. I'll take a look
- 14 at it. And, maybe, Ms. Trossevin, if you could just -
- 15 again, because the reason I'm asking the question is
- 16 not to put you on the spot, but to try to understand
- 17 whether there was domestic capacity available, that
- 18 they were then able to sell to these major purchasers
- 19 at prices that allowed them to make more money than
- they were otherwise.
- 21 MR. VANDER SCHAAF: Commissioner Okun?
- 22 COMMISSIONER OKUN: Yes.
- MR. VANDER SCHAAF: You know, it dawns on me
- that the Petitioners this morning said a number of
- 25 times that they're better off now, because of the

- 1 preliminary dumping duties that have been imposed,
- that they're doing better and this, they say, shows
- 3 that there was some of causal nexus. That flies
- 4 flatly in the fact of their allegations that they need
- 5 critical circumstances imports, because the relief
- 6 hasn't been adequate. They can't have it both ways.
- 7 In critical circumstances, they're basically saying
- 8 that the imports have seriously undermined relief.
- 9 That's the standard. And then they, on the other
- 10 hand, say, well, now that the duties have been
- imposed, we're much better off. Well, are they better
- off because of the relief or not? They can't have it
- 13 both ways. Certainly --
- 14 COMMISSIONER OKUN: I see your point, but
- 15 what I'm trying to understand is just whether, to the
- 16 extent the Respondents' argument is about, you know,
- 17 that the Respondents control everything -- or the
- 18 Petitioners control everything anyway, that they've
- 19 manipulated the post-petition relief. I'm trying to
- 20 understand if there is anything I could look at to
- 21 have a sense of that or to better understand the
- 22 evidence. But, I understand what you're saying about
- 23 critical circumstances.
- Did anyone else wan to respond, in terms of
- 25 post-petition, how it affected purchasing decisions,

- 1 bid, any changes? Anyone else?
- 2 (No verbal response.)
- 3 COMMISSIONER OKUN: Okay. Well, if there's
- 4 anything you can put in the post-hearing brief, I
- 5 would appreciate looking at that again for the
- 6 purposes of responding to what Petitioners have asked
- 7 on that.
- Then, my yellow light is on, but Mr.
- 9 Cameron, I'm just dying to ask you this question about
- 10 cumulation, because, again, to the extent we have had
- this argument about Brazil, Brazil, and its size and,
- 12 yet, maybe it dwarfs Indonesia -- and my red light is
- on, but I'll close it -- might dwarf Indonesia, might
- 14 be the second largest, you don't dwarf China, okay.
- So, if you have to cumulate, is Brazil still a
- 16 significant non-subject source for purposes of a brass
- 17 geranium -- Gerald Metals analysis?
- 18 MR. CAMERON: Well, I don't know about the
- 19 geranium, but I would suggest to the answer to that
- is, yes, because we're talking about -- I mean, if you
- look just at the Staples' experience and what is
- 22 happening with non-subject imports, there is more than
- 23 Brazil. Mexico is significant and growing in
- 24 significance. Canada has always been a significant
- 25 supplier. So, yes, you're correct that Brazil isn't

- 1 China. But, I think that it gets back to a point that
- was raised, I believe, in one of your questions
- 3 earlier this morning with respect to, well, exactly
- 4 what happened as a result of this and are we looking
- 5 really at a short-term bump, rather than a long-term
- 6 development? They filed the case and created
- 7 essentially chaos in the marketplace for a very short
- 8 term. It isn't as if everybody had the entire year to
- 9 kind of see how things are going to play out and then
- 10 make an order, because they don't have that kind of
- 11 time. Everybody still had to make the orders and get
- things in place, wherever they could do. The irony
- for Staples was that they didn't get any U.S. offers.
- 14 So, I think that the answer to your question is, yes,
- 15 Brazil and non-subject suppliers do remain significant
- in a Bratsk analysis. And rather than my boring you,
- 17 I will answer some more in the post-hearing brief.
- 18 And I apologize to the Chairman for going over the red
- 19 light.
- 20 COMMISSIONER OKUN: I was going to apologize
- 21 to the Chairman for asking Don Cameron a question at
- the red light.
- MR. CAMERON: At the red light.
- MR. SHOR: And expecting a short answer.
- 25 COMMISSIONER OKUN: My mistake.

- 1 CHAIRMAN PEARSON: I suggest we just take
- that out of Commissioner Koplan's time.
- 3 (Laughter.)
- 4 CHAIRMAN PEARSON: Let me turn now to
- 5 Commissioner Lane.
- 6 COMMISSIONER LANE: I have a question for
- 7 Mr. Malashevich. It's so unusual for you to appear at
- 8 a hearing and not get to testify and I'm sure that you
- 9 had thoughts on this case. So, I'm going to start off
- 10 with a question and if I don't ask you the right
- 11 question, then why don't you just answer any question
- 12 that you want to answer.
- 13 (Laughter.)
- 14 COMMISSIONER LANE: My question is, you
- 15 heard this morning the Petitioners saying that they
- are losing money on the subject imports and they are
- 17 making money on their U.S. production. Now, have you
- 18 looked at the data in this case and do you have some
- 19 thoughts on that and do you agree with the
- 20 Petitioners' assessment of what is happening?
- 21 MR. MALASHEVICH: I certainly have looked at
- the data, Commissioner. I'm not prepared in the
- 23 public session to address the data that's provided by
- the domestic industry. And I think I'm limited in my
- 25 capacity to evaluate that, because I don't have a

- 1 liberty -- you know, an audit function. We just look
- 2 at the data as provided in the questionnaires and very
- 3 little quidance really is given as to the methodology
- 4 with which the imports were accounted for in the
- 5 reported numbers. I might have some additional
- 6 comments post-hearing on that.
- 7 But, what I found actually most compelling
- 8 about the financial information had nothing to do with
- 9 imports per se, but had everything to do with the
- 10 comparison of profitability reported for operations
- 11 restricted to the goods within scope versus
- 12 progressively broader configurations of the industry.
- 13 And that's addressed in more than one of the briefs.
- 14 And I think that has profound implications, because --
- well, for reasons that I can't say in public, but it's
- 16 well expressed in more than one of the pre-hearing
- 17 briefs. And if you want additional detail on that, I
- would be happy to answer it post-hearing. But, I
- 19 think that's really the most profound thing to look at
- 20 and it, also, has the beauty of simplicity. I would
- 21 recommend you look at those data again.
- 22 COMMISSIONER LANE: Okay, thank you, and I
- think maybe it would be helpful, if you would provide
- that in a post-hearing submission.
- 25 MR. MALASHEVICH: I would be pleased to do

- 1 so.
- 2 COMMISSIONER LANE: Okay, thank you.
- 3 Various Respondents have alleged that quality
- 4 differences exist with regard to the subject and
- 5 domestic merchandise and that these differences are
- 6 significant factors in purchasing decisions. But, the
- 7 Petitioners asserts that the fact that new importers
- 8 and suppliers are able to enter the market quickly and
- 9 capture market share demonstrates how little emphasis
- 10 purchasers actually place on the quality of the
- 11 products purchased. Do you agree with Petitioners'
- 12 assertion? Does the fact indicate that price is the
- most important purchasing factor?
- 14 MS. TUCCI: Meghan Tucci for Target Stores.
- 15 We would say that price is not the sole indicator for
- 16 our choice in this process. The logistics, the
- 17 timing, the handling of the product is so important.
- 18 Understanding Target's needs and requirements is very
- 19 important. New vendors enter the market. However,
- they are well-known vendors. They might have formed a
- 21 new company, yet they had experience in the industry.
- 22 They are trusted old partners of ours. They have in-
- 23 depth knowledge of Target and its processes, which
- adds a lot of value to the process that we go through.
- 25 So, we would say, yes, you can join the process and be

- 1 pre-qualified when you meet those requirements and can
- 2 be part of the bidding process. So, thus, we do not
- 3 always put the end decision of the day on price
- 4 solely. We have so many other factors in logistically
- 5 getting this product in. It weighs more importance on
- 6 it. I can't speak to the quality question.
- 7 COMMISSIONER LANE: Okay. Do you have
- 8 written specifications as to your qualifications that
- 9 you require of your suppliers? Are those written
- 10 down?
- MS. TUCCI: Yes.
- 12 COMMISSIONER LANE: And are they extensive?
- MS. TUCCI: We can provide that post-
- 14 hearing, if you would like.
- MS. DEMBSKI: Toni Dembski, Target Stores.
- 16 We can provide additional detail in post-hearing on
- 17 that. We can provide you with copies of that
- 18 documentation.
- 19 COMMISSIONER LANE: Okay, thank you. And,
- 20 Ms. Tucci, are you saying that the logistics of
- 21 getting the product are more important than the
- 22 quality of the product?
- MS. TUCCI: I'm saying that all three
- 24 factors play a decision. And I would say, first, the
- 25 logistics is considered; second, weighed by quality;

- 1 and third, by price.
- 2 COMMISSIONER LANE: Okay, thank you.
- 3 MR. MALASHEVICH: Excuse me, Commissioner
- 4 Lane, one further point. There's a section in my
- 5 prepared testimony that's entirely BPI, submitted on
- 6 Thursday, I would direct you to, because it's a very
- 7 detailed analysis of the bid market data. Petitioners
- 8 have characterized the bidding process as essentially
- 9 a spiral to the bottom, with price being the principle
- 10 swayer of the ultimate decision. And I think if you
- 11 read the testimony of that section, it's only a few
- 12 pages long with an accompanying exhibit, you'll see
- it's certainly not the case. It's not at all
- 14 supported by the data.
- 15 COMMISSIONER LANE: Okay, thank you. Did
- anyone else want to add to that? Ms. Ciulla?
- 17 MS. CIULLA: Yes. I'd like to respond to
- 18 that and part of this answer is in the brief that we
- 19 filed. If we take a look at that, what Staples has
- 20 stated is that quality is the number one factor,
- 21 supply chain logistics is the number two factor, and
- 22 pricing is the number three. And I believe if we take
- a look at the bids and the awards, that supports that,
- in terms of a decision.
- In terms of the quality and how important

1	that	is,	Ι	think	that's	evidenced	in	the	fact	that
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- 2 Staples has not purchased these products from China or
- 3 India. We have not purchased from them in the past
- 4 and that is driven by quality as the number one
- 5 factor. After exploring China a number of years ago,
- 6 we made the decision that they didn't have the quality
- 7 we needed. The reason why we purchased from China for
- 8 2005 is Mead came to us and Mead committed to us that
- 9 they would provide to us, that they would manage this,
- and would provide to us the quality that we required.
- 11 Specifically, we sent them samples of our product from
- 12 Indonesia and they committed to match the quality of
- that product. So, it truly is a driving factor. I
- 14 think that's evidenced in our history with Indonesia
- 15 and Brazil.
- 16 Also, we've had long-standing relationships
- 17 with both Tjiwi Kimia out of Indonesia and Tilibra out
- 18 of Brazil. When we change those relationships, we're
- 19 extremely cautious about the impact of supply chain
- and quality. As a matter of fact, it was not Staples
- 21 that chose not to continue the relationship with
- 22 Tilibra. Tilibra failed to quote business for Staples
- anymore, putting us in the position where we were
- 24 required to find another source. So, again, the
- 25 changes that we have had have been the result of a

- long-standing supplier no longer quoting the business
- 2 to us and another supplier convincing us that they
- 3 would provide that quality, which ended up not
- 4 happening.
- 5 COMMISSIONER LANE: Okay, thank you.
- 6 MR. VANGUYSE: Mark VanGuyse with Walgreens.
- 7 I'd like to reply to them stating that we have a lot
- 8 of equity built up in our corner office label, which
- 9 is our own private label. So, if we don't have a
- 10 quality product on the shelf, it not only reflects on
- 11 that product that the customer is buying right there,
- 12 but on other products throughout the store that has
- 13 that label. So, quality is the number one factor for
- 14 us. Reliability of supply is number two. And then
- 15 price is down on the decision tree, in making that
- 16 decision for us.
- 17 COMMISSIONER LANE: Okay, thank you. I
- 18 quess this is probably a legal question. How should
- 19 the Commissioners treat U.S. producers brokered
- 20 imports in its consideration of the volume of subject
- 21 imports, that price effects on the domestic like
- 22 product, and their impact on the domestic industry?
- MR. CAMERON: Commissioner, I would be glad
- to start and other people will join in, I'm sure.
- 25 Those are U.S. industry imports, whether you call them

- 1 brokered because they transferred title. They said in
- 2 Asia. The reality is, in Asia or in Brazil or
- 3 somewhere else, that really doesn't do very much.
- 4 That is U.S. imports.
- 5 It's our position, also, that U.S. imports
- are controlled by the U.S. industry. And in that
- 7 section that's controlled by the U.S. industry, you
- 8 should take that into account. They're not injuring
- 9 themselves. And, really, those are the significant
- 10 imports in the market.
- 11 MR. PERRY: Commissioner Lane, one thing I -
- 12 this is Bill Perry from Garvey Schubert. One thing
- that went over, it kind of got missed, is the largest
- 14 really significant producer in Canada, Hilroy, is
- owned by Mead. Hilroy is owned by Mead. So, Mead has
- 16 production in Brazil, in Canada, China, the United
- 17 States, and Mexico. So, this is a gigantic shell game
- and the shell game is where is the pea. This is why
- 19 Mead controls. It controls production operations
- 20 around the world.
- 21 COMMISSIONER LANE: Okay. Sir, you will
- have to identify yourself for the reporter.
- 23 MR. RAO: Barry Rao, American Scholar. I
- 24 have recently heard MeadWestvaco trying to source from
- 25 countries -- trying to buy companies that are in

- 1 Vietnam and the Far East, that are not part of the
- 2 scope, countries that are not part of the scope. So,
- 3 Mead is on the global buying spree and that's why they
- 4 took Hilroy in the 1990s, late 1990s, and in 2005,
- 5 they took over Tilibra in Brazil -- 2004.
- 6 COMMISSIONER LANE: Okay, thank you. Mr.
- 7 Shor?
- 8 MR. SHOR: I see the red light is on, so I
- 9 will be brief. I agree with Mr. Cameron on the
- 10 specific question you asked, but there is -- as a
- 11 theoretical matter, we don't see any difference
- 12 between brokered imports and direct imports. So, it
- 13 should be counted as domestic industry imports. But,
- 14 you can do that for volume purposes, because you have
- the data. On the pricing data, you don't have any
- 16 pricing data for the brokered imports. Those are
- 17 treated as the direct imports of whoever is importing
- 18 them. So, there's no way to distinguish those pricing
- 19 data from the -- what were they called in the staff
- 20 report, the non-producer imports.
- 21 COMMISSIONER LANE: Okay, thank you. Thank
- 22 you, Mr. Chairman.
- 23 CHAIRMAN PEARSON: Commissioner Koplan won't
- complain about us using a little more of his time.
- 25 (Laughter.)

