1970 U

UNITED STATES TARIFF COMMISSION

UMBRELLAS AND METAL PARTS THEREOF

Report to the President on Investigation No. TEA-I-17 Under Section 301 (b) of the Trade Expansion Act of 1962



TC Publication 334 Washington, D.C. August 1970

UNITED STATES TARIFF COMMISSION

Glenn W. Sutton Bruce E. Clubb Will E. Leonard, Jr. George M. Moore

Kenneth R. Mason,

Address all communications to United States Tariff Commission Washington, D.C. 20436

CONTENTS

Page

Report to the President]
Introduction]
Findings of the Commission	3
Considerations supporting the Commission's	
finding	
Dissenting statement of Commissioner Leonard	7
Information obtained in the investigation:	
Description and uses	A-1
Umbrellas	
Metal parts of umbrellas+	A-2
U.S. tariff treatment	
U.S. consumption	
Umbrellas	
Umbrella frames	
U.S. producers	A-8
Umbrellas	
Umbrella frames	A-8
U.S. production and sales	A-10
Umbrellas	
Umbrella frames	
U.S. imports	A-13
Importers	
Umbrellas	
Trend of imports	
Supplying countries	
Sales by importers	
Umbrella frames and metal parts	A-16
Japanese export quotas	A-17
Employment	
Umbrellas	
Umbrella frames	
Prices	
Umbrellas	
Umbrella frames	
Profit-and-loss experience of domestic producers	
Umbrellas	
Umbrella frames	
Statistical Appendix	A-24

TABLES

1.	Umbrellas: U.S. production, imports for consumption, ex-	
	ports of domestic merchandise, and apparent consumption,	:
	1950-69	A-25
2.	Umbrella frames: U.S. production, sales, imports for con-	
	sumption, exports of domestic merchandise, and apparent	
	consumption, 1950-69	A-26

i

Page

3.	Sales of umbrellas and other products by U.S. establish- ments in which umbrellas were manufactured, 1964-69	4-07
4.		H= 2 (
5.	United States, by wholesale price ranges, 1963 and 1969 Umbrellas: Percentage distribution of sales of domestic	A- 28
1.	and imported finished rain umbrellas, by type of sales	A- 29
6.	Umbrellas: U.S. imports for consumption, by principal	A-30
7.	Umbrellas: U.S. imports for consumption, by principal	
8.	sources, January-June 1969 and January-June 1970 Umbrellas: Percentage distribution by types of imported rain umbrellas (including bases) entered into the United	A-3⊥
9.	States by 61 importers, 1965, 1967, and 1969	A-3 2
	Umbrella frames: U.S. imports for consumption, by principal sources, 1964-69	A- 33
10.	Umbrella frames: U.S. imports for consumption, by principal sources, January-June 1969 and January-June 1970	Δ <u>-</u> 3),
11.	Number of U.S. companies producing umbrellas, parasols, and canes (SIC Code No. 3995), total value of their ship- ments, and percent of total accounted for by selected groups of companies, specified years 1947 to 1966	
12.		
13.		
14.	Umbrella frames: Number of employees, man-hours worked and total output by domestic producers, 4-year average 1960-63, annual 1965-69	
15.	Umbrella frames: Net sales of domestic producers of umbrella frames. 1965-69	-
16.	Umbrella frames: Profit-and-loss experience of domestic	
	producers of umbrella frames, 1965-69	A- 40

Note.--The whole of the Commission's report to the President, including the statistical appendix, may not be made public since it contains certain information that would result in the disclosure of the operations of individual concerns. This published report is the same as the report to the President, except that the above-mentioned information has been omitted. Such omissions are indicated by asterisks.

REPORT TO THE PRESIDENT

U.S. Tariff Commission August 26, 1970

To the President:

In accordance with section 301(f)(1) of the Trade Expansion Act of 1962 (76 Stat. 885), the U.S. Tariff Commission herein reports the results of an investigation made under section 301(b)(1) of that Act.

Following receipt of a petition filed by the Umbrella Frame Association of America, which represents the two domestic producers of umbrella frames, the United States Tariff Commission, on March 11, 1970, instituted an investigation under section 301(b)(1) of the Trade Expansion Act of 1962 to determine whether--

> Umbrellas and metal parts thereof, provided for in items 751.05 and 751.20 of the Tariff Schedules of the United States (TSUS)

are, as a result in major part of concessions granted thereon under trade agreements, being imported into the United States in such increased quantities as to cause, or threaten to cause, serious injury to the domestic industry or industries producing like or directly competitive products.

Public notice of the institution of the investigation and of a public hearing to be held in connection therewith was given in the <u>Federal Register</u> of March 17, 1970 (35 F.R. 4682) and in the April 1, 1970 issue of <u>Customs Decisions</u>. The hearing was held on June 2, 1970, and all interested parties were afforded opportunity to be present, to produce evidence, and to be heard.

Since the late 1950's, the Commission has completed three investigations on umbrella frames and/or umbrellas under provisions of U.S. trade agreements legislation. The first investigation was conducted under the "escape clause" provisions of section 7 of the Trade Agreements Extension Act of 1951. On January 14, 1958, a majority of the Commissioners found that the domestic industry producing umbrella frames was being seriously injured within the terms of the escapeclause provision, and recommended that the rate of duty applicable to umbrella frames valued at not over \$4.00 per dozen be increased from 30 percent to 60 percent ad valorem. On August 11, 1958, the Commission transmitted a supplemental report in response to a request from the President for further information. On September 30, 1958, the President announced his decision not to approve the Commission's recommendation. $\underline{1}/$

The second investigation (TEA-225(b)-18) was conducted under section 225(b) of the Trade Expansion Act of 1962, at the request of the President in preparation for the Kennedy Round. On April 22, 1964, the Commission found that economic conditions in the domestic umbrella frame industry had not substantially improved since 1958. As a result of that finding, umbrella frames were reserved from the Kennedy Round of tariff negotiations.

The third investigation (TEA-I-6), conducted under section 301(b)(1) of the Trade Expansion Act of 1962, covered umbrellas and parts of umbrellas (except handles). On September 1, 1964, the

1/ In response to petitions, the Commission instituted separate escape-clause investigations of umbrella frames and umbrellas on June 7, 1961. At the request of the applicants, both investigations were discontinued and dismissed, without prejudice, on September 21, 1961.

Commission found that those articles were not, as a result in major part of trade-agreement concessions, being imported into the United States in such increased quantities as to cause, or threaten to cause, serious injury to the domestic industry or industries producing like or directly competitive products.

Findings of the Commission

On the basis of its investigation, the Commission finds (Commissioner Leonard dissenting) that umbrellas and metal parts thereof, provided for in items 751.05 and 751.20 of the Tariff Schedules of the United States, are not, as a result in major part of concessions granted under trade agreements, being imported into the United States in such increased quantities as to cause, or threaten to cause, serious injury to the domestic industry producing like or directly competitive articles. Considerations Supporting the Commission's Findings

In the Commission's judgment, the criteria established by section 301(b) of the Trade Expansion Act of 1962 respecting petitions by domestic producers for increased import restrictions have not been met in the case at hand. We have, therefore, made a negative determination.

