UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:)	Investigation Nos.
)	701-TA-444-446
COATED FREE SHEET PAPER)	(Preliminary) and
FROM CHINA, INDONESIA, AND)	731-TA-1107-1109
KOREA)	(Preliminary)

Pages: 1 through 205

Place: Washington, D.C.

Date: November 21, 2006

HERITAGE REPORTING CORPORATION

Official Reporters 1220 L Street, N.W., Suite 600 Washington, D.C. 20005 (202) 628-4888

THE UNITED STATES INTERNATIONAL TRADE COMMISSION

> Tuesday, November 21, 2006

Room No. 101 U.S. International Trade Commission 500 E Street, S.W. Washington, D.C.

The preliminary conference commenced, pursuant to Notice, at 9:30 a.m., at the United States International Trade Commission, ROBERT CARPENTER, Director of Investigations, presiding.

APPEARANCES:

On behalf of the International Trade Commission:

Staff:

ROBERT CARPENTER, DIRECTOR OF INVESTIGATIONS
DIANE MAZUR, SUPERVISORY INVESTIGATOR
DEBRA BAKER, INVESTIGATOR
PETER SULTAN, ATTORNEY ADVISOR
NANCY BRYAN, ECONOMIST
JUSTIN JEE, AUDITOR
JOHN ASCIENZO, AUDITOR
FRED FORSTALL, INDUSTRY ANALYST

APPEARANCES: (cont'd.)

In Support of the Imposition of Antidumping Duties:

On behalf of NewPage Corporation:

JAMES C. TYRONE, Senior Vice President, Sales and Marketing, NewPage Corporation

DOUGLAS K. COOPER, Vice President, General Counsel and Secretary, NewPage Corporation

HOLLY HART, Legislative Director, United Steel, Paper and Forestry, Rubber, Manufacturing, Energy, Allied Industrial, and Service Workers International Union (USW), AFL-CIO

TOM CALDWELL, President, United Steelworkers Local 676, Luke, Maryland

HARRY STAFFORD, Chief Shop Steward, United Steelworkers Local 676, Luke, Maryland

KENNETH R. BUTTON, Ph.D., Senior Vice President, Economic Consulting Services, LLC

REBECCA L. WOODINGS, Consultant, King & Spalding,

REBECCA L. WOODINGS, Consultant, King & Spalding, LLP

BONNIE B. BYERS, Consultant, King & Spalding, LLP

GILBERT B. KAPLAN, Esquire STEPHEN A. JONES, Esquire King & Spalding, LLP Washington, D.C.

In Opposition to the Imposition of Antidumping Duties:

On behalf of Unisource Worldwide, Inc., Gold East Paper (Jiangsu) Co., Ltd., Gold Hua Sheng Paper Co., Ltd., PT. Pindo Deli Pulp and Paper Mills, and PT. Pabrik Kertas Tjiwi Kimia Tbk.:

ALLAN R. DRAGONE, Chief Executive Officer, Unisource Worldwide, Inc. TERRY E. HUNLEY, External Advisor, Global Paper Solutions, Inc.

DAVID E. BOND, Esquire FRANK H. MORGAN, Esquire SCOTT S. LINCICOME, Esquire White & Case, LLP Washington, D.C.

APPEARANCES: (Cont'd.)

In Opposition to the Imposition of Antidumping Duties:

On behalf of Korea Paper Manufacturers' Association and its members Hankuk Paper Mfg. Co., Ltd., Hongwon Paper Mfg. Co., Ltd., Kyesung Paper Co., Ltd., Namhan Paper Co., Ltd., Shinho Paper Co., Ltd., and Shinmoorim Paper Mfg. Co., Ltd.:

TAEHYON (TED) CHO, Deputy Manager, Moorim USA
DON SHIN, General Manager, Moorim USA
RICK ANDERSON, Vice President of Purchasing,
PaperlinX North America (Spicers Paper and Kelly
Paper)
DANIEL KLETT, Economist, Capital Trade, Inc.

DONALD B. CAMERON, Esquire JULIE C. MENDOZA, Esquire Kaye Scholer, LLP Washington, D.C.

\underline{I} \underline{N} \underline{D} \underline{E} \underline{X}

	PAGE
OPENING STATEMENT OF GILBERT B. KAPLAN, ESQUIRE, KING & SPALDING, LLP	7
OPENING STATEMENT OF DONALD B. CAMERON, ESQUIRE, KAYE SCHOLER, LLP	11
STATEMENT OF GILBERT B. KAPLAN, ESQUIRE, KING & SPALDING, LLP	15
STATEMENT OF JAMES C. TYRONE, SENIOR VICE PRESIDENT, SALES AND MARKETING, NEWPAGE CORPORATION	16
STATEMENT OF HOLLY HART, LEGISLATIVE DIRECTOR, UNITED STEEL, PAPER AND FORESTRY, RUBBER, MANUFACTURING, ENERGY, ALLIED INDUSTRIAL, AND SERVICE WORKERS INTERNATIONAL UNION (USW), AFL-CIO	33
STATEMENT OF TOM CALDWELL, PRESIDENT, UNITED STEELWORKERS LOCAL 676	40
STATEMENT OF STEPHEN A. JONES, ESQUIRE, KING & SPALDING, LLP	44
STATEMENT OF KENNETH R. BUTTON, PH.D., SENIOR VICE PRESIDENT, ECONOMIC CONSULTING SERVICES, LLC	57
JULIE C. MENDOZA, ESQUIRE, KAYE SCHOLER, LLP	94
STATEMENT OF RICK ANDERSON, VICE PRESIDENT OF PURCHASING, PAPERLINX NORTH AMERICA (SPICERS PAPER AND KELLY PAPER)	97
STATEMENT OF TAEHYON (TED) CHO, DEPUTY MANAGER, MOORIM USA	106
STATEMENT OF ALLAN R. DRAGONE, CHIEF EXECUTIVE OFFICER, UNISOURCE WORLDWIDE, INC.	110
STATEMENT OF FRANK H. MORGAN, ESQUIRE, WHITE & CASE, LLP	110

\underline{I} \underline{N} \underline{D} \underline{E} \underline{X}

	PAGE
STATEMENT OF TERRY E. HUNLEY, EXTERNAL ADVISOR, GLOBAL PAPER SOLUTIONS, INC.	116
STATEMENT OF DANIEL KLETT, ECONOMIST, CAPITAL TRADE, INC.	122
STATEMENT OF DAVID E. BOND, ESQUIRE, WHITE & CASE, LLP	133
CLOSING STATEMENT OF DAVID E. BOND, ESQUIRE, WHITE & CASE, LLP	133
STATEMENT OF DONALD B. CAMERON, ESQUIRE, KAYE SCHOLER, LLP	136
CLOSING STATEMENT OF GILBERT B. KAPLAN, ESQUIRE, KING & SPALDING, LLP	189
CLOSING STATEMENT OF DONALD B. CAMERON, ESQUIRE, KAYE SCHOLER, LLP	201

1	<u>PROCEEDINGS</u>
2	(9:30 a.m.)
3	MR. CARPENTER: Good morning, and welcome to
4	the United States International Trade Commission's
5	conference in connection with the preliminary phase of
6	antidumping Investigation Nos. 701-TA-444-446 and
7	731-TA-1107-1109 concerning imports of Coated Free
8	Sheet Paper From China, Indonesia, and Korea.
9	My name is Robert Carpenter. I'm the
10	Commission's Director of Investigations, and I will
11	preside at this conference. Among those present from
12	the Commission staff are, from my far right, Diane
13	Mazur, the supervisory investigator; on my right,
14	Debra Baker, the investigator; on my left, Peter
15	Sultan, the attorney/advisor; Nancy Bryan, the
16	economist; Fred Forstall, the industry analyst; and
17	Justin Jee, the auditor.
18	I understand the parties are aware of the
19	time allocations. I would remind speakers not to
20	refer in your remarks to business proprietary
21	information and to speak directly into the
22	microphones. We also ask that you state your name and
23	affiliation for the record before beginning your
24	presentation.
25	Are there any questions?

1	(No response.)
2	MR. CARPENTER: If not, welcome, Mr. Kaplan.
3	Please proceed with your opening statement.
4	MR. KAPLAN: Thank you. Good morning, Mr.
5	Chairman, and members of the Commission staff. My
6	name is Gilbert B. Kaplan, and I represent the
7	Petitioner and the domestic industry, NewPage
8	Corporation. I'm a partner at King & Spalding and, as
9	I said, I appear today on behalf of Petitioner and the
10	U.S. coated free sheet paper industry.
11	NewPage is based in Dayton, Ohio. It has
12	production facilities in Kentucky, Maine, Michigan,
13	and just a few hours west of us in Luke, Maryland, on
14	the banks of the Potomac River. I am glad that Mr.
15	Forstall and Mr. Honnold were able to visit the Luke
16	mill last Friday.
17	For those of us who spend most of our days
18	behind a desk or computer here in Washington, it's
19	important to get out and realize the important
20	contribution of manufacturing to the United States'
21	economy. As they saw, Newpage's Luke mill is a vital
22	part of the local community. It is ideally situated

investment over time both to maximize efficiency and

Heritage Reporting Corporation
(202) 628-4888

The mill has benefitted from consistent

as far as access to raw materials, energy and water.

23

24

25

- 1 reduce cost. These investments just in recent years
- 2 have totaled approximately \$375 million, and yet
- despite all these efforts the impact of low-priced,
- 4 imported coated free sheet paper from China, Indonesia
- 5 and Korea will force the closure at the end of 2006 of
- a substantial portion of the mill's capacity.
- 7 Also, and even more unfortunately, the
- 8 shutdown of the No. 7 paper machine will entail the
- 9 layoff of a substantial portion of the mill's
- 10 workforce. Our witnesses will talk about Luke
- 11 shortly.
- 12 Keep in mind that the situation facing Luke
- is repeated at coated free sheet mills across the
- 14 country. Early in 2007, NewPage will be taking
- 15 extended downtime, accompanied by workforce furloughs,
- 16 at its Rumford, Maine, mill.
- 17 We know from public sources that another
- 18 large U.S. producer, Sappi Fine Paper, closed two
- 19 paper machines during the period covered. Pasadena
- 20 Paper in Texas closed completely in 2005, a whole
- 21 company wiped out. Press sources cite to hundreds of
- 22 associated layoffs at these companies.
- 23 Industry data available to us from both RISI
- 24 and AF&PA make it quite clear that the domestic coated
- 25 free sheet industry has been unable to take advantage

1	of rising demand with the subject imports taking all
2	and more of the growth of the U.S. market during the
3	period in question.
4	During just the first three quarters of
5	2006, imports from China, Indonesia and Korea surged
6	more than 50 percent 50 percent compared with
7	the same period in 2005. As has been publicly
8	reported, domestic producers hard hit by rising costs
9	we all know what has happened to energy costs
10	have been trying to raise prices during 2006, but
11	these efforts have failed to achieve any substantial
12	relief in the face of consistent underselling by the
13	subject imports.
14	During today's presentation and in our brief
15	we will address all the legal and technical questions
16	which may be involved in this case, including like
17	product, cumulation, related parties and
18	negligibility.
19	On the question of negligibility of imports
20	from Indonesia, right now let me point out that these
21	imports exceeded four percent in the last month and
22	have been moving up dramatically. We had no choice
23	but to file when we did. Had we waited, the overall

impact of imports from China, Indonesia and Korea

would have overwhelmed this already beleaguered

24

25

- 1 industry.
- 2 On the related party question, we are aware
- from public sources that some U.S. producers qualify
- 4 as related parties. It's difficult to imagine that
- 5 any U.S. producer has been spared from the effects of
- 6 the unfair imports in the market. However, we will be
- 7 reserving final judgment as to questions regarding
- 8 exclusion of any related parties until we have
- 9 reviewed all the questionnaire data.
- 10 We hope and expect that your decision will
- 11 follow on a decision by the Department of Commerce to
- initiate a countervailing duty investigation regarding
- imports from China. We have not heard what they're
- 14 doing. Perhaps you have.
- 15 You cannot read the news about trade or the
- 16 U.S. economy without appreciating that the U.S.-China
- 17 trade balance is terribly askew. The trade deficit
- 18 with China this year will be the highest with any
- 19 single country in the history of our country, the
- 20 United States. This industry is the perfect example
- of what has happened as a result of Chinese dumping
- 22 and Chinese subsidies and the consequent growth of
- 23 imports into the United States.
- 24 We hope that the Department will decide to
- 25 investigate subsidies to Chinese coated free sheet

- 1 producers. We look forward to this case being one
- 2 step toward addressing the harm that Chinese
- 3 Government intervention has caused so many U.S.
- 4 manufacturing industries and their workers.
- 5 Thank you very much for your time and
- 6 attention this morning.
- 7 MR. CARPENTER: Thank you, Mr. Kaplan.
- 8 Mr. Cameron? We know who you are.
- 9 MR. CAMERON: I was afraid of that answer.
- 10 Mr. Carpenter, members of the staff, thank you for the
- opportunity to appear today. My name is Don Cameron.
- 12 I am appearing on behalf of Korean Respondents, as
- well as on behalf of all Respondents for the purposes
- of this opening.
- 15 According to the domestic industry, it's
- being materially injured by imports of coated free
- 17 sheet paper from Korea, China and Indonesia. In other
- 18 words, we might as well just wrap this sucker up right
- 19 here because we have imports from Asia and they must
- 20 be injuring the U.S. industry. I mean, it's kind of a
- 21 done deal, isn't it?
- 22 But is that really so? NewPage claims to
- represent the entire industry, and yet no other
- 24 domestic producer has joined in the petition. That's
- 25 very curious.

1	While we don't doubt that there are other
2	producers who would gladly like to see import
3	competition restricted, it does appear from the public
4	statements of the chairmen of Stora Enso and Sappi
5	that they don't look at dumping as the cause of the
6	problems in this market. Rather, they are focused on
7	restructuring and the fact that the North American
8	market for coated free sheet is good in 2006.
9	So is this case about the domestic industry,
10	or is this case about NewPage and the desire of an
11	investment group to try and cash in on an IPO?
12	So what else is happening in this market?
13	Domestic shipments are up. They've been up throughout
14	the period, and it appears from the public data that
15	this industry is operating at virtually full capacity.
16	Domestic profitability has increased significantly
17	within the last year, especially compared to prior
18	years. Subject imports are up, as are nonsubject
19	imports. Domestic prices are up.
20	But wait a second. Isn't that
21	counterintuitive? I mean, we've all been here before.
22	We do these cases on a regular basis. If imports are
23	up, shouldn't domestic prices be going down? The
24	answer is yes, but only if the imports were having the
25	impact claimed by NewPage, and they aren't.

1	Imports are a feature of this market because
2	U.S. producers lack the capacity to supply the market.
3	Moreover, NewPage has neglected to tell this
4	Commission about the distinction between web rolls,
5	which are produced by U.S. producers, and sheets,
6	which are produced domestically and also imported from
7	Asia.
8	Printers using web offset printers cannot
9	use sheets. This is significant because we estimate
10	that approximately 70 percent of the U.S. market
11	appears to be web rolls, and subject imports supply
12	virtually none of this product. Rather, imports from
13	Korea, China and Indonesia are concentrated almost
14	exclusively on the sheet segment of the market.
15	Again, the attenuated nature of the
16	competition between subject imports and domestic
17	producers again raises question about NewPage's
18	motives and whether imports indeed have had the impact
19	claimed by NewPage. This attenuated competition helps
20	explain the lack of any correlation between increased
21	imports on the one hand and the improved condition of
22	the U.S. industry on the other.
23	Simply stated, the market is currently
24	strong, and the restructured domestic industry is
25	succeeding. There's nothing wrong with that. Subject

- 1 imports have entered in 2006 at higher levels, but
- domestic producers have increased prices, and U.S.
- 3 producers have become profitable. In fact, the
- 4 profitability data is striking. This is not the
- 5 pattern of an industry injured by imports.
- 6 One last thought. When NewPage recently
- 7 announced that it was shutting down a 1904 CFS coated
- 8 free sheet facility line in Maryland, it attributed
- 9 the shutdown to subject imports. Now, I ask you. Do
- 10 you really believe that subject imports were all that
- 11 stood between a 100-year-old facility and success, or
- does it make more sense that this plant was shut down
- to give NewPage "a lower cost and more efficient
- 14 coated paper platform," which is what MeadWestvaco
- 15 said about the Luke, Maryland, facility in 2002 when
- it had scheduled it for a permanent shutdown.
- 17 This isn't a close call, but we call this to
- 18 your attention because NewPage's claim regarding this
- 19 facility is no more credible than the rest of their
- 20 story, and I would like to add with respect to we've
- 21 heard this morning already about China, and we've got
- 22 a new case on China and subsidies on China.
- 23 That's very nice, but the purpose of this
- 24 hearing isn't to be a stalking horse for a domestic
- 25 industry inquiry into whether or not the Commerce

- 1 Department should or should not do an investigation of
- 2 subsidies on China.
- 3 The issue here before this Commission is
- 4 whether or not there is injury caused by imports of
- 5 subject merchandise, and the fact is that there is
- 6 very little indication that there is. That's the
- 7 issue before this Commission.
- 8 One last thought. You guys have data in
- 9 this case. This is not like a number of cases where
- 10 you don't quite get enough data and we have to go to
- 11 the final because we're getting a perfected database.
- 12 We agree that things aren't perfect, but you
- have enough data to make a decision in this case, and
- 14 we think that the data is clear. This industry, if
- we're going to call NewPage an industry, has not made
- 16 their case that subject imports have created a problem
- for the industry at large, only one of whom is sitting
- 18 here at this table.
- 19 Thank you.
- 20 MR. CARPENTER: Thank you, Mr. Cameron.
- 21 Mr. Kaplan, would you please bring your
- 22 panel forward at this time?
- MR. KAPLAN: Thank you, Mr. Chairman, again,
- 24 and members of the Commission staff. I think we'll
- 25 begin by introducing the members of our panel.

1	I'll start with Mr. Tom Caldwell, president
2	of the union in Luke, Maryland; Harry Stafford, who is
3	the shop steward in Maryland; Ken Button, who is with
4	DCS; my partner, Steve Jones; Jim Tyrone, vice
5	president at NewPage; Doug Cooper, general counsel and
6	vice president at NewPage; Rebecca Woodings, an
7	economist from our group at King & Spalding; and Holly
8	Hart will be here we understand in a minute. Her
9	train has made progress.
10	With that I'd like to turn it over to Mr.
11	Tyrone, who will begin our presentation this morning.
12	MR. TYRONE: Good morning. As Gil
13	indicated, my name is Jim Tyrone. I am senior vice
14	president of Sales and Marketing for NewPage
15	Corporation. I've been in that position since the
16	company was founded in 2005, and prior to that I was
17	senior vice president for Sales and Marketing with the
18	MeadWestvaco Papers Group.
19	I was vice president of Sales and Marketing
20	for Mead's Paper Division before the merger with
21	Westvaco in 2002 and president of Mead's Fine Paper
22	Division prior to that. I have served in various
23	sales and marketing and general management positions
24	in the paper industry since 1990 with my primary focus
25	and experience in coated papers.

1	I am pleased to have the opportunity to
2	speak with you today. This is a critical case for
3	NewPage, its employees and the communities in which we
4	operate.
5	Subsidized and dumped imports from China,
6	Indonesia and Korea have severely injured the domestic
7	industry and are threatening the industry with further
8	injury. Although the entire coated free sheet
9	industry has been injured, my presentation today will
10	focus on the injuries suffered by NewPage.
11	NewPage was founded in May of 2005, as I
12	indicated earlier, when the Printing and Writing
13	Papers Group of MeadWestvaco was spun off to create a
14	new company focused only on coated papers. The
15	transaction included five fully integrated pulp and
16	paper mills and 6,300 employees.
17	One of those mills in Chillicothe, Ohio, was
18	sold in early 2006. Thus, today we have four mills
19	one located in Luke, Maryland; Wickliffe, Kentucky;
20	Escanaba, Michigan; and Rumford, Maine and roughly
21	4,300 employees.
22	Our total production capacity at the mills
23	is approximately 2.2 million tons, which makes us the
24	largest producer of coated paper in the United States.
25	We are exclusively a U.S. producer. We have no

1	production facilities in any other countries, and we
2	do not import and resell paper from other countries.
3	NewPage was founded with a great deal of
4	optimism about the future. In addition to being the
5	largest coated paper manufacturer in the United
6	States, we have efficient, state-of-the-art mills,
7	skilled and dedicated employees, strong relationships
8	with our customers, strategically located mills and
9	distribution facilities and growing markets for our
10	products.
11	Although there had been significant problems
12	with low-priced imports before the spinoff, we were
13	hopeful that the situation was improving. Dumped and
14	subsidized imports from China, Indonesia and Korea
15	have increased by over 50 percent so far this year at
16	prices that are underselling NewPage and other
17	domestic producers by a large margin and distorting
18	the market.
19	As the market situation continued to
20	deteriorate over the summer and into the fall, we
21	decided we needed to take action by filing these
22	petitions to prevent our business from being destroyed
23	by unfair import competition.
24	Before I talk about the market for coated
25	free sheet and the injury suffered by the domestic

- industry because of the imports, I'd like to briefly
- 2 discuss the product.
- 3 Coated free sheet is a distinct category of
- 4 paper. It is manufactured from wood pulp that is
- 5 broken down chemically instead of mechanically. This
- 6 results in a cleaner, stronger and more durable
- 7 product. By adding a coating a kaolin and other
- 8 materials, the paper obtains enhanced printing
- 9 performance characteristics and appearance.
- 10 The graphic reproduction on coated paper is
- 11 significantly superior to uncoated paper. The
- 12 critical features that provide the highest quality
- printing include smooth surface quality, shade,
- brightness and opacity. As a result, coated free
- sheet is the cleanest, strongest, most durable and
- 16 best paper for printing applications there is.
- 17 Coated free sheet is the paper of choice for
- 18 publishers of text with print applications that
- 19 require the cleanest, brightest, most accurate
- reproduction. Thus, many corporate annual reports,
- 21 magazine covers, promotional pieces and brochures with
- 22 heavy photographic content use coated free sheet to
- 23 provide to clearest reproduction and the brightest
- colors.
- In addition, it is the paper of choice for

- 1 books and other materials that need to be durable and
- 2 long-lasting without yellowing such as yearbooks and
- 3 coffee table art books.
- 4 I've brought a few samples to help
- 5 illustrate some of the differences between coated free
- sheet and coated groundwood, as well as to show you
- 7 some of the practical applications of coated free
- 8 sheet.
- 9 The first sheet that I hold up here is a
- 10 coated free sheet. You can see that it is quite
- 11 bright and white. I contrast that with a coated
- 12 groundwood, which is not nearly as bright. Also, the
- 13 coated free sheet tends to be a heavier basis weight.
- 14 The coated groundwood tends to be a lighter basis
- 15 weight.
- 16 This is not the brightest and heaviest free
- 17 sheet, nor is it the least bright and lowest weight
- 18 groundwood, but I think it portrays the difference
- 19 between the two.
- 20 And then, three specific examples to show
- 21 you of practical application. Here's a magazine that
- 22 we're all very familiar with that relies heavily on
- 23 quite vibrant reproductions of what's going on in the
- 24 world and for which people will hold onto for years
- and years, so durability is quite important in that case.

1	Here is a catalog of a high dollar value
2	item that relies on paper to help connote the quality
3	of the product by use of the heavier basis weight and
4	the bright white sheet.
5	Here is a book, one of the table art books
6	that we talked about that you might find on a coffee
7	table in someone's home, that uses the bright white
8	paper and the smooth surface to portray the artwork
9	accurately and also for it to last without yellowing.
LO	Other types of paper, such as coated
L1	groundwood paper which I just mentioned which NewPage
L2	also produces, do not possess the same physical and
L3	performance characteristics. Coated groundwood paper
L4	contains more than 10 percent by weight of groundwood
L5	content. Groundwood pulp is produced mechanically by
L6	physically grinding the wood to produce pulp instead
L7	of separating the fibers chemically. As a result,
L8	groundwood paper contains more impurities and is not
L9	as bright as free sheet.
20	While there is some overlap in basis weight
21	offering, groundwood fiber is not offered in the
22	higher basis weights that are associated with higher
23	quality. It also possesses a rougher printing
24	surface. It is less durable and yellows over time, so
25	is not suitable for documents and publications that

- 1 need to be archived.
- 2 A paper mill's ability to produce either
- 3 coated groundwood paper or coated free sheet paper is
- 4 very much tied to its pulp making assets. In
- 5 NewPage's case, all of our integrated mills are
- designed to produce coated free sheet.
- 7 In fact, two of our mills -- Luke, Maryland,
- 8 and Wickliffe, Kentucky -- produce only coated free
- 9 sheet. They cannot produce coated groundwood paper
- 10 because they do not have groundwood pulping assets,
- 11 which would be very expensive to install. At the same
- 12 time, there is no ready commercial source of
- groundwood pulp, so purchasing groundwood pulp to
- 14 manufacture groundwood paper is also not an option.
- 15 The choice for those facilities is to make coated free
- sheet paper or perish.
- 17 Our other two mills in Escanaba, Michigan,
- 18 and Rumford, Maine, produce both groundwood and free
- 19 sheet coated paper. Each has both free sheet pulping
- 20 assets and groundwood pulping assets. However, they
- 21 do not have the flexibility to switch to coated
- 22 groundwood paper production only.
- The production processes for the two
- 24 products -- coated free sheet and coated groundwood --
- 25 are very different. Imports from China, Indonesia and

- 1 Korea have focused on the coated free sheet market.
- 2 There are very few, if any, imports of groundwood
- 3 paper from these countries because there is limited
- 4 groundwood pulp supply.
- 5 Korea was first, benefitting from massive
- government subsidies, to become the leading foreign
- 7 supplier of coated free sheet to the U.S. market. The
- 8 U.S. industry has been concerned about the competitive
- 9 impact of subsidized Korean imports for some time, and
- 10 those imports have continued to increase.
- In fact, starting in the early 2000s several
- 12 coated free sheet paper manufacturers, including
- 13 NewPage's predecessor, MeadWestvaco, sponsored efforts
- 14 by the American Forest and Paper Association, the
- trade association for America's forest products
- 16 companies, to lobby the U.S. trade representative to
- 17 negotiate with the Korean Government to stop unfair
- 18 subsidies for coated free sheet made in their country.
- 19 Unfortunately, these efforts did not yield the desired
- 20 result.
- 21 More recently, significant capacity has been
- 22 installed in China, also benefitting from massive
- 23 subsidies, and the imports from China have increased
- dramatically, especially in 2005 and 2006.
- 25 Finally, Indonesia joined in, also

- 1 benefitting from significant subsidies. Imports from
- 2 Indonesia have exploded in 2006, and there is no
- 3 slowdown in sight.
- 4 The coated free sheet imported from these
- 5 countries is virtually identical to what NewPage and
- other U.S. manufacturers produce. Producers in the
- 7 subject countries use the same types of machines and
- 8 same processes to produce coated free sheet. They
- 9 export coated free sheet primarily in sheet form, but
- 10 also in roll form, coated on one side and coated on
- 11 two sides, and in all the standard weights,
- 12 brightnesses and finishes.
- We compete against these imports all over
- the United States with all types of customers. The
- imports are pervasive in the market, and no segment of
- 16 the market is insulated from import competition.
- 17 Because of the similarities between the
- 18 products we make and the imports from China, Indonesia
- 19 and Korea, price is the most important factor in the
- 20 market. The subject country producers have been able
- 21 to gain significant market share quickly because they
- are selling coated free sheet at unbelievably low
- 23 prices. The subject imports are routinely
- underselling NewPage and other U.S. producers by large
- 25 margins.