1	CHAIRMAN PEARSON: Ms. Tucci, I probably
2	should explain that four years ago, when I moved from
3	Minnesota to northern Virginia, my children were not
4	enthused about this. They, at that time, were ages 13
5	and 10. And one of the reasons they weren't enthused
6	about it was less than two years earlier, the new
7	Super Target had opened at the intersection of
8	highways 101 and highway seven in Minnetonka. And
9	that was close enough that they could ride their
10	bicycles there and spend their hard-earned allowance
11	at their own discretion. And this was a huge increase
12	in their quality of life. So, they shall be quite
13	excited to hear that Target, once again, has been in
14	front of the Commission today and I have had a chance
15	to visit with you. We have a Target available only
16	some distance away now, so it's not nearly as
17	convenient.
18	I was curious to learn a little bit more
19	about your discussion about the palletized imports,
20	because, obviously, Target is a very sophisticated and
21	experienced company and with some products, has no
22	reluctance to import directly. And, yet, if I
23	understand correctly what you're saying for this
24	product line, you prefer not to deal directly with
25	producers in foreign countries. Is that correct?

1	MS. TUCCI: Meghan Tucci. Yes, that is
2	correct. The vast majority of our purchases in this
3	line paper product is in what we call a 10 pack, 70
4	count spiral notebook. Although we do have good
5	international sourcing and ability to run cartons
6	through that international facility, it is not
7	efficiently set up to run pallets through. It is the
8	best logistical savings for us to run the pallets of
9	this program directly to our stores, through the
10	distribution centers and to our stores. And,
11	unfortunately, our international center is not set up
12	to efficiently handle that. So, our preference is to
13	have our U.S. suppliers palletize for us and then we
14	buy from them and run the product through D.C. and
15	directly to our stores.
16	CHAIRMAN PEARSON: Okay. So, for imported
17	line paper products, they will be coming in, in a
18	container, I suppose; but in cartons in a container,
19	not on pallets in a container?
20	MS. TUCCI: That's correct; that's correct.
21	My understanding, again, when we make our do our
22	bid process with the suppliers, we're not aware, we
23	don't ask where they're going to get the product from
24	So, we don't even ask them to break it down from how
25	many multiple countries they're getting from or

- whether they're producing it in the United States or
- 2 not. So, it's probably actually a better question to
- ask one of the suppliers to answer. I'm not really
- 4 able to.
- 5 CHAIRMAN PEARSON: Well, it would be a
- 6 better question to ask your colleague, who is
- 7 preparing to answer it.
- 8 MS. DEMBSKI-BRANDL: You know, we really
- 9 don't know whether or not the cargo moves
- 10 internationally.
- 11 CHAIRMAN PEARSON: Actually, could you
- 12 identify yourself?
- 13 MS. DEMBSKI-BRANDL: That's kind of the
- 14 bottom line answer, we don't know if it moves
- internationally in pallets or on a floor load.
- 16 CHAIRMAN PEARSON: For the court reporter,
- 17 could you identify yourself for the record?
- 18 MS. DEMBSKI-BRANDL: Oh, I'm sorry, Toni
- 19 Dembski, Target Corporation. Excuse me.
- 20 CHAIRMAN PEARSON: Okay.
- 21 MR. GRAHAM: This is David Graham from
- 22 NuCarta. We did actually bring in some product and
- 23 palletization process was used for Target. It is not
- a simple process actually. Everything that comes in
- 25 is in containers, where the boxes of goods are stacked

- into the container with nothing else but just the
- 2 product. And the container does need to be unloaded
- 3 by hand and it's a -- I quess you would call it a very
- 4 laborious process on to pallets and then it must be
- 5 palletized in a particular pattern, so that it can
- 6 make it to Target stores without getting damages. And
- 7 all of that is a process that definitely takes time
- 8 and it, also, is a process that must be learned. It
- 9 is not something that can easily be accomplished
- 10 without having some experience as to how it needs to
- 11 be done.
- 12 CHAIRMAN PEARSON: Okay. So, I would be
- 13 correct to understand, then, that it's Target's
- 14 preference to deal with the U.S. manufacturer and then
- if they choose to import, that's fine. But, you would
- like it delivered to your distribution centers in the
- 17 same form as if they produced it in this country; in
- 18 other words, on pallets, packaged in the way that you
- 19 would require?
- 20 MS. TUCCI: Yes, that's correct. I can't
- 21 even say that it would be produced that way, if it was
- 22 done in this country. It's just how we require them
- 23 to pack it, placed on the pallet. It is very labor
- 24 intense. It has certain labels they have to put on
- 25 it. It has to be stacked a certain way. And our past

- 1 experience, when we've tested direct imports, again it
- was not efficient and quickly eroded any price
- 3 advantage we found doing that.
- 4 CHAIRMAN PEARSON: Okay, good. Any other
- 5 comments relating to logistics of imports that we
- 6 should have on the record?
- 7 (No verbal response.)
- 8 CHAIRMAN PEARSON: Okay. Another question
- 9 for you, Ms. Tucci. In your pre-hearing brief, you
- 10 cited increasing incomes in China as boosting the
- 11 demand for paper products, in general. And do you
- 12 have anything specific on this part regarding line
- paper products or, Ms. Trossevin, whoever is
- 14 appropriate spokesperson here?
- 15 MS. TROSSEVIN: We did provide a little bit
- of information in our pre-hearing brief and we would
- 17 be happy to try and elaborate on that with some
- additional information in the post-hearing brief. We,
- 19 also, have discussed that issue with Mr. Zouru a
- 20 little bit, in terms of the Chinese market and what's
- 21 happening there. And I would be happy to ask him, if
- 22 he has a couple of comments he would like to make for
- 23 you there.
- 24 CHAIRMAN PEARSON: That would be useful,
- 25 because, in so many cases, we deal with product coming

- from China and the question is, is the capacity to
- 2 produce in China growing faster than the capacity to
- 3 consume or the proclivity to consume? That seems to
- 4 be the issue that you've raised in your brief.
- 5 MR. ZUORU: (Responds in Chinese.)
- 6 MS. GAO-SHEPPARD (INTERPRETER): Right now,
- 7 there is statistics provided by the Petitioners, which
- 8 claim that China has great paper-making capability.
- 9 That's actually a myth. There are altogether more
- 10 than 3,000 kinds of paper, but China only makes a few
- of them that are suitable for making notebooks.
- MR. ZUORU: (Responds in Chinese.)
- 13 MS. GAO-SHEPPARD (INTERPRETER): China has
- improved its environmental standards, so a lot of
- paper mills with low production and low technology are
- 16 all closed. And in 2005, in our shipment to Mead, we
- 17 actually experienced an instance, in which we had to
- 18 cancel part of the order, because we didn't have
- 19 enough paper.
- MR. ZUORU: (Responds in Chinese.)
- 21 MS. GAO-SHEPPARD (INTERPRETER): Secondly,
- the Chinese market -- the demand in the domestic
- 23 Chinese market had been growing in the past couple of
- 24 years. Every year, it had been growing the rate of 25
- to 30 percent.

1	MR. ZUORU: (Responds in Chinese.)
2	MS. GAO-SHEPPARD (INTERPRETER): And also in
3	recent years, we realized that the Chinese currency
4	had been revalued, appreciated. So, that's not good
5	for exports. So, we re not focusing on exporting our
6	products.
7	MR. ZUORU: (Responds in Chinese.)
8	MS. GAO-SHEPPARD (INTERPRETER): Right now,
9	we are in an era of so-called knowledge-based economy.
10	So, the demand of paper has been increasing and we
11	have seen in the past couple of years that the demand
12	of paper from China's neighboring countries had been
13	increasing, as well. So, it's very obvious that the
14	paper supply in China is not enough to meet the demand
15	of the market.
16	MR. ZUORU: (Responds in Chinese.)
17	MS. GAO-SHEPPARD (INTERPRETER): And, in
18	particular, I'm referring to the 55 gram or the 50
19	pound of paper, as you referred to the U.S. industry.
20	The supply of this particular kind of paper is
21	diminishing.
22	CHAIRMAN PEARSON: Okay. And with
23	indulgence of Commissioner Koplan, let me offer just
24	one follow-up. The writing in Chinese characters
25	obviously is at least somewhat different than writing

- in English. Does that mean that there are different
- types of lined paper products that are commonly used
- in China or does the Chinese market use the same
- 4 products that we've had on display here?
- 5 MR. ZUORU: (Responds in Chinese.)
- 6 MS. GAO-SHEPPARD (INTERPRETER): Two points.
- 7 One is a lot of the businesses in China are government
- 8 affiliated and they have very high criteria for
- 9 notebooks. So, the notebooks available in the Chinese
- 10 market are generally of higher quality than the
- 11 notebooks that you can find in the U.S. market.
- 12 Secondly, it is true that Chinese characters
- are different from English; but, right now, the
- 14 notebooks are the same. We have -- the lines are also
- 15 horizontal.
- 16 CHAIRMAN PEARSON: Okay, good. Well, thank
- 17 you, very much. Madam Vice Chairman?
- 18 VICE CHAIRMAN ARANOFF: Thank you, Mr.
- 19 Chairman. One of the discussions that we had with
- 20 Petitioners this morning and that has come up again
- 21 this afternoon was the question of the ability of U.S.
- 22 producers to meet demand in the post-petition period.
- 23 And this morning, some of the domestic producers
- 24 testified that there are a number of things that they
- 25 could do, to produce more in the United States, if

1	they receive a favorable outcome in this case. They
2	talked about more shifts, producing through more parts
3	of the year, bringing back on machinery that is
4	currently not being used, and a number of other
5	things. The testimony I heard this afternoon was,
6	well, if that's true, why were the domestic producers
7	not bidding on some of the retailers here purchases
8	for back-to-school 2006. So, the question I want to
9	put to you is I'm trying to reconcile those two facts
LO	or sets of facts. Is it possible and I put this
L1	question to Petitioners, as well, to respond in post-
L2	hearing is what we're looking at here simply that
L3	the domestic producers actually cannot expand their
L4	production in the ways that they described or is more
L5	a case that because it would require them to spend
L6	money bringing on equipment and because it would
L7	require them to make commitments to workers, they
L8	haven't done it pending the outcome of this case?
L9	MR. CAMERON: I think some of the importers
20	or some of the other producers will have a view on
21	this. But, I believe ours, from the Staples'
22	experience, and maybe it is true that Staples is not
23	representative of everyone, but it is certainly true
24	that we had no offers. And if that be the case, it
25	does somewhat beg the question as to whether or not

- talk is cheap or whether or not, yes, they got to bump
- 2 up. True enough, I mean, we haven't seen the data,
- 3 but we suspect that there is some bump up. But, does
- 4 that really answer the long-term question? And that,
- 5 I believe, is the real answer. We believe that,
- 6 actually, they are participating substantially in the
- 7 import market, as well. A question was raised earlier
- 8 today, I believe by Commissioner Lane, as to when they
- 9 present their data for the first six months, is it
- 10 also going to show that imports by them from subject
- 11 countries have essentially gone down to near zero.
- 12 And we suspect that the answer to that is,
- undoubtedly, yes. Again, what does that prove, if
- 14 they are the ones that are accountable for much of the
- previous increase. We, also, believe that they will
- 16 also show substantial imports from non-subject
- 17 sources, which goes to exactly the point, which is
- 18 that is exactly where a lot of this is going to go
- 19 long term.
- 20 VICE CHAIRMAN ARANOFF: Did anyone else want
- 21 to respond? Ms. Trossevin?
- 22 MS. TROSSEVIN: I think it's also important
- when you look at the capacity issue, I think as Mr.
- 24 Shor mentioned earlier, I mean, you have, first of
- 25 all, the basic numbers in the report that already show

- that you have a large gap. And I do think that when -
- 2 and you have the industry taking production in the
- 3 United States offline. Now, granted, they say that's
- 4 because of the imports. But, I think we've shown that
- 5 their story about having to import to survive is not
- 6 accurate.
- 7 But, I think you also have to look at where
- 8 are they investing in production. I mean, they are
- 9 investing in capacity. They have invested in capacity
- in Brazil. And that capacity is very important,
- 11 particularly because of the counter cyclical seasons
- in Brazil. So, Brazil offers -- when you're talking
- about getting more bang for your buck, when you buy
- 14 capacity in Brazil, you get a lot more bang for your
- buck, because you can produce at a much higher rate on
- an all-year-round basis, if you are producing for the
- 17 Brazilian market and for the North American market, at
- 18 the same time. So, I think that those are all -- when
- 19 you weigh the facts and you weigh the stories and how
- things match up, I think those are very important
- 21 facts to take into account.
- 22 MR. VANDER SCHAAF: Mr. Graham used to work
- at Norcom, and I think he had some points about the
- 24 capacity there.
- 25 VICE CHAIRMAN ARANOFF: Okay. Go ahead, Mr.