This investigation was instituted on petition of an association representing the two remaining producers of umbrella frames in the United States. The economic condition of the domestic industry producing umbrella frames has unquestionably deteriorated severely. Five domestic concerns were producing umbrella frames in the mid-1950's, while only two currently do so. U.S. output of umbrella frames has declined sharply in recent years; it amounted to less than * * * dozen frames in 1969, while it had exceeded * * * dozen frames in 1967 and most earlier years. Meanwhile, the financial condition of the two remaining domestic manufacturers of umbrella frames has in recent years worsened. * * *

* * * *

¥

¥

By any measure, the domestic industry has been seriously injured, and the injury has occurred during a period of increasing imports of umbrellas and umbrella frames. After careful consideration of all the circumstances relating to imports of umbrellas and umbrella frames, however, we must conclude that the increased imports have not been caused in major part by trade-agreement concessions. The Commissioners making up the majority in this investigation have historically applied different tests to reach their determination on this issue. Commissioners Clubb and Moore, on the one hand, have applied the "but for"

test under which increased imports are judged to result in major part from trade-agreement concessions if such imports would not have been at substantially their present level in the absence of trade-agreement concessions; Commissioner Sutton, on the other hand, tried to weigh the possible causes of increased imports in a particular case and reached his conclusions in the light of historical developments respecting them. In this investigation, each Commissioner applied the test he traditionally has used, and all have concluded that the concessions have not been the major factor causing the increased imports.

Commissioner Sutton found in the 1964 escape-clause investigation of umbrellas and umbrella frames that such increased imports as had occurred to that time were not the result in major part of tradeagreement concessions; he and the other Commissioners then in office concluded that the concessions which had been placed in effect in 1950 and 1951 could not have been a significant cause of any increased imports in the early 1960's. No further trade-agreement concessions having been granted since the 1964 investigation, Commissioner Sutton has reached the same conclusion in the case at hand.

Commissioners Clubb and Moore have concluded that because of the wide disparity in prices between the imported umbrellas and those domestically produced, even the imposition of the 1930 rates of duty would not have substantially affected U.S. imports of umbrellas (which have provided the bulk of the import competition to the domestic frame producers). Based on data for imports in 1969, the average wholesale price for imported umbrellas at the current

trade-agreement rates of duty was approximately \$17 per dozen; it would have been about \$21 per dozen had the 1930 rates of duty applied. In comparison, the average wholesale price of domestically produced umbrellas was about \$38 per dozen. The difference in average prices between the imported and domestic product, of course, may reflect substantial differences in quality. It is apparent, nonetheless, that the elimination of all trade-agreement concessions on umbrellas would do little to permit the domestic producers to compete in price with the imported article. This view was concurred in by domestic producers of umbrellas at the hearing before the Commission; they testified that only quotas that would directly limit the quantity imported would benefit them. $\underline{1}$ / Commissioners Clubb and Moore have concluded that imports would be at substantially their present level in the absence of trade-agreement concessions and, consequently, that the "but for" test has not been met. They have decided, therefore, that the increased imports have not resulted in major part from tradeagreement concessions.

Since the criteria established by the Trade Expansion Act have not fully been satisfied, we must determine in the negative.

Dissenting Statement of Commissioner Leonard

The Commission instituted the instant investigation on request of the two existing domestic producers of umbrella frames. In my view, the industry in the United States here under consideration is the umbrella frame industry, and the imports of primary concern are the imports of umbrellas.

U.S. imports of both umbrellas and umbrella frames are much larger today than in the period before trade-agreement concessions were granted on them. Annual U.S. imports of umbrellas, however, have increased far more than imports of umbrella frames, and today annual imports of umbrellas are more than 10 times greater than those of frames.

Section 405(4) of the Trade Expansion Act of 1962 is relevant to the circumstances here. The section provides:

An imported article is "directly competitive with" a domestic article at an earlier or later stage of processing, and a domestic article is "directly competitive with" an imported article at an earlier or later stage of processing, if the importation of the imported article has an economic effect on producers of the domestic article comparable to the effect of importation of articles in the same stage of processing as the domestic article.

U.S. imports of umbrellas have an economic effect on producers of umbrella frames comparable to the effect of imports of the frames. Entries of umbrellas have limited U.S. production of the finished article and, in turn, affected the domestic demand for umbrella frames. In so doing, the domestic producers of the frames have been adversely affected, as though umbrella frames rather than umbrellas had been imported. Section 405(4) was intended specifically to permit the assessment of injury caused by imports of a finished product (umbrellas) on the producers of the product at an earlier stage (umbrella frames). As provided by that section, I have considered in this investigation the effect of imports of umbrellas on the domestic umbrella frame industry.

Under section 301(b) of the Trade Expansion Act of 1962, the Commission must determine in this investigation whether:

- 1. Imports are increasing;
- 2. the increased imports are in major part the result of concessions granted under trade agreements;
 - 3. the domestic industry producing an article which is like or directly competitive with the imported article is being seriously injured or threatened with serious injury; and
 - 4. the increased imports have been the major factor in causing or threatening to cause the serious injury.

If all four of these criteria are met, then the Commission is to find the amount of the duty or other import restriction on the article necessary to prevent or remedy the injury.

I find that each of the criteria listed above has been met in this investigation.

Imports are increasing

The trend of U.S. imports of umbrellas has been upward for two decades. Average annual imports have increased as follows:

1950-54	114,000	dozen
1955-59	419,000	dozen
1960-64	480,000	dozen
1965-69	1,302,000	dozen

In recent years, moreover, imports of umbrellas have continued to rise, averaging 1.6 million dozen in 1968-69 compared with 1 million dozen in 1966. Entries in the period January-June 1970 were nearly 20 percent larger than imports in the corresponding period of 1969. Thus the first criterion is clearly met.

Imports are in major part the result of trade-agreement concessions

The statutory rate of duty provided in the Tariff Act of 1930 on imported umbrellas was 40 percent ad valorem. Pursuant to a tradeagreement concession granted thereon, the rate was reduced to 20 percent ad valorem, effective May 30, 1950. U.S. imports of umbrellas immediately began their long-term rise. Imports were negligible in the postwar years immediately preceding the reduction of the duty, 1946-49; they ranged from 1,000 dozen to 9,000 dozen annually in those years. With a 50-percent reduction in the rate of duty in effect, entries of umbrellas in 1950 jumped to 59,000 dozen; correspondingly steep increases in the importation of umbrellas occurred in subsequent years, with entries exceeding 100,000 dozen and eventually rising to many times that amount.

As I indicated in an earlier case, $\underline{1}/$ trade-agreement concessions need not be the sole cause of the increased imports, but the increased imports must result in major part from the concessions. The duty reduction must be an important consideration--as important as or more important than other considerations--in bringing about the increase in

1/ Pianos and Parts thereof, TEA-I-14, Dec. 1969, p.10.

imports. In the instant case, the halving of the duty brought an immediate and considerable increase in imports and the realization on the part of foreign producers that the duty cut would make the United States a fertile long-term export market. The concession on umbrellas was an important consideration in creating a dramatic upturn in umbrella imports followed by a sustained growth of same. I am satisfied that the increased imports of umbrellas which have continued unabated since the trade-agreement concession are in major part the result of that trade-agreement concession.

The domestic industry is being seriously injured

The domestic industry producing umbrella frames is in serious economic straits. Production is down, firms have closed, productive facilities are idled, profit levels are low, employment has declined. U.S. production of umbrella frames, which amounted to 894,000 dozen in 1950, amounted to only * * * dozen in 1969--a decline of nearly * * * . The number of concerns comprising the industry declined from 5 in 1956 to 4 in 1957, 3 in 1964, and 2 in 1966. * * *

The ratio of net operating profits to net sales of frames for the two remaining domestic establishments declined from * * * in 1965 to * * * in 1969. * * *

¥

¥

*

¥

¥

¥

¥

¥

*

¥

¥

×

¥

¥

The number of production and related workers engaged in making frames declined from an annual average of 433 during 1960-63 to * * * in 1969.

If the import trend continues, it seems clear that umbrella frame production in the United States will virtually disappear.

In the light of the foregoing, only one conclusion is possible-the industry is being seriously injured.