1	Demand for coated free sheet has been
2	healthy. The market is growing consistent with
3	population growth and GDP growth. Unfortunately,
4	NewPage and other U.S. producers are not benefitting
5	from the market growth. It is the imports from China,
6	Indonesia and Korea that have captured this market and
7	increased their share of the growing U.S. market.
8	Subject imports have increased
9	significantly. From 2003 to 2005, subject imports
10	from China, Indonesia and Korea have increased by 20
11	percent. They increased an additional 50 percent
12	during the first nine months of this year. The market
13	share of the subject import volume has increased by 58
14	percent from only 9.0 percent in 2003 to 14.2 percent
15	during the first nine months of 2006.
16	The average unit value of imports is well
17	below the prices at which NewPage can profitably sell
18	coated free sheet. In addition to the benefits
19	provided by subsidies, producers in China, Indonesia
20	and Korea are selling below their cost of production
21	to unfairly win market share.
22	Although we also compete against imports
23	from Canada and Europe, it is clearly the imports from
24	the subject countries that have caused the problem in
25	the marketplace. Imports from China, Indonesia and

- 1 Korea have undersold imports from Canada and Europe
- and have replaced those imports in the market as well
- 3 as domestic production. Thus, imports from China,
- 4 Indonesia and Korea have become a much larger
- 5 percentage of total imports.
- 6 Several mills in Canada have ceased
- 7 production in recent years, unable to compete with the
- 8 coated free sheet from China, Indonesia and Korea in
- 9 the U.S. market. Thus, it is very unlikely that
- 10 imports from Canada and Europe would replace the
- imports from China, Indonesia and Korea if these
- 12 petitions were successful. Instead, the domestic
- industry would regain its lost market share and
- 14 profitability.
- 15 Paper machines are large, complex machines
- 16 that must be operated continuously. It is very
- inefficient and costly to turn them on and off.
- 18 Therefore, we organize our manufacturing processes so
- 19 that our paper machines and our coaters run
- 20 continuously throughout the year.
- 21 Production and yield decline if the machines
- 22 are stopped for any reason. The need for continuous
- production makes U.S. producers highly vulnerable to
- 24 underselling. It is very costly and disruptive for us
- 25 to stop production when prices fall and then resume

- 1 when prices increase.
- We believe it is for that same reason that
- 3 the producers in Korea, China and Indonesia sell into
- 4 this country at such low prices. They do not want to
- 5 take machines up and down, so they continue to run,
- 6 selling their excess production into this country at a
- 7 loss in order to maintain their productivity.
- Because we are focused on making an
- 9 acceptable financial return and we do not have
- 10 subsidies from the U.S. Government to support us, we
- 11 cannot keep plants running if merchandise being
- 12 produced cannot be sold at a profit.
- On December 2 we announced plans to
- 14 permanently shut down our No. 7 paper machine at our
- 15 mill in Luke, Maryland. This is a machine in which we
- 16 have continuously invested millions of dollars and
- which has been regularly upgraded.
- 18 We are being forced to shut down capacity
- 19 here because of low-priced imports from China,
- 20 Indonesia and Korea. According to data from RISI, the
- 21 capacity increases in China alone were almost two
- 22 million tons over the past three years. This shutdown
- will result in the loss of approximately 130 jobs in
- 24 Luke. It is our companies and our workforce that are
- 25 paying the cost for this unfair trade.

1	In addition, we also announced that we must								
2	shut down one of our machines at our mill in Rumford,								
3	Maine, for the first three months of 2007 because of								
4	low-priced import competition. Unfortunately, at								
5	least 50 more U.S. workers will temporarily lose their								
6	jobs because of this unfair trade.								
7	Market conditions determine the price for								
8	coated free sheet. Because of subject import								
9	competition, on many occasions we have been forced to								
10	sell our products at prices well below production cost								
11	in order to keep our plants running. We cannot do								
12	this indefinitely.								
13	Not only are we under intense price								
14	pressure, but our costs have also increased								
15	significantly. We have announced price increases and								
16	tried to increase our prices, but we have been unable								
17	to increase prices sufficiently to cover our increased								
18	cost.								
19	The announced price increases simply have								
20	not stuck because the subject imports are available at								
21	much lower prices. Any small improvement in market								
22	prices in 2006 has been long overdue and is nowhere								
23	near sufficient to return us to financial health.								
24	As prices have fallen or stagnated, our								
25	costs have continued to increase. As the Commission								

- is no doubt aware, petrochemical base costs have
- 2 skyrocketed during the past few years. NewPage
- 3 estimates that its cost increased by \$3 million for
- 4 every \$1 increase in the price of a barrel of crude
- 5 oil.
- 6 Of course, that works in reverse as well,
- 7 but the price of crude oil has more than doubled from
- 8 about \$30 a barrel in 2003 to about \$60 a barrel in
- 9 September 2006.
- 10 We have taken a number of steps to save
- 11 costs from reducing the size of the administrative
- 12 staff to various process improvements that have
- increased our efficiency and productivity. Despite
- the increased productivity, subject imports have
- 15 prevented us from increasing prices sufficiently to
- 16 cover our increase in costs.
- 17 The Commission is no doubt aware that there
- is a very distinct seasonality in this business.
- 19 Volume and pricing are almost always best in the third
- 20 quarter because customers increase their purchases in
- 21 anticipation of demand for increased production
- 22 promotion and advertising, holiday books and catalogs
- associated with the holidays and gift giving.
- As in 2005, we did a little bit better in
- 25 the third quarter of this year than in the first and

1	second quarters because of slightly higher prices this							
2	year, but it would be incorrect and misleading to							
3	argue that the domestic industry is healthy because							
4	market prices have increased slightly this year.							
5	To the extent market prices have shown							
6	marginal improvement this year, the increase has not							
7	been nearly sufficient to return the industry to							
8	profitability. Underselling by subject imports has							
9	prevented us from increasing prices as much as							
10	necessary for us to achieve acceptable financial							
11	returns. Market prices remain below where they need							
12	to be on a sustained basis to enable domestic							
13	producers to earn a fair return on their sales and							
14	investments.							
15	NewPage has lost millions of dollars in							
16	sales to low-priced imports from China, Indonesia and							
17	Korea. The only reason we lost these sales was the							
18	lower price offered by importers. Similarly, we have							
19	been forced to reduce our prices to retain business							
20	with certain accounts and have lost millions of							
21	dollars of revenue as a result even where we have been							
22	able to retain the business.							
23	My understanding is that what has happened							
24	at NewPage is representative of what has occurred							
25	throughout the coated free sheet industry. Despite							

- 1 modestly increasing demand, production capacity has
- declined throughout the industry. A number of coated
- 3 free sheet paper machines have been taken out of
- 4 service since 2003, including the one we are shutting
- 5 down in our Luke mill in January.
- These shutdowns have resulted in the loss of
- 7 approximately 500,000 tons of capacity throughout the
- 8 industry, which represents about 10 percent of the
- 9 coated free sheet shipments made by U.S. manufacturers
- in 2005. It has also resulted in almost 1,000
- 11 employees having been laid off.
- One small company, Pasadena Paper, ceased
- production entirely in 2005 because of market
- 14 conditions. Workers at several U.S. coated free
- sheet, including workers at our Luke, Maryland,
- 16 facility, have been certified for trade adjustment
- 17 assistance benefits since 2003.
- 18 Financially the industry is clearly
- 19 suffering. As already mentioned, prices have not been
- able to keep pace with increasing cost because imports
- are preventing necessary price increases. We know
- 22 what our own financial situation is, and it is dire.
- 23 Publicly available information about other
- 24 U.S. producers, however, shows that their financial
- conditions are the same or worse than ours.

1	Unfortunately,	what	is	aoina	on	in	the	subjec	ıt
_			_~~	,				~ 00	_

- 2 countries leads us to believe that the worst is yet to
- 3 come.
- 4 Production capacity for coated free sheet
- 5 continues to increase. Huge subsidies have been
- 6 provided and are being provided to build or sustain
- 7 paper mills in China, Indonesia and Korea and to
- 8 facilitate their exports to the United States.
- 9 There are antidumping orders and
- 10 investigations on coated free sheet in several other
- 11 countries, which makes it even more likely that coated
- free sheet will be exported to the United States. We
- see nothing to indicate that the surge in imports from
- these countries will not continue indefinitely.
- In conclusion, we need your help. NewPage
- is enormously proud of its paper mills, its dedicated
- 17 employees and its business. We can compete
- 18 successfully against anyone on a level playing field,
- 19 but when the market becomes so distorted by illegal
- 20 subsidies and dumping that we can no longer compete we
- 21 were forced to file these petitions and seek to
- 22 restore fair competition.
- On behalf of NewPage and its over 4,300
- 24 employees, I respectfully ask the Commission to make
- an affirmative determination in the preliminary

- 1 investigation and allow the Department of Commerce to
- 2 proceed with its antidumping and countervailing duty
- 3 investigations.
- 4 Thank you.
- 5 MR. KAPLAN: Thank you, Mr. Tyrone.
- I would now like to introduce Holly Hart,
- 7 who arrived dramatically a few minutes ago and will
- 8 speak for the Steelworkers Union. Ms. Hart?
- 9 MS. HART: Thank you, and I apologize for my
- 10 late arrival. I'm a VRE commuter, and sometimes
- that's as unreliable as trying to drive up 95.
- 12 Thanks for the opportunity to appear before
- 13 you today. My name is Holly Hart. I'm the
- 14 legislative director of the United Steel, Paper and
- 15 Forestry, Rubber, Manufacturing, Energy, Allied
- 16 Industrial, and Service Workers Union, better known as
- 17 the United Steelworkers or USW.
- 18 The USW is the single largest industrial
- union in the United States, and we're the dominant
- 20 union representing 275,000 workers in the paper and
- 21 forestry industries. This is following our April 2005
- 22 merger with the Paper, Allied Industrial, Chemical,
- 23 and Energy Workers International Union or PACE as it
- 24 was commonly known.
- 25 Our figures show that 95 percent of the

- 1 coated free sheet paper making capacity in the United
- 2 States is unionized, and we represent over 90 percent
- of the coated free sheet capacity in mills. I mean in
- 4 mills where coated free sheet is made, we represent 90
- 5 percent of the workers.
- The USW represents workers in pulp and paper
- 7 mills at the following facilities: Appleton Coated in
- 8 Combined Locks, Wisconsin; Bowater in Catawba, South
- 9 Carolina; Glatfelder in Spring Grove, Pennsylvania;
- 10 International Paper in Courtland, Alabama; NewPage
- 11 Corporation in Wickliffe, Kentucky, Rumford, Maine,
- 12 Luke, Maryland, and Escanaba, Michigan;
- 13 Sappi Fine Paper in Skowhegan, Maine,
- 14 Muskegon, Michigan, and Cloquet, Minnesota; SMART
- 15 Papers in Hamilton, Ohio; Stora Enso in Kimberly,
- 16 Wisconsin, and Wisconsin Rapids, Wisconsin; and Wausau
- 17 Paper in Jay, Maine, among others.
- 18 The USW strongly supports these cases on
- 19 coated free sheet paper. Imports of coated free sheet
- 20 paper from China, Indonesia and Korea have increased
- 21 significantly over the past three years and have been
- 22 coming into the United States at prices that have hurt
- the profitability of U.S. producers.
- 24 Our research shows that Chinese, Indonesian
- and Korean producers are able to undersell U.S.

- 1 producers and depress prices at least in part because
- of the huge subsidies that they receive from their
- 3 governments.
- 4 Price underselling by Chinese, Indonesian
- 5 and Korean producers has contributed to the closure of
- 6 several production lines and significant layoffs in
- 7 the United States since 2003 that have affected our
- 8 members.
- 9 These include an 85,000 ton paper mill owned
- 10 by Sappi Fine Paper in Westbrook, Maine, in November
- of 2003; a 150,000 ton paper machine and a 110,000 ton
- 12 pulp mill owned by Sappi Fine Paper in Muskegon,
- 13 Michigan, in July of 2005; and, most recently, a 100
- 14 (sic) ton NewPage production line in Luke, Maryland,
- which was just announced at the beginning of November.
- 16 NewPage also announced that it would be
- 17 shutting down a machine in its Rumford facility in
- 18 early 2007. Pasadena Paper in Houston, Texas, closed
- 19 its Houston mill and went out of business entirely in
- 20 October of 2005.
- In addition to these job losses caused by
- the machine and mill closures, there have been
- 23 numerous other layoffs in the sector. One such
- 24 example was at SMART Papers LLC mill in Hamilton,
- 25 Ohio, where the employer sold a product line to

1	MeadWestvaco Corporation in March of 2004. Even
2	though SMART Papers retained the paper machine, the
3	sale resulted in the loss of 60 jobs at the mill.
4	All told, since 2003 this has resulted in a
5	reduction of coated free sheet capacity in this
6	country of 455,000 tons, and it has cost the industry
7	nearly 1,000 jobs. In fact, since 2002 we estimate
8	that at least 2,800 workers in coated free sheet mills
9	have been laid off due to mill or machine closures.
10	Just let me talk in a little more detail
11	about the impact on union members in just one
12	location, and that's Muskegon, Michigan, where Sappi
13	laid off the majority of the workforce at the mill
14	there. Nearly 400 people were thrown on the local job
15	market all at once. Many workers and their families
16	had to move away from their friends, from their
17	families, and most who did find work, whether it was
18	in Muskegon or elsewhere, had to accept lower paying
19	positions and in many cases with substantially less
20	pay and no benefits.
21	Even these closures don't tell the whole
22	story with respect to the impact of the low-priced
23	Chinese, Korean and Indonesian imports on workers in
24	this industry. The poor profitability of our American
25	coated free sheet producers has meant the companies

- 1 have only offered small wage increases that are
- 2 insufficient to keep up with the cost of inflation or
- 3 cost of living, and the companies have also made
- 4 demands for pension reductions and increases in the
- 5 shares that the workers must pay for their healthcare
- 6 benefits. Other benefits have also been affected.
- 7 The decline in jobs and benefits for
- 8 American coated free sheet workers is directly tied to
- 9 the declining profitability of the companies for which
- 10 they work. The two largest coated free sheet
- 11 producers in America, NewPage and Sappi, have suffered
- 12 consistent losses as a result of depressed CFS
- 13 pricing.
- 14 You've heard from NewPage the impact of the
- 15 dumping and subsidized imports from subject countries
- on their earnings and profitability, but others have
- 17 been affected as well. Sappi Fine Paper of North
- 18 America, which produces coated free sheet almost
- 19 exclusively in its North American mills, has not been
- 20 profitable for three years.
- 21 In fiscal year 2004, Sappi North American
- operations suffered an operating loss of \$92 million,
- 23 representing seven percent of sales. In 2005, Sappi
- losses widened to \$269 million, representing over 18
- 25 percent of sales and reflecting the shutdown of the

- 1 CFS pulp and paper mill in Muskegon.
- 2 Despite its two mill closures and other
- 3 efforts to reduce costs, Sappi is still unprofitable
- 4 in its recently concluded fiscal year of 2006 when it
- 5 recorded an operating loss of \$16 million,
- 6 representing 1.1 percent of sales.
- 7 We believe that there have been similar
- 8 losses at Stora Enso, International Paper and Appleton
- 9 Coated, as well as other coated free sheet producers
- in America.
- In fact, another American coated free sheet
- 12 producer, SMART Paper, which had closed down its paper
- machine at its Hamilton, Ohio, facility in 2004, filed
- 14 for Chapter 11 bankruptcy protection in March of this
- 15 year. SMART is one of the largest employers in
- Hamilton, Ohio, and employs 450 people.
- 17 I also want to emphasize that once a worker
- 18 is laid off from a coated free sheet mill it's hard to
- 19 find new employment. Generally speaking, jobs in the
- 20 paper industry aren't being created at this point and
- so there are very few openings in the industry.
- 22 Quite often the town or the county in which
- the facility is located is a one-locality industry.
- 24 This means that even if very few new jobs in the
- 25 industry are available the laid off workers either

- 1 have to commute very long distances or move to another
- 2 location to take a job. This disrupts generations of
- families in small, semi-rural towns throughout
- 4 America.
- 5 Furthermore, production workers in the paper
- 6 industry who have changed with the times and upgraded
- 7 their skill levels through their careers have no real
- 8 documentation of their extensive skills. As a result,
- 9 when and if they do find a new job they are often
- 10 forced to start at the bottom.
- 11 Finally, a majority of workers in the mill
- sector of the industry are over 50 years of age, and
- the difficulties of workers in my age bracket of
- obtaining reemployment are well known.
- 15 Coated free sheet producers in China, Korea
- 16 and Indonesia have contributed significantly to the
- 17 qlobal glut in the coated free sheet capacity. Major,
- 18 new state-of-the-art facilities that make coated free
- 19 sheet have opened in China in the past few years, and
- 20 many more are under construction or on the drawing
- 21 board.
- 22 Several large and new coated free sheet
- 23 machines have been brought on line in Korea in the
- 24 past 15 years. There are five CFS paper machines in
- three mills in Indonesia that date from the 1990s. We

- 1 believe the capacity in all three countries is well in
- 2 excess of their domestic demand.
- I have stumbled over my numbers and
- 4 statistics a little bit, but the real story here is
- 5 the people. That's who I represent; the men and women
- that I represent that are here because they're only
- 7 trying to provide for their families and make a decent
- 8 living by working hard and playing by the rules.
- 9 Meanwhile, our trading partner are not playing by the
- 10 rules, and this has real consequences for real people.
- 11 Thanks for allowing me to present their case
- 12 before you today.
- 13 MR. KAPLAN: Thank you very much, Ms. Hart.
- 14 We are now going to hear from Tom Caldwell,
- 15 who is the president of the United Steelworkers local
- in Luke, Maryland. Mr. Caldwell?
- 17 MR. CALDWELL: Good morning again. My name
- is Tom Caldwell, and I am the president of Local 676
- 19 USW. Local 676 represents the workers at the Luke
- 20 mills, the Luke NewPage mill in Luke, Maryland.
- The USW is commonly known as United
- 22 Steelworkers, as indicated by Ms. Hart, and also
- 23 represents hundreds of thousands of paper and forestry
- 24 product workers. I'm glad she's the one that gave you
- 25 the full name of our union because I don't think I

- 1 could have got all that out.
- 2 My position as Luke mill is a sheeter
- operator. I operate a high speed Jagenberg sheeter
- 4 that converts sheeter rolls into sheet form coated
- 5 presheet. That puts me on the front line as far as
- 6 I'm concerned about which these imports are most
- 7 affecting in the sheet form.
- 8 I've been with the mill for 37 years,
- 9 starting in 1969. With me today is Harry Stafford,
- 10 who is chief shop steward for our local. His position
- is hourly safety director, and he's been in the mill
- 12 19 years as well.
- The Luke paper mill produces only coated
- free sheeted paper and currently employs 1,080
- 15 employees. Our local has been notified by management
- 16 that 130 positions will be eliminated December 31 with
- 17 a permanent shutdown of the No. 7 paper machine.
- 18 That's more than 100 families that will lose a
- 19 substantial portion of their household income next
- 20 year, possibly their health insurance and possibly
- 21 their home.
- The Luke mill is the largest private
- 23 employer in Allegany County, Maryland. In fact, it
- 24 also draws workers from both West Virginia and
- 25 Pennsylvania. It's going to be very difficult for our

- 1 members who are laid off to find jobs in the area.
- 2 Just as an example, an internet site like
- 3 CareerBuilders.com lists less than 10 jobs in the
- 4 extended area. That includes the Cumberland,
- 5 Maryland, area. Most of these 10 are medical services
- or food service; not one in manufacturing.
- 7 At Luke our members know how to change and
- 8 adapt. We've seen four ownership changes just in
- 9 recent history. We've seen our ownership change from
- 10 Westvaco Corporation to MeadWestvaco in 2002 and then
- from MeadWestvaco to NewPage in 2005.
- The mill has been around since 1888, but our
- facilities have been constantly modernized over time.
- Recent investments at our Luke mill has been over \$350
- 15 million. Our local has always worked to improve
- 16 productivity and reduce cost.
- During these past few very difficult years
- 18 for our industry it's been a priority at Luke for both
- 19 labor and management to reduce cost. The machine
- 20 shutdown and layoffs announced by NewPage in 2007 are
- 21 due to continued low prices for our product as a
- 22 result of rising imports from China, Indonesia and
- 23 Korea.
- That's why I'm here today to appeal to you
- 25 to address these issues. As in any company, layoffs

- 1 always hit the youngest people first, people with
- 2 families. I've been through this before as president
- of our local, and it's extremely difficult to face
- 4 again.
- I will mention that a second NewPage mill in
- 6 Rumford, Maine, will also be taking a hit next year.
- 7 A coated free sheet paper machine at that mill will be
- 8 shut down for what is intended to be a temporary
- 9 period, but this is also because of market conditions.
- 10 Fifty workers at that mill will face furloughs for at
- 11 least three months.
- In conclusion, our U.S. coated free sheet
- 13 mills are highly efficient. Our workforce is second
- 14 to none. We are faced, however, with foreign
- 15 competition which receives large government subsidies
- 16 and who dump into our market.
- 17 On behalf of my local, along with the United
- 18 Steelworkers members of our NewPage coated free sheet
- 19 mills, I'm asking the United States International
- 20 Trade Commission to make an affirmative determination
- 21 in these investigations and to allow duties to level
- the playing field with China, Korea and Indonesia for
- the future of the industry and its workers.
- I appreciate your time for allowing me to be
- 25 here this morning.

1	MR. KAPLAN: Thank you very much, Mr.
2	Caldwell.
3	We will now turn to Steve Jones, who will
4	address a number of the legal issues in the case.
5	MR. JONES: Good morning, Mr. Carpenter,
6	members of the staff. My role today is to address the
7	issues of domestic like product, cumulation of
8	imports, negligibility and threat of material injury.
9	With respect to the definition of the
LO	domestic like product and the industry, the Commission
L1	has prior experience with coated free sheet paper. In
L2	the <u>Coated Groundwood Paper</u> investigation in 1991, the
L3	Commission found that coated groundwood paper and
L4	coated free sheet paper are different domestic like
L5	products because of their differing physical
L6	characteristics and applications, limited
L7	interchangeability, different production facilities
L8	and processes, different customer perceptions and
L9	different prices.
20	Based on the factors the Commission normally
21	considers, it should so find again in this
22	investigation, as well as finding that coated free
23	sheet is a different like product from uncoated free

Coated free sheet has distinct physical
Heritage Reporting Corporation
(202) 628-4888

24

25

sheet.

- 1 characteristics and uses. In contrast to coated
- groundwood paper, it is produced from pulp that
- 3 contains no more than 10 percent groundwood content.
- 4 In contrast to uncoated free sheet paper, it is coated
- 5 to provide a finish that allows it to be used for
- 6 printing high quality images and graphics.
- 7 As Mr. Tyrone discussed, coated free sheet
- 8 serves a distinct market for use in annual reports,
- 9 art and picture table books, prestige catalogs and
- 10 high end magazines and other applications requiring
- 11 high quality photographic reproduction.
- 12 Uncoated free sheet is not widely used in
- the commercial printing industry, but instead for
- business products such as copy and printer paper and
- business forms and envelopes. Coated groundwood paper
- is used in less durable printing applications with
- 17 short-term uses such as weekly lower cost magazines,
- 18 sales fliers and newspaper inserts.
- 19 The samples we have brought today show the
- 20 differences in physical characteristics and end uses
- 21 between coated free sheet paper and coated groundwood
- 22 paper. Because coated free sheet and these other
- 23 types of paper have different physical characteristics
- 24 and applications, they generally are not
- 25 interchangeable and are not perceived by producers and

- 1 customers to be interchangeable.
- 2 A buyer needing coated free sheet for a
- 3 specific use requiring better quality printing would
- 4 not turn to uncoated free sheet or coated groundwood.
- 5 For the same reason, customers and producers perceive
- 6 them to be different products. In addition, given
- 7 that coated free sheet is and is perceived by
- 8 customers to be a premium product, it sells at a
- 9 higher price.
- 10 There also is not an extensive overlap
- 11 between coated free sheet and other types of paper in
- terms of manufacturing facilities and production
- processes. Many U.S. mills that produce groundwood
- paper do not have the equipment to produce coated free
- 15 sheet.
- 16 Where a mill has the ability to produce both
- 17 types of paper, it either uses the equipment dedicated
- 18 to each type or faces down time to switch from one
- 19 type to the other. In addition, coated free sheet
- 20 differs from uncoated free sheet because of the
- 21 equipment required for the coating process.
- The Commission should include all types of
- coated free sheet paper in the domestic like product,
- including both single-side coated and double-side
- coated, both sheets and rolls and all weights,

1	brightness	levels	and	finishes

21

22

23

24

25

2 As in coated groundwood paper, the Commission should conclude that there are no clear 3 dividing lines among these product variations within 4 the coated free sheet category and that all share 5 common characteristics and uses that set them apart from both uncoated free sheet and coated groundwood 7 8 paper. Turning to another issue, the facts of this 9 case easily satisfy the criteria for cumulation. All 10 11 the petitions were filed on the same day, and the 12 imports from China, Indonesia and Korea all compete 13 with each other and with the domestic like product. There is no question that coated free sheet 14 from all sources is highly fungible. 15 Both the domestic like product and the imports come in all 16 forms required by the U.S. market, including rolls and 17 18 sheets, single- and double-side coated and various 19 weights, grades and finishes. 20

Moreover, regardless of the source, the product is competitive in terms of quality, and there are no special customer requirements that set coated free sheet apart from one source or other sources.

Domestic coated free sheet and the subject imports are also sold in the same geographic markets.

- 1 U.S. producers are located across the country, and the
- 2 subject imports have entered many Customs ports of
- 3 entry and supply various parts of the country in
- 4 competition with U.S. producers who ship their product
- 5 long distances to customers on both coasts and
- 6 everywhere in between.
- 7 There are also common channels of
- 8 distribution because both the domestic product and the
- 9 subject imports are sold to distributors and end users
- 10 for the same types of application.
- 11 Finally, official import data show that
- imports from all three countries were simultaneously
- present in the U.S. market during the period of
- 14 investigation. Clearly, the reasonable overlap in
- 15 competition that the Commission looks for among the
- 16 domestic product and the subject imports is present in
- 17 this case and requires cumulation.
- 18 It is also clear that imports from China,
- 19 Indonesia and Korea are not negligible. The statute
- 20 treats imports as negligible if they count for less
- than three percent of all imports during the most
- 22 recent 12 month period for which data are available
- 23 prior to the filing of the petition. For imports from
- developing countries in a countervailing duty
- 25 investigation, the negligibility threshold is four

- 1 percent.
- 2 The statute also provides that for purposes
- 3 of a threat determination the Commission may not treat
- 4 imports as negligible if there is a potential that
- 5 they will imminently account for more than the
- 6 relevant negligibility threshold.
- As noted in the statement of administrative
- 8 action accompanying the Uruquay Round Agreements Act,
- 9 in a preliminary investigation the Commission must
- 10 apply the reasonable indication standard to the
- 11 determination of whether imports are negligible. In
- other words, there must be clear and convincing
- evidence that the subject imports are negligible.
- 14 Thus, there is a very low standard for
- 15 negligibility in a preliminary investigation,
- 16 especially in the threat context where there only
- 17 needs to be a reasonable indication of a potential
- 18 that subject imports will imminently account for more
- 19 than the threshold percentage.
- 20 Official U.S. import statistics show that
- 21 China accounted for 14.47 percent by volume of total
- 22 U.S. imports of coated free sheet during the most
- 23 recent period for which data are available. October
- 24 2005 to September 2006 is the most recent period.
- 25 Imports from Korea accounted for 26.41 percent of

- 1 total imports during that period. Thus, imports from
- 2 China and Korea clearly are not negligible.
- Indonesia accounted for 3.28 percent of
- 4 total U.S. imports during the same period. Thus, for
- 5 purposes of the Commission's antidumping investigation
- 6 imports from Indonesia also satisfy the three percent
- 7 threshold.
- 8 The only possible negligibility issue is
- 9 with respect to imports from Indonesia in the
- 10 Commission's countervailing duty investigation.
- 11 Indonesia is a developing country, so the four percent
- 12 negligibility threshold applies.
- 13 Because imports from Indonesia did not
- 14 satisfy this requirement during the most recent 12
- month period, the Commission must consider for
- 16 purposes of its threat determination whether there is
- 17 a reasonable indication that there is a potential that
- 18 imports from Indonesia will imminently account for
- more than four percent of total imports.
- 20 Available information at this stage of the
- 21 investigation shows that subject imports from
- 22 Indonesia have been increasing at a rate that
- 23 demonstrates this standard is met. Imports from
- 24 Indonesia during 2006 have been significantly higher
- on a month-to-month basis than during 2005 and have

1	exceeded four percent total imports in several months.
2	At their current rate of growth, imports
3	from Indonesia will exceed four percent of total
4	imports for an entire 12 month period early in 2007.
5	Under any definition of imminent this is sufficient.
6	There also is no evidence suggesting that this trend
7	is likely to reverse itself in the imminent future.
8	One reason for the increase in imports from
9	Indonesia is that they have been displaced from the
10	Chinese market. As the Chinese industry has grown,
11	imports into China from Indonesia plummeted by 53
12	percent during 2005 and 2006, forcing Indonesian
13	exporters to seek other international markets,
14	particularly the United States.
15	While Indonesian exports to China fell by 53
16	percent, during the same period exports to the United
17	States increased by 141 percent. It is also clear
18	that Indonesian mills are operating at low rates of
19	capacity utilization in 2006, giving them every
20	incentive to direct more of their coated free sheet
21	production to the United States.
22	Finally, Asia Pulp & Paper or APP owns
23	production facilities in both China and Indonesia.
24	Imports from APP in Indonesia would likely increase

even more significantly if duties were imposed on

25

- 1 imports from China but not Indonesia because APP would
- then be likely to shift production to Indonesia.
- 3 Thus, there is clearly a reasonable
- 4 indication of a potential that imports from Indonesia
- 5 will imminently account for more than four percent of
- 6 total imports. Accordingly, the Commission should
- 7 determine that imports from Indonesia are not
- 8 negligible for purposes of the countervailing duty
- 9 investigation.
- 10 As Mr. Tyrone discussed, the domestic
- industry is suffering material injury. If the
- 12 Commission finds it necessary to consider other
- 13 additional material injuries threatened, there is also
- 14 a very strong case for an affirmative determination
- 15 based on threat of material injury.
- 16 First, the Commission should exercise its
- 17 discretion under the statute to cumulate imports from
- 18 China, Indonesia, and Korea for purposes of threat.
- 19 As I discussed earlier, the criteria for cumulation
- 20 for purposes of present material injury are clearly
- 21 satisfied. In addition, the trends in imports from
- the three countries are interrelated due to
- competition among the three sources, both in the
- 24 United States and internationally.
- 25 For example, the increase in imports from

- 1 Indonesia is a result, at least in part, of Indonesian
- 2 exporters' lost markets in China, and the dominant
- 3 producer in Indonesia, APP, is also the largest
- 4 producer of coated free sheet in China.
- 5 At the risk of stating the obvious, we have
- 6 alleged the existence of countervailable subsidies in
- 7 all three countries. We believe that the Commerce
- 8 Department's investigation will show that several of
- 9 the subsidies are export subsidies within the meaning
- of Article 3.1 of the WTO Subsidies Agreement and/or
- that the subsidies will either cause, or threaten to
- cause, serious prejudice to the interests of the
- 13 United States within the meaning of Article 6 of the
- 14 WTO Subsidies Agreement.
- 15 Imports of the subject merchandise are
- 16 virtually certain to increase if these various
- 17 subsidies continue to be used by producers in the
- 18 subject countries.
- In addition, as detailed in our petition,
- and as will be discussed in more detail in our post-
- 21 conference brief, producers in China, Indonesia, and
- 22 Korea have significantly increased their capacity in
- 23 recent years and have significant unused capacity that
- 24 can be directed toward the U.S. market. This idle
- 25 capacity provides suppliers in all three countries the

- incentive to increase exports, and imports from all
- three countries have increased rapidly over the period
- of investigation in absolute terms and relative to
- 4 both U.S. production and U.S. consumption.
- 5 The existence of antidumping orders in China
- on coated free sheet from Korea and in Australia on
- 7 coated free sheet from Korea and Indonesia make
- 8 additional exports to the United States even more
- 9 likely.
- 10 Given the adverse price impact of the
- 11 subject imports during the period of investigation,
- 12 there is every reason to expect that imports will
- 13 continue to undersell the domestic product in the
- imminent future and continue to increase demand for
- 15 further dumped and subsidized imports.
- 16 Finally, substantial additional injury has
- 17 been caused by subject imports, and this injury will
- 18 be manifested in the future because the inability of
- 19 domestic producers to raise capital and invest in new
- 20 production assets now, during the period of
- investigation, has harmed their ability to compete in
- 22 the future.
- That concludes my presentation. Thank you.
- 24 MR. KAPLAN: Thank you, Mr. Jones. How much
- 25 time do we have left?

