UNITED STATES INTERNATIONAL TRADE COMMISSION

| In the Matter of: |) |
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| POLYETHYLENE TEREPHTHALATE (PET) RESIN FROM INDIA, INDONESIA, TAIWAN, AND |)) Investigation Nos.:) 701-TA-439-440 and) 731-TA-1077-1080 (Final) |
| THAILAND | , , , , , , , , , , , , , , , , , , , |

REVISED AND CORRECTED COPY

Pages: 1 through 337

Place: Washington, D.C.

Date: March 15, 2005

HERITAGE REPORTING CORPORATION

Official Reporters 1220 L Street, N.W., Suite 600 Washington, D.C. 20005 (202) 628-4888

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In the Matter of:

POLYETHYLENE TEREPHTHALATE

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Investigation Nos.:

(PET) RESIN FROM INDIA,

INDONESIA, TAIWAN, AND

731-TA-1077-1080 (Final)

THAILAND

Tuesday, March 15, 2005

Room No. 101 U.S. International Trade Commission 500 E Street, S.W. Washington, D.C.

The hearing commenced, pursuant to notice, at 9:35 a.m. before the Commissioners of the United States International Trade Commission, the Honorable STEPHEN KOPLAN, Chairman, presiding.

APPEARANCES:

On behalf of the International Trade Commission:

<u>Commissioners</u>:

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DEANNA TANNER OKUN, VICE CHAIRMAN
MARCIA E. MILLER, COMMISSIONER
JENNIFER A. HILLMAN, COMMISSIONER
CHARLOTTE R. LANE, COMMISSIONER
DANIEL R. PEARSON, COMMISSIONER

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<u>In Support of the Imposition of Countervailing and</u> Antidumping Duties:

On behalf of The United States PET Resin Producers Coalition:

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MICHAEL DEWSBURY, Vice President, PET Resins, Wellman, Inc.

ROBERT TAYLOR, Business Operations Manager, PET Resins, Wellman, Inc.

TOM SHERLOCK, Business Director, PET Resins, DAK Americas LLC

RICKY LANE, Public Affairs, Trade Relations & Corporate Communications, DAK Americas, LLC

CHRISTOPHER PETERSON, Assistant Section Manager, Nan Ya Plastics Corp. America

MARK ADLAM, Americas Commercial Manager, M&G Polymers USA, LLC

SUSAN MANNING, Economist, The CapAnalysis Group, LLC

JULIANA M. COFRANCESCO, Esquire MICHAEL A. HERTZBERG, Esquire Howrey Simon Arnold & White, LLP Washington, D.C.

APPEARANCES: (Cont'd.)

<u>In Opposition to the Imposition of Countervailing and</u> Antidumping Duties:

On behalf of Reliance Industries, Ltd.:

BRUCE MALASHEVICH, President, Economic Consulting Services, LLC

SUSAN G. ESSERMAN, Esquire TINA POTUTO KIMBLE, Esquire DAVID S. LORELLO, Esquire ANDREA MACK, Esquire Steptoe & Johnson, LLP Washington, D.C.

On behalf of South Asia Petrochem, Ltd. (SAPL):

ALEXANDER W. SIERCK, Esquire Cameron & Hornbostel, LLP Washington, D.C.

On behalf of The PET Users Coalition:

DAN MULLOCK, Vice President, Purchasing, Constar International, Inc.
DREW M. DAVIS, Vice President, Federal Affairs,
American Beverage Association

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| 1 | <u>PROCEEDINGS</u> |
|----|--|
| 2 | (9:35 a.m.) |
| 3 | CHAIRMAN KOPLAN: Good morning. On behalf |
| 4 | of the United States International Trade Commission, I |
| 5 | welcome you to this hearing on Investigation Nos. |
| 6 | 701-TA-439-440 and 731-TA-1077-1080 (Final), involving |
| 7 | Polyethylene Terephthalate Resin from India, |
| 8 | Indonesia, Taiwan and Thailand. |
| 9 | The purpose of these investigations is to |
| 10 | determine whether an industry in the United States is |
| 11 | materially injured or threatened with material injury |
| 12 | or the establishment of an industry in the United |
| 13 | States is materially retarded by reason of subsidized |
| 14 | imports of PET resin from India and Thailand and less |
| 15 | than fair value imports of PET resin from Indonesia, |
| 16 | Taiwan and Thailand. |
| 17 | Schedules setting forth the presentation of |
| 18 | this hearing, notice of investigation and transcript |
| 19 | order forms are available at the Secretary's desk. |
| 20 | All prepared testimony should be given to the |
| 21 | Secretary. Do not place testimony directly on the |
| 22 | public distribution table. |
| 23 | As all written material will be entered in |
| 24 | full into the record, it need not be read to us at |
| 25 | this time. All witnesses must be sworn in by the |
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- 1 Secretary before presenting testimony. I understand
- the parties are aware of the time allocations. Any
- 3 questions regarding the time allocations should be
- 4 directed to the Secretary.
- 5 Finally, if you will be submitting documents
- 6 that contain information you wish classified as
- 7 business confidential, your requests should comply
- 8 with Commission Rule 201.6.
- 9 Madam Secretary, are there any preliminary
- 10 matters?
- 11 MS. ABBOTT: No, Mr. Chairman.
- 12 CHAIRMAN KOPLAN: Very well. Let us proceed
- 13 with the opening remarks.
- 14 MS. ABBOTT: Opening remarks on behalf of
- 15 Petitioner will be by Michael A. Hertzberg, Howrey
- 16 Simon Arnold & White.
- 17 CHAIRMAN KOPLAN: Good morning.
- 18 MR. HERTZBERG: Good morning, Mr. Chairman
- 19 and members of the Commission.
- The PET resin case before you today is the
- 21 reason that the United States has antidumping and
- 22 countervailing duty laws. In fact, this may be the
- 23 first time the Commission has confronted a foreign
- 24 producer that openly admits to selling below variable
- 25 cost.

| 1 | The April 19, 2004, Asian Chemical News |
|----|--|
| 2 | quoted a spokesman for Futura Polymers as stating the |
| 3 | U.S. petitions were "a matter of concern" as they came |
| 4 | at a time when, again I quote, "the global PET cycle |
| 5 | is at a low and convergent margins on PTA and MEG |
| 6 | aggregates have fallen below variable costs for many |
| 7 | months." |
| 8 | Futura is, of course, an Indian PET resin |
| 9 | producer that has a particularly close relationship |
| 10 | with Pepsi Cola. The ITC staff report actually |
| 11 | confirms this admission and in doing so also |
| 12 | irrefutably proves that Respondent claims that there |
| 13 | was no evidence of underselling and no proven lost |
| 14 | sales are simply delusional. |
| 15 | Our first slide summarizes the public |
| 16 | version of Appendix D of the staff report as it |
| 17 | relates to water bottle resin or Product 1A in the |
| 18 | staff's analysis. It is important to note that water |
| 19 | bottle resin represents the fastest growing segment of |
| 20 | the U.S. PET resin market and is a bread and butter |
| 21 | product for the domestic industry, yet in this segment |
| 22 | in 2003 and 2004 subject imports undersold the |
| 23 | domestic producers in seven out of eight quarters |
| 24 | analyzed by the staff. |

| 1 | The margin of underselling was up to 12 |
|----|--|
| 2 | cents a pound and pretty much averaged 10 cents a |
| 3 | pound throughout 2003. This was an enormous margin of |
| 4 | underselling in this industry and should be related to |
| 5 | what a penny a pound means to these American producers |
| 6 | as they will testify later. |
| 7 | This was bad enough and had enormous adverse |
| 8 | impact on the domestic industry, but the next slide |
| 9 | really illustrates for you why relief in this case is |
| 10 | absolutely essential. The staff findings make it |
| 11 | clear that the average subject foreign producer sales |
| 12 | to the United States of water bottle resin in 2003 |
| 13 | were below variable cost for these producers. |
| 14 | In fact, at the prices enabled by their |
| 15 | unfair trading, the foreign producers barely covered |
| 16 | their raw material prices alone. This was true in |
| 17 | three out of four quarters in 2003. These sales were |
| 18 | predatory in economic terms and have had a disastrous |
| 19 | and pernicious effect on the domestic industry. |
| 20 | Predictably, Reliance suggests that you |
| 21 | should not consider Appendix D in your analysis, but |
| 22 | Appendix D tells you very clearly what has actually |
| 23 | happened in this case. The subject foreign producers |
| 24 | at large have transferred their significant financial |
| 25 | losses caused by their failure to price in |

- 1 relationship to cost to the U.S. market.
- 2 By aggressively selling here at prices that
- 3 bear no relationship to their actual cost, the foreign
- 4 producers in the subject countries have caused
- 5 significant damage to the U.S. PET resin industry in
- 6 the form of lost sales, lost revenues, lost market
- 7 share, lost profits, serious price suppression and
- 8 price depression and severe exacerbation of the
- 9 cost/price squeeze facing the domestic industry.
- 10 When you consider what effect the subject
- imports have, it is critical that you carefully review
- pages 16 through 42 of our APO brief. In doing so,
- 13 you should consider who is the involved customer, who
- 14 was competing for the customer's business, what were
- the price levels from each supplier, who obtained the
- business and how shares of the business changed and
- 17 whether unfair trade practices affected the outcome.
- 18 We are confident in the results your
- 19 analysis will reveal. The facts of this case are
- 20 clear and the record is compelling despite the fact
- 21 that there is substantial underreporting by the
- 22 parties in opposition.
- In the absence of affirmative relief in
- these trade cases, there is no possibility that the
- 25 U.S. PET resin industry can return to a reasonable

- 1 level of profitability necessary to support the
- 2 continuing demand.
- 3 Are we coordinated with this clock now? No.
- 4 I understand. I'm done. Thank you.
- 5 CHAIRMAN KOPLAN: Certainly. Thank you.
- 6 MS. ABBOTT: Opening remarks on behalf of
- 7 the Respondents will be by Susan G. Esserman, Steptoe
- 8 & Johnson.
- 9 CHAIRMAN KOPLAN: Good morning.
- 10 MS. ESSERMAN: Good morning, Mr. Chairman
- and members of the Commission. My name is Susan
- 12 Esserman. I'm with the law firm of Steptoe & Johnson
- 13 representing Respondent Reliance Industries, an Indian
- 14 PET producer. My opening remarks, however, relate to
- all of the countries subject to this investigation.
- 16 The Petitioners who stand before you today
- 17 have presented a basic theory of the PET resin market
- 18 that stands in stark contrast to the underlying
- 19 record, the realities of the marketplace and their own
- 20 statements.
- 21 The record shows a strongly performing
- 22 industry with increasing sales, increasing shipments,
- increasing capacity, high capacity utilization,
- 24 substantial new investment, a predominant market share
- and low and declining subject import volumes.

| 1 | Petitioners certainly cannot credibly argue |
|----|--|
| 2 | that the small volume of subject imports is injurious, |
| 3 | especially since they state that their larger volume |
| 4 | of imports from Mexico and Canada is not injurious. |
| 5 | They are then left with a claim of price suppression, |
| 6 | the weakest premise for an affirmative injury case. |
| 7 | They can point to no evidence of adverse |
| 8 | price effects, including any meaningful underselling. |
| 9 | In fact, there was substantial overselling in the |
| 10 | product in which there is the greatest competition. |
| 11 | Faced with a record that provides no support |
| 12 | for their case, Petitioners remarkably seek to rewrite |
| 13 | the staff report. They attempt to supplant the |
| 14 | Commission staff's methodologies and data with self- |
| 15 | serving constructs that depart from established |
| 16 | Commission practice or are wholly irrelevant to the |
| 17 | Commission's inquiry. |
| 18 | What you heard is just an example of that. |
| 19 | I would submit that while I don't concede in any way |
| 20 | that Reliance Industries is selling below cost, I |
| 21 | would submit the cost analysis is an inquiry properly |
| 22 | before the Department of Commerce, not the ITC. |
| 23 | The essence of Petitioners' claim is that |
| 24 | they have not passed through fully to their customers |
| 25 | the record high raw material cost increases they have |

| 1 | experienced, yet the Petitioners themselves in their |
|----|---|
| 2 | public statements have repeatedly attributed this |
| 3 | situation to the combined effect of historically high |
| 4 | raw material costs and their own expansion of |
| 5 | capacity, and this is substantiated in the record. |
| 6 | The Petitioners sing a different tune in |
| 7 | their prehearing brief, but even there they make |
| 8 | little effort to draw the necessary causal link |
| 9 | between subject imports and profitability declines. |
| LO | In fact, none exist. |
| L1 | Petitioners' threat of injury argument is |
| L2 | equally implausible and unsubstantiated. The industry |
| L3 | itself projects highly positive conditions for 2005 |
| L4 | and beyond, including strong demand in the U.S. and |
| L5 | surging demand globally. |
| L6 | At the same time, subject imports have |
| L7 | declined as escalating Asian raw material costs have |
| L8 | put subject merchandise at a competitive disadvantage |
| L9 | in this market. This has and will continue to |
| 20 | constrain U.S. subject imports. |
| 21 | Moreover, rapidly growing home country and |
| 22 | proximate emerging markets are demanding increasing |
| 23 | volumes from subject countries. This case presents |

other subject countries for purposes of threat because

compelling circumstances for decumulating India from

24

25

- 1 India is the only subject country to participate
- 2 virtually exclusively in the eastern region.
- It has a minuscule market share, a very
- 4 narrow product mix and oversold the domestic product
- 5 in nearly every quarter. The Commission has very
- 6 strong data coverage from Indian producers.
- 7 Incredibly, Petitioners' threat case rests
- 8 on a generalized claim of excess capacity on the Asian
- 9 continent. Obviously this claim is woefully
- inadequate as a legal matter to establish an
- 11 affirmative threat case. There must be positive
- 12 evidence connecting the imports under investigation to
- imminent injury.
- 14 Further, Petitioners' theory is directly
- 15 contradicted by the statement several weeks ago of
- 16 Thomas Duff, chairman and CEO of Wellman, one of the
- 17 leading Petitioners, noting that there is insufficient
- 18 Asian raw material to feed PET resin capacity. Mr.
- 19 Duff stated, and I quote, "The presence of excess
- 20 capacity in Asia for fiber or resin continues to be
- 21 largely irrelevant."
- 22 Petitioners' generalized Asian theory
- 23 constitutes rank speculation, which is an
- 24 impermissible basis for a threat determination.
- 25 Thank you.

- 1 CHAIRMAN KOPLAN: Thank you.
- 2 Madam Secretary, if you would call the first
- 3 panel?
- 4 MS. ABBOTT: The first panel in support of
- 5 the imposition of countervailing and antidumping
- 6 duties, please come forward.
- 7 Mr. Chairman, the witnesses have been sworn.
- 8 (Witnesses sworn.)
- 9 CHAIRMAN KOPLAN: Thank you, Madam
- 10 Secretary.
- 11 You may proceed, Mr. Hertzberg.
- 12 MR. HERTZBERG: Thank you. Mr. Sherlock
- 13 will be our first witness.
- 14 MR. SHERLOCK: Good morning. My name is Tom
- 15 Sherlock of DAK Americas, and I'd like to give you
- some understanding of what bottle grade PET resin is
- and how it is used by our customers.
- 18 PET resin is produced by a polymerization
- 19 process using two principal raw materials, purified
- 20 terephthalic acid or PTA, and monoethyleneglycol or
- 21 MEG. These two materials, PTA and MEG, together make
- up 75 to 80 percent of the cost of PET resin.
- This melt phase polymer is then pelletized
- 24 and solid stated. Let me show you what PET resin
- 25 looks like. As you can see from this product sample,

- 1 PET resin chips or pellets is in the form which the
- 2 customers receive the product.
- 3 The U.S. PET resin manufacturers only
- 4 manufacture the PET resin itself. The resins we
- 5 supply are converted into end user products by our
- 6 customers who are converters, bottlers and some brand
- 7 owners. Some converters make a product called the
- 8 preform, from which a bottle is made. This is an
- 9 example of a preform.
- 10 There are four main applications for PET
- 11 resin -- water bottles, carbonated soft drink bottles,
- which we call CSD, heat-set or hot-fill, and sheet and
- 13 strapping. Sheet is used for making the clamshells in
- 14 which you buy your strawberries at the supermarket.
- None of these areas are free from competition from
- these dumped and subsidized imports.
- 17 PET resin for water bottles is the fastest
- 18 growing market segment in the market, and I have a
- 19 number of examples of products made from PET resin
- 20 here in front of me. The products that the ITC chose
- 21 for their price analysis cover the gamut of resins.
- 22 PET is a popular packaging material because
- of its desirable physical properties of strength,
- thermostability and clear transparency. It is so
- 25 popular that the demand in the United States has been

- 1 growing and is expected to continue to grow at five to
- 2 seven percent in the foreseeable future.
- 3 PET resin from any source, be it imported or
- 4 made in the U.S., is chemically similar and can be
- 5 used in various applications that use bottle grade PET
- 6 resin. Certain intrinsic viscosities are preferred by
- 7 customers for their specific application. For
- 8 example, customers use certain viscosity ranges for
- 9 water bottles and other viscosity ranges for
- 10 carbonated soft drinks.
- I was very interested to read what Reliance
- had to say to the effect that there is limited
- 13 competition between U.S. PET resin and subject country
- 14 PET resin. I wish this were true. When we approach
- our customers, we negotiate prices regarding our whole
- 16 PET product line and so do the imports. It makes no
- 17 sense to say that the imports are not in competition
- 18 with domestics at any customer account simply because
- 19 they choose not to offer a hot-fill resin as part of
- their product line. Any one of them can make it.
- 21 Hot-fill refers to the use of PET resin for
- 22 products like juices that are filled hot by the
- 23 bottler. Some customers that buy hot-fill also buy
- 24 cold-fill, and these customers are forcing down my
- 25 prices by telling me I have to bring my prices down to

- 1 the level of imports or else I can take my business
- 2 elsewhere, so this argument about limited competition
- 3 based on hot-fill and cold-fill simply does not hold
- 4 water.
- 5 The same goes for recycled PET resin.
- 6 Anyone can make it, and anyone can sell it. It's a
- 7 matter of choice for the importers.
- 8 The argument that converters won't switch
- 9 suppliers over for one to two cent price differences
- 10 because it's too much trouble for them is a ridiculous
- 11 claim. When you are talking about millions of pounds
- of business, you can bet your bottom dollar that the
- 13 converters can and will change suppliers.
- I have experienced this myself over the past
- three years, and I'm here to tell you that this claim
- is malarkey. In any event, we have been undersold by
- 17 much more than one or two cents a pound by the subject
- imports. In fact, it has been by as much as 10 to 12
- 19 cents per pound difference over the period.
- 20 Another specious claim is that the U.S.
- 21 customers don't buy imported hot-fill because they
- don't get much technical service from the imports
- involving on-site technical service. From what I've
- 24 seen, most converters prefer not to let the technical
- 25 service folks from the PET resin producers be involved

- 1 because of the potential loss of trade secrets or
- 2 advantages that they have developed.
- For the other side to argue that the subject
- 4 imports can't participate in this segment of the
- 5 marketplace is unfounded. The imports have
- 6 deliberately chosen to target the large bread and
- 7 butter segments that my company depends on to fill our
- 8 capacity.
- 9 Now, another argument that they have gotten
- 10 completely backwards concerns the domestic industry
- 11 expansions. Reliance wants you to believe that the
- U.S. companies willy-nilly threw up a bunch of plants
- in 2003, and this has caused problems for the U.S.
- industry.
- Well, let me tell you the story behind that
- 16 situation in 2003. What we did was to convert an idle
- 17 fiber production line in our Cooper River facility.
- Note that we announced this conversion in 2002, and
- 19 all the planning that went into the conversion
- 20 decision was all said and done before the subject
- imports were much of a factor at all.
- 22 Once the conversion was underway, we were
- committed to see Phase 1 through. We planned to do a
- 24 Phase 2 conversion of another fiber line, but by 2003
- 25 we had to put that plan on hold because our margins

- 1 could not justify it. We were getting hammered on
- 2 pricing, and everywhere we turned the customer was
- 3 forcing subject import prices down our throat.
- 4 Let me also point out two areas where the
- 5 other side has not been completely honest. One is
- 6 that DAK's converted fiber line only came in midyear.
- 7 The Reliance folks are misleading you to believe that
- 8 the full capacity was available in the year, which is
- 9 nonsense. You cannot attribute a full year's capacity
- 10 to this midyear addition of capacity.
- 11 There are a few other things you need to
- 12 know about 2003 capacity that we will address
- confidentially, but the real capacity gain in 2003 is
- 14 far below what Reliance claims. What I want to
- 15 explain about this is confidential, so I'll put it in
- the posthearing briefing.
- 17 Point 2 is that Reliance's capacity argument
- 18 doesn't properly account for the fact that the demand
- in the U.S. and NAFTA generally is growing very fast.
- The U.S. has had to add capacity unless we want to
- 21 cede all future growth to the imports. At seven
- 22 percent growth, the market requires 400 to 500 million
- 23 pounds in additional capacity each year.
- 24 Another aspect of this is that the PET resin
- 25 industry is highly capital intensive. A new

- 1 production plant is typically a \$100 million
- 2 investment. It takes at least two to three years to
- 3 plan and construct a PET resin production plant as
- 4 I've described. In addition, production facilities
- 5 have to run at high operating rates in order to be
- 6 profitable.
- 7 Finally, I want to emphasize that the
- 8 extremely low subject import prices that we have had
- 9 to face within competitive situations have forced us
- 10 into a very difficult bind. DAK has lost important
- 11 sales, and we have had to walk away from millions in
- 12 business since 2002 where we could not meet the import
- prices that our customers presented to us. We simply
- 14 could not sell in such situations and lose money on
- 15 all the sales.
- 16 In some situations we did maintain business,
- 17 but only after lowering prices when faced with import
- 18 price competition. This has had a serious and adverse
- impact on our company.
- Thank you.
- 21 MR. DEWSBURY: Good morning. My name is
- 22 Mike Dewsbury. I'm vice president of Wellman. I'll
- provide you with as much information as I can publicly
- 24 to illustrate the serious adverse impact that PET
- 25 resin imports from the subject countries have had on

- 1 Wellman.
- 2 Subject imports increased significantly from
- 3 2001 to 2003 on both an absolute and a relative basis
- 4 as you can see from this slide. As the staff report
- does not publicly report the level of subject imports,
- I am constrained to use the official Customs
- 7 statistics. However, these are seriously understated
- 8 due to misclassification and underreporting issues.
- 9 Subject import volume increased dramatically
- from 101.5 million pounds in 2001 to 430 million
- 11 pounds in 2003 or by 324 percent. During the period
- of review, imports rose 60.8 percent from 2002 to 2003
- and then fell in 2004 when the trade cases took hold.
- 14 Your preliminary determination shows that subject
- imports increased to more than 10 percent share of
- 16 market in 2003 at the direct expense of the U.S.
- 17 industry.
- 18 One thing that is very important to note,
- 19 even though it is slightly outside your period of
- 20 review, is that the EU issued dumping remedies against
- 21 all the subject countries and subsidy remedies against
- Thailand and India imposing very high duties which
- 23 effectively foreclosed exports from these countries
- into Europe in November of 2000.
- The EU took this action because of the same

- 1 pattern of dumping and subsidies by the same subject
- 2 producers into some of the same customers we are
- discussing today. Those duties are for the most part
- 4 still in effect with some changes since 2000.
- I am informed that European producers
- 6 continue to have grave concerns about the subject
- 7 country exporters and will be filing to initiate
- 8 sunset proceedings to extend the Order beyond
- 9 December 31, 2005.
- 10 Through 2003, the subject imports captured a
- lot of growth in the U.S. market at our direct
- expense, increasing 537 percent from 2000 to 2003.
- 13 The volume growth for 2003 is most relevant as the
- 14 subject imports surged to their highest level and were
- 15 unrestrained at all by the pendency of the trade cases
- 16 until late in the third quarter 2003 when word of the
- 17 GSP case started getting around.
- 18 In 2004, as you can see by the drop of the
- 19 subject imports, the threat of the trade cases
- 20 directly influenced subject imports.
- 21 While the other side tells you that trade
- 22 cases have had no impact on their participation in the
- 23 market, that just isn't true. First, the peak in
- 24 imports starts declining just at the time the GSP case
- and its implied threat of a dumping case were gaining

- 1 notoriety. Imports continued to decline with the
- 2 ITC's and DOC's preliminary determinations.
- 3 An interesting point to note that refutes
- 4 the claim that the decline had nothing to do with the
- 5 trade cases and everything to do with the rising raw
- 6 material cost is the Thailand import experience. Look
- 7 at the huge surge of Thai imports in the spring of
- 8 2004. This coincides with the time period by which a
- 9 potential critical circumstances determination could
- 10 be made.
- If Thailand could get those imports in they
- 12 would have no threat of extra duties no matter how
- these cases progressed. Obviously neither raw
- 14 materials nor any of the other factors they mentioned
- 15 to show why the U.S. market was no longer important
- 16 deterred this surge. There was plenty of Thai
- 17 capacity available, and cost consideration did not
- 18 impede the push to get goods into the U.S. This same
- 19 type of surge will recur if the provisional relief we
- 20 have been given is lifted as a result of your vote.
- 21 I would also like to take on those who make
- the argument that imports are such a small portion of
- the market they cannot possibly have any effect.
- 24 Number one, these imports are knocking on the doors of
- 25 the same customers that we visit, and those customers

- 1 have been shoving the price quotes down our throats
- for the past three years. Price is the number one
- 3 consideration for the U.S. customer.
- 4 Number two, the argument that subject
- 5 imports cannot supply a large customer is wrong.
- 6 Millions of pounds have been lost to imports, and our
- 7 large accounts attest to this.
- 8 At the preliminary conference I informed
- 9 your staff that the big issue for us was pricing. I
- 10 said then unfair pricing from producers in the subject
- 11 countries have simply been at unsustainable levels for
- 12 both American producers and for them. They are not
- covering their costs and are priced in the U.S. market
- 14 substantially below our cost.
- This hurts U.S. producers in many ways. I
- 16 still feel this way, but the information in the staff
- 17 report suggests to me that many of the subject country
- 18 producers are actually selling below their variable
- 19 cost.
- Look at the water bottle example. The 36.6
- 21 cent water bottle prices for the subject imports would
- 22 barely cover raw material costs for producers in the
- 23 subject countries in 2003. As such, these prices have
- to be below the foreign producers' variable cost. I
- 25 can demonstrate this easily. If we adjust U.S.

| 1 | importers' sales price by only international freight |
|----|--|
| 2 | we derive an FOB Asian price of 32.25 cents per pound. |
| 3 | This calculation is very conservative as it |
| 4 | does not account for importer margin, importer cost |
| 5 | such as warehousing, administration or selling |
| 6 | expenses or any possible export charges from Asia. |
| 7 | Thus, the FOB Asia price can cover no more than raw |
| 8 | material costs alone. It is virtual certainty that |
| 9 | variable costs were not covered in this example. |
| 10 | If this unfair competition was in water |
| 11 | bottles, one of our key products and the fastest |
| 12 | growing segment in the U.S., and as your record shows |
| 13 | domestic producers were undersold by the subject |
| 14 | imports in seven out of eight quarters and by up to 12 |
| 15 | cents per pound, there is no industry that can survive |
| 16 | this type of unfair competition. |
| 17 | Pricing like this suppressed our own price |
| 18 | levels to such a low level that we couldn't catch up |
| 19 | in 2004 even when imports started to ameliorate when |
| 20 | the trade cases took hold. The imports put us so far |
| 21 | down in the hole that it made it even more difficult |
| 22 | to deal with the raw material cost increases we faced |
| 23 | in 2004. |
| 24 | Had we started 2004 at unsuppressed prices |

without having been hammered by the imports for the

25

- 1 past two years, we would have been able to stay ahead
- 2 of the substantial raw material increases. The
- 3 subject imports have kept us in a severe cost/price
- 4 squeeze through the POI.
- 5 Moreover, keep in mind that the imports did
- 6 not leave entirely in 2004 as the other side wants you
- 7 to believe. They continued to be priced below our
- 8 prices and continued to impact us adversely through
- 9 the POI.
- 10 Frankly, it galls me that Reliance is taking
- 11 the position it does when it receives a 30 percent
- subsidy on PET resin exports. Thirty percent is more
- than the total cost after you take our raw materials
- in producing PET. How can I compete with that?
- We don't get that benefit, and we pay taxes,
- 16 a phenomenon that is not known to many of the Thai and
- 17 Indian producers who have garnered huge losses for
- 18 years. The approximate 10 percent import market share
- 19 that they have reached during the height of the import
- 20 surge resounds through the market.
- 21 The impact of the low pricing is magnified
- 22 by large, multinational buyers who use these low
- 23 prices to rachet down our prices and to gain further
- concessions from us through the aid of dumping and
- 25 subsidies.

| 1 | Thus, in the POI several of our announced |
|----|--|
| 2 | attempts to raise prices to cover rising costs failed. |
| 3 | Similarly, in many individual sales situations we |
| 4 | either walked away or lowered our price to where |
| 5 | margins were badly eroded. |
| 6 | Wellman has publicly reported a one cent |
| 7 | change in price if raw material is held constant |
| 8 | results in over a \$14 million change in revenue. The |
| 9 | impact of the subject imports has been several cents |
| 10 | per pound. \$14 million is a significant sum for |
| 11 | Wellman. You have our financials, and you can see |
| 12 | what several cents per pound better pricing could have |
| 13 | done for us during the POI. |
| 14 | One of the major disappointments we have |
| 15 | with the staff report is that you apparently did not |
| 16 | confirm any of our lost sales and lost revenue claims. |
| 17 | This simply cannot be squared with the data your |
| 18 | Appendix D reflects. That data reported by U.S. |
| 19 | purchasers represents substantial lost sales, lost |
| 20 | revenue and price suppression. This contributed to |
| 21 | adverse employment consequences, including layoffs and |
| 22 | compensation reductions. |
| 23 | These reductions included five percent pay |
| 24 | cuts for all hourly employees, five to 10 percent pay |
| 25 | cuts for all salaried workers and up to 40 percent |

- 1 reduction for all executives at Wellman. Benefits
- were also reduced for all employees.
- 3 These are very real and very significant
- 4 adverse effects that were brought about as a result of
- 5 dumped and subsidized subject imports. Other
- 6 financial consequences are discussed confidentially in
- 7 our questionnaire response.
- 8 Let me close by talking a bit about the
- 9 expansion and the other side's overcapacity claim.
- 10 One of the conditions we have in the U.S. and in fact
- 11 across NAFTA is demand growth. It is strong and
- 12 projected to remain strong.
- We have to be in a position to grow with the
- market or we lose out in competition to both our U.S.,
- 15 NAFTA and subject country competitors. The other side
- tries to place blame for our condition on the growth
- 17 of North American capacity that went onstream in 2003,
- 18 but there are several things they didn't tell you.
- 19 First, a significant part of the growth was
- 20 incremental. Most of it had been planned well before
- 21 the harsh reality of the subject import surge
- occurred. The capacity that was added did not go
- onstream until mid 2003 and was not present for the
- 24 full year.
- 25 Second, the other side doesn't point out the

- 1 major benefits we have obtained by participating in
- the North American market. The NAFTA imports have
- 3 been fairly traded and are part of a two-way highly
- 4 beneficial trade.
- 5 Another thing they don't let you know is the
- 6 U.S. industry has consumed this added capacity in just
- 7 over one year and is today essentially at capacity.
- 8 The history of our recent expansion announcement is
- 9 not an indication of an industry in rosy health.
- 10 Rather, it is a calculated bet that there will be
- 11 antidumping and subsidy orders that allow the domestic
- industry and any imports that enter the market fairly
- 13 to earn a reasonable profit.
- 14 It is also a business necessity in our
- industry that Wellman can't cede cost-reducing growth
- to others and remain competitive, so we made the
- 17 expansion decision and announced in August 2004 very
- 18 carefully.
- 19 We had planned to convert a fiber line in
- 20 Pearl River, Mississippi, to produce bottle grade PET
- 21 in early 2002. This would have expanded our capacity
- 22 by 285 million pounds, significantly lowering our
- 23 costs. However, due to the deteriorating market
- 24 conditions caused in significant part by low-priced
- 25 imports, the expansion was delayed to December of

| 2.003 | |
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2 We had hoped conditions would change and the 3 plan could be resurrected, but conditions worsened through 2003, and the decision was made to delay the 4 plant conversion at least until 2006. As a result, 5 Wellman took a \$140 million impairment charge on its 2003 financial results. 7 8 As 2004 progressed and subject imports were disciplined through the effect of the trade cases, we 9 decided that the balance towards expansion had shifted 10 11 and that since the idle facility had an associated 12 cost to Wellman the expansion should be carried 13 through. In complete candor, I have to tell you that 14 15 should our petition be denied and subject imports return with the cut-throat tactics they employed 16 during the period of review, as they will, Wellman's 17 18 board of directors and shareholders would not be 19 likely to authorize another U.S. expansion. 20 Wellman and most of the NAFTA PET resin producers can and do compete very well with fairly 21 22 priced Asian imports. Unlike PET fiber production, 23 labor is a very small part of PET resin production. 24 However, we cannot compete with subsidized and dumped

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imports from the subject countries. We need your help

- 1 to create fair competition in the United States.
- MR. PETERSON: Good morning. My name is
- 3 Chris Peterson.
- I cannot comprehend how the imports are able
- 5 to sell in the U.S. at such low prices based on
- 6 information given to us by our customers. A
- 7 substantial volume of these imports are being sold
- 8 directly to converters so we know that the prices at
- 9 the port are the real prices being paid by some of our
- 10 customers who import for their own use
- 11 Here's an example of that. Pepsi exports
- 12 Futura PET resin from India. That resin is imported
- directly to make the bottles for Pepsi in the United
- 14 States. It's the price that Pepsi pays to Futura that
- 15 we have to compete against.
- The sales process is something you should
- 17 understand to see how the unfair price competition is
- 18 squeezing Nan Ya. Low-priced imports from the subject
- 19 countries have focused and gained the market share in
- 20 the high volume water bottle and CSD PET resin
- 21 products.
- 22 Supplier loyalty does not apply in PET
- 23 resin. Customers are quite likely to switch suppliers
- for a small decrease in price, even for a penny a
- 25 pound. This is a very critical point for you to

- 1 understand because I myself have been in negotiations
- 2 with customers where I have lost business for less
- 3 than one cent a pound. Such losses mean a lot of
- 4 money to my company because a single sale can involve
- 5 millions of pounds of lost business.
- 6 Even in those instances where I end up
- 7 keeping the business, I still have lost a substantial
- 8 amount of money on the sale when I have had to come
- 9 down in price when the customer tells me that I have
- 10 to meet the import price or hit the road.
- I can't emphasize enough that a penny a
- 12 pound matters in this business. A simple penny can
- and does mean \$8 to \$10 million to Nan Ya's bottom
- 14 line.
- 15 Here's a sales strategy that the imports
- have used over the past three years to capture sales
- in the U.S. Brokers or the exporters themselves call
- 18 on customers that are supplied by Nan Ya or other
- domestic producers and offer prices for imported PET
- 20 for a couple of cents per pound less than the current
- 21 selling price.
- The customer will then take this import
- offer to the domestic producer and ask for a reduction
- in price or else the buyer will threaten to shift the
- 25 purchases to the importer. It's just that simple.

| 1 | The U.S. producer then is forced to either |
|----|--|
| 2 | match the lower price or lose the business. Either |
| 3 | way the domestic producer loses. Lower prices mean |
| 4 | lost revenue, and when you're dealing with the rising |
| 5 | raw material prices that we have the impact of the |
| 6 | unfair pricing really takes a toll. |
| 7 | This is why the volume in this case is more |
| 8 | significant than their impact in our business than |
| 9 | would otherwise appear from the import penetration |
| 10 | figures that you are looking at here. |
| 11 | Point number one is that there increasingly |
| 12 | is a concentration of customers that actually make up |
| 13 | the majority of shipments in the U.S. market. A very |
| 14 | low-priced import offer at these large customers |
| 15 | impact literally hundreds of millions of pounds of |
| 16 | business. In fact, three end users, Nestle, Coke and |
| 17 | Pepsi, control or influence pricing for 80 percent of |
| 18 | the PET resin sold in the U.S. and benefit from the |
| 19 | dumping and subsidized prices. |
| 20 | The second point is that customers know that |
| 21 | there is substantial availability of capacity in these |
| 22 | countries and that much more is coming on line there. |
| 23 | Until the trade cases, these buyers could buy as much |
| 24 | as they wanted from these exporters at what we feel |
| 25 | have been impossibly low prices. |

| 1 | We now understand that their pricing |
|----|--|
| 2 | strategy is designed not to earn a profit at all. |
| 3 | This type of unfair competition is simply not |
| 4 | sustainable. They push the prices down so far that it |
| 5 | has made it much harder to deal with covering our raw |
| 6 | material cost, and, even though their participation is |
| 7 | reduced in recent months, they are still around and |
| 8 | still not pricing to reflect current cost. |
| 9 | If the trade cases fail, there is no doubt |
| 10 | the importers will again reenter the market in force |
| 11 | at disastrously low prices. We cannot survive if this |
| 12 | occurs. |
| 13 | MR. TAYLOR: Good morning. I am Robert |
| 14 | Taylor of Wellman. |
| 15 | I'd like to shoot down the patently |
| 16 | ridiculous argument there are two distinctly separate |
| 17 | PET resin markets in the U.S. and that some of the |
| 18 | Indian producers don't compete with us or the other |
| 19 | subject countries on the west coast. |
| 20 | We at Wellman have faced competition from |
| 21 | the Indian producers and all others in all regions of |
| 22 | the United States. There is more PET resin business |
| 23 | on the east coast as converters have been concentrated |
| | |

around the major population centers because it makes

more sense to ship bottles from regions that are

24

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- 1 closer to the markets in which the bottles are going
- 2 to be used to cut down on transportation cost.
- 3 CHAIRMAN KOPLAN: Could you move that
- 4 microphone just a little bit closer?
- 5 MR. TAYLOR: Yes. While we would cede that
- 6 the Asian competition originally focused more on the
- 7 west coast, their efforts to penetrate the east cost
- 8 have not been insubstantial. Indian imports are
- 9 competing both on the east and west coasts with U.S.
- 10 produced PET resin and with other subject imports.
- In particular, a large percentage of the PET
- used in the U.S. is purchased by centralized groups
- within large converters, which is another point that
- the Reliance seems to not grasp. In fact, over 80
- percent of the PET resin used in the U.S. is purchased
- 16 by centralized purchasing groups within the large
- 17 converters, not by individual plants.
- 18 These specific individuals purchase resin
- 19 for delivery to multiple plant locations in the entire
- 20 U.S. and NAFTA markets. A single person negotiates
- 21 prices with all producers, both domestic and Asian.
- 22 The idea that east and west coasts are two separate
- 23 purchasing zones and that they don't affect each other
- is completely false once you understand how PET resin
- 25 is sold.

| 1 | It is also false for the other side to claim |
|----|--|
| 2 | that there's any kind of transportation cost advantage |
| 3 | for Asians when they ship to the west coast. Wellman |
| 4 | has done studies, and based on this we know simply |
| 5 | that their claim is wrong. |
| 6 | This slide illustrates this comparison. |
| 7 | Transportation to the west coast from Asia and the |
| 8 | subject countries is about 4.5 cents a pound. When |
| 9 | you add on the import transportation cost of moving it |
| 10 | to a warehouse near the port, you have about another |
| 11 | half cent a pound. |
| 12 | Add to that the inland transportation to |
| 13 | reach the customers' plants near the west coast, and |
| 14 | you end up with a total transportation cost of at |
| 15 | least seven cents a pound in bringing product from the |
| 16 | west coast, not including any other related import |
| 17 | costs and duties subject to the applicable imports. |
| 18 | Add another two cents a pound for ocean freight to the |
| 19 | east coast. |
| 20 | For Wellman, transportation costs are about |
| 21 | four to five cents a pound to reach west coast |
| 22 | customers. This is at least two cents a pound less |
| 23 | than that for any Asian supplier. It costs Wellman |
| 24 | about 2.5 cents a pound for shipping to east coast |
| 25 | locations, so this is about a 6.5 cent a pound |

- 1 advantage less than that from the Asian suppliers.
- 2 Another point that was mentioned is the
- 3 logistical difficulties discussed by the other side,
- 4 and I can speak of this from Wellman's point of view.
- 5 We have no issues getting PET resin from our plant to
- 6 the west coast. There are no problems getting rail
- 7 cars to the west coast, nor is there any back haul
- 8 charges.
- 9 Rail transportation is a function of
- 10 distance. Yes, it costs more to ship longer
- 11 distances, but the U.S. has a very well developed rail
- 12 system, and for us there is no logistical difficulty.
- 13 I honestly don't know where Reliance gets its facts on
- this, but they surely have gotten them wrong.
- 15 For another thing, I can tell you that
- there's no truth to the Reliance claim, and I quote,
- 17 "It is sometimes easier for west coast converters to
- 18 purchase from Asian producers who can ship by ocean
- 19 freight and require little inland travel to reach west
- 20 coast customers." This is from Reliance's brief at
- 21 page 8.
- 22 Wellman can get PET resin to west coast
- customers much faster and cheaper than any subject
- 24 country producers. We can easily beat the Asians in
- 25 the race to get material to a customer on the west

- 1 coast. In fact, we can get product to west coast
- 2 customers in one day if they need it.
- 3 It is a well-known fact that several
- 4 domestic producers, including Wellman, maintain
- 5 inventory on the west coast to support our customer
- 6 base out there. Again, this goes to show that
- Reliance's sources of information are suspect when
- 8 they are missing such basic information about the U.S.
- 9 market.
- 10 MR. KINNER: Good morning. My name is Hans
- 11 Kinner. I'm representing the Voridian Division of
- 12 Eastman Chemical Company.
- 13 What the others have told you this morning
- 14 so far has been our experience as well. As the
- 15 subject import volumes exploded, most of this material
- 16 was sold below domestic prices. These prices were
- 17 quickly turned into competitive situations for
- 18 domestic producers to meet or lose business, a very
- 19 real and often followed up threat.
- 20 Others have talked about the specifics of
- 21 how their companies have been affected by the subject
- 22 imports. In Voridian's case, the impact of Asian
- resin has been real, it's been significant and it's
- 24 been continuous.
- 25 Capacity plans have been delayed and

- 1 canceled, and capacity has been shut down. One
- 2 example of this is that we were forced to shut down
- 3 100 million pounds of capacity at our Kingsport,
- 4 Tennessee, facility because we lost the business of an
- 5 important customer who had chosen to purchase cheap
- 6 Indian imports instead.
- 7 A further example is the downgrading by both
- 8 S&P and Moody's of Eastman's credit rating on
- 9 October 6, 2003, which in no small part occurred
- 10 because of the low margins in PET. This of course
- 11 came about because subject imports were limiting our
- 12 ability to raise prices, which was necessary to cover
- this increasing raw material cost.
- 14 Additional injury was also felt when
- 15 everyone in the company took a three percent pay cut
- in the first quarter of 2003 due to poor business
- 17 performance. Most painfully to me personally is the
- 18 significant layoff at our Carolina facilities and
- 19 Tennessee headquarters which occurred this past year
- in 2004. There were a lot of good men and women that
- 21 I've known for many years who were impacted by these
- 22 workforce reductions. These were real significant and
- 23 have had negative impact on many good employees and
- their families.
- 25 With all these negative consequences, the

- argument offered by the other side that U.S. producers
- 2 are doing well and have not been hurt is disingenuous
- and fails to acknowledge the facts. The opposition
- 4 lists numerous areas where they say the domestic
- 5 industry has done well. You heard that in the opening
- 6 remarks this morning.
- 7 One glaring omission, however, the most
- 8 important omission, is profit. Why do they leave out
- 9 profits? Because they know that their exports have
- driven prices so low that we cannot earn profits.
- 11 Prices have increased, but raw materials
- 12 have increased faster. Subject imports have kept us
- from raising our prices sufficiently to cover the
- increasing costs. Hence, our profits have been
- 15 squeezed to nothing.
- Sales have increased, but we're not making
- 17 money on those increased sales. Since exports
- 18 exploded onto the U.S. market, profits have not been
- 19 adequate to allow significant reinvestment, and now
- 20 we're behind the curve from where we should have been
- 21 with regard to capacity expansion necessary to meet
- U.S. demand.
- 23 Let me focus a moment on the issue of
- 24 capacity expansion from Voridian's standpoint and our
- 25 Integrex technology. As the U.S. market has continued

- 1 to grow, our customers continually ask us to grow with
- their needs. In 2001, Voridian began an effort to
- 3 respond to our customers' requests while still meeting
- 4 our investors' requirements.
- In Voridian's analysis of the U.S. market,
- 6 we determined that it would be very difficult for us
- 7 to invest in new capacity and meet our shareholders'
- 8 expectations primarily because of the huge excess
- 9 capacity that exists in Asia, which has no place to go
- 10 but the U.S., Europe or Latin America.
- The commercial practice we observe from
- 12 Asian producers indicate that sales from the subject
- 13 countries will be made on a continuous basis at or
- 14 below break even cost with little or no return on
- 15 capital. That is a very high bar since our investors
- 16 do require a profit margin.
- 17 The economics of Voridian's new technology
- 18 were judged capable of competing with an integrated
- 19 Asian producers' cash cost for PET delivered to the
- 20 U.S. However, our investment assumptions do not
- 21 include that this new technology would have to compete
- 22 against dumped and subsidized PET.
- No industry can compete against dumped or
- 24 subsidized products. We frankly put trust in the
- 25 system that says dumped and subsidized products are

- 1 not fair trade and will not be allowed.
- 2 Bottom line, the Integrex expansion is
- 3 Voridian's attempt to insure the long-term health and
- 4 viability of our business. We're fully prepared to
- 5 compete against any producer in the world. Our
- 6 customers require it. Voridian and our partners in
- 7 South Carolina are counting on the trade relief to
- 8 stay in place so we can get this new facility and
- 9 technology up and operational and earn a fair return
- 10 for shareholders.
- 11 The second point here is that Voridian's
- decision to go forward with Integrex technology, which
- has its risks, is a decision to invest new capital and
- 14 new technology in the U.S. to meet the capacity of
- North America. By late 2006, North America demands
- 16 expect to exceed supply, and this new capacity will be
- 17 needed.
- 18 Furthermore, Voridian is the largest
- 19 producer and seller of PET for packaging applications
- 20 in the world. Voridian is reported by most industry
- 21 followers to be one of the largest producers of PET in
- the U.S., Latin America and Europe. Further, we
- 23 participate in Asian markets in buy, sell and tolling
- 24 arrangements, so one might say we understand the
- 25 dynamics of each major region as well as anyone.

| 1 | The following has been our experience. The |
|----|--|
| 2 | biggest threat to our business in Europe and the U.S. |
| 3 | and Latin America and even in Asia is dumped and |
| 4 | subsidized PET from Asia. Europe has seen dumping |
| 5 | from Asia for some time, and duties have been levied. |
| 6 | Imports to Europe started slowly, but then grew |
| 7 | rapidly as they have here, and once duties were levied |
| 8 | in Europe dumping increased dramatically in the U.S. |
| 9 | In Asia, we see and understand how the |
| 10 | market works. Plants have been built on questionable |
| 11 | strategies in our opinion with the primary objective |
| 12 | of exporting if not the majority then certainly |
| 13 | opportunistic volumes to the west at virtually any |
| 14 | price regardless of cost as the staff has confirmed. |
| 15 | Voridian has not invested in PET capacity in |
| 16 | Asia. This is the only region we have not invested in |
| 17 | capacity even though we have had an objective to do |
| 18 | so. Why? PET producers in this region historically |
| 19 | appear to have no regard or expectation for return on |
| 20 | investment. |
| 21 | As a public investor-owned company, we do |
| 22 | not have a business model, investor or bank that will |
| 23 | allow no return on PET capital invested, and we will |
| 24 | not relax any environmental or safety expenditures in |
| 25 | PET plant investments. |

| 1 | We also see the overcapacity of the subject |
|----|--|
| 2 | Asian countries as a threat to our business because |
| 3 | that excess capacity has to be placed outside that |
| 4 | region. This means selling in the largest PET resin |
| 5 | markets, especially the U.S. Here are some slides to |
| 6 | illustrate these facts. |
| 7 | Voridian has analyzed what the supply and |
| 8 | demand situation is in each of the subject countries |
| 9 | using data from well-respected consultants. As you |
| 10 | can clearly see, the excess supply in the subject |
| 11 | countries as a percent of existing capacity there is |
| 12 | an astounding 75 percent. |
| 13 | There is no way the ITC can accept as |
| 14 | rational the argument that the subject country |
| 15 | producers are intended to fulfill their own home |
| 16 | market needs with this tremendous capacity overhang. |
| 17 | This excess capacity is estimated to be 11 billion |
| 18 | pounds globally, from a global standpoint, in 2004, |
| 19 | and this is roughly twice the U.S. market demand. |
| 20 | Even at spectacular growth rates, the excess |
| 21 | capacity in these countries cannot possibly be |
| 22 | absorbed in the next decade. By contrast, the North |
| 23 | American supply has grown in a disciplined manner. |
| 24 | The current announcements are a reasonable response to |
| 25 | PET demand growth. Customers and end users |
| | |