Increased imports have been the major factor in causing serious injury

.Finally, to find affirmatively under section 301(b) of the Trade Expansion Act of 1962, the increased imports must be the major factor in causing or threatening to cause serious injury. The increased imports must be an important consideration--as important as or more important than other considerations--in causing or threatening to cause serious injury to a domestic industry. 1/

During the recent period of severe import competition, the domestic industry has made extensive efforts to increase efficiency and reduce costs. Both existing plants utilize modern labor-saving machinery wherever possible. Despite these efforts, conditions in the industry deteriorated, although the market for umbrellas in the United States has greatly expanded. During 1965-69 average annual production of domestic umbrellas declined * * * from that in the period 1960-64, while average annual consumption increased * * *. Between the same two periods, imports increased by 171 percent, and the ratio of imports of umbrellas to consumption increased from * * * in 1960-64 to * * * in 1965-69.

1/ Pianos and Parts Thereof, TEA-I-14, Dec. 1969, p.13.

Under these circumstances, it is evident that increased imports of umbrellas are the major factor causing serious injury to the domestic industry.

Remedy

The majority of the Commission has found in the negative and that determination is controlling. Since it would serve no purpose for me to find a remedy, I have not done so.

INFORMATION OBTAINED IN THE INVESTIGATION Description and Uses

Umbrellas

Umbrellas are canopies of cloth, paper, or other material supported on a radiating frame which is collapsible around a supporting central shaft. The term "umbrella" refers not only to the common article used primarily for protection against the rain, but also to articles of the same description used as sun shades (e.g. parasols, beach or patio umbrellas, and tent umbrellas) or for decorative purposes. Rain umbrellas generally have canopies of cloth--cotton, silk, rayon, or nylon--and frames and rods of metal. They are made in a wide range of sizes, including--besides the usual men's, women's and children's sizes--large umbrellas for special uses, as by doormen or golfers. $\underline{1}/$

In the United States, umbrellas are manufactured predominately in plants using purchased parts and materials. In such plants, the principal operations performed by the manufacturer involve cutting and sewing the cloth and attaching it and the handle to the umbrella frame.

¥

¥

×

.

¥

¥

×

^{1/} Imports of minature umbrellas (which usually contain ribs under 12 inches in length), such as those used as party favors or toys, are dutiable as toys and are not the subject of this investigation. However, some children's small and very inexpensive umbrellas and parasols with ribs exceeding 12 inches in length may have entered under TSUS item 751.05 and been sold for use as toys, etc. Such imports are negligible.

Most of the domestic producers of rain umbrellas also import such umbrellas as well as umbrella bases.

The manufacture of finished umbrellas is conducted partly by machine and partly by hand. Generally the cloth is cut and sewn by machine, and attached to the frame by hand. In some of the larger plants using modern equipment, however, the cloth cover is attached by machine; such machinery has little, if any, adaptability to the manufacture of other products.

Frequently, both the domestically produced and the imported umbrella bases are sold as such, without handles, after which the buyer may make separate arrangements concerning the type of handles to be attached. Generally the handle represents only a small portion of the cost of producing the finished umbrella, although for some women's umbrellas having expensive handles it may represent a substantial portion of the cost.

Metal parts of umbrellas

The metal umbrella parts to which this investigation relates consist of umbrella and parasol ribs and stretchers, whether or not in assembled frames, and rods (tubes) for umbrellas. Virtually all of these parts--whether domestic or imported--enter commerce in the form of assembled frames; hereinafter, therefore, they are referred to either as "umbrella frames" or simply as "frames".

The umbrella frame is the framework on which the cover, the rib tips, the ferrule, and the handle are assembled. An umbrella frame consists of the following parts: a central shaft, usually of steel or wood; from 7 to 16 ribs; an equal number of stretchers; a locking device on the shaft to hold the ribs in place when opened; and a runner (slide) attached to the stretchers but free to move along the shaft to open or close the umbrella. Central shafts made of steel are called "rods", those of wood are called "shanks". The aforementioned ribs are the long metal pieces to which the umbrella covering is attached. They are made of narrow steel strips and are usually fluted (forming a U-shaped cross section) and tempered to impart strength to the frame. Several types of umbrella frames incorporate special f-atures, such as those for self-opening, self-closing, folding, and "windproof" umbrellas.

The component parts of an umbrella frame are produced largely by automatic or semiautomatic machinery. Such machinery consists primarily of specialized, single-purpose machines that cannot easily be adapted to the manufacture of other products. In the assembly of an umbrella frame, each rib is fitted with a stretcher by machine.

Umbrella frames, both domestic and imported, are made in many different sizes, and a number of colors or finishes; those for the more expensive types are plated while the less expensive models are painted. An umbrella frame is generally designated by the length and number of ribs. For example, one common size frame is designated as "19 x 16"; the first number refers to the combined length (in inches)

of the ribs and the rib tip of the finished umbrella; the second number refers to the number of ribs. Hence, a 19 x 16 frame is one having 16 ribs, each of which is somewhat less than 19 inches long. Frames for women's umbrellas usually contain 8, 10, or 16 ribs ranging in finished length from 17 to 20 inches. Frames for men's umbrellas usually contain 7 to 10 ribs, 23 or more inches in length. The length of the ribs in other umbrellas ranges from 13 inches for children's umbrellas to 31 inches for golfers' umbrellas.

Domestic umbrella manufacturers have generally found the imported frames, most of which come from Japan, to be satisfactorily interchangeable with domestic umbrella frames. Collectively, therefore, imported umbrella frames are deemed to be like and directly competitive with those produced domestically.

U.S. Tariff Treatment

Imported umbrellas (and umbrella bases) are provided for under item 751.05 of the TSUS and are currently dutiable at 20 percent ad valorem. Under the Tariff Act of 1930, umbrellas were provided for in paragraph 1554 and were originally dutiable at 40 percent ad valorem. Pursuant to a concession initially negotiated with Italy under the General Agreement on Tariffs and Trade (GATT), the rate of duty was reduced, effective May 30, 1950, to the current rate.

Metal parts (including frames) of umbrellas are provided for under item 751.20 of the TSUS and are currently dutiable at 30 percent ad valorem. Under the Tariff Act of 1930, such parts were provided

A≈4

for in paragraph 342 and were originally dutiable at 60 percent ad valorem. Pursuant to a concession initially negotiated under the GATT with Austria and West Germany, the rate of duty was reduced, effective October 1, 1951, to the current rate. U.S. Consumption

Umbrellas

2/

×

U.S. apparent annual consumption <u>1</u>/ of umbrellas more than * * * between 1964 and 1968--from * * * to * * * --but declined by about * * * in 1969 to * * * (table 1). In contrast to the rapid increase in apparent annual consumption since 1964--* * *--such consumption had been relatively stable during the 1955-63 period, ranging only from 1.0 to 1.4 million dozen and averaging 1.2 million dozen.

Consumer purchases of umbrellas are affected by various factors, one of the principal of which is the amount and frequency of rainfall.

* * * * * *

2/. Actual consumer purchases of umbrellas may also depend upon when the rain comes--i.e., day or night, on week days or weekends, during winter or summer--and the accuracy of weather forecasters in warning those going outdoors. Other major factors influencing the consumption of umbrellas include changes in rainwear fashions, the introduction of models with special new features in design (e.g. telescopic or folding frames), and regular demand to replace lost or worn umbrellas. The increased availability of lower priced umbrellas from Far Eastern countries has also probably stimulated consumption, particularly those purchases made on impulse by consumers caught in

1/ Production plus imports; official statistics on U.S. exports of umbrellas since 1964 and data concerning year-end inventories held by producers and importers are not available. Although data on U.S. production of umbrellas are not available, the production of umbrellas may be approximated by using apparent U.S. consumption of umbrella frames.

×

¥

a sudden shower.

Umbrellas are used more by women than by men; the following tabulation shows the types of rain umbrellas produced domestically and imported in 1969:

Type of rain umbrellas	Production (percent)	$\frac{\text{Imports}}{(\text{percent})}$
Women's Men's		71 18
Children's		10
All other Total		$\frac{1}{100}$

The consumption of parasols (umbrellas for protection from the sun) is very small relative to that of rain umbrellas.

