

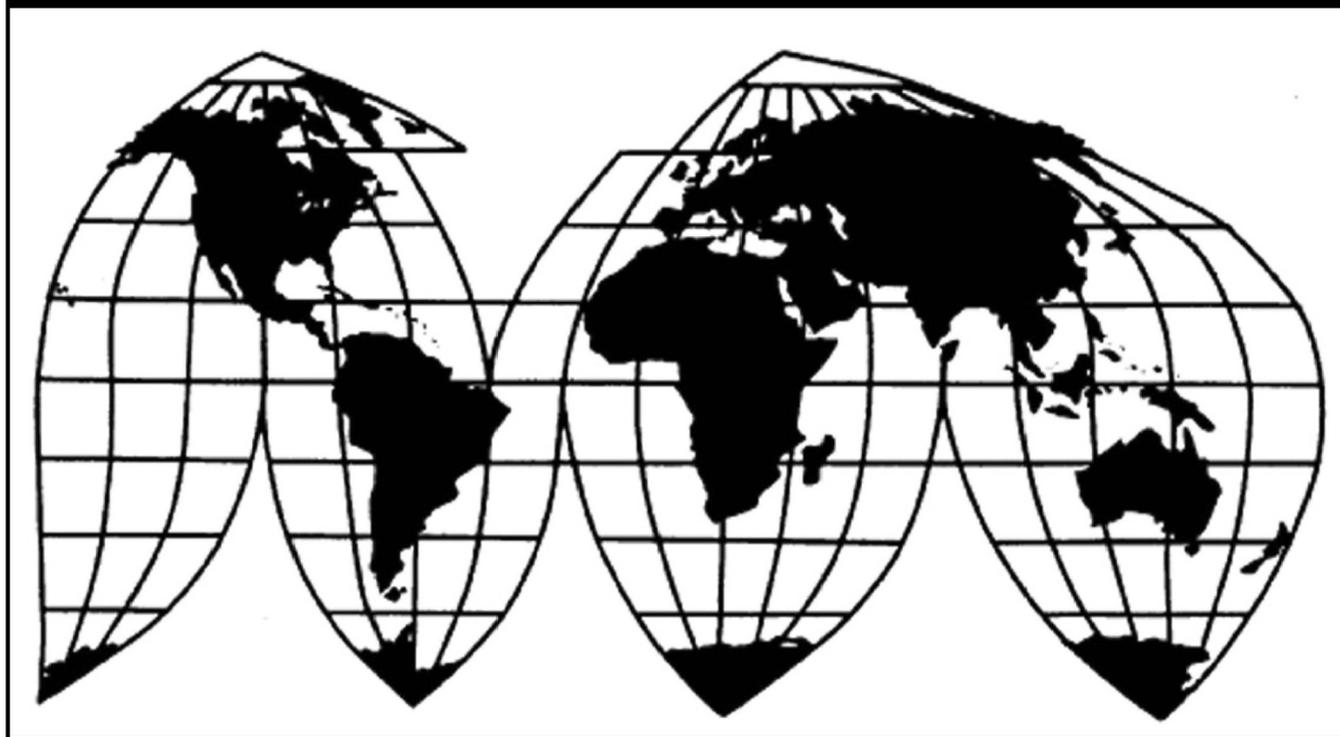
# **Glass Containers from China**

Investigation No. 731-TA-1462 (Final)

**Publication 5132**

**November 2020**

**U.S. International Trade Commission**



Washington, DC 20436

# U.S. International Trade Commission

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Pamela Davis, Economist  
Jennifer Brinckhaus, Accountant  
Lita David-Harris, Statistician  
Shova KC, Statistician  
Robin Turner, Attorney  
Elizabeth Haines, Supervisory Investigator

Address all communications to  
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Washington, DC 20436

# U.S. International Trade Commission

Washington, DC 20436  
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Note.—Information that would reveal confidential operations of individual concerns may not be published. Such information is identified by brackets in confidential reports and is deleted and replaced with asterisks (\*\*\*) in public reports.



## UNITED STATES INTERNATIONAL TRADE COMMISSION

Investigation No. 731-TA-1462 (Final)

Glass Containers from China

### DETERMINATION

On the basis of the record<sup>1</sup> developed in the subject investigation, the United States International Trade Commission (“Commission”) determines, pursuant to the Tariff Act of 1930 (“the Act”), that an industry in the United States is not materially injured or threatened with material injury by reason of imports of glass containers from China, provided for in subheading 7010.90.50 of the Harmonized Tariff Schedule of the United States, that have been found by the U.S. Department of Commerce (“Commerce”) to be sold in the United States at less than fair value (“LTFV”).<sup>2</sup>

### BACKGROUND

The Commission instituted this investigation effective September 25, 2019, following receipt of antidumping and countervailing duty petitions filed with the Commission and Commerce by the American Glass Packaging Coalition, Tampa, Florida, and Chicago, Illinois. The Commission scheduled the final phase of the investigation following notification of a preliminary determination by Commerce that imports of glass containers from China were being subsidized within the meaning of section 703(b) of the Act (19 U.S.C. 1671b(b)). Notice of the scheduling of the final phase of the Commission’s investigation and of a public hearing to be held in connection therewith was given by posting copies of the notice in the Office of the Secretary, U.S. International Trade Commission, Washington, DC, and by publishing the notice in the *Federal Register* of March 6, 2020 (85 FR 13183). In light of the restrictions on access to the Commission building due to the COVID-19 pandemic, the Commission conducted its hearing through a series of written questions and responses, written testimony, and video conference on May 6, 2020. All persons who requested the opportunity were permitted to participate. On June 26, 2020, the Commission issued a final negative determination in its countervailing duty investigation on glass containers from China.<sup>3</sup> Following notification of a final determination by Commerce that imports of glass containers from China were being sold at LTFV within the meaning of 735(a) of the Act (19 U.S.C. 1673d(a)), notice of the supplemental scheduling of the final phase of the Commission's antidumping duty investigation was given by posting copies of the notice in the Office of the Secretary, U.S. International Trade Commission, Washington, DC, and by publishing the notice in the *Federal Register* of September 28, 2020 (85 FR 60829).

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<sup>1</sup> The record is defined in § 207.2(f) of the Commission’s Rules of Practice and Procedure (19 CFR 207.2(f)).

<sup>2</sup> 85 FR 58333 (September 18, 2020).

<sup>3</sup> 85 FR 39932 (July 2, 2020).



## Views of the Commission

Based on the record in the final phase of this investigation, we determine that an industry in the United States is not materially injured or threatened with material injury by reason of imports of glass containers from China found by the U.S. Department of Commerce (“Commerce”) to be sold in the United States at less than fair value (“LTFV”).