- 1 MS. MAZUR: Twenty-three minutes.
- MR. KAPLAN: Twenty-three minutes? Could we
- 3 save that for rebuttal, please?
- 4 MR. CARPENTER: Yes, you can, if you would
- 5 like. Well, a correction to that. In preliminary
- 6 conferences, we do not save time for rebuttal. You
- 7 get a straight 10 minutes, so you would have to use
- 8 your time now or concede it.
- 9 MR. KAPLAN: Well, I think maybe one or two
- 10 points.
- 11 MR. CARPENTER: A correction to that. You
- 12 actually only have 12 minutes remaining.
- 13 MR. KAPLAN: Can we save the 12 minutes for
- 14 rebuttal since it's last?
- 15 MR. CARPENTER: No. We like to stick to our
- 16 practice of just 10 minutes per side for closing
- 17 statements.
- 18 MR. KAPLAN: All right. I would just like
- 19 to address one or two things more before we conclude
- 20 our presentation, and maybe Mr. Tyrone or anyone else
- 21 has something to raise. But I think just one point I
- 22 would make: There was some discussion of whether
- NewPage was interested in doing an IPO or anything
- like that. Well, certainly, many of the companies
- that you will hear from in a few minutes are public

- 1 companies. There is nothing proper, illegal, or
- 2 inappropriate about wanting to be a public company, so
- 3 that statement, I found to be very strange.
- I would also say, if you're talking about
- 5 whether there is a representation of the industry
- 6 here, in addition to the representatives from NewPage,
- 7 Ms. Hart, and the union, you're representing 275,000
- 8 workers in the paper industry, including Appleton,
- 9 Bowater, Glatfelder, International Paper, Sappi,
- 10 SMART, Stora Enso, and Wausau Paper. So I find that
- 11 statement to be quite outrageous.
- 12 I'll just conclude what I have to say,
- 13 talking about rolls and sheets. Rolls are coming in.
- 14 They are being imported, if you look at the data. If
- 15 you look at Mr. Caldwell's job, he converts rolls into
- 16 sheet. There is a direct interrelation. Also, what
- 17 we've seen in the sheet sector is going to apply in
- 18 the roll sector very soon in terms of increasing, low-
- 19 priced rolls being imported into the United States.
- 20 With that, maybe someone else wants to add
- 21 something.
- 22 MR. TYRONE: Yes. On that last point about
- 23 rolls versus sheets, the addition that I would make to
- that is that, as was indicated when Mr. Caldwell
- 25 talked about his position, every sheet was once a

- 1 roll, and while there is direct competition from the
- 2 imports from Korea, China, and Indonesia as they come
- 3 in in sheeted form with the extremely low prices,
- 4 direct impact on the sheets.
- 5 There is also an impact on rolls, and the
- 6 way that that works is, as a coated free sheet paper
- 7 manufacturer competes with the unfair pricing on
- 8 sheets and determines that they can no longer make a
- 9 profit on those sheets, that paper machine which
- supplied the paper that turned into a sheet is going
- 11 to continue to run, and what it's going to make is
- it's going to make the roll product.
- 13 So the unfair competition from the sheet, in
- 14 effect, pushes the coated free sheet manufacturer in
- the U.S. to make a higher level of rolls, therefore,
- 16 creating more competition within the roll product as
- 17 well.
- 18 So it's not as though because it's a sheet,
- it only affects the sheet market. It affects the
- 20 sheet market very directly, but it also affects the
- 21 roll market significantly, though indirectly.
- 22 MR. BUTTON: Mr. Chairman, I'm Ken Button.
- 23 Mr. Cameron listed a series of factors in the economic
- 24 realm during his opening statement. Let me perhaps
- 25 comment on those.

1	He noted the predominance of the
2	restructuring in this industry as being a source of
3	disruption. Well, the restructuring, I believe, is
4	the result of the impact of the imports. He noted
5	that there was increases in shipments. Well, indeed,
6	this is a cyclical industry. We are in an up side of
7	the cycle. You would anticipate that there ought to
8	be some increases in the shipments.
9	He noted full capacity or relatively high
10	levels of capacity. Well, that partially results from
11	the closure of capacity, and, indeed, the conditions
12	of competition in this industry are such that you must
13	run your machines at high levels of capacity to be
14	economically viable. You take the hit on profit.
15	Profit has increased, but it is from very low levels
16	in the past, and the profitability, at this point, is
17	hardly sufficient to cover cost of capital and deal
18	with the future.
19	The prices are, indeed, low, and increases
20	are long overdue. You do find, in fact, a correlation
21	here. In terms of the rising imports, what else has
22	risen? Well, two things, importantly. The market
23	share. The overall import market share has risen,
24	over the POI, from 9 to 14 percent. But look
25	carefully at the split.

1	He noted the difference between sheets and
2	rolls. Among sheets, public data indicate that the
3	subject import market share rose from 24 percent to 34
4	percentage points during this period. We do not see
5	attenuated competition here. What you see is the
6	past, which is the progress of import penetration in
7	sheets being the prologue for the future.
8	As Mr. Tyrone mentioned, you can easily take
9	a mill making sheets and produce an exportable roll
10	product. Once the import penetration is sufficiently
11	secured in the sheets area, the domestic industry
12	fears that the subject imports will do the same with
13	respect to the rolls.
14	The Luke shutdown; again, as noted, it was a
15	1904 plant, but, as Mr. Caldwell and Mr. Tyrone have
16	indicated, there has been massive capital investment
17	and modernization in that plant continuously over its
18	history and into recent periods. Thank you.
19	MR. CALDWELL: I would just like to say I'm
20	new to all of this, but I heard in the opening
21	statement that referred to part of our problems as
22	being older equipment, and I do want everybody to know
23	that NewPage has modernized, and we have state-of-the-
24	art sheeting equipment not only at the Luke mill but
25	at the Chillicothe sheeting facility, the latest, up-

- 1 to-date sheeting equipment possible, and there has
- 2 been millions of dollars put in our Number 8 and 9
- 3 paper machine to keep it state of the art.
- 4 So even though we're an older mill, that
- 5 doesn't mean we sat back and tried to get by on the
- 6 old equipment. Thank you.
- 7 MR. KAPLAN: With that, I think we'll
- 8 conclude, unless someone here had any additions. I
- 9 think that will be all. Thank you very much.
- 10 MR. CARPENTER: Thank you very much, panel,
- 11 for your presentation. We'll now turn to the staff
- 12 questions. We'll begin with Debra Baker from the
- 13 Office of Investigations.
- 14 MS. BAKER: My name is Debra Baker, Office
- 15 of Investigations.
- Mr. Kaplan, in your most recent comments,
- 17 you made reference to support by the workers of Wausau
- 18 Paper and Bowater. According to Wausau Paper's Web
- 19 site, they do produce some specialty packaging
- 20 materials. Are those materials subject to the scope
- of these investigations?
- 22 MR. KAPLAN: I think I'm going to, if it's
- all right, get back to you on some of that, both in
- 24 terms of confidential session and checking over some
- other information, if that's okay.

1	MS. BAKER: Further, to the extent to which
2	they are subject or not subject, is any lack of
3	clarity there possibly relevant in terms of whether or
4	not we have a clear definition between what's a
5	subject product and what isn't a subject product,
6	especially when we get into the area of some of the
7	specialty packaging and paperboard materials.
8	MR. KAPLAN: We will address those questions
9	in our post-conference submission.
10	MS. BAKER: Okay. Thank you.
11	There has been testimony that the dividing
12	line between ground sheet paper and clear, free sheet
13	paper is the 10 percent dividing line between the
14	amount of pure material and unpure material which is
15	included in it. Where does that 10 percent come from,
16	that 10 percent figure?
17	MR. TYRONE: The 10 percent is an accepted
18	industry standard for what defines a coated groundwood
19	and what defines a coated free sheet. It is a
20	limitation on groundwood content in a free sheet
21	paper.
22	MS. BAKER: Does it refer to any quality
23	standards that have been set forth by any type of
24	organization, or is it simply a general understanding
25	among the industry for purposes of just being able to

- 1 talk about the two products clearly?
- 2 MR. TYRONE: It is a well-defined
- definition. I'm not sure whether it's defined as a
- 4 quality standard. It is a technical association, pulp
- 5 and paper industry standard, though.
- 6 MS. BAKER: Okay. Thank you.
- 7 Mr. Forstall was able to visit your
- 8 facilities, and, unfortunately, I was not able to go.
- 9 He has prepared extensive trip notes, which will be
- 10 placed on the record shortly. Could you just briefly
- 11 help me understand the different stages of capacity?
- 12 For example, there has been quite a bit of testimony
- about the paper machines and how the shutting down of
- 14 paper machines impacts the operations of the plant and
- the laying off of the workers. So it does seem clear
- 16 that that is a clear stage in the manufacturing
- 17 process.
- 18 Could you identify the different stages,
- 19 though, in addition to the paper-making machines,
- 20 which I would assume have to do with the processing of
- the pulp because you also identified the other
- 22 production stages and how substantive that machinery
- 23 and equipment is?
- 24 MR. TYRONE: Sure. There are three or four
- 25 basic stages, if you will. There is a pulping

- operation, which is a significant investment as well.
- 2 There are massive vessels in which, in the case of
- 3 free sheet, chemical treating and heating, and so
- 4 forth takes place to separate the fibers and reduce
- 5 impurities.
- 6 MS. BAKER: Is that what is meant by the
- 7 paper-making machinery?
- 8 MR. TYRONE: No. Trees come to the mill.
- 9 Felled trees come to the mill, and there will be
- 10 variations on this, but basically felled trees come to
- 11 the mill, and they are cut into chips. Those chips
- are placed into a pulp mill, a pulping facility. So
- the process is there the chips are turned from chips
- into pulp. I'm basically describing a coated free
- sheet facility. From there, the right amounts of the
- various species go to a paper machine, and it's
- 17 converted from pulp to a paper machine.
- 18 There are two basic different approaches on
- 19 a paper machine, and NewPage employs both. One is for
- 20 the pulp to be turned into paper, dried on a paper
- 21 machine, and it becomes uncoated paper. It comes off
- the paper machine on a reel as uncoated paper and then
- goes to a coater. Then it goes to a supercalender.
- The purpose of the supercalender is to make the sheet
- 25 glossier.

1	Then it goes to some sort of converting
2	operation, either cut into rolls or cut into rolls and
3	later turned into sheets. But some of our paper
4	machines have the coaters on the paper machine. So by
5	the time it actually comes off the paper machine, it's
6	not only paper; it is coated paper. We have both
7	different approaches. Is that helpful?
8	MS. BAKER: That's helpful. That's helpful,
9	yes. And there was testimony, was there not, that
10	there is very little pulp sold separately as pulp on
11	the market.
12	MR. TYRONE: There is very little groundwood
13	pulp. There is no commercially available quantity of
14	groundwood pulp.
15	Craft pulp, which is the pulp that's used in
16	making coated free sheet; there is plenty of that
17	available in the marketplace.
18	MS. BAKER: Who would be producing that and
19	selling that has craft pulp?
20	MR. TYRONE: There are a number of producers
21	in this country and others that sell craft pulp. In
22	fact, we sell small quantities of craft pulp
23	ourselves.
24	MS. BAKER: And who would you sell it to?
25	MR. TYRONE: Some paper makers do not own

- 1 pulping assets, or they don't own pulping assets that
- 2 are sufficiently large for the demand for pulp for the
- 3 paper that they make, so they purchase pulp for the
- 4 manufacture of paper.
- 5 MS. BAKER: Approximately what percentage of
- 6 the value added to the product would be prior to the
- 7 pulping process and would be subsequent to the pulping
- 8 process, if you had to divide it into the two
- 9 segments, before and after?
- 10 MR. TYRONE: And you have pushed me beyond
- 11 my knowledge, being able to speak right here. We can
- 12 get you that information, but I don't have that.
- MS. BAKER: Yes. That would be helpful if
- that was in the brief. Let's see.
- MR. JONES: Ms. Baker, just to clarify what
- 16 your request is, could you repeat what you would like
- for us to include in our brief?
- 18 MS. BAKER: Approximately how much of the
- 19 value added, from the time that you start with your
- import product, which would be the lumber, the chips,
- 21 how much of it is value added up to the point that you
- 22 end up with pulp, and how much additional value added
- is after the pulping process until you end up with a
- 24 finished product, which is sold as paper?
- 25 MR. JONES: Would that be the percentage of

- 1 the total cost involved in the different stages of
- 2 production?
- 3 MS. BAKER: I think that would make sense to
- 4 break it into two percentages, yes.
- 5 MR. JONES: Thank you.
- 6 MS. BAKER: Okay. Thank you.
- 7 I keep hearing the word "roll," which I
- 8 understand, obviously, a roll is differentiated from a
- 9 sheet, and also I hear the term "web." What it the
- 10 exact correlation between the term "web" and the use
- of the term "roll"? Are they absolutely synonymous,
- or is one a subset of the other? Can a roll be both
- 13 webbed and not webbed?
- 14 MR. TYRONE: They are absolutely synonymous.
- 15 Within the industry, sometimes it's very common to
- 16 refer to either coated groundwood or coated free sheet
- 17 rolled product as a webbed product, and sometimes the
- 18 products are sold for further sheeting, and that's
- often referred to as a sheet or roll. But from a
- 20 physical standpoint, they are the same.
- 21 MS. BAKER: Where does the term "web" come
- from? What exactly is the web? It's just a term
- which has come out and been used over time.
- MR. TYRONE: It's been there a long, long
- 25 time.

- 1 MS. BAKER: Okay. Further, you've been very
- 2 kind to help with some of the definitions of the
- 3 product from your point of view, from the point of
- 4 view of U.S. production of paper. Could you describe
- 5 a little bit about the types of machinery that are in
- 6 place by the people to whom you sell, by the printers,
- 7 and how that type of machinery might impact the type
- 8 of product that they decide to buy or are required to
- 9 buy?
- 10 MR. TYRONE: I'm not sure I understand the
- 11 question.
- 12 MS. BAKER: Well, for example, I assume a
- lot of the product is sold to printers, who then take
- 14 the product and use it for various printing and
- 15 graphic purposes. What types of equipment did they
- have in their plants, and does that type of equipment
- 17 differ in such a way that they might be forced to buy,
- 18 for example, rolls as opposed to sheets or one type of
- 19 roll as opposed to another type of roll or rolls with
- 20 certain basis weights as opposed to other basis
- 21 weights? Can't all end users pretty much use all
- 22 types of rolls interchangeably?
- MR. TYRONE: To begin with, there are sheet-
- fed presses, and there are web presses.
- MS. BAKER: Right.

1	MR.	TYRONE:	That	distinction	defines,	at

- the beginning, whether someone is going to be using a
- 3 sheeted product or whether they are going to be using
- 4 a rolled product.
- 5 MS. BAKER: Mr. Tyrone, why would a printer
- 6 decide to install a sheet press as opposed to a roll
- 7 press? What are the advantages and disadvantages to
- 8 them?
- 9 MR. TYRONE: Historically, sheet-fed presses
- 10 have been used for smaller print runs and higher-
- 11 quality print runs. There have been changes in
- manufacturing of press equipment over the years, and
- 13 I'm, frankly, not sufficiently familiar to tell you
- 14 how great that distinction remains. But the sheet-fed
- presses were used for smaller runs, shorter runs, and
- 16 for higher-quality runs.
- 17 MS. BAKER: Are there major cost differences
- in a printer bringing in a roll press as opposed to a
- 19 sheet press? Is one less expensive compared to the
- 20 other?
- 21 MR. TYRONE: I don't know. I can't answer
- 22 that question.
- MS. BAKER: Are there any cost advantages to
- them in terms of having one versus the other?
- 25 MR. TYRONE: Typically, if the runs are long

- enough, a web press is more economical than a sheet
- 2 press.
- MS. BAKER: Okay. What are the major groups
- 4 of the end users to which you sell? This was filed as
- a paper case, but it does include, as we've discussed
- 6 briefly, some types of specialty packaging products.
- 7 Does the equipment maintained by some of your end
- 8 users differ from those maintained by the offset
- 9 printers?
- 10 MR. TYRONE: Offset printing would represent
- 11 the vast majority of the application of the products
- 12 that we produce.
- MS. BAKER: Okay. Thank you.
- 14 MR. TYRONE: I do want to clarify one thing
- 15 that I said earlier. When I was trying to clarify --
- 16 I might not have succeeded -- when I was trying to
- 17 clarify web versus roll, I may have said that sheeted
- 18 rolls were the same as web. From a physical
- 19 appearance, that would be the case, but sheeted rolls
- 20 actually require a higher level of quality because if
- 21 we were to sell them, we then assure the people who
- 22 might buy them and then sheet them that they will go
- through their sheeting operation as well as go through
- the sheet-fed press.
- 25 So I was speaking about the physical

- 1 appearance of the product if one were viewing it from
- 2 across a room.
- MS. BAKER: What, then, would a web roll be
- 4 used for?
- 5 MR. TYRONE: It just goes through a web
- 6 press. A sheet of roll that we would sell, we would
- 7 sell to someone who would then take it and convert it
- 8 into sheets, and then a printer would buy those sheets
- 9 and run it through a sheet-fed press.
- 10 A web product runs through a web press, and
- once it is printed, it is then typically sheeted.
- The two physical processes are different.
- 13 The printing processes are sufficiently different that
- there is a different quality level for the paper that
- 15 goes into those two products.
- 16 MS. BAKER: Would the same person who prints
- a web roll then sheet it themselves, typically?
- 18 MR. TYRONE: Typically.
- MS. BAKER: Okay. Let's see. Are there any
- 20 environmental considerations to be taken into account
- in this industry?
- MR. TYRONE: Such as -- what do you mean?
- MS. BAKER: Excess water usage, toxins put
- 24 back into the water supply.
- MR. TYRONE: We are incredibly

- 1 environmentally conscious. We do use a good bit of
- water in our process. We have regulations promulgated
- 3 by the EPA that we have to follow and do.
- 4 MS. BAKER: Okay. Thank you. Let's see.
- 5 Yes. Could you describe some of the marketing
- 6 agreements and marketing patterns which are typical in
- 7 this industry? What are the types of relationships
- 8 that you have with your customers? Are there any
- 9 exclusive marketing agreements or exclusive
- 10 relationships, for example, that you might have with
- 11 customers in a certain geographical area?
- 12 MR. TYRONE: I would be happy to answer that
- but not on the public record, if that's all right.
- 14 MS. BAKER: Absolutely, sir. Let's see. I
- think that's all the questions I have for now. Thank
- 16 you.
- 17 MR. CARPENTER: We'll turn now to Peter
- 18 Sultan from the Office of the General Counsel.
- 19 MR. SULTAN: Mr. Tyrone in your
- 20 presentation, you spoke of imports from other
- 21 countries, from Canada and from Europe, and you said
- that you thought it was unlikely that these nonsubject
- imports would replace the imports from the subject
- 24 countries if duties were imposed. Could you just
- 25 elaborate on that a little bit? Why do you think

- 1 that?
- MR. TYRONE: Well, for one reason, when a
- 3 mill is shut down -- we were referring to mills that
- 4 had closed -- it's actually very challenging to bring
- 5 them back up, so we would not see those mills going
- 6 back up.
- 7 MR. SULTAN: Thank you very much.
- 8 MR. CARPENTER: Nancy Bryan from the Office
- 9 of Economics.
- 10 MS. BRYAN: Thank you. Good morning. I
- 11 guess my first question would be for Mr. Tyrone. If
- 12 you could, just briefly, go over the three different
- 13 finishes. I guess it's gloss, matte, and satin. Are
- 14 they all text grades?
- 15 MR. TYRONE: The difference is the level of
- 16 gloss on the sheet. Gloss would be the highest gloss
- 17 level, and dull would be the next, and matte would be
- 18 the final. They are used in different applications by
- 19 designers who want to achieve a certain look that
- 20 either are willing to tolerate a certain level of
- 21 glare, if you will, or not willing to tolerate a
- 22 certain level of glare. All three are coated
- products, though, and satisfy the requirement of good
- ink holdout that provides good reproduction.
- MS. BRYAN: Okay. Are there price

- 1 differences between the three?
- MR. TYRONE: There can be.
- 3 MS. BRYAN: Okay. Is one considered the
- 4 premium, or is it just different end uses determine
- 5 that?
- 6 MR. TYRONE: I'm not sure I could put a
- 7 specific on it, to that.
- 8 MS. BRYAN: Okay. I quess I'm trying to
- 9 drive at the three pricing products that we covered;
- 10 do those, then, include all three finishes because
- 11 there isn't a specific finish listed there? We just
- said text weight on a 70-to-100-pound basis weight.
- 13 MR. TYRONE: Yes. That would have included
- 14 all of the finishes --
- MS. BRYAN: Okay.
- 16 MR. TYRONE: -- in our response to the
- 17 questionnaire, yes.
- 18 MS. BRYAN: But you don't think the price
- 19 differences between those three would really destroy
- 20 the data that we have.
- 21 MR. TYRONE: I do not believe so, no.
- MS. BRYAN: Okay. The channels of
- distribution that go from your company to the end
- users; can you describe typically how many levels of
- channels of distribution there may be between you and

- 1 your final customers?
- 2 MR. TYRONE: Who are you considering the end
- 3 user? The channel of distribution to what level?
- 4 MS. BRYAN: The printer that's going to
- 5 actually print on the paper.
- 6 MR. TYRONE: When we sell our product, we
- 7 would sell it one of three different ways, then. One,
- 8 we would sell to paper merchants who would resell the
- 9 product, sometimes taking physical responsibility for
- 10 the product, sometimes not. To very large printers,
- 11 we might sell directly to the printers, and, in some
- 12 cases, large magazine publishers buy paper directly,
- even though they don't print it. So they would buy it
- 14 from us, and we would ship it to a printer on their
- 15 behalf.
- 16 MS. BRYAN: Okay. Is it your understanding,
- 17 when you make the sales to a merchant distributor, is
- 18 there just one distributor layer in there, or could
- 19 there be more?
- 20 MR. TYRONE: It would just be the one --
- MS. BRYAN: Just one. Okay.
- 22 MR. TYRONE: -- to then sell to a printer,
- 23 typically.
- MS. BRYAN: It seems like everyone is saying
- 25 that demand is increasing. How has the Internet and

- e-mail, either negatively or positively, affected
- 2 demand?
- 3 MR. TYRONE: Our assessment would be that
- 4 the Internet has probably reduced the rate at which
- 5 the increases are occurring in coated free sheet.
- 6 Coated free sheet used to grow at a level that was
- 7 closer to GDP or GDP-plus-X, and it is not growing at
- 8 that level anymore.
- 9 MS. BRYAN: And of your end uses, I guess
- there's magazines, catalogs, and annual reports. Is
- there one segment of your market that's increasing
- much more than the others, or are they all increasing?
- 13 MR. TYRONE: I think this would be typical
- 14 for the industry. It's clearly the case for us, that,
- to begin with, commercial printing makes up a very
- 16 large portion of our end use and even more so, if I
- 17 think of it, just for coated free sheet. Within
- 18 commercial printing, which would include annual
- 19 reports, but within commercial printing, probably the
- 20 fastest-growing subsequent for us and, I think, for
- 21 the industry is direct mail.
- MS. BRYAN: Okay. I quess it's my
- 23 understanding that once a publication has been
- 24 launched -- I think it was mentioned in the petition
- as well -- that once a publication decides to use

- 1 coated free sheet, it's pretty reluctant or slow to
- 2 switch to a substitute paper, that once they kind of
- 3 make that decision, they want to go with it.
- 4 So how would you describe substitutes for
- 5 this product? Do you think there are any close
- 6 substitutes, or not really?
- 7 MR. TYRONE: As we indicated in the
- 8 petition, publications that start off on coated free
- 9 sheet, we've found, have been reluctant to move off of
- 10 coated free sheet. That doesn't say it doesn't
- 11 happen, but it doesn't happen very often, and when it
- 12 happens, it tends to happen slowly. It varies a
- 13 little bit by the segment of the industry.
- 14 The greatest competition that we have, of
- 15 course, is from the imports from China, Korea, and
- 16 Indonesia, which is why we're here.
- 17 MS. BRYAN: Okay. Is there any brand
- 18 loyalty in this industry?
- 19 MR. TYRONE: You've set a pretty low hurdle
- 20 by saying, "Is there any?" So, yes, there are clearly
- 21 people who decide that they want to be on a particular
- 22 grade of paper. It would be my experience, as much as
- anything else, they are saying that I want to buy from
- 24 a certain producer for a variety of different reasons.
- 25 However, I would say that there is less and less of

- 1 that as the years go on, and the price is far and away
- 2 the topic that gets the most attention in any
- 3 conversation about, do you want to buy paper from me?
- 4 MS. BRYAN: What about custom sizing? Do
- 5 you ever produce custom sizes, and are the import
- 6 sources able to do this as well?
- 7 MR. TYRONE: We do custom sizing. Our
- 8 experience is that it's an economic choice. A printer
- 9 who has a specific design for a printed form can save
- 10 money by getting the paper cut to the exact size so
- they are not paying for paper that is more than they
- need and, therefore, would be recycled or thrown away
- or whatever. At the same time, stock sizes can be
- 14 reduced in price such that the printer makes the same
- 15 kind of economic benefit when the prices are being set
- 16 at significantly low levels.
- 17 Coming to us for a custom size sometimes,
- 18 even though they can save money by not making paper,
- 19 we have an up charge for the fact that we're having to
- go in and cut it specifically for them, and they often
- 21 find that the imported paper is still the better
- 22 alternative for them from a price standpoint.
- MS. BRYAN: Okay. In your sales of the
- 24 text-grade CFS, do you also bundle in sometimes the
- 25 cover-grade paper, and how might including the cover-

- grade paper in the transaction affect the overall
- 2 price?
- 3 MR. TYRONE: I'm not familiar with a
- 4 situation where we would have done anything that I
- 5 would have called bundling of grades. It would be
- fairly typical, if we had an ongoing relationship with
- 7 a printer, for us to have a price for text grades and
- 8 a price for cover grades, and typically they would
- 9 vary a little bit. There are a lot of applications
- 10 that don't need a cover as well as a text, just need a
- 11 text. There are some applications that only need a
- 12 cover, don't need a text to go with it. So I'm not
- sure that there would be any benefit from doing that.
- MS. BRYAN: Okay. And my last question:
- 15 Are there any transportation differences, costs or
- speed, between transporting roll versus sheet forms?
- 17 MR. TYRONE: Inherently, no. We typically
- 18 ship sheets in, ideally, full truck loads. Sometimes
- 19 the roll quantities are just large enough that it's
- 20 more economical to put them on rail. As a result, it
- 21 might take a bit longer to travel by rail than to
- 22 travel by truck. We also sell the roll product on
- some of the same trucks. Some of the same trucks
- 24 would have roll product and sheet product mixed on
- 25 there.

