UNITED STATES INTERNATIONAL TRADE COMMISSION
Washington, D.C.

In the Matter of
CERTAIN ROAD CONSTRUCTION
MACHINES AND COMPONENTS
THEREOF

Investigation No. 337-TA-1088

LIMITED EXCLUSION ORDER

The United States International Trade Commission ("Commission") has determined that there is a violation of Section 337 of the Tariff Act of 1930, as amended (19 U.S.C. § 1337), in the unlawful importation, sale for importation, or sale within the United States after importation by respondents Wirtgen GmbH, Wirtgen Group Holding GmbH, and Wirtgen America, Inc. (collectively "Respondents") of certain road construction machines and components thereof covered by claim 19 of U.S. Patent No. 7,140,693 ("the '693 patent").

Having reviewed the record of this investigation, including the written submissions of the parties, the Commission has made its determination on the issues of remedy, public interest, and bonding. The Commission has determined that the appropriate form of relief includes a limited exclusion order prohibiting the unlicensed entry into the United States of certain road construction machines and components thereof manufactured by or on behalf of, or are imported by or on behalf of, the Respondents or any of their affiliated companies, parents, subsidiaries, licensees, or other related business entities, or their successors or assigns that infringe claim 19 of the '693 patent.

The Commission has also determined that the public interest factors enumerated in 19 U.S.C. § 1337(d) do not preclude the issuance of the limited exclusion order, and that the bond
during the period of Presidential review shall be in the amount of zero (0) percent of the entered value of the infringing products.

Accordingly, the Commission hereby ORDERS that:

1. Road construction machines and components thereof that infringe claim 19 of the '693 patent that are manufactured abroad by or on behalf of, or are imported by or on behalf of, the Respondents or any of their affiliated companies, parents, subsidiaries, agents, or other related business entities, or their successors or assigns, are excluded from entry for consumption into the United States, entry for consumption from a foreign-trade zone, or withdrawal from a warehouse for consumption, for the remaining term of the '693 patent, except under license of the patent owner or as provided by law, and except for service or repair components imported for use in servicing or repairing road construction machines that were imported prior to the effective date of this Order.

2. This Order does not apply to Respondents' series 1310 road-milling machines, which, as the Commission determined, do not infringe claim 19 of the '693 patent.

3. Notwithstanding paragraph 1 of this Order, the aforesaid road construction machines and components thereof are entitled to entry into the United States for consumption, entry for consumption from a foreign trade zone, or withdrawal from a warehouse for consumption, under bond in the amount of zero (0) percent of the entered value of the infringing products pursuant to subsection (j) of section 337 of the Tariff Act of 1930, as amended (19 U.S.C. § 1337(j)), and the Presidential Memorandum for the United States Trade Representative of July 21, 2005, (70 FR 43251), from the day after this Order is received by the United States Trade Representative, and until such time as the United States Trade representative notifies the
Commission that this Order is approved or disapproved but, in any event, not later than sixty (60) days after the date of receipt of this Order.

4. At the discretion of U.S. Customs and Border Protection (“CBP”) and pursuant to the procedures it establishes, persons seeking to import road construction machines and components thereof, that are potentially subject to this Order may be required to certify that they are familiar with the terms of this Order, that they have made appropriate inquiry, and thereupon state that, to the best of their knowledge and belief, the products being imported are not excluded from entry under paragraph 1 of this Order. At its discretion, CBP may require persons who have provided the certification described in this paragraph to furnish such records or analyses as are necessary to substantiate this certification.

5. In accordance with 19 U.S.C. § 1337(l), the provisions of this Order shall not apply to road construction machines and components thereof that are imported by or for the use of the United States, or imported for and to be used for, the United States with the authorization or consent of the Government.

6. The Commission may modify this Order in accordance with the procedures described in Rule 210.76 of the Commission’s Rules of Practice and Procedure (19 C.F.R. § 210.76).

7. The Secretary shall serve copies of this Order upon each party of record in this Investigation and upon CBP.

8. Notice of this Order shall be published in the Federal Register.
By order of the Commission.

Issued: June 27, 2019

Lisa R. Barton
Secretary to the Commission
CERTAIN ROAD CONSTRUCTION MACHINES AND
COMPONENTS THEREOF

PUBLIC CERTIFICATE OF SERVICE

I, Lisa R. Barton, hereby certify that the attached Order, Commission has been served to the following parties as indicated, on June 27, 2019.