- 1 Graham.
- 2 MR. GRAHAM: In particular it is somewhat
- difficult to actually determine how much more capacity
- 4 can be gained when you have to consider that a lot of
- 5 the products that you need to produce are customer-
- 6 specific products. In other words, the customer will
- 7 demand that it look in a particular way. It is their
- 8 design. It is their product. It can only be sold to
- 9 them.
- 10 Without getting a commitment from them or
- 11 getting an order it is very difficult to start your
- 12 production earlier without taking a great risk that
- you may not end up being able to fully be the supplier
- of all the products that you produce to that
- 15 particular customer.
- So there are capacities that may be
- 17 available but it's hard to determine how much of that
- 18 capacity can be used in a customer-specific product
- 19 situation.
- 20 VICE CHAIRMAN ARANOFF: I appreciate all of
- 21 those responses. And again, I do invite Petitioners
- also to comment on this issue in your post-hearing
- 23 brief.
- 24 MR. SHOR: I'm sorry. I think it's also
- 25 important to keep in mind the timing of the petition

- in this case in analyzing the post-petition effects.
- 2 You heard testimony about the back to school season
- and the bid data that's solicited in November or has
- 4 moved up a little. The petition in this case was
- 5 filed in September, the case was initiated in October.
- 6 That was right at the start of the back to school
- 7 season. So everything that results after that was the
- 8 result of the chaotic period where people were
- 9 scrambling in the fall of last year to secure supplies
- 10 for this year.
- I think the question was asked earlier, well
- is this a short term phenomenon or a long term
- phenomenon? I think 2007 is likely to look very
- 14 different than 2006 once the problem of the case is
- sorted out and people have time to secure alternatives
- 16 sources of supply. So the fact that a lot of
- 17 production may have been shifted to the domestic
- 18 industry in 2006 relates to the timing of the petition
- and that may not necessarily be the case in 2007.
- 20 VICE CHAIRMAN ARANOFF: Okay. I appreciate
- 21 that too.
- 22 I'm going to move on to a different area.
- 23 Petitioners have made the suggestion that it
- 24 would be more accurate with respect to our price
- 25 underselling data if we were to quantity weight the

- data in order to account for the seasonal nature of
- the market.
- 3 Mr. Malashevich or anyone else, do you want
- 4 to comment on whether that makes sense?
- 5 MR. MALASHEVICH: Bruce Malashevich, I think
- 6 I'll start out.
- 7 Basically we normally in recent years among
- 8 the material set out to APO authorized people, it's
- 9 been the SASS program the staff uses to do the
- 10 underselling calculations, basically. We requested
- that program but understood that it's being revised.
- 12 That's really a question that's best
- answered once the final data set the staff generates
- and the SASS program is generated.
- 15 MR. CAMERON: Commissioner? One other point
- that I think needs to be pointed out is the weighting
- 17 it by quantity doesn't really address the fundamental
- 18 problem that we have with the data. The fundamental
- 19 problem with the data is that it largely reflects
- 20 intra-industry competition so it doesn't really tell
- 21 you very much about what is in fact happening with
- 22 over-selling and under-selling and that is the
- 23 critical point about the data.
- They want to weight-average it by quantity?
- 25 Actually, if you want to see the quantity that is

- involved you can see how much it is in the staff
- 2 report in terms of how much of it is accounted for by
- 3 the U.S. industry and it's quite substantial.
- 4 VICE CHAIRMAN ARANOFF: I take your point on
- 5 that but obviously we've thought about that because
- 6 everyone raised it in their brief, and we asked the
- 7 staff for what if you only look at the data for
- 8 independent importers who are not associated with the
- 9 domestic industry? Without going into BPI it's not
- 10 clear that the trends are any different, generally the
- 11 data's different.
- MR. CAMERON: Fair enough. Actually I
- 13 believe the footnote that you're referring to in the
- 14 staff report says that the trends for U.S. industry,
- 15 U.S. controlled, and trends for the overall are not
- 16 that different which actually mathematically would not
- be a big surprise to you, number one.
- 18 Number two, even the data with respect to
- 19 the "non-controlled imports", in other words the
- independent imports. A question for this Commission,
- 21 how many of those are brokered imports? The answer
- is, the Commission doesn't know the answer to that
- 23 question, which is exactly the point that Mr. Shor was
- 24 making earlier. In other words the "non-controlled
- 25 U.S. imports", that just means they are imported by

- 1 somebody that is not a U.S. producer. It doesn't mean
- that they were not brokered by a U.S. producer.
- 3 Again, it is a fundamental problem with the pricing
- 4 data that you have.
- 5 Thirdly, that independent data is very
- 6 small. It's whatever. But I think that relative to
- 7 the other it's small, and we would suggest to you that
- 8 it doesn't really tell you very much and that is
- 9 exactly the point of that pricing data. That pricing
- 10 data is interesting, but the pricing data largely
- tells you about what is happening with intra-industry
- 12 competition.
- So I get your point but I'm not sure at the
- end of the day if you dissect that data that you reach
- the conclusion that you come to something all that
- 16 meaningful. But it's interesting.
- 17 VICE CHAIRMAN ARANOFF: Which takes me to
- 18 the one I'll try to squeeze in on the yellow light
- 19 since everybody else has --
- 20 MR. CAMERON: It's Commissioner Koplan's
- 21 time. You should feel free.
- 22 VICE CHAIRMAN ARANOFF: That is I know that
- a number of the members of the staff knew the panel
- spent time in their brief trying to persuade us that
- for one reason or another our under-selling data

1	aren't really worth the paper they're written on at
2	this point. So my question to you is well, I think
3	one of the reasons for that is because to the extent
4	that retailers are importing themselves, there's no
5	sales at the same level of trade to compare and that's
6	nothing nefarious, it's just true.
7	So should we instead be looking at the bid
8	data? Is that a better place for us to be looking at
9	price effects in this market because it's the same
10	level of trade and it's precisely the same product?
11	MR. CAMERON: We actually agree with the
12	Petitioners that the proper point to do is the pricing
13	data that you've analyzed.
14	What we have said, however, is that for
15	Petitioners to suggest that this is invested with a
16	great deal of meaning is a bit misleading. So we
17	don't really think that much of it.
18	Thirdly, the suggestion has been made by
19	Petitioners, for instance, that Brazil is really this
20	very honorable and we believe they're honorable,
21	but very high-priced, fair trader, et cetera. I've

VICE CHAIRMAN ARANOFF: -- given what's

never heard so many people say so much nice things

about Brazil in all the time that I've been here.

This is the first Commission hearing I've been at --

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- 1 going on in Geneva.
- 2 MR. CAMERON: Exactly. But this is the
- first time I've heard that they're not subsidized,
- 4 honestly, in any industry. But I'll take their word
- 5 for it.
- 6 But the point of this is that we actually
- 7 have analyzed their prices and their prices actually
- 8 are not all that different from anybody else's prices.
- 9 I will grant you that it's U.S.-industry controlled as
- well, but that really is the point.
- 11 We also had supplied some information to you
- 12 with respect to a comparison in the case of Staples in
- our post-conference brief later last year and we will
- 14 submit that again for the record, but what it
- demonstrated was that the prices from Brazil and the
- 16 prices from Indonesia that Staples was paying weren't
- 17 any different.
- So it's very nice to hear that Brazil is
- 19 really not any problem. It's the second-largest
- 20 supplier. They are either under-selling or at the
- 21 same levels as everybody else.
- 22 So yeah, there are some things that you can
- 23 take way from that pricing data but the idea that
- cumulated imports are under-selling imports, that's
- one thing you really can't take from that data.

- 1 VICE CHAIRMAN ARANOFF: I appreciate those
- 2 answers. My time is up.
- I guess I would just say for post-hearing to
- 4 both sides again -- My current inclination, because
- 5 there are these questions about the under-selling data
- is to say gee, maybe I should be looking at the big
- 7 data again. So if there's anything you want to say to
- 8 persuade me that that's a good idea or a bad idea,
- 9 please feel free.
- 10 MR. CAMERON: Fair enough. Thank you.
- 11 VICE CHAIRMAN ARANOFF: Thank you, Mr.
- 12 Chairman.
- 13 CHAIRMAN PEARSON: You're welcome.
- 14 Commissioner Hillman?
- 15 COMMISSIONER HILLMAN: Thank you. I will
- only comment parenthetically that when I take my
- 17 school-age children to purchase their school supplies
- 18 they will no doubt be wearing their Brazil national
- 19 team soccer jerseys that they have not taken off for
- 20 the last three weeks.
- 21 (Laughter).
- 22 So I will tell you that Brazil, at least in
- 23 my household, is highly praised.
- In any event, let me try to make sure I
- 25 understand a couple more things on this.

1 Ms. Ciu	lla, in	your	testimony	you	noted	that
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- 2 none of the major domestic producers with the limited
- 3 exception of need was willing to provide a bid to
- 4 supply us with lined paper that was produced in the
- 5 United States. I just want to make sure. Was it a
- 6 condition of the bid that the product be produced in
- 7 the United States?
- 8 MS. CIULLA: No, it was not. All of the
- 9 products in the bid were Staples-branded products. As
- 10 such we need to know where they're produced, so
- they're simply asked to document where the product
- 12 will be produced.
- 13 COMMISSIONER HILLMAN: But it didn't say on
- the bid must be a product of the USA or anything to
- 15 that effect?
- MS. CIULLA: No.
- 17 COMMISSIONER HILLMAN: For the other
- 18 purchasers, Walgreens, Target, anyone else, do you
- 19 know or care where the product comes from?
- MS. TUCCI: Target, no we do not.
- 21 COMMISSIONER HILLMAN: Walgreen?
- 22 MR. VAN GUYSE: We want to know, and we do
- 23 care.
- 24 COMMISSIONER HILLMAN: Do you condition bids
- 25 on a particular source?

1	MR. VAN GUYSE: We don't condition bids on a
2	particular source but there are vendors, suppliers and
3	ports that we're more comfortable with getting
4	products through our system.
5	COMMISSIONER HILLMAN: Mr. Van Guyse, if I
6	can stay with you.
7	You talk a lot about how Mead decided to
8	source from China and encouraged you to participate in
9	this process, and Staples went through the same
10	experience. Just so I understand it, was price
11	discussed with that? Did Mead tell you why they
12	wanted to have you start purchasing their product that
13	was produced in China?
14	MR. VAN GUYSE: That pre-dated me because we
15	were buying domestically in 2001, and 2002 is when we
16	started buying imports from Mead, so it pre-dated me,
17	so I'm not privy to all the details in that matter.
18	COMMISSIONER HILLMAN: Ms. Ciulla, I don't
19	know whether you have any information of this issue of
20	when Mead came to you to say we're going to start
21	sourcing the product that we're selling to you from
22	China. Did they give you an understanding of why they
23	were doing this?
24	MS. CIULLA: Mead explained to us that
25	growing the source in another country, specifically

- 1 China, was an initiative for the company. It's part
- of the company's growth.
- 3 COMMISSIONER HILLMAN: As opposed to price.
- 4 Was price discussed?
- 5 MS. CIULLA: Price certainly was part of the
- 6 discussion, yes. As well quality was part of the
- 7 discussion because the product that Staples had
- 8 purchased from Mead the prior year, which was one
- 9 item, that they had purchased only the prior year, no
- 10 other prior history of purchases with them on this
- 11 product, it was actually another U.S. supplier who was
- our preferred U.S. supplier. That year we had issues
- with both timely delivery of the product as well as
- 14 the quality of product. So with their bid for this
- 15 product in 2004 part of the issues were the quality of
- 16 product that they supplied for us out of the U.S., the
- 17 supply chain of the product out of the U.S..
- 18 Subsequently, when told that we would not buy from
- 19 them that same one item that we purchased from them
- the prior year, they then came to us and we purchased
- 21 three items, greatly expanded the product that we had
- 22 been buying from them, through the China distribution.
- 23 COMMISSIONER HILLMAN: Questions for Mr.
- 24 Zuoru just to make sure I understand a couple of
- 25 things.