Umbrella frames

The combined consumption of domestic and imported umbrella frames in the manufacture of umbrellas in the United States averaged * * * * * * annually during the period 1964-69, compared with an annual average of 707,000 dozen during 1960-63 and 767,000 dozen during 1954-59--a decline of * * * from the annual average in the 1960-63 period and * * * from that in 1954-59. Consumption of frames increased from * * * in 1964 to * * * in 1967 but declined thereafter to * * * in 1968 and to * * * --the lowest quantity consumed in many years--in 1969 (table 2 * * *).

U.S. Producers

Umbrellas

There are currently between 30 and 35 companies manufacturing umbrellas in the United States. About 25 of these concerns are located in the New York City area, 2 in Philadelphia, and 1 each in Baltimore, Toledo, Detroit, and Portland, Oregon. Data are not available on the number of concerns that in recent years have entered or left the umbrella business. Very little capital is required to initiate umbrella production. Since 1954 a few small concerns have entered this business while considerably more have gone out of business. 1/

Most domestic umbrella manufacturers produce no other products. They do, however, sell umbrellas which they import directly (principally from Hong Kong and Japan) or buy from general importers and trading companies. An increasing share of their sales reportedly is accounted for by imports (table 3).

Umbrella frames

In 1954-56 five domestic concerns produced umbrella frames, and in 1957 four did so. At the time of the Commission's most recent previous investigation (TEA-I-6--Sept. 1, 1964), there were three concerns producing frames. Currently there are two frame producing concerns in operation, one with a plant located in New York City (Finkel Umbrella Frame Co., Inc.) and the other in Philadelphia (S.W. Evans

^{1/} The U.S. Bureau of the Census reports that 138 concerns produced umbrellas, umbrella frames, and canes in 1954; in 1958 there were 120 and in 1963 (the latest year for which official data are available) there were 109 companies, operating 112 establishments of which 77 had less than 20 employees (table 12).

and Sons). Both concerns, although chiefly engaged in the manufacture of umbrella frames, also manufacture other products as well, including lawn furniture and metal stampings. $\underline{1}/$

U.S. Production and Sales

Umbrellas

Data on the aggregate domestic production of umbrellas are not available. Estimated production of umbrellas (based on consumption of frames) increased from * * * in 1964 to * * * in 1967, declined to * * * in 1968 and to * * * in 1969 (table 1). <u>1</u>/ Production of umbrellas averaged 707,000 dozen annually during 1960-63, the period covered by the most recent previous investigation.

Approximately 70 percent of the umbrellas produced in 1965-69 by firms reporting data to the Commission consisted of women's umbrellas; about 22 percent of the total were men's; and 5 percent were children's. The remainder consisted of clamp-on and of golf and doormen's umbrellas or sunshades. About two-fifths of the men's umbrellas produced had self-opening frames; less than one-tenth of the women's umbrellas had folding or telescopic frames

As noted previously, most producers sell both domestically produced and imported umbrellas; the latter may be imported either as bases or as finished umbrellas. The following tabulation, compiled from the data in table 3, shows that producers' sales in 1964-69 of umbrellas manufactured in domestic establishments declined substantially relative to their sales of imported umbrellas:

1/ Production data for 1964-66 are understated to the extent they do not include the output of one frame producer that discontinued operations in 1966. Production by that company, however, is believed to have been small during 1964-66.

(Perc. : Year :	in domestic establish-	: Imported : bases to : which	: : Imported : wholly : finished :	: Total
1964 1965 1966 1967 1968 1969	92.7 84.9 82.3 77.0 63.5 60.7	: 6.3 : 10.0 : 15.0 : 20.2	* 8.8 * 7.7 * 8.0 * 16.3	: 100.0 : 100.0 : 100.0 : 100.0

About 3 percent of the men's domestically produced umbrellas were sold in 1969 for \$25 or less per dozen; 22 percent were sold at prices ranging from \$25 to \$32 per dozen; 26 percent from \$32 to \$43; and the remaining 49 percent at more than \$43 (table 4). About 1 percent of women's domestic umbrellas were sold at prices ranging from \$9 to \$17 per dozen; 10 percent from \$17 to \$23 per dozen; 31 percent from \$23 to \$30 per dozen and 58 percent at over \$30.

Department stores constituted a market for about 52 percent of producers' sales of domestic umbrellas in 1969. Other important outlets were chain stores other than chain department stores (23 percent), and specialty shops (15 percent) (table 5).

Umbrella frames

U.S. production of umbrella frames increased annually from * * * * * * in 1964 to * * * in 1967 but declined thereafter and amounted to * * * in 1969. Such production averaged about 650,000 dozen annually during 1960-63. (As previously stated, the data for 1964-66

are slightly understated as data for one company which discontinued operations in 1966 were not available.)

* * * * *

¥

¥

U.S. Imports

Importers

In 1969 more than 100 concerns imported umbrellas and/or umbrella frames; almost all of these importers, including producer-importers, are located in the New York City area. Partial returns to the Commission's questionnaires indicate that about 19 percent of the umbrellas imported in 1969 were entered directly by domestic producers of umbrellas; in 1967 about 12 percent were imported directly by producers. $\underline{1}$ / The bulk of the imports, however, were entered by general importers or import trading companies that deal in a variety of goods. Umbrella frames are, of course, imported by umbrella producers or for their account.

Umbrellas

<u>Trend of imports</u>.--U.S. imports of umbrellas (including umbrella bases) increased steadily from 498,000 dozen in 1964 to 1,695,000 dozen in 1968, but declined to 1,578,000 dozen in 1969 (table 6). In 1950, imports of umbrellas were equivalent to 7 percent of domestic consumption; the ratio had increased to 55 percent by 1959, and to * * * by 1969.

Imports of umbrellas were valued at \$3.8 million in 1964 and increased each subsequent year through 1969, when they were valued at \$14.0 million. Imports of umbrellas increased during the first 6 months of 1970--19 percent, in terms of quantity, and 37 percent, in

^{1/} Inasmuch as importers reported that umbrella manufacturers constituted the largest single outlet for their sale of finished umbrellas in 1969, it is estimated that 35 to 40 percent of the umbrellas imported (including umbrella bases) went either directly or indirectly to domestic producers of umbrellas for resale.

terms of value, over the corresponding period in 1969. Umbrellas are imported in all types and sizes and in a wide range of quality and price, and compete directly with those produced in the United States.

Imported umbrellas and bases have consisted predominately of women's umbrellas. According to data submitted by importers, approximately 71 percent of the imports in 1969 were women's umbrellas, about 18 percent consisted of men's umbrellas, and less than 10 percent were children's umbrellas. By comparison, in 1969 about 70 percent of the domestic production consisted of women's umbrellas, 21 percent of men's, 4 percent of children's, and the remainder of clamp-on and other types of umbrellas. Somewhat more than half of the imports consisted of umbrella bases, the remainder of finished umbrellas. Over three-fourths of the imported men's umbrellas and umbrella bases had self-opening frames; about one-seventh of the women's umbrellas and bases had folding or telescopic frames (the corresponding figures for domestic production in 1969 were two-fifths and one-fourteenth). (Table 8).

<u>Supplying countries</u>.--Since the late 1940's Japan has been the principal supplier of umbrellas, and in every year from 1950 through 1961, it was the source of over 90 percent of U.S. imports. In 1962 and 1963, however, the share of imported umbrellas supplied by Japan declined to 83 and 68 percent respectively; Hong Kong supplied 30 percent of the umbrellas imported in 1963. For the period 1964-69 Japan supplied 50 percent of the quantity and 63 percent of the value, while Hong Kong supplied h2 percent of the quantity and 25 percent of the value.