### I. Background

The petition in this investigation, as well as the petition for a countervailing duty investigation of imports of glass containers from China, was filed on September 25, 2019 by American Glass Packaging Coalition (“Petitioner”), which includes U.S. producers Anchor Glass Corp. and Ardagh Glass Inc. The investigation schedules became staggered when Commerce did not align its countervailing duty investigation with its antidumping duty investigation,<sup>1</sup> thereby necessitating an earlier final Commission determination in the countervailing duty investigation regarding glass containers from China.

Commerce issued its final affirmative determination for the countervailing duty investigation of glass containers from China on May 22, 2020,<sup>2</sup> and the Commission issued its final negative determination with respect to subsidized imports from China on June 26, 2020.<sup>3</sup> Commerce issued its final affirmative determination for the antidumping duty investigation of glass containers from China on September 18, 2020.<sup>4</sup> Pursuant to the statutory provision on staggered investigations, the Commission’s record for the current investigation regarding LTFV imports from China closed on June 3, 2020, the same time as the record for the countervailing duty investigation of glass containers from China, except that Commerce’s final affirmative determination regarding LTFV imports from China, and the parties’ final comments concerning that determination, have been added to the record.<sup>5</sup>

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<sup>1</sup> *Certain Glass Containers from the People’s Republic of China: Preliminary Affirmative Countervailing Duty Determination*, 85 Fed. Reg. 12,256 (March 2, 2020) (indicating that the final countervailing duty determination would be published within 75 days of the preliminary countervailing duty determination). Commerce will align antidumping and countervailing duty investigations filed on the same day and for the same product where the petitioner requests such an alignment. See 19 U.S.C. § 1671c(a)(1); see also 19 C.F.R. § 351.210(b)(4)(i). Petitioner did not request an alignment of these investigations.

<sup>2</sup> *Certain Glass Containers from the People’s Republic of China: Final Affirmative Countervailing Duty Determination*, 85 Fed. Reg. 31,141 (May 22, 2020).

<sup>3</sup> *Glass Containers from China*, 85 Fed. Reg. 39,932 (July 2, 2020); *Glass Containers from China*, Investigation No. 701-TA-630 (Final), USITC Publication 5068 (June 2020) (“Glass Containers-CVD Final Determination”).

<sup>4</sup> *Certain Glass Containers from the People’s Republic of China: Final Affirmative Determination of Sales at Less Than Fair Value*, 85 Fed. Reg. 58,333 (Sept. 18, 2020).

<sup>5</sup> See 19 U.S.C. § 1677(7)(G)(iii). Consistent with the statute, imports of glass containers from China subject to the negative determination in the earlier countervailing duty investigation remain eligible for cumulation for purposes of the antidumping duty determination on subject imports from (continued...)

## II. No Material Injury or Threat of Material Injury by Reason of Subject Imports

Section 771(7)(G)(iii) of the Tariff Act of 1930, as amended (“the Act”), provides that the Commission must make its material injury determination in the instant investigation on the basis of the same record as that in the countervailing duty investigation regarding glass containers from China, except to the extent discussed above.<sup>6</sup> Therefore, in this investigation, we adopt the findings and analyses from our determination and views regarding subject subsidized imports from China with respect to the issues of domestic like product, domestic industry, conditions of competition, and no material injury or threat thereof by reason of subject imports.<sup>7 8</sup>

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China. See *Grain-Oriented Electrical Steel from China, Czech Republic, Korea, and Russia*, Inv. Nos. 701-TA-505, 731-TA-1231-32, 1235, and 1237 (Final), USITC Pub. 4500 at 4-5 (Nov. 2014); *Certain Steel Threaded Rod from India*, Inv. Nos. 701-TA-498, 731-TA-1213 (Final), USITC Pub. 4487 at 4-5 (Aug. 2014). The statutory provisions concerning investigations that start out together, but then become staggered, were designed to ensure that cumulation is based on the petition filing date, not the date of the ultimate vote. The statute provides that, in the subsequent investigations, the Commission shall make its determination “based on the record compiled in the first investigation in which it makes a final determination,” with the addition of information and argument on Commerce’s final margins for the later investigations. 19 U.S.C. § 1677(7)(G)(iii). While 19 U.S.C. § 1677(7)(G)(ii)(II) contains an exception to cumulation where the Commission has “terminated” an investigation on any subject country, the statute directs the Commission to “terminate” an investigation in a final determination only where it finds subject imports are negligible. 19 U.S.C. §§ 1671d(b)(1)(B) & 1673d(b)(1)(B). Because the Commission did not make a finding of negligibility in the countervailing duty final determination, this exception does not apply here.

<sup>6</sup> 19 U.S.C. § 1677(7)(G)(iii).

<sup>7</sup> Pursuant to Section 771(24) of the Tariff Act, imports from a subject country of merchandise corresponding to a domestic like product that account for less than 3 percent of all such merchandise imported into the United States during the most recent 12 months for which data are available preceding the filing of the petition shall generally be deemed negligible. 19 U.S.C. § 1677(24)(A)(i). During the 12-month period prior to the filing of the petitions (September 2018 through August 2019), imports of glass containers from China subject to the antidumping duty investigation accounted for \*\*\* percent of total imports during this period, and therefore were above the pertinent statutory negligibility threshold. *Glass Containers from China*, Inv. Nos. 701-TA-630 and 731-TA-1462 (Final), Confidential Report, INV-SS-065 (June 1, 2020) at Table IV-4 (Subject imports for both the antidumping and countervailing duty investigations were the same since Commerce did not find any firms to be *de minimis*). Accordingly, we find that the LTFV imports from China are not negligible.

<sup>8</sup> The statute additionally instructs the Commission to consider the “magnitude of the margin of dumping” in an antidumping proceeding as part of its consideration of the impact of imports. 19 U.S.C. § 1677(7)(C)(iii)(V). In its final antidumping duty determination with regard to LTFV imports from China, Commerce calculated individual antidumping duty margins ranging from 31.07 percent for Qixia Changyu Glass Co., Ltd. to 255.68 percent for the China-wide entity. *Glass Containers from China*, Inv. No. 731-TA-1462 (Final), Supplemental Confidential Report, INV-SS-121 (Oct. 9, 2020) at Appendix D; *Certain Glass Containers from the People’s Republic of China: Final Affirmative Determination of Sales at Less Than Fair Value*, 85 Fed. Reg. 58,333 (Sept. 18, 2020). We take into account in our analysis the fact (continued...)

Accordingly, we determine that the domestic industry producing glass containers is not materially injured or threatened with material injury by reason of subject imports from China found by Commerce to be sold in the United States at LTFV.

