Mattresses from India, Kosovo, Mexico, and Spain

Investigation Nos. 731-TA-1632, 1634, 1635, and 1639 (Final)

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UNITED STATES INTERNATIONAL TRADE COMMISSION

Investigation Nos. 731-TA-1632, 1634, 1635, and 1639 (Final)

Mattresses from India, Kosovo, Mexico, and Spain

DETERMINATIONS

On the basis of the record¹ developed in the subject investigations, the United States International Trade Commission ("Commission") determines, pursuant to the Tariff Act of 1930 ("the Act"), that an industry in the United States is materially injured by reason of imports of mattresses from India, Kosovo, Mexico, and Spain, provided for in subheadings 9404.21.00, 9404.29.10, and 9404.29.90 of the Harmonized Tariff Schedule of the United States, that have been found by the U.S. Department of Commerce ("Commerce") to be sold in the United States at less than fair value ("LTFV").²

BACKGROUND

The Commission instituted these investigations effective July 28, 2023, following receipt of petitions filed with the Commission and Commerce by Brooklyn Bedding LLC, Phoenix, Arizona; Carpenter Company, Richmond, Virginia; Corsicana Mattress Company, Dallas, Texas; Future Foam, Inc., Council Bluffs, Iowa; FXI, Inc., Radnor, Pennsylvania; Kolcraft Enterprises, Inc., Chicago, Illinois; Leggett & Platt, Incorporated, Carthage, Missouri; Serta Simmons Bedding, Inc., Doraville, Georgia; Southerland Inc., Antioch, Tennessee; Tempur Sealy International, Inc., Lexington, Kentucky; the International Brotherhood of Teamsters, Washington, DC; and the United Steel, Paper and Forestry, Rubber, Manufacturing, Energy, Allied Industrial and Service Workers International Union, AFL-CIO, Washington, DC. The Commission scheduled the final phase of the investigations following notification of preliminary determinations by Commerce that imports of mattresses from Bosnia and Herzegovina, Bulgaria, Burma, India, Italy, Kosovo, Mexico, Philippines, Poland, Slovenia, Spain, and Taiwan were being sold at LTFV within the meaning of § 733(b) of the Act (19 U.S.C. 1673b(b)). Notice of the scheduling of the final phase of the Commission's investigations and of a public hearing

¹ The record is defined in § 207.2(f) of the Commission's Rules of Practice and Procedure (19 CFR 207.2(f)).

² 89 FR 59047 (India), 89 FR 59043 (Kosovo), 89 FR 59062 (Mexico), and 89 FR 59059 (Spain), July 22, 2024.

to be held in connection therewith was given by posting copies of the notice in the Office of the Secretary, U.S. International Trade Commission, Washington, DC, and by publishing the notice in the *Federal Register* of March 6, 2024 (89 FR 16026). The Commission conducted its hearing on May 9, 2024. All persons who requested the opportunity were permitted to participate.

Although the antidumping duty petitions for mattresses from Bosnia and Herzegovina, Bulgaria, Burma, India, Italy, Kosovo, Mexico, Philippines, Poland, Slovenia, Spain, and Taiwan were filed on the same day, July 28, 2023, the investigation schedules became staggered when Commerce did not align its investigations concerning Bosnia and Herzegovina, Bulgaria, Burma, Italy, Philippines, Poland, Slovenia, and Taiwan with its investigations concerning India, Kosovo, Mexico, and Spain. On June 28, 2024, the Commission issued final affirmative determinations in its antidumping duty investigations of mattresses from Bosnia and Herzegovina, Bulgaria, Burma, Italy, Philippines, Poland, Slovenia, and Taiwan (89 FR 55657, July 5, 2024). Following notification of final determinations by Commerce that imports of mattresses from India, Kosovo, Mexico, and Spain were being sold at LTFV within the meaning of section 735(a) of the Act (19 U.S.C. 1673d(a)), notice of the supplemental scheduling of the final phase of the Commission's antidumping duty investigations concerning India, Kosovo, Mexico, and Spain was given by posting copies of the notice in the Office of the Secretary, U.S. International Trade Commission, Washington, DC, and by publishing the notice in the Federal Register (89 FR 60658, July 26, 2024).³

³ A countervailing duty petition on mattresses from Indonesia was also filed on the same day as the antidumping duty petitions concerning mattresses from Bosnia and Herzegovina, Bulgaria, Burma, India, Italy, Kosovo, Mexico, Philippines, Poland, Slovenia, Spain, and Taiwan. However, Commerce published a final negative countervailing duty determination with respect to mattresses from Indonesia on July 22, 2024 (89 FR 59050). The Commission therefore terminated its countervailing duty investigation on mattresses from Indonesia (89 FR 60661, July 26, 2024).

Views of the Commission

Based on the record in the final phase of these investigations, we determine that an industry in the United States is materially injured by reason of imports of mattresses from India, Kosovo, Mexico, and Spain found by the U.S. Department of Commerce ("Commerce") to be sold in the United States at less than fair value ("LTFV").

I. Background

The antidumping duty petitions on imports of mattresses from Bosnia and Herzegovina ("Bosnia"), Bulgaria, Burma, India, Italy, Kosovo, Mexico, Philippines, Poland, Slovenia, Spain, and Taiwan were filed on July 28, 2023 by Brooklyn Bedding LLC ("Brooklyn Bedding"); Carpenter Company ("Carpenter"); Corsicana Mattress Company ("Corsicana"); Future Foam, Inc. ("Future Foam"); FXI, Inc. ("FXI"); Kolcraft Enterprises Inc. ("Kolcraft"); Leggett & Platt Incorporated ("Leggett & Platt"); Serta Simmons Bedding, Inc. ("Serta Simmons"); Southerland Inc. ("Southerland"); and Tempur Sealy International, Inc. ("Tempur Sealy"), which are domestic producers of mattresses, and the International Brotherhood of Teamsters and United Steel, Paper and Forestry, Rubber, Manufacturing, Energy, Allied Industrial and Service Workers International Union AFL-CIO ("United Steel Workers"), which are unions representing workers at domestic mattress factories (collectively, "petitioners"). ¹ The investigation schedules became staggered when Commerce postponed the final determinations for its antidumping duty investigations regarding India, Kosovo, Mexico, and Spain,³ but did not postpone the final determinations for its antidumping duty investigations regarding Bosnia, Bulgaria, Burma, Italy, Philippines, Poland, Slovenia, and Taiwan.⁴ This necessitated earlier Commission determinations in the final phase antidumping duty investigations on mattresses from Bosnia, Bulgaria, Burma, Italy, Philippines, Poland, Slovenia, and Taiwan (the "leading investigations"),

¹ Supplemental Confidential Staff Report INV-WW-095 (Aug. 9, 2024) ("Supplemental CR") at I-1 and Public Report, USITC Pub. 5539 (Aug. 2024) ("Supplemental PR") at I-1.

² Petitioners also filed a countervailing duty petition covering mattress imports from Indonesia on July 28, 2023. However, the Department of Commerce ("Commerce") calculated *de minimis* countervailable subsidies and issued a final negative countervailing duty determination with respect to mattress imports from Indonesia on July 22, 2024. *Mattresses from Indonesia: Final Negative Countervailing Duty Determination*, 89 Fed. Reg. 59,050 (July 22, 2024). The Commission therefore terminated its countervailing duty investigation on mattress imports from Indonesia. *Mattresses from Indonesia: Termination of Investigation*, 89 Fed. Reg. 60,661 (July 26, 2024); 19 U.S.C. § 1671d(c)(2).

³ See, e.g., Mattresses from India: Preliminary Affirmative Determination of Sales at Less than Fair Value, Postponement of Final Determination, and Extension of Provisional Measures, 89 Fed. Reg. 15,140 (Mar. 1, 2024).