1	In the written testimony that you provided
2	that states that we do, this is at the end of the
3	testimony, "Although we do not have a presence in the
4	U.S. market because we sold through MeadWestvaco," is
5	the beginning of the sentence. I just want to make
6	sure I understand two issues. One, it's my
7	understanding that a significant amount of what had
8	been provided from Watanabe to MeadWestvaco were some
9	of these specifically excluded products which
LO	presumably would not be subject to any final order
L1	that might issue.
L2	So my question is, why are they not still
L3	being sourced through Watanabe if they are not subject
L4	to the order? I believe all the Five Star products or
L5	some of the other specifically excluded products. And
L6	again, if you have to answer this in a post-hearing
L7	brief, that's fine as well.
L8	MR. ZUORU: (Responds in Chinese)
L9	MS. GAO-SHEPPARD (INTERPRETER): It was only
20	in 2005 when we sold some of the Five Star notebooks
21	to the United States market through Mead.
22	COMMISSIONER HILLMAN: And your testimony
23	says that you do not have a presence in the U.S.
24	market. I guess I thought I'd understood that you
25	were currently supplying product to Target. I thought

- 1 that was what was said earlier. That's not what was
- 2 said? I'm sorry. To somebody.
- MS. TUCCI: Meghan Tucci with Target.
- In 2005 we purchased product directly from
- 5 Watanabe Filler Paper.
- 6 COMMISSIONER HILLMAN: Now in 2006 Watanabe
- 7 is not selling anything into the U.S. market.
- 8 MS. TROSSEVIN: I will let Mr. Zuoru tell
- 9 you the amount, if there's been any sales to the U.S.,
- 10 but also just to clarify the point of that statement,
- when we're also talking about a presence in the United
- 12 States what we were also talking about was that
- 13 Watanabe itself does not market on its own in the
- 14 United States. In other words it only marketed
- 15 through Mead. It didn't have its own sales and
- 16 distribution network in the United States.
- 17 COMMISSIONER HILLMAN: That's more what I
- 18 was trying to understand. The specific information
- about whether you're continuing to sell here I presume
- 20 would be in a questionnaire response. I'm not trying
- 21 to get at confidential information. I'm trying to
- 22 understand the gist of this statement, "We no longer
- have a U.S. presence."
- So you theoretically could have a U.S.
- 25 presence in the excluded products, you could still

- 1 have a presence in other ways. So that's what I was
- 2 trying to understand is that once the case was filed
- you in essence terminated your relationship with
- 4 MeadWestvaco? That's what I'm trying to understand,
- is whether you continue to have any relationship to
- 6 sell through Mead.
- 7 MS. GAO-SHEPPARD: In 2006 they still sold a
- 8 small amount of non-subject products to Mead's
- 9 Canadian subsidiary.
- 10 COMMISSIONER HILLMAN: all right. I just
- 11 wanted to make sure I understood that relationship.
- 12 Mr. Graham, I wanted to go back to a comment
- that you made in your testimony which was in your view
- 14 the domestics make more money on imports than they do
- on their domestically produced goods, which at least
- 16 strikes me as directly the opposite of what we heard
- from the domestic industry this morning. I would say
- 18 to me, at least, it looks to be not consistent with
- 19 the data that we have on the record which may be the
- 20 accounting issue that Mr. Shor was talking about
- 21 earlier.
- Nonetheless, I would like to understand from
- you, why do you say that?
- 24 MR. GRAHAM: I do concur with Mr. Shor that
- 25 it does get to an accounting issue, but based on some

- of the information which I received and reviewed as an
- 2 employee at the time of Norcom, it was clear that
- 3 there was money that was being made on product that
- 4 was imported from various countries -- Indonesia,
- 5 China and Brazil -- and also there was money that was
- 6 being made on product that was made in the U.S.. But
- yes, there was profitability shown on those particular
- 8 items on information that was given to me during my
- 9 time.
- 10 COMMISSIONER HILLMAN: Okay. The other
- issue that we've heard this afternoon on this that is
- different from what we heard this morning was this
- issue of a markup on imported products, at least
- inferring from Mr. Zuoru's testimony that they in
- 15 essence won a bid at 15 percent above, as I heard it,
- 16 above the price at which they were selling the product
- 17 to Mead. That would suggest there is some markup that
- the industry is getting on its imports.
- 19 Do you have any information about what you
- 20 think is or is not happening with respect to a markup
- 21 on imported products?
- 22 MR. GRAHAM: Yes. Obviously if you're
- 23 making some money on part there is going to be some
- 24 markup but I'd like to address that confidentially,
- possibly in the post-hearing brief.

1	COMMISSIONER HILLMAN: Fair enough, I
2	appreciate that.
3	MR. SHOR: If I can just respond to that.
4	COMMISSIONER HILLMAN: Mr. Shor?
5	MR. SHOR: I think the testimony from the
6	domestic industry was very carefully worded on that.
7	I think they were trying to distinguish between
8	getting a commission on sales and buying and
9	reselling. I think what they were trying to say is
10	they buy and resell and there could be a difference in
11	price there. I don't believe for a minute that they
12	would buy and sell at the same price and I don't think
13	that was the testimony.
14	COMMISSIONER HILLMAN: I appreciate those
15	comments.
16	I think with that I have no further
17	questions. Thank you all very much for your patience
18	and your answers to our questions. Thanks.
19	CHAIRMAN PEARSON: Commissioner Okun?
20	COMMISSIONER OKUN: Thank you.
21	Ms. Ciulla, I just wanted to follow up on a
22	couple of points on your response to Commissioner
23	Hillman with regard to when Mead offered the Chinese
24	product. I'm trying to understand, they had supplied
25	one product I heard you say before that was a U.S

- 1 produced product that wasn't what you were looking
- for, then they came in and offered to supply Chinese-
- 3 produced product and they get that bid. Was it a bid
- 4 at this point? Was this part of the bidding process
- 5 or part of just a normal --
- 6 MS. CIULLA: Typically the bidding process
- 7 starts out with the suppliers quoting prices on bids,
- 8 then we do enter into a negotiation. So this is part
- 9 of the discussion and negotiation after the bids had
- 10 been supplied.
- 11 COMMISSIONER OKUN: After the bids had been
- 12 supplied, okay.
- So prior to that, that business was another
- 14 U.S. producer, I thought I heard you say.
- MS. CIULLA: In terms of the U.S. supply of
- those items prior to that it was another U.S.
- 17 producer. Mead had had some volume of one item for
- 18 one year and that was not a good experience.
- 19 COMMISSIONER OKUN: Right. So when they
- 20 come in with the Chinese product and they get that,
- 21 was that a lower price than what you were previously
- paying from the other U.S. producer? If you can't
- 23 respond here you can do it confidentially.
- I'm just trying to understand. If you are
- the other U.S. producer out there, you hear this

- 1 story, I think you think it lost the sale to the
- 2 Chinese if it were at a lower price. I'm just trying
- 3 to understand if it's something different.
- 4 MS. CIULLA: I'd rather refer to the data
- 5 and make the accurate information --
- 6 COMMISSIONER OKUN: That's fine.
- 7 MS. CIULLA: I believe it was pretty
- 8 competitive to the price that Mead had sold the
- 9 product to us the prior year, but I'll get the exact
- 10 data.
- 11 COMMISSIONER OKUN: Okay, I appreciate that.
- 12 My final question is a little bit of a
- theory of the case type question so I might have to
- 14 use Commissioner Koplan's plan again. I don't know.
- 15 Mr. Shor, maybe I'll start with you and then move
- 16 through counsel here.
- 17 Listening to all the testimony, it's 5:20
- 18 now, we have other cases where you have domestic
- 19 producers who import a lot of product. I think some
- 20 of my fellow Commissioners have observed we see an
- 21 increasing amount of cases that look like there are a
- 22 lot of imports coming in that are controlled or that
- domestic imports are supplying, and some of those
- 24 cases were referenced in briefs -- Bedroom Furniture,
- 25 Diamond Sawblades, Outboard Engines.

1	I guess to me it looks different than all
2	those. In other words you can have, and we have some
3	domestic industries that may be importing to
4	complement a line; you see domestic industries who are
5	importing because they think it's the right business
6	model and they oppose bringing a petition.
7	Here the very odd thing about it is that you
8	have a domestic industry importing a lot of product,
9	accounting for its use at a majority of the subject
LO	import, and yet they bring a case, and the disconnect
L1	for me is I don't understand why you would do it just
L2	to bring in Brazil. I mean, to me, it doesn't look
L3	like that is enough to bring a case.
L4	And so my theory of the case, not the one
L5	proposed by Petitioners because they may not want to
L6	say this, but I could look at this and say they
L7	thought it might work. They thought if you go in and
L8	you get Mr. Hurs (ph) to produce all this and you
L9	control it, you control the prices a little bit, you
20	can make some money, and you can shift around product
21	and it seems like a pretty good deal. But if they
22	don't make any money on it in selling these things,
23	you know what, the imports actually are injuring their
24	domestic facilities and the best thing they can do is
25	bring a case and try to fix pricing in the markets.

- 1 Again, not anybody's theory of the case other than
- 2 Commissioner Okun's right now, and not even my theory
- of how I would decide the case.
- But I just want to throw that out, that
- 5 doesn't this look different than other cases where
- there have been imports?
- 7 MR. SHOR: This is a very different case
- 8 from any other case, and I have them all stacked under
- 9 the table, and I was reading them before. It's
- 10 different in many respects and you've identified some
- of them.
- 12 One, the extent to which the domestic
- industry is involved in imports. Usually the
- percentages are reversed in the other cases.
- Two, the extent to which the domestic
- 16 industry is responsible for the increase in imports
- 17 over the POI. I think in all the other cases domestic
- 18 industry imports were declining over the period, so
- they were getting out of the business. This one's
- 20 going the other way.
- 21 Three, as you said it's not the domestic
- industry trying to complement their product line with
- 23 products they don't produce here. They're putting
- their names, Norcom or Mead, on the imported products,
- 25 and unless you look for the tiny print that says where

- it's made you can't distinguish the product. So it
- 2 shows a deliberate business strategy not to try and
- 3 keep their profitable products here and their imported
- 4 products, they're moving everything off-shore as fast
- 5 as they can it seems.
- 6 Did the strategy work? Apparently not.
- 7 Maybe they did think that they could control imports
- 8 and maybe they did or maybe they couldn't or maybe
- 9 there were just other countries that came into the
- 10 market.
- I don't have a good sense for what happened,
- 12 but I think from the Commission's perspective with the
- absence of Brazil in this case, with the absence of
- 14 Canada, both of which countries where Mead has
- 15 production operations, you have to ask the question of
- 16 what's the purpose of this petition? Is it to protect
- 17 domestic production? Is it to protect production in
- 18 third countries where the domestics seem to have more
- of a foothold? and also look at what happened between
- the domestic control of non-subject and subject
- 21 imports. Is this a case in which the domestic
- 22 industry was not sourcing from third countries at all
- 23 before imports were started? Or were they importing
- from another country and switched? All those factors
- 25 are different here.

1	But it just doesn't add up, and I agree with
2	you that it doesn't add up. It doesn't look like it's
3	a petition aimed at protecting domestic production.
4	MR. CAMERON: Commissioner, if I may add.
5	We take your point. It isn't like all of
6	these other cases in a significant way for the reasons
7	that you stated.
8	Let's read just one paragraph from Wooden
9	Bedroom Furniture. "Members of the domestic industry
10	were themselves importers of a substantial volume of
11	subject imports during the period, but their share of
12	total imports remained essentially stable throughout
13	the POI. Accordingly, importers who were not domestic
14	producers accounted for a large majority of subject
15	imports as well as the bulk of the increases in
16	subject volumes during the period of investigation."
17	That is not our case. That really is the
18	point.
19	The other is, not only do we have
20	substantial involvement as Mike is saying in the
21	subject merchandise, we have incredibly substantial
22	involvement, if you look at your data, with respect to
23	imports of non-subject merchandise.
24	Thirdly, in our brief we tried to give you
25	the graft. There have been accusations made that

- 1 Respondents have been talking about conspiracy
- theories. I mean, it really is kind of like Harry
- 3 Truman when he said you know, look, I'm not giving
- 4 them hell, it is hell. This is what it is. This is
- 5 reality. All we're giving is the tables. We're
- 6 giving the data that you have in the report.
- 7 What the data is showing is that there are
- 8 shifting by U.S. producers going back and forth all
- 9 over the place of imports of the product. The
- 10 question is, where is it coming from.
- 11 So you may be right, that it's not just
- 12 Brazil, but you can actually draw some conclusions
- from this data, and Brazil is without question a
- 14 significant component of this case. Not only in terms
- of the fact that it's significant, but in terms of the
- importance of Brazil as a source of supply for this
- 17 domestic industry. We believe that the data that has
- 18 already been collected by the Commission makes that
- 19 quite clear.
- 20 MS. TROSSEVIN: Marquerite Trossevin.
- I think it's also very telling that
- 22 Petitioners repeatedly refer to the fact that they had
- 23 to import to survive, and I think it's telling because
- 24 I think it's a recognition that the statute really
- doesn't contemplate protecting the U.S. industry from

- 1 their own business decisions if they turn out to be
- 2 wrong.
- 3 The statute says, the part of the statute
- 4 that Petitioners rely on, it's in the impact section,
- 5 and it does talk about assessing impact in terms of
- 6 production operations in the United States. So you
- 7 are looking at the impact on U.S. production. Again,
- in and of itself, it doesn't say that the producers'
- 9 own imports are irrelevant.
- 10 Also the legislative history that is cited,
- which is the only thing that illustrates at all what
- is meant by looking at the impact on U.S. production,
- uses as an example a U.S. producer who makes a profit
- on imports that they have to do to remain competitive
- in order to survive. So the statute and the
- 16 legislative history suggests that that limitation is
- 17 there that relates to this whole idea about whether or
- 18 not it's imports to survive or imports to meet
- 19 competition, which they have repeatedly noted.
- 20 But that is also not the case here. That is
- 21 not the case here. You can look at Mr. Zuoru's
- 22 testimony, you can look at the import statistics that
- we've put in our brief. These U.S. producers went to
- foreign sources at a time when they were not facing
- 25 import competition. These are direct and deliberate

- 1 outsourcing strategies. And that is not the intent of
- the statute. That's not what it says, that's not what
- 3 the legislative history says, and that's not what it's
- 4 intended to do.
- 5 COMMISSIONER OKUN: Thank you for all those
- 6 responses. I will look forward to seeing any further
- 7 elaboration you want to make of that in particular
- 8 with reference to the statute and the legislative
- 9 history, Ms. Trossevin, in post-hearing briefs, and
- 10 also we'll ask you in addition to the cases, I know
- 11 Mr. Shor you said you'd look at them, make sure you
- 12 look at Retail Carrier Bags as well.
- 13 With that, I'm on Commissioner Koplan's
- 14 time, but I'm done now.
- 15 CHAIRMAN PEARSON: Commissioner Lane?
- 16 COMMISSIONER LANE: Mr. Chairman, should I
- 17 start off with Commissioner Koplan's time or my own?
- 18 (Laughter).
- 19 CHAIRMAN PEARSON: If you do then I would
- 20 have to talk to him when he gets back about how he
- 21 used too much time this afternoon.
- 22 COMMISSIONER LANE: Okay, thank you.
- To follow upon this line of questioning, is
- it appropriate for the Commission to exclude from the
- 25 domestic industry those producers that are related to

- an exporter or importer of subject merchandise or
- which are themselves importers?
- 3 MR. SHOR: If you did there wouldn't be much
- 4 left to look at.
- 5 COMMISSIONER LANE: Well, I'm asking for a
- 6 legal analysis of that question.
- 7 MR. CAMERON: Could you repeat it again,
- 8 Commissioner? Sorry.
- 9 COMMISSIONER LANE: So you weren't listening
- 10 to Commissioner Koplan, is that right?
- 11 (Laughter).
- MR. CAMERON: You got me.
- 13 COMMISSIONER LANE: Okay.
- 14 Should we exclude from the domestic industry
- 15 those producers who are related to an exporter or
- 16 importer of subject merchandise, or which themselves
- 17 are importers?
- 18 MR. CAMERON: Mr. Shor was correct. We're
- 19 not asking for that because you would not have a
- 20 domestic industry left and the domestic industry is
- 21 not asking for that treatment. But you should
- 22 distinguish the imports that they are themselves
- 23 controlling and you do have the ability to take them
- into consideration which is the treatment that we're
- 25 requesting, Commissioner.