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that Commerce has made final findings that all subject merchandise from China is dumped, including the magnitude of the margins of dumping found by Commerce. In addition to this consideration, our analysis also takes into account our prior findings that the subject imports did not significantly undersell the domestic like product and did not cause significant price effects. *See Glass Containers-CVD Final Determination*, USITC Pub. 5068 at 23-31 and 42. In this context, we find that notwithstanding the dumping of subject imports at the margins determined by Commerce, and as discussed in our prior finding, the record does not show that subject imports gained sales because they were priced lower than the domestic product. *Id.* at 33. We further note that notwithstanding the dumping of subject imports at the margins determined by Commerce, and as discussed in our prior finding, subject imports' U.S. market share remained essentially flat over the period of investigation, gaining only \*\*\* percentage points market share over the period. *See Glass Containers – CVD Final Determination, Confidential Views of the Commission* at 42-43.



# Part I: Introduction

## Background

This investigation results from petitions filed with the U.S. Department of Commerce (“Commerce”) and the U.S. International Trade Commission (“USITC” or “Commission”) by the American Glass Packaging Coalition, Tampa, Florida and Chicago, Illinois, on September 25, 2019, alleging that an industry in the United States is materially injured and threatened with material injury by reason of less-than-fair-value (“LTFV”) imports of glass containers<sup>1</sup> from China. The following tabulation provides information relating to the background of this investigations.<sup>2 3</sup>

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<sup>1</sup> For a complete description of the merchandise subject in this proceeding, see the section entitled “The Subject Merchandise” in *Part I of Glass Containers from China*, Investigation No. 701-TA-630 (Final), USITC Publication 5068, June 2020.

<sup>2</sup> Pertinent *Federal Register* notices are referenced in appendix A and may be found at the Commission’s website ([www.usitc.gov](http://www.usitc.gov)).

<sup>3</sup> Appendix B contains a list of witnesses who appeared at the Commission’s hearing.

<b>Effective date</b>	<b>Action</b>
September 25, 2019	Petitions filed with Commerce and the Commission; institution of Commission investigations (84 FR 52536, October 2, 2019)
October 15, 2019	Commerce's initiation of countervailing duty investigation (84 FR 56168, October 21, 2019); Commerce's initiation of less-than-fair-value investigation (84 FR 56174, October 21, 2019)
November 12, 2019	Commission's preliminary determinations (84 FR 63677, November 18, 2019)
February 24, 2020	Commerce's preliminary CVD determination (85 FR 12256, March 2, 2020); scheduling of final phase of Commission CVD investigation (85 FR 13183, March 6, 2020)
May 6, 2020	Commission's hearing
May 22, 2020	Commerce's final CVD determination (85 FR 31141, May 22, 2020)
June 12, 2020	Commission's vote on CVD investigation
June 26, 2020	Commission's views on CVD investigation
September 18, 2020	Commerce's final LTFV determination (85 FR 58333, September 18, 2020)
October 20, 2020	Commission's vote on LTFV investigation
November 2, 2020	Commission's views on LTFV investigation

The information contained in this report is intended to be used in conjunction with data presented in the Commission's report on *Glass Containers from China*, Investigation No. 701-TA-630 (Final), USITC Publication 5068, June 2020, and its corresponding confidential report contained in memorandum No. INV-SS-065, Investigation Nos. 701-TA-630 and 731-TA-1462 (Final): *Glass Containers from China*. No new information except for Commerce's final LTFV determination concerning glass containers from China, and party comments thereon is included in the record for this proceeding.<sup>4</sup>

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<sup>4</sup> Comments consistent with the statutory limitation for a subsequently completed investigation were filed on behalf of Berlin Packaging LLC and TricorBraun Inc.

## Nature and extent of sales at LTFV

### Sales at LTFV

On September 18, 2020, Commerce published a notice in the *Federal Register* of its final determination of sales at LTFV with respect to imports from China.<sup>5</sup> Individual dumping margins ranged from 31.07 percent assigned to Qixia Changyu Glass Co., Ltd., to 255.68 percent assigned to China-wide entity.<sup>6</sup> See Appendix D for a complete list of Commerce's final LTFV margins by firm.

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<sup>5</sup> *Certain Glass Containers From the People's Republic of China: Final Affirmative Determination of Sales at Less Than Fair Value*, 85 FR 58333, September 18, 2020.

<sup>6</sup> *Ibid.*



**APPENDIX A**

***FEDERAL REGISTER* NOTICES**



The Commission makes available notices relevant to its investigations and reviews on its website, [www.usitc.gov](http://www.usitc.gov). In addition, the following tabulation presents, in chronological order, *Federal Register* notices issued by the Commission and Commerce during the current proceeding.

Citation	Title	Link
84 FR 52536, October 2, 2019	<i>Glass Containers From China; Institution of Anti-Dumping and Countervailing Duty Investigations and Scheduling of Preliminary Phase Investigations</i>	<a href="https://www.govinfo.gov/content/pkg/FR-2019-10-02/pdf/2019-21347.pdf">https://www.govinfo.gov/content/pkg/FR-2019-10-02/pdf/2019-21347.pdf</a>
84 FR 56168, October 21, 2019	<i>Certain Glass Containers From the People's Republic of China: Initiation of Countervailing Duty Investigation</i>	<a href="https://www.govinfo.gov/content/pkg/FR-2019-10-21/pdf/2019-22868.pdf">https://www.govinfo.gov/content/pkg/FR-2019-10-21/pdf/2019-22868.pdf</a>
84 FR 56174, October 21, 2019	<i>Certain Glass Containers From the People's Republic of China: Initiation of Less-Than-Fair-Value Investigation</i>	<a href="https://www.govinfo.gov/content/pkg/FR-2019-10-21/pdf/2019-22869.pdf">https://www.govinfo.gov/content/pkg/FR-2019-10-21/pdf/2019-22869.pdf</a>
85 FR 12256, March 2, 2020	<i>Certain Glass Containers From the People's Republic of China: Preliminary Affirmative Countervailing Duty Determination</i>	<a href="https://www.govinfo.gov/content/pkg/FR-2020-03-02/pdf/2020-04223.pdf">https://www.govinfo.gov/content/pkg/FR-2020-03-02/pdf/2020-04223.pdf</a>
85 FR 23759, April 29, 2020	<i>Certain Glass Containers From the People's Republic of China: Preliminary Affirmative Determination of Sales at Less Than Fair Value, Postponement of Final Determination and Extension of Provisional Measures</i>	<a href="https://www.govinfo.gov/content/pkg/FR-2020-04-29/pdf/2020-09090.pdf">https://www.govinfo.gov/content/pkg/FR-2020-04-29/pdf/2020-09090.pdf</a>
85 FR 31141, May 22, 2020	<i>Certain Glass Containers From the People's Republic of China: Final Affirmative Countervailing Duty Determination</i>	<a href="https://www.govinfo.gov/content/pkg/FR-2020-05-22/pdf/2020-11070.pdf">https://www.govinfo.gov/content/pkg/FR-2020-05-22/pdf/2020-11070.pdf</a>