⁴ See, e.g., Mattresses from Bosnia: Preliminary Affirmative Determination of Sales at Less than Fair Value and Preliminary Affirmative Determination of Critical Circumstances, 89 Fed. Reg. 15,161 (Mar. 1, 2024).

and the Commission reached affirmative material injury determinations in those leading investigations on June 28, 2024.⁵

Subsequent to the Commission's determinations in the leading investigations, Commerce issued final affirmative antidumping duty determinations with respect to imports of mattresses from India, Kosovo, Mexico, and Spain, on July 22, 2024.⁶ As a result, the Commission must now make its determinations in the antidumping duty investigations on mattresses from India, Kosovo, Mexico, and Spain (the "trailing investigations").⁷ Pursuant to the statutory provision on staggered investigations, the record for the current trailing investigations regarding mattresses from India, Kosovo, Mexico, and Spain closed on June 4, 2024, except that Commerce's final antidumping duty determinations on subject imports from India, Kosovo, Mexico, and Spain, and the parties' final comments concerning those determinations, have been added to the record.⁸

⁵ See Mattresses from Bosnia, Bulgaria, Burma, Italy, Philippines, Poland, Slovenia, and Taiwan: Determinations, 89 Fed. Reg. 55657 (July 5, 2024); see also Mattresses from Bosnia and Herzegovina, Bulgaria, Burma, Italy, Philippines, Poland, Slovenia, and Taiwan, Inv. Nos. 731-TA-1629-1631, 1633, 1636-1638, and 1640 (Final), USITC Pub. 5520 (June 2024) ("Mattresses Leading Determinations").

⁶ Mattresses from India: Final Affirmative Determination of Sales at Less Than Fair Value, 89 Fed. Reg. 59,047 (July 22, 2024); Mattresses from Kosovo: Final Affirmative Determination of Sales at Less Than Fair Value, 89 Fed. Reg. 59,043 (July 22, 2024); Mattresses from Mexico: Final Affirmative Determination of Sales at Less Than Fair Value, 89 Fed. Reg. 59,062 (July 22, 2024); Mattresses from Spain: Final Affirmative Determination of Sales at Less Than Fair Value, 89 Fed. Reg. 59,059 (July 22, 2024).

⁷ Mattresses from India, Kosovo, Mexico, and Spain: Supplemental Schedule for the Final Phase of Anti-Dumping Duty Investigations, 88 Fed. Reg. 60,658 (July 26, 2024).

⁸ See 19 U.S.C. § 1677(7)(G)(iii). The information on the record for both the leading investigations and the trailing investigations concerning cumulated subject imports including their volume, price effects, and impact, is identical. In particular, the statute precluded the Commission from cumulating mattress imports subject to the countervailing duty investigation on Indonesia in its leading investigations in light of Commerce's preliminary negative countervailing duty determination with respect to those imports, and the statute again prohibits the Commission from doing so in these trailing investigations given its termination of the countervailing duty investigation on Indonesia. See Mattresses from Indonesia: Preliminary Negative Countervailing Duty Determination and Alignment of Final Determination with the Final Antidumping Duty Determination, 89 Fed. Reg. 57, 58 (Jan. 2, 2024); Mattresses from Indonesia: Final Negative Countervailing Duty Determination, 89 Fed. Reg. 59,050 (July 22, 2024); Mattresses from Indonesia: Termination of Investigation, 89 Fed. Reg. 60,661 (July 26, 2024); 19 U.S.C. §§ 1677(7)(G)(ii)(I) & (II).

Petitioners filed supplemental final comments concerning these trailing investigations.

Cozy Comfort LLC ("Cozy Comfort"), a U.S. importer of subject merchandise, also filed supplemental final comments.

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II. Negligible Imports

Pursuant to Section 771(24) of the Tariff Act, imports from a subject country of merchandise corresponding to a domestic like product that account for less than 3 percent of all such merchandise imported into the United States during the most recent 12 months for which data are available preceding the filing of the petition shall generally be deemed negligible. The statute further provides that subject imports from a single country which comprise less than three percent of total such imports of the product may not be considered negligible if there are several countries subject to investigation with negligible imports and the sum of such imports from all those countries collectively accounts for more than seven percent of the volume of all such merchandise imported into the United States. 13

Petitioners argue that the Commission should find that subject imports from all sources are not negligible. They contend that subject imports from Kosovo and Mexico each exceeded the three percent statutory threshold and thus are not negligible. Petitioners further argue that subject imports from India and Spain individually accounted for less than three percent, but when aggregated with other such imports, exceeded the statutory seven percent threshold.¹⁴ Cozy Comfort did not address negligibility in its supplemental comments.

As previously stated, the petitions for the antidumping duty investigations of mattresses from Bosnia, Bulgaria, Burma, India, Italy, Kosovo, Mexico, Philippines, Poland, Slovenia, Spain, and Taiwan were filed on the same day, July 28, 2023. Based on adjusted official import statistics during the most recent 12-month period for which data are available preceding the filing of the petitions, July 2022 through June 2023, subject imports from two countries in the

⁹ Petitioners Supplemental Comments (Aug. 2, 2024), EDIS Doc. 828158.

¹⁰ Cozy Comfort Supplemental Comments (Aug. 2, 2024), EDIS Doc. 828183. In its scheduling notice for these investigations, the Commission stated that "{s}upplemental party comments may address only Commerce's final antidumping duty determinations regarding imports of mattresses from India, Kosovo, Mexico, and Spain" and "may not contain new factual information." *Mattresses from India, Kosovo, Mexico, and Spain: Supplemental Schedule for the Final Phase of Anti-Dumping Duty Investigations*, 88 Fed. Reg. 60,658. Contrary to these instructions, the Cozy Comfort's Supplemental Comments do not address Commerce's final determinations. Consequently, we have disregarded Cozy Comfort's Supplemental Comments.

¹¹ CVB, Inc. ("CVB"), a U.S. importer that participated as a respondent party in the leading investigations, did not file any supplemental final comments in these trailing investigations.

¹² 19 U.S.C. § 1677(24)(A)(i).

¹³ 19 U.S.C. § 1677(24)(A)(ii).

¹⁴ Petitioners Supplemental Comments at 3.

trailing investigations – Kosovo and Mexico – each exceeded the three percent negligibility threshold. Specifically, subject imports from Kosovo accounted for *** percent of total imports and subject imports from Mexico accounted for *** percent of total imports. We therefore find that imports from Kosovo and Mexico subject to the antidumping duty investigations are not negligible.

Subject imports from the other two subject countries involved in the trailing investigations – India and Spain – each accounted for less than three percent of total imports during the applicable 12-month period. Specifically, India accounted for *** percent of total imports and subject imports from Spain accounted for *** percent of total imports. Thowever, pursuant to the statute, imports from all countries as to which investigations were initiated on the same day that do not meet the three percent threshold may be aggregated for purposes of the Commission's negligibility analysis. There are eight subject countries eligible for aggregation under this provision: six from the leading investigations (Bosnia, Bulgaria, Italy, Philippines, Poland, and Slovenia) and two from the trailing investigations (India and Spain). While subject imports from these eight countries are individually negligible, the aggregate volume of subject imports from these eight countries accounted for *** percent of total imports during the applicable 12-month period, exceeding the seven percent threshold set forth in the statute. Thus, we also find that subject imports from India and Spain subject to the antidumping duty investigations are not negligible.

¹⁵ Commission staff compiled data from official import statistics using nine HTS statistical reporting numbers listed in the scope (9404.21.0010, 9404.21.0013, 9404.21.0095, 9404.29.1005, 9404.29.1013, 9404.29.1095, 9404.29.9085, 9404.29.9087, and 9404.29.9095) adjusted to: (1) add inscope imports under other HTS numbers as reported in U.S. importer questionnaire responses; (2) subtract out-of-scope imports included in the nine HTS numbers as reported in U.S. importer questionnaire responses; and (3) subtract merchandise certified as out-of-scope in response to Commission questionnaires using proprietary Census-edited Customs import records. Supplemental CR/PR at I-6 n.8.

¹⁶ Confidential Staff Report INV-WW-053 (May 29, 2024) ("CR") at Table IV-4 and Public Report, USITC Pub. 5520 (June 2024) ("PR") at Table IV-4.

¹⁷ CR/PR at Table IV-4.

¹⁸ 19 U.S.C. § 1677(24)(A)(ii).

¹⁹ Based on adjusted official import statistics, subject imports from Bosnia accounted for *** percent of total imports, subject imports from Bulgaria accounted for *** percent of total imports, subject imports from India accounted for *** percent of total imports, subject imports from Italy accounted for *** percent of total imports, subject imports from the Philippines accounted for *** percent of total imports, subject imports from Poland accounted for *** percent of total imports, subject imports from Slovenia accounted for *** percent of total imports, and subject imports from Spain accounted for *** percent of total imports. CR/PR at Table IV-4.

²⁰ CR/PR at Table IV-4; 19 U.S.C. § 1677(24)(A)(ii).