1	COMMISSIONER LANE: Thank you.
2	The Respondents have observed that the U.S.
3	paper industry including members of the Petitioner
4	have experienced higher raw material and energy costs
5	during the latter portion of the period examined in
6	these investigations. Given that U.S. producer prices
7	for most pricing products are relatively flat
8	throughout the period examined, is this not a good
9	argument for price suppression?
10	MR. CAMERON: Actually we don't believe that
11	that would be the case. We believe that profitability
12	is either A, stable, or actually not all that bad, and
13	they are a profitable industry, number one.
14	Number two, yes, they do have an increase in
15	cost but they also have been resorting to outsourcing
16	as a means of dealing with that, outsourcing to
17	Brazil.
18	Number three, we believe that the pricing
19	data that is on the record does not support a
20	conclusion of price suppression or depression, since
21	what you are seeing on the record in terms of prices,
22	a lot of it is price averaging.
23	COMMISSIONER LANE: Thank you.
24	Do you believe that the data collected so
25	far in these investigations support a view that the

- 1 U.S. industry is not vulnerable to a threat of
- 2 material injury by reason of subject imports?
- 3 MR. CAMERON: We absolutely believe that it
- 4 does not support a threat determination. I think
- 5 everybody is going to want to chime in on this, but
- 6 with respect to Indonesia we would note that earlier
- 7 today the expert economic witness for the Petitioners,
- 8 Dr. Kaplan, testified that the only reason that
- 9 Indonesia is included in this investigation is because
- 10 if they were to make an affirmative determination on
- 11 China there would be a threat of injury from
- 12 Indonesia. Well, that's very interesting.
- 13 If that really is the only thing that we
- have going then you have to look at whether or not
- 15 Indonesia is a threat. What happened with respect to
- 16 Indonesia?
- 17 Staples, which is a major purchaser out of
- 18 Indonesia, cut off imports from Indonesia immediately.
- 19 Did that result in increased purchases from the United
- 20 States? The answer to that is no. They went to non-
- 21 subject producers.
- 22 That leads then to the conclusion that
- 23 whether or not Indonesia is included or not included
- is not going to affect in one way or another the
- 25 condition of this industry and it begs for a

- determination of no threat of material injury.
- What you're asking is a very important
- 3 question, Commissioner.
- 4 COMMISSIONER LANE: Anybody else want to add
- 5 to Mr. Cameron's answer? Mr. Shor?
- 6 MR. SHOR: This is Mike Shor.
- 7 Were you focusing on the vulnerability
- 8 aspect or on the threat aspect? Or both? In your
- 9 question.
- 10 COMMISSIONER LANE: Both.
- 11 MR. SHOR: Vulnerability in this case is a
- 12 little bit funny because the domestic industry by
- virtue of its control over most of subject imports,
- it's hard to see how they're vulnerable to future
- imports since that would involve then first ceasing
- 16 the imports and then somebody else picking up the
- 17 slack. I don't think the domestic industry can be
- 18 vulnerable to its own conduct.
- 19 But on the threat of increased imports, as I
- 20 stated in my initial statement, our position is that
- 21 the discretionary factors for cumulation in the threat
- 22 analysis are not met in this case, and Indonesia and
- India should not be cumulated with China. If you look
- 24 at Indonesia and India separately, there is no basis
- 25 to conclude that imports would increase. They've been

- declining over the POI and there's nothing to indicate
- 2 that that trend would reverse itself.
- 3 MR. PERRY: To follow up Mr. Shor, Bill
- 4 Perry from Garvey Schubert.
- 5 As stated in the staff report, if you take
- 6 the Petitioners' controlled imports out of the
- 7 equation, the Chinese imports declined during the
- 8 period.
- 9 MS. TROSSEVIN: Marguerite Trossevin. I'd
- 10 just like to follow up on that.
- 11 I think in terms of the threat from China
- 12 you really do have to take into account that since,
- for example, with Watanabe which is far and away the
- 14 largest Chinese producer, was totally tied to
- 15 MeadWestvaco for its production and really doesn't
- 16 have any marketing or distribution in the United
- 17 States on its own. I think you've heard Mr. Zuoru
- 18 tell you today that he has his own market that is
- 19 growing rapidly. He has his capacity limitations in
- 20 terms of his paper supply. His home market is more
- 21 profitable for him right now.
- 22 Also all the traditional factors weigh
- 23 against threat. There is no inventory. This
- 24 merchandise is not produced for inventory, it's all
- 25 produced to order. So I don't really see that the

- 1 evidence would support a threat against China under
- 2 any standards.
- 3 COMMISSIONER LANE: My last question relates
- 4 to critical circumstances.
- 5 Petitioner argues that the Commission's
- 6 traditional analysis of critical circumstances import
- 7 data would mask the seasonal nature of the market for
- 8 CLPSS. Petitioner suggests that a year on year
- 9 comparison of December-March imports would provide a
- 10 more accurate assessment of this particular market.
- 11 Do you agree?
- 12 Mr. Cameron?
- MR. CAMERON: Commissioner, we actually
- don't have a critical circumstances issue so I'll
- 15 defer to those that do.
- 16 MR. VANDER SCHAAF: Commissioner Lane, this
- is Lyle Vander Schaaf from Bryan Cave on behalf of
- 18 NuCarta.
- 19 We will be addressing that squarely. We do
- 20 not agree with the approach that Petitioners put in
- 21 their pre-hearing brief. We do not believe there was
- 22 a masking. We do not believe in addition the comments
- that they made today that the imports by some of the
- 24 importers that they identified including NuCarta, were
- 25 significant. In fact those imports are a very small

- 1 fraction of what the producers themselves import.
- 2 They are not a significant increase from a comparison
- 3 time period from the previous year. If the Commission
- 4 chooses to use a time period other than what it
- 5 traditionally uses like a back to school season, it
- 6 should compare that time period with the period in
- 7 2005, if it's going to do that comparison.
- 8 But the Petitioners have gerrymandered the
- 9 back to school season. When you're talking about
- imports as the witnesses from Walgreen and NuCarta
- 11 said today, you have to bring in your imports in time
- to do the palletizing for Target and other things.
- 13 They would like to pick a time period that fits neatly
- 14 within what their comparison time period is.
- When you actually look at the back to school
- 16 season you do not see a significant increase in
- 17 comparing 2005 to 2006. You do not see a significant
- 18 volume of imports coming in from importers who are
- 19 alleged to have critical circumstances. They don't
- 20 even have the data to make the proper comparison to
- 21 compare imports of what are alleged to be critical
- 22 circumstances imports versus total imports the
- 23 previous year. But when you do compare the previous
- 24 year's imports to the critical circumstances imports
- in 2006, we think the volume will go down, but we

- don't have import data on only the companies that are
- 2 alleged to represent critical circumstances. We have
- 3 total imports.
- 4 When you look at total imports the increase
- is very insignificant. We believe if you look at only
- the producers who have been alleged to have critical
- 7 circumstances and their imports into the U.S., the
- 8 volumes will actually be smaller when you compare the
- 9 relevant time period in 2006 to the same time period
- 10 in 2005.
- 11 COMMISSIONER LANE: Thank you.
- 12 Thank you, Mr. Chairman.
- 13 MR. MENEGAZ: Can I speak on that point as
- 14 well since India's been accused of critical
- 15 circumstances? This is Greq Menegaz of deKieffer
- 16 Horgan.
- 17 COMMISSIONER LANE: Yes.
- 18 MR. MENEGAZ: Mead and Arrow, two of the
- 19 three mandatories were assigned critical circumstances
- 20 by the antidumping investigator but not by the
- 21 countervailing duty investigators who verified their
- 22 data. We think there's no record data before the
- 23 Commission that could support critical circumstances.
- 24 And no matter how long Petitioners' counsel practices
- 25 before this Commission, that data would never generate

1	a final affirmative critical circumstances finding by
2	the Commission.
3	Thanks.
4	MR. VANDER SCHAAF: Can I add? I know the
5	light is on but I'd like to make one more point.
6	They claim today they need critical
7	circumstances yet the Commerce Department was
8	scheduled to make its preliminary determination on
9	February 16 of this year. The Petitioners requested
10	that Commerce extend the preliminary determination.
11	The Commerce Department specifically said in its
12	Federal Register notice when it extended that it did
13	so because Petitioners requested that extension.
14	Then the Petitioners requested a subsequent
15	extension and Commerce extended the preliminary
16	determination to April 10.
17	Commerce was originally scheduled to make
18	its determination on February 16. As our witnesses
19	have said, they placed their orders much before that.
20	Much before Commerce extended the preliminary
21	determination, fully expecting their imports to come
22	in in late February when the preliminary duties would
23	have been applied but for the Petitioners' request
24	that Commerce extend the preliminary determination.
25	How can they come in here and say we need

- 1 retroactive application of duties to go back to
- 2 January when if they hadn't requested that extension
- duties would have been post February 16th? It just
- 4 doesn't square. They are, again, inconsistent with
- 5 respect to their arguments on the critical
- 6 circumstances issue.
- 7 COMMISSIONER LANE: Thank you.
- 8 MR. ZOLNO: Commissioner Lane, if I may just
- 9 add, Mark Zolno from Katten Muchin Rosenman on behalf
- 10 of Walgreens.
- 11 Mr. VanGuyse explained in his testimony the
- chronology of events as to why Walgreens imported
- during the accelerated importations during the first
- 14 three months of the year. We're going to address that
- in more detail in our post-hearing brief.
- 16 COMMISSIONER LANE: Thank you.
- 17 Dare I ask if anybody else wants to add
- 18 anything?
- 19 CHAIRMAN PEARSON: It's my turn, finally.
- 20 COMMISSIONER LANE: Thank you, Mr. Chairman.
- 21 CHAIRMAN PEARSON: I believe I have just two
- 22 questions left.
- Let me direct the first one to Mr.
- Malashevich, although perhaps others would be also in
- 25 a position to respond.

- 1 This goes back to the question I raised with
- the Petitioners' panel regarding Table 4-3 on page 4-
- 3 7, and that's the BPI version of the draft. You don't
- 4 have to look at it right now.
- 5 MR. MALASHEVICH: I do not have it right
- 6 now, sorry.
- 7 CHAIRMAN PEARSON: But you do have access to
- 8 it.
- 9 MR. MALASHEVICH: Oh, yes. Yes.
- 10 CHAIRMAN PEARSON: The issue here is that
- 11 there are differences in the numbers between the total
- U.S. imports that we're showing and the U.S.
- 13 producers' imports. And particularly from Brazil. We
- 14 have the U.S. producers showing imports larger than
- 15 total U.S. imports, so there may be some data issue
- 16 there that isn't obvious.
- 17 My request, if possible, could you look at
- that and see if there is some explanation for why
- 19 we're showing this?
- 20 MR. MALASHEVICH: I certainly will. Would
- 21 you please give me the table number again?
- 22 CHAIRMAN PEARSON: It is Table 4-3, it's
- 23 page 4-7.
- 24 MR. MALASHEVICH: Thank you. I certainly
- 25 will.