<p>85 FR 33117 June 1, 2020</p>	<p><i>Certain Glass Containers from the People's Republic of China: Amended Preliminary Determination of Sales at Less Than Fair Value</i></p>	<p><a href="https://www.govinfo.gov/content/pkg/FR-2020-06-01/pdf/2020-11746.pdf">https://www.govinfo.gov/content/pkg/FR-2020-06-01/pdf/2020-11746.pdf</a></p>
<p>85 FR 58333 September 18, 2020</p>	<p><i>Certain Glass Containers From the People's Republic of China: Final Affirmative Determination of Sales at Less Than Fair Value</i></p>	<p><a href="https://www.govinfo.gov/content/pkg/FR-2020-09-18/pdf/2020-20644.pdf">https://www.govinfo.gov/content/pkg/FR-2020-09-18/pdf/2020-20644.pdf</a></p>

**APPENDIX B**

**LIST OF HEARING WITNESSES**



## CALENDAR OF HEARING

Those listed below participated in the United States International Trade Commission's hearing:

**Subject:** Glass Containers from China  
**Inv. No.:** 701-TA-630 (Final)  
**Dates:** May 1 – May 15, 2020

The hearing was opened by Chairman David S. Johanson via Go To Meeting on May 6, 2020, and the schedule for written submissions was provided as follows:

**Friday, May 1, 2020 by 5:15 p.m.:** Parties submitted and served witness testimony.  
**Wednesday, May 6, 2020 at 10:00 a.m.:** Commission staff sent a first set of questions to parties.  
**Friday, May 8, 2020 by 3:00 p.m.:** Parties submitted and served responses to first set of questions.  
**Tuesday, May 12, 2020 at 9:30 a.m.:** Limited Commissioner Q&A's with counsel, and closing arguments/rebuttal remarks  
**Friday, May 15, 2020 by 5:15 p.m.:** Parties submitted and served posthearing briefs and responses to the second set of questions

### **In Support of the Imposition of Antidumping and Countervailing Duty Orders:**

Wiley Rein LLP  
Washington, DC  
on behalf of

American Glass Packaging Coalition

**Bertrand Paulet**, Chief Executive Officer, Ardagh Glass, Inc.

**John T. Shaddox**, Chief Commercial Officer, Ardagh Glass, Inc.

**Thomas Holz**, Chief Financial Officer, Ardagh Glass, Inc.

**Don Leclair**, Director, Anchor Glass Corporation's Board and  
Chairman of the Audit Committee

**In Support of the Imposition of  
Antidumping and Countervailing Duty Orders (continued):**

Amy E. Sherman, International Trade Analyst, Wiley Rein LLP

**Daniel B. Pickard** )  
 ) – OF COUNSEL  
**Derick G. Holt** )

**In Opposition to the Imposition of  
Antidumping and Countervailing Duty Orders:**

Husch Blackwell LLP  
Washington, DC  
on behalf of

TricorBraun Inc.

**Court Carruthers**, President and Chief Executive, TricorBraun Inc

**Mark O'Bryan**, Chief Operations Officer, TricorBraun, Inc.

**James Dougan**, Vice President, Economic Consulting Services, LLC

**Jeffrey S. Neeley** )  
 ) – OF COUNSEL  
**Stephen Brophy** )

Alston & Bird LLP  
Washington, DC  
on behalf of

Yamamura Glass Qinhuangdao Co., Ltd. (“YGQ”)

**José de Diego Arozamena**, Chief Executive Officer,  
Arglass Yamamura, LLC

**Roberto Guzman**, Vice President of Operations & Supply Chain,  
Encore Glass

**Kenneth G. Weigel** )  
 ) – OF COUNSEL  
**Yuzhe PengLing** )

**In Opposition to the Imposition of  
Antidumping and Countervailing Duty Orders (continued):**

Hogan Lovells US LLP  
Washington, DC  
on behalf of

Berlin Packaging LLC

**Jared R. Wessel**                    )  
  ) – OF COUNSEL  
**Michael G. Jacobson**            )

**Closing Arguments/Rebuttal Remarks:**

Those in Support of Imposition (**Daniel B. Pickard**, Wiley Rein LLP)

Those in Opposition to Imposition (**Jeffrey S. Neeley**, Husch Blackwell LLP, and  
**Jared R. Wessel**, Hogan Lovells US LLP)

**-END-**



**APPENDIX C**  
**SUMMARY DATA**



**Table C-1**

**Glass containers: Summary data concerning the U.S. market, 2017-19**

(Quantity=gross; Value=1,000 dollars; Unit values, unit labor costs, and unit expenses=dollars per gross; Period changes=percent--exceptions noted)

	Reported data			Period changes		
	2017	2018	2019	2017-19	2017-18	2018-19
U.S. consumption quantity:						
Amount.....	***	***	***	▼***	▼***	▼***
Producers' share (fn1).....	***	***	***	▼***	▼***	▲***
Importers' share (fn1):						
China.....	***	***	***	▲***	▲***	▼***
Mexico.....	***	***	***	▲***	▲***	▲***
All other sources.....	***	***	***	▲***	▲***	▲***
Nonsubject sources.....	***	***	***	▲***	▲***	▲***
All import sources.....	***	***	***	▲***	▲***	▼***
U.S. consumption value:						
Amount.....	***	***	***	▼***	▲***	▼***
Producers' share (fn1).....	***	***	***	▼***	▼***	▼***
Importers' share (fn1):						
China.....	***	***	***	▲***	▲***	▼***
Mexico.....	***	***	***	▲***	▲***	▲***
All other sources.....	***	***	***	▲***	▲***	▲***
Nonsubject sources.....	***	***	***	▲***	▲***	▲***
All import sources.....	***	***	***	▲***	▲***	▲***
U.S. imports from:						
China:						
Quantity.....	***	***	***	▼***	▲***	▼***
Value.....	***	***	***	▲***	▲***	▼***
Unit value.....	***	***	***	▲***	▼***	▲***
Ending inventory quantity.....	***	***	***	▼***	▲***	▼***
Mexico:						
Quantity.....	***	***	***	▲***	▲***	▼***
Value.....	***	***	***	▲***	▲***	▲***
Unit value.....	***	***	***	▲***	▲***	▲***
Ending inventory quantity.....	***	***	***	▼***	▲***	▼***
All other sources:						
Quantity.....	***	***	***	▲***	▲***	▲***
Value.....	***	***	***	▲***	▲***	▼***
Unit value.....	***	***	***	▲***	▲***	▼***
Ending inventory quantity.....	***	***	***	▲***	▲***	▲***
Nonsubject sources:						
Quantity.....	***	***	***	▲***	▲***	▼***
Value.....	***	***	***	▲***	▲***	▲***
Unit value.....	***	***	***	▲***	▲***	▲***
Ending inventory quantity.....	***	***	***	▲***	▲***	▼***
All import sources:						
Quantity.....	***	***	***	▲***	▲***	▼***
Value.....	***	***	***	▲***	▲***	▼***
Unit value.....	***	***	***	▲***	▲***	▲***
Ending inventory quantity.....	***	***	***	▲***	▲***	▼***

Table continued on next page.