III. Material Injury by Reason of Cumulated Subject Imports

Section 771(7)(G)(iii) of the Tariff Act of 1930, as amended ("the Act"), provides that the Commission must make its material injury determinations in the instant trailing investigations on the basis of the same record as that in the leading investigations, except to the extent discussed above. Therefore, in these investigations, we adopt the findings and analyses from our determinations and views in the leading investigations with respect to the issues of domestic like product, domestic industry, cumulation, conditions of competition, and material injury by reason of cumulated subject imports. ²² ²³

We take into account in our analysis the fact that Commerce has made final findings that subject imports from India, Kosovo, Mexico, and Spain are sold in the United States at LTFV, including the magnitude of the margins of dumping found by Commerce. In addition to this consideration, other factors that support our analysis from the mattresses leading investigations remain unchanged and do not require modification; for example, our analysis of the significant volume and the increase in that volume of cumulated subject imports and their significant price effects in the leading determinations are probative to our assessment of the impact of such imports, including subject imports from India, Kosovo, Mexico, and Spain, on the domestic industry. See Mattresses Leading Determinations, USITC Pub. 5520 at 48-54. While mattress imports from Indonesia are now nonsubject imports due to the termination of the countervailing duty investigation on Indonesia, we found in the leading investigations that imports from Indonesia and imports from the other nonsubject countries do not explain the injury (Continued...)

²¹ 19 U.S.C. § 1677(7)(G)(iii).

²² Mattresses Leading Determinations, USITC Pub. 5520.

²³ The statute additionally instructs the Commission to consider the "magnitude of the dumping margin" in an antidumping duty proceeding as part of its consideration of the impact of subject imports. 19 U.S.C. § 1677(7)(C)(iii)(V). In its final antidumping duty determination with respect to mattresses from India, Commerce determined weighted-average dumping margins of 13.35 percent for Varahamurti Flexirub Industries Private Limited, Amore International, Durfi Private Limited, and Springfit Marketing Inc; 42.76 percent for International Comfort Technologies Private Limited, Sheela Foam Limited, and Raj Majal Fabrics; and 13.35 percent for all others. Mattresses from India: Final Affirmative Determination of Sales at Less Than Fair Value, 89 Fed. Reg. at 59,049; Supplemental CR/PR at Table I-3. In its final antidumping duty determination with respect to mattresses from Kosovo, Commerce determined weighted-average dumping margins of 63.66 percent for Ventius International LLC; 344.70 percent for Nisco Thailand Co., Ltd.; and 63.66 percent for all others. Mattresses from Kosovo: Final Affirmative Determination of Sales at Less Than Fair Value, 89 Fed. Reg. at 59,044; Supplemental CR/PR at Table I-4. In its final antidumping duty determination with respect to mattresses from Mexico, Commerce determined weighted-average dumping margins of 37.59 percent for Ureblock S.A. de C.V./Espumas de Oriente S.A. de C.V.; 61.97 percent for GAIM Regiomontana SA de CV and Colchones Wendy S.A. de C.V.; and 37.59 percent for all others. Mattresses From Mexico: Final Affirmative Determination of Sales at Less Than Fair Value, 89 Fed. Reg. at 59,063; Supplemental CR/PR at Table I-5. In its final antidumping duty determination with respect to mattresses from Spain, Commerce determined weighted-average dumping margins of 4.61 percent for Healthcare Foam, S.L. Unipersonal/Comotex Sistemas Del Descanso, S.L. Unipersonal; 280.28 percent for Interplasp Fabrica de Espuma de Poliuretano; and 4.61 percent for all others. Mattresses from Spain, Final Affirmative Determination of Sales at Less Than Fair Value, 89 Fed. Reg. at 59,060; Supplemental CR/PR at Table I-6.

IV. Conclusion

For the reasons stated above, we determine that an industry in the United States is materially injured by reason of subject imports of mattresses from India, Kosovo, Mexico, and Spain found by Commerce to be sold in the United States at LTFV.

to the domestic industry as a result of the loss of significant market share to cumulated subject imports during the POI, which is distinct from any loss of market share to nonsubject imports or imports from Indonesia. See id. at 62-63. Accordingly, the categorization of mattress imports from Indonesia as nonsubject imports given Commerce's final negative determination and the Commission's termination of that investigation since the leading investigations does not change the result we reach in the trailing investigations.

Part I: Introduction

Background

These investigations result from petitions filed with the U.S. Department of Commerce ("Commerce") and the U.S. International Trade Commission ("USITC" or "Commission") by Brooklyn Bedding LLC ("Brooklyn Bedding"), Phoenix, Arizona; Carpenter Company ("Carpenter"), Richmond, Virginia; Corsicana Mattress Company ("Corsicana"), Dallas, Texas; Future Foam, Inc. ("Future Foam"), Council Bluffs, Iowa; FXI, Inc. ("FXI"), Radnor, Pennsylvania; Kolcraft Enterprises, Inc. ("Kolcraft"), Chicago, Illinois; Leggett & Platt, Incorporated ("Leggett & Platt"), Carthage, Missouri; Serta Simmons Bedding, Inc. ("Serta Simmons"), Doraville, Georgia; Southerland Inc. ("Southerland"), Antioch, Tennessee; Tempur Sealy International, Inc. ("Tempur Sealy"), Lexington, Kentucky; the International Brotherhood of Teamsters, Washington, DC; and the United Steel, Paper and Forestry, Rubber, Manufacturing, Energy, Allied Industrial and Service Workers International Union, AFL-CIO, Washington, DC (collectively, "petitioners"), on July 28, 2023, alleging that an industry in the United States is materially injured and threatened with material injury by reason of subsidized imports of mattresses¹ from Indonesia and less-than-fair-value ("LTFV") imports of mattresses from Bosnia and Herzegovina, Bulgaria, Burma, India, Italy, Kosovo, Mexico, Philippines, Poland, Slovenia, Spain, and Taiwan. Table I-1 presents information relating to the background of these investigations.² ³

¹ For a complete description of the merchandise subject to this proceeding, see the section entitled "The subject merchandise" in Part I of Mattresses from Bosnia and Herzegovina, Bulgaria, Burma, Italy, Philippines, Poland, Slovenia, and Taiwan, Inv. Nos. 731-TA-1629-1631, 1633, 1636-1638, and 1640 (Final), USITC Publication 5520, June 2024.

² Pertinent Federal Register notices are referenced in appendix A, and may be found at the Commission's website (www.usitc.gov).

³ Appendix B presents witnesses who appeared at the Commission's hearing.

Table I-1
Mattresses: Information relating to the background and schedule of this proceeding

Effective date	Action
	Petitions filed with Commerce and the Commission; institution of the
July 28, 2023	Commission's investigations (88 FR 51351, August 3, 2023)
August 17, 2023	Commerce's notices of initiation (88 FR 57412 and 57433, August 23, 2023)
September 11, 2023	Commission's preliminary determinations (88 FR 63616, September 15, 2023)
	Commerce's preliminary negative countervailing duty determination with respect to Indonesia; alignment of final countervailing duty determination with final antidumping duty determinations for mattresses from Bosnia and Herzegovina, Bulgaria, Burma, India, Italy, Kosovo, Mexico, the Philippines, Poland, Slovenia,
January 2, 2024	Spain, and Taiwan (89 FR 57, January 2, 2024)
	Commerce's preliminary affirmative antidumping duty determinations (89 FR 15121-15124, 15126-15134, 15136-15157, 15161-15164, March 1, 2024); scheduling of final phase of Commission investigations (89 FR 16026, March 6,
March 1, 2024	2024)
May 9, 2024	Commission's hearing
May 15, 2024	Commerce's final affirmative determinations on Bosnia and Herzegovina (89 FR 42448), Bulgaria (89 FR 42443), Burma (89 FR 42427), Italy (89 FR 42429), Philippines (89 FR 42432), Poland (89 FR 42435), Slovenia (89 FR 42437), and Taiwan (89 FR 42439)
June 11, 2024	Commission's vote (Bosnia and Herzegovina, Bulgaria, Burma, Italy, Philippines, Poland, Slovenia, and Taiwan)
June 28, 2024	Commission's determinations and views (Bosnia and Herzegovina, Bulgaria, Burma, Italy, Philippines, Poland, Slovenia, and Taiwan) (89 FR 55657, July 5, 2024)
July 22, 2024	Commerce's final negative determination on Indonesia (89 FR 59050); Commission's termination of investigation on Indonesia (89 FR 60661, July 26, 2024)
July 22, 2024	Commerce's final affirmative determinations on India (89 FR 59047), Kosovo (89 FR 59043), Mexico (89 FR 59062), and Spain (89 FR 59059); scheduling of final phase of Commission investigations for India, Kosovo, Mexico, and Spain (89 FR 60658, July 26, 2024)
August 16, 2024	Commission's vote (India, Kosovo, Mexico, and Spain)
August 28, 2024	Commission's determinations and views (India, Kosovo, Mexico, and Spain)
	*

The information contained in this report is intended to be used in conjunction with data presented in Mattresses from Bosnia and Herzegovina, Bulgaria, Burma, Italy, Philippines, Poland, Slovenia, and Taiwan, Inv. Nos. 731-TA-1629-1631, 1633, 1636-1638, and 1640 (Final), USITC Publication 5520, June 2024, and in confidential memoranda INV-WW-053. No new information except for Commerce's final negative determination concerning mattresses from Indonesia, Commerce's final affirmative determinations concerning mattresses from India, Kosovo, Mexico, and Spain, and party comments thereon is included in the record for these proceedings.^{4 5}

Nature and extent of subsidies and sales at LTFV

Subsidies

Commerce published notice in the Federal Register of its preliminary and final negative determinations of countervailable subsidies for producers and exporters of mattresses from Indonesia on January 2, 2024, and July 22, 2024, respectively. Table I-2 presents Commerce's negative determinations of subsidization of mattresses from Indonesia.