- 2 capacity to support conversion as their customers
- 3 prefer PET.
- 4 The industry has tried to respond. Contrast
- 5 responsible capacity expansions in NAFTA relative to
- 6 and versus that in Asia. As you can see, there is
- 7 tremendous overcapacity in Asia, whereas in North
- 8 America the capacity expansions have been in sync with
- 9 growth in demand.
- 10 Their defense that the volume of their
- imports is so small as to not be a factor in the U.S.
- should be seen for what it is, only the beginning.
- The small level of imports argument was once used by
- 14 these same producers in Europe. As history has shown,
- dumped and subsidized PET imports must be stopped
- 16 sooner rather than later. They will otherwise have a
- 17 devastating impact on the local market. Europe has
- 18 seen this first.
- 19 The opposition has also argued that one cent
- 20 a pound is not a very significant issue in the
- 21 commodity PET business. One cent a pound in price can
- 22 be the difference between an annual loss and making
- 23 positive returns so that layoffs or capacity shutdowns
- 24 are not needed. Customers switch for less than this.
- 25 We have also done research on another issue

- 1 where the other side is offering false claims. They
- 2 are saying that substitute products have been one of
- 3 the reasons PET producers have experienced low
- 4 profits, specifically glass, aluminum and other
- 5 plastics.
- 6 This is simply not the case. PET has
- 7 continued to take market share away from aluminum and
- 8 glass, and other plastics have not encroached. In
- 9 fact, PET has remained one of the most economical of
- 10 all packaging material, and PET producers have worked
- 11 hard to keep consumers economically happy with PET on
- 12 a relative price basis.
- 13 Lastly, I'm a bit disappointed that the ITC
- did not have the wherewithal to be able to investigate
- 15 Voridian's lost sales statements that we submitted.
- 16 Apparently the purchasers were able to come up with
- 17 some kind of technicality to avoid telling the truth
- 18 to the ITC.
- The information we provided the ITC
- 20 regarding the lost sales and lost revenue statements
- 21 came straight from U.S. purchasers and situations. We
- as a supplier can't help it if purchasers are not
- 23 being as candid with us as they should be.
- It is really against their interests to
- 25 corroborate the competitive situations that we related

- 1 to the ITC. Frankly, I'm not surprised that the ITC
- 2 was not able to confirm these competitive situations
- 3 since most of our customers are large, global
- 4 companies with common buyers and buying groups, and
- 5 they have learned from dumping actions in Europe to
- 6 keep this information verbal.
- 7 In conclusion, the bottom line for Voridian
- 8 is that we cannot sustain a profitable business in the
- 9 face of such unfair import competition without the
- 10 imposition of antidumping and countervailing duty
- orders to offset the unfair advantage of these
- 12 imports.
- 13 Thank you.
- MS. MANNING: Good morning. My name is Dr.
- 15 Susan Manning. I am Vice Chairman of The CapAnalysis
- 16 Group. I will address material injury and causation in
- 17 my comments today. The Department of Commerce has
- 18 determined that PET resin producers and importers from
- 19 these subject countries have been engaged in dumped
- and subsidized pricing in the United States market.
- 21 As you can see from the following chart, these dumping
- 22 and subsidy margins are significant. This unfair
- trade practice occurred in the presence of rapidly
- 24 rising raw material costs that are common to all
- 25 domestic and foreign producers. These unfair pricing

- practices have severely impaired domestic producers'
- ability to pass along these cost-justified price
- 3 increases to their customers.
- 4 The result is dramatically declining
- 5 profitability and an inability to make further
- 6 investments in needed domestic capacity to keep up
- 7 with the growing demand for products packaged in PET
- 8 resin.
- 9 Respondents would like this Commission to
- 10 believe that injury here is self-inflicted, caused by
- 11 adverse conditions of competition affecting the
- domestic industry and competition among domestic
- producers, two common themes raised by Respondents in
- 14 most antidumping and countervailing duty cases.
- These explanations, however, are not
- 16 supported by the economic evidence in this case. This
- is not a cookie cutter case for the Commission.
- 18 Increasing the difficulty of the Commission's task
- 19 here are major problems with the volume and price data
- 20 collected on subject imports. We have discussed these
- 21 issues in our prehearing brief and directly in
- 22 conversations with the staff.
- 23 Respondent Reliance cites in its prehearing
- 24 brief that, I quote, "It is the significance of a
- 25 quantity of imports, not absolute volume alone, that

- 1 must guide ITC's analysis." We fully agree with that
- 2 standard.
- 3 Under that metric, subject imports are
- 4 significant and sufficient in volume and share to
- 5 affect domestic pricing. There can be no doubt that
- 6 the volume and share of subject imports sold in the
- 7 United States market is grossly underestimated in the
- 8 staff report.
- 9 Let me first address the significance of
- 10 subject import volume, specifically the argument put
- 11 forth in Respondent Reliance's brief regarding the
- 12 lack of direct competition between subject imports and
- 13 domestic products.
- 14 Reliance puts forth in its prehearing brief
- a reaccounting of the share of domestic production
- 16 competing with subject imports. Let's assume arguendo
- 17 that Respondent is correct that subject imports do not
- 18 compete with certain domestic products in these
- 19 applications. Recalculating subject imports' share of
- 20 U.S. apparent consumption by eliminating the so-called
- 21 non-competing domestic sales from the denominator
- 22 results in shares well into the double digits and can
- only be deemed significant at these levels.
- 24 Most importantly, these shares are for end
- 25 use products that represent the domestic industry's

- 1 highest volume and most important sales, namely PET
- 2 resin used in packaging water and carbonated soft
- 3 drinks.
- 4 Reliance argues that the Indian imports do
- 5 not compete with other subject imports and should not
- 6 be cumulated. This position is inconsistent with the
- 7 actual competitive dynamics in this market. The PET
- 8 resin market in the United States is one market, and
- 9 its customer base, namely converters and packagers, is
- 10 highly concentrated.
- 11 Mr. Taylor has testified today that although
- 12 these customers may have multiple plant locations,
- their purchasing is centralized. Prices negotiated
- 14 with a firm for delivery in one location necessarily
- 15 affect prices negotiated for the firm in all other
- locations, so although Indian imports may be
- 17 concentrated east of the Mississippi, their price
- 18 impact is felt throughout the market. This is a
- 19 commodity like product. Once certain qualifications
- are met, price becomes the determinative metric for
- 21 the sale.
- 22 With respect to price underselling, price
- 23 suppression and depression, our confidential
- 24 prehearing brief discusses at great length on pages 16
- through 42 substantial underselling by subject

- 1 imports, including Indian imports represented here
- 2 today.
- 3 This price competition occurs at the
- 4 customer level. The Commission collected purchaser,
- 5 importer and domestic producer questionnaire responses
- 6 sufficient to examine customer specific underselling.
- 7 The analysis presented in our brief captures hundreds
- 8 of millions of pounds of purchased PET resin and shows
- 9 quite clearly the significant price suppression
- 10 occurring at the customer level in this market.
- 11 There can be no question that the domestic
- industry is materially injured. As shown in this
- 13 slide, the domestic industry has suffered lower gross
- 14 profits. The next slide shows the domestic industry's
- 15 gross profit margins are sorely depressed. This lack
- of profitability makes its way directly to the
- 17 industry's bottom line. As shown in this slide, the
- industry's net income is net at sustainable levels,
- and the industry's net income margins are severely
- 20 depressed; in fact negative.
- 21 Respondents admit that the domestic
- 22 producers' profitability has suffered greatly because
- of their inability to pass on increases in their raw
- 24 material costs. Having agreed with Petitioners on
- 25 this critical point, the inquiry switches to

- 1 causation, the source of the inability to pass on
- 2 costs.
- 3 Respondents rely on the weak pricing
- 4 analysis reported in the staff report for evidence and
- 5 the supposed lack of verification by purchasers of
- 6 lost sales and revenue allegations. We take serious
- 7 issue with the staff report on these two analyses.
- 8 Analyzing the questionnaires directly as
- 9 discussed in our brief clearly shows direct evidence
- of price underselling at significant customers from
- 11 these subject imports resulting in lost sales and
- 12 revenues irrespective of the self-serving explanations
- provided to staff in their purchaser interviews.
- We urge the Commission to consider this
- 15 evidence. To restate, this analysis is taken directly
- 16 from questionnaire responses. Causation is clear.
- 17 But for the underselling of dumped and in many cases
- 18 below cost and subsidized sales of subject imports,
- 19 the domestic industry would have been able to pass
- 20 along raw material cost increases.
- 21 All domestic producers use the same MEG and
- 22 PTA inputs. These two input costs are determined by
- 23 the nuances in the oil and natural gas markets. There
- 24 may be small variations in the prices paid by each
- 25 domestic producer, but there can be no doubt that all

| 1 | PET | resin | producers | saw | their | raw | material | costs |
|---|-----|-------|-----------|-----|-------|-----|----------|-------|
| | | | | | | | | |

increase substantially over the period of review.

These increases were an exogenous event

outside the control of any PET resin producer, and

each and every one of them was affected. No domestic

producer gained any cost advantage in the market from

7 this exogenous cost increase.

In a competitive market where an exogenous cost increase affecting all producers, foreign and domestic, occurred, producers should be able to pass along a cost justified price increase. This did not happen.

As the next exhibit shows, raw material cost as a share of net sales value increased from 63.5 percent in 2002 to 70.4 percent in 2003 and then to 74.8 percent in 2004. The next slide shows the continuing impact of price suppression that occurred in 2002 and 2003 on 2004 prices.

If domestic producers had been able to maintain the same 63.5 percent ratio of raw material costs to the average net sales value, the price of PET resin would have been 51 cents per pound in 2003 instead of 46 cents per pound and 62 cents per pound in 2004 instead of 53 cents per pound. However, with the dumped and subsidized imports in the market

| 1 | domestic producers could not raise price enough to |
|----|--|
| 2 | cover their shared cost increases. |
| 3 | What would have been the impact to the |
| 4 | domestic industry had these firms simply been able to |
| 5 | pass on raw material cost increases? As the next |
| 6 | slide illustrates, the impact would have been |
| 7 | significant, taking this industry back to |
| 8 | profitability levels more akin to that achieved before |
| 9 | the surge in these unfairly traded imports. |
| LO | Respondents have also alleged the domestic |
| L1 | producers' inability to pass on these cost increases |
| L2 | had to do with a huge capacity expansion by domestic |
| L3 | producers in 2003. That allegation cannot be further |
| L4 | from the truth. As shown in this slide, there is no |
| L5 | huge overhang of new capacity in the market affecting |
| L6 | price. In fact, the lack of profitability has caused |
| L7 | this industry to underinvest in new capacity that is |
| L8 | necessary to meet growing demand in the U.S. market. |
| L9 | This graph shows available capacity |
| 20 | throughout the period of review and planned capacity |
| 21 | additions. Assuming demand grows at seven percent per |
| 22 | year over the next several years, a rate consistent |
| 23 | with both Petitioners' and Respondents' outlook, |
| 24 | demand will outpace capacity in just a few years. |

25

Remember that each year demand grows in the

- 1 U.S. by 400 to 500 million pounds. If additional new
- 2 capacity is not brought on line, all growth will
- 3 necessarily have to be ceded to imports.
- 4 The threat of continued material injury
- 5 caused by subject imports remains. Excess capacity in
- 6 these Asian markets continues to exist well into the
- 7 near future as shown in this slide. Home market
- 8 demand is unlikely to catch up to the capacity in
- 9 these markets any time soon. Their export potential
- 10 is substantial as shown in this slide.
- 11 Given unrestricted access to the U.S.
- 12 market, subject imports are likely to resume. More
- importantly, the reaction of these subject imports to
- trade actions is foretelling. As Mr. Dewsbury
- 15 discussed earlier, PET resin producers and importers
- in these subject countries are heavily influenced by
- 17 trade actions.
- 18 As the slide indicates, the pattern of
- 19 subject imports in the United States clearly shows
- 20 that imports began their upward surge directly after
- 21 the EU imposed duties on these countries in November
- 22 2000 and continued to increase unabated until about
- the time the GSP petition was made public.
- Thereafter, imports began to decline. This
- 25 decline was abated temporarily as Respondents quickly

- increased imports in anticipation of the DOC's countervailing duty preliminary and antidumping
- 3 preliminary at which time subject imports began a
- 4 further descent.

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Without an affirmative finding in this
matter, this downward trend will reverse, and these
unfairly traded imports will reenter the U.S. market

8 and continue to suppress prices.

9 I would also like to address the elasticity
10 estimates in the staff report. Elasticities are
11 important factors in determining how domestic and
12 subject imports compete and thereby how effective a
13 trade remedy will be once imposed.

The elasticity of demand for PET resin is inelastic, unlike the elasticity demands stated in the staff report. It is a derived demand meaning that independent of the demand, for example, for beverages contained in PET resin bottles it has no independent demand.

A PET resin bottle also has no independent demand, and consequently the portion of cost in producing a PET resin bottle is not the determining factor in estimating elasticity.

Beverages contained in PET resin bottles

have an independent demand. Therefore, to determine

- the elasticity of demand for PET resin we must know
- about the demand for beverages contained in PET resin
- 3 bottles, substitutes for these products such as
- 4 beverages contained in glass or aluminum cans and the
- 5 portion of cost accounted for by PET resin that is
- 6 incurred in producing beverages contained in PET resin
- 7 bottles.
- 8 As we discuss in our brief and original
- 9 petition, PET resin accounts for a very small portion
- 10 of this overall cost. Consequently, the elasticity of
- 11 demand for PET resin is inelastic. That is, below
- 12 one.
- I also disagree with the staff's assessment
- of the elasticity of supply, which I believe is too
- 15 low, and the elasticity of substitution, also too low,
- 16 as we discuss in our brief. I would be happy to
- answer any questions on that topic.
- 18 In summary, material injury caused by
- 19 subject imports is supported by the record evidence.
- The Commission should take advantage of a customer
- 21 specific pricing analysis set forth in our brief to
- 22 determine price suppression and the cause of material
- 23 injury to PET resin domestic producers.
- I urge the Commission to make an affirmative
- 25 determination to prevent further dumped and subsidized

- 1 imports from entering this market and causing further
- 2 harm to this domestic industry.
- 3 Thank you.
- 4 MR. HERTZBERG: Thank you. That completes
- our affirmative presentation. We're happy to answer
- 6 any questions.
- 7 CHAIRMAN KOPLAN: I just want to be sure I'm
- 8 right. We haven't heard from either Mr. Adlam or
- 9 Ricky Lane?
- 10 MR. HERTZBERG: They are both here to answer
- 11 questions if you have any.
- 12 CHAIRMAN KOPLAN: Thank you.
- MR. HERTZBERG: You're welcome.
- 14 CHAIRMAN KOPLAN: We will begin the
- 15 questioning with Commissioner Miller.
- 16 COMMISSIONER MILLER: Thank you, Mr.
- 17 Chairman, and thank you and welcome to the panel. I
- 18 appreciate your willingness to be here today to help
- 19 us understand your industry. It's been a very
- 20 interesting and useful initial presentation. I know I
- 21 have questions, and I'm sure my colleaques do as well.
- I think I'd like to start, if I might, with
- asking some questions or asking the industry witnesses
- 24 to talk a bit about their customers. I want to make
- 25 sure I understand the customers and the industry that

- 1 you're selling into and just what the dynamics are
- like there and whether they've changed over the time,
- 3 what the structure is in the industry.
- 4 I heard some talk about the converters and
- 5 the bottlers and such. I could ask specific
- 6 questions, but maybe in the first instance I'd just
- 7 ask some of you to explain to me who your customers
- 8 are, how much is going to the converters, bottlers,
- 9 how they interact with the beverage industry.
- 10 Anyway, just tell me a little bit, and I'll
- 11 ask more specific questions as we proceed.
- 12 MR. HERTZBERG: I think all of you have
- 13 views on that. I'm happy to have any of you answer
- 14 that question.
- 15 COMMISSIONER MILLER: Mr. Dewsbury, do you
- 16 want to begin?
- 17 MR. DEWSBURY: Let me start. Mike Dewsbury
- 18 with Wellman. I'm usually wordy, so I get sometimes
- 19 first in these.
- The market has changed a lot, but our
- 21 customers primarily are eight major converters.
- 22 There's differences. Those customers that we sell to,
- the eight converters, sell to primarily Coke, Pepsi,
- 24 and Nestle-Waters. Those are three major, final what
- 25 we call end users in the marketplaces, products you

- 1 might be familiar with.
- 2 The changes that have happened over the last
- five years, one, consolidation of the converters,
- 4 converters being conversion of resin into bottles from
- 5 more down to just the eight primary ones and then also
- 6 that the end users are beginning to purchase their own
- 7 resin.
- 8 Nestle-Waters, Coca-Cola today purchase or
- 9 purchase and then toll produce their bottles almost
- 10 exclusively. Coke has two wholly owned subsidiaries,
- 11 Western Container and Southeastern. Those are two of
- the eight that produce 90 plus percent of the bottles
- 13 for Coca-Cola carbonated soft drink and water
- 14 products.
- Nestle-Waters produces itself about 50
- 16 percent of its own bottles and then toll produces the
- other 50 percent through another large converter,
- 18 Amcor Containers, but again Nestle-Waters controls the
- 19 purchase of all of its resin.
- 20 Pepsi remains one that is an end user, but
- 21 they doesn't purchase directly in the United States a
- 22 lot of their resin. They do in other countries and
- 23 have moved towards that, but have not done that in the
- 24 United States. They buy bottles, and their converters
- 25 buy the resin from us for production of bottles for

- 1 their customers.
- We have relationships as resin producers
- 3 with converters and then end users -- Coke, Pepsi --
- 4 and specification processes, manufacturing, are
- 5 distributed across that full range of manufacturing.
- 6 COMMISSIONER MILLER: Okay. That's very
- 7 useful. You work with both the converters and the
- 8 bottlers then because there are a lot of relationships
- 9 between those it sounds --
- MR. DEWSBURY: Yes.
- 11 COMMISSIONER MILLER: -- from what you were
- saying on that between the converters and the bottlers
- 13 themselves.
- 14 MR. DEWSBURY: Yes, because the final
- product on the shelf is the concern of the brand
- owners.
- 17 COMMISSIONER MILLER: Right.
- MR. DEWSBURY: The brand owners are most
- 19 concerned that product meets specifications that the
- 20 consumer expects.
- 21 COMMISSIONER MILLER: Okay. Mr. Sherlock,
- you look like you were reaching for the microphone.
- MR. SHERLOCK: Yes. I was just going to add
- 24 to what Mike said that I think between those three
- 25 companies, Coke, Pepsi and Nestle, they purchase

- 1 roughly 80 percent of the PET resin in the U.S. market
- 2 or control.
- 3 They either purchase direct or indirectly
- 4 influence those purchases of all PET resin that's
- 5 produced in the USA.
- 6 COMMISSIONER MILLER: And do the converters
- 7 -- I know Mr. Dewsbury mentioned a couple of them, but
- 8 do the converters mostly produce for one of the three,
- 9 or do they supply all?
- 10 MR. SHERLOCK: Generally with --
- 11 COMMISSIONER MILLER: What's the competition
- 12 among the converters?
- MR. SHERLOCK: Yes. That's a good question.
- 14 Generally within the Coca-Cola system those are within
- 15 the Coke system type converters.
- 16 COMMISSIONER MILLER: Okay.
- 17 MR. SHERLOCK: In contrast to the Pepsi
- 18 system which incorporates the use of the three major
- independent converters who are actually in the bottle
- 20 making business and sell some of their product or most
- of their product in some cases to Pepsi.
- 22 COMMISSIONER MILLER: Okay. Okay. All
- 23 right.
- 24 MR. SHERLOCK: So there's a little bit of
- 25 in-house --

| 1 | COMMISSIONER | MILLER: | Yes. |
|---|--------------|---------|------|
| | | | |

- 2 MR. SHERLOCK: -- and a little bit of
- 3 out-of-the-house type converting going on. Most of
- 4 the Coke is done in-house.
- In the case of Nestle it's split roughly
- 6 half and half, and in the case of Pepsi it's mostly
- out-of-the-company converting going on.
- 8 COMMISSIONER MILLER: All right. What you
- 9 just described, would that be a fair characterization
- of the global market as well? Does it operate outside
- of the United States in the same way it operates here?
- 12 MR. HERTZBERG: Hans, do you want to comment
- 13 on that?
- 14 MR. KINNER: Yes, I can. I'll comment a
- 15 little bit on that.
- 16 COMMISSIONER MILLER: Mr. Kinner?
- 17 MR. KINNER: Yes. Thank you, Commissioner
- 18 Miller.
- 19 Yes. That was one thing that I was going to
- 20 add is that this business also has a very global
- 21 nature to it. For example, you see the Proctor &
- 22 Gambles and the Nestles and the Cokes and the Pepsis,
- who if you studied those markets they've consolidated
- 24 an incredible number of food and water and many other
- consumer products into those companies.

| 1 | They leverage also their buying patterns |
|----|--|
| 2 | globally so in many cases we deal with people in |
| 3 | Europe or we have to coordinate various buy/sell |
| 4 | relationships with different people across different |
| 5 | regions and so there's a very large concentration of |
| 6 | buyers. |
| 7 | Of course, the converters also supply these |
| 8 | we call them brand owners, the large brand owners as |
| 9 | well. That is a very important dynamic of this |
| LO | industry because those markets have consolidated quite |
| L1 | a bit, and you've got a lot of packaging buying power |
| L2 | that rests in a small group of buyers globally. |
| L3 | There's a considerable leverage there around volume. |
| L4 | COMMISSIONER MILLER: Okay. Now, this |
| L5 | industry exports a fair amount, so help me understand |
| L6 | where the exporting occurs in the structure of this |
| L7 | industry. I assume most of the bottling is local, the |
| L8 | converting is probably local? But the resin is a |
| L9 | little more fungible in terms of the global market? |
| 20 | MR. DEWSBURY: Yes. Resin after raw |
| 21 | materials, our next most significant cost is |
| 22 | transportation, for both ourselves and bottle |
| 23 | converters. Once you've made a bottle, you like to |
| 24 | have it close to the filler so you're not shipping |
| 25 | air. So transportation is an issue for all of us. |

| 1 | Why we export, we have resin manufacturers |
|----|--|
| 2 | who are close to us, but we have a seasonality in our |
| 3 | marketplace, the summer season, and also the harvest |
| 4 | season, when fruit juices become more predominant. |
| 5 | It's somewhat ameliorated as the water market is more |
| 6 | of an annual market, but with that seasonality we need |
| 7 | to have product for our customers in supply such that |
| 8 | they can meet the peak demands. |
| 9 | When they don't run peak demands because of |
| 10 | the high capital investment of our plants, we like to |
| 11 | keep them running, south of the equator the season is |
| 12 | opposite ours and we tend to then export south of the |
| 13 | equator in the softer seasons to keep our plants |
| 14 | running at reasonable utilization rates. It is a |
| 15 | fungible material at that point. |
| 16 | COMMISSIONER MILLER: Okay. The yellow |
| 17 | light is on. I don't know if I have time to go down |
| 18 | another I probably don't have time to go down |
| 19 | another line of questioning and so I'll hold and let |
| 20 | my colleagues get there and then come back to other |
| 21 | questions in the next round. |
| 22 | I appreciate your answers. That was very |
| 23 | helpful. It was just the kind of discussion I was |
| 24 | looking for. Thank you. |

25

CHAIRMAN KOPLAN: Thank you, Commissioner.

| 1 | I neglected to say at the outset if you |
|----|--|
| 2 | could re-identify yourselves each time when you're |
| 3 | questioned, it will help the reporter. Thank you. |
| 4 | Commissioner Hillman? |
| 5 | COMMISSIONER HILLMAN: Thank you. |
| 6 | I, too, would join my colleagues in |
| 7 | welcoming you to the commission and thank you very |
| 8 | much for all the information that's been provided. |
| 9 | If I can follow on the discussion that |
| LO | you've just been having with Commissioner Miller to |
| L1 | take it to the issue of pricing, we obviously have a |
| L2 | lot of data in our staff report about how prices get |
| L3 | set and a lot of you have talked about it, but I want |
| L4 | to make sure I understand it in the context that |
| L5 | you've just described, that you've gotten this change |
| L6 | in your purchasers, consolidation in your purchasers, |
| L7 | some of them moving to direct purchasing by the actual |
| L8 | bottlers, some doing tolling. |
| L9 | How does it affect the way in which you are |
| 20 | selling your product in terms of whether the use of |
| 21 | contracts? I mean, our staff report discusses the use |
| 22 | of both sales on a spot basis versus sales on |
| 23 | short-term contracts versus long-term contracts. |
| 24 | Talk a little bit about those pricing |
| 25 | aspects and whether they are different, whether you're |
| | |

- 1 selling direct or whether you're selling through a
- 2 converter.
- 3 Mr. Dewsbury?
- 4 MR. DEWSBURY: Yes. Mike Dewsbury with
- 5 Wellman. Strategies for selling tend to be separate
- 6 by company. At Wellman, we have several contracts,
- 7 but we sell on a market basis with annual price
- 8 movement or then quarterly price movement. I say
- 9 annual, we renegotiate our price annually to begin a
- 10 base for the year and then the price moves with market
- 11 at the customer or the end user. There really has
- been no difference between end user selling and
- converter selling. We do sell to both. But because
- of the large component of our cost is raw materials,
- 15 80 percent of our cost is raw material today, we
- 16 aren't able to have a contractual cost that's locked
- in for any period of time. It will change with raw
- 18 materials and also change with market conditions.
- 19 COMMISSIONER HILLMAN: How is that reflected
- in your contracts? Is there a specific escalator in
- 21 the contract?
- 22 MR. DEWSBURY: Two ways. One is monthly
- 23 negotiation because of the volatility in the
- 24 marketplace. There are contracts, we don't have any,
- 25 I think I can say that openly, that are tied to raw

| 1 | materials, but there are raw material marker based |
|----|--|
| 2 | contracts, and then there are a few reporting agencies |
| 3 | that kind of track overall trends in the marketplace |
| 4 | and there are contracts, again, we don't have any, |
| 5 | that are tied to Chem Data, CMAI, which report average |
| 6 | pricing in a marketplace and while their average |
| 7 | pricing may not be exact, the movement of the pricing |
| 8 | month to month tends to be reflective of what occurred |
| 9 | in the marketplace, so contracts can get tied to that |
| 10 | marker, adjusting with the CMAI or Chem Data basis. |
| 11 | COMMISSIONER HILLMAN: Okay. Now, has this |
| 12 | changed? Have you always been doing this kind of |
| 13 | contracting with changes on a monthly basis? |
| 14 | MR. DEWSBURY: Yes. |
| 15 | COMMISSIONER HILLMAN: Okay. |
| 16 | MR. DEWSBURY: Well, one difference, |
| 17 | probably four years ago, and Hans Kinner may be able |
| 18 | to address it more, but our raw materials used to move |
| 19 | on a quarterly basis and they were locked in during |
| 20 | that period. At that point in time, our pricing to |
| 21 | our customers was also quarterly. Some four years |
| 22 | ago, that shifted. Our raw materials shifted to |
| 23 | monthly movement. Again, volatility in the oil |
| 24 | industry and gas industry is what required that |
| 25 | change. They needed to capture their costs as well. |

- 1 The transition now is that the PET industry is
- 2 converting from the former quarterly basis to monthly
- 3 to mirror our raw materials.
- 4 COMMISSIONER HILLMAN: Okay. But you're
- 5 saying no difference when you're selling direct versus
- 6 selling through a converter.
- 7 MR. DEWSBURY: No, other than there's a
- 8 globalization that happens where a Coke, Pepsi,
- 9 Nestle -- we negotiate Nestle pricing in Paris, so
- there is a globalization of pricing that goes on.
- 11 COMMISSIONER HILLMAN: Okay. Mr. Sherlock,
- 12 did you have any comments on this issue of how prices
- are set and how they're correlated to raw material
- 14 costs?
- MR. SHERLOCK: No, I would just corroborate
- 16 what Mike said. I think he covered it pretty well,
- 17 the difference being, as Mike also pointed out, that
- 18 with the increasing influence of these three companies
- 19 that they have tremendous influence and command over
- 20 more of a critical mass of the industry as time goes
- on, as consolidations take place.
- 22 COMMISSIONER HILLMAN: Any others want to
- comment on this issue of prices and how they're
- 24 correlated to material costs?
- 25 (No response.)

- 1 COMMISSIONER HILLMAN: All right. 2 I appreciate those answers. I wanted to touch, if I could, for a minute 3 on the issue of the use of PET resin to make either 4 sheet or strap. 5 Mr. Sherlock, you commented that anybody can I just want to make sure I'm understanding make it. 8 the testimony. In your view, are there currently any imports that are going into sheet or strap uses? 9 MR. SHERLOCK: Our company has very little 10 11 exposure in that segment, so I'm probably not the best one to answer that question. Having said that, sheet 12 13 makers and strappers can use the imported resin as easily as they do domestic resin. For the most part, 14 15 strapping people use scrap. I mean, they just basically for the most part use scrap manufactured 16 product that's really not sold on the first grade 17 18 market. This is product that's used to make strapping for bales and those kinds of things. 19 COMMISSIONER HILLMAN: But why would you pay 20 a premium price for a first grade product if what 21 22 you're going to make is strap out of it? I mean, as a 23 practical matter, does that happen? 24 Mr. Dewsbury?
 - MR. DEWSBURY: No. Strap manufacturers are

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25

- 1 mostly integrated. They buy -- when I say integrated,
- they do some of the processing themselves. They would
- 3 buy waste materials, oftentimes, those bottles in an
- 4 empty form, grind them, clean them, pelletize them and
- 5 solid state them themselves to their required
- 6 viscosity. They buy very little prime material from
- 7 any of us.
- 8 COMMISSIONER HILLMAN: So are the converters
- 9 that are making bottles also making strap?
- MR. DEWSBURY: No.
- 11 COMMISSIONER HILLMAN: You're saying strap
- producers are an entirely separate industry?
- 13 MR. DEWSBURY: That's a separate industry.
- 14 COMMISSIONER HILLMAN: Okay. Now, how about
- 15 sheet?
- 16 MR. DEWSBURY: Sheet is also a separate
- industry.
- 18 COMMISSIONER HILLMAN: Separate converters?
- MR. DEWSBURY: Separate converters. Yes.
- They do use imports as well as domestic prime and sub-
- 21 prime material and also some wide spec material. The
- 22 clarity, the food contact, isn't as constant as it is
- in a bottle, but strength requirements aren't as
- 24 constant as they are on the bottle, so they have a
- 25 wider specification window of what they can use.

- 1 COMMISSIONER HILLMAN: Okay. So you're
- 2 saying on the strap side, imports are not in the
- 3 market in that part of the business.
- 4 MR. DEWSBURY: Nor are the domestic players
- 5 in any great -- they tend to be self-supplied by --
- 6 well, wide spec material to a degree, but recycled
- 7 material is a major supply.
- 8 COMMISSIONER HILLMAN: So none of the U.S.
- 9 producers are producing for the strap market.
- 10 MR. DEWSBURY: I can't speak for everybody,
- 11 but we do not supply that marketplace.
- 12 COMMISSIONER HILLMAN: Okay. Does anybody
- want to comment on this?
- MR. PETERSON: My name is Chris Peterson of
- 15 Nan Ya Plastics. Nan Ya Plastics does support and
- sell to some strapping industry customers and
- 17 converters who just make strap.
- 18 COMMISSIONER HILLMAN: So you would agree
- that's a separate set of customers, kind of a separate
- 20 market?
- 21 MR. PETERSON: Yes. Totally separate set of
- 22 customers, separate group, separate everything,
- 23 basically.
- 24 COMMISSIONER HILLMAN: Okay. And imports?
- 25 Are they a role in the strap market?

- 1 MR. PETERSON: In some cases, yes.
- 2 COMMISSIONER HILLMAN: Okay. Now, how about
- 3 sheet?
- 4 MR. PETERSON: Same. They are.
- 5 COMMISSIONER HILLMAN: Imports are there,
- 6 separate market?
- 7 MR. PETERSON: Yes.
- 8 COMMISSIONER HILLMAN: Separate also from
- 9 strap?
- 10 MR. PETERSON: Yes. But it's not -- the
- 11 resin that we make, it's just a matter that we choose
- 12 to be in that market. We can be there or not. It's
- 13 not that we make a special resin in some cases for
- 14 these sheet applications, it's just another one of our
- 15 resins that we choose to be in that market. So the
- 16 imports are there with the same resin that I compete
- 17 with in the bottle industry in some cases.
- 18 COMMISSIONER HILLMAN: Okay. Now, would
- 19 prices in the bottle industry translate or affect in
- any way the prices in strap or sheet?
- 21 MR. PETERSON: Typically, not directly.
- They are running parallel in some cases, but not
- directly, when one moves, the other has to move.
- 24 COMMISSIONER HILLMAN: Okay. And does it go
- the other way? I mean, do the people in the bottle

| 1 | segment know what your prices are in the sheet |
|----|--|
| 2 | segment? |
| 3 | MR. PETERSON: Not necessarily. |
| 4 | COMMISSIONER HILLMAN: Would they care? |
| 5 | MR. PETERSON: Not necessarily. |
| 6 | COMMISSIONER HILLMAN: Okay. Okay. |
| 7 | MR. HERTZBURG: Ms. Hillman, may I address |
| 8 | this? Our approach is to have you hear from the |
| 9 | business men as much as possible and not from the |
| 10 | hired guns, but your question kind of raises one of |
| 11 | the concerns we have and one of the issues we have |
| 12 | with the staff report and that is that we feel there |
| 13 | was significant under-reporting, so we think that some |
| 14 | of the conclusions reached in the staff report or |
| 15 | facts set forth in either the confidential or public |
| 16 | staff report are demonstrating some less than accurate |
| 17 | observations of the actual market. |
| 18 | I think when you go back and try to figure |
| 19 | out whether you got an adequate response from the |
| 20 | respondent community in the particular market segment |
| 21 | you're looking at, you probably will find you did not. |
| 22 | COMMISSIONER HILLMAN: I want to make sure |
| 23 | I understand what you're saying. Obviously, it is for |

in the staff report, but what I'm trying to make sure

us to determine the reliance that we place on the data

24

25

- 1 I understand, with this point exactly what are you
- 2 saying? You're suggesting that we have under-
- 3 reporting of imports of scrap and sheet product?
- 4 MR. HERTZBURG: Under-reporting by
- 5 importers, purchasers and foreign respondents has
- 6 affected a number of the statistical data that you're
- 7 looking at.
- 8 COMMISSIONER HILLMAN: All right.
- 9 I appreciate those responses.
- 10 Thank you, Mr. Chairman.
- 11 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 12 Commissioner Lane?
- 13 COMMISSIONER LANE: Good morning. In
- 14 looking at this report, I'm struck by the emphasis on
- 15 the increase in raw material costs and how that has an
- 16 effect upon what you're able to charge for your
- 17 product and I'm curious to know as to whether or not
- 18 the relative percentage of raw material costs to your
- 19 total cost of production has changed over the years or
- 20 has it been pretty constant over the years?
- 21 MR. DEWSBURY: Mike Dewsbury with Wellman.
- 22 As a percent of our product, it has been very
- 23 constant. It is the same with our product as with any
- of our competitors within fractions of a percent, even
- 25 the Asian competitors, the subject countries.

| 1 | What has changed is as raw material costs |
|----|--|
| 2 | have gone up with the price of oil and gas it takes a |
| 3 | relatively larger percent of our cost. |
| 4 | COMMISSIONER LANE: Okay. So the cost of |
| 5 | the petroleum based raw materials has always been an |
| 6 | important and a big part of producing your goods, so |
| 7 | my question is have you all as businessmen taken an |
| 8 | attempt to try to level out those costs over the |
| 9 | years? Have you done anything or is there anything |
| 10 | that you can do to lock in prices when petroleum |
| 11 | products are low? |
| 12 | MR. KINNER: I can address that maybe to |
| 13 | some degree since I used to be in purchasing for quite |
| 14 | some time. I used to buy these raw materials before |
| 15 | I got into the business of selling the resin. As you |
| 16 | know, most of these raw materials are basically, in |
| 17 | the case of one of the aromatic feedstock, comes from |
| 18 | refineries, so it's essentially associated with the |
| 19 | cost of gasoline or its alternate cost would be |
| 20 | gasoline or value would be gasoline. And with |
| 21 | ethylene glycol, it would be natural gas or imports of |
| 22 | ethylene glycol from, say, the Middle East. But to |
| 23 | answer your question specifically, yes, we have been |
| 24 | working on this very diligently and very hard, |
| 25 | probably for at least five years, to try to find some |

- 1 way of being able to mitigate the price risk that we
- 2 have on raw materials.
- We're able to do this in some of the other
- 4 parts of our company, for example, in our olefine
- 5 stream where we have polyethylene and some other
- 6 polymers where the markets have developed to a much
- 7 larger degree where we can do some hedging or we can
- 8 use futures markets to go out and at the request of
- 9 our customers help them to set more predictable
- 10 prices. But, unfortunately, even though we have tried
- 11 very hard with Exxon, Mobil, the Chevrons and the Dows
- 12 and the Shells of the world to try to create some kind
- of a market where we could hedge this price risk, we
- have not been able to do that, so as a result with
- this kind of volatility we have to have some way of
- 16 being able to pass these prices through because we're
- 17 pretty much stuck between the big oil companies who
- 18 price on either a daily, hourly, or monthly basis and
- 19 between our end use customers who would like to have a
- 20 fixed price for as long as they can get it, which is
- 21 just frankly we're not capable of doing.
- 22 So I hope that answers your question,
- 23 Commissioner Lane.
- 24 COMMISSIONER LANE: Yes, it certainly does.
- Did you want to say something?

| 1 | MR. DEWSBURY: Yes, Ms. Lane. Again, Mike |
|----|--|
| 2 | Dewsbury with Wellman. The U.S. is a net exporter of |
| 3 | raw materials. We are not disadvantaged in the United |
| 4 | States to Asia or anywhere else in raw materials. In |
| 5 | fact, we can be advantaged because of the proximity. |
| 6 | But you talk about can we hedge or whatever, hedge is |
| 7 | a cost. If you saw the cost and the performance, even |
| 8 | a cent per pound cost cannot be covered in the |
| 9 | marketplace on the downside, so it's difficult to |
| 10 | justify the cost of the hedge in this marketplace. |
| 11 | COMMISSIONER LANE: Okay. Thank you. |
| 12 | Ms. Manning, you said something that the |
| 13 | volume of imports were grossly underestimated. What |
| 14 | do you base that statement on, please? |
| 15 | MS. MANNING: The volume of imports that |
| 16 | were in the staff report were based on three sources |
| 17 | of information: one, customs data; another foreign |
| 18 | producers' questionnaire responses; and third, I |
| 19 | believe, were importers' questionnaires. |
| 20 | We know based on the information that we |
| 21 | received that the responses to the questionnaires did |
| 22 | not capture all of the foreign producers, nor did they |
| 23 | capture all the importers. |
| 24 | We also know that the customs data itself |
| 25 | has problems with the correct reporting within the HTS |

- 1 code for PET resin. Imports are coming in not only on
- the 0010 code, but also another code, 0050, and, in
- fact, they may be coming in in another category.
- 4 So we see under-reporting or not complete,
- 5 100 percent responses from foreign producers, we see a
- 6 lack of complete, 100 percent responses from
- 7 importers, so those two sources would be under-
- 8 reported and then the customs data, just the problems
- 9 with the customs data reporting would indicate that
- 10 there may be some problems there.
- MR. HERTZBERG: If I could amplify on that
- 12 also, I think one thing that would be instructive --
- and we're not blaming the staff on this, this seems to
- 14 be a problem that relates to the reporting by the
- 15 people you sent the questionnaires to and with regard
- to the customs issue, there may be a more fundamental
- 17 issue as to total compliance with the system. But
- 18 there is significant under-reporting at customs, so
- 19 the numbers are quite unreliable.
- That was pointed out in the prelim as well,
- 21 but one thing that would be instructive is that if you
- 22 add up the total exports as indicated in the
- 23 questionnaires from the foreign producers, and we're
- not necessarily agreeing that you got an adequate
- 25 response from them, but add up the total number of

- 1 exports that are reflected, compare that with the
- 2 number of imports that are reflected, and then compare
- 3 that with the number of purchases and the only
- 4 conclusion you can get is that you clearly have
- 5 significant under-reporting. And we're talking
- about -- with this product, one of the things that has
- 7 stunned me, we're talking about frequently hundreds of
- 8 millions of pounds, we're speaking in billions of
- 9 pounds. I can't imagine putting a billion pounds
- anywhere, but when it's missing, that's got to be a
- lot of stuff. And it's missing. It's missing in your
- 12 responses.
- 13 COMMISSIONER LANE: Okay. Thank you.
- 14 Let's go back to the issue of raw material
- 15 costs. Are the subject imports also subject to the
- 16 higher raw material costs and how are the subject
- imports dealing with those costs?
- 18 MR. DEWSBURY: I've given presentations on
- 19 this. Raw materials have become global. Oil is a
- 20 global commodity. Parazylene, ethylene glycol are
- 21 global commodities. There is some local pricing that
- 22 still goes on in PTA that varies over time. U.S. PTA
- 23 tends to be contractual, but that's not consistent
- 24 across all the producers here. Some of the producers
- 25 here are vertically integrated and purchase parazylene

- on the global marketplace and, as such, U.S.-based
- production, NAFTA-based production, is very
- 3 competitive, has the same raw material basis as Asia.
- 4 We all experience what happens at the gas
- 5 pump. We know that energy costs are going up. We
- 6 know that oil and natural gas both are increasing, are
- 7 volatile. That is experienced both here and abroad.
- 8 COMMISSIONER LANE: And I quess is it your
- 9 position that the subject imports are not properly
- 10 reflecting the increase in raw material costs?
- MR. DEWSBURY: That would be true. They are
- 12 experiencing the same raw material costs and by the
- data we have shown they are covering, if at all, just
- 14 their raw material costs. They are not covering added
- 15 variable costs which are small, but significant. We
- 16 need to earn a profit, we need to cover our costs,
- they apparently don't, at least in our market.
- 18 COMMISSIONER LANE: Okay. Thank you.
- 19 That's the end of my time. Thank you.
- 20 COMMISSIONER PEARSON: Thank you,
- 21 Mr. Chairman. Welcome back. It's nice to have you
- 22 here.
- 23 CHAIRMAN KOPLAN: Thank you.
- 24 COMMISSIONER PEARSON: I would just like to
- 25 say that unlike some industries that come before us

- 1 I actually use the consumer version of your product.
- I'm not an expert, but I do know something about it.
- 3 I think it's a great product.
- 4 What I'm trying to do is understand broadly
- 5 what's happening here in the marketplace. If we look
- 6 at Table C-1 in the public version of the report,
- 7 we've got U.S. production capacity for PET resin
- 8 having increased by over 600 million pounds during the
- 9 POI, which is an increase of about 12 percent, a not
- 10 insubstantial increase.
- 11 That table also indicates that total
- imports, that's subject plus non-subject, rose by less
- than 170 million pounds over the POI.
- Now, we don't have in the public table
- 15 specific information breaking out subject and
- non-subject imports, that is confidential, but permit
- 17 me to characterize the trends that I see in the
- 18 confidential staff report regarding imports of subject
- 19 and non-subject product. Basically, subject imports
- 20 are declining over the POI. Non-subject imports are
- 21 rising.
- 22 Why shouldn't I conclude that the problems
- 23 being faced by the domestic industry have a whole lot
- 24 more to do with to domestic capacity expansion or
- 25 non-subject imports than they do with subject imports?

| 1 | MR. HERTZBERG: Commissioner Pearson, could |
|----|--|
| 2 | you give us a page number on that table you cited? |
| 3 | COMMISSIONER PEARSON: Table C-1, public |
| 4 | report. It's on page C-3 in the appendix, in the |
| 5 | appendices. The specific numbers aren't so important, |
| 6 | what's important are the trends and why you're coming |
| 7 | before us to say that the problem your industry is |
| 8 | facing is coming from the subject imports, rather than |
| 9 | from the other factors that I mentioned. |
| 10 | MR. HERTZBERG: I'm going to have anybody |
| 11 | who wants to comment on the question do that, but I do |
| 12 | want to comment on the specific trend as it relates to |
| 13 | comparing the beginning of the POI with the end of the |
| 14 | POI. |
| 15 | We have stated in our brief that we do |
| 16 | believe very strongly that the way you need to look at |
| 17 | this is the increase that occurred if you're going |
| 18 | to stick just with the POI, to look from the beginning |
| 19 | of the period through 2003, before there was an impact |
| 20 | of the trade cases and even in 2003 because of the |
| 21 | presence of the GSP cases, you would see some impact |
| 22 | there, but that gives you a much truer look as to what |
| 23 | the imports were doing and there were very substantial |
| 24 | increases from 2002 to 2003 in the period. Then, as |
| 25 | 2004 occurred and we showed you the slides related to |
| | |

- 1 the impact of the trade cases, that had a major impact
- 2 on what the imports did. So we don't think there's a
- 3 lot of validity in saying that the imports trended
- 4 down uninfluenced by the trade cases.
- 5 I'm going to have people address the
- 6 question that you raised related to the capacity
- 7 guestion in the United States.
- 8 MR. KINNER: I think I can comment on that.
- 9 First of all, I think that's a very good comment and
- an astute observation when you look at those numbers,
- 11 especially when you put 2004 in there. But I think
- what you have to really look at is the dumped and
- 13 subsidized or the absolute pricing and the competitive
- 14 pricing situations that are created around the volume
- of that material that comes in from these subject
- 16 countries.
- When we see product -- for example, we
- 18 operate a plant in Mexico, our business strategy, we
- 19 don't import any material from Mexico into the United
- 20 States, some other people have different strategies,
- 21 but within the NAFTA region we do see some trade flows
- 22 going across various borders which is probably not an
- 23 unlikely sort of thing to happen because that's what
- 24 NAFTA was sort of designed to do and you see some of
- 25 those trade flows established over time, but we don't

| 1 | see dumped product from any of those two regions, so |
|----|--|
| 2 | while you are seeing some capacity come from Canada |
| 3 | and/or Mexico and you see that changing, we don't |
| 4 | really see a big impact on the market. However, we |
| 5 | saw an explosive amount of material from the subject |
| 6 | countries come in beginning sort of in the 2001 |
| 7 | timeframe. In fact, there's only two public companies |
| 8 | here that are followed kind of by stock analysts and |
| 9 | I'll read you just a comment I happen to have here by |
| 10 | one of the analysts that follows Eastman. This was in |
| 11 | 2003 and it says here, this is Berenstein, Graham |
| 12 | Copley, Berenstein Research Reports, saying, "With |
| 13 | almost 50 percent of PET capacity in Asia, the U.S. |
| 14 | industry is especially vulnerable. Asian PET |
| 15 | producers not having to deal with expensive labor, |
| 16 | rising pension costs, and now even higher feedstock |
| 17 | costs have been able to maintain a steady price |
| 18 | discount to their U.S. counterparts which has |
| 19 | translated into dramatically changing trade patterns. |
| 20 | Countries like India and Thailand, which until a few |
| 21 | years ago were net importers of PET from the U.S., are |
| 22 | now net exporters of the product to the U.S. These |
| 23 | changing trade patterns have forced the U.S. producers |
| 24 | to price their product based off Asian pricing to |
| | |

continue to remain competitive."