**Table C-1 --Continued**

**Glass containers: Summary data concerning the U.S. market, 2017-19**

(Quantity=gross; Value=1,000 dollars; Unit values, unit labor costs, and unit expenses=dollars per gross; Period changes=percent--exceptions noted)

	Reported data			Period changes		
	Calendar year			Comparison years		
	2017	2018	2019	2017-19	2017-18	2018-19
<b>U.S. producers':</b>						
Average capacity quantity.....	219,602,498	205,111,717	189,578,806	▼(13.7)	▼(6.6)	▼(7.6)
Production quantity.....	184,359,271	172,405,854	157,353,061	▼(14.6)	▼(6.5)	▼(8.7)
Capacity utilization (fn1).....	84.0	84.1	83.0	▼(0.9)	▲0.1	▼(1.1)
<b>U.S. shipments:</b>						
Quantity.....	172,640,368	163,853,771	152,719,402	▼(11.5)	▼(5.1)	▼(6.8)
Value.....	4,250,111	4,108,132	3,983,667	▼(6.3)	▼(3.3)	▼(3.0)
Unit value.....	\$24.62	\$25.07	\$26.08	▲6.0	▲1.8	▲4.0
<b>Export shipments:</b>						
Quantity.....	8,775,758	4,859,710	3,096,359	▼(64.7)	▼(44.6)	▼(36.3)
Value.....	193,347	137,605	115,174	▼(40.4)	▼(28.8)	▼(16.3)
Unit value.....	\$22.03	\$28.32	\$37.20	▲68.8	▲28.5	▲31.4
Ending inventory quantity.....	28,804,392	32,272,698	33,456,644	▲16.2	▲12.0	▲3.7
Inventories/total shipments (fn1).....	15.9	19.1	21.5	▲5.6	▲3.3	▲2.3
<b>Production workers:</b>						
Production workers.....	11,870	11,590	10,849	▼(8.6)	▼(2.4)	▼(6.4)
Hours worked (1,000s).....	24,011	23,678	22,134	▼(7.8)	▼(1.4)	▼(6.5)
Wages paid (\$1,000).....	1,167,768	1,144,027	1,128,665	▼(3.3)	▼(2.0)	▼(1.3)
Hourly wages (dollars per hour).....	\$48.63	\$48.32	\$50.99	▲4.8	▼(0.7)	▲5.5
Productivity (gross per hour).....	7.7	7.3	7.1	▼(7.4)	▼(5.2)	▼(2.4)
Unit labor costs.....	\$6.33	\$6.64	\$7.17	▲13.2	▲4.8	▲8.1
<b>Net sales:</b>						
Quantity.....	181,416,126	168,713,481	155,815,761	▼(14.1)	▼(7.0)	▼(7.6)
Value.....	4,443,458	4,245,737	4,098,841	▼(7.8)	▼(4.4)	▼(3.5)
Unit value.....	\$24.49	\$25.17	\$26.31	▲7.4	▲2.7	▲4.5
Cost of goods sold (COGS).....	3,727,224	3,729,434	3,671,450	▼(1.5)	▲0.1	▼(1.6)
Gross profit or (loss) (fn2).....	716,234	516,303	427,390	▼(40.3)	▼(27.9)	▼(17.2)
SG&A expenses.....	372,622	386,406	366,107	▼(1.7)	▲3.7	▼(5.3)
Operating income or (loss) (fn2).....	343,612	129,897	61,283	▼(82.2)	▼(62.2)	▼(52.8)
Net income or (loss) (fn2).....	***	***	***	▼***	▼***	▼***
Capital expenditures.....	299,641	396,393	381,931	▲27.5	▲32.3	▼(3.6)
Research and development expenses.....	***	***	***	▼***	▼***	▼***
Net assets.....	6,400,774	6,279,269	5,803,169	▼(9.3)	▼(1.9)	▼(7.6)
Unit COGS.....	\$20.55	\$22.11	\$23.56	▲14.7	▲7.6	▲6.6
Unit SG&A expenses.....	\$2.05	\$2.29	\$2.35	▲14.4	▲11.5	▲2.6
Unit operating income or (loss) (fn2).....	\$1.89	\$0.77	\$0.39	▼(79.2)	▼(59.4)	▼(48.9)
Unit net income or (loss) (fn2).....	***	***	***	▼***	▼***	▼***
COGS/sales (fn1).....	83.9	87.8	89.6	▲5.7	▲4.0	▲1.7
Operating income or (loss)/sales (fn1).....	7.7	3.1	1.5	▼(6.2)	▼(4.7)	▼(1.6)
Net income or (loss)/sales (fn1).....	***	***	***	▼***	▼***	▼***

Table continued on next page.

**Table C-1 --Continued**

**Glass containers: Summary data concerning the U.S. market, 2017-19**

Notes:

Note.--Shares and ratios shown as "0.0" percent represent non-zero values less than "0.05" percent (if positive) and greater than  
Note.--Shares and ratios shown as "0.0" percent represent non-zero values less than "0.05" percent (if positive) and greater than  
Note.--Official import statistics have been adjusted to remove out-of-scope merchandise classified under HTS

fn1.--Reported data are in percent and period changes are in percentage points.

fn2.--Percent changes only calculated when both comparison values represent profits; The directional change in profitability provided when one or both comparison values represent a loss.

Source: Compiled from data submitted in response to Commission questionnaires and adjusted official U.S. import statistics for HTS statistical reporting numbers 7010.90.5005, 7010.90.5009, 7010.90.5015, 7010.90.5019, 7010.90.5025, 7010.90.5029, 7010.90.5035, 7010.90.5039, 7010.90.5045, 7010.90.5049 & 7010.90.5055, accessed April 7, 2020.