Table I-2

Mattresses: Commerce's subsidy determinations with respect to imports from Indonesia

Entity	Preliminary countervailable subsidy rate (percent)	Final countervailable subsidy rate (percent)
PT Grantec Jaya Indonesia	0.20 (de minimis)	0.19 (de minimis)
PT Zinus Global Indonesia	0.03 (de minimis)	0.03 (de minimis)

Source: 89 FR 57, January 2, 2024; 89 FR 59050, July 22, 2024.

Note: Commerce determined that PT Grantec Jaya Indonesia is cross-owned with PT Ecos Jaya Indonesia. Commerce did not calculate an estimated weighted-average subsidy rate for all other producers and exporters in Indonesia because it did not make an affirmative final determination.

⁴ Appendix C of this report reproduces summary data referenced in the Commission's views in Mattresses from Bosnia and Herzegovina, Bulgaria, Burma, Italy, Philippines, Poland, Slovenia, and Taiwan, Inv. Nos. 731-TA-1629-1631, 1633, 1636-1638, and 1640 (Final).

⁵ The petitioners and respondent Cozy Comfort LLC filed comments consistent with the statutory limitation for subsequently completed investigations on August 2, 2024.

⁶ 89 FR 57, January 2, 2024; 89 FR 59050, July 22, 2024.

Sales at LTFV

Commerce published notices in the Federal Register of its preliminary and final determinations of sales at LTFV on March 1, 2024, and July 22, 2024, respectively, with respect to imports from India, Kosovo, Mexico, and Spain. Tables I-3 through I-6 present Commerce's preliminary and final dumping margins with respect to imports of mattresses from these countries.

Table I-3
Mattresses: Commerce's weighted-average LTFV margins with respect to imports from India

Exporter/producer	Preliminary dumping margin (percent)	Final dumping margin (percent)
International Comfort Technologies Private	5 (1)	5 (1 ,
Limited; Sheela Foam Limited	42.76	42.76
Raj Mahal Fabrics	42.76	42.76
Varahamurti Flexirub Industries Private Limited;		
Amore International, Durfi Retail Private Limited;		
Springfit Marketing INC	14.05	13.35
All others	14.05	13.35

Source: 89 FR 15140, March 1, 2024; 89 FR 22382, April 1, 2024; 89 FR 59047, July 22, 2024.

Table I-4
Mattresses: Commerce's weighted-average LTFV margins with respect to imports from Kosovo

Exporter/producer	Preliminary dumping margin (percent)	Final dumping margin (percent)
Ventius International LLC	62.51	63.66
Nisco Thailand Co., Ltd.	344.70	344.70
All others	62.51	63.66

Source: 89 FR 15132, March 1, 2024; 89 FR 59043, July 22, 2024.

⁷ 89 FR 15140 (India), 15132 (Kosovo), 15152 (Mexico), and 15126 (Spain), March 1, 2024; 89 FR 59047 (India), 59043 (Kosovo), 59062 (Mexico), and 59059 (Spain), July 22, 2024.

Table I-5
Mattresses: Commerce's weighted-average LTFV margins with respect to imports from Mexico

Exporter/producer	Preliminary dumping margin (percent)	Final dumping margin (percent)
Ureblock S.A. de C.V./Espumas de Oriente S.A.		
de C.V.	41.29	37.59
GAIM Regiomontana SA De CV	61.97	61.97
Colchones Wendy S.A. de C.V.	61.97	61.97
All others	41.29	37.59

Source: 89 FR 15152, March 1, 2024; 89 FR 59062, July 22, 2024.

Table I-6
Mattresses: Commerce's weighted-average LTFV margins with respect to imports from Spain

Exporter/producer	Preliminary dumping margin (percent)	Final dumping margin (percent)
Healthcare Foam, S.L. Unipersonal/Comotex		
Sistemas Del Descanso, S.L. Unipersonal	10.74	4.61
Interplasp Fabrica de Espuma de Poliuretano	280.28	280.28
All others	10.74	4.61

Source: 89 FR 15126, March 1, 2024; 89 FR 59059, July 22, 2024.

Negligibility

The information presented in this section remains unchanged from that presented at pages IV-17 – IV-18 and table IV-4 in Mattresses from Bosnia and Herzegovina, Bulgaria, Burma, Italy, Philippines, Poland, Slovenia, and Taiwan, Inv. Nos. 731-TA-1629-1631, 1633, 1636-1638, and 1640 (Final), USITC Publication 5520, June 2024, and in confidential memoranda INV-WW-053.

Based on unadjusted official import statistics, imports from Burma, Kosovo, Mexico, and Taiwan accounted for 4.5 percent, 9.9 percent, 25.5 percent, and 8.9 percent, respectively, of total imports of mattresses in the most recent 12-month period preceding the filing of the petitions (i.e., July 2022 through June 2023). While imports from Bosnia and Herzegovina, Bulgaria, India, Italy, Philippines, Poland, Slovenia, and Spain were individually less than 3 percent of total imports in this period, these sources collectively accounted for 11.0 percent in this period.

Based on adjusted official import statistics, imports from Burma, Kosovo, Mexico, and Taiwan accounted for *** percent, *** percent, *** percent, and *** percent, respectively, of total imports of mattresses in this period. Adjusted imports from Bosnia and Herzegovina, Bulgaria, India, Italy, Philippines, Poland, Slovenia, and Spain were individually less than 3 percent of total imports in this period, but these sources collectively accounted for *** percent of adjusted imports in this period.⁸

⁸ The quantities of U.S. imports presented are based on official U.S. import statistics for HTS statistical reporting numbers 9404.21.0010, 9404.21.0013, 9404.21.0095, 9404.29.1005, 9404.29.1013, 9404.29.1095, 9404.29.9085, 9404.29.9087, and 9404.29.9095, adjusted to: (1) add reported in-scope imports under HTS numbers other than those listed above based on Commission questionnaire responses; (2) subtract reported out-of-scope imports included in the HTS numbers listed above based on Commission questionnaire responses; and (3) subtract merchandise certified as out-of-scope in response to Commission questionnaires using proprietary, Census-edited Customs import records.

APPENDIX A FEDERAL REGISTER NOTICES

The Commission makes available notices relevant to its investigations and reviews on its website, www.usitc.gov. In addition, the following tabulation presents, in chronological order, Federal Register notices issued by the Commission and Commerce during the current proceeding.