- 1 MS. BRYAN: Okay. Thank you. That's all I
- 2 have for now.
- 3 MR. CARPENTER: Fred Forstall, Office of
- 4 Industries.
- 5 MR. FORSTALL: Thank you, Mr. Carpenter.
- 6 Mr. Tyrone, if you could, in your post-
- 7 conference brief, getting back to Ms. Baker's question
- 8 in regard to sheet versus roll or web-fed paper, if
- 9 you could elaborate on the quality difference that you
- 10 mentioned just a little while ago in your post-
- 11 conference brief.
- 12 I don't want you to give away your trade
- 13 secrets, but if you could elaborate on what those
- 14 quality differences are between paper intended for
- sheet-fed presses -- I think you said, paper to be
- 16 sheeted and then fed through a sheet-fed press by our
- 17 customers versus what would be going through a web-fed
- 18 press.
- 19 MR. TYRONE: I would be happy to do that.
- MR. FORSTALL: Thank you. Also, could you
- 21 comment on the difference between coated free sheet,
- 22 which we understand, of course, is made actually
- 23 typically with craft pulp, the differences between
- 24 coated free sheet and what would be considered craft
- 25 paper or a coated craft paper product?

- 1 MR. TYRONE: I am really not the right
- 2 person to ask that question because NewPage makes no
- 3 craft paper.
- 4 MR. FORSTALL: If you could develop any
- 5 information on that aspect.
- 6 MR. TYRONE: I would be happy to provide you
- 7 that.
- 8 MR. FORSTALL: I'm just looking in terms of
- 9 the physical aspects of a coated craft sheet versus a
- 10 coated free sheet, what would be considered a coated
- 11 free sheet.
- MR. TYRONE: We would be happy to get that
- 13 for you.
- MR. FORSTALL: Thank you.
- MR. TYRONE: I wouldn't be in a position to
- 16 just tell you that right now.
- 17 MR. FORSTALL: Thank you.
- 18 Mr. Kaplan, I think you mentioned Pasadena
- 19 Paper in your opening comments. If you could, at some
- 20 point, comment on your understanding of why Pasadena
- 21 Paper shut down and how that related to the storm
- 22 situation in Texas at that time.
- MR. KAPLAN: I would be happy to address
- that after looking over some information. I would say
- 25 that although the storm was a factor, they had

- anticipated opening up after the storm, but market
- 2 conditions prevented that from occurring.
- 3 MR. FORSTALL: Thank you.
- 4 Mr. Tyrone, in your opinion, why is it that
- 5 the imports have been focused on the sheet market
- 6 rather than on the sheet and roll markets both?
- 7 MR. TYRONE: Let me start by saying, I don't
- 8 know, but it is the higher-value product, and that
- 9 would be a fine place to start.
- 10 MR. FORSTALL: Okay. Thank you.
- It's my perception of the groundwood paper
- business that, over the years, the groundwood
- producers have done a variety of things in the pulping
- 14 process, developing thermomechanical pumps, trying to
- improve their process and improve their product.
- 16 To the extent that there have been
- improvements in the groundwood pulping process and
- 18 some improvements in that product that they have
- 19 developed, has that led to any shift in the playing
- 20 field with regard to coated free sheet paper? Has the
- 21 whole issue of substitutability of coated groundwood
- versus coated free sheet shifted at all in the last
- 23 few years?
- MR. TYRONE: Well, there has undoubtedly
- 25 been some decisions by paper purchasers to purchase

1	some groundwood rather than purchasing some free
2	sheet, but it's very rare for us to have a situation
3	where someone, because we're a manufacturer of both
4	groundwood and free sheet, to have us price both of
5	them for an application. It typically is I've decided
6	I'm going to be using a coated free sheet for this
7	publication, and we use a coated free sheet for them.
8	MR. FORSTALL: Okay. Thank you. Just a
9	couple of more questions.
10	In your opinion, Mr. Tyrone, at the mills,
11	the NewPage mills that actually produce both
12	groundwood pulp and craft pulp or coated free sheet,
13	practically speaking, would you ever put any
14	groundwood in one of your free sheet whether it was
15	less than 10 percent or not, would you ever put any
16	groundwood pulp in one of your free sheet products?
17	Does that actually occur?
18	MR. TYRONE: It certainly occurs at
19	quantities well under the 10 percent. We have
20	machines, for example, that produce, on a machine,
21	produce both groundwood and free sheet, and as we
22	transition from groundwood to free sheet, there is a
23	decision of when do you start calling it free sheet
24	from when you were calling it groundwood. So it's

possible that there could be some level of groundwood

25

- 1 pulp in that free sheet through that transition.
- 2 MR. FORSTALL: So that's just a function of
- 3 grade change; it's not a function of standard
- 4 operating procedure where you would actually say,
- 5 "Well, gosh, it's to our benefit to add a certain
- amount of groundwood pulp into our free sheet grade."
- 7 MR. TYRONE: There may be some grades where
- we do routinely put in some groundwood as well, small
- 9 levels of groundwood. One of the characteristics of a
- 10 paper mill is that it's very important not only to run
- 11 your paper machines full out; it's very important to
- run your pulp mills full out. So, with higher levels
- of groundwood pulp being produced, it may very well be
- 14 that we would put some groundwood into some of the
- 15 free sheet grades as well.
- 16 MR. FORSTALL: Okay. Thank you. Okay. One
- 17 final, follow-up question to one of Ms. Bryan's
- 18 questions. Were a customer interested in a text grade
- and an associated cover grade, roughly what proportion
- 20 would they use for a typical print job, and roughly in
- 21 what proportion would they use text grades versus
- 22 cover for a particular print job?
- MR. TYRONE: I'm not sure there is a good
- answer to that question because I'm not sure that
- 25 there is a typical print job, and, off the top of my

- head, I don't recall exactly what our split within
- 2 coated free sheet of cover-to-text is. I would be
- 3 more than happy to get you that information.
- 4 MR. FORSTALL: Thank you. That would be
- 5 great.
- That's all the questions I have, Mr.
- 7 Carpenter.
- 8 MR. CARPENTER: Mr. Jee, the Commission's
- 9 auditor.
- 10 MR. JEE: Justin Jee. I have no questions.
- MR. CARPENTER: Diane Mazur, the supervising
- 12 investigator.
- MS. MAZUR: Thank you all very much for
- 14 attending today, coming to Washington to give us these
- 15 direct presentations. They are very helpful, and we
- 16 appreciate them.
- 17 Let me go back to the question of nonsubject
- 18 imports, if I might. Mr. Tyrone, you indicated that
- 19 you're not concerned about them because -- I wasn't
- 20 quite sure. Tell us about what the other nonsubject
- 21 sources of imports are. As I look at the statistics,
- 22 Canada and Finland certainly jump out at me. How
- 23 competitive are they in the U.S. market, and what is
- their role in the U.S. market?
- 25 MR. TYRONE: Canada is less of a presence

- 1 now than they used to be, as was indicated in my
- 2 statement. There have been some mills in Canada that
- 3 have shut down over the course of the last few years.
- 4 You have the data. In terms of where it comes from,
- 5 what I would tell you is that, from a practical,
- 6 market standpoint, it's almost as though Canada and
- 7 Finland don't exist in terms of what we hear in the
- 8 marketplace of what's driving the pricing that we need
- 9 to meet.
- MS. MAZUR: Please.
- MR. BUTTON: Ken Button. One thing that the
- 12 Commission might take note of has to do with the
- import statistics. If you split the import statistics
- 14 between imports of rolls versus sheets, you'll find
- that the imports of the nonsubject imports in the
- sheet realm are very much higher, almost uniformly,
- 17 than those of the subject imports. So the role of the
- 18 nonsubject imports in that area of competition, as Mr.
- 19 Tyrone said, is not one of intense competition.
- 20 MS. MAZUR: So you're saying the nonsubjects
- 21 are not really present or to a more limited degree in
- the web roll types of customers and applications,
- 23 which is why you're not seeing them?
- MR. BUTTON: You'll find nonsubject imports
- 25 in substantial quantities in both the sheet and roll

- 1 portions of the market, and I would note that some of
- the statistics include sheet rolls. But you'll find
- 3 that, in general, the pricing of the nonsubject
- 4 imports, when you adjust for sheet versus roll, is, as
- 5 Mr. Tyrone said, certainly less competitive.
- 6 MS. MAZUR: Would that also be true for
- 7 imports from Germany, Japan, Italy; the same set of
- 8 circumstances?
- 9 MR. BUTTON: Looking at the stats before me
- 10 now, broadly, I would say yes, but we would be happy
- 11 to comment further in the brief.
- MS. MAZUR: If you would, please. That
- would be very helpful. Again, all of these questions,
- 14 Mr. Kaplan and Mr. Jones, are related to the <u>Bratsk</u>
- 15 Aluminum decision that the Commission has before it in
- 16 many cases. And if you would address it very
- 17 specifically in your post-conference briefs, the
- 18 question of coated free sheet paper being a commodity
- 19 product and then the impact or the presence of
- 20 nonsubject imports in the U.S. marketplace, if you
- 21 would, please.
- I would also like to get back to, Mr.
- 23 Tyrone, to the difference between web rolls and
- sheeter rolls. What are the physical differences, if
- any, between a web role and a sheeter roll?

1	MR. TYRONE: The differences have more to do
2	with moisture content and the mechanical what we
3	would call the mechanical condition of the roll, so
4	whether a web product can tolerate a different level
5	of imperfection for ridges and those kinds of
6	imperfections than a sheet product can. That would be
7	an example. We're prepared to elaborate on that more
8	fully in the follow-up brief.
9	MS. MAZUR: If you would, please, because,
10	as was indicated earlier this morning, I believe
11	Respondents on the other side will be talking about
12	the attenuated competition between the web roll
13	product and the sheet product and the extent to which
14	you can flesh out what, in fact, the differences are
15	between the two products and how interchangeable or
16	not that they are. We would appreciate that very
17	much, and putting that in your post-conference brief
18	would be fine.
19	One last question. Mr. Jones, you talked
20	about the export statistics data. I wasn't sure
21	whether it was Korea or Indonesia. Do you have export
22	statistics? Have they been provided in the petition
23	that I'm not aware of, and, if not, can we get the
24	export data that you were talking about, and that
25	would be for all three subject countries?

- 1 MR. JONES: The data that I was referring to
- are in the petition. At least, I think this is what
- you're asking about in the context of negligible
- 4 imports.
- 5 MS. MAZUR: No, not negligible imports. I'm
- 6 talking about Korean export data, not our import data.
- 7 MR. JONES: I don't believe we have Korean
- 8 export data in the petition. Correct me if I'm wrong,
- 9 but we would be happy to provide you with data for all
- 10 three countries for the period of investigation.
- MS. MAZUR: We would want export data from
- 12 those countries. Do you have that information? Does
- 13 RISI prepare it, for example? You did give us net
- 14 export figures for the three subject countries. So
- 15 what are the import and export statistics that produce
- 16 that net export figure? Does RISI have that? Do you
- 17 have access to that?
- 18 MR. JONES: We certainly have access to
- 19 export data. I'm not sure what RISI data are
- 20 available, but we will go back to our sources and look
- and see what we have and provide you what we have.
- MS. MAZUR: If you would, please. Thank
- 23 you.
- I think those are all of the questions I
- 25 have, and, again, thank you very much.

- 1 MR. CARPENTER: I have a few follow-up
- questions. Mr. Cameron, in his opening statement,
- 3 again, made an argument of attenuated competition, and
- 4 if I heard him correctly, I believe he said that 70
- 5 percent of the U.S. market is web rolled. Would you
- 6 agree with that statistic? Do you think that's
- 7 roughly correct?
- 8 MR. TYRONE: We think that's roughly
- 9 correct.
- 10 MR. CARPENTER: And would you also agree
- 11 that the subject imports are almost exclusively sheet?
- 12 MR. TYRONE: Well, I believe the import data
- show that Korea is the third-largest importer. Rolls
- 14 from Korea are the third-largest import into the U.S.
- of coated free sheet rolls.
- 16 MR. CARPENTER: The third-largest source of
- imports, including nonsubject imports.
- 18 MR. TYRONE: Right.
- MR. CARPENTER: Okay.
- 20 MR. TYRONE: It's also, I think, worth
- 21 pointing out that we believe that Korea can easily
- 22 make the web rolls as well as sheets.
- MR. CARPENTER: Okay. He also said, if I
- heard him correctly, that the U.S. industry does not
- 25 have the capacity to supply the U.S. market. Would

- 1 you agree with that assertion?
- 2 MR. TYRONE: I'm not sure about the U.S.
- industry in total in that regard. I know we could
- 4 shift a good bit of our production from coated
- 5 groundwood to coated free sheet. We could shift a
- 6 good portion of our production from coated free sheet
- 7 web to sheets.
- 8 MR. CARPENTER: Okay. But given your
- 9 traditional product mix between coated free sheet and
- 10 coated groundwood, do you feel, based on your typical
- 11 production levels for coated free sheet, that you
- 12 would be able to supply the U.S. market entirely?
- 13 MR. TYRONE: NewPage would not be in a
- 14 position to supply the entire market, no.
- MR. CARPENTER: Okay. If counsel has any
- additional insights on that after seeing the
- 17 confidential questionnaire data, perhaps you could
- 18 respond to that in your post-conference brief. And
- 19 also, since there seems to be -- I'll get into this in
- 20 a minute, but, as I understand it, there are somewhat
- 21 distinct markets for the web rolled and the sheets, so
- 22 if you could differentiate your answer for both web-
- 23 rolled product and for sheet product, I would
- 24 appreciate that.
- To follow up on that, do most of your

- 1 customers, or to the extent that you're knowledgeable
- about purchasers in the industry in general, do most
- of them have both sheet-fed presses and roll-fed
- 4 presses or just one or the other?
- 5 MR. TYRONE: Most would have one or the
- 6 other. There are some that have both, but more
- 7 typically you would find one that had one or the
- 8 other.
- 9 MR. CARPENTER: Okay. Thank you. I believe
- 10 Mr. Forstall asked a question about the technical
- 11 differences in terms of the quality of the sheet paper
- 12 versus the roll-fed paper, but I'm a little more
- curious about a basic question: Why are there
- 14 differences? Does the sheet paper tend to go into
- 15 different end products than the roll paper?
- 16 MR. TYRONE: Ouite often, the sheet-fed
- 17 product is going into a higher-quality, printed
- 18 application. That's becoming less the case over time
- as web press capabilities have improved. The primary
- 20 differences in the quality have to do with the paper-
- 21 handling aspects as opposed to the printing
- characteristics, the print-quality characteristics.
- MR. CARPENTER: Do any customers in the
- industry have the capability of taking a roll product
- and then converting it to a sheet product?

1	MR. TYRONE: We suspect that some people do
2	that. As I indicated before, we don't guarantee our
3	regular web product for sheeted applications, so if
4	they do that, they do that at their own economic risk.
5	MR. CARPENTER: I see. Thank you.
6	You mentioned a term, in response to one of
7	Ms. Bryan's questions, I think, about growth in
8	demand. You mentioned a term "commercial printing."
9	Could you elaborate on that and tell me what are the
10	types of printing there are besides commercial
11	printing?
12	MR. TYRONE: "Commercial printing" is
13	actually a bit of a catch-all phrase used within the
14	industry. When you see the industry applications
15	broken down, you'll quite often see magazines,
16	catalogs, books, and then a category called
17	"commercial printing," and commercial printing can run
18	the gamut from annual reports, direct mail, the menu
19	at the local restaurant, but there are a group of
20	printers called commercial printers that typically
21	work on smaller jobs, sometimes high-quality jobs,
22	sometimes very economic jobs.

rough, ball-park idea as to what percent of the total

U.S. market for coated free sheet paper would be for

23

24

25

MR. CARPENTER: Do you have any kind of

- 1 the commercial printing segment?
- 2 MR. TYRONE: There are folks who estimate
- 3 that. I don't have that off the top of my head.
- 4 MR. CARPENTER: Okay. If you can come up
- 5 with any estimates in your post-conference brief, we
- 6 would appreciate that.
- 7 Just one final request for the attorneys:
- 8 In the brief, if you would like to elaborate on the
- 9 question of attenuated competition that has been
- 10 brought up, we would like to hear your views on that
- 11 subject.
- 12 MR. KAPLAN: Yes. We would be happy to do
- 13 that.
- 14 MR. CARPENTER: Okay. Thank you. Are there
- 15 any other staff questions?
- 16 (No response.)
- MR. CARPENTER: Okay. We want to thank the
- 18 panel very much for coming here today to share your
- 19 testimony with us and to respond to our questions.
- 20 At this point, we'll take about a 10-minute
- 21 break and resume the conference with the Respondents.
- 22 Thank you.
- 23 (Whereupon, a short recess was taken.)
- 24 MR. CARPENTER: Could we resume the
- 25 conference at this time, please?

1	MS. MENDOZA: Yes. Good morning, almost
2	afternoon, Mr. Carpenter and members of the staff.
3	MR. CARPENTER: Good morning.
4	MS. MENDOZA: My name is Julie Mendoza, and
5	I'm with Don Cameron of Kaye Scholer, and we're
6	appearing on behalf of the Korean Respondents.
7	I would just like to take a few minutes to
8	introduce them. Mr. Shin and Mr. Cho are from Moorim
9	USA, which is a subsidiary of the Korean producer and
10	exporter of the subject merchandise; and Mr. Rick
11	Anderson, who is with PaperlinX, the parent company of
12	Spicers Paper. He is a major distributor in the U.S.
13	of both domestic and imported CFS.
14	I would just like to make a couple of
15	comments on themes before we move to their direct
16	testimony. As Don said this morning, I think what
17	strikes you about this petition is it's only supported
18	by one domestic producer, obviously, NewPage. We know
19	that there are a number of very significant producers
20	out there who have not petitioned for import relief,
21	so the question is, why is that?
22	I think if you look at the public
23	information that's out there, the public statements of
24	other members of the domestic industry, what's very
25	clear is that they, in those statements, which, of

1	course, are subject to all kinds of rules and
2	regulations about transparency and accuracy, make no
3	statements about the effects of imports. In fact, all
4	of their discussions with their investors concern the
5	need to be globally competitive, to close down
6	outmoded facilities, and to be able to be competitive.
7	The other thing you notice is that 2006 was
8	a very good year for this industry. They are all
9	talking about sales being up, capacity utilization is
10	high, profits are up, and they are positive. I think
11	you have to keep in mind how significant this is for
12	an industry of this type. This is a mature industry.
13	It's an industry that oftentimes sees industry
14	indicators which are relatively flat and stable, but
15	not this year.
16	This year, things have been performing very
17	strongly. In fact, if you look at this industry in
18	the context of the paper industry overall, it's really
19	the top performer. We're going to provide you with a
20	lot of data that we have that is available publicly
21	from various sources that have been discussed, like
22	RISI this morning, and what you're going to see with
23	that data is that there is a great deal of information
24	on the domestic industry that's out there and
25	available.

producer, i.e., NewPage, didn't tell you about, and that is this whole distinction between the web market and the sheet market. After I heard the answers to questions this morning, I got the very strong feeling that not only was it not being discussed in the petition, but it was being actively avoided in response to questions, and I think that there is a very simple reason for that. It's quite clear that there is a very clear demarcation between the web roll segment of the market and the sheet segment of the market, and, of course, you have to be very careful when you talk about rolls because rolls can be we rolls, or they can be sheet rolls, but sheet rolls and sheet are essentially the same thing. Now, the U.S. industry has a virtual lock or the web roll market. They have almost no competition	1	So there aren't many secrets in this
questions this morning, was that there is a very big condition of competition out there, which the domestic producer, i.e., NewPage, didn't tell you about, and that is this whole distinction between the web market and the sheet market. After I heard the answers to questions this morning, I got the very strong feeling that not only was it not being discussed in the petition, but it was being actively avoided in response to questions, and I think that there is a very simple reason for that. It's quite clear that there is a very clear demarcation between the web roll segment of the market and the sheet segment of the market, and, of course, you have to be very careful when you talk about rolls because rolls can be we rolls, or they can be sheet rolls, but sheet rolls and sheet are essentially the same thing. Now, the U.S. industry has a virtual lock or the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	2	industry, and one of the things I was going to say,
condition of competition out there, which the domestice producer, i.e., NewPage, didn't tell you about, and that is this whole distinction between the web market and the sheet market. After I heard the answers to questions this morning, I got the very strong feeling that not only was it not being discussed in the petition, but it was being actively avoided in response to questions, and I think that there is a very simple reason for that. It's quite clear that there is a very clear demarcation between the web roll segment of the market and the sheet segment of the market, and, of course, you have to be very careful when you talk about rolls because rolls can be we rolls, or they can be sheet rolls, but sheet rolls and sheet are essentially the same thing. Now, the U.S. industry has a virtual lock on the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	3	before I heard the testimony and the answers to
producer, i.e., NewPage, didn't tell you about, and that is this whole distinction between the web market and the sheet market. After I heard the answers to questions this morning, I got the very strong feeling that not only was it not being discussed in the petition, but it was being actively avoided in response to questions, and I think that there is a very simple reason for that. It's quite clear that there is a very clear demarcation between the web roll segment of the market and the sheet segment of the market, and, of course, you have to be very careful when you talk about rolls because rolls can be we rolls, or they can be sheet rolls, but sheet rolls and sheet are essentially the same thing. Now, the U.S. industry has a virtual lock or the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	4	questions this morning, was that there is a very big
that is this whole distinction between the web market and the sheet market. After I heard the answers to questions this morning, I got the very strong feeling that not only was it not being discussed in the petition, but it was being actively avoided in response to questions, and I think that there is a very simple reason for that. It's quite clear that there is a very clear demarcation between the web roll segment of the market and the sheet segment of the market, and, of course, you have to be very careful when you talk about rolls because rolls can be we rolls, or they can be sheet rolls, but sheet rolls and sheet are essentially the same thing. Now, the U.S. industry has a virtual lock on the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	5	condition of competition out there, which the domestic
After I heard the answers to questions this morning, I got the very strong feeling that not only was it not being discussed in the petition, but it was being actively avoided in response to questions, and I think that there is a very simple reason for that. It's quite clear that there is a very clear demarcation between the web roll segment of the market and the sheet segment of the market, and, of course, you have to be very careful when you talk about rolls because rolls can be we rolls, or they can be sheet rolls, but sheet rolls and sheet are essentially the same thing. Now, the U.S. industry has a virtual lock on the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	6	producer, i.e., NewPage, didn't tell you about, and
After I heard the answers to questions this morning, I got the very strong feeling that not only was it not being discussed in the petition, but it was being actively avoided in response to questions, and I think that there is a very simple reason for that. It's quite clear that there is a very clear demarcation between the web roll segment of the market and the sheet segment of the market, and, of course, you have to be very careful when you talk about rolls because rolls can be we rolls, or they can be sheet rolls, but sheet rolls and sheet are essentially the same thing. Now, the U.S. industry has a virtual lock or the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	7	that is this whole distinction between the web market
morning, I got the very strong feeling that not only was it not being discussed in the petition, but it was being actively avoided in response to questions, and I think that there is a very simple reason for that. It's quite clear that there is a very clear demarcation between the web roll segment of the market and the sheet segment of the market, and, of course, you have to be very careful when you talk about rolls because rolls can be we rolls, or they can be sheet rolls, but sheet rolls and sheet are essentially the same thing. Now, the U.S. industry has a virtual lock on the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	8	and the sheet market.
was it not being discussed in the petition, but it was being actively avoided in response to questions, and I think that there is a very simple reason for that. It's quite clear that there is a very clear demarcation between the web roll segment of the market and the sheet segment of the market, and, of course, you have to be very careful when you talk about rolls because rolls can be we rolls, or they can be sheet rolls, but sheet rolls and sheet are essentially the same thing. Now, the U.S. industry has a virtual lock on the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	9	After I heard the answers to questions this
being actively avoided in response to questions, and I think that there is a very simple reason for that. It's quite clear that there is a very clear demarcation between the web roll segment of the market and the sheet segment of the market, and, of course, you have to be very careful when you talk about rolls because rolls can be we rolls, or they can be sheet rolls, but sheet rolls and sheet are essentially the same thing. Now, the U.S. industry has a virtual lock on the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	10	morning, I got the very strong feeling that not only
think that there is a very simple reason for that. It's quite clear that there is a very clear demarcation between the web roll segment of the market and the sheet segment of the market, and, of course, you have to be very careful when you talk about rolls because rolls can be we rolls, or they can be sheet rolls, but sheet rolls and sheet are essentially the same thing. Now, the U.S. industry has a virtual lock on the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	11	was it not being discussed in the petition, but it was
14 It's quite clear that there is a very clear 15 demarcation between the web roll segment of the market 16 and the sheet segment of the market, and, of course, 17 you have to be very careful when you talk about rolls 18 because rolls can be we rolls, or they can be sheet 19 rolls, but sheet rolls and sheet are essentially the 20 same thing. 21 Now, the U.S. industry has a virtual lock on 22 the web roll market. They have almost no competition 23 from imports, and the competition that they do have is 24 from Europe. So you have the U.S. industry	12	being actively avoided in response to questions, and I
demarcation between the web roll segment of the market and the sheet segment of the market, and, of course, you have to be very careful when you talk about rolls because rolls can be we rolls, or they can be sheet rolls, but sheet rolls and sheet are essentially the same thing. Now, the U.S. industry has a virtual lock or the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	13	think that there is a very simple reason for that.
and the sheet segment of the market, and, of course, you have to be very careful when you talk about rolls because rolls can be we rolls, or they can be sheet rolls, but sheet rolls and sheet are essentially the same thing. Now, the U.S. industry has a virtual lock or the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	14	It's quite clear that there is a very clear
you have to be very careful when you talk about rolls because rolls can be we rolls, or they can be sheet rolls, but sheet rolls and sheet are essentially the same thing. Now, the U.S. industry has a virtual lock or the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	15	demarcation between the web roll segment of the market
because rolls can be we rolls, or they can be sheet rolls, but sheet rolls and sheet are essentially the same thing. Now, the U.S. industry has a virtual lock or the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	16	and the sheet segment of the market, and, of course,
rolls, but sheet rolls and sheet are essentially the same thing. Now, the U.S. industry has a virtual lock on the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	17	you have to be very careful when you talk about rolls
same thing. Now, the U.S. industry has a virtual lock on the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	18	because rolls can be we rolls, or they can be sheet
Now, the U.S. industry has a virtual lock on the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	19	rolls, but sheet rolls and sheet are essentially the
the web roll market. They have almost no competition from imports, and the competition that they do have is from Europe. So you have the U.S. industry	20	same thing.
from imports, and the competition that they do have is from Europe. So you have the U.S. industry	21	Now, the U.S. industry has a virtual lock on
from Europe. So you have the U.S. industry	22	the web roll market. They have almost no competition
	23	from imports, and the competition that they do have is
controlling what NewPage testified this morning to,	24	from Europe. So you have the U.S. industry
	25	controlling what NewPage testified this morning to,

- which is 70 percent of the market. So they have got a
- 2 virtual lock on 70 percent of the market where they
- are completely insulated from subject import
- 4 competition.
- 5 For reasons that we're going to talk about
- 6 this morning -- Mr. Anderson is going to testify to --
- 7 it's very unlikely that that situation is going to
- 8 change in the very near future. There are just too
- 9 many costs and substantial operating obstacles for
- 10 subject imports to be able to get into that segment of
- 11 the market.
- 12 So we have a pretty complete picture for
- this industry. We have an industry in which U.S.
- 14 producers have a virtual lock on 70 percent of the
- market. U.S. producers can't supply the whole market
- 16 -- they need imports of sheet in this market -- and the
- 17 U.S. industry is performing more strongly in 2006 than
- 18 they have in any period during this review or prior to
- 19 that.
- 20 So the question is, would NewPage like to
- 21 have less competition? Certainly, they would. Are
- they materially injured by subject imports? The
- answer is clearly no. With that, I'll turn it over to
- 24 Mr. Anderson.
- 25 MR. ANDERSON: Thank you, Julie, and good

- 1 morning, Mr. Carpenter and Commission staff. Thank
- 2 you for the opportunity to share our views on this
- 3 case.
- 4 My name is Rick Anderson, as you have
- 5 already been told. I am the vice president,
- 6 purchasing, for PaperlinX North America. PaperlinX
- 7 has four operating companies in North America and is a
- 8 leading distributor of fine paper, including coated
- 9 free sheet.
- 10 PaperlinX has a global footprint which spans
- 11 30 countries, and we employ 10,000 people globally.
- 12 We are the world's largest distributor of fine paper.
- 13 Our U.S. merchandising operations have a
- long and proud history, with 60 locations throughout
- 15 12 states of the United States, with particular
- strength in the West and Midwest locations. We employ
- 17 820 staff in the United States.
- 18 I've been working for the organization for
- 19 23 years, most of my work in Korea, having commenced
- in the organization in Australia in 1983. I've
- 21 enjoyed a variety of roles within the organization
- 22 within Australia, New Zealand, and for the past six
- years, here in the United States.
- 24 PaperlinX purchases a variety of grades of
- 25 paper, including a substantial amount of coated free

- 1 sheet from leading global mill producers in the United
- 2 States, Europe, and Asia. Our Asian suppliers are
- 3 located in Korea, Indonesia, Japan, and, more
- 4 recently, we have sourced a small volume of product
- 5 from China.
- 6 PaperlinX invests heavily in the development
- of proprietary brands that deliver a unique and
- 8 differentiated product to the market. The value
- 9 proposition for most of our imported grades includes a
- 10 range of value-added services. Additionally, we are
- able to offer a consistent product across multiple
- 12 global markets that many of our corporate customers
- 13 specified, based on their requirements.
- 14 Many of the domestic mills, including
- NewPage, are unable to supply coated free sheet to our
- 16 organization in all geographical markets in which we
- operate or for some of the applications that our end
- 18 customers demand. I will expand upon this further in
- 19 my testimony.
- 20 We tend to focus on a single supplier in a
- 21 region, just as do most of our competitors. This is
- the best way for us to mitigate any risk associated
- with our imported sourcing strategy and better manage
- our single largest asset, which is inventory.
- 25 Our domestic coated free sheet mills are of

1	paramount	importance	to	the	organization,	and	we
---	-----------	------------	----	-----	---------------	-----	----

- 2 carefully balance our volumes on a 50/50 basis between
- 3 domestic product and imported product.
- We have been importing product, coated free
- 5 sheet product from Korea, for over 14 years, so this
- 6 is certainly not a new issue for the Commission to
- 7 consider. Korean producers have been in this market
- 8 since the late eighties, and we have found them,
- 9 during that period, to be a very reliable and
- 10 responsible player in the U.S. marketplace.
- 11 Korean producers are more competitive on the
- 12 West Coast due to the fact that U.S. producers are
- 13 reluctant to ship product west of the Rockies. We
- 14 have found that Korean companies keep a very careful
- 15 watch on this market, and they are very responsive to
- 16 price trends and quick to insist on price increases
- 17 when the market can support it. I cannot recall an
- 18 instance when our Asian suppliers did not follow the
- 19 lead of the domestic suppliers in terms of price
- 20 increases.
- 21 The U.S. market is the third-largest, behind
- 22 Europe and Asia. Over recent years, the paper
- industry has become truly global, with four of the
- 24 existing domestic producers being owned by global
- 25 paper corporations outside of the United States.