**APPENDIX D**

**COMMERCE'S LTFV MARGINS**



**Table D-1****Glass containers: Commerce's preliminary and final weighted-average LTFV margins**

<b>Producer</b>	<b>Exporter</b>	<b>Preliminary dumping margin (percent)</b>	<b>Final dumping margin (percent)</b>
Guangdong Huaxing Glass Co., Ltd	Guangdong Huaxing Glass Co., Ltd	24.90	44.10
Foshan Huaxing Glass Co., Ltd		24.90	44.10
Qixia Changyu Glass Co., Ltd	Qixia Changyu Glass Co., Ltd	7.60	31.07
Anhui Longrui Glass Co., Ltd	Anhui Longrui Glass Co., Ltd	13.76	35.71
Xuzhou Ruijing Glass Products Co., Ltd	Golden Ace Industrial Co., Ltd	13.76	35.71
Shandong Huapeng Glass Co., Ltd	Happyann Crafts Int'l Co., Ltd	13.76	35.71
Shenyang Hongye Glass Containers Co., Ltd		13.76	35.71
Shandong Pharmaceutical Glass Co., Ltd	Hongkong Happyann Trading Company Limited	13.76	35.71
Shandong Jingbo Groups Co., Ltd		13.76	35.71
Taixing Jili Glass Products Co., Ltd		13.76	35.71
Shanxi Qi County Guanghua Glassware Co., Ltd	Meridian International Ltd	13.76	35.71
Hejian Jiarui Glassware Factory		13.76	35.71
Shijiazhuang Langxu Arts & Crafts Co., Ltd		13.76	35.71

Table continued on next page.

**Table D-1--Continued****Glass containers: Commerce's preliminary and final weighted-average LTFV margins**

<b>Producer</b>	<b>Exporter</b>	<b>Preliminary dumping margin (percent)</b>	<b>Final dumping margin (percent)</b>
Xuzhou Youcheng Glass Products Co., Ltd	Photo USA Electronic Graphic Inc	13.76	35.71
Zibo Deli Glass Products Co., Ltd	Qingdao Gemmy Imp. & Exp. Co., Ltd	13.76	35.71
Shandong Fulong Glass Technology Co., Ltd		13.76	35.71
Shandong Hongda Glass Product Co., Ltd		13.76	35.71
Zibo Shengjie Glass Product Co., Ltd		13.76	35.71
Jinan Guanheping Glass Product Co., Ltd		13.76	35.71
Xuzhou Jiuding Glass Product Co., Ltd		13.76	35.71
Zibo Jiurun Glass Product Co., Ltd		13.76	35.71
Shandong Zibo Boshan Jiuyuan Company		13.76	35.71
Xuzhou Yichen Glass Product Co., Ltd		13.76	35.71
Laiwu Dongjing Industry & Trade Co., Ltd		13.76	35.71
Shandong Dingxin Electronic Glass Group Co., Ltd	Qingdao Huoyan Phoenix Import & Export Co., Ltd	13.76	35.71
Zhejiang Caifu Glass Co., Ltd		13.76	35.71
Shangdong Changshengtai Glass Products Co., Ltd	Shangdong Changshengtai Glass Products Co., Ltd	13.76	35.71

Table continued on next page.

**Table D-1--Continued**

**Glass containers: Commerce's preliminary and final weighted-average LTFV margins**

<b>Producer</b>	<b>Exporter</b>	<b>Preliminary dumping margin (percent)</b>	<b>Final dumping margin (percent)</b>
Shandong Dingxin Electronic Glass Group Co., Ltd	Shandong Dingxin Electronic Glass Group Co., Ltd	13.76	35.71
Shandong Hongda Glass Ware Co., Ltd	Shandong Excel Light Industrial Products Co., Ltd	13.76	35.71
Shandong Hongda Glass Ware Co., Ltd	Shandong Glassware Corporation	13.76	35.71
Shandong Changshengtai Glass Products Co., Ltd		13.76	35.71
Shandong Luguan Glass Products Co., Ltd		13.76	35.71
Jinan Yida Glass Products Co., Ltd		13.76	35.71
Shandong Heishan Glass Group Co., Ltd	Shandong Heishan Glass Group Co., Ltd	13.76	35.71
Shandong Hongda Glass Products Co., Ltd	Shandong Honghan International Trading Co., Ltd	13.76	35.71
Shandong Jusheng Glass Co., Ltd		13.76	35.71
Xuzhou Zhuoxin Glass Products Co., Ltd		13.76	35.71
Shandong Huapeng Glass Co., Ltd		13.76	35.71
Zibo Hongda Glass Products Co., Ltd	Shandong Injoy Houseware Co., Ltd	13.76	35.71
Zibo Zhide Light Industry Products Co., Ltd		13.76	35.71
Shandong Fulong Glass Technology Co., Ltd		13.76	35.71

Table continued on next page.

**Table D-1--Continued****Glass containers: Commerce's preliminary and final weighted-average LTFV margins**

<b>Producer</b>	<b>Exporter</b>	<b>Preliminary dumping margin (percent)</b>	<b>Final dumping margin (percent)</b>
Xuzhou Ruijing Glass Products Co., Ltd	Shandong Injoy Houseware Co., Ltd	13.76	35.71
Cao County Jiefeng Crafts Co., Ltd		13.76	35.71
Zibo Longsheng Glass Products Co., Ltd		13.76	35.71
Zibo Boshan Shengjie Glass Products Co., Ltd		13.76	35.71
Shandong Baoxiang Glass Co., Ltd		13.76	35.71
Shandong Jiaye General Merchandise Co., Ltd	Shandong Jiaye General Merchandise Co., Ltd	13.76	35.71
Shandong Pharmaceutical Glass Co., Ltd	Shandong Pharmaceutical Glass Co., Ltd	13.76	35.71
Shandong Hongda Glass Factory	Shandong Shine Chin Glassware Co., Ltd	13.76	35.71
Shandong Juli Glass Co., Ltd	Shandong Top-Peak Enterprise Co., Ltd	13.76	35.71
Shandong Wenbao Technology Products Co., Ltd	Shandong Wenbao Technology Products Co., Ltd	13.76	35.71
Changxing Hua Zhong Glass Co., Ltd	Sinoglass Housewares Co., Ltd	13.76	35.71
Xuzhou Xupeng Glass Products Co., Ltd	Xuzhou Credible Glass Products Co., Ltd	13.76	35.71
Xuzhou Sanheshun Glass Products Co., Ltd		13.76	35.71
Shandong Pharmaceutical Glass Co., Ltd	Xuzhou Das Packing Solutions Co., Ltd	13.76	35.71
Taizhou Paishen Printing Industry Co., Ltd		13.76	35.71

Table continued on next page.