Citation	Title	Link
88 FR 51351, August 3, 2023	Mattresses From Bosnia and Herzegovina, Bulgaria, Burma, India, Indonesia, Italy, Kosovo, Mexico, Philippines, Poland, Slovenia, Spain, and Taiwan; Institution of Anti-Dumping and Countervailing Duty Investigations and Scheduling of Preliminary Phase Investigations	https://www.govinfo.gov/content/pkg/FR- 2023-08-03/pdf/2023-16571.pdf
88 FR 57412, August 23, 2023	Mattresses From Indonesia: Initiation of Countervailing Duty Investigation	https://www.govinfo.gov/content/pkg/FR-2023-08-23/pdf/2023-18164.pdf
88 FR 57433, August 23, 2023	Mattresses From Bosnia and Herzegovina, Bulgaria, Burma, India, Italy, Kosovo, Mexico, the Philippines, Poland, Slovenia, Spain, and Taiwan: Initiation of Less-Than-Fair-Value Investigations	https://www.govinfo.gov/content/pkg/FR- 2023-08-23/pdf/2023-18165.pdf
88 FR 63616, September 15, 2023	Mattresses From Bosnia and Herzegovina, Bulgaria, Burma, India, Indonesia, Italy, Kosovo, Mexico, Philippines, Poland, Slovenia, Spain, and Taiwan	https://www.govinfo.gov/content/pkg/FR- 2023-09-15/pdf/2023-19955.pdf
88 FR 69132, October 5, 2023	Mattresses From Indonesia: Postponement of Preliminary Determination in the Countervailing Duty Investigation	https://www.govinfo.gov/content/pkg/FR- 2023-10-05/pdf/2023-22133.pdf

88 FR 72737, October 23, 2023	Mattresses From Bosnia and Herzegovina, Bulgaria, Burma, India, Italy, Kosovo, Mexico, the Philippines, Poland, Slovenia, Spain, and Taiwan: Postponement of Preliminary Determinations in the Less-Than-Fair-Value Investigations	https://www.govinfo.gov/content/pkg/FR- 2023-10-23/pdf/2023-23358.pdf
89 FR 57, January 2, 2024	Mattresses From Indonesia: Preliminary Negative Countervailing Duty Determination and Alignment of Final Determination With the Final Antidumping Duty Determination	https://www.govinfo.gov/content/pkg/FR- 2024-01-02/pdf/2023-28843.pdf
89 FR 15155, March 1, 2024	Mattresses From Poland: Preliminary Affirmative Determination of Sales at Less Than Fair Value	https://www.govinfo.gov/content/pkg/FR- 2024-03-01/pdf/2024-04321.pdf
89 FR 15152, March 1, 2024	Mattresses From Mexico: Preliminary Affirmative Determination of Sales at Less Than Fair Value	https://www.govinfo.gov/content/pkg/FR- 2024-03-01/pdf/2024-04323.pdf
89 FR 15121, March 1, 2024	Mattresses From Slovenia: Preliminary Affirmative Determination of Sales at Less Than Fair Value	https://www.govinfo.gov/content/pkg/FR- 2024-03-01/pdf/2024-04329.pdf
89 FR 15136, March 1, 2024	Mattresses From Bulgaria: Preliminary Affirmative Determination of Sales at Less Than Fair Value	https://www.govinfo.gov/content/pkg/FR- 2024-03-01/pdf/2024-04326.pdf
89 FR 15143, March 1, 2024	Mattresses From Italy: Preliminary Affirmative Determination of Sales at Less Than Fair Value and Preliminary Affirmative Determination of Critical Circumstances	https://www.govinfo.gov/content/pkg/FR- 2024-03-01/pdf/2024-04330.pdf

89 FR 15149, March 1, 2024	Mattresses From Burma: Preliminary Affirmative Determination of Sales at Less Than Fair Value and Preliminary Affirmative Determination of Critical Circumstances	https://www.govinfo.gov/content/pkg/FR- 2024-03-01/pdf/2024-04325.pdf
89 FR 15129, March 1, 2024	Mattresses From Taiwan: Preliminary Affirmative Determination of Sales at Less Than Fair Value and Preliminary Affirmative Determination of Critical Circumstances	https://www.govinfo.gov/content/pkg/FR- 2024-03-01/pdf/2024-04319.pdf
89 FR 15146, March 1, 2024	Mattresses From the Philippines: Preliminary Affirmative Determination of Sales at Less Than Fair Value, and Preliminary Affirmative Determination of Critical Circumstances	https://www.govinfo.gov/content/pkg/FR- 2024-03-01/pdf/2024-04322.pdf
89 FR 15132, March 1, 2024	Mattresses From Kosovo: Preliminary Affirmative Determination of Sales at Less Than Fair Value, Postponement of Final Determination, and Extension of Provisional Measures	https://www.govinfo.gov/content/pkg/FR- 2024-03-01/pdf/2024-04324.pdf
89 FR 15126, March 1, 2024	Mattresses From Spain: Preliminary Affirmative Determination of Sales at Less Than Fair Value, Postponement of Final Determination, and Extension of Provisional Measures	https://www.govinfo.gov/content/pkg/FR- 2024-03-01/pdf/2024-04320.pdf
89 FR 15140, March 1, 2024	Mattresses From India: Preliminary Affirmative Determination of Sales at Less Than Fair Value, Postponement of Final Determination, and Extension of Provisional Measures	https://www.govinfo.gov/content/pkg/FR- 2024-03-01/pdf/2024-04328.pdf

89 FR 15161, March 1, 2024	Mattresses From Bosnia and Herzegovina: Preliminary Affirmative Determination of Sales at Less Than Fair Value and Preliminary Affirmative Determination of Critical Circumstances	https://www.govinfo.gov/content/pkg/FR- 2024-03-01/pdf/2024-04327.pdf
89 FR 16026, March 6, 2024	Mattresses From Bosnia and Herzegovina, Bulgaria, Burma, India, Indonesia, Italy, Kosovo, Mexico, Philippines, Poland, Slovenia, Spain, and Taiwan; Scheduling of the Final Phase of Countervailing Duty and Antidumping Duty Investigations	https://www.govinfo.gov/content/pkg/FR- 2024-03-06/pdf/2024-04774.pdf
89 FR 20164, March 21, 2024	Mattresses From Taiwan: Amended Preliminary Determination of Critical Circumstances for All Other Producers and/or Exporters	https://www.govinfo.gov/content/pkg/FR- 2024-03-21/pdf/2024-05937.pdf
89 FR 22124, March 29, 2024	Mattresses From Mexico: Postponement of Final Determination of Sales at Less Than Fair Value Investigation	https://www.govinfo.gov/content/pkg/FR- 2024-03-29/pdf/2024-06683.pdf
89 FR 22382, April 1, 2024	Mattresses From India: Amended Preliminary Determination of Less-Than- Fair-Value Investigation	https://www.govinfo.gov/content/pkg/FR- 2024-04-01/pdf/2024-06794.pdf
89 FR 42448, May 15, 2024	Mattresses From Bosnia and Herzegovina: Final Affirmative Determination of Sales at Less Than Fair Value and Final Affirmative Determination of Critical Circumstances	https://www.govinfo.gov/content/pkg/FR- 2024-05-15/pdf/2024-10563.pdf
89 FR 42443, May 15, 2024	Mattresses From Bulgaria: Final Affirmative Determination of Sales at Less Than Fair Value	https://www.govinfo.gov/content/pkg/FR- 2024-05-15/pdf/2024-10556.pdf

89 FR 42427, May 15, 2024	Mattresses From Burma: Final Affirmative Determination of Sales at Less Than Fair Value and Final Affirmative Determination of Critical Circumstances	https://www.govinfo.gov/content/pkg/FR- 2024-05-15/pdf/2024-10569.pdf
89 FR 42429, May 15, 2024	Mattresses From Italy: Final Affirmative Determination of Sales at Less Than Fair Value and Final Affirmative Determination of Critical Circumstances	https://www.govinfo.gov/content/pkg/FR- 2024-05-15/pdf/2024-10565.pdf
89 FR 42432, May 15, 2024	Mattresses From the Philippines: Final Affirmative Determination of Sales at Less Than Fair Value and Final Affirmative Determination of Critical Circumstances	https://www.govinfo.gov/content/pkg/FR- 2024-05-15/pdf/2024-10567.pdf
89 FR 42435, May 15, 2024	Mattresses From Poland: Final Affirmative Determination of Sales at Less Than Fair Value	https://www.govinfo.gov/content/pkg/FR- 2024-05-15/pdf/2024-10562.pdf
89 FR 42437, May 15, 2024	Mattresses From Slovenia: Final Affirmative Determination of Sales at Less Than Fair Value	https://www.govinfo.gov/content/pkg/FR- 2024-05-15/pdf/2024-10560.pdf
89 FR 42439, May 15, 2024	Mattresses From Taiwan: Final Affirmative Determination of Sales at Less Than Fair Value and Final Affirmative Determination of Critical Circumstances, in Part	https://www.govinfo.gov/content/pkg/FR- 2024-05-15/pdf/2024-10564.pdf
89 FR 59043, July 22, 2024	Mattresses From Kosovo: Final Affirmative Determination of Sales at Less-Than-Fair Value	https://www.govinfo.gov/content/pkg/FR- 2024-07-22/pdf/2024-15985.pdf
89 FR 59047, July 22, 2024	Mattresses From India: Final Affirmative Determination of Sales at Less Than Fair Value	https://www.govinfo.gov/content/pkg/FR- 2024-07-22/pdf/2024-15984.pdf
89 FR 59050, July 22, 2024	Mattresses From Indonesia: Final Negative Countervailing Duty Determination	https://www.govinfo.gov/content/pkg/FR- 2024-07-22/pdf/2024-15983.pdf