- 1 Economies of scale have driven this change, and we
- 2 continue to witness further market consolidation
- 3 within the production side of the industry.
- 4 Currently, NewPage and Verso are the only
- 5 two major U.S. producers of coated free sheet that are
- 6 not owned by foreign interests. Interestingly, both
- of these mill groups are currently owned by equity
- 8 financial institutions, who are not noted for their
- 9 long-term investment horizon, regardless of the
- 10 industry which they enter.
- Both Sappi and Stora produce coated free
- sheet in Europe as well as other countries, and that
- 13 production is sold here in the United States in
- 14 addition to their domestic production. European and
- 15 Asian imports have been an important component of the
- 16 U.S. coated free sheet consumption for many years and,
- in fact, support the shortfall in the supply-demand
- 18 equation.
- In terms of the U.S. market demand, it is
- 20 important to understand that there are two distinct
- 21 segments of the coated free sheet market, namely,
- sheets and web rolls. Think of this in terms of the
- 23 type of equipment that paper is printed on being
- either a sheet-fed or offset web press.
- 25 Web offset printing uses a continuous roll

- of paper that is fed into the press and typically is
- 2 used for larger runs. This equipment is extremely
- 3 high speed, and consumes a tremendous volume of paper,
- 4 with press speeds running at between 900 and 3,000
- 5 feet per minute.
- 6 The other distinct market, as we've spoken
- about a lot this morning, is the coated free sheet
- 8 market, which is used for commercial printing
- 9 applications. Typically, the segment places much
- 10 higher demands on the paper. The papers used for the
- sheet-fed printing process are usually purchased by
- 12 the distributor in sheet form and, to a lesser extent,
- sheeter rolls. These so-called "sheeter rolls" cannot
- be used in the web offset market, as the moisture
- content of these grades is much lower and unable to
- 16 withstand the heat that is applied during the heat-set
- web printing process.
- 18 PaperlinX are extremely familiar with the
- 19 conversion of sheeter rolls. In fact, a large
- 20 component of our imports from Korea are rolls which
- 21 are converted to sheets. This is one of the value-
- 22 added features that we offer to the marketplace, and I
- 23 would suspect that a large portion of the import data
- from Korea relative to rolls is purchased by
- 25 PaperlinX.

1	It is important to understand that coated
2	free sheet web rolls and coated free sheet sheets are
3	not interchangeable. There is clearly a different
4	market for each product, and there is also a
5	substantial price difference between the domestic web
6	rolls and the domestic sheets, which can be as high as
7	20 percent.
8	These distinctions between web rolls and
9	sheets are important because I do not believe that
10	Asian suppliers sell any web rolls into the U.S.
11	market. That segment of the market is almost
12	exclusively controlled by U.S. producers, with some
13	competition from the Europeans and, to a far lesser
14	extent, from Canada. The amount of coated free sheet
15	in web form imported from Asia is, therefore, minimal.
16	I would estimate that the web roll segment of the U.S.
17	coated free sheet market is about 70 percent, which
18	you've heard earlier this morning, and the Asians are
19	not in that segment at all.
20	I don't see, therefore, what possible injury
21	the Asian producers could be causing NewPage and do
22	not see any other U.S. producers in this petition.
23	If the question were, are the Asian
24	suppliers likely to participate in the coated free
25	sheet web roll market in the foreseeable future, my

1	response would be that until they recognize the
2	extreme value that is currently provided by the
3	domestic mills, including deep inventories, mill-
4	supported pricing structures, logistical solutions
5	that provide just-in-time delivery service, they would
6	have an extremely difficult time entering this market
7	successfully.
8	In addition to this, the market price for
9	domestic coated free sheet web is well below that of
10	coated free sheet sheets and presents a real challenge
11	to the Asian mills, particularly given the ever-
12	increasing cost of ocean freight insurance, local
13	storage, and local delivery.
14	In fact, in discussions with both Chinese
15	and Japanese mills who have recently announced
16	capacity increases in the coated free sheet segment,
17	they have confirmed that this is to meet the rising
18	Asian demand due to the world's highest-per-capita
19	growth in consumption of fine paper, as well as the
20	anticipated spike due to the 2008 Beijing Olympics.
21	Prices and demand in the U.S. are up in 2006
22	by something on the order of three to five percent.

by something on the order of three to five percent.

We are predicting further increases in the coated free sheet segment throughout 2007, based on our view of the supply-demand equation. Europe is in the middle

- of a five percent price increase, and we expect this
- 2 to be achieved. Once global markets accept this
- increase, we expect U.S. producers to follow.
- 4 Many U.S. producers are reporting improved
- 5 results year over year. These improvements in the
- 6 market are due to a number of factors, not the least
- of which has been a reduction in capacity, a reduction
- 8 of 950,000 tons being removed from the market in the
- 9 last two years. Most of this equipment, however, was
- 10 outdated and energy inefficient, which is a real
- 11 problem in today's economy.
- 12 It is a stretch to suggest that this is a
- direct result of imports, but, rather, imports have
- 14 filled the void that has been created by inefficient
- 15 and profit-negative domestic capacity that has been
- 16 curtailed.
- 17 There have also been similar closures in
- 18 Europe and Canada. Given that this old capacity has
- 19 been taken out of production and demand grew this year
- 20 with a strengthening U.S. economy, we are looking at
- 21 some favorable market dynamics going forward.
- 22 Let me be clear on this point. This is a
- 23 mature industry. We have been looking at some pretty
- 24 positive patterns overall for coated free sheet paper.
- 25 Finally, imports face a number of

- disadvantages in this market. Domestically produced
- sheets typically include marketing support,
- 3 promotional materials, such as swatch books, direct
- 4 mail pieces, mill-sponsored sample support, technical
- 5 and logistical support, as well as an extensive sales
- 6 and distribution network.
- 7 In the case of imported sheets, these
- 8 additional costs and services are borne completely by
- 9 the merchant distributor. Accordingly, a comparison
- 10 of true costs to the merchant distributor must include
- 11 the aforementioned items plus the substantial costs of
- 12 capital associated with carrying deep inventories due
- to the longer lead times of these products, which can
- 14 be up to three months.
- 15 PaperlinX would like to thank the Commission
- 16 for this opportunity to share our views on this
- 17 matter, and I would be happy to answer any questions.
- 18 Thank you.
- MR. CHO: Good morning. My name is Taehyon
- 20 ("Ted") Cho. I am the sales and marketing manager for
- 21 Moorim USA. Moorim USA is located in Denver,
- 22 Colorado, and Moorim USA is the U.S. subsidiary or
- 23 Moorim Paper Company, which is the largest producer of
- 24 coated free sheet paper in Korea.
- I have been with Moorim USA for six years.

1	The Korean paper industry is not a new
2	participant in the U.S. market. Moorim, for instance,
3	has participated in the United States market since
4	1987. We serve an important and complementary role to
5	U.S. producers in this market since U.S. producers do
6	not have the sufficient capacity to serve this market.
7	Moorim and other Korean producers supply
8	only one segment of the U.S. market for CFS, the sheet
9	market. Korean imports of CFS, coated free sheet, are
LO	imported primarily in the sheet form, but they are
L1	also imported in rolls called "sheeta rolls," which
L2	are converted into sheets by the customer prior to
L3	sale to the end user.
L4	As Mr. Anderson testified, this distinction
L5	is important because U.S. producers are concentrated
L6	in web rolls that are used in web offset printing.
L7	Web rolls and sheets are not interchangeable because
L8	the printer that has web printing equipment cannot use
L9	sheets or sheeta rolls, and the printer who uses
20	sheet-fed equipment cannot use web rolls.
21	Moorim and other Korean producers have a
22	very small production of web roll, and Korean
23	producers have never exported web rolls to the U.S.
24	We do not compete in this segment of the market at
25	all, and it's the largest segment of the U.S. market.

1	In fact, to the best of my knowledge, very
2	few Asian producers export web rolls to the United
3	States. To the extent that imports compete in the web
4	roll segment of the market, those are mostly European.
5	As noted, another feature of the U.S. market
6	is that U.S. producers do not have the capacity to
7	supply the demand, and they focus primarily on the web
8	roll segment of the CFS market, but, clearly, U.S.
9	producers do not have the capacity to supply all of
10	the market demand for CFS. We hear this from our
11	customers all of the time.
12	In fact, it appears, from various published
13	sources, that the U.S. industry is operating at
14	virtually full capacity.
15	As a long-time participant in the United
16	States, Moorim has tried to be very conscious of price
17	trends and consumption trends in the market. Our goal
18	is to maintain market stability and to avoid market
19	dislocations.
20	We have a number of long-term customers in
21	the U.S. that depend upon us for supply, and while I
22	understand that NewPage claims that its recent
23	shutdown of its Luke, Maryland, paper machine was due
24	to imports from Asia, it is difficult to understand
25	how the shutdown of a machine built in 1904 can be

- 1 attributed to imports rather than to the normal
- 2 restructuring that the company was supposed to do.
- In the sheet market, we participate on far
- 4 different terms than U.S. producers. The lead time
- 5 between order and delivery for Korean producers is two
- and a half to three months. In contrast, U.S.
- 7 producers can turn orders around in three to four
- 8 days. As a result of this and other factors, such as
- 9 marketing costs, that our customers must bear when
- 10 they import from us, there is naturally a price
- 11 premium for domestic production of comparable
- 12 products.
- In terms of the demand of the Korean market,
- 14 we expect demand to be strong in 2007, as there is a
- 15 national election scheduled for the president of
- 16 Korea. Normally, the election tends to boost
- 17 consumption of CFS because it creates new demand for
- 18 massive advertisements. In Korea, this relationship
- 19 has been very strong in the past, and, in fact, the
- 20 presidential elections are one of the major factors in
- 21 Korea for CFS consumption increases.
- 22 Therefore, we expect that Korean consumption
- for CFS will be improved by about eight to 10 percent
- over last year, even if there are no changes in other
- 25 factors of consumption.

1	In terms of prices in Korea, we expect CFS
2	price will go up in 2007 due to increased demand and
3	the fact that we expect demand in the rest of Asia to
4	remain strong. We think that the political situation
5	in Korea is very positive, and foreign investment is
6	growing, so this creates a favorable situation for
7	prices.
8	I am equally optimistic about the U.S.
9	market. The U.S. market has been strong in 2006, and
10	we believe it will remain strong in 2007. Prices are
11	up, and so is demand. We really don't understand the
12	basis for this complaint. Thank you. I'm willing to
13	answer any questions you have.
14	MR. MORGAN: Good afternoon, Mr. Carpenter.
15	I'm Frank Morgan with White & Case. Good afternoon,
16	members of the Commission staff. I'm joined by my
17	colleagues, David Bond and Scott Lincicome. We are
18	going to continue our presentation, starting with
19	Allan Dragone, the CEO of Unisource Worldwide, Inc.,
20	one of the leading distributors and paper merchants in
21	the United States. He will be followed by Terry
22	Hunley, who is an external adviser to Global Paper
23	Solutions.
24	MR. DRAGONE: Good afternoon. As Frank

mentioned, I'm Allan Dragone, the CEO of Unisource

25

- 1 Worldwide. Unisource Worldwide is a large
- 2 distribution company for paper packaging and
- 3 janitorial supplies.
- 4 Prior to joining Unisource Worldwide in
- 5 2003, I had over 20 years of experience in the paper
- 6 industry. I served a number of roles in Champion
- 7 International, where I was from 1978 to 1998,
- 8 including responsibility for the sales of a number of
- 9 the mills that you heard mentioned today -- Pasadena,
- 10 SMART Papers, Courtland -- and I was the project
- 11 manager for the last significant investment in the
- 12 coated free sheet business in North America, which was
- the Quinnesec mill in 1990 in the upper peninsula of
- 14 Michigan.
- So I had a deep background in the coated
- 16 free sheet market before I came into the distribution
- 17 business.
- 18 Unisource is unique, in that we are the last
- 19 large, independent, distribution company. In 2005,
- 20 our sales were just slightly over \$6 billion, of which
- 21 paper represents about 50 percent of our total sales.
- When I say "independent," we're not affiliated with
- 23 any mill. We are owned by a private equity firm, so I
- 24 can't throw any stones at the private equity industry
- lest my board here about it.

1	We represent almost every U.S. mill, and we
2	sell product from Asia, from Japan, Korea, China,
3	Italy, Germany, and represent what we think are the
4	best opportunities for our customers, our U.S.
5	customer base, to get both value and service in the
6	coated free sheet market.
7	We have over 750 trucks, 80 locations across
8	North America, and we have 7,000 employees in the U.S.
9	We are only a U.S. company, U.S. and Canada.
LO	To say that we were slightly surprised by
L1	the announcement of NewPage in this petition would be
L2	a gross understatement. I find myself in the unique
L3	position of being both one of NewPage's largest
L4	customers and also probably the largest seller of
L5	imported products in the United States. In fact, our
L6	sales with NewPage are up 40 percent this year, and
L7	our sheet sales are up just under 30 percent. So
L8	we're having a very good year as a company, and our
L9	position with NewPage is obviously better than we
20	would have expected, but the industry is having a very
21	good year overall.
22	It's interesting to note that just two years
23	ago, Unisource was put on allocation by a number of
24	our coated free sheet suppliers. Actually,
25	"allocation" was not the term that was used at that

- 1 time. It was a "reservation system," but, in fact, if
- you wanted to enter more orders than your reservation,
- you were told that you had to take that elsewhere.
- 4 It is of great concern to me for my company
- 5 to be put in a position where we could potentially
- 6 find ourselves in an allocated market again. It cost
- 7 us a lot of business in 2004 and 2005 because we were
- 8 very dependent upon the domestic mills for roll
- 9 product and, in fact, were not able to get that
- 10 product.
- 11 As you've heard from a number of
- 12 counterparts on this panel today, there is a huge
- 13 difference between the sheet-fed market and the coated
- 14 web market. We are probably one of the largest
- 15 sellers into both markets. We have a significant
- 16 presence in the coated web market with our graphic
- 17 communications side of our business, which is only
- 18 rolls and is not sheets, and the rest of our merchant
- 19 business is heavily oriented towards the sheet-fed
- 20 side of the marketplace.
- 21 The industry consolidation that you've heard
- about today, on the coated side, is something that's
- 23 already taken place on the uncoated side. Over the
- last 10 years, we've gone from 14 suppliers in the
- uncoated side of the business, and I know that's not

- the primary concern of the panel, but I thought I
- 2 would use if from a reference standpoint. We've gone
- 3 from 14 suppliers of uncoated product to really four
- 4 players in the marketplace today. They have taken
- 5 over a million tons of capacity offline, and, not
- 6 surprisingly, the prices are up, and the health of the
- 7 uncoated side of the business is better than it has
- 8 been for years.

9 You see the same thing transpiring right now

in our coated business. There are a number of

11 consolidations, a number of rationalizations, as the

industry has taken antiquated production offline in

order to increase the operating rates for their more

14 cost-effective equipment and increase their overall

profitability. With that, you've seen a number of

16 price increases, which is obviously very good from my

17 side of the business.

18 Being in the distribution business, nothing

19 could make me happier than to see higher paper prices.

We get a percentage or a commission basically on the

21 price of product, so the higher the price of product,

the better we're served in the business. So it

doesn't discourage me to see the current wave of price

increases in the coated business. In fact, on the web

25 side, we've had a price increase on coated free sheet

- as recently as the third quarter of this year, so it's
- a very good situation, from our standpoint, watching
- 3 the health of the domestic industry.
- 4 What does have me greatly concerned is a
- 5 couple of points. One is, without a lot of the
- 6 imports, and obviously we buy from the best mills on a
- 7 global basis, and right now the most cost-efficient
- 8 mills are in Germany, they are in Austria, they are in
- 9 China, they are in Japan or coming on in Japan, and we
- 10 believe that in order to offer the best value for our
- 11 customers, we have to have access to the most cost-
- 12 effective producers in the United States.
- 13 Unfortunately, in the United States, there
- 14 hasn't been a lot of reinvestment into the industry on
- the sheet-fed side, and on the web side, as Rick
- 16 mentioned earlier, there really isn't a lot of
- 17 competition for the domestic industry. In fact, since
- 18 we sell probably more sheet and web than anyone, I can
- 19 testify to the fact that there is no web that I'm
- 20 aware of coming into the country from Asia right now
- 21 that we're aware of other than sheeter rolls that Rick
- 22 was talking about.
- One of the biggest concerns for us is that,
- NewPage being a great example, two years ago, we went
- to NewPage and asked if we could have representation

- 1 across the country for our products, for their
- 2 products, to be able to sell their products, and, at
- 3 the time, we were told by NewPage that they weren't
- 4 interested in extending the line to us outside of our
- 5 current trading areas. In addition to that, they
- 6 weren't interested in providing us with a private
- 7 brand opportunity.
- 8 So we look at this as a very, very damaging
- 9 proposition, to limit our ability to access products
- 10 for our customers. It's not as if we did not give our
- 11 domestic suppliers the first opportunity, and, in
- 12 fact, in many cases, we still are willing to talk to
- our domestic suppliers, but for various reasons, we
- have not been allowed to sell more of their product
- into other markets. In spite of that, our sales are
- 16 up 40 percent with NewPage.
- 17 So it's of great concern to us, as a
- 18 company, that we be limited in what we can provide our
- 19 customers. Thank you very much for your time today.
- 20 I appreciate it.
- 21 MR. HUNLEY: Good afternoon. My name is
- 22 Terry Hunley. I am an external adviser to GPS. I've
- 23 been involved in the paper industry for almost nine
- 24 years now. First, I was a partner with Accenture's
- 25 management consulting group that focused on the paper

- and forest product industry. After that, I became the
- 2 chief operating officer for Asia Pulp and Paper, and,
- at this point, I am now an external adviser for GPS
- 4 and trying to help them build a very solid and stable
- 5 position in the United States market.
- 6 GPS is one of the leading importers of
- 7 coated free sheet from China into the United States.
- 8 GPS imports from two primary manufacturers. One is
- 9 Gold East Paper Mill, and the other is Gold Hua Sheng,
- 10 and we sell primarily through merchant distribution.
- 11 We do not hold any inventory, and all of our orders
- are made to order or produced to order.
- 13 There has been a number of characterizations
- 14 about the interchangeability of product today, and I
- thoroughly disagree with a lot of the things that I've
- 16 heard. There are huge differences between the
- 17 products coming in from China, Europe, and the United
- 18 States that are being sold here in this market.
- 19 First, there are a number of physical
- 20 characteristics that differentiate the products. The
- 21 product range that is offered by the various suppliers
- 22 varies markedly. The lead times for delivery and the
- whole area of technical and customer support varies
- 24 greatly between the various producers.
- 25 GPS encounters these difficulties every day

- in the market and has suffered a lot of setbacks in
- our efforts as a result. When you look at the
- differences in total, this begins to explain why many
- 4 distributors in the USA, when you question them about
- 5 the coated free sheets that they want to carry, the
- 6 typical answer is, We want to carry a domestic, we
- 7 want to carry a European, and we want to carry an
- 8 Asian sheet.
- 9 The quality and physical characteristics do
- 10 have a significant difference. Paper is produced by
- 11 recipe, like baking a cake. My mom bakes a cake which
- is different than my aunt. You wouldn't want to eat
- my aunt's cake. My mom's cake is great. Okay? But
- 14 these differences vary primarily based upon the
- chemicals that are being used, the paper machines that
- it's being produced on, and the fiber source for the
- 17 paper.
- U.S. paper, in general, typically has a
- 19 higher fiber content than that coming in from Asia and
- 20 from Europe. Europe tends to have the lowest. That
- 21 tends to drive some physical characteristics in the
- 22 paper, such as stiffness, tear strength, and other
- 23 mechanical properties. The use of the additional
- fiber in the U.S. sheet tends to make that product
- 25 stiffer, which, in some cases, allows it to run faster

- 1 across printing presses. The faster that runs across
- those printing presses, the better return those
- 3 printers get on their investment or their purchase of
- 4 that product.
- 5 There are also some advantages in terms of
- 6 applications where different basis weights can be
- 7 substituted for each other. If you have an
- 8 application where a very high tear strength or a very
- 9 high stiffness is required, you actually might be able
- 10 to use a lower basis weight U.S. sheet relative to a
- sheet from Asia, and thereby the printers, or the end
- users, save a lot of money as a result.
- When we're in the marketplace promoting the
- 14 coated free sheets, we constantly come face to face
- 15 with these quality and physical characteristics. In
- 16 many cases, our products have to go through some
- 17 fairly extensive trialing in order to be accepted by
- 18 customers, printers, and end users.
- 19 There has been a lot of discussion today
- 20 about heat-set web and sheet-fed products. Coated
- 21 free sheet has multiple product segments. The largest
- 22 of these segments is web. The terminology that I use
- is "heat-set web." I think Rick alluded to the fact
- that "web," by definition, because it runs so fast
- 25 across the presses, is subject to a lot of heat in

- order to make sure that the inks set before the
- 2 product comes off the press. As a result, that web
- 3 product has a different formulation in that sheet
- 4 which makes it a very distinct and separate product
- from your typical sheet-fed press papers.
- 6 The bottom line for us is that we're not
- 7 competitive in the web products. We have imported an
- 8 insignificant amount of product into the United
- 9 States, but the bottom line is we can't sell it
- 10 because we cannot make any money on it; we're not
- 11 competitive.
- 12 A second segment in the coated free sheet
- market is the C1S, or the coated one side. A lot of
- this is used for labels, and a lot of this is
- industrial use, so it comes in in very large rolls,
- 16 and as a result, because of the transportation
- 17 inefficiencies for us selling rolls into the United
- 18 States, again, this is a segment that, in terms of C1S
- 19 rolls, we tend not to be very competitive.
- The last segment is for the sheet-fed,
- 21 coated two side. The basis weight range on this
- 22 typically runs from a low of about 60 pounds to a high
- of about 100 pounds. In that 60-pound segment, we
- 24 find that we are not as competitive as we are in that
- 25 70-to-100 pound.

1	Again, if you look at the way the market is
2	moving, the end users try to push down on the basis
3	weights in order I think I heard somebody say
4	earlier today in order to save cost in terms of if
5	you're shipping a catalog, the weight of that catalog
6	makes a big difference, and, therefore, they try to go
7	to those lower basis weights. In those lower basis
8	weights, we are just not as competitive.
9	We struggle competitively with the domestic
LO	producers in a number of categories. So the bottom
L1	line is that we are not competitive in these large
L2	market segments in the United States, and even the
L3	rolls that we do bring in, which are typically sheeter
L4	rolls these are rolls that, as you've heard a half
L5	a dozen times already today, are rolls that somebody
L6	else is cutting up for these sheet-fed presses.
L7	A lot of this I think somebody alluded to
L8	earlier a lot of this actually has to do with
L9	custom sizes.
20	NewPage and other U.S. producers use our
21	inability to compete in the majority part of this
22	market to their great advantage by refusing to sell
23	their webs or their C1Ss to customers that are buying
24	sheet-feds from us, and this has, obviously, a huge
25	impact on our ability to get and maintain our customer

- 1 base.
- 2 The practice actually limits our market
- 3 reach of the imports from China, Indonesia, and Korea,
- 4 and the simple fact that we are not able to provide
- our customers a full line of products, since we are
- 6 not competitive in these larger markets, severely
- 7 limits our ability to attract the distributors that we
- 8 need to actually gain share in the U.S. market.
- 9 MR. MORGAN: We hope to be able to elaborate
- on this in our response to the staff questions, but,
- 11 for time purposes, we're going to turn it over now to
- 12 Mr. Klett.
- MR. KLETT: Good afternoon, Mr. Carpenter,
- 14 members of the Commission staff. My name is Daniel
- 15 Klett. I'm an economist with Capital Trade, Inc.,
- 16 testifying on behalf of Respondents in this
- 17 investigation.
- 18 I will be addressing four issues: first,
- industry health; second, key conditions of competition
- 20 relating to segmentation of the U.S. market; third,
- 21 whether the requisite causal link exists; and, fourth,
- 22 certain issues relevant to threat.
- 23 Fortunately, this is an industry with a
- 24 wealth of publicly available information, so I can
- 25 present some of that in PowerPoint slides this

- 1 afternoon.
- 2 Almost across the board, the U.S. industry
- trends are positive. As shown in Slide 1, U.S.
- 4 producers' U.S. shipments increased from 2003 to 2005
- 5 and increased again in interim 2006.
- 6 Slide 2 shows that for what NewPage
- 7 characterizes as its benchmark CFS price, there have
- 8 been continuous increases over the POI, and I think
- 9 this is a web offset press category.
- 10 Slide 3 shows that, since 2004, U.S.
- 11 producers have been operating at over 90 percent
- 12 capacity utilization and are at over 92 percent of
- capacity in the first nine months of this year.
- 14 Mr. Van Opp, chairman of Sappi, stated
- 15 earlier this month that to maintain flexibility to
- 16 meet customer needs, a 95-percent operating rate is
- 17 practical full capacity. So a 92-percent operating
- 18 rate should be considered very healthy.
- I would also like to note that I think Mr.
- 20 Buttons said, well, capacity utilization is up because
- 21 capacity is down. That's just not true. Although
- there have been some decreases in individual mill
- 23 capacities, net U.S. industry capacity is relatively
- 24 stable and even up a little bit.
- 25 Slide 4 is our estimate from SEC filings of

- 1 NewPage, Sappi, Stora Enso, and Glatfelder of
- operating profit trends over the POI. As you can see,
- 3 while the industry has experienced losses in some
- 4 years, the profit margins in the first nine months of
- 5 this year are likely to be the highest over the entire
- 6 POI.
- 7 We recognize that these profit data include
- 8 nonsubject product from these companies and do not
- 9 include data from other U.S. producers and our actual
- 10 analysis of financial trends will be in our post-
- 11 conference brief based on the questionnaire data.
- 12 In general, too, in terms of industry
- trends, the improvement in 2006 is not a seasonal
- 14 phenomenon. There have been increases not just in
- profitability, but in the other indicia I indicated
- 16 earlier over the whole POI and from January-September
- '05 to January-September '06, so the 2006 improvements
- 18 are not simply a seasonal phenomenon.
- 19 Slide 5 presents quotes from public filings
- 20 or presentations by U.S. producers that also support a
- 21 finding that current and future market conditions are
- 22 positive. By the way, these are fairly recent,
- October '06 and November '06 from Stora Enso and Sappi
- 24 talking about current conditions and their perceptions
- about future market conditions, all very positive.