Lisa R. Barton, Secretary
U.S. International Trade Commission
500 E Street, SW, Room 112
Washington, DC 20436

On Behalf of Complainants Caterpillar Inc. and Caterpillar Paving Products, Inc.:

FINNEGAN, HENDERSON, FARABOW, GARRETT, GARRETT & DUNNER, LLP
901 New York Avenue NW
Washington, DC 20001

On Behalf of Respondents Wirtgen GmbH, Joseph Vogele AG, Wirtgen Group Holding GmbH, and Wirtgen America, Inc.:

Daniel E. Yonan
STERNE, KESSLER, GOLDSTEIN & FOX PLLC
1100 New York Avenue
Washington, DC 20005
UNITED STATES INTERNATIONAL TRADE COMMISSION
Washington, D.C.

In the Matter of
CERTAIN ROAD CONSTRUCTION MACHINES AND COMPONENTS THEREOF
Investigation No. 337-TA-1088

CEASE AND DESIST ORDER

IT IS HEREBY ORDERED THAT RESPONDENT Wirtgen America, Inc., cease and desist from conducting any of the following activities in the United States: importing, selling, marketing, advertising, distributing, transferring (except for exportation), and soliciting U.S. agents or distributors for, certain road construction machines and components thereof that infringe claim 19 of U.S. Patent No. 7,140,693 (“the '693 patent” or “the Asserted Patent”) in violation of section 337 of the Tariff Act of 1930, as amended (19 U.S.C. § 1337).

I. Definitions

As used in this Order:

(A) “Commission” shall mean the United States International Trade Commission.

(B) “Complainants” shall mean Caterpillar Inc. and Caterpillar Paving Products Inc. (collectively, “Caterpillar” or “Complainants”) of 100 NE Adams St., Peoria, IL 61629 and 9401 85th Ave. North, Minneapolis, MN 55445, respectively.

(C) “Respondent” shall mean Wirtgen America, Inc. of 6030 Dana Way, Antioch, TN 37013.
(D) "Person" shall mean an individual, or any non-governmental partnership, firm, association, corporation, or other legal or business entity other than Respondent or its majority owned or controlled subsidiaries, successors, or assigns.

(E) "United States" shall mean the fifty States, the District of Columbia, and Puerto Rico.

(F) The terms "import" and "importation" refer to importation for entry for consumption under the Customs laws of the United States.

(G) The term "covered products" shall mean Respondent’s road construction machines and components thereof that infringe claim 19 of the ’693 patent. The term "covered products" does not include Respondent’s series 1310 road-milling machines, which, as the Commission determined, do not infringe claim 19 of the ’693 patent.

II. Applicability

The provisions of this Cease and Desist Order shall apply to Respondent and to any of its principals, stockholders, officers, directors, employees, agents, distributors, controlled (whether by stock ownership or otherwise) and majority-owned business entities, successors, and assigns, and to each of them insofar as they are engaging in conduct prohibited by section III, infra, for, with, or otherwise on behalf of, Respondent.

III. Conduct Prohibited

The following conduct of Respondent in the United States is prohibited by this Order.

For the remaining term of the Asserted Patent, Respondent shall not:

(A) import or sell for importation into the United States covered products;
(B) market, distribute, sell, or otherwise transfer (except for exportation), in the United States imported covered products;

(C) advertise imported covered products;

(D) solicit U.S. agents or distributors for imported covered products; or

(E) aid or abet other entities in the importation, sale for importation, sale after importation, transfer, or distribution of covered products.

IV. Conduct Permitted

Notwithstanding any other provision of this Order, Respondent shall be permitted:

(A) to engage in specific conduct otherwise prohibited by the terms of this Order if, in a written instrument, the owner of the Asserted Patent licenses or authorizes such specific conduct; or

(B) to engage in specific conduct otherwise prohibited by the terms of this Order if such specific conduct is related to the importation or sale of covered products by or for the United States.

(C) to import, sell for importation, advertise, market, distribute, sell, or otherwise transfer in the United States components for use in servicing or repairing road construction machines that were imported prior to the effective date of this Order.

V. Reporting

For purposes of this requirement, the reporting periods shall commence on January 1 of each year and shall end on the subsequent December 31. The first report required under this section shall cover the period from the date of issuance of this Order through December 31, 2019. This reporting requirement shall continue in force until such time as Respondent has
truthfully reported, in two consecutive timely filed reports, that it has no inventory of covered products in the United States.

Within thirty (30) days of the last day of the reporting period, Respondent shall report to the Commission: (a) the quantity in units and the value in dollars of covered products that it has (i) imported and/or (ii) sold in the United States after importation during the reporting period, and (b) the quantity in units and value in dollars of reported covered products that remain in inventory in the United States at the end of the reporting period.