89 FR 59059, July 22, 2024	Mattresses From Spain: Final Affirmative Determination of Sales at Less Than Fair Value	https://www.govinfo.gov/content/pkg/FR- 2024-07-22/pdf/2024-15987.pdf
89 FR 59062, July 22, 2024	Mattresses From Mexico: Final Affirmative Determination of Sales at Less-Than-Fair Value	https://www.govinfo.gov/content/pkg/FR- 2024-07-22/pdf/2024-15986.pdf
89 FR 60658, July 26, 2024	Mattresses From India, Kosovo, Mexico, and Spain; Supplemental Schedule for the Final Phase of Antidumping Duty Investigations	https://www.govinfo.gov/content/pkg/FR- 2024-07-26/pdf/2024-16515.pdf
89 FR 60661, July 26, 2024	Mattresses From Indonesia; Termination of Investigation	https://www.govinfo.gov/content/pkg/FR- 2024-07-26/pdf/2024-16518.pdf

APPENDIX B

LIST OF HEARING WITNESSES

CALENDAR OF PUBLIC HEARING

Those listed below appeared in the United States International Trade Commission's hearing:

Subject: Mattresses from Bosnia-Herzegovina, Bulgaria, Burma,

India, Indonesia, Italy, Kosovo, Mexico, Philippines, Poland,

Slovenia, Spain, and Taiwan

Inv. Nos.: 701-TA-693 and 731-TA-1629-1640 (Final)

Date and Time: May 9, 2024 - 9:45 a.m.

Sessions were held in connection with these investigations in the Main Hearing Room (Room 101), 500 E Street, SW., Washington, DC.

OPENING REMARKS:

In Support of Imposition (Mary Jane Alves, Cassidy Levy Kent (USA) LLP) In Opposition to Imposition (Edmund W. Sim, Appleton Luff)

In Support of the Imposition of the <u>Antidumping and Countervailing Duty Orders:</u>

Cassidy Levy Kent (USA) LLP Washington, DC on behalf of

Brooklyn Bedding LLC; Carpenter Co.; Corsicana Mattress Company; Future Foam, Inc.; FXI, Inc.; Kolcraft Enterprises, Inc.; Leggett & Platt, Incorporated; Serta Simmons Bedding, Inc.; Southerland, Inc.; Tempur Sealy International; the International Brotherhood of Teamsters; and United Steel, Paper and Forestry, Rubber, Manufacturing, Energy, Allied Industrial and Service Workers International Union, AFL-CIO ("USW") (collectively, "Mattress Petitioners")

John Merwin, Chief Executive Officer, Brooklyn Bedding LLC

Eric Rhea, Chief Executive Officer, Corsicana Mattress Company

Harold Earley, President, Chief Executive Officer and Director, FXI, Inc.

Andrea Ostapa, Vice President, Marketing, Kolcraft Enterprises, Inc.

Tarah Sherwood, Vice President of Strategy, Bedding Products, Leggett & Platt, Inc.

Cody Messner, Vice President of Sales, Steel Components, Leggett & Platt, Inc.

David Prado, Vice President, Strategy and Insights, Serta Simmons Bedding, LLC

Jimmy Rose, Vice President, Global Strategic Sourcing, Tempur Sealy International

Megan Salrin, Legislative Representative, United Steelworkers

Yohai Baisburd)
Mary Jane Alves)
) – OF COUNSEL
Nicole Brunda)
Margaret E. Monday)

In Opposition to the Imposition of the <u>Antidumping and Countervailing Duty Orders:</u>

Appleton Luff Duane Morris LLP Washington, DC on behalf of

CVB, Inc. ("CVB")
Ventius International LLC
Colchones Wendy S.A. de C.V. ("Wendy")

Jeff Steed, Executive Vice President, Chief Legal Officer, CVB, Inc

Nick Jensen, President of Product, CVB

Manuel Lopez Campos, Export Sales Director, Wendy

Gazmend Rexhepi, Chief Executive Officer, Adven Group Inc., an affiliate of Ventius International LLC

Labeat Hadri, Head of Sales, Adven Group Inc., an affiliate of Ventius International LLC

Andrew Szamosszegi, Principal, Capital Trade Inc.

Travis Pope, Principal, Capital Trade Inc.

Edmund W. Sim)
Kelly A. Slater)
) – OF COUNSEL
Geoffrey M. Goodale)
Lauren E. Wyszomierski)

In Opposition to the Imposition of the Antidumping and Countervailing Duty Orders (continued):

Doyle, Barlow & Mazard PLL	C
Washington, DC	
on behalf of	

Cozy Comfort LLC ("Cozy Comfort")

William Neil Owens, President, Cozy Comfort

Camelia C. Mazard)
) – OF COUNSEL
Andre Barlow)

REBUTTAL/CLOSING REMARKS:

In Support of Imposition (Yohai Baisburd, Cassidy Levy Kent (USA) LLP) In Opposition to Imposition (Edmund W. Sim, Appleton Luff and Camelia C. Mazard, Doyle, Barlow & Mazard PLLC)

APPENDIX C

SUMMARY DATA

Table C-1

Mattresses: Summary data concerning the U.S. market, by item and period

Quantity=units; Value=1,000 dollars; Unit values, unit labor costs, and unit expenses=dollars per unit; Period changes=percent--exceptions noted

_	Reported data			Period changes		
	Calendar year			Co	omparison years	
Item	2021	2022	2023	2021-23	2021-22	2022-23
U.S. consumption quantity:						
Amount	33,724,590	31,264,049	31,115,945	▼ (7.7)	▼ (7.3)	▼ (0.5)
Producers' share (fn1)	56.5	50.9	48.4	▼ (8.1)	▼ (5.7)	▼ (2.5)
Importers' share (fn1):				. (511)	. (=)	. (=)
Bosnia and Herzegovina	0.0	0.7	0.4	▲ 0.4	▲0.7	▼ (0.3)
Bulgaria	1.6	0.8	0.1	▼ (1.6)	V (0.9)	▼ (0.7)
Burma	0.0	0.5	6.9	▲ 6.9	▲0.5	▲ 6.4
India	0.7	0.9	0.5	▼ (0.2)	▲0.2	▼ (0.4)
Indonesia	11.1	13.8	12.6	▲ 1.5	▲2.7	▼ (1.2)
Italy	0.7	0.3	0.1	▼ (0.6)	▼ (0.3)	▼ (0.2)
Kosovo	2.9	5.1	4.0	▲ 1.1	▲ 2.1	▼(1.1)
Mexico	9.4	10.7	12.0	▲ 2.6	▲ 1.4	▲ 1.2
Philippines	1.1	1.3	1.2	▲ 0.1	▲0.2	▼ (0.1)
Poland	1.1	1.8	0.6	▼ (0.5)	▲0.7	▼(1.1)
Slovenia	0.7	0.7	0.0	▼ (0.7)	▲0.0	▼ (0.7)
Spain	1.4	1.5	0.7	▼ (0.7)	▲0.1	▼ (0.8)
Taiwan	4.4	4.8	4.3	▼(0.2)	▲0.3	▼(0.5)
Subject sources	35.2	42.8	43.3	▲ 8.1	▲ 7.6	▲ 0.5
Subject sources less Indonesia	24.1	29.0	30.7	▲ 6.6	▲ 4.9	▲ 1.7
Nonsubject sources	8.3	6.3	8.3	▲ 0.0	▼ (2.0)	▲ 2.0
Nonsubject sources plus Indonesia	19.4	20.2	20.9	▲ 1.5	♦ 0.7	▲0.8
All import sources	43.5	49.1	51.6	▲ 8.1	▲ 5.7	▲ 2.5
U.S. consumption value: Amount	8,125,582	7,754,848	7,464,416	▼(8.1)	▼ (4.6)	▼(3.7)
Producers' share (fn1)	82.6	7,734,646	80.6	▼ (0.1) ▼ (1.9)	▼(4.0) ▼(3.1)	√ (3.7) ▲ 1.2
Importers' share (fn1):				` ,	, ,	
Bosnia and Herzegovina	0.0	0.3	0.1	▲0.1	▲0.3	▼ (0.2)
Bulgaria	0.5	0.3	0.0	▼ (0.5)	▼ (0.2)	▼ (0.3)
Burma	0.0	0.3	2.1	▲2.1	▲0.2	▲ 1.8
India	0.4	0.4	0.2	▼ (0.2)	▲0.0	▼ (0.2)
Indonesia	4.9	5.9	5.0	▲0.1	▲ 1.0	▼ (0.9)
Italy	0.4	0.2	0.1	▼ (0.3)	▼ (0.2)	▼ (0.1)
Kosovo	1.3	1.9	1.3	▲0.0	▲0.7	▼ (0.7)
Mexico	3.6	5.0	5.9	▲2.3	▲ 1.4	▲0.9
Philippines	0.4	0.4	0.4	▲0.1	▲0.0	▲0.0
Poland	0.2	0.5	0.1	▼ (0.1)	▲0.4	▼ (0.4)
Slovenia	0.3	0.3	0.0	▼ (0.3)	▼ (0.0)	▼ (0.3)
Spain	0.8	8.0	0.3	▼ (0.4)	▲0.0	▼ (0.5)
Taiwan	2.2	2.2	1.2	▼ (1.1)	▼ (0.0)	▼(1.1)
Subject sources	15.0	18.6	16.8	▲ 1.8	▲3.6	▼(1.8)
Subject sources less Indonesia	10.1	12.7	11.8	▲ 1.7	▲ 2.6	▼ (0.9)
Nonsubject sources	2.5	2.0	2.6	▲0.1	▼ (0.5)	▲0.6
Nonsubject sources plus Indonesia	7.4	7.9	7.6	▲0.2	▲0.5	▼ (0.3)
All import sources	17.4	20.6	19.4	▲ 1.9	▲ 3.1	▼ (1.2)