1	There's one additional point I'd like to
2	make about profitability. NewPage has an unusual
3	hedging operation related to a basket index of pulp
4	and natural gas prices and the euro dollar exchange
5	rate. Corporate-wide, NewPage reported losses of \$25
6	million in 2005 and \$47 million through the first nine
7	months of this year associated with this hedging
8	mechanism.
9	NewPage reports that these losses are
10	reported in its overall financial statements as other
11	income or expense. I think the Commission staff
12	should clarify this with NewPage, and if a portion of
13	these expenses were allocated to CFS they should be
14	reported separately since these are such large losses.
15	An apparent negative indicia highlighted by
16	Petitioners is its recent announcement to close its
17	Luke, Maryland, mill and to temporarily reduce output
18	at its Rumford, Maine, plant in '07. NewPage
19	attributes these decisions to supply/demand imbalance
20	in the market caused by an increase in subject import
21	competition. However, I believe these announced
22	shutdowns should be put in the appropriate context
23	both with regard to NewPage and the industry overall.
24	Please look at Slide 6, which are statements
25	made by NewPage with regard to its overall business

1	strategy and the Luke plant closure. The Luke plant
2	was built in 1904 and is categorized by NewPage itself
3	as a smaller, older, high cost machine. In March
4	2002, then owner MeadWestvaco announced the permanent
5	closure of four coated paper mills, including the mill
6	at Luke. Meadwestvaco gave as one reason for these
7	shutdowns the intent to provide NewPage with "a lower
8	cost and more efficient coated paper platform" and
9	that production would be transferred to more efficient
10	plants.
11	In June 2005 and again in September 2006,
12	NewPage reported in prospectuses filed with the SEC
13	that it had low-cost maintenance facilities on a
14	worldwide basis and in a positive light attributed its
15	manufacturing facility to reducing employment and
16	shutting down paper machines and mills.
17	While NewPage blames the recent closings to
18	subject import competition, it is clear that like
19	other CFS producers and worldwide it is pursuing a
20	rational business policy of closing older, higher cost
21	mills and consolidating production and focusing
22	investments in newer CFS mills.
23	Closing of its Luke No. 7 mill is a

cost producer on a global basis. Moreover, the timing

continuation of its corporate strategy to be a low-

24

25

1	of	when	this	closure	was	announced	and	the	given

- 2 rationale behind the closure do not correspond. CFS
- 3 prices have been increasing during 2006, not
- 4 decreasing, and other market participants and analysts
- 5 consider supply/demand to be in balance given CFS
- 6 plant closures in Europe, Canada and elsewhere in the
- 7 United States as shown on Slide 7.
- 8 In fact, NewPage itself, as shown in this
- 9 slide, the last quote, reported just two months ago
- 10 that U.S. demand exceeded supply in 2005 and that this
- 11 relationship would continue "for the foreseeable
- 12 future." I don't think the market dynamics with
- 13 respect to overall supply and demand have changed that
- 14 much in the last two months in terms of its rationale
- 15 for the Luke plant closure.
- Moreover, shutdowns of less efficient paper
- 17 mill capacity has been occurring on a worldwide basis,
- 18 including closures in Canada that total 366,000 short
- 19 tons over the last three years and U.S. closures of
- 20 capacity by Sappi, SMART Papers, Appleton and Pasadena
- in 2004 and 2005 that have totaled over 428,000 short
- 22 tons.
- 23 These closures were not attributed to
- 24 subject import competition. You can look at the
- 25 contemporaneous press releases from Sappi, for

- 1 example, and they say they shifted CFS production from
- their older, which were 1920s vintage, plants and less
- 3 efficient mills to newer ones.
- 4 The Pasadena mill, based on its own
- 5 representation, was shut down prior to Hurricane Rita
- 6 and never restarted due to high energy costs. I think
- 7 we all know what happened with natural gas and oil
- 8 prices posthurricanes, postKatrina and Rita.
- 9 Most important, total U.S. CFS capacity
- 10 actually increased during the POI notwithstanding
- 11 these closures, which reflect continued investment in
- more efficient mills even as older capacity is closed.
- 13 This pattern reflects a healthy, not injured, U.S.
- 14 industry, and RISI forecasts there will be significant
- additional U.S. CFS capacity expansions over the next
- 16 five years.
- 17 Please put NewPage's closure of its 100,000
- 18 ton plant at Luke in this broader context and closely
- 19 scrutinize its postpetition claim that reductions in
- Luke and Rumford were necessary to bring the market
- 21 back into a supply/demand balance when other market
- 22 participants and analysts that follow this market, as
- well as NewPage itself, say that supply/demand balance
- in light of the significant capacity reductions over
- 25 the last two years was relatively healthy for the

- 1 industry in the market.
- 2 The witnesses that came before me spent a
- 3 lot of time describing the nature of the market,
- 4 including the different types of CFS produced and
- 5 differences in customer base and types of printing
- 6 machinery. One of the key distinctions in the market
- 7 is the difference between CFS rolls or web set rolls
- 8 and sheets or sheeter rolls.
- 9 You've heard that rolls produced for web
- 10 offset printing differ in important physical respects
- 11 from sheets or sheeter rolls and that web offset
- 12 printers must use CFS web rolls produced for this
- 13 purpose.
- 14 Slide 8 shows based on 2005 data how U.S.
- 15 production and subject imports compare with respect to
- 16 roll and sheet sales in the U.S. market. A couple
- 17 things. You've heard certain percentages, but in
- terms of the overall market being 70 percent web for
- 19 the U.S. industry a higher percentage is web, close to
- 20 80 percent.
- 21 When you look at the imports, what is coming
- in under the HTS category as rolls we believe to be
- 23 primarily sheeter rolls. The HTS does not distinguish
- 24 based on its description between whether a roll is a
- web roll or a sheeter roll, but based on testimony

- 1 you've heard this morning a very high percentage of
- that blue piece of the pie for the imports would
- actually be sheeter rolls so that in effect a very
- 4 large percentage of the U.S. producers --
- 5 And RISI, by the way, which is what the
- first pie is based on, I think they use the industry
- 7 terminology that when they say rolls they're talking
- 8 about web rolls.
- 9 On causation, the basic patterns that would
- 10 support a causal link between the U.S. industry and
- 11 performance and subject import competition are
- 12 virtually absent in this investigation.
- 13 Slide 9 shows U.S. volume and market share
- 14 trends over the POI from public source data. As you
- 15 can see, imports are an important element to the U.S.
- 16 market. Nonsubject imports have exceeded subject
- imports throughout the POI, and through 2005 both
- 18 subject imports and total imports maintained a
- 19 relatively constant share of the U.S. market.
- 20 U.S. producers lost market share only in the
- 21 first nine months of 2006. However, as I described
- 22 earlier, in 2006 the industry experienced increases in
- the absolute level of their shipments, capacity
- 24 utilization, prices and profitability. There is
- 25 simply no indication that the increase in subject

- 1 import volume and market share in 2006 had any
- discernable, much less material, adverse effects on
- 3 the U.S. industry.
- 4 Why not? There are at least two plausible
- 5 explanations. First, the factors you've heard about
- 6 that limit the effective competition between the
- 7 subject imports and CFS sales by the U.S. industry as
- 8 a whole.
- 9 Second, the significant reduction in CFS
- 10 capacity on a worldwide basis has resulted in a
- 11 tighter supply/demand balance both worldwide and in
- the United States. This is why the industry operated
- 13 at high capacity utilization rates in 2006,
- 14 effectively close to full capacity, and shipments,
- prices and profitability all increased as well
- 16 notwithstanding the increase in subject import market
- 17 share.
- 18 Furthermore, there was no support for a
- 19 finding that the U.S. producers' prices have been
- depressed by reason of the subject imports. Frankly,
- 21 the Commission need not even consider whether any
- 22 causal link exists with respect to pricing. Nominal
- prices are increasing so there's no price depression.
- 24 Profits are up based on public information so there's
- 25 no price suppression. We will of course address this

- issue in our brief based on proprietary price and cost
- 2 data submitted in questionnaires.
- With regard to threat, in general the same
- 4 facts that support a negative finding with respect to
- 5 present injury also support a negative threat finding.
- 6 That is, there's no causal link between that period
- 7 when subject import volume and market share increased
- 8 and any discernable adverse effects to the U.S.
- 9 industry.
- 10 The same factors that limit competition
- 11 between the U.S. industry and subject imports in the
- 12 past will continue into the future. You've heard that
- there are technical reasons and commercial reasons why
- imports face a severe competition threat with respect
- to getting into the web roll market, for example.
- In addition, analysts that follow the
- industry have made volume, price, capacity and
- 18 capacity utilization forecasts specific to CFS for the
- 19 U.S. market and all are positive. This reflects in
- 20 general the fact that there have been significant CFS
- 21 capacity reductions on a worldwide basis over the last
- three years so that the future supply/demand balance
- is expected to be favorable to existing producers.
- 24 As I testified earlier, this view is even
- 25 shared by NewPage based on statements it made two

- 1 months ago.
- 2 Thank you.
- MR. BOND: Good afternoon. My name is David
- 4 Bond. I'm an attorney with White & Case. I'm
- 5 appearing this morning on behalf of the Indonesian
- 6 Respondents. I just wanted to make a few very brief
- 7 comments to you with respect to the negligibility
- 8 standards that will be applied to Indonesia in the
- 9 countervailing duty case.
- 10 The Petitioners have conceded, as I
- 11 understand it, that the imminently exceeding standard
- 12 -- I'm sorry. They've conceded that the four percent
- threshold based on actual data can't be met, so their
- 14 entire case really at this point rests on their claim
- that imports from Indonesia will imminently exceed the
- 16 four percent threshold at some point in the near
- 17 future.
- Our position, our view, is that the legal
- 19 standard that the Petitioners are seeking to apply is
- 20 inappropriate. We think that you can reach that
- 21 result in one of two ways. We believe that based on a
- 22 plain reading of the statute that the only test that's
- permissible is actually meeting the four percent
- 24 standard. We don't read the statute as providing an
- imminently exceeding possibility.

1	We believe that paragraph (b) of Section
2	771.24 is a freestanding provision that sets forth the
3	entire standard to be considered with respect to
4	developing countries in countervailing duty cases. A
5	quick review of that paragraph reveals that there's no
6	mention whatsoever of the negligibility standard being
7	met based on the imminently exceeding criterion the
8	Petitioners are applying.
9	If you were to look to interpret paragraph
10	24 of Section 771 based on the legislative history, if
11	you were to do that because you weren't so confident
12	that the statute is clear on its face, we believe that
13	you'll reach the exact same conclusion.
14	The SAA reveals quite clearly that the
15	intent of Congress in drafting paragraph 24 was to
16	implement the requirements of the OCM agreement,
17	paragraph 2710. Again, under paragraph 2710 the only
18	standard that's mentioned for meeting the
19	negligibility standard are actual imports during the
20	negligibility period of greater than four percent.
21	There's no mention of an imminently exceeds standard.
22	There is no possibility along those lines.
23	So again, whether we look to the plain
24	meaning of the statute based on what we think is a
25	possible reading or if we attempt to discern what

1	Congress	intended	based	on	the	legislative	history,	we

- 2 get to the same result, which is that the imminently
- 3 exceeds standard does not exist for developing
- 4 countries in the CVD case.

If we were to apply that standard -- wrongly

in our opinion, but if you were to apply that standard

7 -- we believe that Petitioners also fail. We believe

8 that the data that they've provided does not provide a

9 reasonable indication that imports will imminently

10 exceed the four percent threshold in the near future.

11 The fact that imports may have exceeded that

threshold in a particular month is not sufficient

evidence, and we think their attempt to construct a

14 trend based on eight months of data is also faulty.

The eight month analysis doesn't take into account

16 issues of seasonality.

17 Petitioners have made no attempt whatsoever

18 to discuss with you the range of error associated with

19 their projections, and we'll demonstrate to you in our

20 brief that based on Petitioners' own calculations it's

21 at least as likely that the imports will be less than

22 four percent as they will be above four percent using

23 that eight month data.

We'll also provide to you an extrapolation

25 based on 12 months of data for the full negligibility

- 1 period, which will show that the most likely outcome
- in the imminent future is that imports will remain
- 3 below four percent.
- 4 Thank you.
- 5 MR. CAMERON: Just to close this where we
- 6 started today, NewPage said this morning, "No segment
- of this market is insulated from import competition,"
- 8 but they also concede, after you pressed them, that
- 9 web rolls and sheets are not interchangeable because
- sheets and sheeter rolls can't be used in the web
- 11 process.
- 12 They also concede that roughly 70 percent of
- the market is web rolls and that the fact, as you've
- heard here today, is that subject producers don't
- import web rolls. So I ask you. Does their statement
- 16 that, "No segment of this market is insulated from
- 17 import competition, "ring true? I would suggest to
- 18 you that the answer to that is no, it doesn't.
- 19 These guys have controlled this petition.
- They have controlled this process, and until today
- 21 there was absolutely no discussion whatsoever of the
- 22 segmentation of this market between web rolls and
- 23 everything else.
- This is really kind of the problem here, and
- this is also one thing that explains why it is that

- 1 the domestic industry is performing so well this year
- despite the fact that imports have increased and, of
- 3 course, since the domestic industry appears to be at
- 4 full capacity it isn't as if they could have increased
- 5 their sales by another X million tons because they
- 6 don't have it. They are basically at full capacity.
- 7 Yes, imports increased and so have domestic
- 8 prices. That is exactly where we get to the issue of
- 9 attenuated competition, and the fact is there is no
- 10 causation in this case. They have not shown their
- 11 case.
- 12 Thank you, and I think we are giving you
- 13 back approximately three minutes.
- 14 MR. CARPENTER: We appreciate that. Thank
- 15 you, panel, for your presentation.
- I would just note to Mr. Klett we will
- 17 include your slides in the record by attaching them to
- 18 the transcript.
- Now we'll move on to the staff questions
- 20 beginning with Debra Baker.
- MS. BAKER: Debra Baker, Office of
- 22 Investigations. My first question is for Mr. Cho and
- for the other counsel who can speak for the producers
- in the subject countries.
- 25 We are aware that there's very little, if

- any, in the way of web rolls being imported into the
- 2 United States. Does your firm, though, and the other
- 3 subject manufacturers produce web rolls for sale in
- 4 the home markets or for export to other countries?
- 5 MS. MENDOZA: I think we would probably be
- 6 prepared to answer that in a posthearing brief, a
- 7 confidential posthearing brief --
- 8 MS. BAKER: Okay.
- 9 MS. MENDOZA: -- with respect to all of the
- 10 companies that we represent.
- 11 MS. BAKER: All right. Could we obtain
- 12 information available for each subject manufacturer
- perhaps on a percentage breakout for whatever time
- 14 period the data is available?
- MS. MENDOZA: Certainly.
- 16 MS. BAKER: Yes. If available by year or
- 17 certainly for the period which is subject to
- 18 investigation.
- MR. CAMERON: Could I add one thing? I
- 20 think that Rick also has some things that he could say
- about this issue because it goes not only to the issue
- of the capability of manufacturing web rolls, because
- you manufacture the rolls on the same piece of
- 24 equipment. The question is what are you
- 25 manufacturing.

1	The issue really is in terms of bringing it
2	into the market and selling it, and I think this is
3	something that you can discuss. She's talking about
4	the likelihood of okay, so why tomorrow aren't they
5	going to go in and stop importing sheets and start
6	importing webs? Why don't you go and talk to her
7	about that?
8	MR. ANDERSON: I did comment briefly during
9	my presentation, but, just to expand on that a little
10	further, there are substantial costs that the Asian
11	mills face in terms of attempting to create a web
12	program that the web printers, as opposed to the
13	distributors, will support.
14	The key components of gaining that support
15	are having product readily available to supply the
16	industry on a just-in-time basis, and that requires a
17	substantial amount of inventory being put on the floor
18	so that it can be readily delivered to a variety of
19	printers across the country.
20	The domestic mills have a range of well-
21	established regional distribution centers which carry
22	both sheet and web product, so they are able to offset
23	a lot of the cost associated with those facilities by
24	having a range of product in them. If the Asian mills
25	were to do that outside of their traditional channel,

- 1 which is the merchant distributor, that would be a
- 2 substantial cost for them to establish that.
- 3 The distributors are reluctant to put
- 4 additional inventory of web rolls into our system
- 5 because typically the margins on those products are
- 6 substantially lower than what we can achieve on coated
- 7 free sheets, which is why we can afford in fact to
- 8 have these inventories of sheet because we make a
- 9 reasonable return.
- 10 As it pertains to coated free sheet web, the
- 11 margins are single digit and would not sustain the
- 12 carrying of inventory for the extended lead times that
- are associated with imported product.
- 14 MR. CAMERON: If I could add just one more
- 15 point? The Korean producers have been in the market
- 16 since at least 1987, give or take. It could be a
- 17 little bit earlier, but at least this company has been
- 18 there since 1987. They haven't imported web rolls in
- 19 this entire period of time.
- 20 Web rolls actually is not a new phenomenon.
- 21 This has been in existence. It's a major product --
- the major product -- for the domestic producers, so
- one would have thought that if this was their grand
- strategy that unless they're going to wait until 100
- 25 years, since we've been hearing that figure thrown

- 1 around today, I think that it is unlikely that that is
- the case.
- We will be glad to answer your question in
- 4 terms of the data, but I think that this is the basic
- 5 response.
- 6 MS. MENDOZA: I would just add that I think
- 7 it also has to do with, and we can explain more in our
- 8 brief, the fact of the consumption. You know, you
- 9 heard today that web roll production tends to be for
- 10 massive production.
- Given the scale of the economy, a lot of
- other countries as we understand it don't necessarily
- 13 have a great deal of web production for that same
- 14 reason because they don't have the same scale of
- 15 requirements.
- 16 We'll definitely give you the details. It's
- 17 a small part, I believe.
- MS. BAKER: Okay. Thank you.
- 19 Another question I wanted to ask or to talk
- about was the difficulty we experienced in sending out
- 21 the importer questionnaires and in determining who was
- the best party to answer them.
- Before I go into that in more detail, I'd
- like to jump back to the inventory level. One of the
- 25 items of information we gather in the importer

- 1 questionnaires are inventories. Where or at what
- levels up the distribution chain are the foreign
- 3 produced product maintained as an inventory? Who
- 4 typically maintains inventories and at what levels in
- 5 the distribution process?
- 6 MR. ANDERSON: I can certainly answer that
- on behalf of PaperlinX and the Asian mills that we
- 8 deal with. Mr. Dragone may wish to pass on a comment
- 9 relative to his key suppliers.
- 10 Relative to Moorim in Korea, Asia Pulp &
- 11 Paper in Indonesia and a very small amount of product
- that we bring in from China, the ownership of the
- inventory takes place at the time of shipment, so the
- 14 time that the vessel leaves the export port the
- 15 merchant distributor takes ownership of that product.
- 16 So we're maintaining inventory not only
- 17 within our facilities physically, but also for product
- 18 that is on the water, which is a three to four week
- 19 shipment timeframe. The investment for the
- 20 distributor, who typically carries two to three
- 21 months' worth of inventory on his floor, is
- 22 substantial.
- MR. DRAGONE: The only thing I can add to
- that is it is the same case whether it's a Japanese
- 25 mill of manufacture, Korean, Chinese, German, Italian.

- 1 That is the same situation across all the products
- 2 that we bring into the States.
- 3 As a company, we spend a tremendous amount
- 4 of money inventorying that product here. It's not
- 5 inventoried for us by these manufacturers. It is our
- 6 investment in the product to bring it and put it in
- 7 our 80 locations.
- 8 MS. BAKER: Okay. Thank you.
- 9 To jump back to my earlier question, we do
- 10 send our importer questionnaires to what we intend to
- 11 be the first commercial entity in the United States
- that takes title to it who is the consignee,
- 13 regardless of whether or not they may or may not be
- 14 related to a foreign manufacturer.
- We experienced probably more difficulty in
- 16 this case than perhaps others in identifying who those
- 17 parties were. In some instances some of the parties
- 18 receiving questionnaires felt that their suppliers
- 19 should have been filling out the questionnaires. In
- 20 other cases they felt their purchasers should have
- 21 been filling out the questionnaires.
- 22 Could you review for us the general
- 23 distribution process of the product not just for your
- firms, but your understanding of how your competitors
- 25 also might be distributing the product with respect to

- the different levels?
- Before you do that, for example, I kept
- 3 hearing the term paper merchant mentioned and that
- 4 sometimes the term paper merchant might or might not
- 5 be the distributor. I ended up a little confused at
- 6 times.
- 7 MR. DRAGONE: Probably the biggest point of
- 8 confusion is that a paper merchant is normally someone
- 9 that has warehouses and keeps that product on their
- 10 floor, maintains an inventory level.
- 11 The other term that you'll hear often is
- paper broker, which is someone that usually is
- arranging for a direct sale from maybe a manufacturer
- 14 to an end user or from a manufacturer to potentially a
- 15 paper merchant.
- 16 They could be filling that roll in between,
- 17 but they are not in fact inventorying the product.
- 18 They don't take possession of the product. A paper
- 19 merchant has the capability to take possession of the
- 20 product and puts it on their floor.
- 21 MS. BAKER: And then we also have of course
- 22 mill agents, who presumably represent a specific mill?
- MR. DRAGONE: Correct.
- MS. BAKER: Okay. Now, given that we've
- 25 defined some of the terms could you perhaps review for

- 1 us what are some of the typical distribution patterns
- where the largest flows are actually going?
- 3 MR. DRAGONE: I'll give it a shot. The
- 4 majority of product is brought in by a mill and is
- 5 sold to a paper merchant. The mill might have an
- 6 agent in the United States representing them, or it
- 7 may be a representative of the mill itself if it's a
- 8 big enough operation.
- 9 The scenario that's most common these days
- is a mill usually has its own representation in the
- 11 United States and arranges through that representative
- to contract or to work with a distribution company,
- 13 whether it's a Unisource or a PaperlinX or one of the
- 14 various other competitors out there, to have an
- 15 agreement for representing their line of product in a
- 16 given geographical area normally.
- 17 MS. BAKER: Okay. Any other comments?
- 18 MR. ANDERSON: I think Mr. Dragone has
- 19 summed it up perfectly.
- MS. BAKER: Okay.
- 21 MR. ANDERSON: Just to be specific on that
- 22 point, in the case of Moorim, Moorim operates a local
- 23 sales office or an agent here in the United States,
- and we place our purchase orders with Moorim USA, who
- in turn places the order with the mill. We make our

- 1 payments to Moorim USA.
- 2 Moorim USA is a fully owned subsidiary of
- 3 Shinmoorim Paper Company, and that's fairly typical of
- 4 how the Asian suppliers service the market.
- 5 MR. CAMERON: And you're taking possession
- 6 at the foreign port?
- 7 MR. ANDERSON: Correct.
- 8 MS. BAKER: Okay. Let's see. Another
- 9 question is there was some testimony to the allocation
- or reservation system that was put into place during
- 11 the period of investigation.
- 12 Mr. Dragone, could we be specific as to
- 13 exactly which products that allocation or reservation
- 14 system refer to?
- 15 MR. DRAGONE: That's a good question. In
- 16 our case, dependent upon the mill. In some cases it
- 17 was just for web, and in some cases it was just for
- 18 web of a given basis weight range.
- 19 One of the biggest distinctions in our
- 20 business is basis weight. In fact, the Asian
- 21 suppliers don't have the capability of making
- 22 lightweight coated web or lightweight product for the
- 23 most part. The U.S. market and the European market
- 24 can make lighter basis weights.
- 25 What you find is that in times of supply/

1	demand	situations	where	it's	а	very	tight	or

- 2 reservation type of market certain basis weights are
- 3 harder to come by because the mill does not make as
- 4 much profit per hour on their machines running those
- 5 basis weights and so their production, as Mr. Tyrone
- 6 indicated, can move from web to sheet, and it can move
- 7 from various basis weights to other basis weights on
- 8 some machines. Not all the time, but that's many
- 9 times the case.
- 10 We were put on a reservation for sheets with
- 11 some suppliers. We were put on reservations for web
- 12 with all of our suppliers and for specific basis
- weights with some suppliers.
- MS. BAKER: Okay. Did I understand you
- 15 correctly, sir? The foreign manufacturers don't have
- the capability of making the lighter basis weights?
- 17 MR. DRAGONE: Correct. A paper machine has
- 18 its own capabilities, and it's like an automobile
- 19 plant. You can't make everything on that production
- 20 line.
- 21 Some mills, and specifically some of the
- 22 larger machines that are out there today, have a very
- limited basis weight range they can make. From an
- 24 efficiency standpoint it just doesn't make sense to be
- 25 changing basis weights on a machine often so they run

- in a fairly narrow band.
- 2 Some of the older equipment, on the other
- 3 hand, has the capability of moving more so on basis
- 4 weight.
- 5 MS. BAKER: Okay. Wouldn't it always be
- 6 desirable, though, to have the lightest basis weight
- 7 possible, assuming that there was a high enough fiber
- 8 content that would give you an adequate stiffness?
- 9 MR. DRAGONE: Well, here's the tradeoff when
- 10 you're running a paper mill. If you are running
- lighter basis weights, you're getting fewer tons per
- 12 day off the end of the machine.
- Now, the good news is you're using less
- 14 fiber, and fiber is very expensive, but the bad news
- if you have to be able to produce a lot of the product
- 16 unless the pricing takes into account the basis weight
- 17 differential.
- MS. BAKER: Okay. And does it?
- MR. DRAGONE: In other words, the yield
- 20 differential.
- MS. BAKER: And does it?
- MR. DRAGONE: Well, great question.
- 23 Sometimes it does. Often it doesn't. Often running
- heavier basis weights is much more profitable.
- MS. BAKER: Okay.

- 1 MR. DRAGONE: For instance, the Quinnesec
- 2 mill, which I had responsibility for at one time.
- 3 Lighter basis weights in allocated markets, we would
- 4 just drop lighter basis weights.
- 5 We wouldn't make them available to our
- 6 customers because we could produce so much more
- 7 product that even with the higher pricing of the
- 8 lighter basis weights we could make much more money
- 9 for the company if we were only running heavier basis
- 10 weights.
- 11 MS. BAKER: Okay. To review, the U.S.
- 12 product has to have a higher fiber content. Am I
- 13 correct?
- 14 MR. DRAGONE: Yes. I think I understand.
- 15 It's got a very different -- I would not want to
- 16 portray myself as a paper chemist, but it is very
- 17 different.
- 18 Fiber is very unique to different parts of
- 19 the world, and the fiber in North America tends to be
- 20 very strong, at least in the southern states, very
- 21 strong, very bulky. In the northern states it tends
- to be a very fine fiber that makes for a better
- 23 surface characteristic, so fiber is very unique to the
- 24 geographic area of the world.
- 25 MS. BAKER: Okay. Is that statement true

- for both the sheets and the sheeter rolls, as well as
- the web rolls?
- 3 MR. DRAGONE: Yes.
- 4 MS. BAKER: Okay. And then the European
- 5 sheets were somewhat in between?
- 6 MR. DRAGONE: European sheets for the most
- 7 part have the best surface characteristics. Their
- 8 fiber is very fine, and it lays very finely. It's
- 9 easy to put a coating surface on it.
- 10 You could not make a good coated sheet fed
- 11 product out of the south, for instance, because the
- 12 pine fiber, while it's very strong, is very rough, and
- it's very hard to coat that surface and make it as
- 14 smooth as you need it to be.
- 15 A lot of the fiber that's used in Asia today
- is coming from recycled product out of the United
- 17 States, or it's coming from eucalyptus plantations.
- 18 MS. BAKER: That's interesting. What role
- 19 does recycling play?
- 20 MR. DRAGONE: Well, recycling plays a big
- 21 role in that a lot of the fiber that is used in Asia
- comes from the U.S. The fiber, what's known as ONP/
- ONC -- this means old news print and old corrugated --
- that gets utilized often in paper making in Asia, not
- to mention the rest of the world, but particularly

- 1 Asia.
- 2 MS. BAKER: And also here in the United
- 3 States?
- 4 MR. DRAGONE: Yes.
- 5 MS. BAKER: How does Canada fit into this?
- 6 There are a number of nonsubject imports from Canada.
- 7 Are its characteristics more typical or more like
- 8 those of the other U.S. plants?
- 9 MR. DRAGONE: You know, the Canadian coated
- 10 products were very similar to the U.S. products.
- 11 Unfortunately, there's not much Canadian coated
- 12 production, as Mr. Tyrone indicated. There's just not
- a lot of mills left in Canada producing coated free
- 14 sheet.
- There are quite a few state-of-the-art
- 16 coated groundwood mills, but no coated free sheet.
- 17 Really it's a very insignificant amount of capacity
- 18 now.
- 19 MS. BAKER: Okay. Are there any end use
- 20 markets now that really require or strongly prefer one
- 21 of these combinations of chemical/fiber content market
- 22 inputs?
- MR. DRAGONE: I'll turn this over to Rick as
- 24 well. Rick, why don't you handle that one? I talk
- 25 too much.

1	MR. ANDERSON: Debra, I think the real
2	demand in terms of a differentiated mix is in the
3	environmental area. There is a growing demand for
4	products that are containing a higher degree of FSC
5	certified pulp content or recycled pulp content.
6	That's more the issue than whether it's northern or
7	southern fibers.
8	MS. BAKER: Okay. Thank you. That's all
9	the questions I have right now. Thank you very much.
10	MR. CARPENTER: Peter Sultan?
11	MR. SULTAN: I have a question for Ms.
12	Mendoza or Mr. Cameron.
13	You've spoken a fair amount about the
14	differences between paper in sheet form and in web
15	rolled form. How does this carry over to your
16	position on the like product?
17	MS. MENDOZA: Well, we're actually not
18	arguing that it's a separate like product simply
19	because we believe that the way that the Commission's
20	data has been collected that you really don't have
21	information separating the two out.
22	However, we do think that there's a pretty
23	clear market segmentation between those two and that,

you know, we would consider this to be a condition of

competition as opposed to a like product issue.