1	CHAIRMAN PEARSON: If anyone else has
2	knowledge of what might be going on in the data, by
3	all means
4	MR. CAMERON: We would note, Commissioner,
5	just parenthetically, if you look at the tables that
6	we've attached in Appendix 1 and actually throughout
7	our brief, you will see that they differ from the
8	table that you're referring to. The difference is
9	that we have combined total controlled imports by U.S.
10	producers. That table is not total imports controlled
11	by U.S. producers.
12	In other words, in order to do it properly,
13	you need to combine the imports by U.S. producers and
14	imports brokered by U.S. producers because otherwise
15	it really does, if you want to talk about masking, it
16	does mask some things.
17	So in order to get a true understanding of
18	what is happening in the market it's important to
19	actually take that table and modify it somewhat.
20	MR. MALASHEVICH: Now that I understand the
21	context, Commissioner, Bruce Malashevich again, I
22	fully agree with Mr. Cameron. Throughout all of our
23	analysis on behalf of counsel for Target we included
24	the brokered imports together with the U.S. producer
2.5	imports because we didn't see any reason to

- 1 distinguish.
- 2 The testimony you heard from the domestic
- 3 industry this morning really reinforced that. I
- 4 forget which gentleman it was, but he said that when
- 5 arranging brokered sales, they arrange for production,
- 6 they negotiate the price, and the only difference is
- 7 that the customer picks it up instead of it being
- 8 delivered by the U.S. producers.
- 9 So I don't see any way it could be counted other than
- 10 as another form of imports.
- 11 CHAIRMAN PEARSON: Okay, take a look at this
- 12 table. If there's anything more I should understand
- let me know, or if I should just be pointed to things
- 14 you've already put in the record that I haven't yet
- 15 completely absorbed, point me to it.
- MR. CAMERON: Fair enough.
- 17 MR. MALASHEVICH: We'll do that.
- 18 CHAIRMAN PEARSON: Finally, Mr. Jochum, I
- 19 would not want you to go home and have to tell your
- 20 family that you just spent one of the dullest days of
- 21 your career sitting in front of the Commission and not
- 22 having anything to say.
- 23 (Laughter).
- MR. JOCHUM: I won't tell them.
- 25 (Laughter).

1	CHAIRMAN PEARSON: The secret's safe with
2	you, huh?
3	As you know, the ITC never looks behind
4	Commerce's margins but the statute does ask us to take
5	the margins into account. How would you advise us to
6	do that in this case?
7	MR. JOCHUM: First of all I would caution
8	you to wait for the final margins because we're
9	confident they will come down significantly. I think
LO	that will be more revealing and helpful when you look
L1	at the final margin.
L2	I would also say just editorially, this has
L3	been an interesting process for me and I think the
L4	Commissioners are grappling with something that I
L5	grappled with a lot at Commerce which was looking
L6	behind the numbers to try to determine motives. I
L7	think that's a word that hasn't been used, but we've
L8	all been sort of dancing around. How did we get in
L9	this situation? Why do we have the fact pattern we
20	have?
21	I think I fully agree with Commissioner Okun
22	when she said that the cases before us are
23	distinguishable. In fact I would argue you would be
24	breaking new ground and really taking the Commission
25	decisions in a different direction if one were to find

- injury with the fact pattern like we have before us.
- 2 That is something that always makes for a difficult
- 3 decision.
- 4 But clearly you have a fact pattern that
- 5 indicates domestic industry involvement in imports in
- 6 a way that I've never seen before in my career of
- 7 doing this, even from the Commerce side. So I think
- 8 it's incumbent upon us to give you the legal theory to
- 9 hang your hat on which I hope Ms. Trossevin has done
- 10 earlier with her discussion of the legal theory and we
- 11 will do more so with the case.
- But obviously you are required to take the
- 13 Commerce calculation into account. I know somewhat
- 14 what individual Commissioners sometimes think of my
- former agency's calculations and I would caution you
- 16 to look at the final and approach it with the degree
- of skepticism that you usually do.
- 18 (Laughter).
- 19 CHAIRMAN PEARSON: Thank you very much for
- 20 that advice.
- I have no further questions. Madame Vice
- 22 Chairman?
- VICE CHAIRMAN ARANOFF: Thank you, Mr.
- 24 Chairman.
- I have one question. It's sort of a long,

1 rambling question.

Following up on one of the questions that Commissioner Okun was asking, I have been trying to think about a case that might be similar to this case that we've seen recently and I started to think about a recent decision in Artists Canvas. In that case the question also was why did the domestic producers move production off-shore? Was it because they had to or because they wanted to or however you want to put that?

In that case we had some large retailers, different ones from the ones represented today, who said that it had nothing to do with price. It had to do with the domestic producers' inability to support their marketing strategy. This was also an industry that had a back to school season and the retailers were buying low end canvases in multi-packs that they were going to sell to art students in back to school sales, and that they were going to sell at big promotions where clearly they weren't going to make a lot of money on them.

In the end the Commission, I don't want to put words in my colleagues' mouth, you can read the opinion, but basically didn't believe the retailers that this didn't have anything to do with price.

1	Here we have a case where again, because
2	some of you as purchasers are just enormous and the
3	cost of losing your business has got to be extreme to
4	any supplier, and you're looking for products that you
5	admittedly are going to sell at a loss, you told us,
6	because you're having these ten for a dollar
7	promotions, I guess I find it hard to credit that
8	you're price takers. Is there anything that you want
9	to add on that? And I'll certainly ask the domestic
LO	industry to answer that question as well.
L1	MR. CAMERON: I think to begin with,
L2	Commissioner, the fact is that once you've broken the
L3	link between the price that you as a consumer are
L4	paying for that product and the price that these
L5	retailers are purchasing that product for, all of a
L6	sudden you don't necessarily have the normal situation
L7	that you usually have which is I bought it for X and
L8	therefore I must sell it for X-plus. That linkage is
L9	not here in this case and that is in fact what does
20	break this.
21	Price takers, I think the retailers have
22	spoken to this at length. Again, where was the
23	domestic industry when Staples needed material in the
24	2006 buying season? Where were the bids?
25	MR. MALASHEVICH: I would add that while

- 1 these retailers are large corporations, the product at
- 2 issue here is very important to them. Not because of
- 3 the dollars that itself it generates but the dollars
- 4 of other goods being sold at a very substantial margin
- 5 during a very brief but intense season.
- 6 So this is a very important product for
- 7 them. It represents a very small cost of marketing
- 8 the store goods generally during the school season.
- 9 The other thing I'd point out is that the
- 10 domestic producers, from the point of view of this
- 11 product, are by no means themselves small fry. It's a
- 12 highly concentrated domestic industry with few major
- 13 players and those players control directly or
- indirectly a fair amount of trade in the same product.
- So I don't think it's the huge retail
- 16 conglomerates against the tiny paper producers.]
- 17 think it's the retailers who need this product
- 18 desperately during a brief period of time and have
- very few sources upon which to call upon.
- 20 It's completely believable to me how the
- 21 price data have shaken out the way they did,
- 22 especially in the bidding data at the pre-hearing
- 23 report.
- 24 VICE CHAIRMAN ARANOFF: Did any of the other
- 25 retailers want to comment?

- 1 MR. VAN GUYSE: Yes. Mark VanGuyse with
- 2 Walgreens.
- 3 Along with the price not being the most
- 4 important function here, it was stated earlier by the
- 5 Petitioners that they felt the pressure to go overseas
- 6 to provide the product to keep a good business
- 7 relationship with the retailers.
- In fact Mead, who used to be our supplier
- 9 for the CLPSS business, has actually grown with us in
- 10 all other products, so the business has actually
- 11 increased in 2005 to 2006.
- 12 MS. TROSSEVIN: Marquerite Trossevin for
- 13 Target.
- 14 I think it really is important, if you look
- at the data, if you look at Ms. Tucci's testimony, the
- 16 proof is right there. They are paying more every year
- 17 for this product. This is a business expense. This
- is a form of advertising. They are not buying a
- 19 product and saying well I need to get it for X because
- 20 I can only resell it for this so if I'm going to make
- 21 a profit on it I have to push my acquisition costs
- down.
- They're not in that situation. They're
- going out and they're buying this, they have to have
- 25 it. When you have to have the product and it is

- 1 controlled by someone else, then the power shifts.
- 2 Just because you're a large corporation or a large
- 3 company doesn't mean you have all the power and that
- 4 you set the price.
- 5 They have to go out into the market and get
- 6 something that they absolutely need. They're not
- 7 going to forego a back to school season, no matter
- 8 what it costs. They might, if the price of toaster
- 9 ovens gets too high they might decide not to carry
- 10 toaster ovens. They're not going to forego a back to
- 11 school season. They're going to buy this stuff and
- they're going to keep paying for it every year and
- they will probably keep paying higher prices for it.
- 14 MS. TUCCI: If I may, Meghan Tucci from
- 15 Target.
- 16 You mentioned this morning that you and your
- 17 daughter are going to venture out soon to get her
- 18 supplies. Again, it is such an important season for
- 19 us. It is the second important season to us as a
- 20 retail, to holiday only. Back to school time. And
- 21 without these products, we need you to walk into our
- doors and hopefully you'll take her over to sox and so
- 23 maybe she could buy some shirts and some other things,
- 24 which would really be our strategy. We hope that
- 25 you'll come in, buy our products that drive you into

- our store and leave with a basketful of wonderful
- 2 other things.
- 3 VICE CHAIRMAN ARANOFF: I appreciate all
- 4 those arguments and I understand what you're saying
- 5 when you're saying you don't need to buy at a price
- 6 that's going to make you a profit on this particular
- 7 sale. That doesn't mean being wise business people
- 8 and knowing that you're going to sell this thing as a
- 9 loss you don't want to sell it at the smallest loss
- 10 that you can manage.
- 11 So while I take that there is a certain
- severing of the normal logic, not entirely. It's just
- 13 the spread that's different.
- 14 MR. CAMERON: Fair enough, Commissioner.
- 15 Nobody at this table is saying that price is
- 16 not important. And we have not, if we have conveyed
- 17 that impression, we don't mean to. Price is
- important, there's no question about that.
- The statement that has been made by the
- 20 Petitioners repeatedly is that price is the only
- 21 thing, that price is the only driver and it is the
- 22 main driver. What you have heard from the retailers
- is that yes, price is important but other factors
- 24 dominate. Part of the reason is if you don't have a
- 25 reliable supply chain and actually get it through the

- door you can have the greatest sale involved but if
- there's no material on the floor when you walk in to
- 3 buy it then it really doesn't help you very much and
- 4 that therefore is a result of the nature of their
- 5 business and the nature of the truncated period of
- time in which delivery has to be there.
- 7 This isn't steel where okay, it was a couple
- 8 of weeks late. Okay, it's a long year.
- 9 This isn't a long year. So they've got a
- 10 problem. That really is the context.
- 11 So we understand that it's a gray area.
- 12 Nobody's saying it's all black and white. Prices?
- Who cares about prices? We're not saying that. What
- we are saying is that quality, and we believe the
- 15 record does stand for this proposition, the quality is
- important and has driven decisions in this industry,
- and logistics and supply chains have also done so.
- 18 Thank you.
- 19 VICE CHAIRMAN ARANOFF: I want to thank the
- 20 panel. I appreciate all your answers and I am not
- 21 going to indulge in using any more of Commissioner
- 22 Koplan's time.
- Thank you, I have no further questions.
- 24 CHAIRMAN PEARSON: Commissioner Hillman?
- 25 COMMISSIONER HILLMAN: At the risk of going

- 1 from the big and fundamental issue of the case to the
- very small little tiny detailed issue, I have only one
- 3 last question. this discussion on critical
- 4 circumstances that you have as Commission language
- 5 just begs the question for me. As I read our staff
- 6 report, it is clearly indicating that Commerce has
- 7 found critical circumstances with respect to seven
- 8 Chinese firms, one Indonesian firm, and two Indian
- 9 firms.
- 10 And Mr. Cameron, I heard you saying you have
- 11 no dog in this fight in terms of critical
- 12 circumstances. I want to make sure I understand
- exactly where everybody is, but more importantly, to
- 14 Petitioners, their brief suggests that they are only
- 15 arguing about Chinese critical circumstances. So I
- 16 would ask the Petitioners for their post-hearing, they
- don't need to say anything now, whether they are
- 18 continuing to request that we make a finding on
- 19 critical circumstances with respect to India and
- 20 Indonesia, and if they do that whether Mr. Shor as
- 21 counsel for Indonesia wants to add anything on the
- 22 critical circumstances issue.
- MR. SHOR: I'll just take 30 seconds. I
- understood that brief the same way you did, that they
- 25 were not making an argument for Tjiwi Kimia. There is

- 1 no argument to make. Our imports basically ceased as
- of January. Very little. There's no basis for a
- 3 critical circumstances finding. So I'd be very
- 4 surprised if they were to make one.
- 5 MR. PRICE: To save everyone some time, we
- 6 are not making critical circumstances arguments with
- 7 regard to Indonesia or India.
- 8 COMMISSIONER HILLMAN: Okay.
- 9 MR. CAMERON: And we have no dog in the
- 10 fight.
- 11 COMMISSIONER HILLMAN: Okay, then I think
- it's fair to say that the only folks that need to
- address this question of what's the right timeframe to
- 14 look at in a seasonal case involving critical
- 15 circumstances would be those that have an interest in
- 16 the Chinese imports and we'll leave aside or not ask
- 17 that of those of you with interests only from India or
- 18 Indonesia.
- 19 With that little tiny detail, Chairman
- 20 Pearson, I have no further questions, but would also
- 21 thank everyone for your answers. I really appreciate
- 22 it.
- 23 CHAIRMAN PEARSON: Commissioner Okun?
- COMMISSIONER OKUN: No, I would just like to
- 25 thank all of you for your testimony and for the

1	answers you've submitted. It was very helpful. Thank
2	you.
3	CHAIRMAN PEARSON: Commissioner Lane?
4	No further questions from the dais?
5	Then let me thank the panel. It's been a
6	very interesting afternoon, slightly later afternoon
7	than some might have wanted, but we just did it
8	Commissioner Koplan's way. What can you say?
9	Do staff have any questions for this panel?
10	MR. DEYMAN: George Deyman, Office of
11	Investigations.
12	In the interest of obtaining the most
13	accurate data possible I have three very brief data
14	related requests.
15	First is import statistics presented in the
16	pre-hearing report are official Commerce statistics.
17	Since the HTS subheadings and statistical reporting
18	numbers are not coextensive with the scope of the
19	investigation, the import data may be overstated or
20	understated.
21	Please comment in your post-hearing briefs
22	on the accuracy of the import statistics in the pre-
23	hearing report and whether you recommend any specific
24	changes that should be made to the data in the final
25	report such as the possible inclusion of two

- 1 additional HTS statistics reporting numbers identified
- 2 by Commerce.
- 3 My second request is for the gentleman from
- 4 American Scholar. Did I hear you say that you did
- 5 produce lined paper products in the United States?
- 6 MR. RAO: That is true.
- 7 MR. DEYMAN: During the period of this
- 8 investigation?
- 9 MR. RAO: That is true.
- 10 MR. DEYMAN: I am not aware that we received
- 11 a producers questionnaire response from you, so we are
- going to request that you complete one for us please.
- 13 MR. RAO: As a matter of fact I have
- 14 corresponded with Mr. Motwane and he has sent me the
- documentation that we will be sending before the end
- of the month.
- MR. DEYMAN: Very well, thank you.
- 18 My final observation is for the Petitioners,
- 19 please provide in your post-hearing briefs a detailed
- 20 explanation of the basis for the capacity information
- 21 you provided. For example, the assumptions made in
- 22 compiling the data, the number of shifts, the days per
- 23 week or per year, and how you factored in the issue of
- units, and whether you ever produced at or near full
- 25 capacity.