Table continued.

Table C-1 Continued

Mattresses: Summary data concerning the U.S. market, by item and period

Quantity=units; Value=1,000 dollars; Unit values, unit labor costs, and unit expenses=dollars per unit; Period changes=percent--exceptions noted

<u> </u>	Reported data			Period changes		
	Calendar year			Comparison years		
Item	2021	2022	2023	2021-23	2021-22	2022-23
J.S. imports from:						
Bosnia and Herzegovina:						
Quantity	2,276	209,547	115,440	▲ 4,972.1	▲ 9,106.8	▼(44.9
Value	417	26,589	9,979	▲2,295.5	▲ 6,282.4	▼(62.5
Unit value	\$183	\$127	\$86	▼ (52.8)	▼ (30.7)	▼(31.9
Ending inventory quantity	***	***	***	▲ ***	***	▼ ***
Bulgaria:						
Quantity	556,291	243,958	17,277	V (96.9)	▼ (56.1)	▼(92.9
Value	43,527	22,572	1,503	▼ (96.5)	▼ (48.1)	▼(93.3
Unit value	\$78	\$93	\$87	▲ 11.2	▲ 18.2	▼ (6.0
Ending inventory quantity	***	***	***	▼***	***	→ ***
Burma:						
Quantity	11,292	155,943	2,143,150	▲ 18,879.4	▲ 1,281.0	▲ 1,274.3
Value	1,087	20,147	154,665	▲ 14,131.2	▲ 1,753.8	▲ 667.7
Unit value	\$96	\$129	\$72	▼ (25.0)	▲ 34.2	▼ (44.1
Ending inventory quantity	***	***	***	▲ ***	▲ ***	A ***
India:				_	_	_
Quantity	227,291	269,256	158,247	▼ (30.4)	▲ 18.5	▼ (41.2
Value	28.581	27,929	14,690	▼ (48.6)	▼ (2.3)	▼ (47.4
Unit value	\$126	\$104	\$93	▼(26.2)	▼(17.5)	▼(10.5
Ending inventory quantity	47,089	135,873	82,465	▲ 75.1	▲ 188.5	▼(39.3
Indonesia:	,000	.00,0.0	02, .00		00.0	. (00.0
Quantity	3,745,766	4,318,186	3,912,557	▲ 4.5	▲ 15.3	▼(9.4
Value	398,031	456,518	373,335	▼ (6.2)	▲ 14.7	▼(18.2
Unit value	\$106	\$106	\$95	▼(10.2)	▼ (0.5)	▼(9.7
Ending inventory quantity	ψ100 ***	ψ100 ***	***	▼ (10.2)	↓ (0.5)	▼ (3.7
Italy:				_	_	_
Quantity	219,877	96,641	29,596	▼ (86.5)	▼ (56.0)	▼(69.4
Value	34,467	19,002	8,570	▼ (75.1)	▼ (44.9)	▼ (54.9
Unit value	\$157	\$197	\$290	♦ 84.7	★ 25.4	V (34.8
Ending inventory quantity	71,658	26,046	21,173	▼(70.5)	▼(63.7)	▼(18.7
Kosovo:	11,000	20,040	21,173	▼ (70.5)	¥ (05.7)	¥ (10.7
Quantity	984,783	1,582,906	1,241,773	▲ 26.1	▲ 60.7	▼(21.6
Value	102,135	149,793	95,510	▼(6.5)	▲ 46.7	▼(21.0 ▼(36.2
Unit value	\$104	149,793 \$95	93,310 \$77	▼ (0.3) ▼ (25.8)		▼ (30.2 ▼ (18.7
	φ10 4 ***	φ 9 5	Ψ11 ***	▼ (25.6)	▼(8.8) ▲***	▼ (10.7 ▼***
Ending inventory quantity Mexico:				A	A ""	▼
	2 160 500	2 250 560	2 710 120	A 17 7	A 6 2	▲ 10.7
Quantity	3,160,589	3,359,568	3,719,139	▲17.7 ▲50.2	▲ 6.3	▲ 10.7
Value	291,992	385,158	438,542		▲ 31.9	
Unit value	\$92	\$115	\$118	▲ 27.6	▲ 24.1	▲2.9
Ending inventory quantity	421,055	444,443	313,063	▼ (25.6)	▲ 5.6	▼ (29.6

Table continued.

Table C-1 Continued

Mattresses: Summary data concerning the U.S. market, by item and period

Quantity=units; Value=1,000 dollars; Unit values, unit labor costs, and unit expenses=dollars per unit; Period changes=percent--exceptions noted