24

25

1	MR. SULTAN: Thank you very much.
2	My next question is for Mr. Anderson. You
3	said in your testimony that Korean producers are more
4	competitive on the west coast due to the fact that
5	U.S. producers are reluctant to ship product east of
6	the Rockies.
7	I have to admit offhand I don't know where
8	U.S. mills are located, whether they're all east of
9	the Rockies or not, but could you just elaborate on
10	that a little bit? I mean, it strikes me as a little
11	strange that U.S. producers wouldn't ship westward.
12	MR. ANDERSON: Certainly. Most of the
13	domestic producers are east of the Rockies, just to
14	clarify that point, and in terms of coated free sheet
15	they are all east of the Rockies.
16	Their reluctance to ship product west of the
17	Rockies, although it's a very good market, the Los
18	Angeles area in particular. There is a substantial
19	freight cost associated with shipping product from the
20	eastern part of the United States into the west coast,
21	so much so that product shipped from Asia can compete
22	with domestic products given the lower cost of ocean
23	freight from Asia to the west coast.
24	MR. SULTAN: Thank you very much.

25

 $\mbox{MR. CAMERON:} \ \mbox{I think it's also important}$

- for you to point out it goes the other way too because
- the Asian suppliers are not as competitive on the east
- 3 coast, which is where I think the locus of the
- 4 domestic industry is and where the bulk of their sales
- 5 are for the same reason, correct?
- 6 MR. ANDERSON: Absolutely.
- 7 MR. SULTAN: Thank you. That's all I have.
- 8 MR. CARPENTER: Nancy Bryan?
- 9 MS. BRYAN: Thank you. My first question is
- 10 for Mr. Dragone.
- I think you mentioned the private branding
- and how the domestic industry, I guess NewPage in
- 13 particular, was reluctant to help you with that
- 14 endeavor. What were their reasons given?
- 15 If you want to give this in a postconference
- 16 brief that's fine as well.
- 17 MR. DRAGONE: No. I think I'd rather
- 18 respond to it now.
- 19 Probably the biggest problem for Unisource
- 20 when I first arrived here was that from a national
- 21 brand standpoint we're a national company. We have
- 22 locations across the country, and yet from a domestic
- 23 supplier standpoint we had no supplier that would
- 24 support Unisource across the country.
- 25 In other words, if we had an LA location we

1 coul	ldn't 🤉	get t	he sa	ame pro	duct we	could	get	in	our
--------	---------	-------	-------	---------	---------	-------	-----	----	-----

- 2 Boston location. We met with all of our domestic
- 3 suppliers and sat down and said to them we're at a
- 4 competitive disadvantage in the marketplace because we
- 5 can't go to a Xerox and say that we want to
- 6 participate in their national program and we're going
- 7 to supply then NewPage's product across the country.
- 8 Because we have a major competitor in xpedx
- 9 that had all of these lines available to them, it was
- 10 putting us at a distinct disadvantage in the
- 11 marketplace. Xpedx, a major competitor of mine and
- 12 also of Rick's, is owned by International Paper, and
- they had the NewPage line. They had the Stora line.
- 14 They had the Sappi line. They had all of these lines.
- We approached all of our domestic mills, and
- 16 we have all of them in certain locations, but, for
- instance, in NewPage even though our sales are up 40
- 18 percent we have NewPage in only 20 percent of our
- 19 Unisource locations.
- 20 So we went to all of our domestic mills and
- 21 said we need the opportunity to be able to represent
- 22 you in all of the locations that we are in in order to
- 23 be competitive with xpedx in their national account
- 24 program. If we can't have that, what we would like to
- 25 have is a private brand program which would be

- 1 specifically for Unisource where we could sell that
- 2 product again on a national basis.
- 3 Unfortunately, NewPage declined to -- at
- 4 that point they were not NewPage. They were
- 5 MeadWestvaco, but it was a conversation with Mr.
- 6 Tyrone.
- 7 They declined to provide us either the
- 8 additional representation or the private brand
- 9 program, which is really what was the catalyst for us
- in going out and acquiring additional sources of
- 11 supply outside the United States and has made a huge
- difference in our overall profitability and ability to
- 13 have in the national account platform the ability to
- 14 say that we have whether it's a Unisource product or
- whether it's a product from Europe in the case of our
- 16 porcelain product from UPM or a product from APP or a
- 17 product from Korea, so it made a huge difference in
- 18 our profitability.
- 19 MS. BRYAN: And when was that that you
- 20 sought to make a private brand?
- 21 MR. DRAGONE: That was three years ago.
- MS. BRYAN: Three years ago.
- MR. DRAGONE: Three years ago September.
- MS. BRYAN: Okay. And you say that that was
- one of the catalysts or the main catalyst that made

- 1 you --
- MR. DRAGONE: That was our main catalyst.
- MS. BRYAN: That was your main catalyst.
- 4 Okay. So the subject import sources were able to
- 5 provide you with this private branding?
- 6 MR. DRAGONE: We were very lucky from one
- 7 standpoint in that because we had such a strong need
- 8 we had to have something that we could present on a
- 9 national basis.
- 10 We went to a number of mills, and we made
- 11 partnerships not only in Asia, but also in Europe with
- 12 UPM-Kymmene that has a world class facility in Germany
- that's also part of our private brand platform now.
- 14 We were successful. It took a little bit of
- 15 time. It took a lot of effort. Again, that's just
- 16 for sheet fed other than UPM-Kymmene that has some web
- 17 capabilities coming out of Europe and in the United
- 18 States. They have some assets in the United States,
- 19 but for Asia we were just looking for sheet fed
- 20 capabilities.
- 21 MS. BRYAN: Okay. My next question I quess
- is for both you and Mr. Anderson, the issue of the
- 23 brand loyalty.
- 24 Again, if you could just comment on how your
- 25 purchasers and customers view the different lines and

- if they ever specifically request one brand over
- 2 another?
- MR. DRAGONE: You can go first.
- 4 MR. ANDERSON: Thank you. PaperlinX have a
- 5 strategy and, in fact, it's one of our core operating
- 6 principles, to develop what we call proprietary brands
- 7 or private brands and that has proven to be a
- 8 successful strategy across all of our marketing
- 9 operations in Europe, Australia, New Zealand, Asia,
- 10 and also here in the United States. In the case of
- 11 Moorim, we introduced their brand as Pacesetter and
- it's been that brand in the marketplace for 14 years.
- 13 Yes, we do have many Pacesetter customers
- 14 who will only use Pacesetter for their coated free
- sheet printing requirements; not to say that there
- aren't printers that would also use Mr. Dragone's
- 17 product called Unisource Gloss.
- 18 There is some loyalty that can be developed
- and we believe it's an important strategy in which we
- 20 can differentiate our offering. The domestic mills
- 21 tend to focus on their own brands and try to develop
- their own brands and are reluctant, as we've already
- 23 heard, to go outside of that arrangement.
- 24 MS. BRYAN: Okay. I quess that leads me to
- 25 my next question about is there any exclusivity in any

- of your arrangements, either with your suppliers or
- 2 with your customers?
- MR. DRAGONE: From a supplier standpoint, we
- don't have exclusivity, if by that you mean we are the
- 5 sole supplier to the marketplace. We have a level of
- 6 exclusivity which is important. We have competitors
- 7 in various markets that also have access to the same
- 8 products from APP and from Top Coat or from OG, but we
- 9 don't have specific exclusivity in markets.
- 10 Actually, in the domestic area, we have as
- 11 close to an exclusivity arrangement as we have in
- 12 Unisource would be our NewPage relationship in the
- 13 midwest, interestingly enough.
- MS. BRYAN: Okay.
- MR. ANDERSON: And I can certainly attest to
- that, having attempted to get access to a NewPage
- 17 coated web in the midwest.
- Just to clarify that point a little further,
- our strategy is to have one supplier from each of the
- 20 major producing countries, to position a particular
- 21 product into a market segment. And to be a little
- 22 more specific on that, we will have a supplier out of
- 23 Indonesia or China, we'll have a supplier out of Korea
- 24 and we'll have a supplier out of the North American
- 25 mills, whomever supports us in any given market, and

- we will have a supplier out of Europe.
- 2 MS. BRYAN: Is that mainly for logistical
- 3 reasons?
- 4 MR. ANDERSON: No, it's more to meet the
- demands of the market and, as Mr. Hunley spoke to
- 6 early, many printers prefer to use different products
- 7 for different reasons, or a printer may use different
- 8 product for a different end use.
- 9 MS. BRYAN: Okay. Could you also either
- 10 here or post-conference kind of estimate -- I quess
- 11 you said that most of the demand is east of the
- 12 Rockies, but do you know what kind of share is East
- 13 and West Coast?
- MR. DRAGONE: I don't think I would say most
- of the demand is east of the Rockies. You're talking
- 16 about for the domestic mills?
- 17 MS. BRYAN: No, just for U.S. consumption,
- 18 U.S. demand.
- 19 MR. DRAGONE: U.S. consumption is -- the hub
- of the U.S. printing market, if you drew a circle 600
- 21 miles using Chicago as the epicenter, that would
- 22 probably be two-thirds of the printing market in the
- 23 United States, but the West Coast has a very vibrant
- 24 printing industry California and up the coast all the
- 25 way to Vancouver and there are other markets that are

- 1 fairly substantial, but, as Rick indicated earlier,
- 2 there's very little -- in times of allocation, very
- 3 little domestic product finds its way to the West
- 4 Coast.
- 5 MS. BRYAN: Could you also commend on the
- 6 covers versus text grade? When you make a purchase or
- 7 when you make a sale to one of your purchasers,
- 8 what percentage may include cover weight versus text
- 9 weight? If there's any impact on price, what is it?
- 10 MR. ANDERSON: In the affairs of PaperlinX
- 11 North American, the split between text weights and
- cover weights is 60/40, respectively, which I believe
- would not be terribly inconsistent with other
- 14 distributors.
- In terms of the pricing differential, there
- is a small premium that is applied for cover weights,
- 17 which typically is in the five to six percentage
- 18 range.
- MS. BRYAN: Okay. I don't know how to best
- 20 say this, but do some transactions not include any
- 21 covers? Are some transactions just text weight?
- MR. DRAGONE: Absolutely.
- MS. BRYAN: Okay.
- MR. DRAGONE: Some transactions will just be
- 25 cover.

1	MG PDVAN. So thereld a range?
Τ	MS. BRYAN: So there's a range?
2	MR. DRAGONE: And some will be just text.
3	MS. BRYAN: Okay. So will the amount or
4	will the share of the total that is accounted for by
5	the cover weight, will that ever impact the price of
6	the total? Do you get a discount because you get half
7	cover weight or half this or a price premium because
8	of that? They're totally separate, independent
9	prices?
10	MR. DRAGONE: Not at Unisource.
11	MR. ANDERSON: Nor PaperlinX.
12	MS. BRYAN: Okay. Thanks.
13	This is sort of a broad question, but do you
14	get any sense that the U.S. market demand in any near
15	future would be trending away from the rolls more into
16	the sheet or is just always 70 percent of the market
17	rolls and it's always going to be? Do you have a
18	sense of that?
19	MR. DRAGONE: I think it's just the
20	opposite. I think one of the concerns well,
21	I think the trend would be more from sheets to web.
22	The web has gotten more competitive at lower runs than
23	it did in the past. Historically, there was a
24	demarcation that at this level it didn't make any

sense to set up a web press to run this few

25

- 1 impressions and what's happened is that the make ready
- time, the ability for the press to get ready to run a
- job, as those presses have changed and the technology
- 4 has changed, they are getting closer and closer to
- 5 what traditionally would be looked upon as sheetfed
- 6 business.
- 7 MR. ANDERSON: Absolutely. Yes.
- 8 MS. BRYAN: Okay. I have one last question
- 9 about substitutes.
- 10 We sort of heard in the morning that there
- is coated groundwood, but it's not necessarily a close
- substitute because people don't want to switch their
- 13 publication styles.
- 14 Can you comment on at what point your
- 15 customers maybe would substitute away from coated free
- sheet into something else, either a price or a lack of
- 17 supply?
- 18 MR. ANDERSON: As it pertains to coated free
- 19 sheet sheets, which I think is the issue that we
- 20 should focus on, there are very few customers that I'm
- 21 aware of of PaperlinX that would be prepared to
- 22 substitute a coated free sheet product for either an
- 23 uncoated grade or a lower coated paper, including a
- 24 coated mechanical product.
- 25 MS. BRYAN: What about the other way, from

- 1 coated free sheet to groundwood?
- 2 MR. ANDERSON: That's more in the web market
- and I think Mr. Dragone is probably in a better
- 4 position to comment on the web.
- 5 MS. BRYAN: Okay.
- 6 MR. DRAGONE: There's quite a bit of
- 7 transition on a coated web standpoint between
- 8 groundwood and free sheet whenever the market dynamics
- 9 interact because in many cases coated web free sheet
- and coated web mechanical don't overlap. They're
- 11 different manufacturers, different machines, different
- 12 mills many times. And so what you find is if the
- 13 coated free sheet prices started to move up
- dramatically, you could see some migration, people
- 15 moving into coated groundwood if they could get a
- better value, but it's a drop down in quality. If
- 17 you're moving from coated free sheet to coated
- 18 groundwood, you're dropping in quality, though your
- 19 cost structure might go down and your ability to run
- 20 lighter basis weights and get a yield advantage. But,
- 21 really, no one makes groundwood coated sheetfed. The
- 22 last mill was a mill that I had responsibility for in
- 23 upstate New York, Deferiet, New York, which was an old
- 24 mill that made a Raylight product, which was a coated
- 25 number 5 sheetfed product.

- 1 MR. CAMERON: Nancy, if I could just
- 2 interrupt for one second?
- 3 On the coated groundwood, can that run on
- 4 the web press?
- 5 MR. DRAGONE: Can what run? I'm sorry.
- 6 MR. CAMERON: The coated groundwood paper.
- 7 Would that run on a web press?
- 8 MR. DRAGONE: Coated groundwood web will run
- 9 on any web press.
- 10 MR. CAMERON: A web press, but the sheeter
- 11 roll will not run on the web press?
- 12 MR. DRAGONE: Well, a sheeter role, as Jim
- described very well, there's a difference in the
- 14 dynamics between a sheetfed press and a web press and
- not only is it a moisture content because the web
- 16 press puts the paper under a lot more stress because
- 17 it goes through an oven at high temperatures and so
- 18 the moisture content makes a big difference in how it
- 19 runs. That's why Jim said it's not guaranteed --
- 20 sheeter rolls are not quaranteed to run web because
- 21 they're not made to the same characteristics as a web
- 22 product would and when it would go through a web press
- it could easily delaminate or it could bubble or
- 24 blister and could easily cause a claim, which is why
- 25 he very pointedly said he wouldn't stand behind any

- 1 claims that were based on a sheeter roll running in a
- 2 web environment.
- 3 MS. BRYAN: Okay. Thank you.
- 4 That's all I have.
- 5 MR. CARPENTER: Fred Forstall?
- 6 MR. FORSTALL: Thank you.
- 7 Let's try one of these issues from the other
- 8 direction. I think it was said -- one of the reasons
- 9 given for why the imports cannot participate in the
- web market was that typically the imported sheets
- 11 would have less fiber. Does that mean that the
- imported sheet for a given basis weight will be more
- 13 coating or more filler or what does that mean exactly,
- when you say less fiber?
- MR. HUNLEY: Okay. Is this a comment that
- 16 I made?
- 17 MR. FORSTALL: Yes, I believe so.
- 18 MR. HUNLEY: I think you misheard me. Could
- 19 you restate the question again, please?
- 20 MR. FORSTALL: I thought one of the reasons
- 21 given for why the imports cannot participate in the
- 22 web markets was that typically the sheets would have
- 23 less fiber.
- MR. HUNLEY: No, that's not true. The
- 25 reasons that the imports do not typically compete in

- 1 the U.S. web market is -- there's a variety of
- 2 factors, but the additional costs of manufacturing a
- different specification of sheet; the moisture
- 4 content, which was talked about earlier; there are
- 5 some different coating formulations that may be used
- 6 in order to withstand the higher temperatures in the
- 7 ovens on the web presses.
- 8 In addition, there's a transportation
- 9 inefficiency in shipping the rolls over, whereas
- 10 sheets are square and they fit nicely into a
- 11 container, rolls are obviously round and we cannot get
- 12 as much product into a container and therefore the
- transportation costs per ton of product coming in is
- 14 higher.
- MR. FORSTALL: Okay. Thank you for
- 16 clarifying that issue.
- 17 This is for Mr. Anderson. You did make the
- 18 claim that U.S. producers were reluctant to ship over
- 19 the Rockies and I think later on you came back and
- 20 said it was a transportation-related issue. In the
- 21 olden days, the Rockies sure did split the United
- 22 States in terms of paper markets; there's no denying
- 23 that. But on the other hand, from my perspective,
- I was never really aware of very much coated free
- 25 sheet production out on the West Coast anyway, at any

- 1 time. So I guess my question is to the extent that
- 2 you can, if you have a specific data that would tend
- 3 to back up your claim that the U.S. producers are
- 4 reluctant to serve the West Coast, I would like to see
- 5 that in the post-conference brief.
- 6 MR. ANDERSON: I'd be more than happy to
- 7 provide that. We have a number of announcements from
- 8 the domestic producers making it abundantly clear that
- 9 that is the case and, in fact, imposing additional
- 10 costs in order to make deliveries to the west that
- 11 don't apply to the east. I'd be more than happy to do
- 12 that.
- 13 In addition to that, I think the reason that
- 14 the Asians have had a very strong presence in the
- western part of the United States for the past 20
- 16 years is for exactly that reason. I don't believe
- 17 this is something new. It's been the case for some
- 18 time.
- MR. FORSTALL: As I said, I was never aware
- of too much coated free sheet capacity on the West
- 21 Cost of the United States for sure.
- 22 Mr. Dragone, you probably have a much better
- 23 feel for that than I do.
- MR. DRAGONE: Well, what's interesting is
- 25 the West Coast has kind of been a unique market for a

- long time. Prior to the Asians, actually, the first
- 2 imports were out of Europe, which wouldn't seem to
- 3 make any sense because of the distance, but many of
- 4 the predecessor companies to Unisource, because we're
- 5 a roll-up of 50 smaller distribution companies, the
- 6 West Coast had been an import market for quite some
- 7 time for products other than the Asian products. As
- 8 Rick said, for 20 years, it's been an Asian market,
- 9 but even prior to that, there were European sheets
- 10 that were coming in, if you want to go back into the
- 11 dark ages.
- 12 When I was working with Champion, our mills
- were in Courtland, Alabama, Quinnisec, Michigan,
- 14 everything was east of the Mississippi. I wouldn't
- 15 say we actively vacated the market, but we put in
- 16 fairly significant transportation costs to our
- 17 customers in order to ship from our mills and it was
- 18 certainly a lot less profitable to ship from
- 19 Courtland, Alabama to Los Angeles than it was to ship
- 20 to the Chicago market.
- MR. FORSTALL: Thank you.
- Just looking at it from the standpoint of
- the trends in the printing industry, I think one or
- the other of you mentioned just a little while ago
- that the trend is definitely towards a rotary-fed

- 1 press, a web-fed press as opposed to a sheetfed press.
- 2 Given that and given that the U.S. industry
- 3 has obviously developed a sheet that meets the demands
- 4 for those high-speed web-fed presses, that to me makes
- 5 perfect sense, if I'm in the business making coated
- free sheet that I should develop a sheet that meets
- 7 what still is the majority of the market.
- 8 That doesn't necessarily translate into the
- 9 U.S. industry's unwillingness or inability to serve
- 10 the sheetfed market.
- I guess my question to you would be do you
- have any specific data and facts that -- presumably,
- they've met the sheetfed market for years and years
- 14 and so I quess my question is what's changed? What
- 15 particular things changed that have kept them from
- meeting the demands in the sheetfed market?
- 17 MR. CAMERON: Fred, if I can start out and
- then let the witnesses speak?
- MR. FORSTALL: Sure, by all means.
- 20 MR. CAMERON: I think that there's some
- 21 confusion and if we created it, we apologize.
- 22 We are not saying that the domestic industry
- does not compete in the sheet market. They certainly
- 24 do compete in the sheet market. They produce sheet.
- 25 That's not problematic.

1	The issue is these guys started out saying,
2	well, there is no insulated market of competition in
3	this product. Well, that's not true. They have
4	approximately 70 percent of the market is insulated
5	because that web product is not imported from subject
6	producers. That is insulation from the subject
7	merchandise.
8	So you're talking about 70 percent that's
9	already carved out that they're not competing against
10	subject producers. As a matter of fact, given Nancy's
11	question earlier about the point of price competition
12	with coated groundwood paper, it does appear that
13	there's actually more competition on a price basis
14	between coated groundwood paper and coated CFS web at
15	the bottom when the price goes too high, rather than a
16	competition between coated sheet and web because you
17	can't use the sheet in the web application. That was
18	the point.
19	Now, to go into the issue of whether or not
20	there is competition in the sheet market, nobody is
21	denying that in fact U.S. producers are in the sheet
22	market and so are the imports. That really is not in
23	contention either.
24	Go ahead, Rick. Do you want to talk about

that?

25

- 1 MR. ANDERSON: The only point I would add to
- that is that we don't believe currently there is
- 3 sufficient demand in sheets to support what the market
- 4 requires.
- 5 MR. FORSTALL: Thank you.
- 6 MR. DRAGONE: If I can just add to that?
- 7 MR. FORSTALL: Certainly.
- 8 MR. DRAGONE: Obviously, you heard me
- 9 reference earlier, we are one of NewPage's largest
- 10 customers. I don't know if Jim would tell us our
- 11 exact position, but we're one of the larger customers,
- 12 and we sell 163,000 tons of their product or we are on
- the pace to sell that this year, but we're up
- dramatically with them on the sheetfed side of the
- business, as well as on the roll side, but we're also
- up significantly with them on the sheetfed side of the
- 17 business. They make a very good product.
- 18 MR. FORSTALL: I'll stay with you,
- 19 Mr. Dragone --
- 20 MR. ANDERSON: Mr. Forstall, just to
- 21 clarify, I think I said inadequate supply. I'm sorry,
- 22 I said inadequate demand.
- MR. FORSTALL: I knew what you meant.
- 24 Thank you, Mr. Anderson.
- 25 Mr. Dragone, let me stay with you for just a

- 1 moment. You probably said this in reference to being
- 2 put on allocation and the allocation system that you
- 3 spoke of a few minutes ago.
- 4 Why specifically did that occur, demand
- 5 going up and the U.S. producers had plenty of business
- 6 elsewhere?
- 7 MR. DRAGONE: I think that the reason it
- 8 happened is there had been some rationalization of
- 9 capacity over the prior couple of years. It was a
- 10 very difficult time in the paper industry and in the
- 11 distribution business from 2001 really to 004. The
- 12 economy was down and total consumption of paper
- 13 products were done. The coated side of the business
- 14 actually was better than the rest of the industry.
- 15 I think what took place is that a demand jumped up,
- 16 there had been rationalization of capacity and the
- 17 pipeline in our business can get -- when you're
- 18 running at low inventory levels and all of a sudden
- 19 you realize that demand has picked up, you start
- 20 ordering product and what happens is it fills what we
- 21 call the pipeline very quickly and then the next thing
- 22 you know the backlogs start to creep out at the mills
- and when the backlogs get beyond a reasonable service
- level, which is usually like 30 days, then they start
- 25 protecting themselves by putting in reservation

- 1 systems or allocation systems so that they can
- 2 maintain a better schedule for their machines.
- 3 MR. FORSTALL: And does a better schedule
- 4 mean a higher paying customer base? I'm just asking.
- 5 MR. DRAGONE: I would say that you then look
- 6 at your backlog and try to figure out how you can
- 7 manage this to the greatest profitability for the
- 8 company, whether it's basis weight or whether it's
- 9 customer. You're certainly going to take care of your
- 10 customers that are growing and paying you promptly and
- 11 giving you the type of representation in the
- 12 marketplace that you want.
- MR. CAMERON: I believe in H beams they
- referred to this as controlled order entry and I think
- under any of the various synonyms for allocation to
- the customers what it is, it's allocation to the
- 17 customers.
- 18 MR. FORSTALL: Right.
- 19 Mr. Hunley, I think you mentioned the issue
- of stiffness and, typically, from my perspective,
- 21 stiffness is a more important product specification
- for coated bristols and my understanding is that
- coated bristols aren't part of the scope of this
- 24 investigation.
- 25 You're saying that stiffness is also a

- 1 concern in the coated free sheet markets as well?
- 2 MR. HUNLEY: I'm saying it's just one of
- 3 many factors that can be used to differentiate
- 4 products, depending upon the application.
- 5 MR. FORSTALL: Right. Thank you.
- And, finally, for Mr. Klett, just as a
- 7 matter of the data that you presented that I believe
- 8 was sourced from RISI, do you have any idea how the
- 9 good old boys at RISI developed those sheet versus
- 10 roll market share data that you presented just a
- 11 little while ago?
- 12 MR. KLETT: Well, they indicate, I think,
- 13 based on their reports, that they're based on surveys.
- 14 They also talk about the industry coverage that's
- behind the data and I think it's fairly high, maybe
- 16 even 100 percent, but in terms of the mechanics of how
- 17 they collect the data, I don't know.
- 18 By the way, Petitioners, I think, relied
- 19 extensively on RISI data in their petition.
- 20 MR. FORSTALL: I'm sure they did, but in
- 21 that specific case, those were interesting numbers.
- 22 MR. KLETT: Mr. Forstall, also, because this
- is a public forum I relied on RISI for that purpose.
- In our brief, I think we have a certain level of
- 25 detail from your own questionnaire data and we'll

- 1 present a similar analysis using confidential
- 2 information.
- 3 MR. FORSTALL: I'd like to, of course, see
- 4 that, but also whatever other information specifically
- on the RISI numbers that you can provide.
- 6 MR. KLETT: I'd be happy to do that.
- 7 MR. FORSTALL: Thanks.
- 8 MR. DRAGONE: The breakdown for rolls and
- 9 sheets should be readily available from the AFMPA as
- 10 well, which is the paper industry function. All the
- 11 mills report and I'd be surprised if they didn't break
- out rolls and sheets so that you could see what the
- 13 ratio is.
- MR. FORSTALL: Great. Thank you.
- That's all my questions.
- 16 MR. CARPENTER: John Ascienzo, sitting in
- 17 for Justin Jee.
- 18 MR. ASCIENZO: Thank you. I apologize for
- 19 Justin. He had to go away, he had an engagement he
- 20 couldn't break, so I'm filling in for him.
- 21 I'll start with Mr. Klett.
- 22 Petitioners were probably already going to
- 23 respond to your discussion about the hedging. I think
- 24 Mr. Jee might have already touched base with them, but
- 25 I just want to say for the record that we are going to

- follow up with your discussion about the hedging.
- 2 MR. KLETT: Thank you.
- 3 MR. ASCIENZO: In some of the discussion
- 4 today, we've seen that prices have gone up or at least
- on some of the products. How about raw materials?
- 6 How about like fiber and chemicals and whatever else
- 7 goes in? Any thoughts on that?
- 8 MR. DRAGONE: There's no question that the
- 9 costs have gone up, the energy and fiber costs. Pulp
- is at almost an all-time high as well. In a
- 11 normalized market, pulp prices have moved up
- 12 significantly. So from an overall cost standpoint,
- 13 there's no question that the costs of raw materials
- have gone up and now are starting to abate.
- 15 MR. KLETT: Mr. Ascienzo, I think also when
- 16 you look at your own financial data, because you have
- 17 revenue and cost, we can see if costs went up whether
- 18 they went up faster than prices on average or whether
- 19 prices went up faster on average than costs. And
- 20 based on at least the publicly available data I have
- 21 from the SEC in terms of profitability btrends and the
- increased operating and gross profit margins, it
- 23 appears that prices are going up on average faster
- than unit costs.
- 25 MR. DRAGONE: I think if I can just add one

- thing to that, having come from the mill side of the
- business earlier in my career, the raw material
- 3 costs -- and this is unfortunate for industry but it's
- 4 been a fact for as long as I can remember -- really
- don't get reflected in pricing. It really comes down
- 6 to a supply-demand scenario. If you have a growing
- 7 market and you can constrain the supply or it is
- 8 constrained by the growth in the market, then you can
- 9 get a price increase. But as someone who lived
- 10 through many, many bad years at Champion
- 11 International, when our costs were going up but we
- 12 couldn't pass on a price increase because in fact the
- 13 market wouldn't support it because of the lack of
- 14 demand, I would say that there's no question that the
- 15 reason you're getting a price increase in a lot of
- 16 markets today is the supply-demand balance and not a
- 17 cost of raw materials scenario.
- MR. ASCIENZO: Thank you.
- 19 The fiber, is there a market for that? Is
- that openly traded? That's logs, I quess? Is there
- 21 much buying and selling, to your knowledge? And you
- 22 can answer, of course, confidentially in your
- post-conference brief. Is there much buying and
- 24 selling among different producers?
- 25 MR. CAMERON: I think when you're talking

- about fiber, I believe the main fiber is chips. Isn't
- that correct? Wood chips.
- 3 MR. ASCIENZO: Wood chips coming from logs,
- 4 though, right? If you go back far enough? Okay.
- 5 MR. HUNLEY: There are different grades and
- 6 types of fiber: long fiber, short fiber, lots of
- 7 different classifications. There is quite a bit of
- 8 open market buying and selling across the globe. It's
- 9 pretty much an international market at this point.
- 10 MR. ASCIENZO: Thank you.
- 11 We talked about the recycled paper a little
- bit. To your knowledge, can mills, do mills, when they
- make paper, can they mix chips and recycled product or
- is it all recycled or is there a mix or how does that
- 15 work? Are different mills different?
- 16 MS. MENDOZA: I think we may need to get you
- 17 an answer later on that.
- 18 MR. CAMERON: We can get it in the
- 19 post-hearing brief.
- 20 MR. ASCIENZO: Okay. Fine. Thank you.
- 21 MR. HUNLEY: There are a number of paper
- 22 grades across all paper types, not just cut or free
- sheet, that will have differing amounts of recycled
- 24 fiber content in them. Some of that is supply
- 25 restraint. You may actually need to put recycled

- fiber in a particular grade because you don't have
- 2 access to anything. Some of it is market driven.
- 3 There are customers that want a certain amount of
- 4 recycled fiber in their product.
- 5 MR. ASCIENZO: Okay. Thank you.
- There's been some discussion about mills
- 7 that have closed and the older mills are less
- 8 efficient than newer mills. Once again, to your
- 9 knowledge, just your general knowledge, if a newer
- 10 mill's cost was a dollar a ton, what would the costs
- per ton of an older mill be, \$1.10, \$1.30, if you give
- 12 a range? And if you have real information you'd like
- to give confidentially, once again, in your
- post-conference brief, that would be great.
- 15 MR. DRAGONE: I could speak off the cuff,
- but you can get a number of studies that show the cost
- 17 structure of various mills. The CIRCI studies will
- show you on a global basis by region, in other words,
- 19 Europe, Asia, and it's a pretty good indication of
- 20 what the cost structure is for a given location, not
- 21 necessary down to a machine level, but to a given
- 22 location. In other words, you could see where Luke
- compared on a global basis, you could see where it
- 24 compared on a North American basis by looking at the
- 25 CIRCI study and seeing what their cost structure was.