In 1969 the umbrellas imported from Japan and Hong Kong had an average unit value of \$11.82 and \$4.84 per dozen, respectively, while corresponding unit values for imports from the United Kingdom and Canada were \$48.61 and \$42.90 per dozen, respectively. Although the average unit value of imports from the Republic of China and the Republic of Korea, are even less than those entered from Japan, combined imports from these two countries in 1969 amounted to less than onefourth the volume entered from Japan. (Table 6).

<u>Sales by importers</u>.--Importers reported selling about 38 percent of their umbrellas in 1969 to domestic umbrella manufacturers and 26 percent to chain stores (other than chain department stores). Other major outlets included wholesalers, jobbers, and distributors--14 percent, department stores--12 percent, and specialty shops (including men's and women's clothing stores)--7 percent. (Table 5).

In 1969, sales of men's imported finished umbrellas by non-producers were concentrated in the wholesale price range of \$25.00 or less per dozen (table 4). About four-fifths of such imports fell within this range. Most of the remainder were sold at prices ranging between \$25 and \$32 per dozen. By comparison, only about one-fourth of the men's domestically produced umbrellas were sold within the wholesale price range of \$32 or less per dozen.

The women's imported umbrellas were generally sold at wholesale prices lower than those for men's umbrellas. In 1969 almost one-third were sold (by non-producers) at \$9 or less per dozen; over two-fifths were sold at prices ranging between \$9 and \$17 per dozen, and about

one-fourth at prices between \$17 and \$30 per dozen. By comparison, producers reported no sales of women's domestically produced umbrellas for \$9 or less per dozen; over one-half of domestic production sold at a wholesale price of over \$30 per dozen.

Umbrella frames and metal parts

Imports of umbrella frames increased from 116,000 dozen in 1964 to 150,000 dozen in 1968, but declined to 126,000 dozen in 1969. Imports of umbrella frames were valued at \$404,000 in 1964; the value declined in 1965 but increased during the next 3 years to \$621,000 in 1968. Imports of frames in 1969 were valued at \$523,000. For the first 6 months of 1970, imports of frames were 63 percent less, in terms of quantity, and 56 percent less, in terms of value, than for the corresponding period in 1969 (table 9 & 10). 1/

Imports of umbrella frames, which supplied 1 percent of apparent consumption of such articles in 1950, supplied from * * * to * * * of consumption in each year during the period 1957-67, but the share of consumption supplied by imports increased in 1968 and 1969 to * * * and * * * respectively. (Table 2).

1/ In addition to metal umbrella frames, imports of (other) metal parts for umbrellas, canes, walking sticks, seat sticks, whips, and riding crops are also dutiable under TSUS 751.20. Imports other than umbrella frames entering under this provision ranged in value from \$122,000 to \$158,000 in 1965-69, with an annual average of \$145,000 during the period. It is believed that the bulk of such imports has consisted of umbrella handles in chief value of metal, which were supplied by Italy. Japan has been by far the principal supplier of umbrelia frames, supplying 74 percent of the quantity and 61 percent of the value for the years 1964-69. Austria and West Germany have supplied the greater part of the remainder.

Japanese export quotas

Effective February 1, 1959, a voluntary quota was established by the Japan General Merchandise Exporters Association for exports to the United States of umbrellas and umbrella frames. On October 1, 1959, the Japanese Government assumed control of these quotas. The following tabulation, based on official U.S. statistics and information furnished by the Japanese Exporters' Association, shows the quotas in effect, and actual U.S. imports from Japan (in thousands of dozens) for the period 1960-69:

	Umbre	ellas	Umbrella frames			
Year	Quota	Imports	Quota	Imports		
1960 1961 1962 1963 1964 1965 1966 1967 1968 1969	500 500 420 420 420 420 500 500 600 720 720	359 458 314 309 504 556 692 784	120 120 120 120 120 120 120 120 120 140	74 74 82 59 79 108		

It should be noted that the above data are not fully comparable inasmuch as the Japanese quota-year begins on September 1 while import statistics cover calendar years. There is also considerable time lag between exportation from Japan and entry into the United States.

Employment

Umbrellas

The Commission does not have comprehensive data on domestic imployment in the production of umbrellas. Data supplied by firms accounting for about * * * of the estimated U.S. production of umbrellas during 1965-69, however, indicate trends in such employment. 1/

Data obtained by the Commission from the producers indicate that between 1965 and 1969 the number of all employees and man-hours worked by production and related workers declined by about * * * and * * *, respectively. Virtually all of the decline in employment occurred after 1967, roughly corresponding with the trend of umbrella production reported by these producers. Over 98 percent of the total hours worked by production and related workers during each of the years 1965-69 was devoted to the production of umbrellas (table 13). The following

^{1/} Official data on the industry producing umbrellas (SIC Code No. 3995) also include employment in the manufacture of walking-sticks, canes, riding crops, and umbrella handles and miscellaneous parts. Tables 11 and 12 in the appendix contain the limited official data as reported by the Bureau of Census for specified years between 1947 and 1966.

tabulation shows, in index form, the changes in employment and productivity during 1965-69:

				(1965=100)					
Year	work	Average number: Man-hours weightof: by productworkers: andemployed: related work		uction 1	1 1 : :	Produc of umbre]				
	All persons	:	Production and related workers	1: : :	All products	: : ! :	Jmbrellas	::	Total	Per man- hour
: 1965: 1966: 1968: 1968:	100 104 100 96 85	: : :	100 104 100 93 83	: : :	100 103 99 91 80	•	100 103 99 91 79	::	100 104 103 96 82	101 104 106

Umbrella frames

During 1965-69 an average of * * * production and related workers were employed in establishments making umbrella frames; the average during 1960-63 was 433 (table 14). 1/ * * *

* * * * * * *

The number of production and related workers and the number of man-hours worked by such employees declined by about * * * percent and * * * percent, respectively, between 1965 and 1969. Similar to employment in the production of umbrellas, the decline took place entirely after 1967.

* * * * * *

1/As noted previously, one frame producer discontinued operations in 1966; employment data for 1965-66 are somewhat understated as data were not obtained from that concern.

Prices

Umbrellas

The average unit value of producers' sales of finished rain umbrellas increased by about 10 percent during the 5-year period 1965-69; virtually all of the increase, however, occurred in 1969 (table 3). Most domestic producers sell both domestically produced and imported umbrellas. The following tabulation shows that although the average unit value of producers' sales of finished rain umbrellas manufactured in domestic establishments increased substantially during 1965-69, the average unit value of sales by such producers of imported umbrellas declined during the period (1965=100):

:		Relative price	
Year :	Domestic umbrellas	Imported umbrellas	: Total
1965: 1966: 1967: 1968: 1968:	100 104 108 113 127	89 84 85	101 102 101

It should be noted that many changes occur from year to year in the types, fabrics, and handles of umbrellas sold. Because of these many changes the above series may not accurately reflect changes in the actual prices received by producers for umbrellas sold

Table 4 in the appendix shows, by wholesale price ranges, the percentage distribution of sales by producers and importers of men's and women's finished rain umbrellas in 1963 and 1969. The principal conclusions revealed by an analysis of the data contained in that table are that: (a) sales of domestically produced umbrellas are concent trated in higher price ranges than are sales of imported umbrellas, (b) umbrellas imported and resold by domestic producers are sold at generally higher prices than are umbrellas imported and resold by nonproducers, (c) all prices moved upward from 1963 to 1969, and (d) the prices of imported women's umbrellas sold by non-producers appear to have increased less than prices of other categories between 1963 and 1969.

Umbrella frames

In this and in previous investigations, data on producers' prices (f.o.b. factory) for the most popular models of umbrella frames were obtained from the producers' responses to the Commission's question-naire. $\underline{1}$ / From the information furnished the following index was constructed to illustrate the movement of umbrella frame prices during the 1964-69 period (1964=100):

* * * * * *

The tabulation shows that producers' prices for umbrella frames increased by about * * * in the 4 year period 1966-69 (the average unit value of aggregate producers' sales of frames also increased by * * * from 1966 to 1969). The investigation by the Commission in

¥

¥

¥

×

1/

¥

¥

¥

1964 found that umbrella frame prices had declined appreicably between 1952 and 1959, but had remained almost constant during the 1959-63 period. In 1964, the price (per dozen) of domestically produced umbrella frames (excluding the more expensive self-opening types) ranged from * * * to * * *; by 1969 prices had increased to a range of * * * to * * *. The price of frames for self-opening umbrellas increased from about * * per dozen in 1964 to an average of * * * per dozen in 1969.