- 1 MR. PRICE: We'll be happy to put that in
- 2 our brief. Thank you.
- 3 MR. DEYMAN: Staff has no further questions.
- 4 Thank you.
- 5 CHAIRMAN PEARSON: Do counsel for
- 6 Petitioners have any questions of this panel?
- 7 MR. PRICE: We have no questions for the
- 8 panel.
- 9 CHAIRMAN PEARSON: Thank you.
- Then let me advise of the time remaining.
- 11 Petitioners have 15 minutes from their
- direct presentation and five minutes for closing.
- Respondents have seven minutes from their
- 14 direct presentation and five for closing.
- 15 Let me dismiss this panel and let's proceed
- 16 to closing.
- 17 Mr. Price, how would you like to proceed?
- 18 MR. PRICE: I think we will start with our
- 19 rebuttal initially. Do you want a separate closing or
- 20 --
- 21 CHAIRMAN PEARSON: How would you like to do
- 22 it? By combining the two, would it be more expeditious
- 23 and trim some of the 20 minutes that you otherwise
- 24 have available?
- 25 MR. PRICE: That would be fine. We're happy

- 1 to proceed that way.
- 2 CHAIRMAN PEARSON: Okay, that would be fine.
- 3 (Pause).
- 4 MR. PRICE: Before we start, we are going to
- 5 quote Mr. Cameron on the record about steel showing up
- a few weeks late is not a big deal in future cases.
- 7 (Laughter).
- 8 CHAIRMAN PEARSON: I too thought it was an
- 9 interesting example.
- 10 (Laughter).
- 11 CHAIRMAN PEARSON: Okay. Mr. Price, please
- 12 proceed.
- 13 MR. PRICE: Thank you. I will start with
- rebuttal, and Mr. Kaplan and Mr. Brightbill will
- 15 close.
- 16 First, I found it remarkable how you
- 17 listened to the panel of folks who essentially have
- 18 these very elaborate negotiation proceedings, bidding
- 19 procedures, et cetera. How little discussion there
- 20 was of price in their own direct presentation.
- 21 The record in this investigation when you
- 22 look at your questionnaires, show that price is
- 23 clearly the most important factor driving the
- 24 purchasing decisions. It's what's mentioned more
- often, it's mentioned more often as more important

- 1 than any other factor. You can look at the way these
- 2 companies behave and the way they actually try to
- 3 solicit product, the way they try to acquire product,
- 4 et cetera, and yet there is this an amazing desire to
- 5 just sort of ignore that factor entirely here.
- 6 It's equally amazing how you have the stores
- 7 that essentially are these huge, global purchasers of
- 8 these products coming here and saying oh, we can't
- 9 figure out how to do this without these companies who
- 10 are pygmies in comparison to them. So it just doesn't
- 11 make sense that they're saying that price isn't what
- drives so much of their purchasing activities here.
- With regard to price, one of the things I do
- want to address is a claim initially by Staples. Now
- we're not again, going to go through specific data
- 16 because we'll give it to you in the post-conference
- 17 brief, but contrary to the impression they gave you in
- 18 2004 one of the Petitioners was a major incumbent
- 19 supplier of domestic goods in a variety of SKUs. In
- 20 2005 they were told they were losing it to a subject
- 21 supplier based upon price. It was then that they
- 22 offered supply out of China.
- I would add that that company then says to
- 24 you, you know, price doesn't matter. It's all about
- 25 quality. We don't like Mead for quality in this

- 1 reason; we don't like Mead for quality in that reason.
- 2 Why were they doing business with them if price really
- 3 wasn't the driver on all of these transactions going
- 4 on here?
- Now quality does come up. I'm not going to
- 6 arque that it doesn't. There are certain instances
- 7 that it does. But even in those instances we will
- 8 provide evidence that quality is not the issue that
- 9 that customer is making it out to be. Again, we'll
- 10 view it in confidence because a lot of it's
- 11 proprietary. At the end of the day these companies
- 12 all have to try to work together at some point or
- 13 another.
- 14 Another telling thing regarded Target and
- 15 NuCarta in this case. It's clear that they did a fair
- 16 amount of business together this year and they did it
- 17 with subject imports.
- 18 We heard all this discussion about
- 19 reliability of supplier, quality of supplier, price
- 20 not being a reason, et cetera. Well, you basically
- 21 had a company that did not exist until it was created
- 22 for this bid, taking a huge amount of supply or a huge
- amount of volume, going off-shore, buying subject
- supply, and using it to service the U.S. market.
- 25 Again, everything that's being made out here

- about quality, about reliability, is really being
- overdone. They moved to this entity because of price.
- 3 Does the domestic industry control NuCarta? No. Are
- 4 NuCarta salesmen very credible, and president very
- 5 credible? No. They're basically former employees of
- 6 one of the Petitioners who in this case went out, used
- 7 company information, picked off their former
- 8 employer's, one of their main clients. They have
- 9 their own motivation. They want to earn money. Let's
- 10 face it. I'm not saying that's an evil or bad
- 11 motivation but what it does show is we don't control
- the ability of who's offering the product in the
- marketplace, we don't have an ability to control the
- 14 pricing, and that guess what, quality, availability,
- 15 reliability is pretty minor despite what Target
- 16 attempted to explain to you.
- 17 There was a lot of time, again, spent on
- 18 what I call the grand conspiracy theory and we kept on
- 19 hearing it. We control Brazil. Brazil is the
- 20 domestic industry control. That's what all this case
- 21 is about. Somehow or other we were going to shift
- from Country A to Country B and it's all about
- 23 control.
- The only company that owns any assets in
- 25 Brazil is Mead. It's a relatively small asset with

- 1 relatively limited capacity. Indeed, the capacity of
- 2 all of the Brazilian producers combined are a fraction
- of just one producer in China, and there are many many
- 4 producers in China, not just the one who showed up
- 5 here today. Although I would add again, many of those
- 6 producers did not supply questionnaire responses.
- 7 That entity did not supply, that one so-
- 8 called controlled entity did not supply any kind of
- 9 substantial volume into the U.S. in 2005, in 2006. I
- 10 heard testimony again earlier today essentially Mead's
- 11 strategy is to service the Brazilian market with that
- 12 capacity. I would add, it's Mead's strategy to serve
- 13 the Canadian market with Canadian capacity. It
- doesn't bring much down here, never has, it makes no
- sense. Oh, and by the way, Mead doesn't serve the
- 16 U.S. market with its phantom Mexican capacity that
- 17 they were talking about in their pre-hearing brief
- which just doesn't exist any more.
- 19 As we move through the various claims that
- 20 were presented here, there were some specific issues
- 21 regarding the domestic industry's ability to supply
- 22 going forward. The domestic industry has excess
- 23 capacity, it has excess capacity to supply additional
- 24 volume in the U.S.. It has capacity this year, it has
- 25 had capacity in prior years when it lost sales, lost

1	volume	and	lost	revenue.

Regarding why certain customers may or may
not have had bids going in at a given period of time,
we heard Staples talk about that, there is a lot of
information there and again we're going to tell you, I
think they haven't put the full story out on the
record, and again, we'll put more details in the post-

8 conference brief here.
9 Regarding Chinese capacity.

Regarding Chinese capacity. You know, there's massive capacity in China that's unused today to produce these products. The claim that suddenly all this capacity that was designed for the U.S. market has been absorbed by the Chinese domestic market is just not credible.

The record evidence doesn't support that and most of the Chinese industry didn't even respond with exporter questionnaires for the final determination.

Regarding the issue of vulnerability and ability to control and so forth, not only did I talk about NuCarta, there's Atico, there are other companies, there's Target sourcing directly. There is no control of the Chinese. There is no control of the Indonesians. There's no control of the Indians. This market is not controlled by the domestic industry.

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There is substantial capacity available from these

- 1 foreign suppliers. That capacity has largely been
- 2 blunted or kept out solely by this case. If this case
- 3 goes negative that capacity is going to flood in with
- 4 devastating effects onto the U.S. industry.
- 5 Mr. Kaplan?
- 6 MR. KAPLAN: Good evening. I'll try to keep
- 7 my remarks brief.
- First on the way to measure these products,
- 9 I just want to call your attention to the fact that if
- 10 you use a value number, the larger the dumping margin,
- 11 the larger the underselling, the more injurious the
- 12 products, the smaller they seem to appear. I think
- that's kind of a perverse notion to look at when you
- see large dumping margins and use a value number
- 15 knowing those values are suppressed by dumping.
- 16 I'd wish to add that in the Bearings matter,
- 17 the differences between unit price could be from 50
- 18 cents to 50,000 dollars. You don't see this here.
- 19 There are some differences, but the type of magnitude
- that would force you to go to value aren't important.
- 21 Another point, there was discussion about
- 22 capacity during the back to school season. I believe
- you'll find, and we'll put on the record, instances
- 24 where there is not full capacity during utilization by
- all firms during the whole back to school period.

1	Another point, that these firms can produce
2	before the back to school orders are made so that
3	capacity is available.
4	With respect to prices, we've talked about
5	prices a lot and I know when you've looked at the
6	prices you haven't seen these huge swings. I think
7	the point of that is that very small price changes
8	have very big effects in this market. So in terms of
9	the consequences of these price changes, we're
LO	throwing our arms up and talking about how big they
L1	are, and when you look at the price numbers you don't
L2	see these massive swings.
L3	So I think there's just a little disconnect.
L4	You're looking at the absolute magnitude and we're
L5	looking at the effect of the changes. I think we
L6	could get on the same page on that. That's what we're
L7	talking about, these small changes have had bit
L8	effects for us.
L9	Finally, just on the control issue, a little
20	note. Blackberries are wonderful. I looked up Wal-
21	Mart's market cap, 186 billion; Walgreens is 48
22	billion; Target's is 40 billion. These companies are
23	saying that they have inputs controlled by relatively
24	small companies, and when Mr. Shor was asked and Mr.
25	Cameron and Mr. Malashevich, how does their control

- 1 theory fit with the fact that no money is being made
- on imports, that the amount of money being made on
- domestic production is falling, they couldn't give an
- 4 answer.
- 5 So I think there's a little bit of trust
- 6 what I hear, not your lying eyes. Look at the data.
- 7 It shows devastating effects on quantity, significant
- 8 effects on price, very significant effects to the
- 9 industry, and finally, a threat.
- 10 One final point, when I was looking at the
- 11 briefs I saw a lot of points of the statute says that
- obviously, or the statute shouldn't be used. I flip
- to the bottom of the page and I flip to the next page
- 14 and I saw no citation. The statute wasn't cited, the
- case history of Furniture and Cement and Bags weren't
- 16 cited. So I'm not an attorney, but I was looking to
- 17 do my economic analysis and figuring out why did
- 18 people leave out certain imports. I saw no authority
- 19 for it to do it on my behalf or even to bring a second
- 20 analysis in.
- I looked at the effects of the imports and I
- 22 found that they were injurious.
- Finally, on the point of selling at a loss,
- I think Vice Chairman Aranoff's comment is very well
- 25 taken. My history and everybody's knowledge of these

- 1 companies is they bargain intensely, both for their
- 2 service providers and for their products, and given
- 3 the fact they sell for a loss, a tenth of a penny on
- 4 losing luster in the back to school season, a tenth of
- 5 a penny cent less on advertising in terms of
- 6 negotiating for the product or for a flyer, is the way
- 7 of life in these types of companies given the
- 8 ferociousness of competition in the retail market.
- 9 Please consider that when you're making your decision.
- 10 Thank you.
- 11 MR. PRICE: I would just add on that tenth
- of a penny, if you're the buyer in that area and you
- can save that tenth of a penny off your bottom line
- and your results get better in your department, that's
- important to you. Very important to you. And you
- 16 know what? The customer, despite all the claims on
- 17 these quality issues, look at their advertising
- 18 circulars. They're selling price, customers are
- buying on price, and the evidence on quality with
- 20 regard to the subject merchandise being a
- 21 distinguishing characteristic of any magnitude,
- 22 particularly on brightness, is absolutely pitiful and
- 23 minimal.
- MR. BRIGHTBILL: Let's see if I can bring us
- 25 home.