25

- 1 That's what has really damaged the market,
- was the absolute pricing, the dumped and subsidized
- 3 pricing that we saw in the marketplace. In a
- 4 commodity business like PET, you know, even a few
- 5 percentage of these competitive offers that get passed
- 6 through the entire market can impact the entire
- 7 market.
- 8 COMMISSIONER PEARSON: Okay. But if unfair
- 9 pricing of the subject imports is the big issue, why
- 10 do we see in the confidential report a decline in
- imports from subject countries?
- 12 If their low pricing strategy is being so
- 13 effective, ought we not to see some increase in those
- imports over the POI?
- MR. KINNER: I think in 2004, I quess I
- 16 would have to see all that data.
- 17 COMMISSIONER PEARSON: That data is
- 18 confidential and you can see it, okay?
- MR. KINNER: Okay. Okay.
- 20 MS. MANNING: Perhaps I can respond because
- I know the data you're talking about.
- 22 COMMISSIONER PEARSON: Please.
- MS. MANNING: I think you do see a
- 24 substantial increase in the volume of subject imports
- 25 in 2002 and 2003 and those imports that entered were

- dumped and subsidized, according to the Department of
- 2 Commerce. What you see in 2004, as we pointed out, is
- 3 very astonishingly -- or maybe not surprisingly -- a
- 4 reaction to the filing of these trade cases, where
- 5 product was removed from the market. Product that did
- 6 come in, subject imports, continued to be dumped and
- 7 subsidized and affect the market.
- We are not arguing here that this is
- 9 necessarily a volume case. This is very much a
- 10 price-driven case based on the fact the imports that
- 11 did come in and in substantial quantities in 2003 in
- 12 particular affected the pricing that these companies
- were able to obtain in the market. And it is a
- 14 commodity type market, so therefore small amounts of
- 15 products can have tremendous price influences in the
- 16 market.
- 17 COMMISSIONER PEARSON: Okay. Now, you are
- 18 alleging a causal link between the filing of the
- 19 antidumping countervailing case and the decline in
- 20 subject imports. Okay.
- 21 It wouldn't surprise me that Respondents,
- 22 when they are up here, would say something like
- there's not a casual link that way, but rather the
- 24 causal link has more to do with the increased domestic
- 25 production capacity and increased imports from NAFTA

- 1 countries pushing out the subject imports, making less
- 2 room for them in the marketplace and thus the decline
- in subject imports is due more to intense competition
- from others, rather than from the trade remedy case.
- 5 Could you comment on that, please?
- 6 MS. MANNING: Yes. I think that the
- 7 position that we have is that the imports that are
- 8 coming in that are fairly traded, specifically, those
- 9 from Mexico and Canada, are not underselling U.S.
- 10 producers, so they are not affecting or depressing or
- 11 suppressing the prices of domestic producers.
- 12 Yes, they may gain some additional sales as
- 13 a result of fair competition. Everyone believes that
- 14 that's fine. No problems with that. If the imports
- 15 come in, non-subject imports come in, and they're
- 16 fairly traded, these producers are in a position to be
- able to compete with those prices.
- 18 COMMISSIONER PEARSON: Well, let me just
- 19 observe that in my previous life before I became a
- 20 commissioner here, I had direct experience with more
- than one industry, growth industry, where consumption
- 22 was rising where one or more domestic producers would
- 23 get overenthusiastic in terms of building new capacity
- and when that capacity would come on line, we would
- 25 see margins go to pieces across the industry and find

- the industry in a world of hurt until demand growth
- 2 bailed it out of trouble again.
- 3 I'm out of time, but I'll be interested in
- 4 hearing more comments on this in my next round. Thank
- 5 you.
- 6 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 7 I want to thank the witnesses for their
- 8 testimony thus far. I want to begin, if I could, with
- 9 what for me would be a housekeeping matter and that
- involves the exhibit, the slide exhibit that you all
- 11 have used during your direct presentation. I think
- 12 there are some 27 slides. There are seven of them
- that I would like to get backup data for, if I could.
- 14 The pages aren't numbered, so what I'll do
- is I'll just identify for you the subject headings on
- 16 the seven I'm interested in.
- I assume, Ms. Manning, that you prepared
- 18 these?
- MS. MANNING: I prepared a large volume of
- 20 them, yes.
- 21 CHAIRMAN KOPLAN: Okay. Let me address it
- 22 to you and then all I need is to identify it for you
- and if I can get it post-hearing, I'd really
- 24 appreciate it.
- The first one is headed "Subject imports

- 1 have no transportation cost advantage" and the source
- 2 there is listed as Wellman data and what I'd like is
- 3 the backup for that table.
- 4 The second one that I'm interested in is
- 5 headed "Subject country demand versus capacity 2004,"
- 6 and there the source is listed as Voridian data
- 7 compiled from industry consultants. I'd like that as
- 8 well.
- 9 Next, "Subject country excess capacity as a
- 10 percentage of total capacity 2004." The source is
- listed as Voridian data compiled from industry
- 12 consultants. The same request.
- The fourth one is headed "Asian and North"
- 14 American demand and capacity forecast." The source is
- 15 listed as Voridian data compiled from industry
- 16 consultants.
- Number five is "Current and planned capacity
- 18 expansions is insufficient to meet growing U.S. PET
- 19 resin demand." The source in part is listed as
- industry estimates of demand growth.
- 21 And the sixth one is headed "Excess capacity
- in Asia far exceeds estimated demand increases."
- 23 Source listed is Voridian data compiled from industry
- 24 consultants.
- 25 And the last one, and I have to confess I'm

- not sure, the source is listed as SPA-CCI, Inc., the
- 2 heading on the chart is "USA CSD Containers Metal
- 3 Versus Plastic Percent Change Units." And I'd like to
- 4 get that as well.
- I think that this information, frankly,
- 6 might be helpful to our staff as they go over the
- 7 material.
- I know you're nodding your head, but if you
- 9 can state for the record that you will do that?
- 10 MS. MANNING: We would be glad to provide
- 11 that backup data.
- 12 CHAIRMAN KOPLAN: Thank you very much.
- 13 Now, I'd like to turn to my first question
- 14 and I'm following up on some matters that Commissioner
- 15 Pearson has raised in his first round, this question
- is directed to the coalition witnesses.
- 17 Your pre-hearing brief references the period
- 18 2002 through 2004 and argues at page 9 that, and
- 19 I quote, "With the demands of PET resin growing at a
- 20 projected rate of 5 to 7 percent a year, the rate of
- 21 domestic capacity expansion greatly lags what would be
- 22 expected from such healthy demand growth."
- Now, Reliance Industry's pre-hearing brief
- 24 argues at pages 18 to 20 that, and I quote, "Domestic
- 25 producers substantially increased production capacity

- over the POI, particularly in 2003. In 2003 alone,
- 2 domestic producers' total capacity expansion in North
- 3 America amounted to approximately 1 billion pounds,
- 4 more than five times subject import volumes at their
- 5 peak and substantially more than the contemporaneous
- 6 increases in U.S. consumption and the large increases
- 7 in domestic capacity in 2003 resulted in a temporary
- 8 period felt most acutely in the second half of 2003
- 9 and early 2004 when new capacity and production
- 10 outpaced demand, resulting in downward pressure on
- 11 domestic producers' margins."
- 12 I'd like to have the industry witnesses
- 13 please respond to this and when doing so if you could
- 14 quantify for me the extent to which your firms
- 15 expanded capacity in Canada or Mexico to meet demand
- 16 growth in the U.S. market. Shouldn't such expansion
- 17 be factored into my analysis of the domestic PET resin
- 18 market?
- 19 Who would like to begin?
- 20 MR. DEWSBURY: Mike Dewsbury with Wellman.
- 21 CHAIRMAN KOPLAN: Yes?
- 22 MR. DEWSBURY: We did not have an expansion
- 23 during that period of time. We have one that is going
- 24 now. I wanted to address, though, the question from a
- 25 general standpoint.

| 1 | Supply/demand does impact this market. We |
|----|--|
| 2 | are not here saying that our only problem is subject |
| 3 | imports. Supply/demand in any commodity market, high |
| 4 | supply versus demand will depress pricing. That is |
| 5 | also true in the PET market. |
| 6 | Capacity additions in this market, because |
| 7 | of the high capital intensity, again, it's not labor |
| 8 | that is our major cost, it is a capital intensive |
| 9 | business, you must build large plants in order to have |
| 10 | low costs. You can't afford to bring up small |
| 11 | capacity, you must build large. But the capacity |
| 12 | that's been built, the billion pounds, again, that was |
| 13 | brought on mid-year in 2003 by two of the suppliers |
| 14 | that are here today, is consumed and it was consumed |
| 15 | by the 500, 600 million pound per year growth within |
| 16 | this marketplace within a year and a half of it being |
| 17 | built. It was not irresponsible growth. It did have |
| 18 | a depressing effect, but at that same time, 2002 to |
| 19 | 2003, there was a commensurate surge in imports that |
| 20 | we've seen and |
| 21 | CHAIRMAN KOPLAN: I hear what you're saying, |
| 22 | I'm trying to understand. Are you saying to me that |
| 23 | you did not expand capacity in Canada or Mexico, |
| 24 | though? |

MR. DEWSBURY: Wellman did not.

25

- 1 CHAIRMAN KOPLAN: Wellman did not?
- MR. DEWSBURY: No.
- 3 CHAIRMAN KOPLAN: Okay. What about Eastman
- 4 Chemical? Mr. Kinner?
- 5 MR. KINNER: We did not. We actually shut
- 6 some capacity down in 2002.
- 7 CHAIRMAN KOPLAN: All right.
- 8 MR. KINNER: IN fact, we shut a Canadian
- 9 asset down during that same period of time.
- 10 MR. SHERLOCK: I believe the two
- 11 companies -- this is Tom Sherlock from DAK Americas.
- 12 I believe the two companies that engaged in expansions
- that year were DAK Americas, who brought about half of
- the 330 million pound capacity of that plant on in
- 15 2003.
- 16 CHAIRMAN KOPLAN: Okay.
- 17 MR. SHERLOCK: So that was roughly half that
- number for the period 2003. And M&G, represented by
- 19 Mark here, brought the Mexican capacity on, which
- 20 I believe was primarily focused toward the growth in
- 21 the Mexican market. So in the USA --
- 22 CHAIRMAN KOPLAN: Are you quantifying that
- 23 for me, then?
- 24 MR. SHERLOCK: Mark, can you quantify that?
- 25 Because I don't know that number.

| 1 | MR. ADLAM: This is Mark Adlam from M&G |
|----|---|
| 2 | Polymers. |
| 3 | CHAIRMAN KOPLAN: Yes? |
| 4 | MR. ADLAM: Yes, we did bring on capacity in |
| 5 | 2003, but the capacity really was running, I would |
| 6 | say, more for the second half of 2003, so when you |
| 7 | take over the whole capacity numbers, you have to |
| 8 | really divide by two because they're only running for |
| 9 | half a year. |
| 10 | CHAIRMAN KOPLAN: Can you quantify it for |
| 11 | me? |
| 12 | MR. ADLAM: Yes. From our situation, we |
| 13 | brought on about 270,000 tons total, so the total |
| 14 | would be about 130,000 tons running for the second |
| 15 | half of the year. |
| 16 | CHAIRMAN KOPLAN: That was in 2003? |
| 17 | MR. ADLAM: That's in 2003. You've got to |
| 18 | compare that to the complete NAFTA demand growth, |
| 19 | which is somewhere in the region of about 600 million |
| 20 | pounds per year over NAFTA. So if you add up - we |
| 21 | brought on roughly you know, putting that into |
| 22 | pounds, we brought on roughly about 270 million, DAK |
| 23 | Americas would have brought about 170, so what's |
| 24 | that about 430 to 500 million and if you take the |

growth in NAFTA for the whole year, you're looking at

25

- about 600 million pounds. So I would put to you that,
- yes, there was expansion in capacity, it was well
- 3 planned expansions in capacity, and it's not the
- 4 situation that I think Mr. Pearson was referring to,
- 5 which I'm also familiar with, having worked in Shell
- 6 where you can see some situations where people do go
- 7 crazy with investments and you get this cyclical type
- 8 of behavior.
- 9 Now, if you contrast that with what is
- 10 happening in Asia right now with the subject import
- 11 countries, that is a case where investment is
- completely out of control. They have completely
- 13 eradicated the cyclical nature of the business because
- there is no timeframe that we can imagine where their
- own demand is going to come forward to allow them to
- 16 use up the capacity that they've invested in. So
- 17 right away, there's no cyclical nature in their
- 18 business. We're going to be facing this huge Asian
- 19 gun, subject import gun, for the next few years
- 20 because there is no home for this resin. They have
- 21 not planned their investments.
- MR. SHERLOCK: This is Tom Sherlock. Just
- 23 to kind of summarize that, our numbers are showing in
- 24 2003 that DAK Americas brought on 165 million pounds,
- 25 M&G in Mexico brought on 270 million pounds, for a

- total of 435 million pounds, just doing the math, and
- that's against a NAFTA growth in 2003 of roughly 600
- 3 million pounds. So that capacity expansion is very
- 4 much in line, in fact, lagging slightly behind the
- 5 industry growth for that year in NAFTA.
- 6 CHAIRMAN KOPLAN: Thank you for that. I see
- 7 my light has come on. I appreciate your responses and
- 8 I'll turn to Vice Chairman Okun.
- 9 VICE CHAIRMAN OKUN: Thank you,
- 10 Mr. Chairman.
- 11 Let me join my colleagues in thanking all
- the witnesses for being here today and for providing
- us with your testimony which I found very helpful thus
- 14 far.
- Mr. Hertzburg, I just wanted to go back and
- 16 follow up on one remark you made and, obviously, one
- of the things we try to do as we work toward a final
- 18 staff report is to have everyone work with the staff
- 19 to try to get the best numbers possible at the end of
- the day and it's often difficult for a number of
- 21 reasons but that is what we're often trying to do, is
- 22 figure out where the best statistics are.
- You, though, had made a comment that there's
- 24 a missing -- a billion pounds is, I think, what you
- just said in response to another question.

| 1 | MR. HERTZBURG: I think I used a billion as |
|----|--|
| 2 | an abstract reference. I don't want to try to |
| 3 | characterize what was actually missing, but there was |
| 4 | a large number of pounds missing. |
| 5 | VICE CHAIRMAN OKUN: Okay. I just want to |
| 6 | make sure that you're not arguing anything different |
| 7 | today than what you have argued in your briefs and |
| 8 | what Chairman Koplan just asked Ms. Manning about in |
| 9 | terms of what numbers you take issue with, it's the |
| 10 | misreporting on one of the HTS numbers, and then you |
| 11 | are looking at importer/exporter and the customs |
| 12 | statistics and coming up with a missing figure. |
| 13 | MR. HERTZBERG: Again, we're hampered a |
| 14 | little bit by the APO restrictions but I think what |
| 15 | I was trying to say is if you take the total that's |
| 16 | reported to you by foreign producers and everyone |
| 17 | understands that certain foreign producers didn't |
| 18 | report, so there's a question of that data being |
| 19 | incomplete as well, but if you take that total and you |
| 20 | take the total of what you've received from importers |
| 21 | and you take the total of what you've received from |
| 22 | purchasers, there is a complete disconnect. And if |
| 23 | I go any further, I'm going to get into APO data, but |
| 24 | it clearly suggests under-reporting of the actual |
| 25 | amount of product that was imported into the United |
| | |

- 1 States during the POI.
- 2 And it is a little bit of a frustration for
- 3 us as well in trying to cooperate with you in the
- 4 hearing to -- it looks almost like a false positive in
- 5 a medical test. You're getting certain reads that you
- 6 really shouldn't be drawing even preliminary
- 7 conclusions from because the data is that inadequate.
- 8 VICE CHAIRMAN OKUN: Well, again, what I am
- 9 trying to make sure is that I understand what you're
- 10 arguing and whether it's consistent with what was in
- 11 the pre-hearing brief because --
- 12 MR. HERTZBURG: We'll try and point out the
- 13 specific --
- 14 VICE CHAIRMAN OKUN: Again, talking to
- staff, I think that they used very conservative
- 16 estimates on the high end on those numbers and that's
- 17 why I'm trying to figure out is there really as big a
- 18 disconnect as you're saying, but I will go back and
- 19 look at what --
- 20 MR. SHERLOCK: Can I just quickly comment on
- 21 that?
- VICE CHAIRMAN OKUN: Yes.
- MR. SHERLOCK: This is Tom Sherlock from DAK
- 24 Americas. The consultants in the industry generally
- 25 speaking recognize and corroborate what Mr. Hertzburg

- 1 has just said and they in their reporting of imports
- 2 go to great lengths to try to understand what has been
- 3 misclassified. They consolidate it together and
- 4 report it to the industry. So this is not a mystery,
- 5 this is something that we know is a problem in these
- 6 HS tariff categories, that it's easy to get the wrong
- 7 number. And so consultants in the industry go through
- 8 the process, painstaking process, of adding all of
- 9 that up to determine how much is actually coming in.
- 10 VICE CHAIRMAN OKUN: I appreciate that.
- 11 Yes, Mr. Hertzburg?
- 12 MR. HERTZBURG: Commissioner Okun, we have a
- 13 particular exhibit in mind for the confidential brief
- 14 which we'll try to show you what I was just trying to
- 15 articulate and I think it will make our position
- 16 clear, whether you agree or don't agree.
- 17 VICE CHAIRMAN OKUN: Okay. Again, I would
- 18 just encourage you to continue working with staff to
- 19 be specific on where you see the discrepancies on
- 20 that.
- 21 And then just also, I'm not sure that you've
- 22 broken this out, which is in terms of what you think
- is under-reported, do you think there's any difference
- in the yearly data? In other words, do you think the
- 25 under-reporting is different from '02, '03, '04 for

- any reason? Or do you think it's just some percentage
- 2 that's going to affect the whole period of
- 3 investigation?
- 4 MR. HERTZBURG: One of the major problem
- areas seems to be consistent and we'll point that out
- 6 as well. And we have also had effective dialogue,
- 7 I think, with the staff on trying to resolve some of
- 8 these things previously.
- 9 VICE CHAIRMAN OKUN: Okay.
- 10 MR. HERTZBURG: And we'll continue to try to
- 11 do that.
- 12 VICE CHAIRMAN OKUN: Okay. I appreciate
- 13 that.
- 14 And then just going back, I know in your
- charts and your presentation, you've talked about what
- 16 effect you think the GSP petition had and the when the
- 17 subject imports started to exit the market and I just
- 18 want to be sure in terms of what the industry saw.
- 19 I think the Respondents have included a lot of
- 20 statements by different CEOs from your different
- 21 companies regarding what was going on. There's one in
- 22 particular I'm going to ask you to comment on and this
- would be for Mr. Dewsbury regarding when the subject
- 24 imports began to decline.
- 25 Mr. Duff, the Chairman and CEO of Wellman,

- 1 stated in an October 28, 2004 earnings conference
- 2 call, "Asian imports into the U.S. markets have been
- declining since second quarter 2003." Is that your
- 4 experience as well, Mr. Dewsbury, on the business end?
- 5 MR. DEWSBURY: The exact timing of it,
- 6 Ms. Okun, I'm not sure of, but it was towards the
- 7 second half or the end of the first half of 2004 that
- 8 we saw in the marketplace a decline in imports to this
- 9 country and a commensurate, then, pick up of sales for
- 10 our product in this marketplace and an ability to
- 11 recover from what had been disastrous pricing in the
- 12 first half of 2004 and started to cover some of the
- raw material cost increases in the second half, then,
- 14 of 2004.
- 15 VICE CHAIRMAN OKUN: Okay. And let me turn
- 16 to that, because I know there's been a lot said in
- 17 terms of what the cost price squeeze was and why, as
- 18 I understand what you're arguing is that in '04, what
- 19 you've just said is that you weren't able to kind of
- 20 make up for what were rising raw material costs in '04
- 21 because of -- is it because of what happened in '03 or
- 22 because of what you still see as the presence of
- 23 subject imports in '04?
- 24 And I'll start with you, Mr. Dewsbury, but
- 25 I'd ask the other company representatives to comment

- 1 as well.
- 2 MR. DEWSBURY: Certainly the added domestic
- 3 capacity had an impact in '03, but I would add that
- 4 the subject country imports had risen to a very high
- 5 level in '03. That added to the domestic capacity
- 6 exceeded the demand increase during '03 and depressed
- 7 pricing. The import pricing was not just capacity
- 8 that was coming in, it was very low price, oftentimes
- 9 below their cost. Again, they have sometimes
- 10 protected home markets, they can export here without
- 11 fear of retribution by the U.S. marketplace, so they
- bring those materials in at whatever price they care
- to have, large, multi-national buyers are not going to
- pass up on it. They do the right thing, they take
- 15 that material and exaggerate the extent of it and push
- 16 it across all of our pounds to try to move our pounds
- in more competition on a global basis in an unfair
- 18 way.
- 19 VICE CHAIRMAN OKUN: And just before I turn
- 20 to Mr. Sherlock, if you could just comment, though, on
- 21 '04. In other words, I think what I've heard,
- 22 regardless of whether you attributed the decline in
- 23 subject imports to rising raw materials costs in Asia,
- the filing of a GSP petition or the filing of the
- 25 petition, I think we can look at the statistics and

- 1 say there are less imports in the market in '04 than
- there are in '03, but your profits don't show
- 3 improvement, even when the imports go out of the
- 4 market and that's what I'm trying to understand. What
- 5 happened in '04 in terms of pricing for you? And then
- 6 I'll go to Mr. Dewsbury again and then I'll turn to
- 7 the others.
- 8 MR. DEWSBURY: Mike Dewsbury with Wellman.
- 9 Our profits for '04 were negative, but our profits in
- 10 the second half of '04 were positive and, in fact, the
- 11 fourth quarter, which we just released, I believe,
- 12 last week, were the highest that we've had in the past
- 13 several years. So we turned a corner, really, at the
- 14 time of the issuance of the preliminary orders from
- this body. We turned a corner and began getting
- 16 increases in price. And so our third and fourth
- 17 quarter were not losing money. We gained share or we
- 18 gained price at that point in time.
- 19 VICE CHAIRMAN OKUN: Okay. Mr. Sherlock?
- 20 MR. SHERLOCK: Yes. I would just complement
- 21 what Mike said by saying that we were basically
- 22 recovering from 2003 in 2004 and the damage that we
- saw in our business was largely, for the most part,
- 24 concentrated in 2002 and 2003, so that when we went
- into 2004, in spite of the fact that the imports

- 1 volume were coming down in reaction to what we believe
- are the trade hearings, we were still in this catch-up
- 3 mode in 2004, trying to recover back to zero our
- 4 margins. In 2003 and 2002, we had to go very, very
- 5 negative to respond to the competitive pricing that we
- 6 were being faced with in those two years by the
- 7 importers.
- 8 MR. KINNER: Can I make one comment, please?
- 9 VICE CHAIRMAN OKUN: My red light is on, but
- 10 for completeness, can I ask him to respond?
- 11 CHAIRMAN KOPLAN: Let's complete the
- 12 questioning on it. Yes.
- 13 VICE CHAIRMAN OKUN: Thank you,
- 14 Mr. Chairman.
- 15 Mr. Kinner?
- 16 MR. KINNER: Yes, this is Hans Kinner with
- 17 Voridian. There's also a global overlay here and
- 18 I think it's very important for the commission to
- 19 understand 2004. I think Commissioner Pearson's
- 20 comments hit on it some, but 2004, there's three or
- 21 four things that are important to understand and one
- of them, of course, in 2003, in North America, there
- was an overcapacity situation, you're correct, and
- that does impact the marketplace, but there was a lot
- 25 of competitive activity also still from Asians in the

- 1 second half of '03 which had an impact of setting that
- 2 price at a low level towards the end of the year.
- Then in 2004, we saw unprecedented raw
- 4 material volatility that we've never seen in this
- 5 industry. We've never seen crude oil go to \$50 a
- 6 barrel, we've never seen the world with energy pricing
- 7 like we've seen in 2004, plus you had this commission
- 8 begin the dumping effort. So there was a lot of
- 9 uncertainty in the marketplace in 2004 that we've
- 10 never seen.
- Now, when you buy resin from Asia, you have
- to agree to a price, in a lot of cases, two months,
- maybe three months before you actually receive the
- 14 price. Somebody has to take that risk. That's a lot
- of risk in a volatile market like last year, with both
- the raws and the pricing and the duty and who knows
- 17 what's going to happen with the crude oil, so it
- 18 became a period of time when people had to become very
- 19 risk averse because if you made a bad decision on that
- 20 pricing, on the raw materials, on setting that price,
- 21 there's just no way you could recover from it. We saw
- that globally, those kind of risk averse types of
- 23 activities.
- 24 VICE CHAIRMAN OKUN: Okay. I appreciate
- 25 those comments.

- I know there were others, but since my red
- 2 light has been on --
- 3 CHAIRMAN KOPLAN: Mr. Adlam, I think, was
- 4 the only other one.
- 5 MR. ADLAM: Yes. This is Mark Adlam from
- 6 M&G. I would just add a similar comment, that
- 7 basically we got ourselves into a big hole at the end
- 8 of 2003 but the important thing to realize is there
- 9 were still imports in 2004 and even though the volume
- 10 was less those things were still undersold. So we
- 11 were facing underselling from the subject countries in
- 12 2004 as well which was preventing us from getting
- these record increases in raw materials, so they were
- 14 still present. They may have been less and the impact
- was they slowed our recovery, I would say, but in 2003
- the real damage was done.
- 17 VICE CHAIRMAN OKUN: Thank you very much.
- 18 I appreciate getting those comments.
- 19 CHAIRMAN KOPLAN: Commissioner Miller?
- 20 COMMISSIONER MILLER: Thank you,
- 21 Mr. Chairman.
- I sort of want to continue asking questions
- 23 along the line that Vice Chairman Okun was just asking
- 24 because some of it is understanding 2004 and I'm
- 25 really trying to reconcile your comments about pricing

- 1 with what I see in pricing in the staff report and
- 2 pricing data that you've used today in your charts.
- 3 Looking at this hearing, what you were
- 4 saying just now, okay, yes, I see the price increases
- 5 in the last half of 2004, but I sort of see those in
- 6 the context of seeing rising prices throughout our
- 7 period. So those didn't look different to me, because
- 8 it looked like it was a consistent rise over that
- 9 period of time. It didn't look like something
- 10 different than the general trend.
- 11 MR. TAYLOR: I'll try to give you a little
- idea. I mean, I'm involved a lot with buying raw
- materials today and if you literally look back over
- 14 the history of PET raw materials and you look back,
- 15 say, 10 years, you're going to see lots of peaks and
- 16 valleys related to oil pricing, natural gas and so
- 17 forth. If you go back into the mid '90s, raw material
- 18 costs were approaching 50 cents a pound, which is
- 19 where we're at today from a raw material standpoint.
- 20 If you go back into, say, a 2001 timeframe, if you
- 21 remember back, oil prices, I think they got down to
- 22 \$12, \$13 a barrel. I think the raw material costs for
- 23 product, PTA and MEG that goes into PET, reached --
- I don't remember the exact number, but somewhere in
- the low 20s. So from that point in, say, 2001

- 1 timeframe raw materials have been going up every year.
- 2 It was, say, 25 cents, which was maybe a historic low
- or close to a historic low in the early 2001-2002
- 4 timeframe, but it gradually built a couple cents here,
- 5 a couple cents here. It wasn't until we really got
- into -- I quess we saw the first sign of it in 2003.
- 7 Raw materials in first and second quarter of 2003 shot
- 8 up, I think, 10, 12, 15 cents in basically a six-month
- 9 period. But then overnight, beginning in, say, June,
- 10 July, they fell seven or eight cents. And then from
- 11 that point there was a slow, gradual increase in the
- 12 second half of 2003 and then the unprecedented rise
- 13 that we saw in 2004 to where, I think, raw material
- 14 costs today, I think they're like 55, 56 cents a
- 15 pound. So, you know, it is -- I mean, over a ten-year
- period, it's been up, it's been down, but for the
- 17 period of investigation, you're coming from pretty
- 18 much the low point on raw materials to the highest
- 19 peak we've ever had today.
- 20 COMMISSIONER MILLER: Okay. All right.
- 21 Mr. Dewsbury, you wanted to add something?
- 22 MR. DEWSBURY: Yes, I would. Mike Dewsbury
- 23 with Wellman. Just as a clarification, in this
- industry, you cannot look at price and get an
- 25 understanding of what's happening to the producers.

- 1 You have to look at what we call raw material margin.
- 2 That's our price minus our raw material costs, our
- 3 most significant piece. Now you'll see a trend that
- 4 tracks more the supply-demand in the injury that we're
- 5 talking about.
- 6 COMMISSIONER MILLER: Right. And
- 7 I understand. Clearly, the case that Dr. Manning
- 8 presented and the case that I take it you're asking us
- 9 to understand is this issue about, yes, prices are
- increasing, but not as much as raw materials, the
- ability to pass on the raw material price increase,
- and it's your view it's the imports that are keeping
- 13 you from being able to do that, correct? I've stated
- 14 your -- I know Dr. Manning in her presentation said in
- a competitive industry you should be able to pass on
- 16 the increases, the cost increases, and my reaction to
- that is sometimes yes, sometimes no. I mean, we see
- 18 industries here that have the ability to do that and
- 19 we see industries that don't have the ability to do
- 20 it. Imports may be a factor and the structure of the
- 21 industries will be a factor as well.
- I was still trying to understand the 2004
- 23 situation and the import drop and whether you would
- have us very much look at 2004 and say the import
- decline in 2004 is due to the petition. Now, the

- 1 Respondents have cited some evidence that has industry
- 2 CEOs talking about some of the raw material cost
- disadvantage that the U.S. producers had as compared
- 4 to the Asians may have improved over that period of
- 5 time. I'm sure you've seen them in their pre-hearing
- 6 briefs, those comments by Mr. Duff and Mr. Ferguson.
- 7 So other than just saying that the petition happened,
- 8 imports dropped, prices went up, do you have any
- 9 evidence of customers saying we're shifting back to
- 10 you because of the petition? I mean, something that
- is more than just the petition happened and imports
- 12 went down?
- 13 I'm kind of looking for more direct evidence
- 14 that that's why it happened, as opposed to the
- 15 statements of your own CEOs that in part attribute it
- 16 to raw material changes, cost changes. Am I making
- 17 sense? I'm sorry.
- 18 Mr. Kinner, maybe you want to comment, since
- 19 I did mention your CEO.
- MR. KINNER: Mr. Ferguson?
- 21 COMMISSIONER MILLER: Yes.
- 22 MR. KINNER: Yes. I know Brian Ferguson's,
- our CEO's, comments were mentioned quite a bit in the
- 24 Reliance paper, but one thing you have to realize
- 25 about Brian's comments also is that the PET business

| 1 | within Eastman Chemical Company is, I don't know, 20 |
|----|--|
| 2 | or 25 percent of our company, so a lot of times when |
| 3 | Brian is talking about raw materials, it's in a little |
| 4 | bit broader context than just PET. In fact, some of |
| 5 | those comments, he talks about propane and some of our |
| 6 | other businesses. But in general, the entire |
| 7 | petrochemical industry last year, we had unprecedented |
| 8 | price increases in volatility in base raw materials |
| 9 | and we've all seen that at the gas pump. We've never |
| 10 | seen \$55 crude oil before and those things are all |
| 11 | extremely real to us. We live that every day because |
| 12 | that's the biggest source of cost that we have. Last |
| 13 | year was just an incredibly volatile and hard to deal |
| 14 | with year globally for everybody in this kind of a |
| 15 | business. |
| 16 | So when you look at '04, you have to think |
| 17 | about that a little bit as the environmental backdrop |
| 18 | upon which you're seeing all these business things |
| 19 | play out, but I'll give you one example. For example, |
| 20 | in our polyethylene business, which we're also in |
| 21 | polyethylene, you know, we were able to pass through |
| 22 | costs considerably better than in this industry. |
| 23 | Although we were still hurt by that, we were able to |
| 24 | get more of those costs passed through in the market. |

But, okay, so you're asking why did these imports not

25

- 1 come in here and I think that's a really good question
- 2 because the key to when you look at this set of data
- 3 that you've got and you look at '03 and '03 is a
- 4 strange looking year because things changed a lot.
- 5 And we've had that discussion ourselves and part of it
- 6 is the duty, there's no question that when the duty
- 7 effort started people had to put in the back of their
- 8 minds these importers and the brand owners that buy
- 9 this product, somebody is going to have to potentially
- 10 pay for the duties or the potential duties and the
- 11 GSP. And, frankly, if you looked at most of the
- 12 consultants at the time, they were predicting that the
- 13 GSP would go through. Their intelligence to the
- 14 marketplace was that the GSP will happen, so that was,
- 15 I quess, the middle of last year.
- Is that right, Mike? I think it was the
- 17 middle of last year.
- 18 And then the dumping was still to be seen
- 19 whether that was going to go through.
- Now, the disruption in the raw materials
- 21 globally that was happening, again, threw a lot of
- 22 risk into Asia as well because what you have to
- 23 understand is a lot of the buyers in Asia, and we talk
- about Asia, Asia is a gigantic place, as you know,
- 25 have not historically used contracts, they have not

- 1 had very good relationships in some cases with their
- 2 suppliers.
- Now, I'm not aware of any of them that
- 4 didn't get all of the raw materials that they needed
- 5 when they needed them, but this was also a time in
- that region where there were some commercial practices
- 7 that suppliers were trying to clean up to some degree.
- 8 You also had the WTO rules were changing with China
- 9 this year. You saw that happen. There was a lot of
- 10 turmoil. This is the polyester market, so this is
- also related to polyester fiber. And with the rules
- changing for China, the fact that these quotas were
- 13 going away, that was a huge overlay in Asia because a
- 14 lot of these people also produce fiber. In fact,
- 15 fiber is their main business. So you had between the
- 16 raw material, the dumping, the WTO changes in fiber
- and polyester fiber, 2004, there were so many things
- 18 in the background going on in the environment that it
- 19 becomes hard to really sort out, you know, what really
- 20 happened and why did it happen this way.
- 21 COMMISSIONER MILLER: Okay.
- MR. KINNER: And that's, unfortunately, the
- 23 best explanation I've got.
- 24 COMMISSIONER MILLER: I appreciate that.
- 25 I know Mr. Dewsbury wants to make a comment. Maybe

- 1 Commissioner will give him the opportunity to if we
- 2 can't do it now or we can try.
- 3
 I'll finish up on that.
- 4 CHAIRMAN KOPLAN: I'm feeling very liberal.
- 5 Go ahead.
- 6 COMMISSIONER MILLER: You are?
- 7 CHAIRMAN KOPLAN: Yes. Go ahead.
- 8 COMMISSIONER MILLER: He's going to let you
- 9 answer on my lack of time, Mr. Dewsbury, so please.
- MR. DEWSBURY: Ms. Miller, simply to your
- 11 question, we did see an immediate pick up in business
- with the announcement of the preliminary findings of
- 13 this body. The customers never said it was because of
- 14 that, but raw materials was not moving at that point
- in time. Raw materials tend to move on a monthly
- basis. This happened within the week of this
- 17 announcement. More telling, the same customer told us
- 18 that one of the subject companies who has gotten a
- 19 free pass, they are not getting any duties, they told
- 20 us that company saw its phone ringing off the hook and
- 21 was completely oversold because of a switch from those
- 22 that had duties imposed to this company which had not
- 23 had any duties imposed.
- 24 COMMISSIONER MILLER: Okay. Thank you. And
- 25 if I can clarify, just so you understand where I'm

- 1 coming from, I think petitions and investigations have
- an effect on trade. I've found that many times. It's
- 3 business reality. So I don't question it, but --
- 4 I don't question it usually, but in the face of
- 5 statements by industry participants that suggest
- 6 there's another reason for the decline, then I'm
- 7 looking for some evidence of what you're saying. So
- 8 that's why, even though I generally would think yes,
- 9 there's some conflicting evidence on the record. I'll
- 10 give you the opportunity in your post-hearing
- 11 submission to show us otherwise.
- 12 Thank you. I appreciate it, Mr. Chairman.
- 13 CHAIRMAN KOPLAN: Sure.
- 14 Commissioner Hillman?
- 15 COMMISSIONER HILLMAN: Thank you.
- 16 I quess just following on on this further
- 17 evidence, part of the other problem that I quess I'm
- 18 having in terms of how to look at 2004 is a lot of the
- import dropoff to me looks like it occurred before the
- 20 petitions were filed. And I realize you're citing the
- 21 GSP petition issue as what's caused it, but that adds
- 22 another sort of level of -- help me understand why
- I should assume that the filing of a petition to
- 24 withdraw GSP was what was really driving it because
- 25 some of the import volume, it looked from the data,

| 1 | appeared to come out even before the antidumping |
|----|--|
| 2 | petition was filed. So I would share some of the |
| 3 | concern about I need to make sure I understand where |
| 4 | is there evidence in the record to suggest that the |
| 5 | fact that the imports came out of the market before to |
| 6 | some degree this case was even filed, how do we put |
| 7 | that into the context of everything that's been said? |
| 8 | So if there is further information, again, from the |
| 9 | market participants that focused on the filing of this |
| LO | GSP petition to help understand why imports came out |
| L1 | of the market, I think that would be very useful. |
| L2 | MR. HERTZBURG: Commissioner Hillman, just |
| L3 | one point. First, we agree that the information |
| L4 | available does indicate that there was a decline in |
| L5 | 2004 and that seems to be the case, but by no means |
| L6 | are we conceding that the imports were not having an |
| L7 | impact in the marketplace. We still believe the data |
| L8 | in our report and the information that if you look at |
| L9 | specific questionnaires will show significant issues |
| 20 | that relate to this case. And, again, I can't go into |
| 21 | the APO data in 2004. |
| 22 | We think the Thai example of how they |
| 23 | suddenly had the ability to get 30 million pounds |
| 24 | despite so called raw material prices in just before |
| 25 | critical circumstances might arise is very indicative |

- of the ability to turn the switch on whenever they
- 2 want to and we also believe that raw materials, as
- 3 Mr. Taylor just spoke, were going up guite
- 4 consistently through the POI and the Department of
- 5 Commerce's dumping margins and the information that
- 6 your Section D shows is that a lot of this product was
- 7 sold here without any regard to profit. And I think
- 8 what is so critical here is that these people are
- 9 trying to make a dollar, they're just trying to keep
- their employees alive, they're trying to make a
- 11 profit. It's basic business interest that's involved
- in this case.
- 13 You cannot make a profit when major
- 14 competitors are willing to sell volume. It's almost
- 15 like -- my dad was in business and unfortunately he
- understood that he'd like to sell a lot to the big
- 17 retailers and he didn't focus on the bottom line as
- 18 well as he should, that everything should have a
- 19 nickel profit in it. If these guys don't get profit,
- they cannot expand with the market, and those imports
- 21 largely came in without any relationship to the cost.
- 22 COMMISSIONER HILLMAN: Okay. Mr. Hertzburg,
- 23 I'm not sure that the commission has ever or it's
- 24 within our mandate to really look at what the costs of
- 25 production were overseas. I mean, that may be an

- issue for the Commerce Department in determining
- 2 margins. It's not relevant to our analysis.
- I understand it, obviously we've got to look at
- 4 whether these products undersold in the U.S. market
- 5 and whether that underselling had an effect, whether
- 6 prices were depressed or suppressed, but what that
- 7 does in terms of whatever the foreign costs of
- 8 production were, at least speaking for me, is not
- 9 relevant to our analysis. I understand the argument,
- 10 but I'm not sure what the relevance is to our analysis
- of the injury on the domestic industry.
- 12 I think we need to focus more on whether --
- again, what were the price effects and that's --
- 14 again, I'm trying to go back to understanding --
- I hear the story. What you're telling me is that you
- 16 were not able to increase your prices, because there's
- 17 no question -- this is an unusual case. Here we have
- 18 imports declining throughout the period and prices
- 19 rising. That is not a normal case. We don't normally
- 20 see a pattern of consistently increasing prices and
- 21 declining imports and say that that is a case of
- 22 material injury. That's not the normal pattern.
- Clearly, what you're telling me is this is a
- 24 case of price suppression, so I'm trying to make sure
- 25 I understand sort of where I can see that on the

- 1 record, which really gets me to some of the issues
- that we were talking about earlier in terms of how
- 3 prices get set.
- 4 You all have described that this issue of
- 5 your increases in your raw material costs were,
- I think as all of you described, unprecedented,
- 7 unusual, you're not normally seeing this level of
- 8 price increase in the period of time that you've seen
- 9 it. I think you, Mr. Taylor, were talking about -- or
- 10 maybe it was you, Mr. Kinner, I'm not sure, about this
- 11 pace at which these price increases or your raw
- 12 materials have occurred.
- 13 What I'm trying to understand is would you
- 14 expect normally to be able to pass on that level and
- that speed of a raw material price to your customers?
- 16 I mean, is it a normal business practice in this
- industry that no matter what happens in raw material
- 18 costs you are always able to pass them on completely
- 19 through to your customers in kind of real time basis?
- 20 I mean, obviously, this is a fast moving price
- 21 increase. Is that normal? I mean, would you always
- 22 assume this level of price increase from your cost can
- 23 be passed on that rapidly to all of your customers?
- MR. KINNER: May I?
- 25 COMMISSIONER HILLMAN: Sure.

| 1 | MR. KINNER: This is Hans Kinner of |
|----|--|
| 2 | Voridian, if I can attempt to answer that. |
| 3 | Commissioner Hillman, what you're talking |
| 4 | about is exactly what we hear from a lot of our |
| 5 | customers. We had 31 cents of price increase last |
| 6 | year. The PET price is as high as it's been in |
| 7 | something like over ten years. Now, the fact is our |
| 8 | suppliers look to us right now for our raw materials, |
| 9 | we're paying the highest prices we've ever paid and |
| 10 | they don't give us any option to say we want to pay |
| 11 | that or not. It's very analogous to when you go to |
| 12 | the gas pump and you want to decide if you're going to |
| 13 | fill your car up with gasoline, are you going to pay |
| 14 | \$2.50 when you used to pay \$1.25? That's exactly the |
| 15 | situation we saw last year. |
| 16 | Do we like to have to put this much price |
| 17 | increase in the market to stay at the same place and |
| 18 | have the kind of results we had in 2004? No. I can |
| 19 | guarantee you it affected my paycheck last year for |
| 20 | the results that we got in this business. |
| 21 | The dynamics of last year, you have to |
| 22 | understand the background of this environment of |
| 23 | energy, the cost structure, and it's something that |
| 24 | we're also having to make sure and pass through to our |
| 25 | customers. They don't like to take these price |

- increases either because ultimately the consumer on
- the store shelf has to be able to pay these things.
- 3 But our option is that we have to pass these costs
- 4 through and, if we can't with the extremely low to
- 5 nonexistent margins that we have, especially where we
- 6 started out in 2003, there is no way that we can pass
- 7 the cost through.
- And I'll just give you one example. In
- 9 2003, sitting in a customer's office in February, the
- 10 customer telling me -- because in 2003, we had some
- 11 significant volatility in raw materials as well, but
- 12 not like what we saw last year -- telling me they had
- a price from an Asian fixed for the entire year
- 14 irrespective of what raw materials did, asked me to
- meet that price and give them a fixed price for the
- 16 year. I could not do that.
- 17 My company could not exist that way.
- 18 Now, I don't know whatever happened, I don't
- 19 know if that contract was honored or not, but those
- are the kind of things that we've seen the last
- 21 several years and this raw material volatility --
- 22 really, it's been a price increase, it has not gone
- down, it has been another issue that we've had to deal
- 24 with.
- 25 COMMISSIONER HILLMAN: Thank you.

| 1 | Mr. Adlam? |
|----|--|
| 2 | MR. ADLAM: Yes. I'm Mark Adlam from M&G |
| 3 | Polymers. I guess one of the questions you're asking |
| 4 | is why are we saying that it's the subject importers |
| 5 | that are hindering our ability to increase prices. |
| 6 | And I think you have to look at the way we pass |
| 7 | increases through. |
| 8 | We not only have to get the increase through |
| 9 | to our direct customers, the converters, but they then |
| LO | have to get their increase through to the brand |
| L1 | owners. And so if you like, the converters have to |
| L2 | sell the concept of the price in the market to the end |
| L3 | users, to the people like Pepsi. And I guess what |
| L4 | happens and why the subject importers are so |
| L5 | devastating is that Pepsi will receive an offer, say, |
| L6 | from Futura Resin which is at very low prices, |
| L7 | undercutting sales, and then they're going to turn |
| L8 | around to the rest of the industry and say, well, why |
| L9 | should I accept your price increase? Here I can |
| 20 | physically buy resin, and I've done it, I'm actually |
| 21 | going to bring some resin into the country and I'm |
| 22 | buying it at a lower price than you guys, even though |
| 23 | you're supposed to be buying a lot more resin than I'm |
| 24 | buying from these people. |
| 25 | And so this very small quantity of resin is |
| | Heritage Reporting Corporation (202) 628-4888 |

- then used by Pepsi to leverage their suppliers and
- tell people that increases are not going to go
- 3 through. So a very small amount of resin has a huge
- 4 impact. We have a very, very concentrated market in
- 5 PET. There's a very few number of sellers. And if
- 6 you've got an importer who is willing to sell at below
- 7 cost, which we have demonstrated that these importers
- 8 are willing to do, the brand owners will use that
- 9 information and they will leverage not just us, but
- our customers as well, and they will prevent these
- 11 price increases. And that's what has happened in
- 12 swallowing up the increases of the raw materials. We
- are not able to pass them as quickly as we should have
- 14 been and that's the reason.
- 15 COMMISSIONER HILLMAN: Okay. I appreciate
- 16 those responses. Thank you.
- 17 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 18 Commissioner Lane?
- 19 COMMISSIONER LANE: I want to go back to one
- 20 of the earlier answers and I don't remember who was
- 21 talking about it, it might be -- I'm not sure.
- 22 Anyway, it's about Coke, Pepsi and Nestle. Now,
- explain to me where they fit into this whole industry.
- 24 Are you saying that they buy some of the
- 25 product themselves and then they convert it? Or just

- 1 explain to me how that works.
- MR. TAYLOR: I guess I'll give it a try.
- 3 It's Robert Taylor with Wellman.
- I guess the answer is yes to both of those.
- 5 I mean, Coke, Nestle are converters themselves.
- 6 Coca-Cola has two co-ops, Western Container and
- 7 Southeastern, that make the majority of the bottles
- 8 for the Coca-Cola system. Coca-Cola buys the resin,
- 9 Coca-Cola Bottling Sales and Services buys the resin
- 10 directly from those converters.
- 11 Coke also has a small percentage that's
- 12 produced at outside converters, such as the AMCORs and
- 13 stuff that you've heard mentioned earlier. And Coke
- does buy the resin and supply it to them through what
- we call tolling arrangements.
- Nestle is the largest independent water
- 17 company here in the United States. Coke and Pepsi, of
- 18 course, have their own water brands that are very
- 19 large. Nestle produces about half of their bottles
- for North America through their own manufacturing
- 21 plants. The other half is through tolling agreements
- 22 that they have with AMCOR that they actually purchase
- the resin, ship it to AMCOR and AMCOR tolls it.
- 24 From Pepsi's standpoint, the majority of
- 25 Pepsi's business is through four or five converter.