**Table D-1--Continued****Glass containers: Commerce's preliminary and final weighted-average LTFV margins**

<b>Producer</b>	<b>Exporter</b>	<b>Preliminary dumping margin (percent)</b>	<b>Final dumping margin (percent)</b>
Xuzhou Runtong Cap Manufacturing Co., Ltd	Xuzhou Das Packing Solutions Co., Ltd	13.76	35.71
Xuzhou Jiuding Glass Products Co., Ltd		13.76	35.71
Xuzhou Juli Bottle Cap Factory		13.76	35.71
Yangzhou Jiangyang Plastic Products Factory		13.76	35.71
Yiwu Hongyuan Glass Products Co., Ltd		13.76	35.71
Xuzhou Zhending Glass Products Co., Ltd		13.76	35.71
Xuzhou Rongjian Glass Products Co., Ltd		13.76	35.71
Xuzhou Tepu Glass Products Co., Ltd		13.76	35.71
Zibo Zhulifei International Trade Co., Ltd		13.76	35.71
Nantong Shunyu Packing Materials Co., Ltd		13.76	35.71
Ningbo Letao Packing Co., Ltd		13.76	35.71
Xuzhou Supeng Yongxu Glass Products Co., Ltd	Xuzhou Huihe International Trade Co., Ltd	13.76	35.71
Yamamura Glass Qinhuangdao Co., Ltd	Yamamura Glass Qinhuangdao Co., Ltd	13.76	35.71
Feicheng Jingying Glass Products Co., Ltd	Zibo Ace International Co., Ltd	13.76	35.71
Zibo Boshan Shengjie Glass Products Co., Ltd		13.76	35.71

Table continued on next page.

**Table D-1--Continued**

**Glass containers: Commerce's preliminary and final weighted-average LTFV margins**

<b>Producer</b>	<b>Exporter</b>	<b>Preliminary dumping margin (percent)</b>	<b>Final dumping margin (percent)</b>
Zibo Anto Glass Industry Co., Ltd	Zibo Anto Glass Industry Co., Ltd	13.76	35.71
Shandong Heishan Glass Group Co., Ltd	Zibo Comm-Mountain Glassware Co., Ltd	13.76	35.71
Yantai NBC Glass Packaging Co., Ltd	Zibo Creative International Trade Co., Ltd	13.76	35.71
Shandong Taishan Shengliyuan Glass Co., Ltd		13.76	35.71
Shanghai Esjoi Industry Co., Ltd		13.76	35.71
Longkou Shengda Glass Products Co., Ltd		13.76	35.71
Shandong Pharmaceutical Glass Co., Ltd		13.76	35.71
Qingdao Yutai Pharmaceutical Packaging Technology Co., Ltd		13.76	35.71
Shandong Jingbo Group Co., Ltd		13.76	35.71
Shandong Huapeng Glass Co., Ltd	Zibo Derola Houseware Co., Ltd	13.76	35.71
Hebei Xinji Tianyu Glass, Ltd		13.76	35.71
Zibo Hongda Glass Products Co., Ltd	Zibo E&T General Merchandise Co., Ltd	13.76	35.71
Xuzhou Hengyi Glass Products Co. Ltd	Zibo Fecund Trading Co., Ltd	13.76	35.71
Xuzhou Yichen Glass Products Co., Ltd		13.76	35.71

Table continued on next page.

**Table D-1--Continued****Glass containers: Commerce's preliminary and final weighted-average LTFV margins**

<b>Producer</b>	<b>Exporter</b>	<b>Preliminary dumping margin (percent)</b>	<b>Final dumping margin (percent)</b>
Zibo Longsheng Glass Products Co., Ltd	Zibo Grandeur Light Industrial Products Co., Ltd	13.76	35.71
Shandong Hongda Glass Products Co., Ltd	Zibo Green Light Industrial Co., Ltd	13.76	35.71
Shandong Baoxiang Glass Co., Ltd also known as Zibo Gongmao Glass Factory		13.76	35.71
Zibo Haichang Light Industry Products Co., Ltd	Zibo Hicheon Homeware Corp., Ltd	13.76	35.71
Shandong Longyu Glass Co., Ltd		13.76	35.71
Zibo Hesheng Glass Products Co., Ltd		13.76	35.71
Xuzhou Xindong Glass Products Co., Ltd		13.76	35.71
Zibo Jintian Light Industry Products Co., Ltd		13.76	35.71
Zhangqiu City Huacheng Glass Products Factory		13.76	35.71
Qingdao Golden Sunshine Paper Products Co., Ltd		13.76	35.71
Shandong Yiyuan Oukai Glass Products Co., Ltd		13.76	35.71
Shandong Hongda Glassware Co., Ltd	Zibo Intrue Light Industrial Products Co., Ltd	13.76	35.71

Table continued on next page.

**Table D-1--Continued**

**Glass containers: Commerce's preliminary and final weighted-average LTFV margins**

<b>Producer</b>	<b>Exporter</b>	<b>Preliminary dumping margin (percent)</b>	<b>Final dumping margin (percent)</b>
Feicheng Jingying Glass Products Co., Ltd	Zibo Intrue Light Industrial Products Co., Ltd	13.76	35.71
Shandong Changshengtai Glass Products Co., Ltd		13.76	35.71
Jinan Yida Glassware Co., Ltd		13.76	35.71
Jiangsu Luobote Glass Technology Co., Ltd		13.76	35.71
Jiangsu Zheng Mao Glass Technology Co., Ltd		13.76	35.71
Shandong Luguan Glass Co., Ltd		13.76	35.71
Shandong Mount Tai Sheng Li Yuan Glass Co., Ltd		13.76	35.71
Xuzhou Heng Yi Glassware Co., Ltd		13.76	35.71
Jiangsu Honghua Glass Technology Co., Ltd		13.76	35.71
Xuzhou Shengbang Glass Technology Co., Ltd		13.76	35.71
Xuzhou Sheng Shi Glass Products Co., Ltd		13.76	35.71

Table continued on next page.