Information on the prices of imported umbrella frames was obtained from both importers and producers of umbrellas. 1/ Importers and umbrella producers responding to the Commission's questionnaire accounted for about * * * percent of U.S. imports of umbrella frames during the period 1965-69. The following tabulation, which shows the average unit value of sales of both imported and domestic frames, indicates that no clear difference between the price of domestic and that of imported articles was discernible during the period covered (per dozen):

*

×

1/ Importers reported their sales of frames (f.o.b. U.S. shipping point) and umbrella producers reported their imports (duty paid value) of frames.

¥

×

A-23

Profit-and-Loss Experience of Domestic Producers

Umbrellas

The Commission was unable to obtain adequate information on the profit-and-loss experience of domestic umbrella producers.

Umbrella frames

Two companies have accounted for virtually all of the domestic output of umbrella frames in recent years. Sales of umbrella frames by S.W. Evans and Son comprised * * * of all sales by this firm in 1965, * * * in 1966, * * * in 1967, * * * in 1968 and * * * in 1969 (table 15). Sales of umbrella frames by Finkel Umbrella Frame Co., Inc. comprised * * * of all sales by this firm in 1965, * * * in 1966, * * * in 1967, * * * in 1968, and * * * in 1969.

Table 16 shows the profit-and-loss experience of all operations of the establishments in which umbrella frames were produced and the profit-and-loss experience on umbrella frames alone. * * *

* * * * * * *

The aggregate net sales from all operations of the establishments in which the two domestic firms produce umbrella frames were * * * in 1965, increased to * * * in 1966, and decreased to * * * in 1969. The aggregate net operating profit from all operations of these two establishments was * * * in 1965, increased to * * * in 1966 and decreased to * * * in 1969. The net operating profit was equivalent to * * * percent of net sales in 1965, * * * percent in 1966, * * * percent in 1967, * * * percent in 1968 and * * * percent in 1969.

*.

×

×

*

*

Statistical Appendix

	(Quan	tity in th	ousands	of dozens)		
Year	Estimated U.S. pro- duction <u>1</u> /	Im- : ports <u>2</u> /:	Ex- ports	Apparent con- sumption	Ratio (I of import Produc-: tion	
1950 1951 1952 1953 1954	834 <u>3/</u> <u>3/</u> <u>3/</u> 735 :	59 : 115 : 116 : 138 : 140 :	27 20 23 28 25	866 <u>3/</u> <u>3/</u> <u>3/</u> 850	$ \begin{array}{r} 7\\ \underline{3}\\ \underline{3}\\ \underline{3}\\ \underline{3}\\ 19\end{array} $	$ \begin{array}{r} 7 \\ \overline{3} \\ \overline{3} \\ \overline{3} \\ \overline{3} \\ 16 \end{array} $
1955 1956 1957 1958 1959	868 923 769 703 606	190 299 333 551 723	18 16 16 13 8	1,040 1,206 1,086 1,241 1,321	22 32 43 78 119	18 25 31 44 55
1960: 1961: 1962: 1963: 1964:	609 : 701 : 814 : 704 : <u>4</u> / :	504 : 385 : 551 : 461 : 498 :	8 12 8 6 <u>3</u> /	1,105 1,074 1,357 1,159 4/	83 55 68 65 4/	46 36 41 40 <u>4</u> /
1965 1966 1967 1968 1969	$\frac{\frac{4}{4}}{\frac{4}{4}}$	743 1,017 1,479 1,695 1,578	$\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}{3}/\frac{3}$	$\frac{\frac{4}{4}}{\frac{4}{4}}$ $\frac{\frac{4}{4}}{\frac{4}{4}}$	$\frac{\frac{4}{4}}{\frac{4}{4}}$	$\frac{\frac{4}{4}}{\frac{4}{4}}$

ports of domestic merchandise, and apparent consumption, 1950-69

Table 1.--Umbrellas: U.S. production, imports for consumption, ex-

1/ Data on production are not available. The data shown were derived by deducting exports of umbrella frames from total imports and sales of frames by domestic producers. The data thus obtained represent the approximate U.S. consumption of umbrella frames and hence the approximate U.S. production of umbrellas.

2/ Pursuant to concessions under the GATT, the duty on umbrellas was reduced to 20 percent ad valorem on May 30, 1950. Imports of umbrellas amounted to 1,000 dozen in 1948 and 4,000 dozen in 1949.

3/ Not available.

 $\overline{4}$ / Data may not be published because it would disclose the operations of individual concerns.

Source: Sales of domestic frames obtained from the industry; imports and exports were compiled from official statistics of the U.S. Department of Commerce.

Year	Produc- tion	Sales	Im- ports <u>1</u> /	Ex- ports	Apparent consump- tion <u>2</u> /	Ratio imports Produc-: tion :	to
:	<u>1,000</u> dozen	: <u>1,000</u> : dozen :	<u>1,000</u> dozen	<u>1,000</u> dozen	<u>1,000</u> dozen	: Percent:	Percent
1950 1951 1952 1953 1954 1955: 1956: 1957: 1958: 1959:	715 652 629	866 <u>3/</u> <u>3/</u> <u>763</u> 865 629 680 4/ 629 <u>4/ 558</u>	8 10 16 39 35 60 344 134 122 96	41 35 36 52 63 57 50 45 5/48 5/48	833 <u>3/</u> <u>3/</u> 735 868 923 769 703 606	$ \begin{array}{c} 1 \\ 3/ \\ \overline{3}/ \\ \overline{3}/ \\ 5 \\ 7 \\ 48 \\ 21 \\ 19 \\ 17 \\ \end{array} $	$ \begin{array}{r} 1 \\ \frac{3}{3} \\ \frac{3}{3} \\ 5 \\ 7 \\ $
1960 1961 1962 1963 1964 1965: 1966: 1968: 1968:	553 615 739 694 <u>6/</u> <u>6/</u> <u>6/</u> 6/	543 629 719 643 <u>6/</u> <u>6/</u> <u>6/</u> <u>6/</u> <u>6/</u>	114 120 143 109 116 105 103 128 150 126	$ \begin{array}{r} 5/ 48 \\ 5/ 48 \\ 5/ 48 \\ 5/ 48 \\ 5/ 48 \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ 6/ \\ $	609 701 814 704 <u>6/</u> <u>6/</u> <u>6/</u> <u>6/</u> <u>6/</u> <u>6/</u> <u>6/</u> <u>6/</u>	$ \begin{array}{c} 21\\ 20\\ 19\\ 6\\ \underline{6}\\ 6\\ \underline{6}\\ \underline{6}$	19 17 18 15 <u>6/</u> <u>6/</u> <u>6/</u> <u>6/</u> <u>6/</u> <u>6/</u> <u>6/</u>

Table 2.--Umbrella frames: U.S. production, sales, imports for consumption, exports of domestic merchandise, and apparent consumption, 1950-69

1/ Pursuant to concessions under GATT, the duty on umbrella frames was reduced to 30 percent ad valorem on October 1, 1951. Imports of frames amounted to 1,000 dozen in 1948 and 4,000 dozen in 1949.

2/ Domestic sales plus imports less exports.

 $\overline{3}$ / Not available.

 $\overline{4}$ / Data on sales not available, sales assumed to be the same as production.

5/ Estimated.

 $\overline{6}$ / Data may not be published because it would disclose the operations of individual concerns.