- 1 Those four or five converters would supply bottles to
- 2 Pepsi. Most of that, the resin is purchased through
- 3 the converters. Some of it is actually supplied
- 4 directly from Pepsi such as the Futura from India.
- 5 But overall, it's through those four or five
- 6 converters.
- 7 Like they mentioned earlier, Pepsi gets
- 8 prices from some of the Asian importers. They go back
- 9 and pressure these four or five converters who say --
- 10 let's say 50 percent of the Pepsi business is these
- 11 converters' business, but they also produce product
- for five, six, ten, a hundred different other
- 13 customers. When these converters go out and negotiate
- 14 pricing, their main concern is to cover their needs
- 15 for Pepsi, but indirectly that Pepsi price that
- 16 they're pushing these converters to cover is also
- 17 affecting the other 50 percent of these four or five
- 18 converters' business because they're negotiating one
- 19 price, one deal, trying to get the best deal they can
- for everyone.
- 21 So from a direct standpoint, about 50
- 22 percent of the resin used in the United States today
- goes into a Pepsi, Coke or Nestle bottle, but if you
- take this indirect influence, the other half of the
- 25 business that these four or five converters who, when

- they buy the resin to cover Pepsi, it's actually
- 2 almost 80 percent of the PET resin sold in the U.S.
- 3 gets back into that, indirectly or directly influenced
- 4 by these three larger converters. And when someone
- 5 goes to them and says I can get 200 million, 300
- 6 million pounds and they push it back through the whole
- 7 system, it can have a resounding effect on the whole
- 8 market.
- 9 COMMISSIONER LANE: Now, the four or five
- 10 converters that deal with Pepsi, are those in any way
- related to Pepsi or are they independent of Pepsi?
- MR. TAYLOR: They're all independent.
- 13 COMMISSIONER LANE: Now, 80 percent, then,
- of PET resin is determined by Pepsi, Nestle and Coke.
- 15 Is that right? I mean, the price.
- 16 MR. TAYLOR: The price. From a pricing
- 17 pressure standpoint. Fifty percent of the resin
- 18 that's actually used goes into a Coke bottle, a Pepsi
- 19 bottle, or a Nestle bottle directly. And then, like
- 20 I said, the other -- Mike mentioned earlier there's
- 21 eight large converters, two of those are the two Coke
- 22 co-ops, so the other six -- the extra resin that those
- 23 purchase, let's say 50 percent, which is about the
- 24 correct number, of their business is Pepsi business,
- 25 that other 50 percent is what makes up -- that's what

- takes it from that 50 percent level up to the indirect
- level of influence to about 80 percent.
- 3 COMMISSIONER LANE: And so when your raw
- 4 material costs increase and you try to raise your
- 5 prices to cover those costs, if Coke, Nestle and Pepsi
- 6 say no, then you have to do something else. Is that
- 7 correct?
- 8 MR. TAYLOR: That's correct. You always
- 9 have a choice and many times we've taken that choice.
- 10 No matter how much you try to push prices through into
- 11 the market, Coke, Pepsi and Nestle always come back
- 12 with the Asian option. When you look at the supply
- 13 situation in Asia, the subject countries, I think
- 14 there's a couple billion pounds, I think there's like
- a billion and a half pounds of excess capacity in the
- subject countries, there's 10, 11 billion as Hans
- 17 mentioned earlier with Asia in general, and when
- 18 somebody comes to you and says, hey, I can bring in
- 19 subject country imports 5 cents below your price, 4
- 20 cents below your price, there's a serious threat
- 21 there. I mean, both of the companies -- all three of
- the companies mentioned, they have people that they
- have stationed in Asia, the sole purpose of their job
- is to find ways and qualify Asian material from
- 25 subject countries and bring it here to the United

| 1 | States at the lowest price they possibly can. They |
|----|--|
| 2 | don't care if we make money, the Asians make money, |
| 3 | that's not in their job description one bit. |
| 4 | COMMISSIONER LANE: Okay. Thank you. |
| 5 | MR. SHERLOCK: Can I just add to that? |
| 6 | COMMISSIONER LANE: Yes. |
| 7 | MR. SHERLOCK: My observation, and this is |
| 8 | Tom Sherlock from DAK America, my observation was that |
| 9 | without this massive increase that we experienced in |
| 10 | the subject imports previously we had been able to |
| 11 | push through over a reasonable period of time our raw |
| 12 | material cost increases that globally are within plus |
| 13 | or minus a little, basically the same for all of us. |
| 14 | During the period of import build up, we |
| 15 | were experiencing very much like one of my competitors |
| 16 | here were suggesting, that these importers were |
| 17 | holding prices down, they were not allowing raw |
| 18 | material increases to go through in selling price. |
| 19 | They were offering longer term fixed price deals where |
| 20 | we could not even begin to respond to those because we |
| | |

This is the kind of thing that we're very, very concerned about and I think the major concern we have is the future. When these hearings are over, if

would absolutely drown in red ink if we were to

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respond to those.

| 1 | something isn't done about that, we are going to be |
|----|--|
| 2 | decimated because they're going to go straight back to |
| 3 | those predatorial kinds of pricing behaviors that were |
| 4 | taking place in 2003 and still existed in 2004, even |
| 5 | though the volumes have come down. This is the major |
| 6 | concern we have, it's really looking forward. |
| 7 | It was very, very damaging, we still have |
| 8 | not recovered from it, and we're trying our best to |
| 9 | recover from that and at the same time be competitive |
| 10 | in the marketplace, but clearly before this was taking |
| 11 | place we were able to recover our raw material cost |
| 12 | increases over a reasonable period of time. And that |
| 13 | changed during the period of inquiry for sure. |
| 14 | COMMISSIONER LANE: That brings me to |
| 15 | another question that I had. When you sell your |
| 16 | product to the converters, do you do this on a |
| 17 | contract basis, a spot basis, or exactly how do you do |
| 18 | that? |
| 19 | MR. SHERLOCK: For the most part, and I'm |
| 20 | just speaking for DAK Americas now. For the most part |
| 21 | we cover our commitments with contracts. In those |
| 22 | contracts we have specified our ability to move prices |
| 23 | during a period of contract. So they are not fixed |

with raw materials and with the market. Those prices

pricing contracts. They move, generally speaking,

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25

- 1 can move.
- In other words, if I have a contract let's
- 3 say for a year, that contract is not for a price for
- 4 one year. That contract is for a beginning price that
- 5 will move during that year with the market primarily.
- 6 COMMISSIONER LANE: Is your customer
- 7 required to take product from you for the period of
- 8 the contract?
- 9 MR. SHERLOCK: In order to receive the
- 10 price, yes. The generally speaking make a volume
- 11 commitment for a beginning price with an agreement to
- 12 change during the period of time per some criteria.
- 13 That's a very general statement, but that's basically
- 14 the way the contracts work.
- 15 COMMISSIONER LANE: Can your customer then
- 16 decide to pay less?
- 17 MR. SHERLOCK: Our customer can decide to
- 18 present us with a lower price and if we don't meet
- 19 that lower price they have the ability to release us
- in most cases.
- 21 COMMISSIONER LANE: Thank you.
- 22 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 23 Commissioner Pearson?
- 24 COMMISSIONER PEARSON: Mr. Kinner, I just
- 25 wanted to thank you for clarifying the complexity of

- 1 the marketplace in 2004. I the initial presentation
- 2 to this panel I had gotten the impression that the
- 3 marketplace was really quite simple and
- 4 straightforward and that wasn't entirely corroborated
- 5 by the data I had in front of me, so I appreciate
- 6 those comments.
- 7 Do PET plants require regular down time for
- 8 maintenance? Or once you get them up and running do
- 9 they just keep going?
- 10 MR. ADLAM: PET plants do require
- 11 maintenance. We can estimate that the industry can
- run I would say fairly comfortably at 95 percent or
- even a little higher than that, typically allowing for
- 14 maintenance shutdowns.
- 15 COMMISSIONER PEARSON: Is it the custom to
- 16 take an annual maintenance shutdown for welding or --
- 17 MR. ADLAM: No, it's not the custom to take
- 18 an annual shutdown. It just depends on the unit and
- 19 the requirements of that particular unit in terms of
- 20 maintenance. It varies across the industry, but some
- 21 of our units have run for seven or eight years without
- 22 requiring a maintenance shutdown.
- 23 COMMISSIONER PEARSON: But eventually you've
- 24 got to go in and --
- 25 MR. ADLAM: Eventually you certainly do,

- 1 yes.
- 2 COMMISSIONER PEARSON: Are there costs in
- 3 taking down time other than the lost production and
- 4 perhaps labor costs that aren't being utilized? Are
- 5 there other costs associated with the down time?
- 6 MR. DEWSBURY: Yes, you have maintenance
- 7 costs for the shutdown itself which would occur --
- 8 Again, a plant isn't necessarily just an entity. Our
- 9 plants contain seven lines which all operate
- independently, so one-seventh of a plant may go down
- 11 for a period of time. You'd have a
- maintenance cost and if you're not running those
- pounds during that period you've got some fixed costs
- 14 which don't go away. Your variable cost goes away but
- 15 your fixed cost remains so your overall cost for the
- 16 plant during a period of shutdown does increase
- 17 somewhat.
- 18 COMMISSIONER PEARSON: And under good
- 19 circumstances you can kind of plan in advance when
- 20 you'll take certain lines down.
- MR. DEWSBURY: Yes.
- 22 COMMISSIONER PEARSON: It sounds to me a
- 23 little more workable than taking down a blast furnace
- in a steel mill which we've learned some things about
- 25 too. Okay.

| 1 | Mr. Kinner, perhaps you're the person who |
|----|---|
| 2 | could best help me with this because I need to review |
| 3 | some organic chemistry and petroleum refinery |
| 4 | operation. It's been a long time since I studied much |
| 5 | about this. |
| 6 | I believe earlier that both aromatics and |
| 7 | olisens [ph] were mentioned as components for, is one |
| 8 | of them for ethylene glycol and the other for TPA? |
| 9 | MR. KINNER: Yes, sir. This is Hans Kinner |
| 10 | with Voridian. |
| 11 | Yes, sir. The two main raw materials for |
| 12 | polyester in general, both fiber and PET, are |
| 13 | terephthalic acid and ethylene glycol. Let's talk |
| 14 | about the terephthalic acid first. |
| 15 | Terephthalic acid essentially is an acid you |
| 16 | create by oxidizing paraxylene. Paraxylene is an |
| 17 | aromatic that comes out of a reformer in a refinery |
| 18 | where you take typically naphtha. You reform it into |
| 19 | an aromatic stream benzine, toluenexylenes. You |
| 20 | separate it out. So it's sourced out of what would |
| 21 | typically be called a high conversion refinery of |
| 22 | which the U.S. has a lot of capacity in high |
| 23 | conversion refineries since we use a lot of gasoline |
| 24 | as a percent of our total fuel mix. So that's the |
| 25 | bigger part of the molecule. |

- 1 The other part is ethylene glycol which
- 2 comes from ethylene. You oxidize ethylene, then you
- 3 turn it into a glycol. And ethylene glycol is
- 4 essentially produced all over the world. It's
- 5 produced in the U.S., significant volumes
- 6 historically. Most new production is located in
- 7 places in the world where they have low cost, trapped
- 8 natural gas so that they recover ethane, make it into
- 9 ethylene and then put it on ships. It's very easy to
- 10 transport.
- 11 COMMISSIONER PEARSON: That's a C4, C5
- 12 olafin?
- 13 MR. KINNER: No, C2 olafin derivative. And
- 14 both of those are very global in both movement and in
- the marketplace and in producers.
- 16 COMMISSIONER PEARSON: And the aromatics,
- then, that's a heavier compound?
- 18 MR. KINNER: The paraxylene, if you saw
- 19 paraxylene you would think that it's very similar to
- 20 qasoline in properties although it does actually sort
- of crystalize and freeze at I don't know, 45, 50
- degree, 40, 45 degrees, something like that.
- 23 COMMISSIONER PEARSON: So how many carbons
- 24 are we talking about?
- MR. KINNER: It's a C8.

| 1 | COMMISSIONER PEARSON: The reason for asking |
|----|--|
| 2 | is that I know in the United States there is some |
| 3 | considerable seasonality in refinery operations for at |
| 4 | least two reasons. One is the production of more |
| 5 | heating oil in the winter, and the other is the shift |
| 6 | in both the winter and summer to and from low |
| 7 | emissions types of gasoline that have lower read vapor |
| 8 | pressures in the summer. |
| 9 | Do those changes in refinery operations have |
| LO | an influence on the supply of your inputs? |
| L1 | MR. KINNER: They do a little bit. Just in |
| L2 | a very simplistic way to sort of explain that is that |
| L3 | the chemical industry, we buy feedstocks away from the |
| L4 | fuels industry and the fuels industry is many times |
| L5 | larger than the products that we purchase off of the |
| L6 | fuels marketplace for our petrochemical feedstocks. |
| L7 | The U.S. is blessed with a lot of very |
| L8 | complicated and flexible refinery operations so |
| L9 | they're able to change the way that they operate the |
| 20 | refineries so it essentially just becomes an alternate |
| 21 | value for somebody that owns a refiner. You can leave |
| 22 | aromatics in gasoline or you can convert it to an |
| 23 | aromatic and sell it into the chemical industry. So |
| 24 | there's got to be enough differential there constantly |
| 25 | for the refiners to make it worth their while to |

- 1 produce and recover petrochemical feedstocks.
- 2 But in the U.S. with the refinery structure
- 3 that we've had, so far that's not been a big issue.
- 4 Although last year you saw benzine supply/demand
- 5 change considerably. But with paraxylene, it's not
- 6 been an issue.
- 7 COMMISSIONER PEARSON: So you don't see much
- 8 seasonality in the U.S. supply of --
- 9 MR. KINNER: Not in the supply. We do in
- 10 the alternative values. In this time of the year when
- 11 they begin producing more gasoline to get ready for
- the qasoline season, typically, well you've seen that
- the gasoline prices are going up right now so the
- 14 alternate value for aromatics in the gasoline pool
- tends to increase. So we will see some pricing
- 16 pressure and we're seeing it right now, as a matter of
- 17 fact. Paraxylene prices are going up and they usually
- do, and then in the third, fourth quarter there's
- 19 usually less demand in the gasoline pool.
- 20 COMMISSIONER PEARSON: I assume there's
- 21 quite an active merchant market for imports of both
- 22 components.
- MR. KINNER: The U.S. is a fairly
- 24 significant, large exporter of paraxylene because of
- 25 the refinery system that we have. But ethylene glycol

- is moved pretty freely all over the world, although
- 2 we're fairly self-sufficient in North America.
- 3 COMMISSIONER PEARSON: Is there an argument
- 4 that the abundant supply of paraxylene, of TPA -- The
- 5 abundant supply in the United States, does that give
- 6 an advantage to the manufacture of PET resin here
- 7 compared to some other countries? Or is that too
- 8 strong to make that statement?
- 9 MR. KINNER: I apologize, Commissioner, I've
- 10 probably left out one step that in my midn -- Eastman
- is the only completely integrated producer of I guess,
- 12 well I quess DAK is as well, of PET. In other words
- we buy paraxylene and make PTA. Many of the people
- 14 sitting here actually buy PTA. So I've left out one
- important piece of the raw material chain which is the
- terephthalic acid itself. And so there's some
- 17 dynamics in the terephthalic acid market that are
- 18 fairly unique to the North America region. You have
- 19 to kind of understand the history of the terephthalic
- 20 acid market as it relates to the old Amoco way that
- 21 they have sold PTA in this marketplace which is
- 22 different than in some other regions, although that's
- 23 beginning to change.
- I don't know if that quite answered your
- 25 question or not, but the advantage -- So getting back

- 1 to your comment of advantage. Typically when we look
- at it you would look at freight, duties, those kind of
- 3 things. It's not really anything more than that. And
- 4 there will be some periods of time where one region
- 5 will be slightly different in price than another one,
- 6 but in general they really equilibrate fairly quickly.
- 7 There's a lot of arbitrage between regions if the
- 8 price gets out of whack, and in fact there are prices
- 9 set globally based on say Asian price. It has a very
- 10 big influence on setting raw material prices globally.
- 11 COMMISSIONER PEARSON: So the market works
- fairly well such that there is no structural advantage
- over time to produce PET in any one portion of the
- 14 world or another.
- MR. KINNER: Not really, no. There's
- 16 significant arbitrage in the feedstock markets to keep
- it fairly equilibrated.
- 18 COMMISSIONER PEARSON: My time has expired.
- In the spirit of the way we've been running it today,
- if anybody else wanted to add a comment here, please
- 21 do it now briefly.
- 22 (Laughter).
- 23 CHAIRMAN KOPLAN: It's okay. I'm feeling
- 24 very kindly.
- MR. DEWSBURY: I think Hans Kinner -- This

- is Mike Dewsbury with Wellman. I believe Hans Kinner
- 2 answered that very accurately.
- 3 PTA, there is arbitrage. There are three
- 4 markets. There's the European market, the Asian
- 5 market and the U.S. market, and over time there are
- 6 differences in the pricing level of PTA, terephthalic
- 7 acid, in those regions. At times the U.S. market is
- 8 advantaged, at times it is disadvantaged as Europe and
- 9 Asia could be advantaged and/or disadvantaged. It
- really flows, depending on supply/demand and the
- 11 vagaries of how PTA is traded, either on contract or
- spot basis, and it fluctuates by month, by quarter, by
- 13 year, across that market.
- 14 But there is no inherent advantage or
- disadvantage of any of the producers globally.
- 16 COMMISSIONER PEARSON: Thank you very much,
- 17 and thank you, Mr. Chairman.
- 18 CHAIRMAN KOPLAN: Sure. And I'm finding
- 19 your answers very helpful. I appreciate your
- 20 responses thus far.
- I know, Mr. Hertzberg, you said you were
- 22 going to sit back and let your witnesses do the
- 23 talking but I'm going to come at you with one. That's
- 24 sort of a followup to something that Commissioner
- 25 Pearson got into I think on his first round.

| 1 | What I'm referring to is your pre-hearing |
|----|--|
| 2 | brief asserts at page 48, and I quote, that "In 2003 |
| 3 | and 2004 the combination of competition from low |
| 4 | priced subject imports and rising production costs |
| 5 | caused the domestic industry to experience a |
| 6 | cost/price squeeze." |
| 7 | Now according to the data in the staff |
| 8 | report at Table C-1, in fact in both 2003 and 2004 the |
| 9 | average unit value of non-subject imports was lower |
| LO | than the average unit values of subject product from |
| L1 | both India and Taiwan. And in 2004 the volume of non- |
| L2 | subject imports actually exceeded the volume of |
| L3 | cumulated subject imports. |
| L4 | Why should this cost/price squeeze to which |
| L5 | you refer be attributed to subject imports rather than |
| L6 | the global supply of PET resin? |
| L7 | MR. HERTZBERG: We will address in our post- |
| L8 | conference brief specifically some of those |
| L9 | relationships. |
| 20 | I think part of the issues again relate to |
| 21 | data issues. We have raised what we would consider to |
| 22 | be quite a serious methodological error related to the |
| 23 | way a particular major purchaser reported its data and |
| 24 | how it was used in the staff report which we think has |
| 25 | a large influence on some of the results that you have |

- obtained and we've raised that directly with the staff
- 2 report both informally and more formally through the
- 3 brief.
- 4 We think that some of the findings in the
- 5 staff report are influenced by those kinds of issues.
- 6 We pointed out, for example, that if the one
- 7 methodological change that we felt quite strongly
- 8 about was made, a number of instances in which
- 9 underselling was not found for particular country
- 10 would change quite dramatically in the staff report.
- 11 Another example is just the one we put up on
- the board at the beginning of the talk where in
- another part of the staff report there is clearly
- 14 significant underselling shown and yet you're getting
- 15 different, and again I'm constrained by the
- 16 confidentiality, you're getting different conclusions
- drawn in other sections of the staff report.
- 18 CHAIRMAN KOPLAN: Why don't you do this the
- 19 post-hearing.
- 20 MR. HERTZBERG: I think I have to.
- 21 CHAIRMAN KOPLAN: But you can understand the
- 22 basis of my question. I'm looking at Table C-1 and
- what's in there and that causes me to ask this.
- 24 MR. TAYLOR: Excuse me, one thing I wanted
- 25 to add to Mr. Hertzberg and maybe Mark can follow up

- 1 on this later.
- 2 CHAIRMAN KOPLAN: Can you please identify
- 3 yourself again?
- 4 MR. TAYLOR: It's Robert Taylor with
- 5 Wellman.
- One of the things you mentioned was the non-
- 7 subject imports and Mark can probably talk a little
- 8 more on this but a lot of what you're seeing with the
- 9 non-subject imports is actually shipments that are
- 10 transfers between different divisions within the same
- 11 company. The prices that you're seeing on the import
- data for those non-subject imports are not actually
- direct sales to the end user that the subject imports
- 14 are, it's actually transfers internally. I know Mark
- can probably give you some more details on that.
- 16 CHAIRMAN KOPLAN: Mr. Adlam?
- 17 MR. ADLAM: It's Mark Adlam from M&G.
- 18 Certainly all of our imports from Mexico
- 19 will be transferred at an internal transfer price so
- 20 yes, the selling price is significantly more than the
- 21 transfer price.
- 22 CHAIRMAN KOPLAN: Could you both quantify
- that for me for purposes of post-hearing, what you're
- 24 saying? If you can document that. I mean I understand
- 25 what your argument is, but if you can document it and

- 1 quantify it I'd appreciate it.
- 2 MR. ADLAM: Sure.
- 3 CHAIRMAN KOPLAN: Will you do that, Mr.
- 4 Taylor or Mr. Adlam?
- 5 MR. TAYLOR: Yes.
- 6 CHAIRMAN KOPLAN: This is a followup I think
- 7 to something Commissioner Miller had touched on
- 8 actually.
- 9 In the preliminary phase of these
- 10 investigations it was alleged that the difference
- 11 between raw material costs in the United States and
- 12 Asia gave an advantage to subject producers but that
- 13 this cost advantage was narrowing over time. My
- 14 question is to Mr. Kinner or Mr. Dewsbury. Have
- 15 prices for raw materials risen faster in Asia over the
- period of investigation as alleged, erasing a cost
- 17 advantage that subject producers enjoyed early in the
- 18 period? The PET Users Coalition claims this is a
- 19 result of high Chinese demand for paraxylene and PTA.
- 20 In addition, have increases in the cost of
- 21 bunker fuels used by ocean freight liners adversely
- 22 affected shipping costs from Asia because PET resin is
- a low value product shipped in bulk?
- 24 If I could hear from Mr. Kinner and Mr.
- 25 Dewsbury on this.

| 1 | MR. KINNER: Yes, sir. I'd be glad to try |
|----|--|
| 2 | to answer that. |
| 3 | As we talked just a minute ago about the |
| 4 | very commodity nature of the raw materials that go |
| 5 | into PET, even moreso of a global commodity, they're |
| 6 | subject to the swings and the cycles of a normal |
| 7 | commodity. So yes, there are different pricing swings |
| 8 | that are the result of supply/demand situations in any |
| 9 | given region. |
| 10 | Right now probably beginning about the |
| 11 | middle of last year both MEG in particular was hitting |
| 12 | the part of its cycle where it, more in balance with |
| 13 | demand than it has been in quite some time and you've |
| 14 | seen prices of MEG globally increase significantly and |
| 15 | you've also seen margins in that product increase. |
| 16 | You've seen the same thing with paraxylene and this |
| 17 | year you're seeing the same thing with PTA which are |
| 18 | all the main building blocks for polyester. |
| 19 | Asia in particular has probably seen a |
| 20 | little bit more tightening than the rest of the world. |
| 21 | Again, for some of the comments we made earlier in |
| 22 | that the U.S. is a little bit more structurally |
| 23 | balanced because of the refinery structure that we |
| 24 | have. So exports are having to increase from say here |

to Asia and so you've got a little bit more freight

25

- 1 cost that's built into the raw materials.
- 2 So when you look at this over the course of
- a cycle the Asians were probably slightly advantaged
- 4 in the past. Maybe the last 12 to 18 months they've
- 5 been slightly less advantaged and in the next 12 to 18
- 6 months it will go back to say more where it was
- 7 historically as they build huge new plants for both
- 8 ethylene glycol, PTA, and paraxylene.
- 9 So I think it's mostly some of the normal
- 10 commodity cycle that you're going to see in these
- 11 kinds of products, and you do see some regional
- 12 differences then that become evident primarily, I
- would say, boundaried by the difference in
- transportation costs to haul these things from one
- region to the other. That's sort of the raw material
- 16 piece.
- 17 The other piece that they're talking about
- 18 with regard to freight, we know what the trade flows
- 19 are like between Asia and the West.
- 20 CHAIRMAN KOPLAN: You're referring to the
- 21 bunker fuel issue?
- MR. KINNER: Yes, sir. Well, bunker fuel
- and then just freight in general. You're probably
- familiar with that. You know that freight rates have
- 25 gone up.

- 1 CHAIRMAN KOPLAN: I appreciate that.
- 2 Mr. Dewsbury?
- MR. DEWSBURY: I think Mr. Kinner -- This is
- 4 Mike Dewsbury, Wellman.
- 5 Mr. Kinner answered the changes in raw
- 6 material pricing I think quite well. It did have an
- 7 impact. I think Commissioner Miller was trying to
- 8 discern is it just the dumping. Certainly the Asian
- 9 raw material costs have gone up as have ours, and at
- 10 this point in time theirs have gone up marginally more
- 11 than ours have.
- The case still remains, though, the subject
- 13 companies have been dumping here. Their ability to
- dump what we showed in our charts is limited by their
- 15 raw material costs. They go down to the place -- They
- 16 have to pay real dollars, raw materials -- paraxylene
- 17 and glycol are sold on a U.S. dollar basis. They have
- 18 to pay U.S. dollars for that material. They don't do
- 19 it on credit.
- 20 When they sell that raw material they have
- 21 to replace that raw material. When that raw material
- 22 cost goes up that sets the floor at which they can
- 23 dump at.
- 24 The other costs, their added costs, they
- 25 seem to not care about. And so yes, we have seen,

- they have had an impact by the rising -- It hasn't
- 2 stopped the dumping, it's just raised the level at
- 3 which they dump at.
- 4 CHAIRMAN KOPLAN: Thank you.
- 5 Mr. Adlam, I see you nodding. Do I take it
- 6 you agree with everything Mr. --
- 7 MR. ADLAM: Yes, I agree with everything
- 8 Mike was saying for sure.
- 9 CHAIRMAN KOPLAN: Thank you.
- 10 Vice Chairman Okun?
- 11 VICE CHAIRMAN OKUN: Thank you, Mr.
- 12 Chairman. I know a number of the issues that I'm
- interested in have been covered. I think I just had a
- 14 few more follow-up questions.
- One, Mr. Hertzberg, I would join in
- 16 Commissioner Hillman's comments to you regarding, when
- 17 I read the brief a lot of what was in there to me on
- 18 kind of the fully loaded value and some of the
- 19 comparisons you were making seemed a lot like what
- 20 Department of Commerce would care a great deal about,
- 21 but that the ITC needs to, once the Commerce
- 22 Department has made those findings then we are looking
- at those subject imports and the prices they're
- selling in here and the underselling and the impact.
- 25 So that's what I think is relevant.

- 1 Dr. Manning looked like she had her hand up
- 2 after Commissioner Hillman's questions, so I was going
- 3 to go first to her for what her comment was and then
- 4 I'll come back to you.
- 5 MR. HERTZBERG: I agree, it should always be
- 6 ladies first.
- 7 MS. MANNING: First I wanted to say that
- 8 with respect to Commissioner Hillman's question
- 9 regarding, about the subject imports going down.
- 10 There is some information which we can address in the
- 11 post-conference brief regarding, that may in fact give
- 12 you some indication of the impact of the GSP on the
- decline in subject imports.
- 14 With respect to your question, when you have
- products being sold at what in classic economics would
- 16 be considered predatory levels, that is being sold
- 17 below your variable cost, and you're competing against
- 18 producers that have very similar variable costs, they
- 19 do affect this industry.
- It forces basically, in a commodity type
- 21 market, it forces this industry to be pricing, all
- 22 market prices to be at or below variable cost in order
- 23 to be able to compete.
- 24 This is the problem that this industry has
- 25 had. When you're engaged in predatory pricing such as

- 1 these subject imports have had, these domestic
- 2 producers have not been able to recover even their
- 3 variable costs, or they've been able to only raise
- 4 prices slightly above their variable cost.
- 5 I'm not saying that this industry itself has
- 6 engaged in predatory pricing. What I'm saying is that
- 7 because many of these subject imports are engaged in
- 8 predatory-level prices in the United States market, it
- 9 is negatively impacting this industry's ability to
- 10 recover their own costs and hence the lower
- 11 profitability that you're seeing.
- 12 VICE CHAIRMAN OKUN: Again, all I'm saying
- is that for me dumping doesn't equal injury. The
- 14 purpose of the ITC is to look at the record and
- determine whether what you're saying is in fact true
- and so I want to talk a little bit about the pricing.
- 17 Mr. Hertzberg, you had another comment.
- MR. HERTZBERG: I really do want to address
- 19 this because I think that, and I was a mid-level law
- 20 student, but I did teach for a short time so I have
- 21 some legal teaching credentials.
- I think the Commission is not constrained to
- fail to look at what is happening with regard to cost
- 24 and how Respondents are dealing with cost. There is
- 25 nothing in your statute that prevents you from looking

- 1 at whether the participants in the market are earning
- 2 profits or not. If it's relevant for the domestic
- industry why isn't it relevant for the people who are
- 4 shipping the goods into the United States?
- 5 You are supposed to look at what the causes
- of injury are and you have great breadth in looking at
- 7 that. In fact the Department of Commerce doesn't
- 8 really measure the extent to which, other than through
- 9 its dumping calculations in general, what they
- 10 actually look at is below cost sales in the home
- 11 markets, and then they throw those out to get to a
- 12 reference point if they find they're below cost and
- there are enough of them in making the comparisons
- that you actually get a percentage on. But they don't
- measure the results on each U.S. import or for the
- 16 U.S. imports from the Respondents.
- I just have to strongly emphasize what Dr.
- 18 Manning had to say with regard to the impact of the
- 19 kind of pricing that we have seen fits right into
- 20 exactly what you're supposed to do in looking at
- 21 causation and you can't ignore that aspect of the
- imports that are coming into the U.S..
- VICE CHAIRMAN OKUN: Let me turn to the
- 24 pricing data.
- In response to an earlier question you

- 1 talked about one of the problems you have with the
- data in the staff report regarding a large purchaser
- of subject imports and I'm trying to make sure that I
- 4 understand what you're -- You talked about the
- 5 methodology which you said would then change, and I
- 6 want to make sure I understand, after having looked at
- 7 it.
- If the methodology you're talking about is
- 9 that you want us to compare the import price with what
- 10 a domestic producer would sell PET resin to a
- 11 converter for. Is that the comparison you think is
- 12 relevant?
- 13 MR. HERTZBERG: The one major instance where
- 14 we raised that, it was a very specific instance and it
- is protective order information. But what happened in
- that particular instance, I'm actually not sure I can
- 17 get into it publicly.
- 18 VICE CHAIRMAN OKUN: That's fine. For
- 19 purposes of post-hearing when you're looking at the
- 20 pricing which you take issue with and the pricing
- 21 which you would like us to compare for purposes of the
- 22 underselling analysis. If you could look to
- 23 Commission precedent and see if there is something in
- 24 Commission precedent you could point to as the
- 25 Commission having done something similar, I would

- 1 appreciate that.
- 2 If not, obviously we'll listen to your
- 3 argument. I think the Commission is at this point
- 4 seeing a fair amount of direct importer pricing and
- 5 where there are different levels of trade a
- 6 traditional underselling analysis has problems I
- 7 think. You can't just put different levels of trade
- 8 and say therefore this is the underselling -- In my
- 9 point of view.
- 10 So I'm trying to say is there precedent for
- what you're asking us to do? If not, what would you
- 12 point us to to justify the analysis you'd like us to
- 13 undertake.
- MR. HERTZBERG: I think all we're really
- asking you to do is what you usually do very well in
- 16 all the cases and that is to look where the exact
- 17 point of competition is. What I think the problem
- 18 relates to is that you have certain purchasers that
- 19 have multi-facets in this industry. So there are
- instances where a particular purchaser might be
- 21 importing for its own account and then might be
- 22 supplying that information, that PET resin to a
- converter in a tolling type of operation and then
- 24 receiving back the bottles.
- 25 In that kind of an instance the price at

- which the buyer buys the merchandise from the exporter
- is a very relevant price that has to be compared with
- 3 what the U.S. industry is trying to sell to the same
- 4 buyer at that level.
- 5 Now that same purchaser may have completely
- 6 other commercial relationships where it would be
- 7 inappropriate to make the price comparison at that
- 8 level. Again, the one instance is a very large
- 9 instance but it's laid out in the brief and we think
- it's very clear both as a matter of commerce, as a
- 11 matter of law, that our analysis is correct.
- 12 VICE CHAIRMAN OKUN: Again, if you can just
- address the issues that I raised earlier in my
- 14 question with regard to that I'd appreciate that.
- MR. HERTZBERG: That's great, thank you.
- 16 VICE CHAIRMAN OKUN: Also just for post-
- 17 hearing I think in some of the questions I raised and
- 18 some of my colleagues, there are a number of, in the
- 19 Respondent's post-hearing brief and I'm sure we'll
- 20 hear it this afternoon, the discussion of these
- 21 earnings conference calls by Wellman and Eastman in
- 22 particular. And again, to me, I look back over and it
- looks like many of them are specific to PET resin. So
- I hear what you're saying, Mr. Kinner in terms of
- 25 you've got a CEO who's talking about a business where

- different things are going on, but if you could just
- 2 respond in post-hearing on the specifics of those
- 3 statements and how they relate to the arguments you've
- 4 made here to the extent that Respondents raise a
- 5 number of inconsistencies.
- 6 MR. HERTZBERG: We'd be happy to do that.
- 7 VICE CHAIRMAN OKUN: Mr. Kinner, let me go
- 8 back to you just on raw material. There's been quite
- 9 a bit of discussion about it and I think I understood
- 10 what your responses were, but the one thing I think it
- 11 was Commissioner Miller had mentioned, which is is
- this an industry where we should expect you to be able
- to raise your prices to cover raw material costs in
- what was, as you've described it, kind of a remarkable
- 15 year in '04 where prices were going up, and how that
- 16 would compare. To me it relates to what the demand
- for your product is whether you can do that.
- 18 So my yellow light's on, but I don't know if
- 19 there's anything additional you wanted to say on that.
- 20 You had made a number of comments about it.
- 21 MR. KINNER: Thank you. Again, 2004 is
- 22 going to be a very important year for I think the
- 23 Commission to try to get a flavor for and understand
- 24 because the numbers in that year look funny in some
- 25 ways that you've already noticed.

| 1 | What you have to realize, again, is that in |
|----|---|
| 2 | 2004 raw materials increased pretty much every single |
| 3 | month for about nine or ten months in a row. I think |
| 4 | we didn't get any relief until maybe December. We saw |
| 5 | \$55 crude oil, for example. |
| 6 | What happened is we increased the price, you |
| 7 | saw the price of PET going up rapidly all during that |
| 8 | year, yet you saw what the profitability of this |
| 9 | industry looked like. I think it was Commissioner |
| 10 | Hillman that mentioned that you raised the price, we |
| 11 | don't understand this, but it's really what Mr. |
| 12 | Dewsbury talked about in that what we look at, |
| 13 | absolute price is really not the driver of our |
| 14 | business. It's the margin between what we pay for raw |
| 15 | material since they are 70-85 percent of our cost |
| 16 | structure and our selling price. So we have to be |
| 17 | able to almost immediately pass that price increase |
| 18 | through. |
| 19 | Last year, if you can put this in remarkable |
| 20 | terms, we had approximately 31 cents of price |
| 21 | increases that we announced and that is not something |
| 22 | that we like to do in the marketplace but we were |
| 23 | absolutely forced to do that because you saw where we |
| 24 | were at the beginning of the year as far as the |
| 25 | profitability of this industry and we were just never |

- able to catch up. You can only raise the price and
- 2 get it through the marketplace and get it through this
- 3 entire value chain so quickly.
- 4 So that was really one of the things that
- 5 hurt us bad in 2004 was just the ability to catch up
- 6 with how fast the raw materials were increasing.
- 7 Twelve months in a row.
- 8 VICE CHAIRMAN OKUN: My red light's on.
- 9 Thank you, Mr. Chairman.
- 10 CHAIRMAN KOPLAN: Commissioner Miller?
- 11 COMMISSIONER MILLER: Thank you, Mr.
- 12 Chairman.
- 13 Let me also just say that I'll be interested
- in your responses to Vice Chairman Okun regarding the
- appropriate level for making price comparisons. I
- 16 think that is an issue that I share.
- 17 When I look at what you presented in your
- 18 pricing analysis in the tables that you pulled from
- 19 Appendix D, to me those are two different levels of
- 20 trade that you showed for the domestic price and the
- 21 importer price. It's not clear to me that's an
- 22 appropriate comparison.
- MR. HERTZBERG: Now that comes as a real
- surprise to me if you're talking about the table we
- 25 showed here?

| 1 | COMMISSIONER MILLER: Right. |
|----|--|
| 2 | MR. HERTZBERG: As we were informed, that |
| 3 | comes directly from the, the domestic side of that |
| 4 | came from the purchaser questionnaires, so it |
| 5 | represents the domestic prices to the purchasers and |
| 6 | the import side of that came from the importer sales |
| 7 | in the United States. So it's the same level of |
| 8 | trade. That's how it was explained to us. |
| 9 | COMMISSIONER MILLER: That's not my |
| 10 | understanding. My understanding is those are two |
| 11 | different levels of trade in terms of what is |
| 12 | expressed as a purchaser price versus the importer |
| 13 | price. |
| 14 | But you understand this is the issue we're |
| 15 | trying to clear up. I'll give you the opportunity to |
| 16 | do it in the post-hearing brief. |
| 17 | MR. HERTZBERG: We'll do that. |
| 18 | COMMISSIONER MILLER: A couple of you, Mr. |
| 19 | Kinner and Mr., I think it was you, Mr. Dewsbury, both |
| 20 | have referenced analysts reports. Are there analysts |
| 21 | in the industry that are commonly looked to, reports |
| 22 | that are commonly looked to by the industry in terms |

of discussions? You cited them several times in the

testimony this morning and that's why they caught my

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24

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attention.

| 1 | If there are and if there are reports that |
|----|--|
| 2 | can be submitted to the Commission, particularly to |
| 3 | the extent you've been citing them and citing parts of |
| 4 | them, I find those kinds of things interesting, but I |
| 5 | don't like to just hear from pieces of them. I want |
| 6 | to make sure that I'm getting a comprehensive view. |
| 7 | As soon as I say that, I'm not asking you to |
| 8 | submit mountains. So if there is a reasonable amount |
| 9 | of information that can be submitted, analyst reports |
| 10 | over the period of investigation, I would find that |
| 11 | interesting to see. Again, it's because you've been |
| 12 | quoting them today in particular that I wanted to ask |
| 13 | that question. |
| 14 | MR. HERTZBERG: I think I followed you on |
| 15 | that and we'll certainly look at the transcript too. |
| 16 | COMMISSIONER MILLER: It's one of those |
| 17 | moments when you have to be careful what you're asking |
| 18 | for. |
| 19 | MR. HERTZBERG: We'll certainly try to |
| 20 | comply. |
| 21 | COMMISSIONER MILLER: I don't want to ask |
| 22 | for mountains of reports. |
| 23 | MR. HERTZBERG: Commissioner Miller, can I |
| 24 | go back just one second to the discussion we just had. |
| 25 | It does upset me that we're on very different wave |

- 1 lengths on that.
- 2 That chart came right our of Appendix D so
- 3 it's comparisons that the staff drew with regard to
- 4 underselling.
- 5 COMMISSIONER MILLER: But I think there's a
- 6 reason it's in Appendix D as opposed to being in the
- 7 pricing chapter in the report. The staff will provide
- 8 us mountains of information even when they don't think
- 9 it's a direct comparison. The information is there
- 10 for us to use and take what we may out of it, but they
- 11 may not present it as a direct comparison if they
- 12 don't believe it is exactly that, a comparison of the
- 13 same level of trade.
- 14 MR. HERTZBERG: We will go into that, and we
- did make inquiry and as it was explained to us, that
- 16 was a direct comparison.
- 17 COMMISSIONER MILLER: All right. I may have
- 18 it wrong.
- MR. HERTZBERG: That's why we're here.
- 20 COMMISSIONER MILLER: There's a lot of
- 21 information here.
- MR. HERTZBERG: That's why we're here.
- 23 COMMISSIONER MILLER: Okay.
- 24 With that I think given the hour, and we've
- 25 had a lot of questions, I won't pose any more to you.

- 1 There's been a lot of interesting information,
- 2 interesting testimony. I appreciate all of the
- 3 knowledge you've shared with us today.
- 4 Thank you.
- 5 CHAIRMAN KOPLAN: Thanks.
- 6 Commissioner Hillman?
- 7 COMMISSIONER HILLMAN: Thank you.
- 8 Mr. Hertzberg, along with the response to
- 9 Commissioner Okun and Commissioner Miller on the
- 10 pricing comparisons, I guess I would ask similarly for
- 11 you to brief the issue of the way that you've
- 12 suggested that we look at the financial data. As I
- read your brief, you're presenting results of what you
- term a same store sales methodology as a different way
- of looking at the financials.
- 16 Again, I would ask the same kind of
- 17 question. Exactly how did you do it, why did you do
- 18 it, and why should we use this analysis as opposed to
- 19 the traditional financial analysis that the Commission
- 20 always does. Again, I think more appropriately for a
- 21 post-hearing brief.
- MR. HERTZBERG: That's fine, although I will
- rely heavily on Dr. Manning for that.
- 24 COMMISSIONER HILLMAN: I appreciate that.
- I also wondered if you could comment on any

- 1 third country antidumping or countervailing duty
- investigations that you're aware of, particularly in
- 3 Malaysia or Brazil. As you may know in the Steptoe
- 4 brief there were some issues raised with respect to
- 5 Malaysia. So again, I don't want to go into any
- 6 confidential information or anything else, but if
- 7 there is any information on third country antidumping
- 8 or countervailing duty investigations involving PET
- 9 resin, I would appreciate your responding to it in the
- 10 post-hearing.
- MR. HERTZBERG: That's fine.
- 12 COMMISSIONER HILLMAN: Also, I noted in your
- tables on subject country imports and in other tables
- 14 you have put in 2000 and 2001 data. Obviously as
- we're all struggling to sort through what's the most
- 16 appropriate data to look at, you've suggested that the
- 17 drop in subject imports in 2004 from your perspective
- is very much affected by the petition being filed.
- 19 Often in cases in which there are strong
- 20 allegations made that the level of imports is very
- 21 affected by the filing of a petition we place less
- 22 weight on post-petition data on the theory that it has
- 23 been tainted by the filing of the petition and
- therefore we place less weight on it.
- In this instance because of the timing of

- the filing, that to some degree means we're not
- 2 looking at any 2004 data.
- If the Commission were to do that, place
- 4 less weight on the 2004 data, and I'm not suggesting
- 5 we will or we won't, but if we were to do that, in
- this instance would it then be appropriate or not to
- 7 pull in 2001 data from the prelim?
- 8 Again, I would ask you to brief that for the
- 9 post-hearing brief because I don't want to go into
- 10 what all that data is or isn't, but I would ask you to
- 11 take a look at whether you think that is appropriate
- in this instance and to brief that in the post-hearing
- 13 brief.
- 14 MR. HERTZBERG: I'm happy to do it in the
- 15 post-hearing brief.
- 16 COMMISSIONER HILLMAN: I quess my final
- 17 question is more to the industry to make sure, again,
- 18 I'm pulling all this together and understanding it.
- 19 Because I'm trying to square a lot of the information
- 20 with the data that we have on the record and make sure
- 21 I'm coming away with an accurate picture.
- 22 Clearly you're describing this as a
- commodity product in which the subject imports are
- 24 competing your large volume purchasers. These three,
- 25 the Pepsi, Coke and Nestle Water. These are big, big

| 1 | players, | the | imports | are | very | much | competing. | You've |
|---|----------|-----|---------|-----|------|------|------------|--------|
| | | | | | | | | |

- 2 all described a number of instances in which you were
- 3 presented with the meet this price, and you've
- 4 described a number of instances in which the request
- 5 was meet this price for the entire year contract, and
- 6 you're describing that you couldn't go there so you
- 7 did not in fact lower your prices to meet this
- 8 competition.

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I will say when I've heard this story in the 9 past I've then looked at a record in which I've seen 10 11 subject imports gain a lot of market share and sort of 12 consistently gain a lot of market share. Here I'm 13 looking at a record in which there was some gain in market share by the subject imports between 2002 and 14 15 2003, but then a significant loss in market share such that imports have ended up with less market share in 16 2004 than they had even in 2002. So we've actually 17 18 seen an actual decline in subject import market share 19 over the POI and no price reduction, none at all.

So again you're saying okay, I didn't lower my price to meet competition but I'm not seeing this big volume gain, I'm not seeing any reduction in price.