1	Why did we bring this case? One of the most
2	frustrating things about this afternoon was sitting
3	and listening to Respondents speculate as to our
4	motives in bringing the case as if we're somehow
5	trying to pull one over on the Commission. That is
6	absolutely not the case. It would be an irresponsible
7	use of the trade laws and that's not why we're here
8	today.
9	Why did we bring this case? Because of the
LO	data that you have in your pre-hearing report.
L1	Because of subject imports that came into the United
L2	States, took market share away from American
L3	producers. Because our producer net sales quantity
L4	and value declined sharply, about 30 percent, over the
L5	POI because profits fell, because operating margins
L6	declined over the POI, despite cost-cutting efforts by
L7	the Petitioners.
L8	Because we've had to close plants, because
L9	we've had to sell machinery, because U.S. workers have
20	lost their jobs. And we've been forced to abandon
21	entire product lines as well, such as composition
22	board.
23	You look at the data on workers, hours
24	worked, wages paid, all of these indicate why we

25

brought the case.

1	So now that you know why we brought the
2	case, how should you look at the data? You should
3	look at the traditional data under the statute, and it
4	would be unfair to us to do anything else. So you
5	look at volume, you look at price effects, and you
6	look at impact.
7	The volume data as we already said, subject
8	imports increased 60 percent over the period of
9	investigation, increased from 352 million units to 560
10	million units. That is an awful lot of subject
11	imports. And they took market share away from
12	domestic production in a growing market. They lost
13	market share despite increasing demand that we all
14	agree upon.
15	Price effect. Declining U.S. prices driven
16	by competition with undersold, dumped imports from
17	China, India, and Indonesia. Our producer prices,
18	U.S. producer prices in products one, two and three
19	declined significantly over the POI. You have the bid
20	data from the auctions which demonstrate that domestic
21	production is increasingly shut out of the auction and
22	bid process because our price quotes are sharply
23	undercut by quotes originating in the subject
24	countries.
25	As we said on underselling when you correct

- the data deficiencies that we outlined in our pre-
- 2 hearing brief, the true extent of the underselling
- 3 becomes even more readily apparent. You can volume-
- 4 weight it and it's even worse then. But just under
- 5 your standard analysis, once you make those minor
- 6 corrections there is underselling here. There are
- 7 price effects.
- 8 The effects on the industry. I've already
- 9 listed a bunchy of them. Profits for the U.S.
- 10 producers fell sharply; operating margins declined
- 11 significantly; profitability is not stable in this
- industry unlike what Respondents said just a little
- while ago, and it was only by us taking extreme cost-
- 14 saving measures including closing plants, laying off
- 15 hundreds of workers, that we prevented operating
- income from collapsing completely.
- 17 Again, look at the number of production and
- 18 related workers and how it declined, hours, wages
- 19 paid, all of these thing decreased during the POI.
- 20 If you want another demonstration of effect,
- 21 look at the post-petition effects as we've said all
- 22 day. Since the petitions were filed U.S.
- 23 manufacturers have seen recovery, an increase in
- orders, a sharp increase in shipments. Prior prices
- 25 to some degree, although the low bids in the auction

- 1 process forced those prices lower for back to school
- 2 '06, so we haven't seen the full recovery. We're
- 3 still injured there. We're hoping to get more price
- 4 recovery if we're going to trade relief.
- 5 But you did see clear post-petition effects,
- and those post-petition effects also underscore why
- 7 the Bratsk case doesn't apply here. This is not going
- 8 to be a case where non-subject imports will come in
- 9 and completely take over the market. The domestic
- industry will benefit from these orders.
- 11 Aside from that hard data, the way you
- traditionally look at the case you could go with
- 13 Respondents' argument. A giant shell game I think is
- 14 something they said. I think that applies to much of
- 15 what we've heard this afternoon. Founded on myths.
- 16 The biggest myth is that the domestic
- 17 industry somehow controls imports. They must think if
- 18 you say it enough it must be true. We do not control
- 19 these imports. We import not by choice but by
- 20 necessity. Vice Chair Aranoff you're right in your
- 21 point that retailers are not price takers, not at all.
- 22 They have the power. We would rather be selling
- 23 domestically here. We'd rather be selling domestic
- 24 product made by domestic workers. Instead, the
- 25 retailers have asked, they've demanded lower prices.

- 1 They've demanded that we give them something. So some
- of the domestic producers did start to offer imports.
- 3 Brokered imports.
- What's happening? Those brokered imports
- 5 are shifting to direct imports. From Watanabe which
- 6 is going direct, from Atico, from NuCarta, and we're
- 7 getting cut out altogether. We're getting cut out and
- 8 crushed and it's going to terminate domestic
- 9 production altogether.
- 10 Imports harm us no matter from where. When
- 11 Respondents were asked why we don't make any money on
- imports, what did Respondents say? I don't know.
- 13 We don't make money on imports. We would
- 14 rather be making domestically.
- So what is the purpose of this petition?
- 16 The purpose is to save the rest of this domestic
- 17 industry. That's why we're asking for relief and
- 18 that's why we're asking for affirmative determination.
- 19 Thank you.
- 20 CHAIRMAN PEARSON: Thank yo, gentlemen.
- 21 Mr. Cameron, do you intend to use some of
- 22 your seven minutes for rebuttal or are you prepared to
- go directly to closing?
- MR. CAMERON: Yes, we're going to use a
- 25 little bit of it.

1	CHAIRMAN PEARSON: Okay, well come forward
2	and proceed.
3	(Pause).
4	Did you want to continue the rebuttal with
5	closing or do you want separate?
6	MR. CAMERON: (Off Microphone.)
7	CHAIRMAN PEARSON: Okay, that would be fine.
8	MR. CAMERON: Mr. Chairman, members of the
9	Commission, thank you for your patience. I have a
10	couple of very brief points then I'll turn it over to
11	my colleagues.
12	Number one, with respect to the allegation
13	that was made by counsel with respect to Staples,
14	Staples does not agree with that characterization and
15	we will respond in our post-hearing brief.
16	Secondly, with respect to this discussion on
17	what it is that we have not discussed, if you really
18	want to talk about what hasn't been discussed I would
19	like to call the Commission's attention again to the
20	discussion this morning about Brazil and the virtual
21	tap dance that we heard every time that the name
22	Brazil was brought up.
23	Whether you actually believe based upon the
24	data that you have in the record that you had a full,
25	fair and frank discussion of the role of the II S in

- 1 Brazil, and I can guarantee you that neither this
- 2 Commission nor the staff had anything even close to
- 3 that at the preliminary phase of this investigation.
- I quess I would ask why is that?
- 5 Thirdly, with respect to whether or not they
- 6 control these imports, we will repeat for the record,
- 7 they control the imports that they import, and they
- 8 control the imports that they broker. That is a fact.
- 9 MR. SHOR: I just want ask a slightly
- 10 different question from the one Mr. Brightbill asked
- and answered. The question is not why was a petition
- 12 filed, but why was Indonesia included in the petition
- 13 and not Brazil?
- 14 Indonesian imports peaked in 2002. They've
- 15 been declining since then. The market share is
- 16 declining. The volume of imports is declining.
- 17 Brazil, the volume of imports is about twice that of
- 18 Indonesia. It's been increasing. They have gained
- 19 market share over the period.
- 20 Accepting Petitioners' theory of this
- 21 product that's a price-driven fungible commodity
- 22 product, economic theory would require you to conclude
- that the country or the producers gaining market share
- 24 are the ones with the lowest prices. There's no other
- 25 way to gain market share, yet Indonesia was losing

- 1 market share, Brazil was gaining market share. Why
- 2 Indonesia but not Brazil?
- 3 The answer is that Petitioners have access
- 4 to the Brazil market in a way that others don't. It
- 5 may be the case that Mead's the only one with an
- 6 ownership interest, but the Commission needs to ask
- 7 exactly what other domestic producers' interests in
- 8 Brazil are? Do they have contractual relationships?
- 9 Do they have long-term contracts with the producers
- 10 there?
- 11 There is one domestic producer that controls
- the majority of the imports coming from that country.
- 13 How is it that that has happened?
- 14 The trade laws shouldn't be used by the
- 15 Petitioners as a mechanism not just for protecting the
- domestic industry, but we know the domestic industry
- 17 isn't large enough to supply the whole market. What
- 18 they're trying to do here is choose who gets to supply
- 19 the rest of the market and they shouldn't be given
- that choice. They shouldn't be able to say we want it
- 21 to be Brazil and not Indonesia. And the Commission
- 22 has a clear way to fix that if they think that imports
- are causing injury in this case or threatened to cause
- injury and that's by use of the threat statute,
- 25 decumulating Indonesia, and finding no threat with

- 1 respect to Indonesia.
- 2 Thank you.
- 3 MS. DEMBSKI-BRANDL: Tony Dembski with
- 4 Target.
- 5 Target has stated that reliability and
- 6 logistical support are critical factors in its
- 7 sourcing determination for this product. Petitioner
- 8 has stated that our business relationship with NuCarta
- 9 is evidence that this is not true.
- 10 We would argue that our relationship with
- 11 NuCarta is actually proof of the proposition. For
- 12 years our buying department relied upon the efforts of
- 13 Mr. Ron Brown, Mr. Graham, and Mr. Hixon to ensure
- 14 that its logistical requirements were met. It might
- not be too much to say that our logistical
- 16 requirements were developed in conjunction with Mr.
- 17 Brown who had worked as a rep for years at Target for
- 18 Norcom.
- 19 The shift to NuCarta was not a shift to a
- 20 fly-by-night organization formed at the last moment,
- 21 but the continuation of a valued business partnership
- 22 with experienced and well qualified business partners.
- MR. VANDER SCHAAF: Just quickly, I know
- that time is running out, but Lyle Vander Schaaf on
- 25 behalf of NuCarta.

1	I picked the one moment during this hearing
2	to step out of the room when Petitioners' counsel
3	would launch their full-scale assault on my client
4	NuCarta. Because time is running out please just
5	suffice it to say that we categorically deny these
6	allegations by Petitioners' counsel that they made in
7	their rebuttal. There was absolutely no wrong-doing
8	whatsoever by NuCarta or any of its employees in their
9	business affairs and we will respond directly in our
10	post-hearing brief.
11	Thank you.
12	MR. CAMERON: Thank you.
13	CHAIRMAN PEARSON: Okay, you're ready now to
14	proceed to closing? Excellent. Every efficient use
15	of the time. All that in less than seven minutes.
16	MS. TROSSEVIN: Thank you, Mr. Chairman,
17	members of the Commission. Marguerite Trossevin again
18	for Target Corporation.
19	It's late in the afternoon and it's been a
20	long day and you all have been so very well prepared
21	and asked so many questions we really have very little
22	to say in closing.
23	So I'd like to just touch very briefly on
24	something that my colleague Jim Jochum alluded to a
25	little while ago. That is I think the greater

- 1 significance of this case.
- 2 It's no secret to this Commission, you've
- 3 honed right in on the key issues of this case which
- are, of course, the extensive role of the U.S.
- 5 producers in importing and the substantial presence of
- 6 non-subject imports from Brazil where U.S. producers
- 7 also have substantial interests.
- 8 This is a fact pattern it's true that the
- 9 Commission is facing more often these days and you
- 10 have in fact seen it in certain cases like those that
- 11 Commissioner Okun referred to. But I think if you
- look at the record of this case what you see is it's
- really pushing the envelope. The trends here are
- 14 unprecedented. The volumes accounted for by the
- 15 producers are unprecedented. The trends in their
- increasing share of those imports are unprecedented.
- 17 And the level of the pricing data that they control
- and the extent to which they themselves are
- 19 underselling U.S. production is unprecedented in all
- of these cases.
- 21 So I think that presents this Commission
- 22 with a very serious and not an enviable task. You
- 23 have before you a case that really does bring you to a
- 24 point where you have to think very seriously about the
- 25 law -- what the law says and what the law is intended

- 1 to do. Because I agree with Jim Jochum, that what you
- 2 say in this case will determine the direction that a
- 3 lot of the precedents that come out of this Commission
- 4 are going to take.
- 5 One of the fundamental decisions that you
- 6 have to make is to what extent does the statute
- 7 protect U.S. producers from their own business
- 8 choices?
- 9 Here you don't have a situation, as much as
- 10 Petitioners would like you to believe to the contrary,
- 11 where they began to import to survive. The data just
- isn't there. Their own data, as I mentioned earlier,
- tells you that's not the case. So you do have to look
- long and hard at this case.
- I think if you do and you really do look
- 16 closely at the statute and the legislative history,
- 17 you will reach only one conclusion, that under the
- 18 facts of this case you cannot find that this domestic
- industry has been injured by reason of the subject
- 20 imports, nor are they threatened with that injury.
- 21 Thank you.
- 22 CHAIRMAN PEARSON: Okay, thanks to all of
- 23 you very much.
- 24 Post-hearing briefs, statements responsive
- 25 to questions and requests of the Commission and

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      corrections to the transcript must be filed by August
2
      2, 2006.
                 Closing of the record and final release of
 3
      data to parties on August 25th.
 4
                 Final comments due August 29th.
 5
                 This hearing is adjourned.
 6
                 MR. CAMERON: Will the Commission take it
 7
 8
      under advisement as a possibility?
 9
                 CHAIRMAN PEARSON: Yes, we will take it
      under advisement.
10
11
                 MR. CAMERON:
                               Thank you, Mr. Chairman.
12
      apologize for interrupting. We would like to thank
13
      the Commission for its patience. We appreciate it.
14
                 CHAIRMAN PEARSON: Now we are adjourned.
15
                 (Whereupon, at 6:38 p.m. the hearing in the
16
      above-entitled matter was concluded.)
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