- 1 It's very good information, actually. It would be
- 2 something probably worth looking at.
- 3 MR. ASCIENZO: Is that study something that
- 4 you can put on the record?
- 5 MR. DRAGONE: Yes.
- 6 MR. ASCIENZO: Thank you. Please do.
- 7 MR. DRAGONE: Well, you have to buy it and
- 8 it's very expensive, but it's one that any of the
- 9 major North American mills, I would bet, would have in
- 10 their library because it's very good information as
- 11 far as where you stack up on a global basis and we use
- 12 that ourselves when we choose suppliers because you
- 13 certainly don't want to be with someone who is in the
- 14 bottom of the rankings from a cost standpoint because
- obviously they're probably not going to be around
- 16 long-term and they won't be able to provide you with
- 17 the necessary market pricing.
- 18 MR. ASCIENZO: Since I understand we don't
- 19 have it, any party that has it, if they could put it
- in their post-conference brief, that would be
- 21 excellent.
- 22 That's all that I have. Thank you very
- 23 much.
- 24 MR. CARPENTER: Diane Mazur?
- 25 MS. MAZUR: Thank you all very much for a

- 1 very, very enlightening afternoon of testimony and we
- 2 really do appreciate your coming to Washington to
- 3 share this wealth of information with us.
- I wonder if I could get the industry
- 5 representatives to talk about, again, non-subject
- 6 imports other than China, Indonesia and Korea. Where
- 7 do you see them in the marketplace? Where do you see
- 8 them in competition with what you're selling?
- 9 Mr. Dragone, I understand you source from a
- 10 number of European mills as well as Asian.
- I wonder if you could all just discuss the
- role of non-subject imports in the marketplace.
- MR. DRAGONE: From my experience at
- 14 Unisource, we also have two European mills that we
- 15 source from, one in Italy and one in Germany. They
- 16 make excellent products. The mill in Germany, we get
- 17 both sheetfed product and web product from. The mill
- in Italy, we get sheetfed product from only. They're
- 19 very competitive. The product is different. If you
- 20 look at products, the European products tend to have a
- 21 finer surface, a smoother surface, as I indicated
- 22 earlier.
- We've had relationships with the Italian
- 24 mill for 15 years. With the Mill in Germany, we've
- 25 had a relationship for three years, a little over

- 1 three years. We believe that they are complimentary
- 2 to our domestic mills and to our Asian mills.
- 3 MS. MAZUR: So you are describing something
- 4 other than a commodity product, perhaps?
- 5 MR. DRAGONE: I think that -- the funny
- 6 thing is for the first part of my career I spent a
- 7 long, long time trying to create an environment where
- 8 it wasn't a commodity product. Now that I'm on the
- 9 distribution side, I will tell you that it's much more
- of a commodity today than it was.
- MS. MAZUR: Okay.
- 12 MR. ANDERSON: Within the affairs of
- PaperlinX, we have imports from Japan and the grade
- that we source from that supplier is competitively
- 15 positioned relative to other Asian products. However,
- 16 it does command a premium in the marketplace because
- it has a particular range of value added components
- 18 that printers happen to enjoy using it. The product
- 19 has some longevity in the marketplace and is very well
- 20 recognized as a premium quality product.
- 21 In terms of European suppliers, we also have
- a small amount of product coming into our business
- from Europe. The predominance of European sheets,
- 24 however, is in the eastern part of the United States
- 25 and our footprint at this stage stops at St. Louis, so

- we don't sell anywhere near the amount of European
- 2 source product that some of our competitors do, but in
- 3 the eastern states, from our information, those
- 4 products are as competitive as other and certainly the
- 5 subject suppliers.
- 6 MR. HUNLEY: We see primarily the European
- 7 grades in the marketplace all the time. Your comment
- 8 about whether the product is a non-commodity product
- 9 versus commodity, there is a constant and never-ending
- 10 battle in the marketplace trying to make sure that the
- 11 products are as non-commodity as possible so that you
- 12 can differentiate.
- We heard Al and Rick say that they use
- branding as a big component of their attempts to
- de-commoditize a product. And then there are other
- 16 people that are looking at this from more of a
- 17 commodity substitution point of view.
- The non-subject imports are direct
- 19 competitors. We see them in the market all the time
- and they're a very formidable presence in the
- 21 marketplace.
- MR. CAMERON: It's useful to point out that
- to the extent that you're using branding as a way to
- 24 de-commoditize a product, the reason you're using
- 25 branding to de-commoditize is the recognition that

- without the branding it is largely a commodity because
- 2 physically the products are largely interchangeable.
- 3 That's why they're directly competitive and that's
- 4 also why they sink their money into branding in order
- 5 to differentiate the product.
- 6 MS. MAZUR: Along those lines, then, if
- 7 I could ask the attorneys here today to discuss the
- 8 Bratsk issue with respect to --
- 9 MR. CAMERON: Which case is that?
- 10 (Laughter.)
- 11 MS. MAZUR: And then also if I can get the
- 12 attorneys here to talk about the question of like
- 13 product. There is a lack of discussion here today;
- 14 does that indicate that you are in agreement with the
- 15 Petitioners' scope of the product under investigation?
- Mr. Morgan?
- 17 MR. MORGAN: I think for purposes of the
- 18 prelim, we don't have any intention of contesting.
- 19 I think we have a very strong case on the products
- that they have defined in the petition.
- 21 MS. MAZUR: For purposes of the prelim?
- 22 Does that --
- MR. MORGAN: Of course I have to reserve my
- 24 rights; I'm a lawyer. We have to fight it if the
- 25 commission gets it wrong, but the case is so strong

- for the negative that I think we're going to fight it
- on the like product as defined currently by the
- 3 Petitioners and the very limited information they've
- 4 produced so that we could start working on this case.
- 5 MS. MAZUR: Okay.
- 6 MR. CAMERON: We agree with that.
- 7 MS. MAZUR: Okay. Those are all the
- 8 questions I have. Thank you again very much.
- 9 MR. CARPENTER: Just one follow-up, also for
- 10 counsel. If you have any additional insights you'd
- like to share with us on cumulation or related
- 12 parties, either now or probably more likely in your
- 13 brief, please do so.
- 14 MS. MENDOZA: We'd be happy to do that.
- MR. CAMERON: We'll be glad to do that. If
- 16 I could just interject, we were asked for some data,
- 17 I think, that we're going to try and get some RISI
- data with regard to the difference between the rolls
- 19 and the sheets, but as was pointed out earlier, the
- 20 real source of that data is AFMPA and I don't know
- about other people here but we don't have the AFMPA.
- 22 I think the Petitioners do. So I think that a
- 23 question with regard to AFMPA data would really be
- directed to them, unless you guys already have it.
- 25 MS. BAKER: Debra Baker, Office of

- 1 Investigations. One quick question. Is there
- anything about the coating which is used, which I
- 3 understand is often kaolin but can be other
- 4 substances, that can differentiate the product in any
- 5 way? We've had virtually no discussion today about
- 6 the actual coating of the product.
- 7 MR. DRAGONE: The coatings can be various
- 8 coatings. They can be synthetic coatings as well as
- 9 clays, kaolins. Some of the best clays at one time
- were from Georgia and they were higher quality, finer
- 11 clays, but now in most mills, I think, synthetics play
- 12 a role in the coating process as well and so I don't
- 13 think that you can really differentiate much. Rick
- 14 might feel differently, but the coatings really don't
- 15 play a part in differentiating. The fiber plays more
- of a role than the coating does.
- 17 MS. BAKER: That would seem like it made
- 18 sense, given the amount of discussion we've had, but
- 19 I wanted to get that issue on the record.
- 20 MR. ANDERSON: I think the fundamental
- 21 difference in terms of coating is either the number of
- 22 coatings that a particular sheet may have. We have
- 23 double and triple-coated products and that tends to be
- the difference, as opposed to the type of coating.
- 25 It's more the amount of the coating.

- 1 MS. BAKER: And all producers would have the
- ability to do that, depending upon the customer's
- 3 demand?
- 4 MR. ANDERSON: Some producers have the
- 5 ability to do it more efficiently than others,
- 6 depending on their paper manufacturing equipment.
- 7 MS. BAKER: But it isn't a major issue in
- 8 terms of pricing or in terms of product availability?
- 9 MR. ANDERSON: No.
- 10 MS. BAKER: Thank you.
- 11 MR. CARPENTER: Any other questions?
- 12 (No response.)
- MR. CARPENTER: That concludes the staff
- 14 questions for the Respondents. Again, we want to
- thank this panel for your testimony this afternoon and
- for your responses to our questions.
- 17 At this point, we'll take about a ten-minute
- 18 break or until about 2:00 on the clock in the back and
- 19 resume with the closing statements, beginning with the
- 20 Petitioners.
- 21 (A brief recess was taken.)
- 22 MR. CARPENTER: If everyone could take a
- seat, we will resume the conference at this point.
- Mr. Kaplan, welcome back. Please proceed
- whenever you're ready.

1	MR. KAPLAN: Thank you, Mr. Chairman and
2	members of the commission staff.
3	We appreciate the time you've taken to
4	listen to our presentation and to the other side's
5	presentation. I'll try to wrap up quickly, obviously
6	a number of key points.
7	On the issue of injury, we've heard nothing
8	from the other side on the layoffs. We've heard
9	nothing about the Luke press release, which I'll read
10	from in a moment as it relates to the Machine No. 7.
11	We've heard nothing about the capacity shutdowns.
12	We've heard nothing about the new equipment and the
13	investments by the U.S. industry. We've heard some
14	vague, totally timeless and unspecified charges about
15	allocations. These were not directed or indicated
16	where they were or what products they related to or
17	what was going on.
18	What's remarkable in their presentation is
19	given all the things that these subject producers do
20	not make, how did they get from 9 percent to
21	14 percent market share? How did they get to
22	9 percent to begin with and how did they get to
23	14 percent in the last few months?
24	They are making a lot of product and
25	bringing it into this country. They're taking market

- share not only from the domestic industry but from the
- 2 non-subject imports. That's very clear from public
- 3 data.
- 4 Mr. Hunley says there's so much we can't
- 5 sell, we can't gain share. The exact opposite is
- 6 shown by the record.
- 7 In a cyclical industry like this one, in an
- 8 industry where capacity utilization is as high as it
- 9 is right now, we should be making a lot of money. We
- 10 are not making a lot of money. I can't obviously talk
- about the confidential information, but this industry
- 12 has had years of very bad financial performance. We
- should be seeing a significant upturn.
- 14 What does the look press release say? "In a
- market that is increasingly impacted by global
- 16 competitors, we are committed to take steps to improve
- 17 our operating performance in order to protect the
- 18 long-term viability of our business. With the growing
- influx of low-priced coated freesheet product from
- 20 Asia, the smaller line scales of the paper machine in
- Luke have become non-competitive. These actions,
- 22 while difficult, reflect our commitment to our
- 23 customers and other key stakeholders to be the best
- 24 and most efficient producer of coated paper products
- 25 in North American."

- 1 We have had to shut down state-of-the-art
- 2 machines. We have had to take steps that are very
- 3 damaging to us.
- 4 On the sheet and roll issue, which we've
- 5 heard a lot about, let me just say a few things.
- 6 Sheet is made from roll. The Koreans targeted the
- 7 sheet market, as did other producers, but nothing will
- 8 prevent them from exporting web rolls to the United
- 9 States. The two products are linked in terms of
- 10 pricing. Sheet competition is in fact just the
- 11 beginning of subject import assault. There are no
- 12 barriers to selling web rolls.
- 13 Mr. Cameron said it's made on the same
- 14 equipment. Mr. Dragone said web and sheet are
- interchangeable in terms of their production
- 16 processes. They would not answer your question can
- 17 you make web rolls. It's not confidential. It's on
- 18 the web because we got it on the web while we were
- 19 sitting back there. Hankuk makes web roll.
- 20 Shinmoorim makes web rolls. Kyesung makes web rolls.
- 21 Shen Min, a Chinese company, makes rolls. They're
- 22 making rolls. They would not answer your question
- 23 because they don't want you to know the answer to your
- 24 question.
- 25 Mr. Tyrone has clearly articulated how

- 1 subject imports of sheet and rolls negatively affect
- the web market, effects on pricing and effects on how
- 3 the entire market fits together. They've conceded
- 4 there is one like product. They've conceded that at
- 5 least 30 percent of the market has been heavily
- 6 impacted by their imports and we're certainly not
- 7 saying the rest of the market isn't a critical part of
- 8 it and won't be impacted, but imports are increasing
- 9 both in terms of sheet and in terms of rolls. They
- 10 make some charge that these rolls are not web rolls.
- 11 There's no backup for that that they've provided.
- 12 We're seeing significant market share increases from
- 13 the subject producers.
- 14 We talked briefly about the Indonesia
- 15 negligibility issue. We certainly have not conceded
- that we are not seeing 4 percent imports. We are
- 17 seeing 4 percent imports. There was 4 percent last
- 18 month. We just got that after we filed the petition.
- 19 There was 4 percent in other months. There is nothing
- in the statute or anywhere else that talks about where
- 21 you look at this 4 percent figure. They are over
- 22 4 percent right now. We believe that you have got to
- look at the interrelation between the largest
- 24 Indonesian coated free sheet producer, APP, and the
- 25 largest Chinese coated free sheet producer, APP. It's

- 1 the same company represented by the same counsel.
- 2 Talk about fungibility. Given the obvious fungibility
- of coated free sheet paper from China and Indonesia,
- 4 this raises the high likelihood that duties on one
- 5 country and not the other would result in a diversion
- to imports from the country not subject to the duty.
- 7 The petition sets forth very clearly the
- 8 stark upward trend in imports from Indonesia this
- 9 year. Based on the projection of current trends,
- imports from Indonesia will exceed 4 percent of total
- imports in just two months. If that's not imminent,
- 12 I don't know what is.
- We now know, because we got this information
- 14 just a little bit ago from the Department of Commerce,
- that they have initiated the first countervailing duty
- 16 case on China ever and they are looking at the key
- 17 issues here.
- 18 We would ask given the strong indications of
- injury, given the lack of, we would say, significant
- 20 points made by the other side that you reach a
- 21 preliminary affirmative injury determination.
- 22 I'd like to say a little bit about what we
- 23 heard nothing about from the Respondents. I've
- 24 mentioned a few things. We heard nothing about
- 25 underselling. Where is the market share coming from?

- 1 The market share growth. They said nothing about
- 2 underselling. It's just miraculous?
- 3 They talked about capacity drops in the
- 4 world. What about the capacity increases in Korea,
- 5 Indonesia, and China? We didn't hear anything about
- 6 that, but that's totally clear. It cannot be
- 7 contested.
- 8 So we ask you to look at the Chinese and
- 9 Korean export and capacity expansions in Indonesia.
- 10 We ask you to look at the effect of subsidies that are
- occurring in China on the U.S. manufacturing base, as
- 12 specifically reflected in this particular industry.
- 13 We see very large increases in Chinese exports and
- 14 imports into the United States. We see a history of
- targeting and we see strong indices of injury to the
- 16 United States industry.
- 17 I would just close by saying sometimes it's
- 18 important to step back and think about what this all
- 19 really means. For those people working on Machine
- No. 7 in Luke, their lives will not be the same after
- 21 the beginning of next year, but maybe with prompt and
- 22 meaningful action in this case things can be corrected
- 23 over time.
- In conclusion, NewPage Corporation on behalf
- of the U.S. coated free sheet industry requests that

- 1 the United States International Trade Commission issue
- 2 affirmative determinations in all six investigations
- and refer the investigation of dumping and subsidies
- 4 to the U.S. Department of Commerce for a full and fair
- 5 examination on the merits.
- 6 This is a critical United States industry
- 7 that unfortunately demands the attention of the United
- 8 States government at this time.
- 9 Thank you for your attention and your
- 10 assistance.
- MR. CARPENTER: Thank you, Mr. Kaplan.
- 12 Mr. Morgan and Mr. Cameron?
- 13 MR. MORGAN: Frank Morgan with White & Case.
- 14 These remarks are on behalf of all Respondents and
- 15 Mr. Cameron has promised to correct me if I have
- 16 missed anything. I'll keep these remarks brief.
- 17 The first thing that strikes us is the
- 18 commission is not a gate keeper for the Department of
- 19 Commerce. I heard that repeatedly in Mr. Kaplan's
- 20 statements, that the commission is here to sort of let
- 21 the case proceed to the Department of Commerce so
- 22 subsidies and dumping can be investigated, but there
- is a test and that test is not met by Petitioners'
- 24 case in this investigation and the commission must
- 25 vote in the negative.

1	We thank staff for the hard work you've done
2	to date. We think that on our side we've got
3	100 percent coverage for foreign producers
4	questionnaires, which is pretty remarkable for a case
5	that's proceeded this quickly with non-English
6	speakers responding, so we are quite happy to continue
7	to work with you to get you whatever data you need for
8	a complete and accurate record in this investigation.
9	It's striking that NewPage is trying to fit
10	a square peg in a round hole in this investigation,
11	but the testimony you heard today demonstrates some
12	distinct factors, starting with the domestic
13	industry's condition. The data will show a healthy
14	industry exhibiting positive trends over the period
15	and, most especially, in the year-to-date '05/'06
16	comparisons when there was an alleged 59 percent
17	increase in the volume of subject imports.
18	The very different story that you heard from
19	NewPage today just is not going to be consistent
20	either with the confidential data or with what the
21	public record already contains. Every public report,
22	including NewPage's most recent third quarter results,
23	shows that CFS paper producers are having a fantastic
24	year, enjoying high prices, strong shipment levels and
25	operating at effectively full capacity.

1	These are not market conditions you expect								
2	to see in the face of injurious import competition and								
3	this reference to the press release from the third								
4	quarter and the shutdown of the Luke mill, if I'm								
5	correct, that was dated the day after the petition was								
6	filed, so we ask you to take that with a grain of								
7	salt. When you look at their second quarter results,								
8	I'm fairly certain that imports aren't mentioned at								
9	all before the petition was filed, the second quarter								
LO	results announcement was made.								
L1	Indeed, the lack of a meaningful correlation								
L2	between the subject imports presence and the domestic								
L3	industry's condition are explained by the prevailing								
L4	conditions of competition and I think the only								
L5	testimony you heard of value on anything that was								
L6	going on in the market for the first time came today								
L7	and it came from our side. You heard about market								
L8	segmentation: 70 percent, and this is a figure that								
L9	the domestic industry recognized, 70 percent of the								
20	domestic producer sales are of rolls and these are the								
21	heat-seat web offset rolls, we're not talking about								
22	the sheeter rolls, you heard testimony that this								
23	accounts for a significant portion of the domestic								
24	industry sales and that the products can't be used								
25	interchangeably. In fact, you heard that if you try								

- to use a coater sheet roll on a web press, they
- disclaim responsibility for it, so to say that you're
- 3 going to be rolling these rolls on a web press just is
- 4 incredible.
- 5 In contrast, a significant portion of
- 6 subject imports entering are in sheets. They're
- 7 simply not competitive in the web product and you
- 8 heard extensive testimony about why that was, contrary
- 9 to Mr. Kaplan's statements.
- 10 Because a heat-seat web press can't run
- sheets, the degree to which substitution between these
- 12 products could conceivably occur is practically
- 13 non-existent. This means that subject imports are
- 14 effectively blocked from a significant segment of the
- U.S. market; limited direct competition between the
- imports and the U.S. producers, yet you heard a
- 17 significant amount of testimony about the selling
- 18 practices, branding, carrying U.S. product, carrying
- 19 European product, carrying Asian product.
- 20 Unlike a number of industries the commission
- 21 has investigated, the subject CFS imports are not
- 22 typically sold in spot sales and lead times are quite
- long. Most, if not all, of the subject merchandise is
- 24 produced to order.
- 25 Industry consolidation and rationalization

1	efforts.	Again,	despite	Mr.	Kaplan's	claims	to	the
---	----------	--------	---------	-----	----------	--------	----	-----

- 2 contrary, I think we heard a significant amount about
- 3 what accounted for the rationalization and
- 4 consolidation, when it started, that it had no
- 5 relationship to subject imports, that it is ongoing in
- other parts of the paper industry that are completely
- 7 unrelated to CFS, that it's a healthy phenomena, that
- 8 it allows producers to get better prices. You heard
- 9 this from someone who used to operate a U.S. mill and
- 10 he told you that the last significant investment was
- in 1990. Our understanding, and we'll continue to
- document this for the post-conference brief, is that
- to the extent there's been investment, it's been for
- 14 environmental compliance efforts, it's not production
- 15 efficiency efforts, it's simply done to keep the
- 16 machinery running and to keep it compliant with
- 17 environmental standards.
- 18 And if you don't believe us, look at what
- 19 the other domestic producers have said publicly about
- 20 their consolidation and rationalization efforts.
- 21 They're saying the same thing: this is a healthy,
- 22 positive trend. Maybe that's why NewPage stands alone
- at the end of the day here.
- 24 You heard that there are some differences
- 25 between the domestically produced product and the

- imported product. We're not belaboring them, but they
- 2 are distinguishing factors. When you combine these
- 3 with all of the conditions of competition, it readily
- 4 explains the fact why despite an increase in subject
- 5 import volumes, there's absolutely no impact on the
- 6 domestic industry's condition and you actually have
- 7 increasing profitability.
- Just a few quick points on volume and price.
- 9 The volume point really is just that. On price, gosh,
- 10 we didn't talk about underselling. Last time
- I checked, it was all confidential data. Did we talk
- about prices that we could in a public forum?
- 13 Absolutely. We know when the commission looks at the
- 14 confidential data, it's going to be consistent with
- what we were talking about and what you can see in the
- 16 producers' own statements about what prices are doing
- in this market: they're increasing, they're high and
- 18 they're happy they're there.
- 19 Finally, with threat, you're going to find
- that the subject industries, unsurprisingly, are
- 21 operating at high rates of capacity utilization
- 22 because this is an industry where that tends to be the
- case, so you don't have excess capacity that's getting
- 24 dumped. You also heard about the way the selling
- 25 conditions work. These products are produced to

- order, so the fact that they're producing at high
- 2 rates is a reflection of the fact that they are in
- fact getting the orders, the demand is there. You
- 4 heard about that from Mr. Dragone as well, that the
- 5 demand is there. So the fact that we haven't talked
- about these kinds of things, I'm just astounded and
- 7 I know Don will help me out here.
- 8 Asia has the fastest, and it's undisputed,
- 9 growing demand for the product in the world. There is
- 10 no question that the Asian market is by far the
- 11 quickest and fastest growing market. You heard that
- 12 GDP growth is generally the measure of what you would
- 13 expect CFS growth to be and based on what I know of
- 14 recent demand, increases in China and Korea, you're
- 15 going to see a very continued and sustained high level
- 16 of demand and you're going to find that for China this
- 17 is not an export oriented industry. They ship the
- 18 vast majority to their home market, which is, again,
- 19 strong and growing.
- We would urge the commission to reach a
- 21 negative decision and I would turn it over to Don.
- 22 MR. CAMERON: After hearing counsel's
- 23 statement, I was compelled to respond to two points
- that he made in his rebuttal.
- 25 With all due respect, he stated that

- 1 quote-unquote, Respondents weren't candid with this
- panel. I am absolutely astounded by this statement.
- 3 This is from the domestic industry who stated earlier
- 4 today that there is no segment of this market in which
- 5 we are insulated from import competition.
- 6 We weren't candid? You have got to be
- 7 kidding me. That must be the reason that we had this
- 8 extensive discussion by Petitioners, either in the
- 9 brief or in their direct presentation on the
- 10 difference between the market for web rolls and the
- 11 market between sheets and rolls. And, oh, that
- 12 70 percent in which we are insulated from import
- 13 competition just came right out of the air. I am
- 14 astounded at that.
- 15 Secondly, it was suggested by counsel that
- 16 somehow -- I believe he suggested in his rebuttal that
- 17 we denied that we make web rolls. You know, we must
- have been in a different universe or a different room.
- 19 I don't believe that anybody at this table denied that
- they make web rolls. I believe that the question we
- 21 were asked was you guys asked us for the quantities
- that we make of web and sheet and we said that we
- would provide that for the commission. We have
- 24 absolutely no problem in doing so. I know that the
- amount of web that we produce is small, but exactly

- what it is, we don't know and that is going to be
- 2 confidential information. We do intend to provide it
- 3 to you, but there is no big secret about the fact that
- 4 there is some production.
- 5 Our assertion, and I believe that it's
- 6 backed up by the facts, is that since 1987 that's not
- 7 the market that we compete in and that is pretty clear
- 8 on its face.
- 9 With that, I would like to say thank you
- 10 very much to the commission, to the commission staff.
- 11 We know you guys are working hard and we appreciate
- 12 your patience.
- 13 Thank you. Especially over the Thanksgiving
- 14 weekend. Thank you.
- MR. CARPENTER: Thank you, gentleman.
- 16 On behalf of the commission and the staff,
- 17 I want to thank the witnesses who came here today, as
- 18 well as counsel, for sharing their insights with us
- 19 and helping us develop the record in this
- 20 investigation.
- 21 Before concluding, let me mention a few
- 22 dates to keep in mind. The deadline for the
- 23 submission of corrections to the transcript is Monday,
- November 27, and the deadline for briefs in the
- 25 investigations is Tuesday, November 28, at 9:00 a.m.

204

```
1
      If briefs contain business proprietary information, a
2
      public version is due by close of business on
      November 28.
3
                 The commission has tentatively scheduled its
 4
      vote on the investigations for December 15 at 11:00
 5
      a.m. and will report its determinations to the
      Secretary of Commerce later that day.
 7
                 Commissioners' opinions will be transmitted
 8
9
      to Commerce on December 22.
10
                 Thank you for coming. This conference is
11
      adjourned.
12
                 (Whereupon, at 2:22 p.m., the preliminary
13
      conference was adjourned.)
      //
14
       //
15
16
      //
      //
17
18
      //
19
      //
20
      //
       //
21
22
      //
23
      //
24
      //
```

Heritage Reporting Corporation (202) 628-4888

//

25

CERTIFICATION OF TRANSCRIPTION

TITLE: Coated Free Sheet Paper from China

INVESTIGATION NO.: 701-TA-444-446, 701-TA-1107-1109

HEARING DATE: November 21, 2006

LOCATION: Washington, D.C.

NATURE OF HEARING: Hearing

I hereby certify that the foregoing/attached transcript is a true, correct and complete record of the above-referenced proceeding(s) of the U.S. International Trade Commission.

DATE: November 21, 2006

SIGNED: <u>LaShonne Robinson</u>

Signature of the Contractor or the Authorized Contractor's Representative 1220 L Street, N.W. - Suite 600 Washington, D.C. 20005

I hereby certify that I am not the Court Reporter and that I have proofread the above-referenced transcript of the proceeding(s) of the U.S. International Trade Commission, against the aforementioned Court Reporter's notes and recordings, for accuracy in transcription in the spelling, hyphenation, punctuation and speaker-identification, and did not make any changes of a substantive nature. The foregoing/attached transcript is a true, correct and complete transcription of the proceeding(s).

SIGNED: <u>Carlos E. Gamez</u>

Signature of Proofreader

I hereby certify that I reported the abovereferenced proceeding(s) of the U.S. International Trade Commission and caused to be prepared from my tapes and notes of the proceedings a true, correct and complete verbatim recording of the

proceeding(s).

SIGNED: <u>Christina Chesley</u>

Signature of Court Reporter