I understand that you're really looking at a cost/price squeeze so I shouldn't be looking for a

- 1 price decline, I should be looking for less of an
- increase than what you would have predicted, but I'm
- 3 still having trouble squaring this with, again, lack
- 4 of a big market share gain, and in fact market share
- 5 decline over the POI, rising prices with this story
- that you were pushed to meet these prices. You were
- 7 pushed to meet this at these high volume purchases.
- 8 Again, normally if I've got a high volume
- 9 purchase I would see big movements in market share.
- 10 There aren't any on this record.
- 11 So that's the story I'm trying to make sure
- 12 I understand either in post-hearing or now, whether
- 13 you can help me understand why if it is this commodity
- being sold to high volume purchasers, I don't see big
- volume changes and I don't see price declines.
- 16 MR. DEWSBURY: Mike Dewsbury. I'll take a
- 17 shot at it. Others may want to as well.
- 18 It comes back to what Commissioner Miller
- 19 was asking before, Commissioner Hillman.
- The effect of the preliminary hearing did
- 21 have, it was an effect. That chased some of them out.
- 22 But we also saw rising raw materials, more so in Asia
- than here. We saw rising bunker fuel costs and rising
- 24 demand on ocean freight coming from Asia to here such
- that there was a shortage which increased both their

- 1 real cost and their ability to charge for ocean
- 2 freight so they saw an increase in their manufacturing
- 3 costs. Raw material costs. Again, they have to pay
- 4 raw material. They also have to pay freight to get
- 5 here. That's real dollars that are paid by these
- 6 subject companies.
- 7 The costs they are not passing through are
- 8 their variable in-house and fixed costs that they have
- 9 in the plant themselves -- their utilities, labor.
- 10 That's what's not being passed through.
- 11 So it was a combination, I believe. The
- impact of the actions in the preliminary certainly
- 13 caused some of the buyers to not purchase there and
- 14 we've seen direct impact of that, but then there's an
- underlying floor at which they cannot go because they
- 16 could not replace their raw materials. That also has
- 17 caused some of the dropoff.
- 18 But they haven't gone away. They are still
- 19 here at low prices. We are still facing cases today
- 20 where customers are telling us if, especially if this
- 21 proceeding goes against us, we're going to lose
- business. We've been told that pointedly by customers
- 23 that it will happen.
- 24 So it's the level at which they can no
- 25 longer participate. It's not just the dumping.

| 1 | COMMISSIONER HILLMAN: Okay. |
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| 2 | Obviously my question stems from, again, |
| 3 | companies always make a decision about how to respond |
| 4 | to import competition. You can either lose market |
| 5 | share and hang onto your price or you can lose price |
| 6 | and keep your market share. I guess I was hearing you |
| 7 | all describe that most often you were trying not to |
| 8 | meet price, you were not going down there. You were |
| 9 | not entering into these year-long contracts at a fixed |
| LO | price that you couldn't afford, which again, I'm |
| L1 | trying to square the data I'm looking at with that |
| L2 | story. And maybe that's not really what you're |
| L3 | describing happened. Maybe in these anecdotal |
| L4 | instances you're describing that but in the main that |
| L5 | was not the response of the industry. |
| L6 | Mr. Sherlock and then Mr. Taylor. |
| L7 | MR. SHERLOCK: I think you have to look at |
| L8 | the area under the curve over the POI because you have |
| L9 | kind of different phases within the POI. Certainly in |
| 20 | 2003 it can be said by anybody purchasing PET that |
| 21 | they were getting enormous deals from Asian suppliers |
| 22 | and the domestic suppliers were unable to meet those |
| 23 | deals. Therefore in this period 2002, 2003, you |
| 24 | saw this enormous run-up of imports coming in. |
| 25 | Then you see in 2004 that the curve begins |
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- 1 to come down. And one has to ask themselves well,
- during two consecutive years where raw material prices
- were going up in both of those years, why did they go
- down in 2004 but not in 2003? Why did they increase
- 5 in 2003?
- 6 So it's this area under the curve where you
- 7 have this beginning point and this end point which
- 8 leads you to believe that there's a total loss of
- 9 market share but the total area under the curve is
- 10 enormous. It's quite a significant gain.
- 11 COMMISSIONER HILLMAN: Mr. Taylor?
- 12 MR. TAYLOR: One thing that's been mentioned
- 13 several times earlier, Hans has mentioned I think a
- 14 couple of times, there was about 31 cents, 32 cents in
- 15 price increases announced in 2004. You've got the
- 16 data. We as an industry never realized all those
- 17 gains. We announced those as an effort to recover the
- 18 raw material cost that was being presented to us and
- improve the profitability for our companies.
- 20 A lot of the pressure that we're facing as
- 21 was mentioned earlier is the Asian imports, even
- though they have slowly declined, the offers, the
- 23 presentations of the prices, the overhanging capacity
- in Asia that could come here, the incidents Hans
- 25 mentioned about the yearly price. Those are probably

- 1 more the exception than the rule, but the rule is an
- 2 Asian offer to the converter comes in, they offer,
- 3 hey, I've got 50 million, 100 million pounds four
- 4 cents beneath, below domestic, meet it or lose it.
- We're a very capital-intensive business. We
- 6 have to run at high operating rates. You do the
- 7 analysis yourself. Is there a viable threat? Is
- 8 there enough capacity over there? Is there enough raw
- 9 materials? You make the best educated decision for
- 10 your company.
- So even though our earnings in 2004
- declined, we did make an effort to get them up and
- it's that continued effort that you see by the
- 14 domestic industry.
- MR. ADLAM: If I've got time --
- 16 COMMISSIONER HILLMAN: Mr. Chairman, could
- 17 Mr. Adlam just finish his response to the question?
- 18 CHAIRMAN KOPLAN: Absolutely. I had nothing
- 19 to do with that buzzer.
- 20 (Laughter).
- 21 MR. ADLAM: Mark Adlam from M&G.
- I would just amplify the same comments. I
- 23 quess the measure of injury is profitability. I think
- 24 that story's pretty clear from the whole industry. We
- 25 have been damaged. And it's not easy, as Mike was

- 1 saying earlier, you have to look at the difference
- between the raw materials and the selling price.
- Why aren't you seeing impacts immediately on
- 4 selling price? We have to look at the difference
- 5 between the raw materials and the selling price.
- 6 You'd have to look at that on a monthly basis, and I
- 7 don't know whether the data that you have allows you
- 8 to do that very easily, but I'm quessing probably not.
- 9 The second thing I would say is you don't
- see the volume necessarily increasing, is your other
- 11 comment. The problem for us is the volume is
- leveraged. That's the key point. Our concentrated
- market leverages the small volumes of imports against
- 14 us. So the volume doesn't have to increase. It
- doesn't have to be that much to have a pretty
- devastating effect on the industry.
- 17 Right now as we're moving into second
- 18 quarter 2005 I believe that Pepsi still has not agreed
- 19 fourth quarter pricing with some of the converters.
- The amount of leverage that these people have is
- 21 incredible. I mean I haven't seen an industry before
- 22 where you could go five months, six months, without
- settling price with somebody, and people would still
- 24 keep on supplying you.
- 25 You have to understand the leverage and the

- 1 concentration in our industry is very very powerful.
- 2 It doesn't take an awful lot to really hit us, and
- 3 when you've got importers from subject countries
- 4 importing at levels of pricing which is clearly
- 5 dumping, below cost, we just cannot compete. It's the
- 6 way that information is presented to us which is so
- 7 damaging.
- 8 COMMISSIONER HILLMAN: I appreciate those
- 9 responses. Thank you.
- 10 Thank you, Mr. Chairman.
- 11 CHAIRMAN KOPLAN: Thank you, Commissioner,
- 12 Commissioner Lane?
- 13 COMMISSIONER LANE: First of all, I would
- 14 like to say that I like the exhibit and I like the
- 15 fact that it's all in color and that I didn't get just
- 16 a black and white version with little shades. This is
- 17 very impressive and I can even understand it, so I
- 18 appreciate your counsel or whoever provided this for
- 19 us.
- Now I have a question about the capacity in
- 21 the subject countries. From your chart there is a
- 22 huge excess capacity. From a practical standpoint and
- 23 recognizing that right now only a small volume is
- 24 coming into this country from those countries, and
- 25 recognizing that raw material costs are huge, how long

- 1 would it take those countries to ramp up their output
- in order to start bringing more into this country?
- MR. DEWSBURY: Mike Dewsbury, with Wellman,
- 4 Commissioner Lane.
- 5 It would be almost instantaneous. They
- 6 would be able to ramp up from the time they got an
- 7 order. The delay would really be in shipment from
- 8 their country to our country which can take a few
- 9 weeks, but that's about it.
- 10 COMMISSIONER LANE: And those countries
- would not have any problem in getting the increased
- 12 raw materials?
- 13 MR. DEWSBURY: As far as the availability of
- 14 raw material?
- 15 COMMISSIONER LANE: Yes.
- 16 MR. DEWSBURY: No. There's a limit on raw
- 17 materials today. Glycol, PTA, paraxylene are in tight
- 18 demand and I think it was commented that our Chairman,
- 19 Tom Duff, said they are tight. But that really
- 20 addresses the excess capacity that exists across Asia
- 21 that's not participating in any place today. It's
- 22 capacity that's still being built, and Mr. Kinner
- showed that ever-increasing capacity, but there is
- 24 capacity available to come here, no shortage. If I
- 25 wanted to buy 200 million pounds, 500 million pounds

- of material, we could go out and access that material
- 2 in Asia today.
- 3 COMMISSIONER LANE: Okay, thank you.
- 4 The other question I have is relating to
- 5 aluminum and glass as being substitutable for PET
- 6 resin. How expensive is that substitutability and
- 7 what effect does that have on PET resin prices?
- 8 MR. KINNER: This is Hans Kinner with
- 9 Voridian. I'll take a stab at that answer,
- 10 Commissioner.
- 11 So far we really have seen that the PET
- 12 package, as you mentioned at the beginning of your
- 13 question, seems to be a preferred package by the
- 14 consumer. In fact we know that most of our customers
- and brand owners, when they put a package in PET they
- 16 seem to be able to differentiate their product from
- others and they sell more.
- 18 You may have seen the new 12 ounce Coca
- 19 Cola, for example, and I guess Pepsi bottles that are
- 20 coming out now as actually somewhat of a can
- 21 replacement, an aluminum can replacement, the smaller
- 22 bottles.
- So we actually continue to see good growth
- in this marketplace and we really have seen little to
- 25 no market shift back to aluminum or glass at this

- 1 point in time. Consumer prefer the package.
- MS. MANNING: Commissioner Lane, may I also
- 3 comment on that?
- 4 COMMISSIONER LANE: Yes.
- 5 MS. MANNING: This is really very much a
- 6 consumer driven preference for PET resin bottles.
- 7 Consumers prefer to have the 20 ounce bottle of Pepsi
- 8 and Coke. That is Pepsi and Coke's most profitable
- 9 form of delivery, one of their most popular forms of
- 10 delivery for their product. Consumers like it, and
- 11 because PET resin as a portion of the overall cost of
- 12 producing that carbonated soft drink in that product
- form is so small, it's very unlikely that an increase
- in the price of PET resin would have any effect on
- 15 ultimately the demand for that bottle. Pepsi and Coke
- will be driven by consumers' preference for that form.
- 17 With respect to water bottles, the other
- 18 most important area of consumption for PET resin.
- 19 Consumers want their water in PET resin bottles. They
- 20 don't want it necessarily in glass. Glass is less
- 21 convenient for consumers that necessarily use or
- 22 prefer to use or want to drink bottled water. The
- 23 presence of PET resin water bottles in the country is
- 24 just astounding. The growth that you're seeing. The
- 25 seven percent growth is largely, in many ways largely

- driven by the fact that people are buying more and
- 2 more of their water in PET resin bottles. It's just a
- 3 very convenient form in which to consume water.
- 4 MR. KINNER: I might add that, actually I
- 5 was having this conversation with one of the
- 6 consultants that works for the industry. PET is still
- 7 actually the most economical package and prices
- 8 actually for PET, the polymer, have not gone up as
- 9 much on a relative basis than some of the other
- 10 polymers. That's part of the -- We want to keep the
- industry growing but in order to do that we've got to
- invest and there has to be some reasonable amount of
- profitability in the industry to be able to continue
- 14 to grow and expand this market.
- MR. ADLAM: Commissioner Lane, may I answer
- 16 as well?
- 17 COMMISSIONER LANE: Yes.
- 18 MR. ADLAM: From M&G Polymers, Mark Adlam
- 19 again.
- I'd say a couple of things along the same
- 21 lines. But basically the cost of PET in any one
- 22 bottle is very small. You're looking maybe at four
- cents a bottle or something like that for a 20 ounce.
- 24 So if we were to increase our price by 25 or 30
- 25 percent that would only represent like an increase of

| 1 | a penny on a bottle for a consumer. So when we're |
|---|--|
| 2 | talking about all these numbers, when it comes down to |
| 3 | individual bottles, the numbers are quite small. |

The second thing I would say is echoing the 4 point that Susan just made. The profitability in some 5 of these packages is huge. If you were looking at 6 would you transfer those back to glass or would you 7 transfer those back to aluminum, it doesn't really 8 make a lot of sense. If you're making 20 cents, 25 9 cents on a PET bottle, transferring that back to a 10 11 can where you're making two or three cents per can, 12 would you make that decision even if the PET bottle 13 increased by one penny? I don't think so. It's just not logical to do that. 14

So the substitutability is kind of not that high really.

17 COMMISSIONER LANE: Thank you.

18 Chairman Koplan, that's all the questions I

19 have.

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20 CHAIRMAN KOPLAN: Thank you, Commissioner.

21 Commissioner Pearson?

COMMISSIONER PEARSON: Mr. Dewsbury, you had mentioned a couple of minutes ago that you would expect a relatively instantaneous reaction in the marketplace and a resurgence of imports from subject

- 1 countries if the preliminary duty went away. looking
- 2 at Chart 7, the seventh slide that you handed us
- 3 today, this shows the volume of imports quarterly from
- 4 2002 to 2004 with the various trade actions indicated
- 5 on there.
- If we go back to late in 2000 when the EU
- 7 trade remedy went into effect, there must have been
- 8 somewhere in the neighborhood of 25 million pounds per
- 9 quarter of imports coming from subject countries. I
- 10 look at the pattern of growth that is there going into
- 11 the third or fourth quarter 2003 when it peaked at it
- must be somewhere around 125 million pounds. This is
- a somewhat gradual pattern rather than an
- 14 instantaneous pattern. Why in this instance when it
- was indicated in the testimony that the EU trade
- 16 remedy was a meaningful factor in shifting supplies to
- 17 the United States, why did that shift occur relatively
- 18 gradually over a period of some two and a half years
- instead of instantaneously?
- 20 MR. DEWSBURY: Mike Dewsbury with Wellman.
- 21 We competed, quite frankly. We were
- 22 presented with opportunities to either match or
- 23 release. If we had released them you would have seen
- an immediately decline, but we competed as an
- 25 industry. As a company we competed which meant we

- 1 lost price, margin.
- 2 COMMISSIONER PEARSON: And your conclusion
- from that or following on from that, you're suggesting
- 4 it would be difficult to compete?
- 5 MR. DEWSBURY: Again, in fair competition
- 6 Wellman can compete with any company in the world.
- 7 And certainly an Asian company which has added freight
- 8 costs which we will document in our followup how we've
- 9 arrived at those freight costs. With the added
- 10 freight costs coming from the subject companies, our
- 11 costs do compare very well and we can compete. It's
- 12 the fact that they came at below cost, what we
- considered dumping, that we were, when we did compete
- 14 it took us to levels of unprofitability. But we did
- 15 compete because, again utilization is key to us. If
- 16 we do lose a significant amount of volume our costs
- 17 then go up across the chain. So we did fight to
- 18 maintain, but we gradually lost because we got pressed
- 19 to the point at the end of 2003 where we basically
- 20 were below cost. You can see that from the records
- 21 that we've turned in, that we did get below cost.
- 22 COMMISSIONER PEARSON: Right, but in 2002
- 23 when that intense competition started following the EU
- 24 trade remedy going into effect, the publicly available
- 25 data indicate that your industry has an operating

- income of a percentage of sales of 7.4 percent which
- is not too bad. So you were competing, but you were
- making money doing so, which is a good thing. I'm all
- 4 in favor of making money. But --
- 5 MR. DEWSBURY: We were competing and
- 6 gradually losing. It's not instantaneous. You've been
- 7 in this or similar chemical markets it sounds in your
- 8 comments, and as that capacity was available, and it
- 9 was all available, it took time for our customers then
- 10 to place those against us and against our competitors
- and you selectively choose which ones to compete with.
- 12 A customer you might consider strategic or you might
- be in a position where you could not afford to walk
- 14 away from the volume at any cost and you fought it
- 15 down.
- So yes, it was a gradual, and over that same
- 17 period of time you saw our margins decline and their
- 18 volumes gradually increase. It was a natural
- 19 competitive situation.
- 20 COMMISSIONER PEARSON: Mr. Adlam?
- 21 MR. ADLAM: I was simply going to make the
- 22 comment that gradual increase I guess is a relative
- 23 term depending on how you look at stuff. We're in a
- 24 market that's growing maybe seven percent per year.
- 25 My understanding of the import numbers was that they

- grew 500 percent in three years from the subject
- countries. So we're growing at seven percent, they're
- 3 growing at 500 percent. Seven percent via 500 percent
- 4 over three years. My point was really to say it
- 5 depends on how you define gradual.
- 6 I can concur that the volumes were, relative
- 7 to the whole market size, not at this point reaching
- 8 huge numbers, but the growth level if that continued
- 9 for any length of time, it's just a couple of years
- down the road and they will be very high levels.
- 11 COMMISSIONER PEARSON: Mr. Taylor?
- MR. TAYLOR: Mr. Taylor from Wellman.
- 13 A lot of what you saw in addition to what
- 14 Mike mentioned from the price competition is, and it
- 15 even goes back into Europe, is it takes time and
- 16 effort to develop the infrastructure to import the
- 17 Asian resin. That time and effort was put into
- 18 Europe. Import levels got up to 25-30 percent of the
- 19 European market. The same thing was going on here in
- the States. The European remedies went into place,
- 21 they had to, some of the things they mentioned, you do
- 22 have to qualify your resin, you do have to ship it
- over here, you've got to develop the infrastructure to
- debag it, to ship it to customers here. That
- 25 infrastructure is definitely in place today to go back

- 1 up to that, what we thought from a total standpoint
- was the 500-600 million pound rate. And actually, we
- 3 know people who further developed it.
- 4 So I think there's a belief that the
- 5 infrastructure is in place, that the imports could
- 6 immediately jump up, they could be delivered into the
- 7 country, and it's basically -- There's no barrier from
- 8 that transportation standpoint. It's just a matter of
- 9 focusing your effort and your energy. And like Mike
- 10 mentioned earlier, we know several direct instances
- where if I wanted to go out tomorrow and buy 200, 500
- 12 million pounds, I could. No problem.
- 13 COMMISSIONER PEARSON: Other comments?
- 14 MR. DEWSBURY: I think Mr. Taylor addressed
- it quite well. It was a dramatic rise from my
- 16 perspective of the imports. We did compete with it.
- 17 We lost margin because of the competition. And
- 18 certainly the infrastructure does exist today. A
- 19 whole cottage industry has sprung up around those
- 20 imports. Imports are typically supplied in thousand
- 21 pound bags or two thousand pound bags, one ton bags,
- 22 where we supply in rail car or bulk truck quantities.
- 23 There is an infrastructure now of stand-alone
- 24 companies and some of the importers themselves have
- 25 established sites to take the bags and convert them

- into bulk truck and/or rail car quantity.
- 2 That facility exists and it's capital in the
- 3 ground. It has not gone away.
- 4 So if an order went today, if we placed an
- order today we could buy material immediately.
- 6 COMMISSIONER PEARSON: Okay. No one's going
- 7 to argue that the subject producers have greater
- 8 capacity than in the earlier part of the period and
- 9 that that increase the risk that you'd face?
- 10 MR. DEWSBURY: We don't arque that because
- 11 they've always had far more capacity than what's been
- 12 coming here already. It's coming now more to this
- 13 country again because the EU closed off their
- 14 countries due to the same practices in Europe. That's
- 15 expanded now from Western Europe into Eastern Europe
- 16 with the allowance of the Eastern Bloc countries into
- 17 the EU. So they have less of a market, so there's
- 18 more availability of that material.
- 19 But if they've got an excess of a billion
- 20 pounds or an excess of two billion pounds, that really
- 21 becomes irrelevant. They have plenty of material to
- 22 supply this market. Always have.
- 23 COMMISSIONER PEARSON: Thank you very much.
- Mr. Hertzberg, I would just echo comments of
- 25 my colleagues that if there are data issues here, we

- 1 really need to sort them out fairly quickly. I had the
- 2 opportunity
- 3 yesterday to have a discussion on this issue with our
- 4 professional staff and was left with the impression
- 5 that the data issues in this case are not entirely
- 6 dissimilar from what the staff deal with in some other
- 7 cases. So they continue to receive responses from
- 8 some firms that were slow with the questionnaires and
- 9 the record ought to be a bit more complete in the
- 10 final report. But I also got the impression that we
- 11 probably wouldn't expect to see dramatic changes in
- the final report. If there ought to be and if you can
- document them we need to see them soon because you're
- well aware, we're required to deal with the industry
- as we find it and right now we're finding it as it is
- in the staff report.
- 17 MR. HERTZBERG: We will address that. We
- 18 did address it in this brief. A couple of things that
- 19 we think you need to take a look at and resolve, there
- are -- It's not only a question of missing data.
- There are some methodological issues. And yes, people
- 22 can have different views on those but we do think the
- views we have need to be considered in resolving that.
- 24 COMMISSIONER PEARSON: Thank you, Mr.
- 25 Chairman. My time is done.

| 1 | CHAIRMAN KOPLAN: Thank you, Commissioner. |
|----|---|
| 2 | I have three questions left. Let me see if I |
| 3 | can get through them. These are all for the industry |
| 4 | witnesses. |
| 5 | First, the staff report indicates at Chapter |
| 6 | 2, page three, that the machinery and equipment used |
| 7 | in the meltdown or polymerization stage of PET resin |
| 8 | production can also be used in the production of |
| 9 | polyester fiber. It cites four firms, the identity of |
| LO | which are BPI, that also produce polyester fiber and |
| L1 | can divert their melt phase capacity from PET resin |
| L2 | production to polyester fiber production with |
| L3 | relatively minimal conversion time and cost and |
| L4 | mention that oftentimes the same workers can be used. |
| L5 | Would raw material margins falling for PET |
| L6 | resin have domestic producers shift some capacity? If |
| L7 | not, why not? |
| L8 | Mr. Dewsbury? |
| L9 | MR. DEWSBURY: Mike Dewsbury from Wellman, I |
| 20 | guess the largest fiber producer here in the room |
| 21 | today from PET resin. |
| 22 | Fiber production, unlike resin production |
| 23 | where we are very competitive with Asia and the |
| 24 | subject countries, we are not competitive because |
| 25 | fiber has a high labor component. Both our labor and |
| | |

- 1 that of our customers, which make fabric and garments.
- 2 There are very few garments worn in this room today
- 3 that are manufactured in the United States.
- 4 Manufacturing of our customers has shifted to Asia.
- 5 CHAIRMAN KOPLAN: So you can't use the same
- 6 workers?
- 7 MR. DEWSBURY: Let me get to that.
- 8 The fiber market is declining. You cannot -
- 9 If you convert a fiber plant to resin you reduce
- somewhat the labor which makes us competitive.
- 11 Converting back to fiber is a highly capital-intensive
- 12 process. The polymerization is the same but after
- polymerization you go through a spinning process which
- 14 is twice the cost of polymerization expense. That
- piece of capital is something that if we invested
- 16 there would be no return for because the fiber market
- 17 has been completely decimated by Asian imports to both
- 18 fiber and the downstream products. So it's not an
- 19 avenue that's left open to us.
- 20 CHAIRMAN KOPLAN: Thank you.
- 21 MR. TAYLOR: I'd like to add one quick
- 22 comment there.
- 23 CHAIRMAN KOPLAN: Mr. Taylor.
- MR. TAYLOR: Mr. Taylor from Wellman.
- 25 Wellman actually has a public announcement

- out there so I can actually talk about this. We have
- 2 announced we are converting an idle fiber line at our
- 3 Pearl River, Mississippi plant to PET resin. Wellman
- 4 has announced that we are spending \$50 million and it
- is taking us approximately 18 months to convert that
- 6 fiber line.
- 7 CHAIRMAN KOPLAN: When did you make that
- 8 announcement?
- 9 MR. TAYLOR: We made that announcement in
- 10 August of 2004.
- 11 The melt phase process which is the initial
- 12 phase of making polyester is very similar in PET resin
- and fiber. The second step, solid stating for bottle
- 14 resin or spinning for fiber is completely separate.
- You must have the second step or it does no good to
- swing the melt phase or amorphous line.
- 17 It's been announced, Wellman wrote off a
- 18 \$140 million investment in this fiber line in our
- 19 Pearl River, Mississippi plant. So for a company to
- 20 invest \$140 million in a fiber line for the second
- 21 step or \$50 million for the second step of a PET line,
- and then choose to swing those lines back and forth
- 23 makes no economic sense whatsoever with the margins we
- 24 see.
- 25 Pretty much every pound of polyester

- 1 capacity in North America today is dedicated to
- 2 polyester. PET amorphous that goes to a PET solid
- 3 stater or a PET amorphous that goes to a fiber plant.
- 4 All of the conversions, the DAK conversion you hear
- 5 earlier, the Wellman conversion, those are all taking
- 6 idle lines, they all take -- only the Wellman number
- is public so I can't comment on anybody else, but they
- 8 all take 12 to 18 months and roughly \$50 million to
- 9 convert.
- 10 CHAIRMAN KOPLAN: Anybody else?
- 11 MR. SHERLOCK: Yes, Mr. Chairman. I'd like
- 12 to comment on that. This is Tom Sherlock from DAK
- 13 Americas. We also manufacture fibers as well as resin
- 14 at DAK Americas. I can tell you in our long term
- 15 strategic plan we see no circumstance under which we
- 16 would ever convert a PET line back to fiber given the
- 17 shrinking market conditions in the fiber industry.
- 18 MR. KINNER: Mr. Chairman, this is Hans
- 19 Kinner with Voridian.
- 20 Just from a technical standpoint, we produce
- 21 PET only. We are not capable of producing suitable
- 22 fiber grade resin with our assets without reinvesting
- in some capital.
- MR. ADLAM: At M&G Polymers we're the same
- 25 way. We only can produce PET in North America and

| 1 | we're thankful for that. I think the idea of |
|----|--|
| 2 | converting a PET line to a fiber line is like putting |
| 3 | a frying pan in a fire. I think it would be horrible |
| 4 | MR. PETERSON: Chris Peterson with Nan Ya. |
| 5 | I've been told by my top executives at Nan |
| 6 | Ya that we would mothball a stable fiber or fiber |
| 7 | producing plant in lieu of converting one back to, |
| 8 | build another polymerization line and solid stater |
| 9 | before we would convert one. |
| 10 | CHAIRMAN KOPLAN: Thank you for that. I |
| 11 | thank all of you for answering that question. |
| 12 | Next, the PET Users Coalition argues on |
| 13 | pages nine to eleven of their pre-hearing brief that |
| 14 | domestic producers have advantages in access to |
| 15 | railways, ensuring just in time delivery, enhanced |
| 16 | product support, long term relationships with |
| 17 | converters and a global presence that leads to a |
| 18 | greater confidence in the quality and reliable |
| 19 | delivery of a domestic product. |
| 20 | In some prior investigations it's been |
| 21 | generally agreed that domestic producers have |
| 22 | advantages in lead time availability or reliability or |
| 23 | delivery simply due to proximity of their customers. |
| 24 | Assume all other things are equal, does PET |
| 25 | resin sell at a premium to subject imports for a |

- 1 specific product? If so, what might such a premium
- 2 be?
- 3 MR. KINNER: This is Hans Kinner with
- 4 Voridian. I'll take an attempt to answer that.
- 5 I'm not aware that we sell at any premium.
- If we attempt to get premiums we usually are asked to
- 7 remove those premiums fairly rapidly. This is pretty
- 8 much a commodity in pricing.
- 9 But I will comment a little bit on the
- 10 logistics I would like to. And I don't want to get
- into too much detail. Logistics in this country is a
- 12 pretty big issue right now and probably a lot of
- 13 people are aware. But we are served by essentially a
- 14 monopoly rail system. Our plants are not movable. So
- in many cases, frankly, I would consider the ability
- 16 to be able to move my logistical systems around, if I
- 17 had that option, to be actually somewhat of a benefit.
- 18 Right now the logistical systems that we
- 19 have to deal with in the railroads and the fact that
- they're one supplier has given us a great deal of
- 21 discomfort and additional cost.
- 22 CHAIRMAN KOPLAN: Anyone else?
- MR. SHERLOCK: Yes, this is Tom Sherlock
- 24 from DAK Americas.
- 25 I would echo that there's no significant

- 1 barrier to using the railroads. It only requires one
- 2 to lease rail cars which are readily available on the
- 3 market and as I believe Mike was saying there's a
- 4 cottage industry available to readily move product
- 5 into rail cars as it's imported. So I really don't
- see that as being a major barrier to entry, so to
- 7 speak. If that's what you were asking.
- 8 CHAIRMAN KOPLAN: Thank you, yes.
- 9 MR. DEWSBURY: Commissioner Koplan, Mike
- 10 Dewsbury, Wellman.
- I would concur. It is a commodity market.
- 12 We don't get premiums for our material. What they've
- 13 stated about connection to railroads, being able to
- 14 deliver faster is true. It is something we pitch when
- we walk in to try to sell our product.
- 16 What it gains us is hopefully to win the
- 17 tie. If our price is equivalent to that of the Asian,
- 18 we would then, we think, get the sale. But not always
- 19 the case. But getting a premium price is -- Again,
- 20 where our raw materials are a major cost to us, PET is
- 21 a major cost to the bottle converters. So getting a
- 22 penny reduction is important to them.
- 23 CHAIRMAN KOPLAN: Thank you.
- The PET Users Coalition pre-hearing brief
- 25 asserts that subject imports are necessary to avoid

- 1 supply disruptions. That's at page 12. I'm quoting.
- 2 "In the summer months when drink consumption
- is at its zenith, PET demand explodes. Whatever the
- 4 overall capacity utilization picture of the U.S.
- 5 industry may be, it is indisputable that U.S.
- 6 producers have a supply shortfall at the high point in
- 7 this cycle."
- 8 Do your firms produce at maximum capacity at
- 9 the high point in the cycle? What are the effects of
- 10 the seasonal increased peak demand?
- 11 Let me keep going with this.
- 12 Are delivery times longer in the spring and
- 13 summer? Are some customers placed on allocation or
- 14 controlled order entry?
- MR. DEWSBURY: Mike Dewsbury, Wellman.
- 16 You've asked several questions. If I miss
- 17 some, please ask them again.
- 18 We do see seasonality. We do not change our
- 19 delivery times from soft season to tight season. We
- 20 have ample capacity to meet the increased demand of
- 21 the up season. We do that strategically by shipping
- 22 into southern hemisphere markets during the off season
- 23 to keep our plant running and bringing that material
- 24 back during the peak season such that the U.S.-based
- customers are not affected by supply/demand.

| 1 | CHAIRMAN KOPLAN: So there's no need for |
|----|--|
| 2 | allocation or controlled order entry? |
| 3 | MR. DEWSBURY: We have never placed people |
| 4 | on allocation due to market conditions. |
| 5 | CHAIRMAN KOPLAN: I think you've covered all |
| 6 | four parts. |
| 7 | MR. KINNER: Hans Kinner with Voridian. |
| 8 | I'll take a stab at that answer as well. |
| 9 | No, I don't think the fact that there is |
| 10 | There is seasonality in the business in the U.S. as |
| 11 | you've been told by several folks, but typically there |
| 12 | is enough capacity in North America to supply that. |
| 13 | However, we do require customers to give us |
| 14 | a reasonable plan of what their demand profile will |
| 15 | look like because we have to also order raw materials. |
| 16 | In fact right now we are in a time period when our |
| 17 | suppliers require us to give them a much more |
| 18 | stringent requirement, planning horizon than we |
| 19 | actually give our customers. |
| 20 | So when you look down the chain I think it's |
| 21 | very important that our customers give us a decent |
| 22 | plan so we can make sure we have the raw materials and |
| 23 | we can produce what they want when they want it. |
| 24 | Historically the industry has not been real |
| 25 | good at that planning process. During the busy times |

- of the year we do have to have a good plan, a month to $\ensuremath{\text{1}}$
- 2 six weeks out.
- 3 CHAIRMAN KOPLAN: Thank you.
- 4 Mr. Adlam?
- 5 MR. ADLAM: I have to say I struggled to
- 6 understand some of those comments in the brief, too,
- 7 because on one side it seemed to say that we had over-
- 8 invested we had too much capacity. Then on the other
- 9 side it was saying but in the summer you don't have
- 10 enough.
- 11 The other concept which I found kind of hard
- 12 to understand was that the converters would really
- rely on supply from I don't know how many miles away
- 14 to cover them through the difficult period of the
- summer, through the time where they're busiest.
- I would echo the comments of my competitors
- 17 here, that we have plenty of capacity to supply the
- 18 U.S. market during the peak demand, and I think it's
- 19 at that point which our converters, our customers,
- 20 truly rely upon us. I've never seen a converter
- 21 decide to try and buy from subject importers to try
- 22 and get through the summer rush. Quite the reverse, I
- would say.
- 24 CHAIRMAN KOPLAN: Thank you.
- 25 MR. SHERLOCK: Tom Sherlock from DAK

- 1 Americas.
- We've never allocated, had to allocate
- 3 products to our customers due to seasonality. We've
- 4 never had that experience.
- 5 CHAIRMAN KOPLAN: Thank you all very much
- 6 and I thank you for indulging me.
- 7 Vice Chairman Okun?
- 8 VICE CHAIRMAN OKUN: I had nothing to do
- 9 with it.
- 10 CHAIRMAN KOPLAN: That's true.
- 11 VICE CHAIRMAN OKUN: We've covered a lot of
- 12 ground this morning and this afternoon and I really
- appreciate all the answers you've given us.
- 14 I had some questions with regard to threat.
- 15 I'm going to pose a couple for post-hearing because
- 16 you did respond to some of them in response to
- 17 colleagues.
- For post-hearing, Mr. Hertzberg, if you
- 19 could include demand forecasts both from the company's
- looking forward, demand forecasts for '05, '06, '07,
- 21 and then also if, I think Commissioner Miller has
- 22 asked if there are industry analysts that are looked
- to and if they have demand forecasts for the industry
- I'd appreciate seeing those.
- 25 And then with respect to Voridian and

- 1 Wellman, the expansion plans that they have noted
- which I believe are coming on in '06, if there is
- 3 information that you could supply with regard to when
- 4 those expansion plans were improved and whether there
- 5 were demand forecasts made at that time that you could
- share as well, just to put it into perspective when
- 7 those decisions were made and what the business
- 8 outlook was.
- 9 With that, again, I really want to thank all
- of you for your answers this afternoon, and in
- 11 particular to the industry witnesses for spending
- this time with us and telling us a lot about your
- industry. I found it very helpful and have a lot to
- 14 think about.
- Thank you, Mr. Chairman.
- 16 CHAIRMAN KOPLAN: Thank you.
- 17 Commissioner Miller? Commissioner Hillman?
- 18 Commissioners Lane, Pearson?
- 19 It looks like there are no other questions
- 20 from the dais.
- 21 Ms. Mazur, does the staff have questions?
- MS. MAZUR: Mr. Chairman, staff has no
- 23 questions.
- 24 CHAIRMAN KOPLAN: Thank you.
- 25 Ms. Esserman, before I release the panel do

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1
      you have any questions of the panel?
                 With that I think we'll break for lunch.
2
                 I want to thank all of you for your
 3
      testimony. As you can tell by the lateness of the
 4
      hour, it was helpful, the questions were rather
5
      exhaustive.
                    Thank you very much.
 6
                 We will come back at ten minutes of 3:00.
 7
                 I would say to you that anything that is
 8
9
      business proprietary you need to take with you because
10
      the room is not secure.
11
                 We'll resume at ten of 3:00.
12
                 (Whereupon, at 1:50 p.m. the hearing was
13
      recessed, to reconvene at 2:50 p.m. this same day,
14
      Tuesday, March 15, 2005.)
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| 1 | <u>AFTERNOON SESSION</u> |
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| 2 | (2:50 p.m.) |
| 3 | CHAIRMAN KOPLAN: Madame Secretary, we can |
| 4 | proceed with the next panel. |
| 5 | MS. ABBOTT: Mr. Chairman, the second panel |
| 6 | in opposition to the imposition of countervailing and |
| 7 | antidumping duties is seated. All witnesses have been |
| 8 | sworn. |
| 9 | CHAIRMAN KOPLAN: Thank you. |
| 10 | You may proceed. |
| 11 | MS. ESSERMAN: Good afternoon, Mr. Chairman, |
| 12 | members of the Commission. |
| 13 | Again, for the record I'm Susan Esserman |
| 14 | from Steptoe & Johnson on behalf of Reliance |
| 15 | Industries, an Indian PET resin producer. |
| 16 | I will today provide an overview of the |
| 17 | defense relating to the products from all of the |
| 18 | subject countries under investigation. |
| 19 | I might just say at the outset there is one |
| 20 | less country subject to the investigation. We were |
| 21 | just advised that Taiwan has a de minimums margin. |
| 22 | As you know, we assert that the imports are |
| 23 | small, they're getting even smaller. |
| 24 | Today with me are my colleagues from Steptoe |
| 25 | & Johnson Tina Potuto Kimble, David Lorello and |
| | Heritage Reporting Corporation (202) 628-4888 |

| 1 | Andrea | Mack. | You're | going | to | also | hear | from | Bruce |
|---|--------|-------|--------|-------|----|------|------|------|-------|
| | | | | | | | | | |

- 2 Malashevich, President, Economic Consulting Services;
- and we are going to share our time with the PET Resin
- 4 Users Coalition.
- 5 We stand before the Commission today for the
- 6 second round of the domestic industry's attack on the
- 7 small volume of imports from India, Indonesia, and
- 8 Thailand. In the first round, where the Petitioners
- 9 sought removal of GSP based on similar arguments, they
- 10 were unsuccessful. In this investigation as in the
- 11 GSP case, the record affords no support for
- 12 Petitioners' arguments.
- 13 This morning and in their pre-hearing brief,
- 14 the Petitioners raised a litary of issues regarding
- the underlying data in the staff report and they
- 16 appear to be advocating nothing short of a full-scale
- 17 redrafting of the Commission's pre-hearing report to
- 18 suit their factual needs.
- 19 We believe the staff has done a thorough job
- 20 but of course would be pleased to respond to any
- 21 questions the Commission might have regarding
- 22 Petitioners' arguments, which I think the Commission
- 23 will find are both unfounded and immaterial to the
- 24 ultimate outcome of this investigation.
- 25 Today we're going to focus on the underlying

- 1 record including the wealth of publicly available
- 2 information on the domestic industry.
- 3 I'd like to begin by putting into context
- 4 the domestic producers who appear today as
- 5 Petitioners. They are large, global companies. You
- 6 heard a bit about that this morning. They and their
- 7 overseas operations control over half of all global
- 8 PET resin production.
- 9 Petitioners quite explicitly identify
- 10 themselves as participating not in a local, vulnerable
- 11 U.S. market, but as you heard again this morning, in a
- 12 fully integrated NAFTA market.
- 13 As they state in their pre-hearing brief at
- page 76, and I quote, "The North American producers
- treat NAFTA as a single market and the related
- 16 Canadian and Mexican supplies are treated in the same
- 17 manner as their domestic sales."
- 18 The integrated nature of the Petitioners'
- 19 NAFTA operations is of particular relevance in this
- 20 investigation. For example, the Petitioners make much
- 21 of the fact that they have had to close certain plants
- during the POI and in support of that argument,
- interestingly, they highlight the fact that one
- producer, M&G Polymers, closed a production line in
- 25 West Virginia in 2003. Yet what they've conveniently

- omitted is that around the same time that M&G opened a
- 2 massive new facility in Mexico, indeed the largest in
- 3 the world, with a capacity ultimately of one billion
- 4 pounds.
- A substantial portion of that plant's
- 6 production, moreover, has been sold to M&G's customers
- 7 in the United States. As a result, M&G's market
- 8 presence in the United States is stronger than ever.
- 9 Its decision to switch its operations to Mexico is not
- 10 a sign of injury and certainly not a sign of injury by
- 11 reason of subject imports and that is why M&G made
- absolutely no mention of imports when it announced
- 13 closure of the West Virginia line.
- Obviously the U.S. trade laws should not be
- used to protect the industry's Mexican investments.
- 16 Petitioners' latest theory that they have
- 17 been unable to increase capacity to match increasing
- 18 demand is mystifying. In fact the pre-hearing report
- 19 shows the contrary. Domestic producers have expanded
- 20 total U.S. capacity substantially during the POI at a
- 21 rate, particularly in 2003, that exceeded the
- 22 corresponding increase in domestic demand. This is so
- even without accounting for M&G's massive new
- 24 production capacity in Mexico that largely supplants
- 25 its U.S. production.

| 1 | Indeed, all of the major U.S. producers have |
|----|--|
| 2 | taken measures during the POI to increase U.S. |
| 3 | capacity and more capacity additions are scheduled in |
| 4 | this and in the coming year. |
| 5 | Voridian has been engaged throughout the POI |
| 6 | in planning a world-scale plant developed from cutting |
| 7 | edge technology. The fact that Voridian cites this |
| 8 | investment as an example of import-induced injury |
| 9 | shows that the Petitioners are really grasping at |
| LO | straws. |
| L1 | Now let's look first at the import volume, |
| L2 | and as I said at the outset, it's getting smaller |
| L3 | since Taiwan is no longer a part of this |
| L4 | investigation. |
| L5 | Imports have been extremely small throughout |
| L6 | the POI while the domestic industry share has been |
| L7 | dominant. Again, this is so even without accounting |
| L8 | for the fact that all of the non-subject imports from |
| L9 | Canada and Mexico are coming in from facilities |
| 20 | controlled by U.S. producers which Petitioners remind |
| 21 | us operate, and I quote, "in the same manner as their |
| 22 | domestic sales." |
| 23 | Petitioners claim that their NAFTA imports, |
| 24 | which were greater in volume than subject imports |
| 25 | during the POI, were non-injurious. Therefore the |

- 1 Petitioners have no viable theory that they are
- 2 injured by reason of the smaller subject import
- 3 volumes.
- But the point goes even further. As my
- 5 colleague, Mr. Malashevich, will discuss, the domestic
- 6 industry's natural market for sales in the United
- 7 States is to bottle converters located in the Eastern
- 8 region of the United States, near their own production
- 9 facilities.
- 10 It is apparent from the Commission's own
- 11 data that in the East the U.S. producers' control over
- the market has been overwhelming, with cumulated
- 13 subject imports at a truly negligible level.
- 14 Moreover India, which was the only subject
- 15 country to sell virtually exclusively in the Eastern
- 16 region, had a minuscule market share.
- 17 The impact of the small volume of cumulated
- 18 imports is even more limited as imports do not compete
- 19 with a number of important segments in the market, and
- you heard about that this morning.
- In sum, any way you view the record, subject
- import volumes cannot be considered significant.
- This is not a case for discounting post-
- 24 petition imports as Petitioners urge, since there is
- 25 record evidence linking the decline in imports to non-

- 1 case-related factors. In this case the decline in
- 2 subject imports began several months before the filing
- of the petition and was caused by a shift in the
- 4 relative price levels of the Asian and U.S. raw
- 5 materials which have put Asian imports at a
- 6 disadvantage in this market. But of course you don't
- 7 have to take my word for it. Brian Ferguson, the CEO
- 8 of Voridian's parent company recently explained the
- 9 phenomenon this way, and he was talking about PET
- 10 resin.
- I quote, "The Asia Pacific situation is a
- 12 different situation than it was a couple of years ago.
- 13 There is a reverse arbitrage where raw materials were
- 14 cheaper in Asia for reasons I never fully understood,
- and that has clearly reversed, so the Asian volumes
- 16 coming into North America have been lower." That was
- 17 a comment earlier this year.
- 18 Now let me turn to the issue of price
- 19 effects. First, it's important to note that
- 20 Petitioners have increased their prices quite
- 21 substantially over the POI. The only argument they
- 22 have as to price-based injury, therefore, is that they
- 23 have not been able to raise their prices to recover
- 24 all of the increases in raw material costs over the
- 25 POI.

| 1 | It was clear from the discussion this |
|----|--|
| 2 | morning that the record shows a period of historically |
| 3 | high raw material costs. Voridian's Mr. Ferguson |
| 4 | described this as, quote, "chasing a rising mountain |
| 5 | of steadily rising raw material costs." |
| 6 | Indeed, as shown in Exhibit 11 to our brief |
| 7 | which we have appended to our exhibits, and as we |
| 8 | heard from the Voridian witnesses today, raw materials |
| 9 | rose from historic lows in 2000 and 2001 to |
| LO | unprecedented highs. That's using their words. |
| L1 | If you believe the Petitioners you will have |
| L2 | to conclude that but for the minimal and non-injurious |
| L3 | volumes of subject imports over the POI, the domestic |
| L4 | producers would have been able to pass on all of those |
| L5 | historically high costs to their customers, |
| L6 | irrespective of the supply and demand conditions |
| L7 | prevailing in the industry. That conclusion, however, |
| L8 | is not supported in the record. And I must say it |
| L9 | strikes me as extremely unrealistic for Petitioners to |
| 20 | expect to pass on every penny increase, especially |
| 21 | given the magnitude of the raw material increase here |
| 22 | without any resistance from customers. |
| 23 | You will hear more on that from the PET |
| 24 | Users Coalition. |
| 25 | But more fundamentally, as Mr. Malashevich |

| 1 | will discuss in greater detail, the decline in |
|----|--|
| 2 | domestic profitability was caused by the confluence of |
| 3 | universally recognized factors. The introduction of |
| 4 | substantial new production at a time of record raw |
| 5 | material costs, and this had nothing to do with |
| 6 | subject import competition. |
| 7 | And it's no coincidence that industry |
| 8 | executives have seen it exactly the same way. To |
| 9 | quote Wellman's CEO, Mr. Thomas Duff, "PET resin |
| 10 | margins declined during the third quarter of 2003 |
| 11 | because of industry capacity additions during the |
| 12 | third quarter, volatile raw material prices, customers |
| 13 | reducing their inventory levels, and poor weather |
| 14 | conditions, especially in the eastern part of the |
| 15 | United States. While margins were low at the end of |
| 16 | the third quarter, we expect lower margins in the |
| 17 | fourth quarter due to higher raw material costs and |
| 18 | producers attempting to place the 2004 volume." |
| 19 | Mr. Ferguson of Voridian concurs stating |
| 20 | several weeks ago, and I quote, "The dynamic we faced |
| 21 | 12 months ago was that we were absorbing capacity that |
| 22 | came into the market. Somebody put about 18 months' |
| 23 | worth of growth into the market." |
| 24 | It is striking that neither executive of the |

two largest PET resin companies nor any of the other

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| 1 | public industry statements make any mention of |
|----|---|
| 2 | imports. None whatsoever. |
| 3 | This is not the language you typically see |
| 4 | from CEOs concerned about import competition. The |
| 5 | omission is all the more telling considering that |
| 6 | elsewhere in these companies' reports they |
| 7 | specifically reference the influence of Chinese fiber |
| 8 | imports when discussing the company's fiber |
| 9 | operations. Not surprisingly, and most importantly, |
| 10 | the record is fully consistent with these executives' |
| 11 | statements, showing no relationship between the |
| 12 | presence of subject import volumes and profitability |
| 13 | trends in the U.S. industry. |
| 14 | When subject imports declined in 2004 to the |
| 15 | lowest point in the POI, domestic profitability also |
| 16 | declined to its lowest point in the period. In |
| 17 | response to that fact the Petitioners retreat to the |

import volumes continued to affect the market in 2004.

The notion that some invisible hand of

subject imports which were small at all points in the

POI caused 2004 price declines is fantasy.

perilous argument that although subject imports

declined in 2004 the residual impact of their 2003

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In point of fact, however, and fatal to even the most basic premise of the Petitioners' case, the

- 1 staff pre-hearing report found that subject imports
- 2 largely oversold domestic production in the product
- 3 category where there is the greatest competition.
- 4 The bulk of Petitioners' pre-hearing brief
- 5 constitutes a last-ditch effort to get around that
- 6 fundamental fact.
- 7 Petitioners' arguments on threat of injury
- 8 are equally unavailing. The evidence in the record
- 9 demonstrating positive trends and surging domestic and
- 10 global demand flatly contradict a threat finding. Far
- from being vulnerable to imports, the industry's
- 12 future, by all accounts, is bright.
- 13 First, the record shows over the POI
- increasing domestic production, increasing shipments,
- both domestic and export, increasing prices,
- increasing U.S. demand, and high capacity utilization.
- 17 Industry executives and experts alike project
- 18 continued strong trends in sales, in operating rates,
- 19 and in prices for 2005.
- 20 Second, three of Petitioners have announced
- 21 capacity expansion plans for 2005 and 2006 including a
- world-scale plant incorporating breakthrough
- 23 technology.
- 24 Third, all available forecasts show robust
- 25 growth in U.S. PET resin demand between approximately

| 1 | seven and nine percent in 2005 and in 2006. In fact |
|----|--|
| 2 | according to the Wellman Chief Executive, there is |
| 3 | currently, and I quote, "an industry-wide sold-out |
| 4 | situation." |
| 5 | Tight supply of PET resin is projected for |
| 6 | 2005 even accounting for the substantial increases of |
| 7 | domestic capacity recently brought on line and |
| 8 | underway. And the greatest opportunity for demand |
| 9 | growth is expected to be in the hot-fill segment which |
| LO | faces no competition from subject imports. |
| L1 | Increased water bottle demand is also |
| L2 | expected with Petitioner Voridian recently noting |
| L3 | increased exports going to the tsunami region. Hardly |
| L4 | the picture of an industry facing the dismal |
| L5 | circumstances that Petitioners present. |
| L6 | Against this promising backdrop all record |
| L7 | evidence indicates that subject imports will continue |
| L8 | to be constrained at low levels in the U.S. market. |
| L9 | As noted earlier and as widely recognized by industry |
| 20 | executives, Asian raw materials are expected to remain |
| 21 | scarce as booming Chinese polyester production is |
| 22 | soaking up Asian PTA and MEG needed for PET resin |
| 23 | production. |
| 24 | According to M&G earlier this year, and I |
| | |

quote, "Asian based producers will again have to cope

25

| 1 | with | larger | regional | raw | material | deficits | compared | to |
|---|------|--------|----------|-----|----------|----------|----------|----|
|---|------|--------|----------|-----|----------|----------|----------|----|

- 2 Europe and North America."
- 3 This Asian competitive disadvantage is
- 4 expected to continue to restrain imports for the
- 5 foreseeable future.
- 6 Furthermore, an increasing volume of subject
- 7 production will be needed to serve the strong growth
- 8 in each of the home markets of the countries under
- 9 investigation. This is particularly the case for
- 10 India.
- 11 A detailed study prepared by IMA India, an
- 12 associate of the Economist Corporate Network, projects
- demand increases of 25 percent in 2005 and a further
- 14 21 percent in 2006. Similarly, growing third country
- markets are placing a greater pull on subject country
- 16 production. In fact this is already evident from the
- 17 record data showing a decreasing share of subject
- 18 production directed to the U.S. market during the POI.
- 19 Given the relative Asian raw material
- 20 disadvantage and the recent capacity additions in
- 21 North America, these third country markets are more
- 22 attractive than the United States for the subject
- 23 producers in the imminent future. India in particular
- has targeted emerging markets in the Middle East,
- 25 Eastern Europe and Africa. The record shows that

| 1 | several | long-term | relationships | have been | established |
|---|---------|-----------|---------------|-----------|-------------|
| | | | | | |

- with buyers in these markets. These emerging markets
- 3 share several common characteristics including
- 4 insufficient local production, increasing demand,
- 5 limited foreign competition, less rigorous product
- 6 pregualification and proximate locations to India that
- 7 involve less burdensome logistics and lower shipping
- 8 costs.
- 9 Indian producers have been especially
- interested in positioning themselves in these markets
- 11 to take advantage of tariff preferences arising from
- 12 India's FTA negotiations with South Africa and its
- 13 planned negotiations with the GCC, the Gulf
- 14 Cooperation Council.
- This case presents compelling circumstances
- 16 for decumulating Indian imports from other subject
- 17 country imports because of disparate regional import
- 18 penetration, export market concentration, volume and
- 19 price trends, and overall low subject import
- 20 penetration.
- 21 India is the only subject country that
- 22 imports almost exclusively into East Coast ports and
- in only one of the seven PET resin product categories
- examined at prices that largely oversold the U.S.
- 25 product.

| 1 | Clearly, the hammering effect, the rationale |
|----|--|
| 2 | underlying cumulation, is not present in this case. |
| 3 | Under similar circumstances the Commission has |
| 4 | decumulated for purposes of threat. |
| 5 | As you've heard today, and seen in the |
| 6 | Petitioners' pre-hearing brief, they seek to divert |
| 7 | attention from these fundamental and well documented |
| 8 | facts by citing to generalized excess capacity in Asia |
| 9 | at large. Even if true, the mere presence of excess |
| 10 | capacity on the continent of Asia would never suffice |
| 11 | to provide the positive evidence necessary to |
| 12 | establish an affirmative threat determination. |
| 13 | But more to the point, any such excess |
| 14 | capacity in the broader Asian region has no relevance |
| 15 | here. As the Wellman Chief Executive recently noted, |
| 16 | "Excess Asian capacity is," in his words, "irrelevant |
| 17 | since there is insufficient Asian raw material |
| 18 | available to feed capacity." |
| 19 | Second, Petitioners seek to cast doubt by |
| 20 | questioning the data in the staff report. However, |
| 21 | there is full coverage for two of the countries under |
| 22 | investigation, and I'm now just realizing there's only |
| 23 | one other remaining, and the Commission has relied on |
| 24 | the best evidence available for the other country. |
| 25 | Finally, Petitioners claim that subject |

- 1 imports will threaten the market because of diversion
- 2 arising from the longstanding European dumping order
- 3 simply defies logic. Any purported diversion would
- 4 have occurred when the order was imposed in 2000, yet
- 5 U.S. subject imports have remained low since then, as
- 6 Commissioner Pearson noted this morning.
- 7 At this juncture five years after imposition
- 8 of the order the effect of the order on the U.S.
- 9 market, if any would be the reverse, leading to fewer
- subject imports in the U.S. in the near future.
- 11 Indeed, with regard to India, a price undertaking and
- a new shipper review for key Indian producers will, if
- anything, lead to increased exports to Europe.
- 14 Moreover, the order is slated to expire in 2005 and
- there is no certainty it will be extended.
- 16 As a final note, we urge the Commission to
- 17 review the domestic industry's public statements
- 18 carefully on a number of matters relevant to this
- 19 investigation. You'll find them remarkably explicit
- about the realities of this industry, remarkably
- 21 consistent with the data collected by the Commission
- staff, and disturbingly inconsistent with the
- arguments raised by the Petitioners in their pre-
- 24 hearing brief and today.
- 25 Let me end by returning to Commissioner

- 1 Hillman's observation earlier today. That is you have
- in this case a small and declining import share with
- 3 rising prices. This is a highly unusual case to come
- 4 before the Commission.
- Now I'm going to turn to my colleague, Mr.
- 6 Malashevich.
- 7 CHAIRMAN KOPLAN: Excuse me, Ms. Esserman. I
- 8 have one very brief question.
- 9 MS. ESSERMAN: Yes.
- 10 CHAIRMAN KOPLAN: Your basis for saying that
- 11 Commerce has issued. Do you have a document on that?
- 12 MS. ESSERMAN: I don't. They released the
- 13 results at noon today so I was here so I don't have
- 14 the document, but it was e-mailed to me that they have
- indicated that the results for Taiwan are de minimus.
- 16 CHAIRMAN KOPLAN: Do we have that yet, Ms.
- 17 Mazur?
- 18 MS. MAZUR: Chairman Koplan, I've been in
- 19 contact with Commerce. They have not yet released the
- 20 Federal Register notice or the fact sheets, they're
- 21 still withholding paper copy but I have received
- 22 verbally the margins. I am preparing something right
- 23 now.
- 24 CHAIRMAN KOPLAN: Thank you.
- 25 MS. MAZUR: I will distribute it today.