-	Reported data			Period changes		
Item	2021	Calendar year 2022	2023	2021-23	Comparison years 2021-22	2022-23
item	2021	2022	2023	2021-23	2021-22	2022-23
U.S. imports from:						
Philippines:						
Quantity	374,187	412,669	377,526	▲0.9	▲ 10.3	▼(8.5
Value	30,601	32,467	32,700	▲ 6.9	▲ 6.1	▲0.7
Unit value	\$82	\$79	\$87	▲ 5.9	▼ (3.8)	▲ 10.1
Ending inventory quantity	***	***	***	▲ ***	***	***
Poland:						
Quantity	370,336	553,426	195,109	▼ (47.3)	▲ 49.4	▼(64.7
Value	14,201	41,219	8,785	▼(38.1)	▲ 190.3	▼(78.7
Unit value	\$38	\$74	\$45	▲ 17.4	▲94.2	▼(39.5
Ending inventory quantity	***	***	***	***	***	***
Slovenia:						
Quantity	230,672	225,314	9,276	▼ (96.0)	▼ (2.3)	▼(95.9
Value	25,770	24,480	904	▼ (96.5)	` '	▼(96.3
Unit value	\$112	\$109	\$97	▼ (12.8)	` '	▼ (10.3
Ending inventory quantity	***	***	***	▼***	▼***	***
Spain:						
Quantity	479.638	461.827	218.322	▼(54.5)	▼ (3.7)	▼(52.7
Value	63,501	62,165	25,771	▼ (59.4)	` '	▼ (58.5
Unit value	\$132	\$135	\$118	▼(10.8)		▼(12.3
Ending inventory quantity	ψ10Z ***	ψ100 ***	ψ110 ***	▼***	▼***	▼ ***
Taiwan:				•	•	•
	1,499,615	1 400 020	1 220 071	▼ (11.4)	▼(0.7)	▼(10.8
Quantity Value	180,742	1,489,028 172,203	1,328,871 86,874	▼(11.4) ▼(51.9)	` '	▼(10.8 ▼(49.6
	•		*	,	` '	•
Unit value	\$121	\$116 52.050	\$65	▼ (45.8)	` '	▼ (43.5
Ending inventory quantity	109,308	53,959	21,031	▼(80.8)	▼ (50.6)	▼(61.0
Subject sources:	44 000 040	40.070.000	40,400,000	. 40.5	4.40.0	7
Quantity	11,862,613	13,378,269	13,466,283	▲13.5	▲ 12.8	▲0.7
Value	1,215,052	1,440,241	1,251,829	▲ 3.0	▲ 18.5	▼ (13.1
Unit value	\$102 ***	\$108 ***	\$93 ***	▼(9.2)		▼(13.7
Ending inventory quantity	***	***	***	***	***	***
Subject sources less Indonesia:						
Quantity	8,116,847	9,060,083	9,553,726	▲ 17.7	▲ 11.6	▲ 5.4
Value	817,021	983,723	878,495	▲ 7.5	▲20.4	▼ (10.7
Unit value	\$101	\$109	\$92	▼ (8.6)		▼(15.3
Ending inventory quantity	1,205,309	1,528,899	1,235,516	▲ 2.5	▲ 26.8	▼(19.2
Nonsubject sources:						
Quantity	2,800,757	1,982,571	2,597,211	▼ (7.3)	` '	▲31.0
Value	202,605	156,864	193,002	▼ (4.7)		▲23.0
Unit value	\$72	\$79	\$74	▲ 2.7	▲ 9.4	▼(6.1
Ending inventory quantity	***	***	***	***	***	***
Nonsubject sources plus Indonesia:						
Quantity	6,546,523	6,300,757	6,509,768	▼ (0.6)	▼ (3.8)	▲3.3
Value	600,636	613,381	566,337	▼ (5.7)		▼ (7.7
Unit value	\$92	\$97	\$87	▼(5.2)	▲ 6.1	▼ (10.6
Ending inventory quantity	320,748	365,768	331,164	▲3.2	▲ 14.0	▼ (9.5
All import sources:						
Quantity	14,663,370	15,360,840	16,063,494	▲9.5	▲ 4.8	▲ 4.6
Value	1,417,657	1,597,104	1,444,832	▲1.9	▲ 12.7	▼(9.5
Unit value	\$97	\$104	\$90	▼ (7.0)		▼ (13.5
Ending inventory quantity	1,526,057	1,894,667	1,566,680	▲2.7	▲24.2	▼(17.3

Table continued.

Table C-1 Continued Mattresses: Summary data concerning the U.S. market, by item and period

Quantity=units; Value=1,000 dollars; Unit values, unit labor costs, and unit expenses=dollars per unit; Period changes=percent--exceptions noted

_	Reported data Calendar year			Period changes Comparison years		
ltem -						
	2021	2022	2023	2021-23	2021-22	2022-23
U.S. producers':						
Practical capacity quantity	26,877,292	25,733,397	24,639,891	V (8.3)	▼ (4.3)	▼ (4.2)
Production quantity	19,414,969	16,110,497	15,665,265	▼ (19.3)	▼ (17.0)	▼ (2.8)
Capacity utilization (fn1)	72.2	62.6	63.6	▼ (8.7)	▼ (9.6)	▲ 1.0
U.S. shipments:				, ,	· /	
Quantity	19,061,220	15,903,209	15,052,451	▼ (21.0)	▼ (16.6)	▼(5.3)
Value	6,707,925	6,157,744	6,019,584	▼ (10.3)	▼ (8.2)	▼ (2.2)
Unit value	\$352	\$387	\$400	▲ 13.6	▲ 10.0	▲3.3
Export shipments:	• • • •	• • • •	•			
Quantity	239,438	239,748	198,173	▼ (17.2)	▲0.1	▼(17.3)
Value	62.784	65,343	55,471	▼ (11.6)	▲ 4.1	▼ (15.1)
Unit value	\$262	\$273	\$280	▲ 6.7	▲3.9	▲2.7
Ending inventory quantity	885.827	853.463	1,267,132	▲ 43.0	▼ (3.7)	▲ 48.5
Inventories/total shipments (fn1)	4.6	5.3	8.3	▲3.7	▲0.7	▲3.0
Production workers	14,806	13,502	12,908	▼ (12.8)	▼ (8.8)	▼ (4.4)
Hours worked (1,000s)	28,563	25,807	25,760	▼ (9.8)	▼ (9.6)	▼ (0.2
Wages paid (\$1,000)	620,160	602,773	591,194	▼ (4.7)	▼ (2.8)	▼ (1.9)
Hourly wages (dollars per hour)	\$21.71	\$23.36	\$22.95	▲ 5.7	▲ 7.6	▼ (1.7)
Productivity (units per hour)	0.7	0.6	0.6	▼ (10.5)	▼ (8.2)	▼ (2.6)
Unit labor costs	\$31.94	\$37.41	\$37.74	▲ 18.1	▲ 17.1	▲0.9
Net sales:	φοι.στ	φονιτι	ΨΟΤ.Τ	2 10.1		_0.0
Quantity	18,926,410	15,779,683	14,927,907	▼ (21.1)	▼ (16.6)	▼(5.4)
Value	6,700,341	6,156,253	6,012,794	▼(10.3)	▼ (8.1)	▼(2.3)
Unit value	\$354	\$390	\$403	▲ 13.8	▲ 10.2	▲ 3.2
Cost of goods sold (COGS)	4,111,514	3.940.160	3,701,227	▼ (10.0)	▼ (4.2)	▼(6.1)
Gross profit or (loss) (fn2)	2,588,827	2,216,093	2,311,567	▼(10.0) ▼(10.7)	▼(14.4)	▲ 4.3
SG&A expenses	1,665,054	1,727,492	1,878,238	▲ 12.8	▲ 3.7	▲ 4.5 ▲ 8.7
Operating income or (loss) (fn2)	923,773	488,601	433,329	▼(53.1)	▼ (47.1)	▼(11.3)
Net income or (loss) (fn2)	816,826	215,902	83,889	▼(89.7)	▼ (73.6)	▼(61.1)
Unit COGS	\$217	\$250	\$248	√ (09.7) ▲ 14.1	★ 14.9	▼(0.7)
Unit SG&A expenses	\$88	\$109	\$126	▲ 43.0	▲ 14.9	▲ 14.9
Unit operating income or (loss) (fn2)	\$49	\$31	\$29	▼(40.5)	▼(36.6)	▼ (6.3)
Unit net income or (loss) (fn2)	\$43	\$14	\$6	▼ (40.5) ▼ (87.0)	▼(68.3)	▼ (0.5)
COGS/sales (fn1)	61.4	64.0	61.6	♦ 0.2	↓ (00.5)	▼(2.4)
Operating income or (loss)/sales (fn1)	13.8	7.9	7.2	▼(6.6)	▼ (5.9)	▼ (2.4) ▼ (0.7)
Net income or (loss)/sales (fin1)	12.2	3.5	1.4	▼(0.0) ▼(10.8)	▼(8.7)	▼ (0.7)
Capital expenditures	302.562	441,566	246.443	▼(10.8) ▼(18.5)	√ (8.7) ▲ 45.9	▼ (2.1) ▼ (44.2)
Research and development expenses	34,783	38,236	42,998	★ (18.5) ★ 23.6	▲ 45.9 ▲ 9.9	▼ (44.2)
·	,	,	42,998 3,894,976			
Total assets	5,256,063	4,724,055	3,894,976	▼ (25.9)	▼ (10.1)	▼ (17.6)

Source: Compiled from data submitted in response to Commission questionnaires and from official U.S. import statistics of the U.S. Department of Commerce Census Bureau using statistical reporting numbers 9404.21.0010, 9404.21.0013, 9404.21.0095, 9404.29.1005, 9404.29.1013, 9404.29.1095, 9404.29.9085, 9404.29.9087, and 9404.29.9095, accessed March 21, 2024. Imports are based on the imports for consumption data series. Value data reflect landed duty-paid values. 508-compliant tables containing these data are contained in Parts III, IV, VI, and VII of this report.

Note.--Shares and ratios shown as "0.0" percent represent non-zero values less than "0.05" percent (if positive) and greater than " (0.05)" percent (if negative). Zeroes, null values, and undefined calculations are suppressed and shown as "---". Period changes preceded by a " • " represent an increase, while period changes preceded by a " • " represent a decrease.

fn1.--Reported data are in percent and period changes are in percentage points.

fn2.--Percent changes only calculated when both comparison values represent profits; The directional change in profitability provided when one or both comparison values represent a loss.