Source: Production and sales reported by producers; imports and exports compiled from official statistics of the U.S. Department of Commerce, except as noted.

- -

¥

¥

Table 3.--Sales of umbrellas and other products by U.S. establishments in which umbrellas were manufactured, 1964-69 1/

¥

¥

∗

٭

¥

Table 4Umbrellas: Percentage dis rain umbrellas in the Uni	Percentage distribution of sales of men's las in the United States, by wholesale pri-	f sales of by whole	and	and women's domestic ce ranges, 1963 and .	and 1969	imported
	(Percent of total		quantity)	·		
	1 963	63	•• ••	-	1969	
Wholesale price	: Imported umbr	umbrellas : w_l/:	Domestic ::	Imported umb sold bv	$\frac{\text{umbrellas}}{2}$	Domestic
Tarifa had barren	. Producer : 01	Other 1 importers	umbrellas ::		Other : importers':	umbrellas
				••		
Men's umbrellas:	•••	••	••	••	••	
\$14 and under	:) :)	8.9:)	••	(; (14.5 :	
01 to	:) 76.1 :)	(: 9.141	23.2 ::	(:	34.8 :	
01 to	(: (:	(: E.LI) 29.1:)	30.3 :	3.0
\$25.01 to \$32	: 20.2 :	4.9:	21.6 ::	35.3 :	13.1 :	22.0
\$32.01 to \$43	: 2.7 :)	(; ;	37.2 ::	21.9 :)	••	25.9
0ver \$43	: 1.0:)	(:)	18.0 ::	13.7:)	7.3 :	49.1
Total	: 100.0:	100.0 :	100.0 ::	100:01:	100.0 :	100.0
	••	••	••	••	••	
Women's unbrellas:	••	••	••	••	••	
\$9 and under\$	5.8 :	148.0 :	4.9 ::	•	30.7 :	3
\$9.01 to \$13	:) ck, 6 :)	(: 11.4L	10.01	••••••••••••••••••••••••••••••••••••••	13.4 :	
.01 to	(:)(:	13.7 :)		(10.81)	29.2 :) 1.2
.01 to	: 26.4 :	23.0 :	33.8 ::	23.6 :	17.7:	10.4
\$23.01 to \$30	: 7.7 :	.9.	23.4 ::	40.6 :	• • • •	20.0
Over \$30	: 3.5 :	 	27.9 ::	: Q•/.T		0.14
Total	: 100.0:	100.0	100.0 ::	100.0	100.0	100.0
	••	••		••	••	
1/ Data are for séventy-five import	ð		oducers) who	14 producers) who accounted for	approximately	tely 63 per-
cent of the U.S. imports of umbrellas		(-
2/ Data are for sixty-one importers	mporters (including	ГŊ	cers) who ac	producers) who accounted Ior approximately percent	Termarer	y 45 percent
OL U O U O O O O O O O O O O O O O O O O	IN TYOY.					

Source: Compiled from data supplied the U.S. Tariff Commission by domestic producers and importers.

A-28

Table 5.--Umbrellas: Percentage distribution of sales of domestic and imported finished rain umbrellas, by type of sales outlet, 1969

(Percent	of quantity)	•	
Type of sales outlet			by Other
Retail outlets:			
Department stores Chain stores (other than	52.0 :	36.1	11.5
chain department stores)	23.2 :	42.7	26.3
Specialty shops (including men's and women's clothing			
stores)		11.9	6.5
Other:		8.3	1.8
Total retail	91.6	99.0	46.1
Wholesalers, jobbers, and			
distributors		1.0 :	14.0
Manufacturers		- :	38.3
Other	· <u>4.1</u> :		1.6
Total	100.0	100.0	: 100.0

1/ The 18 producers accounted for * * * of the domestic production of umbrellas in 1969

2/ The 61 importers (including 18 producers) accounted for approximately 45 percent of U.S. imports of umbrellas (including bases) in 1969.

Source: Compiled from data supplied the U.S. Tariff Commission by domestic producers and importers.

Country	1964	1965	1966	1967	1968	:	1969
			Quantity	(dozens)	•	: •	
				:	:	••••	
Japan:						,998 :	654,249
Hong Kong:						,930 :	726,692
Republic of China 1/:	180 :					,477 :	136,213
Canada:					: 13	,808 :	23,465
Italy:		7,005				,469 :	9,318
Republic of Korea:						,337 :	19,588
West Germany:						314 :	1,990
United Kingdom:				: 198		,974 :	623
All other:	<u>2</u> / 8,233			the second s		.,693 :	6,048
Total:	498,150	: 743,348	: 1,016,728	: 1,479,230	: 1,695	,000 :	1,578,186
:			Valu	e			
			:	:	:	:	
Japan:	\$2,742,314	: \$4,541,238	: \$5,172,840	: \$7,016,416	: \$8,59L	,629 :	\$7,733,234
Hong Kong:				: 3,250,422	: 3,339	,564 :	3,520,798
Republic of China 1/:	453	: 497	: 24,974	: 580,745	: 1,035	, 236 :	1,061,040
Canada:		: 53,256	: 76,689	: 200,660	532	,322 :	1,006,584
Italy:	197,778	239,157	: 249,365		: 211	,020 :	273,543
Republic of Korea:		: 40,543	: 23,891		; 85	,769 :	178,300
West Germany:	11,192	: 18,300	: 10,869	: 15,423	: 20	,757 :	82,776
United Kingdom:		: 11,434	: 19,557	: 15,863	: 72	; 344 :	30,281
All other:	2/ 27,660	: 21,979	: 28,662	: 77,661	. 83	,257 :	111,909
Total:	3,809,620	: 6,031,174	: 7,629,102	: 11,403,998	: 13,977	,898 :	13,998,465
			Unit value (p	er dozen)			
		8	:	:	t .	:	******
Japan:		: \$9.01	: \$9.31	: \$10.14	.: \$]	.0.96 :	\$11.82
Hong Kong:			: 4.56	: 4.79	•	4.65 :	
Republic of China 1/	: 2.52	: 11.30	: 5.94	: 6.40):	7.02 :	7.79
Canada	53.64	: 38.51	: 51.06	: 47.92	:	8.55 :	42.90
Italy	35.72	: 34.14	: 39.07	: 34.22	:	39.13 :	29.36
Republic of Korea	5.60	: 7.60	: 7.45	: 5.34		3.84 :	
West Germany	69.52	: 49.59	: 42.46	: 50.07	': 6	6.11 :	41.60
United Kingdom	26.92					36.65 :	
All other		: 72.30	: 44.16	: 59.51		.9.18 :	
Average	7.65	: 8.11	: 7.50	: 7.71	. :	8.25 :	
	-	_		-	-		

Table 6.--Umbrellas: U.S. imports for consumption, by principal sources, 1964-69

 $\frac{1}{2}$ Country designation changed from Taiwan to Republic of China, effective January 1, 1968. $\frac{1}{2}$ Includes 7,860 dozen umbrellas, valued at \$17,859, with a unit value of \$2.27, from France.

:

Source: Compiled from official statistics of the U.S. Department of Commerce.

:			January -	June	•	
Country		1969	::		1970	
:	Quantity	Value	: Unit :: : value ::	Quantity	Value	Unit value
:	Dozens	:	: <u>Per</u> ::	Dozens	•	Per
:		:	: <u>dozen</u> ::		:	dozen
Japan: Hong Kong:	282,529 372,193	: :\$3,233,671 : 1,667,378	: :: : \$11.45 :: : 4.48 ::		: \$4,413,733 : 2,218,030	\$12.05 5.66
Republic of : China:	66,065	:	: ::		841,115	8.32
Canada: Republic of :	4,797	: 203,474			221,953	42.87
Korea: All other:	8,806 4,622		8.95 :: 33.21 ::			9.08 33.56
Total (or : average)-:	739,012	: : 5,813,004	7.87 ::		7,954,736	9.01
Source: Compile	ed from off	icial statis	tics of the	II C Done	tment of Com	}

Table 7.--Umbrellas: U.S. imports for consumption, by principal sources, January-June 1969 and January-June 1970

burce: Compiled from official statistics of the U.S. Department of Commerce.