- 1 CHAIRMAN KOPLAN: Thank you. Sorry to
- 2 interrupt.
- 3 MR. MALASHEVICH: Good afternoon Mr.
- 4 Chairman, members of the Commission. Bruce
- 5 Malashevich from Economic Consulting Services.
- 6 My testimony here today addresses certain
- 7 arguments made by Petitioners in their brief which are
- 8 quite fundamental to the case on causation. First is
- 9 the competitive dynamics of the U.S. market for PET
- 10 resin in the region east of the Rocky Mountains versus
- 11 the west coast.
- 12 The Commission itself made clear during its
- 13 preliminary determination that it would explore these
- 14 regional dynamics in any final phase investigation.
- 15 Staff requested that domestic producers break out
- 16 their domestic shipments as between these two regions,
- 17 and of course public trade data permit the same
- 18 breakout for imports.
- 19 As the Commission knows, 100 percent of U.S.
- 20 production is concentrated in the U.S. east, a region
- 21 that historically has served as the industry's natural
- 22 marketing area. I urge you to take a look at the map
- 23 expanded before you. The red dots is the universe of
- 24 the U.S. industry and you can see they're all located
- in the southeastern pocket of the United States. The

| blue dots are converters which are scatter | 1 | blue | dots | are | converters | which | are | scattere |
|--|---|------|------|-----|------------|-------|-----|----------|
|--|---|------|------|-----|------------|-------|-----|----------|

- throughout the country but really concentrated west of
- 3 the Rockies and east of the Rockies.
- 4 This morning Petitioners dismissed this
- 5 regional distinction but it frequently is alluded to
- in the trade press that I reviewed and otherwise
- 7 supported by evidence in the APO record.
- 8 So the U.S. industry naturally focuses its
- 9 sales in the eastern region of the U.S. which is a
- 10 function of an inherent logistical difficulties in
- shipping PET resin across the United States and the
- 12 comparative ease of shipping to nearby eastern region
- 13 purchasers, a fact that Petitioners agreed with in
- their testimony earlier today as a selling point for
- 15 them.
- 16 No U.S. producer enjoys such advantage in
- 17 the west. Once again, I call your attention to the
- 18 map.
- 19 The regional nature of the U.S. market is
- 20 reflected in the considerable dispersion of subject
- 21 imports with practically nothing from Indonesia or
- 22 Taiwan, although Taiwan is now out of the picture,
- answering the east coast and practically nothing from
- 24 India on the west coast.
- 25 So failure to examine these peculiar

- 1 regional distinctions yields less than a fully
- 2 informed view of the subject imports' very limited
- 3 market power as measured in their market share.
- 4 I've passed out before you a duplicate of
- one page of Exhibit 5 to the Reliance pre-hearing
- 6 brief. I urge you to take a look at it. It was
- 7 prepared by my colleagues and me to calculate
- 8 shipments, imports, apparent consumption and market
- 9 shares in the eastern region only.
- 10 Now you heard a lot about Futura earlier
- 11 today. I would urge you to give the Petitioners'
- 12 benefit of the doubt about the volume of imports from
- 13 India. I will assume, arbitrarily, let's double the
- 14 volume and market share of imports from India in the
- 15 eastern region in Exhibit 5. Let's just assume that
- 16 for the moment.
- 17 Look at the market share occupied by the
- 18 combination of U.S. producers and, as we heard this
- 19 morning, their transferred imports from related
- 20 facilities in Canada and Mexico. Look at what's
- 21 happened to the volume of imports from Mexico.
- 22 Combine the two and look at the U.S. market
- share in the eastern region. Now look at what we are
- assuming to be doubled imports from India.
- 25 Consider that Futura is one of four

- 1 companies publicly identified by the Commerce
- 2 Department as exporting to the United States. So
- 3 Futura has some fraction of the market share and
- 4 volume attributed to imports from India in Exhibit 5.
- 5 So considering that the eastern region is
- 6 most important to the United States, considering the
- 7 U.S. industry's market share, with or without
- 8 transferred imports from Canada and Mexico, is it
- 9 realistic to assume that they're losing sales of any
- 10 magnitude to subject imports?
- 11 CHAIRMAN KOPLAN: Mr. Malashevich, is this
- chart available in any other form than what we're
- straining to see up here? Is it available to the
- other side? Do you have copies of it?
- MR. MALASHEVICH: There's a map like this in
- the pre-hearing brief of Reliance.
- 17 CHAIRMAN KOPLAN: Identical to this?
- 18 MR. MALASHEVICH: I think the colors may
- 19 have been reversed in the brief. I don't know if that
- 20 was corrected.
- 21 CHAIRMAN KOPLAN: That would be a problem.
- 22 Okay. It's just a little hard to work with from --
- MR. MALASHEVICH: Sorry. I'll be happy to
- 24 resubmit it in the post-hearing brief in this form.
- 25 CHAIRMAN KOPLAN: That would be good.

| 1 | MR. MALASHEVICH: Getting back to the |
|----|--|
| 2 | picture here, whatever purchasers may have told U.S. |
| 3 | salesmen orally, how much more likely is it that they |
| 4 | lost sales in fact to another U.S. producer, |
| 5 | particularly one who is expanding capacity, than to |
| 6 | the volume of imports by Futura? It's ridiculous, |
| 7 | quite frankly, when you consider the relative market |
| 8 | shares involved. |
| 9 | Now consider that Exhibit 5 looks at the |
| LO | eastern region. India's and Futura's market share is |
| L1 | even lower if you expand it to the nation. And if you |
| L2 | accept Petitioner's view that it's really a NAFTA |
| L3 | region that's forming the supply and demand balance |
| L4 | that affects price, they are smaller still when you |
| L5 | take it as a share of NAFTA consumption. |
| L6 | Subject imports simply did not have the |
| L7 | market power to affect the price in anywhere like the |
| L8 | domestic industry is alleging. |
| L9 | Notwithstanding these facts, should the |
| 20 | Commission nonetheless find that subject imports are |
| 21 | significant and I submit they are not |
| 22 | Petitioners claims of downward price effects come into |
| 23 | play. Lacking a record showing significant volume of |
| 24 | subject imports and given the fact that domestic |
| 25 | selling prices rose quite remarkably in absolute terms |
| | |

- over the POI, the essence of Petitioners' economic
- theory of this case rests on price suppression.
- I note at the outset that whatever the cause
- 4 of subject imports declining trend in the latter part
- of the POI, the downward trend in domestic
- 6 profitability continued even as the volume of subject
- 7 imports shrank substantially. The kind of temporal
- 8 correlation that often guides the Commission exists,
- 9 but in a direction that shows the behavior of subject
- imports to be generally irrelevant to the domestic
- industry's profitability and overall condition.
- 12 As for Petitioner's claims of cost/price
- squeeze, the pre-hearing brief of Indian Respondent
- 14 contains extensive documentation, mostly originating
- from petitioning U.S. producers, showing the
- 16 volatility of material prices relative to PET resin
- 17 selling prices is a natural condition of competition.
- 18 This sort of risk is inherent in the PET resin
- 19 business.
- 20 Unfortunately, the domestic industry
- 21 encountered an unprecedented increase in PET's raw
- 22 material prices over a sustained period during the
- 23 POI. Much commentary on that this morning. Normally
- 24 PET resin prices do move broadly in the direction of
- 25 raw material costs and move upward. They certainly

- did during the POI. But it's unreasonable to expect
- 2 that they would move in lockstep given the competing
- 3 demands for the same raw materials from industries
- 4 producing quite other products.

5 The prices for PTA and MEG are derived from

6 very different conditions than those prevailing in the

7 PET resin industry. PTA and MEG are used for a number

8 of non-packaging polyester products. PET resin, in

9 fact, accounts for less than half of the total annual

10 PTA and MEG used in the United States. The different

11 products manufactured with PTA and MEG are sold in

diverse industries with pricing and demand tendencies

wholly distinct from those applicable to PET resin.

14 PTA, for example, is derived from paraxylene which is

15 made from raw materials also used in gasoline. Thus

in periods where petroleum prices are high, obviously

17 now, those prices place upwards pressure on both

18 paraxylene and PTA prices, without regard for what's

19 happening in the PET resin market.

20 It's inevitable, therefore, that periods

21 will exist when high demand for PTA and MEG will drive

the cost of those materials upward but where

23 circumstances in the market for PET resin will not

24 allow perfectly commensurate increases in prices.

25 As noted in the pre-hearing report,

- 1 purchasers of PET resin have recourse to alternative
- 2 materials such as aluminum and glass allowing
- 3 purchasers to apply downward pressure on PET resin
- 4 prices if prices become misaligned.
- It also should be noted that PTA and MEG
- 6 prices have risen quite steadily through almost every
- 7 quarter of the POI. Domestic producers are generally
- 8 able to renegotiate prices only periodically -- a fact
- 9 confirmed in today's testimony this morning.
- 10 So given the steady, relentless increase in
- 11 raw materials costs, domestic producers often have
- found themselves fixed at a price that may have been
- advantageous vis-a-vis costs at the beginning of the
- 14 month, but became much less so over the month as costs
- 15 steadily increased.
- 16 Furthermore during the POI raw material and
- 17 U.S. resin prices could not move perfectly in lockstep
- owing to the huge additions to North American PET
- 19 resin capacity which came onstream mostly in the
- 20 latter part of the POI.
- 21 On this point I'd like to correct, Mr.
- 22 Chairman, I think an inadvertent error in Mr. Taylor's
- 23 testimony this morning. They were examining the change
- in capacity in 2003 and they suggested split it in
- 25 half because it came in the latter part of the year.

- 1 I'm not sure it's that simple, but when he compared it
- 2 to the increase in NAFTA demand it was to the entire
- 3 year, an annual figure.
- 4 So it seems to me if you're going to cut
- 5 half of the capacity figure you also have to cut half
- of the demand figure and you'll see that capacity rose
- 7 considerably faster than demand, and in any event, a
- 8 more probative calculation relying on APO information
- 9 of that difference between the capacity additions and
- 10 demand change appears in Reliance's pre-hearing brief.
- 11 I call your attention to it.
- 12 My final remarks address Petitioners' claims
- 13 of numerous compilation arithmetic errors on the part
- of staff in assembling the statistics in the pre-
- 15 hearing report. I believe I can best address these
- 16 claims here and now by stating the following.
- 17 As we normally do when preparing for ITC
- investigations, ECS received and compiled the
- 19 questionnaire data in the format normally used by the
- 20 Commission in these proceedings. Upon receipt of the
- 21 pre-hearing report we compared, as we normally do, our
- compilation against the staff's as a form of cross-
- 23 check. In this case after adjustments for late-
- 24 arriving questionnaire revisions and adjustments made
- 25 by staff as a consequence of followup inquiries made

- 1 by them to questionnaire preparers, our statistics and
- 2 staffs were very nearly identical. If there are
- issues remaining in this regard, they must be narrow
- 4 and small.
- 5 Petitioners also attempt to argue that staff
- 6 erred simply in following the Commission's
- 7 longstanding and standard practice in the calculation
- 8 of underselling and overselling by subject imports,
- 9 relying as they do on Appendix D.
- I agree, there are differences in level of
- 11 trade in Appendix D, and I could go into that further
- if you'd like. But as a practical matter, the entire
- 13 testimony today ignored part five which consists of
- the standard margins of underselling properly
- 15 calculated in the pre-hearing report.
- 16 The Commission rarely departs from this
- 17 standard practice of comparing U.S. producers and
- 18 imported prices to unrelated customers of the same or
- 19 very similar products sold to unrelated purchasers at
- 20 the same level of trade. The Commission has departed
- 21 from this practice on very few occasions and only for
- 22 good cause based on the circumstances of the case at
- 23 hand.
- 24 Such circumstances do not exist in this case
- 25 so Petitioners' alternative price comparisons should

- 1 be given no weight.
- 2 Thank you very much.
- 3 MR. DAVIS: Good afternoon. My name is Drew
- 4 Davis and I am Vice President of Federal Affairs of
- 5 the American Beverage Association. I am here today on
- 6 behalf of the PET Users Coalition to voice an
- 7 objection to the imposition of duties on PET resin
- 8 from India, Indonesia, Taiwan and Thailand. The PET
- 9 Users Coalition consists of the American Beverage
- 10 Association, American Frozen Food Institute, Cadbury
- 11 Schwepes, America's Beverages, the Coca Cola Company,
- 12 Constar International Inc., the Distilled Spirits
- 13 Council of the United States, Graham Packaging, the
- 14 Grocery Manufacturers Association, the International
- 15 Bottled Water Association, Lion Chemical Industries,
- 16 Food Products Association, Nestle USA, Nestle Waters
- 17 North America, PepsiCo Inc. and Proctor & Gamble
- 18 Company.
- 19 Bottle grade PET resin is used in packaging
- 20 for a wide array of products such a carbonated soft
- 21 drinks, water, juices, peanut butter, salad dressing,
- 22 frozen foods, soup, snack foods, alcoholic beverages,
- 23 toiletries and cosmetics.
- As you can see, then, the members of the PET
- 25 Users Coalition represent a full range of PET resin

| - | |
|---|------------|
| 1 | consumers. |
| _ | COMBUNETS. |

2 Our members are extremely concerned about 3 this case because it has the potential to greatly interfere with their supply chain, causing significant 4 disruption to their business. While the U.S. 5 producers provide them with the overwhelming majority 6 of PET resin needs, the members of the PET Users 7 8 Coalition rely on subject imports as a secondary source of supply. Especially during peak times of the 9 market, subject imports are instrumental in ensuring 10 11 that consumers' facilities remain fully operational. 12 To make matters worse, the users of PET 13 resin strongly believe that duties on subject imports would have a detrimental effect on their operations 14 while providing little benefit to the U.S. industry. 15 Placing duties on subject imports will do little to 16 alleviate the intense competition between domestic 17 18 producers to keep their plants fully operational or to 19 relieve the pressure of increasing raw material costs. 20 Demand for PET resin is growing and the future for this product looks bright. 21 Indeed, PET 22 resin demand has even been buoyed by the tragedy of 23 the tsunami that recently decimated some parts of Asia 24 because the damage to the infrastructure there has caused an increased need for bottled water and other 25

- 1 beverages in that region.
- 2 U.S. producers are expanding their capacity
- 3 to meet the expected high demand growth and members of
- 4 the coalition look forward to continuing their
- 5 relationships with the domestic industry. However,
- 6 with this demand growth also comes room for other
- 7 players in the market. We expect that as demand
- 8 continues to grow, subject imports will continue to
- 9 play a tangential but necessary role in the U.S.
- 10 market. Consequently, the members of the PET Users
- 11 Coalition strongly advocate against the imposition of
- duties in this strong and growing market.
- 13 Here to testify today is a representative
- from one of those consumers, Dan Mullock, Vice
- 15 President, Purchasing, Constar International, Inc.
- 16 While as an industry representative I have a
- 17 general idea about the domestic PET resin market, Mr.
- 18 Mullock will be able to provide you with detailed
- insights from the perspective of the consumer and he
- 20 will be able to also answer any specific questions you
- 21 might have for the Users Coalition.
- MR. MULLOCK: Thank you, and good afternoon.
- 23 Constar International is one of the largest suppliers
- of PET plastic containers for conventional
- 25 applications in North America and Europe. We're based

- in Philadelphia and we have 14 plants in the United
- 2 States, all in the eastern region, as well as four in
- 3 Europe. We're a wholly independent company whose
- 4 overall growth strategy is designed to enhance our
- 5 market leadership and maximize shareholder value.
- As VP of purchasing, it is my job to ensure
- 7 that our PET procurement strategies meet these goals.
- 8 Constar's customers include major global
- 9 consumer food and beverage brands, a lot of whom are
- 10 members of the ad hoc coalition. Constar manufactures
- 11 two types of containers serving different markets. It
- 12 produces conventional containers, such as those used
- 13 for soft drink and water bottles, as well as custom
- 14 hot filled PET containers designed for food, juices,
- teas, sports drinks, beer and flavored alcoholic
- 16 beverages.
- 17 We are a packaging solutions leader,
- 18 designing and manufacturing innovative methods for
- 19 customers to address their production and marketing
- 20 challenges. Nonetheless, competition from the many
- 21 other converters serving the bottling needs of these
- 22 companies is very fierce.
- There are several points about the PET resin
- 24 market that I would like to make because I think they
- are relevant to your determination.

| 1 | First, the domestic industry has been an |
|----|--|
| 2 | excellent source of supply and I rely on the U.S. |
| 3 | producers for the overwhelming majority of my PET |
| 4 | resin requirements. So it is a little disappointing |
| 5 | that I have to be here today to take a position |
| 6 | contrary to those articulated by people with whom |
| 7 | I regularly work and with whom we have an excellent |
| 8 | relationship. However, I think it is important that |
| 9 | you have a complete understanding of the PET resin |
| LO | market and especially that you understand the position |
| L1 | of the consumers of this increasingly important |
| L2 | product. |
| L3 | The growing importance of PET resin is a key |
| L4 | point to keep in mind as you consider this case. PET |
| L5 | resin is steadily becoming more pervasive in the |
| L6 | packaging industry. Demand has been growing |
| L7 | exponentially and is expected to continue to grow at a |
| L8 | rapid pace. Demand for cold fill resin will continue |
| L9 | to expand, particularly demand for water and soda as |
| 20 | those markets continue to grow. Demand for hot fill |
| 21 | resin has a lot of growth potential because that's |
| 22 | where new technologies allow expansion of PET resin |
| 23 | packaging into products where it has never been used |
| 24 | before. |
| 25 | Hot fill and cold fill resins are two |

- distinct products. We use both, but would not
- 2 substitute one for the other. Hot fill resin contains
- 3 chemicals that make it much more difficult to run than
- 4 cold fill and it simply makes no sense to run a hot
- 5 fill product when a cold fill is available.
- 6 Demand for cold fill resin PET is highly
- 7 seasonal. The peak time for PET demand is in the
- 8 second quarter, as converters manufacture the bottles
- 9 for the drinks that will be consumed during the summer
- 10 months. During this peak time in particular, supply
- 11 to the U.S. market is often extremely tight. At this
- time, prices are also at their highest point during
- 13 the year often.
- 14 U.S. producers are well positioned to take
- 15 advantage of the huge and growing demand for PET
- 16 resin. They currently dominate the U.S. market and
- 17 are ensuring that they continue to do so as the market
- 18 grows by adding more capacity to their already
- 19 existing lines and drawing upon their plants in Mexico
- 20 and Canada to serve the market. Their preeminence in
- 21 the market remains unchallenged.
- Due to their sheer volume alone, U.S.
- 23 producers naturally dictate the movements of the
- 24 market. Through their competition with each other,
- 25 they set prices for PET resin in the United States.

- 1 As the domestic producers themselves admit, they must
- 2 keep their plants fully operational in order to remain
- 3 profitable. When producers have excess supply, they
- 4 therefore bid against each other to fill this
- 5 capacity. When an announced price increase by a U.S.
- 6 PET producer does not stick, generally another U.S.
- 7 producer has knocked the wind out of those price
- 8 increases.
- 9 While domestic industry competition is
- 10 fierce, subject imports largely play very little role
- in this fray. Like the other U.S. consumers, I use
- imports, subject or otherwise, in limited amounts and
- prefer to purchase domestic products. While I would
- 14 like to say that this preference stems from my desire
- 15 to support U.S. companies, and that is true as far as
- it goes, the real reasons go beyond this.
- 17 First of all, as a matter of logistics, it's
- 18 just much easier to use U.S. products. U.S. producers
- 19 are generally located near my production facilities,
- 20 all of which are located in the eastern United States,
- 21 and have easy and cheap rail access that makes their
- 22 product go directly and easily from their door to
- 23 mine. For a bulk product such as PET resin,
- transportation cost logistics are a significant
- 25 portion of the bottom line. Keeping Constar's bottle

| 1 | making facilities fully operational requires a lot of |
|----|--|
| 2 | material, rail car after rail car of PET resin. |
| 3 | Moreover, the U.S. industry's proximity to |
| 4 | my plants also facilitates just in time delivery that |
| 5 | is essential to my operations, because similar to rail |
| 6 | transportation the cost of storing PET can be unduly |
| 7 | burdensome. |
| 8 | Finally, when using U.S. product, I know |
| 9 | that my suppliers can quickly change a product |
| 10 | specification or replace a defective shipment. |
| 11 | A second reason for my preference for U.S. |
| 12 | product is that the industry often offers me services |
| 13 | that I may not be able to get from subject producers. |
| 14 | For example, U.S. producers often provide me with |
| 15 | enhanced support such as consignment inventories or |
| 16 | the ability to quickly expedite additional unplanned |
| 17 | volumes by truck when conditions warrant. My |
| 18 | customers don't always forecast that well and I have |
| 19 | to react to that, so having supply near our plants is |
| 20 | quite helpful to that. |
| 21 | Further, U.S. producers are willing to meet |
| 22 | at least some of my requirements through long-term, |

technical support that I generally cannot get from the

steady volume contracts thus providing me with

assurance of supply. They also provide me with

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- 1 subject producers. This technical support is
- 2 particularly crucial for my hot fill requirements.
- 3 The fact that this support is basically unavailable
- 4 from the subject producers largely shuts out subject
- 5 imports out of this segment of the market.
- 6 Third, I have longstanding supply
- 7 relationships with U.S. producers which give me
- 8 confidence in them that I may not have in the subject
- 9 imports. Converters, like the PET resin producers
- 10 must run their plants with very little down time in
- order to remain profitable. Working with a PET resin
- 12 producer with whom I've had a longstanding
- relationship provides me with comfort that my
- 14 facilities will not run into trouble because of faulty
- 15 supply input.
- U.S. producers not only have undergone my
- 17 stringent qualification process, but have proven time
- 18 and again that their product is reliable. I recently
- 19 have had to contend with poor quality subject imports
- and, especially in light of the logistic hurdles of
- 21 fixing these type problems when subject imports are
- involved, I certainly prefer to use U.S. product which
- I feel gives me a more reasonable comfort level.
- 24 Moreover, I have assurance of supply at
- 25 times of peak demand due to my longstanding

- 1 relationships with U.S. producers.
- Finally, U.S. producers afford me one-stop
- 3 shopping in terms of product offerings. Subject
- 4 imports are generally limited to the cold fill and CSD
- 5 applications, while the US industry offers the entire
- 6 spectrum of products I need.
- 7 As already noted, subject producers'
- 8 inability to provide me with technical support
- 9 precludes me from purchasing hot filled resin from
- 10 them. In addition to offering superior product
- 11 variety, the U.S. industry is also able to satisfy my
- 12 global procurement needs. With operations in North
- 13 America and Europe, I sometimes purchase PET resin
- 14 from a single producer for the ease of filling all of
- my requirements from one supplier and to leverage my
- 16 qlobal volumes.
- 17 With all of these advantages of purchasing
- 18 domestic supply, subject imports do not displace U.S.
- 19 products in my procurement decisions. They complement
- 20 them. I would not and cannot dramatically shift to
- 21 subject imports solely to save a cent or two per
- 22 pound. In the long run, the inherent risks and the
- 23 need to purchase from multiple suppliers to meet all
- 24 my requirements could well result in additional costs
- 25 that would more than offset what I might save on the

1 initial PET resin procurement.

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2 Nonetheless, subject imports have a 3 productive role in the United States. First, as has been mentioned, U.S. production facilities are 4 concentrated in the southeastern U.S. If a natural 5 disaster were to strike that area of the country, I would be left without a supply source. Moreover, 8 most U.S. producers also use the same supply sources for their raw materials. If their input supply 9 somehow becomes disrupted, much of the U.S. producers 10 11 could be unable to meet my resin needs. Consequently, subject imports serve to quard against certain risks 12 13 in relying exclusively on U.S. supply. Also, imports provide supplemental supply at 14 times of peak demand. The U.S. industry currently 15 does not always have the capacity to supply demand 16 during peak consumption periods, particularly in the 17 18 second quarter. Subject imports take the pressure off 19 a tight supply situation during this critical period. However, bear in mind that converters cannot 20 simply turn to the subject imports during this peak 21 22 period alone. Relationships with producers of PET

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converters will purchase from different suppliers even

resin must be cultivated and developed, especially

given the need for qualification. For this reason,

at low volumes on a year-long basis. 1

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Cost.

Finally, subject imports are particularly 3 needed on the West Coast, where transportation costs make it difficult to send product from East Coast 4 producer plants across the United States to converters 5 located in the west. U.S. producers do not have the 7 same high volume relationship with West Coast rail 8 lines, so they have to pay more to get shipments to that part of the country. Further, U.S. producers 9 incur significant costs in returning rail cars from 10 11 the west to their operations located in the east and, in addition, many West Coast producers do not have 12 13 rail sitings at their facilities, that is, bottle producers, thus requiring the PET producer to incur 14 15 the expense of removing the product from the rail car and putting it on trucks. 16 Subject imports from Asia do not face many 17 18 of these same logistic hurdles. Of course, whether 19 the PET reaches the West Coast by rail, across the U.S., or by sea, across the Pacific Ocean, the 20 transportation logistics of moving product to West 21 22 Coast converters adds significant cost to PET resin

> So what's the real issue affecting domestic Heritage Reporting Corporation (202) 628-4888

sold there, as compared to the resin sold on the East

| 1 | producers? |
|----------|------------|
| T | producers? |

- 2 First, there are high raw material costs.
- 3 PTA and MEG make up the primary raw material costs for
- 4 PET resin and the price of these products has been
- 5 increasing at incredible rates. When these raw
- 6 material input prices skyrocket, U.S. producers cannot
- 7 expect to make money hand over fist as they do in an
- 8 expanding market when their costs are low. Keep in
- 9 mind, however, that U.S. PET resin prices are
- 10 currently at record levels.
- 11 The U.S. producers appear to be arguing that
- they have a right to fully pass on the costs of their
- rising raw material prices even when their raw
- 14 material prices are at all time highs. I pose this
- 15 question. What makes them think they should? In
- 16 2003, for example, there was a supply demand imbalance
- in the market that prevented price increases. Demand
- 18 did not increase as much as was expected, due in part
- 19 to an unseasonably cold summer. The domestic
- 20 industry, however, made many of their capacity
- 21 expansions just at that time. Moreover, the cost of
- 22 raw materials are increasing at a far greater rate
- than the demand increases for PET resin, preventing
- 24 producers from fully passing on their costs.
- 25 And, finally, there are substitute products

- 1 for PET resin in the form of aluminum and
- 2 polypropylene to which downstream users of PET could
- 3 switch if the prices for PET packaging go too high.
- 4 While there are advantages to using PET resin, there
- 5 are available alternatives.
- 6 Finally, I would like to talk a bit about
- 7 the future of the resin industry. As I have already
- 8 stated, the future is bright. U.S. producers control
- 9 the market for a product experiencing explosive
- 10 growth. I do not foresee anything in the future that
- is going to make the subject imports injurious to the
- 12 U.S. industry.
- I told you during the preliminary conference
- 14 that subject imports were going to exit the market and
- 15 I was right. I wouldn't go running off to the stock
- 16 market with my next hot tip, but I think that that
- observation about the importers leaving the
- 18 marketplace in large numbers was an obvious one for
- anyone who pays attention to what's going on and the
- 20 workings of the Asian PET market.
- 21 Asian producers participate in the U.S.
- 22 market when they have a raw material advantage. That
- 23 advantage disappeared by 2004 and so have much of the
- 24 subject exports. Given the strong demand in China for
- 25 PTA and MEG that is driving up prices for these

- inputs, I see subject imports largely unable to
- 2 penetrate the U.S. market any time soon.
- 3 Also negatively impacting subject imports'
- 4 ability to participate in the U.S. market are high
- 5 crude prices. PET resin is a bulk product. High
- 6 crude prices discourage the shipping of bulk products
- 7 from Asia. Nothing I see in the news leads me to
- 8 believe that crude prices are going down in the near
- 9 term.
- 10 The confluence of these factors means that
- 11 the subject imports are not going to have any
- 12 significant role in the U.S. market for some time.
- 13 Regardless of what the capacity utilization situation
- is, it is simply generally not cost effective to ship
- 15 Asian PET resin to the United States.
- 16 To the extent that I see changes in the U.S.
- 17 market, it is in the role of Mexican imports. With
- 18 such large new production facilities coming on line in
- 19 Mexico in recent years, it is logical that these
- 20 imports will serve at least some of the need for
- 21 alternate supply once served by the subject and other
- 22 imports.
- The Mexican producers' proximity to the U.S.
- 24 converters affords some of the same advantages as U.S.
- 25 supply, but can still ameliorate some of the risk

- 1 associated with relying on a single source. In my
- view, imports from Mexico coming from producers
- 3 related to the domestic industry are the likely
- 4 sources of import growth in the U.S..
- 5 The future of PET production, in my view, is
- 6 in very large and technically advanced facilities
- 7 within a consuming region. Meridian and M&G have
- 8 built or are building such very large facilities that
- 9 combine new production technologies with very large
- 10 volumes and some integration into raw materials to
- 11 achieve never before seen economies of manufacturing.
- 12 These plants will define the competitive economics of
- the industry in 2005 and beyond.
- 14 This concludes my testimony and I'd be happy
- to answer any questions you may have.
- MS. ESSERMAN: That concludes our
- 17 presentation.
- 18 CHAIRMAN KOPLAN: Thank you.
- 19 We will begin the questioning with
- 20 Commissioner Hillman.
- 21 COMMISSIONER HILLMAN: Thank you.
- I would like to thank this panel for all of
- the information that you have provided in your
- 24 pre-hearing briefs as well as in your testimony this
- 25 afternoon. It's been very helpful.

| 1 | Mr. Mullock, if I could start with you a |
|----|--|
| 2 | little bit, first, just to clarify a few things in |
| 3 | your testimony. You mentioned the issue of |
| 4 | qualification of suppliers. Could you describe a |
| 5 | little bit for me what that qualification process |
| 6 | involves, how long does it take and typically how many |
| 7 | suppliers do you have qualified at any given point in |
| 8 | time? |
| 9 | MR. MULLOCK: Yes. It takes about three to |
| 10 | four months, typically, for Constar to qualify a |
| 11 | supplier. It's a four-step process that begins with |
| 12 | an initial lab evaluation of the quality of the resins |
| 13 | being offered and it goes through three stages of the |
| 14 | operational evaluation before we confer on them |
| 15 | qualification status. We typically have all the |
| 16 | domestic suppliers and one or two import suppliers |
| 17 | qualified on CSD resins at any given time. We |
| 18 | currently have no qualified import suppliers of hot |
| 19 | fill resins. |
| 20 | COMMISSIONER HILLMAN: Okay. Thank you. I |
| 21 | appreciate that answer. |
| 22 | Then going to the issue of the imports, you |
| 23 | heard a lot of testimony this morning about a couple |
| 24 | of changes, if you will, that may have been occurring |
| 25 | in terms of both a consolidation within the industry |

- and then the issue that I would like you to talk a
- 2 little bit about is this issue of the bottlers
- 3 themselves becoming direct purchasers of the resin
- 4 that is then toll produced by companies such as
- 5 yourself.
- 6 Can you talk a little bit about that?
- 7 Do you do all of the purchasing of your own resin or
- 8 are you producing bottles from resin that has been
- 9 purchased by the bottling company itself?
- 10 MR. MULLOCK: Constar is a large merchant
- 11 bottle manufacture and we do very little business with
- people who buy the resin. We do a little bit of toll
- processing, but that's a very small part of our
- 14 business in the United States.
- 15 COMMISSIONER HILLMAN: And when you do do
- 16 toll processing, how does that work? Is it just a set
- 17 fee per every bottle?
- MR. MULLOCK: Correct.
- 19 COMMISSIONER HILLMAN: Okay.
- MR. MULLOCK: Normally, that's the case.
- 21 COMMISSIONER HILLMAN: So the purchaser of
- the resin would be providing you with the resin and
- with specifications for exactly what bottles they
- 24 want.
- MR. MULLOCK: Correct.

| 1 | COMMISSIONER HILLMAN: And then simply |
|----|--|
| 2 | paying you a fee to blow it into a bottle? |
| 3 | MR. MULLOCK: Right. There may be an |
| 4 | exchange of money for the value of the resin as an |
| 5 | inventory and accounting practice, but it's exchanged |
| 6 | at whatever face value we agree to. So if they give |
| 7 | it to me for a dollar, we give it back to them for a |
| 8 | dollar. |
| 9 | COMMISSIONER HILLMAN: Okay. And then |
| LO | either you or Mr. Davis, can you comment more broadly |
| L1 | on this phenomenon of the bottlers becoming |
| L2 | increasingly purchasers of the PET resin themselves |
| L3 | and having it toll produced? |
| L4 | Have you seen a change? Again, Mr. Mullock, |
| L5 | you're describing your operations but could you say |
| L6 | broadly within the rest of the industry? Has there |
| L7 | been a move to more of this? |
| L8 | MR. MULLOCK: Let me say that that many of |
| L9 | the water bottlers in the United States have chosen to |
| 20 | become integrated in bottle blowing because that is a |
| 21 | very narrow margin, highly sensitive to distribution |
| 22 | and operational costs business. |
| 23 | COMMISSIONER HILLMAN: You mean the bottlers |
| 24 | are doing, in essence, the converting themselves? |
| 25 | MR. MULLOCK: That's right. They're |
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| 1 | COMMISSIONER HILLMAN: It's not even a toll |
|----|--|
| 2 | production, they're actually owning |
| 3 | MR. MULLOCK: They're blowing the bottles |
| 4 | themselves. Earlier, the producers' counsel showed |
| 5 | you a pre-form in a bottle? |
| 6 | COMMISSIONER HILLMAN: Correct. |
| 7 | MR. MULLOCK: In some cases, bottlers or |
| 8 | I should say brand owners who are making their own |
| 9 | bottles are receiving pre-forms and blowing them for |
| LO | themselves. In other cases, they're doing both making |
| L1 | the pre-form and making the bottle. That's pretty |
| L2 | common and becoming increasingly so in the water |
| L3 | business for a number of reasons, but those are |
| L4 | related to, I believe, that the added value of the |
| L5 | water itself is obviously small and it's a very |
| L6 | compressed margin business. |
| L7 | COMMISSIONER HILLMAN: Okay. Now, do you |
| L8 | make pre-forms that you sell to bottlers? |
| L9 | MR. MULLOCK: We do make some pre-forms that |
| 20 | we sell to bottlers, but that's not the majority of |
| 21 | our business. Overwhelmingly, our business is |
| 22 | selling we deliver fully made bottles to our |
| 23 | customers in the United States. And the pre-form |
| 24 | business that we have is mostly by dollar value in the |
| 25 | hot fill area and not in the cold fill. |

| 1 | COMMISSIONER HILLMAN: Okay. Okay. Then |
|----|--|
| 2 | talk a little bit about prices. I mean, you discussed |
| 3 | a little bit of it, but I want to understand the issue |
| 4 | of we heard a lot of testimony this morning about |
| 5 | contracts and what the contracts did or did not do. |
| 6 | Describe for me how you go about setting prices, |
| 7 | whether that's contracts or whether you're looking to |
| 8 | the spot market in terms of prices. |
| 9 | MR. MULLOCK: Well, we do typically have |
| 10 | annual contracts for most of our supply and as many |
| 11 | people have pointed out already this is a business |
| 12 | where you use a very large volume of bulk material on |
| 13 | relatively small margins and where the cost of that |
| 14 | raw material is a very, very large component of the |
| 15 | total cost of our doing business. So you have to be |
| 16 | very sensitive to the impact of that cost on your |
| 17 | business so you can deliver to your shareholders the |
| 18 | results that you promise. |
| 19 | So typically we set annual agreements where |
| 20 | we have some mechanism by which we can pass through to |
| 21 | our customers the price changes that occur in the |
| 22 | marketplace and that's important to us because the |
| 23 | value of the resin is far greater than any other |
| 24 | aspect of our total cost of goods sold or margin or |
| 25 | anything else. And we buy primarily from the domestic |

| 1 | supply community and, in addition, we buy a certain |
|---|---|
| 2 | percent, which has not varied a lot over the last |
| 3 | couple of years, from the import community. |
| 4 | The domestic community does a great job of |
| 5 | supplying us. They provide a wide scope of products, |
| 6 | good technical support. They'll fix tonight what went |

wrong this morning, so there's a real responsiveness to our needs. We run our facilities 24/7. If they go

8 to our needs. We run our facilities 24/7. If they go
9 down because we have a resin problem, we need it fixed
10 right away, so there is a real risk aversion with

11 doing business with the domestic suppliers.

On the other hand, we are a global business with a very large regional operation east of the Rockies in the United States and we want a diverse supply base so that we can have a robust supply in all kinds of market conditions and so we dedicate a certain percent of our purchasing to imports because they're coming from an out of region place and they

COMMISSIONER HILLMAN: And for how long have you had the policy of sourcing at least some of your product from outside the United States?

just make that supply environment more robust.

MR. MULLOCK: Well, I've been in this job since 2002 and it's been our policy since then to do that. And it's been a fairly constant amount.

| 1 | COMMISSIONER HILLMAN: Do you know whether |
|----|--|
| 2 | that was the policy before you got there? |
| 3 | MR. MULLOCK: There were purchases of |
| 4 | imports before. I can't speak to exactly all the |
| 5 | strategy behind it prior to my taking this, but they |
| 6 | never exceeded by a significant amount what the |
| 7 | percentages have been during my tenure. |
| 8 | COMMISSIONER HILLMAN: Okay. So you're |
| 9 | describing how you negotiate with the bottlers for |
| 10 | what they pay for their bottles. They're paying a |
| 11 | contract price to you that reflects your resin price |
| 12 | plus some presumably |
| 13 | MR. MULLOCK: I was describing my |
| 14 | negotiations with my resin producers. I'm a |
| 15 | purchasing guy, not a sales guy. |
| 16 | COMMISSIONER HILLMAN: Okay. So when you're |
| 17 | purchasing resin, you're saying you're purchasing it |
| 18 | on a contract |
| 19 | MR. MULLOCK: Normally. Normally. |
| 20 | COMMISSIONER HILLMAN: That presumably sets |
| 21 | volume? |
| 22 | MR. MULLOCK: Well, it sets volume |
| 23 | expectations that may have min or max associated with |
| 24 | them. They're not typically take or pay. Our promise |
| 25 | to people is if business is good you benefit from that |

| 1 | and | if | business | is | not, | you | suffer | with | me. |
|---|-----|----|----------|----|------|-----|--------|------|-----|
|---|-----|----|----------|----|------|-----|--------|------|-----|

- 2 COMMISSIONER HILLMAN: Okay. And then on
- 3 the price side, what exactly do you correlate the
- 4 price to? How often does the price change within your
- 5 contracts?
- 6 MR. MULLOCK: Well, typically, prices are
- 7 related to a starting point at that moment in time
- 8 when you're setting the negotiation and what you
- 9 believe that the current price in the market is and
- 10 you can get that information from all the price
- offerings that you receive and also from the movement
- of raw materials and this is a very important
- commodity to us so we can put a resources into focus
- on the relationship between raw material costs, cost
- of conversion and ultimate price. And so when you've
- 16 established what you feel the moment in time price is,
- 17 you then decide how can I best allow for the
- 18 possibility of market price change in the coming year
- 19 and how can I pass that through to my customers and
- then have a portfolio of supplier price agreements
- 21 that allow you to match that so it's neutral on your
- 22 business.
- 23 COMMISSIONER HILLMAN: Okay. And what do
- 24 you typically key it off of? I mean, is there an
- 25 index?

- 1 MR. MULLOCK: Well it's usually a mix of
- 2 mechanisms because we have a mix of mechanisms with
- 3 our customers, so we don't have one mechanism of price
- 4 change with our customers.
- 5 COMMISSIONER HILLMAN: Okay. And typically
- 6 how often would the price change in a given contract?
- 7 If it's an annual contract --
- 8 MR. MULLOCK: Well, it has not been very
- 9 typical lately, but typically quarterly or monthly
- 10 price adjustments.
- 11 COMMISSIONER HILLMAN: Quarterly or monthly?
- MR. MULLOCK: Yes.
- 13 COMMISSIONER HILLMAN: Okay. And contracts
- would be different with different suppliers?
- MR. MULLOCK: Yes.
- 16 COMMISSIONER HILLMAN: Okay. That's very
- 17 helpful.
- 18 You described the second quarter as being
- 19 tight. Have there been any shortages? Have you ever
- 20 had trouble getting product during this POI?
- 21 MR. MULLOCK: Yes, I have. We always get it
- 22 because we have a robust sourcing plan, but we've had
- 23 to work harder to get it on occasion than is
- 24 necessary. Than is typical, I should say.
- 25 COMMISSIONER HILLMAN: All right.