When filing written submissions, Respondent must file the original document electronically on or before the deadlines stated above and submit eight (8) true paper copies to the Office of the Secretary by noon the next day pursuant to section 210.4(f) of the Commission’s Rules of Practice and Procedure (19 C.F.R. § 210.4(f)). Submissions should refer to the investigation number ("Inv. No. 337-TA-1088") in a prominent place on the cover pages and/or the first page. (See Handbook on Filing Procedures, https://www.usitc.gov/documents/handbook_on_filing_procedures.pdf). Persons with questions regarding filing should contact the Office of the Secretary (202-205-2000). If Respondent desires to submit a document to the Commission in confidence, it must file the original and a public version of the original with the Office of the Secretary and must serve a copy of the confidential version on Complainants’ counsel.¹

Any failure to make the required report or the filing of any false or inaccurate report shall constitute a violation of this Order, and the submission of a false or inaccurate report may be referred to the U.S. Department of Justice as a possible criminal violation of 18 U.S.C. § 1001.

¹ Complainants must file a letter with the Secretary identifying the attorney to receive reports associated with this Order. The designated attorney must be on the protective order entered in the investigation.
VI.
Recordkeeping and Inspection

(A) For the purpose of securing compliance with this Order, Respondent shall retain any and all records relating to the sale, offer for sale, marketing, or distribution in the United States of covered products, made and received in the usual and ordinary course of business, whether in detail or in summary form, for a period of three (3) years from the close of the fiscal year to which they pertain.

(B) For the purposes of determining or securing compliance with this Order and for no other purpose, subject to any privilege recognized by the federal courts of the United States, and upon reasonable written notice by the Commission or its staff, duly authorized representatives of the Commission shall be permitted access and the right to inspect and copy, in Respondent’s principal office during office hours, and in the presence of counsel or other representatives if Respondent so chooses, all books, ledgers, accounts, correspondence, memoranda, and other records and documents, in detail and in summary form, that must be retained under subparagraph VI(A) of this Order.

VII.
Service of Cease and Desist Order

Respondent is ordered and directed to:

(A) Serve, within fifteen days after the effective date of this Order, a copy of this Order upon each of its respective officers, directors, managing agents, agents, and employees who have any responsibility for the importation, marketing, distribution, or sale of imported covered products in the United States;

(B) Serve, within fifteen days after the succession of any persons referred to in subparagraph VII(A) of this Order, a copy of this Order upon each successor; and
(C) Maintain such records as will show the name, title, and address of each person upon whom the Order has been served, as described in subparagraphs VII(A) and VII(B) of this Order, together with the date on which service was made.

The obligations set forth in subparagraphs VII(B) and VII(C) shall remain in effect until the Asserted Patent expires.

VIII. Confidentiality

Any request for confidential treatment of information obtained by the Commission pursuant to sections V or VI of this Order should be made in accordance with section 201.6 of the Commission's Rules of Practice and Procedure (19 C.F.R. § 201.6). For all reports for which confidential treatment is sought, Respondent must provide a public version of such report with confidential information redacted.

IX. Enforcement

Violation of this Order may result in any of the actions specified in section 210.75 of the Commission's Rules of Practice and Procedure (19 C.F.R. § 210.75), including an action for civil penalties under section 337(f) of the Tariff Act of 1930 (19 U.S.C. § 1337(f)), as well as any other action that the Commission deems appropriate. In determining whether Respondent is in violation of this Order, the Commission may infer facts adverse to Respondent if it fails to provide adequate or timely information.

X. Modification

The Commission may amend this Order on its own motion or in accordance with the procedure described in section 210.76 of the Commission’s Rules of Practice and Procedure (19 C.F.R. § 210.76).
XI. Bonding

The conduct prohibited by Section III of this Order may be continued during the sixty-day period in which this Order is under review by the United States Trade Representative, as delegated by the President (70 FR 43251 (July 21, 2005)), subject to the Respondent’s posting of a bond in the amount of zero (0) percent of the entered value of the covered products. This bond provision does not apply to conduct that is otherwise permitted by section IV of this Order.

Covered products imported on or after the date of issuance of this Order are subject to the entry bond set forth in the exclusion order issued by the Commission, and are not subject to this bond provision.

By order of the Commission.

Issued: June 27, 2019

Lisa R. Barton
Secretary to the Commission
CERTAIN ROAD CONSTRUCTION MACHINES AND
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901 New York Avenue NW
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On Behalf of Respondents Wirtgen Gmbh, Joseph Vogele AG, Wirtgen Group Holding GmbH, and Wirtgen America, Inc.:

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