Type of rain umbrellas	1965	1967	1969
	Imports enter	ed by produce	er-importers
Men's:	: :	:	
Self-opening		16.8 :	16.5
Other	: 1.9 :	2.9 :	2.9
Women's:	: :	:	· .
Folding or telescopic frames	•	21.1 :	26.4
Other		54.0:	49.2
Childrens	• • • • •	5.2 :	5.0
Clamp-on		- 1	-
Other (including golf and doorman)		- :	
10/97	100.0 :	100.0 :	100.0
	Imports ente	red by other	importers
Men's:		······	
Self-opening	-: 12.5 :	12.2 :	13.1
Other	-: 8.5 :	4.8 :	4.1
Women's:	: :	:	
Folding or telescopic frames		8.0:	8.2
Other		62.6 :	62.5
Childrens		10.6 :	11.1
Clamp-on	• • • • •	.3:	.1
Other (including golf and doorman)		<u> </u>	.9
Tota1	-: 100.0 :	100.0 :	100.0
	: :	•	

Table 8.--Umbrellas: Percentage distribution by types of imported rain umbrellas (including bases) entered into the United States by 61 importers, 1965, 1967, and 1969 <u>1</u>/

1/ The 61 importers (including 16 producers) accounted for approximately 50 percent of the U.S. imports of umbrellas in 1965 and 45 percent in 1967 and 1969.

Source: Compiled from data supplied the U.S. Tariff Commission by domestic producers and importers.

Country	1964	1965	1966	1967	1968	1969
:			Quantity	(dozens)		
Japan West Germany Austria United Kingdom All other Total	: 82,135 : 2,866 : .18,939 : 299 : 12,135 : 116,374 :	: 57,941 : 2,841 : 34,151 : 492 : 9,929 : 105,354 :	: 78,675 : 5,594 : 14,019 : 460 : 4,360 : 103,108 :	: 108,351 : 3,200 : 13,186 : 493 : 2,380 : 127,610 :	: 127,625 : 4,749 : 8,864 : 1,525 : 7,564 : 150,327 :	87,734 5,674 7,566 350 125,534
			Value	2		
Japan West Germany Austria United Kingdom All other Total	\$219,771 : 43,172 : 113,145 : 3,216 : 25,038 : 404,342 :	: \$158,803 : 46,703 : 106,689 : 4,918 : 21,759 : 338,872 :	\$217,923 : 58,679 : 88,529 : 4,053 : 16,320 : 385,504 :	: \$356,122: 57,465: 81,773: 5,814: 26,744: 527,918:	\$453,723 : 69,555 : 71,454 : 5,754 : 20,228 : 620,714 :	\$308,511 83,601 70,114 3,723 2,57,078 523,057
: :;		Ur	nit value (pe	r dozen)		
Japan	\$2.68 : 15.06 : 5.98 : 10.76 : 2.06 : 3.47 :	\$2.74 : 16.44 : 3.12 : 10.00 : 2.19 : 3.22 :	\$2.77 : 10.49 : 6.31 : 8.81 : <u>3.74 :</u>	\$3.29 : 17.96 : 6.20 : 11.79 : 11.24 : 4.14 :	\$3.56 : 14.65 : 8.06 : 3.77 : 2.67 : 4.13 :	\$3.52 14.73 9.27 10.64 2.36 4.17

Table 9.--Umbrella frames: U.S. imports for consumption, by principal sources, 1964-69

1/ Includes 23,240 dozen frames, valued at \$46,869, with a unit value of \$2.02, imported from the Republic of China (formerly Taiwan).

Source: Compiled from official statistics of the U.S. Department of Commerce.

-107V/17/2-4			January	- June	:	
Country :		. 1969		**	1970	. •
• control •	Quantity	Value	: Unit : value	:: .: Quantity	Value	: Unit : value
:	Dozens	:	: <u>Per</u> : <u>dozen</u>	:: Dozens	:	: <u>Per</u> : <u>dozen</u>
: Japan::	52,895	: : \$175,06				: : \$4.13
West Germany: Republic of China:	2,508 9,280	: 18,73		:: 5,700	: 12,263	
Austria:	2,575 700			-	: 9,760	: 7.06
Total (or average):		: 257,36 :		:: 24,977 ::	: 112,647.	: 4.51 :

Table 10.--Umbrella frames: U.S. imports for consumption, by principal sources, January-June 1969 and January-June 1970

.

Source: Compiled from official statistics of τne υ. ۶P Table 11.--Number of U.S. companies producing umbrellas, parasols, and canes (SIC Code No. 3995), total value of their shipments, and percent of total accounted for by selected groups of companies, specified years 1947 to 1966

						1
	• ••			Shipments 1/		
	: Number		••			
Tear	: of	Ē	Perce	nt of total a	Percent of total accounted for by	у
	: companies :	Total	: 17 :	8	20 .	20
	••••	AULA	: largest :	largest :	largest :]	largest
			: companies :	companies :	companies : co	companies
	••		••	••		
	••	dollars	••	••	•••	
	••		•••	••	••	
T 200		40,272	: 2/ :	2/:		/0
1.403	: 109 :	36,630				ع ار
1958:	: 120 :	34,862 :	26	••• 6~		2 0
	138	31,613	: 22 :	 38		``
т дн./	162 :	34,348	: 22 :	37 :	••• 8 &	ulc
••	••	•••	•••		• •	١
1/ Value of shipment figures are not completely comparable between the years 1963	ment figures	are not c	completely con	parable betw	een the years 1	963

In 1958 and prior years, the value of regales was excluded from the total value of shipments. $\frac{2}{N}$ Not available. and 1900 and prior years.

Source: U.S. Bureau of the Census, Annual Survey of Manufactures 1966.

A-35

Table 12.--Number of U.S. companies and establishments producing umbrellas, parasols; and canes (SIC Code No. 3995), number of employees, hours worked by and wages paid to production workers, and value added by manufacture, specified years 1954 to 1966

Item	1954	1958	1963	1966
Companies:	138	120	109	<u>1</u> /
Establishments:		100	112	; , , ,
Total: With 20 or more employees:	140 s 45 s			
All employees:				
Total (number)			2,604	
Payroll1,000 dollars: Production workers:	9,304	: 10و129	10,151	9,936
Total (number)	2.873	2.591	2,261	1.779
Man-hours1,000:			: 4,325	
Wages1,000 dollars:	6,965	; 7,548	: 7,416	7,125
Value added by manufacture				
1,000 dollars:				
Cost of materials 1,000 dollars:				
Value of shipments 1,000 dollars :	32,014	: 35,161	: 36,630 :	: 40,272
Capital expenditures, new	: :	1		
1,000 dollars:	: <u>1</u> / :	: <u>1</u> / :	: 190 :	85
		•. •		

1/ Not available.

Source: U.S. Bureau of the Census, <u>Census of Manufactures 1963</u> and Annual Survey of Manufactures 1966.

Table 13.--Umbrellas: Number of employees, man-hours worked, and output by responding domestic producers, 4-year average 1960-63, annual 1965-69 1/

¥

*

¥

*

٭

¥

٭

Table 14.--Umbrella frames: Number of employees, man-hours worked, and total output by domestic producers, 4-year average 1960-63, annual 1965-69 1/

¥

٭

★

¥

¥

*

*

Table 15.--Umbrella frames: Net sales of domestic producers of umbrella frames, 1965-1969

*	*	*	*	*	×	*

.

Table 16.--Umbrella frames: Profit-and-loss experience of domestic producers of umbrella frames, 1965-1969

¥

×

*

¥

*

¥

¥