- 1 I appreciate those responses.
- Thank you, Mr. Chairman.
- 3 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 4 Commissioner Lane?
- 5 COMMISSIONER LANE: Good afternoon. I'd
- 6 like to start with Mr. Malaschevich.
- 7 MR. MALASHEVICH: I'm honored and
- 8 privileged.
- 9 COMMISSIONER LANE: Well, save that until
- 10 you hear my question.
- 11 You sat through the morning session and in
- 12 summary we hear that the volume coming in from subject
- imports is not really large and that the profits of
- 14 the domestic industry are going down and that that is
- attributable to the inability of the domestic industry
- 16 to pass on all of the increased costs of the raw
- 17 materials because then if they did that then the
- 18 subject imports would be -- the customers would buy
- 19 subject imports.
- Okay. Now, tell me your take on that
- 21 argument.
- MR. MALASHEVICH: It's just not plausible
- for a number of reasons, first of all, the size and
- 24 direction of change in subject imports, which
- 25 I addressed in my testimony.

| 1 | COMMISSIONER LANE: Right. |
|----|--|
| 2 | MR. MALASHEVICH: Also, think about other |
| 3 | aspects of Petitioners' case this morning that just do |
| 4 | not compute. For example, in their brief, they talk |
| 5 | about imports from affiliated facilities in Canada and |
| 6 | Mexico as being, if you will, benign, or I think they |
| 7 | used the term non-injurious. In terms of their |
| 8 | volume, they are greater to a considerable degree than |
| 9 | the sum total of subject imports, but there's more to |
| 10 | it than that. To me, it was very interesting what was |
| 11 | said today. |
| 12 | The essence of the case against subject |
| 13 | imports are there are these low priced imports out |
| 14 | there that are putting a ceiling on their ability to |
| 15 | pass through 100 percent of their raw materials cost. |
| 16 | Remember, they are passing through already the great |
| 17 | majority of their raw material costs, so we're only |
| 18 | talking about one increment of same. |
| 19 | I don't think it's plausible of subject |
| 20 | imports to be preventing the last increment when they |

imports to be preventing the last increment when they are falling in absolute terms and in terms of market share. And they specifically noted that imports from Mexico are sold at the same or higher price than the domestic price is. So think about the way their story just doesn't compute.

| 1 | On the one hand, they're saying low priced | | | | | | | | |
|----|--|--|--|--|--|--|--|--|--|
| 2 | imports gain market share. On the other hand, the | | | | | | | | |
| 3 | entity that gained the most market share ostensibly | | | | | | | | |
| 4 | had prices the same or higher than the prevailing | | | | | | | | |
| 5 | domestic price. There's something wrong with that | | | | | | | | |
| 6 | picture and I think the picture is the whole theory of | | | | | | | | |
| 7 | the case. In fact, subject imports were there, they | | | | | | | | |
| 8 | were by no means lower priced in the predominant | | | | | | | | |
| 9 | amount of situations that matter, looking at part 5 of | | | | | | | | |
| 10 | the pre-hearing report. | | | | | | | | |
| 11 | So their entire theory of the case is | | | | | | | | |
| 12 | subverted by their own testimony. The people gaining | | | | | | | | |
| 13 | the share are at the same or higher price, so either | | | | | | | | |
| 14 | price doesn't matter or subject imports didn't matter. | | | | | | | | |
| 15 | They can't have it both ways. | | | | | | | | |
| 16 | COMMISSIONER LANE: Okay. Thank you. | | | | | | | | |
| 17 | Mr. Davis, as I understand it, you are Vice | | | | | | | | |
| 18 | President of Federal Affairs for the American Beverage | | | | | | | | |
| 19 | Association. | | | | | | | | |
| 20 | MR. DAVIS: That's correct. | | | | | | | | |
| 21 | COMMISSIONER LANE: And you are appearing on | | | | | | | | |
| 22 | behalf of the PET Users Coalition and you've got all | | | | | | | | |
| 23 | of these members. Do you also represent the segment | | | | | | | | |
| 24 | of the industry that uses cans and bottles like | | | | | | | | |
| 25 | MR. DAVIS: Yes. My members utilize all | | | | | | | | |
| | | | | | | | | | |

- three types of those packaging materials.
- 2 COMMISSIONER LANE: Okay. So you're
- 3 familiar, then, with both plastic bottles and cans and
- 4 bottles.
- 5 MR. DAVIS: Yes.
- 6 COMMISSIONER LANE: Okay. Would you tell me
- 7 what you think is the substitutability between PET
- 8 resin and aluminum and glass and what effect this has
- 9 on PET resin prices?
- 10 MR. DAVIS: Well, I'd have to defer to
- 11 Mr. Mullock as the expert on various commodity prices
- and, Dan, help me out here, if you will.
- MR. MULLOCK: I'm sorry. Could you restate
- 14 the question?
- 15 COMMISSIONER LANE: Oh, my goodness. I want
- 16 to know how extensive the substitutability is between
- 17 PET resin and aluminum and glass and what effect that
- has on the prices for PET resin.
- 19 MR. MULLOCK: Most of the -- well, in fact,
- 20 all of the CSD producers, carbonated soft drink or
- soda producers, produce both cans and PET bottles.
- 22 And so let me focus my answer on that.
- 23 Particularly as the package size gets
- smaller, the can is a very cost competitive
- alternative to the PET bottle and so the brand owners,

- 1 the big distributors, are able to switch back and
- 2 forth between PET and cans in their bottling
- 3 operations to adjust for relative shifts in price
- 4 between the two. So there is a real sensitivity
- 5 there.
- In glass, the shift is typically a threshold
- one, where glass is a very inexpensive commodity and
- 8 it is a good packaging form for oxygen barrier and for
- 9 clarity, but it has other things like it's heavy, it's
- 10 brittle, it can break. And so typically with glass to
- 11 PET conversions, there has to be a threshold of price
- 12 attractiveness or total package attractiveness that's
- touched before they'll convert, so high PET prices
- 14 discourage conversion to glass, but they typically
- 15 don't go backwards.
- By the way, if I may, I'd like to correct
- 17 something I think may have said in my original opening
- 18 statement. I may have said I had an aversion to
- 19 domestic producers, I am told. What I meant to say is
- 20 I have a preference for domestic producers and I have
- 21 to say I did see some funny looks on the part of the
- 22 panel and I thought there was something going on
- 23 behind me and I didn't realize I had said that, so I
- 24 apologize for that. And to the domestic producers.
- 25 COMMISSIONER LANE: I missed that. Thank

- 1 you for that clarification.
- I would like now to talk about the effect
- 3 the increased raw material costs have on both the
- 4 domestic industry and the subject imports. Is there a
- 5 difference?
- 6 Mr. Malashevich, why don't you give me your
- 7 take on that, please.
- 8 MR. MALASHEVICH: I'll try my best and
- 9 invite Mr. Mullock to chime in if he has any
- 10 additional thoughts.
- 11 Basically, in the latter part of the
- morning, in the closing hour, roughly, or so, there
- was considerable amount of testimony from the domestic
- industry essentially agreeing with the proposition
- that while there is world trade in PTA and MEG at any
- 16 particular time different regions could have different
- 17 balances. And during the beginning of the POI, there
- is, I think, voluminous evidence, including in the
- 19 words of senior executives of the Petitioners
- 20 themselves and Mr. Mullock testified during the
- 21 preliminary to this effect, earlier on in the POI the
- 22 Asian producers had an advantage. The supply/demand
- 23 balance for those raw materials happened to favor them
- 24 at that particular time.
- During the POI, that reversed, with the

- 1 anticipated consequences that the U.S. market became
- less attractive at the same time that markets more
- 3 proximate to each of the exporting countries at issue
- 4 were booming and became more favorable to them with an
- 5 even more favorable outlook, double-digit growth
- 6 instead of high single-digit growth expected in the
- 7 United States.
- 8 That situation might very well reverse
- 9 itself at some point in the future, but I don't think
- 10 we could identify that point here and now.
- 11 COMMISSIONER LANE: Okay. Does anybody else
- have anything they would like to add?
- 13 Mr. Mullock?
- MR. MULLOCK: Just simply that spot
- 15 purchasers of raw material used to be rewarded often
- 16 with a low price. They were rolling the dice each
- 17 time, but it was a good roll because for years the low
- 18 cost of petrochemicals and their adequate supply meant
- 19 that somebody who bought right now often got the
- lowest price and that's what the Asian buyers did.
- 21 The world changed, though, 24 months ago or so, 18
- 22 months ago, when raw materials got tight and the spot
- 23 buyers started paying the high price. And that's what
- 24 has changed.
- 25 COMMISSIONER LANE: Well, do you agree with

- 1 the testimony this morning that the same high cost of
- 2 raw materials is affecting the domestic industry and
- 3 the foreign industry?
- 4 MR. MULLOCK: Yes, I do.
- 5 COMMISSIONER LANE: Okay. Thank you.
- 6 Mr. Chairman, I'll wait until my next round.
- 7 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 8 Commissioner Pearson?
- 9 COMMISSIONER PEARSON: Thank you,
- 10 Mr. Chairman.
- 11 Welcome to the afternoon panel.
- 12 I appreciate your persistence, tolerance, whatever.
- 13 Petitioners have made the case that trade
- 14 actions, the filing of the GSP petition, the CVD and
- antidumping petitions, that those trade actions had
- 16 the effect of reducing imports late in 2003 and in
- 17 2004 and that's illustrated in their Chart No. 8 that
- 18 I think you have a copy of.
- 19 It certainly appears that subject imports
- 20 declined following the petitions, so as I look at
- 21 that, why shouldn't I conclude that the petitions
- 22 caused subject imports to peak and then decline? If
- not for the petitions, wouldn't subject imports have
- 24 continued to rise in 2004?
- 25 MS. ESSERMAN: Commissioner Pearson, I don't

- think there's any basis for concluding that for a
- 2 number of reasons. One, just going to the law for a
- 3 moment, in terms of the issue before the
- 4 communication, whether you reduce the weight to be
- 5 attributed to post-petition data, the law talks about
- dumping petitions, not GSP petitions. Number one. So
- 7 there isn't authority under the law to be reducing the
- 8 weight, just assuming arguendo the product dropped
- 9 after the GSP petition was filed.
- 10 Number two, I don't think that's the case
- 11 for several reasons. The first is you've heard a
- 12 great deal of discussion today about what was really
- 13 going on in the market and if I just might add there
- 14 an additional factor that's driving Asian raw material
- is that this rapidly growing polyester production in
- 16 Asia is soaking up the Asian PTA and MEG and that's
- 17 what's causing the scarcity in Asia and that has been
- 18 well documented.
- 19 But, third, I must say that it is quite
- 20 unusual for a GSP and a dumping and countervailing
- 21 duty case to be filed at the same time, so it would
- certainly not be my thought that if a GSP case were
- filed, then a dumping case would be filed around the
- 24 same time. I think it's quite rare, actually. So for
- 25 many reasons, I think it would not be appropriate to

- 1 consider that in any way as a benchmark but most
- 2 importantly is what is happening with the Asian raw
- 3 materials is an important market factor for the
- 4 commission to consider.
- 5 COMMISSIONER PEARSON: Mr. Mullock?
- 6 MR. MULLOCK: Thank you, Mr. Pearson.
- 7 I would also add that decisions to purchase Asian
- 8 resin in the United States are made 60 to 90 days in
- 9 advance of the arrival of the resin at the shore. If
- 10 you look at the three or four lines that were depicted
- on that graph, only one of them was still going up, I
- 12 believe, and that was the Thai material at the time of
- 13 the announcement. That material had been bought 60 to
- 14 90 days before and so people had already committed to
- 15 it. It's not unusual for accelerated commitments in
- the end of the year in preparation for the coming
- 17 season, so there is a seasonality to the import there
- 18 that was going on, but the basic dynamics of the
- 19 marketplace stopped people from buying and so you saw
- that peak because 60 or 90 days before people had
- 21 stopped buying and it fell off. So it was in fact
- 22 prior to that period that most of the trend downward
- had begun.
- 24 COMMISSIONER PEARSON: So should I
- 25 understand, then, that -- should I find that the

- 1 pendency of this investigation had no influence in the
- 2 marketplace?
- 3 MS. ESSERMAN: I believe that the record
- 4 shows that the predominant influence is this change,
- 5 this relative change in Asian raw materials. And so
- for purposes of the legal analysis, the commission has
- 7 the discretion to reduce antidumping related --
- 8 actions relating to the antidumping case in the
- 9 absence of record evidence showing there are non-trade
- 10 case related factors and here I think you have those
- 11 non-trade related case factors being the predominant
- influence here so therefore I don't think there would
- 13 be a basis for reducing the weight of the
- 14 post-petition data.
- 15 COMMISSIONER PEARSON: Mr. Mullock?
- 16 MR. MULLOCK: And I would just add, again,
- 17 that while the economics of importing were becoming
- 18 marginal by that point on the basic problems of raw
- 19 materials and rising freight costs that there's just
- 20 one more business uncertainty and risk that people
- 21 would have to take if they're facing an
- increasingly -- excuse the word, but hostile import
- 23 environment. It's just one more risk in already a
- 24 pretty marginal situation.
- 25 COMMISSIONER PEARSON: Okay. Following up

- on that point, there was, of course, discussion this
- 2 morning about U.S. PET users becoming somewhat more
- 3 risk averse in regard to their purchasing of subject
- 4 imports following the filing of these petitions. Are
- 5 you saying that indeed there was -- that purchasers
- 6 were becoming a little more skittish regarding the
- 7 imported product, the subject product?
- 8 MR. MULLOCK: It's another risk factor that
- 9 you take into account when you source import resin.
- 10 There are already risks associated with that that I've
- 11 articulated; it's one more. So it's not the dominant
- issue, but in a situation where there are other
- compelling market-based reasons for those imports to
- 14 reduce anyway, it's just one more reason to go in that
- 15 direction.
- 16 COMMISSIONER PEARSON: And have you
- 17 purchased subject imports both before and after the
- 18 filing of the petitions?
- 19 MR. MULLOCK: I did before the filing of the
- 20 petition and I had material on order that I continued
- 21 to buy after it and I'm trying to be very precise with
- 22 my answer. I believe I have bought since the filing
- of the petitions. Yes.
- 24 COMMISSIONER PEARSON: Are you able to say
- in public how you and the seller divvied up the

- 1 potential margin that may or may not ever have to be
- 2 paid? I'm curious about that and if you're able to
- 3 comment now, I'd be happy, otherwise, in the
- 4 post-hearing, that would be fine. This is an
- 5 interesting form of risk.
- 6 MR. MULLOCK: May we reply later to that
- 7 question? Do you mind?
- 8 COMMISSIONER PEARSON: Sure. That's fine.
- 9 MR. MULLOCK: Thank you. I want to be real
- 10 precise with the details because it was a small amount
- and I want to make sure I get it right in my response.
- 12 COMMISSIONER PEARSON: Okay.
- MR. MULLOCK: I will say that when it became
- 14 clear that there was the possibility that there were
- 15 going to be retroactive penalties on resin shipments
- and all that that was a possibility, that that was
- 17 obviously impactful on people's decision about whether
- 18 to import or not.
- 19 COMMISSIONER PEARSON: Well, if there were
- 20 no duties in place or likely to be put in place, what
- 21 percentage of your U.S. consumption of PET resin do
- 22 you think should be coming from non-NAFTA countries?
- 23 Because you talked about the desirability of the
- 24 diverse supply base. Can you give me some sense of
- 25 how that diversification would work?

| 1 | MR. MULLOCK: Well, broadly speaking, 10 to |
|----|--|
| 2 | 20 percent of our purchases are import material. |
| 3 | COMMISSIONER PEARSON: Non-NAFTA import |
| 4 | material? |
| 5 | MR. MULLOCK: Are non I'm sorry? Are |
| 6 | non-NAFTA material. Yes. And we've been pretty |
| 7 | constant with that. It just fits our discussed |
| 8 | procurement strategy as a good number, that balances |
| 9 | the risks of regional supply and local supply. |
| LO | COMMISSIONER PEARSON: And do you |
| L1 | differentiate between NAFTA imports and non-NAFTA |
| L2 | imports? For instance, do you see product coming out |
| L3 | of Mexico or Canada as a product of foreign origin |
| L4 | that has certain import risks associated with it or do |
| L5 | you treat it the same as U.S. product? |
| L6 | MR. MULLOCK: Well, it's kind of a hybrid in |
| L7 | that it's not dependent on the same raw material |
| L8 | sources in that region and it's not subject to the |
| L9 | same possibilities of like, for example, a March |
| 20 | snowstorm in the southeast that ties up rail traffic |
| 21 | for ten days, okay? If you're coming out of Mexico, |
| 22 | you don't have that problem. March is a busy month for |
| 23 | me, I can't afford to have all my resin in rail cars |
| 24 | not moving. So we look at it as that, but obviously I |
| 25 | don't consider it the same kind of risk of buying all |

- 1 the way across the Atlantic or Pacific Ocean where
- there's timing issues and it's much harder to have a
- 3 lot of contact with the producer.
- 4 COMMISSIONER PEARSON: Would it largely be a
- 5 matter of some currency risk on Canadian or Mexican
- 6 imports?
- 7 MR. MULLOCK: No, there's no currency risk
- 8 because we buy in dollars.
- 9 COMMISSIONER PEARSON: Okay. So the
- 10 currency risk is being taken by the seller.
- MR. MULLOCK: Correct. But the seller buys
- 12 his raw materials in dollars as well, too.
- 13 COMMISSIONER PEARSON: Okay. Okay. Good.
- Mr. Chairman, my light is changing, so I'll
- 15 quit while I'm ahead. Thanks.
- 16 CHAIRMAN KOPLAN: I'll accept that. Thanks.
- 17 Mr. Mullock, Petitioners testified this
- 18 morning that converters would switch sources of supply
- 19 for as little as a cent a pound. What is your
- 20 experience?
- 21 MR. MULLOCK: We don't make supply changes
- in isolation of just the cost per pound. I have not
- 23 switched suppliers for more money per pound than that
- 24 difference and I have switched suppliers for less.
- 25 CHAIRMAN KOPLAN: You have switched

- 1 suppliers for less?
- 2 MR. MULLOCK: Yes. And I've also not
- 3 switched suppliers for more because we don't make
- 4 those decisions in isolation on the cost per pound.
- 5 But I don't want to understate the impact of costs on
- 6 our system. It's a very large volume one and the
- 7 costs per pound are very important.
- 8 CHAIRMAN KOPLAN: So you don't challenge
- 9 what they've said, it's just that has not been your
- 10 experience? Is that right?
- 11 MR. MULLOCK: Our decisions are a total
- 12 value decision.
- 13 CHAIRMAN KOPLAN: Thank you.
- 14 Ms. Esserman and Mr. Malashevich, do you
- 15 have the confidential version of the staff report with
- 16 you?
- 17 MR. MALASHEVICH: I do not.
- MS. ESSERMAN: Here.
- 19 CHAIRMAN KOPLAN: You do now, though?
- MR. MALASHEVICH: I do now.
- 21 CHAIRMAN KOPLAN: Okay. In chapter 5, page
- 22 18, beginning with the last three lines on page 18 in
- 23 the confidential version, the staff report is
- 24 discussing there a series of lost revenue allegations
- at the bottom of that page and at the top of page 19.

| 1 | The details of this are business | | | | | | | |
|----|--|--|--|--|--|--|--|--|
| 2 | proprietary, okay? However, the report notes, and | | | | | | | |
| 3 | I think I can do it this way, the report notes that | | | | | | | |
| 4 | with regard to a particular purchaser that was named | | | | | | | |
| 5 | in the majority of lost revenue allegations, the | | | | | | | |
| 6 | purchaser, and I quote, "did not receive initial price | | | | | | | |
| 7 | offers from its domestic supplier and therefore did | | | | | | | |
| 8 | not reject any U.S. price." | | | | | | | |
| 9 | The domestic supplier whose identity is | | | | | | | |
| 10 | BPI states, "The domestic supplier met the agent price | | | | | | | |
| 11 | in each instance." Do you see that? | | | | | | | |
| 12 | MR. MALASHEVICH: Yes, I do. | | | | | | | |
| 13 | CHAIRMAN KOPLAN: Petitioners' pre-hearing | | | | | | | |
| 14 | brief asserts at page 42 that "it is a clearly | | | | | | | |
| 15 | confirmed claim of substantial lost revenues to | | | | | | | |
| 16 | subject imports and a great general description of how | | | | | | | |
| 17 | the subject import prices have been used to ratchet | | | | | | | |
| 18 | down U.S. producer prices." | | | | | | | |
| 19 | How can this be reconciled with what I heard | | | | | | | |
| 20 | today from the PET users coalition argument that the | | | | | | | |
| 21 | limited participation of subject imports in the U.S. | | | | | | | |
| 22 | market hinders the ability of these products to | | | | | | | |
| 23 | seriously enter into any price discussion? | | | | | | | |
| 24 | MR. MALASHEVICH: I'd have to respond to | | | | | | | |
| 25 | that, sir, in the post-hearing because I don't think | | | | | | | |
| | | | | | | | | |

- 1 I could answer that question simply by looking at the
- 2 narrative in the report. I'd like to examine the
- 3 questionnaire at issue and whatever other evidence
- 4 there is about the role of that particular customer.
- 5 CHAIRMAN KOPLAN: I appreciate that and
- 6 I would look forward to getting that from you. I
- 7 didn't know how to address it any other way.
- 8 MR. MALASHEVICH: I understand.
- 9 CHAIRMAN KOPLAN: In this limited fashion
- 10 but by directing you to the language in the staff
- 11 report, I think you know where I'm coming from.
- 12 MR. MALASHEVICH: I know exactly what you're
- 13 talking about. Yes.
- 14 CHAIRMAN KOPLAN: Okay. That would be very
- 15 helpful. I would appreciate it. Thank you.
- 16 Ms. Esserman, Reliance Industries states in
- its pre-hearing brief at page 6, and I quote, "By
- 18 determining to locate its major new North American
- 19 plant in Mexico at the expense of its U.S. operations,
- 20 Petitioner M&G has chosen to serve and strengthen its
- 21 position in the U.S. market through its Mexican
- 22 imports. Likewise, as noted in the post-hearing
- 23 report Invista has made a similar choice through
- operation of its facility in Canada."
- 25 And then it concludes by saying, "The

- 1 minimal share of subject imports should be assessed in
- the context of the U.S. industry's dominance in the
- 3 U.S. market, both through its U.S. production and its
- 4 imports from its NAFTA facilities."
- Now, Petitioners dealt with this issue,
- 6 I believe, beginning at page 76 of their pre-hearing
- 7 brief and they also discussed it in answer to a
- 8 question that I asked this morning.
- 9 First, I wonder whether you have any basis
- 10 to doubt the numbers that they provided this morning
- in answer to my question with regard to Mexico. Your
- 12 microphone.
- MS. ESSERMAN: I'm sorry.
- 14 CHAIRMAN KOPLAN: Go ahead.
- MS. ESSERMAN: The numbers regarding imports
- 16 into the United States?
- 17 CHAIRMAN KOPLAN: Yes. From Mexico.
- MS. ESSERMAN: Yes. My understanding, and
- 19 again I'd like to provide documentation to you in the
- 20 post-hearing submissions, is that a substantial amount
- of the production of the M&G plant in Mexico comes
- 22 into the United States. I don't recall the precise
- amount that the gentleman mentioned, but that is my
- 24 understanding. I think it is reflected in the
- 25 substantial increase in the Mexican imports in 2004, a

- 1 very substantial jump in imports into the United
- 2 States from Mexico.
- 3 CHAIRMAN KOPLAN: Well, I'm struggling with
- 4 this a bit and let me tell you why. When I look at
- 5 Table C-1, C-1 takes into account non-subject imports,
- 6 which would include the imports coming in from Mexico,
- 7 correct? So how should I be looking at this
- 8 differently? I'm not clear on what your authority is
- 9 for the argument that I should be taking this into
- 10 account with regard to the producer's share of the
- 11 domestic market.
- 12 MS. ESSERMAN: Well, I think that page 76 of
- their brief is a very good guide and as I recall it,
- it says that the imports from Mexico and Canada, from
- their affiliates, should be treated as if they -- you
- 16 know, I ought to get the exact language here. The
- 17 same as their U.S. supply. And so I think that is a
- 18 quiding force. In other words, they're using that
- 19 production from Canada and Mexico to serve this market
- and that's what we thought was a very important
- 21 condition of competition here in that when you're
- looking at the share commanded by the U.S. industry
- you have to take into account the share represented by
- 24 the imports coming from Canada and Mexico from their
- 25 affiliates.

- 1 CHAIRMAN KOPLAN: But what I'm saying is,
- 2 and this is where my confusion is, that when I look at
- 3 Table C-1, and actually it appears that these numbers
- 4 are public, that those imports would fall into the
- 5 category of other sources in Table C-1.
- 6 MS. ESSERMAN: Right.
- 7 CHAIRMAN KOPLAN: So it is reflected in our
- 8 numbers now.
- 9 MS. ESSERMAN: Right. Oh, yes. Yes.
- 10 They're reflected in the numbers. I think it just
- 11 qives --
- 12 CHAIRMAN KOPLAN: So we are taking that into
- 13 account.
- MS. ESSERMAN: Yes, but I think that it goes
- 15 to -- it provides context for looking at the volume of
- 16 imports here. I think that issue is conceded in the
- 17 sense that the Petitioners have said that the larger
- 18 volume of Mexican and Canadian imports they bring in
- 19 are not injurious, so therefore it's hard for our
- 20 small volume to be injurious. We simply wanted to
- 21 present that to you by way of evaluating whether or
- 22 not the volume operates in an injurious role and in
- that context we thought it appropriate to take into
- 24 account the fact that that which is listed as
- 25 non-subject imports is the production coming from the

- 1 U.S. producers' affiliate companies and that that
- 2 should provide a context for your evaluation in this
- 3 case.
- 4 CHAIRMAN KOPLAN: I guess what I'm saying is
- 5 I think it does in the sense that that's included in
- 6 the category of other sources and I can look at that,
- 7 I can also compare it to the subject imports coming
- 8 in, so what I'm saying is that all that information is
- 9 reflected in that table and I'm not clear why I would
- 10 be looking at it any differently than I would in any
- 11 other case.
- 12 If you have some authority for my treating
- this differently than it's treated in C-1, I would
- 14 appreciate it.
- MS. ESSERMAN: And I'll just make one quick
- 16 comment and we'll follow up in our post-hearing, but
- I would simply say that, yes, it is reflected there,
- 18 absolutely, as you say. What makes it different than
- 19 most cases is all of the non-subject imports coming in
- from Canada and Mexico are their own production.
- 21 That's what makes it different. And it's a context
- and condition of competition in which you should be
- 23 considering the volume and the impact of these imports
- 24 and that you consider not only the domestic
- 25 production, which is large on its own, the share is

- large on its own, but also the fact that the
- 2 non-subject category from Canada and Mexico is their
- 3 companies' product.
- 4 CHAIRMAN KOPLAN: I appreciate that and
- 5 I would look forward to any citation of authority for
- 6 that that you could provide post-hearing. Thank you
- 7 Vice Chairman Okun?
- 8 VICE CHAIRMAN OKUN: Thank you,
- 9 Mr. Chairman.
- 10 Let me join my colleagues in thanking all of
- 11 you for being here this afternoon. I appreciate your
- 12 testimony and your willingness to answer our
- 13 questions.
- I'm going to start with you, Mr. Mullock.
- 15 I had listened to your exchange with Commissioner
- 16 Hillman regarding pricing which I found very helpful
- in trying to understand how pricing is set and the
- 18 role of contracts in this market and how that relates
- 19 to how prices move.
- 20 One thing that I wanted to follow up on is
- 21 one of the things that the Petitioners talked about
- this morning, just the role of Pepsi, Coke and Nestle
- in terms of how much of the PET resin market they
- 24 control. I wonder if you can give any sense in terms
- of whether kind of those big three how they impact,

- 1 how you are trying to get prices with these suppliers,
- 2 the market. I mean, you talked about their domestic
- 3 competition, I quess I'm thinking about your domestic
- 4 competition and how that plays a role.
- 5 MR. MULLOCK: Well, I don't know much about
- 6 my competitors' procurement practices because we don't
- 7 talk to each other. That would be collusion.
- 8 VICE CHAIRMAN OKUN: That would be
- 9 collusion.
- 10 MR. MULLOCK: But we are the third largest
- 11 merchant manufacturer of PET bottles in the United
- 12 States. The Coke affiliates, Western Container and
- 13 Southeastern Container, are also large players as
- 14 well. I don't consider them merchant manufacturers
- because they only sell to Coke. So I struggle a
- 16 little bit to answer your question as to how does the
- industry behave, but from my limited experience, the
- 18 five large direct buyers of resin obviously consume a
- 19 disproportionate share of it and have a very large
- 20 number of facilities and most of them have operating
- 21 site outside of the United States. So we do take a
- 22 global approach to both purchasing and to supply in
- our manufacturing operations.
- I don't think I'm being very helpful here
- 25 because I don't --

| 1 | VICE CHAIRMAN OKUN: Well, let me ask it |
|----|---|
| 2 | this way, then, which is part of the Petitioners' |
| 3 | price suppression argument, as I hear it, is |
| 4 | regardless of whether I believe the volume of imports |
| 5 | is significant or not significant in terms of your |
| 6 | argument for 2003, the argument they make is even a |
| 7 | small volume of the imports where you have buyers |
| 8 | highly concentrated, and so I'm going to now put you, |
| 9 | I guess, in that camp |
| 10 | MR. MULLOCK: Okay. |
| 11 | VICE CHAIRMAN OKUN: That you can leverage |
| 12 | the import prices to suppress their prices and that's |
| 13 | what I guess the question would be. |
| 14 | MR. MULLOCK: Well, I mean, it's the buyer's |
| 15 | job to leverage price regardless of the source, isn't |
| 16 | it? And in fact, it's a more credible source if it's |
| 17 | coming from a domestic supplier, particularly if it's |
| 18 | a big one, because then you can say, hey, I can have |
| 19 | it tomorrow here, right now, I don't have to go to |
| 20 | extraordinary lengths, worry about my supply chain |
| 21 | halfway around the world and all that, so typically |
| 22 | the U.S. buyer prefers to use the credibility of a |
| 23 | domestic supplier's competitive proposal for creating |
| 24 | competition in the marketplace. |
| 25 | Is that limited to domestic? No but it!s |

- frankly more compelling, particularly given the level
- of imports that have occurred because, after all, you
- know, even with ourselves who are a pretty aggressive
- 4 compared to the rest of the industry importer of
- 5 resin, it's still a relatively small part of our
- 6 overall consumption and, in the short term, could not
- 7 replace what we get from the domestic industry.
- 8 VICE CHAIRMAN OKUN: And you may have said
- 9 this in response to Commissioner Hillman's question,
- 10 which was do you then -- when you're going through
- 11 what I understand to be kind of annual contracts where
- 12 you're talking about volume and then the price is
- 13 linked to these different mechanisms, that you're
- talking to more than one domestic supplier?
- MR. MULLOCK: Yes, we speak to all of them.
- 16 VICE CHAIRMAN OKUN: All of them?
- 17 MR. MULLOCK: Yes. I know all those
- 18 gentlemen over there.
- 19 VICE CHAIRMAN OKUN: I wasn't sure I heard
- 20 that. Okay. I appreciate that. Okay.
- 21 Then the other thing that I just wanted to
- 22 make sure that I understood and I quess you just do a
- 23 small amount of converting, if I understand --
- MR. MULLOCK: Toll converting?
- VICE CHAIRMAN OKUN: Yes.

| 1 | MR. MULLOCK: Yes. In the United States, we | | | | | | | |
|----|--|--|--|--|--|--|--|--|
| 2 | do a very small amount of toll converting. | | | | | | | |
| 3 | VICE CHAIRMAN OKUN: Yes. And when you were | | | | | | | |
| 4 | describing I think I heard you say it was like a | | | | | | | |
| 5 | dollar I was trying to understand, is there money | | | | | | | |
| 6 | involved? Where does the money | | | | | | | |
| 7 | MR. MULLOCK: Okay. What I was saying is | | | | | | | |
| 8 | that you had asked do you then just pay a fee, | | | | | | | |
| 9 | you're paid a fee for conversion and I was answering | | | | | | | |
| 10 | that, yes, we do get paid a fee for each thousand of | | | | | | | |
| 11 | bottles that we produce, but there is an accounting | | | | | | | |
| 12 | mechanism for transferring the resin in and out so | | | | | | | |
| 13 | that my customer knows that they're getting the | | | | | | | |
| 14 | appropriate number of bottles for the pounds of resin | | | | | | | |
| 15 | that they gave us, right? So there's a physical | | | | | | | |
| 16 | mechanism for doing that and that is recorded at a | | | | | | | |
| 17 | nominal value, so we say, you know, whatever price per | | | | | | | |
| 18 | pound you want the resin coming in is the same as the | | | | | | | |
| 19 | price of it going out. | | | | | | | |
| 20 | VICE CHAIRMAN OKUN: Okay. Okay. Thank you | | | | | | | |
| 21 | for that clarification. | | | | | | | |
| 22 | Then let me turn to Ms. Esserman and | | | | | | | |
| 23 | Mr. Malaschevich with regard to pricing. You | | | | | | | |
| 24 | obviously for your purposes pay a lot of attention to | | | | | | | |
| 25 | chapter 5 and I've heard you describe that in terms of | | | | | | | |

- 1 what the commission traditionally looks to and
- 2 comparing that with what we've collected in Appendix
- 3 D. But, again, in looking at some of the Petitioners'
- 4 arguments and, again, with respect to the one that
- 5 I think we spent the most time on, the details of
- 6 which are confidential, but involving a large
- 7 purchaser of subject imports from India, in trying to
- 8 understand where the competition is and what prices we
- 9 should be looking at, whether the information
- 10 currently in chapter 5 and particularly, I think,
- products 3A and maybe 1A as well, whether that
- 12 actually captures the appropriate level of
- 13 competition. And I will say I think that the
- 14 commission -- I feel like I'm struggling with this a
- 15 lot more in cases where we see someone who is
- 16 characterized as a direct importer but they're also in
- 17 the market purchasing other things. And so I quess
- it's easy to make the argument that's how the
- 19 commission normally does it and you've collected this
- 20 pricing, when there's questions about where the
- 21 competition really is, I think the commission has to
- 22 look at some of the things the Petitioner is saying
- about where the competition is and what prices we
- should be looking at. So I wanted the opportunity to
- 25 have you comment on that here to the best you can,

- 1 realizing the actual information is proprietary, but
- 2 just in terms of where the competition is and whether
- 3 chapter 5 prices really reflect that in your view.
- 4 MR. MALASHEVICH: I'll start, if I may,
- 5 Commissioner. It's not just how the commission
- 6 usually does it, it goes much deeper than that. In
- 7 Appendix D, that is the price -- well, let me start
- 8 here. In terms of what's more representative, we did
- 9 a comparison of the total quantities purchased as per
- 10 Appendix D versus the total quantities reported as
- 11 sold in part 5 and in terms of its representativeness,
- on a sheer volume basis, the volume in part 5 is
- orders of magnitude larger than the volumes reported
- as purchased for products 1, 2, 3, et cetera, in
- 15 Appendix D. So Appendix 5 is more representative of
- 16 the market as a whole.
- 17 Another problem with Appendix D is there is
- 18 a mixture of levels of trade. Even if you have
- 19 purchasers importing directly, I would not call it a
- 20 price per se that's comparable to the U.S. price in
- 21 the circumstances of this case for the following
- 22 reasons. From the top, it's really not a price
- 23 equivalent to the U.S. producers' price because it's
- 24 really an export price plus freight from the foreign
- 25 producer, so all of the functionality associated with

| 1 | an | independent | importer | reselling | the | goods | is | done | by |
|---|----|-------------|----------|-----------|-----|-------|----|------|----|
| | | | | | | | | | |

- the purchaser. So unless you have some bona fide way
- of adjusting for the costs of that difference in
- 4 functionality, you're not dealing with a price that is
- 5 directly comparable to U.S. price.
- And in my experience, the commission has
- 7 been very reluctant to make any form of adjustment to
- 8 an actual transaction price. So I just don't think
- 9 it's something you would want to do. The reasons for
- going down that path don't appear in this case.
- 11 We also did an analysis of the pricing data
- taking all the questionnaires together, independently
- of whether it was a direct purchase or a purchase
- through an importer, to get a feeling of the
- 15 magnitude, looked at every questionnaire. And there
- 16 were some instances where purchasers said they were
- importing directly, did not have an importer's
- 18 questionnaire. We weren't sure, but we threw them in
- 19 the direct importers column to be conservative. And
- 20 there's a very modest minority of the total trade
- 21 captured in part 5 and Appendix D that is importer on
- 22 a direct basis. By far, the preponderate share of the
- trade occurs through importers and therefore would be
- reflected in the data in part 5.
- 25 VICE CHAIRMAN OKUN: Okay. I appreciate all

- those comments and I look forward to additional
- 2 analysis in the post-hearing on that particular
- 3 question on Petitioners' argument.
- 4 Thank you, Mr. Chairman.
- 5 CHAIRMAN KOPLAN: Thank you.
- 6 Commissioner Miller?
- 7 COMMISSIONER MILLER: Thank you,
- 8 Mr. Chairman.
- 9 Let me join in welcoming and thanking the
- 10 panel for being here. We appreciate you taking time
- 11 away from your business to help us understand it for
- 12 purposes of our business.
- 13 Ms. Esserman in particular, let me welcome
- 14 you to the commission. I'm not sure we've seen you in
- this role on a case here, at least for a while, so
- 16 welcome. It's nice to have you here and we appreciate
- 17 your representation. It's good to see you.
- 18 Let me just finish up on the point that Vice
- 19 Chairman Okun was raising with you, and I understand
- you're going to brief, because, Mr. Malashevich, you
- 21 know we've been seeing this increasingly in cases and
- you're very -- you're here on both sides of cases,
- both respondent's and petitioner's side, so you know
- it's something we're struggling with and I do feel
- like it's a phenomena we can't ignore, to see

- 1 purchasers importing directly large quantities that do
- 2 take sales from the domestic industry.
- 3 So I will be interested in your comments in
- 4 the post-hearing submissions to help the commission
- 5 figure out how to cope with these things. This case
- 6 is maybe a little different from other cases where
- 7 we're seeing it with retail kind of ready product
- 8 going straight to the shelves. We have to figure out
- 9 how to deal with it.
- 10 MR. MALASHEVICH: I'll only say now that the
- 11 proportions are just very different. I can count,
- 12 I think, on one hand in the last ten years when the
- 13 commission has relied -- I'm saying relied, I'm not
- 14 saying considered in testimony, but actually relied on
- 15 comparisons at what I call two different levels of
- 16 trade and it's situations where practically all of the
- 17 imports occur on that basis. So there's a limited
- 18 amount of, shall we say, traditional pricing data
- 19 available for the commission to consider. In this
- 20 case, there's ample amount of pricing data that
- 21 accounts for the great majority of the quantities
- 22 reported in section 5 and Appendix D, so there's just
- 23 no need to go down that route, combined with you
- 24 always consider changes in relative market share. In
- 25 the final analysis, the causation issue is did any

- 1 perception of lower price translate into material
- 2 effects on volume and price?
- And I urge you in the final analysis to look
- 4 at the market shares and you'll find that they didn't.
- 5 COMMISSIONER MILLER: All right. Thank you.
- 6 And I look forward to your post-hearing comments on
- 7 that. Let me go, if I could, to --- in a sense I want
- 8 to ask the same question I started with this morning
- 9 of the representative of the PET User's Coalition
- about the structure of the purchasing side, and there
- 11 have been some questions along that line already.
- But, let me first start by clarifying one thing with
- 13 Mr. Davis. The PET User's Coalition, tell me, was it
- 14 organized for purposes of participating in this case
- or is it a coalition that has existed earlier
- 16 otherwise? Give me the history of your coalition.
- 17 MR. DAVIS: It was originally organized to
- 18 participate in the GSP proceedings before the
- 19 Commission last year and it has been revived or
- 20 carried on into this proceeding --
- 21 COMMISSIONER MILLER: Okay.
- 22 MR. DAVIS: -- at the request of the members
- 23 of the Coalition.
- 24 COMMISSIONER MILLER: Okay. And it looks to
- 25 include both the large Pepsi, Coke, Nestle producers

- 1 that -- bottlers that were referred to earlier this
- 2 morning? It sounds like they are the big three of the
- 3 beverage industry more or less. But, it also includes
- 4 a lot of other products.
- 5 MR. DAVIS: Yes, that's correct. And, also,
- 6 remember, within the traditional soft drink industry,
- 7 that you have independent franchise bottlers, who are
- 8 actually, in most cases, the purchases of the
- 9 packaging material. So, you're not just talking about
- 10 Coca Cola or Pepsi buying the stuff. You're also
- 11 talking about the Pepsi bottler out there on
- 12 Kennilworth Avenue. I mean, we're down to that small
- 13 --
- 14 COMMISSIONER MILLER: Absolutely, and that's
- 15 actually where I want to go to, sort of the -- I feel
- 16 like I'm still kind of confused between two different
- 17 parts of this market: the converters, who actually
- 18 turn the PET resin into the bottles; and those, who
- 19 are using the bottles in their production operations.
- 20 Because, it seems like the lines are kind of blurred
- 21 here for me.
- 22 Mr. Mullock, you describe your company as a
- 23 merchant bottler. You've used that phrase a couple of
- 24 times, a merchant bottle maker, which means for you --
- MR. MULLOCK: We're not a brand owner and we

- don't fill the bottles with product. We sell bottles--
- 2 -
- 3 COMMISSIONER MILLER: Okay.
- 4 MR. MULLOCK: -- unlike, for example, Coca
- 5 Cola, who makes many of their own bottles --
- 6 COMMISSIONER MILLER: Right; okay.
- 7 MR. MULLOCK: -- and fills them.
- 8 COMMISSIONER MILLER: Okay. And describe
- 9 for me the merchant bottle making industry. This
- 10 morning, we heard about eight converters.
- MR. MULLOCK: Correct, and five of them are
- 12 merchant.
- 13 COMMISSIONER MILLER: Okay. Five of them
- 14 are merchant --
- 15 MR. MULLOCK: And those five are Graham,
- 16 Amcor, Ball Plastic Pack, and Constar, the big ones.
- 17 There's a number of smaller ones, but those are the
- 18 five big ones. The other three are non -- what I
- 19 consider non-merchant ones: Southeastern Container,
- 20 Western Container, and Nestle.
- 21 COMMISSIONER MILLER: Okay.
- MR. MULLOCK: Southeastern and Western are
- owned by Coke. So, those are the eight that I believe
- the gentleman was referring to.
- 25 COMMISSIONER MILLER: Okay.

- 1 MR. MULLOCK: And I'm in the group of five -
- 2 -
- 3 COMMISSIONER MILLER: Okay.
- 4 MR. MULLOCK: -- of the merchant group.
- 5 COMMISSIONER MILLER: All right. The group
- of five will supply many of the different PET User
- 7 Coalition --
- 8 MR. MULLOCK: Absolutely. We --
- 9 COMMISSIONER MILLER: -- customer.
- MR. MULLOCK: As a group, we probably are 60
- or 70 percent of the merchant supply in the United
- 12 States.
- 13 COMMISSIONER MILLER: Okay. As a group,
- 14 meaning the PET User's Coalition?
- MR. MULLOCK: No, I mean there are five
- 16 merchant suppliers.
- 17 COMMISSIONER MILLER: I'm sorry, if I keep -
- 18 -
- MR. MULLOCK: That's okay.
- 20 COMMISSIONER MILLER: -- having this
- 21 problem, but I'm just --
- 22 MR. MULLOCK: I'm quessing we have about 60
- 23 percent as a group of the PET supply in the United
- 24 States.
- 25 COMMISSIONER MILLER: Okay. And tell me,

- 1 have you seen that part of the industry changing over
- time, becoming -- we've talked about some of the
- 3 consolidation of the purchasers earlier this morning.
- 4 MR. MULLOCK: Well, yes, there has been a
- 5 real trend towards consolidation. One of our larger
- 6 competitors became -- purchased another of our large
- 7 competitors and became the largest or the second
- 8 largest PET in bottle-making company in the world, and
- 9 that's Graham-OI, which occurred in 2004. And further
- 10 consolidation is expected.
- 11 COMMISSIONER MILLER: And what does that
- consolidation mean for the pricing power and the
- market power of the PET resin users?
- 14 MR. MULLOCK: Well, typically, when an
- industry consolidates it's because it needs to do so,
- in order to have more leverage in its control over its
- 17 business. Would you agree with that?
- 18 COMMISSIONER MILLER: Uhm-hm.
- 19 MR. MULLOCK: And, certainly, if you look at
- 20 the return on investment of the five merchant
- 21 manufacturers, that as a group, that it's just okay.
- 22 And some of us are less than okay and we do need to
- improve that. And it's that failure to consistent
- 24 return the value to the private or public shareholders
- 25 that is driving that consolidation by that group. And

- 1 to the extent that they have more control over their
- 2 costs, their larger buyers and all, that should make
- 3 them more effective procurers of that. But, if you
- 4 look at that in a win-lose kind of way, then it would
- 5 argue for the resin producers having a tougher
- 6 situation. It doesn't have to be that way.
- 7 COMMISSIONER MILLER: Do you think it has
- 8 been that way?
- 9 MR. MULLOCK: Again, our strategy is -- you
- 10 know, we're very straightforward. We think we're good
- 11 collaborators. We care about the manufacturing
- economics of our suppliers. So, we try and behave
- 13 like a preferred customer and we expect to be treated
- one in return. That's our purchasing strategy. It's
- a little different, I think, than some of the others;
- but, again, as I said before, I don't know them that
- well.
- But, this is a tough business. I mean, it's
- 19 a low margin, high volume, very sensitive to price
- 20 business. And we have a very lean operation, as do
- 21 our competitors and our suppliers, as well. We've all
- 22 trimmed. And the resin industry spoke about some of
- 23 their headcount trimming. Constar experienced that in
- the last 24 months, as well.
- 25 COMMISSIONER MILLER: Do you produce -- you

- 1 refer to yourself or to Constar earlier as a -- oh, I
- 2 have to go back and find it -- but, you were talking
- 3 about being a container solution, more or less. Do
- 4 you produce other kinds of containers that compete
- with the kinds of bottles that we're looking at here?
- 6 I mean, do you make --
- 7 MR. MULLOCK: No.
- 8 COMMISSIONER MILLER: -- you don't make
- 9 aluminum cans?
- MR. MULLOCK: We just make bottles.
- 11 COMMISSIONER MILLER: You just make bottles
- 12 for PET resin --
- MR. MULLOCK: We are the only large pure PET
- 14 company, basically. All of our competitors make
- things other than PET bottles and some of them make
- 16 cans.
- 17 COMMISSIONER MILLER: Okay. Thank you. Or.
- 18 that point --
- MR. MULLOCK: You're welcome.
- 20 COMMISSIONER MILLER: -- I appreciate your
- answers.
- 22 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 23 Commissioner Hillman?
- 24 COMMISSIONER HILLMAN: Thank you. I'd like
- 25 to follow on a little bit. Mr. Mullock, I don't know

- whether you can answer this. You said earlier, you're
- a purchaser of PET, as opposed to a seller of bottles.
- But, I'm trying to understand the degree to which the
- 4 converters, your group, has the ability to pass on
- 5 your increased PET costs. Can you describe for me
- 6 generally how prices work in the bottle market?
- 7 MR. MULLOCK: Well, we have to pass on our
- 8 price costs in PET or else we couldn't survive. It's
- 9 as simple as that.
- 10 COMMISSIONER HILLMAN: Okay. And is it a
- 11 direct pass through? I mean, how does it work?
- 12 MR. MULLOCK: There are -- you know, each
- 13 customer, you negotiate at a different time and
- 14 different circumstances, the details on which pass
- 15 through occurs. But, we have to have a mechanism for
- 16 price pass through, because it's such a large
- 17 component of our costs. And so, our publicly-stated
- 18 objective is to have as perfect a pass through of
- 19 price change as possible.
- 20 COMMISSIONER HILLMAN: Okay. And do you
- 21 have -- I mean, typically, that's the way the whole
- 22 industry operates, everybody gets pretty close to a
- 23 perfect pass through?
- 24 MR. MULLOCK: Well, I think everybody would
- 25 like to, but -- one of the gentleman testifying this

| 1 | morning, I believe Mr. Kinner, referred to the change |
|----|--|
| 2 | in how raw materials were negotiated starting in 2002, |
| 3 | where it had been quarterly and it went the monthly. |
| 4 | And I kind of smiled as I heard them say that, a sad |
| 5 | smile, because, unfortunately, I don't think the |
| 6 | industry told everybody else that we were going to |
| 7 | monthly price changes. And so, part of the reasons |
| 8 | why I think that you know, many, many players in |
| 9 | the industry find themselves in a squeeze, because raw |
| 10 | materials have only gone up since that time. That was |
| 11 | maybe not the best time in the world to get closer to |
| 12 | the raw material changes. Maybe it was a good thing |
| 13 | to have a 90-day delay, if raw materials are only |
| 14 | going like that, because our historic experience had |
| 15 | been this, okay. And so, I'd say if you asked all the |
| 16 | CEOs of my competitors that question, they would say, |
| 17 | well, when we're doing our job right, we have perfect |
| 18 | pass through; but, we do it imperfectly. And we |
| 19 | usually lose when it doesn't happen right. |
| 20 | COMMISSIONER HILLMAN: Now, has the timing |
| 21 | on the passing through of the increases to the bottle |
| 22 | companies also gone from a sort of quarterly down to a |
| 23 | monthly, or an even more frequent basis? |
| 24 | MR. MULLOCK: We pass through price |
| 25 | increases as they occur and influence us. But there |

- is a lag. I mean, customers can get -- you know,
- 2 typically, industry standard is 30 days after a price
- increase is announced by the resin industry, we take
- 4 it, we announce it, and 30 days after that, our
- 5 customers take it. So, for our customers, there's a
- 6 60-day lag from the day that a price increase is
- 7 announced by a resin producer. Now, a resin producer
- 8 may see a raw material price increase immediately and
- 9 that absence of lag in a time of continually raising
- increases that I've been talking about.
- 11 COMMISSIONER HILLMAN: Okay. Mr. Davis,
- from a broader perspective, do you have anything to
- 13 add to that?
- MR. DAVIS: No. I think that's an accurate
- 15 summary of how the system works.
- 16 COMMISSIONER HILLMAN: Okay. I appreciate
- 17 it. Turning to our map, you're arguing that the
- 18 domestic industry is facing a -- domestic producers
- 19 faced disadvantages, in terms of serving customers
- 20 west of the Rockies. I'm trying to understand, before
- 21 the period of investigation, who supplied the
- 22 converters on the west coast? Where have they been
- 23 getting their PET resin from?
- MR. MALASCHEVICH: I can't speak to the
- 25 period before the period of investigation. My only

- 1 point is that there are higher costs associated with
- 2 selling across the country to the west coast, owing to
- transportation, other factors. So, there's a price
- 4 distinction. And if you would just peruse the Exhibit
- 5 5 referred to earlier, you, also, see that there are a
- 6 different mix of suppliers serving the eastern region
- 7 versus the west. There are different dynamics of
- 8 supply and demand.
- 9 COMMISSIONER HILLMAN: I'm just trying to
- 10 understand whether that has changed. Again,
- 11 presumably, these converters have been out there on
- the west coast since way before 2002. Presumably,
- they've been getting resin from somewhere. I'm trying
- 14 to understand whether there is something, you know,
- 15 specific about this period of investigation that you
- 16 think suggests a different pattern of trade going on
- 17 here.
- 18 MR. MALASHEVICH: I simply have no
- information before the period of investigation.
- 20 COMMISSIONER HILLMAN: Okay. Mr. Mullock,
- 21 do you have any -- I understand, you're only on the
- 22 east coast, but can you tell me anything about the
- west coast converters?
- MR. MULLOCK: Despite my youth, I believe
- 25 that the situation was that prior to 2000, imports to

- the United States, in general, were quite small and
- were mostly limited to the west coast, but much of the
- 3 west coast supply was also coming from the eastern
- 4 United States.
- 5 COMMISSIONER HILLMAN: Okay. And that has -
- 6 and then, again, describe what you see as the change
- 7 since now.
- 8 MR. MULLOCK: Well, the change has been in
- 9 the global growth of PET production. PET bottle
- 10 production was heavily concentrated in the United
- 11 States and it was also an easy conversion from
- textiles, as textiles began to come down and people
- moved their textile lines into PET bottle grade. So,
- I believe that's the evolution that occurred.
- 15 COMMISSIONER HILLMAN: Okay.
- MR. MULLOCK: And that the Asian capacity, a
- 17 lot of it is pretty new and wasn't there in the 1990s.
- 18 MS. ESSERMAN: Although I might add,
- 19 Commissioner Hillman, if you look at that confidential
- 20 exhibit, you'll see still that it's -- broadly
- 21 speaking, there's still a very large share held by the
- 22 U.S. industry in that market.
- 23 COMMISSIONER HILLMAN: Okay. I appreciate
- 24 those comments. I was just trying to make sure I
- 25 understood whether there was something different going

- on, on the west coast. Okay.
- 2 Ms. Esserman, a question to you, sort of the
- 3 similar question that I asked to the Petitioners.
- 4 Because of the drop in subject imports in 2004, which
- 5 may or may not -- again, obviously, I understand your
- 6 argument on it, whether it was or was not due to the
- 7 petition. I may or may not decide to put less weight
- 8 on the post-petition data. And, unfortunately, from
- 9 the data that we have, that pretty much means you're
- 10 putting less weight on all 2004 data. If we were to
- do that, would you suggest that it's appropriate to
- 12 look back at the 2001 data from the preliminary
- investigation? Obviously, it was appropriate
- 14 adjustments to make it compatible or fairly
- 15 comparable. But, would you recommend that we do that,
- if we were to place -- I understand, you are not
- 17 recommending that we do that, but if we go that route,
- is it appropriate to pull in the 2001 data, in order
- 19 to have a three-year period, which we would normally
- 20 have?
- 21 MS. ESSERMAN: I would just say that as I
- 22 recall it, in the past where there has been some
- discount, the Commission has still used the period of
- 24 investigation; that is the period where you have the
- 25 most extensive data, the pricing data that's relevant

- 1 to your analysis.
- 2 COMMISSIONER HILLMAN: Okay; all right.
- 3 MR. MULLOCK: Can I just say one other thing
- 4 though there, just one thing to be clear about for the
- 5 record? Just, it's important to note, though, that
- the drop -- we're not talking a drop that occurred
- 7 post the filing in the case. It occurred prior to the
- 8 filing of the case. I just want to make sure that was
- 9 clear, beginning in fourth quarter 2004.
- 10 COMMISSIONER HILLMAN: Yes.
- MR. MALASCHEVICH: And I simply wanted to
- 12 add that I think all parties would have to make an
- assessment of the completeness of the preliminary
- record and whether if you choose to go that route,
- they're reasonably comparable to the completeness of
- 16 the current record.
- 17 COMMISSIONER HILLMAN: Well, again, if you
- 18 want to take a look at that and, again, obviously, no
- 19 decision has been made about whether this is the right
- 20 route to qo, but I think we would want to hear any
- 21 argument that you have about why we should or should
- 22 not view the 2001 data as appropriately included
- 23 within this, if there was a reason to discount the
- 24 2004 data.
- 25 MR. MALASCHEVICH: We certainly will.