**Table D-1--Continued****Glass containers: Commerce's preliminary and final weighted-average LTFV margins**

<b>Producer</b>	<b>Exporter</b>	<b>Preliminary dumping margin (percent)</b>	<b>Final dumping margin (percent)</b>
Shandong Baoxiang Glass Co., Ltd	Zibo Intrue Light Industrial Products Co., Ltd	13.76	35.71
Zibo Longyu Glass Co., Ltd		13.76	35.71
Shandong Yueshi Glass Products Co., Ltd		13.76	35.71
Zibo Lijiang Light Industrial Products Co., Ltd	Zibo Lijiang Light Industrial Products Co., Ltd	13.76	35.71
Zibo Boshan Shengjie Glass Products Co., Ltd	Zibo Lucky Ship International Trading Co., Ltd	13.76	35.71
Jiangsu Rongtai Glass Products Co., Ltd		13.76	35.71
Jinan Yida Glass Products Co., Ltd		13.76	35.71
Shandong Luguan Glass Products Co., Ltd		13.76	35.71
Qingdao Weipaike Glass Trading Co., Ltd	Zibo Meienlanda International Trading Co., Ltd	13.76	35.71
Xuzhou Hongrun Glass Products Co., Ltd	Zibo Melory Import & Export Trade Co., Ltd	13.76	35.71
Jinan Yida Glass Products Co., Ltd		13.76	35.71
Shangdong Mounttai Sheng Li Yuan Glass Co., Ltd	Zibo Modern International Co., Ltd	13.76	35.71
Shandong Hongda Glassware Co., Ltd		13.76	35.71
Shandong Longyu Glassware Co., Ltd		13.76	35.71
Xuzhou Supengyongxu Gls Products Co., Ltd		13.76	35.71

Table continued on next page.

**Table D-1--Continued****Glass containers: Commerce's preliminary and final weighted-average LTFV margins**

<b>Producer</b>	<b>Exporter</b>	<b>Preliminary dumping margin (percent)</b>	<b>Final dumping margin (percent)</b>
Shandong Aolian Packaging Joint Stock Co., Ltd	Zibo Modern International Co., Ltd	13.76	35.71
Shandong Changshengtai Glass Products Co, Ltd		13.76	35.71
Shandong Luguan Glassware Co., Ltd	Zibo Redisland General Merchandise Co., Ltd	13.76	35.71
Shandong Xukun Zhaoming Co., Ltd		13.76	35.71
Jinan Yaotai Light Industrial Products Co., Ltd	Zibo Sailing Pacific Import And Export Co., Ltd	13.76	35.71
Zibo Shirley Light Industrial Products Co., Ltd	Zibo Shelley Trading Co., Ltd	13.76	35.71
Deqing Hangxiang Glass Products Co., Ltd	Zibo Sunfect International Trade Co., Ltd	N/A	35.71
Hebei Fangyuan Glass Products Co., Ltd		13.76	35.71
Shandong Mounttai Sheng Li Yuan GLA		N/A	35.71
Wendeng Wensheng Glass Co., Ltd		N/A	35.71
Yantai NBC Glass Packaging Co. Ltd		N/A	35.71
Shandong Changshengtai Glass Products Co., Ltd		Zibo Top Arts Co., Ltd	13.76
Zibo Top Glass Industry Co., Ltd	Zibo Top Glass Industry Co., Ltd	13.76	35.71
ZiBo Boshan Shengjie Glass Product Co., Ltd	Zibo Top-Peak Enterprises Ltd	13.76	35.71
Zibo Truely Light Industrial Products Co., Ltd	Zibo Truely Light Industrial Products Co., Ltd	13.76	35.71
Shandong Hongda Glassware Co., Ltd	Zibo Uni-Shine Industry Co., Ltd	13.76	35.71
Xuzhou Juhui Glassware Co., Ltd		13.76	35.71

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**Table D-1--Continued****Glass containers: Commerce's preliminary and final weighted-average LTFV margins**

<b>Producer</b>	<b>Exporter</b>	<b>Preliminary dumping margin (percent)</b>	<b>Final dumping margin (percent)</b>
Xuzhou Dazheng Glassware Co., Ltd	Zibo Uni-Shine Industry Co., Ltd	13.76	35.71
Xuzhou Haoboyang Glass Products Co., Ltd		13.76	35.71
Zibo Guge Glass Products Co., Ltd		13.76	35.71
Hejian Fuling Glassware Co., Ltd		13.76	35.71
Xuzhou Rongheng Glass Products Co., Ltd	Zibo Yadong Import and Export Trade Co., Ltd	13.76	35.71
Zibo Boshan Shengjie Glass Products Co., Ltd		13.76	35.71
Zibo Yede Light Industrial Products Co., Ltd		13.76	35.71
Shandong Longyu Glass Products Co., Ltd		13.76	35.71
Shandong Hongda Glass Products Co., Ltd	Zibo Yuedai Shangmao Company Ltd	13.76	35.71
Zibo Baoquan Light Industrial Products Co., Ltd		13.76	35.71
Shandong Juli Glass Co., Ltd		13.76	35.71
Zibo Boshan Shengjie Glass Products Co., Ltd		13.76	35.71
Xuzhou Xi'ao Glass Products Co., Ltd		13.76	35.71
Shandong Pingping Anan Trading Co., Ltd		13.76	35.71
Xuzhou Yichen Glass Products Co., Ltd		13.76	35.71
		13.76	35.71

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**Table D-1--Continued****Glass containers: Commerce's preliminary and final weighted-average LTFV margins**

<b>Producer</b>	<b>Exporter</b>	<b>Preliminary dumping margin (percent)</b>	<b>Final dumping margin (percent)</b>
Shandong Taishan Shengliyuan Glass Co., Ltd	Zibo Yuedai Shangmao Company Ltd	13.76	35.71
Zibo Mingxuan Light Industrial Products Co., Ltd		13.76	35.71
Zibo Yufeng Arts & Crafts Factory		13.76	35.71
Zibo Jiewei Light Industrial Products Co., Ltd		13.76	35.71
Zibo Boshan Fujie Metal Crafts Factory		13.76	35.71
Cixi Shunrun Plastic Product Factory		13.76	35.71
Zibo Xuanye Industry and Trade Co., Ltd		13.76	35.71
Xuzhou Tianyi Zhigai Co., Ltd		13.76	35.71
Zibo Xinshun Light Industrial Products Factory		13.76	35.71
Cixi Xinju Plastic Product Factory		13.76	35.71
Yiwu Hongzhi Jewelry Co., Ltd		13.76	35.71
Shandong Fulong Glass Technology Co., Ltd	Zibo Zhaohai Light Industrial Products Co., Ltd	13.76	35.71

Table continued on next page.

**Table D-1--Continued****Glass containers: Commerce's preliminary and final weighted-average LTFV margins**

<b>Producer</b>	<b>Exporter</b>	<b>Preliminary dumping margin (percent)</b>	<b>Final dumping margin (percent)</b>
Shandong Taishan Shengliyuan Glass Co., Ltd	Zibo Zhaohai Light Industrial Products Co., Ltd	13.76	35.71
Changshengtai Glass Products Co., Ltd		13.76	35.71
Zibo Zhaohai Light Industrial Products Co., Ltd		N/A	35.71
China-wide Entity		255.68	255.68

Source: 85 FR 23759, April 29, 2020; 85 FR 58333, September 18, 2020.