| 1 | COMMISSIONER HILLMAN: I would welcome any |
|----|--|
| 2 | argument you have on whether it is appropriately |
| 3 | comparable and complete enough to rely on that 2001 |
| 4 | data. |
| 5 | Then, I wondered, also, in post-hearing |
| 6 | brief, if you could explain the change in reliance's |
| 7 | exports to the United States, particularly in 2004. |
| 8 | Again, it's no doubt BPI information, but if you could |
| 9 | explain whether they're the cause for any change in |
| 10 | their export pattern to the United States. |
| 11 | MS. ESSERMAN: We'd be happy to do that. |
| 12 | COMMISSIONER HILLMAN: Okay. And I think |
| 13 | with that, I have no further questions, at this time, |
| 14 | Mr. Chairman. Thank you. |
| 15 | CHAIRMAN KOPLAN: Thank you, Commissioner. |
| 16 | Commissioner Lane? |
| 17 | COMMISSIONER LANE: Mr. Mullock, I want to |
| 18 | go back to you. Obviously, we only drink these |
| 19 | beverages and we don't know how they are actually |
| 20 | produced. So, I have a few more questions to ask you. |
| 21 | As I understand it from the testimony this |
| 22 | morning, there are three big consumer or users of PET |
| 23 | resin for bottles and that's Pepsi, Coca Cola, and |

Nestle Waters. And then, you are in a group of five

that apparently are independent bottlers --

24

25

- 1 MR. MULLOCK: Independent bottle makers.
- 2 COMMISSIONER LANE: Okay. Independent
- 3 bottle makers and that does not include Coke, because
- 4 they do their own.
- 5 MR. MULLOCK: Correct.
- 6 COMMISSIONER LANE: Okay.
- 7 MR. MULLOCK: They do buy some; but largely
- 8 on the soda side, they make their own.
- 9 COMMISSIONER LANE: So, your company buys
- 10 PET resin and makes them into bottles that are
- unlabeled and then you sell them to people, who
- 12 actually put the product in the bottles?
- 13 MR. MULLOCK: That's correct. And we will
- label them for customers, who want us to.
- 15 COMMISSIONER LANE: Okay. Now, is Pepsi one
- of your bottlers?
- 17 MR. MULLOCK: Pepsi is one of my customer
- 18 bottlers, yes.
- 19 COMMISSIONER LANE: I mean, one of your
- 20 customers. Okay. And do you have any legal
- 21 affiliation with Pepsi?
- MR. MULLOCK: None whatsoever.
- 23 COMMISSIONER LANE: And are you the only
- 24 manufacturer that produces bottles for Pepsi?
- 25 MR. MULLOCK: Oh, no. All of my major

- 1 competitors do.
- COMMISSIONER LANE: Okay; all right. So,
- 3 let's talk about pricing. If when you buy PET resin
- 4 and let's say, it costs -- and I'm just going to do
- 5 this for around a dollar, a dollar a pound, and then
- 6 you make a bottle. Do you -- when you sell that
- 7 bottle, do you figure in the sale of the bottle you --
- 8 how do you account for the price of the raw material
- 9 or the PET resin, itself?
- 10 MR. MULLOCK: Well, we -- as with any of our
- 11 customers, we have an agreement on how much we can
- 12 charge for the resin in the bottle. Or we may have a
- 13 rolled up bottled price that says, you know, each
- 14 bottle is 15 cents each and that includes the resin in
- 15 the bottle or six cents each, whatever the price is.
- 16 COMMISSIONER LANE: Okay. If you have to
- 17 pay more for the PET resin because of price increases,
- do you pass that on to your customers?
- MR. MULLOCK: Yes, we do.
- 20 COMMISSIONER LANE: In every instance?
- 21 MR. MULLOCK: Well, again, we try and do it
- in every instance and we generally do a pretty good
- 23 job.
- 24 COMMISSIONER LANE: Are there any times that
- 25 you can't?

| 1 | MR. MULLOCK: Well, it does happen where |
|----|--|
| 2 | circumstances prevent us from passing through price |
| 3 | increases that we would like to pass through. But, |
| 4 | our business strategy is to pass them through and I |
| 5 | would say it's a largely successful one. |
| 6 | COMMISSIONER LANE: I think we heard this |
| 7 | morning that the price of the PET resin did not really |
| 8 | have much affect on the actual the finished price |
| 9 | of the bottle. Did you hear that testimony and what |
| 10 | is your do you agree with that statement? |
| 11 | MR. MULLOCK: I think that when Mr. Adlan, |
| 12 | who I believe made that statement, the point that he |
| 13 | was making, that the change in the bottle price |
| 14 | compared to the total revenue that the brand owner got |
| 15 | for the bottle was quite small. But, typically, the |
| 16 | bottle is the largest packaging cost that the bottler |
| 17 | has after the product going into the bottle, if it's |
| 18 | flavored. If it's water, then the bottle is the |
| 19 | largest cost that they have. And so like any cost |
| 20 | that's a big element of their total cost of sales, our |
| 21 | customers are sensitive to that and the extraordinary |
| 22 | run up in PET prices has, of course, only inured to |
| 23 | greater sensitivity on their part. |
| 24 | COMMISSIONER LANE: Generally, would you say |
| 25 | that in the last year, you have been charging your |

- 1 customers more for the bottles than you did the year
- 2 before?
- 3 MR. MULLOCK: Without a doubt.
- 4 COMMISSIONER LANE: All of your customers?
- 5 MR. MULLOCK: Every one.
- 6 COMMISSIONER LANE: Okay. Thank you.
- 7 That's all I have, Mr. Chairman.
- 8 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 9 Commissioner Pearson?
- 10 COMMISSIONER PEARSON: We've heard some
- 11 comments earlier today about what might be temporary
- in price differentials in different parts of the world
- for PTA, MEG, PET. Can you shine any light on this?
- I mean, are there markets where you can observe prices
- for these products and have a sense of how prices are
- behaving in different parts of the world? I don't
- 17 know, Mr. Mullock or Mr. Maleshevich?
- 18 MR. MULLOCK: Are you talking about PET
- 19 resin or its precursors, MEG and PTA?
- 20 COMMISSIONER PEARSON: No. All three.
- MR. MULLOCK: Okay.
- 22 COMMISSIONER PEARSON: I mean, if I had -- I
- 23 know you're buying resin. But, I mean --
- MR. MULLOCK: Right.
- 25 COMMISSIONER PEARSON: -- you probably have

- 1 -- because you buy a lot of resin and it's very
- 2 important to your business, you probably have some
- idea what's happening to the precursor products;
- 4 right?
- 5 MR. MULLOCK: I do; I do, though we don't
- 6 buy it. We buy its end result. What has happened
- 7 over the last 18 months is there's been a real
- 8 convergence of price for PTA and MEG around the world.
- 9 And that is because on the two components MEG, the
- 10 production of MEG requires very, very large highly
- 11 capitalized plants with excellent access to ethylene.
- 12 And so -- and there is a -- and that capacity, the
- three largest producers of that represent, I believe,
- 14 something like 70 percent of the world supply. So,
- they're very large and they have done some recent
- 16 consolidation. So, one or two of the largest of them
- 17 have been able to set a list price that the industry
- 18 has followed in a disciplined fashion and they've been
- 19 willing to close or open capacity to maintain a
- 20 relatively snug supply and demand in this 18 months.
- This has been a very good strategy for them
- 22 for forcing MEG up to a consistently high price, well
- above where it's been historically before that, to a
- 24 whole different level. And MEG used to be one of
- those traditional basic chemical industries where, you

- 1 know, in 10 years, you were lucky to make money in
- three. And now, in three years, they've made money in
- 3 three. And so, they're doing very well with their
- 4 strategy.
- 5 A slightly different driver on the PTA side
- 6 is -- but still resulting in higher prices is just the
- 7 worldwide cost of gasoline. You know, again, I
- 8 believe it was Mr. Kinner, who so well described the
- 9 dynamics of paraxylene to PTA marketplace. And Mr.
- 10 Dewsbury talked about the export of paraxylene from
- 11 the United States into Asia. It used to be, I
- 12 believe, prior to 18 to 24 months ago, that the U.S.
- producers of paraxylene dumped into Asia, to protect
- 14 their North American market. But what happened is all
- of a sudden, Asia needed that paraxylene, a lot for
- 16 polyester and some for PET for bottle grade, and so it
- 17 went from a situation of dumping, to who gets the
- 18 supply. And that's what drove paraxylene to become,
- in effect, a world price, as well, which has driven
- 20 the price of PTA up.
- There's an additional complication in North
- 22 America, in that the PTA supply, with the exception of
- 23 a few integrated people like DAK and Voridian, it's
- 24 highly held in one or two hands. And so, there is
- 25 another bottleneck there that could help influence the

- 1 cost and availability of PTA in North America.
- But, today, the dynamics of the MEG market
- and the paraxylene market have resulted in a worldwide
- 4 leveling of the cost of those raw materials, which is
- 5 why the Asian struggled to be competitive in North
- 6 America, because, now, they're paying the U.S. price,
- 7 plus freight for their own.
- 8 COMMISSIONER PEARSON: And how does the
- 9 price discovery occur in these markets? Are there
- 10 published prices or is it just --
- MR. MULLOCK: Well, there are published
- 12 prices. There are published prices. There are a lot
- of people, who make offers for supply. We don't buy
- one piece of PET once a year, you know, so we're not a
- farmer, who brings his crop in and so he needs to go
- out and sell it in some kind of commodity marketplace
- 17 to make sure that that's not the wrong price. We do
- 18 set up annual agreements, but some of those may
- involve some like short-term market discussion,
- 20 mechanisms, and things. You know, there could be some
- of that. So, we're constantly calibrating price, as
- 22 we go through the year. We have small and large
- 23 suppliers, who offer us price, brokers. We see the
- 24 wide spec market. We buy PCR. We're one of the
- world's largest buyers of PET, so we have a dedicated

- 1 function that looks at that globally. And so, we get
- a lot of data points about what the price should be
- and, of course, build up through the raw material
- 4 chain. So, we're reasonably confident we know what a
- 5 good price in PET is.
- 6 COMMISSIONER PEARSON: Okay. Well, I don't
- 7 think we have much data on the record that would help
- 8 us understand how this price convergence has happened
- 9 around the world for the precursors. And if you're
- able to provide some of that information through
- 11 either publicly available data or private data, if
- that's available, that might be helpful. And,
- frankly, let me address that same question to
- 14 Petitioners, because I was remiss in not raising it
- this morning. To some degree, this case is about
- 16 rapidly rising input prices for your production of PET
- 17 and --
- 18 MR. MULLOCK: There used to be a lot of
- 19 divergence in regional markets. And now, it's gotten
- to the point where the spot price in Asia becomes the
- 21 contract price in the United States the next month and
- 22 it's pretty locked up. So, that divergence has really
- 23 converged. And I'm sure that you'll hear that from
- all the parties, who respond.
- 25 COMMISSIONER PEARSON: Okay, good. So, put

- 1 something together, please, for the post-hearing and
- then I'll understand it better. But, your explanation
- 3 has been very helpful. Thank you.
- 4 MR. MULLOCK: You're welcome.
- 5 COMMISSIONER PEARSON: My last question and,
- 6 normally, I tend to stay away from these strictly
- 7 legal questions, because my learned colleagues, at
- 8 least my colleagues learned in the law, usually get to
- 9 them before I do.
- 10 CHAIRMAN KOPLAN: They were doing so well
- 11 until you clarified it.
- 12 COMMISSIONER PEARSON: Sorry. It has to do
- 13 with cumulation, okay. You, I think, are making an
- 14 argument that at least India should not be cumulated
- in a threat analysis, okay. But, then, you've also go
- this map up here, looking at the concentration or
- 17 production facilities in the eastern United States and
- 18 saying that the west coast is different. And so
- 19 what's not clear to me, are you arguing that the
- 20 statutory factors for cumulation have not been met in
- 21 a present injury case?
- MS. ESSERMAN: First of all, let me say that
- the reason that we're arguing for threat is because,
- 24 in fact, the Indians participate almost exclusively on
- 25 the east coast and they're the only ones to do that.

- 1 They sell only one product. They sell in different
- 2 export markets. They're overselling in all quarters.
- 3 And you consider a broader range of factors, of
- 4 course, when you do threat. Certainly, there's no
- 5 hammering effect when you look at injury or threat
- 6 and, therefore, I think, at a minimum, it's a factor
- you ought to look at in causation, because these
- 8 imports are participating in different markets.

9 To be very direct with you, Commissioner,

10 the only fact that prevents it from being an absolute

11 basis for cumulation on the basis of injury is that

there is a minority of the product coming from

13 Thailand that comes also in the east coast. A huge

14 proportion of what comes in from India goes actually

15 through the New York port. That's public information.

But that is the reason that, you know, we were very

17 careful in what we put forward in our brief. There's

18 no question in our mind that there are bases for

19 decumulating on the basis of threat. Certainly, it

20 would seem to me, there's a reasonable base for saying

it's appropriate even in an injury context. But

22 whatever, in whatever context, I think the important

23 thing to take from all of this is that you have a

24 situation in this case that is different, where you've

25 got the Indians on the east coast, only on the east

- 1 coast. You've got the -- well, I guess Taiwan is out
- 2 now. But, you've got Indonesia and it was Taiwan only
- on the west coast and you've got Thailand, a majority
- of what they're shipping on the west coast. So -- and
- 5 you, also, have Indian shipping in a very narrow
- 6 product category.
- 7 So, that's a long answer to say, we didn't
- 8 frontally argue cumulation for the reason -- in the
- 9 injury context for the reason that I mentioned.
- 10 Certainly, I think the rational for decumulation is
- 11 appropriate for injury and definitely for threat.
- 12 COMMISSIONER PEARSON: Okay, thank you, very
- 13 much. And later, I will inquire of my colleagues what
- 14 exactly we can do with that, in terms of whether there
- is too much overlap or whether there isn't. But,
- thank you, very much. No further questions, Mr.
- 17 Chairman.
- 18 CHAIRMAN KOPLAN: Thank you, Commissioner
- 19 Pearson. I have just a few, I hope, short matters
- 20 left. First, Mr. Maleshevich, Petitioners' pre-
- 21 hearing brief note that at pages 12 and 13 that 'the
- 22 commencement of the surge of imports coincides
- virtually precisely with the imposition of the EU
- 24 antidumping and countervailing duty trade remedies in
- 25 2000.' I note that Mr. Dewsbury said this morning, I

- 1 believe, in his direct, that there have been some
- 2 changes since those went into effect. They didn't
- indicate what the changes were. This is the question:
- 4 how did the EU duties affect the volume of subject
- 5 imports to the EU and how has the level of duties
- applied in the EU changed since November of 2000?
- 7 MR. MALASCHEVICH: With respect, Mr.
- 8 Chairman, Ms. Esserman is closer to those details than
- 9 I am. If you would, please?
- 10 CHAIRMAN KOPLAN: Sure.
- 11 MS. ESSERMAN: I think it may have been
- 12 Commissioner Pearson, who may have commented on this
- 13 earlier today. I think you can -- if you look at the
- 14 effect of the order, it's very little effect here in
- the United States, because imports were actually --
- 16 have remained small and the order was put in, in the
- 17 year 2000 and even several years later, the imports
- 18 remained small.
- 19 CHAIRMAN KOPLAN: But how were they
- 20 affected, in terms of subject imports going into the
- 21 EU? Actually, I think it went in, in November of
- 22 2000.
- MS. ESSERMAN: How they affected subject
- 24 imports going into the EU?
- 25 CHAIRMAN KOPLAN: Yes.

| 1 | MS. ESSERMAN: No question, the order had an |
|----|---|
| 2 | impact on subject imports going in EU. I think the |
| 3 | important thing to look at is what's happening in the |
| 4 | future. That's where I, frankly, don't even |
| 5 | understand Petitioners' argument that the EU order |
| 6 | provides any support for their threat argument. |
| 7 | CHAIRMAN KOPLAN: Has that order, though, |
| 8 | been modified since November of 2000? |
| 9 | MS. ESSERMAN: Well, first of all, it's |
| LO | slated for expiration this year, number one. Number |
| L1 | two, there has been a new shipper review is |
| L2 | underway, which is at the high threshold to get for |
| L3 | one of the Indian producers and another has recently |
| L4 | assigned a suspension agreement. So, certainly, with |
| L5 | respect to India, you would expect more product, not |
| L6 | less, going to the EU. So, therefore, it's the |
| L7 | opposite of diversion. |
| L8 | But, again, when you're looking at threat, |
| L9 | you're looking at what is there going to be an |
| 20 | increase. And if the order has been in effect five |
| 21 | years, any diversion that would have occurred would |
| 22 | have already occurred. And, frankly, I don't see very |
| 23 | much, because still throughout the period of |
| 24 | investigation, the volumes have been small. So |
| 25 | whether it's India or any other source, it would seem |

- 1 to me the EU order has no bearing on threat and to the
- 2 extent it has any bearing, it would be that you would
- 3 expect more volume going to Europe than the current
- 4 situation.
- 5 CHAIRMAN KOPLAN: But if I'm looking at
- 6 present?
- 7 MS. ESSERMAN: I think it has -- the
- 8 question is not why the imports are here. Frankly, I
- 9 think it has little to do with the European order.
- 10 The question is what is their effect in the market and
- 11 you know our view about that.
- 12 CHAIRMAN KOPLAN: Yes, I do.
- MS. ESSERMAN: They're too small and there's
- 14 no price effects.
- 15 CHAIRMAN KOPLAN: Thank you. I appreciate
- that. Mr. Davis, the PET User's Coalition pre-hearing
- 17 brief, on the first page, describes the subject
- 18 imports as 'generally providing less complex and less
- 19 expensive resins than those provided by U.S.
- 20 producers.' What share of the overall U.S. PET resin
- 21 market is accounted for by these less complex resins
- 22 and are negotiations any different for these products
- than for hot-filled PET resin?
- 24 MR. DAVIS: Mr. Chairman, I need to defer to
- 25 Mr. Mullock here, as a buyer of that resin, to

- 1 accurately answer that.
- MR. MULLOCK: Mr. Chairman, I believe that
- 3 about 30 percent of the market is hot-fill and about
- 4 70 percent is conventional. And so let me first say
- 5 that Constar, we have no qualified suppliers of hot-
- fill resins from import sources. It's strictly U.S.
- 7 domestic producers. And so, I believe this to be true
- 8 and my only experience is, it's absolutely true is
- 9 that the amount of hot-fill resin imports into the
- 10 United States are very small. They're a very small
- 11 percent of imports and almost, you know, non-existent
- as a physical arrival into the United States.
- 13 As to their -- or how the prices of resins
- are negotiated for, there are -- while generally
- speaking, there is a single cost per pound that's
- negotiated for a family of resins, which is just an
- 17 efficient way to do it, particularly for someone like
- 18 Constar, who might use 15 different specifications.
- 19 There are several specifications that because of
- 20 barrier properties or ultraviolet or some other
- 21 specialty aspect to them, where there is up charge
- 22 paid for them. And so, that's typically negotiated as
- a cost plus to the base price for the broad family of
- 24 resins being negotiated.
- 25 CHAIRMAN KOPLAN: Thank you.

| 1 MR. MULLOCK: Yo | ı're welcome |
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- 2 CHAIRMAN KOPLAN: Ms. Esserman, Reliance
- 3 Industry's brief asserts at page 38 that subject
- 4 imports do not compete with the domestic industry in
- 5 several areas, such as for hot-fill resins, blended
- 6 resins, and certain application specific resins.
- 7 Petitioners' claim, however, in their brief, on page
- 8 78, that subject producers are fully capable of
- 9 producing the hot-fill grade, if they choose to do so.
- 10 Do barriers to entry exist for subject producers in
- 11 the market for hot-fill resin or blended resin; for
- example, pre-certification, lack of technical support?
- 13 Mr. Sherlock, I think, stated this morning that these
- 14 factors are not particularly important.
- MS. ESSERMAN: Well, let me answer and then
- 16 I'm going to turn to Mr. Mullock. First, most of the
- 17 foreign producers can't make -- excuse me, don't make
- 18 hot-fill right now.
- But number two, they haven't sold it at all
- 20 during the period of investigation. I think that's
- 21 important for you to consider.
- 22 Number three, I think you heard from Mr.
- 23 Mullock earlier, just by way of example, there are no
- 24 foreign subject producers that have been certified --
- that he has certified for a hot-filled application.

- 1 So, the -- I think that -- I had one
- additional point, but I'm going to turn to Mr.
- 3 Mullock, because I have to tell you, I've forgotten
- 4 it. Sorry.
- 5 MR. MULLOCK: I think her additional point
- 6 was with respect to the barriers to the marketplace.
- 7 They are certainly capable of formulating hot-fill
- 8 resins and the market is free to receive them. But
- 9 the real barrier is that unlike the conventional CSD
- and water business, where it's very generic high
- 11 volume in packages, that each custom package is custom
- designed for that particular application, for that
- 13 customer.
- 14 CHAIRMAN KOPLAN: I think you just bailed
- 15 her out.
- MR. MULLOCK: That's my job, sir.
- 17 MS. ESSERMAN: I'm going to, then, bail
- 18 myself out, too. My understanding is, certainly, from
- 19 my own client, that they're reluctant to do this.
- 20 There's additional costs involved because of the need
- 21 to have technical assistance on the ground. That's
- 22 just a much more expensive proposition for an Asian
- 23 producer to engage in.
- 24 CHAIRMAN KOPLAN: Thank you. Thank you,
- 25 both. With that, I have no further questions. I'll

- 1 turn to Vice Chairman Okun.
- 2 VICE CHAIRMAN OKUN: Thank you, Mr.
- 3 Chairman. I think just a couple of things. One, just
- a follow-up on the price question, Mr. Maleshevich,
- 5 which is, if we were to decide to take out the
- 6 information from the one I was talking about, the
- 7 Petitioners raise on page 18 -- I'm going to forget my
- 8 question. It's a long day.
- 9 MS. ESSERMAN: Thank you.
- 10 VICE CHAIRMAN OKUN: The purchaser of
- imports from India, who the Petitioners have said are
- not properly in -- how they're not properly reported
- in Chapter 5. If we were to agree and to take them
- out of the Chapter 5 data, if you could tell me
- whether the analysis of the pricing and underselling
- 16 would change and how we would evaluate that. Again, I
- 17 understand you disagree with that.
- MR. MALASCHEVICH: And I have to look at the
- 19 details.
- 20 VICE CHAIRMAN OKUN: No, I understand.
- 21 MR. MALASCHEVICH: But, certainly, I will
- 22 address your question.
- 23 VICE CHAIRMAN OKUN: Okay, okay. And then
- just one final question just on volume, which is, if
- 25 we're looking at the 2003 volume and, again, you've

- 1 put in a lot of information regarding what was going
- on with capacity in the U.S. market in 2003 and
- 3 ratings going on or the downgrading of Wellman's and
- 4 others, because of this and because of the threat of
- 5 Asian competition. My question is why, then, if we're
- 6 acknowledging that there is a domestic -- if you think
- 7 there's a domestic over capacity based on the
- 8 information you put in here, why is that the year that
- 9 the subject imports would increase? Why come into
- that market, a market with domestic overhang, if
- 11 you're accurate in your description?
- 12 MS. ESSERMAN: Well, first of all, I think
- 13 you heard today that a lot of the capacity came in, in
- the second half of 2003. So, the imports were already
- in the market. Again, I think the thing that you
- 16 really ought to look at, when you're looking at what
- 17 the effect of those imports were in 2003, is that was
- 18 a time that -- the only time that share went up a
- 19 little from its small volume. And what happened
- 20 during that period, the product where there was the
- 21 greatest competition, you know, particularly in that
- difficult period, the second half of 2003, where there
- was more profitability, that's where the Asian product
- 24 -- where there was greatest competition, there was the
- 25 most overselling.

| 1 | VICE | CHAIRMAN | OKUN: | Okay. |
|---|------|----------|-------|-------|
| | | | | |

MS. ESSERMAN: You just wouldn't expect to

3 see that, if imports were dragging down the market.

4 VICE CHAIRMAN OKUN: Okay. With that, I

5 think that I have covered -- my colleagues have

covered my other questions. But, I very much

7 appreciate all of your testimony and your answers to

8 our many questions this afternoon. Thank you, Mr.

9 Chairman.

10 CHAIRMAN KOPLAN: Thank you. Commissioner

11 Miller?

15

12 COMMISSIONER MILLER: Thank you, Mr.

13 Chairman. I do have really just kind of one more

thing, because thank you to Commissioner Pearson. He

asked Ms. Esserman the one question that I did have --

16 wanted to address to you, regarding cumulation, and

17 giving you an opportunity to expand on that. So, I

18 appreciate that. And unfortunately, what it means is

19 that I'm then going back to pick on Mr. Mullock again,

20 a little bit, only because as I listened to your

21 comments to a couple of my colleagues regarding your

22 more or less successful ability to pass your raw

23 material prices through, your raw material cost

increases through, I went back to your testimony when

25 you were talking about the PET resin producers and

- 1 saying that they seemed to be arguing that, you know,
- they have a right to fully pass on the cost of their
- 3 raw material prices and you wrote the question, what
- 4 makes them think they should. And I'm sure they're
- 5 sitting there saying, why is it you get to, but they
- 6 don't.
- 7 MR. MULLOCK: I don't think I'm responsible
- 8 for that comment. The matter is --
- 9 COMMISSIONER MILLER: It's not just because
- 10 you're a better negotiator?
- MR. MULLOCK: No. No, I mean, it's what
- 12 will the market bear.
- 13 COMMISSIONER MILLER: Right.
- MR. MULLOCK: And if -- you know, their cost
- of raw materials is a very high percent of their
- 16 manufacturer; so is mine. But, I'm not going to get
- 17 into the resin production business. My customer can
- 18 blow bottles. So, it's easier for my customer to go
- into integration than it is for the resin producer,
- 20 and that's just a -- so, we are different, you know,
- in where we're at. I mean, I have to have a very low
- 22 cost, very like a pass through mechanism where a whole
- 23 bunch of what I deliver is service. So, I'm
- 24 delivering mostly air in the form of a bottle. And
- 25 so, we have a little different market mechanism. We

- 1 wouldn't survive a day, frankly, or over a long period
- of time, if we couldn't absolutely pass through all of
- 3 the increases that we experience in resin.
- But, if you're in our -- like our lines are
- 5 dedicated to customers. We might have three- to five
- 6 year-year supply agreements. That's quite different
- 7 than the mechanism of the PET resin producers, who
- 8 probably don't have that many multi-year agreements
- 9 with their customers. So, they're different markets
- and their ability to pass through that price is
- 11 different in each of those markets.
- 12 I don't mean to say by that, that I don't
- 13 care. I just -- you know, that's the way the market
- is and I don't control that.
- 15 COMMISSIONER MILLER: And your answer is
- 16 exactly why I've asked so many questions today, to try
- 17 to understand the nature of the market, because I
- 18 think the nature of the market does tell you something
- 19 about the ability to pass through cost increases. So,
- 20 I'm just trying to understand why you can, but they
- 21 can't.
- MR. MALASCHEVICH: I think I have a little
- 23 bit of insight on that --
- 24 COMMISSIONER MILLER: Sure.
- 25 MR. MALASCHEVICH: -- Commissioner. And to

- the extent Mr. Mullock's experience is representative
- of converters as a group, and I don't know whether it
- is or it isn't, but if you look in the details of the
- 4 questionnaires and are summarized in the staff report,
- 5 the institutions -- I can't put it in greater detail
- in the public, but the institutions for passing on
- 7 prices are different among the PET resin producers
- 8 vis-a-vis their customers, than between Mr. Mullock's
- 9 group and his customers. And I would posit the
- 10 difference during this particular period and why the
- domestic industry were not able to pass on cost
- increases arguendo to the extent that converters as a
- group did, is because the domestic industry was in the
- 14 process of absorbing a major change increase in
- 15 capacity versus demand and the converters were not.
- 16 MS. ESSERMAN: Might I just add there, too -
- 17 -
- 18 COMMISSIONER MILLER: Sure
- 19 MS. ESSERMAN: -- one important fact to take
- into account and that is, to add on to what Mr.
- 21 Maleshevich is saying, is I think it's important to go
- 22 back and look at what actually happened in the pricing
- 23 here. In fact during these years, Petitioner
- 24 companies did increase their prices quite
- 25 substantially over the period of investigation, quite

- 1 substantially. Obviously, we can't talk about the
- 2 precise amount, because of the APO data. But, the
- only thing that they're saying is they haven't fully
- 4 passed through all of their costs, which, today,
- 5 they've described as being, during this period, from a
- 6 low point, a low point, to a historic high point. I
- 7 think that, in conjunction with what Mr. Maleshevich
- 8 is talking about, might explain why it would have been
- 9 difficult in this situation. But, keep in mind, they
- 10 did increase their prices quite substantially.
- 11 COMMISSIONER MILLER: Right. And I do
- recognize that and, you know, it's absolutely true.
- 13 All right. I had to ask you that question, Mr.
- 14 Mullock, because I was just struck by it, as I
- 15 listened to your testimony. So, I appreciate your
- answer and I appreciate all of the answers of the
- 17 panel today. Thank you.
- 18 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 19 Let me see if there is another round.
- 20 COMMISSIONER HILLMAN: I've got just a
- 21 couple of questions for post-hearing. First, this
- 22 chart on historical raw materials prices, two-year
- averages, I wondered if you could give us the actual
- 24 data and if the data is annual or if it only came to
- 25 you in two-year increments. In other words, I would

- 1 like the underlying data that went into this bar
- 2 graph, titled 'historical raw material prices, two-
- 3 year averages.' If you could give me the individual
- data points that went in there, that would be very
- 5 helpful.
- 6 MS. ESSERMAN: We'd be happy to do that.
- 7 COMMISSIONER HILLMAN: Thank you. Secondly,
- 8 I would pose the same question to you, Ms. Esserman,
- 9 that I posed earlier, that if you have information on
- 10 third country, antidumping of countervailing duty
- investigations that you're aware of and I would -- I
- 12 noticed in Exhibit 42 of your brief that there was a
- 13 reference to Malaysia -- but, if there are any that
- 14 you're aware of, if you could comment. I mean, the
- two countries that I've heard mention are Malaysia and
- 16 Brazil. But, if there's anything that you could tell
- 17 us about third-country antidumping or countervailing
- 18 actions involving PET resin, that would be very
- 19 helpful.
- 20 MS. ESSERMAN: Yes. If I might just say,
- though, with regard to Brazil, just for the same
- 22 reasons that it's a difficulty for Asians to ship to
- North America, it's a market of no consequence to the
- 24 Asians now for the same reasons, because of the high
- 25 raw material costs. And I believe a lot of the

- 1 subject countries, India, certainly, doesn't ship to
- 2 Malaysia.
- 3 COMMISSIONER HILLMAN: Okay. I appreciate
- 4 that. If there's anything further in the post-
- 5 hearing, that would be great. And, finally, Mr.
- 6 Davis, I know you heard a lot of the testimony this
- 7 morning about Petitioners complaining about some of
- 8 the data. It's my understanding that at least some of
- 9 the members of the PET User's Coalition are among
- 10 those that have not yet returned questionnaires to the
- 11 Commission. If there are any of them out there, if
- 12 you could encourage a full response from all the
- 13 members of your Coalition of returning their
- 14 guestionnaires to the Commission, I know we'd really
- 15 appreciate getting all of the data that we can get, so
- that the record is as complete as possible.
- 17 MR. DAVIS: Well, I can certainly send out a
- 18 generic call for compliance. But, if you have someone
- 19 specifically in mind, I'd be happy to discuss it with
- 20 the staff --
- 21 COMMISSIONER HILLMAN: Then I would
- 22 encourage you to get in touch with our staff on that.
- MR. DAVIS: -- or whatever. Okay.
- 24 COMMISSIONER HILLMAN: And with that, I have
- 25 nothing further. I, too, would like to thank this

- 1 panel for all of the good answers that you've provided
- and for your tremendous patience in hanging with us
- 3 here until 5:30 in the evening. We very much
- 4 appreciate it. Thank you.
- 5 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 6 Are there any other questions from the dais? Yes?
- 7 COMMISSIONER PEARSON: Mr. Chairman,
- 8 following up on Commissioner Miller's excellent
- 9 question, I just have a small clarification for Mr.
- 10 Mullock. In essence, are you saying that your
- 11 contracts with your bottler customers, these are
- 12 relatively long-term contracts, are they set up in
- such a way that so that, in effect, the customer
- absorbs the price risk on the PET?
- MR. MULLOCK: Yes.
- 16 COMMISSIONER PEARSON: Okay. And so, you,
- 17 then -- you mentioned you're providing a service.
- 18 MR. MULLOCK: Our typical contract is often
- a multi-year one, where a certain -- we're basically
- 20 selling capacity of a machine and the service of
- 21 making and delivering those bottles consistent with
- their needs. And it could be as long as five years, a
- contract, that ties up a certain part of a plant and
- 24 equipment. So, yes.
- 25 COMMISSIONER PEARSON: Okay. But,

- 1 basically, then, we could understand that it's the
- 2 nature of the contracts that you have with bottlers
- 3 that allow the cost to pass through you, because there
- 4 was this discussion about --
- 5 MR. MULLOCK: I have to be careful how I
- 6 answer in public, because we're a public company --
- 7 COMMISSIONER PEARSON: Right.
- 8 MR. MULLOCK: -- and on the insider, we have
- 9 made a public statement that says, we pass through
- 10 resin price increases as part of our business
- 11 practice. And my answer to you is, yes, consistent
- 12 with that.
- 13 COMMISSIONER PEARSON: Okay. Well, if
- there's anything more we should know, you can provide
- it in the post-hearing.
- MR. MULLOCK: Okay.
- 17 COMMISSIONER PEARSON: But, I understand now
- 18 this issue and why you have been able to pass through
- 19 and the Petitioners have not yet had full success.
- 20 MR. MALASCHEVICH: I would just mention,
- 21 that goes precisely to my point earlier, in response
- 22 to Commissioner Miller's question, that there are
- 23 differences in the institutions of pricing for the
- resin producers versus the converters, on one hand,
- and the converters versus the bottlers on the other.

- 1 COMMISSIONER PEARSON: Thank you, very much.
- 2 No further questions, Mr. Chairman.
- 3 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 4 I think Commissioner Lane had something she wanted to
- 5 ask.
- 6 COMMISSIONER LANE: Okay. Mr. Mullock,
- 7 you've completely confused me now.
- 8 MR. MULLOCK: I thought I was done.
- 9 COMMISSIONER LANE: It was my understanding
- 10 that in answer to my question, you said that the price
- increases for raw materials were directly passed on to
- 12 your customers. And then with Commissioner Pearson,
- 13 you said that you have contracts of, I don't know,
- 14 three to five years. And so, do you have a built-in
- 15 price escalator in those contracts?
- 16 MR. MULLOCK: We have a price setting
- 17 mechanism in those contracts, generally speaking, yes.
- 18 COMMISSIONER LANE: I get real worried when
- 19 I hear people talk about 'generally speaking.' Do
- 20 you, in every instance, have a mechanism that passes
- on to each of your customers the price increase for
- 22 raw materials?
- MR. MULLOCK: I'd like to answer that
- absolutely yes, but I'd also point out that to the
- 25 best of my knowledge, yes. But, I'm not in sales.

- 1 I'm in purchasing. And so, as a business strategy,
- absolutely, yes; as an execution of that, I believe,
- 3 yes. But maybe I have one small bottle contractor,
- 4 something where for whatever reason, the price is more
- 5 stable over a long period of time. So, if you accept
- it that way, the answer is, yes.
- 7 COMMISSIONER LANE: Okay. So, the contract
- 8 would say, if x increase in raw materials comes into
- 9 play, that will be passed on to my customers?
- 10 MR. MULLOCK: Correct.
- 11 COMMISSIONER LANE: Okay. Thank you.
- 12 CHAIRMAN KOPLAN: Thank you, Commissioner.
- 13 Anything else from the dais?
- 14 (No questions from the dais.)
- 15 CHAIRMAN KOPLAN: No. I'll take that as a
- 16 no. Ms. Mazur, does staff have questions of this
- 17 panel?
- 18 MS. MAZUR: Mr. Chairman, staff have no
- 19 questions.
- 20 CHAIRMAN KOPLAN: Thank you. Before I
- 21 release the panel, Ms. Cofrancesco, you have one
- 22 minute remaining from your direct presentation. Do
- you have any questions of this panel?
- MS. COFRANCESCO: No.
- 25 CHAIRMAN KOPLAN: No. All right. With

- that, I want to thank all of you for your testimony.
- 2 And we will now move to the final phase of today's
- 3 hearing, after everybody has a stretch. Well, let me
- 4 announce what we have left here. Petitioners have one
- 5 minute remaining from their direct presentation, plus
- five minutes for closing. Respondents have a total of
- 7 six minutes remaining from the direct presentation,
- 8 plus five minutes for closing. When everyone is
- 9 ready, I will ask how you all want to proceed.
- 10 (Whereupon, a brief recess was taken.)
- 11 CHAIRMAN KOPLAN: Now, if I could ask, does
- 12 either side wish to use the remaining time from their
- direct presentation or do you all want to move
- 14 directly to closing? Ms. Cofrancesco?
- MS. COFRANCESCO: I would like to use my one
- 16 minute of time, please.
- 17 CHAIRMAN KOPLAN: Okay. And Ms. Esserman?
- 18 MS. ESSERMAN: I'll just move directly to
- 19 closing.
- 20 CHAIRMAN KOPLAN: You'll move directly to
- 21 closing? Okay. Why don't you proceed, Ms.
- 22 Cofrancesco.
- MS. COFRANCESCO: Thank you, very much. I'd
- just like to address some points briefly in the
- 25 rebuttal. Number one, regarding NAFTA expansion, what

- 1 you heard from the other side was they were going back
- and forth, there's too much capacity expansion,
- 3 there's not enough capacity expansion. The real story
- 4 is what you heard from Mr. Sherlock this morning,
- 5 capacity expansion in NAFTA is a reasonable expansion.
- 6 It is reasonable in relation to demand in NAFTA.
- 7 Second, about NAFTA imports, the NAFTA
- 8 imports from Canada and Mexico has to be balanced
- 9 against U.S. exports to Mexico and Canada, as well.
- 10 It's not a one-way trade; it's a two-way trade. And
- 11 the plans that you have for expansion coming on that
- 12 have been announced, that you heard about this
- morning, are decisions to expand further reasonably in
- 14 the United States, plants in the United States. We're
- 15 not talking about plants in Canada or plants in
- 16 Mexico. Those are plants in the United States.
- 17 CHAIRMAN KOPLAN: That took care of the one
- 18 minute. We can now move to closing.
- MS. COFRANCESCO: Thank you.
- 20 CHAIRMAN KOPLAN: Okay, thank you.
- 21 MS. COFRANCESCO: I would just like to
- 22 briefly summarize the testimony and economic evidence
- that you had before you today within the framework of
- the legal issues that the Commission has to resolve.
- 25 With regard to the Commission's final determination on

- 1 material injury, the legal standard of what
- 2 constitutes material injury is harm that is not
- 3 inconsequential, immaterial, or unimportant. Applying
- 4 that standard, there is no doubt that the industry,
- 5 the U.S. industry, is materially injured.
- 6 The impact on the unfairly-traded imports on
- 7 the domestic industry is demonstrated by the decline
- 8 in profits due to the domestic producers trying to
- 9 meet the pricing of the dumped and subsidized subject
- 10 imports. What you heard from Mr. Mullock today is
- that one cent a pound indeed does make a very
- important difference in the purchasing decisions of
- the purchasers here. And Mr. Mullock represents a
- 14 converter. That is a quite large converter, as you
- heard, the third largest, I believe, he may have said.
- 16 Second, you've heard that there is not an
- 17 adequate return on previous investments that the
- 18 domestic industry has made. There were closures of
- 19 capacity in the United States and there were negative
- 20 effects on employment, as you heard, as well, and on
- 21 credit ratings, which is not inconsequential damage to
- the domestic industry. Mr. Kinner read to you that
- 23 industry analysts reports attribute the profit margin
- 24 squeeze to these Asian imports. There are many other
- 25 industry analysts that have said the same thing, and

- 1 we will bring those to your attention.
- 2 There is, in fact, one that is in the
- 3 Respondents' exhibits and it is Moody's downgrading
- 4 Wellman's credit rating, in which they say that part
- of it is new North American capacity and 'the threat,
- 6 if not the actuality, of Asian competition.' It is
- 7 not just us that is saying this; it is Moody's
- 8 downgrading Wellman, because of the Asian import price
- 9 competition and the margin effect that it had.
- 10 With regard to India, whether it should be
- 11 cumulated, the Indian material is competing for sales
- that large customer accounts, accounts that have
- 13 plants all over the United States, in the east and the
- 14 west. And I would urge you to take a look at their
- 15 Exhibit 5, you can see that there is competition
- 16 between at least two countries on the east coast, even
- if that is their argument.
- With regard to volume, the subject imports
- 19 rapidly accelerated after the EU orders were entered
- through 2003 and the pendency of this litigation
- 21 tempered those imports somewhat in 2004, but they
- 22 remain significant. There was an observation that the
- 23 GSP case could not possibly have had an effect. They
- 24 were tempered earlier than the present petition was.
- 25 But if you take a look at Exhibit 28 of Respondents!

- 1 exhibits, you'll see that there is an analysis of the
- 2 GSP case and in there, it was observed that there
- 3 could be a dumping petition following on. And that
- 4 was in November 2003. So, the subject import -- the
- 5 subject producers were observing those effects and
- 6 they are responding to the trade actions when they
- 7 reduced their imports to the United States.
- 8 Now, let's talk about whether those imports
- 9 were small. The 2003 volume, according to Customs,
- 10 was 430 million pounds. If you take demand growing in
- 11 the United States at seven percent a year, one year,
- that is 400 to 500 million pounds. So what you saw
- there was the subject imports taking a full year of
- 14 growth in the United States, a full year of growth.
- 15 So, those volumes were displacing U.S. sales and they
- 16 are significant.
- 17 Let us go to price effects. The U.S.
- 18 producers testifying here reported their own
- 19 experience of underselling by subject imports of up to
- 20 12 cents per pound. Mr. Mullock said, he concedes.
- 21 He is going to switch suppliers for less than one cent
- a pound and for more than one cent a pound, as well.
- 23 We believe that's significant testimony that
- corroborates what we have been saying.
- 25 Also, corroborating the testimony you heard

- 1 today is our confidential analysis of the --
- 2 CHAIRMAN KOPLAN: Ms. Cofrancesco, if you
- 3 could wind it up, because your time has expired.
- 4 MS. COFRANCESCO: Thank you. I would also
- 5 like to point out that Mr. Mullock's testimony about
- his ability to pass through and he must pass through
- 7 the raw material costs or else he cannot survive, goes
- 8 directly to the testimony we have offered today.
- 9 Without the ability to pass on raw materials, this
- 10 industry cannot survive either, and it is the subject
- imports that prevented them from doing so. Thank you.
- 12 CHAIRMAN KOPLAN: Thank you. Ms. Esserman,
- if I can -- before you start, this has just come to my
- 14 attention from staff, investigative staff, and I'd
- 15 like to address this to Mr. Mullock, as a result. It
- 16 happened a moment ago. Mr. Mullock, you testified
- 17 that your firm does have sales to Pepsico. This
- morning, we heard that Pepsico was one of the three
- 19 largest brand owners in the market. Can you provide
- 20 confidentially the details of your contract with
- 21 Pepsico to the Commission for purposes of the post-
- 22 hearing? We'll take that confidentially. I need you
- 23 to use a microphone to respond.
- 24 MR. MULLOCK: Yes, Mr. Commissioner. This
- is not working?

- 1 CHAIRMAN KOPLAN: It's working.
- 2 MR. MULLOCK: This is working. My answer
- is, we do have a written contract with them, but that
- 4 contract can only be released with the permission of
- 5 the senior executive of my company. So, I don't feel
- 6 comfortable responding in the affirmative here until I
- 7 have communication with him and our attorney.
- 8 CHAIRMAN KOPLAN: Would you do that and then
- 9 let Ms. Mazur of our staff know --
- 10 MR. MULLOCK: I will.
- 11 CHAIRMAN KOPLAN: -- whether you can comply
- 12 with my request?
- MR. MULLOCK: Yes, sir.
- 14 CHAIRMAN KOPLAN: Thank you. I'd appreciate
- 15 it.
- MR. MULLOCK: You're welcome.
- 17 CHAIRMAN KOPLAN: All right. I'm sorry for
- 18 that, Ms. Esserman. You may proceed.
- 19 MS. ESSERMAN: Thank you, Mr. Chairman. We
- 20 submit this is a very unusual case to come before the
- 21 International Trade Commission. You have small and
- 22 declining volume. You have rapidly rising prices and
- increasing trends, as I've indicated earlier.
- 24 Clearly, Petitioners have conceded that
- 25 volume is not injurious. They've indicated that the

- 1 larger NAFTA volume that they, themselves, import is
- 2 not injurious. So, it is inconceivable that this
- 3 smaller volume could be injurious. In fact, they have
- 4 no price case and no evidence to tie any adversity
- 5 they face to the small volume of imports, whatever
- 6 period you use, whether it's -- whether you consider
- 7 2004 or not.
- 8 In fact, prices have been rising rapidly.
- 9 What they -- their only price case is that they claim
- 10 that they should have increased prices a 100 percent
- 11 to reflect the astronomical raw material price
- increases, which they, themselves, today, indicated as
- going from an almost historic low, to historic high
- 14 during the period of investigation. That would be
- 15 difficult to do in any case; but as the record shows,
- 16 there was an additional factor and that is that they
- 17 introduced in 2003 substantial capacity in the market.
- 18 And, in fact, if you listen carefully to the testimony
- 19 this morning, they indicated it took some time to
- absorb that capacity in the market.
- 21 And I ask and bring to your attention the
- 22 exhibit they submitted today, current and planned
- 23 capacity expansion is insufficient to meet growing
- 24 U.S. PET resin demand. You will see here that the
- 25 capacity in 2003 that they have here, the year in

- which -- that we believe really did affect their
- 2 situation, the difference between capacity and demand
- 3 is the greatest.
- In any event, I think you need to -- you've
- 5 been presented with two different theories of the
- 6 case. They have alleged that this small volume of
- 7 imports have come in at very low prices and taken away
- 8 a huge volume of sales from them. You would expect in
- 9 that kind of situation a much bigger market share and
- 10 pervasive underselling. I think the record shows to
- 11 the contrary and that's why they're urging you to use
- 12 alternative data. To the contrary, in 2003, what you
- see, the only point in which there was a slight
- increase in market share for the subject imports, you
- see significant overselling in the product category
- where there's the most competition.
- 17 Finally, I think there can be no case for
- 18 threat. The import volumes are small. They are going
- 19 to be impeded, continued to be impeded by this Asian
- 20 raw material disadvantage. There is very promising
- 21 growth in this market, as you've heard from many
- 22 witnesses today and robust growth in the home markets
- 23 and in the country-- the third country, whose markets
- 24 are targeted. That is particularly the case for
- 25 India, again, which we believe should be decumulated,

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- 1 as it's only in the east coast, sales a narrow range
- of product substantially oversold the domestic
- 3 producer, it has a substantial export markets to which
- 4 it sells, and very, very vigorous growth in its own
- 5 home market. Thank you, very much.
- 6 CHAIRMAN KOPLAN: Thank you, Ms. Esserman.
- 7 Before I close, I want to complement both sides on
- 8 their detailed direct presentations and their
- 9 responses to our questions. I, also, look forward to
- 10 the post-hearing submissions.
- 11 Post-hearing briefs, statements responsive
- to questions, and requests of the Commission and
- corrections to the transcript must be filed by March
- 14 22, 2005; closing of the record and final release of
- data to the parties by April 6, 2005; and final
- 16 comments are due April 8, 2005. And with that, this
- 17 hearing is adjourned.
- 18 (Whereupon, at 5:48 p.m., the hearing was
- 19 concluded.)
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- 25 //

CERTIFICATION OF TRANSCRIPTION

TITLE: Polyethylene Terephthalate (PET) Resin

INVESTIGATION NO.: 701-TA-439-440 & 701-TA-1077-1080 (Final)

HEARING DATE: March 15, 2005

LOCATION: Washington, D.C.

NATURE OF HEARING: Hearing

I hereby certify that the foregoing/attached transcript is a true, correct and complete record of the above-referenced proceeding(s) of the U.S. International Trade Commission.

DATE: 3/15/05

SIGNED: <u>LaShonne Robinson</u>

Signature of the Contractor or the Authorized Contractor's Representative 1220 L Street, N.W. - Suite 600 Washington, D.C. 20005

I hereby certify that I am not the Court Reporter and that I have proofread the above-referenced transcript of the proceeding(s) of the U.S. International Trade Commission, against the aforementioned Court Reporter's notes and recordings, for accuracy in transcription in the spelling, hyphenation, punctuation and speaker-identification, and did not make any changes of a substantive nature. The foregoing/attached transcript is a true, correct and complete transcription of the proceeding(s).

SIGNED: <u>Carlos Gamez</u>

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I hereby certify that I reported the abovereferenced proceeding(s) of the U.S. International Trade Commission and caused to be prepared from my tapes and notes of the proceedings a true, correct and complete verbatim recording of the

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SIGNED: <u>Jacqueline Richards-Craig</u>
Signature of Court Reporter